103D CONGRESS 1ST SESSION **H. R. 2061**

To establish a United States Health Service to provide high quality comprehensive health care for all Americans and to overcome the deficiencies in the present system of health care delivery.

IN THE HOUSE OF REPRESENTATIVES

May 11, 1993

Mr. DELLUMS introduced the following bill; which was referred jointly to the Committees on Energy and Commerce, Armed Services, Banking, Finance and Urban Affairs, the District of Columbia, Education and Labor, the Judiciary, Post Office and Civil Service, Veterans' Affairs, and Ways and Means

A BILL

- To establish a United States Health Service to provide high quality comprehensive health care for all Americans and to overcome the deficiencies in the present system of health care delivery.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - SHORT TITLE
 - 4 SECTION 1. This Act may be cited as the "United
 - 5 States Health Service Act".

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FINDINGS

2 SEC. 2. The Congress makes the following findings:

3 (1) The health of the Nation's people is a foun-4 dation of their well-being.

5 (2) High quality health care is a right of all 6 people.

7 (3) Many of the Nation's people are unable 8 fully to exercise this right because of the inability of 9 the present health care delivery system to make high 10 quality health care available to all individuals re-11 gardless of race, sex, age, national origin, income,

1	marital status, sexual orientation, religion, political
2	belief, place of residence, or previous health status.
3	(4) The present health care system has failed to
4	address the basic deterioration in occupational, envi-
5	ronmental, and social conditions affecting the health
6	of the people of this Nation.
7	(5) Unnecessary and excessive profits and ad-
8	ministrative expenses have inflated the cost of health
9	care.
10	(6) The health professions have failed to control
11	the cost of their services and the imbalance in the
12	number of health workers among geographic areas
13	or health care specialties.
14	(7) The present health care system has failed to
15	make full and efficient use of allied health workers.
16	(8) A United States Health Service is the best
17	means to implement the right to high quality health
18	care and to overcome the deficiencies in the present
19	health care delivery system.
20	PURPOSES
21	SEC. 3. The purposes of this Act are:
22	(1) To create a United States Health Service to
23	provide without charge to all residents, regardless of
24	race, sex, age, national origin, income, marital sta-
25	tus, sexual orientation, religion, political belief, place
26	of residence, or previous health status, comprehen-
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sive health care services delivered by salaried health
 workers and emphasizing the promotion and mainte nance of health as well as the treatment of illness.

4 (2) To establish representative and democratic 5 governance of the Service through community boards 6 chosen through community elections, district and re-7 gional boards selected by the community and district 8 boards, respectively, and a National Health Board 9 selected by the regional boards, subject to the ap-10 proval of the President.

11 (3) To provide health workers in the Service 12 with fair and reasonable compensation, secure em-13 ployment, opportunities for full and equal participa-14 tion in the governance of health facilities, and oppor-15 tunities for advancement without regard to race, sex, 16 age, national origin, sexual orientation, religion, or 17 political belief.

(4) To increase the availability and continuity
of health care by linking local health care facilities
to hospitals and specialized care facilities.

(5) To implement local, regional, and national
planning for the establishing, equipping, and staffing
of health care facilities needed to overcome present
shortages and redistribute health resources, especially for currently deprived inner-city and rural pop-

1	ulations, minority groups, prisoners, and occupa-
2	tional groups.
3	(6) To finance the Service through progressive
4	taxation of individuals and employer contributions,
5	and to distribute these revenues on a capitation
6	basis, supplemented by allocations to meet special
7	health care needs.
8	DEFINITIONS
9	SEC. 4. For the purposes of this Act, unless the con-
10	text implies otherwise:
11	Service
12	(1) The term "Service" means the United
13	States Health Service established in section 101.
14	National Health Board; Interim National Health
15	Board; Appropriate National Health Board
16	(2)(A) The term "National Health Board"
17	means the National Health Board of the Service.
18	(B) The term ''Interim National Health Board''
19	means the Interim National Health Board, ap-
20	pointed under section 102, of the Service.
21	(C) The term ''appropriate National Health
22	Board'' means—
23	(i) the Interim National Health Board,
24	prior to the initial meeting of the National
25	Health Board under section 117, and

	0
1	(ii) the National Health Board, at and
2	after such meeting.
3	Health Board; Area Health Board
4	(3)(A) The term "health board" means the In-
5	terim National Health Board, National Health
6	Board, an interim regional health board, a regional
7	health board, a district health board, or a commu-
8	nity health board established under this Act.
9	(B) The term "area health board" means a re-
10	gional health board, a district health board, or a
11	community health board established under this Act.
12	Community; District; Region; Area
13	(4)(A) The term "community" means a health
14	care delivery community established under title I.
15	(B) The term "district" means a health care
16	delivery district established under title I.
17	(C) The term "region" means a health care de-
18	livery region established under title I.
19	(D) The term "area" means, with respect to an
20	area health board or an area health care facility—
21	(i) in the case of a community board or a
22	health care facility established by a community
23	board, the community for which such board is
24	established or in which the facility is located;

8

1	(ii) in the case of a district board or a
2	health care facility established by a district
3	board, the district for which such board is es-
4	tablished or in which the facility is located; and
5	(iii) in the case of a regional board or a
6	health care facility established by a regional
7	board, the region for which such board is estab-
8	lished or in which the facility is located.
9	Interim Regional Board; Regional Board; District
10	Board; Community Board
11	(5)(A) The term ''interim regional board''
12	means an interim regional health board established
13	in accordance with section 112.
14	(B) The term "regional board" means a re-
15	gional health board established in accordance with
16	title I.
17	(C) The term "district board" means a district
18	health board established in accordance with title I.
19	(D) The term ''community board'' means a
20	community health board established in accordance
21	with title I.
22	Respective Regional and District Board
23	(6)(A) The terms "respective regional board"
24	and ''respective interim regional board'' mean, with
25	respect to a community board or a district board,

1	the regional board or interim regional board, respec-
2	tively, for the region which contains the community
3	or district for which such community board or dis-
4	trict board is established.
5	(B) The term "respective district board"
6	means, with respect to a community board, the dis-
7	trict board for the district which contains the com-
8	munity for which such community board is estab-
9	lished.
10	User; Registered User; Eligible User;
11	User Member
12	(7)(A) The term ''user'' means an individual
13	who is eligible under section 211 to receive health
14	care services from the Service under this Act.
15	(B) The term "registered user" means, with re-
16	spect to an area, a user who resides in the area and
17	is registered to vote in the area in general elections
18	for Federal, State, or local officials.
19	(C) The term "eligible user" means, for pur-
20	poses of sections 114 through 118, with respect to
21	a community, district, or region, an individual who
22	(i) is 18 years of age or older, (ii) resides in the
23	community, district, or region, respectively, and (iii)
24	is not a health worker (as defined in paragraph
25	(8)(A)), an indirect provider of health care (as de-

1	fined in subparagraph (E)), or a member of the im-
2	mediate family of such a worker or indirect provider.
3	(D) The term "user member" means, with re-
4	spect to a health board, an eligible user elected or
5	appointed by users or user members to the health
6	board under sections 114 through 118.
7	(E) The term "indirect provider of health care"
8	means an individual who—
9	(i) receives (either directly or through his
10	or her spouse) more than one-tenth of his or
11	her gross annual income from any one or com-
12	bination of—
13	(I) fees or other compensation for
14	provision of, research into, or instruction
15	in, the provision of health care,
16	(II) entities engaged in the provision
17	of health care or in such research or in-
18	struction,
19	(III) producing or supplying drugs or
20	other articles for individuals or entities for
21	use in the provision of or in research into
22	or instruction in the provision of health
23	care, or
24	(IV) entities engaged in producing
25	drugs or such other articles;

1	(ii) holds a fiduciary position with, or has
2	a fiduciary interest in, any entity described in
3	subclause (II) or (IV) of clause (i); or
4	(iii) is engaged in issuing any policy or
5	contract of individual or group health insurance
6	or hospital or medical service benefits.
7	Health Worker; Authorized Health Worker; Eligible
8	Health Worker; Worker Member
9	(8)(A) The term "health worker" includes—
10	(i) any employee of the Service; and
11	(ii) any individual who for remuneration
12	delivers, administers any program in, provides
13	supporting services for, teaches the subject
14	matter of, or performs research in, health care
15	services.
16	(B) The term ''authorized health worker''
17	means, with respect to a specified health care serv-
18	ice, an individual who is an employee of the Service
19	and is authorized by a health board to deliver the
20	service.
21	(C) The term ''eligible area health worker''
22	means, for purposes of sections 114 through 118
23	with respect to a community, district, or region, a
24	health worker who is employed by the community,
25	district, or regional health board (respectively) or, in

	13
1	the case of sections 114 through 117, is scheduled
2	to be employed by such board on the effective date
3	of health services.
4	(D) The term "worker member" means, with
5	respect to a health board, an eligible area health
6	worker elected or appointed by health workers or
7	worker members to the health board under sections
8	114 through 118.
9	Health Care Facility; Area Health Care
10	Facility
11	(9)(A) The term "health care facility" means
12	an administrative unit composed of specified staff,
13	equipment, and premises and established by a health
14	board as an appropriate unit of organization for the
15	delivery of specified health care or supplemental
16	services under this Act.
17	(B) The term "area health care facility" means,
18	with respect to an area health board, a health care
19	facility established by the area health board.
20	Health Care Service; Supplemental Services
21	(10)(A) The term "health care services" means
22	the services described in paragraphs (1) through (5)
23	of section 213(a).

1	(B) The term "supplemental services" means
2	the services described in paragraphs (1), (2), and
3	(3) of section 213(b).
4	Number of Residents
5	(11) The term "number of residents" means
6	the number of residents in a health care delivery
7	area as determined by the most recent decennial na-
8	tional census.
9	Effective Date of Health Services
10	(12) The term "effective date of health serv-
11	ices" means the effective date of health services
12	under this Act as specified in section 601.
13	TITLE I—ESTABLISHMENT AND OPERATION OF
14	THE UNITED STATES HEALTH SERVICE
15	Part A—Initial Organization
16	ESTABLISHMENT OF THE SERVICE
17	SEC. 101. (a) There is established, as an independent
18	establishment of the executive branch of the United
19	States, the United States Health Service.
20	(b)(1) The authority of the Service shall be exercised
21	by the appropriate National Health Board and, in accord-
22	ance with this Act and guidelines established by such
23	Board, by area health boards.
24	(2) The Service shall have the authority, under the

25 power of eminent domain, to acquire by condemnation

under judicial process real estate for the Service for public
 purposes whenever it is necessary or advantageous to do
 so.

4 APPOINTMENT OF INTERIM NATIONAL HEALTH BOARD

5 SEC. 102. (a) The President shall, no later than 30
6 days after the date of enactment of this Act, appoint 21
7 individuals—

8 (1) who are 18 years of age or older,

9 (2) who are concerned about the health care10 problems of the Nation,

(3) who approximate the Nation's population by
race, sex, income, language, and region of residence,
and

(4) no more than seven of whom are or have
been health workers, indirect providers of health
care, or members of the immediate family of such
workers or indirect providers within 24 months of
the date of such nomination.

19 To serve as members of the Interim National Health20 Board of the Service.

(b) The President shall, at the time of such appointments, designate two nominees to the Interim National
Health Board who are not and have not been health workers, indirect providers of health care, or members of the
immediate family of such workers or indirect providers

1	within 24 months of the date of such appointment as
2	chairperson and vice chairperson of such Board.
3	POWERS AND DUTIES OF THE INTERIM NATIONAL
4	HEALTH BOARD
5	SEC. 103. (a) The members of the Interim National
6	Health Board shall serve as the National Health Board
7	of the Service until the National Health Board holds its
8	initial meeting in accordance with section $117(c)(2)$.
9	(b) The Interim National Health Board shall—
10	(1) establish the boundaries of health care de-
11	livery regions, in accordance with section 111;
12	(2) select interim regional health boards in ac-
13	cordance with section 111;
14	(3) assist interim regional health boards in the
15	performance of their functions;
16	(4) coordinate the initial election of community
17	health boards, under section 114; and
18	(5) carry out such duties of the National
19	Health Board as it deems necessary and consistent
20	with the timetable given under this Act and the pur-
21	poses of the Service, except that no staff member
22	may be appointed and no employee may be hired by
23	the Interim National Health Board for a period ex-
24	tending beyond 90 days after the appointment of the
25	National Health Board under section 117.

(c) The Interim National Health Board shall operate
 in a manner consistent with the provisions of part C.

3 (d) The Interim National Health Board shall submit 4 a report to Congress on its performance under this Act 5 no later than 30 days after the appointment of the Na-6 tional Health Board under section 117.

7

AUTHORIZATION

8 SEC. 104. There are authorized to be appropriated 9 to the Service \$4,000,000,000 to carry out the provisions 10 of this Act with respect to the establishment of the Serv-11 ice. Funds appropriated under this section shall remain 12 available until expended.

13 PART B—ORGANIZATION OF AREA HEALTH BOARDS

14 ESTABLISHMENT OF HEALTH CARE DELIVERY REGIONS

15 SEC. 111. (a) No later than 6 months after the ap-16 pointment of members of the Interim National Health 17 Board, such Board shall establish, in accordance with this 18 section, health care delivery regions throughout the United 19 States.

20 (b) Each health care delivery region shall meet the21 following requirements:

(1) The region shall be a contiguous geographic
area appropriate for the effective governance, planning, and delivery of all health care and supplemental services under this Act for residents of the
region.

1	(2) The region shall have a population of not
2	less than 500,000 and of not more than 3,000,000
3	individuals, except that—
4	(A) the population of a region may be
5	more than 3,000,000 if the region includes a
6	standard metropolitan statistical area (as deter-
7	mined by the Office of Management and Budg-
8	et) with a population of more than three mil-
9	lion; and
10	(B) the population of a region may be less
11	than 500,000 if the Interim National Health
12	Board determines that this is necessary to fa-
13	cilitate the delivery of health care and supple-
14	mental services or the effective governance of
15	the health program within such region.
16	(3) The boundaries of each region shall take
17	into account—
18	(A) any economic or geographic barrier to
19	the receipt of health care and supplemental
20	services in nonmetropolitan areas, and
21	(B) the differences in needs between
22	nonmetropolitan and metropolitan areas in the
23	planning, development, and delivery of health
24	care and supplemental services.

(c) At least 60 days prior to the establishment of the
 boundaries of any region, the Interim National Health
 Board shall provide for—

4 (1) notice in the area which would be affected 5 by the establishment of such boundaries of the 6 boundaries proposed to be established, and of the 7 date, time, and location of the public hearing on 8 such establishment as provided in paragraph (2); 9 and

(2) a public hearing at which individuals can
speak or present written statements relating to the
establishment of such boundaries.

13 (d) The boundaries of regions shall be modified in14 accordance with section 119.

15 APPOINTMENT OF INTERIM REGIONAL HEALTH BOARDS

16 SEC. 112. (a) No later than 60 days after the estab-17 lishment of health care delivery regions under section 111, 18 the Interim National Health Board shall appoint an in-19 terim regional board for each such region.

20 (b) Each interim regional board shall be composed21 of nine members—

22 (1) who are 18 years of age or older;

23 (2) who are concerned about the health care24 problems of their region;

(3) who approximate the region's population by
 race, sex, income, and language; and

(4) no more than three of whom are or have
been health workers, indirect providers or health
care, or members of the immediate family of such
workers or indirect providers within 24 months of
the date of such appointment.

8 (c) The Interim National Health Board shall, at the 9 time of appointment of each interim regional board, designate two members of the board who are not and have 10 not been health workers, indirect providers of health care, 11 or members of the immediate family of such workers or 12 indirect providers within 24 months of the date of such 13 appointment as chairperson and vice chairperson of such 14 15 board.

(d) A vacancy in the membership of an interim re-gional board shall be filled in the same manner as theoriginal appointment.

(e) The members of an interim regional board shall
serve until the certification of appointment of a regional
board in its region in accordance with section 116.

22 (f) Each interim regional board shall—

(1) establish the boundaries of health care de-livery districts and of health care delivery commu-

nities within its region in accordance with section
 113;

3 (2) conduct elections for voting members of
4 community boards within its region, in accordance
5 with section 114; and

6 (3) carry out such functions of a regional 7 board, set out under this Act, as the Interim Na-8 tional Health Board deems appropriate for the pur-9 poses of this Act.

10 (g) Each interim regional board shall operate in a11 manner in accordance with part C of this title.

12 ESTABLISHMENT OF HEALTH CARE DELIVERY DISTRICTS

13 AND HEALTH CARE DELIVERY COMMUNITIES

14 SEC. 113. (a) No later than 6 months after its ap-15 pointment under section 112, each interim regional board 16 shall establish, in accordance with this section, health care 17 delivery districts and health care delivery communities 18 throughout its region.

(b) Each region shall be divided into three or morehealth care delivery districts. Each such district shall meetthe following requirements:

(1) The district shall be a contiguous geographic area appropriate for the effective governance, planning, and delivery of all health care serv-

ices, except for highly specialized health services, for
 residents of such district.

(2) The district shall have a population of not 3 less than 100,000 and of not more than 500,000 in-4 5 dividuals, except that a district may have a population of less than 100,000 if the interim regional 6 board or regional board (as appropriate) determines 7 that a lesser population would facilitate the delivery 8 9 of health care and supplemental services or the effective governance of the health program within such 10 11 district or its region.

(c) Each district shall be divided into three or more
health care delivery communities. Each such community
shall meet the following requirements:

(1) The community shall be a contiguous geographic area appropriate for the effective governance, planning, and delivery of comprehensive primary health care services, described in section
221(a)(2), for residents of such community.

20 (2) The residents of the community shall, to the
21 maximum extent feasible, have a commonality of in22 terest, language, and ethnic and racial composition
23 sufficient to support and maintain a community
24 health program under this Act.

(3) The community shall have a population of 1 2 not less than 25,000 and of not more than 50,000 individuals, except in the case of Indian reservations 3 4 and, except that a community may have a population of less than 25,000 if the interim regional board or 5 regional board (as appropriate) determines that a 6 7 lesser population would facilitate the delivery of health care and supplemental services or the effec-8 9 tive governance of the health program within such community or the district in which it is located. 10

(d) At least 60 days prior to the establishment of the
boundaries of any district or community within its region,
the interim regional board shall provide for—

(1) notice in the district or community which
would be affected by the establishment of such
boundaries of the boundaries proposed to be established and of the date, time, and location of the public hearing on such establishment as provided in
paragraph (2); and

20 (2) a public hearing at which individuals resid21 ing within the region can speak or present written
22 statements relating to the establishment of such
23 boundaries.

(e) The boundaries of districts and communities shallbe modified in accordance with section 119.

1

ELECTION OF COMMUNITY HEALTH BOARDS

2 SEC. 114. (a) (1) The Interim National Health Board 3 shall arrange with State and local governments for the ini-4 tial elections for user members of each community board 5 to be held on a date not later than 9 months after the 6 appointment of interim regional boards under section 112.

7 (2) Elections for worker members of each community
8 board shall first be held as soon as possible after the selec9 tion of health workers for employment by the user mem10 bers of such community boards. Such elections shall be
11 held, to the extent feasible, in accordance with subsection
12 (c)(2)(B).

(b)(1) The number of user members to be elected in
an election in a community under subsection (a) shall be
six, plus one user member for each 5,000 individuals residing in such community in excess of 30,000 residents.

17 (2) The number of worker members to be elected in
18 an election in a community under subsection (a) shall be
19 three, plus one member for each 10,000 individuals resid20 ing in such community in excess of 30,000 residents.

(c)(1) The Interim National Health Board shall establish procedures for the nomination and election under
this section of user members of community boards and
worker members of area health boards. Each interim regional board shall conduct and supervise such nominations

and elections in its region in accordance with such proce dures.

3 (2)(A) Such procedures for election of user members
4 shall provide, except as otherwise provided in this part,
5 for—

6 (i) the nomination for election as a user mem-7 ber to a community board of any eligible user, upon 8 presentation to the respective interim regional board 9 of a petition or petitions signed by at least one per-10 cent of the registered users in the community;

(ii) the full disclosure by each nominee, at the time of presentation of a petition or petitions under clause (i), to the respective interim regional board of any financial interest of the nominee and such nominee's family in the delivery of health care services, in research on health or health care services, or in the provision of drugs or medical supplies;

(iii) the opportunity, regardless of race, sex,
language, income level, or health condition, for all
registered users in each such community to nominate eligible users for, and for all eligible users in
each such community to run for and to serve as user
members of, such users' community board;

24 (iv) the right of all registered users in each25 such community, regardless of race, sex, language,

income level, or health condition, to vote in elections
for user members of such users' community board,
and the right of registered users who are not physically or mentally capable of voting themselves to
designate other registered users to vote proxies on
their behalf;

7 (v) public meetings sponsored by the respective 8 interim regional board in each such community with-9 in its region, at which all users nominated for elec-10 tion to the community board in the community may 11 present their views;

12 (vi) the preparation and distribution within 13 each such community by the respective interim re-14 gional board of literature presenting the qualifica-15 tions and views of, and disclosing information de-16 scribed in clause (ii) for, each nominee for election 17 as a user member of the community board in the 18 community; and

(vii) the election of the nominees receiving thegreatest number of votes.

