103D CONGRESS 1ST SESSION

# H. R. 2586

To reorganize the Federal administrative law judiciary, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JULY 1, 1993

Mr. GLICKMAN (for himself, Mr. GEKAS, and Mr. KANJORSKI) introduced the following bill; which was referred to the Committee on the Judiciary

# A BILL

To reorganize the Federal administrative law judiciary, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Reorganization of the
- 5 Federal Administrative Judiciary Act".
- 6 SEC. 2. FINDINGS.
- 7 The Congress finds that—
- 8 (1) in order to promote efficiency, productivity,
- 9 the reduction of administrative functions, and to
- provide economies of scale and better public service

- and public trust in the administrative resolution of disputes, Federal administrative law judges should be organized in a unified corps;
  - (2) the dispersal of administrative law judges appointed under section 3105 of title 5, United States Code, in every Federal agency that requires hearings to be conducted by administrative law judges, underutilizes the potential of administrative law judges to serve the public and assist the Federal courts as special masters and finders of fact in specific instances to help reduce the backlog of cases in Federal courts;
  - (3) the organization of administrative law judges in a corps will best promote their assignment to Federal agency needs as demand requires;
  - (4) a unified administrative law judge corps will better promote the use of information technology in serving the public; and
  - (5) an administrative law judge corps will, through consolidation, eliminate unnecessary offices and reduce travel and other related costs.

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1	SEC. 3. ESTABLISHMENT OF ADMINISTRATIVE LAW JUDGE
2	CORPS.
3	(a) In General.—Chapter 5 of title 5, United
4	States Code, is amended by adding at the end thereof the
5	following new subchapter:
6	"SUBCHAPTER VI—ADMINISTRATIVE LAW
7	JUDGE CORPS
8	"§ 597. Definitions
9	"For the purposes of this subchapter—
10	"(1) 'agency' means an authority referred to in
11	section 551(1);
12	"(2) 'Corps' means the Administrative Law
13	Judge Corps of the United States established under
14	section 598;
15	"(3) 'administrative law judge' means an ad-
16	ministrative law judge appointed under section 3105
17	on or before the effective date of the Reorganization
18	of the Federal Administrative Judiciary Act or
19	under section 599c after such effective date;
20	"(4) 'chief judge' means the chief administra-
21	tive law judge appointed and serving under section
22	599;
23	"(5) 'Council' means the Council of the Admin-
24	istrative Law Judge Corps established under section
25	599b;

- 1 "(6) 'Board', unless otherwise indicated, means 2 the Complaints Resolution Board established under
- 3 section 599e; and
- "(7) 'division chief judge' means the chief administrative law judge of a division appointed and serving under section 599a.

# 7 "§ 598. Establishment; membership

- 8 "(a) ESTABLISHMENT.—There is established an Ad-
- 9 ministrative Law Judge Corps consisting of all adminis-
- 10 trative law judges, in accordance with the provisions of
- 11 subsection (b). Such Corps shall be administered in Wash-
- 12 ington, D.C.
- 13 "(b) Membership.—An administrative law judge
- 14 serving as such on the date of the commencement of the
- 15 operation of the Corps shall be transferred to the Corps
- 16 as of that date. An administrative law judge who is ap-
- 17 pointed on or after the date of the commencement of the
- 18 operation of the Corps shall be a member of the Corps
- 19 as of the date of such appointment.

# 20 "§ 599. Chief administrative law judge

- 21 "(a) APPOINTMENT; TERM.—The chief administra-
- 22 tive law judge shall be the chief administrative officer of
- 23 the Corps and shall be the presiding judge of the Corps.
- 24 The chief judge shall be appointed by the President, by
- 25 and with the advice and consent of the Senate. The chief

- 1 judge shall be an administrative law judge who has served
- 2 as an administrative law judge for at least five years pre-
- 3 ceding the date of appointment as chief judge. The chief
- 4 judge shall serve for a term of five years or until a succes-
- 5 sor is appointed and qualifies to serve, whichever is earlier.
- 6 A chief judge may be reappointed upon the expiration of
- 7 his or her term, by and with the advice and consent of
- 8 the Senate.
- 9 "(b) VACANCIES.—(1) If the office of chief judge is
- 10 vacant, the division chief judge who is senior in length of
- 11 service as a member of the Council shall serve as acting
- 12 chief judge until such vacancy is filled.
- 13 "(2) If 2 or more division chief judges have the same
- 14 length of service as members of the Council, the division
- 15 chief judge who is senior in length of service as an admin-
- 16 istrative law judge shall serve as such acting chief judge.
- 17 "(c) Special Functions of Chief Judge.—(1) In
- 18 addition to other duties conferred on the chief judge, the
- 19 chief judge shall be responsible for developing programs
- 20 and practices, in coordination with agencies using admin-
- 21 istrative law judges, which foster economy and efficiency
- 22 in the processing of cases heard by administrative law
- 23 judges. These programs and practices shall include, but
- 24 not be limited to—

