### 103D CONGRESS 2D SESSION

# H. R. 1111

To amend title VII of the Civil Rights Act of 1964 and the Age Discrimination in Employment Act of 1967 to improve the effectiveness of administrative review of employment discrimination claims made by Federal employees; and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 24, 1993

Mr. Martinez (for himself, Mr. Ford of Michigan, Mr. Kildee, Mr. Owens, Ms. Woolsey, Mr. Conyers, Mr. Hoyer, Mrs. Schroeder, Mr. Miller of California, Mrs. Morella, Mrs. Mink, Mr. Dellums, Mr. Stokes, Mr. Ackerman, Mrs. Collins of Illinois, Mr. Frank of Massachusetts, Mr. Fazio, Mr. Moran, Mr. Payne of New Jersey, and Mr. Sanders) introduced the following bill; which was referred jointly to the Committees on Education and Labor and Post Office and Civil Service

#### March 9, 1994

Additional sponsors: Mr. Baesler, Ms. Pelosi, Mr. Towns, Mr. Sawyer, Ms. Slaughter, Mr. Rush, Mr. Jefferson, Mr. Blackwell, Mr. Olver, Mr. Hastings, Ms. Snowe, Mr. Smith of New Jersey, Mr. Foglietta, Mr. Serrano, and Mr. Mineta

# A BILL

To amend title VII of the Civil Rights Act of 1964 and the Age Discrimination in Employment Act of 1967 to improve the effectiveness of administrative review of employment discrimination claims made by Federal employees; and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE

- 2 This Act may be cited as the "Federal Employee
- 3 Fairness Act of 1993".
- 4 SEC. 2. AMENDMENTS RELATING TO ADMINISTRATIVE DE-
- 5 TERMINATION OF FEDERAL EMPLOYEE DIS-
- 6 CRIMINATION CLAIMS.
- 7 (a) Definitions.—Section 701 of the Civil Rights
- 8 Act of 1964 (42 U.S.C. 2000e) is amended—
- 9 (1) in paragraph (f) by striking "The term"
- and inserting "Except when it appears as part of the
- term 'Federal employee', the term', and
- 12 (2) by adding at the end the following:
- 13 "(o) The term 'Commission' means the Equal Em-
- 14 ployment Opportunity Commission.
- 15 "(p) The term 'entity of the Federal Government'
- 16 means an entity to which section 717(a) applies, except
- 17 that such term does not include the Library of Congress.
- 18 ''(q) The term 'Federal employee' means an individ-
- 19 ual employed by, or who applies for employment with, an
- 20 entity of the Federal Government.
- 21 "(r) The term 'Federal employment' means employ-
- 22 ment by an entity of the Federal Government.
- 23 "(s) The terms 'government', 'government agency',
- 24 and 'political subdivision' do not include an entity of the
- 25 Federal Government.".

1	(b) EEOC DETERMINATION OF FEDERAL EMPLOY-
2	MENT DISCRIMINATION CLAIMS.—Section 717 of the Civil
3	Rights Act of 1964 (42 U.S.C. 2000e-16) is amended—
4	(1) in subsection (b)—
5	(A) in the first paragraph (2) by striking
6	"and" at the end,
7	(B) in paragraph (3) by striking the period
8	and inserting "; and", and
9	(C) by inserting after paragraph (3) the
10	following:
11	"(4) require each entity of the Federal Govern-
12	ment—
13	"(A) to make counseling available to Fed-
14	eral employees who choose to notify such entity
15	that they believe such entity has discriminated
16	against them in violation of subsection (a), for
17	the purpose of trying to resolve the matters
18	with respect to which such discrimination is al-
19	leged (Such entity shall assist such employee to
20	identify the respondent required by subsection
21	(c)(1) to be named in a complaint alleging such
22	violation, shall inform such Federal employee
23	individually of the procedures and deadlines
24	that apply under this section to a claim alleging
25	such discrimination, and shall make such coun-

1	seling available throughout the administrative
2	process.);
3	"(B) to establish a voluntary alternative
4	dispute process to resolve complaints, except
5	that a Federal employee's decision to forgo such
6	process shall not affect the rights of such em-
7	ployee under this title;
8	"(C) not to discourage Federal employees
9	from filing complaints on any matter relating to
10	discrimination in violation of this section; and
11	"(D) not to require Federal employees to
12	participate in counseling made available under
13	subparagraph (A) or in a dispute resolution
14	process made available under subparagraph
15	(B).'',
16	(2) by striking subsection (c),
17	(3) in subsection (d)—
18	(A) by striking "(k)" and inserting "(j)",
19	(B) by striking "brought hereunder" and
20	inserting "commenced under this section", and
21	(C) by adding at the end the following:
22	"The head of the department, unit, or agency in which
23	discrimination in violation of subsection (a) is alleged to
24	have occurred shall be the defendant in a civil action alleg-
25	ing such violation. In any action or proceeding under this

