# 103D CONGRESS 1ST SESSION H. R. 2528

To provide equity and fairness to United States industries, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

JUNE 24, 1993

Mr. REGULA (for himself, Mr. MURTHA, Mr. VISCLOSKY, and Mrs. BENTLEY) introduced the following bill; which was referred jointly to the Committees on Ways and Means and the Judiciary

# A BILL

# To provide equity and fairness to United States industries, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

# **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Trade Equity and Fairness Act of 1993".
- 6 (b) TABLE OF CONTENTS.—

Sec. 1. Short Title; Table of Contents.

### TITLE I—COUNTERVAILING AND ANTIDUMPING DUTY AMENDMENTS

- Sec. 101. Final payment of antidumping and countervailing duties.
- Sec. 102. Administration review of determinations.
- Sec. 103. Post-initiation events and relevance to material injury determination.
- Sec. 104. Determination of material injury.

- Sec. 105. Publication of certain cash deposits and duties collected.
- Sec. 106. Threat of injury standard.
- Sec. 107. Actual and potential declines in material injury determination.
- Sec. 108. Investigation of sales at less than cost of production.
- Sec. 109. Cumulation.
- Sec. 110. Dual pricing.
- Sec. 111. Clarification of adjustment to foreign market value.
- Sec. 112. Interest on post findings.
- Sec. 113. Compensation awards.
- Sec. 114. Diversionary input dumping.
- Sec. 115. Upstream subsidies.
- Sec. 116. Exportation from an intermediate country.
- Sec. 117. Access to countervailing and antidumping duty collections data.
- Sec. 118. Study for simplifying countervailing and antidumping duty actions.
- Sec. 119. Special rule—relative United States content.
- Sec. 120. Reimbursement of antidumping duties.
- Sec. 121. Determination of United States price.
- Sec. 122. Reliquidation of certain entries.
- Sec. 123. Administrative reviews.
- Sec. 124. Use of protective order information.
- Sec. 125. Further manufactured goods.
- Sec. 126. Use of constructed value.
- Sec. 127. Patent equity and banned substances.
- Sec. 128. Circumvention timelines and procedural requirements.

#### TITLE II—MARKET ACCESS PROVISIONS

- Sec. 201. Access to Japanese market by motor vehicles and motor vehicle parts.
- Sec. 202. Extension of "Super 301" authority.

#### TITLE III—INTERNATIONAL TRADE NEGOTIATIONS

- Sec. 301. Principal trade negotiation objectives and dispute settlement.
- Sec. 302. Global structural excess capacity.
- Sec. 303. Application of amendments to Mexico and Canada.
- Sec. 304. International trade agreements on antidumping and trade distorting subsidies.

#### TITLE IV—OTHER MISCELLANEOUS AMENDMENTS

- Sec. 401. Restraint of U.S. trade or commerce.
- Sec. 402. Authority to impose tariffs on countries refusing costs of joint defense assistance.
- Sec. 403. Amendment on section 337 of the Tariff Act of 1930.
- Sec. 404. Amendment of title 28, United States Code.
- Sec. 405. International protection of patent rights.
- Sec. 406. Cooperative productivity.
- Sec. 407. Unfair methods of competition.
- Sec. 408. Correction of inverted tariff.
- Sec. 409. Horticultural study.
- Sec. 410. Home appliances.

### TITLE V—PRIVATE RIGHT OF ACTION FOR RELIEF FROM CERTAIN FORMS OF ANTICOMPETITIVE PRICING PRACTICES

Sec. 501. Private right of action for relief from injurious industrial cross-subsidization and persistent sales below full cost of production.

TITLE VI-FOREIGN CAPITAL AND SECURITIES MARKETS Sec. 601. Foreign capital and securities markets study. TITLE I—COUNTERVAILING AND ANTIDUMPING 1 2 DUTY AMENDMENTS 3 SEC. 101. FINAL PAYMENT OF ANTIDUMPING AND COUN-4 **TERVAILING DUTIES.** (a) Section 736 of the Tariff Act of 1930 (19 U.S.C. 5 1673e) is amended by adding at the end thereof the fol-6 7 lowing new subsection: 8 "(d) FINAL PAYMENT OF DUTY.— 9 "(1) Assessment and COLLECTION RE-10 QUIRED.—Pursuant to the administering authority's direction, the United States Customs Service shall 11 assess and collect the antidumping duty determined 12 13 for each entry of the merchandise from the first purchaser in the United States that is independent of 14 15 the exporter, manufacturer, and producer, and per-16 sons defined as the exporter in section 771(13). 17 "(2) PROHIBITION AGAINST ABSORPTION OR 18 REIMBURSEMENT.--"(A) IN GENERAL.—Neither the exporter, 19 20 manufacturer, and producer, and persons defined as the exporter in section 771(13) nor any 21 22 other person may absorb or reimburse directly 23 or indirectly to the first unrelated purchaser in the United States the antidumping duty determined for the merchandise.

"(B) CERTIFICATION.—Upon collection of 3 the antidumping duty, the administering au-4 thority through the United States Customs 5 6 Service shall obtain from the first unrelated 7 purchaser in the United States and the exporter, manufacturer, and producer, including 8 9 any person deemed an exporter under section 771(13), written certification as to whether or 10 11 not absorption or direct or indirect reimburse-12 ment of the antidumping duty determined has 13 occurred or will be effected in the future. Failure to file such certification will be construed as 14 conclusive indication of unlawful final payment 15 of the antidumping duty determined by a per-16 17 son other than the first unrelated purchaser in 18 the United States.

"(C) INVESTIGATION.—The administering
authority with the assistance of the United
States Customs Service shall investigate whenever reasonable grounds are present to believe
or suspect that absorption or direct or indirect
reimbursement of the antidumping duty determined has taken place.

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"(D) ENFORCEMENT.—If absorption or di-1 2 rect or indirect reimbursement of the antidump-3 ing duty determined is established, then, in ad-4 dition to any civil and criminal penalties that 5 may be appropriate, the administering authority 6 shall have the United States Customs Service 7 assess and collect from the first unrelated pur-8 chaser in the United States the amount of the 9 antidumping duty determined that is found to have been absorbed or reimbursed together with 10 11 interest. Notwithstanding any other provision of 12 law, such reliquidation will be carried out with respect to each entry as often as absorption or 13 14 reimbursement is confirmed for that entry. 15 Final payment of the antidumping duty detemined by any person other than the first 16 17 unrelated purchaser in the United States shall 18 not be returned.".

(b) Section 706 of the Tariff Act of 1930 (19 U.S.C.1671e) is amended by adding at the end thereof the fol-lowing new subsection:

22 "(c) Final Payment of Duty.—

23 "(1) ASSESSMENT AND COLLECTION RE24 QUIRED.—Pursuant to the administering authority's
25 direction, the United States Customs Service shall

1	assess and collect the countervailing duty determined
2	for each entry of the merchandise from the first pur-
3	chaser in the United States that is independent of
4	the exporter, manufacturer, and producer, and per-
5	sons defined as the exporter in section $771(13)$ .
6	"(2) Prohibition against absorption or
7	REIMBURSEMENT.—
8	"(A) IN GENERAL.—Neither the exporter,
9	manufacturer, and producer, and persons de-
10	fined as the exporter in section $771(13)$ nor any
11	other person may absorb or reimburse directly
12	or indirectly to the first unrelated purchaser in
13	the United States the countervailing duty deter-
14	mined for the merchandise.
15	"(B) CERTIFICATION.—Upon collection of

the countervailing duty, the administering au-thority through the United States Customs Service shall obtain from the first unrelated purchaser in the United States and the exporter, manufacturer, and producer, including any person deemed an exporter under section 771(13), written certification as to whether or not absorption or direct or indirect reimburse-ment of the countervailing duty determined has occurred or will be effected in the future. Fail-

ure to file such certification will be construed as
 a presumption of unlawful final payment of the
 countervailing duty determined by a person
 other than the first unrelated purchaser in the
 United States.

6 "(C) INVESTIGATION.—The administering 7 authority with the assistance of the United 8 States Customs Service shall investigate when-9 ever reasonable grounds are present to believe 10 or suspect that absorption or direct or indirect 11 reimbursement of the countervailing duty deter-12 mined has taken place.

"(D) ENFORCEMENT.—If absorption or di-13 rect or indirect reimbursement of the counter-14 15 vailing duty determined is established, then, in 16 addition to any civil and criminal penalties that 17 may be appropriate, the administering authority 18 shall have the United States Customs Service 19 assess and collect from the first unrelated pur-20 chaser in the United States the amount of the countervailing duty determined that is found to 21 22 have been absorbed or reimbursed together with interest. Notwithstanding any other provision of 23 24 law, such reliquidation will be carried out with respect to each entry as often as absorption or 25

reimbursement is confirmed for that entry.
 Final payment of the countervailing duty deter mined by any person other than the first unre lated purchaser in the United States shall not
 be returned.".

6 SEC. 102. ADMINISTRATIVE REVIEW OF DETERMINATIONS.
7 Section 751 of the Tariff Act of 1930 (19 U.S.C.
8 1675) is amended by adding at the end thereof the follow9 ing new paragraph—

10 "(g) Annual Report to the House Ways and MEANS COMMITTEE AND SENATE FINANCE COMMIT-11 TEE.—By the close of February each year, the administer-12 ing authority shall report to the House Ways and Means 13 Committee and the Senate Finance Committee the num-14 15 ber of administrative reviews commenced in the prior calendar year, the number of reviews completed during the 16 calendar year within eighteen months of initiation, the 17 number of reviews completed during the calendar year in 18 longer than eighteen months after initiation, and for each 19 review that remains incomplete at the end of the calendar 20 year more than eighteen months after initiation, an esti-21 mated schedule for completion (including dates for pre-22 liminary and final determinations).". 23

# 1SEC. 103. POST-INITIATION EVENTS AND RELEVANCE TO2MATERIAL INJURY DETERMINATION.

Section 771(7)(C) of the Tariff Act of 1930 (19 4 U.S.C. 1677(7)(C)) is amended by adding at the end 5 thereof the following: "Except as specified in subpara-6 graph (7)(C)(i), in evaluating volume and price effects 7 pursuant to this subparagraph, the Commission may in 8 its discretion disregard developments after the filing of the 9 petition.".

