### 103D CONGRESS 1ST SESSION H. R. 2357

To amend the Small Business Act to assist the development of small business concerns owned and controlled by women, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JUNE 9, 1993

Mr. LAFALCE (for himself, Ms. KAPTUR, and Mrs. MEYERS of Kansas) introduced the following bill; which was referred to the Committee on Small Business

## A BILL

- To amend the Small Business Act to assist the development of small business concerns owned and controlled by women, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3 SECTION 1. SHORT TITLE.**

- 4 This Act may be cited as the "Women's Business
- 5 Procurement Assistance Act of 1993".

#### 6 SEC. 2. GOAL SETTING.

- 7 Section 15(g) of the Small Business Act (15 U.S.C.
- 8 644(g)) is amended—

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(1) in paragraph (1) by inserting ", small busi-

2 ness concerns owned and controlled by women," after "small business concerns" the first place it ap-3 4 pears in the first sentence and the first place it appears in the fourth sentence; 5 6 (2) in the first sentence of paragraph (2) by in-7 serting "by small business concerns owned and controlled by women," after "small business concerns,"; 8 (3) in the second sentence of paragraph (2) by 9 10 inserting ", small business concerns owned and controlled by women," after "small business concerns" 11 12 the first place it appears; and 13 (4) in the fourth sentence of paragraph (2) by 14 inserting "small business concerns owned and controlled by women and" after "including participation 15 by". 16 17 SEC. 3. REPORTING. 18 Section 15(h) of the Small Business Act (15 U.S.C. 644(h)) is amended— 19 (1) by inserting ", small business concerns 20 owned and controlled by women," after "small busi-21 22 ness concerns" the first place it appears in paragraph (1), the first place it appears in paragraph 23 24 (2)(A), and the first place it appears in paragraph (2)(D); 25

(2) in paragraph (1) by inserting "and sub contracts" after "contracts";

3 (3) by adding at the end of paragraph (1) the
4 following new sentence: "The Administration shall
5 submit to the Committee on Small Business of the
6 Senate and the Committee on Small Business of the
7 House of Representatives information obtained from
8 such reports, together with appropriate comments.";
9 and

10 (4) in paragraph (2)(F) by striking "women11 owned small business enterprises" and inserting
12 "small business concerns owned and controlled by
13 women".

#### 14 SEC. 4. SUBCONTRACTING.

(a) STATEMENT OF POLICY.—Section 8(d)(1) of the
Small Business Act (15 U.S.C. 637(d)(1)) is amended—
(1) in the first sentence by inserting "small
business concerns owned and controlled by women,"
after "small business concerns,"; and
(2) (2) in the second sentence by inserting ", small

business concerns owned and controlled by women,"
after "small business concerns" the first place it
appears.

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(b) CONTRACT CLAUSE.—The contract clause speci fied in section 8(d)(3) of the Small Business Act (15
 U.S.C. 637(d)(3)) is amended as follows:

4 (1) Subparagraph (A) of such clause is amend-5 ed by inserting ", small business concerns owned 6 and controlled by women," after "small business 7 concerns" the first place it appears in the first sen-8 tence and the first place it appears in the second 9 sentence.

10 (2) Subparagraph (C) of such clause is amend-11 ed to read as follows:

"(C) (i) As used in this contract, the term 'small
business concern' means a small business concern as
defined pursuant to section 3 of the Small Business
Act and relevant regulations promulgated pursuant
thereto.

17 ''(ii) As used in this contract, the term 'small
18 business concern owned and controlled by socially
19 and economically disadvantaged individuals' means a
20 small business concern—

"(I) which is at least 51 percent owned by
one or more socially and economically disadvantaged individuals; or, in the case of any publicly
owned business, at least 51 percent of the stock