- 1 section, the court, in its discretion, may allow the prevail-
- 2 ing party (other than an entity of the Federal Govern-
- 3 ment) a reasonable attorney's fee (including expert fees
- 4 and other litigation expenses), costs, and the same interest
- 5 to compensate for delay in payment as a court has author-
- 6 ity to award under section 706(k), as amended from time
- 7 to time.''.
- 8 (4) by redesignating subsections (d) and (e) as
- 9 subsections (m) and (n), respectively, and
- 10 (5) by inserting after subsection (b) the follow-
- 11 ing:
- "(c)(1)(A) Except as provided in subparagraph (B),
- 13 a complaint filed by or on behalf of a Federal employee
- 14 or a class of Federal employees and alleging a claim of
- 15 discrimination arising under subsection (a) shall name as
- 16 the respondent, and be filed with, the head of the depart-
- 17 ment, agency, or unit in which such discrimination is al-
- 18 leged to have occurred, or with the Commission, not later
- 19 than 180 days after the alleged discrimination occurs.
- 20 "(B) If, not later than 180 days after the alleged dis-
- 21 crimination occurs, the complaint is filed—
- 22 "(i) with such department, agency, or unit and
- fails to name the head of the department, agency, or
- unit as the respondent; or

- "(ii) with any other entity of the Federal Gov-1 2 ernment, regardless of the respondent named; the complaint shall be considered to be filed in compliance 3 with subparagraph (A). 4 "(2)(A) If the complaint is filed with an entity of the 5 Federal Government other than the department, agency, or unit in which such discrimination is alleged to have occurred, then— 8 "(i) such entity (other than the Commission) 9 shall transmit the complaint to the Commission, not 10 11 later than 15 days after receiving the complaint; and "(ii) the Commission shall transmit a copy of 12 the complaint, not later than 10 days after receiving 13 14 the complaint, to the head of the department, agency, or unit in which such discrimination is alleged to 15 have occurred (hereinafter in this section referred to 16 17 as the 'respondent'). 18 "(3)(A) Not later than 3 days after the respondent receives the complaint from a source other than the Com-
- receives the complaint from a source other than the Commission, the respondent shall notify the Commission that the respondent has received the complaint and shall inform the Commission of the identity of the Federal employee aggrieved by the discrimination alleged in the com-

- 1 "(B) Not later than 10 days after the respondent or
- 2 the Merit Systems Protection Board receives the com-
- 3 plaint from a source other than the Commission, the re-
- 4 spondent or the Board shall transmit to the Commission
- 5 a copy of the complaint.
- 6 "(d) Throughout the period beginning on the date the
- 7 respondent receives the complaint and ending on the latest
- 8 date by which all administrative and judicial proceedings
- 9 available under this section have been concluded with re-
- 10 spect to such claim, the respondent shall collect and pre-
- 11 serve documents and information (including the com-
- 12 plaint) that are relevant to such claim, including the docu-
- 13 ments and information that comply with rules issued by
- 14 the Commission.
- 15 "(e)(1) The respondent shall make reasonable efforts
- 16 to conciliate each claim alleged in the complaint during—
- 17 "(A) the 30-day period; or
- 18 "(B) with the written consent of the aggrieved
- Federal employee, the 60-day period;
- 20 beginning on the date the respondent receives the com-
- 21 plaint.
- 22 "(2) Before the expiration of the applicable period
- 23 specified in paragraph (1) and with respect to such claim,
- 24 the respondent shall—

1	"(A) enter into a settlement agreement with
2	such Federal employee; or
3	"(B) give formal written notice to such Federal
4	employee that such Federal employee may, before
5	the expiration of the 90-day period beginning on the
6	date such Federal employee receives such notice, ei-
7	ther—
8	"(i) file with the Commission—
9	"(I) a written request for a deter-
10	mination of such claim under subsection
11	(f) by an administrative judge of the Com-
12	mission;
13	"(II) if such claim alleges an action
14	appealable to the Merit System Protection
15	Board, a written request electing that a
16	determination of such claim be made under
17	the procedures specified in either subpara-
18	graph (A) or (B) of section 7702(a)(2) of
19	title 5, United States Code, or a request
20	described in subclause (I); or
21	"(III) if such claim alleges a grievance
22	that is subject to section 7121 of title 5,
23	United States Code, but not appealable to
24	the Merit Systems Protection Board, a
25	written request to raise such claim under