### 10 SEC. 104. DETERMINATION OF MATERIAL INJURY.

(a) VOLUME OF IMPORTS.—Section 771(7)(C)(i) of
the Tariff Act of 1930 (19 U.S.C. 1677(7)(C)(i)) is
amended by adding at the end thereof the following new
sentence: "An inference shall not be made that there is
no material injury, if the volume of imports has decreased
after the initiation of an investigation under section 702
or 732.".

18 (b) PRICE COMPETITION.—Section 771(7)(C)(ii) of 19 such Act (19 U.S.C. 1677(7)(C)(ii)) is amended by inserting immediately after subclause (II) the following flush 20 sentence: "For purposes of this clause, the Commission 21 22 shall compare the price at which imported merchandise is 23 sold to the ultimate consumer with the price at which like 24 products of the United States are sold to the ultimate consumer.". 25

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3 Section 487 is added to the Tariff Act of 1930, as4 amended (19 U.S.C. 1487):

5 "SEC. 487. ANNUAL REPORT OF SELECTED DUTIES.

6 "(a) For merchandise subject to antidumping find-7 ings or orders or countervailing duty orders as those terms 8 are defined in section 303 or title VII of the Tariff Act 9 of 1930, as amended, the Secretary of the Treasury shall 10 report not less frequently than once a year:

"(1) the quantity, declared value, and antidumping and/or countervailing duty cash deposits by
investigation number and review period (as those
terms are defined by the administering authority (19
U.S.C. 1677(1))) for merchandise that remains unliquidated;

"(2) the quantity, declared value, and antidumping and/or countervailing duties collected by investigation number and review period (as those
terms are defined by the administering authority (19
U.S.C. 1677(1))) for merchandise that has been liquidated since the last report was issued; and

23 "(3) the quantity and declared value of any en24 tries that the Secretary has determined were liq25 uidated without the assessment of antidumping and/
26 or countervailing duties without a finding by the ad-

ministering authority that such merchandise was not
liable for antidumping and/or countervailing duties;
the Secretary shall include in his report a summary
of allegations of non-payment and what steps, if any,
were taken to determine the magnitude of any premature liquidations.".

# 7 SEC. 106. THREAT OF INJURY STANDARD.

8 (a) Section 771(7)(F)(i) of the Tariff Act of 1930
9 (19 U.S.C. 1677(7)(F)(i)) is amended by adding at the
10 end thereof the following—

"(XI) the actual and potential decline 11 12 in order backlog of the domestic industry. "(XII) for purposes of subsection (F) 13 14 the Commission shall give consideration to 15 monthly or quarterly trend information 16 through the month of the filing of the peti-17 tion. Post-initiation changes in trends 18 should not result in a negative determina-19 tion where trends to the time of filing 20 would support an affirmative determina-21 tion.".

# 22 SEC. 107. ACTUAL AND POTENTIAL DECLINES IN MATERIAL 23 INJURY DETERMINATION.

(a) Section 771(7)(C) of the Tariff Act of 1930, asamended (19 U.S.C. 1677(7)(C)), is amended by adding

at the end thereof the following: "For the purposes of this 1 subsection, the term 'potential decline' means the decline 2 that can be reasonably deduced by comparing actual per-3 formance to the performance (e.g., output, sales, etc.) that 4 could have been but for the economic factors (including 5 unfairly traded imports) which have a bearing on the state 6 7 of the industry). The term 'potential negative effects' means the adverse effects that can be reasonably deduced 8 9 by comparing actual performance to the performance that could have been expected but for the economic factors (in-10 cluding unfairly traded imports) which have a bearing on 11 the state of the industry. Where 'actual declines' or 'actual 12 negative effects' are sufficient to warrant an affirmative 13 determination, the Commission need not evaluate 'poten-14 15 tial declines' or 'potential effects' under subsection (iii) (I), (III) and (IV).". 16

# 17 SEC. 108. INVESTIGATION OF SALES AT LESS THAN COST 18 OF PRODUCTION.

19 (a) Section 773(b) of the Tariff Act of 1930 (1920 U.S.C. 1677b(b)) is amended:

(1) by inserting "for all producers or exporter
being investigated or reviewed" after the phrase "at
less than the cost of producing the merchandise"
each time it appears in paragraph (b); and

(2) by inserting "by any foreign producer or ex porter" after "have been made" in subparagraph
 (b)(1).

# 4 SEC. 109. CUMULATION.

(a) CUMULATION.—Section 771(7)(C)(iv) of the Tar-5 iff Act of 1930 (19 U.S.C. 1677 (7)(C)(iv)) is amended 6 7 by adding at the end thereof the following new subclause: "(III) LOOK-BACK.—For purposes of 8 9 clauses (i) and (ii) and subparagraph (F), if a petition is filed under this title with re-10 11 spect to a product or like product which 12 was the basis of a final affirmative determination during the 3 years preceding the 13 14 filing of such petition, the Commission 15 shall consider as part of its investigation of 16 the new petition the previous injurious 17 dumping or subsidization as an important 18 factor in determining the industry's vulner-19 ability to continued or renewed material in-20 jury.".

(b) CONCENTRATION OF IMPORTS.—Section
771(4)(C) of such Act (19 U.S.C. 1677(4)(C)) is amended
by adding at the end thereof the following new sentence:
"Concentration of subsidized or dumped imports exists
with respect to a market, if the percentage of subsidized

or dumped imports to consumption of imports and domes tically produced like products in such market is clearly
 higher than the percentage is in the rest of the United
 States.".

### 5 SEC. 110. DUAL PRICING.

6 Section 773(a)(4) of the Tariff Act of 1930 (19 7 U.S.C. 1677b(a)(4)) is amended by adding at the end the 8 following new sentence: "No allowance shall be made to 9 account for differences in input costs that are based on 10 whether the end product made from the input is sold in 11 the home market or exported.".

# 12 SEC. 111. CLARIFICATION OF ADJUSTMENTS TO FOREIGN 13 MARKET VALUE.

(a) Section 773(a) of the Tariff Act of 1930, as
amended (19 U.S.C. 1677b(a)), is amended by inserting
at the end of paragraph (a) the following: "No adjustment
shall be made to foreign market value because of adjustments made to United States price pursuant to section
1677a (d) or (e) of title 19, United States Code.".

## 20 SEC. 112. INTEREST ON POST FINDINGS.

(a) Section 737 of the Tariff Act of 1930, as amended (19 U.S.C. 1677g), is amended by changing subparagraph "(b)" to read "(c)" and inserting a new subparagraph (b)—

"(b) Special Rule for Interest on Post Find-1 ING ENTRIES.—For antidumping findings made under the 2 Antidumping Act, 1921, all entries made after the date 3 4 of the finding which were entered under bond and remain unliquidated as of the date of enactment of this legislation 5 shall be assessed interest from the date of entry to the 6 date of liquidation, the bond being treated as a zero 7 cash deposit for purposes of determining over or 8 underpayment.". 9

# 10 SEC. 113. COMPENSATION AWARDS.

Section 736 of the Tariff Act of 1930 (19 U.S.C.
12 1673e) is amended by adding at the end thereof the fol13 lowing new section:

### 14 "SEC. 736A. COMPENSATION AWARDS.

15 "(a) DEFINITIONS.—For the purposes of this section:
16 "(1) the term 'affected domestic producer'
17 means any manufacturer or producer within the do18 mestic industry with respect to which an affirmative
19 injury determination was made in connection with
20 an antidumping order;

21 ''(2) the term 'antidumping order' means an
22 antidumping duty order published under section 736
23 of the Tariff Act of 1930;

24 "(3) the term 'Commission' means the United25 States International Trade Commission;

"(4) the term 'dumped merchandise' means
 merchandise with respect to which an antidumping
 duty is imposed under an antidumping order; and

"(5) the term 'dumping period' means the pe-4 5 riod of time during which foreign merchandise subject to an antidumping order was sold, or offered for 6 7 sale, in the United States at less than fair value and applied by the Commission for purposes of making 8 a determination under section 735(b) of the Tariff 9 Act of 1930 with respect to the domestic industry 10 11 that produced a like or directly competitive product. "(b) APPLICATION PROCESS.—The Commission shall 12 prescribe procedures governing when and the form and 13 manner in which affected domestic producers may apply 14 15 to the Commission for compensation under this section.

16 "(c) Determination of Compensation.—

17 "(1) Upon receiving a timely application under
18 subsection (b), the Commission shall determine if
19 the applicant—

20 "(A) is an affected domestic producer, and
21 "(B) suffered any degree of economic in22 jury during the dumping period as a result of
23 the sale, or offer for sale, in the United States
24 of the dumped merchandise.

This determination shall be completed by the 90th 1 2 calendar day from receipt of the application under subsection (b). 3 "(2) If the Commission makes an affirmative 4 5 determination under paragraphs (1) (A) and (B), it shall, within sixty calendar days from such deter-6 7 mination— 8 "(A) determine the monetary value of the economic injury that was suffered by the appli-9 10 cant: and "(B) issue to the applicant a compensation 11 award stating the amount of money which is 12 payable to the applicant from the appropriate 13 14 special compensation account established under 15 subsection (d). 16 Compensation award payable under this section shall 17 be provided to the affected domestic producers only 18 so long as monies are available within the appro-19 priate special compensation account. "(d) Special Compensation Accounts.— 20 "(1) On the date an antidumping duty order 21 22 takes effect, the Secretary of the Treasury (hereafter 23 referred to as the Secretary in this section) shall es-24 tablish in the Treasury of the United States a spe"(2) The Secretary shall deposit into a special
 compensation account one-half of all antidumping
 duties that are collected under the antidumping
 order with respect to which the account was estab lished.

