### 103D CONGRESS 1ST SESSION H.R. 2542

To establish additional international exchange and training programs with the independent states of the former Soviet Union and the Baltic states.

### IN THE HOUSE OF REPRESENTATIVES

JUNE 28, 1993 Mr. LEACH introduced the following bill; which was referred to the Committee on Foreign Affairs

### A BILL

- To establish additional international exchange and training programs with the independent states of the former Soviet Union and the Baltic states.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **3 SECTION 1. SHORT TITLE.**

4 This Act may be cited as the "Freedom Exchange

5 and Training Act".

### 6 SEC. 2. STATEMENT OF PURPOSE.

7 The purpose of this Act is—

8 (1) to bring young people, teachers, and edu-9 cation administrators of the former Soviet Union 10 and the Baltic states to the United States so that

they might experience first-hand how a free market 1 2 democracy functions; (2) to assist the skill-building process necessary 3 for both institution-building and nation-building; and 4 (3) to provide leadership training and technical 5 assistance to officials and others from the former 6 7 Soviet Union and Baltic states. 8 **SEC. 3. DEFINITIONS.** 9 As used in this Act— 10 (1) the term "Baltic states" means Latvia, 11 Lithuania, and Estonia; (2) the term "eligible organization" means, dur-12 ing fiscal year 1994, any private nonprofit organiza-13 14 tion which has experience in exchange programs and demonstrates a capacity to carry out such programs 15 in the independent states of the former Soviet Union 16 17 or in the Baltic states; and (3) the term "independent states of the former 18 19 Soviet Union" includes the following states that for-20 merly were part of the Soviet Union: Armenia, Azerbaijan, Belarus, Georgia, Kazakhstan, Kyrgyzstan, 21 22 Moldova. Russia, Tajikistan, Turkmenistan, 23 Ukraine, and Uzbekistan.

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# TITLE I—EDUCATIONAL EXCHANGE PROGRAMS

**3** SEC. 101. AUTHORITIES FOR AWARDING EDUCATIONAL EX-

CHANGE GRANTS.

4

5 (a) GENERAL AUTHORITY.—The Director shall es-6 tablish and carry out an exchange program with the inde-7 pendent states of the former Soviet Union and the Baltic 8 states in accordance with this title. In carrying out such 9 a program, the Director shall award, on a competitive 10 basis, grants to eligible organizations to enable such orga-11 nizations to finance—

12 (1) the exchange of secondary school students13 in accordance with section 102;

14 (2) the exchange of secondary school teachers15 and administrators in accordance with section 103;

16 (3) the exchange of postsecondary students in17 accordance with section 104; and

(4) exchanges of college and university edu-cators in accordance with section 105.

(b) ADMINISTRATIVE EXPENSES.—The Director may
use up to 5 percent of the funds appropriated under this
title for administrative expenses.

23 (c) APPLICATION.—(1) Each eligible organization
24 seeking a grant under this section shall submit an applica25 tion to the Director at such time, in such manner, and

3 (2) Each application submitted pursuant to para-4 graph (1) shall—

5 (A) describe the activities for which assistance6 under this section is sought; and

7 (B) provide such additional assurances as the
8 Director determines to be essential to ensure compli9 ance with the requirements of this title.

(d) ELIGIBILITY FOR GRANTS.—Grants may be made
to eligible organizations only if such organizations agree
to comply with the requirements specified in this title.

13 (e) IMPLEMENTATION.—In carrying out this title, the14 Director shall—

(1) encourage colleges and universities receiving
students to supplement public grants with their own
resources, to the extent possible; and

(2) allow for a wide range of United States institutions to participate in programs under this title.
(f) COMPLIANCE WITH BUDGET ACT.—The authority to make grants under this title shall be effective only
to such extent or in such amount as are provided in appropriations Acts.

24 (g) DEFINITIONS.—For purposes of this title—

(1) the term "Director" means the Director of
 the United States Information Agency;

3 (2) the term "institution of higher education"
4 has the same meaning as is given to such term by
5 section 1201(a) of the Higher Education Act of
6 1965; and

7 (3) the term "secondary school" has the same
8 meaning given to such term by section 1471(21) of
9 the Elementary and Secondary Education Act of
10 1965.

### 11 SEC. 102. SECONDARY SCHOOL STUDENTS.

12 (a) GRANT USES.—(1) Grants awarded under section
13 101(a)(1) shall be used to finance—

(A) visits of short duration by eligible secondary
school students, to the United States, to any of the
independent states of the former Soviet Union, or to
any Baltic state; or

(B) studies, instruction, and other educational
exchange activities in the United States, in any of
the independent states of the former Soviet Union,
or in any Baltic state, each educational exchange activity lasting not less than one semester or more
than one year, for eligible secondary school students.