"(A) training of judges in more than one sub-1 2 ject area; "(B) employment of computers and software 3 and other information technology for automated de-4 5 cision preparation, case docketing, and research; "(C) consolidating hearing facilities and law li-6 7 braries: and "(D) programs and practices to foster overall 8 efficient use of staff, personnel, equipment, and fa-9 10 cilities. "(2) In order to minimize costs— 11 "(A) all administrative law judges and support 12 personnel shall, for at least 1 year after the date of 13 14 the commencement of the operation of the Corps, 15 continue to use the office space and facilities, at the 16 agencies using such judges and personnel, available 17 before such date, and 18 "(B) the chief judge shall phase in transfers of 19 administrative law judges and support personnel to 20 other facilities so that the cost of providing facilities for the Corps shall not exceed the cost of maintain-21 22 ing such judges and personnel in equivalent space 23 available at agencies using the Corps. "(d) Reports.—The chief judge shall, within 90 24

days after the end of each fiscal year, make a written re-

- 1 port to the President and the Congress concerning the
- 2 business of the Corps during the preceding fiscal year. The
- 3 report shall include information and recommendations of
- 4 the Council concerning the future personnel requirements
- 5 of the Corps.
- 6 "(e) Service After Term Expires.—After serving
- 7 as chief judge, an individual may continue to serve as an
- 8 administrative law judge unless such individual has been
- 9 removed from office in accordance with section 599c.

# 10 "§ 599a. Divisions of the Corps; division chief judges

- 11 "(a) Assignment to Divisions.—Each judge of the
- 12 Corps shall be assigned to a division by the Council, pur-
- 13 suant to section 599b. The assignment of a judge who was
- 14 an administrative law judge on the date of commencement
- 15 of the operation of the Corps shall be made after consider-
- 16 ation of the areas of specialization in which the judge has
- 17 served. Each division shall be headed by a division chief
- 18 judge who shall exercise administrative supervision over
- 19 such division.
- 20 "(b) DIVISIONS.—The divisions of the Corps shall be
- 21 as follows:
- "(1) Division of Communications, Public Util-
- ity, and Transportation Regulation.
- 24 "(2) Division of Safety and Environmental Reg-
- 25 ulation.

- 1 "(3) Division of Labor.
- 2 "(4) Division of Labor Relations.
- 3 "(5) Division of Health and Benefits Programs.
- 4 "(6) Division of Securities, Commodities, and
- 5 Trade Regulation.
- 6 "(7) Division of General Programs.
- 7 "(8) Division of Financial Services Institutions.
- 8 "(c) Appointment of Division Chief Judges.—
- 9 (1) The division chief judge of each division set forth in
- 10 subsection (b) shall be appointed by the President, by and
- 11 with the advice and consent of the Senate.
- 12 "(2) To be eligible for appointment as a division chief
- 13 judge, an individual shall have served as an administrative
- 14 law judge for at least 5 years and should possess experi-
- 15 ence and expertise in the specialty of the division to which
- 16 such person is an appointee.
- 17 "(3) Division chief judges shall be appointed for 5-
- 18 year terms, except that of those division chief judges first
- 19 appointed, the President shall designate 2 such individuals
- 20 to be appointed for 5-year terms, 3 for 4-year terms, and
- 21 2 for 3-year terms.
- 22 "(4) Any division chief judge appointed to fill an
- 23 unexpired term shall be appointed only for the remainder
- 24 of such predecessor's term, but may be reappointed as pro-
- 25 vided in paragraph (5).

- 1 "(5) Any division chief judge may be reappointed
- 2 upon the expiration of his or her term.
- 3 "(6) Any judge, after serving as division chief judge,
- 4 may continue to serve as an administrative law judge un-
- 5 less such individual has been removed from office in ac-
- 6 cordance with section 599e.

