103d CONGRESS 1ST SESSION H.R. 1079

To prevent immigration document fraud, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 24, 1993

Mr. GALLEGLY (for himself, Mr. SENSENBRENNER, Mr. HYDE, Mr. HUNTER, Mr. OXLEY, Mr. STUMP, Mr. BAKER of Louisiana, Mr. DOOLITTLE, Mr. ROHRABACHER, Mr. MOORHEAD, Mr. DREIER, Mr. MCKEON, Mr. STEARNS, Mr. ARCHER, Mr. CUNNINGHAM, Mr. LEWIS of California, Mr. MCCANDLESS, Mr. DORNAN, Mr. WELDON, Mr. ROYCE, Mr. BARTON of Texas, Mr. PACKARD, Mr. INHOFE, Mr. GORDON, Mr. SMITH of Texas, Mr. HEFLEY, Mr. HANCOCK, Mr. HERGER, Mr. CALVERT, Mr. HORN, Mr. KYL, Mr. POMBO, and Mr. COX) introduced the following bill; which was referred jointly to the Committees on the Judiciary, Banking, Finance and Urban Affairs, and Ways and Means

A BILL

To prevent immigration document fraud, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Immigration Docu-5 ment Fraud Prevention Act of 1993". 2

3 (a) IN GENERAL.—The Attorney General shall cause 4 to be issued new registration and identification cards to 5 all aliens who are qualified to hold employment in the 6 United States for the purpose of providing proof of em-7 ployment eligibility under section 274A of the Immigration 8 and Nationality Act (8 U.S.C. 1324a).

9 (b) REQUIREMENTS.—(1) Each new registration and 10 identification card issued under subsection (a) shall—

11 (A) be in a form which is resistant to counter-12 feiting and tampering;

(B) be designed in such a manner so that anemployer can reliably determine that—

(i) the person with the bearer's claimed
identity is eligible to be employed in the United
States, and

18 (ii) the bearer is not claiming the identity19 of another individual;

(C) contain a photograph and other identifying
information (such as date of birth, sex, and distinguishing marks) that would allow an employer to determine with reasonable certainty that the bearer is
not claiming the identity of another individual;

25 (D) in the case of a card issued to—

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1	(i) a work-eligible nonimmigrant admitted
2	under section 214 of the Immigration and Na-
3	tionality Act (8 U.S.C. 1184),
4	(ii) an alien admitted for temporary resi-
5	dence under section 210 of such Act (8 U.S.C.
6	1160),
7	(iii) an alien granted temporary protected
8	status under section 244A of such Act (8
9	U.S.C. 1254a), and
10	(iv) an alien authorized to work by the Im-
11	migration and Naturalization Service pending a
12	final determination of deportability,
13	shall specify the expiration date of the work author-
14	ization on the face of the card; and
15	(E) shall specify the alien's admission number
16	or alien file number.
17	(2) The new card shall be valid for a period of 10
18	years and must be reissued to remain valid after the 10th
19	anniversary of the date of its issue.
20	(3) The new card shall note on its face whether work
21	authorization is restricted.
22	(4) An employer, for purposes of satisfying the re-
23	quirements of section 274A(b) of the Immigration and
24	Nationality—

(A) may require an alien seeking employment to
 produce the new card as proof of employment eligi bility, and

4 (B) may inquire whether an applicant's limited
5 work authorization has expired or has been reau6 thorized at the end of a work authorization period.
7 Such a requirement or inquiry shall not constitute an un8 fair immigration-related employment practice under sec9 tion 274B of such Act.

10 SEC. 3. IMPLEMENTATION.

11 (a) IN GENERAL.—Each alien who is authorized to 12 be employed in the United States shall, on or before Octo-13 ber 1, 1994, turn in any alien registration and identifica-14 tion card which is in the alien's possession at any post 15 office or office of the Immigration and Naturalization 16 Service. No resident alien shall receive the new card 17 until—

- 18 (1) the alien—
- 19 (A) has surrendered the old green card,
- 20 (B) has provided proof of identity,

21 (C) has provided such other documents as22 may be required under law, and

(D) has paid a fee (not to exceed \$75) that
is reasonable and sufficient to cover the costs of
administration of this section; and

(2) the Service has verified the lawful status of
 the alien.

3 The Attorney General may waive payment of the fee under 4 paragraph (1)(D) (or reduce the amount of such fee) if 5 the alien provides satisfactory evidence that the alien can-6 not afford the full fee.