(B) Such procedures for election of worker membersshall provide for—

(i) the nomination for election as a worker
member of an area health board of any eligible area
health worker, upon presentation to the respective

interim regional board of a petition (or petitions)
 signed by at least 1 percent of the eligible area
 health workers, and

4 (ii) the full participation of eligible area health
5 workers of all job categories and skill levels in the
6 nomination and election process.

7 (d)(1) Unless an election is set aside under section 402(d)(1) (relating to grievance procedures), individuals 8 9 who have been elected to a community board for a community under this section, including user members until 10 worker members have been elected, shall be certified by 11 the interim regional board as constituting, on the date of 12 such certification, the community board for the commu-13 nity. 14

15 (c) With respect to each group of individuals constituting a community board under paragraph (1), the re-16 spective interim regional board shall select a time, date, 17 and location within the community of such community 18 board for the holding of the initial meeting of such com-19 munity board, which date shall not be later than 30 days 20 after the date of the election, and shall notify the newly 21 22 elected and approved members of such board and the residents of such community of the time, date, and location 23 of such meeting. 24

1

APPOINTMENT OF DISTRICT HEALTH BOARDS

2 SEC. 115. (a)(1) Not later than 60 days after the 3 initial meeting of each community board, called pursuant 4 to section 114(d)(2), the user members of each such board 5 shall appoint two eligible users in the community to serve 6 as user members of their respective district board.

7 (2) As soon as feasible, the worker members of each
8 such board shall appoint an eligible community health
9 worker to serve as a worker member of their respective
10 district board.

(3) As soon as feasible, the eligible district health
workers shall, in accordance with section 114(c)(2)(B),
elect an eligible district health worker to serve as a worker
member of their respective district board.

(4) The user and worker members of each such community board shall promptly notify their respective interim
regional board of appointments under this subsection.

18 (b)(1) Not later than 15 days after the date a majority of the initial community boards within a district have 19 notified their respective interim regional board of the ap-20 pointment of user members for their respective district 21 22 boards under subsection (a)(1), such interim regional board shall certify the users so appointed as constituting, 23 on the date of such certification, the district board for the 24 district. 25

1 (2) With respect to each district board certified under paragraph (1), its respective interim regional board shall 2 select a time, date, and location within the district of such 3 district board for the holding of the initial meeting of such 4 district board, which date shall not be later than 15 days 5 after the date of such certification, and shall notify the 6 7 approved members of such board and the residents of such 8 district of the time, date, and location of such meeting. 9 APPOINTMENT OF REGIONAL HEALTH BOARDS

10 SEC. 116. (a)(1) Not later than 60 days after the 11 initial meeting of each district board, called pursuant to 12 section 115(b)(2), the user members of each such board 13 shall appoint two eligible users in the district to serve as 14 user members of their respective regional board.

(2) As soon as feasible, the worker members of each
such board shall appoint an eligible district (or community, in the district) health worker to serve as a worker
member of their respective regional board.

(3) As soon as feasible, the eligible regional health
workers shall, in accordance with section 114(c)(2)(B),
elect an eligible regional health worker to serve as a worker member of their respective regional board.

(4) The user and worker members of each such dis-trict board shall promptly notify their respective interim

regional board and the Interim National Health Board of
 such appointments.

(b) Not later than 15 days after the date a majority 3 4 of the initial certified district boards within a region have notified their respective interim regional board of the ap-5 pointment of user members for their respective regional 6 7 board under subsection (a)(1), such interim regional board shall certify the users so appointed as constituting, on the 8 9 date of such certification, the regional board for the re-10 gion.

11 (2) With respect to each regional board certified under paragraph (1), the interim regional board that cer-12 tified such board shall select a time, date, and location 13 within its region for the holding of the initial meeting of 14 such regional board, which date shall not be later than 15 15 days after the date of such certification, and shall no-16 tify the appointed and approved members of such board 17 and the residents of its region of the time, date, and loca-18 tion of such meeting. 19

20 APPOINTMENT OF THE NATIONAL HEALTH BOARD

SEC. 117. (a) The Interim National Health Board shall, for purposes of appointing members of the National Health Board, assign each region to one of three groups of regions, each group having (to the extent possible) an equal number and balanced geographic distribution of re gions.

3 (b) (1) Not later than 60 days after the initial meeting
4 of each regional board, called pursuant to section
5 116(b) (2), each such board for a region in the first two
6 groups of regions (established under subsection (a)) shall
7 appoint (subject to the approval of the President) an eligi8 ble user in the region to serve as a user member of the
9 National Health Board.

10 (2) As soon as feasible, each such board for any other 11 region shall appoint (subject to approval of the President) 12 an eligible regional (or community or district, in the re-13 gion) health worker to serve as a worker member of the 14 National Health Board.

15 (3) Each regional board shall promptly notify the Interim National Health Board and the President of each 16 appointment under this subsection. The President shall 17 approve or disapprove the appointment of such a member 18 within the 10-day period beginning on the date of his noti-19 fication of the appointment; and the appointment of such 20 a member shall be considered as having been approved by 21 22 the President unless he disapproves the appointment of the member within such time period. 23

24 (c)(1) No later than 15 days after the date a majority25 of the appointments under subsection (b)(1) by initially

certified regional boards have been approved by the Presi dent, the Interim National Health Board shall certify the
 individuals so approved as constituting, on the date of
 such certification, the National Health Board, and shall
 promptly notify the President and the Congress of such
 certification.

7 (2) The Interim National Health Board shall select 8 a time, date, and location for the holding of the initial 9 meeting of the National Health Board, which date shall 10 not be later than 15 days after the date of the certification 11 under paragraph (1), and shall notify appointed and ap-12 proved members and the public of the time, date, and loca-13 tion of such meeting.

14 SUBSEQUENT ELECTION AND APPOINTMENT OF

15

MEMBERS OF HEALTH BOARDS

16 SEC. 118. (a) Members of health boards elected or 17 appointed in accordance with sections 114 through 117 18 shall serve until their successors are certified in accord-19 ance with this section.

(b) (1) The National Health Board shall arrange with
State and local governments for an election for user members of each community board to be held on the date of,
and in conjunction with, each election for Members of the
United States House of Representatives that occurs after
the effective date of health services.

(2) An election for worker members of each commu nity board shall be held on or about the date of each elec tion specified in paragraph (1) and shall be held, to the
 extent feasible and consistent with section 114(c)(2)(B),
 in conjunction with the election under paragraph (1).

6 (3) The provisions of section 114 (other than sub-7 section (a) thereof) shall apply to elections of members 8 of community boards under this subsection, except that 9 for purposes of this subsection—

10 (A) the term of each member elected under this 11 subsection shall be 4 years, except that, in the case 12 of the elections first held under this section, the 13 term of half of the user members and of half of the 14 worker members or, in the case of an odd number 15 of user or worker members, the term of half plus 16 one of such members shall be 2 years;

(B) the individuals whose term of office does
not expire following an election, as well as individuals elected in the election, are deemed to constitute
the community board under section 114(d)(1); and

(C) any reference to an interim regional board
or to the Interim National Health Board in section
114 shall be considered as a reference to a regional
board or to the National Health Board.

(c) (1) Each regional board shall, for purposes of appointing worker members of district boards within its region, assign each community to one of two groups of communities within each district, each group having (to the
extent possible) an equal number and balanced geographic
distribution of communities.

7 (2) Not later than 60 days after the initial meeting
8 of each community board (newly certified after an election
9 under subsection (b))—

10 (A) in the case of the first new certification of11 such a board—

(i) user members of each such board shall
appoint two eligible users in the community,
one of whom shall serve a 4-year term as a user
member of their respective district board and
the other a 2-year term on such board; and

17 (ii) worker members of each such board for 18 a community in the first group of communities 19 (established under paragraph (1)) shall appoint 20 an eligible community health worker to serve a 4-year term as a worker member of their re-21 22 spective district board, and worker members of each such board for a community in the second 23 24 group of communities shall appoint an eligible

00
community health worker to serve a 2-year
term on such board;
(B) in the case of a subsequent new certifi-
cation of such a board—
(i) user members of each such board shall
appoint an eligible user for a 4-year term; and
(ii) worker members of each such board for
a community in a group of communities that
did not appoint a worker member to serve a 4-
year term after the previous certification shall
appoint an eligible community health worker to
serve a 4-year term; and
(C) beginning with the first new certification of
such a board, and every 4 years thereafter, the eligi-
ble district health workers shall, in accordance with
section $114(c)(2)(B)$, elect an eligible district health
worker to serve a 4-year term as a worker member
of their respective district board.
The user and worker members of each such community
board shall promptly notify their respective regional board
of such appointments.

(3) Not later than 15 days after the date a majority
of the newly certified community boards within a district
have notified their respective regional board of the appointment or election of individuals for their respective

district boards under paragraph (2), such regional board
shall certify the users and workers whose term of office
does not expire at the time of such appointments or elections, as well as individuals newly appointed or elected,
as constituting, on the date of such certification, the district board for the district.

7 (4) For each district board certified under paragraph (3), the respective regional board shall select a time, date, 8 and location within the district of such district board for 9 the holding of the initial meeting of such new board, which 10 date shall be not later than 15 days after the date of such 11 certification, and shall notify the members of such board 12 appointed under this subsection and the residents of the 13 district of the time, date, and location of such meeting. 14 15 (d)(1) The National Health Board shall, for purposes of appointing worker members of regional boards, assign 16 each district to one of two groups of districts within each 17 region, each group having (to the extent possible) an equal 18 number and balanced geographic distribution of districts. 19 20 (2) Not later than 60 days after the initial meeting of each newly certified district board (held pursuant to 21 22 subsection (c)(4))—

23 (A) in the case of the first new certification of24 such a board—

(i) user members of each such board shall 1 2 appoint two eligible users in the district, one of whom shall serve a 4-year term as a user mem-3 4 ber of their respective regional board and the other a 2-year term on such board; and 5 6 (ii) worker members of each such board for 7 a district in the first group of districts (established under paragraph (1)) shall appoint an el-8 igible district (or community, within the dis-9 trict) health worker to serve a 4-year term as 10 a worker member of their respective regional 11 12 board, and worker members of each such board for a district in the second group of districts 13 14 shall appoint an eligible district (or community, within the district) health worker to serve a 2-15

17 (B) in the case of a subsequent new certifi-18 cation of such a board—

year term on such board;

(i) user members of each such board shall
appoint an eligible user for a 4-year term; and
(ii) worker members of each such board for
a district in a group of districts that did not
appoint a worker member to serve a 4-year
term after the previous certification shall appoint an eligible district (or community, within

16

1 the district) health worker to serve a 4-year 2 term; and

3 (C) beginning with the first new certification of
4 such a board, and every 4 years thereafter, the eligi5 ble regional health workers shall, in accordance with
6 section 114(c)(2)(B), elect an eligible regional
7 healthworker to serve a 4-year term as a worker
8 member of their respective regional board.

9 The user and worker members of each such district board10 shall promptly notify the National Health Board of such11 appointments.

12 (3) Not later than 15 days after the date a majority 13 of the newly certified district boards within a region have notified the National Health Board of the appointment or 14 election of individuals for their respective regional boards 15 under paragraph (2), the National Health Board shall cer-16 tify the users and workers whose term of office does not 17 expire at the time of such appointments or elections, as 18 well as individuals newly appointed or elected, as con-19 stituting, on the date of such certification, the regional 20 board for the region. 21

(4) For each regional board newly certified under
paragraph (3), the previously certified regional board shall
select a time, date, and location within the region for the
holding of the initial meeting of such new board, which

1 date shall not be later than 15 days after the date of such
2 certification, and shall notify the members of such board
3 appointed and approved under this subsection and the
4 residents of the region of the time, date, and location of
5 such meeting.

6 (e)(1) Not later than 60 days after the initial meeting
7 of each newly certified regional board, held pursuant to
8 subsection (d)(4)—

9 (A) in the case of the first new certification of 10 such a board—

(i) each such board for a region in the first
group of regions (established under section
117(a)) shall appoint (subject to the approval of
the President) an eligible regional (or community or district, in the region) health worker,
and

(ii) each such board for any other region
shall appoint (subject to the approval of the
President) an eligible user in the region,

to serve a 4-year term as a member of the NationalHealth Board; and

(B) in the case of a subsequent new certification of such a board occurring when the terms of
office of members of the National Health Board are
expiring—

1 (i) each such board for a region in a group 2 of regions that has appointed an eligible user to serve as a member of the National Board for 3 4 the previous two appointments under this sub-5 section or section 117(b) shall appoint (subject 6 to the approval of the President) an eligible re-7 gional (or community or district, in the region) 8 health worker, and

9 (ii) each such board for any other region
10 shall appoint (subject to the approval of the
11 President) an eligible user in the region,

to serve a 4-year term as a member of the National Health 12 Board. Each such board shall promptly notify the Na-13 tional Health Board and the President of such appoint-14 ment. The President shall approve or disapprove the ap-15 pointment of such a member within the 10-day period be-16 ginning on the date of his notification of the appointment; 17 and the appointment of such a member shall be considered 18 as having been approved by the President unless he dis-19 approves the appointment of the member within such time 2021 period.

(2) No later than 15 days after the date a majority
of the appointments under paragraph (1) by newly certified regional boards have been approved by the President, the National Health Board shall certify the individ-

uals so approved as constituting, on the date of such cer tification, the National Health Board and shall promptly
 notify the President and Congress of such certification.

4 (3) The previously certified National Health Board shall select a time, date, and location for the holding of 5 the initial meeting of the new National Health Board, 6 7 which date shall not be later than 15 days after the date of certification of such Board under paragraph (2), and 8 9 shall notify the members appointed and approved under this subsection and the public of the time, date, and loca-10 tion of such meeting. 11

12 MODIFICATION OF THE BOUNDARIES OF HEALTH CARE

13

DELIVERY AREAS

SEC. 119. (a) No later than 2 years after each decen-14 15 nial national census, and at such other times as it deems necessary, the National Health Board shall review the ap-16 propriateness of the boundaries of each health care deliv-17 ery region and may, in accordance with subsection (b), 18 modify the boundary of any region in which there has been 19 a substantial shift of population justifying such modifica-20tion, if such modification is approved in a referendum of 21 22 registered users residing in an area whose regional identification would be changed by making such modification. 23

1	(b) At least 60 days before the modification by ref-
2	erendum of the boundary of any region, the National
3	Health Board shall provide for—
4	(1) notice in the area whose regional identifica-
5	tion would be changed by the modification of such
6	boundaries—
7	(A) of existing boundaries and of the pro-
8	posed modification, and
9	(B) of the date, time, and location of the
10	public hearing on such modification, as required
11	in paragraph (2), and
12	(2) a public hearing at which individuals can
13	speak or present written statements relating to the
14	modification of such boundaries.
15	(c)(1) After the establishment of regional health
16	boards under section 116—
17	(A) no later than 2 years after each decennial
18	national census,
19	(B) upon receipt of a petition for modification
20	of a boundary of a district or community within the
21	region of such board, which petition is signed by not
22	less than 15 percent of the registered users residing
23	in an area whose district or community identification
24	would be changed by adoption of such petition, and
25	(C) at such other times as it deems appropriate,

each regional board shall review the appropriateness of the
 boundaries of districts and communities within its region.

3 (2) Any review conducted under paragraph (1) shall 4 comply with the procedures of subsection (d) (relating to 5 open hearings and public participation).

6 (3) A regional board, after reviewing the boundaries
7 of a district or community within its region under para8 graph (1), may modify the boundary of any such district
9 or community if—

10 (A) there has been a substantial shift of popu-11 lation justifying such modification, or

(B) such modification would better carry outthe purposes of this Act, and

14 if such modification is approved in a referendum, held
15 after notice and a public hearing in accordance with sub16 section (d), of registered users residing in an area whose
17 district or community identification would be changed by
18 adoption of the proposed modification.

(d) At least 60 days before the modification by referendum of the boundary of any district or community,
the respective regional board shall provide for—

(1) notice in the area whose district or community identification would be changed by the modification of such boundaries—

1	(A) of existing boundaries and of the
2	boundaries proposed to be modified, and
3	(B) of the date, time, and location of the
4	public hearing on such modification, as required
5	in paragraph (2), and
6	(2) a public hearing at which individuals can
7	speak or present written statements relating to the
8	modification of such boundaries.
9	Part C—General Provisions Regarding Health
10	Boards
11	DEFINITIONS
12	SEC. 121. As used in this part, the term "full mem-
13	ber" means, with respect to a health board, a member of
14	such board other than an associate member described in
15	section 122(a)(4).
16	MEMBERSHIP OF HEALTH BOARDS
17	SEC. 122. (a) Each health board shall be composed
18	of—
19	(1) members elected or appointed and approved
20	in accordance with this part B;
21	(2) one member—
22	(A) in the case of a community board, ap-
23	pointed by the occupational safety and health
24	action council established under section 412 for
25	such community, and

(B) in the case of a regional board, appointed by the occupational safety and health action council established under section 413 for such region;

(3) such voting user members as the members 5 of the board described in paragraphs (1) and (2) 6 7 may determine from time to time (in consultation with elements of the population from which the 8 members are being selected) to be necessary in order 9 10 to ensure that (1) the user members of the board 11 approximate the population within its area by race, sex, income level, and language and (2) segments of 12 the population having special health needs (such as 13 the physically and mentally handicapped and the 14 15 aged) are appropriately represented; and

(4) such nonvoting associate members as the 16 17 members of such board may determine from time to time to be necessary to provide appropriate rep-18 19 resentation of appropriate units of State, territorial, 20 and local government and of segments of the population having special health needs; and in the case 21 22 of the Interim National Health Board and National 23 Health Board, to carry out the purposes of this Act. 24 (b)(1) Except as provided in paragraph (2), no individual may serve as a full member of a health board in 25

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a community, district, or region, or of the National Health
Board, for more than four consecutive years, exclusive of
any time that might be served as a member by election
or appointment (A) before the effective date of health services, (B) for a 2-year term under section 118(b)(3)(A),
118(c)(2)(A), or 118(d)(2)(A), or (C) by appointment
under subsection (d) to fill a vacancy.

(2) Full members of a health board shall serve until 8 their successors are certified in accordance with this Act. 9 (c)(1)(A) Within 60 days of the date of the presen-10 tation to the appropriate regional board of a petition, 11 signed by at least 15 percent of the number of registered 12 users residing in a community or of eligible area health 13 workers, requesting the recall of a user member or elected 14 15 worker member, respectively, of a board elected and approved in accordance with this title, such regional board 16 shall conduct an election on the recall of such member. 17

18 (B) The provisions of section 114 (except for sub-19 section (a) thereof) and procedures established thereunder 20 regarding elections of user and worker members shall 21 apply with respect to recall elections conducted under this 22 paragraph, except that for the purposes of this paragraph, 23 any reference in such section to an interim regional board 24 or to the Interim National Health Board shall be considered as a reference to a regional board or to the National
 Health Board, respectively.

3 (2) A member of a district or regional board or an 4 interim regional board appointed in accordance with this 5 title may be recalled from office by the affirmative vote 6 of two-thirds of the members of the health board which 7 appointed such member.

8 (3) A member of the Interim National Health Board 9 or National Health Board may be removed from office by 10 the President for inefficiency, neglect of duty, malfeasance 11 in office, or, in the case of the National Health Board, 12 upon recommendation by the affirmative vote of two-thirds 13 of the members of the regional board which nominated 14 such member.

(d) (1) A vacancy caused by the death, resignation,
or removal of a member (hereinafter in this subsection referred to as a "vacating member") of a health board, elected or appointed in accordance with this title, before the
expiration of the term for which such vacating member
was elected or appointed, shall be filled not later than 60
days after the date of such vacancy—

(A) in the case of a member of a community
board, by election of an eligible individual, in accordance with section 114 (except for subsection (a)
thereof);

1 (B) in the case of a member of a district or re-2 gional board, an interim regional board, or the Na-3 tional Health Board, by appointment or election 4 and, in the case of the National Health Board, Pres-5 idential approval of an eligible individual by the 6 health board or workers which appointed or elected 7 such vacating member; and

8 (C) in the case of a member of the Interim Na-9 tional Health Board, by appointment by the Presi-10 dent.

(2) Any individual appointed to fill a vacancy underthis subsection shall serve only for the unexpired term ofoffice of the vacating member.

(3) For the purposes of this subsection, the term "eligible individual" means, with respect to filling the place
of a vacating member, an individual who is eligible, under
the applicable provisions of this Act, to serve on a health
board in the capacity in which the vacating member was
elected or appointed.

20 MEETINGS AND RECORDS OF HEALTH BOARDS

SEC. 123. (a)(1) Each full member of a health board
shall have one vote in meetings of such board.

(2) A majority of the full members of each healthboard shall constitute a quorum for the transaction of the

business of such board, and such board shall act upon the
 vote of a majority of the full members present and voting.

3 (b)(1) Except as otherwise provided in this Act, the 4 full members of each health board shall, at the first meet-5 ing following the certification of such board, elect a chair-6 person and vice chairperson from among the full members 7 of such board.