6 "(3) The monies in a special compensation ac-7 count shall be available for payment of compensation 8 awards issued under subsection (c)(2) in conjunction 9 with the antidumping order with respect to which 10 the account was established.

11 "(4) The Secretary shall by regulation prescribe 12 the time and manner in which payment of com-13 pensation awards from special compensation ac-14 counts will be made. Additional compensation pay-15 ments can be made in future years if additional anti-16 dumping duties are deposited in the account.

17 "(5) After a period of seven years from the date 18 the special compensation account is established, the 19 Secretary shall terminate the account and upon ter-20 mination of said account all antidumping duties collected under the antidumping order with respect to 21 22 which the account was established shall be deposited 23 into the general fund of the Treasury as miscellane-24 ous receipts.".

### 1 SEC. 114. DIVERSIONARY INPUT DUMPING.

2 (a) IN GENERAL.—Subtitle D of title VII of the Tar3 iff Act of 1930 (19 U.S.C. 167 et seq.) is amended by
4 inserting after section 771B the following new section:

# 5 "SEC. 771C. DIVERSIONARY INPUT DUMPING.

6 "For purposes of this title, diversionary input dump-7 ing occurs when—

8 "(1) a producer or manufacturer incorporates 9 into merchandise under investigation a component or 10 a material which is the subject of—

11 "(A) an antidumping duty order issued12 under section 736, or

"(B) an international arrangement or
agreement described in section 734, if such arrangement or agreement was entered into after
an affirmative preliminary determination was
made under section 733(b), and

"(2) the producer or manufacturer under investigation purchased the material or component at a
price which is less than the foreign market value
(determined under section 773(e)).".

22 (b) FOREIGN VALUE.—

(1) IN GENERAL.—Paragraph (2) of section
773(a) of such act (19 U.S.C. 1677b(A)(2)) is
amended by inserting "(or, if the administering authority finds there is a reasonable basis to believe
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that diversionary input dumping is occurring which
 has a significant effect on the cost of producing the
 merchandise under investigation)" after "paragraph
 (1)(A)".

5 (2) SPECIAL RULE FOR DIVERSIONARY INPUT
6 DUMPING.—Section 773(e) of such Act (19 U.S.C.
7 1677b(e)) is amended by adding at the end thereof
8 the following new paragraph:

"(5) DIVERSIONARY INPUT DUMPING.—If the 9 administering authority determines that diversionary 10 11 input dumping is occurring and has a significant ef-12 fect on the cost of producing the merchandise under 13 investigation, the administering authority shall, in 14 calculating the cost of the material or component 15 under paragraph (1)(A), include the amount of the 16 diversionary input dumping determined to exist with 17 respect to such material or component. For purposes 18 of the preceding sentence, the amount of the diver-19 sionary input dumping is the difference, if any, by 20 which

21 "(A) the foreign market value of the input
22 material or component involved, as calculated
23 under this title, exceeds

24 "(B) the purchase price of the input mate-25 rial or component paid by the producer or man-

ufacturer of the merchandise under investiga tion.".

21

3 (c) PROCEDURES OF INITIATING AN ANTIDUMPING
4 INVESTIGATION.—Section 732(a) of such Act (19 U.S.C.
5 1673a(A)) is amended by adding at the end thereof the
6 following new paragraph:

"(3) CASES INVOLVING DIVERSIONARY INPUT
DUMPING.—The administering authority shall investigate whether diversionary input dumping is occurring whenever the administering authority has reasonable grounds to believe or suspect that—

12 "(A) diversionary input dumping (as de13 fined in section 771(c)) is occurring,

14 ''(B) such diversionary input dumping has
15 a significant effect on the cost of producing the
16 merchandise under investigation, and

17 "(C) official government or other reliable, 18 generally accepted trade statistics indicate that 19 subsequent to the imposition of an antidumping 20 duty order or entry into force of an inter-21 national agreement relating to imports into the 22 United States of the material or component in 23 question, shipments to the United States of the 24 merchandise under investigation have increased (either in quantity or market share).". 25

(d) TIMETABLE FOR PRELIMINARY DETERMINATION
 BY ADMINISTERING AUTHORITY.—Section 733(b)(1) of
 such Act (19 U.S.C. 1673b(b)(1)) is amended by adding
 at the end thereof the following new subparagraph:

5 "(D) IF DIVERSIONARY INPUT DUMPING 6 INVOLVED.—If, as part of a petition filed under 7 section 732(b), or an investigation commenced 8 under section 732(a), the administering author-9 ity has reasonable grounds to believe or suspect 10 that diversionary input dumping is occurring, 11 the administering authority may treat the investigation as an extraordinarily complicated case 12 13 under subsection (c) and may extend the period 14 of time for making a preliminary determination accordingly.". 15

16 (e) CLERICAL AMENDMENT.—The table of contents 17 for subtitle VII of the Tariff Act of 1930 is amended by 18 inserting after the item relating to section 771B the fol-19 lowing new item:

"Sec. 771C. Diversionary input dumping.".

# 20 SEC. 115. UPSTREAM SUBSIDIES.

(a) DEFINITION.—Section 771(A) of the Tariff Act
of 1930 is amended in its last sentence by inserting after
"subsidy is provided" the words "or authorized".

1	(b) Determination of Competitive Benefit in
2	UPSTREAM SUBSIDIES.—Section 771A(b)(1) of the Tariff
3	Act of 1930 (19 U.S.C. 1677–1(b)(1)) is amended:
4	(1) by striking "Except" and inserting "(A)
5	Except,''
6	(2) by striking ''another seller'' and inserting
7	"an unsubsidized seller in" subparagraph (A), as re-
8	designated by paragraph (1), and
9	(3) by adding at the end thereof the following
10	new paragraph—
11	"(B) For purposes of subparagraph (A),
12	determination of the price the manufacturer or
13	producer would otherwise pay for the product in
14	obtaining it from an unsubsidized seller shall be
15	based on the following factors in the order in
16	which such factors are listed:
17	"(i) the price paid by the manufac-
18	turer or producer to an unsubsidized seller
19	located in the same country as the seller of
20	the input product,
21	"(ii) the price paid by the manufac-
22	turer or producer to an unsubsidized seller
23	located in a country other than the country
24	of the input product,

"(iii) the price paid (including any de livery fees) to an unsubsidized producer lo cated in the same country as the seller of
 the input products, or

5 ''(iv) the price (including delivery 6 fees) paid to an unsubsidized producer lo-7 cated in a country other than the country 8 of the seller of the input product.''.

9 SEC. 116. EXPORTATION FROM AN INTERMEDIATE COUN-10 TRY.

(a) Section 773(b) of the Tariff Act of 1930 (19
U.S.C. 1677b) is amended by adding at the end thereof:
"In situations described under subsection (f), allegations
of sales below cost shall be evaluated against the cost of
production of the actual manufacturer plus all charges assessed or costs incurred by other parties, including the
reseller.".

(b) Section 773(c) of the Tariff Act of 1930 (19
U.S.C. 1677b(c)) is amended by adding at the end thereof
the following new paragraph:

21 "(5) INTERMEDIATE COUNTRY RESALES.—Not22 withstanding anything to the contrary in subsection
23 (f), if the merchandise under investigation is—

24 "(A) produced in a nonmarket economy25 country;

1 "(B) resold by a reseller in an intermediate 2 country; and

"(C) resold by such reseller at prices that
represent less than the cost of producing the
merchandise in question (including costs of production for the nonmarket economy country determined pursuant to this subsection);

than the administering authority shall determine the 8 foreign market value of the merchandise on the basis 9 10 of the value of the factors of production utilized in 11 producing the merchandise in the country of production as determined pursuant to this subsection, to 12 which shall be added an amount for general ex-13 14 penses and profit of the producer and reseller, plus 15 the cost of containers, covering, and other expenses, as required by subsection (e).". 16

# 17 SEC. 117. AUTHORITY TO EXAMINE CUSTOMS VALUATION.

18 (a) Subsection (b)(1) of section 777 of the Tariff Act19 of 1930 is amended by adding:

20 (1) "either" after "Customs Service who is";21 and

(2) "or is reviewing the propriety of the customs valuation on which customs duties were calculated for a deduction from United States Price
(19 U.S.C. 1677a) pursuant to a request from the

administering authority" after "fraud under this
 title".

3 (b) Section 772 of the Tariff Act of 1930 (19 U.S.C.
4 1677a) is amended by adding a new subsection at the end
5 thereof:

"(f) REFERRAL TO CUSTOMS.—The administering 6 7 authority shall refer to Customs for expedited consider-8 ation claims that the import duties required to be de-9 ducted from United States under subsection (d)(2)(A) are understated by reason of possible understatement of cus-10 toms valuation. Where Customs determines that customs 11 valuation on the merchandise in question is undervalued, 12 the administering authority shall deduct the import duties 13 identified by customs as properly owed for purposes of 14 making its final determination.". 15

16SEC. 118. STUDY FOR SIMPLIFYING INITIATION OF COUN-17TERVAILING AND ANTIDUMPING DUTY AC-18TIONS.