# 7 "§ 599b. Council of the Corps

- 8 "(a) IN GENERAL.—The policymaking body of the
- 9 Corps shall be the Council of the Corps. The chief judge
- 10 and the division chief judges shall constitute the Council.
- 11 The chief judge shall preside over the Council. If the chief
- 12 judge is unable to be present at a meeting of the Council,
- 13 the division chief judge who is senior in length of service
- 14 as a member of such Council shall preside at the meeting.
- 15 "(b) QUORUM; VOTING.—One half of all of the mem-
- 16 bers of the Council shall constitute a quorum for the pur-
- 17 pose of transacting business. The affirmative vote by a
- 18 majority of all the members of the Council shall be re-
- 19 quired to approve a matter on behalf of the Council. Each
- 20 member of the Council shall have one vote.
- 21 "(c) Meetings of the Council shall be
- 22 held at least once a month at the call of the chief judge
- 23 or by the call of one-third or more of the members of the
- 24 Council.
- 25 "(d) Powers.—The Council is authorized—

- "(1) to assign judges to divisions and transfer or reassign judges from one division to another, subject to the provisions of section 599c;
  - "(2) to appoint persons as administrative law judges under section 599c;
  - "(3) to file charges seeking adverse action against an administrative law judge under section 599e;
  - "(4) subject to the provisions of subsection (e), to prescribe, after providing an opportunity for notice and comment, the rules of practice and procedure for the conduct of proceedings before the Corps, except that, with respect to a category of proceedings adjudicated by an agency before the effective date of the Reorganization of the Federal Administrative Judiciary Act, the Council may not amend or revise the rules of practice and procedure prescribed by that agency during the two years following such effective date without the approval of that agency, and any amendments or revisions made to such rules shall not affect or be applied to any pending action;
  - "(5) to issue such rules and regulations as may be appropriate for the efficient conduct of the business of the Corps and the implementation of this

1	subchapter, including the assignment of cases to ad-
2	ministrative law judges;
3	"(6) subject to the civil service and classifica-
4	tion laws and regulations—
5	"(A) to select, appoint, employ, and fix the
6	compensation of the employees (other than ad-
7	ministrative law judges) that the Council deems
8	necessary to carry out the functions, powers,
9	and duties of the Corps; and
10	"(B) to prescribe the authority and duties
11	of such employees;
12	"(7) to establish, abolish, alter, consolidate, and
13	maintain such regional, district, and other field of-
14	fices as are necessary to carry out the functions,
15	powers, and duties of the Corps and to assign and
16	reassign employees to such field offices;
17	"(8) to procure temporary and intermittent
18	services under section 3109;
19	"(9) to enter into, to the extent or in such
20	amounts as are authorized in appropriation Acts,
21	without regard to section 3709 of the Revised Stat-
22	utes of the United States (41 U.S.C. 5), contracts,
23	leases, cooperative agreements, or other transactions
24	that may be necessary to conduct the business of the
25	Corps;

1	"(10) to delegate any of the chief judge's func-
2	tions or powers with the consent of the chief judge.
3	or whenever the office of such chief judge is vacant,
4	to one or more division chief judges or other employ-
5	ees of the Corps, and to authorize the redelegation
6	of any of those functions or powers;
7	"(11) to establish, after consulting with an
8	agency, initial and continuing educational programs
9	to assure that each administrative law judge as-
10	signed to hear cases of that agency has the nec-
11	essary training in the specialized field of law of that
12	agency;
13	"(12) to make suitable arrangements for con-
14	tinuing education and training of other employees of
15	the Corps, so that the level of expertise in the divi-
16	sions of the Corps will be maintained and enhanced
17	and
18	"(13) to determine all other matters of general
19	policy of the Corps.
20	"(e) Official Seal.—The Council shall select an of-
21	ficial seal for the Corps which shall be judicially noticed
22	"§ 599c. Appointment and transfer of administrative
23	law judges
24	"(a) APPOINTMENT.—After the initial establishment

25 of the Corps, the Council shall appoint new or additional

- 1 judges as may be necessary for the efficient and expedi-
- 2 tious conduct of the business of the Corps. Appointments
- 3 shall be made from a register maintained by the Office
- 4 of Personnel Management under subchapter I of chapter
- 5 33 of this title. Upon request by the chief judge, the Office
- 6 of Personnel Management shall certify enough names from
- 7 the top of such register to enable the Council to consider
- 8 five names for each vacancy. Notwithstanding section
- 9 3318, a vacancy in the Corps may be filled from the high-
- 10 est five eligible individuals available for appointment on
- 11 the certificate furnished by the Office of Personnel Man-
- 12 agement.
- 13 "(b) Limitation on Judge's Duties.—A judge of
- 14 the Corps may not perform or be assigned to perform du-
- 15 ties inconsistent with the duties and responsibilities of an
- 16 administrative law judge.
- 17 "(c) Reassignments; Details.—A judge or staff
- 18 member of the Corps on the date of commencement of the
- 19 operation of the Corps, and all new judges and staff mem-
- 20 bers appointed by the Council, may not thereafter be invol-
- 21 untarily reassigned to a new permanent duty station if
- 22 such station is beyond the commuting area of the duty
- 23 station which is the judge's permanent duty station on
- 24 that date. A judge or staff member of the Corps may be
- 25 temporarily detailed, once in a 24-month period, to a new