1	the administrative and judicial procedures
2	provided in such section 7121 or a request
3	described in subclause (I); or
4	"(ii) commence a civil action in an appro-
5	priate district court of the United States for de
6	novo review of such claim.
7	"(3)(A) Such Federal employee may file a written re-
8	quest described in paragraph (2)(B)(i), or commence a
9	civil action described in paragraph (2)(B)(ii), at any
10	time—
11	"(i) after the expiration of the applicable period
12	specified in paragraph (1); and
13	"(ii) before the expiration of the 90-day period
14	specified in paragraph (2).
15	"(B) If such Federal employee files a written request
16	under subclause (II) or (III) of paragraph (2)(B)(i) and
17	in accordance with subparagraph (A), the Commission
18	shall transmit, not later than 10 days after receipt of such
19	request, the complaint to the appropriate agency for deter-
20	mination.
21	``(f)(1) If such Federal employee files a written re-
22	quest under subsection $(e)(2)(B)(i)(I)$ and in accordance
23	with subsection $(e)(3)(A)$ with the Commission for a deter-
24	mination under this subsection of a claim with respect to
25	which notice is required by subsection (e)(2), then the

- 1 Commission shall transmit a copy of such request to the
- 2 respondent and shall appoint an administrative judge of
- 3 the Commission to determine such claim.
- 4 "(2) Immediately after receiving a copy of a request
- 5 under subsection (e)(2)(B)(i), the respondent shall trans-
- 6 mit—
- 7 "(A) to the Commission if such request is for
- 8 a determination under this subsection; or
- 9 "(B) to the Merit Systems Protection Board if
- such request is for a determination be made under
- the procedures specified in section 7702(a)(2)(A) of
- title 5 of the United States Code;
- 13 a copy of all documents and information collected by the
- 14 respondent under subsection (d) with respect to such
- 15 claim.
- 16 "(3)(A)(i) If the administrative judge determines
- 17 there are reasonable grounds to believe that to carry out
- 18 the purposes of this section it is necessary to stay a per-
- 19 sonnel action by the respondent against the aggrieved
- 20 Federal employee, the administrative judge may request
- 21 any member of the Commission to issue a stay against
- 22 such personnel action for 15 calendar days.
- "(ii) A stay requested under clause (i) shall take ef-
- 24 fect on the earlier of—
- 25 "(I) the order of such member; and

- 1 "(II) the fourth calendar day (excluding Satur-
- day, Sunday, and any legal public holiday) following
- 3 the date on which such stay is requested.
- 4 "(B) The administrative judge may request any
- 5 member of the Commission to extend, for a period not to
- 6 exceed 30 calendar days, a stay issued under subpara-
- 7 graph (A).
- 8 "(C) The administrative judge may request the Com-
- 9 mission to extend such stay for any period the Commission
- 10 considers to be appropriate beyond the period in effect
- 11 under subparagraph (A) or (B).
- 12 "(D)(i) Members of the Commission shall have au-
- 13 thority to issue and extend a stay for the periods referred
- 14 to in subparagraphs (A) and (B). The Commission shall
- 15 have authority to extend a stay in accordance with sub-
- 16 paragraph (C) for any period.
- 17 "(ii) The respondent shall comply with a stay in ef-
- 18 fect under this paragraph.
- 19 "(4) The administrative judge shall determine wheth-
- 20 er the documents and information received under para-
- 21 graph (2) comply with subsection (d) and are complete
- 22 and accurate. If the administrative judge finds that the
- 23 respondent has failed to produce the documents and infor-
- 24 mation necessary to comply with such subsection, the ad-
- 25 ministrative judge shall, in the absence of good cause

- 1 shown by the respondent, impose any of the sanctions
- 2 specified in paragraph (6)(C) and shall require the re-
- 3 spondent—
- 4 "(A) to obtain any additional documents and
- 5 information necessary to comply with such sub-
- 6 section; and
- 7 "(B) to correct any inaccuracy in the docu-
- 8 ments and information so received.
- 9 "(5)(A) After examining the documents and informa-
- 10 tion received under paragraph (4), the administrative
- 11 judge shall issue an order dismissing—
- 12 "(i) any frivolous claim alleged in the com-
- plaint; and
- 14 "(ii) the complaint if it fails to state a
- nonfrivolous claim for which relief may be granted
- under this section.
- (B) (i) If a claim or the complaint is dismissed under
- 18 subparagraph (A), the administrative judge shall give for-
- 19 mal written notice to the aggrieved Federal employee that
- 20 such Federal employee may, before the expiration of the
- 21 90-day period beginning on the date such Federal em-
- 22 ployee receives such notice—
- 23 "(I) file with the Commission a written request
- for appellate review of such order; or