8 (2) The chairperson of each health board shall be re-9 sponsible for convening meetings of such board and for 10 such other duties as such board may assign. Upon the 11 written request of two full members of such board, the 12 chairperson shall convene a meeting of such board.

(3) The vice chairperson shall perform the duties ofthe chairperson in the event that the chairperson is unableto perform such functions.

(c) (1) Each health board shall provide for the recording of the minutes of each of its meetings and each of
the meetings of its committees and advisory groups, and
shall make such records available to the public for inspection and copying.

(2) Meetings of each health board and each committee and advisory group thereof (except meetings that concern an individual user or health worker, and such individual requests that the meeting be closed) shall be open to
the public and shall be held at such times and in such

places as the board determines to be convenient to attend ance by the public.

3 (3) Each health board shall establish a principal of-4 fice within the area it serves.

5 (d) Each health board shall disseminate within the 6 area it serves full information regarding its activities, in-7 cluding the furnishing of health care and supplemental 8 services.

9 (e)(1) Each health board may establish such rules, 10 consistent with this Act, as it finds necessary for the effec-11 tive and expeditious transaction of its duties and func-12 tions.

(2) Each health board may establish such committees
and advisory groups, and appoint to them such individuals
(including health workers), as it deems necessary to carry
out its duties and functions.

17 (f)(1) A full member of the Interim National Health Board or National Health Board may receive compensa-18 tion at a rate not to exceed the daily equivalent of the 19 annual rate of basic pay in effect for grade GS-18 of the 20 General Schedule for each day (including traveltime) dur-21 22 ing which the member is engaged in the actual performance of such member's duties plus reimbursement for trav-23 24 el, subsistence, and other necessary expenses incurred in the performance of such member's duties. 25

(2) A full member of a health board, other than the 1 2 Interim National Health Board of the National Health Board, may receive such amounts per diem when engaged 3 4 in the actual performance of such member's duties, or such annual salary, plus reimbursement for travel, subsist-5 ence, and other necessary expenses incurred in the per-6 7 formance of such member's duties, as the appropriate National Health Board may establish. 8

9 PROCEDURES FOR ESTABLISHMENT OF NATIONAL

10 GUIDELINES AND STANDARDS

SEC. 124. (a) In addition to guidelines and standards otherwise required to be established by this Act, the National Health Board shall establish such guidelines and standards as will facilitate the implementation of the objectives of this Act and as will encourage innovation and experimentation in the implementation of these objectives.

(b) The National Health Board shall submit, at least
90 days before the date of establishment of a guideline
or standard under this Act, each such guideline or standard to regional boards for their review and comments.

(c) The National Health Board and the regional
boards shall establish programs that provide orientation,
education, and technical assistance to members of area
health boards in the use and application of guidelines and
standards established by the National Health Board.

1	ASSISTANCE TO AREA HEALTH BOARD MEMBERS
2	SEC. 125. Each regional board shall provide orienta-
3	tion, education, and technical assistance to members of
4	district and community boards in its region, and the ap-
5	propriate National Health Board shall provide such sup-
6	port to members of regional boards, to insure that such
7	members are prepared to perform their duties as members
8	of such boards with maximum effectiveness.
9	TITLE II—DELIVERY OF HEALTH CARE AND
10	SUPPLEMENTAL SERVICES
11	Part A—Patients' Rights in Health Care
12	Delivery
13	BASIC HEALTH RIGHTS
14	SEC. 201. The Service, in its delivery of health care
15	services to users, shall ensure that every such individual
16	is given the following basic health rights:
17	(1) The right to receive high quality health care
18	
19	and supplemental services without charge and with-
19	and supplemental services without charge and with- out discrimination on account of race, sex, age, reli-
20	
	out discrimination on account of race, sex, age, reli-
20	out discrimination on account of race, sex, age, reli- gion, language, income, marital status, sexual ori-
20 21	out discrimination on account of race, sex, age, reli- gion, language, income, marital status, sexual ori- entation, dress, or previous health status.
20 21 22	out discrimination on account of race, sex, age, reli- gion, language, income, marital status, sexual ori- entation, dress, or previous health status. (2) The right to humane, respectful, dignified,

(3) The right to have health care services deliv ered in a convenient and timely manner.

3 (4) The right to choose the health workers who
4 shall be responsible for, and the health facilities in
5 which to receive, the individual's health care serv6 ices.

7 (5) The right of access to all information, including the individual's health records and the medi-8 cal dictionary produced under section 433(b), which 9 promotes an understanding of health, except when a 10 11 review committee (the majority of whose members are users) established by the area health board 12 13 maintaining the information has determined that the provision of the specific information would be harm-14 ful to the individual. 15

16 (6) The right to have all health care informa17 tion, reports, and educational materials translated
18 into the individual's primary language.

19 (7) The right to receive, prior to the delivery of
20 any health care service, a careful, prompt, and intel21 ligible—

(A) explanation of the indications, diagnoses, benefits, side-effects, and risks involved
in the delivery of such service, and a description

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1	of alternatives to such service (including no
2	treatment);
3	(B) answer to any question relating to
4	such health care service; and
5	(C) explanation of one's health rights de-
6	scribed in this part, and
7	the right to have such health care service delivered
8	only with the individual's prior, voluntary, written
9	consent.
10	(8) The right to refuse the initial or continuing
11	delivery of any health care service whenever such re-
12	fusal does not directly endanger the public health or,
13	in accordance with State law, of the individual if the
14	individual is dangerous to himself or herself.
15	(9) The right to have all individually identifi-
16	able information and documents treated confiden-
17	tially and not disclosed (except for statistical pur-
18	poses and for the control of communicable diseases,
19	drug abuse, and child abuse) without the individual's
20	prior, voluntary, and written consent.
21	(10) The right of access at all times to individ-
22	uals or groups for counseling, health information,
23	and assistance on health matters.
24	(11) The right to be accompanied and visited at
25	any time by a friend, relative, or independent advo-

1	cate of the individual's choosing, and the right to	
2	have routine services, such as feeding, bathing,	
3	dressing, and bedding changes, performed by a	
4	friend or relative, if the individual so chooses.	
5	(12) The right, in the event of terminal illness,	
6	to die with a maximum degree of dignity, to be pro-	
7	vided all necessary symptom relief, to be provided	
8	3 (and for the individual's family to be provided) coun-	
9	seling and comfort, and to be allowed (if desired) to	
10	die at home.	
11	(13) The right of access to a complaint and	
12	grievance system and to legal assistance to enforce	
13	these rights.	
	DICUT TO DAID I FAVE TO DECEIVE LIFALTU CADE	
14	RIGHT TO PAID LEAVE TO RECEIVE HEALTH CARE	
14 15	SERVICES	
15	SERVICES	
15 16 17	SERVICES SEC. 202. (a) The Fair Labor Standards Act of 1938	
15 16 17	SERVICES SEC. 202. (a) The Fair Labor Standards Act of 1938 is amended by inserting after section 7 (29 U.S.C. 207)	
15 16 17 18	SERVICES SEC. 202. (a) The Fair Labor Standards Act of 1938 is amended by inserting after section 7 (29 U.S.C. 207) the following new section:	
15 16 17 18 19	SERVICES SEC. 202. (a) The Fair Labor Standards Act of 1938 is amended by inserting after section 7 (29 U.S.C. 207) the following new section: ''MINIMUM HEALTH LEAVE COMPENSATION	
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 15 16 17 18 19 20 21 22 23 	SERVICES SEC. 202. (a) The Fair Labor Standards Act of 1938 is amended by inserting after section 7 (29 U.S.C. 207) the following new section: "MINIMUM HEALTH LEAVE COMPENSATION "SEC. 7A. Each employee of any employer who in any workweek is engaged in commerce or in the production of goods for commerce, or is employed in an enterprise	

counting more than 35 hours in any workweek), com-1 pensation for one hour of employment at the regular rate 2 at which the employee is employed (as that term is used 3 4 in section 7 of this Act) for an hour (1) during the period of 52 weeks beginning with the workweek with which the 5 entitlement is earned, and (2) during which the employee 6 7 is unable to work because of the need for the employee (or a dependent of that employee) to receive necessary 8 health care services.". 9

10 (b) The Fair Labor Standards Act of 1938 is further11 amended—

(1) by striking out "sections 6 and 7" in section 3(o) and inserting in lieu thereof "sections 6, 7,
and 7A";

(2)(A) by striking out "and 7" in section 13(a)
before paragraph (1) and inserting in lieu thereof ",
7, and 7A";

(B) by striking out "sections 6 and 7" in section 13(a)(3) and inserting in lieu thereof "sections
6, 7, and 7A";

(C) by inserting "7A," in subsections (d) and
(f) of section 13 after "7," each place it appears;

23 (3) by striking out "6 and 7" in section 14(d)
24 and inserting in lieu thereof "6, 7, and 7A";

1	(4) by striking out "section 6 or section 7" in
2	section 15(a) and inserting in lieu thereof ''section
3	6, 7, or 7A'';
4	(5)(A) by striking out "section 6 or section 7"
5	in section 16(b) and inserting in lieu thereof "sec-
6	tion 6, 7, or 7A'';
7	(B) by striking out ''or their unpaid overtime
8	compensation" in section 16(b) and inserting in lieu
9	thereof "their unpaid overtime compensation, or
10	their unpaid health leave compensation";
11	(C) by inserting "or of unpaid health leave com-
12	pensation" in section 16(b) after "amount of unpaid
13	overtime compensation'';
14	(D) by striking out "section 6 or 7" in the first
15	sentence of section 16(c) and inserting in lieu there-
16	of ''section 6, 7, or 7A'';
17	(E) by striking out ''unpaid overtime compensa-
18	tion" in the first sentence of section 16(c) and in-
19	serting in lieu thereof '', unpaid overtime compensa-
20	tion, or unpaid health leave compensation";
21	(F) by striking out "or overtime compensation"
22	in the second sentence of section 16(c) and inserting
23	in lieu thereof ", overtime compensation, or health
24	leave compensation'';

1 (G) by striking out "or unpaid overtime com-2 pensation under sections 6 and 7" in the third sen-3 tence of section 16(c) and inserting in lieu thereof 4 ", unpaid overtime compensation, or unpaid health 5 leave compensation under sections 6, 7, and 7A";

6 (6) (A) by inserting "or minimum health leave 7 compensation higher than the minimum health leave 8 compensation established under this Act" in the first 9 sentence of section 18(a) before ", and no provi-10 sion"; and

(B) by inserting ", or justify any employer in
reducing health leave compensation provided by him
which is in excess of the applicable minimum health
leave compensation under this Act" before the period at the end of the second sentence of section
18(a).

17 PART B-ELIGIBILITY FOR, NATURE OF, AND SCOPE OF

18 Services Provided by the Service

19 ELIGIBILITY FOR SERVICES

SEC. 211. (a) All individuals while within the United
States are eligible to receive health care and supplemental
services under this Act.

(b) For purposes of this section, the term "UnitedStates" includes Indian reservations, the District of Co-

lumbia, the Commonwealth of Puerto Rico, the Virgin Is lands, Guam, Samoa, and the Northern Mariana Islands.
 ENTITLEMENT TO SERVICES

4 SEC. 212. (a) Except as provided in subsection (b), the Service shall, on and after the effective date of health 5 services, provide users with all health care services and 6 7 supplemental services described in section 213 which the Service determines, in accordance with this title, to be nec-8 9 essary or appropriate for the promotion and enhancement 10 of health, for the prevention of disease, and for the diagnosis and treatment of, and rehabilitation following, in-11 jury, disability, or disease. 12

(b) Services provided under this Act shall not include
personal comfort or cosmetic services unless the area
health board providing the services determines that the
services are required for health-related reasons.

17 PROVISION OF HEALTH CARE AND SUPPLEMENTAL

18

SERVICES

SEC. 213. (a) The Service shall provide in the United
States the following health care services in or through facilities established by the Service—

(1) the promotion of health and well-being
through health education programs to be carried out
in facilities of the Service as well as in workplaces,
schools, and elsewhere utilizing all appropriate
media, and by assisting other Government agencies
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in taking appropriate actions to promote health and
 well-being;

(2) the prevention of illness, injury, and death 3 4 through education and advocacy addressed to the social, occupational, and environmental causes of ill-5 health; through the provision of appropriate preven-6 7 tive services including social, medical, occupational, 8 and environmental health services, on both an emer-9 gency and sustained basis; through screening and 10 other early detection programs to identify and ame-11 liorate the primary causes of ill-health; and, where 12 appropriate, through actions taken on an emergency 13 basis to halt environmental threats to life and health: 14

(3) the diagnosis and treatment of illness and
injury, including emergency medical services, comprehensive outpatient and inpatient health care services, occupational health services, mental health
services, dental care, long-term care, and home
health services;

(4) the rehabilitation of the sick and disabled,
including physical, psychological, occupational, and
other specialized therapies; and

(5) the provision of drugs, therapeutic devices,appliances, equipment, and other medical supplies

(including eyeglasses, other visual aids, dental aids,
 hearing aids, and prosthetic devices) certified effec tive in the National Pharmacy and Medical Supply
 Formulary (published under section 432(a)) and fur nished or prescribed by authorized health workers.
 The Service may not provide such health care services in
 a region, district, or community other than under the aus-

8 pices of a regional, district, or community board estab-9 lished in accordance with this Act.

(b) The Service shall provide the following services
supplemental to the delivery of health care services in or
through health care facilities established by the Service—

(1) ambulance and other transportation services
to insure ready and timely access to necessary health
care;

(2) child care services for individuals who, during the time they receive outpatient health care services from the Service or are working in a health care
facility of the Service, are responsible for a child's
care; and

21 (3) homemaking and home health services—

(A) to enable the provision of inpatient
health services at a health care facility of the
Service to an individual who has the sole responsibility for the care (i) of a child under 15

3 another individual, and	1	years of age, or (ii) of a physically or mentally
	2	handicapped individual who requires the care of
4 (B) for the bedfast or severely handica	3	another individual, and
	4	(B) for the bedfast or severely handicapped

individual, when provision of such services eliminates the need for the individual to receive inpatient services; and

8 (4) such counseling and social service assistance
9 as will avoid the unnecessary provision of health care
10 services.

11 (c) The Service shall conduct the functions, especially 12 those related to environmental health and the prevention 13 of illness, currently performed by the departments of 14 health of the States and localities, to the extent consistent 15 with Federal, State, and local law, and shall cooperate 16 with State and local governments in its conduct of such 17 functions.

18 (d) The Service shall provide, at rates established by 19 the National Health Board, for reimbursement of the cost 20 of emergency health care services furnished in facilities 21 not operated by the Service or by health workers not em-22 ployed by the Service, when an injury or acute illness re-23 quires immediate medical attention under circumstances 24 making it medically impractical for the ill or injured indi-

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vidual to receive care in a Service facility or by an em ployee of the Service.

3 PART C—HEALTH CARE FACILITIES AND DELIVERY OF
 4 HEALTH CARE SERVICES

5 ESTABLISHMENT OF HEALTH CARE FACILITIES AND DIS6 TRIBUTION OF DELIVERY OF HEALTH CARE AND
7 OTHER SERVICES

SEC. 221. (a)(1) Each community board shall, not 8 later than the effective date of health services and to the 9 maximum extent feasible, establish and maintain in its 10 community such health care facilities as are necessary for 11 the efficient and effective delivery to individuals residing 12 in its community of comprehensive primary health care 13 services (defined in paragraph (2)), specialized health care 14 15 services (defined in paragraph (3)), special services (defined in paragraph (4)) and community-oriented health 16 measures (defined in paragraph (5)). Such health care fa-17 cilities shall be established and maintained in a manner 18 that, as soon as possible and to the greatest extent fea-19 sible, provides services through a single comprehensive 20 health center. 21

(2) As used in paragraph (1), the term "comprehensive primary health care services" means those basic outpatient health care services typically needed for the promotion of health and the prevention and treatment of com-

1 mon illnesses and includes the following health care serv-2 ices—

3	(A) general primary medical and dental care,
4	including diagnosis and treatment, routine physical
5	examinations, laboratory, and radiologic services,
6	and home visits by health workers, as appropriate;
7	(B) preventive health services, including immu-
8	nizations, nutrition counseling and consultation, and
9	periodic screening and assessment services;
10	(C) children's health services, including assess-
11	ment of growth and development, education and
12	counseling on childrearing and child development,
13	and school and day-care center health services;
14	(D) obstetrical and gynecological services, in-
15	cluding family planning and contraceptive services,
16	pregnancy (prenatal and postnatal) and abortion
17	counseling and services;
18	(E) comprehensive geriatric services;
19	(F) vision and hearing examinations and provi-
20	sion of eyeglasses and other visual aids and hearing
21	aids;
22	(G) 24-hour emergency medical services;
23	(H) provision of pharmaceuticals and thera-
24	peutic devices, and medical appliances and equip-
25	ment;

(I) mental health services, including psycho logical and psychiatric counseling;

- 3 (J) home health services; and
- 4 (K) occupational safety and health services, in-5 cluding screening, diagnosis, treatment, and edu-6 cation.

7 (3) As used in paragraph (1), the term "specialized 8 health care services" means those health care services of 9 a specialized nature (whether delivered in an inpatient or 10 outpatient setting) which, applying guidelines established 11 by the National Health Board and by the respective re-12 gional board, may be provided most effectively and 13 efficently in a community setting.

(4) As used in paragraph (1), the term "special services" means supportive services and the facilities (including nursing homes and multiservice centers) in which such
services are provided for individuals who are physically or
mentally handicapped, mentally ill, infirm, or chronically
ill, so as to promote the integration and functioning of
such individuals within the community.

(5) As used in paragraph (1), the term "communityoriented health measures" includes efforts to focus organized community activities upon the promotion of health
and the prevention of illness and injury, support for selfhelp and mutual aid groups offering health promotion and

rehabilitative support programs; surveillance of potential
 threats to community health, and prompt action to protect
 against such threats, and includes outreach efforts to en sure that all residents are aware of and able to utilize the
 health services of the Service, as needed.

6 (b) Each district board shall, not later than the effec7 tive date of health services, establish and maintain in its
8 district—

9 (1) a general hospital for the efficient and ef-10 fective delivery of health care services to individuals 11 residing in the district requiring inpatient diagnosis, 12 treatment, care, and rehabilitation for injury or ill-13 ness; and

14 (2) such other health care facilities as are nec15 essary, using guidelines established by the National
16 Health Board and by the respective regional board,
17 to promote the efficient and effective delivery of
18 health care services within its district.

In addition, each district board shall provide such health care services of a specialized nature (whether delivered in an inpatient or outpatient setting) as, taking into account guidelines established by the National Health Board and its respective regional board, may be provided most effectively and efficiently at the district level. (c) Each regional board shall, not later than the ef fective date of health services, establish and maintain in
 its region—

4 (1) a regional medical facility for the efficient 5 and effective delivery of highly specialized health 6 care services, using guidelines established by the Na-7 tional Health Board, to individuals residing in the 8 region requiring highly specialized treatment, care, 9 and rehabilitation for injury or illness;

(2) health care and supplemental services for 10 11 individuals whose health care needs otherwise cannot be met by community or district boards because of 12 occupational or other factors, including individuals 13 14 residing within the region on a temporary or sea-15 sonal basis (including migratory agricultural workers) and individuals confined to prisons and other 16 17 correctional institutions; and

(3) such other health care facilities as are necessary to promote the efficient and effective delivery
of health care services within its region.

(d) Each area health board, taking into account
guidelines established by the National Health Board, shall
provide the following through its health care facilities established pursuant to this section:

(1) Health promotion through education on per-1 2 sonal health matters, nutrition, the avoidance of illness, and the effective use of health care services 3 4 with particular emphasis on the appropriate and safe use (discouraging the overuse) of drugs and medical 5 6 techniques. 7 (2) Maintenance and appropriate transmission and transferral of personal health records for each 8 9 user of the services of the board consistent with sec-10 tion 201(9). (3) Referral services, including referrals, where 11 12 appropriate, to health care facilities established by other boards. 13 (4) Supplemental services (described in section 14 15 213(b)), as appropriate. (5) Assistance to individuals who, because of 16 17 language or cultural differences or educational or 18 other handicaps, are unable fully to utilize the serv-19 ices available from and delivered by the board. (6) Information (A) on the rights ensured 20 under this Act, (B) on the guidelines and standards 21 22 established by the appropriate National Health 23 Board, and (C) on how the area health board is implementing such rights and applying such guidelines 24 25 and standards.

1 (7) Information on the grievance mechanisms 2 established pursuant to part A of title IV and on 3 legal services available to pursue grievances against 4 the board.

5 (8) Environmental health inspection and mon-6 itoring services, including investigations relating to 7 the prevention of communicable diseases, in coopera-8 tion with State and local authorities in the board's 9 area.

(9) Research and data-gathering on the leading
causes of ill-health in the board's area and on health
care delivery, in accordance with section 421.

(10) In the case of each inpatient health care
facility, discharge planning and followup services (A)
to identify patients who will need continuing care
after discharge from the facility and (B) to plan,
with the patient and the patient's family, arrangements and referrals to meet such postdischarge
needs.

