Union Calendar No. 270

103D CONGRESS H. R. 2442

[Report No. 103-423, Parts I and II]

A BILL

To reauthorize appropriations under the Public Works and Economic Development Act of 1965, as amended, to revise administrative provisions of the Act to improve the authority of the Secretary of Commerce to administer grant programs, and for other purposes.

April 26, 1994

Reported from the Committee on Banking, Finance and Urban Affairs with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

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103D CONGRESS 2D SESSION

H. R. 2442

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IN THE HOUSE OF REPRESENTATIVES

JUNE 16, 1993

Mr. WISE (for himself, Mr. MINETA, Mr. SHUSTER, and Ms. MOLINARI) (all by request) introduced the following bill; which was referred to the Committee on Public Works and Transportation

February 10, 1994

Reported with amendments, referred to the Committee on Banking, Finance and Urban Affairs for a period ending not later than April 22, 1994, for consideration of such provisions of the bill and amendments as fall within the jurisdiction of that committee pursuant to clause 1(d), rule X

[Strike out all after the enacting clause and insert the part printed in italic]

April 22, 1994

Referral to the Committee on Banking, Finance and Urban Affairs extended for a period ending not later than April 26, 1994

April 26, 1994

Additional sponsors: Mr. ROGERS and Mr. BARLOW

April 26, 1994

Reported from the Committee on Banking, Finance and Urban Affairs with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in boldface]

[For text of introduced bill, see copy of bill as introduced on June 16, 1993]

A BILL

2

- To reauthorize appropriations under the Public Works and Economic Development Act of 1965, as amended, to revise administrative provisions of the Act to improve the authority of the Secretary of Commerce to administer grant programs, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Economic Development
5 Reauthorization Act of 1994".

6 TITLE I—ECONOMIC 7 DEVELOPMENT PROGRAMS

8 SEC. 101. GRANTS FOR PUBLIC WORKS FACILITIES.

9 Section 105 of the Public Works and Economic Devel-10 opment Act of 1965 (42 U.S.C. 3135) is amended to read 11 as follows:

12 "SEC. 105. AUTHORIZATION OF APPROPRIATIONS.

''(a) IN GENERAL.—There is authorized to be appropriated to carry out this title \$160,000,000 for fiscal year
1994 and \$175,000,000 per fiscal year for each of fiscal
years 1995 and 1996. Such sums shall remain available
until expended.

18 "(b) EXPENDITURES IN REDEVELOPMENT AREAS.—
19 Not less than 15 percent nor more than 35 percent of the
20 amounts appropriated pursuant to subsection (a) in a fiscal

year shall be expended in areas which qualify as redevelop ment areas under section 401(a)(4).''.

3 SEC. 102. TECHNICAL ASSISTANCE, RESEARCH, AND INFOR-4 MATION.

5 Section 303 of the Public Works and Economic Devel6 opment Act of 1965 (42 U.S.C. 3152) is amended to read
7 as follows:

8 *"SEC. 303. AUTHORIZATION OF APPROPRIATIONS.*

9 "There is authorized to be appropriated to carry out 10 this title \$37,100,000 for fiscal year 1994 and \$50,000,000 11 per fiscal year for each of fiscal years 1995 and 1996. Such 12 sums shall remain available until expended.".

13 SEC. 103. BUSINESS OUTREACH CENTER DEMONSTRATION 14 PROJECT.

15 Title III of the Public Works and Economic Develop16 ment Act of 1965 (42 U.S.C. 3151–3153) is amended by
17 adding at the end the following new section:

18 "SEC. 305. BUSINESS OUTREACH CENTER DEMONSTRATION

19 **PROJECT.**

"(a) IN GENERAL.—The Secretary shall conduct a
project in each of fiscal years 1994 through 1996 with funds
made available under this title for the purpose of demonstrating methods of assisting isolated small businesses to
access small business services provided by Federal, State,
and local governments.

"(b) ESTABLISHMENT OF CENTERS.—In conducting

the demonstration project under this section, the Secretary 2 shall establish three business outreach centers. 3 4 "(c) PURPOSE OF CENTERS.—It shall be the purpose 5 of each business outreach center established under this sec-6 tion— "(1) to provide a one-stop clearinghouse to assist 7 isolated small businesses in accessing small business 8 services provided by Federal, State, and local govern-9

10 *ments; and*

1

11 *"(2) to improve efficiency in the delivery of such*12 *services.*

13 "(d) SERVICES TO BE PROVIDED.—Each business out14 reach center established under this section shall provide the
15 following services:

16 *"(1) Outreach to isolated small businesses.*

17 *((2) Assessment of the need of isolated small*18 *businesses for assistance services.*

19 *"(3) Referral of isolated small businesses to small*20 *business assistance agencies.*

21 "(4) Preparation of materials required by iso22 lated small businesses for participation in small busi23 ness assistance programs.

24 "(5) Case management to assure follow-up and
25 quality control of business services.

"(6) Coordination of networking among isolated
 small businesses.

3 "(7) Quality control of small business assistance
4 services.

5 ''(e) ISOLATED SMALL BUSINESS DEFINED.—For the 6 purposes of this section, the term 'isolated small business' 7 means a small business that is unable to effectively access 8 small business services provided by Federal, State, and local 9 governments due to linguistic, cultural, or geographic 10 barriers.''.

11 SEC. 104. REDEVELOPMENT AREAS.

(a) IN GENERAL.—Section 401 of the Public Works
and Economic Development Act of 1965 (42 U.S.C. 3161)
is amended to read as follows:

15 *"SEC. 401. AREA ELIGIBILITY.*

"(a) CERTIFICATION.—In order to qualify as a redevelopment area under this Act, an applicant seeking assistance
under this Act to undertake a project for such area shall
certify, as part of an application for such assistance, that
the area on the date of submission of such application meets
one or more of the following criteria:

- 22 "(1) The area has a per capita income of 80 per23 cent or less of the national average.
- 24 "(2) The area has an unemployment rate 1 per25 cent above the national average percentage for the

1	most recent 24-month period for which statistics are
2	available.
3	"(3) The area has experienced or is about to ex-
4	perience a sudden economic dislocation resulting in
5	job loss that is significant both in terms of the num-
6	ber of jobs eliminated and the effect upon the employ-
7	ment rate of the area.
8	"(4) The area is a community or neighborhood
9	(defined without regard to political or other subdivi-
10	sions or boundaries) which the Secretary determines
11	has one or more of the following conditions:
12	"(A) A large concentration of low-income
13	persons.
14	"(B) Rural areas having substantial out-
15	migration.
16	
	"(C) Substantial unemployment.
17	
	"(C) Substantial unemployment.
17	"(C) Substantial unemployment. "(b) Documentation.—A certification made under
17 18	"(C) Substantial unemployment. "(b) DOCUMENTATION.—A certification made under subsection (a) shall be supported by Federal data, when
17 18 19	"(C) Substantial unemployment. "(b) DOCUMENTATION.—A certification made under subsection (a) shall be supported by Federal data, when available, and in other cases by data available through the
17 18 19 20	"(C) Substantial unemployment. "(b) DOCUMENTATION.—A certification made under subsection (a) shall be supported by Federal data, when available, and in other cases by data available through the State government. Such documentation shall be accepted by
17 18 19 20 21	"(C) Substantial unemployment. "(b) DOCUMENTATION.—A certification made under subsection (a) shall be supported by Federal data, when available, and in other cases by data available through the State government. Such documentation shall be accepted by the Secretary unless it is determined to be inaccurate. The

1	"(1) shall not be subject to the requirements of
2	subparagraphs (A) and (C) of section 101(a)(1); and
3	"(2) shall not be eligible to meet the requirements
4	of section 403(a)(1)(B).
5	"(d) Prior Designations.—Any designation of a re-
6	development area under this title before the date of the en-

7 actment of the Economic Development Reauthorization Act
8 of 1994 shall not be effective after such date of enactment.".

9 (b) CONFORMING AMENDMENTS.—Section 101 of such
10 Act (42 U.S.C. 3131) is amended—

(1) in subsection (a)(1)(D) by striking "section
401(a)(6)" and inserting "section 401(a)(4)"; and

13 (2) in subsection (c) by striking "section
14 401(a)(6)" each place it appears and inserting "sec15 tion 401(a)(4)".

16 SEC. 105. INVESTMENT STRATEGY.

17 (a) IN GENERAL.—Section 402 of the Public Works
18 and Economic Development Act of 1965 (42 U.S.C. 3162)
19 is amended to read as follows:

20 *"SEC. 402. INVESTMENT STRATEGY.*

"The Secretary may provide assistance under this Act
to an applicant for a project to be undertaken in a redevelopment area only if the applicant submits to the Secretary,
as part of an application for such assistance, and the Secretary approves an investment strategy which—

1	"(1) identifies the economic development prob-
2	lems to be addressed using such assistance;
3	''(2) identifies past, present, and projected future
4	economic development investments in such area and
5	public and private participants and sources of fund-
6	ing for such investments; and
7	"(3) sets forth a strategy for addressing the eco-
8	nomic problems identified pursuant to paragraph (1)
9	and describes how the strategy will solve such prob-
10	lems. ''
11	(b) Elimination of Overall Economic Develop-
12	MENT PROGRAM.—Section 202(b) of such Act (42 U.S.C.
13	3142(b)) is amended by striking paragraph (10).
14	(c) Conforming Amendments.—
15	(1) TITLE I.—Subparagraph (C) of section
16	101(a)(1) of such Act (42 U.S.C. 3131(a)(1)) is
17	amended to read as follows:
18	"(C) the area for which the project is to be
19	undertaken has an approved investment strategy
20	as provided by section 402 and such project is
21	consistent with such strategy; and".
22	(2) TITLE II.—Paragraph (5) of section 201(a)
23	of such Act (42 U.S.C. 3141(a)) is amended to read
24	as follows:

1	"(5) such area has an approved investment
2	strategy as provided by section 402 and the project
3	for which financial assistance is sought is consistent
4	with such strategy.".
5	(3) TITLE III.—Section 302(a) of such Act (42
6	U.S.C. 3151a(a)) is amended—
7	(A) in the fourth sentence by striking "over-
8	all State economic development plan" and in-
9	serting "State investment strategy";
10	(B) in the fifth sentence—
11	(i) by striking ''plan'' each place it ap-
12	pears and inserting "strategy"; and
13	(ii) by striking ''plans'' each place it
14	appears and inserting ''strategies''; and
15	(C) in the sixth sentence by striking "Any
16	overall State economic development planning"
17	and inserting "Development of any State invest-
18	ment strategy".
19	(4) TITLE IV.—Section 403 of such Act (42
20	U.S.C. 3171) is amended—
21	(A) in subsections (a)(1)(C), (a)(1)(D),
22	(a)(2)(A), (a)(3)(A), (a)(4)(B), (e), and (i) by
23	striking ''overall economic development pro-
24	gram" and inserting "investment strategy";

4 (C) in subsections (b) and (b)(2)(B) by
5 striking "overall economic development pro6 grams" and inserting "investment strategies".

7 SEC. 106. ECONOMIC DEVELOPMENT DISTRICTS.

8 (a) Economic Development District Defined.— Section 403(d) of the Public Works and Economic Develop-9 ment Act of 1965 (42 U.S.C. 3171(d)) is amended by add-10 ing at the end the following new sentence: "Such term in-11 cludes any economic development district designated by the 12 Secretary under this section before the date of the enactment 13 of the Economic Development Reauthorization Act of 14 1994.". 15

(b) FUNDING.—Section 403(g) of such Act (42 U.S.C.
3171(g)) is amended to read as follows:

18 "(g) FUNDING.—Amounts authorized to be appro19 priated under other sections of this Act shall be available
20 for purposes of carrying out subsections (a) (3) and (a) (4).".

21 SEC. 107. APPLICATIONS FOR ASSISTANCE.

(a) EXPEDITED PROCESSING.—Title VI of the Public
Works and Economic Development Act of 1965 (42 U.S.C.
3201–3204) is amended by adding at the end the following
new section:

10

1	"SEC. 605. EXPEDITED PROCESSING OF APPLICATIONS.
2	"(a) GUIDELINES.—Not later than 60 days after the
3	date of the enactment of this section, the Assistant Secretary
4	for Economic Development shall—
5	"(1) publish guidelines to expedite the processing
6	of applications for assistance under this Act; and
7	"(2) transmit to the Committee on Public Works
8	and Transportation of the House of Representatives
9	and the Committee on Environment and Public
10	Works of the Senate a report containing such guide-
11	lines.
12	"(b) Contents.—Guidelines to be published under
12	subsection (a) shall at a minimum provide for the follow
13	subsection (a) shall, at a minimum, provide for the follow-
13 14	ing:
14	ing:
14 15	<i>ing: "(1) Increased reliance on self-certification by</i>
14 15 16	<i>ing:</i> <i>"(1) Increased reliance on self-certification by</i> <i>applicants to establish compliance with other Federal</i>
14 15 16 17	<i>ing:</i> <i>"(1) Increased reliance on self-certification by</i> <i>applicants to establish compliance with other Federal</i> <i>laws.</i>
14 15 16 17 18	ing: "(1) Increased reliance on self-certification by applicants to establish compliance with other Federal laws. "(2) Greater use of uniform application forms
14 15 16 17 18 19	ing: "(1) Increased reliance on self-certification by applicants to establish compliance with other Federal laws. "(2) Greater use of uniform application forms and procedures.
 14 15 16 17 18 19 20 	ing: "(1) Increased reliance on self-certification by applicants to establish compliance with other Federal laws. "(2) Greater use of uniform application forms and procedures. "(3) Delegation of decisionmaking authority to
 14 15 16 17 18 19 20 21 	ing: "(1) Increased reliance on self-certification by applicants to establish compliance with other Federal laws. "(2) Greater use of uniform application forms and procedures. "(3) Delegation of decisionmaking authority to regional offices.

(b) UNIFORM APPLICATION FORM.—Title IV of such
 Act is further amended by adding at the end the following
 new section:

4 "SEC. 606. UNIFORM APPLICATION FORM.

5 "(a) DEVELOPMENT.—The Secretary shall, in coopera6 tion with the heads of appropriate Federal departments and
7 agencies, develop a general, simplified application form for
8 grant assistance under this Act which may be used by all
9 Federal departments and agencies which provide grant
10 assistance.

''(b) REPORT.—Not later than 6 months after the date
of the enactment of this section, the Secretary shall transmit
to Congress a report on use of the form developed pursuant
to subsection (a) by Federal departments and agencies.''.
SEC. 108. PERFORMANCE EVALUATIONS OF GRANT RECIPI-

16 **ENTS**.

17 Title VI of the Public Works and Economic Develop18 ment Act of 1965 is further amended by adding at the end
19 the following new section:

20 "SEC. 607. PERFORMANCE EVALUATIONS OF GRANT RECIPI21 ENTS.

''(a) IN GENERAL.—At least once every 2 years, the
Secretary shall conduct an evaluation of each university
center and economic development district receiving grant

assistance under this Act to assess the recipient's perform ance and contribution toward job creation.

3 "(b) CRITERIA.—

4 ''(1) ESTABLISHMENT.—The Secretary shall es5 tablish criteria for use in conducting evaluations
6 under subsection (a).

(2) CRITERIA FOR UNIVERSITY CENTERS.—The *criteria for evaluation of a university center shall, at a minimum, provide for an assessment of the center's contribution to providing technical assistance, con- ducting applied research, and disseminating results of the center's activities.*

13 "(3) CRITERIA FOR ECONOMIC DEVELOPMENT
14 DISTRICTS.—The criteria for evaluation of an eco15 nomic development district shall, at a minimum, pro16 vide for an assessment of management standards, fi17 nancial accountability, and program performance.

''(c) PEER REVIEW.—In conducting an evaluation of
a university center under subsection (a), the Secretary shall
provide for the participation of at least one other university
center on a cost-reimbursement basis.''.

22 SEC. 109. TRANSFER OF FUNDS.

23 Section 708 of the Public Works and Economic Devel24 opment Act of 1965 (42 U.S.C. 3218) is amended by adding
25 at the end the following new subsection:

"(d) FUNDS TRANSFERRED FROM OTHER DEPART MENTS AND AGENCIES.—In order to carry out the objectives
 of this Act, the Secretary may accept transfers of funds from
 other departments and agencies of the Federal Government
 if the funds are used for the purposes for which (and in
 accordance with the terms under which) the funds are spe cifically authorized and appropriated.".

8 SEC. 110. SUPERVISION OF REGIONAL COUNSELS.

9 Title VII of the Public Works and Economic Develop-10 ment Act of 1965 (42 U.S.C. 3211–3226) is amended by 11 adding at the end the following new section:

12 "SEC. 717. SUPERVISION OF REGIONAL COUNSELS.

13 "The Secretary shall take such actions as may be nec14 essary to ensure that individuals serving as Regional Coun15 sels of the Economic Development Administration report
16 directly to their respective Regional Director.".

17 SEC. 111. BASE CLOSINGS AND REALIGNMENTS.

18 Section 903 of the Public Works and Economic Devel19 opment Act of 1965 (42 U.S.C. 3243) is amended by adding
20 at the end the following new subsection:

21 *"(e) Base Closings and Realignments.—*

"(1) LOCATION OF PROJECTS.—In any case in
which the secretary determines a need for assistance
under subsection (a) due to the closure or realignment
of a military installation, the Secretary may make

such assistance available for projects to be carried out 1 2 on the military installation and for projects to be carried out in communities adversely affected by the clo-3 4 sure or realignment. "(2) INTEREST IN PROPERTY.—Notwithstnading 5 any other provision of law, the Secretary may provide 6 7 to an eligible recipient any assistance available under the Act for a project to be carried out on a military 8 installation that is closed or scheduled for closure or 9 realignment without requiring that the eligible recipi-10 ent have title to the property or a leasehold interest 11 in the property for any specified term.". 12 13 SEC. 112. TREATMENT OF REVOLVING LOAN FUNDS. 14 Title IX of the Public Works and Economic Development Act of 1965 (42 U.S.C. 3241–3245) is amended— 15 (1) by redesignating section 905 as section 907; 16 17 and 18 (2) by inserting after section 904 the following 19 new section: 20 "SEC. 905. TREATMENT OF REVOLVING LOAN FUNDS. 21 "(a) IN GENERAL.—Amounts from grants under this 22 title which are used by an eligible recipient to establish a revolving loan fund shall not be treated, except as provided 23 by subsection (b), as amounts derived from Federal funds 24

for the purposes of any Federal law after such amounts are 1 loaned from the fund to a borrower and repaid to the fund. 2 3 "(b) Exceptions.—Amounts described in subsection 4 (a) which are loaned from a revolving loan fund to a borrower and repaid to the fund— 5

"(1) may only be used for projects which are 6 consistent with the purposes of this title; and 7

"(2) shall be subject to the financial manage-8 9 ment, accounting, reporting, and auditing standards which were originally applicable to such amounts. 10

"(c) REGULATIONS.—Not later than 30 days after the 11 date of the enactment of this section, the Secretary shall 12 issue regulations to carry out subsection (a). 13

"(d) Public Review and Comment.—Before issuing 14 any final guidelines or administrative manuals governing 15 the operation of revolving loan funds established using 16 amounts from grants under this title, the Secretary shall 17 provide reasonable opportunity for public review of and 18 comment on such guidelines and administrative manuals.". 19

20 SEC. 113. OUTREACH TO COMMUNITIES ADVERSELY AF-21

FECTED BY DEFENSE BASE CLOSURES.

22 Title IX of the Public Works and Economic Development Act of 1965 is further amended by inserting after sec-23 tion 905 the following new section: 24

17

FECTED BY DEFENSE BASE CLOSURES.

3 "(a) Designation of Agency Representatives.— The Assistant Secretary for Economic Development shall 4 5 designate for each State in which communities are adversely affected by defense base closures an individual to 6 7 serve as a representative of the Economic Development Administration. Such individual may be the State Economic 8 9 Development Agency Representative or another qualified individual. 10

''(b) RESPONSIBILITIES.—Individuals appointed as
agency representatives under subsection (a) shall provide
outreach and technical assistance to communities adversely
affected by defense base closures on obtaining assistance
from the Economic Development Administration.''.

16 SEC. 114. SPECIAL ECONOMIC DEVELOPMENT AND ADJUST-

17 MENT ASSISTANCE.

1

2

18 Section 907 of the Public Works and Economic Devel19 opment Act of 1965, as redesignated by section 112 of this
20 Act, is amended to read as follows:

21 "SEC. 907. AUTHORIZATION OF APPROPRIATIONS.

''(a) IN GENERAL.—There is authorized to be appropriated to carry out this title \$115,542,000 for fiscal year
1994 and \$100,000,000 per fiscal year for each of fiscal
years 1995 and 1996. Such sums shall remain available
until expended.

"(b) SET-ASIDE FOR DEFENSE CONVERSION ACTIVI TIES.—Of amounts appropriated pursuant to subsection (a)
 for fiscal year 1994, not less than \$80,000,000 shall be
 available for purposes of assisting eligible recipients in ac tivities related to defense conversion.

6 "(c) ADDITIONAL AMOUNTS.—In addition to the ap-7 propriations authorized by subsection (a), there are author-8 ized to be appropriated to carry out this title such sums 9 as may be necessary to provide assistance for defense con-10 version activities and to provide assistance in the case of 11 a natural disaster. Such sums shall remain available until 12 expended.".