1	"(II) commence a civil action in an appropriate
2	district court of the United States for de novo review
3	of such claim or such complaint.
4	"(ii) Such Federal employee may commence such civil
5	action in 90-day period specified in clause (i).
6	$\mbox{``(6)}(A)(i)$ If the complaint is not dismissed under
7	paragraph $(5)(A)$ , the administrative judge shall make a
8	determination, after an opportunity for a hearing, on the
9	merits of each claim that is not dismissed under such
10	paragraph. The administrative judge shall make a deter-
11	mination on the merits of any other nonfrivolous claim
12	under this title, and on any action such Federal employee
13	may appeal to the Merit Systems Protection Board, rea-
14	sonably expected to arise from the facts on which the com-
15	plaint is based.
16	"(ii) As soon as practicable, the administrative judge
17	shall—
18	"(I) determine whether the administrative pro-
19	ceeding with respect to such claim may be main-
20	tained as a class proceeding; and
21	"(II) if the administrative proceeding may be so
22	maintained, shall describe those whom the adminis-
23	trative judge finds to be members of such class.
24	"(B) With respect to such claim, a party may conduct
25	discovery by such means as may be available in a civil ac-

tion to the extent deemed appropriate by the administrative judge. 2 3 "(C) If the aggrieved Federal employee or the respondent fails without good cause to respond fully and in a timely fashion to a request made or approved by the administrative judge for information or the attendance of a witness, and if such information or such witness is solely in the control of the party who so fails to respond, then 8 the administrative judge may, in appropriate cir-10 cumstances— "(i) draw an adverse inference that the re-11 quested information, or the testimony of the re-12 quested witness, would have reflected unfavorably on 13 the party who so fails to respond; 14 "(ii) consider the matters to which such infor-15 16 mation or such testimony pertains to be established 17 in favor of the opposing party; 18 "(iii) exclude other evidence offered by the 19 party who so fails to respond; 20 "(iv) grant full or partial relief to the aggrieved Federal employee; or 21 "(v) take such other action the administrative 22 judge considers to be appropriate. 23 "(D) In a hearing on a claim, the administrative 24

25 judge shall—

1	"(i) limit attendance to persons who have a di-
2	rect connection with such claim;
3	"(ii) bring out pertinent facts and relevant em-
4	ployment practices and policies, but—
5	"(I) exclude irrelevant or unduly repeti-
6	tious information; and
7	"(II) not apply the Federal Rules of Evi-
8	dence strictly;
9	"(iii) permit all parties to examine and cross-
10	examine witnesses; and
11	"(iv) require that testimony be given under
12	oath or affirmation.
13	"(E) At the request of any party or the administra-
14	tive judge, a transcript of all or part of such hearing shall
15	be provided in a timely manner and simultaneously to the
16	parties and the Commission. The respondent shall bear
17	the cost of providing such transcript.
18	"(F) The administrative judge shall have authority—
19	"(i) to administer oaths and affirmation;
20	"(ii) to regulate the course of hearings;
21	"(iii) to rule on offers of proof and receive evi-
22	dence;
23	"(iv) to issue subpoenas to compel—
24	"(I) the production of documents or infor-
25	mation by the entity of the Federal Government

1	in which discrimination is alleged to have oc-
2	curred; and
3	"(II) the attendance of witnesses who are
4	Federal officers or employees of such entity;
5	"(v) to request the Commission to issue subpoe-
6	nas to compel the production of documents or infor-
7	mation by any other entity of the Federal Govern-
8	ment and the attendance of other witnesses, except
9	that any witness who is not an officer or employee
10	of an entity of the Federal Government may be com-
11	pelled only to attend any place—
12	"(I) less than 100 miles from the place
13	where such witness resides, is employed, trans-
14	acts business in person, or is served; or
15	"(II) at such other convenient place as is
16	fixed by the administrative judge;
17	and shall be paid fees and allowances, by the party
18	that requests the subpoena, to the same extent that
19	fees and allowances are paid to witnesses under
20	chapter 119 of title 28, United States Code, as
21	amended from time to time;
22	"(vi) to exclude witnesses whose testimony
23	would be unduly repetitious;

- 1 "(vii) to exclude any person from a hearing for 2 contumacious conduct, or for misbehavior, that ob-
- 3 structs such hearing; and
- 4 "(viii) to grant any and all relief of a kind de-
- 5 scribed in subsections (g) and (k) of section 706, as
- 6 amended from time to time.
- 7 "(G) The administrative judge and Commission shall
- 8 have authority to award a reasonable attorney's fee (in-
- 9 cluding expert fees and other litigation expenses), costs,
- 10 and the same interest to compensate for delay in payment
- 11 as a court has authority to award under section 706(k),
- 12 as amended from time to time.
- 13 "(H) The Commission shall have authority to issue
- 14 subpoenas described in subparagraph (F)(v).
- 15 "(I) In the case of contumacy or failure to obey a
- 16 subpoena issued under subparagraph (F) or (H), the Unit-
- 17 ed States district court for the judicial district in which
- 18 the person to whom the subpoena is addressed resides or
- 19 is served may issue an order requiring such person to ap-
- 20 pear at any designated place to testify or to produce docu-
- 21 mentary or other evidence.
- (7)(A) Except as provided in subparagraph (B), the
- 23 administrative judge shall issue a written order making
- 24 the determination required by paragraph (6)(A), and
- 25 granting or denying relief, not later than—