- duty station at any location, for a period of not more than 120 days. 2 "§ 599d. Jurisdiction 3 "(a) IN GENERAL.—Any case, claim, action, or pro-4 ceeding authorized to be heard before an administrative law judge on the day before the effective date of the Reorganization of the Federal Administrative Judiciary Act shall, on or after such date, be referred to the Corps for 8 adjudication on the record after an opportunity for a hear-10 ing. "(b) Types of Cases.—An administrative law judge 11 who is a member of the Corps shall hear and render a decision upon— 13 "(1) every case of adjudication subject to the 14 15 provisions of section 553, 554, or 556; "(2) every case in which hearings are required 16 17 by law to be held in accordance with sections 553, 18 554, or section 556; 19 "(3) every other case referred to the Corps by 20 an agency in which a determination is to be made
  - "(4) every case referred to the Corps by a court for an administrative law judge to act as a special master or to otherwise making findings of fact on

on the record after an opportunity for a hearing;

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- behalf of the referring court, which shall continue to
- 2 have exclusive and undiminished jurisdiction over
- 3 the case.
- 4 "(c) Referral of Cases.—When a case under sub-
- 5 section (b) arises, it shall be referred to the Corps. Under
- 6 regulations issued by the Council, the case shall be as-
- 7 signed to a division. The appropriate division chief shall
- 8 assign cases to judges, taking into consideration speciali-
- 9 zation, training, workload, and conflicts of interest.
- 10 "(d) Referrals by Agencies and Courts.—
- 11 Agencies are authorized to refer any appropriate case to
- 12 the Corps. Courts are authorized to refer, subject to the
- 13 approval of the majority of the Council, those cases in
- 14 which they seek an administrative law judge either to act
- 15 as a special master pursuant to the provisions of Rule
- 16 53(a) of the Federal Rules of Procedure or otherwise seek
- 17 an administrative law judge to make findings of fact in
- 18 a case on behalf of the referring court, which shall con-
- 19 tinue to have exclusive and undiminished jurisdiction over
- 20 the case.
- 21 "(e) Satisfaction of Other Procedural Re-
- 22 QUIREMENTS.—Compliance with this subchapter shall sat-
- 23 isfy all requirements imposed under section 916 of the Fi-
- 24 nancial Institutions Reform, Recovery, and Enforcement
- 25 Act of 1989.

# 1 "§ 599e. Removal and discipline

- 2 "(a) Except as provided in subsection (b)—
- 3 "(1) an administrative law judge may not be re-
- 4 moved, suspended, reprimanded, or disciplined ex-
- 5 cept for misconduct or neglect of duty, but may be
- 6 removed for physical or mental disability (consistent
- 7 with prohibitions on discrimination otherwise im-
- 8 posed by law); and
- 9 "(2) an action specified in paragraph (1) of this
- subsection may be taken against an administrative
- law judge only after the Council has filed with the
- Merit Systems Protection Board a notice of adverse
- action against the administrative law judge and the
- Merit Systems Protection Board has determined, on
- the record after an opportunity for a hearing before
- the Board, that there is good cause to take such ac-
- tion.
- 18 "(b) Subsection (a) does not apply to an action initi-
- 19 ated under section 1215.
- 20 "(c) Complaints Resolution Board.—Under reg-
- 21 ulations issued by the Council, a Complaints Resolution
- 22 Board shall be established within the Corps to consider
- 23 and to recommend appropriate action to be taken when
- 24 a complaint is made concerning the official conduct of a
- 25 judge of the Corps. Such complaint may be made by any

- 1 interested person, including parties, practitioners, the
- 2 chief judge, and agencies.
- 3 "(d) Composition of the Board.—The Board
- 4 shall consist of 2 judges from each division of the Corps,
- 5 who shall be appointed by the Council. The chief judge
- 6 and the division chief judges may not serve on the Board.
- 7 "(e) Procedural Requirements.—A complaint of
- 8 misconduct by an administrative law judge shall be made
- 9 in writing. The complaint shall be filed with the chief
- 10 judge, or it may be originated by the chief judge on his
- 11 own motion. The chief judge shall refer the complaint to
- 12 a panel consisting of three members of the Board selected
- 13 by the Council, none of whom may be serving in the same
- 14 division as the administrative law judge who is the subject
- 15 of the complaint. The administrative law judge who is the
- 16 subject of the complaint shall be given notice of the com-
- 17 plaint and the composition of the panel. The administra-
- 18 tive law judge may challenge peremptorily not more than
- 19 two members of the panel. The Council shall replace a
- 20 challenged member with another member of the Board
- 21 who is eligible to serve on such panel.
- 22 "(f) Inquiry and Report by Panel.—The panel
- 23 shall inquire into the complaint and shall render a report
- 24 thereon to the Council. A copy of the report shall be pro-
- 25 vided concurrently to the administrative law judge who is