13 SEC. 115. COMPLIANCE WITH BUY AMERICAN ACT.

None of the funds made available under this title, or any amendment made by this title, may be expended in violation of sections 2 through 4 of the Act of March 3, 1933 (41 U.S.C. 10a–10c; popularly known as the "Buy American Act"), which are applicable to those funds.

19 **TITLE II—APPALACHIAN**

20 **REGIONAL DEVELOPMENT**

21 SEC. 201. FINDINGS AND PURPOSES.

22 Section 2 of the Appalachian Regional Development
23 Act of 1965 (40 U.S.C. App. 2) is amended—

24 (1) in subsection (a) by striking the period at the
25 end of the sixth sentence and inserting "and in se-

1	verely distressed and underdeveloped counties and
2	areas lacking resources for basic services."; and
3	(2) by adding at the end the following new subsection:
4	"(c) The Congress further finds and declares that,
5	while substantial progress has been made in fulfilling many
6	of the objectives of this Act, rapidly changing national and
7	global economics over the past decade have created new
8	problems and challenges for rural areas throughout the Na-
9	tion and especially for the Appalachian region. Thus, the
10	problems of the region are not only to provide the infra-
11	structure necessary to economic and human resource devel-
12	opment, to develop its industry, and to generate a diversi-
13	fied regional economy, but to make the region's industrial
14	and commercial resources more competitive in national and
15	world markets. It is, therefore, also the purpose of this Act
16	to provide a framework for coordinating Federal, State, and
17	local initiatives to respond to the economic competitive
18	challenge through improving the skills of the region's man-
19	power, adapting and applying new technologies for the re-
20	gion's businesses, and improving the access of the region's
21	businesses to the technical and financial resources necessary
22	to their development while continuing to address the need
23	to provide basis services for the more disadvantaged areas
24	of the region so as to provide a fairer opportunity for the

people of the region to share the quality of life generally
 enjoyed by citizens across this Nation.".

3 SEC. 202. MEETINGS.

4 Section 101 of the Appalachian Regional Development
5 Act of 1965 (40 U.S.C. App. 101) is amended—

6 (1) in subsection (a) by adding at the end the 7 following: "The Commission shall conduct at least one 8 meeting each year with the presence of the Federal 9 Cochairman and at least a majority of the State 10 members. The Commission may conduct such addi-11 tional meetings by electronic means as the Commis-12 sion considers advisable.";

(2) at the end of the third sentence of subsection
(b) by striking "present"; and

(3) at the end of the fourth sentence of subsection
(c) by striking "to be present".

17 SEC. 203. AUTHORIZATIONS FOR ADMINISTRATIVE EX-18PENSES.

19 Section 105(b) of the Appalachian Regional Develop20 ment Act of 1965 (40 U.S.C. App. 105(b)) is amended to
21 read as follows:

22 "(b) AUTHORIZATION OF APPROPRIATIONS.—

23 "(1) IN GENERAL.—There is authorized to be ap24 propriated to carry out this section \$3,400,000 for fis25 cal year 1994 and \$4,000,000 per fiscal year for each

1	of fiscal years 1995 and 1996. Such sums shall re-
2	main available until expended.
3	"(2) Expenses of federal cochairman.—Of
4	amounts appropriated pursuant to paragraph (1),
5	not to exceed \$1,102,000 for fiscal year 1994 and not
6	to exceed \$1,500,000 per fiscal year for each of fiscal
7	years 1995 and 1996 shall be available for expenses
8	of the Federal Cochairman, the Federal Cochairman's
9	alternate, and the Federal Cochairman's staff.".
10	SEC. 204. EXTENSION OF LEASE TERMS.
11	Section 106(7) of the Appalachian Regional Develop-
12	ment Act of 1965 (40 U.S.C. App. 106(7)) is amended by
13	striking "1982" and inserting "1996".
14	SEC. 205. HIGHWAY SYSTEM.
15	(a) Authorization of Appropriations.—Section
16	201(g) of the Appalachian Regional Development Act of

201(g) of the Appalachian Regional Development Act of 10 1965 (40 U.S.C. App. 201(g)) is amended to read as follows: 17 "(g) AUTHORIZATION OF APPROPRIATIONS.—There is 18 authorized to be appropriated to carry out this section 19 \$160,000,000 for fiscal year 1994 and \$150,000,000 per fis-20 cal year for each of fiscal years 1995 and 1996. Such sums 21 shall remain available until expended.". 22

23 (b) FEDERAL SHARE.—

	66
1	(1) GENERAL RULE.—Section $201(h)(1)$ of such
2	Act (40 U.S.C. App. 201(h)(1)) is amended by strik-
3	ing ''70 per centum'' and inserting ''80 percent''.
4	(2) APPLICABILITY.—The amendment made by
5	paragraph (1) shall apply to projects approved after
6	March 31, 1979.
7	SEC. 206. SUPPLEMENTS TO FEDERAL GRANT-IN-AID PRO-
8	GRAMS.
9	(a) Availability of Amounts.—The first sentence of
10	section 214(a) of the Appalachian Regional Development
11	Act of 1965 (40 U.S.C. App. 214(a)) is amended by striking
12	"the President is authorized to provide funds to the Federal
13	Cochairman to be used" and inserting "the Federal Co-
14	chairman may use amounts made available under this
15	section''.
16	(b) Federal Grant-in-Aid Programs Defined.—
17	The first sentence of section 214(c) of such Act (40 U.S.C.
18	App. 214(c)) is amended by striking ''on or before December
19	31, 1980, ".
20	(c) Limitation on Covered Road Projects.—The
21	second sentence of section 214(c) of such Act is amended
22	by inserting ''authorized by title 23, United States Code''

23 after "road construction".

1 SEC. 207. PROGRAM DEVELOPMENT CRITERIA.

(a) CONSIDERATIONS.—Section 224(a) of the Appalachian Regional Development Act of 1965 (40 U.S.C. App.
224(a)) is amended by inserting before the semicolon at the
end of paragraph (1) the following: "or in a severely distressed and underdeveloped county or area lacking resources
for basic services".

8 (b) REMOVAL OF LIMITATIONS.—Section 224(b) of 9 such Act (40 U.S.C. App. 224(b)) is amended to read as 10 follows:

11 ''(b) LIMITATION.—No financial assistance shall be au12 thorized under this Act to be used to assist establishments
13 relocating from one area to another.''.

14 SEC. 208. GRANTS FOR ADMINISTRATIVE EXPENSES AND15DEMONSTRATION PROJECTS.

(a) AVAILABILITY OF AMOUNTS.—Section 302(a) of the
Appalachian Regional Development Act of 1965 (40 U.S.C.
App. 302(a)) is amended—

(1) by striking "The President" and inserting
"The Commission"; and

(2) in paragraphs (1), (2), and (3) by striking
"to the Commission" each place it appears.

(b) RESEARCH AND DEMONSTRATION PROJECTS.—
24 Section 302(a)(3) of such Act (40 U.S.C. App. 302(a)(3))
25 is amended—

1	(1) by inserting after ''technical assistance'' the
2	following: ''(including technical assistance for busi-
3	ness development and stabilization and application of
4	technologies (including telecommunication tech-
5	nologies) and productivity improvement)";
6	(2) by inserting after "training programs" the
7	following: ''(including on-site employee training and
8	programs to upgrade employability of the region's
9	people)''; and
10	(3) by inserting after ''demonstrations'' the fol-
11	lowing: ''(including demonstrations of service consoli-
12	dations and other methods of increasing efficiency of
13	local governments, the establishment and operation by
14	States, public agencies, or nonprofit development or-
15	ganizations of revolving funds for business assistance
16	loans, the establishment and operation of business in-
17	cubators and the provision of industrial facilities and
18	equipment by public agencies and nonprofit organiza-
19	tions on such terms (including terms of reasonable re-
20	covery of grant funds upon resale) as are approved by
21	the Commission, and the acquisition and development
22	of land)''.
23	(c) Solid Waste Disposal Demonstration

24 PROJECTS.—Section 302(b) of such Act (40 U.S.C. App.

302(b)) is amended by adding at the end the following new
 paragraph:

3 "(5) The Commission shall carry out projects at not
4 less than 2 sites in the Appalachian region for the purpose
5 of demonstrating solid waste disposal techniques in rural
6 areas.".

7 (d) REPEAL OF PROVISION ON USE OF INFORMATION FROM
8 RESEARCH AND DEVELOPMENT ACTIVITIES.—Section
9 302(e) of such Act (40 U.S.C. 302(e)) is repealed.

10SEC. 209. AUTHORIZATION OF APPROPRIATIONS FOR GEN-11ERAL PROGRAM.

Section 401 of the Appalachian Regional Development
Act of 1965 (40 U.S.C. App. 401) is amended to read as
follows:

15 *"SEC. 401. AUTHORIZATION OF APPROPRIATIONS.*

'In addition to the appropriations authorized in section 105 for administrative expenses and in section 201(g)
for the Appalachian development highway system and local
access roads, there is authorized to be appropriated to the
Commission to carry out this Act \$85,600,000 per fiscal
year for each of fiscal years 1994, 1995, and 1996. Such
sums shall remain available until expended.''.

23 SEC. 210. DEFINITION OF APPALACHIAN REGION.

24 Section 403 of the Appalachian Regional Development
25 Act of 1965 (40 U.S.C. App. 403) is amended—

	26
1	(1) in the first undesignated paragraph (relating
2	to Alabama) by inserting ''Hale,'' after ''Franklin,'';
3	and
4	(2) in the 12th undesignated paragraph (relating
5	to Virginia)—
6	(A) by inserting ''Montgomery,'' after
7	"Lee, "; and
8	(B) by inserting ''Roanoke, Rockbridge,''
9	after ''Pulaski,''.
10	SEC. 211. EXTENSION OF TERMINATION DATE.
11	Section 405 of the Appalachian Regional Development
12	Act of 1965 (40 U.S.C. App. 405) is amended by striking
13	"1982" and inserting "1996".
14	SEC. 212. REGIONAL DEVELOPMENT TASK FORCE.
15	(a) ESTABLISHMENT.—There is established a Regional
16	Development Task Force (hereinafter in this section referred
17	to as the ''Task Force'').
18	(b) DUTIES.—It shall be the duty of the Task Force
19	to conduct a study on—
20	(1) the extent to which the unique characteristics
21	of the Appalachian Regional Commission (including
22	the Commission's Federal-State partnership, program
23	flexibility, and regional approach) have contributed to
24	the achievement of the Commission's goals; and

1	(2) whether or not the Commission can utilize
2	such characteristics to address needs which may exist
3	in other rural areas suffering from economic distress,
4	including the Lower Mississippi delta, Mexican bor-
5	der, and Ozark areas.
6	(c) Membership.—
7	(1) Voting members.—The Task Force shall be
8	composed of 9 voting members appointed, not later
9	than 90 days after the date of the enactment of this
10	Act, as follows:
11	(A) Three members appointed by the Presi-
12	dent.
13	(B) Three members appointed by the Presi-
14	dent pro tempore of the Senate.
15	(C) Three members appointed by the Speak-
16	er of the House of Representatives.
17	(2) Ex officio members.—The Federal and
18	State Cochairmen of the Appalachian Regional Com-
19	mission shall serve as ex officio, nonvoting members
20	of the Task Force.
21	(d) Facilities, Supplies, and Personnel.—Upon
22	the request of the Task Force, the Appalachian Regional
23	Commission shall provide to the Task Force any facilities,
24	supplies, and personnel necessary for the Task Force to
25	carry out its responsibilities under this Act; except that the

total cost of such facilities, supplies, and personnel shall
 not exceed \$500,000.

3 (e) USE OF OTHER STUDIES.—In conducting the 4 study under subsection (b), the Commission shall incor-5 porate the results of other studies on the needs of rural areas 6 described in subsection (b) and shall not duplicate such 7 studies.

8 *(f) REPORT.*—Not later than 9 months after the date 9 of the first meeting of the Task Force, the Task Force shall 10 transmit to Congress a report on the results of the study 11 conducted under subsection (b).

(g) TERMINATION.—The Task Force shall terminate on
the date of transmittal of the report under subsection (f).

14 SEC. 213. COMPLIANCE WITH BUY AMERICAN ACT.

None of the funds made available under this title, or
any amendment made by this title, may be expended in
violation of sections 2 through 4 of the Act of March 3, 1933
(41 U.S.C. 10a–10c; popularly known as the "Buy American Act"), which are applicable to those funds.

Amend the title so as to read: "A bill to reauthorize economic development programs under the Public Works and Economic Development Act of 1965 and the Appalachian Regional Development Act of 1965 for fiscal years 1994 through 1996, and for other purposes.". 1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Economic **Development Reauthorization Act of 1994".** 3 TITLE I-ECONOMIC 4 **DEVELOPMENT PROGRAMS** 5 6 SEC. 101. REAUTHORIZATION OF THE EDA THROUGH THE 7 ENACTMENT OF THE ECONOMIC DEVELOP-8 **MENT FINANCING ACT OF 1994.** 9 The Public Works and Economic Develop-10 ment Act of 1965 (42 U.S.C. 3121, et seq.) is 11 amended to read as follows: 12 "SECTION 1. SHORT TITLE; TABLE OF CONTENTS. "(a) SHORT TITLE.—This Act may be cited 13 14 as the 'Economic Development Financing Act 15 of 1994'. 16 **"(b)** TABLE OF CONTENTS.— "Sec. 1. Short title; table of contents. "Sec. 2. Congressional findings and Statement of purpose. **"TITLE I—GRANTS FOR PUBLIC WORKS AND DEVELOPMENT FACILITIES** "Sec. 101. Direct and supplementary grants. "Sec. 102. Limitation of funds expended in any 1 State. "Sec. 103. Authorization of appropriations. "Sec. 104. Financial assistance for sewer facilities. "Sec. 105. Construction cost increases. "Sec. 106. Use of funds in projects constructed under projected cost. "Sec. 107. Changed project circumstances.

"TITLE II—LOANS, LOAN GUARANTEES, AND ECONOMIC DEVELOPMENT REVOLVING FUND

- "Sec. 201. Public works and development facility loans.
- "Sec. 202. Business loans and loan guarantees.
- "Sec. 203. Economic development liquidating fund.

"TITLE III—STRATEGIC PLANNING, RESEARCH, INFORMATION, AND TECHNICAL ASSISTANCE

"Subtitle A—Strategic Economic Development Planning, Research, and Information

- "Sec. 301. Office of Strategic Economic Development Planning and Policy.
- "Sec. 302. Office of Economic Development Information.
- "Sec. 303. Uniform grant application form.
- "Subtitle B—Technical Assistance and Economic Development Planning
 - "Sec. 311. Technical assistance.
 - "Sec. 312. Economic development planning.
 - "Sec. 313. Business outreach center demonstration project.
 - "Sec. 314. Authorization of appropriations.

"TITLE IV-ELIGIBILITY AND INVESTMENT STRATEGIES

- "Sec. 401. Area eligibility.
- "Sec. 402. Investment strategy.
- "Sec. 403. Definition.
- "Sec. 404. Funding.

"TITLE V—ADMINISTRATION

- "Sec. 501. Appointment of Assistant Secretary of Commerce for Economic Development; compensation.
- "Sec. 502. Consultation of Secretary with other persons and agencies.
- "Sec. 503. Administration, operation, and maintenance.
- "Sec. 504. Expedited processing of applications.
- "Sec. 505. Performance evaluations of grant recipients.

"TITLE VI—MISCELLANEOUS

- "Sec. 601. Powers of Secretary.
- "Sec. 602. Transfer of functions of area redevelopment administration.
- "Sec. 603. Separability.
- "Sec. 604. Definition of State.
- "Sec. 605. Annual report to Congress.
- "Sec. 606. Use of other facilities.
- "Sec. 607. Authorization of appropriations.
- "Sec. 608. Penalties.
- "Sec. 609. Employment of expediters and administrative employees.
- "Sec. 610. Labor standards; rate of wages; assurance of maintenance of standards; enforcement.
- "Sec. 611. Maintenance of records of approved applications for financial assistance; public inspection.
- "Sec. 612. Records and audit.
- "Sec. 613. Prohibition against a statutory construction which might cause diminution in other Federal assistance.

"Sec. 614. Acceptance of applicants' certifications.

"TITLE VII—SPECIAL ECONOMIC DEVELOPMENT AND ADJUSTMENT ASSISTANCE

"Subtitle A—Grants and Adjustment Assistance

- "Sec. 701. Statement of purpose.
- "Sec. 702. Eligible recipient defined.
- "Sec. 703. Grants by Secretary.
- "Sec. 704. Annual reports by recipient and secretary.
- "Sec. 705. Authorization of appropriations.

"Subtitle B—Economic Development Financing

- "Sec. 711. Guaranteed loan program.
- "Sec. 712. Pilot equity finance program.
- "Sec. 713. Treatment of revolving loan funds.
- "Sec. 714. Sale of financial instruments in revolving loan funds.
- "Sec. 715. Economic development challenge grants demonstration project.

"Subtitle C—Business Development Assistance

- "Sec. 721. Findings, purposes, and definitions.
- "Sec. 722. Consolidation of information on technologies.
- "Sec. 723. Business Development and Technology Commercialization Corporation.
- "Sec. 724. Assistance to businesses in securing financing.
- "Sec. 725. Technical assistance for lenders and borrowers.

1 "SEC. 2. CONGRESSIONAL FINDINGS AND STATEMENT OF

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PURPOSE.

"(a) FINDINGS.—The Congress finds that 3 the maintenance of the national economy at 4 a high level is vital to the best interests of the 5 United States, but that some of our regions, 6 counties, and communities are suffering sub-7 stantial and persistent unemployment and 8 underemployment; that such unemployment 9 10 and underemployment cause hardship to 11 many individuals and their families, and 12 waste invaluable human resources; that to •HR 2442 RH

1 overcome this problem the Federal Govern-2 ment, in cooperation with the States, should 3 help areas and regions of substantial and persistent unemployment and underemployment 4 to take effective steps in planning and financ-5 ing their public works, business development, 6 7 industrial retention, and economic develop-8 ment; that Federal financial assistance, in-9 cluding grants for public works and develop-10 ment facilities to communities, industries, en-11 terprises, and individuals in areas needing 12 development should enable such areas to help 13 themselves achieve lasting improvement and 14 enhance the domestic prosperity by the estab-15 lishment of stable and diversified local econo-16 mies and improved local conditions, provided 17 that such assistance is preceded by and con-18 sistent with sound, long-range economic plan-19 ning; and that under the provisions of this Act 20 new employment opportunities should be cre-21 ated by developing and expanding new and 22 existing public works and other facilities and 23 resources, financing business development, 24 and promoting industrial retention.

"(b) DECLARATION.—The Congress declares
 that, in furtherance of maintaining the na tional economy at a high level—

4 "(1) the assistance authorized by this
5 Act should be made available to both
6 rural and urban areas;

"(2) such assistance be available for
planning for economic development prior
to the actual occurrences of economic
distress in order to avoid such condition;
and

"(3) such assistance be used for longterm economic rehabilitation in areas
where long-term economic deterioration
has occurred or is taking place.

16 "TITLE I—GRANTS FOR PUBLIC 17 WORKS AND DEVELOPMENT 18 FACILITIES

19 "SEC. 101. DIRECT AND SUPPLEMENTARY GRANTS.

20 "(a) IN GENERAL.—Upon the application of 21 any State, or political subdivision thereof, In-22 dian tribe, or private or public nonprofit or-23 ganization or association, the Secretary of 24 Commerce (hereafter in this Act referred to as 25 the 'Secretary') may—

1	"(1) make direct grants for the acqui-
2	sition or development of land and im-
3	provements for public works, public serv-
4	ice, or development facility usage, and
5	the acquisition, design and engineering,
6	construction, rehabilitation, alteration,
7	expansion, or improvement of such facili-
8	ties, including related machinery and
9	equipment if the Secretary finds that—
10	"(A) the project for which finan-
11	cial assistance is sought will directly
12	or indirectly—
13	"(i) tend to improve the op-
14	portunities, in the area where
15	such project is or will be located,
16	for the successful establishment
17	or expansion of industrial or com-
18	mercial plants or facilities,
19	"(ii) otherwise assist in the
20	creation of additional long-term
21	employment opportunities for
22	such area, or
23	"(iii) primarily benefit the
24	long-term unemployed and mem-
25	bers of low-income families;

"(B) the project for which a grant
is requested will fulfill a pressing
need of the area, or part thereof, in
which it is, or will be, located;
"(C) the area for which a project
is to be undertaken has an approved
investment strategy and such project
is consistent with such strategy; and

9 "(D) in the case of an area de-10 scribed in section 401(a)(4), the 11 project to be undertaken will provide 12 immediate useful work to unem-13 ployed and underemployed persons 14 in that area; and

"(2) make supplementary grants in 15 order to enable the States and other enti-16 17 ties to take maximum advantage of des-18 ignated Federal grant-in-aid programs (as 19 hereinafter defined), direct grants-in-aid 20 authorized under this section, and Fed-21 eral grant-in-aid programs authorized by 22 the Watershed Protection and Flood Prevention Act and the 11 watersheds au-23 thorized by the Flood Control Act of De-24 25 cember 22, 1944, for which they are eligi-

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ble but for which, because of their eco nomic situation, they cannot supply the
 required matching share.