1	"(i) 210 days after the complaint containing
2	such claim is filed on behalf of a Federal employee;
3	or
4	"(ii) 270 days after the complaint containing
5	such claim is filed on behalf of a class of Federal
6	employees;
7	except that these time periods shall not begin running
8	until 30 days after the administrative judge is assigned
9	to the case if the administrative judge certifies, in writing,
10	that such 30-day period is needed to secure additional doc-
11	uments or information from the respondent to have a com-
12	plete administrative record.
13	"(B) The administrative judge shall issue such order
14	not later than 30 days after the applicable period specified
15	in subparagraph (A) if the administrative judge certifies
16	in writing, before the expiration of such applicable pe-
17	riod—
18	"(i) that such 30-day period is necessary to
19	make such determination; and
20	"(ii) the particular and unusual circumstances
21	that prevent the administrative judge from comply-
22	ing with the applicable period specified in subpara-
23	graph (A).
24	"(C) The administrative judge may apply to the Com-
25	mission to extend any period applicable under subpara-

- graph (A) or (B) if manifest injustice would occur in the absence of such an extension. 3 "(D) The Commission— "(i) may not grant such extension; or 4 5 "(ii) shall terminate such extension; if the aggrieved Federal employee shows that such extension would prejudice a claim of, or otherwise harm, such Federal employee. 8 "(E) In addition to findings of fact and conclusions 9 of law, such order shall include formal written notice to 10 each party that before the expiration of the 90-day period beginning on the date such party receives such order— "(i) the aggrieved Federal employee may com-13 14 mence a civil action in an appropriate district court of the United States for de novo review of a claim 15 with respect to which such order is issued; and 16 17 "(ii) unless and until a civil action is com-18 menced in such 90-day period under clause (i) with 19 respect to such claim, any party may file with the 20 Commission a written request for appellate review of
- 23 "(F) Such Federal employee may commence such

nied, in such order with respect to such claim.

the determination made, and relief granted or de-

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"(i) after the expiration of the applicable period 1 specified in subparagraph (A) or (B); and 2 "(ii) before the expiration of the 90-day period 3 beginning on the date such Federal employee re-5 ceives an order described in subparagraph (A). "(G) If such order applies to more than one claim 6 and if such employee neither— 7 "(i) commences a civil action in accordance with 8 subparagraph (E)(i); nor 9 "(ii) requests appellate review in accordance 10 with subparagraph (E)(ii); 11 with respect to a particular claim, then the determination 12 made, and relief granted, in such order with respect to such particular claim shall be enforceable immediately. 14 "(g)(1) If a party files timely a written request in 15 accordance with subsection (f)(5)(B)(i) or (f)(7)(E)(ii)with the Commission for appellate review of the deter-17 mination made, and relief granted or denied, with respect to a claim in such order, then the Commission shall imme-19 diately transmit a copy of such request to the other parties 20 involved and to the administrative judge who issued such 21 22 order. "(2) Not later than 7 days after receiving a copy of 23 such request, the administrative judge shall transmit to the Commission the record of the proceeding on which

- 1 such order is based, including all documents and informa-
- 2 tion collected by the respondent under subsection (d).
- 3 "(3)(A) After allowing the parties to file briefs with
- 4 respect to such determination, the Commission shall issue
- 5 an order applicable with respect to such claim affirming,
- 6 reversing, or modifying the applicable provisions of the
- 7 order of the administrative judge not later than—
- 8 "(i) 150 days after receiving such request; or
- 9 "(ii) 30 days after such 150-day period if the
- 10 Commission certifies in writing, before the expiration
- of such 150-day period—
- 12 "(I) that such 30-day period is necessary
- to review such claim; and
- 14 "(II) the particular and unusual cir-
- cumstances that prevent the Commission from
- 16 complying with clause (i).
- 17 "(B) The Commission shall affirm the determination
- 18 made, and relief granted or denied, by the administrative
- 19 judge with respect to such claim if such determination and
- 20 such relief are supported by substantial evidence in the
- 21 record taken as a whole. The findings of fact of the admin-
- 22 istrative judge shall be conclusive unless the Commission
- 23 determines that they are clearly erroneous.
- 24 "(C) In addition to findings of fact and conclusions
- 25 of law, the Commission shall include in its order formal

written notice to the aggrieved Federal employee that, before the expiration of the 90-day period beginning on the date such Federal employee receives such order, such Fed-3 4 eral employee may commence a civil action in an appropriate district court of the United States for de novo review of a claim with respect to which such order is issued. 7 "(D) Such Federal employee may commence such civil action at any time— 8 "(i) after the expiration of the applicable period 9 specified in subparagraph (A); and 10 "(ii) before the expiration of the 90-day period 11 specified in subparagraph (C). 12 "(h)(1) In addition to the periods authorized by sub-13 sections (f)(7)(E) and (g)(3)(D)— 14 15 "(A) during the period beginning 300 days after an aggrieved Federal employee timely requests 16 17 an administrative determination under subsection (f) 18 with respect to a claim and ending on the date the 19 administrative judge issues an order under such sub-20 section with respect to such claim; and "(B) during the period beginning 180 days 21 22 after such Federal employee timely requests appel-23 late review under subsection (g) of such determina-