(2) Of the amount of grants awarded under section
 101(a)(1), not more than 35 percent in fiscal year 1994
 may be used for the purpose of paragraph (1)(A).

4 (b) CONDITIONS.—(1) The Director may require that
5 a portion of a grant awarded under section 101(a)(1) be
6 used only for educational activities that are conditioned
7 on the reciprocal exchange of American students.

8 (2) Not more than 25 percent of the total amount 9 of grant funds awarded under section 101(a)(1) may be 10 used to finance educational exchanges of American stu-11 dents under this section.

12 (c) DEFINITION.—For purposes of this section, the 13 term "eligible secondary school student" means a second-14 ary school student from the United States, any of the 15 independent states of the former Soviet Union, or any Bal-16 tic state who—

17 (1) is at least 15 years of age;

(2) is attending school at a grade level equivalent to any of the grade levels 10 through 12 in
United States secondary schools or has just completed secondary school in any of the independent
states of the former Soviet Union or any Baltic
state; and

24 (3) has a minimum level of proficiency in Eng-25 lish, as determined by testing.

(d) ADMINISTRATION.—(1) To the maximum extent 1 practicable, a grant under this section shall be used to 2 support the activities described in subsection (a) for sec-3 ondary school students of widely divergent backgrounds. 4 5 (2) The recruitment of foreign students under this section shall be carried out in an efficient, uniform man-6 7 ner, preferably under direction of a United States-based group or organization under guidelines established by the 8

9 Director.

10 (3) The selection and examination of students from 11 the former Soviet Union and Baltic states under this sec-12 tion should be a cooperative effort with input from organi-13 zations involved in the placement of the exchange stu-14 dents.

(4) The specific structure for this cooperative effortshould be approved by the Director as part of the grantingof funds for selection and examination of students.

(5) The selection process under this section should
be designed to ensure selection of a representative group
of students from the former Soviet Union and the Baltic
states.

(e) AUTHORIZATION OF APPROPRIATIONS.—In addition to funds otherwise available for such purpose, there are authorized to be appropriated \$40,000,000 for fiscal year 1994 to carry out this section. 3 (a) GRANT USES.—(1) Grants awarded under section 4 101(a)(2) shall be used to finance visits of at least four 5 weeks duration for eligible secondary school teachers and 6 administrators to the United States, to any of the inde-7 pendent states of the former Soviet Union, or to any Bal-8 tic state.

9 (2) Visits financed under this section—

(A) shall focus on a particular area of study or
project and may involve seminars, with special emphasis on classroom practicums; and

(B) should, where possible, be developed and coordinated with programs established under section
102.

16 (b) PRIORITY EXCHANGES.—Preference under this 17 section is to be given to foreign teachers and administra-18 tors interested in the social sciences, the humanities, 19 teaching English, and acquiring knowledge or skills appli-20 cable to building democratic institutions.

(c) RESTRICTION.—Not more than 25 percent of the
total amount of funds awarded under this section may be
used to finance educational exchanges of American secondary teachers and administrators.

(d) AUTHORIZATION OF APPROPRIATIONS.—There
 are authorized to be appropriated \$5,000,000 for fiscal
 year 1994 to carry out this section.

### 4 SEC. 104. POSTSECONDARY STUDENTS.

5 (a) COLLEGE STUDENTS.—

6 (1) GRANT USES.—Grants awarded under sec-7 tion 101(a)(3) shall be used to finance studies, research, instruction, and other educational exchange 8 9 activities for eligible college students in institutions 10 of higher education in the United States, in any of 11 the independent states of the former Soviet Union, 12 or in any Baltic state, each educational exchange activity lasting not less than one semester or more 13 14 than one year, with special emphasis on—

15 (A) those foreign students who are inter16 ested in studying the social sciences and hu17 manities;

18 (B) those foreign students who are study-19 ing to become English teachers; and

20 (C) those foreign students who are seeking
21 to acquire knowledge or skills applicable to re22 structuring the economy or building democratic
23 institutions.

24 (2) CONDITION.—(A) The Director may require
25 that an eligible organization, in order to receive a

grant under section 101(a)(3), agree to use a portion of such grant for educational activities that are conditioned on the institution of higher education providing an eligible college student with some financial resources, either in the form of room and board or as a waiver of tuition.

7 (B) Not more than 25 percent of the total
8 amount of grant funds awarded under this sub9 section may be used to finance educational ex10 changes of American students under this section.