4 **"(b) MAXIMUM PROPORTION OF DIRECT** 5 **GRANT FUNDS TO TOTAL PROJECT COST.—Sub-**6 ject to subsection (c), the amount of any direct 7 grant under this section for any project shall 8 not exceed 50 percent of the cost of such 9 project.

10 "(c) PROPORTION OF SUPPLEMENTARY GRANT FUNDS TO TOTAL PROJECT COST; RULES AND 11 12 **Regulations; Maximum Grants; Required** 13 Non-Federal Share.—The amount of any sup-14 plementary grant under this section for any 15 project shall not exceed the applicable per-16 centage established by regulations promul-17 gated by the Secretary, but in no event shall 18 the non-Federal share of the aggregate cost of 19 any such project (including assumptions of 20 debt) be less than 20 percent of such cost, ex-21 cept that in the case of a grant to an Indian 22 tribe, the Secretary may reduce the non-Fed-23 eral share below such percentage or may 24 waive the non-Federal share. In the case of 25 any State or political subdivision thereof

1 which the Secretary determines has ex-2 hausted its effective taxing and borrowing ca-3 pacity, the Secretary shall reduce the non-4 Federal share below such percentage or shall 5 waive the non-Federal share in the case of 6 such a grant for a project in an area described 7 in section 401(a)(4). In the case of any commu-8 nity development corporation which the Sec-9 retary determines has exhausted its effective 10 borrowing capacity, the Secretary may re-11 duce the non-Federal share below such per-12 centage or waive the non-Federal share in the 13 case of such a grant for a project in an area 14 described in section 401(a)(4). Supplementary 15 grants shall be made by the Secretary, in ac-16 cordance with such regulations as the Sec-17 retary shall prescribe, by increasing the 18 amounts of direct grants authorized under 19 this section or by the payment of funds appro-20 priated under this Act to the heads of the de-21 partments, agencies, and instrumentalities of 22 the Federal Government responsible for the 23 administration of the applicable Federal pro-24 grams. Notwithstanding any requirement as 25 to the amount or sources of non-Federal funds

1 that may otherwise be applicable to the Fed-2 eral program involved, funds provided under 3 this subsection shall be used for the sole pur-4 pose of increasing the Federal contribution to specific projects under such programs above 5 6 the fixed maximum portion of the cost of such 7 project otherwise authorized by the applica-8 ble law. The term 'designated Federal grant-9 in-aid programs,' as used in this subsection, 10 means such existing or future Federal grant-11 in-aid programs assisting in the construction 12 or equipping of facilities as the Secretary 13 may, in furtherance of the purposes of this 14 Act, designate as eligible for allocation of 15 funds under this section. In determining the 16 amount of any supplementary grant available 17 to any project under this section, the Sec-18 retary shall take into consideration the rel-19 ative needs of the area and the nature of the 20 project to be assisted.

21 "(d) REGULATIONS; FACTORS TO BE CONSID22 ERED IN PRESCRIBING REGULATIONS.—-The Sec23 retary shall prescribe regulations and proce24 dures to carry out this section which will as25 sure that adequate consideration is given to

the relative needs of eligible areas. In pre scribing such rules, regulations, and proce dures the Secretary shall consider among
 other relevant factors—

5 "(1) the severity of the rates of unem6 ployment in the eligible areas and the du7 ration of such unemployment, and

8 "(2) the income levels of families and
9 the extent of underemployment in eligi10 ble areas.

11 "(e) REVIEW AND COMMENT UPON PROJECTS 12 BY LOCAL GOVERNMENTAL AUTHORITIES.—The 13 Secretary shall prescribe regulations which 14 will assure that appropriate local govern-15 mental authorities have been given a reason-16 able opportunity to review and comment 17 upon proposed projects under this section.

18 "SEC. 102. LIMITATION OF FUNDS EXPENDED IN ANY 1 19 STATE.

20 "Not more than 15 percent of the appro-21 priations made pursuant to this title may be 22 expended in any 1 State unless the Secretary 23 determines that expenditures in excess of 24 such limitation are necessary by reason of the occurrence of a major natural disaster in such
 State.

3 "SEC. 103. AUTHORIZATION OF APPROPRIATIONS.

4 "There is authorized to be appropriated to
5 carry out this title \$160,000,000 for fiscal year
6 1994 and \$130,924,000 for fiscal year 1995.
7 Such sums shall remain available until ex8 pended.

9 "SEC. 104. FINANCIAL ASSISTANCE FOR SEWER FACILITIES.

10 "No financial assistance shall be extended 11 under this Act for sewer or other waste dis-12 posal facilities unless the appropriate agency 13 of the State in which the project is located 14 certifies that such facilities meet applicable 15 Federal, State, interstate, or local water qual-16 ity standards.

17 "SEC. 105. CONSTRUCTION COST INCREASES.

"In any case where a grant (including a supplemental grant) has been made under this title for a project and after such grant has been made but before completion of the project, the cost of such project based upon the designs and specifications which were the basis of the grant has been increased because of increases in costs, the amount of such grant may be increased by an amount equal to the
 percentage increase, as determined by the
 Secretary, in such costs.

4 "SEC. 106. USE OF FUNDS IN PROJECTS CONSTRUCTED
5 UNDER PROJECTED COST.

6 "In any case where a grant (including a 7 supplemental grant) has been made under 8 this title for a project and after such grant has 9 been made but before completion of the 10 project, the cost of such project based upon 11 the designs and specifications which were the 12 basis of the grant has decreased because of 13 decreases in costs, such underrun funds may 14 be used to improve the project either directly 15 or indirectly as determined by the Secretary. 16 "SEC. 107. CHANGED PROJECT CIRCUMSTANCES.

17 "In any case where a grant (including a 18 supplemental grant) has been made under 19 this title for a project and after such grant has 20 been made but before completion of the 21 project, the purpose or scope of such project 22 which was the basis of the grant has changed, 23 the Secretary may approve the use of grant 24 funds on such changed project if the Sec-25 retary determines such changes are necessary to enhance economic development in the
 area.

3 "TITLE II—LOANS, LOAN GUAR4 ANTEES, AND ECONOMIC DE5 VELOPMENT REVOLVING 6 FUND

7 "SEC. 201. PUBLIC WORKS AND DEVELOPMENT FACILITY
8 LOANS.

9 "(a) IN GENERAL.—Subject to subsection 10 (b) and section 401, upon the application of 11 any State, any political subdivision of any 12 State, any Indian tribe, or any private or pub-13 lic nonprofit organization or association, the 14 Secretary may purchase evidences of indebt-15 edness and make loans to assist in financing—

"(1) the purchase or development of 16 17 land and improvements for public works, 18 public service, or development facility 19 usage, including public works, public service, and development facility usage, 20 to be provided by agencies of the Federal 21 Government pursuant to legislation re-22 23 quiring that non-Federal entities bear some part of the cost of providing such 24 25 works, service, or usage; and

"(2) the acquisition, construction, re-1 2 habilitation, alteration, expansion, or improvement of such facilities, including re-3 lated machinery and equipment. 4 "(b) CONDITIONS.—The Secretary may pro-5 vide financial assistance under subsection (a) 6 only if the Secretary finds that-7 "(1) the project for which financial as-8 sistance is sought will directly or indi-9 rectly-10 "(A) tend to improve the opportu-11 12 nities, in the area where such project is or will be located. for the success-13 ful establishment or expansion of in-14 dustrial or commercial plants or fa-15 cilities. 16 17 "(B) otherwise assist in the cre-18 ation of additional long-term employ-19 ment opportunities for such area, or "(C) primarily benefit the long-20 term unemployed and members of 21 22 low-income families: "(2) the funds requested for such 23 24 project are not otherwise available from

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1	agencies on terms which in the opinion of
2	the Secretary will permit the accomplish-
3	ment of the project;
4	"(3) the amount of the loan plus the
5	amount of other available funds for such
6	project are adequate to ensure the com-
7	pletion of the project;
8	"(4) there is a reasonable expectation
9	of repayment; and
10	"(5) such area has an approved in-
11	vestment strategy under section 402 and
12	the project for which financial assistance
13	is sought is consistent with such strategy.
14	"(c) Loan Terms; Interest Rates.—
15	"(1) MAXIMUM TERM OF MATURITY.—
16	Subject to section 601, no loan, including
17	renewals or extensions of any loan, shall
18	be made under this section for a period
19	exceeding 40 years, and no evidence of
20	indebtedness maturing more than 40
21	years from the date of purchase shall be
22	purchased under this section.
23	"(2) INTEREST.—Loans under this sec-
24	tion shall bear interest at a rate not less
25	than a rate determined by the Secretary

of the Treasury taking into consideration 1 2 the current average market yield on outstanding marketable obligations of the 3 United States with remaining periods to 4 maturity comparable to the average ma-5 6 turities of such loans, adjusted to the 7 nearest ¹/₈ of 1 percent, minus not to exceed ¹/₂ of 1 percent per annum. 8

9 "(d) AUTHORIZATION OF APPROPRIATIONS.— 10 There are hereby authorized to be appro-11 priated such sums as may be necessary to 12 carry out the provisions of this section and 13 section 202.

14 "(e) REGULATIONS.—The Secretary shall 15 prescribe regulations which will assure that 16 appropriate local governmental authorities 17 have been given a reasonable opportunity to 18 review and comment upon proposed projects 19 under this section.

20 "SEC. 202. BUSINESS LOANS AND LOAN GUARANTEES.

21 **"(a) IN GENERAL.**—

22 "(1) FINANCIAL ASSISTANCE AUTHOR23 IZED.—Subject to section 401, the Sec24 retary may assist in the financing the
25 purchase or development of land and fa-

1	cilities (including machinery and equip-
2	ment) for industrial or commercial usage,
3	including the construction of new build-
4	ings, the rehabilitation of abandoned or
5	unoccupied buildings, and the alteration,
6	conversion, or enlargement of existing
7	buildings by—
8	"(A) purchasing evidences of in-
9	debtedness;
10	"(B) making loans (which for pur-
11	poses of this section shall include
12	participation in loans); and
13	"(C) guaranteeing loans made to
14	private borrowers by private lending
15	institutions, for any of the purposes
16	referred to in this paragraph upon
17	application of such institution and
18	upon such terms and conditions as
19	the Secretary may prescribe, except
20	that no such guarantee shall at any
21	time exceed 90 percent of the amount
22	of the outstanding unpaid balance of
23	such loan.

"(2) INTEREST SUBSIDY.—

1	"(A) AUTHORIZATION.—In addition
2	to any other financial assistance
3	under this subchapter, the Secretary
4	may, in the case of any loan guaran-
5	tee under authority of paragraph (1)
6	of this section, pay to or on behalf of
7	the private borrower an amount suffi-
8	cient to reduce up to 4 percentage
9	points the interest paid by such bor-
10	rower on such guaranteed loans.
11	"(B) MAXIMUM AMOUNT OF BUY-
12	DOWN.—No payment under this para-
13	graph shall result in the interest rate
14	being paid by a borrower on such a
15	guaranteed loan being less than the
16	rate of interest for such a loan if the
17	loan were made under section 201.
18	"(C) FREQUENCY OF PAYMENT.—
19	Payments made to or on behalf of
20	such borrower shall be made no less
21	often than annually.
22	"(3) WORKING CAPITAL LOANS AND GUAR-
23	ANTEES.—The Secretary may assist in fi-
24	nancing any industrial or commercial ac-
25	tivity by—

"(A) making working capital
 loans;

3 **"(B)** guaranteeing working capital loans made to private borrowers by 4 private lending institutions upon ap-5 plication of such institution and upon 6 such terms and conditions as the Sec-7 8 retary may prescribe, except that no such guarantee shall at any time ex-9 10 ceed 90 percent of the amount of the outstanding unpaid balance of such 11 12 loan:

"(C) guaranteeing rental payments of leases for buildings and
equipment, except that no such guarantee shall exceed 90 percent of the
remaining rental payments required
by the lease; and

"(D) paying those debts with respect to which a lien against property
has been legally obtained (including
the refinancing of any such debt) in
any case where the Secretary determines that the payment is essential in
order to—

1	"(i) save employment in a des-
2	ignated area;
3	"(ii) avoid a significant rise in
4	unemployment; or
5	"(iii) create new or increased
6	employment.

7 "(b) TERMS AND CONDITIONS.—Financial as8 sistance under this section shall be on such
9 terms and conditions as the Secretary deter10 mines, subject to the following restrictions
11 and limitations:

"(1) Such financial assistance shall 12 not be extended to assist establishments 13 relocating from 1 area to another or to 14 assist subcontractors whose purpose is to 15 divest, or whose economic success is de-16 17 pendent upon divesting, other contrac-18 tors or subcontractors of contracts there-19 tofore customarily performed by them, except that this limitation shall not be 20 construed as prohibiting assistance for 21 the expansion of an existing business en-22 tity through the establishment of a new 23 branch, affiliate, or subsidiary of such en-24 tity if the Secretary finds that the estab-25

lishment of such branch, affiliate, or sub-1 sidiary will not result in an increase in 2 3 unemployment of the area of original location or in any other area where such 4 5 entity conducts business operations, un-6 less the Secretary has reason to believe that such branch, affiliate, or subsidiary 7 8 is being established with the intention of closing down the operations of the exist-9 10 ing business entity in the area of the business entity's original location or in 11 any other area where the entity conducts 12 13 such operations.

"(2) Such assistance shall be extended 14 only to applicants, both private and pub-15 lic (including Indian tribes), which have 16 17 been approved for such assistance by an 18 agency or instrumentality of the State or 19 political subdivision thereof in which the project to be financed is located, and 20 which agency or instrumentality is di-21 rectly concerned with problems of eco-22 23 nomic development in such State or subdivision. 24

1 **"(3)** The project for which financial 2 assistance is sought shall be reasonably 3 calculated to provide more than a tem-4 porary alleviation of unemployment or 5 underemployment within the area in 6 which the project is or will be located.

"(4) No loan or guarantee may be ex-7 tended under this section unless the fi-8 nancial assistance applied for is not oth-9 erwise available from private lenders or 10 from other Federal agencies on terms 11 which in the opinion of the Secretary will 12 13 permit the accomplishment of the 14 project.

"(5) The Secretary may not make any
loan without a participation unless the
Secretary determines that the loan cannot be made on a participation basis.

"(6) No evidences of indebtedness
may be purchased and no loans may be
made or guaranteed unless the Secretary
is determined that there is reasonable assurance of repayment.

24 "(7) Subject to section 601(a)(5), no
25 loan or guarantee, including any renewal

or extension of a loan or guarantee, may 1 be made under this section for a term to 2 maturity of more than 25 years and no 3 evidences of indebtedness which matures 4 more than 25 years after the date of pur-5 6 chase may be purchased under this sec-7 tion, except that this paragraph shall not 8 apply to securities or obligations received by the Secretary as a claimant in 9 bankruptcy or equitable reorganization 10 or as a creditor in other proceedings at-11 tendant upon insolvency of the obligor. 12

"(8) Loans made and evidences of in-13 debtedness purchased under this section 14 shall bear interest at a rate not less than 15 a rate determined by the Secretary of the 16 17 Treasury taking into consideration the 18 current average market yield on out-19 standing marketable obligations of the United States with remaining periods to 20 maturity comparable to the average ma-21 22 turities of such loans, adjusted to the 23 nearest ¹/₈ of 1 percent, plus an additional charge, if any, toward covering other 24 costs of the program as the Secretary 25

may determine to be consistent with the
 purpose of this section.

3 "(9) Loan assistance (other than for a working capital loan) shall not exceed 65 4 percent of the aggregate cost to the appli-5 cant (excluding all other Federal aid in 6 connection with the undertaking) of ac-7 quiring or developing land and facilities 8 (including machinery and equipment), 9 10 and of constructing, altering, converting, rehabilitating, or enlarging the building 11 or buildings of the particular project, and 12 13 shall, among others, be on the condition that— 14

"(A) other funds are available in
an amount which, together with the
assistance provided under this section, shall be sufficient to pay such
aggregate cost;

"(B) not less than 15 percent of
such aggregate cost be supplied as
equity capital or as a loan repayable
in no shorter period of time and at no
faster an amortization rate than the
Federal financial assistance extended

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under this section is being repaid, and if such a loan is secured, the security for the loan shall be subordinate and inferior to the lien or liens securing such Federal financial assistance;

"**(C)** 7 except with respect to projects involving financial participa-8 tion by Indian tribes, not less than 5 9 percent of such aggregate cost shall 10 be supplied by the State or any agen-11 cy, instrumentality, or political sub-12 13 division of a State, or by a community or area organization which is non-14 15 governmental in character, unless the Secretary shall determine in accord-16 17 ance with objective standards pre-18 scribed by regulation that all or part 19 of such funds are not reasonably 20 available to the project because of the 21 economic distress of the area or for 22 other good cause, in which case the 23 Secretary may waive the requirement 24 of this provision to the extent of such 25 unavailability, and allow the funds 1

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required by this subsection to be supplied by the applicant or by such other non-Federal source as may reasonably be available to the project; and

"(D) to the extent the Secretary 6 7 finds such action necessary to encourage financial participation in a 8 particular project by other lenders 9 and investors, and except as other-10 wise provided in subparagraph (B), 11 any Federal financial assistance ex-12 13 tended under this section may be repayable only after other loans made 14 15 in connection with such project have been repaid in full, and the security, 16 17 if any, for such Federal financial as-18 sistance may be subordinate and infe-19 rior to the lien or liens securing other 20 loans made in connection with the 21 same project.

22 "SEC. 203. ECONOMIC DEVELOPMENT LIQUIDATING FUND.

23 "The Economic Development Revolving
24 Fund established before the date of the enact25 ment of the Economic Development Financing

Act of 1994 shall continue to be available to
 the Secretary as a liquidating account as de fined under section 502 of the Federal Credit
 Reform Act of 1990 for payment of obligations
 and costs in connection with financial assist ance extended under this Act before October
 1, 1991.

8 "TITLE III—STRATEGIC PLAN9 NING, RESEARCH, INFORMA10 TION, AND TECHNICAL AS11 SISTANCE
12 "Subtitle A—Strategic Economic

13 Development Planning, Re14 search, and Information

15 "SEC. 301. OFFICE OF STRATEGIC ECONOMIC DEVELOP-16 MENT PLANNING AND POLICY.

"(a) ESTABLISHMENT.—The Secretary shall
establish an Office of Strategic Economic Development Planning and Policy (hereafter in
this section referred to as 'the Office').

21 "(b) DUTIES.—The duties of the head of the22 Office are as follows:

23 "(1) RESEARCH, EVALUATION AND DEM24 ONSTRATION.—To support research, eval25 uation and demonstration projects to

study and assess best practices in eco nomic development and to examine
 trends and changes in economic condi tions that affect regional development.

"(2) POLICY DEVELOPMENT.—To de-5 velop recommendations on both short-6 and long-term policies regarding eco-7 8 nomic development issues and programs, to help foster the diffusion of innovative, 9 10 best practices in economic development throughout the Department of Com-11 12 merce.

13 "(3) COORDINATION.—To take a leading role in developing and promoting means 14 15 for greater coordination among States, regions and local communities in the de-16 17 sign and implementation of economic de-18 velopment strategies, and shall work in 19 conjunction with Federal agencies on developing and implementing means for re-20 ducing fragmentation and increase co-21 22 ordination among Federal programs that 23 provide economic development assist-24 ance.

1 "(4) INFORMATION DISSEMINATION.—To sponsor and support conferences, work-2 shops, and other forums to bring together 3 the best scholars and practitioners in the 4 field to effectively disseminate knowl-5 6 edge of the state-of-the-art in economic 7 development to Federal, State, and local 8 development organizations. It shall also disseminate information on all aspects of 9 economic development through elec-10 11 tronic and printed media, making such information widely accessible. 12

13 "(c) RESEARCH IN CAUSES OF LONG-TERM
14 ECONOMIC DETERIORATION.—

15 **"(1) IN GENERAL.—To assist in the** 16 long-range accomplishment of the pur-17 poses of this Act, the Secretary, in co-18 operation with other agencies having 19 similar functions, shall establish and con-20 duct a continuing program of study, 21 training, and research to—

22 "(A) assist in determining the
23 causes of unemployment, under24 employment, underdevelopment, and

1	chronic depression in the various
2	areas and regions of the Nation,
3	"(B) assist in the formulation and
4	implementation of national, State,
5	and local programs which will raise
6	income levels and otherwise produce
7	solutions to the problems resulting
8	from these conditions, and
9	"(C) assist in providing the per-
10	sonnel needed to conduct such pro-
11	grams.
12	"(2) MANNER OF PROVIDING STUDY, AS-
13	SISTANCE.—The program of study, train-
14	ing, and research may be conducted by
15	the Secretary through—
16	"(A) members of the Secretary's
17	staff;
18	"(B) the payment of funds author-
19	ized for this section to other depart-
20	ments or agencies of the Federal Gov-
21	ernment;
22	"(C) the employment of private in-
23	dividuals, partnerships, firms, cor-
24	porations, or suitable institutions;
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1	"(D) contracts entered into for
2	such purposes;
3	"(E) grants to such individuals,
4	organizations, or institutions as the
5	Secretary determines to be appro-
6	priate; or
7	"(F) conferences and similar
8	meetings organized for such pur-
9	poses.
10	"(3) AVAILABILITY OF RESULTS OF RE-
11	SEARCH.—The Secretary shall make avail-
12	able to interested individuals and organi-
13	zations the results of such research.
14	"(4) ANNUAL REPORT OF SECRETARY.—
15	The Secretary shall include in the annual
16	report under section 606 a detailed state-
17	ment concerning the study and research
18	conducted under this section together
19	with the Secretary's findings and conclu-
20	sions and such recommendations for leg-
21	islative and other action as the Secretary
22	may consider appropriate.
23	"(d) Geographic Analysis Tool.—
24	"(1) IN GENERAL.—The Secretary shall,
25	in cooperation with other appropriate

Federal agencies develop a computerized geographic analysis tool that all Federal departments and agencies and grant recipients may use to evaluate the success of these programs.