tion with respect to such claim and ending on the

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1	date the Commission issues an order under such
2	subsection with respect to such claim;
3	such Federal employee may commence a civil action in an
4	appropriate district court of the United States for de novo
5	review of such claim.
6	"(2) Whenever a civil action is commenced timely and
7	otherwise in accordance with this section to determine the
8	merits of a claim arising under this section, the jurisdic-
9	tion of the administrative judge or the Commission (as
10	the case may be) to determine the merits of such claim
11	shall terminate.
12	"(i) A Federal employee who prevails on a claim aris-
13	ing under this section, or the Commission, may bring a
14	civil action in an appropriate district court of the United
15	States to enforce—
16	"(1) the provisions of a settlement agreement
17	applicable to such claim;
18	"(2) the provisions of an order issued by an ad-
19	ministrative judge under subsection (f)(7)(A) appli-
20	cable to such claim if—
21	"(A) a request is not filed timely under
22	subsection (g)(1) for appellate review by the
23	Commission; and

"(B) a civil action is not commenced time-1 ly under subsection (g)(3)(D) for de novo re-2 3 view; of such claim; or 4 "(3) the provisions of an order issued by the Commission under subsection (g)(3)(A) applicable to 6 7 such claim if a civil action is not commenced timely under subsection (g)(3)(D) for de novo review of 8 such claim. 9 "(j) Any amount awarded under this section (includ-10 ing fees, costs, and interest awarded under subsection (f)(6)(G)), or under title 28 of the United States Code, 12 with respect to a violation of subsection (a) shall be paid by the entity of the Federal Government that violated such subsection (a) from any funds made available to such entity by appropriation or otherwise. 16 17 "(k)(1) An entity of the Federal Government against which a claim of discrimination or retaliation is alleged under this section shall grant the aggrieved Federal employee a reasonable amount of official time, in accordance 21 with regulations issued by the Commission, to prepare an administrative complaint based on such allegation and to participate in administrative proceedings relating to such claim. 24

1	"(2) An entity of the Federal Government against
2	which a claim of discrimination is alleged in complaint
3	filed in a civil action under this section shall grant the
4	aggrieved Federal employee paid leave for time reasonably
5	expended to prepare for, and participate in, such civil ac-
6	tion. Such leave shall be granted in accordance with regu-
7	lations issued by the Commission, except that such leave
8	shall include reasonable time for—
9	"(A) attendance at depositions;
10	"(B) meetings with counsel;
11	"(C) other ordinary and legitimate undertak-
12	ings in such civil action, that require the presence of
13	such Federal employee; and
14	"(D) attendance at such civil action.
15	"(3) Whenever the administrative judge or the Com-
16	mission (as the case may be), or a court, finds that a Fed-
17	eral employee has engaged in discrimination prohibited by
18	this section, the employing authority of such Federal em-
19	ployee shall—
20	"(A) impose appropriate sanctions on such Fed-
21	eral employee; and
22	"(B) report to the Commission the sanctions
23	imposed on such Federal employee.
24	"(4)(A) If the Commission finds that such sanctions
25	are inadequate the Commission shall refer the matter to

- 1 the Special Counsel for disciplinary action under section
- 2 1215 of title 5, United States Code.
- 3 "(B) For purposes of section 1215(a)(1) of such title,
- 4 the Commission's referral of such matter to the Special
- 5 Counsel shall be deemed to be a determination by the Spe-
- 6 cial Counsel that disciplinary action should be taken
- 7 against such Federal employee.
- 8 "(l) This section, as in effect immediately before the
- 9 effective date of the Federal Employee Fairness Act of
- 10 1993, shall apply with respect to employment in the Li-
- 11 brary of Congress.".
- 12 SEC. 3. AMENDMENTS TO THE AGE DISCRIMINATION IN EM-
- 13 **PLOYMENT ACT.**
- 14 (a) Enforcement by EEOC.—Section 15 of the
- 15 Age Discrimination in Employment Act of 1967 (29
- 16 U.S.C. 633a) is amended—
- 17 (1) by striking subsections (c) and (d), and
- 18 (2) by inserting after subsection (b) the follow-
- 19 ing:
- 20 "(c)(1) Any individual aggrieved by a violation of
- 21 subsection (a) of this section may file a complaint with
- 22 the Commission in accordance with section 717 of the Civil
- 23 Rights Act of 1964.
- 24 "(2) Except as provided in subsection (d), such sec-
- 25 tion 717 shall apply to a violation alleged in a complaint