19 Not later than 180 days after the date of the enact-20 ment of this Act, the Secretary of Commerce and the 21 International Trade Commission shall transmit to the 22 Congress a study, including recommendations, regarding 23 the modification of standards applicable to the initiation 24 of countervailing and antidumping duty action in order to 25 make petitioning for such initiations less costly and more

accessible for domestic petitioners. In conducting such 1 2 study, the Secretary and the Commission shall give due consideration to the obligations of the United States under 3 4 international trade agreements. 5 SEC. 119. SPECIAL RULE-RELATIVE UNITED STATES CON-6 TENT. Section 732(b) of the Tariff Act of 1930, as amended 7 (19 U.S.C. 1673a(b)), is amended by adding the following 8 new subsection at the end thereof: 9 <sup>((3)</sup> 10 SPECIAL RULE—RELATIVE UNITED 11 STATES CONTENT.--"(A) In special circumstances described in 12 subsection (b)(3)(B), in determining whether 13 the petition is filed on behalf of a domestic in-14 15 dustry, account shall be taken of the relative United States content of: 16 17 "(i) the imported merchandise which 18 is the subject of the petition; and 19 "(ii) the like product produced in the 20 United States by the petitioner and other United States producers supporting the 21 22 petition. "(B) Whenever the cost of materials and 23 the direct cost of processing or assembling the 24 merchandise which is the subject of the petition 25

is to a significant degree of United States ori-1 2 gin (at least 2 percent of the cost of manufacture) and roughly approximates or exceeds the 3 United States content of the product of the pe-4 titioner at the time of the filing of the petition, 5 the administering authority shall determine 6 7 whether the petition is filed on behalf of a domestic industry by measuring the value of Unit-8 ed States content (excluding GS & A but in-9 cluding research and development costs) for 10 11 both domestic production or assembly and the imported product and by disregarding the provi-12 13 sions of section 1677(4)(B) of title 19, United 14 States Code.". 15 SEC. 120. REIMBURSEMENT OF ANTIDUMPING DUTIES. Section 772(d)(2) of the Tariff Act of 1930, as 16 amended (19 U.S.C. 1677a(d)(2)) is amended by adding 17

18 a new subparagraph at the end thereof—
19 ''(C) the amount of any antidumping duty

which the producer, exporter, or reseller;
"(i) pays or will pay, directly or indirectly, on behalf of the importer, whether
related or unrelated; or

24 "(ii) reimburses to the importer,25 whether related or unrelated, either before

1 or after assessment, and either directly or indirectly through any means, including 2 3 but not limited to transferring merchandise 4 to a related importer at prices below cost of production plus normal profit. For pur-5 6 poses of this subsection, nothing in the 7 definition of 'exporter' in section 1677(13)of title 19, United States Code shall pre-8 9 clude application of this provision to 'exporter's sales price' calculations. Further, 10 11 transfer prices between related parties at 12 less than cost of production plus normal 13 profit are presumed to constitute indirect 14 reimbursement absent an affirmative show-15 ing by the importer to the contrary.".

16 SEC. 121. DETERMINATION OF UNITED STATES PRICE.

17 Section 772(e)(1) of the Tariff Act of 1930 (19 18 U.S.C. 1677a(e)(1)) is amended by inserting "and reason-19 able profits from selling in the United States" after the 20 phrase "under consideration".

# 21 SEC. 122. RELIQUIDATION OF CERTAIN ENTRIES.

(a) Section 500 of the Tariff Act of 1930 (19 U.S.C.
1500) is amended by adding the following new subsection:
"(f) reliquidate any entries that should have been
subject to an antidumping or countervailing duty order or

finding but which were erroneously liquidated either by ac tion of the foreign producer, exporter or importer or by
 action of the Customs Service.".

4 (b) Section 516A of the Tariff Act of 1930 (19
5 U.S.C. 516A) is amended by adding at the end thereof
6 the following new section:

# 7 "SEC. 516B. REQUEST FOR ACCOUNTING.

"(a) REQUEST FOR ACCOUNTING.—The Secretary 8 9 shall, upon written request by an interested party who 10 supported the petition, provide access to the record of identified importers under a protective order drawn in con-11 formity to the provisions of section 777 of this Act, as 12 to all entry papers on entries made during the twelve 13 months prior to the request or as to all documents con-14 nected with liquidations made during the twelve months 15 prior to the request. 16

17 "(b) DEFINITION.—As used in this section, the term 18 'interested party who supported a petition' shall refer to companies, workers or associations referred to in section 19 771(9) (C), (D) or (E) who were a petitioner or filed a 20 letter in support of the petition with the administering au-21 thority and submitted written views during the course of 22 the original investigation. The terms 'Secretary' and 'ad-23 ministering authority' have the same meanings as pro-24

vided in section 516A(f) (1) and (4) of this Act (19 U.S.C.
 1516a(f) (1) and (4)).

3 "(c) Referral to the Secretary or Admin-4 Istering Authority.—

5 "(1) If an interested party who supported a pe-6 tition discovers information in the entry papers or 7 the liquidation documents that raise questions as to 8 the proper administration of the antidumping or 9 countervailing duty finding or order, such informa-10 tion shall be notified to the Secretary.

11 "(2) The Secretary shall have such information reviewed expeditiously and corrective action, if war-12 ranted, taken, including pursuant to section 500(f) 13 of this Act. If the information notified pertains to 14 15 incorrect assessment instructions from the admin-16 istering authority or to coverage of particular prod-17 ucts under outstanding antidumping or countervailing duty fines or orders, the Secretary shall transmit 18 19 such information to the administering authority for 20 expedited resolution of coverage. The results of all such reviews shall be communicated in writing to the 21 22 interested party who supported a petition.

23 "(d) CIVIL ACTION.—Within thirty days of receipt of
24 the written communication, the interested party who sup25 ported a petition may commence a civil action in the

United States Court of International Trade for a review
 of the determination made by the Secretary or administer ing authority.

4 "(e) RECORD FOR REVIEW.—The documents notified 5 to the Secretary, such documents from the original inves-6 tigation as the parties may designate and documents per-7 taining to liquidation instructions from the administering 8 authority and final determinations by the administering 9 authority relevant to liquidation amounts shall constitute 10 the record for review.

11 "(f) STANDARD OF REVIEW.—Whether the chal12 lenged determination is supported by substantial evidence
13 or is otherwise in accordance with law.

14 "(g) RECOVERY OF COSTS.—Where the determina-15 tion of the Secretary or the administering authority is re-16 versed or modified, the interested party who supported the 17 petition may recover reasonable attorney fees for the court 18 litigation.".

# 19 SEC. 123. ADMINISTRATIVE REVIEWS.

20 Section 751(a)(2) of the Tariff Act of 1930 (19 21 U.S.C. 1675(a)(2)) is amended by adding at the end 22 thereof the following new subsection:

23 "(3) REQUESTS FOR REVIEWS BY DOMESTIC
24 PRODUCERS.—The administering authority shall
25 conduct a review of any foreign producer identified

by a domestic interested party within the meaning of
sections 1677(9) (C)–(G) of title 19, United States
Code or, where the domestic interested party does
not know the identity of individual foreign producers, the foreign producers supplying identified importers or purchaser of the imported product.".

## 7 SEC. 124. USE OF PROTECTIVE ORDER INFORMATION.

8 Section 777(c)(1)(A) of the Tariff Act of 1930 (19) 9 U.S.C. 1677f(c)(1)(A) is amended by adding to the end thereof the following: "Information released under protec-10 tive order during an investigation or administrative review 11 by the administering authority may be maintained under 12 protective order during the pendency of the proceeding for 13 the purpose of identifying potential factual discrepancies 14 between periods investigated or to allege relevant issues 15 in subsequent administrative reviews including the exist-16 ence of a fictitious market (19 U.S.C. 167b(a)(5)) or sales 17 below cost of production (19 U.S.C. 1677b(b))". 18

### 19 SEC. 125. FURTHER MANUFACTURED GOODS.

Section 772(e)(3) of the Tariff Act of 1930 (19 U.S.C. 1677a(e)(3)) is amended by adding at the end thereof the following: "In deducting profits from assembly or manufacture, profits may be allocated between value added in the United States and parts or products imported as long as the profits attributable to the United States

value added is not below the level earned by unrelated 1 manufacturers in the United States for the same class of 2 merchandise. Notwithstanding the provisions of this sub-3 4 paragraph, if the transfer price of the product or (where 5 more than one product or item subject to investigation or review) products is less than 1 percent of the resale value 6 7 of the assembled or further manufactured product, United States prices shall be based on transfer price without re-8 gard to the adjustments identified in subparagraph (3).". 9

# 10 SEC. 126. USE OF CONSTRUCTED VALUE.

11 Section 772(a)(2) of the Tariff Act of 1930 (19) U.S.C. 1677b(a)(2) is amended by adding at the end 12 thereof the following sentence: "Absent a finding of a ficti-13 tious market under subparagraph (a)(1) or (a)(5) or com-14 pliance with the provisions of subsection (b), constructed 15 16 value shall not be used to determine foreign market value where the home market or third country markets account 17 for at least 10 percent by volume of exports to the United 18 States.". 19

### 20 SEC. 127. PATENT EQUITY AND BANNED SUBSTANCES.

21 (a) Section 337(a)(1)(B) of the Tariff Act of 1930
22 (19 U.S.C. 1337(a)(1)(B)) is amended by—

23 (1) striking "or" at the end of subparagraph24 (B)(i);

