H. R. 2343

IN THE SENATE OF THE UNITED STATES

June 14 (legislative day, June 10), 1993 Received

AN ACT

To amend the Forest Resources Conservation and Shortage Relief Act of 1990 to permit States to adopt timber export programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Forest Resources Con-
- 5 servation and Shortage Relief Amendments Act of 1993".

1	SEC. 2. RESTRICTION ON EXPORTS OF UNPROCESSED TIM-
2	BER FROM STATE AND OTHER PUBLIC
3	LANDS.
4	Section 491 of the Forest Resources Conservation
5	and Shortage Relief Act of 1990 (16 U.S.C. 620c) is
6	amended—
7	(1) in subsection (a)—
8	(A) by striking "(e)" and inserting "(g)";
9	and
10	(B) by striking "in the amounts specified"
11	and inserting "as provided";
12	(2) in subsection (b)—
13	(A) in paragraph (1)—
14	(i) by inserting ", notwithstanding
15	any other provision of law," after "pro-
16	hibit''; and
17	(ii) by striking "not later than 21
18	days after the date of the enactment of
19	this Act" and inserting ", effective June 1,
20	1993";
21	(B) in paragraph (2)—
22	(i) by striking subparagraph (A) and
23	inserting the following new subparagraph:
24	"(A) The Secretary of Commerce shall
25	issue an order referred to in subsection (a) to
26	prohibit, notwithstanding any other provision of

1	law, the export of unprocessed timber originat-
2	ing from public lands, effective during the pe-
3	riod beginning on June 1, 1993, and ending on
4	December 31, 1995.";
5	(ii) by striking subparagraphs (B) and
6	(C); and
7	(iii) in subparagraph (D)—
8	(I) by redesignating such sub-
9	paragraph as subparagraph (B); and
10	(II) by striking ''total annual
11	sales volume'' and inserting "annual
12	sales volume in that State of unproc-
13	essed timber originating from public
14	lands'';
15	(C) in paragraph (3)—
16	(i) by redesignating such paragraph
17	as paragraph (4); and
18	(ii) by striking "States pursuant to
19	this title" and inserting "the Secretary of
20	Commerce pursuant to this title and the
21	effectiveness of State programs authorized
22	under subsection (d)"; and
23	(D) by inserting after paragraph (2) the
24	following new paragraph:
25	"(3) Prohibition on substitution.—

1	"(A) PROHIBITION.—Subject to subpara-
2	graph (B), each order of the Secretary of Com-
3	merce under paragraph (1) or (2) shall also
4	prohibit, notwithstanding any other provision of
5	law, any person from purchasing, directly or in-
6	directly, unprocessed timber originating from
7	public lands in a State if—
8	"(i) such unprocessed timber would be
9	used in substitution for exported unproc-
10	essed timber originating from private lands
11	in that State; or
12	''(ii) such person has, during the pre-
13	ceding 24-month period, exported unproc-
14	essed timber originating from private lands
15	in that State.
16	"(B) Exemption.—The prohibitions re-
17	ferred to in subparagraph (A) shall not apply in
18	a State on or after the date on which—
19	"(i) the Governor of that State pro-
20	vides the Secretary of Commerce with noti-
21	fication of a prior program under subpara-
22	graph (C) of subsection (d)(2),
23	"(ii) the Secretary of Commerce ap-
24	proves a program of that State under sub-
25	paragraph (A) of subsection $(d)(2)$, or

1	"(iii) regulations of the Secretary of
2	Commerce issued under subsection (c) to
3	carry out this section take effect,
4	whichever occurs first.";
5	(3) by redesignating subsections (e) through (j)
6	as subsections (g) through (l), respectively; and
7	(4) by striking subsections (c) and (d) and in-
8	serting the following:
9	"(c) Federal Program.—
10	"(1) Administration by the secretary of
11	COMMERCE.—
12	"(A) IN GENERAL.—Subject to subpara-
13	graph (B), the Secretary of Commerce shall, as
14	soon as possible after the date of the enactment
15	of the Forest Resources Conservation and
16	Shortage Relief Amendments Act of 1993—
17	"(i) determine the species, grades,
18	and geographic origin of unprocessed tim-
19	ber to be prohibited from export in each
20	State that is subject to an order issued
21	under subsection (a);
22	"(ii) administer the prohibitions con-
23	sistent with this title;
24	"(iii) ensure that the species, grades,
25	and geographic origin of unprocessed tim-