- 1 filed under paragraph (1) in the same manner as such
- 2 section applies to a claim arising under section 717 of
- 3 such Act.
- 4 "(d)(1) If an individual aggrieved by a violation of
- 5 this section does not file a complaint under subsection
- 6 (c)(1), such individual may commence a civil action—
- 7 "(A) not less than 30 days after filing with the
- 8 Commission a notice of intent to commence such ac-
- 9 tion; and
- 10 "(B) not more than 2 years after the alleged
- violation of this section occurs;
- 12 in an appropriate district court of the United States for
- 13 de novo review of such violation.
- 14 "(2) On receiving such notice, the Commission
- 15 shall—
- 16 "(A) promptly notify all persons named in such
- 17 notice as prospective defendants in such action; and
- 18 "(B) take any appropriate action to ensure the
- 19 elimination of any unlawful practice.
- 20 "(3) Sections 717(m) of the Civil Rights Act of 1964
- 21 (42 U.S.C. 2000e-16(m)) shall apply to civil actions com-
- 22 menced under this subsection in the same manner as such
- 23 section applies to civil actions commenced under section
- 24 717 of the Civil Rights Act of 1964.".

1	(b) Opportunity To Commence Civil Action.—
2	If a complaint filed under section 15 of the Age Discrimi-
3	nation in Employment Act of 1967 (29 U.S.C. 633a) with
4	the Equal Employment Opportunity Commission is pend-
5	ing in the period beginning on the date of the enactment
6	of this Act and ending on December 31, 1993, the individ-
7	ual who filed such complaint may commence a civil action
8	under such section not later than June 30, 1994.
9	SEC. 4. AMENDMENTS TO TITLE 5 OF THE UNITED STATES
10	CODE.
11	(a) Grievance Procedures.—Section 7121 of title
12	5, United States Code, is amended—
13	(1) in subsection (a)(1) by inserting "adminis-
14	trative" after "exclusive", and
15	(2) in subsection (d)—
16	(A) by inserting "(1)" after "(d)",
17	(B) in the first and second sentences by
18	striking "An" and inserting "Except as pro-
19	vided in paragraph (2), an'',
20	(C) in the last sentence by striking "Selec-
21	tion" and all that follows through "any other"
22	and inserting the following:
23	"(3) An employee may commence, not later than 120
24	days after a final decision, a civil action in an appropriate

1	district court of the United States for de novo review of
2	a", and
3	(D) by inserting after the second sentence
4	the following:
5	"(2) Matters covered under section 7702 of this title,
6	or under a law administered by the Equal Employment
7	Opportunity Commission, may be raised under the nego-
8	tiated grievance procedure in accordance with this section
9	only if an employee elects under section
10	717(e)(2)(B)(i)(III) of the Civil Rights Act of 1964 to
11	proceed under this section.".
12	(b) Actions Involving Discrimination.—Section
13	7702 of title 5, United States Code, is amended to read
14	as follows:
15	"§ 7702. Actions involving discrimination
16	"(a)(1) Notwithstanding any other provision of law,
17	in the case of any employee or applicant for employment
18	who—
19	"(A) is affected by an action which the em-
20	ployee or applicant may appeal to the Merit System
21	Protection Board, and
22	"(B) alleges that a basis for the action was dis-
23	crimination prohibited by—
24	"(i) section 717 of the Civil Rights Act of
25	1964 (42 U.S.C. 2000a-16);

1	"(ii) section 6(d) of the Fair Labor Stand-
2	ards Act of 1938 (29 U.S.C. 206(d));
3	"(iii) section 501 of the Rehabilitation Act
4	of 1973 (29 U.S.C. 791);
5	"(iv) sections 12 and 13 of the Age Dis-
6	crimination in Employment Act of 1967 (29
7	U.S.C. 631, 633a); or
8	"(v) any rule, regulation, or policy directive
9	prescribed under any provision of law described
10	in clauses (i) through (iv) of this subparagraph;
11	the employee or applicant may raise the action as provided
12	in paragraph (2).
13	"(2) For purposes of paragraph (1), the employee
14	shall raise the action by filing a complaint with the Equal
15	Employment Opportunity Commission in accordance with
16	section 717 of the Civil Rights Act of 1964 and shall make
17	a request under section $717(e)(2)(B)(i)$ selecting the pro-
18	cedures specified in one of the following subparagraphs:
19	"(A) The administrative and judicial procedures
20	provided under sections 7701 and 7703.
21	"(B) The administrative and judicial procedures
22	provided under section 7121.
23	"(C) The administrative and judicial procedures
24	provided under section 717 of title VII of the Civil
25	Rights Act of 1964.