- 1 the subject of the complaint. The report shall be advisory
- 2 only.
- 3 "(g) Confidentiality.—The proceedings, delibera-
- 4 tions, and reports of the Board and the contents of com-
- 5 plaints under this section shall be treated as privileged and
- 6 confidential. Documents considered by the Board and re-
- 7 ports of the Board under this section are exempt from dis-
- 8 closure or publication under section 552. Section 552b
- 9 does not apply to the Board.".
- 10 (b) CONFORMING AMENDMENT.—The table of sec-
- 11 tions for chapter 5 of title 5, United States Code, is
- 12 amended by adding at the end thereof the following:
- 13 "SUBCHAPTER VI—ADMINISTRATIVE LAW
- 14 JUDGE CORPS

#### 15 SEC. 4. AGENCY REVIEW STUDY AND REPORT.

- 16 (a) STUDY.—The chief administrative law judge of
- 17 the Administrative Law Judge Corps of the United States
- 18 shall conduct a study of the various types and levels of
- 19 agency review to which decisions of administrative law
- 20 judges are subject. A separate study shall be conducted
- 21 for each division of the Corps. The studies shall include

<sup>&</sup>quot;Sec.

<sup>&</sup>quot;597. Definitions.

<sup>&</sup>quot;598. Establishment; membership.

<sup>&</sup>quot;599. Chief administrative law judge.

<sup>&</sup>quot;599a. Divisions of the Corps; division chief judges.

<sup>&</sup>quot;599b. Council of the Corps.

<sup>&</sup>quot;599c. Appointment and transfer of administrative law judges.

<sup>&</sup>quot;599d. Jurisdiction.

<sup>&</sup>quot;599e. Removal and discipline.".

- 1 monitoring and evaluating data and shall be conducted in
- 2 consultation with the division chief judges, the Chairman
- 3 of the Administrative Conference of the United States,
- 4 and the agencies that review the decisions of administra-
- 5 tive law judges.
- 6 (b) REPORT.—(1) Not later than two years after the
- 7 effective date of this Act, the Council shall report to the
- 8 President and the Congress on the findings and rec-
- 9 ommendations resulting from the studies conducted under
- 10 subsection (a).
- 11 (2) The report under paragraph (1) shall include rec-
- 12 ommendations, including recommendations for new legis-
- 13 lation, for any reforms that may be appropriate to make
- 14 review of administrative law judges' decisions more effi-
- 15 cient and meaningful and to accord greater finality to such
- 16 decisions, except that all decisions subject, before the ef-
- 17 fective date of this Act, to review pursuant to section
- 18 205(g) of the Social Security Act (42 U.S.C. 405(g)) shall
- 19 continue to be subject to such review pursuant to such
- 20 section.
- 21 (3) The report under paragraph (1) shall also include
- 22 recommendations for using staff more efficiently to de-
- 23 crease backlogs, especially in the area of social security
- 24 disability cases.

#### 1 SEC. 5. TRANSITION AND SAVINGS PROVISIONS.

- 2 (a) Transfer of Functions.—There are trans-
- 3 ferred to the administrative law judges of the Administra-
- 4 tive Law Judge Corps established by section 598 of title
- 5 5, United States Code (as added by section 3 of this Act),
- 6 all functions authorized to be performed on the day before
- 7 the effective date of this Act by the administrative law
- 8 judges appointed under section 3105 of such title before
- 9 the effective date of this Act.
- 10 (b) Use of Agency Facilities and Personnel.—
- 11 With the consent of the agencies concerned, the Adminis-
- 12 trative Law Judge Corps of the United States may use
- 13 the facilities and the services of officers, employees, and
- 14 other personnel of agencies from which functions and du-
- 15 ties are transferred to the Corps for so long as may be
- 16 needed to facilitate the orderly transfer of those functions
- 17 and duties under this Act.
- 18 (c) Incidental Transfers.—The personnel, assets,
- 19 liabilities, contracts, property, records, and unexpended
- 20 balances of appropriations, authorizations, allocations,
- 21 and other funds employed, held, used, arising from, avail-
- 22 able or to be made available, in connection with the func-
- 23 tions transferred by this Act, are, subject to section 1531
- 24 of title 31, United States Code, transferred to the Corps
- 25 for appropriate allocation.