1	(2) striking the period at the end of subpara-
2	graph (B)(ii) and inserting ";" in lieu thereof; and
3	(3) adding the following at the end thereof:
4	''(iii) have been grown, made, produced,
5	processed, or mined pursuant to a valid patent
6	or patents where patent royalties paid are lower
7	than those paid by agricultural, horticultural, or
8	manufacturing operations in the United States;
9	or
10	"(iv) have been grown or treated with pes-
11	ticides or other substances banned for use in
12	the United States.".
13	SEC. 128. CIRCUMVENTION TIMELINES AND PROCEDURAL
13 14	SEC. 128. CIRCUMVENTION TIMELINES AND PROCEDURAL REQUIREMENTS.
14	REQUIREMENTS.
14 15	REQUIREMENTS. (a) Circumvention Timelines and Procedural Requirements.—Section 781(a) of the Tariff Act of
14 15 16 17	REQUIREMENTS. (a) Circumvention Timelines and Procedural Requirements.—Section 781(a) of the Tariff Act of
14 15 16 17	REQUIREMENTS. (a) CIRCUMVENTION TIMELINES AND PROCEDURAL REQUIREMENTS.—Section 781(a) of the Tariff Act of 1930 (19 U.S.C. 1677j(a)) is amended by adding at the
14 15 16 17 18	REQUIREMENTS. (a) CIRCUMVENTION TIMELINES AND PROCEDURAL REQUIREMENTS.—Section 781(a) of the Tariff Act of 1930 (19 U.S.C. 1677j(a)) is amended by adding at the end thereof the following:
14 15 16 17 18 19	REQUIREMENTS. (a) CIRCUMVENTION TIMELINES AND PROCEDURAL REQUIREMENTS.—Section 781(a) of the Tariff Act of 1930 (19 U.S.C. 1677j(a)) is amended by adding at the end thereof the following: "(3) CIRCUMVENTION TIMELINES AND PROCE-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	REQUIREMENTS. (a) CIRCUMVENTION TIMELINES AND PROCEDURAL REQUIREMENTS.—Section 781(a) of the Tariff Act of 1930 (19 U.S.C. 1677j(a)) is amended by adding at the end thereof the following: "(3) CIRCUMVENTION TIMELINES AND PROCE- DURAL REQUIREMENTS.—
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	REQUIREMENTS. (a) CIRCUMVENTION TIMELINES AND PROCEDURAL REQUIREMENTS.—Section 781(a) of the Tariff Act of 1930 (19 U.S.C. 1677j(a)) is amended by adding at the end thereof the following: "(3) CIRCUMVENTION TIMELINES AND PROCE- DURAL REQUIREMENTS.— "(A) Upon the filing of a petition contain-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	REQUIREMENTS. (a) CIRCUMVENTION TIMELINES AND PROCEDURAL REQUIREMENTS.—Section 781(a) of the Tariff Act of 1930 (19 U.S.C. 1677j(a)) is amended by adding at the end thereof the following: "(3) CIRCUMVENTION TIMELINES AND PROCE- DURAL REQUIREMENTS.— "(A) Upon the filing of a petition contain- ing allegations of circumvention of antidumping

1	"(B) Within 180 days of the initiation of
2	an investigation, the administering authorities
3	will make a preliminary affirmative or negative
4	determination.
5	"(C) The administering authority will give
6	the parties the opportunity to file briefs and
7	participate in a hearing after the preliminary
8	determination.
9	''(D) The administering authority will
10	issue a final determination within 75 days after
11	the preliminary determination.
12	''(E) The administering authority will give
13	interested parties the opportunity to obtain con-
14	fidential information under the administering
15	authority's administrative protective order pro-
16	cedures.".
17	TITLE II—MARKET ACCESS PROVISIONS
18	SEC. 201. ACCESS TO JAPANESE MARKET BY UNITED
19	STATES MOTOR VEHICLES AND MOTOR VEHI-
20	CLE PARTS.
21	(a) Initiation of "Section 301" Investiga-
22	TION.—Within 60 days after the enactment of this Act,
23	the United States Trade Representative shall initiate an
24	investigation under section $302(b)(1)$ of the Trade Act of
25	1974 (19 U.S.C. 2412(b)(1)) regarding all those acts,

policies, and practices of Japan, including, but not limited
 to—

3 (1) the acts, policies, and practices utilized in
4 the Japanese automotive distribution system;

5 (2) the existence of anticompetitive activities by 6 or among private firms or groups of firms, including 7 so-called families of companies or Keiretsus; such 8 practice may include, inter alia, pricing below cost to 9 keep U.S. parts suppliers from obtaining contracts;

10 (3) exclusionary business practices; and

11 (4) testing requirements and other government12 regulations;

13 that affect the access to the Japanese market of motor 14 vehicles and motor vehicle parts produced by manufactur-15 ers, other than those that are Japanese owned or con-16 trolled, that are located in the United States (hereafter 17 in this section referred to as "United States manufactur-18 ers").

(b) TRADE AGREEMENT NEGOTIATIONS.—During
the period of the investigation required under subsection
(a), the United States Trade Representative shall enter
into negotiations with the Government of Japan for the
purpose of concluding a trade agreement that—

24 (1) eliminates or modifies those aspects of the25 acts, policies, and practices referred to in subsection

(a) that act as barriers to the Japanese market for
 exports of motor vehicle and motor vehicle parts pro duced by United States manufacturers;

4 (2) provides for the prompt implementation and enforcement by the Government of Japan of its com-5 mitments under the Structural Impediments Initia-6 7 tive (SII), the Market-Oriented Sector Specific (MOSS) agreements, the Market-Oriented Coopera-8 tion Plan (MOCP), and the Action Plan announced 9 at the Tokyo Summit in January 1992 with respect 10 11 to trade in, and the purchase of, motor vehicles and 12 motor vehicle parts;

(3) establishes longer term goals for the pur-13 14 chase by Japanese motor vehicle parts and acces-15 sories from United States manufacturers through immediate parts sourcing arrangements and "de-16 17 sign-in' projects aimed at new model development; 18 (4) establishes procedures for the exchange of 19 information between the appropriate agencies of the 20 United States and Japanese Governments that will 21 permit the accurate assessment of the bilateral trade 22 in motor vehicle parts, particularly with respect to the extent of the purchase of motor vehicle parts 23 produced by United States manufacturers-24

1 (A) for use by Japanese sources in the 2 Japanese market; and 3 (B) for use in the United States market by manufacturers of motor vehicles, which are 4 5 Japanese owned or controlled and located with-6 in the United States; and 7 (5) establishes such private sector or government-sponsored review boards to resolve expedi-8 9 tiously challenges to purchasing decisions by Japa-10 nese motor vehicle manufacturers as to compliance 11 with identified specifications or competitiveness on 12 price or other terms. 13 The United States Trade Representative should seek the support of other interested foreign governments in obtain-14 ing a trade agreement under this subsection. 15 16 (c) Report if Negotiations Unsuccessful.—If 17 the negotiation undertaken pursuant to subsection (b) are not successful, the United States Trade Representative 18 shall submit to the Congress a report that— 19 20 (1) states in detail the reasons why the negotia-21 tions were not successful; and 22 (2) sets forth those actions that will be taken, or will be proposed for congressional consideration, 23 24 to achieve the objectives sought in the negotiations.

39

Such report shall be submitted no later than the date by
 which the determinations under section 304 of the Trade
 Act of 1974 are required with respect to the investigation
 initiated under subsection (a).

5 SEC. 202. EXTENSION OF "SUPER 301" AUTHORITY.

6 Section 310(a)(1) of the Trade Act of 1974 (19 7 U.S.C. 2420(a)(1) is amended by striking out "calendar 8 year 1989, and also the date in calendar year 1990," and 9 inserting "each of calendar years 1994, 1995, 1996, 1997, 10 and 1998".

11	TITLE III—INTERNATIONAL TRADE
12	NEGOTIATIONS
13	SEC. 301. PRINCIPAL TRADE NEGOTIATING OBJECTIVES OF
14	THE UNITED STATES CONCERNING DISPUTE
15	SETTLEMENT MECHANISMS WITH RESPECT
16	TO UNITED STATES COUNTERVAILING DUTY
17	AND ANTIDUMPING ACTIONS.
18	Section 1101(b)(1) of the Omnibus Trade and Com-
19	petitiveness Act of 1988 (19 U.S.C. 2901(b)(1)) is amend-
20	ed—
21	(1) by striking "The principal" and inserting
22	''(A) Subject to subparagraph (B), the principal'';
23	(2) by redesignating subparagraphs (A) and
24	(B) as clauses (A) (i) and (ii), respectively; and

(3) by adding at the end the following new sub paragraph:

"(B) With respect to review of countervailing
duty and antidumping duty actions taken by a signatory to the General Agreement on Tariffs and
Trade (GATT) under its national laws, the dispute
settlement mechanisms and procedures described in
subparagraph (A) shall not allow—

9 ''(i) the review of issues that were not 10 properly presented to the investigating authori-11 ties for resolution during the administrative 12 proceeding conducted under such laws;

13 "(ii) the review of issues before the conclu14 sion of the administrative proceeding conducted
15 under such laws;

16 ''(iii) the conducting of an independent de
17 novo investigation of the circumstances leading
18 to such actions; and

"(iv) where a signatory to the GATT provides for the administrative or judicial review,
by an independent body, of factual issues with
respect to countervailing duty and antidumping
actions, the extension of the review beyond
whether the laws and regulations of that signatory, and the interpretation of such laws and

regulations by that signatory, are consistent
 with the General Agreement on Tariffs and
 Trade.

4 In reaching the principal negotiation objectives described in subparagraph (A), all necessary actions 5 6 shall be taken to promote strong and effective limi-7 tations on the scope of and standards applicable to any review of countervailing duty or antidumping 8 duty actions under the dispute settlement mecha-9 nisms and procedures described in such subpara-10 11 graph.".

#### 12 SEC. 302. GLOBAL STRUCTURAL EXCESS CAPACITY.

13 Section 1101(b) (19 U.S.C. 2901(b)) is amended by14 adding a new subsection at the end thereof:

15 "(17) GLOBAL STRUCTURAL EXCESS CAPAC16 ITY.—The principal negotiating objective of the
17 United States regarding situations of global struc18 tural excess capacity is to negotiate multilateral
19 rules to permit rapid realignment of capacity to de20 mand.".

#### 21 SEC. 303. APPLICATION OF AMENDMENTS TO MEXICO AND

22 CANADA.

The amendments made by this Act apply with respect
to goods imported into the United States from Mexico and
Canada.