11 (3) DEFINITION.—For purposes of this sub-12 section, the term "eligible college student" means a 13 student enrolled in four-year programs of study at 14 a college or university in the United States, any of 15 the independent states of the former Soviet Union, 16 or any Baltic state, including any American-founded 17 school in the former Soviet Union, and who—

18 (A) has completed at least one year of
19 study and is not in the last year of such study;
20 and

(B) in the case of a foreign student, is sufficiently proficient in English to undertake the
course of study proposed, as determined by
testing.

1 (4) AUTHORIZATION OF APPROPRIATIONS.—In 2 addition to funds otherwise available for such pur-3 pose, there are authorized to be appropriated 4 \$9,000,000 for fiscal year 1994 to carry out this 5 subsection.

6 (b) GRADUATE STUDENTS.—

7 (1) GRANTS USES.—Grants awarded under sec-8 tion 101(a)(3) shall be used to finance studies, re-9 search, instruction, and other educational exchange activities for eligible graduate students in the United 10 11 States, in any of the independent states of the 12 former Soviet Union, or in any Baltic state, each educational exchange activity lasting not less than 13 14 one semester or more than one year, with special 15 emphasis on—

16 (A) those foreign students who are inter17 ested in studying the social sciences and hu18 manities;

(B) those foreign students who are study-ing to become English teachers; and

21 (C) those foreign students who are seeking
22 to acquire knowledge or skills applicable to re23 structuring the economy or building democratic
24 institutions.

1	(2) CONDITION.—Not more than 25 percent of
2	the total amount of grant funds awarded under this
3	subsection may be used to finance educational ex-
4	changes of American students under this section.
5	(3) DEFINITION.—For purposes of this section,
6	the term ''eligible graduate student'' means a stu-
7	dent from the United States, any of the independent
8	states of the former Soviet Union, or any Baltic
9	state, including any student attending an American-
10	founded university in the former Soviet Union,
11	who—
12	(A) is enrolled in a graduate course of
13	study at a college or university;
14	(B) has completed one year of such study;
15	and
16	(C) in the case of a foreign student, is suf-
17	ficiently proficient in English to undertake the
18	course of study proposed, as determined by
19	testing.
20	(4) AUTHORIZATION OF APPROPRIATIONS.—In
21	addition to funds otherwise available for such pur-
22	pose, there are authorized to be appropriated
23	\$9,000,000 for fiscal year 1994 to carry out this
24	subsection.

1	(c) COMMUNITY COLLEGES.—(1) Grants awarded
2	under this subsection shall be used to finance—
3	(A) studies and research in any of the inde-
4	pendent states of the former Soviet Union, or in any
5	Baltic state;
6	(B) vocational retraining of foreign students
7	from the former Soviet Union or Baltic states; and
8	(C) faculty and student exchange activity last-
9	ing not less than one semester or more than one
10	year,
11	with special emphasis on—
12	(i) those foreign students who are inter-
13	ested in studying the social sciences and hu-
14	manities;
15	(ii) those foreign students who are study-
16	ing to become English teachers; and
17	(iii) those foreign students who are seeking
18	to acquire knowledge or skills applicable to re-
19	structuring the economy or building democratic
20	institutions.
21	(2) An individual is eligible for a grant under this
22	section who—
23	(A) is least 18 years of age;

(B) has completed secondary school in the Unit ed States, any of the independent states of the
 former Soviet Union, or any Baltic states;

4 (C) if an American, is enrolled in a community 5 college and has completed at least one year of study; 6 and

7 (D) in the case of foreign students, is suffi8 ciently proficient in English to undertake the course
9 of study proposed, as determined by testing.

10 (3) In addition to funds otherwise available for such 11 purpose, there are authorized to be appropriated 12 \$6,000,000 for fiscal year 1994 to carry out this sub-13 section.

14 SEC. 105. "SISTER" UNIVERSITY PROGRAM.

(a) GRANT USES.—(1) Grants awarded under section
101(a)(4) shall be used to finance exchanges of college and
university educators of eligible paired institutions for the
purpose of developing curriculum and otherwise strengthening ties between the independent states of the former
Soviet Union and the Baltic states and the United States
at the institutional level.

(2) Each grant awarded under this subsection shallnot exceed \$100,000.

(3) Each grant awarded under this subsection to eli gible paired institutions may be disbursed during a period
 of two fiscal years.