- 1 (d) Pay of Transferred Personnel.—The trans-
- 2 fer of personnel pursuant to subsection (b) or (c) shall
- 3 be without reduction in pay or classification for 5 years
- 4 after such transfer.
- 5 (e) AUTHORITIES OF DIRECTOR OF OMB.—The Di-
- 6 rector of the Office of Management and Budget, at such
- 7 time or times as the Director shall provide, may make
- 8 such determinations as may be necessary with regard to
- 9 the functions transferred by this Act, and to make such
- 10 additional incidental dispositions of personnel, assets, li-
- 11 abilities, grants, contracts, property, records, and unex-
- 12 pended balances of appropriations, authorizations, alloca-
- 13 tions, and other funds held, used, arising from, available
- 14 to, or to be made available in connection with such func-
- 15 tions, as may be necessary to carry out the provisions of
- 16 this Act.
- 17 (f) CONTINUED EFFECTIVENESS OF PRIOR AC-
- 18 TIONS.—All orders, determinations, rules, regulations,
- 19 certificates, licenses, and privileges which have been is-
- 20 sued, made, granted, or allowed to become effective in the
- 21 exercise of any duties, powers, or functions which are
- 22 transferred under this Act and are in effect at the time
- 23 this Act becomes effective shall continue in effect accord-
- 24 ing to their terms until modified, terminated, superseded,
- 25 set aside, or repealed by the Administrative Law Judge

- 1 Corps of the United States or a judge thereof in the exer-
- 2 cise of authority vested in the Corps or its members by
- 3 this Act, by a court of competent jurisdiction, or by oper-
- 4 ation of law.
- 5 (g) Pending Proceedings.—(1) Except as pro-
- 6 vided in subsections (d)(5) and (e) of section 599b of title
- 7 5, United States Code, this Act shall not affect any pro-
- 8 ceeding before any department or agency or component
- 9 thereof which is pending at the time this Act takes effect.
- 10 Such a proceeding shall be continued before the Adminis-
- 11 trative Law Judge Corps of the United States or a judge
- 12 thereof, or, to the extent the proceeding does not relate
- 13 to functions so transferred, shall be continued before the
- 14 agency in which it was pending on the effective date of
- 15 this Act.
- 16 (2) No suit, action, or other proceeding commenced
- 17 before the effective date of this Act shall abate by reason
- 18 of the enactment of this Act.
- 19 SEC. 6. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated such sums
- 21 as may be necessary to carry out the provisions of this
- 22 Act and subchapter VI of title 5, United States Code (as
- 23 added by section 3 of this Act).

1	SEC. 7. TECHNICAL AND CONFORMING AMENDMENTS.
2	(a) TITLE 5, UNITED STATES CODE.—Title 5, Unit-
3	ed States Code, is amended as follows:
4	(1) Section 593(b) is amended—
5	(A) by redesignating paragraphs (4), (5),
6	and (6) as paragraphs (5), (6), and (7), respec-
7	tively, and
8	(B) by inserting the following after para-
9	graph (3):
10	"(4) the chief administrative law judge of the
11	Administrative Law Judge Corps of the United
12	States;".
13	(2) Section 3105 is amended to read as follows:
14	"§ 3105. Appointment of administrative law judges
15	"Administrative law judges shall be appointed by the
16	Council of the Administrative Law Judge Corps pursuant
17	to sections 596 and 599c of this title.".
18	(3) Section 3344, and the item relating to sec-
19	tion 3344 in the table of sections for chapter 33, are
20	repealed.
21	(4) Subchapter III of chapter 75, and the items
22	relating to subchapter III and section 7521 in the
23	table of sections at the beginning of chapter 75, are
24	repealed.
25	(5) Section 559 is amended—

1	(A) in the first sentence by striking "chap-
2	ter 7" and all that follows through "7521" and
3	inserting "subchapter VI of this chapter, chap-
4	ter 7, and sections 1305, 3105, 4301(2)(E),
5	and 5372"; and
6	(B) in the last sentence by striking "chap-
7	ter 7" and all that follows through "7521" and
8	inserting "subchapter VI of this chapter, chap-
9	ter 7, section 1305, 3105, 4301(2)(E), or
10	5372''.
11	(6) Section 1305 is amended—
12	(A) by striking "section 3105, 3344," and
13	inserting "sections 3105,"; and
14	(B) by striking ", and for the purpose of
15	section 7521 of this title, the Merit Systems
16	Protection Board may".
17	(7) Section 5514(a)(2) is amended in the fourth
18	sentence by striking ", except that" and all that fol-
19	lows through ''administrative law judge''.
20	(8) Section 7105 is amended—
21	(A) in subsection (d) by striking ", admin-
22	istrative law judges under section 3105 of this
23	title,"; and