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1	of which is owned by one or more socially and
2	economically disadvantaged individuals; and
3	"(II) whose management and daily busi-
4	ness operations are controlled by one or more of
5	such individuals.
6	The contractor shall presume that socially and eco-
7	nomically disadvantaged individuals include Black
8	Americans, Hispanic Americans, Native Americans,
9	Asian Pacific Americans, and other minorities, or
10	any other individual found to be disadvantaged by
11	the Administration pursuant to section 8(a) of the
12	Small Business Act.
13	"(iii) As used in this contract, the term 'small
14	business concern owned and controlled by women'
15	means a small business concern—
16	"(I) which is at least 51 percent owned by
17	one or more women; or, in the case of any pub-
18	licly owned business, at least 51 percent of the
19	stock of which is owned by one or more women;
20	and
21	''(II) whose management and daily busi-
22	ness operations are controlled by such women.
23	The contractor shall presume that women have been
24	subjected to gender based discrimination and may
25	determine whether a small business concern meets

the percentage requirements under subclause (I)
 without regard to the community property laws of
 any jurisdiction.".

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4 (c) CONFORMING AMENDMENTS.—Section 8(d) of
5 the Small Business Act (15 U.S.C. 637(d)) is amended
6 by inserting ", small business concerns owned and con7 trolled by women," after "small business concerns" the
8 first place it appears in paragraphs (3)(D), (4)(D),
9 (4)(E), (6)(A), (6)(C), (6)(F), (10)(B), and (11).

10 (d) EXCLUSION.—No business concern shall be 11 deemed eligible for any contract or other assistance pursu-12 ant to section 2323 of title 10, United States Code, due 13 solely to the provisions of this section.

#### 14 SEC. 5. WOMEN-IN-BUSINESS SPECIALISTS.

15 Section 15(k) of the Small Business Act (15 U.S.C.
16 644(k)) is amended—

17 (1) by inserting "(1)" after "(k)";

18 (2) by redesignating paragraphs (1), (2), (3),

19 (4), (5), (6), (7), (8), and (9) as subparagraphs (A),

20 (B), (C), (D), (E), (F), (G), (H), and (I), respec-21 tively;

(3) by striking "and" at the end of subpara-graph (H) (as redesignated);

24 (4) in subparagraph (I) (as redesignated), by25 striking out the period after "Code" and all that fol-

1	lows through ''shall be made'' and inserting in lieu
2	thereof a comma, and by striking the period after
3	"contract file" and inserting ", and";
4	(5) by inserting after subparagraph (I) (as re-
5	designated) the following new subparagraph:
6	''(J) subject to paragraph (2)(A), designate an
7	employee of such office to be a women-in-business
8	specialist responsible for the implementation and
9	execution of programs designed to assist small busi-
10	ness concerns owned and controlled by women.";
11	(6) by designating the last sentence as para-
12	graph (2); and
13	(7) by adding at the end the following new
14	paragraph:
15	"(3)(A) The Director of Small and Disadvantaged
16	Business Utilization in a Federal agency shall ensure that
17	the women-in-business specialist designated pursuant to
18	paragraph $(1)(J)$ has sufficient knowledge of small busi-
19	ness concerns owned and controlled by women and the
20	Federal procurement process, other appropriate qualifica-
21	tions, and appropriate training from the Office of Wom-
22	en's Business Ownership to effectively carry out the spe-
23	cialist's responsibilities under this Act.
24	''(B) Each women-in-business specialist designated

25 pursuant to paragraph (1)(J) in a Federal agency shall

work full time to initiate and execute programs to assist
 small business concerns owned and controlled by women
 in participating in the performance of contracts let by the
 agency. The specialist shall—

5 "(i) respond to requests from small business6 concerns owned and controlled by women;

7 "(ii) identify and solicit offers from small business concerns owned and controlled by women, as 9 required under section 15(p) of this Act, through 10 means such as sending solicitation packages to such 11 concerns for each proposed contract for which such 12 concerns may be eligible to compete and holding 13 workshops on procurement for such concerns; and

''(iii) regularly monitor the agency's progress
toward meeting the annual goal established under
subsection (g) for participation by small business
concerns owned and controlled by women.''.

#### 18 SEC. 6. OUTREACH.

Section 15 the Small Business Act (15 U.S.C. 644)is amended by adding at the end the following new sub-section:

"(p) Each Federal agency having procurement powers shall engage in affirmative efforts to identify and solicit offers from small business concerns owned and controlled by women and the small business concerns owned and controlled by socially and economically disadvantaged
 individuals. To the maximum extent practicable, a rep resentative number of such concerns shall receive solicita tion packages for each proposed acquisition for which such
 concerns may be eligible to compete.".