4 (b) DEFINITION.—For purposes of this section, the term "eligible paired institutions" means, in fiscal year 5 1994, a pairing by the Director of one United States insti-6 7 tution of higher education with a college or university in any of the independent states of the former Soviet Union 8 9 or any Baltic state wherever such pairing is likely to pro-10 mote a continuing relationship between the institutions after the termination of assistance under this title. 11

12 (c) AUTHORIZATION OF APPROPRIATIONS.—In addi-13 tion to funds otherwise available for such purpose, there 14 are authorized to be appropriated \$8,000,000 for fiscal 15 year 1994 to carry out this section.

## 16 TITLE II—OTHER TRAINING AND 17 EXCHANGE PROGRAMS

17 EXCHANGE PROGRAMS 18 sec. 201. programs of the agency for inter-

### NATIONAL DEVELOPMENT.

(a) GENERAL AUTHORITY.—The President shall establish and carry out technical assistance and exchange
programs with the independent states of the former Soviet
Union and the Baltic states in accordance with this title.
Such programs may be implemented by grants to eligible

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organizations or otherwise. Programs funded by this title
 are as follows:

3 (1) PUBLIC ADMINISTRATION AND GOVERN4 ANCE.—Funds made available under this paragraph
5 shall be used for programs of up to 8 weeks dura6 tion for—

7 (A) exchanges and training of local and re8 gional government officials, practitioners, and
9 experts in public administration to assist the
10 former Soviet Union and Baltic states in estab11 lishing and sustaining democratic institutions;

(B) exchanges and training that will assist
the former Soviet Union and Baltic states in
the establishment of social services programs;
and

16 (C) exchanges and training in the area of17 political science.

18 It is the sense of the Congress that technical assist-19 ance and training of public officials under this para-20 graph should be conducted by American organiza-21 tions that are representative of elected officials.

(2) RULE OF LAW.—Funds made available
under this paragraph shall be used for legal initiatives to assist the former Soviet Union and Baltic
states in modifying or restructuring their laws and

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1	legal systems to reflect democratic principles and be
2	compatible with a democratic society and free mar-
3	ket principles.
4	(3) Agriculture and agribusiness.—Funds
5	made available under this paragraph shall be used
6	for—
7	(A) technical assistance and training for
8	the development of market-oriented policies, ag-
9	ricultural financial institutions and marketing
10	systems, agribusiness organization, and privat-
11	ization of state agricultural organizations; and
12	(B) agricultural exchanges that will allow
13	foreign farmers to come to the United States to
14	acquire agriculture skills.
15	(4) Energy and environment.—Funds made
16	available under this paragraph shall be used for a
17	comprehensive exchange and training program for
18	enhancing environmental management and sustain-
19	able economic development, emphasizing the active
20	participation of local scientific expertise, nongovern-
21	mental organizations, and the public, and includ-
22	ing—
23	(A) environmental monitoring and protec-
24	tion,

1	(B) establishment of appropriate environ-
2	mental institutions and infrastructure,
3	(C) programs to enhance energy conserva-
4	tion and efficiency, and
5	(D) nuclear safety and other appropriate
6	initiatives consistent with this paragraph.
7	(5) Health and medicine.—Funds made
8	available under this paragraph shall be used for ex-
9	change and training programs that will enhance
10	medical delivery systems, assist in establishment of
11	pharmaceutical industry, and provide general medi-
12	cal training and education.
13	(6) TRADE AND INVESTMENT.—Funds made
14	available under this paragraph shall be used to as-
15	sist in the development of American business centers
16	and the expansion of the Special American Business
17	Internship Training (SABIT) program of the De-
18	partment of Commerce.
19	(7) LEADERS TRAINING.—Funds made avail-
20	able under this paragraph shall be used for training
21	by United States business, universities, and others
22	to build a cadre of young technocrats with strong
23	grounding in market economics principles who are
24	likely to rise to positions of responsibility in the pub-
25	lic and private sectors and influence future national

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1 development. Training under this paragraph shall be targeted on the priority sectoral areas of the United 2 States 3 technical assistance program, including 4 health, energy, environment, banking, and agri-5 culture, and educational training shall be combined 6 with on-the-job training experiences and practical in-7 ternships.

8 (b) DEGREE OF ENGLISH LANGUAGE PRO-9 FICIENCY.—Foreign participants in the programs under 10 this section shall be sufficiently proficient in English to 11 fulfill the purposes of this section.

(c) ADMINISTRATIVE EXPENSES.—The President
may use up to 5 percent of the funds appropriated under
this title for administrative expenses.

(d) 15 GENERAL AUTHORITY FOR AWARDING GRANTS.—Training and other exchange programs carried 16 out under this section shall be administered by the Agency 17 for International Development or such other Government 18 19 agency as has experience and expertise in carrying out 20 such programs.

(e) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated \$20,000,000 for fiscal
year 1994 to carry out this section.

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