(e) (1) Each area health board shall, in establishing
health care facilities under this section, hire health workers (including administrative personnel) in sufficient numbers and with appropriate qualifications to ensure that
such facilities provide the health care and other services
described in this section.

1 (2) In its establishment of health care facilities under 2 this section, each area health board shall purchase or lease 3 such premises as it deems necessary and suitable, utiliz-4 ing, where appropriate, existing health facilities, including 5 health centers and clinics, hospitals, nursing homes, and 6 medical laboratories.

7 (3) In its establishment of health care facilities under 8 this section, each area health board shall seek to minimize 9 fragmentation and duplication in delivery of health care 10 and other services so as to promote the effective and effi-11 cient delivery of such services.

(4) Each regional board, taking into account guidelines established by the National Health Board, shall provide for affiliation and coordination of the operation and
staff of the health care facilities in its region with the operation and staff of other appropriate health care facilities
established within the region such board serves and within
adjacent regions.

(f) The National Health Board shall establish guidelines for distribution and coordination of the delivery of health care and other services described in this section and shall, before the effective date of health services, plan and facilitate the transition to the new distribution of health care facilities and health workers to be effected on and after that date.

1 (g) In the case that a community or district board fails, on the effective date of health services, to substan-2 tially and materially provide health care and supplemental 3 4 services in accordance with this section, its respective re-5 gional board shall take such steps as it deems necessary, consistent with the provisions of section 402 (relating to 6 7 grievance proceedings), to provide health care and supplemental services to users in the community or district af-8 9 fected. Such steps may include, in addition to appointment 10 of а trustee or trustee committee under section 11 402(d)(3)(D)—

(1) requiring that the community or district
board in an adjacent community or district provide
such services to users residing in the community or
district affected, or

16 (2) providing reimbursement for the provision 17 of specified health care services in accordance with 18 procedures and schedules in effect under title XVIII 19 of the Social Security Act immediately before the ef-20 fective date of health services (except that only users in the affected community or district shall be consid-21 22 ered as entitled to receive such specified services 23 under such title).

24 Paragraph (2) shall not apply on and after three years25 after the effective date of health services.

OPERATION AND INSPECTION OF HEALTH CARE

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FACILITIES

3 SEC. 222. (a)(1) Each health board, with respect to 4 each health care facility it has established, shall establish 5 policies and organizational plans consistent with this sec-6 tion and with parts A and C of title III (relating to the 7 health labor force) for the operation of such facility and 8 shall establish procedures to ensure that the facility is op-9 erated in accordance with such policies and plans.

10 (2) In establishing, implementing, and modifying 11 such policies and plans, each health board shall seek the 12 fullest possible participation of health workers who are 13 employed in, and users who receive health care services 14 from, health care facilities affected by such policies and 15 plans.

(3) If a health board that has established more than 16 one health care facility determines that it cannot itself ef-17 fectively manage the operation of all such facilities or if 18 a facility serves principally a population with special 19 health needs which is not appropriately represented on the 20 health board, the health board may provide for the estab-21 22 lishment of a health care facility board or boards, composed of users and health workers (or representatives of 23 24 users or workers of a facility or facilities) in an appro-25 priate number and in a proportion approximating that on the health board, to assume the duties of the health board
 with respect to the operation of the facility or facilities
 involved.

(b) Such policies and plans shall provide for—

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5 (1) the management of each facility by the 6 workers in such facilities through mechanisms which 7 provide full participation of health workers of all job 8 categories and skill levels employed in such facility; 9 (2) the elimination of dominance by health pro-10 fessionals and the encouragement of cooperation and 11 mutual respect among all health workers; and

(3) regular accountability of the health workers
to the health board which established the facility for
the efficient and effective operation of the facility.

(c)(1) On and after 3 years after the effective date
of health services, a health board may not permit a health
care facility it has established to be used for the private
delivery of inpatient or outpatient health care services.

19 (2) No individual employed by a health board may20 engage in the private delivery of health care services.

(3) For the purposes of this subsection, the term
"private delivery of health care services" means the delivery of health care services for which an individual, group,
or organization receives remuneration from any source

other than the Health Service Trust Fund established in
 section 511.

3 (d) Each health board shall ensure that any health 4 care facility that it operates which provides health care 5 services on an outpatient basis is open during hours that 6 will permit all users to make use of such services.

7 (e)(1) Each health board shall ensure that any health
8 care facility that it operates which provides (or is designed
9 to provide) substantial health care services on an inpatient
10 basis to individuals over a continuous period of 30 days
11 or longer—

12 (A)(i) provides comfortable living quarters for
13 inpatients that are clean and adequately heated,
14 cooled, and ventilated;

15 (ii) provides adequate staff for its inpatients;

(iii) provides nutritional food for its inpatients;
(iv) provides inpatients with opportunities for
creative activity and recreation;

(v) establishes and maintains a review commit-tee in accordance with paragraph (2); and

(vi) informs an inpatient of all decisions involving the inpatient's health and well-being and permits
the inpatient (and the review committee upon the inpatient's request) to participate fully in such decisions;

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1	(B) and does not—
2	(i) censor or harass communication be-
3	tween an inpatient and others by telephone, let-
4	ter, or in person;
5	(ii) confiscate personal property of an in-
6	patient, unless possession of such property
7	would interfere with the provision of health
8	care;
9	(iii) deny an inpatient the social and sexual
10	life of such individual's preference;
11	(iv) require that an inpatient work;
12	(v) pay an inpatient less than minimum
13	wage for work performed while receiving health
14	care services;
15	(vi) physically restrain an inpatient invol-
16	untarily for a period exceeding 72 hours with-
17	out the facility's review committee (described in
18	paragraph (2)) determining, within 72 hours of
19	its initiation and not less often than every 2
20	weeks during which such restraint is continued,
21	that such restraint is required for the physical
22	safety of the inpatient or of others; or
23	(vii) take punitive or discriminatory action
24	(including transfer between or within facilities,
25	changes in physical comforts and diets, changes

in opportunities for social interaction and communication, or restriction of full participation in
recreational and creative activities) without the
prior approval, and renewed approval not less
often than every week thereafter, of the facility's review committee (described in paragraph
(2)).

8 (2)(A) Each health board shall provide that at least 9 once each year the inpatients at that time of each health care facility it operates which provides (or is designed to 10 provide) health care services on an inpatient basis to indi-11 viduals over a continuous period of 30 days or longer shall 12 elect, from among themselves and any representatives of 13 user associations which have a demonstrated interest in 14 the care of such inpatients, a review committee (herein-15 after in this paragraph referred to as the "committee") 16 of not less than 3 members. 17

(B) Any member of the committee may be recalledby a vote of two-thirds of the number of inpatients in thefacility.

(C) In any election or recall under this paragraph any
inpatient who is not able to vote for any reason shall be
permitted to appoint another individual to vote as proxy.
(f) In order to assure that quality care is provided
in health care facilities of the Service—

(1) each area health board shall conduct regu lar inspections of health care facilities it has estab lished,
 (2) each regional board shall conduct regular
 inspections of district and community health care fa cilities established in its region, and
 (3) the National Health Board shall conduct

8 regular inspections of area and national health care9 facilities,

10 and the results of such inspections of a facility shall be11 reported to the appropriate area health board and users12 of the facility and shall be made available to the public.

13 PROVISIONS OF HEALTH SERVICES RELATING TO

14 REPRODUCTION AND CHILDBEARING

15 SEC. 223. (a)(1) Area health boards, as appropriate,16 shall provide the following services:

17 (A) Complete information on contraception and
18 provision of birth control materials or medication of
19 the individual's choosing.

20 (B) Complete and effective evaluation and
21 treatment of venereal diseases and diseases of the
22 reproductive organs.

(C) Complete information and counseling with
respect to pregnancy, childbearing, and possible outcomes involving genetically induced anomalies.

(2) Area health boards, as appropriate, shall provide
 the following services:

3 (A) Complete and effective pregnancy testing.

4 (B) Prenatal services, including physical exam-5 ination, counseling, and instruction of expectant par-6 ents in nutrition, childrearing, and children's health 7 care services.

8 (C) Safe, comfortable, and convenient abortion9 services.

10 (D) Counseling by women in conjunction with 11 the provision of all gynecologic, female contraceptive, 12 and abortion services and counseling by men for 13 male fertility-related services.

(3) The services described in paragraphs (1) and (2) 14 15 shall be delivered without coercion or harassment, with complete confidentiality, and without prior approval of in-16 dividuals other than the individual receiving the services. 17 18 (4) An individual shall be permitted to be accompanied by a person of the individual's choice during the 19 provision of the services described in paragraphs (1) and 20 (2) to the extent this would not significantly increase the 21 22 medical risk to the individual.

(b) No area health board may perform upon an
individual a treatment or procedure (other than a treatment or procedure required to preserve the life of the indi-

vidual) which could reasonably be expected to affect the 1 individual's capacity to reproduce children, unless (1) the 2 individual has given voluntary written consent to the treat-3 ment or procedure after being given complete information 4 5 on the effect of the treatment or procedure on the individual's reproductive capacity, and on possible alternative 6 7 treatments and procedures, at least 30 days before beginning the treatment or procedure, and (2) the individual 8 9 has, after such 30-day waiting period, again given written consent to the performance of the treatment or procedure, 10 except that in the case of a woman who has given initial 11 written consent to a sterilization she may be sterilized in 12 less than 30 days following such consent (but in no case 13 in less than 72 hours) if (A) she had given initial written 14 consent at least 30 days before her anticipated delivery 15 date, she delivers before the anticipated date, and the ster-16 ilization is performed at the time of delivery, or (B) she 17 undergoes emergency abdominal surgery within the 30-day 18 waiting period and the sterilization is concurrent with the 19 abdominal surgery. 20

(c) An area health board shall insure that, before a
mastectomy or other breast cancer treatment is performed
on a woman, the woman shall be provided with complete
information on the complete range of medical options
available for treatment of her condition and the risks and

	00
1	side effects of each option and an opportunity to consult
2	individuals of her choice, and shall have given voluntary
3	written consent to such procedure.
4	(d) An area health board shall provide that a woman
5	giving birth to an infant shall have the right to choose
6	from a complete range of childbirth options including-
7	(1) giving birth at home, in a birth center (if
8	available), or in a hospital;
9	(2) the presence during childbirth of a person
10	or persons of her choosing;
11	(3) the position for labor and delivery which she
12	chooses;
13	(4) caring for her infant at her bedside;
14	(5) feeding her infant according to the method
15	and schedule of her choice; and
16	(6) selecting the birth attendant of her own
17	choice.
18	She shall be provided with information on the benefits,
19	risks, and side effects of each option and an opportunity
20	to consult individuals and groups of her choosing for infor-
21	mation and assistance on these options.

1	TITLE III—HEALTH LABOR FORCE
2	Part A—Job Categories and Certification
3	EFFECT OF STATE LAW
4	SEC. 301. Notwithstanding any law of a State or po-
5	litical subdivision to the contrary, the Service, acting in

accordance with the provisions of this Act, shall be the 6 7 sole judge of the qualifications of its employees.

8 QUALIFICATIONS OF HEALTH WORKERS

9 SEC. 302. (a) Each area health board shall, taking 10 into account guidelines established by the National Health Board, establish procedures which will ensure that, except 11 in emergency situations, any work which is classified 12 under a job category established under this part is per-13 formed by a health worker who at the time of such work 14 was (1) certified (in accordance with this part) as com-15 petent to perform the work under such job category, and 16 (2) authorized to perform such work by the area health 17 board which employs such worker. 18

19 (b) Each area health board that employs health workers who perform work classified under a job category es-20 tablished under this part shall provide for the periodic re-21 22 view and assessment of the competency of such workers to perform the work within such job category, and shall 23 provide opportunities for health workers to be assessed 24

and certified with respect to skills required for advance ment to other job categories.

3 (c) In order to assure that health workers provide4 high quality health care services in the Service—

5 (1) each regional board shall provide for peri-6 odic review and assessment of the performance of 7 health workers employed by district and community 8 boards in its region, and

9 (2) the National Health Board shall provide for 10 periodic review and assessment of the performance 11 of health workers employed by regional boards and 12 the National Health Board,

13 and the results of such examinations of health workers14 shall be reported to the appropriate area health board and15 the users residing in the areas in which the health workers16 are employed and shall be made available to the public.

17 ESTABLISHMENT OF JOB CATEGORIES AND

18 CERTIFICATION STANDARDS

19 SEC. 303. (a)(1) The National Health Board shall 20 establish such guidelines for the classification, certifi-21 cation, and employment of health workers by job category 22 as it determines to be necessary (A) to ensure that health 23 workers who perform work for the Service which requires 24 specialized skills have demonstrated that they possess such 25 skills, (B) to expand the roles of health workers to enable

them to participate in health care delivery to the maxi-1 mum extent consistent with their skills, and (C) to provide 2 for affiliation of health workers with health care facilities 3 at the community, district, and regional levels. These 4 5 guidelines shall permit alternative approaches to healing, and practitioners skilled in such approaches, when these 6 7 approaches have not been demonstrated to be injurious to health. 8

9 (2) In establishing guidelines under paragraph (1), 10 the National Health Board shall provide for (A) sufficient 11 flexibility to permit regional health boards to utilize health 12 workers most effectively to meet the health needs of the 13 region, and (B) sufficient uniformity to permit mobility 14 of health workers among the regions.

In establishing guidelines under paragraph 15 (3)(1)(C), and as appropriate to the job responsibilities of 16 the respective health workers, the National Health Board 17 shall require that each health worker employed by a com-18 munity board must work part of the time in a health care 19 facility operated by the respective district or regional 20board, and that each health worker (including the faculty 21 22 of health team schools) employed by a district or regional board must work part of the time in a health care facility 23 24 operated by a community board within the district or region. 25

1 (4) The National Health Board shall periodically 2 evaluate the job categories and certification practices es-3 tablished by area health boards under this section and 4 shall make such modifications to its guidelines as it deter-5 mines will promote the delivery of quality health care serv-6 ices.

7 (5) The National Health Board shall assist regional8 boards in applying the guidelines established under this9 subsection.

10 (b)(1) For each job category (other than a job cat-11 egory determined by the National Health Board to involve 12 highly specialized skills requiring advanced specialty train-13 ing), each regional health board shall, taking into account 14 the guidelines established under subsection (a), establish 15 certification standards which shall specify—

16 (A) the functions performed by a healthworker17 employed in such job category;

(B) the skills required in the course of properlyperforming work under such job category;

(C) the initial and continuing training, experience, and performance which must be undertaken or
demonstrated by a health worker to achieve and
maintain competency to perform the work within
such job category; and

1 (D) the curriculum which a health worker must 2 follow in studies in a health team school (established 3 under part B) to demonstrate sufficient competence 4 to satisfy the specification of subparagraph (C) for 5 such job category.

Each area health board within the region shall apply such 6 standards to all health workers employed by it. In applying 7 such standards, such boards shall recognize health worker 8 training, experience, and performance undertaken or dem-9 onstrated before the establishment of health team schools 10 under part B, subject to such periodic review and assess-11 ment and to such continuing training, experience, or per-12 formance as may be required under this part. 13

14 (2) For each job category established and determined by the National Health Board to involve highly specialized 15 skills requiring advanced specialty training, the National 16 Health Board shall make the specifications described in 17 subparagraphs (A) through (D) of paragraph (1), and 18 area health boards shall apply such certification standards 19 to all health workers employed by them in such job cat-20 21 egories.

(3) A health board which establishes standards for
a job category under this subsection shall periodically review such standards and shall supplement, modify, or

eliminate such standards as it determines will facilitate
 the delivery of quality health care services under this Act.

3 PART B—EDUCATION OF HEALTH WORKERS 4 HEALTH TEAM SCHOOLS

5 SEC. 311. (a)(1) Except as provided in paragraph (2), each regional board, in consultation with the commu-6 7 nity and district boards in its region, shall establish a health team school (hereinafter in this part referred to as 8 9 a "school") in accordance with this section to provide programs of initial and continuing basic education in health 10 care delivery for health workers in all job categories, and 11 to provide initial continuing advanced education in health 12 care specialties and health science specialty fields. Each 13 school shall be established and functioning not later than 14 15 4 years after the effective date of health services unless the National Health Board approves a plan, submitted by 16 the regional board, for the establishment of a school within 17 a reasonable time after such deadline. 18

(2) If a regional board determines, after consultation with the community and district boards in its region, that conducting particular educational programs within a school in its region would be inefficient or otherwise inappropriate, it may collaborate with one or more regional boards for adjacent regions conducting joint educational programs. In the case of the establishment of such a joint program, all further references in this part to a region
 or a regional board with respect to a school offering a joint
 program shall refer to the regions included within, and
 the regional boards offering, the joint program.

5 (3) Schools shall be funded exclusively by the Service, 6 shall not charge nor accept tuition or fees for enrollment, 7 and shall provide each student with an adequate allowance 8 for living expenses, educational supplies, and any child 9 care expenses.

10 (4) The National Health Board shall assist regional11 boards in the establishment and maintenance of schools.

(b) Schools shall be operated and maintained in ac-cordance with the following principles:

14 (1) The activities of each school shall be de15 signed to meet the health needs of the region, dis16 tricts, and communities which it serves.

(2) The number of students enrolled in each
educational program in a school shall be based on
the regional, district, and community boards' assessments of the needs for health workers within such
region, districts, and communities.

(3) Schools shall integrate the education of
health workers in the different job categories (established under part A) so as to permit health workers

to be educated and certified for successively higher
 levels of health care work.

(4) Each school's admissions policies, curricu-3 4 lum policies, faculty hiring procedures, and governance plan shall be established and implemented by 5 the regional board in accordance with subsections (c) 6 7 through (f), respectively, and with the fullest possible participation of the community and district 8 boards, health workers, staff, and students in its re-9 10 gion.

11 (5) A school may not use individuals who are from low-income populations or minority groups, or 12 who are women or confined in mental or penal insti-13 14 tutions, as subjects for training or demonstration in 15 numbers that are disproportionate to their numbers 16 in the population of the region, and may not use any 17 individuals as subjects for training or demonstration 18 in a manner beyond that required for the immediate 19 purpose of the training or demonstration.

20 The National Board shall establish, not later than one 21 year after the effective date of health services, guidelines 22 for the application of these principles and for the phased 23 integration of health worker education programs, includ-24 ing medical, dental, osteopathic, and nursing school programs, in existence on the date of enactment of this Act
 into the schools established under this section.

3 (c) Each regional board shall establish and implement
4 admissions policies for education programs in its school.
5 Such policies shall—

6 (1) emphasize previous health-related work ex-7 perience, as evaluated by health workers (including 8 peers), by individuals who have received health care 9 services from the applicant, and by faculty members;

10 (2) minimize the use of criteria of academic
11 performance other than such criteria as have been
12 shown to be significantly related to future work per13 formance;

14 (3) give preference to segments of the popu15 lation of the region under-represented among health
16 workers;

(4) to the extent consistent with paragraph (3),
provide for admission of individuals so that the student body approximates the population of the region
by race, sex, family income, and language; and

(5) require that the applicant agree, if accepted
into the school, to perform health care services in accordance with section 312.

(d) Each regional board shall establish and imple ment curriculum policies for educational programs in its
 school. Such policies shall—

4 (1) give priority in study and field work to the
5 leading causes of illness and death in the region, in6 cluding environmental, biological, and social deter7 minants of mortality and morbidity;

8 (2) give special consideration to studying the 9 social, as well as biological, causation and prevention 10 of illness and disease, and to the differing health 11 care needs of populations facing special health risks 12 and having special cultures and lifestyles within the 13 region;

(3) provide that all students shall take a common, initial sequence of courses and that students
preparing for more advanced types of health work
shall take studies that are progressively more specialized and differentiated;

(4) emphasize work-study experience in all
types of health care facilities in the region, including
community and workplace facilities, facilities for the
aged, mentally ill, and mentally retarded, health care
facilities in prisons and other correctional institutions, alcohol and drug rehabilitation facilities, environmental health facilities, and all other health care

facilities of the Service in communities and districts
 in the region;

3 (5) emphasize the appropriate and safe use,
4 and discourage the overuse, of drugs and medical
5 techniques; and

6 (6) facilitate the development by all health 7 workers of skills in decisionmaking and assessment 8 of patient needs in cooperation with other health 9 workers and with patients.

(e) Each regional board shall establish and implement
faculty hiring procedures for its school. Such procedures
shall, to the maximum extent feasible, create a faculty
which approximates the population of the region by race,
sex, and language.

(f) Each regional board shall establish and implement
a governance plan for the management of its school. Such
plan shall give significant decisionmaking powers to staff
and students of the school.

19 SERVICE REQUIREMENT

SEC. 312. (a)(1) No individual may be enrolled by a regional board in a school unless the individual agrees to perform health care services as an employee of the Service in the job category for which training is being provided (A) for a period of time equal to the period of such enrollement in the school but not less than 2 years, (B) beginning not later than 1 year after the date of the indi vidual's graduation from the school, and (C) for an area
 health board with the highest priority ranking under sub section (c) that agrees to employ the individual.