6 "(2) **REPORT.**—Not later than 6 months 7 after the date of the enactment of the **Economic Development Financing Act of** 8 1994, the Secretary shall transmit to Con-9 gress a report on use of the computerized 10 geographic analysis tool developed pur-11 suant to paragraph (1) by Federal depart-12 13 ments and agencies.

14 "(e) INDEPENDENT ADVISORY COMMITTEE.— 15 The Secretary shall establish an advisory 16 committee made up of representatives from 17 major State, local, and nonprofit economic de-18 velopment organizations as well as nationally 19 recognized experts on innovative approaches 20 to economic development to advise and make 21 recommendations to the Office.

22 "(f) FEDERAL COORDINATING COUNCIL FOR
23 ECONOMIC DEVELOPMENT.—

24 "(1) IN GENERAL.—The Secretary shall
25 establish a Federal Coordinating Council

1for Economic Development (hereafter in2this section referred to as the 'Council').3"(2) COMPOSITION OF COUNCIL.—The4Council shall be composed of representa-5tives from the Federal agencies involved6in matters that affect regional economic7development.

8 **"(3)** DUTIES.—The council shall assist 9 in providing a unifying framework for 10 economic and regional development ef-11 forts and develop a governmentwide stra-12 tegic plan for economic development.

13 "(g) GRANTS AND CONTRACTS FOR DEM-14 ONSTRATION PROJECTS; PURPOSES.—The Sec-15 retary may make grants, enter into contracts, 16 or otherwise provide funds for any dem-17 onstration project in an eligible area which 18 the Secretary determines is designed to foster 19 regional productivity and growth, prevent 20 outmigration, and otherwise carry out the 21 purposes of this Act.

22 "SEC. 302. OFFICE OF ECONOMIC DEVELOPMENT INFORMA23 TION.

24 "(a) ESTABLISHMENT.—The Secretary shall
25 establish the Office of Economic Development

Information (hereafter in this section re ferred to as the 'Office') within the Office of
 Strategic Economic Development Planning
 and Policy.

5 "(b) DUTIES.—The duties of the head of the
6 Office shall be to—

7 "(1) serve as a central information 8 clearinghouse on matters relating to economic development, economic adjust-9 ment. industrial retention. disaster recov-10 11 ery, and defense conversion programs and activities of the Federal and State 12 governments, including political subdivi-13 sions of the States: and 14

"(2) help potential and actual appli-15 cants for economic development, eco-16 17 nomic adjustment, disaster recovery, in-18 dustrial retention, and defense conver-19 sion assistance under Federal. State and local laws in locating and applying for 20 21 such assistance, including financial and 22 technical assistance.

23 "(c) INFORMATION DATA BASES.—

24 "(1) USES.—The Office shall develop
25 information data bases for use by Federal

departments and agencies, State and 1 2 local governmental agencies, public and private entities, and individuals to assist 3 such agencies, entities, and individuals in 4 the process of identifying and applying 5 for assistance and resources under eco-6 nomic development, economic adjust-7 8 ment, disaster recovery, industrial retention, and defense conversion programs 9 10 and activities of the Federal, State, and 11 local governments.

12 "(2) SPECIFIC KINDS OF INFORMATION
13 REQUIRED TO BE INCLUDED.—The data
14 bases shall include the following kinds of
15 information:

"(A) A comprehensive compilation 16 17 of all relevant information concern-18 ing available economic development, 19 economic adjustment, disaster recovery, industrial retention, and defense 20 conversion programs of the Federal 21 22 Government, including key contact 23 people, descriptions of the application process, eligibility requirements 24 25 and criteria, selection and followup

procedures, and other such relevant information.

"(B) A compilation of major State 3 and local governmental economic de-4 velopment, economic adjustment, dis-5 aster relief, industrial retention, and 6 defense conversion assistance pro-7 grams, including lists of appropriate 8 offices, officers, and contact person-9 nel connected with, or involved in, 10 11 such programs.

"(C) A compilation of relevant and 12 available economic data and trends. 13 including information about the na-14 tional, regional and local impacts of 15 trade agreements, defense spending 16 17 and downsizing, technological 18 change, and other sources of substantial economic dislocation. 19

20 "(D) A compilation of case studies
21 and 'best practices' in economic de22 velopment, adjustment and conver23 sion.

24 "(E) A compilation of technology
25 development, deployment, diffusion,

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and commercialization programs, assistance and resources provided by Federal agencies, including listings of technologies, processes, and other proprietary rights owned, or held in part, by the Federal Government, and other such information as referred to in section 722 and any other relevant information, such as major State and

local programs, to assist technology development, deployment and commercialization in economic development, adjustment and conversion efforts.

"(F) A compilation of published
works (books, reports, articles, videos, and tapes), and selected texts of
such works, related to all facets of
economic development, economic adjustment and defense conversion.

21 "(G) A compilation of information
22 on case studies on early warning and
23 intervention efforts.

24 "(3) POINTS OF PUBLIC ACCESS.—

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"(A) IN GENERAL.—The Office shall establish several mechanisms to assure easy access by the public and others to such data bases, and to assure that the data bases be as accessible, user-friendly, culturally neutral, and affordable as possible.

"(B) OUTREACH.—The Office shall 8 conduct an extensive outreach to 9 States and communities, and to a 10 wide range of constituencies, includ-11 ing State and local government offi-12 cials, chambers of commerce, indus-13 14 trial organizations, labor unions, and community-based organizations, to 15 publicize the existence of the data 16 17 banks and other assistance and services provided under this section, and 18 19 how to acquire such assistance and 20 services. and access such data banks. 21 "(C) MEANS OF ACCESS.—Access to

the Office's data services shall include the following means:

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- "(i) A toll-free nationwide tele-1 2 phone number to provide direct phone access to the public. 3 "(ii) On-line electronic access 4 through existing computer net-5 work services and publicly avail-6 able computer data base access 7 8 facilities, such as at repository libraries and by direct call-in via 9 modem. 10 "(iii) Printed manuals and ori-11 entation materials. 12
- "(iv) Periodic orientation
 workshops available to the public.
 "(v) On-call information specialists to address special problems requiring person-to-person
 assistance.

19 "(d) CONSULTATIVE MEETINGS.—The Office 20 shall conduct, on an annual basis, consult-21 ative meetings and briefings with constitu-22 encies from several different types of dis-23 tressed areas and regions, drawn from local 24 and State governments, economic develop-25 ment districts, Indian tribes, business, labor, community and public interest organizations
 and academic institutions. Such meetings and
 briefings shall be held in these different areas
 to introduce the Office's programs and re ceive comments and recommendations con cerning the Office's services and how to ex pand and improve them.

8 "(e) INTERAGENCY COORDINATION.—The 9 Secretary shall enter into such agreements 10 and understandings as may be necessary with 11 other Federal departments and agencies to 12 coordinate the accomplishment of the objec-13 tives of this section.

14 "SEC. 303. UNIFORM GRANT APPLICATION FORM.

15 "(a) DEVELOPMENT.—The Secretary shall, 16 in cooperation with the heads of appropriate 17 Federal departments and agencies, develop a 18 general, simplified application form for grant 19 assistance under this Act which shall be used 20 by all Federal departments and agencies 21 which provide grant assistance.

"(b) REPORT.—Not later than 6 months
after the date of the enactment of this section,
the Secretary shall transmit to Congress a report on use of the form developed pursuant to

subsection (a) by Federal departments and
 agencies.

3 "Subtitle B—Technical Assistance 4 and Economic Development 5 Planning

6 "SEC. 311. TECHNICAL ASSISTANCE.

7 "(a) IN GENERAL.—In carrying out the du-8 ties of the Secretary under this Act, the Sec-9 retary may provide technical assistance 10 which would be useful in alleviating or pre-11 venting conditions of excessive unemploy-12 ment or underemployment to areas which the 13 Secretary finds have substantial need for 14 such assistance, including assistance for 15 project planning and feasibility studies, man-16 agement and operational assistance, and stud-17 ies evaluating the needs of, and developing 18 potentialities for, economic growth of such 19 areas.

20 "(b) PROCEDURES AND TERMS.—

21 "(1) MANNER OF PROVIDING ASSIST22 ANCE.—Assistance may be provided by the
23 Secretary through—

24 "(A) members of the Secretary's
25 staff;

1	"(B) the payment of funds author-
2	ized for this section to other depart-
3	ments or agencies of the Federal Gov-
4	ernment;
5	"(C) the employment of private in-
6	dividuals, partnerships, firms, cor-
7	porations, or suitable institutions;
8	"(D) contracts entered into for
9	such purposes; or
10	"(E) grants-in-aid to appropriate
11	public or private nonprofit State,
12	area, district, or local organizations.
13	"(2) R epayment terms.—The Sec-
14	retary, in the Secretary's discretion, may
15	require the repayment of assistance pro-
16	vided under this subsection and pre-
17	scribe the terms and conditions of such
18	repayment.
19	"(c) Grants Covering Administrative Ex-
20	PENSES.—
21	"(1) IN GENERAL.—The Secretary may
22	make grants to defray not to exceed 75
23	percent of the administrative expenses of
24	organizations which he determines to be
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25 qualified to receive grants-in-aid under

subsection (a), except that in the case of
 a grant under this subsection to an In dian tribe the Secretary is authorized to
 defray up to 100 percent of such ex penses.

"(2) DETERMINATION OF NON-FEDERAL SHARE.—In determining the amount of the non-Federal share of administrative costs or expenses, the Secretary shall give due consideration to all contributions both in cash and in kind, fairly evaluated, includ-**ing space, equipment, and services.**

13 **"(3) USE OF GRANTS WITH PLANNING** 14 **GRANTS.**—Where practicable, grants-in-aid authorized under this subsection shall be 15 used in conjunction with other available 16 17 planning grants, such as planning activi-18 ties described in section 105(a)(13) of the 19 Housing and Community Development Act of 1974 and highway planning and re-20 21 search grants authorized under the Federal Aid Highway Act of 1962, to assure 22 23 adequate and effective planning and economical use of funds. 24

"(d) AVAILABILITY OF TECHNICAL INFORMA-1 2 TION; FEDERAL PROCUREMENT.—The Secretary shall aid areas by furnishing to interested in-3 dividuals, communities, industries, and enter-4 5 prises within such areas any assistance, tech-6 nical information, market research, or other 7 forms of assistance, information, or advice 8 which would be useful in alleviating or pre-9 venting conditions of excessive unemploy-10 ment or underemployment within such areas. 11 The Secretary may furnish the procurement 12 divisions of the various departments, agen-13 cies, and other instrumentalities of the Fed-14 eral Government with a list containing the 15 names and addresses of business firms which 16 are desirous of obtaining Government con-17 tracts for the furnishing of supplies or serv-18 ices, and designating the supplies and serv-19 ices such firms are engaged in providing.

20 "SEC. 312. ECONOMIC DEVELOPMENT PLANNING.

- 21 "(a) DIRECT GRANTS.—
- (1) IN GENERAL.—The Secretary may,
 upon application of any State, or city, or
 other political subdivision of a State, or
 sub-State planning and development or-

ganization (including an economic devel opment district), make direct grants to
 such State, city, other political subdivi sion, or organization to pay up to 80 per cent of the cost for economic develop ment planning.

"(2) PLANNING PROJECTS SPECIFICALLY 7 8 **INCLUDED.**—The planning for cities, other political subdivisions, and sub-State plan-9 ning and development organizations (in-10 11 cluding an economic development district) assisted under this section shall in-12 13 clude systematic efforts to reduce unemployment and increase incomes. 14

15 **"(3)** PLANNING PROCESS.—The planning 16 shall be a continuous process involving 17 public officials and private citizens in 18 analyzing local economies, defining de-19 velopment goals, determining project op-20 portunities, and formulating and imple-21 menting a development program.

22 "(4) COOPERATIVE DEVELOPMENT OF IN23 VESTMENT STRATEGY.—Any State invest24 ment strategy prepared with assistance
25 under this section shall be prepared co-

operatively by the State, the political sub divisions of the State, and the economic
 development districts located in whole or
 in part within such State.

5 **"(5)** STATE CERTIFICATION.—Upon com6 pletion of any such strategy, the State
7 shall certify to the Secretary that—

8 "(A) in the preparation of such State investment strategy, the local 9 and economic development district 10 11 strategies were considered and, to the 12 fullest extent possible, such State strategy is consistent with such local 13 and economic development district 14 15 strategies; and

"(B) such State strategy is consist-16 17 ent with such local and economic de-18 velopment district strategies, or, if 19 such State strategy is not consistent 20 with such local and economic devel-21 opment district strategies, all of the 22 inconsistencies of the State strategy 23 with the local and economic development district strategies, and the jus-24

tification for each of these inconsist-
encies.
"(6) COMPREHENSIVE PLANNING PROC-
ESS.—The development of any State in-
vestment strategy shall be a part of a
comprehensive planning process that
shall consider the provisions of public
works to—
"(A) stimulate and channel devel-
opment, economic opportunities, and
choices for individuals;
"(B) support sound land use;
"(C) enhance and protect the en-
vironment including the conservation
and preservation of open spaces and
environmental quality;
"(D) provide public services; and
"(E) balance physical and human
resources through the management
and control of physical development.
"(7) COORDINATION OF ASSISTANCE
UNDER 311(c).—The assistance available
under this section may be provided in ad-
dition to assistance available under sec-

tion 311(c) but shall not supplant such as sistance.

3 "(8) ANNUAL REPORT BY RECIPIENT.—
4 Each State receiving assistance under
5 this subsection shall submit to the Sec6 retary an annual report on the planning
7 process assisted under this subsection.

8 **"(b)** COMPLIANCE WITH REVIEW PROCE-9 DURE.—The planning assistance authorized 10 under this title shall be used in conjunction 11 with any other available Federal planning as-12 sistance to assure adequate and effective 13 planning and economical use of funds.

14 "SEC. 313. BUSINESS OUTREACH CENTER DEMONSTRATION
15 PROJECT.

16 "(a) IN GENERAL.—The Secretary shall con-17 duct a project in each of fiscal years 1994 18 through 1996 with funds made available 19 under this title for the purpose of demonstrat-20 ing methods of assisting isolated small busi-21 nesses to access small business services pro-22 vided by Federal, State, and local govern-23 ments.

24 "(b) ESTABLISHMENT OF CENTERS.—In con25 ducting the demonstration project under this

section, the Secretary shall establish 3 busi ness outreach centers. At least 2 of these busi ness outreach centers shall be established in
 rural areas.

5 "(c) PURPOSE OF CENTERS.—It shall be the
6 purpose of each business outreach center es7 tablished under this section—

"(1) to provide a one-stop clearing-house to assist isolated small businesses in accessing small business services pro-vided by Federal, State, and local govern-ments; and

13 "(2) to improve efficiency in the deliv14 ery of such services.

"(d) SERVICES TO BE PROVIDED.—Each business outreach center established under this section shall provide the following serv-18 **ices:**

19 "(1) Outreach to isolated small busi-20 nesses.

21 "(2) Assessment of the need of iso22 lated small businesses for assistance serv23 ices.

1 "(3) Referral of isolated small busi-2 nesses to small business assistance agen-3 cies. "(4) Preparation of materials required 4 by isolated small businesses for participa-5 tion in small business assistance pro-6 7 grams. "(5) Case management to assure fol-8 low up and quality control of business 9 services. 10 "(6) 11 Coordination of networking among isolated small businesses. 12 "(7) Quality control of small business 13 14 assistance services. "(e) ISOLATED SMALL BUSINESS DEFINED.— 15 16 For the purposes of this section, the term 'iso-17 lated small business' means a small business 18 that is unable to effectively access small busi-19 ness services provided by Federal, State, and 20 local governments due to linguistic, cultural, 21 or geographic barriers. 22 "SEC. 314. AUTHORIZATION OF APPROPRIATIONS.

23 "There is authorized to be appropriated to
24 carry out this title \$37,100,000 for fiscal year

1 1994 and \$50,000,000 for fiscal year 1995. Such
 2 sums shall remain available until expended.
 3 "TITLE IV—ELIGIBILITY AND

4 INVESTMENT STRATEGIES

5 "SEC. 401. AREA ELIGIBILITY.

6 "(a) CERTIFICATION.—In order to be eligi-7 ble for assistance under title I or II, an appli-8 cant seeking assistance to undertake a project 9 shall certify, as part of an application for such 10 assistance, that, as of the date of submission 11 of such application, the area in which the 12 project is located meets 1 or more of the fol-13 lowing criteria:

14 "(1) The area has a per capita income
15 of 80 percent or less of the national aver16 age.

"(2) The area has an unemployment
rate 1 percent above the national average
percentage for the most recent 24-month
period for which statistics are available.

21 "(3) The area has experienced or is
22 about to experience a sudden economic
23 dislocation resulting in job loss that is
24 significant both in terms of the number

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1	of jobs eliminated and the effect upon the
2	employment rate of the area.
3	"(4) The area is a community or
4	neighborhood (defined without regard to
5	political or other subdivisions or bound-
6	aries) which the Secretary determines
7	has 1 or more of the following conditions:
8	"(A) A large concentration of low-
9	income persons.
10	"(B) Rural areas having substan-
11	tial outmigration or substantial eco-
12	nomic deterioration and unemploy-
13	ment or underemployment.
14	"(C) Substantial unemployment.
15	"(b) DOCUMENTATION.—A certification
16	made under subsection (a) shall be supported
17	by Federal data, when available, and in other
18	cases by data available through the State gov-
19	ernment. Such documentation shall be accept-
20	ed by the Secretary unless it is determined to
21	be inaccurate. The most recent statistics
22	available shall be used.
23	"(c) SPECIAL RULE.—No area which meets
<u> </u>	

24 the criteria of subsection (a) shall be subject

to the requirements of subparagraphs (A) and
 (C) of section 101(a)(1).

3 "(d) DEFINITION.—For purposes of this Act,
4 the term 'large concentration of low-income
5 persons' means an area with a median family
6 income of not more than 80 percent of the na7 tional median family income.

8 "SEC. 402. INVESTMENT STRATEGY.

"The Secretary may provide assistance under this Act to an applicant for a project to be undertaken in an area only if the applicant submits to the Secretary, as part of an appli-**cation for such assistance, and the Secretary approves an investment strategy which**—

15 "(1) identifies the economic develop16 ment problems to be addressed using
17 such assistance;

"(2) identifies past, present, and projected future economic development investments in such area and public and
private participants and sources of funding for such investments;

23 "(3) sets forth a strategy for address24 ing the economic problems identified
25 pursuant to paragraph (1) and describes

how the strategy will solve such prob lems;

3 "(4) provides a description of the
4 project necessary to implement the strat5 egy, estimates of costs and time tables;
6 and

7 "(5) provides a summary of public
8 and private resources expected to be
9 available for such project.

10 **"SEC. 403. DEFINITION.**

11 "For purposes of this Act, the term 'eco12 nomic development district' means—

"(1) an economic development district
designated before the date of enactment
of the Economic Development Financing
Act of 1994 under section 403(a) of the
Public Works and Economic Development
Act of 1965, as in effect on the day before
such date; and

20 "(2) any district within a State
21 which—

22 "(A) is designated by the Sec23 retary;

24 "(B) is of sufficient size or popu25 lation and contains sufficient re-

1	sources to foster economic develop-
2	ment on a scale involving more than
3	1 county; and
4	"(C) does not contain within its
5	boundaries any part of another eco-
6	nomic development district des-
7	ignated under subparagraph (A).
8	"SEC. 404. FUNDING.
9	"Amounts authorized to be appropriated
10	under other sections of this Act shall be avail-
11	able for the purposes of carrying out this title.
12	"TITLE V—ADMINISTRATION
13	"SEC. 501. APPOINTMENT OF ASSISTANT SECRETARY OF
14	COMMERCE FOR ECONOMIC DEVELOPMENT;
15	COMPENSATION.
16	"(a) Administration of Act.—The Sec-
17	retary shall, with the assistance of an Assist-
18	ant Secretary of Commerce, administer this
19	Act.
20	"(b) Appointment of Assistant Sec-
21	RETARY.—
22	"(1) IN GENERAL.—The Assistant Sec-
23	retary whose position is established
24	under subsection (a) shall be appointed

by the President, by and with the advice
 and consent of the Senate.
 "(2) DUTIES.—The Assistant Secretary
 appointed under paragraph (1) shall per form such functions as the Secretary may
 prescribe.
 "SEC. 502. CONSULTATION OF SECRETARY WITH OTHER

8 **PERSONS AND AGENCIES.**

9 "(a) CONSULTATION ON PROBLEMS RELATING 10 TO UNEMPLOYMENT.—The Secretary may, from 11 time to time, call together and confer with 12 any persons, including representatives of 13 labor, management, agriculture, and govern-14 ment, who can assist in meeting the problems 15 of area and regional unemployment or 16 underemployment.