1	(B) in subsection (e)(2) by striking "under
2	subsection (d) of this section" and inserting
3	"under section 3105 of this title".
4	(9) Section 7132(a) is amended by striking
5	"appointed by the Authority under section 3105 of
6	this title" and inserting "appointed under section
7	3105 of this title who is conducting hearings under
8	this chapter".
9	(10) Section 7502 is amended by striking
10	"7521 or".
11	(11) Section 7512(E) is amended by striking
12	"or 7521".
13	(b) Other Provisions of Law.—
14	(1) Section 6(c) of the Commodity Exchange
15	Act is amended—
16	(A) in the second sentence (7 U.S.C. 9)—
17	(i) by striking "Administrative Law
18	Judge designated by the Commission" and
19	inserting "administrative law judge of the
20	Administrative Law Judge Corps"; and
21	(ii) by striking "Administrative Law
22	Judge" and inserting "administrative law
23	judge''; and
24	(B) by striking "Administrative Law
25	Judge'' each subsequent place it appears (7

U.S.C. 15) and inserting "administrative law 1 2 judge of the Administrative Law Judge Corps". (2) Section 12(b) of the Commodity Exchange 3 4 Act (7 U.S.C. 16(b)) is amended by striking "Ad-5 ministrative Law Judges,". (3) Section 274B(e)(2) of the Immigration and 6 Nationality Act (8 U.S.C. 1324b(e)(2)) is amended 7 by striking "are specially designated by the Attorney 8 General as having" and inserting "have". 9 10 (4) Section 1416(a) of the Interstate Land 11 Sales Full Disclosure Act (15 U.S.C. 1715(a)) is amended— 12 (A) in the first sentence by inserting ", 13 subject to section 599d of title 5, United States 14 15 Code," after "who may"; (B) by striking the second sentence; and 16 17 (C) in the third sentence by striking "his 18 administrative law judges to other administra-19 tive law judges or" and inserting "administra-20 tive law judges carrying out functions under this title". 21 22 (5) Section 488A(b) of the Higher Education 23 Act of 1965 (20 U.S.C. 1095a(b)) is amended in the third sentence by striking "except that" and all that 24

follows through "administrative law judge".

1	(6) Section 509(1) of title 28, United States
2	Code, is amended—
3	(A) by striking "subchapter II" and insert-
4	ing "subchapters II and VI"; and
5	(B) by striking "employed by the Depart-
6	ment of Justice".
7	(7) Section 12 of the Occupational Safety and
8	Health Act of 1970 (29 U.S.C. 661) is amended—
9	(A) in subsection (e)—
10	(i) by striking ''administrative law
11	judges and other"; and
12	(ii) by striking ": Provided" and all
13	that follows through the end of the sub-
14	section and inserting a period;
15	(B) in subsection (j) in the first sentence
16	by striking "A" and all that follows through
17	"Commission," and inserting "An administra-
18	tive law judge to whom is assigned any proceed-
19	ing instituted before the Commission shall hear
20	and make a determination upon the proceeding
21	and any motion in connection with such pro-
22	ceeding,''; and
23	(C) by striking subsection (k).
24	(8) Section 502(e)(1) of the Rehabilitation Act
25	of 1973 (29 U.S.C. 792(e)(1)) is amended by strik-

ing the second and third sentences and inserting the 1 2 following: "Proceedings required to be conducted under this section shall be presided over by adminis-3 trative law judges appointed under subchapter VI of 4 chapter 5 of title 5, United States Code.". 5 (9) Section 166 of the Job Training Partner-6 7 ship Act (29 U.S.C. 1576(a)) is amended in the first sentence by striking "of the Department of Labor". 8 (10) Section 5(e) of the Federal Mine Safety 9 and Health Act of 1977 (30 U.S.C. 804(e)) is 10 11 amended to read as follows: "(e) Proceedings required to be conducted in accord-12 ance with the provisions of this Act shall be presided over by administrative law judges appointed under subchapter 14 15 VI of chapter 5 of title 5, United States Code.". (11) Section 113 of the Federal Mine Safety 16 17 and Health Act of 1977 (30 U.S.C. 823) is amend-18 ed— 19 (A) in subsection (b)(2) by striking all that follows the second sentence; 20 21 (B) in subsection (d)(1) in the first sen-22 tence by striking "appointed by the Commis-23 sion" and all that follows through "by the Commission," and inserting "to whom is assigned 24

any proceeding instituted before the Commis-

1	sion shall hear and make a determination upon
2	the proceeding and any motion in connection
3	with the proceeding,"; and
4	(C) in subsection (e) in the first sentence
5	by striking "its" each place it appears.
6	(12) Section 428(b) of the Black Lung Benefits
7	Act (30 U.S.C. 938(b)) is amended by striking the
8	seventh sentence.
9	(13) Section $321(c)(1)$ of title 31, United
10	States Code, is amended—
11	(A) by striking "subchapter II" and insert-
12	ing "subchapters II and VI"; and
13	(B) by striking "employed by the Sec-
14	retary".
15	(14) Section $3801(a)(7)(A)$ of title 31, United
16	States Code, is amended by striking "appointed in
17	the authority" and all that follows through "such
18	title;" and inserting "of the Administrative Law
19	Judge Corps;''.
20	(15) Section 19(d) of the Longshore and Har-
21	bor Workers' Compensation Act (33 U.S.C. 919(d))
22	is amended by amending the second sentence to read
23	as follows: "Any such hearing shall be conducted by
24	an administrative law judge qualified under sub-
25	chapter VI of chapter 5 of that title.".