5 (2) An individual's obligation to perform service 6 under an agreement described in paragraph (1) shall be 7 deferred only for a period during which the individual is 8 physically or mentally incapable of performing such serv-9 ice.

10 (3) No health board may employ an individual who 11 has made an agreement described in paragraph (1), other 12 than in accordance with subsection (c), until the individual 13 has completed the period of obligated service in accordance 14 with this section.

15 (4) Except as provided in paragraph (5), if an indi-16 vidual breaches an agreement under paragraph (1) by fail-17 ing (for any reason) either to begin such individual's serv-18 ice obligation or to complete such service obligation, the 19 Service shall be entitled to recover from the individual an 20 amount determined in accordance with the formula

$$A = \phi \left(\begin{array}{c} 1 - \frac{s}{t} \\ t \end{array} \right)$$

21 in which "A" is the amount the Service is entitled to re-22 cover; " ϕ " is an amount determined by the National 23 Health Board to be the costs to the Service of the edu-

cation program and allowance received by the individual 1 and the interest on such costs which would be payable if 2 3 at the time the costs were undertaken they were loans bearing interest at the maximum legal prevailing rate, as 4 determined by the Treasurer of the United States; "t" is 5 the total number of months in the individual's period of 6 obligated service; and "s" is the number of months of such 7 period served by the individual. Any amount of damages 8 9 which the Service is entitled to recover under this para-10 graph shall, within the 1-year period beginning on the date of the breach of the agreement, be paid to the Service. 11 (5)(A) Any obligation of an individual under this sub-12 section for service or payment of damages shall be can-13 celed upon the death of the individual. 14

15 (B) The National Health Board shall provide for the 16 waiver or suspension of any obligation of service or pay-17 ment by an individual under this part whenever compli-18 ance by the individual is impossible or would involve ex-19 treme hardship to the individual and if enforcement of 20 such obligation with respect to any individual would be 21 unconscionable.

(C) Any obligation of an individual under this part
for payment of damages may be released by a discharge
in bankruptcy under title 11 of the United States code
only if such discharge is granted after the expiration of

the 5-year period beginning on the first date that payment
 of such damages is required.

3 (b) Each area health board shall periodically assess
4 the ratio of the number of health workers employed by
5 the board in each job category (established under part A)
6 to the number of residents in the area.

7 (c) (1) With respect to an individual obligated to per8 form service under this section as a result of completion
9 of an educational program for a job category in a school,
10 the priority ranking (referred to in subsection (a) (1) (C))
11 of area health boards for hiring the individual is as fol12 lows:

(A) The regional board for the region, or a district or community board for a district or community in the region, in which the program was completed, if the region, district, or community is a
health worker shortage area (as defined in paragraph (2)) with respect to the job category for which
the individual received training.

(B) A regional, district, or community board
(other than one described in subparagraph (A)) for
a region, district, or community which is a health
worker shortage area with respect to the job category for which the individual received training.

25 (C) Any other area health board.

1 (2) For the purposes of paragraph (1), the term 2 "health worker shortage area" means, with respect to a 3 job category for which an individual has received training 4 in a school, a region, district, or community which—

5 (A) has a ratio of the number of health workers in the job category employed by the regional, district 6 7 or community board, respectively, to the number of 8 residents in the region, district, or community 9 (whichever is applicable) which is less than twothirds of the ratio of the total number of health 10 11 workers in the job category employed by all the re-12 gional, district, or community boards, respectively, in 13 the Nation to the number of residents in the Nation, 14 and

(B) has plans and a budget which provide forthe hiring of an individual in the job category.

(3) The National Health board shall establish a program to match the locational preferences of graduates of
schools with the needs and preferences of regional, district, and community boards.

21 PAYMENT FOR CERTAIN EDUCATIONAL LOANS

SEC. 313. (a) In the case of any individual who has incurred any educational loan before the fourth year after the effective date of health services and for the individual's costs for an educational program in health care delivery, health care specialties, or health science specialty fields,
 the National Health Board shall make payments, in ac cordance with subsection (b), for and on behalf of that
 individual, on the principal of and interest on any such
 loan which is outstanding on the date the individual begins
 to work for the Service.

7 (b) The payments described in subsection (a) shall8 be made by the National Health Board as follows:

9 (1) Upon completion by the individual for whom 10 the payments are to be made of the first year of em-11 ployment with the Service, the National Health 12 Board shall pay 30 percent of the principal of, and 13 the interest on, each loan described in subsection (a) 14 which is outstanding on the date he began such em-15 ployment.

(2) Upon completion by that individual of the
second year of such employment, the National
Health Board shall pay another 30 percent of the
principal of, and the interest on, each such loan.

20 (3) Upon completion by that individual of a
21 third year of such employment, the National Health
22 Board shall pay another 25 percent of the principal
23 of, and the interest on, each such loan.

24 (4) Upon completion by that individual of a25 fourth year of such employment, the National

Health Board shall pay the remaining 15 percent of
 the principal of, and all remaining interest on, each
 such loan.

4 No payment may be made under this subsection with re5 spect to a loan unless the person on whose behalf the pay6 ment is to be made has submitted to the National Health
7 Board a certified copy of the agreement under which such
8 loan was made.

(c) Notwithstanding the requirement of completion of 9 employment specified in subsection (b), the National 10 Health Board shall on or before the due date thereof, pay 11 any loan or loan installment which may fall due within 12 the period of employment for which the borrower may re-13 ceive payments under this section, upon the declaration 14 15 of such borrower, at such times and in such manner as the National Health Board may prescribe (and supported 16 by such other evidence as the National Health Board may 17 reasonably require), that the borrower is then employed 18 as described in subsection (b) and that the borrower will 19 continue to be so engaged for the period required (in the 20 21 absence of this subsection) to entitle the borrower to have 22 made the payments provided by this section for such period, except that not more than 85 percent of the principal 23 24 of any such loan shall be paid pursuant to this subsection.

1	Part C—Employment and Labor-Management
2	Relations Within the Service
3	EMPLOYMENT, TRANSFER, PROMOTION, AND RECEIPT OF
4	FEES
5	SEC. 321. (a) Health boards shall, in accordance with

5 SEC. 321. (a) Health boards shall, in accordance with 6 this Act and taking into account guidelines and standards 7 established by the appropriate National Health Board, 8 employ, classify, and fix the salaries and benefits of all 9 employees of the Service employed in the Service's facili-10 ties.

(b) The appropriate National Health Board, in establishing guidelines and standards under this part, shall, to
the extent feasible and consistent with the provisions of
this part, provide for—

(1) employment and promotion in the Service in
the same manner as is provided for employment and
promotion under the Federal civil service system;

18 (2) meaningful opportunities for career ad-19 vancement;

20 (3) encouragement of health workers to use up
21 to 10 percent of their work time for continuing edu22 cation under part B without loss of pay or other job
23 rights; and

(4) full protection of employees' rights by pro viding an opportunity for a fair hearing on adverse
 actions with representation of their own choosing.

(c) Health boards, in hiring employees to fill vacan-4 cies in newly created positions, shall give preference to in-5 dividuals who were employed as health workers, or self-6 7 employed while delivering health services, before the date 8 of enactment of this Act. The National Health Board shall ensure, through such steps as it deems necessary, that all 9 such individuals desiring to be employed within the Service 10 shall find appropriate employment in the Service. 11

(d) Employees of the Service shall be eligible for pro-12 motion or transfer to any position in the Service for which 13 they are qualified. Each regional board shall establish and 14 maintain a job placement service to assist health workers 15 in its region in identifying suitable employment opportuni-16 ties and in transferring between jobs with different area 17 health boards in the region. The authority given by this 18 subsection shall be used to provide a maximum degree of 19 career opportunities for employees and to ensure contin-20 ued improvement of health care services. 21

(e) A community or district board may not hire an
individual to fill a job vacancy that is classified under part
A in a job category if—

99

(1) the community or district board, respec-1 2 tively, has a ratio of the number of health workers 3 in the job category employed by such board to the 4 number of residents in the community or district (whichever is applicable) which is greater than four-5 6 thirds of the ratio of the total number of health 7 workers in the job category employed by all the community or district boards, respectively, in its region 8 9 to the number of residents in such region; and

(2) there is a community or district within its
region which is a health worker shortage area (as
defined in section 312(c)(2)) with respect to the job
category.

(f) An employee of the Service may not receive any
fee or perquisite on account of duties performed by virtue
of such employment, except from a health board established under this Act.

18 APPLICABILITY OF LAWS RELATING TO FEDERAL

19

EMPLOYEES

SEC. 322. (a) Chapter 75 of title 5, United States Code (relating to adverse actions against employees), apply to employees of the Service (other than employees serving on the personal staff of members of health boards) except to the extent provided(1) in a collective-bargaining agreement negoti ated on behalf of and applicable to them; or

3 (2) in procedures established by the Service and
4 approved by the Office of Personnel Management.

5 (b) Employees of the Service are covered by sub6 chapter I of chapter 81 of title 5, United States Code (re7 lating to compensation for work injuries).

8 (c)(1) Chapter 83 of title 5, United States Code (re-9 lating to civil service retirement), applies to employees of 10 the Service except to the extent provided in a collective-11 bargaining agreement negotiated on behalf of and applica-12 ble to them.

13 (2) The Service shall withhold from pay and shall pay into the Civil Service Retirement and Disability Fund the 14 amounts specified in chapter 83 of title 5, United States 15 Code, as required under paragraph (1). The Service, upon 16 request of the Office of Personnel Management, but not 17 less frequently than annually, shall pay to the Office the 18 costs reasonably related to the administration of Fund ac-19 tivities for employees of the Service. 20

(d) Sick and annual leave and compensatory time of
employees of the Service, whether accrued prior to or after
the commencement of operations of the Service, shall be
obligations of the Service.

(e)(1) Compensation, benefits, and other terms and 1 conditions of employment in effect on the effective date 2 of health services for employees of the Federal Govern-3 ment performing functions that are provided under this 4 Act by the Service, shall apply to all employees of the 5 Service performing similar functions until changed by the 6 7 Service in accordance with this Act. Subject to the provisions of this Act, the provisions of subchapter I of chapter 8 85 and chapter 87 of title 5, United States Code (relating 9 10 to unemployment compensation and life insurance), apply to employees of the Service unless varied, added to, or sub-11 stituted for in accordance with paragraph (2). 12

(2) No variation, addition, or substitution with re-13 spect to fringe benefits shall result in a program of fringe 14 15 benefits which on the whole is less favorable to employees of the Service than fringe benefits in effect for employees 16 of the Federal Government on the effective date of health 17 services. No variation, addition, or substitution with re-18 spect to fringe benefits of employees for whom there is 19 a collective-bargaining representative shall be made except 20 21 by agreement between such representative and the Service.

22 APPLICABILITY OF FEDERAL LABOR-MANAGEMENT

23

RELATIONS LAWS

24 SEC. 323. (a)(1) The provisions of the National 25 Labor Relations Act (42 U.S.C. 141 et seq.) shall apply to the Service and its employees to the extent, not inconsistent with subsection (b), to which such provisions apply
to employers (as defined in section 2(2) of such Act), except that—

5 (A) the phrase "or any individual employed as 6 a supervisor" in section 2(3) of such Act shall not 7 apply (thereby making such Act apply, for these pur-8 poses, to such individuals);

9 (B) section 9(b)(1) of such Act (providing for 10 separate treatment for professional and nonprofes-11 sional employees) shall not apply;

(C) sections 206 through 210 of such Act (re-12 lating to national emergencies) shall, for purposes of 13 this Act, have the phrases "the President of the 14 United States" and "the President", wherever they 15 appear, replaced by the phrase "the National Health 16 17 Board (or a committee thereof to which it has dele-18 gated such authority)" and the phrase "national 19 health or safety" replaced by the phrase "health or safety of the residents of any region"; and 20

(D) section 213 (providing for intervention in a
strike or lockout by the Director of the Federal Mediation and Conciliation Service) shall not apply.

(2) Paragraphs (3) and (4) of section 7311 of title5, United States Code (prohibiting participation in a

strike or an organization asserting the right to strike),
 shall not apply to employees of the Service.

3 (b)(1) Collective-bargaining agreements between area
4 health boards and duly recognized bargaining representa5 tives of employees of the Service may include procedures
6 for resolution by the parties of grievances and adverse ac7 tions arising under the agreement, including procedures
8 culminating in binding third-party arbitration.

9 (2) Area health boards and duly recognized bargain-10 ing representatives of employees of the Service may by 11 mutual agreement adopt procedures for the resolution by 12 the parties (A) of grievances and adverse actions arising 13 under collective-bargaining agreements, and (B) of dis-14 putes or impasses arising in the negotiation of such agree-15 ments.

(c) Section 3(e) of the Labor-Management Reporting
and Disclosure Act of 1959 (42 U.S.C. 402(e)) is amended
by inserting "the United States Health Service and" after
"and includes".

20 DEFENSE OF CERTAIN MALPRACTICE AND NEGLIGENCE

21

SUITS

SEC. 324. (a) The remedy against the United States provided by sections 1346(b) and 2672 of title 28, United States Code, or by alternative benefits provided by the United States where the availability of such benefits pre-

cludes a remedy under section 1346(b) of such title, for 1 damage for personal injury, including death, resulting 2 from the performance of medical, surgical, dental, or relat-3 ed functions, including the conduct of clinical studies or 4 investigations, by any employee of the Service while acting 5 within the scope of the employee's employment, shall be 6 7 exclusive of any other civil action or proceeding by reason of the same subject matter against the employee (or the 8 9 employee's estate) whose act or omission gave rise to the claim. 10

11 (b) The Attorney General shall defend any civil action or proceeding brought in any court against any person re-12 13 ferred to in subsection (a) (or the person's estate) for any such damage or injury. Any such person against whom 14 such civil action or proceeding is brought shall deliver 15 within such time after date of service or knowledge of serv-16 ice as determined by the Attorney General, all process 17 served upon the person or an attested true copy thereof 18 to the person's immediate superior or to whomever was 19 designated by the appropriate National Health Board to 20 receive such papers and such person shall promptly fur-21 22 nish copies of the pleading and process therein to the United States attorney for the district embracing the place 23 24 wherein the proceeding is brought, to the Attorney General, and to the appropriate National Health Board. 25

1 (c)(1) Upon a certification by the Attorney General that the defendant was acting in the scope of employment 2 at the time of the incident out of which the suit arose, 3 4 any such civil action or proceeding commenced in a State 5 court shall be removed without bond at any time before trial by the Attorney General to the district court of the 6 7 United States of the district and division embracing the 8 place wherein it is pending and the proceeding deemed a 9 tort action brought against the United States under the provision of title 28, United States Code, and all ref-10 erences thereto. 11

12 (2) If a United States district court determines on 13 a hearing on a motion to remand held before a trial on 14 the merits that the case so removed is one in which a rem-15 edy by suit within the meaning of subsection (a) is not 16 available against the United States, the case shall be re-17 manded to the State court.

18 (3) Where a remedy by suit within the meaning of subsection (a) is not available because of the availability 19 of a remedy through proceedings for compensation or 20 other benefits from the United States as provided by any 21 22 other law, the case shall be dismissed, but in the event the running of any limitation of time for commencing, or 23 24 filing an application or claim in, such proceedings for compensation or other benefits shall be deemed to have been 25

suspended during the pendency of the civil action or pro ceeding under this section.

3 (d) The Attorney General may compromise or settle 4 any claim asserted in such civil action or proceeding in 5 the manner provided in section 2677 of title 28, United 6 States Code, and with the same effect.

7 (e) For purposes of this section, the provisions of sec-8 tion 2680(h) of title 28, United States Code, shall not 9 apply to assault or battery arising out of negligence in 10 the performance of medical, surgical, dental, or related 11 functions, including the conduct of clinical studies or in-12 vestigations.

13 (f) The appropriate National Health Board may, to the extent it deems appropriate, hold harmless or provide 14 liability insurance for any employee of the Service for 15 damage for personal injury, including death, negligently 16 caused by such employee while acting within the scope of 17 employment and as a result of the performance of medical, 18 surgical, dental, or related functions, including the con-19 duct of clinical studies or investigations, if the employee 20 is assigned to a foreign country or detailed to a State or 21 22 political subdivision thereof or to a nonprofit institution, and if the circumstances are such as are likely to preclude 23 24 the remedies of third persons against the United States

described in section 2679(b) of title 28, United States 1 2 Code, for such damage or injury. 3 TITLE IV—OTHER FUNCTIONS OF HEALTH BOARDS 4 5 PART A—ADVOCACY, GRIEVANCE PROCEDURES, AND 6 **TRUSTEESHIPS** 7 ADVOCACY AND LEGAL SERVICES PROGRAM 8 SEC. 401. (a) Each area health board shall establish 9 a program of health advocacy to ensure the full realization of the patient rights enumerated in part A of title II. Such 10 a program shall include— 11 (1) the employment of individuals having basic 12 legal knowledge and skills as health advocates; 13 (2) the presence of health advocates (A) in in-14 15 patient health care facilities at all times, and (B) in other health care facilities during the provision of 16 17 health care services: 18 (3) provision for health advocates to (A) in-19 form, on an ongoing basis, users and health workers 20 of such patient rights and (B) report to the area health board any infraction of such rights which is 21 22 not promptly corrected; (4) provision for regular meetings between 23 health workers and health advocates, users, and any 24 25 user representatives to discuss ways of ensuring the fulfillment of such rights through affirmative action
 of such workers and the area health board; and

3 (5) appropriate action by the area health board
4 to ensure that infractions of such rights are prompt5 ly and sufficiently corrected.

6 (b)(1) The National Health Board shall establish a 7 health rights legal services program and shall provide such program with sufficient legal and administrative person-8 9 nel, funding, and facilities (A) to ensure that users and health workers receive, free of charge, high quality legal 10 services (including representation in grievance proceedings 11 commenced under section 402) for legal problems related 12 to health rights and health care services, and (B) to im-13 prove, through litigation and other activities, the health 14 care system and expand the rights of users and health 15 workers. 16

17 (2) The health rights legal services program shall
18 provide directly, by contract with the Legal Services Cor19 poration, or by contract with members of the private bar,
20 for—

(A) establishment of a legal services office in
each region to provide representation (other than
representation provided under subparagraph (B)) of
users, health workers, and voluntary associations

1 having a demonstrated interest in health care in pro-2 ceedings and hearings under section 402; and (B) establishment of legal services offices in 3 4 such communities and districts as are determined, in accordance with guidelines established by the Na-5 6 tional Health Board, to have inadequate legal serv-7 ices to provide the legal services described in paragraph (1)(A). 8

9 (3) The National Health Board may carry out the 10 functions described in paragraph (1)(B) directly, by con-11 tract, or otherwise.

12 GRIEVANCE PROCEDURES AND TRUSTEESHIPS

13 SEC. 402. (a)(1) Each regional and interim regional board shall provide, in accordance with this section, that 14 15 any user, health worker, or any user association having a demonstrated interest in health care may commence a 16 grievance proceeding before such board (or a person or 17 committee designated by such board) with respect to an 18 19 alleged violation of this Act by a district or community 20 board within its region. Each regional and interim re-21 gional board may commence a grievance proceeding before 22 itself (or a person or committee designated by such board) with respect to an alleged violation of this Act by a district 23 24 or community board within its region.

1 (2) The appropriate National Health Board shall provide, in accordance with this section, that any user, health 2 worker, or any user association having a demonstrated in-3 terest in health care may commence a grievance proceed-4 5 ing before such Board (or a person or committee designated by such Board) with respect to an alleged violation 6 7 of this Act by a regional or interim regional board. The 8 appropriate National Health Board may commence a 9 grievance proceeding before itself (or a person or commit-10 tee designated by such Board) with respect to an alleged violation of this Act by a regional or interim regional 11 board. 12

(b) (1) The appropriate National Health Board shall
provide, subject to paragraphs (3) and (4), for its review
(or a review by a person or committee designated by the
Board), by appeal to the Board by any party to a proceeding described in subsection (a) (1) or on its own initiative,
of an adverse decision by a regional or interim regional
board in the proceeding.

20 (2) On and after the date a suit with respect to an 21 adverse determination in a grievance proceeding or review 22 proceeding is filed under subsection (e), no review proceed-23 ing respecting such proceeding may be commenced by ap-24 peal to the Board under paragraph (1), and any such re-25 view proceeding which was commenced by appeal to the Board under such paragraph before the date of filing of
 such suit and is pending on such date shall promptly be
 discontinued.

4 (3) No review of an adverse administrative decision 5 may be made by appeal or by initiative under this sub-6 section unless the appeal is filed or notice of the initiative 7 is published (as the case may be) not later than 15 days 8 after the publication of the decision.

9 (c)(1) Whenever a grievance proceeding is com-10 menced under subsection (a), the entity before which the 11 proceeding is held shall investigate the grievance.

(2) An entity before which a proceeding or review
proceeding is commenced under subsection (a) or (b)—
(A) shall conduct a full and open public hearing
on the grievance as part of such proceeding—

(i) if the grievance is supported by a petition signed by a minimal number of residents
(as defined in paragraph (4)); or

(ii) before the entity (or the body which
designated it) may set aside an election or
transfer any functions of a health board under
subsection (d); and

(B) may conduct such a hearing if the entity
determines that such hearing is in the public interest.