17 "(b) CONSULTATION ON ADMINISTRATION OF
18 ACT.—The Secretary may make provision for
19 such consultation with interested depart20 ments and agencies as he may deem appro21 priate in the performance of the functions
22 vested in him by this Act.

1 "SEC. 503. ADMINISTRATION, OPERATION, AND MAINTE-2NANCE.

"No Federal assistance shall be approved under this Act unless the Secretary is satis-fied that the project for which Federal assist-ance is granted will be properly and effi-ciently administered, operated, and main-8 **tained.**

9 "SEC. 504. EXPEDITED PROCESSING OF APPLICATIONS.

"(a) GUIDELINES.—Not later than 60 days
after the date of the enactment of the Economic Development Financing Act of 1994, the
Assistant Secretary for Economic Development shall—

15 "(1) publish guidelines to expedite the
16 processing of applications for assistance
17 under this Act; and

18 "(2) transmit to the Committee on 19 **Public Works and Transportation and the** Committee on Banking, Finance and 20 21 **Urban Affairs of the House of Represent-**22 atives and the Committee on Environment and Public Works and the Commit-23 tee on Banking, Housing, and Urban Af-24 25 fairs of the Senate a report containing such guidelines. 26

1	"(b) CONTENTS.—Guidelines to be pub-
2	lished under subsection (a) shall, at a mini-
3	mum, provide for the following:
4	"(1) Increased reliance on self-certifi-
5	cation by applicants to establish compli-
6	ance with other Federal laws.
7	"(2) Greater use of uniform applica-
8	tion forms and procedures.
9	"(3) Delegation of decisionmaking au-
10	thority to regional offices.
11	"(4) Reduction in the time and num-
12	ber of reviews conducted by other offices
13	of the Department of Commerce.
14	"SEC. 505. PERFORMANCE EVALUATIONS OF GRANT RE-
15	CIPIENTS.
16	"(a) IN GENERAL.—At least once every 2
17	years, the Secretary shall conduct an evalua-
18	tion of each university center and economic
19	development district receiving grant assist-
20	ance under this Act to assess the recipient's
21	performance and contribution toward job cre-
22	ation.

"(b) CRITERIA.—

"(1) ESTABLISHMENT.—The Secretary
 shall establish criteria for use in conduct ing evaluations under subsection (a).

"(2) CRITERIA FOR UNIVERSITY CEN-4 5 TERS.—The criteria for evaluation of a university center shall, at a minimum, 6 7 provide for an assessment of the center's contribution to providing technical as-8 sistance, conducting applied research, 9 and disseminating results of the center's 10 activities. 11

"(3) CRITERIA FOR ECONOMIC DEVELOPMENT DISTRICTS.—The criteria for evaluation of an economic development district
shall, at a minimum, provide for an assessment of management standards, financial accountability, and program performance.

"(c) PEER REVIEW.—In conducting an evaluation of a university center under subsection (a), the Secretary shall provide for the
participation of at least 1 other university
center on a cost-reimbursement basis.

"TITLE VI—MISCELLANEOUS

2 "SEC. 601. POWERS OF SECRETARY.

1

3 "(a) IN GENERAL.—In performing the du4 ties of the Secretary under this Act, the Sec5 retary may—

6 "(1) adopt, alter, and use a seal, which
7 shall be judicially noticed;

8 "(2) hold such hearings, sit and act at
9 such times and places, and take such tes10 timony, as the Secretary may deem advis11 able;

"(3) request directly from any execu-12 13 tive department, bureau, agency, board, commission, office, independent estab-14 lishment, or instrumentality information, 15 16 suggestions, estimates. and statistics needed to carry out the purposes of this 17 Act; and each department, bureau, agen-18 19 cy, board, commission, office, establishment or instrumentality is authorized to 20 21 furnish such information, suggestions, es-22 timates, and statistics directly to the Sec-23 retary;

24 "(4) under regulations prescribed by
25 the Secretary, assign or sell at public or

private sale, or otherwise dispose of for 1 2 cash or credit, in the Secretary's discretion and upon such terms and conditions 3 and for such consideration as the Sec-4 retary determines to be reasonable, any 5 evidence of debt, contract, claim, per-6 7 sonal property, or security assigned to or held by the Secretary in connection with 8 grants or loans made or evidences of in-9 debtedness purchased under this Act, 10 and collect or compromise all obligations 11 assigned to or held by him in connection 12 with such grants, loans, or evidences of 13 indebtedness until such time as such obli-14 gations may be referred to the Attorney 15 General for suit or collection; 16

17 "(5) further extend the maturity of or 18 renew any loan made or evidence of in-19 debtedness purchased under this Act, be-20 yond the periods stated in such loan or evidence of indebtedness or in this Act, 21 22 for additional periods not to exceed 10 23 years, if such extension or renewal will 24 aid in the orderly liquidation of such loan or evidence of indebtedness: 25

"(6) deal with, complete, renovate, im-1 2 prove, modernize, insure, rent, or sell for 3 cash or credit, upon such terms and conditions and for such consideration as the 4 5 Secretary determines to be reasonable, 6 any real or personal property conveyed to, or otherwise acquired by, the Sec-7 retary in connection with grants or loans 8 made or evidences of indebtedness pur-9 10 chased under this Act:

"(7) pursue to final collection, by way
of compromise or other administrative
action, prior to reference to the Attorney
General, all claims against 3d parties assigned to the Secretary in connection
with grants or loans made or evidences of
indebtedness purchased under this Act;

"(8) acquire, in any lawful manner,
any property (real, personal, or mixed,
tangible or intangible), whenever necessary or appropriate to the conduct of
activities under this Act;

23 "(9) in addition to any powers, func24 tions, privileges, and immunities other25 wise vested in the Secretary, take any ac-

tion, including the procurement of the 1 services of attorneys by contract, deter-2 3 mined by the Secretary to be necessary or desirable in making, purchasing, serv-4 icing, compromising, modifying, liquidat-5 6 ing, or otherwise administratively dealing with or realizing on loans made or 7 8 evidences of indebtedness purchased under this Act: 9

10 "(10) employ experts and consultants 11 or organizations as authorized by section 3109 of title 5, compensate individuals so 12 employed at rates not in excess of \$100 13 per diem, including travel time, and 14 15 allow them, while away from their homes or regular places of business, travel ex-16 17 penses (including per diem in lieu of sub-18 sistence) as authorized by section 5703 of 19 title 5 for persons in the Government service employed intermittently, while so 20 21 employed, except that contracts for such 22 employment may be renewed annually;

23 "(11) sue and be sued in any court of
24 record of a State having general jurisdic25 tion or in any United States district

court, and jurisdiction is conferred upon 1 such district court to determine such 2 controversies without regard to the 3 amount in controversy; but no attach-4 ment, injunction, garnishment, or other 5 6 similar process, mesne or final, shall be 7 issued against the Secretary or his prop-8 erty; and

9 "(12) establish such regulations and
10 procedures as the Secretary may deem
11 appropriate in carrying out the provi12 sions of this Act.

13 "(b) DEFICIENCY JUDGMENTS.—The author-14 ity under paragraph (7) of subsection (a) to 15 pursue claims shall include the authority to 16 obtain deficiency judgments or otherwise in 17 the case of mortgages assigned to the Sec-18 retary.

19 "(c) INAPPLICABILITY OF CERTAIN OTHER RE-20 QUIREMENTS.—Section 3709 of the Revised 21 Statutes of the United States shall not apply 22 to any contract of hazard insurance or to any 23 purchase or contract for services or supplies 24 on account of property obtained by the Sec-25 retary as a result of grants or loans made or evidences of indebtedness purchased under
 this Act if the premium for the insurance or
 the amount of the insurance does not exceed
 \$1,000.

5 "(d) POWERS OF CONVEYANCE AND EXECU-6 TION.—The power to convey and to execute, in 7 the name of the Secretary, deeds of convey-8 ance, deeds of release, assignments and satis-9 factions of mortgages, and any other written 10 instrument relating to real or personal prop-11 erty or any interest therein acquired by the 12 Secretary pursuant to the provisions of this 13 Act may be exercised by the Secretary, or by 14 any officer or agent appointed by the Sec-15 retary for such purpose, without the execu-16 tion of any express delegation of power or 17 power of attorney.

"(e) RULE OF CONSTRUCTION.—No provision
of this section shall be construed to except the
activities under this Act from the application
of sections 507(b), 517 and 2679 of title 28.

22 "SEC. 602. TRANSFER OF FUNCTIONS OF AREA REDEVELOP-

23 **MENT ADMINISTRATION.**

24 **"The functions, powers, duties, and au-**25 **thorities and the assets, funds, contracts,**

loans, liabilities, commitments, authoriza tions, allocations, and records which are vest ed in or authorized to be transferred to the
 Secretary of the Treasury under section 29(b)
 of the Area Redevelopment Act, and all func tions, powers, duties, and authorities under
 section 29(c) of such Act are hereby vested in
 the Secretary.

9 "SEC. 603. SEPARABILITY.

"Notwithstanding any other evidence of 10 the intent of Congress, it is hereby declared 11 12 to be the intent of Congress that if any provi-13 sion of this Act or the application thereof to 14 any persons or circumstances shall be ad-15 judged by any court of competent jurisdiction 16 to be invalid, such judgment shall not affect, 17 impair, or invalidate the remainder of this Act 18 or its application to other persons and cir-19 cumstances, but shall be confined in its oper-20 ation to the provision of this Act or the appli-21 cation thereof to the persons and cir-22 cumstances directly involved in the con-23 troversy in which such judgment shall have 24 been rendered.

1 "SEC. 604. DEFINITION OF STATE.

2 "For purposes of this Act, the terms 'State'
3 and 'United States' include the several States,
4 the District of Columbia, the Commonwealth
5 of Puerto Rico, the Virgin Islands, Guam, and
6 American Samoa.

7 "SEC. 605. ANNUAL REPORT TO CONGRESS.

8 "The Secretary shall make a comprehen-9 sive and detailed annual report to the Con-10 gress of his operations under this Act for each 11 fiscal year beginning with the fiscal year end-12 ing September 30, 1995. Such report shall be 13 printed and shall be transmitted to the Con-14 gress not later than July 1 of the year follow-15 ing the fiscal year with respect to which such 16 report is made.

17 "SEC. 606. USE OF OTHER FACILITIES.

18 "(a) DELEGATION OF FUNCTIONS TO OTHER 19 FEDERAL DEPARTMENTS AND AGENCIES.—The 20 Secretary may delegate to the heads of other 21 departments and agencies of the Federal Gov-22 ernment any of the Secretary's functions, 23 powers, and duties under this Act as he may 24 deem appropriate, and to authorize the re-25 delegation of such functions, powers, and duties by the heads of such departments and
 agencies.

97

"(b) DEPARTMENT AND AGENCY EXECUTION OF DELEGATED AUTHORITY.—Departments and agencies of the Federal Government shall ex-**ercise their powers, duties, and functions in such manner as will assist in carrying out the objectives of this Act.**

9 "(c) TRANSFER OF FUNDS.—

"(1) 10 TRANSFER **BETWEEN DEPART-**MENTS.—Funds authorized to be appro-11 priated under this Act may be trans-12 13 ferred between departments and agencies of the Government. if such funds are used 14 for the purposes for which they are spe-15 cifically authorized and appropriated. 16

17 "(2) TRANSFER FOR OTHER PURPOSES 18 UNDER THIS ACT.—Funds authorized to be appropriated under this Act may be 19 20 transferred between functions established under different titles of this Act, if 21 22 such funds are used for the purposes for which they are specifically authorized 23 and appropriated. Such transferred funds 24 shall remain available until expended, 25

and may be transferred to and merged
 with the appropriations under the head ing 'salaries and expenses' by the Sec retary to the extent necessary to admin ister the program.

6 "(d) FUNDS TRANSFERRED FROM OTHER DE-7 PARTMENTS AND AGENCIES.—In order to carry 8 out the objectives of this Act, the Secretary 9 may accept transfers of funds from other de-10 partments and agencies of the Federal Gov-11 ernment if the funds are used for the pur-12 poses for which (and in accordance with the 13 terms under which) the funds are specifically 14 authorized and appropriated. Such trans-15 ferred funds shall remain available until ex-16 pended, and may be transferred to and 17 merged with the appropriations under the 18 heading 'salaries and expenses' by the Sec-19 retary to the extent necessary to administer 20 the program.

21 "SEC. 607. AUTHORIZATION OF APPROPRIATIONS.

22 "There are hereby authorized to be appro-23 priated such sums as may be necessary to 24 carry out those provisions of the Act for 25 which specific authority for appropriations is

1 not otherwise provided in this Act except that 2 there are hereby authorized to be appro-3 priated to carry out those provisions of the 4 Act for which specific authority for appro-5 priations is not otherwise provided in this Act 6 not to exceed \$36,000,000 for the fiscal year 7 ending September 30, 1995. Appropriations 8 authorized under this Act shall remain avail-9 able until expended unless otherwise pro-10 vided by appropriations Acts. Amounts au-11 thorized to be appropriated under this sec-12 tion may be used to support a personnel level 13 of up to 375 full-time equivalents and to 'buy-14 out' existing employees without the loss of the 15 full-time equivalent positions filled by such 16 employees. Funds appropriated to carry out 17 the purposes of this Act are authorized to be 18 expended for the payment of all obligations 19 and expenditures arising from actions to pro-20 tect the Government's interest in grant prop-21 **erty.**

22 "SEC. 608. PENALTIES.

23 "(a) FALSE STATEMENTS; SECURITY OVER24 VALUATION.—Whoever makes any statement
25 knowing it to be false, or whoever willfully

overvalues any security, for the purpose of
 obtaining for such person or for any applicant
 any financial assistance under this Act or any
 extension of any such assistance by renewal,
 deferment, or action, or otherwise, or the ac ceptance, release, or substitution of security
 for such assistance, or for the purpose of in fluencing in any way the action of the Sec retary, or for the purpose of obtaining money,
 property, or anything of value, under this Act,
 shall be fined under title 18, United States
 Code, imprisoned for not more than 5 years,
 or both.

14 "(b) EMBEZZLEMENT AND FRAUD-RELATED
15 CRIMES.—Whoever, being connected in any ca16 pacity with the Secretary, in the administra17 tion of this Act—

"(1) embezzles, abstracts, purloins, or
willfully misapplies any moneys, funds,
securities, or other things of value,
whether belonging to such person or
pledged or otherwise entrusted to such
person;

24 "(2) with intent to defraud the Sec25 retary or any other body politic or cor-

porate, or any individual, or to deceive 1 any officer, auditor, or examiner, makes 2 any false entry in any book, report, or 3 statement of or to the Secretary, or with-4 out being duly authorized draws any 5 6 order or issues, puts forth, or assigns any note, debenture, bond, or other obliga-7 8 tion, or draft, bill of exchange, mortgage, judgment, or decree thereof; 9

"(3) with intent to defraud participates or shares in or receives directly or
indirectly any money, profit, property, or
benefit through any transaction, loan,
grant, commission, contract, or any other
act of the Secretary; or

"(4) gives any unauthorized informa-16 17 tion concerning any future action or plan 18 of the Secretary which might affect the 19 value of securities, or having such knowledge invests or speculates, directly or in-20 21 directly, in the securities or property of any company or corporation receiving 22 loans, grants, or other assistance from 23 the Secretary, 24

shall be fined under title 18, United States
 Code, imprisoned for not more than 5 years,
 or both.

4 "SEC. 609. EMPLOYMENT OF EXPEDITERS AND ADMINIS5 TRATIVE EMPLOYEES.

6 "No financial assistance shall be extended
7 by the Secretary under this Act to any busi8 ness enterprise unless the owners, partners,
9 or officers of such business enterprise—

10 "(1) certify to the Secretary the 11 names of any attorneys, agents, and other persons engaged by or on behalf of such 12 13 business enterprise for the purpose of expediting applications made to the Sec-14 15 retary for assistance of any sort, under this Act, and the fees paid or to be paid 16 17 to any such person; and

18 "(2) execute an agreement binding 19 such business enterprise, for a period of 20 2 years after such assistance is rendered by the Secretary to such business enter-21 22 prise, to refrain from employing, ten-23 dering any office or employment to, or re-24 taining for professional services, any person who, on the date such assistance or 25

	100
1	any part thereof was rendered, or within
2	the 1-year period ending on such date,
3	shall have served as an officer, attorney,
4	agent, or employee, occupying a position
5	or engaging in activities which the Sec-
6	retary determines involves discretion
7	with respect to the granting of assistance
8	under this Act.
9	"SEC. 610. LABOR STANDARDS; RATE OF WAGES; ASSUR-
10	ANCE OF MAINTENANCE OF STANDARDS; EN-
11	FORCEMENT.
12	"All laborers and mechanics employed by
13	contractors or subcontractors on projects as-
14	sisted by the Secretary under this Act shall be
15	paid wages at rates not less than those pre-
16	vailing on similar construction in the locality
17	as determined by the Secretary of Labor in ac-
18	cordance with the Act of March 3, 1931,
19	known as the Davis-Bacon Act. The Secretary
20	shall not extend any financial assistance
21	under this Act for such a project without first
22	obtaining adequate assurance that these
23	labor standards will be maintained upon the
24	construction work. The Secretary of Labor
25	shall have, with respect to the labor stand-

ards specified in this provision, the authority
 and functions set forth in Reorganization
 Plan Numbered 14 of 1950 and section 2 of the
 Act of June 13, 1934 (Chapter 482; 48 Stat.
 948).

6 "SEC. 611. MAINTENANCE OF RECORDS OF APPROVED AP7 PLICATIONS FOR FINANCIAL ASSISTANCE;
8 PUBLIC INSPECTION.

9 "(a) MAINTENANCE OF RECORD REQUIRED.— 10 The Secretary shall maintain as a permanent 11 part of the records of the Department of Com-12 merce a list of applications approved for fi-13 nancial assistance under this Act, which shall 14 be kept available for public inspection during 15 the regular business hours of the Department 16 of Commerce.

17 "(b) POSTING TO LIST.—The following infor18 mation shall be posted in such list as soon as
19 each application is approved:

20 "(1) The name of the applicant and, in
21 the case of corporate applications, the
22 names of the officers and directors of the
23 corporation.

"(2) The amount and duration of the
 loan or grant for which application is
 made.

4 "(3) The purposes for which the pro5 ceeds of the loan or grant are to be used.
6 "(4) A general description of the secu7 rity offered in the case of a loan.
8 "SEC. 612. RECORDS AND AUDIT.

9 "(a) RECORDKEEPING AND DISCLOSURE RE-10 QUIREMENTS.—Each recipient of assistance 11 under this Act shall keep such records as the 12 Secretary shall prescribe, including records 13 which fully disclose the amount and the dis-14 position by such recipient of the proceeds of 15 such assistance, the total cost of the project 16 or undertaking in connection with which 17 such assistance is given or used, and the 18 amount and nature of that portion of the cost 19 of the project or undertaking supplied by 20 other sources, and such other records as will 21 facilitate an effective audit.

(b) ACCESS TO BOOKS FOR EXAMINATION
AND AUDIT.—The Secretary and the Comptroller General of the United States, or any of
their duly authorized representatives, shall

have access for the purpose of audit and ex amination to any books, documents, papers,
 and records of the recipient that are perti nent to assistance received under this Act.

5 "SEC. 613. PROHIBITION AGAINST A STATUTORY CON6 STRUCTION WHICH MIGHT CAUSE DIMINU7 TION IN OTHER FEDERAL ASSISTANCE.

8 "All financial and technical assistance au-9 thorized under this Act shall be in addition to 10 any Federal assistance previously authorized, 11 and no provision hereof shall be construed as 12 authorizing or permitting any reduction or 13 diminution in the proportional amount of 14 Federal assistance to which any State or any 15 other entity eligible under this Act would oth-16 erwise be entitled under the provisions of any 17 other Act.

18 "SEC. 614. ACCEPTANCE OF APPLICANTS' CERTIFICATIONS.

19 "The Secretary may accept, when deemed
20 appropriate, the applicants' certifications to
21 meet the requirements of this Act.

"TITLE VII—SPECIAL ECONOMIC DEVELOPMENT AND ADJUST MENT ASSISTANCE "Subtitle A—Grants and Adjustment Assistance

6 "SEC. 701. STATEMENT OF PURPOSE.

"The purpose of this title is to provide 7 8 special economic development and adjust-9 ment assistance programs to help State and 10 local areas meet special needs arising from 11 actual or threatened severe unemployment 12 arising from economic dislocation, including 13 unemployment arising from actions of the 14 Federal Government and from compliance 15 with environmental requirements which re-16 move economic activities from a locality, and 17 economic adjustment problems resulting from 18 severe changes in economic conditions (in-19 cluding long-term economic deterioration), 20 and to encourage cooperative intergovern-21 mental action to prevent or solve economic 22 adjustment problems. Nothing in this title is 23 intended to replace the efforts of the eco-24 nomic adjustment program of the Department 25 of Defense.

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1 "SEC. 702. ELIGIBLE RECIPIENT DEFINED.

2 "As used in this title, the term 'eligible re3 cipient' means an economic development dis4 trict (as defined in section 411), an Indian
5 tribe, a State, a city or other political subdivi6 sion of a State, or a consortium of such politi7 cal subdivisions, or a public or private non8 profit organization or association.

