103D CONGRESS 1ST SESSION

# H. R. 3474

## IN THE SENATE OF THE UNITED STATES

November 22, 1993 Received

November 24 (legislative day, November 23), 1993 Read twice and referred to the Committee on Banking, Housing, and Urban Affairs

# AN ACT

To reduce administrative requirements for insured depository institutions to the extent consistent with safe and sound banking practices, to facilitate the establishment of community development financial institutions, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

# 3 TITLE I—REGULATORY REFORM

- 4 SEC. 100. SHORT TITLE; TABLE OF SECTIONS.
- 5 (a) SHORT TITLE.—This title may be cited as the
- 6 "Regulatory Reform Act of 1993".
- 7 (b) Table of Contents.—

TITLE I—REGULATORY REFORM

Sec. 100. Short title; table of sections.

#### Subtitle A—Amendments Relating to the Federal Deposit Insurance Corporation Improvement Act of 1991

- Sec. 101. Audit costs.
- Sec. 102. 18-month examination rule for certain small institutions.
- Sec. 103. Standards for safety and soundness.
- Sec. 104. Clarifying amendment relating to data collection.

#### Subtitle B-General Regulatory Reform

- Sec. 111. State regulation of real estate appraisals.
- Sec. 112. Collateralization of public deposits.
- Sec. 113. Bank Deposit Financial Assistance Program.
- Sec. 114. Coordinated and unified examinations.
- Sec. 115. Coordination of Federal and State reporting requirements to reduce duplicative efforts.
- Sec. 116. Limiting potential liability on foreign accounts.
- Sec. 117. Expedited procedures for forming a bank holding company.
- Sec. 118. Flexibility in choosing boards of directors.
- Sec. 119. Repeal of obsolete requirements for national banks.
- Sec. 120. Limited exemption authority.

#### Subtitle C—Other Regulatory Reform

- Sec. 121. Elimination of duplicative disclosures for home equity loans.
- Sec. 122. Alternative dispute resolutions.
- Sec. 123. Clarification of RESPA disclosure requirements.
- Sec. 124. Exemption of business loans from RESPA requirements.
- Sec. 125. Expedited procedures for bank holding companies to seek approval to engage in certain activities.
- Sec. 126. Waiver of right of rescission for certain refinancing transactions.
- Sec. 127. Simplified disclosure for existing depositors.
- Sec. 128. Deposit broker registration.
- Sec. 129. Agency ombudsman.
- Sec. 130. Alternative rules for disclosures for radio advertising of credit transactions, deposit accounts, and consumer leases.

#### Subtitle D—Reports, Studies, Streamlined Regulatory Requirements

- Sec. 131. Study on capital standards and their impact on the economy.
- Sec. 132. Study of the consumer credit system.
- Sec. 133. Studies on the impact of the payment of interest on reserves.
- Sec. 134. Streamlining of regulatory requirements.
- Sec. 135. Call report simplification.
- Sec. 136. Administrative consideration of burden with new regulations.
- Sec. 137. Elimination of duplicative filings.
- Sec. 138. Recourse agreements.
- Sec. 139. Antitrust reports in connection with merger transactions.
- Sec. 140. Bankers' banks.
- Sec. 141. Due process protections relating to attachment of assets.
- Sec. 142. Time limit on agency consideration of completed applications.
- Sec. 143. Timely completion of CRA review.
- Sec. 144. Revisions of standards.
- Sec. 145. Feasibility study of data bank.

1	<b>Subtitle A—Amendments Relating</b>
2	to the Federal Deposit Insur-
3	ance Corporation Improvement
4	Act of 1991
5	SEC. 101. AUDIT COSTS.
6	(a) Holding Company Audit Requirements.—
7	Section 36(i) of the Federal Deposit Insurance Act (12
8	U.S.C. $1831m(i)$ ) is amended by striking paragraph (2)
9	and inserting the following:
10	"(2) the institution is described in 1 of the fol-
11	lowing subparagraphs:
12	"(A) The institution has total assets, as of
13	the beginning of such fiscal year, of less than
14	\$5,000,000,000.
15	"(B) The institution has—
16	"(i) total assets, as of the beginning
17	of such fiscal year, of \$5,000,000,000 or
18	more and less than \$9,000,000,000; and
19	"(ii) a CAMEL composite rating of 1
20	or 2 under the Uniform Financial Institu-
21	tions Rating System (or an equivalent rat-
22	ing under a comparable rating system) as
23	of the most recent examination of such in-
24	stitution by the Corporation or the appro-
25	priate Federal banking agency.

1	"(C) The institution—
2	"(i) has—
3	"(I) total assets, as of the begin-
4	ning of such fiscal year, of
5	\$9,000,000,000 or more; and
6	"(II) a CAMEL composite rating
7	of 1 or 2 under the Uniform Financial
8	Institutions Rating System (or an
9	equivalent rating under a comparable
10	rating system) as of the most recent
11	examination of such institution by the
12	Corporation or the appropriate Fed-
13	eral banking agency; and
14	"(ii) in the case of an institution
15	which has a CAMEL composite rating of
16	2, is in compliance with the requirements
17	of subsection (b) (without regard to any
18	exemption such institution may otherwise
19	have under this subsection from the re-
20	quirements of subsection (b)).
21	Notwithstanding paragraph (2), the audit committee of
22	the holding company of an insured depository institution
23	that the Corporation determines to be a large institution
24	shall not include any large customers of the institution.".