1	ber prohibited from export within each
2	State is representative of the species,
3	grades, and geographic origin of timber
4	comprising the total timber sales program
5	of the State; and
6	"(iv) issue such regulations as are
7	necessary to carry out this section.
8	"(B) Exemption.—The actions and regu-
9	lations of the Secretary under subparagraph
10	(A) shall not apply with respect to a State that
11	is administering and enforcing a program under
12	subsection (d).
13	"(2) Cooperation with other agencies.—
14	The Secretary of Commerce is authorized to enter
15 i	nto agreements with Federal and State agencies
16	with appropriate jurisdiction to assist the Secretary
17 i	n carrying out this title.
18 '	'(d) Authorized State Programs.—
19	"(1) AUTHORIZATION OF NEW STATE
20 1	PROGRAMS.—Notwithstanding subsection (c), the
21 (Governor of any State may submit a program to the
22	Secretary of Commerce for approval that—
23	"(A) implements, with respect to unproc-
24	essed timber originating from public lands in
25	that State, the prohibition on exports set forth

in the Secretary's order under subsection (a);
and

"(B) ensures that the species, grades, and geographic origin of unprocessed timber prohibited from export within the State is representative of the species, grades, and geographic origin of timber comprising the total timber sales program of the State.

"(2) APPROVAL OF STATE PROGRAMS.—

"(A) PROGRAM APPROVAL.—Not later than 30 days after the submission of a program under paragraph (1), the Secretary of Commerce shall approve the program unless the Secretary finds that the program will result in the export of unprocessed timber from public lands in violation of this title and publishes that finding in the Federal Register.

"(B) STATE PROGRAM IN LIEU OF FED-ERAL PROGRAM.—If the Secretary of Commerce approves a program submitted under paragraph (1), the Governor of the State for which the program was submitted, or such other official of that State as the Governor may designate, may administer and enforce the program, which

1

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

shall apply in that State in lieu of the regulations issued under subsection (c).

"(C) PRIOR STATE PROGRAMS.—Not later than 30 days after the date of the enactment of the Forest Resources Conservation and Shortage Relief Amendments Act of 1993, the Governor of any State that had, before May 4, 1993, issued regulations under this subsection as in effect before May 4, 1993, may provide the Secretary of Commerce with written notification that the State has a program that was in effect on May 3, 1993, and that meets the requirements of paragraph (1). Upon such notification, that State may administer and enforce that program in that State until the end of the 9-month period beginning on the date on which the Secretary of Commerce issues regulations under subsection (c), and that program shall, during the period in which it is so administered and enforced, apply in that State in lieu of the regulations issued under subsection (c). Such Governor may submit, with such notification, the program for approval by the Secretary under paragraph (1).

1	"(e) Prior Contracts.—Nothing in this section
2	shall apply to—
3	"(1) any contract for the purchase of unproc-
4	essed timber originating from public lands that was
5	entered into before—
6	"(A) September 10, 1990, with respect to
7	States with annual sales volumes of
8	400,000,000 board feet or less; or
9	"(B) January 1, 1991, with respect to
10	States with annual sales volumes greater than
11	400,000,000 board feet; or
12	"(2) any contract under which exports of un-
13	processed timber were permitted pursuant to an
14	order of the Secretary of Commerce in effect under
15	this section before October 23, 1992.
16	"(f) Western Red Cedar.—Nothing in this section
17	shall be construed to supersede section 7(i) of the Export
18	Administration Act of 1979 (50 U.S.C. App. 2406(i)).''.
19	SEC. 3. MONITORING AND ENFORCEMENT.
20	(a) Monitoring.—Section 492(a) of the Forest Re-
21	sources Conservation and Shortage Relief Act of 1990 (16
22	U.S.C. 620d(a)) is amended—
23	(1) in paragraph (1), by striking "and" at the
24	end of the paragraph;