9 "SEC. 703. GRANTS BY SECRETARY.

10 "(a) IN GENERAL.—

11 "(1) DIRECT GRANTS.—The Secretary
12 may make grants directly to any eligible
13 recipient in an area which—

"(A) the Secretary has determined 14 15 has experienced, or may reasonably 16 be foreseen to be about to experience, a special need to meet an expected 17 18 rise in unemployment, or other eco-19 nomic adjustment problems (including those caused by any action or de-20 21 cision of the Federal Government); or

"(B) the Secretary determines has
demonstrated long-term economic deterioration, to carry out or develop a
plan which—

1	"(i) meets the requirements of
2	subsection (b); and
3	"(ii) is approved by the Sec-
4	retary to use such grants for any
5	of the following:
6	"(I) Public facilities.
7	"(II) Public services.
8	"(III) Business develop-
9	ment.
10	"(IV) Industrial retention.
11	"(V) Planning.
12	"(VI) Research.
13	"(VII) Technical assist-
14	ance.
15	"(VIII) Administrative ex-
16	penses.
17	"(IX) Training.
18	"(X) Relocation of individ-
19	uals and businesses.
20	"(XI) Assistance to busi-
21	ness through trade adjust-
22	ment assistance centers.
23	"(XII) Other assistance
24	which demonstrably furthers
25	the economic development

1	and adjustment objectives of)f
2	this title.	

3 "(2) DIRECT EXPENDITURE OR REDIS-TRIBUTION BY RECIPIENT.—Grants under 4 paragraph (1) may be used in direct ex-5 penditures by the eligible recipient or 6 through redistribution by it to public and 7 private entities in grants, loans, loan 8 guarantees, payments to reduce interest 9 10 on loan guarantees, or other appropriate assistance, but no grant shall be made by 11 an eligible recipient to a private profit-12 13 making entity.

14 "(3) RESEARCH AND TECHNICAL ASSIST-15 ANCE.—The Secretary may conduct research or provide technical assistance for 16 17 purposes of this title directly through 18 members of the Secretary's staff or 19 through the payment of funds to other departments or agencies of the Federal 20 21 Government.

22 "(b) CRITERIA FOR APPROVAL OF PLAN.—No
23 plan shall be approved by the Secretary
24 under this section unless the plan—

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1	"(1) identifies each economic develop-
2	ment and adjustment need of the area for
3	which assistance is sought under this
4	title;
5	"(2) describes each activity planned
6	to meet each such need;
7	"(3) explains the details of the method
8	of carrying out each such planned activ-
9	ity;
10	"(4) contains assurances satisfactory
11	to the Secretary that the proceeds from
12	the repayment of loans made by the eligi-
13	ble recipient with funds granted under
14	this title will be used for economic devel-
15	opment or adjustment; and
16	"(5) be in such form and contain such
17	additional information as the Secretary
18	shall prescribe.
19	"(c) Coordination of Activities With
20	OTHER FEDERAL PROGRAMS, REGIONAL COMMIS-
21	SIONS, STATES, ETC.—The Secretary to the ex-
22	tent practicable shall coordinate the activities
23	relating to the requirements for plans and
24	making grants, loans, and loan guarantees
25	under this title with other Federal programs,

States, economic development districts and
 other appropriate planning and development
 organizations.

4 "(d) PRIORITIZING NEEDS AND SELECTION
5 CRITERIA FOR ASSISTANCE.—

6 "(1) IN GENERAL.—The Secretary shall 7 prescribe regulations and procedures to carry out this title which establish a 8 method to prioritize applications and 9 10 award funding in a manner which takes into consideration the relative needs of 11 eligible areas and the capacity of the ap-12 13 plicant organizations.

14 "(2) FACTORS TO BE CONSIDERED.—In
15 prescribing such regulations and proce16 dures the Secretary shall consider among
17 other relevant factors—

"(A) the severity of the current
and anticipated rates of unemployment in the eligible areas and the
current and anticipated duration of
such unemployment;

23 "(B) the income levels of families
24 and the extent of underemployment
25 in eligible areas;

1	"(C) the economic development
2	record of the applicant organization,
3	including the organization's prior ex-
4	perience and its capacity to leverage
5	or attract funding from the private
6	sector;
7	"(D) the ability of the applicant
8	organization to raise funds necessary
9	to meet any matching requirements
10	applicable to the assistance provided
11	under this title;
12	"(E) how the applicant organiza-
13	tion will coordinate or create part-
14	nerships with other organizations in
15	the community and the extent to
16	which the applicant will increase the
17	resources for economic development
18	activities through such coordination
19	or by forging partnerships with pri-
20	vate financial institutions;
21	"(F) the applicant organization's
22	record in targeting assistance to eco-
23	nomically distressed communities;
24	and

1"(G) the unique development2needs of urban areas with popu-3lations of 400,000 or less.

"(e) BASE CLOSINGS AND REALIGNMENTS.—

4

5 "(1) LOCATION OF PROJECTS.—In any 6 case in which the Secretary determines a 7 need for assistance under subsection (a) due to the closure or realignment of a 8 military installation, the Secretary may 9 10 make such assistance available for projects to be carried out on the military 11 installation and for projects to be carried 12 out in communities adversely affected by 13 the closure or realignment. 14

"(2) INTEREST IN PROPERTY.—Notwith-15 standing any other provision of law, the 16 17 Secretary may provide to an eligible re-18 cipient any assistance available under 19 this Act for a project to be carried out on a military installation that is closed or 20 scheduled for closure or realignment 21 without requiring that the eligible recipi-22 23 ent have title to the property or a lease-24 hold interest in the property for any specified term. 25

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1 "SEC. 704. ANNUAL REPORTS BY RECIPIENT AND SEC-2RETARY.

3 "(a) RECIPIENT'S REPORT.—Each eligible 4 recipient which receives assistance under 5 this title shall annually during the period 6 such assistance continues make a full and 7 complete report to the Secretary, in such 8 manner as the Secretary shall prescribe, and 9 such report shall contain an evaluation of the 10 effectiveness of the economic assistance pro-11 vided under this title in meeting the need it 12 was designed to alleviate and the purposes of 13 this title.

(b) SECRETARY'S REPORT.—The Secretary
shall include in the annual report pursuant to
section 3217 of this title a consolidated report
with his recommendations, if any, on the assistance authorized under this title, in a form
which he deems appropriate.

20 "SEC. 705. AUTHORIZATION OF APPROPRIATIONS.

21 "(a) IN GENERAL.—There is authorized to
22 be appropriated to carry out this title
23 \$115,542,000 for fiscal year 1994 and
24 \$124,800,000 for fiscal year 1995. Such sums
25 shall remain available until expended.

"(b) SET-ASIDE FOR DEFENSE CONVERSION ACTIVITIES.—Of amounts appropriated pursu-**ant to subsection (a) for fiscal year 1994, not less than \$80,000,000 shall be available for purposes of assisting eligible recipients in ac**-**tivities related to defense conversion.**

7 "(c) ADDITIONAL AMOUNTS.—In addition to 8 the appropriations authorized by subsection 9 (a), there is authorized to be appropriated to 10 carry out this title such sums as may be nec-11 essary to provide assistance for defense con-12 version activities and to provide assistance in 13 the case of a natural disaster. Such sums shall 14 remain available until expended.

15 "Subtitle B—Economic 16 Development Financing

17 "SEC. 711. GUARANTEED LOAN PROGRAM.

18 "(a) IN GENERAL.—To the extent the Sec-19 retary deems it appropriate to carry out the 20 purposes of this title, the Secretary may guar-21 antee loans made to private borrowers by pri-22 vate lending institutions, community develop-23 ment financial institutions, and other lenders 24 as the Secretary considers appropriate, ex-25 cept that the Secretary may guarantee loans of less than \$750,000 only if the borrower is
 not eligible for a loan guarantee under the
 Small Business Act.

4 "(b) ELIGIBLE ACTIVITIES.—Activities for 5 which loans may be guaranteed under this 6 title include the development of land and fa-7 cilities (including machinery and equipment) 8 for industrial or commercial usage (such as 9 the construction of new buildings and the re-10 habilitation of abandoned or unoccupied 11 buildings, and alterations, conversion, or en-12 largement of existing buildings), or for the 13 provision of working capital.

14 "(c) TERMS AND CONDITIONS.—

"(1) IN GENERAL.—The Secretary may 15 make such guarantees upon application 16 17 of the lenders and upon such terms and 18 conditions as the Secretary may pre-19 scribe, except that no such guarantee 20 shall at any time exceed 90 percent of the 21 amount of the outstanding unpaid bal-22 ance of such loans.

23 "(2) PRESUMPTION OF VALIDITY.—Guar 24 antees under paragraph (1) shall be con 25 clusive evidence that the guarantee has

been properly obtained, that the underlying loan qualifies for such guarantee, and
that, but for fraud or material misrepresentation by the holder, such guarantee
will be presumed to be valid, legal, and
enforceable.

7 "(3) FULL FAITH AND CREDIT OF U.S.—
8 Guarantees under paragraph (1) shall
9 have the full faith and credit of the Unit10 ed States Government.

11 "(4) LENDER RESPONSIBILITIES.—No 12 guarantee may be provided unless the 13 lender is responsible and makes adequate 14 provision for servicing the loan on rea-15 sonable terms and for protecting the fi-16 nancial interest of the United States.

17 **"(5) PROHIBITION ON CERTAIN LOAN** 18 **GUARANTEES.**—No loan may be guaranteed if the proceeds of such loan are excluded 19 20 from gross income for the purposes of 21 **Chapter 1 of the Internal Revenue Code** 22 of 1986 or if the guarantee provides suffi-23 cient collateral or security, as determined 24 by the Secretary, for other obligations the income from which is so excluded. 25

1 "(d) PREFERRED LENDER PREFERENCE.—To 2 the extent feasible, the Secretary shall con-3 duct the guarantee program established 4 under this section on a preferred lender basis 5 and authorize lenders, in accordance with 6 agreements entered into between the Sec-7 retary and such lenders, to take such actions 8 on the Secretary's behalf as the Secretary 9 deems appropriate, including the determina-10 tion of eligibility and creditworthiness and 11 loan monitoring, collection and liquidation.

12 "SEC. 712. PILOT EQUITY FINANCE PROGRAM.

13 "(a) IN GENERAL.—In order to study the 14 feasibility and desirability of a program of eq-15 uity financing, the Secretary shall establish a 16 5-year pilot program under which the Sec-17 retary may, either directly or through grants 18 made to eligible recipients (as defined in sec-19 tion 702), purchase or commit to purchase 20 nonvoting equity instruments, with or with-21 out equity warrants, or commit to guarantee 22 the payment of up to 50 percent of the re-23 demption price of, and dividends on, such eq-24 uity instruments of private United States 25 businesses or nonprofit organizations and associations for the purpose of providing cap ital for any project which is consistent with
 the provisions of this title.

"(b) ESTABLISHMENT OF FUND.—For purposes of conducting the pilot program provided under subsection (a), the Secretary
shall establish an Equity Investment Revolving Fund to carry out the purposes of this section.

10 "(c) DISPOSAL OF EQUITY INSTRUMENTS.— 11 The Secretary shall endeavor to dispose of 12 any equity instruments purchased or guaran-13 teed under this section within the 10-year pe-14 riod beginning on the date of the acquisition 15 of such interest.

16 **"(d) Use of Payments.**—

17 "(1) USE OF PAYMENTS TO THE SEC-18 **RETARY.**—Amounts received by the Sec-19 retary from the payment of dividends 20 and the redemption of equity instruments shall be deposited in the Equity Invest-21 ment Revolving Fund and shall be avail-22 able to make or guarantee additional eq-23 24 uity investments consistent with this section. 25

1	"(2) USE OF PAYMENTS TO ELIGIBLE RE-
2	CIPIENT INTERMEDIARIES.—Of the amounts
3	received by eligible recipient
4	intermediaries from the payment of divi-
5	dends and the redemption of equity in-
6	struments—
7	"(A) up to 50 percent may be re-
8	tained by such organizations to make
9	or guarantee additional equity invest-
10	ments consistent with this section;
11	and
12	"(B) no less than 50 percent shall
13	be returned to the Secretary to be de-
14	posited into the Fund established
15	under subsection (b) to make or guar-
16	antee additional equity investments
17	consistent with this section.
18	"(e) INVESTMENT OF EXCESS FUNDS.—If the
19	Secretary determines that the amount of
20	money in the Fund exceeds the current re-
21	quirements of the Fund, the Secretary may di-
22	rect the Secretary of the Treasury to invest
23	such amounts in obligations of the United
24	States, in obligations guaranteed by the
25	United States Government, or in such other

obligations or securities of the United States
 as the Secretary of the Treasury deems appro priate.

4 **"(f)** AUTHORIZATION OF APPROPRIATIONS.— 5 Of the funds authorized to be appropriated 6 under section 705, there are authorized to be 7 appropriated \$10,000,000 for fiscal year 1995, 8 to carry out this section. Such sums shall re-9 main available until expended.

 $10\,$ "sec. 713. Treatment of revolving loan funds.

11 "(a) IN GENERAL.—Amounts from grants 12 under this title which are used by an eligible 13 recipient to establish a revolving loan fund 14 shall not be treated, except as provided by 15 subsection (b), as amounts derived from Fed-16 eral funds for the purposes of any Federal law 17 after such amounts are loaned from the fund 18 to a borrower and repaid to the fund.

19 "(b) EXCEPTION.—Amounts described in
20 subsection (a) which are loaned from a revolv21 ing loan fund to a borrower and repaid to the
22 fund—

23 "(1) may only be used for projects
24 which are consistent with the purposes of
25 this title; and

"(2) shall be subject to the financial
 management, accounting, reporting, and
 auditing standards which were originally
 applicable to such amounts.

5 "(c) REGULATIONS.—Not later than 30 days
6 after the enactment of this section, the Sec7 retary shall issue regulations to carry out sub8 section (a).

9 **"(d)** PUBLIC REVIEW AND COMMENT.—Before 10 issuing any final guidelines or administrative 11 manuals governing the operation of revolving 12 loan funds established using amounts from 13 grants under this title, the Secretary shall 14 provide reasonable opportunity for public re-15 view of and comment on such guidelines and 16 administrative manuals.

17 "SEC. 714. SALE OF FINANCIAL INSTRUMENTS IN REVOLV-

18 ING LOAN FUNDS.

"Any loan, loan guarantee, equity, or
other financial instrument in the portfolio of
a Revolving Loan Fund may be sold, at the
discretion of the grantee of the Fund, to a
third party provided that the proceeds of the
sale—

"(1) shall be deposited in the Fund 1 and only used for projects which are con-2 sistent with the purposes of this title, and 3 "(2) shall be subject to the financial 4 management, accounting, reporting, and 5 auditing standards which were originally 6 7 applicable to the financial instrument. 8 **"SEC. 715. ECONOMIC DEVELOPMENT CHALLENGE GRANTS** 9 **DEMONSTRATION PROJECT.** 10 "(a) IN GENERAL.—In order to study the feasibility and desirability of using challenge 11 12 grants to generate new pools of investment 13 capital in areas suffering from long-term eco-14 nomic deterioration, the Secretary shall es-15 tablish a multiyear demonstration project 16 under which the Secretary shall provide 17 grants to selected recipients, to be matched 18 by the recipients 1 dollar for every 2 Federal 19 dollars, for the purpose of establishing sub-20 stantially leveraged financing for business de-21 velopment and other innovative economic de-22 velopment efforts.

23 "(b) FEDERAL AND COMMUNITY CONTRIBU24 TIONS.—

1	"(1) IN GENERAL.—The Secretary shall
2	grant 2 dollars for every 1 dollar raised
3	by each selected recipient, up to
4	\$10,000,000 per year per selected recipi-
5	ent.
6	"(2) USE OF OTHER FEDERAL FUNDS IN
7	CONJUNCTION WITH CHALLENGE GRANT.—
8	Funds from other Federal programs may
9	be used in conjunction or merged with
10	the challenge grant and matching funds
11	to form a larger investment fund.
12	"(c) Establishment and Use of Funds.—
13	"(1) ESTABLISHMENT.—For purposes of
14	this Act, an investment fund established
15	by a selected recipient consists of—
16	"(A) the economic development
17	challenge grant received by the se-
18	lected recipient;
19	"(B) the matching funds required
20	under subsection (b); and
21	"(C) any such other funds that
22	may be derived from other sources,
23	including other Federal funds.
24	"(2) USE.—An investment fund shall
25	be used by the selected recipients for the

purposes of generating long-term sustainable economic development and job
growth in areas identified by the selected
recipients, pursuant to the requirements
and limitations of eligibility and performance in subsections (d), (e), (f), (g) and
(h).

"(d) ELIGIBLE RECIPIENTS.—The Secretary shall make grants to any eligible recipients for use in an area which must meet 1 or more of the following criteria:

"(1) The area has a per capita income
of 80 percent or less of the national average.

"(2) The area has an unemployment
rate 1 percent above the national average
percentage for the more recent 24-month
period for which statistics are available.

"(3) The area has been determined by
the Secretary to have at least 1 of the following conditions:

22 "(A) A large concentration of low23 income persons (as defined in section
24 401(e)).

"(B) Areas having substantial out migration.

3 "(C) Substantial underemploy4 ment or unemployment.

5 An eligible recipient may include any local 6 government or group of local governments, 7 economic development district, Indian tribe, 8 public or private nonprofit organization or 9 association, community-based organization, 10 business or worker organization, or any con-11 sortium of such entities, that is able to dem-12 onstrate to the satisfaction of the Secretary 13 that they can carry out the objectives of this 14 program pursuant to the criteria and require-15 ments established in this section.

16 "(e) SELECTION OF DEMONSTRATION
17 PROJECTS.—

18 "(1) IN GENERAL.—The Secretary shall
19 make grants to selected recipients from 4
20 to 5 areas suffering from long-term eco21 nomic distress.

22 "(2) DISTRIBUTION.—At least 1 selected
23 recipient shall be from a rural area, 1
24 from a declining industrial area, 1 from
25 an area that is a combination of rural,

3 excessive unemployment, concentrated poverty, and high crime. 4 5 **"(3) INDUSTRIAL RETENTION STRATEGY** 6 **REQUIREMENT.**—Of the 4 recipients described in paragraph (2), at least 1 of the 7 8 projects selected shall include an industrial retention strategy. 9 10 "(f) GRANT SELECTION PROCESS.— "(1) NATIONAL COMPETITION.—The Secretary shall select recipients of the chal-12 13 lenge grants through a nationally competitive process. 14 15 **"(2)** ELIGIBILITY REQUIREMENT.—Each selected recipient must submit a com-16 17 prehensive strategy for generating sus-18 tained, long-term economic growth and 19 for both preserving and creating highquality jobs. 20 "(3) PREFERENCE FOR **CERTAIN** 22 **PROJECTS.**—The Secretary shall give pref-23 erence to eligible recipients which—

24 "(A) utilize the Federal grant plus matching funds to further leverage 25

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small metropolitan, and suburban com-

munities, and 1 from an urban area with

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1	private and public capital to create
2	an even larger economic development
3	investment fund;
4	"(B) represent consortia or part-
5	nerships comprised of at least 2 or
6	more of the groups identified in sub-
7	section (d); or
8	"(C) intend to use their invest-
9	ment funds to finance or leverage fi-
10	nancing for new business develop-
11	ment and startups, industrial serv-
12	ices, industrial modernization of
13	local-based firms or industrial reten-
14	tion (including employee stock own-
15	ership plans and worker or manage-
16	ment buyouts), or other economic de-
17	velopment strategies that illustrate
18	'best practices' in economic develop-
19	ment.
20	"(4) BROAD-BASED PARTICIPATION TO BE
21	ENCOURAGED.—The Secretary shall strong-
22	ly encourage broad-based participation of
23	public and private entities within an area
24	in the development and implementation

1	of the challenge grant proposals submit-
2	ted by eligible recipients.
3	"(g) LIMITATIONS.—The investment funds
4	established by the selected recipients shall—
5	"(1) not be used to permit units of
6	State and local government to offer tax
7	inducements to attract businesses to lo-
8	cate in the area; and
9	"(2) be subject to the same conditions
10	described in section 202(b)(1).
11	No area may receive an economic develop-
12	ment challenge grant if it has been designated
13	an empowerment or enterprise community
14	under section 13301 of the Omnibus Budget
15	Reconciliation Act of 1993.
16	"(h) Performance Evaluations; Report
17	to Congress.—
18	"(1) EVALUATION OF EFFECTIVENESS.—
19	The Secretary shall conduct performance
20	evaluations of the demonstration chal-
21	lenge grant project to assess the effec-
22	tiveness of this kind of program in gener-
23	ating sustained economic growth and job
24	creation in areas of the Nation experienc-
25	ing long-term economic distress.

"(2) REPORT.—Based on the evalua-tions conducted pursuant to paragraph (1), the Secretary shall submit an annual report to Congress with recommenda-tions for expansion, modification or ter-mination of the program.

7 "(i) AUTHORIZATION OF APPROPRIATIONS.— 8 Of the funds authorized to be appropriated 9 under section 705, there are authorized to be 10 appropriated \$30,000,000 for fiscal year 1995 11 to carry out this section. Such sums shall re-12 main available until expended.

13 "Subtitle C—Business Development Assistance

15 "SEC. 721. FINDINGS, PURPOSES, AND DEFINITIONS.