## 1SEC. 304. INTERNATIONAL TRADE AGREEMENTS ON ANTI-2DUMPING AND TRADE DISTORTING SUB-3SIDIES.

4 (a) Section 1101(b) of the Omnibus Trade and Com5 petitiveness Act of 1988 (19 U.S.C. 2901(b)) is amended
6 by adding at the end thereof the following:

"(18) ANTIDUMPING.—The President shall not
enter into any international trade agreement on
antidumping requiring changes in United States
antidumping laws which would reduce the effectiveness of such laws as a remedy against injurious
dumped imports.

"(19) TRADE DISTORTING SUBSIDIES.—The
United States Government shall not, as a matter of
official policy, condone or legitimize the use by foreign governments of trade distorting subsidies, including development subsidies, that cause material
injury to industries in the United States.".

19 (b) It is the sense of the Congress that the President review carefully the provisions on antidumping contained 20 in the Draft Final Act Embodying the Results of the Uru-21 22 guay Round of Multilateral Trade Negotiations proposed 23 by the Director-General of the General Agreement on Tariffs and Trade on December 21, 1991, and to seek those 24 25 changes in such provisions that are necessary to maintain and to strengthen the effectiveness of United States anti-26

dumping laws, including, but not limited to, changes pro posed by the United States in December 1992 and any
 changes needed to clarify the continuing right to cumulate
 and cross-cumulate imports under investigation.

## 5 TITLE IV—OTHER MISCELLANEOUS6 AMENDMENTS

#### 7 SEC. 401. RESTRAINT OF U.S. TRADE OR COMMERCE.

Section 402 of the Foreign Trade Antitrust Improve-8 9 ment Act of 1982, as amended (15 U.S.C. 6a), is amended 10 by adding at the end thereof the following: "Sections 1 to 7 of this title shall apply to export trade or export com-11 merce with a foreign nation, whether or not there is direct 12 harm to consumers by reducing output or raising prices, 13 if such conduct restrains U.S. export trade or export com-14 merce with said foreign nation, or any other foreign na-15 16 tion.".

#### 17 SEC. 402. AUTHORITY TO IMPOSE TARIFFS ON COUNTRIES

18 REFUSING COSTS OF JOINT DEFENSE ASSIST19 ANCE.

20 Section 310 of the Trade Act of 1974 (19 U.S.C. 21 2420) is amended by adding to the end thereof the follow-22 ing new section:

# 1"SEC. 310A. AUTHORITY TO IMPOSE TARIFFS ON COUN-2TRIES REFUSING COSTS OF JOINT DEFENSE3ASSISTANCE.

4 "(a) IN GENERAL.—The President shall have the au5 thority to impose a system of tariff surcharges on articles
6 imported into the United States, that are the growth or
7 product of any country provided defense assistance by the
8 United States, so as to offset in whole or in part the cost
9 of such assistance, if such country:

10 "(1) has refused and is able to contribute in an
11 equal, or proportional, share for the payment of its
12 defense assistance;

13 "(2) is party to an agreement with the Govern14 ment of the United States providing for such defense
15 assistance; and

"(3) has been determined to be a country to
which action may be taken against under Section
301 of the Trade Act of 1974 (19 U.S.C. 2411) and
such determination has occurred within four calendar years from the date in which the President
initiates action under this paragraph.

22 The President may proclaim the imposition of such a sys-23 tem for such period of time as he deems appropriate.

24 "(b) SYSTEM OF SURCHARGES.—A system of tariff
25 surcharges imposed under the authority of paragraph (a)
26 shall:

"(1) be designed so as to recover, during the
period in which it is in effect, the cost of defense assistance, as determined by the Secretary of Defense,
provided with respect to any country meeting the requirements of paragraph (a); and

6 "(2) provide, as nearly as practicable, for pro-7 portionally uniform surcharge increases (including, 8 but not limited to, the imposition of a surcharge on 9 articles that would, but for this Act, be duty-free) on 10 all articles that are the growth or product of such 11 countries.

12 "(c) COLLECTION.—The Secretary of the Treasury 13 shall take such action as may be necessary or appropriate 14 to collect all surcharges imposed under any system of tar-15 iff surcharges proclaimed under the authority of para-16 graph (a).

17 "(d) DEFINITION.—For the purposes of this section, the term 'defense assistance' means all costs of stationing 18 United States military personnel, equipment, and weapons 19 systems in a particular country or geographic area for the 20 21 defense of that country or that country's interest, includ-22 ing, but not limited to, the costs of provisioning, housing and other personnel support; necessary related improve-23 ments to lands and structures; fuel for, and the mainte-24

nance of, such equipment and weapons systems; and any
 related activity of service.".

3 SEC. 403. AMENDMENT OF SECTION 337 OF THE TARIFF ACT
4 OF 1930.

5 (a) Section 337(b) of the Tariff Act of 1930 is 6 amended—

7 (1) by striking "; TIME LIMITS" in the head-8 ing;

(2) in paragraph (1), by striking "The Commis-9 sion shall conclude any such investigation" and all 10 11 that follows through the end period and inserting the following: "The Commission shall conclude any 12 such investigation and make its determination under 13 14 this section at the earliest practicable time after the 15 date of publication of notice of such investigation. To promote expeditious adjudication, the Commis-16 17 sion shall, within 30 days of the initiation of an in-18 vestigation, establish a target date for its final deter-19 mination."; and

20 (3) by striking the fifth sentence in paragraph21 (3).

(b) DETERMINATION; REVIEW.—Section 337(c) ofsuch Act is amended—

(1) by striking "a settlement agreement" in the
 first sentence and inserting "an agreement between
 the parties";

4 (2) by striking "subsection (d) or (e)" in the 5 second sentence and inserting "subsection (d), (e), 6 or (f) (and each declaration under subsection (o))"; 7 and

8 (3) by striking "(f), or (g)" in the fourth sen9 tence and inserting "(f), (g), or (o)".

10 (c) EXCLUSION OF ARTICLES FROM ENTRY.—Section 337(d) of such Act is amended by inserting after the 11 first sentence the following new sentence: "No article shall 12 be excluded from entry where the Commission determines 13 that the owner, importer, or consignee of the article has 14 15 established a sufficient counterclaim directly related to the unfair methods or acts determined by the Commission to 16 exist.". 17

18 (d) ENTRY UNDER BOND.—Section 337(e) of such19 Act is amended—

(1) in the last sentence of paragraph (1), by
striking "determined by the Commission" and all
that follows through the end period and inserting:
"prescribed by the Secretary in an amount determined by the Commission to be sufficient to protect
the complainant from any injury. If the Commission

later determines that the respondent has violated the
 provisions of this section, the bond may be forfeited
 to the complainant.";

4 (2) by adding at the end of paragraph (2), the 5 following new sentence: "If the Commission later de-6 termines that the respondent has not violated the 7 provisions of this section, the bond may be forfeited 8 to the respondent."; and

9 (3) by adding at the end thereof the following10 new paragraph:

"(4) The Commission may prescribe the terms
and conditions under which bonds may be forfeited
under paragraphs (1) and (2).".

14 (e) CEASE AND DESIST ORDERS.—Section 337(f)(1)
15 of such Act is amended—

16 (1) by inserting after the first sentence the fol-17 lowing new sentence: "A permanent cease and desist 18 order shall not be issued if the Commission deter-19 mines that the owner, importer, or consignees of the 20 article has established a sufficient counterclaim di-21 rectly related to the unfair methods or acts deter-22 mined by the Commission to exist."; and

(2) by adding at the end thereof the following:
"If a temporary cease and desist order is issued in
addition to, or, in lieu of, an exclusion order under

1	subsection (e), the Commission may require the com-
2	plainant to post a bond as a prerequisite to the issu-
3	ance of an order under this subsection. If the Com-
4	mission later determines that the respondent has not
5	violated the provisions of this section, the bond may
6	be forfeited to the respondent. The Commission may
7	prescribe the terms and conditions under which
8	bonds may be forfeited under this paragraph.".
9	(f) Conditions Applicable for General Exclu-
10	SION ORDERS.—Section 337(g) of such Act is amended
11	by adding at the end thereof the following new paragraph:
12	"(3) The authority of the Commission to issue
13	an exclusion from entry of articles shall be limited
14	to persons determined by the Commission to be vio-
15	lating this section unless the Commission determines
16	that—
17	"(A) A general exclusion from entry of ar-
18	ticles is necessary to prevent circumvention of
19	an exclusion from entry limited to such persons;
20	or
21	"(B) there is a pattern of violation of this
22	section and it is difficult to identify the persons
23	responsible.".
24	(g) Entry Under Bond After Referral to
25	PRESIDENT.—Section $337(j)(3)$ of such Act is amended

by striking "shall be entitled to entry under bond" and 1 all that follows through the end period and inserting 2 "shall, until such determination becomes final, be entitled 3 to entry under bond prescribed by the Secretary in an 4 amount determined by the Commission to be sufficient to 5 protect the complainant from injury. If the determination 6 7 becomes final, the bond may be forfeited to the complainant. The Commission may prescribe the terms and condi-8 9 tions under which bonds may be forfeited under this para-10 graph.".

(h) DECLARATORY RELIEF.—Section 337 of such
Act is amended by adding at the end thereof the following
new subsection:

14 "(0) COMPLAINT FOR DECLARATORY RELIEF BY 15 OWNER, IMPORTER, OR CONSIGNEE.—In a case of actual controversy as to the existence of unfair methods of com-16 petition and unfair acts described in subsection (a), upon 17 the filing of a complaint for declaratory relief under oath 18 by the owner, importer, or consignee of an imported article 19 (or part thereof), the Commission may declare the rights 20and other legal relations of the parties, whether or not 21 22 further relief is or could be sought. A declaration made 23 under this subsection shall have the force and effect of a final determination of the Commission and shall be 24 reviewable as such. In the case of unfair acts involving 25

the validity of patents as described in subsection
 (a)(1)(B), such a declaration shall be only for the purpose
 of determining whether there is a violation of this section
 and shall not have the effect of claim or issue preclusion.".