1 (3) The entity that conducts a hearing under para-2 graph (2) shall provide for timely notice to, and oppor-3 tunity to be heard by, any party with a direct interest in 4 the grievance for which the hearing is conducted.

5 (4) As used in paragraph (1), the term "minimal
6 number of residents" means, with respect to a grievance
7 which concerns a health board which is—

8 (A) a community board, 100 individuals,

9 (B) a district board, 300 individuals, and

10 (C) a regional or interim regional board, 1,00011 individuals,

12 who are 18 years of age or older and who reside in the13 area served by the board.

(d)(1) With respect to a grievance proceeding begun 14 under subsection (a) relating to the conduct of an election 15 of a community board, if the entity before which such pro-16 ceeding is commenced under such subsection, or is re-17 viewed under subsection (b), determines that the election 18 (A) was not conducted substantially in compliance with 19 this Act or (B) has revealed the systematic failure of the 20 user members of such community board to approximate 21 22 the population of the community by race, sex, language, and income level, the entity shall set aside the election 23 and, unless such determination is reviewed under sub-24 section (b), the entity shall require that another election 25

for members of the community board be conducted, in ac-1 cordance with this Act, not later than 60 days after the 2 date of such determination. If such election is conducted 3 4 because of a determination under clause (B), the election shall be conducted (and subsequent elections may be con-5 ducted) in such a manner, including the use of geographic 6 7 or other subdivisions for electoral purposes, as will facilitate the representation of significant elements of the popu-8 9 lation of a community by race, sex, language, and income 10 level.

11 (2) With respect to a grievance proceeding begun 12 under subsection (a) relating to a grievance other than 13 the conduct of an election of a community board, if the 14 entity before which such proceeding is commenced under 15 such subsection, or is reviewed under subsection (b), deter-16 mines that the grievance represents—

(A) a failure by a health board to comply substantially and materially with this Act, the entity
shall require that a new election or appointment, in
accordance with this Act, of members of the health
board be conducted or made within 60 days of the
date of such determination; or

(B) a failure by a health board to comply, but
not substantially and materially, with this Act, the
entity may require that a new election or appoint-

ment, in accordance with this Act, of members of
the health board be conducted or made if such failure is not corrected within a reasonable period of
time (specified by the entity) of the date of such
determination.

6 (3)(A) If an entity determines under paragraph (1) 7 or (2) that a community or district board has failed to 8 comply with this Act, the entity shall transfer to the re-9 gional (or interim regional) board for such community or 10 district such functions of the community or district board 11 as it determines necessary to carry out this Act until a 12 new election or appointment is conducted or made.

(B) If an entity determines under paragraph (2) that
a regional or interim regional board has failed to comply
with this Act, the entity shall transfer to the appropriate
National Health Board such functions of the regional or
interim regional board as it determines necessary to carry
out this Act until a new regional or interim regional board
is appointed.

20 (C) If a health board is transferred the functions of 21 another health board under this paragraph, until a new 22 election or appointment of the other health board has been 23 certified, (i) the health board shall have the powers of the 24 other health board to conduct such functions, (ii) the 25 health board may appoint a trustee (or trustee committee) to have such powers and carry out such functions, and
(iii) any expenses that are certified by the health board
(or by the trustee or trustee committee appointed by it)
as having been incurred by it in discharging the functions
transferred to it under this paragraph shall be paid from
funds allocated to the other health board.

7 (e) Any party to a grievance proceeding or review proceeding commenced under this section may bring suit in 8 9 the United States district court for the judicial district in which such proceeding, or review proceeding, was 10 brought, for the review of an adverse determination in 11 such proceeding or review proceeding. Such court shall af-12 firm such determination unless it finds that such deter-13 mination is not supported by substantial evidence or is ar-14 bitrary and capricious. 15

16 PART B—OCCUPATIONAL SAFETY AND HEALTH

PROGRAMS

17

18 FUNCTIONS OF THE NATIONAL HEALTH BOARD

19 SEC. 411. (a) On and after the effective date of 20 health services, the National Health Board shall oversee 21 occupational safety and health programs conducted at the 22 regional level, and shall participate in the establishment 23 and administration of occupational safety and health 24 standards under the Occupational Safety and Health Act 25 of 1970. 1 (b) In its participation in the establishment and ad-2 ministration of occupational safety and health standards 3 under the Occupational Safety and Health Act of 1970, 4 the National Health Board shall seek the advice and com-5 ments of regional occupational safety and health action 6 councils established under section 413.

7 (c)(1) To provide for participation of the National
8 Health Board in the establishment and administration of
9 occupational safety and health standards, the Occupa10 tional Safety and Health Act of 1970 (29 U.S.C. 651 et
11 seq.) is amended—

12 (A) by adding at the end of section 3 the fol-13 lowing new paragraph:

14 "(15) The term 'National Health Board' means
15 the National Health Board of the United States
16 Health Services.";

(B) by striking out "Secretary of Health and
Human Services" each place it appears (other than
in section 22(b)) and inserting in lieu thereof "National Health Board";

(C) by inserting "shall request the National
Health Board and" in the first sentence of section
6(b)(1) before "may request";

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1	(D) by inserting ''the Board and'' in the second
2	sentence of section 6(b)(1) after "The Secretary
3	shall provide'';
4	(E) by striking out ''An'' in the third sentence
5	of section $6(b)(1)$ and inserting in lieu thereof "The
6	Board and an";
7	(F) by striking out ''its'' each place it appears
8	in the third sentence of section $6(b)(1)$ and inserting
9	in lieu thereof ''their'';
10	(G) by inserting ''after consultation with the
11	National Health Board and" in the fourth sentence
12	of section 6(b)(6)(A) after "may be granted only";
13	(H) by inserting ''after consultation with the
14	National Health Board and" in the third sentence of
15	section 6(d) before "after opportunity for";
16	(I) by striking out ''The Secretary'' and all that
17	follows through ''shall each'' in section $8(g)(2)$ and
18	inserting in lieu thereof ''The Secretary shall'';
19	(J) by striking out "their" in section $8(g)(2)$
20	and inserting in lieu thereof "his";
21	(K) by inserting ''after consultation with the
22	National Health Board and" in section 16 before
23	"after notice and opportunity";

(L) by inserting "(after consultation with the 1 National Health Board)" in section 18(c) after "in 2 his judgment''; 3 (M) by inserting "and the National Health 4 Board" in section 19(d) after "Secretary" each 5 place it appears; and 6 (N) by striking out the first sentence of para-7 graph (5) of section 20(a). 8 (2) The amendments made by paragraph (1) shall 9 take effect on the effective date of health services. 10 (f) The National Health Board shall establish guide-11 12 lines— (1) for its participation in the establishment 13 and administration of occupational safety and health 14 15 standards under the Occupational Safety and Health Act of 1970; 16 17 (2) for the election of community occupational 18 safety and health action councils under section 412; 19 (3) for the establishment of regional occupational safety and health programs under section 413; 20 (4) for the establishment and operation of 21 22 workplace health facilities under section 414; and 23 (5) for the provision of assistance by regional and community boards to regional and community 24 25 occupational safety and health councils, respectively,

1	and to workplace safety and health committees es-
2	tablished under section 415.
3	COMMUNITY OCCUPATIONAL SAFETY AND HEALTH
4	ACTIVITIES
5	SEC. 412. (a)(1) Each community board shall cooper-
6	ate with the appropriate regional board in the establish-
7	ment and implementation of an occupational safety and
8	health program for its region.
9	(2) Each community board shall provide for the orga-
10	nization and operation (including staff and support) in its
11	community of a community occupational safety and health
12	action council (hereinafter in this part referred to as a
13	"COSHAC") in accordance with this section.

(b) The members of a COSHAC shall be elected byindividuals employed in the community as follows:

16 (1) Employees of each workplace in the commu17 nity which has 500 or more employees shall be enti18 tled to elect one member for each 500 such employ19 ees in such workplace.

20 (2) Employees of workplaces in the community
21 which have fewer than 500 employees shall be enti22 tled to vote in community-wide elections for a num23 ber of members equal to (A) the total number of em24 ployees in such workplaces divided by 500, (B)

rounded (if necessary) to the next highest whole
 number.

3 The elections of COSHAC members shall be conducted by
4 the community board for such COSHAC under guidelines
5 established by the National Board.

6 (c) Each COSHAC shall—

7 (1) appoint one individual to serve, at its pleas8 ure, as a member of the community board for such
9 COSHAC;

(2) appoint one individual to serve, at its pleasure, as a member of the regional occupational safety
and health action council for its region;

(3) advise the community board on, and oversee, occupational safety and health programs in the
community;

(4) promote and assist in the establishment of
workplace occupational safety and health committees
in workplaces in the community, and advise and facilitate such committees' actions relating to safety
and health hazards in workplaces in the community;
and

(5) assist employees in determining methods of,
and requirements for, inspections of workplaces in
the community for safety and health hazards.

REGIONAL OCCUPATIONAL SAFETY AND HEALTH

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PROGRAMS

3 SEC. 413. (a)(1) Each regional board shall establish 4 an occupational health and safety program for its region 5 in accordance with this subsection and under guidelines 6 established by the National Health Board.

7 (2) A regional occupational health and safety pro8 gram shall, to the maximum extent feasible, use the facili9 ties and resources of community boards in the region
10 and shall include—

(A) training programs to enhance the ability of
employees in the region to monitor safety and health
conditions in their workplaces and to assist safety
and health inspectors in the conduct of workplace
inspections;

(B) facilitating communication among workers
employed in similar industries in the region and the
Nation with respect to occupational health and safety hazards they face in common;

20 (C) baseline and periodic biologic screening of21 employees in the region;

(D) development and maintenance of environmental monitoring programs to identify and isolate
hazardous workplaces and work areas in the region;

(E) the analysis of employment-related injuries 1 2 and illnesses occurring in the region; and 3 (F) staff and support for the operation of the 4 regional occupational safety and health action council (hereinafter in this part referred to as the 5 "ROSHAC") established in the region under this 6 7 section. 8 (b) Each ROSHAC shall— 9 (1) appoint one individual to serve, at its pleasure, as a member of the regional board for such 10 11 ROSHAC; 12 (2) advise the regional board on, and oversee, occupational safety and health programs in the re-13 14 gion; and 15 (3) advise the National Health Board on the es-16 tablishment and administration of occupational safe-17 ty and health standards under the Occupational 18 Safety and Health Act of 1970. 19 WORKPLACE HEALTH FACILITIES 20 SEC. 414. (a) The employer in each workplace shall establish and maintain a health facility in or near the 21 22 workplace to provide occupational and emergency health care services to individuals employed in the workplace in 23

24 accordance with this section and guidelines and standards

for such facilities established by the National Health
 Board.

3 (b) Each workplace health facility established pursu4 ant to subsection (a) shall, taking into account guidelines
5 established by the National Health Board—

6 (1) be organized in a manner so as to provide 7 an appropriate number of appropriately skilled 8 health workers to meet occupational and emergency 9 health care needs of employees in the workplace; and

10 (2) be operated by the community board for the 11 community in which the workplace is predominantly 12 located, or, where such board deems appropriate, by 13 the employer, with the cost in either case borne by 14 the employer in each workplace.

15 EMPLOYEE RIGHTS RELATING TO OCCUPATIONAL SAFETY

16

AND HEALTH

17 SEC. 415. (a)(1) Employees in each workplace having 18 25 or more employees shall have the right to establish 19 workplace occupational safety and health committees 20 (hereinafter in this subsection referred to as "commit-21 tees") with members of their choosing.

(2) Members of committees (composed of the greater
of 3 members or one member for each 100 employees in
the workplace) shall, without any loss of pay or other job
rights—

1 (A) be permitted to spend eight hours of each 2 month inspecting their workplace and conducting 3 such other functions relating to occupational safety 4 and health as are determined by the employees in 5 the workplace; and

6 (B) be permitted to accompany any safety and 7 health inspectors during inspections of the work-8 place.

9 (b) Employees in each workplace shall have the right,10 without any loss of pay or other job rights—

(1) to monitor safety and health conditions in
their workplace whenever they reasonably deem it
necessary and with whatever reasonable scientific instruments and expert assistance they choose; and

(2) to remove themselves from the site of any
hazard to their safety or health until an authorized
inspector has certified that the hazard has been
eliminated.

(c) Employers shall adopt all feasible engineering measures that will minimize occupational safety and health hazards in the workplace. Where such measures are not adequate to protect employees from such hazards, employers shall furnish their employees with, or reimburse their employees for the reasonable cost of, equipment and clothing needed to protect an employee from any residual
 occupational safety and health hazards in the workplace.

3 (d) Employees or their duly chosen representatives 4 shall have the right to inspect all medical records main-5 tained by their employers on the condition of their health, 6 and shall have the right to be assisted during such inspec-7 tions by persons of their choosing.

(e) Employers shall provide their employees with cop-8 9 ies of all reports, studies, and data concerning conditions affecting the health and safety of employees within their 10 workplaces, with annual reports on the morbidity and 11 mortality experience of present and former employees, and 12 with timely notification of the presence within the work-13 place of any materials, agents, or conditions which may 14 15 have a deleterious effect on the safety and health of their employees, along with relevant information on hazards and 16 precautions, symptoms, remedies, and antidotes. 17

18 (f) Employees shall have the right to seek, through 19 collective bargaining, occupational safety and health 20 standards, including standards relating to physical and 21 mental stress and speed of work, more restrictive than 22 such standards established under the Occupational Safety 23 and Health Act of 1970.

DEFINITIONS

2 SEC. 416. (a) For purposes of this part, the term
3 "workplace" means the regular location where work is per4 formed by one or more employees of an employer.

5 (b) For the purposes of sections 414 and 415, the 6 terms "employer" and "employee" have the same mean-7 ings those terms have in section 3 of the Occupational 8 Safety and Health Act of 1970 (42 U.S.C. 653).

9 PART C—HEALTH AND HEALTH CARE DELIVERY
 10 RESEARCH

11 PRINCIPLES AND GUIDELINES FOR RESEARCH

12 SEC. 421. (a) On and after the effective date of 13 health services, the Service shall conduct a program of re-14 search concerning health and health care delivery. On and 15 after 2 years after such date, such research program shall 16 conform to the following principles:

(1) The research shall, to the maximum extent
possible, be performed under the direction of, and in
association with, community, district, and regional
boards.

(2) No research shall be conducted within, or
using the resources of, an area health facility until
it has been reviewed and approved by the area
health board responsible for such facility.

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(3) Priority shall be given in health research to
 the prevention and correction of the leading causes
 of illness and death, particularly environmental, oc cupational, nutritional, social, and economic causes.

5 (4) Priority shall be given in health care deliv-6 ery research to improvement of the effectiveness and 7 efficiency of ambulatory and primary health care de-8 livery, including research on alternative systems of 9 health care delivery and alternative conceptions of 10 health and health care.

11 (5) No experimentation to evaluate new preven-12 tive, diagnostic, or therapeutic methods or agents 13 shall be undertaken upon human subjects until all 14 animal research which may effectively contribute to 15 evaluating such methods or agents has been under-16 taken.

17 (6) No research shall be conducted on a human
18 subject without the subject's informed written con19 sent.

20 (7) No research shall be conducted on a human
21 subject while the subject is involuntarily confined to
22 an institution.

23 (8) Each health board, in planning and con24 ducting research under the program, shall cooperate
25 with appropriate officials conducting related re-

search in the Department of Health and Human

Services, the Environmental Protection Agency,

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3 other Federal Government agencies, and agencies 4 and departments of State, territorial, and local gov-5 ernments. (9) The results of research shall be dissemi-6 7 nated to the public and to area health boards in a manner that will most readily permit the use of such 8 results to improve the health of users and the deliv-9 ery of health care services. 10 11 (b) The National Health Board shall establish guidelines for the conduct of research in conformance with the 12 principles described in subsection (a). 13 14 ESTABLISHMENT OF INSTITUTES SEC. 422. On the effective date of health services, the 15 National Institutes of Health (established under title IV 16 of the Public Health Service Act) are transferred to the 17 National Health Board. In addition, the National Health 18 Board shall establish the following institutes: 19 20(1) A National Institute of Epidemiology, which shall— 21 22 (A) gather and analyze disease-related statistics collected by the Service; 23 24 (B) plan, conduct, support, and assist in epidemiologic research conducted by the Service; 25

(C) conduct and support research on epidemio logic methodology and experimental epidemiology;

3 (D) establish and maintain an early warning 4 system for the detection of new diseases and 5 epidemics; and

6 (E) assist in the formulation of policies to 7 eliminate or reduce the causes of illness and injury 8 and to prevent and curtail epidemics of these condi-9 tions.

10 (2) A National Institute of Evaluative Clinical Re-11 search, which shall—

(A) gather and analyze all evidence collected by
the Service dealing with the effectiveness of preventive, diagnostic, and therapeutic measures and the
occurrence of iatrogenic illnesses;

16 (B) analyze evidence on newly-discovered or
17 proposed preventive, diagnostic, and therapeutic
18 methods and agents;

(C) plan and conduct clinical trials, in conformance with the limitations of part A of title II; and
(D) assist the National Health Board, in cooperation with other bodies, including the National
Institute of Pharmacy and Medical Supply, in developing guidelines and standards for the introduction

of new methods of prevention, diagnosis, and treat ment.

3 (3) A National Institute of Health Care Services,4 which shall—

5 (A) analyze data and statistics on the health 6 care resources and needs of the Nation and on the 7 quality of present services;

8 (B) conduct comparative studies of health care 9 services in the various regions of the Nation, and 10 make recommendations for the improvement of 11 health care services in areas with inferior quality of 12 health care services;

13 (C) plan and conduct research on alternative 14 methods of health care delivery, on the functions, 15 tasks, performance and work relationships of various 16 kinds and categories of health workers, on patterns 17 of organization of health care, and on the effective-18 ness and benefits of health care in relation to costs; 19 and

20 (D) assist the National Health Board in formu21 lating national policies to improve the quality of
22 health care services.

(4) A National Institute of Pharmacy and MedicalSupply, which shall—

(A) recommend to the National Health Board standards regarding the quality, distribution, and price of all drugs, therapeutic devices, appliances and equipment to be used by the Service;

5 (B) certify drugs, therapeutic devices, appli-6 ances, and equipment for use in the health facilities 7 of the Service, and for furnishing to users of such 8 health facilities;

9 (C) assist the National Health Board in issuing 10 a National Pharmacy and Medical Supply For-11 mulary; and

12 (D) conduct a comprehensive program of phar-13 maceutical and medical supply research and utiliza-14 tion education using, to the maximum extent pos-15 sible, regional facilities operated in association with 16 the respective regional health boards.

17 (5) A National Institute of Sociology of Health and18 Health Care, which shall—

(A) conduct ongoing analyses of the basic epis-temological assumptions of health and health care;

(B) assess critically the effects of scientific
medicine and of divisions in institutional and technical skills in health care;

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(C) evaluate the effects of health care measures 1 2 and policies upon population groups and subgroups in the Nation: 3 (D) identify and analyze the social, occupa-4 tional, and environmental factors in modern society 5 affecting health and well-being; 6 7 (E) analyze alternative, holistic approaches to the human body, health, and causality of ill health 8 9 and the lack of social and psychological well-being; 10 and 11 (F) assist the National Health Board in formu-12 lating national policies relating to the promotion of 13 health and the provision of health care. PART D—HEALTH PLANNING, DISTRIBUTION OF DRUGS 14 AND OTHER MEDICAL SUPPLIES, AND MISCELLANE-15 **OUS FUNCTIONS** 16 17 HEALTH PLANNING AND BUDGETING 18 SEC. 431. (a) Each area health board shall, under guidelines established by the National Health Board, col-19 lect data on the supply of and demand for health workers 20 in facilities under its supervision, and on the delivery of 21 22 health care and supplemental services in health care facilities under its supervision, shall evaluate such data in rela-23 tion to the health care needs of their respective area, and 24 shall transmit such data and evaluation— 25

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(1) to its respective regional board, in the case
 of a district or community board, and

3 (2) to the National Health Board, in the case4 of a regional board,

5 and shall make available such data and evaluations to resi-6 dents of its area.

7 (b) Each regional board shall coordinate the planning 8 and administration of the delivery of health care services, 9 health worker education, and health research in its region, 10 and shall facilitate the planning and administration of 11 such programs by district and community boards in its 12 region.

(c) The National Health Board shall formulate a 1year and 5-year national health plan and budget, taking
into account the area plans and budgets prepared in accordance with section 522, to provide guidance and direction to area health boards.

18 DISTRIBUTION OF DRUGS AND OTHER MEDICAL SUPPLIES

19 SEC. 432. (a)(1) The National Health Board, after 20 consultation with the regional boards, shall, not later than 21 the effective date of health services, publish and dissemi-22 nate to area health boards a National Pharmacy and Med-23 ical Supply Formulary (hereinafter in this section referred 24 to as the "Formulary").