1	(16) Section 21(b)(5) of the Longshore and
2	Harbor Workers' Compensation Act (33 U.S.C.
3	921(b)(5)) is amended by striking the first sentence.
4	(17) Section 7101(b)(2)(B) of title 38, United
5	States Code, is amended by striking "7521" and in-
6	serting ''599e''.
7	(18) Section 8(b)(1) of the Contract Disputes
8	Act of 1978 (41 U.S.C. 607(b)(1)) is amended in
9	the first sentence by striking "hearing examiners ap-
10	pointed pursuant to section 3105 of title 5, United
11	States Code" and inserting "administrative law
12	judges appointed under section 3105 of title 5, Unit-
13	ed States Code (as in effect on the day before the
14	effective date of the Reorganization of the Federal
15	Administrative Judiciary Act)".
16	(19) Section 705(a) of the Civil Rights Act of
17	1964 (42 U.S.C. 2000e-4(a)) is amended—
18	(A) by striking ''administrative law
19	judges,''; and
20	(B) by striking ": Provided" and all that
21	follows through the end of the subsection and
22	inserting a period.
23	(20) Section 808(c) of the Act of April 11,
24	1968 (42 U.S.C. 3608(c)), is amended—

1	(A) in the first sentence by inserting ",
2	subject to section 599d of title 5, United States
3	Code," after "The Secretary may";
4	(B) by striking the second sentence; and
5	(C) in the last sentence by striking "his
6	hearing examiners to other hearing examiners
7	or" and inserting "administrative law judges
8	carrying out functions under this title".
9	(21) Section 806 of the Omnibus Crime Control
10	and Safe Streets Act of 1968 (42 U.S.C. 3787) is
11	amended—
12	(A) in the first sentence by striking "ap-
13	point such hearing examiners" and all that fol-
14	lows through "United States Code," and insert-
15	ing ", subject to section 599d of title 5, United
16	States Code, request the use of such adminis-
17	trative law judges"; and
18	(B) in the second sentence by striking
19	"hearing examiner or administrative law judge
20	assigned to or employed thereby" and inserting
21	"such administrative law judge".
22	(22) Section 401(c) of the Department of En-
23	ergy Organization Act (42 U.S.C. 7171(c)) is
24	amended by striking "appointment and employment
25	of hearing examiners in accordance with the provi-

- sions of title 5," and inserting "referral of cases to
- the Administrative Law Judge Corps in accordance
- with subchapter VI of chapter 5 of title 5,".
- 4 (23) Section 303(c)(3) of the Independent Safe-
- 5 ty Board Act of 1974 (49 U.S.C. App. 1902(c)(3))
- 6 is amended by striking ", attorneys, and administra-
- 7 tive law judges" and inserting "and attorneys".
- 8 (24) Section 304(b)(1) of the Independent
- 9 Safety Board Act of 1974 (49 U.S.C. App.
- 10 1903(b)(1)) is amended in the first sentence by
- striking "employed by or".
- 12 (c) References in Other Laws.—Reference in
- 13 any other Federal law to an administrative law judge or
- 14 hearing examiner or to an administrative law judge, hear-
- 15 ing examiner, or employee appointed under section 3105
- 16 of title 5, United States Code, shall be deemed to refer
- 17 to an administrative law judge of the Administrative Law
- 18 Judge Corps established by section 598 of title 5, United
- 19 States Code.
- 20 SEC. 8. OPERATION OF THE CORPS.
- Operation of the Corps shall commence on the date
- 22 the first chief administrative law judge of the Corps takes
- 23 office.

#### 1 SEC. 9. CONTRACT DISPUTES ACT.

- 2 Nothing in this Act or the amendments made by this
- 3 Act shall be deemed to affect any agency board established
- 4 pursuant to the Contract Disputes Act (41 U.S.C. 601
- 5 and following), or any other person designated to resolve
- 6 claims or disputes pursuant to such Act.

#### 7 SEC. 10. EFFECTIVE DATE.

- 8 Except as otherwise provided, this Act and the
- 9 amendments made by this Act shall take effect 120 days
- 10 after the date of the enactment of this Act.

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