5 (i) EFFECTIVE DATE.—The amendments made by this section apply to complaints filed and investigations 6 initiated under section 337 of the Tariff Act of 1930 (19 7 8 U.S.C. 1337) after the date of the enactment of this Act. SEC. 404. AMENDMENT OF TITLE 28, UNITED STATES CODE. 9 10 (a) IN GENERAL.—Chapter 111 of title 28, United States Code, is amended by adding at the end thereof the 11 following new section: 12

13 "§1659. Stay of certain actions pending disposition of

#### 14

15

### States International Trade Commission

related proceeding before the United

16 "(a) STAY.—In a civil action involving parties that are also parties to a proceeding before the United States 17 International Trade Commission pursuant to section 337 18 of the Tariff Act of 1930 (19 U.S.C. 1337), at the request 19 of a party that is a respondent in the proceeding before 20 the Commission (other than a respondent to a counter-21 22 claim in a proceeding for declaratory relief), a district court shall stay, until the determination of the Commis-23 24 sion becomes final, proceedings in the civil action with respect to any claim that involves the same issues involved
 in the proceeding before the Commission.

3 "(b) USE OF COMMISSION RECORD.—After dissolution of a stay under subsection (a), portions of the record 4 of the proceeding before the United States International 5 Trade Commission that bear on issues in a civil action 6 7 shall be admissible in the civil action, subject to such pro-8 tective order as the district court determines necessary 9 and to the extent permitted under the Federal Rules of Evidence and the Federal Rules of Civil Procedure.". 10

(b) CLERICAL AMENDMENT.—The chapter analysis
for chapter 111 of title 23, United States Code, is amended by adding at the end of the following new item:

"1659. Stay of certain actions pending disposition of related proceedings before the United States Internal Trade Commission.".

(c) EFFECTIVE DATE.—The amendments made by
this section apply to complaints filed and investigations
initiated under section 337 of the Tariff Act of 1930 (19
U.S.C. 1337) after the date of the enactment of this Act. **SEC. 405. INTERNATIONAL PROTECTION OF PATENT RIGHTS.**

20 (a) Section 182 of the Trade Act of 1974 (19 U.S.C.
21 2242) is amended—

- 22 (1) in subsection (a)(1)—
- 23 (A) by striking "or" at the end of subpara-24 graph (A),

1	(B) by striking ''and'' at the end of sub-
2	paragraph (B) and inserting ''or'', and
3	(C) by inserting after subparagraph (B)
4	the following new subparagraph:
5	''(C) deny adequate substantive standards,
6	and";
7	(2) in subsection $(b)(1)(A)$ —
8	(A) by striking ''or'' at the end of clause
9	(i),
10	(B) by inserting ''or'' at the end of clause
11	(ii), and
12	(C) by inserting after clause (ii) the follow-
13	ing new clause:
14	''(iii) deny adequate substantive
15	standards,'';
16	(3) by adding at the end of subsection (d), the
17	following new paragraph:
18	''(4) A foreign country denies adequate sub-
19	stantive standards if the country enforces or permits
20	procedures under its patent approval system that re-
21	sult in, among other practices—
22	''(A) patent applications being subject to
23	pre-grant opposition,
24	"(B) extended deferral (beyond 3 years) of
25	patent examination,

1	''(C) an inordinately long period of time
2	for patent application approval,
3	''(D) an inordinately short patent term
4	measured either from the date of grant or from
5	the date of filing,
6	''(E) an inordinate delay in obtaining judi-
7	cial review or unavailability of judicial review
8	for patent applications that are denied, or
9	"(F) unnecessarily narrow interpretations
10	of patent claims by the authorities which deter-
11	mine patent validity and infringement."; and
12	(4) by adding at the end of subsection (e) the
13	following new sentence: "Such publication shall in-
14	clude information with respect to any act, policy, or
15	practice identified under subsection (a) and informa-
16	tion with respect to any action taken (or the reasons
17	for not taking action) to eliminate such act, policy,
18	or practice.".
19	SEC. 406. COOPERATIVE PRODUCTIVITY.
20	(a) TERMINOLOGY.—The National Cooperative Re-
21	search Act of 1984 (15 U.S.C. 4301, et seq.) is amended

22 by striking the term "joint research and development ven-

23 ture" each place it appears and inserting in lieu thereof

24 "joint research, development, or production venture";

1	(b) DEFINITION.—Section 2(a)(6) of the National
2	Cooperative Research Act of 1984 (15 U.S.C. 4301(a)(6))
3	is amended—
4	(1) in subparagraph (D) by striking ''or'',
5	(2) in subparagraph (E)—
6	(A) by striking ''(E)'' and inserting ''(F)'',
7	and
8	(B) by striking ''and (D)'' and inserting
9	"(D), and (E)";
10	(3) by inserting after subparagraph (D) the fol-
11	lowing:
12	"(E) the production of any product, proc-
13	ess, or service in a jointly owned or operated fa-
14	cility, or''; and
15	(4) in the matter following subparagraph (F),
16	as so redesignated, by inserting ''development, or
17	production,", after "the conducting of research,".
18	(c) EXCLUSIONS.—Section 2(b) of the National Co-
19	operative Research Act of 1984 (15 U.S.C. 4301(b)) is
20	amended—
21	(1) in paragraph (1) by striking "conduct the
22	research and development that is" and inserting
23	"carry out";
24	(2) in noradraph $(2)$

24 (2) in paragraph (2)—

1	(A) by striking ''or marketing'' the first
2	place it appears and inserting '', marketing, or
3	distribution'';
4	(B) by striking "or marketing of" and in-
5	serting '', marketing, or distribution of any
6	product, process, service, or'';
7	(C) by striking "such as patents and trade
8	secrets,"; and
9	(D) by inserting ''(including patents and
10	trade secrets)" after "proprietary information";
11	and
12	(3) in paragraph (3) by striking ''other research
13	and development activities" and inserting "any other
14	joint research, development, or production venture
15	activity''.
16	(d) RULE OF REASON STANDARD.—Section 3 of the
17	National Cooperative Research Act of 1984 (15 U.S.C.
18	4302) is amended by adding at the end the following: "For
19	the purpose of determining a properly defined, relevant
20	market, the worldwide capacity of suppliers to provide a
21	product, process, or service shall be considered.".
22	(e) Technical Amendments.—
23	(1) Section 3 of the National Cooperative Re-
24	search Act of 1984 (15 U.S.C. 4302) is amended by
25	striking ''research and development markets'' and

1	inserting in lieu thereof ''research, development, or
2	product markets"; and
3	(2) Section 6 of the National Cooperative Re-
4	search Act of 1984 (15 U.S.C. 4305) is amended—
5	(A) in the heading by striking "Research
6	and Developments", and
7	(B) in subsection (a) by inserting ''(or,
8	with respect to a venture involving the produc-
9	tion of any product, process, of service, not
10	later than 90 days after the effective date of
11	the Cooperative Productivity and Competitive-
12	ness Act of 1991)", after "Act".
13	SEC. 407. UNFAIR METHODS OF COMPETITION.
14	Section 45(a) of title 15 of the United States Code

14 Section 45(a) of title 15 of the United States Code 15 is amended by adding at the end thereof the following new 16 paragraph:

17 "(4) It shall be an unfair method of competition 18 for a wholesaler or retailer to sell product by tele-19 phone, facsimile or means where the purchaser does 20 not see the article(s) to be purchased without identi-21 fying the country of origin of the article being of-22 fered and, if the product is of foreign origin, indicat-23 ing whether a domestic article is also available.".

#### 1 SEC. 408. CORRECTION OF INVERTED TARIFF.

2 (a) Nonalloy Iron and Steel Pipes and 3 Tubes.—

4	(1) The superior article description for sub-
5	headings 7306.30.30 and 7306.30.50 of the Har-
6	monized Tariff Schedule of the United States (19
7	U.S.C. 3007) is amended to read as follows: "Hav-
8	ing a wall thickness of 1.65 mm or more, not galva-
9	nized:".
10	(2) Subheadings 7306.30.30 and 7306.30.50
11	are redesignated as subheadings 7306.30.35 and
12	7306.30.55, respectively.
13	(3) Subheadings 7306.10.10, 7306.20.60,
14	7306.30.55 (as redesignated by subparagraph (2)),
15	and 7306.90.10 are each amended—
16	(A) by striking ''1.9%'' in column 1 Gen-
17	eral and inserting ''4.9%''; and
18	(B) by striking ''5.5%'' in column 2 and
19	inserting "20%".
20	(4) Subheadings 7306.20.20 and 7306.60.10
21	are each amended—
22	(A) by striking ''0.5%'' in column 1 Gen-
23	eral and inserting "4.9%"; and
24	(B) by striking "1%" in column 2 and in-
25	serting ''20%''.

1	(5) Chapter 73 is amended by inserting in nu-
2	merical order the following new subheading having
3	the same degree of indentation as the superior text
4	for subheading 7306.30.35 and 7306.30.55 (as re-
5	designated by subparagraph (2)):
	"     7306.30.60     Having a wall thickness of 1.65 mm or more, galvanized     6.5%     Free (C, E, IL) 1.1% (CA)     21.5%
6	(b) Alloy Iron and Steel Pipes and Tubes.—
7	(1) Subheadings 7306.50.50 and 7306.90.50
8	are each amended—
9	(A) by striking ''4.9%'' in column 1 Gen-
10	eral and inserting ''9.5%''; and
11	(B) by striking ''10%'' in column 2 and in-
12	serting ''28%''.
13	(c) STAINLESS STEEL PIPES AND TUBES.—
14	(1) Subheading 7306.40.10 is amended by
15	striking "7.6%" in column 1 General and inserting
16	"10.1%".
17	(2) Subheading 7306.40.50 is amended—
18	(A) by striking ''5%'' in column 1 General
19	and inserting ''10.1%''; and
20	(B) by striking "11%" in column 2 and in-
21	serting ''29%''.
22	(d) NEGOTIATING AUTHORITY.—In the event that a
23	claim for compensation under any provision of the General
24	Agreement on Tariffs and Trade or any other trade agree-

ment to which the United States is a party is made by
 any Contracting Party to that agreement as a result of
 the amendments made by this section, the United States
 Trade Representative is authorized to negotiate such rea sonable compensation as may be appropriate.