(2) The Formulary shall contain a listing of drugs, 1 therapeutic devices, appliances, equipment, and other 2 medical supplies (including eyeglasses, other visual aids, 3 4 hearing aids, and prosthetic devices) (hereinafter in this section referred to as "drugs and other medical supplies"). 5 For each item on such listing the Formulary shall contain 6 7 (A) the standards of quality for the production of such 8 item, (B) the medical conditions for which the item is certified as effective for purposes of the provision of health 9 care services under this Act, and (C) such other informa-10 tion on such item as the National Health Board deter-11 mines to be appropriate for the effective and efficient de-12 livery of health care services under this Act. 13

(3) The National Health Board shall, at regular intervals, update the contents of the Formulary and publish
a price list for items listed in the Formulary, which prices
shall reflect the actual costs of manufacture.

(b) (1) Each regional board shall establish a program,
in accordance with this subsection and under guidelines
established by the National Health Board, for the purchase and distribution of drugs and other medical supplies
for use in health care facilities established by such board
or by a community or district board within its region.

24 (2) Such program shall provide for the purchase of25 each drug or other medical supply item only (A) following

competitive bidding on such item or (B) based on the price
 listed for such item in the price list published under sub section (a)(3).

4 (3) Such program shall provide for the distribution
5 of drugs (and their dispensing by community and district
6 boards in its region) under their generic names.

7 (4) For purposes of paragraph (3), the term "generic
8 names" means the established names, as defined in section
9 502(e)(2) of the Federal Food, Drug, and Cosmetic Act
10 (21 U.S.C. 352(e)(2)).

(c) The National Health Board is authorized to establish and operate drug and medical supply manufacturing facilities, if it determines that such operation will result in reduced expenditures by the Service.

15 MISCELLANEOUS FUNCTIONS OF THE NATIONAL HEALTH
 16 BOARD

17 SEC. 433. (a) The appropriate National Health 18 Board shall publish, not later than December 31 of each 19 year, a report presenting and evaluating operations of the 20 Service during the fiscal year ending in such year and sur-21 veying the future health needs of the Nation and plans 22 the Board has for the Service to meet such needs.

(b) The National Health Board shall, not later than
the effective date of health services, prepare and disseminate to area health boards, for use by users, a comprehen-

sive dictionary of terms used in health care records and
services maintained or provided by the Service. Such dic-
tionary shall explain terms related to symptoms, signs, di-
agnoses, etiologic agents and conditions, diagnostic proce-
dures, and the treatment and prevention of, and rehabili-
tation following, illnesses, and shall include extensive cita-
tions of lay and professional sources which a user might
consult for additional information on such terms.
TITLE V—FINANCING OF THE SERVICE
Part A—Health Service Taxes
INDIVIDUAL AND CORPORATE INCOME TAXES
SEC. 501. (a)(1) Subchapter A of chapter 1 of the
Internal Revenue Code of 1954 (relating to normal taxes
and surtaxes) is amended by adding at the end thereof

15 the following new part:

16 **"PART VII—HEALTH SERVICE TAXES**

"Sec. 59. Tax imposed.

17 **"SEC. 59. TAX IMPOSED.**

18 "(a) INDIVIDUALS, ESTATES, AND TRUSTS.—In ad-19 dition to other taxes, there is hereby imposed for each tax-20 able year on the taxable income of every individual and 21 of every estate and trust taxable under section 1(d), a tax 22 in an amount equal to 10 percent of the total amount of 23 the normal tax and surtax imposed by section 11 for such 24 taxable year.". "(b) CORPORATION.—In addition to the other taxes,
 there is hereby imposed for each taxable year on the tax able income of every corporation, a tax in an amount equal
 to 90 percent of the total amount of the normal tax and
 surtax imposed by section 11 for such taxable year.".

6 (2) The table of parts of such subchapter A is amend7 ed by adding after the item relating to part VI the follow8 ing new item:

"Part VII. Health service taxes.".

9 (b) Subsection (a) of section 3402 of the Internal Revenue Code of 1954 (relating to income tax collected 10 at source) is amended by inserting after the third sentence 11 thereof the following sentence: "With respect to wages 12 paid on and after the effective date of health services 13 under the Health Service Act (as established in section 14 15 601 of such Act), the Secretary shall prescribe new tables which shall be the same as the tables prescribed under 16 17 the previous sentence, except that such tables shall be modified to the extent necessary to reflect the amendment 18 made to subchapter A of chapter 1 by section 501(a)(1)19 of the Health Service Act.". 20

(c) The amendments made in this section shall applyto taxable years beginning on or after the effective dateof health services.

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1 OTHER CHANGES IN THE INTERNAL REVENUE CODE OF

1954

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3 SEC. 502. (a) DENIAL OF EXCLUSION FROM GROSS 4 INCOME FOR AMOUNTS PAID BY THIRD PARTIES FOR 5 MEDICAL CARE.—Section 105 of the Internal Revenue 6 Code of 1954 (relating to amounts received under accident 7 and health plans) is amended by striking out subsection 8 (b).

9 (b) DENIAL OF EXCLUSION FROM GROSS INCOME OF 10 CERTAIN CONTRIBUTIONS BY THE EMPLOYER TO 11 HEALTH PLANS.—Section 106 of such Code (relating to 12 contributions by employer to accident and health plans) 13 is amended to read as follows:

14 "SEC. 106. CONTRIBUTIONS BY EMPLOYERS TO ACCIDENT
15 AND HEALTH PLANS.

"Gross income does not include contributions by the employer to accident or health plans for compensation (through insurance or otherwise) to his employees for personal injuries or sickness to the extent that such contributions do not provide for health care and supplemental services available to such employees under the Health Service Act."

23 (c) DENIAL OF DEDUCTION OF HEALTH CARE EX24 PENSES AS TRADE OR BUSINESS EXPENSES.—Section
25 162 of such Code (relating to trade or business expenses)

is amended by redesignating subsection (h) as subsection
 (i) and by adding after subsection (g) the following new
 subsection:

4 "(h) PAYMENTS FOR HEALTH CARE.—No deduction 5 shall be allowed under subsection (a) for any amount paid 6 for health care services (other than any amount of tax im-7 posed by section 59 and paid by the employer on behalf 8 of his employees) which an individual was eligible to re-9 ceive under title II of the Health Service Act.".

(d) DENIAL OF DEDUCTION FOR CONTRIBUTIONS TO
11 CERTAIN MEDICAL AND HOSPITAL FACILITIES.—(1)
12 Paragraph (2) of section 170(c) of such Code (relating
13 to charitable, etc., contributions and gifts) is amended by
14 inserting "(other than an organization described in sub15 section (b)(1)(A)(iii))" after "(2) A corporation, trust, or
16 community chest, fund, or foundation".

17 (2) Subsection (e) of section 501 of such Code (relat18 ing to cooperative hospital service organizations) is
19 amended by striking out the last sentence.

20 (e) DENIAL OF DEDUCTION FOR MEDICAL, DENTAL,
21 ETC., EXPENSES.—(1) Section 213 of such Code (relating
22 to medical, dental, etc., expenses) is repealed.

(2) The table of sections of part VII of subchapter
B of chapter 1 of subtitle A of such Code is amended by
striking out the item relating to section 213.

(f) HOSPITAL INSURANCE TAX.—(1) Subsection (b)
 of section 1401 of such Code (relating to rate of tax on
 self-employment income) is repealed.

4 (2)(A) Subsection (b) of section 3101 of such Code
5 (relating to rate of tax on employees under the Federal
6 Insurance Contributions Act) is repealed.

7 (B) Section 3201 of such Code (relating to rate of
8 tax imposed on employees under the Railroad Retirement
9 Tax Act) is amended by striking out "(a) plus the rate
10 imposed by section 3101(b)".

11 (C) Subsection (a) of section 3211 of such Code (re-12 lating to rate of tax on employee representatives under 13 the Railroad Retirement Tax Act) is amended by striking 14 out "3101(a), 3101(b)" and inserting in lieu thereof 15 "3101(a)".

16 (D) Subsection (e) of section 6051 of such Code (re-17 lating to railroad employees) is repealed.

(g) The amendments made by this section shall applyto taxable years beginning on or after the effective dateof health services.

21 EXISTING EMPLOYER-EMPLOYEE HEALTH BENEFIT

22

PLANS

SEC. 503. No contractual or other nonstatutory obligation of any employer to pay for or provide any health
care and supplemental service to his present and former

employees and their dependents and survivors, or to any
 of such persons, shall apply on and after the effective date
 of health services to the extent such individuals are eligible
 to receive such health care and supplemental services
 under this Act.

6

WORKERS COMPENSATION PROGRAMS

7 SEC. 504. No workers compensation program, wheth-8 er established pursuant to Federal or State law or private 9 initiative, shall pay for or provide any health care and sup-10 plemental services on and after the effective date of health 11 services, to the extent such health care and supplemental 12 services are available under this Act.

13 PART B—HEALTH SERVICE TRUST FUND

14 ESTABLISHMENT OF HEALTH SERVICE TRUST FUND

SEC. 511. (a) There is hereby created on the books 15 of the Treasury of the United States a trust fund to be 16 known as the Health Service Trust Fund (hereinafter in 17 this title referred to as the "Trust Fund"). The Trust 18 Fund shall consist of such gifts and bequests as may be 19 made to the Service and such amounts as may be depos-20 ited in, or appropriated to, such fund as provided in this 21 22 part.

(b) There is hereby appropriated to the Trust Fund
for each fiscal year beginning in the fiscal year in which
the effective date of health services (as defined in title VI)

falls, and for each fiscal year thereafter, out of any moneys 1 in the Treasury not otherwise appropriated, an amount 2 equal to 100 percent of expected net receipts from the 3 taxes imposed by sections 59 and 3111(b) of the Internal 4 Revenue Code of 1954 (as estimated by the Secretary of 5 the Treasury). The amount appropriated by the preceding 6 7 sentence shall be transferred from time to time from the general fund in the Treasury to the Trust Fund in such 8 9 smaller amounts to be determined on the basis of estimates by the Secretary of the Treasury of the receipts 10 specified in the preceding sentence; and proper adjust-11 ments shall be made in the amounts subsequently trans-12 13 ferred to the extent prior estimates were in excess of or were less than the receipts specified in such sentence. 14

- 15 TRANSFER OF FUNDS TO THE HEALTH SERVICE TRUST
- 16

FUND

SEC. 512. (a) On the effective date of health services,
there are transferred to the Trust Fund all of the assets
and liabilities of the Federal Hospital Insurance Trust
Fund and the Federal Supplementary Medical Insurance
Trust Fund.

(b) In addition to the sums appropriated by section
511(b), there is appropriated to the Trust Fund for each
fiscal year, out of any moneys in the Treasury not otherwise appropriated, a governmental contribution equal to

40 percent of the sums appropriated by section 511(b) for
such fiscal year. There shall be deposited in the Trust
Fund all recoveries of overpayments, and all receipts
under loans or other agreements entered into, under this
Act.

6 ADMINISTRATION OF HEALTH SERVICE TRUST FUND

7 SEC. 513. (a) With respect to the Trust Fund, there is hereby created a body to be known as the Board of 8 Trustees of the Trust Fund (hereinafter in this section 9 referred to as the "Board of Trustees") composed of the 10 Secretary of the Treasury, the Secretary of Health and 11 Human Services, and the Chairperson of the National 12 Health Board, all ex officio. The Secretary of the Treasury 13 shall be the Managing Trustee of the Board of Trustees 14 15 (hereinafter in this section referred to as the "Managing") Trustee''). The Chairperson of the National Health Board 16 shall serve as the Secretary of the Board of Trustees. The 17 Board of Trustees shall meet not less frequently than once 18 each calendar year. It shall be the duty of the Board of 19 20 Trustees to—

21 (1) hold the Trust Fund;

(2) report to the Congress not later than the
first day of April of each year on the operation and
status of the Trust Fund during the preceding fiscal

year and on its expected operation and status during
 the current fiscal year and the next 2 fiscal years;
 (3) report immediately to the Congress when ever the Board is of the opinion that the amount of

5 the Trust Fund is unduly small; and

6 (4) review the general policies followed in man-7 aging the Trust Fund, and recommend changes in 8 such policies, including necessary changes in the 9 provisions of law which govern the way in which the 10 Trust Fund is to be managed.

The report provided for in paragraph (2) shall include a 11 statement of the assets of, and the disbursements made 12 from, the Trust Fund during the preceding fiscal year, 13 an estimate of the expected income to, and disbursements 14 to be made from, the Trust Fund during the current fiscal 15 year and each of the next 2 fiscal years, and a statement 16 of the actuarial status of the Trust Fund. Such report 17 shall be printed as a House document of the session of 18 the Congress to which the report is made. 19

20 (b) It shall be the duty of the Managing Trustee to 21 invest such portion of the Trust Fund as is not, in his 22 judgment, required to meet current withdrawals. Such in-23 vestments may be made only in interest-bearing obliga-24 tions of the United States or in obligations guaranteed as 25 to both principal and interest by the United States. For such purpose such obligations may be acquired (1) on
 original issue at the issue price, or (2) by purchase of out standing obligations at the market price. The purposes for
 which obligations of the United States may be issued
 under the Second Liberty Bond Act, as amended, are
 hereby extended to authorize the issuance at par of public debt obligations for purchase by the Trust Fund.

8 (c) Any obligations acquired by the Trust Fund (ex-9 cept public-debt obligations issued exclusively to the Trust 10 Fund) may be sold by the Managing Trustee at the mar-11 ket price, and such public-debt obligations may be re-12 deemed at par plus accrued interest.

(d) The interest on, and the proceeds from the sale
or redemption of, any obligations held in the Trust Fund
shall be credited to and form a part of the Trust Fund.
(e) The Managing Trustee shall pay from time to
time from the Trust Fund such amounts as the National
Health Board certifies are necessary to carry out this Act.

19 PART C—PREPARATION OF PLANS AND BUDGETS

20 DETERMINATION OF FUND AVAILABILITY

SEC. 521. (a)(1) The National Health Board shall, not later than January 1 of each year, initially fix the maximum amount of funds which may (except as provided in subsection (c)) be obligated during the fiscal year beginning on October 1 of such year for expenditure from the
 Trust Fund.

3 (2) Such amount shall not exceed for a fiscal year4 the lesser of—

5 (A) 140 percent of the expected net receipts 6 during the fiscal year (as estimated by the Secretary 7 of the Treasury) from the taxes imposed by sections 8 59 and 3111(b) of the Internal Revenue Code of 9 1954;

(B) the amount of the aggregate obligations 10 11 that the National Health Board determines were (or will be) incurred by the Service from the Trust Fund 12 during the previous fiscal year, adjusted to reflect 13 changes in the cost of living, in the number of users, 14 15 and in the capacity of the Service to provide services under this Act, as such changes are reflected in the 16 17 plans and budgets prepared and submitted by area 18 health boards under this part; or

19 (C) the amount fixed under subsection (b).

(3) The National Health Board may at any time refix
such amount to reflect changes (A) of one percent or more
in the expected net tax receipts (described in paragraph
(2)(A)), or (B) of five percent or more in the cost of living,
number of users, or the capacity of the Service to provide
services under this Act. The National Health Board shall

promptly report to Congress any increase made in such
 amount and the reasons therefor.

3 (b) The National Health Board shall fix in a fiscal
4 year an amount, which the maximum amount described
5 in subsection (a)(1) may not exceed in the fiscal year,
6 which is less than the amount described in subsection
7 (a)(2)(A) if the Board determines that—

8 (1) restriction of the amount to be made avail-9 able for obligation will not materially impair the ade-10 quacy or quality of health care and supplemental 11 services provided to users, or

(2) improvement in the organization, delivery,
or utilization of such services has lessened their aggregate cost (or increase in such cost).

(c) The National Health Board may obligate for ex-15 penditure from the Trust Fund, in addition to the maxi-16 mum amount which may be obligated in a fiscal year 17 under subsection (a), such funds as are necessary to pro-18 vide health care and supplemental services needed because 19 of an epidemic, disaster, or other occurrence which was 20 not, and could not have been, reasonably planned for by 21 22 the Board and for which the contingency fund provided in section 534(b)(6) is insufficient. The National Health 23 24 Board shall promptly report to Congress any obligation made pursuant to this subsection and the reasons therefor. 25

(d) In addition to the maximum amounts which may
 be obligated pursuant to subsection (a), the National
 Health Board may allocate funds borrowed in accordance
 with section 541 for such purposes as it deems necessary
 and appropriate.

6 PREPARATION OF AREA PLANS AND BUDGETS

7 SEC. 522. (a) Each community board shall, not later than January 1 of each year, submit to its respective dis-8 9 trict board a plan and budget for the fiscal year beginning 10 on October 1 of such year. In preparing such plan and budget, each community board shall consult with users 11 and health workers in the community to assure effective 12 and coordinated planning for the efficient use of resources 13 in its community. 14

15 (b) Each district board shall, not later than February 1 of each year, submit to its respective regional board a 16 plan and budget for the fiscal year beginning on October 17 1 of such year. In preparing such plan and budget, each 18 district board shall consult with the users, health workers, 19 and community boards in its district to assure effective 20 21 and coordinated planning for the efficient use of resources 22 in its district.

(c) Each regional board shall, not later than March
1 of each year, submit to the National Health Board a
plan and budget for the fiscal year beginning on October

1 of such year. In preparing such plan and budget, each
 2 regional board shall consult with the users, health work 3 ers, and district boards in its region to assure effective
 4 and coordinated planning for the efficient use of resources
 5 in its region.

6 (d) In preparing the budgets required by this section, 7 each area health board shall specify its operating, preven-8 tion, capital, and research expenses anticipated for the fis-9 cal year covered by the budget and for the 5-year period 10 beginning with such fiscal year.

PART D—ALLOCATION AND DISTRIBUTION OF FUNDS
 NATIONAL BUDGET

SEC. 531. (a) The National Health Board shall pre-13 pare, taking into consideration the budgets submitted 14 15 under section 522(c), and, as soon after April 1 of each year as is practicable, shall transmit to the regional boards 16 a national health budget for the fiscal year beginning on 17 October 1 of such year. Such budget shall divide the total 18 funds available for obligation in such year, as determined 19 under section 521, into— 20

(1) funds for ordinary operating expenses,
which shall be further divided into funds for use by
the National Health Board, and funds to be allocated (in accordance with subsection (b)) to the re-

gional boards for use by the regional boards and the 1 2 district and community boards within their regions; (2) funds for preventive health measures, which 3 4 shall be further divided into funds for use by the National Health Board and funds to be allocated (in 5 accordance with subsection (b)) to the regional 6 boards for use by the regional boards and the dis-7 trict and community boards within their regions; 8 9 (3) funds for capital expenses, which shall be further divided into funds for use by the National 10 11 Health Board and funds to be allocated (in accordance with subsection (c)) to the regional boards for 12 use by the regional boards and district and commu-13 14 nity boards within their regions; 15 (4) funds for research expenses, which shall be further divided into funds for the conduct of re-16 17 search under the supervision of the National Health 18 Board and funds to be allocated (in accordance with 19 subsection (b)) to the regional boards for the con-20 duct of research under the supervision of the regional, district, and community boards; and 21 22 (5) funds for special operating expenses, as de-23 scribed in section 534.

(b) Funds for ordinary operating expenses, for pre-ventive health measures, and for research expenses which

are allocated to the regional boards under subsection (a)
 shall be divided among the regions in the proportion which
 the number of residents in each region bears to the total
 population of the Nation.

(c) Funds for capital expenses which are allocated to 5 the regional boards under subsection (a) shall be allocated, 6 7 to the extent consistent with the efficient and equitable use of resources, to the regional boards in accordance with 8 9 the budgets for capital expenses submitted by such boards to the National Health Board under section 522(c), except 10 that during the first 10 fiscal years following the effective 11 date of health services, priority shall be given to regions 12 lacking adequate health care facilities on such effective 13 date. 14

(d) A budget submitted to the regional boards under
subsection (a) shall be adopted upon the approval of such
budget by a majority of such regional boards.

18 REGIONAL BUDGETS

19 SEC. 532. (a) Each regional board shall prepare, tak-20 ing into consideration the budgets submitted under section 21 522 (b), and, as soon as may be practicable after the adop-22 tion under section 531 of the national health budget for 23 any fiscal year, shall transmit a regional budget, covering 24 operating, prevention, capital, and research expenses for 25 such fiscal year, to each district board in its region. Such regional budget shall be adopted upon the approval of such
 budget by a majority of such district boards.

3 (b) Funds for capital expenses shall be allocated, to the extent consistent with the efficient and equitable use 4 of resources, to the district boards in a region in accord-5 ance with the budgets for capital expenses submitted by 6 such boards to the regional board under section 522(b), 7 8 except that during the first 10 fiscal years following the 9 effective date of health services, priority shall be given to 10 districts lacking adequate health care facilities on such effective date. 11

12 (c) Funds to be allocated to district boards for ordi-13 nary operating expenses, preventive health measures, and 14 research expenses shall be allocated to each district board 15 in the same proportion as the number of residents in such 16 district bears to the number of residents in the respective 17 region.