7 (b) POSTING OF NOTICES.—Notices of the require-8 ment of subsection (a) shall be posted in all post offices 9 and Immigration and Naturalization Service offices and 10 published in local newspapers during fiscal year 1994.

(c) INVALIDITY OF OLD CARDS.—Any alien registration or identification card for permanent resident aliens,
other than an alien registration and identification card issued under this section, shall be invalid as of midnight
of October 1, 1997.

(d) USE OF NEW CARDS UNDER SAVE PROGRAM.—
(1) IN GENERAL.—Section 1137(d) of the Social Security Act (42 U.S.C. 1320b-7(d)) is amended—

(A) in paragraph (2), by striking "either"
and all that follows through the end and inserting the following: "a registration and identification card issued under section 2(a) of the Immigration Document Fraud Prevention Act of
1993.",

1	(B) in paragraph (3), by striking ''para-
2	graph $(2)(A)$ " and inserting "paragraph (2) ",
3	and
4	(C) in paragraph (4), by striking ''para-
5	graph (2)(A)" and inserting "such paragraph".
6	(2) HOUSING ASSISTANCE.—Section 214(d) of
7	the Housing and Community Development Act of
8	1980 (42 U.S.C. 1436a(d)) is amended—
9	(A) in paragraph (2), by striking ''either''
10	and all that follows through the end and insert-
11	ing the following: ''a registration and identifica-
12	tion card issued under section 2(a) of the Immi-
13	gration Document Fraud Prevention Act of
14	1993.'',
15	(B) in paragraph (3), by striking ''para-
16	graph $(2)(A)$ " and inserting "paragraph (2) ",
17	(C) in paragraph (4), by striking ''para-
18	graph (2)(A)" the first place it appears and in-
19	serting ''paragraph (2)'', and
20	(D) in paragraph (4), by striking ''para-
21	graph $(2)(A)$ " the second place it appears and
22	inserting ''such paragraph''.
23	(3) EFFECTIVE DATE.—The amendments made
24	by this subsection shall take effect on October 1,
25	1997.

1	SEC. 4. NO NATIONAL IDENTITY CARD.
2	The new card described in section 2—
3	(1) shall not be considered a national identity
4	card;
5	(2) shall not be issued to any citizen or national
6	of the United States; and
7	(3) shall—
8	(A) not be required to be carried on one's
9	person, and
10	(B) not be required to be presented other
11	than—
12	(i) upon request by a prospective em-
13	ployer for any purposes other than under
14	this section or under sections 1001, 1023,
15	1566, and 1621 of title 18, United States
16	Code, or to satisfy the requirements of sec-
17	tion 274A of the Immigration and Nation-
18	ality Act, or
19	(ii) for purposes of carrying out sec-
20	tion 1137(d) of the Social Security Act or
21	section 214(d) of the Housing and Com-
22	munity Development Act of 1980.
23	SEC. 5. EMPLOYER EDUCATION PROGRAM.
24	The Attorney General, in consultation with the Sec-
25	retary of Labor, the Administrator of the Small Business

26 Administration, and the Commissioner of the Internal •HR 1079 IH

Revenue, shall conduct a nationwide program to inform
 employers about their responsibilities under the Immigra tion and Nationality Act and the uses of the new alien
 registration and identification cards issued under this Act.

5 SEC. 6. AUTHORIZATION OF APPROPRIATIONS.

6 There are authorized to be appropriated \$5,000,000 7 for each of fiscal years 1994 and 1995 to carry out this 8 Act.

9 SEC. 7. STRONGER PENALTIES FOR IMMIGRATION FRAUD.

(a) FRAUD AND MISUSE OF VISAS, PERMITS, AND
OTHER DOCUMENTS.—Section 1546(a) of title 18, United
States Code, is amended by striking "five years" each
place it appears and inserting "10 years".

(b) FRAUD AND RELATED ACTIVITY IN CONNECTION
WITH IDENTIFICATION DOCUMENTS.—Section 1028(b)(1)
of title 18, United States Code, is amended by striking
"five years" and inserting "10 years".

18 SEC. 8. EMPLOYMENT ELIGIBILITY VERIFICATION DEM19 ONSTRATION PROJECT.

The Attorney General shall continue to conduct the demonstration projects under section 274A of the Immigration and Nationality Act in order to establish if it is feasible to determine the employment eligibility of aliens authorized to work in the United States through the use of a telephone and computation capability that is available on the date of enactment of this Act. The Attorney Gen eral shall submit a report to Congress on such projects
 by not later than October 1, 1994.