- 1 "(3) The agency (including the Board and the Equal
- 2 Employment Opportunity Commission) that carries out
- 3 such procedures shall apply the substantive law that is ap-
- 4 plied by the agency that administers the particular law
- 5 referred to in subsection (a)(1) of this section that pro-
- 6 hibits the conduct alleged to be the basis of the action
- 7 referred to in subsection (a)(1)(A).
- 8 "(b) If—
- 9 "(1) an employee elects the procedures specified
- in subsection (a)(2)(C); and
- 11 "(2) the Equal Employment Opportunity Com-
- mission dismisses under section 717(f)(5)(A) of the
- 13 Civil Rights Act of 1964 a claim that is based on
- the action raised by the employee;
- 15 then the employee shall have 90 days in which to raise
- 16 the action under the procedures specified in subparagraph
- 17 (A) or (B) of subsection (a)(2), except that no allegation
- 18 of a kind described in paragraph (a)(1)(B) may be raised
- 19 under this subsection.
- 20 "(c) If at any time after the 120th day following an
- 21 election made under section 717(e)(2)(B)(i) of the Civil
- 22 Rights Act of 1964 to raise an action under the proce-
- 23 dures specified in subsection (a)(2)(A) of this section there
- 24 is no judicially reviewable action, an employee shall be en-
- 25 titled to file, not later than 240 days after making such

1	election, a civil action in an appropriate district court of
2	the United States for de novo review of the action raised
3	under subsection (a) of this section.
4	"(d) Nothing in this section shall be construed to af-
5	fect the right to trial de novo under any provision of law
6	described in subsection (a)(1) after a judicially reviewable
7	action.".
8	SEC. 5. TECHNICAL AMENDMENTS.
9	Section 717(b) of the Civil Rights Act of 1964 (42
10	U.S.C. $2000e-16(b)$ ) is amended by striking "Civil Service
11	Commission" each place it appears and inserting "Com-
12	mission".
13	SEC. 6. ISSUANCE OF PROCEDURAL GUIDELINES AND NO-
<ul><li>13</li><li>14</li></ul>	SEC. 6. ISSUANCE OF PROCEDURAL GUIDELINES AND NO- TICE RULES.
14	TICE RULES.
<ul><li>14</li><li>15</li><li>16</li></ul>	TICE RULES.  Not later than 1 year after the date of the enactment
<ul><li>14</li><li>15</li><li>16</li></ul>	TICE RULES.  Not later than 1 year after the date of the enactment of this Act, the Equal Employment Opportunity Commis-
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	TICE RULES.  Not later than 1 year after the date of the enactment of this Act, the Equal Employment Opportunity Commission shall issue—
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	Not later than 1 year after the date of the enactment of this Act, the Equal Employment Opportunity Commission shall issue—  (1) rules to assist entities of the Federal Gov-
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	Not later than 1 year after the date of the enactment of this Act, the Equal Employment Opportunity Commission shall issue—  (1) rules to assist entities of the Federal Government to comply with section 717(d) of the Civil
14 15 16 17 18 19 20	Not later than 1 year after the date of the enactment of this Act, the Equal Employment Opportunity Commission shall issue—  (1) rules to assist entities of the Federal Government to comply with section 717(d) of the Civil Rights Act of 1964, as added by section 2 of this
14 15 16 17 18 19 20 21	Not later than 1 year after the date of the enactment of this Act, the Equal Employment Opportunity Commission shall issue—  (1) rules to assist entities of the Federal Government to comply with section 717(d) of the Civil Rights Act of 1964, as added by section 2 of this Act, and
14 15 16 17 18 19 20 21 22	Not later than 1 year after the date of the enactment of this Act, the Equal Employment Opportunity Commission shall issue—  (1) rules to assist entities of the Federal Government to comply with section 717(d) of the Civil Rights Act of 1964, as added by section 2 of this Act, and  (2) rules establishing—

- 1 (B) requirements applicable to collecting 2 and preserving documents and information 3 under section 717(d), as added by section 2 of 4 this Act.
- 5 SEC. 7. RULES OF CONSTRUCTION.
- 6 Any reference in any law (other than title VII of the
- 7 Civil Rights Act of 1964) to any provision of title VII of
- 8 the Civil Rights Act of 1964 amended by this Act shall
- 9 be deemed to be a reference to such provision as amended
- 10 by this Act.
- 11 SEC. 8. EFFECTIVE DATE; APPLICATION OF AMENDMENTS.
- 12 (a) Effective Date.—Except as provided in sub-
- 13 section (b), this Act and the amendments made by this
- 14 Act shall take effect on January 1, 1994.
- 15 (b) APPLICATION OF AMENDMENTS.—Except as pro-
- 16 vided in section 7, the amendments made by this Act
- 17 (other than sections 3 and 4) shall apply only with respect
- 18 to complaints filed under section 717 of the Civil Rights
- 19 Act of 1964 (42 U.S.C. 2000e–16) on or after the effective
- 20 date of this Act.

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