18

DISTRICT BUDGETS

19 SEC. 533. (a) Each district board shall prepare, tak-20 ing into consideration the budgets submitted under section 21 522 (a), and, as soon as may be practicable after the adop-22 tion under section 532 of the regional health budget for 23 any fiscal year for the respective region, shall transmit a 24 district budget, covering operating, prevention, capital, 25 and research expenses for such fiscal year, to each community board in its district. Such district budget shall be
 adopted upon the approval of such budget by a majority
 of such community boards.

4 (b) Funds for capital expenses shall be allocated, to 5 the extent consistent with the efficient and equitable use of resources, to the community boards in a district in ac-6 7 cordance with the budgets for capital expenses submitted by such boards to the district board under section 522(a), 8 9 except that during the first 10 fiscal years following the 10 effective date of health services, priority shall be given to communities lacking adequate health care facilities on 11 such effective date. 12

(c) Funds to be allocated to community boards for
ordinary operating expenses, preventive health measures,
and research expenses shall be allocated to each community board in the same proportion as the number of residents in such community bears to the number of residents
in the respective district.

19 SPECIAL OPERATING EXPENSE FUND

SEC. 534. (a) A fund for special operating expenses shall be incorporated into each budget prepared by the National Health Board. For the purposes of this title, the term "special operating expenses" means operating expenses associated with—

1	(1) the care and treatment of users 65 years of
2	age or older;
3	(2) the care and treatment of persons confined
4	to full-time residential care institutions, including
5	nursing homes and facilities for the treatment of
6	mental illness;
7	(3) the special health care needs of low-income
8	users;
9	(4) the special health care needs of residents of
10	rural areas;
11	(5) special health care needs arising from envi-
12	ronmental or occupational health conditions;
13	(6) special health care needs arising from unex-
14	pected occurrences, including epidemics and natural
15	disasters; and
16	(7) the conduct of environmental health inspec-
17	tion and monitoring services.
18	(b) The special operating expense fund shall be allo-
19	cated as follows:
20	(1) Funds for the additional operating expenses
21	associated with the care and treatment of users 65
22	years of age or older shall be allocated to district
23	and community boards and shall consist of uniform
24	basic capitation amounts multiplied by the number
25	of residents 65 years of age or older in the respec-

tive districts and communities. The basic capitation
amounts for districts and for communities shall be
determined by the National Health Board, based
upon studies of the additional operating expenses associated with the care and treatment of such residents in such districts and communities.

7 (2) Funds for the additional operating expenses associated with the care and treatment of persons 8 confined to full-time residential care institutions 9 shall be allocated to the district and community 10 11 boards responsible for such institutions and shall consist of a uniform basic capitation amount for 12 each kind of institution, multiplied by the number of 13 14 residents in such institutions in the respective dis-The 15 tricts and communities. basic capitation 16 amounts shall be determined by the National Health 17 Board, based upon studies of the additional operat-18 ing expenses associated with the care and treatment 19 of such persons and the maintenance of such institu-20 tions.

(3) Funds shall be allocated to community
boards for the additional operating expenses associated with the special health care needs of low-income
persons. Such payments shall be allocated to community boards in proportion to the number of resi-

dents in their communities having incomes below the
poverty level (as defined by the Secretary of Commerce). The total funds allocated for this purpose
shall be no less than 2 percent of the ordinary operating expense funds allocated in accordance with
section 531(a).

7 (4) Funds for the additional operating expenses associated with the special health care needs of resi-8 9 dents of rural areas shall be allocated to district and 10 community boards serving areas of low population 11 density and shall consist of basic capitation amounts multiplied by the number of residents in the respec-12 tive districts and communities. The basic capitation 13 14 amounts shall be determined by the National Health 15 Board based upon studies of the additional operat-16 ing expenses associated with the provision of health 17 care in areas of low population density.

(5) Funds for the additional operating expenses
associated with special regional health care needs
arising from environmental and occupational health
problems shall be allocated to regional boards by the
National Health Board in accordance with its determination of such special needs. The total funds allocated for this purpose shall be no greater than one-

half of 1 percent of the ordinary operating expense
 funds allocated in accordance with section 531(a).

(6) Funds for the additional operating expenses 3 4 associated with special health care needs arising 5 from unexpected occurrences shall be retained by the National Health Board in a contingency fund and 6 7 shall be allocated by the National Health Board in 8 accordance with its determination of such needs. 9 The total funds retained for this purpose in any one fiscal year shall be no greater than one-half of 1 per-10 11 cent of the ordinary operating expense funds allo-12 cated in such year in accordance with section 13 531(a).

(7) Funds for the additional operating expenses
associated with the conduct of environmental health
inspection and monitoring services shall be allocated
by the National Health Board to the area health
boards providing such services.

DISTRIBUTION OF FUNDS
SEC. 535. (a) Funds allocated under the national
health budget shall be distributed by the National Health
Board from the Trust Fund. No health board may request
or receive funds from any other source.

(b) All payments shall be made to area health boards,and shall be expended by such boards, in accordance with

the budgets adopted under sections 531 through 533. If 1 the budget for any area health board for a fiscal year is 2 not adopted before the beginning of the fiscal year, until 3 such budget is adopted such area health board shall con-4 tinue to receive ordinary operating expense funds, preven-5 tion expense funds, and research expense funds at the rate 6 7 at which it was receiving such funds during the preceding 8 fiscal year, and it shall receive special operating expense funds in accordance with section 534. 9

10 (c) Each area health board shall maintain separate11 accounts for—

(1) funds for operating expenses, including ordinary operating expenses and special operating expenses;

15 (2) funds for preventive health measures;

16 (3) funds for capital expenses; and

17 (4) funds for research expenses.

Funds in a capital expense account shall be expended only for capital expenses. Funds in a research expense account shall be expended only for operations, equipment, and facilities for health and health care delivery research conducted in accordance with part C of title IV. Separate accounts shall not be required for funds for ordinary operating expenses and for special operating expenses. (d) Area health boards shall be paid at such time or
 times as the National Health Board finds appropriate.

3 (e) Before and during any fiscal year, supplementary 4 funds may be allocated to any area health board if the 5 National Health Board finds that such funds are required 6 by events occurring or information acquired after the ini-7 tial allocations to such health board were made.

8 (f) Area health boards may retain funds received 9 from the National Health Board for 2 years following the 10 receipt of such funds. Any funds which are unexpended 11 after such time shall be returned to the National Health 12 Board for deposit in the Trust Fund.

13 ANNUAL STATEMENT, RECORDS, AND AUDITS

14 SEC. 536. (a) Each area health board shall prepare 15 annually and transmit to the National Health Board a 16 statement which shall accurately show the financial oper-17 ations of such board and the facilities supervised by it for 18 the year for which such statement is prepared.

(b) Each area health board shall keep such records
as the National Health Board determines to be necessary
for the purposes of this Act, including for the facilitation
of audits.

(c) The National Health Board and the Comptroller
General of the United States, or their duly authorized representatives, shall, for the purpose of audits, have access

to any books, documents, papers, and records which in
 their opinion are related or pertinent to the operation of
 the Service.

4 PART E—GENERAL PROVISIONS
5 ISSUANCE OF OBLIGATIONS

6 SEC. 541. (a) The National Health Board is author-7 ized to borrow money and to issue and sell such obliga-8 tions as it determines necessary to carry out the purposes 9 of this Act, but only in such amounts as may be specified 10 from time to time in appropriation Acts. The aggregate 11 amount of any such obligations outstanding at any one 12 time shall not exceed \$10,000,000.

13 (b) The National Health Board may pledge the assets of the Trust Fund and pledge and use its revenues and 14 receipts for the payment of the principal of or interest on 15 such obligations, for the purchase or redemption thereof, 16 and for other purposes incidental thereto. The National 17 Health Board is authorized to enter into binding cov-18 enants with the holders of such obligations, and with the 19 trustee, if any, under any agreement entered into in con-20 nection with the issuance thereof with respect to the estab-21 22 lishment of reserve, sinking, and other funds, stipulations concerning the issuance of obligations or the execution of 23 24 leases or lease purchases relating to properties of the Service and such other matters as the National Health Board 25

deems necessary or desirable to enhance the marketability 1 of such obligations. 2 (c) Obligations issued by the Service under this sec-3 4 tion— (1) shall be in such forms and denominations; 5 6 (2) shall be sold at such times and in such 7 amounts: 8 (3) shall mature at such time or times; (4) shall be sold at such prices; 9 (5) shall bear such rates of interest; 10 (6) may be redeemable before maturity in such 11 manner, at such times, and at such redemption pre-12 13 miums: (7) may be entitled to such relative priorities of 14 15 claim on the assets of the Service with respect to 16 principal and interest payments; and 17 (8) shall be subject to other terms and condi-18 tions, as the National Health Board determines. 19 (d) Obligations issued by the Service under this sec-20 tion shall— (1) be negotiable or nonnegotiable and bearer 21 22 or registered instruments, as specified therein and in any indenture or covenant relating thereto; 23 24 (2) contain a recital that they are issued under this section, and such recital shall be conclusive evi-25

dence of the regularity of the issuance and sale of
 such obligations and of their validity;

3 (3) be lawful investments and may be accepted 4 as security for all fiduciary, trust, and public funds, 5 the investment or deposit of which shall be under 6 the authority or control of any officer or agency of 7 the Government of the United States, and the Secretary of the Treasury or any other officer or agency 8 9 having authority over or control of any such fidu-10 ciary, trust, or public funds, may at any time sell 11 any of the obligations of the Service acquired under 12 this section;

(4) be exempt both as to principal and interest
from all taxation now or hereafter imposed by any
State or local taxing authority except estate, inheritance, and gift taxes; and

(5) not be obligations of, nor shall payment of
the principal thereof or interest thereon be guaranteed by, the Government of the United States, except as provided in subsection (g).

(e) At least 15 days before selling any issue of obligations, the National Health Board shall advise the Secretary of the Treasury of the amount, proposed date of
sale, maturities, terms and conditions, and expected maximum rates of interest of the proposed issue in appropriate

detail and shall consult with him or his designee thereon. 1 The Secretary may elect to purchase such obligations 2 under such terms, including rates of interest, as he and 3 the National Health Board may agree, but at a rate of 4 5 yield no less than the prevailing yield on outstanding marketable Treasury securities of comparable maturity, as de-6 termined by the Secretary. If the Secretary does not pur-7 8 chase such obligations, the National Health Board may 9 proceed to issue and sell them to a party or parties other 10 than the Secretary upon notice to the Secretary and upon consultation as to the date of issuance, maximum rates 11 of interest, and other terms and conditions. 12

(f) Subject to the conditions of subsection (e), the 13 National Health Board may require the Secretary of the 14 Treasury to purchase obligations of the Service in such 15 amounts as will not cause the holding by the Secretary 16 of the Treasury resulting from such required purchases 17 to exceed \$2,000,000,000 at any one time. This subsection 18 shall not be construed as limiting the authority of the Sec-19 retary to purchase obligations of the Service in excess of 20 21 such amount.

(g) Notwithstanding subsection (d)(5), obligations issued by the Service shall be obligations of the Government
of the United States, and payment of principal and interest thereon shall be fully guaranteed by the Government

of the United States, such guaranty being expressed on 1 the face thereof, if and to the extent that—

3 (1) the National Health Board requests the Secretary of the Treasury to pledge the full faith 4 and credit of the Government of the United States 5 for the payment of principal and interest thereon; 6 7 and

8 (2) the Secretary, in his discretion, determines 9 that it would be in the public interest to do so.

(h) For the purpose of any purchase of the obliga-10 tions of the Service, the Secretary of the Treasury is au-11 thorized to use as a public debt transaction the proceeds 12 from the sale of any securities issued under the Second 13 Liberty Bond Act, as now or hereafter in force, and the 14 15 purposes for which securities may be issued under the Second Liberty Bond Act, as now or hereafter in force, are 16 extended to include any purchases of the obligations of 17 the Service under this part. The Secretary of the Treasury 18 may, at any time, sell any of the obligations of the Service 19 acquired by him under this chapter. All redemptions, pur-20 chases, and sales by the Secretary of the obligations of 21 22 the Service shall be treated as public debt transactions of 23 the United States.

24

2

DEFINITIONS

SEC. 542. For purposes of this title: 25

(1) The term "operating expenses" means the 1 2 cost of providing, planning, operating, and maintaining services, facilities, programs, and boards (other 3 than those associated with research) established or 4 furnished under this Act, and of capital buildings 5 and equipment (other than those associated with re-6 7 search) costing less than \$100,000, except for funds associated with the conduct of preventive health 8 9 measures and research.

10 (2) The term "capital expenses" means ex-11 penses which under generally accepted accounting 12 principles are not properly chargeable as expenses of 13 operation and maintenance, which exceed \$100,000, 14 and which are not associated primarily with the con-15 duct of research.

16 TITLE VI—MISCELLANEOUS PROVISIONS

17 EFFECTIVE DATE OF HEALTH SERVICES

18 SEC. 601. The effective date of health services under19 this Act is January 1 of the fourth calendar year after20 the year in which this Act is enacted.

21 REPEAL OF PROVISIONS

SEC. 602. (a) Effective on the effective date of healthservices, the following provisions of law are repealed:

24 (1) The Public Health Service Act, except for—

1 (A) title I (relating to short title and defini-2 tions), parts F and G of title III (relating to licens-3 ing and quarantine authority), and title XIV (relat-4 ing to safety of public water systems); and

(B) titles VII and VIII, which shall remain ef-5 6 fective, during the period beginning on such effective 7 date and ending on the date occurring 4 years after such effective date, with respect to the provision of 8 9 assistance to educational institutions, and students thereof, in areas which have not established health 10 11 team schools under part A of title III of this Act. (2) Titles V, XVIII, and XIX of the Social Security 12 13 Act (relating to the maternal and child health and crippled children's services, Medicare, and Medicaid); part B of 14 15 title XI of such Act (relating to professional standards review); sections 226, 1121 through 1124, and 1126 of such 16 Act (relating to entitlement to hospital insurance benefits, 17 uniform health reporting systems, limitation on Federal 18 participation for capital expenditures, program for deter-19 mining qualification for certain health care personnel, dis-20 closure of ownership and related information, and disclo-21 22 sure of certain convictions); and so much of title XX of such Act (relating to grants to States for services) as pro-23 24 vides for payments to States for health care and supplemental services. 25

(3) Chapter 89 of title 5, United States Code (relat ing to health insurance for Federal employees).

3 (4) Chapters 17, 73, and 81 and section 1506 of title
4 38, United States Code (relating to medical benefits and
5 programs relating to veterans).

6 (5) Sections 1079 through 1083 and section 1086 of
7 title 10, United States Code (relating to the civilian health
8 and medical program of the uniformed services).

9 (6) The Comprehensive Alcohol Abuse and Alcohol-10 ism Prevention, Treatment, and Rehabilitation Act of 11 1970; the Comprehensive Alcohol Abuse and Alcoholism 12 Prevention, Treatment, and Rehabilitation Act Amend-13 ments of 1974; and section 4 of the Comprehensive Drug 14 Abuse Prevention and Control Act of 1970 (relating to 15 medical treatment of narcotic addiction).

(7) Public Law 83–568 (42 U.S.C. 2001–2004b) (relating to hospital and other health facilities for Indians)
and Public Law 85–151 (42 U.S.C. 2005–2005f) (relating
to community hospitals for Indians).

(8) The District of Columbia Medical Facilities Construction Act of 1968 and the District of Columbia Medical and Dental Manpower Act of 1970.

(9) Sections 232 and 242 and title XI of the National
Housing Act (relating to mortgage insurance for nursing
homes, hospitals, and group practice facilities).

(10) The Mental Retardation Facilities and Commu nity Mental Health Centers Construction Act of 1963.

3 (11) The Family Planning Services and Population4 Research Act of 1970.

5 (12) The National Arthritis Act of 1974 and the Na-6 tional Diabetes Mellitus Research and Education Act.

7 (13) Titles I and II and section 301 of the Lead8 Based Paint Poisoning Prevention Act (42 U.S.C. 4801,
9 4811, 4821) (relating to grant programs for lead-based
10 paint poisoning prevention).

11 (14) The Act of March 2, 1897 (21 U.S.C. 41–50)12 (relating to tea importation).

(15) Subsection (e) of section 20 and section 22 of
the Occupational Safety and Health Act of 1970 (relating
to the National Institute for Occupational Safety and
Health).

17 (b)(1) Not later than three years after the date of enactment of this Act, the President shall prepare, in con-18 sultation with the appropriate National Health Board, and 19 transmit to Congress legislation (A) to repeal or amend 20 such provisions of law as are inconsistent with the pur-21 22 poses of this Act or the provision of health care and supplemental services by the Service under this Act, and (B) 23 24 to make such conforming and technical amendments in 25 provisions of law as may be necessary to properly effect the repeal of provisions described in subsection (a) and
 the repeal or amendment of provisions described in clause
 (A) of this paragraph.

4 (2) Such legislation shall include the transfers of such
5 authority of the Secretary of Health and Human Services
6 under the provisions of—

7 (A) the Controlled Substances Act;

8 (B) chapter 175 of title 28, United States Code 9 (relating to civil commitment and rehabilitation of 10 narcotics addicts);

(C) chapter 314 of title 18, United States Code
(relating to sentencing of narcotic addicts to commitment for treatment);

14 (D) the Narcotic Addict Rehabilitation Act of15 1966;

16 (E) the Drug Abuse Office and Treatment Act17 of 1972;

18 (F) the Occupational Safety and Health Act of19 1970;

20 (G) the Lead-Based Paint Poisoning Prevention
21 Act;

(H) the Federal Cigarette Labeling and Adver-tising Act;

24 (I) the Federal Food, Drug, and Cosmetic Act;25 (J) the Fair Packaging and Labeling Act;

1	(K) the Act of March 4, 1923 (21 U.S.C. 61-
2	64) (relating to filled milk);
3	(L) the Act of February 15, 1927 (21 U.S.C.
4	141–149) (relating to milk importation);
5	(M) the Federal Caustic Poison Act;
6	(N) the Federal Coal Mine Health and Safety
7	Act of 1969 (other than title IV thereof); and
8	(O) the Solid Waste Disposal Act,
9	to the Service as the President determines, after consulta-
10	tion with the National Health Board, to be appropriate.
11	(c)(1) The National Health Board shall, immediately
12	upon its initial appointment, and in consultation with the
13	Secretary of Health and Human Services, review the pro-
14	grams conducted under the specified provisions of the
15	Public Health Service Act and the other Acts described
16	in section 602(a) and shall determine how the Service shall
17	carry out the purposes of such programs.
18	(2) Not later than one year after the effective date

(2) Not later than one year after the effective date
of health services, the National Health Board shall report
to the President and to the Congress on how the Service
is carrying out the purposes of the programs authorized
to be conducted under provisions of law which are repealed
by subsection (a) (other than paragraph (1)(B) thereof).
(3) Not later than 5 years after the effective date
of health services, the National Health Board shall report

to the President and to the Congress on how the Service
is carrying out the purposes of programs described in subsection (a)(1)(B).

(d) Not later than 2 years after the effective date of
health services, the National Health Board shall transmit
to Congress a proposed codification of all the provisions
of law which contain functions that are transferred or relate to the Service.

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TRANSITION PROVISIONS

10 SEC. 603. (a) Amounts appropriated to carry out the 11 purposes of any provisions of law repealed by this Act and 12 available on the effective date of such repeal shall be 13 transferred on such date to the Health Service Trust Fund 14 (established under section 511 of this Act).

(b) The President is authorized to transfer so much
of the positions, personnel, assets, liabilities, contracts,
property, and records employed, held, used, arising from,
available to or made available in connection with the functions or programs repealed by this Act to the Service as
may be agreed upon by the President and the National
Health Board.

(c) In the case where the authority for the establishment of any office or agency, or all the functions of such
office or agency, are repealed under section 602, such office or agency shall lapse.

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2 (1) shall not apply with respect to any contract
3 entered into before the effective date of such amend4 ments, and

5 (2) shall not affect (A) any right or obligation 6 arising out of any matter occurring before the effec-7 tive date of such amendments, or (B) any adminis-8 trative or judicial proceeding (whether or not initi-9 ated before that date) for the adjudication or en-10 forcement of any such right or obligation.

11 AMENDMENT TO BUDGET AND ACCOUNTING ACT

12 SEC. 604. (a) Section 201 of the Budget and Ac-13 counting Act, 1921 (31 U.S.C. 11) is amended by insert-14 ing after subsection (j) the following new subsection:

"(k) The Budget transmitted pursuant to subsection 15 (a) shall set forth the items enumerated in paragraphs (4) 16 through (9) and (12) of subsection (a) with respect to ex-17 penditures from and appropriations to the Health Service 18 Trust Fund (established under section 511 of the Health 19 Service Act) separately from such items with respect to 20 21 expenditures and appropriations relating to other oper-22 ations of the Government.".

(b) The amendment made by subsection (a) shall
apply with respect to fiscal years beginning more than 1
year after the date of enactment of this Act.

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SEPARABILITY

2 SEC. 605. If any provision of this Act, or the applica-3 tion of such provision to any person or circumstance, shall 4 be held invalid, the remainder of this Act, or the applica-5 tion of such provision to persons or circumstances other 6 than those as to which it is held invalid, shall not be af-7 fected thereby.

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