16 "(a) FINDINGS.—The Congress hereby finds
17 the following:

18 "(1) Through its support and funding 19 of research and development in this Na-20 tion's Federal agencies, laboratories, and 21 educational institutions, the Federal Gov-22 ernment has fostered the creation of 23 thousands of technologies, processes, and 24 other proprietary rights owned, or held in whole or part, by the Federal Govern ment.

3 "(2) If commercialized, these technologies, processes, and other propri-4 etary rights owned, or held in whole or 5 part, by the Federal Government hold the 6 potential to be a significant tool to foster 7 economic development and to create sig-8 nificant numbers of new jobs at good 9 10 wages for American workers.

"(3) The Federal Government has not
been sufficiently effective in encouraging
the commercialization of these technologies, processes, and other proprietary rights owned, or held in whole or
part, by the Federal Government.

"(4) The Federal Government does
not have an effective mechanism to encourage the commercialization of these
technologies, processes, and other proprietary rights by businesses located in
parts of the Nation in need of economic
development.

24 "(5) Throughout the Federal Govern25 ment, there is no single inventory or

source of information on technologies,
 processes, and other proprietary rights
 owned, or held in whole or part, by the
 Federal Government.

"(6) Information on technologies, 5 6 processes, and other proprietary rights owned, or held in whole or part, by the 7 Federal Government is not standardized 8 in form or content, is separately main-9 10 tained by numerous Federal agencies and 11 departments, and is not easily accessible by the public. 12

13 **(7)** Businesses and entrepreneurs in areas in need of economic development 14 are largely unaware of the existence of 15 these technologies, processes, and other 16 17 proprietary rights and largely unaware 18 of the possibilities for obtaining the 19 rights to these technologies, processes, and other proprietary rights for the pur-20 21 pose of commercialization.

22 "(8) It is in the economic interest of
23 the United States to facilitate the private
24 sector commercialization of technologies,
25 processes, and other proprietary rights

3	"(9) Greater effectiveness will be
4	achieved through the utilization of the
5	private sector corporate structure and
6	profit incentives in facilitating the com-
7	mercialization of technologies, processes,
8	and other proprietary rights than can
9	reasonably be expected by the Federal
10	Government performing this function.
11	"(b) PURPOSES.—The purposes of this sub-
12	title are as follows:
13	"(1) To provide assistance to private-
14	sector United States businesses, located
15	in areas in need of economic develop-
16	ment, to commercialize technologies,
17	processes, and other proprietary rights
18	owned, or held in whole or part, by the
19	Federal Government.
20	"(2) To create new employment op-
21	portunities by facilitating the commer-
22	cialization of technologies, processes, and
23	other proprietary rights by United States
24	businesses and entrepreneurs in areas in
25	need of economic development.

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by United States businesses located in

areas in need of economic development.

1	"(3) To develop a single, comprehen-
2	sive data base of information on tech-
3	nologies, processes, and other propri-
4	etary rights owned, or held in whole or
5	part, by the Federal Government, which
6	is standardized and easily accessible.
7	"(4) To heighten the awareness of
8	United States businesses and entre-
9	preneurs of the availability for commer-
10	cialization of technologies, processes, and
11	other proprietary rights owned, or held
12	in whole or part, by the Federal Govern-
13	ment.
14	"(c) DEFINITIONS.—For purposes of this
15	subtitle, the following definitions shall apply:
16	"(1) SECRETARY.—The term 'Secretary'
17	means the Secretary of Commerce.
18	"(2) CORPORATION.—The term 'Cor-
19	poration' means the Business Develop-
20	ment and Technology Commercialization
21	Corporation established under this sub-
22	title.
23	"(3) BOARD.—The term 'Board' means
24	the Deerd of Directory of the Destines

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1	Development and Technology Commer-
2	cialization Corporation.
3	"(4) QUALIFIED CONCERN.—The term
4	'qualified concern' means a United
5	States-based consortium, a private United
6	States business, or an educational institu-
7	tion participating in a joint project with
8	1 or more private United States busi-
9	nesses, for the development and commer-
10	cialization of technologies, processes, and
11	other proprietary rights—
12	"(A) owned or held in whole or
13	part by Federal departments, agen-
14	cies, or government-controlled cor-
15	porations;
16	"(B) developed in Federal labora-
17	tories;
18	"(C) arising in the course of feder-
19	ally funded research at educational
20	institutions, other units of govern-
21	ment, or with private concerns; or
22	"(D) which are made available to
23	the Federal Government by private
24	concerns.

 1 "SEC. 722. CONSOLIDATION OF INFORMATION ON TECH

 2 NOLOGIES.

3 "(a) ESTABLISHMENT OF DATA.—The Sec-4 retary shall establish and maintain an inte-5 grated, comprehensive data base describing 6 all technologies, processes, and other propri-7 etary rights owned, or held in whole or part, 8 by the Federal Government, or which origi-9 nated in the course of federally funded re-10 search in which the Federal Government has 11 an interest.

12 **"(b) STANDARDIZATION AND ACCESSIBILITY** 13 **OF INFORMATION.**—The Secretary shall take 14 such steps as are necessary to ensure that the 15 information contained in the data base estab-16 lished under subsection (a) is in a standard-17 ized form, is accessible and usable in a man-18 ner as simple and easy to use as possible, rec-19 ognizing the needs of small- and medium-20 sized businesses.

21 "(c) RESPONSIBILITIES.—In carrying out
22 this section, the Secretary shall—

23 "(1) consult with and, to the extent
24 practicable, utilize the capabilities of
25 other executive agencies, as appropriate,

1	to ensure the efficient and effective im-
2	plementation of this section; and
3	"(2) explore, with other executive
4	agencies, ways to avoid duplication of ef-
5	fort by consolidating the administration
6	of the program established by this sec-
7	tion with any other similar Federal pro-
8	gram, and as part of such consolidation
9	may delegate administrative functions, as
10	necessary and appropriate, to another ex-
11	ecutive agency.
10	

12 "(d) OTHER FEDERAL AGENCIES.—Other ex-13 ecutive agencies shall provide such informa-14 tion, and in such form, as determined by the Secretary and shall cooperate with the Sec-15 16 retary in carrying out this section.

17 "(e) ACCESS TO THE DATA BASE.—

18 "(1) ACCESS TO THE DATA BASE BY THE 19 **CORPORATION.**—Except as provided in paragraph (3), the Secretary shall pro-20 21 vide unlimited access to the data base es-22 tablished under this section to the Business Development and Technology Com-23 mercialization Corporation established 24 under this part, without fee, to assist the 25

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1	Corporation in meeting its responsibil-
2	ities under this part.
3	"(2) Access to the data base by the
4	PUBLIC.—Except as provided in paragraph
5	(3), the Secretary shall, by regulation, de-
6	velop and implement procedures provid-
7	ing for access to the data base estab-
8	lished under this section to members of
9	the general public.
10	"(3) RESTRICTIONS.—If, in consultation
11	with the heads of other executive agen-
12	cies, the Secretary determines that access
13	by the Corporation or any other person
14	to information contained in the data base
15	established under this section would—
16	"(A) threaten national security;
17	"(B) violate the proprietary rights
18	of any private interest; or
19	"(C) be otherwise inappropriate,
20	the Secretary shall take such steps as the
21	Secretary may determine to be appro-
22	priate to limit access to the information
23	in the data base described in subpara-
24	graph (A), (B), or (C) to the Corporation
25	or any other person.

"(f) REVIEW OF CURRENT FEDERAL TECH NOLOGY TRANSFER EFFORTS.—

3 "(1) IN GENERAL.—The Secretary shall conduct a review of all technology trans-4 5 fer and commercialization activities with-6 in all Federal departments, agencies, and laboratories, or which are otherwise sup-7 ported by Federal funds. This review 8 shall identify those activities which may 9 overlap or duplicate the technology 10 transfer and commercialization activities 11 12 provided for under this subtitle.

"(2) REPORTS.—Before the end of the
14 1-year period beginning on the date of
15 the enactment of the Economic Develop16 ment Financing Act of 1994, the Secretary
17 shall issue a report to the Congress de18 scribing in detail—

19 "(A) the findings of the review di20 rected under paragraph (1),

21 "(B) the funding levels of each ex22 isting Federal technology transfer
23 and commercialization activities, and
24 "(C) recommendations for the
25 modification or elimination of any ex-

1	isting Federal technology transfer
2	and commercialization activities
3	which he finds to be duplicative of
4	the activities provided for under this
5	subtitle.
6	"SEC. 723. BUSINESS DEVELOPMENT AND TECHNOLOGY
7	COMMERCIALIZATION CORPORATION.
8	"(a) ESTABLISHMENT OF CORPORATION.—
9	"(1) IN GENERAL.—There shall be es-
10	tablished a Business Development and
11	Technology Commercialization Corpora-
12	tion (hereafter in this section referred to
13	as the 'Corporation').
14	"(2) PURPOSE.—The Corporation shall
15	be operated for the purpose of fostering
16	economic growth, assisting in the cre-
17	ation of new employment opportunities,
18	and strengthening the industrial base of
19	the United States by providing credit for
20	businesses and by facilitating the trans-
21	fer and commercialization of tech-
22	nologies, processes, and other propri-
23	etary rights—
24	"(A) owned or held in whole or

part by Federal departments, agen-

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1	cies, or government controlled cor-
2	porations;
3	"(B) developed in Federal labora-
4	tories;
5	"(C) arising in the course of feder-
6	ally funded research at educational
7	institutions, other units of govern-
8	ment, or with private concerns; and
9	"(D) which are made available by
10	private concerns.
11	"(3) CORPORATION NOT AN ESTABLISH-
12	MENT OF THE UNITED STATES.—The Cor-
13	poration shall not be an agency or estab-
14	lishment of the United States.
15	"(b) PROCESS OF ORGANIZATION.—
16	"(1) INCORPORATION.—
17	"(A) IN GENERAL.—The Secretary
18	of Commerce, the Secretary of Labor,
19	and the Administrator of the Small
20	Business Administration shall serve
21	as the incorporators of the Business
22	Development and Technology Com-
23	mercialization Corporation and as
24	the initial members of the Board of
25	Directors established under sub-

1	section (c)(1) until their successors
2	are elected and qualified.
3	"(B) NECESSARY ACTION AUTHOR-
4	IZED.—The incorporators referred to
5	in subparagraph (A) shall take such
6	other actions as may be necessary to
7	establish the Corporation, including
8	the filing of articles of incorporation.
9	"(2) Ownership of the corpora-
10	TION.—
11	"(A) RETENTION OF FEDERAL GOV-
12	ERNMENT INTEREST.—The Federal Gov-
13	ernment shall retain a 60 percent
14	nonvoting equity ownership of the
15	Corporation, except as otherwise pro-
16	vided under this subtitle.
17	"(B) SOLICITATION OF PROPOSALS
18	FOR EQUITY INVESTMENT AND MANAGE-
19	MENT.—Before the end of the 6-month
20	period beginning on the date of the
21	enactment of the Economic Develop-
22	ment Financing Act of 1994, the Sec-
23	retary of Commerce shall solicit pro-
24	posals for the sale of the remaining
25	40 percent of the equity ownership in

the Corporation to a United States 1 2 private entity or consortium which will assume the management and op-3 eration of the Corporation. 4 **"(C) D**EADLINE FOR TRANSFER.—The 5 sale of the equity ownership interests 6 7 pursuant to paragraph (3) shall be completed before the end of the 6-8 month period beginning on the date 9 of the enactment of the Economic De-10 11 velopment Financing Act of 1994. 12 **"(D) SUBSEQUENT STOCK OFFER-**13 **ING.**—Any subsequent stock offering in the Corporation will be managed 14 in such a manner that 60 percent of 15 offering 16 such is conveyed as 17 nonvoting equity ownership, without 18 cost, to the Federal Government. 19 "(3) SELECTION CRITERIA AND PROCE-20 **DURES FOR THE SALE OF 40 PERCENT OF THE** 21 EQUITY IN THE CORPORATION.— 22 "(A) IN GENERAL.—The President, in consultation with the Secretary of 23 Commerce, shall make the final selec-24 25 tion of a proposal for the sale of 40

1	percent of the equity in the Corpora-
2	tion, as provided under this sub-
3	section.
4	"(B) CRITERIA FOR SELECTING A
5	PROPOSAL TO RECOMMEND TO THE
6	PRESIDENT.—In selecting a proposal to
7	recommend to the President for the
8	sale of 40 percent of the equity in the
9	Corporation, as described in subpara-
10	graph (A), the Secretary of Commerce
11	shall take into consideration the fol-
12	lowing factors—
13	"(i) the quality of the oper-
14	ational plan;
15	"(ii) the soundness of the fi-
16	nancing of the organization and
17	of the operational plan;
18	"(iii) the qualifications of, and
19	the diversity of talents and skills
20	represented by, the submitters of
21	the proposal, including the extent
22	to which a combination of organi-
23	zations is submitting a joint pro-
24	posal;

1	"(iv) whether a State govern-
2	ment, or unit of a State govern-
3	ment, is participating financially
4	with the organization submitting
5	a proposal;
6	"(v) the intentions of the sub-
7	mitters of the proposal to locate
8	the headquarters of the Corpora-
9	tion in an area which is not lo-
10	cated in the 50 largest Metropoli-
11	tan Statistical Areas, based on the
12	1990 Census; and
13	"(vi) such other factors as the
14	incorporators determine to be ap-
15	propriate in meeting the objec-
16	tives of this Act.
17	"(C) PROCEDURES FOR SELECTING A
18	PROPOSAL TO RECOMMEND TO THE
19	PRESIDENT.—In selecting a proposal to
20	recommend to the President for the
21	sale of 40 percent of the equity in the
22	Corporation, as described in subpara-
23	graph (A), the Secretary of Commerce
24	shall ensure that in the selection
25	process—

1	"(i) not less than 3 proposals
2	are identified as proposals to re-
3	ceive further consideration, as
4	provided in clauses (ii) and (iii),
5	except that, if fewer than 3 pro-
6	posals are received, each of them
7	shall receive further consider-
8	ation;
9	"(ii) a review procedure is im-
10	plemented under which the spon-
11	sors of the proposals identified in
12	clause (i) are provided an oppor-
13	tunity to make personal presen-
14	tations of their proposals to the
15	Secretary or the Secretary's des-
16	ignee; and
17	"(iii) individual negotiations
18	for the revision of proposals iden-
19	tified in clause (i) may be entered
20	into.
21	"(4) CONVERSION OF NONVOTING EQUITY
22	TO VOTING EQUITY.—Before the solicitation
23	for proposals in accordance with para-
24	graph (2)(B), the Secretary shall pre-
25	scribe regulations setting forth the cir-

1	cumstances under which the Federal
2	Government's 60 percent nonvoting eq-
3	uity ownership may be converted into
4	voting equity ownership in order to meet
5	the objectives of this Act or otherwise
6	protect the interests of the American tax-
7	payers.
8	"(c) Directors, Officers, and Employ-
9	EES.—
10	"(1) BOARD OF DIRECTORS.—
11	"(A) APPOINTMENT AND NUMBER.—
12	The Corporation shall be under the
13	management of a Board of Directors
14	(hereafter in this section referred to
15	as the 'Board') consisting of individ-
16	uals who are citizens of the United
17	States, of whom 1 shall be elected by
18	the Board to serve as chairperson.
19	"(B) TERM.—The members of the
20	Board shall be elected annually by
21	the stockholders of the Corporation.
22	"(C) PROHIBITION ON CONFLICTS OF
23	INTEREST.—
24	"(i) IN GENERAL.—A director
25	may not participate in the delib-

erations on, or vote on, a matter 1 2 regarding an application, claim, or other matter pending before 3 the Corporation if, to the direc-4 tor's knowledge, the director, the 5 6 director's spouse, minor child, 7 parent, sibling, or partner, or any organization, other than the Cor-8 poration, in which the director is 9 serving as an officer, director, 10 trustee, partner, or employee, or 11 any person with whom the direc-12 13 tor is negotiating or has any arrangement concerning perspec-14 tive employment, has a financial 15 interest in the matter. 16 17 "(ii) CONSEQUENCE OF VIOLA-18 TION.—A director who violates 19 this subparagraph shall be sub-20 ject to removal from the Board, but such a violation shall not im-21 22 pair, nullify, or otherwise affect 23 the validity of any otherwise law-

ful action by the Corporation in

which such director participated.

1	"(D) COMPENSATION OF THE
2	BOARD.—
3	"(i) Amount.—The rate of com-
4	pensation of members of the
5	Board shall be fixed by the stock-
6	holders of the Corporation.
7	"(ii) FUNDS.—Funds for such
8	compensation shall be drawn
9	from the capital and earnings of
10	the Corporation.
11	"(E) BYLAWS.—The Board may
12	adopt and amend bylaws governing
13	the operation of the Corporation in a
14	manner consistent with the provi-
15	sions of this title and the articles of
16	incorporation of the Corporation.
17	"(2) OFFICERS AND EMPLOYEES.—
18	"(A) APPOINTMENT.—The Board
19	shall appoint a chief executive offi-
20	cer, who shall have the authority to
21	appoint such other officers and em-
22	ployees as the officer determines to
23	be necessary to carry out the provi-
24	sions of this section and the functions
25	of the Corporation.

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"(B) PROHIBITION ON CONFLICTS OF
 INTEREST.—

3 "(i) IN GENERAL.—An officer or employee may not participate in a 4 matter regarding an application, 5 claim, or other matter pending 6 before the Corporation if, to such 7 8 person's knowledge, the person, the person's spouse, minor child, 9 10 parent, sibling, or partner, or an organization, other than the Cor-11 poration, in which the person is 12 serving as an officer, director, 13 14 trustee, partner, or employee, or any person with whom the person 15 is negotiating or has any arrange-16 17 ment concerning perspective em-18 ployment, has a financial interest 19 in the matter.

20 "(ii) CONSEQUENCE OF VIOLA21 TION.—An officer or employee who
22 violates this subparagraph shall
23 be subject to termination, but
24 such a violation shall not impair,
25 nullify, or otherwise affect the va-

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1	lidity of any otherwise lawful ac-
2	tion by the Corporation in which
3	such officer or employee partici-
4	pated.
5	"(C) COMPENSATION OF OFFICERS
6	AND EMPLOYEES.—
7	"(i) IN GENERAL.—Subject to
8	clause (i), the rate of compensa-
9	tion of the chief executive officer,
10	and all officers and employees, of
11	the Corporation shall be fixed by
12	the Board.
13	"(ii) Delegation to c.e.o.—At
14	the discretion of the Board, the
15	Board may delegate to the chief
16	executive officer, subject to the
17	provisions of subparagraph (B),
18	the authority to fix the rate of
19	compensation for other officers
20	and employees.
21	"(D) SOURCE OF FUNDS FOR COM-

21 "(D) SOURCE OF FUNDS FOR COM22 PENSATION.—Funds for compensation
23 for the chief executive officer, and for
24 all officers and employees, shall be

	100
1	drawn from the capital and earnings
2	of the Corporation.
3	"(E) TENURE.—Officers and em-
4	ployees shall serve at the pleasure of
5	the Board.
6	"(d) GENERAL POWERS.—The Corporation
7	shall have the power to do the following:
8	"(1) Have succession in the name of
9	the Corporation.
10	"(2) Adopt, alter, and use a corporate
11	seal.
12	"(3) Sue and be sued in the name of
13	the Corporation.
14	"(4) Make and carry out contracts.
15	"(5) Exercise such other incidental
16	powers not inconsistent with this section
17	that are necessary or appropriate to
18	carry out the purposes and functions of
19	the Corporation, including the usual
20	powers conferred upon a corporation by
21	the District of Columbia Business Cor-
22	poration Act.
23	"(6) Modify the name of the Corpora-
24	tion.
25	"(e) PROMOTION OF TECHNOLOGIES. —

"(1) MARKETING OF TECHNOLOGIES.— 1 2 The Corporation shall undertake an aggressive, multifaceted outreach program 3 to increase awareness of the availability 4 of technologies, processes, and other pro-5 6 prietary rights to qualified concerns under this subtitle. This program shall 7 emphasize the use of new information 8 technologies, including the utilization of 9 cable television and the modern elec-10 tronic media, and the data base estab-11 lished under this subtitle. 12 13 "(2) UTILIZATION OF CABLE **TELE-**14 VISION.— "(A) IN GENERAL.—In implement-15 ing the outreach program provided 16 17 under paragraph (1), the Corporation 18 shall enter into contracts for the es-19 tablishment of a cable television net-20 work devoted to marketing efforts for commercialization 21 the of tech-22 nologies, processes, and other propri-23 etary rights—

24 "(i) owned or held in whole or
25 part by Federal departments,

1	agencies, or government con-
2	trolled corporations,
3	"(ii) developed in Federal lab-
4	oratories,
5	"(iii) arising in the course of
6	federally funded research at edu-
7	cational institutions, other units
8	of government or with private
9	concerns; and
10	"(iv) which are otherwise
11	made available to the government
12	by private concerns.
13	"(B) PROMOTIONAL FEES.—Under
14	terms negotiated between the Sec-
15	retary and the Corporation, the Sec-
16	retary is authorized to make pay-
17	ments to the Corporation for pro-
18	motional fees for the production of
19	segments for broadcast over cable tel-
20	evision, or other appropriate media,
21	which identify—
22	"(i) the technologies described
23	in paragraph (A);
24	"(ii) their potential commer-
25	cial applications; and

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1	"(iii) methods available for ob-
2	taining additional information on
3	the technologies.
4	"(3) TECHNICAL ASSISTANCE.—
5	"(A) IN GENERAL.—The Corpora-
6	tion shall, upon request, provide tech-
7	nical assistance and services, as ap-
8	propriate and needed, to qualified
9	concerns under this subtitle.
10	"(B) FEES.—The Corporation
11	may—
12	"(i) charge fees for technical
13	assistance and services provided
14	under this section in amounts suf-
15	ficient to cover the reasonable
16	cost of such assistance and serv-
17	ices; and
18	"(ii) waive such fees on a case-
19	by-case basis.
20	"(4) OUTREACH TO SPECIFIC AREAS AND
21	SMALL BUSINESSES.—The Corporation shall
22	seek to ensure that qualified concerns
23	and small businesses located in areas de-
24	termined by the Secretary of Commerce
25	to have a depressed economy or chron-

ically high unemployment are notified of
the availability of assistance through the
program established under this section
and, to the extent practicable, to encourage and facilitate the participation of
such qualified concerns and small businesses in such program.