6 (e) Applicability of Staged Rate Reductions
7 Under the United States-Canada Free-Trade
8 Agreement.—

9 (1) Any staged reduction under the United 10 States-Canada Free-Trade Agreement of special 11 rates of duty for Canada set forth in subheading 12 7306.30.30 applies to the corresponding special rate 13 of duty set forth in subheading 7306.30.35.

(2) Any staged reduction under the United
States-Canada Free-Trade Agreement of special
rates of duty for Canada set forth in subheading
7306.30.50 applies to the corresponding special rate
of duty set forth in subheading 7306.30.55.

(3) Any staged reduction under this United
States-Canada Free-Trade Agreement of special
rates of duty for Canada set forth in subheading
7306.30.55 (as redesignated by subsection (a)(2))
also applies to the corresponding special rate of duty
set forth in subheading 7306.30.60.

1 (f) EFFECTIVE DATE.—Except as provided in Sec-2 tion 7, the amendments made by Sections 2, 3 and 4, shall 3 apply with respect to goods entered, or withdrawn from 4 warehouse for consumption, beginning on—

5 (1) the date on which the President enters into 6 a multilateral trade agreement negotiated through 7 the Uruguay Round under the General Agreement 8 on Tariffs and Trade, or

9 (2) January 1, 1994.

10 (g) WAIVER.—In the event that—

(1) negotiations on market access and tariffs in
the General Agreement on Tariffs and Trade provide
for a tariff rate elimination schedule on steel products that will remove the tariff rate inversion on certain pipe and tube products; and

(2) the President or the United States Trade
Representative certifies in writing to the committee
on Ways and Means of the House of Representatives
and the Committee on Finance of the Senate that
such schedule will eliminate such tariff inversion; the
provisions of this section shall not take effect.

#### 22 SEC. 409. HORTICULTURAL STUDY.

(a) The United States Trade Representatives together with the Secretary of Agriculture, Secretary of
Labor, and Secretary of Transportation shall prepare a

report on the horticultural industry on the following issues
 to be submitted to the Congress within 6 months of enact ment:

4 (1) nature of patent protection, enforcement 5 mechanisms and royalty collection procedures of hor-6 ticultural products and identified rates of royalty 7 payments for the ten largest import sources and six largest export markets at the eight digit HTS level 8 9 for HTS 0601, 0602, and 0603 as well as the roy-10 alty payment rates for United States growers of the 11 like products;

(2) whether pesticides banned from use on horticultural products grown in the United States are
used in growing or treating horticultural products
imported into the United States under Chapter 6 of
the HTS;

17 (3) how worker rights in the countries con18 stituting the major foreign suppliers of horticultural
19 products to the United States compare to those re20 quired under United States law; and

(4) the extent to which air fares between the
major supplier countries and the United States, Europe and Japan influence the direction of flower
shipments from Central and South American countries.

1 SEC. 410. HOME APPLIANCES.

2 (a) With respect to the following items in the Har-3 monized Tariff Schedule of the United States.

4 7321.11.30—stoves or ranges (other than port-5 able).

6 8418.10.00, 8418.21.00, 8418.22.00,
7 8418.29.00—refrigerators and combined refrigerator
8 freezers.

9 8450.11.00, 8450.19.00, 8450.20.00—house10 hold or laundry washing machines.

11 8451.21.00, 8451.29.00—drying machines.

12 (b) The tariff rate on imports from Mexico of such 13 products shall permanently be the Most Favored Nation 14 Rate as provided for each item in Schedule 1 of the cur-15 rent Harmonized Tariff Schedule of the United States, not 16 withstanding any temporary duty status on any such item 17 that is applicable or may be applicable under the United 18 States Generalized System of Preferences.

(c) Notwithstanding the reference in Annex 302.2,
paragraph 2, of the proposed North American Free Trade
Agreement to "the rate of duty in effect on July 1, 1991,
including rates under the United States Generalized System of Preferences," the Schedule of the United States
attached to Annex 302.2 shall omit reference to "G" for
those HTS items and the staging code for those items

1 shall be changed to "C" as as to conform with the counter-

2 part Mexican and Canadian staging codes.

#### 3 SEC. 411. CONCENTRATION OF IMPORTS.

Section 771(4)(C) of the Tariff Act of 1930 (19 4 U.S.C. 1677(4)(C) is amended by adding at the end 5 thereof the following new sentence: "Concentration of sub-6 sidized or dumped imports exists with respect to a market, 7 if the percentage of subsidized or dumped imports to con-8 9 sumption of imports and domestically produced like prod-10 ucts in such market is clearly higher than the percentage is in the rest of the United States.". 11

12 TITLE V—PRIVATE ACTIONS FOR RELIEF FROM

13 CERTAIN FORMS OF ANTICOMPETITIVE14 PRICING PRACTICES

15 SEC. 501. PRIVATE RIGHT OF ACTION FOR RELIEF FROM
16 INJURIOUS INDUSTRIAL CROSS-SUBSIDIZA17 TION AND PERSISTENT SALES BELOW FULL
18 COST OF PRODUCTION.

(a) Section 1(a) of the Clayton Act (15 U.S.C. 12)
is amended by inserting "Section 901 of the Act of September 8, 1916, entitled 'An Act to raise revenue, and for
other purposes' (39 Stat. 98; 15 U.S.C. 2);" after nineteen
hundred and thirteen;.

(b) Section 901 of the Act of September 8, 1916 (39Stat. 798; 15 U.S.C. 72) is amended to read as follows:

1 **"SEC. 901**.

2 "(a) PROHIBITION.—No person shall sell for export to the United States or sell within the United States a 3 product at a price which does not permit the recovery of 4 5 all costs (fixed and variable) involved in developing, producing and selling the product within a reasonable period 6 7 of time where such pricing practices cause material injury to another producer or manufacturer the majority of sales 8 occur in the United States. 9

10 "(b) REASONABLE PERIOD OF TIME.—A determination on reasonable period of time will be based on the facts 11 peculiar to the product in question. However, where sales 12 are below all costs on average for more than one-third of 13 the projected life cycle of the product or for 24 months 14 there shall be a rebuttable presumption that such costs 15 do not permit the recovery of all costs within a reasonable 16 period. 17

18 "(c) CIVIL ACTION.—An interested party whose busi-19 ness or property is materially injured by reason of impor-20 tations or sales in violation of this section may bring a 21 civil action in any court of the United States having juris-22 diction over the parties.

23 "(d) JURISDICTION OVER FOREIGN PRODUCERS OR
24 EXPORTERS.—A foreign manufacturer, producer, or ex25 porter which sells products, or for which products are sold
26 by another party in the United States, shall be treated
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as having appointed the District Director of the United
 States Customs Service of the Department of the Treas ury for any port through which the product is commonly
 imported as a true and lawful agent of the manufacturer,
 producer, or exporter, upon whom may be served all lawful
 process in any action brought under subsection (c) against
 the manufacturer, producer, or exporter.

8 "(e) DEFENSES.—It shall be a defense to an action 9 for a defendant if the defendant was not gaining market 10 share from the plaintiff in the United States and was sell-11 ing its product at or above the plaintiff's prices.

12 "(f) RELIEF.—In an action brought under subsection13 (c), the court, if it finds for plaintiff, shall—

14 "(1) grant damages for the injuries sustained;
15 "(2) permit recovery of costs of the action, in16 cluding reasonable attorney's fees;

"(3) if the court determines that the infliction
of injury was intentional, award treble damages; and
"(4) order a prospective revision of prices or
grant such equitable relief as may be appropriate.

21 "(g) STANDARD OF PROOF.—The standard of proof
22 in an action brought under subsection (c) is a preponder23 ance of the evidence.

24 "(h) LIMITATION.—An action under subsection (b) 25 shall be commenced not later than 2 years after the date on which the cause of action accrued. For purposes of this
 section, the cause of action accrues throughout the period
 during which sales below full costs are occurring.

4 "(i) INTERVENTION BY THE UNITED STATES.—The
5 court shall permit the United States to intervene in any
6 action brought under subsection (c) as a matter of right.
7 The United States shall have all the rights of a party to
8 such action.".

9 TITLE VI—FOREIGN CAPITAL AND SECURITIES
 10 MARKETS

### 11 SEC. 601. FOREIGN CAPITAL AND SECURITIES MARKETS 12 STUDY.

13 (a) IN GENERAL.—The Secretary of the Treasury (hereafter referred to as the "Secretary") shall conduct 14 a study of the capital and securities markets of Japan. 15 Not later than 1 year after the date of the enactment of 16 this Act, the Secretary shall submit a report to the Con-17 gress on the structure, operation, practice, and regulation 18 of Japan's capital securities markets, and their implica-19 tions for the United States. 20

(b) CONSULTATIONS.—The Secretary shall consult with the Chairman of the Securities and Exchange Commission, the United States Trade Representative, and such other agencies or persons as the Secretary may deem necessary to complete the study and report required under this Act. The Secretary shall also consult with representa tives from the domestic capital and securities markets.
 The Secretary may consult with agencies of the Govern ment of Japan, Japanese exchanges, and such other Japa nese persons or organizations as the Secretary may deem
 appropriate.

7 (c) DEFINITION.—For purposes of this Act the term
8 "security" has the same meaning as in section 3(a)(10)
9 of the Securities Exchange Act of 1934 (15 U.S.C.
10 78c(a)(10)).

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