- 1 (2) in paragraph (2), by striking the period at 2 the end of the paragraph and inserting a semicolon; 3 and
 - (3) by adding at the end the following new paragraphs:
 - "(3) each person who acquires, either directly or indirectly, unprocessed timber originating from public lands in a State that is subject to an order issued by the Secretary of Commerce under section 491(a), other than a State that is administering and enforcing a program under section 491(d), shall report the receipt and disposition of the timber to the Secretary of Commerce, in such form as the Secretary may by rule prescribe, except that nothing in this paragraph shall be construed to hold any person responsible for reporting the disposition of any timber held by subsequent persons; and
 - "(4) each person who transfers to another person unprocessed timber originating from public lands in a State that is subject to an order issued by the Secretary of Commerce under section 491(a), other than a State that is administering and enforcing a program under section 491(d), shall, before completing the transfer—

1	"(A) provide to such other person a writ-
2	ten notice, in such form as the Secretary of
3	Commerce may prescribe, that shall identify the
4	public lands from which the timber originated;
5	and
6	"(B) receive from such other person—
7	"(i) a written acknowledgment of the
8	notice, and
9	"(ii) a written agreement that the re-
10	cipient of the timber will comply with the
11	requirements of this title,
12	in such form as the Secretary of Commerce
13	may prescribe; and
14	"(C) provide to the Secretary of Commerce
15	copies of all notices, acknowledgments, and
16	agreements referred to in subparagraphs (A)
17	and (B).''.
18	(b) CIVIL PENALTIES.—Section 492(c) of the Forest
19	Resources Conservation and Shortage Relief Act of 1990
20	is amended—
21	(1) in paragraph (1)—
22	(A) by inserting "(A)" before "If the Sec-
23	retary''; and
24	(B) by adding at the end the following:

"(B)(i) Subject to clause (ii), if the Secretary of 1 2 Commerce finds, on the record and after an opportunity for a hearing, that a person, with willful dis-3 regard for the restrictions contained in an order of the Secretary under section 491(a) on exports of un-5 processed timber from public lands, exported or 6 7 caused to be exported unprocessed timber originating from public lands in violation of such order, the 8 9 Secretary may assess against such person a civil penalty of not more than \$500,000 for each viola-10 11 tion, or 3 times the gross value of the unprocessed 12 timber involved in the violation, whichever amount is 13 greater. "(ii) Clause (i) shall not apply with respect to 14 15 exports of unprocessed timber originating from pub-16 lic lands in a State that is administering and enforc-17 ing a program under section 491(d)."; and 18 (2) in paragraph (2)— 19 (A) by redesignating subparagraphs (A), (B), and (C) as clauses (i), (ii), and (iii), re-20 21 spectively; (B) by inserting "(A)" before "If the Sec-22 retary"; and 23 (C) by adding at the end the following: 24

"(B)(i) Subject to clause (ii), if the Secretary of 1 2 Commerce finds, on the record and after an opportunity for a hearing, that a person has violated, on 3 or after June 1, 1993, any provision of this title or any regulation issued under this title relating to the 6 export of unprocessed timber originating from public 7 lands (whether or not the violation caused the export of unprocessed timber from public lands in violation 8 9 of this title), the Secretary may assess against such person a civil penalty to the same extent as the Sec-10 11 retary concerned may impose a penalty under clause 12 (i), (ii), or (iii) of subparagraph (A).

"(ii) Clause (i) shall not apply with respect to unprocessed timber originating from public lands in a State that is administering and enforcing a program under section 491(d).".

17 SEC. 4. SEVERABILITY.

13

14

15

16

If any provision of this Act or the amendments made by this Act, or the application thereof to any person or circumstance is held invalid, the remainder of this Act and such amendments and the application of such provision to other persons not similarly situated or to other circumstances shall not be affected by such invalidation.

Passed the House of Representatives June 14, 1993.

Attest: DONNALD K. ANDERSON,

Clerk.