8 "(f) AUTHORITY TO REPRESENT THE GOVERN9 MENT.—

"(1) IN GENERAL.—In accordance with 10 regulations prescribed by the Secretary, 11 the Corporation shall act as an agent, 12 13 and represent the interests, of the Federal Government in facilitating the trans-14 fer of technologies, processes, and other 15 proprietary rights to qualified concerns 16 17 under this Act.

18 "(2) **RIGHTS OF QUALIFIED CONCERNS.**— 19 In accordance with regulations promul-20 gated by the Secretary, the Corporation 21 is authorized to convey, to qualified concerns, under terms and conditions to be 22 23 negotiated between the Corporations and qualified concerns, such rights which 24 25 may be necessary and appropriate to fa-

1	cilitate the commercialization of tech-
2	nologies, processes, and other propri-
3	etary rights as provided under this Act.
4	"(3) MINIMUM RIGHTS OF THE FEDERAL
5	GOVERNMENT.—In the conveyance of
6	rights to qualified concerns as provided
7	for under paragraph (2), the Corporation
8	shall ensure the following:
9	"(A) The conveyance agreement
10	contains language providing for the
11	right of the Corporation to revoke the
12	rights provided under paragraph (2)
13	if—
14	"(i) the qualified concern does
15	not demonstrate that it is under-
16	taking a good faith effort to
17	achieve the commercialization of
18	the technology, process, or other
19	proprietary right; or
20	"(ii) the Secretary certifies
21	that the interests of national se-
22	curity or the general welfare of
23	the American people necessitates
24	the revocation of such rights.

1	"(B) The Federal Government re-
2	tains a license to such technologies,
3	processes, and other proprietary
4	rights for the Government's own use.
5	"(C) The Federal Government re-
6	ceives in compensation for the con-
7	veyance of such rights—
8	"(i) royalty fees;
9	"(ii) partial equity ownership
10	in the qualified concerns to whom
11	such rights are conveyed;
12	"(iii) the right to share in the
13	earnings of the qualified entity
14	proportionate to the value of the
15	rights so conveyed; or
16	"(iv) a sum of money or other
17	compensation that the Corpora-
18	tion determines to be appro-
19	priate.
20	"(g) FINANCING OF CORPORATION.—
21	"(1) CAPITAL STOCK.—The Corporation
22	may issue and have outstanding, in such
23	amounts as it shall determine, shares of
24	capital stock, without par value, which

shall carry voting rights and be eligible
 for dividends.

3 "(2) NONVOTING SECURITY ISSUES AND
4 CERTIFICATES OF INDEBTEDNESS.—The Cor5 poration may issue, in addition to the
6 stock authorized by paragraph (1) of this
7 section, nonvoting securities, bonds, de8 bentures, and other certificates of indebt9 edness as it may determine.

10 "(h) CONSULTATION WITH FEDERAL AGEN11 CIES, AND WITH PRIVATE PARTIES.—

12 **"(1) CONSULTATION** WITH **FEDERAL** 13 AGENCIES.—In carrying out this title, the **Board and the Corporation shall consult** 14 frequently with the Secretary of Com-15 merce, and such Federal agencies and de-16 17 partments as is appropriate, to ensure co-18 ordination and the maximum utilization 19 of all related Federal resources to promote technology transfer and commer-20 cialization. 21

22 "(2) CONSULTATION WITH PRIVATE PAR23 TIES.—In carrying out this section, the
24 Board and the Corporation shall solicit
25 comments from private parties, including

representatives of finance, industry, and 1 organized labor on the role of the Cor-2 poration and the needs of private parties. 3 "(i) AUDIT BY COMPTROLLER GENERAL.—The 4 **Comptroller General of the United States may** 5 audit the financial transactions of the Cor-6 7 poration. For the purposes of carrying out 8 such an audit, the Comptroller General shall 9 have access to all books, records, and prop-10 erty belonging to, or in the possession of, the **Corporation.** In the case of a person or entity 11 12 which has entered into a financial relation-13 ship with the Corporation, the Comptroller 14 General shall have access only to those books, 15 records, and property belonging to, or in the 16 possession of, the person or entity which per-17 tain to the Corporation and which are nec-18 essary to carry out the audit. The Comptroller 19 General shall make a report of each such 20 audit to the Congress and the President.

21 "(j) ADMINISTRATION.—

22 "(1) HEARINGS.—The Board may hold
23 such hearings, sit and act at such times
24 and places, take such testimony, receive
25 such evidence, and publish or otherwise

distribute so much of its proceedings and 1 reports as it may deem advisable. 2 3 "(2) OFFICE SPACE AND EQUIPMENT.— The Board may acquire, furnish, and 4 equip such office space as it determines 5 6 necessary. 7 **"(3)** NECESSARY EXPENSES.—The Board 8 may incur such necessary expenses and

9 exercise such powers as are consistent
 10 and reasonably required to perform its
 11 functions.

"(4) RECORDS.—To the extent permitted by law, all appropriate records
and papers of the Board shall be made
available for public inspection.

16 "(5) AID FROM FEDERAL AGENCIES.—
17 Upon the request of the Board, the head
18 of a Federal department or agency is au19 thorized to—

20 "(A) furnish to the Board such in21 formation as the Board deems nec22 essary for carrying out its functions
23 and as is available to the agency; and
24 "(B) detail for temporary duty, on
25 a reimbursable basis, such personnel

1	as the Board deems necessary to
2	carry out its functions.
3	"(k) Miscellaneous Provisions.—
4	"(1) JURISDICTION.—
5	"(A) IN GENERAL.—Whenever the
6	Corporation is a party to any civil ac-
7	tion under this title, such action shall
8	be deemed to arise under the laws of
9	the United States. No attachment or
10	execution may be issued against the
11	Corporation, or any property thereof,
12	prior to entry of final judgment.
13	"(B) CITIZENSHIP OF CORPORA-
14	TION.—The Corporation shall be
15	deemed to be a citizen only of the
16	District of Columbia for the purpose
17	of determining the original jurisdic-
18	tion of the district courts of the Unit-
19	ed States in civil actions to which the
20	Corporation is a party.
21	"(2) BUSINESS ACTIVITY AND QUALIFICA-
22	TION.—The Corporation shall be deemed
23	to be qualified to do business in each
24	State in which it performs any activity
25	authorized under this title.

1 "SEC. 724. ASSISTANCE TO BUSINESSES IN SECURING FI-2NANCING.

3 "(a) INFORMATION CLEARINGHOUSE.—The 4 Corporation established under this subtitle 5 shall act as a one-stop clearinghouse for infor-6 mation to assist qualified concerns identify 7 sources of business development and tech-8 nology commercialization financing available 9 through the Federal Government as well as 10 through applicable State and local govern-11 ment programs and through private sources.

12 **"(b)** AGENT OF THE FEDERAL GOVERN-13 MENT.—The Corporation may act as an agent 14 of the Federal Government for purposes of ac-15 cepting applications for financial assistance 16 and their submission to the appropriate Fed-17 eral agency on behalf of a qualified concern. 18 "SEC. 725. TECHNICAL ASSISTANCE FOR LENDERS AND 19 BORROWERS.

"(a) IN GENERAL.—The Corporation shall, upon request, provide technical assistance and services, as appropriate and needed, to lenders and borrowers under this title, and shall ensure that such lenders and borrowers have ready access to appropriate assistance in order to aid such lenders and borrowers in
 achieving the purposes of this subtitle.

3 **"(b)** FEES.—The Corporation may—

4 "(1) charge fees for technical assist5 ance and services provided under this
6 section in amounts sufficient to cover the
7 reasonable cost of such assistance and
8 services; and

9 "(2) waive such fees on a case-by-case
10 basis.".

11 SEC. 102. COMPLIANCE WITH BUY AMERICAN ACT.

None of the funds made available under this title, or any amendment made by this title, may be expended in violation of sections to sections the Act of March 3, 1933 (41 U.S.C. 10a-10c; popularly known as the "Buy American Act"), which are applicable to those funds.

19 **TITLE II—APPALACHIAN**

20 **REGIONAL DEVELOPMENT**

21 SEC. 201. FINDINGS AND PURPOSES.

22 Section 2 of the Appalachian Regional De-23 velopment Act of 1965 (40 U.S.C. App. 2) is

24 amended—

1 (1) in subsection (a) by striking the 2 period at the end of the 6th sentence and 3 inserting "and in severely distressed and 4 underdeveloped counties and areas lack-5 ing resources for basic services."; and

6 (2) by adding at the end the following
7 new subsection:

"(c) The Congress further finds and de-8 clares that, while substantial progress has 9 10 been made in fulfilling many of the objectives 11 of this Act, rapidly changing national and 12 global economics over the past decade have 13 created new problems and challenges for 14 rural areas throughout the Nation and espe-15 cially for the Appalachian region. Thus, the 16 problems of the region are not only to provide 17 the infrastructure necessary to economic and 18 human resource development, to develop its 19 industry, and to generate a diversified re-20 gional economy, but to make the region's in-21 dustrial and commercial resources more com-22 petitive in national and world markets. It is, 23 therefore, also the purpose of this Act to pro-24 vide a framework for coordinating Federal, 25 State, and local initiatives to respond to the

economic competitive challenge through im proving the skills of the region's manpower,
 adapting and applying new technologies for
 the region's businesses, and improving the ac cess of the region's businesses to the technical
 and financial resources necessary to their de velopment while continuing to address the
 need to provide basic services for the more
 disadvantaged areas of the region so as to
 provide a fairer opportunity for the people of
 the region to share the quality of life gen erally enjoyed by citizens across this Nation.".

Section 101 of the Appalachian Regional
Development Act of 1965 (40 U.S.C. App. 101)
is amended—

17 (1) in subsection (a) by adding at the
18 end the following:

19 "The Commission shall conduct at least 1
20 meeting each year with the presence of the
21 Federal Cochairman and at least a majority of
22 the State members. The Commission may con23 duct such additional meetings by electronic
24 means as the Commission considers advis25 able.";

(2) at the end of the 3d sentence of 1 2 subsection (b) by striking "present"; and 3 (3) at the end of the 4th sentence of subsection (c) by striking "to be present". 4 5 SEC. 203. AUTHORIZATIONS FOR ADMINISTRATIVE EX-6 PENSES. Section 105(b) of the Appalachian Re-7 gional Development Act of 1965 (40 U.S.C. 8 9 App. 105(b)) is amended to read as follows: 10 **"(b)** AUTHORIZATION OF APPROPRIATIONS.— "(1) IN GENERAL.—There is authorized 11 to be appropriated to carry out this sec-12 13 tion \$3,400,000 for fiscal year 1994 and \$3,600,000 for fiscal year 1995. Such sums 14 shall remain available until expended. 15 "(2) EXPENSES OF FEDERAL COCHAIR-16 17 MAN.—Of amounts appropriated pursuant 18 to paragraph (1), not to exceed \$1,102,000 19 for fiscal year 1994 and not to exceed 20 \$1,500,000 for fiscal year 1995 shall be 21 available for expenses of the Federal Co-22 chairman, the Federal Cochairman's al-23 ternate, and the Federal Cochairman's staff.". 24

1 SEC. 204. EXTENSION OF LEASE TERMS.

Section 106(7) of the Appalachian Regional Development Act of 1965 (40 U.S.C.
App. 106(7)) is amended by striking "1982" and
inserting "1995".

6 SEC. 205. HIGHWAY SYSTEM.

7 (a) AUTHORIZATION OF APPROPRIATIONS.—
8 Section 201(g) of the Appalachian Regional
9 Development Act of 1965 (40 U.S.C. App.
10 201(g)) is amended to read as follows:

"(g) AUTHORIZATION OF APPROPRIATIONS.—
There is authorized to be appropriated to
carry out this section \$160,000,000 for fiscal
year 1994 and \$100,000,000 for fiscal year 1995.
Such sums shall remain available until expended.".

17 **(b)** FEDERAL SHARE.—

(1) GENERAL RULE.—Section 201(h)(1)
of such Act (40 U.S.C. App. 201(h)(1)) is
amended by striking "70 per centum" and
inserting "80 percent".

(2) APPLICABILITY.—The amendment
 made by paragraph (1) shall apply to
 projects approved after March 31, 1979.

2 GRAMS.

3 (a) AVAILABILITY OF AMOUNTS.—The 1st 4 sentence of section 214(a) of the Appalachian 5 Regional Development Act of 1965 (40 U.S.C. 6 App. 214(a)) is amended by striking "the 7 President is authorized to provide funds to 8 the Federal Cochairman to be used" and in-9 serting "the Federal Cochairman may use 10 amounts made available under this section".

(b) FEDERAL GRANT-IN-AID PROGRAMS DEFINED.—The 1st sentence of section 214(c) of
such Act (40 U.S.C. App. 214(c)) is amended by
striking "on or before December 31, 1980,".

15 (c) LIMITATION ON COVERED ROAD 16 PROJECTS.—The 2d sentence of section 214(c) 17 of such Act is amended by inserting "author-18 ized by title 23, United States Code" after 19 "road construction".

20 SEC. 207. PROGRAM DEVELOPMENT CRITERIA.

(a) CONSIDERATIONS.—Section 224(a) of the
Appalachian Regional Development Act of
1965 (40 U.S.C. App. 224(a)) is amended by inserting before the semicolon at the end of
paragraph (1) the following: "or in a severely

distressed and underdeveloped county or
 area lacking resources for basic services".

3 (b) REMOVAL OF LIMITATIONS.—Section
4 224(b) of such Act (40 U.S.C. App. 224(b)) is
5 amended to read as follows:

6 "(b) LIMITATION.—No financial assistance
7 shall be authorized under this Act to be used
8 to assist establishments relocating from 1
9 area to another.".

 10
 SEC. 208. GRANTS FOR ADMINISTRATIVE EXPENSES AND

 11
 DEMONSTRATION PROJECTS.

(a) AVAILABILITY OF AMOUNTS.—Section
302(a) of the Appalachian Regional Development Act of 1965 (40 U.S.C. App. 302(a)) is
amended—

16 (1) by striking "The President" and
17 inserting "The Commission"; and

(2) in paragraphs (1), (2), and (3) by
striking "to the Commission" each place
it appears.

21 (b) RESEARCH AND DEMONSTRATION
22 PROJECTS.—Section 302(a)(3) of such Act (40
23 U.S.C. App. 302(a)(3)) is amended—

24 (1) by inserting after "technical as 25 sistance" the following: "(including tech-

nical assistance for business development
 and stabilization and application of tech nologies (including telecommunication
 technologies) and productivity improve ment)";

6 (2) by inserting after "training pro-7 grams" the following: "(including on-site 8 employee training and programs to up-9 grade employability of the region's peo-10 ple)"; and

(3) by inserting after "demonstra-11 tions" the following: "(including dem-12 onstrations of service consolidations and 13 other methods of increasing efficiency of 14 15 local governments, the establishment and operation by States, public agencies, or 16 17 nonprofit development organizations of 18 revolving funds for business assistance 19 loans, the establishment and operation of business incubators and the provision of 20 21 industrial facilities and equipment by public agencies and nonprofit organiza-22 23 tions on such terms (including terms of reasonable recovery of grant funds upon 24 resale) as are approved by the Commis-25

sion, and the acquisition and develop ment of land)".

3 (c) SOLID WASTE DISPOSAL DEMONSTRATION
4 PROJECTS.—Section 302(b) of such Act (40
5 U.S.C. App. 302(b)) is amended by adding at
6 the end the following new paragraph:

7 **"(5)** The Commission shall carry out 8 projects at not less than 2 sites in the Appa-9 lachian region for the purpose of demonstrat-10 ing solid waste disposal techniques in rural 11 areas.".

12 (d) REPEAL OF PROVISION ON USE OF INFOR13 MATION FROM RESEARCH AND DEVELOPMENT AC14 TIVITIES.—Section 302(e) of such Act (40 U.S.C.
15 302(e)) is repealed.

16SEC. 209. AUTHORIZATION OF APPROPRIATIONS FOR GEN-17ERAL PROGRAM.

18 Section 401 of the Appalachian Regional
19 Development Act of 1965 (40 U.S.C. App. 401)
20 is amended to read as follows:

21 "SEC. 401. AUTHORIZATION OF APPROPRIATIONS.

22 "In addition to the appropriations author23 ized in section 105 for administrative ex24 penses and in section 201(g) for the Appalach25 ian development highway system and local ac-

1 cess roads, there is authorized to be appro-2 priated to the Commission to carry out this 3 Act \$83,400,000 per fiscal year for each of fis-4 cal years 1994 and 1995. Such sums shall re-5 main available until expended.". 6 SEC. 210. DEFINITION OF APPALACHIAN REGION. 7 Section 403 of the Appalachian Regional 8 Development Act of 1965 (40 U.S.C. App. 403) 9 is amended— 10 (1) in the 1st undesignated paragraph 11 (relating to Alabama) by inserting "Hale," after "Franklin,"; and 12 (2) in the 12th undesignated para-13 graph (relating to Virginia)— 14 (A) by inserting "Montgomery," 15 after "Lee,": and 16 17 **(B)** by inserting "Roanoke, 18 Rockbridge," after "Pulaski,". SEC. 211. EXTENSION OF TERMINATION DATE. 19 Section 405 of the Appalachian Regional 20 21 Development Act of 1965 (40 U.S.C. App. 405) 22 is amended by striking "1982" and inserting 23 **"1995"**.

1 SEC. 212. REGIONAL DEVELOPMENT TASK FORCE.

2 (a) ESTABLISHMENT.—There is established 3 a Regional Development Task Force (herein-4 after in this section referred to as the "Task 5 Force").

6 (b) DUTIES.—It shall be the duty of the
7 Task Force to conduct a study on—

8 (1) the extent to which the unique 9 characteristics of the Appalachian Re-10 gional Commission (including the Com-11 mission's Federal-State partnership, pro-12 gram flexibility, and regional approach) 13 have contributed to the achievement of 14 the Commission's goals; and

(2) whether or not the Commission
can utilize such characteristics to address needs which may exist in other
rural areas suffering from economic distress, including the Lower Mississippi
delta, Mexican border, and Ozark areas.

21 (c) MEMBERSHIP.—

(1) VOTING MEMBERS.—The Task Force
shall be composed of 9 voting members
appointed, not later than 90 days after
the date of the enactment of this Act, as
follows:

1	(A) 3 members appointed by the
2	President.
3	(B) 3 members appointed by the
4	President pro tempore of the Senate.
5	(C) 3 members appointed by the
6	Speaker of the House of Representa-
7	tives.
8	(2) Ex officio members.—The Federal
9	and State Cochairmen of the Appalachian
10	Regional Commission shall serve as ex
11	officio, nonvoting members of the Task
12	Force.
13	(d) FACILITIES, SUPPLIES, AND PERSONNEL.—
14	Upon the request of the Task Force, the Appa-
15	lachian Regional Commission shall provide to
16	the Task Force any facilities, supplies, and
17	personnel necessary for the Task Force to
18	carry out its responsibilities under this Act;
19	except that the total cost of such facilities,
20	supplies, and personnel shall not exceed
21	\$500,000.

(e) USE OF OTHER STUDIES.—In conducting
the study under subsection (b), the Commission shall incorporate the results of other
studies on the needs of rural areas described

in subsection (b) and shall not duplicate such
 studies.

3 (f) REPORT.—Not later than 9 months after
4 the date of the first meeting of the Task Force,
5 the Task Force shall transmit to Congress a
6 report on the results of the study conducted
7 under subsection (b).

8 (g) TERMINATION.—The Task Force shall 9 terminate on the date of transmittal of the re-10 port under subsection (f).

11 SEC. 213. COMPLIANCE WITH BUY AMERICAN ACT.

None of the funds made available under this title, or any amendment made by this title, may be expended in violation of sections 2 through 4 of the Act of March 3, 1933 (41 U.S.C. 10a-10c; popularly known as the "Buy American Act"), which are applicable to those funds.

Amend the title so as to read: "A bill to reauthorize economic development programs under the Public Works and Economic Development Act of 1965 and the Appalachian Regional Development Act of 1965 for fiscal years 1994 and 1995, to reenact the Public Works and Economic Development Act of 1965 as the Economic Development Financing Act of 1994, and for other purposes.".

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