# 6 SEC. 7. ESTABLISHMENT OF THE OFFICE OF WOMEN'S 7 BUSINESS OWNERSHIP.

8 The Small Business Act (15 U.S.C. 631 et seq.) is 9 amended by adding at the end the following new section:

#### 10 "SEC. 28. OFFICE OF WOMEN'S BUSINESS OWNERSHIP.

"(a) ESTABLISHMENT.—There is established in the
Small Business Administration the Office of Women's
Business Ownership (hereinafter in this section referred
to as the 'Office').

15 ''(b) DIRECTOR.—The Director of the Office (herein16 after in this section referred to as the 'Director') shall be
17 appointed by the Administrator not later than sixty days
18 after the date of the enactment of this section.

19 "(c) FUNCTIONS.—The Director shall perform the20 following functions:

21 "(1) Promote, coordinate, and monitor the 22 plans, programs, and operations of Federal depart-23 ments and agencies which may contribute to the es-24 tablishment, preservation, and strengthening of 25 small business concerns owned and controlled by women. The Director may, as appropriate, develop
comprehensive interagency plans and specific program goals for small business concerns owned and
controlled by women with the cooperation of the
departments and agencies.

6 "(2) Establish policies, definitions, procedures, 7 and guidelines to govern the implementation, inter-8 pretation, and application of this section, and gen-9 erally perform such functions and take such steps as 10 the Director may consider to be necessary or appro-11 priate to carry out this section.

"(3) Promote the mobilization of activities and 12 resources of State and local governments, business 13 14 and trade associations, private industry, colleges and 15 universities, foundations, professional organizations, 16 and volunteer and other groups toward the growth 17 of small business concerns owned and controlled by 18 women, and facilitate the coordination of the efforts 19 of such groups with those of Federal departments 20 and agencies.

21 "(4) Make an annual assessment of the
22 progress made in the Federal Government toward
23 assisting small business concerns owned and con24 trolled by women to enter the mainstream of busi-

ness ownership and provide recommendations for fu ture actions to the Administrator.

"(5) Convene and consult (as necessary) with
persons inside and outside government to develop
and promote new ideas concerning the development
of small business concerns owned and controlled by
women.

8 "(6) Consider the findings and recommenda-9 tions of government and private sector investigations 10 and studies of the problems of women entrepreneurs, 11 and promote further research into such problems.

12 "(7) Monitor the contracting and subcontract13 ing performance of each department, agency, and
14 business enterprise participating under this section.

15 "(8) Promote access and participation for small
16 business concerns owned and controlled by women to
17 a fair proportion of the broad array of purchases
18 and contracts for property and services for the Fed19 eral Government.

20 "(9) Provide training as needed to women-in21 business specialists designated pursuant to section
22 15(k)(1)(J) to carry out their responsibilities under
23 this Act.".

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#### **1** SEC. 8. GENERAL ACCOUNTING OFFICE REPORT.

(a) REPORT REQUIREMENT.—Not later than 3 years 2 after the date of the enactment of this Act, the Comptrol-3 ler General shall submit to Congress a report comparing 4 5 the number of small business concerns owned and controlled by women procuring Federal contracts during the 6 year preceding the date of the enactment of this Act with 7 8 the number of such businesses during each of the 3 years 9 occurring after such date. If the number of such businesses did not increase significantly by the end of the 3-10 year period beginning on the date of the enactment of this 11 Act, the Comptroller General shall include in the report 12 recommendations on actions that could be taken to 13 increase the number. 14

(b) SENSE OF CONGRESS.—If the report required 15 under subsection (a) shows that the number of small busi-16 17 ness concerns owned and controlled by women did not increase significantly by the end of the 3-year period begin-18 ning on the date of the enactment of this Act, it is the 19 sense of Congress that further legislative steps should be 20 taken to ensure that the number of Federal contracts en-21 22 tered into with small business concerns owned and controlled by women realistically reflects the potential of such 23 business concerns to perform Federal contracting and sub-24 contracting work. 25