1	(b) Written Notice of Requirement for Audit
2	OF QUARTERLY REPORTS.—Section 36(g)(2) of the Fed-
3	eral Deposit Insurance Act (12 U.S.C. 1831m(g)(2)) is
4	amended by adding at the end the following new subpara-
5	graph:
6	"(D) NOTICE TO INSTITUTION.—The Cor-
7	poration shall promptly notify an insured depos-
8	itory institution, in writing, of a determination
9	pursuant to subparagraph (A) to require a re-
10	view of such institution's quarterly financial re-
11	ports.''.
12	SEC. 102. 18-MONTH EXAMINATION RULE FOR CERTAIN
13	SMALL INSTITUTIONS.
13 14	<b>SMALL INSTITUTIONS.</b> (a) IN GENERAL.—Section 10(d)(4) of the Federal
14 15	(a) In General.—Section 10(d)(4) of the Federal
14 15	(a) In General.—Section 10(d)(4) of the Federal Deposit Insurance Act (12 U.S.C. 1820(d)(4)) is amend-
<ul><li>14</li><li>15</li><li>16</li></ul>	(a) In General.—Section 10(d)(4) of the Federal Deposit Insurance Act (12 U.S.C. 1820(d)(4)) is amended—
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	(a) In General.—Section 10(d)(4) of the Federal Deposit Insurance Act (12 U.S.C. 1820(d)(4)) is amended—  (1) in subparagraph (A), by striking
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	(a) In General.—Section 10(d)(4) of the Federal Deposit Insurance Act (12 U.S.C. 1820(d)(4)) is amended—  (1) in subparagraph (A), by striking "\$100,000,000" and inserting "\$250,000,000";
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	(a) In General.—Section 10(d)(4) of the Federal Deposit Insurance Act (12 U.S.C. 1820(d)(4)) is amended—  (1) in subparagraph (A), by striking "\$100,000,000" and inserting "\$250,000,000";  (2) in subparagraph (C), by striking "and" at
14 15 16 17 18 19 20	(a) In General.—Section 10(d)(4) of the Federal Deposit Insurance Act (12 U.S.C. 1820(d)(4)) is amended—  (1) in subparagraph (A), by striking "\$100,000,000" and inserting "\$250,000,000";  (2) in subparagraph (C), by striking "and" at the end;
14 15 16 17 18 19 20 21	(a) In General.—Section 10(d)(4) of the Federal Deposit Insurance Act (12 U.S.C. 1820(d)(4)) is amended—  (1) in subparagraph (A), by striking "\$100,000,000" and inserting "\$250,000,000";  (2) in subparagraph (C), by striking "and" at the end;  (3) by redesignating subparagraph (D) as sub-

- "(D) the insured institution is not currently subject to a formal enforcement proceeding or order by the Corporation or the appropriate Federal banking agency; and".
  - (b) Guidelines Required.—

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

- (1) IN GENERAL.—Section 10(d) of the Federal Deposit Insurance Act (12 U.S.C. 1820(d)) is amended by adding at the end the following new paragraph:
- "(6) STANDARDS FOR DETERMINING ADEQUACY OF STATE EXAMINATIONS.—The Financial Institutions Examination Council shall prescribe guidelines establishing standards for determining whether a State examination carries out the purposes of this subsection for purposes of paragraph (3).".
- (2) EFFECTIVE DATE OF INITIAL GUIDE-LINES.—The initial guidelines required to be issued pursuant to the amendment made by subsection (a) shall be issued and shall take effect before the end of the 1-year period beginning on the date of the enactment of this Act.
- 22 SEC. 103. STANDARDS FOR SAFETY AND SOUNDNESS.
- 23 (a) Elimination of Stock Valuation Provi-
- 24 SION.—Section 39(b)(1) of the Federal Deposit Insurance
- 25 Act (12 U.S.C. 1831p–1(b)(1)) is amended—

1	(1) in subparagraph (A), by adding "and" at
2	the end; and
3	(2) by striking subparagraph (C).
4	(b) Holding Companies Excluded From Scope
5	OF STANDARDS.—Section 39 of the Federal Deposit In-
6	surance Act (12 U.S.C. 1831p-1) is amended—
7	(1) in subsections (a) and (b), by striking "and
8	depository institution holding companies";
9	(2) in paragraphs (1)(A) and (2) of subsection
10	(e), by striking "or depository institution holding
11	company"; and
12	(3) in subsection (e), by striking "or company"
13	each place such term appears.
14	(c) Establishing Standards in Guidelines.—
15	(1) IN GENERAL.—Section 39(d)(1) of the Fed-
16	eral Deposit Insurance Act (12 U.S.C. 1831p-
17	1(d)(1) is amended—
18	(A) in the 1st sentence, by inserting "or
19	guideline" before the period; and
20	(B) in the 2d sentence, by inserting "or
21	guidelines" after "Such regulations".
22	(2) CLERICAL AMENDMENT.—The heading for
23	section 39(d) of the Federal Deposit Insurance Act
24	(12 U.S.C. 1831p-1(d)) is amended by striking "BY
25	PECILIATION"

1	(d) Effective Date.—The amendments made by
2	subsection (a) to section 39 of the Federal Deposit Insur-
3	ance Act shall take effect as if such amendments had been
4	included in such section as of the effective date of the sec-
5	tion.
6	SEC. 104. CLARIFYING AMENDMENT RELATING TO DATA
7	COLLECTION.
8	Section 7(a)(9) of the Federal Deposit Insurance Act
9	(12 U.S.C. 1817(a)(9)) is amended by adding at the end
10	the following new sentence: "In prescribing reporting and
11	other requirements for the collection of actual and accu-
12	rate information pursuant to this paragraph, the Corpora-
13	tion shall minimize the regulatory burden imposed upon
14	insured depository institutions while taking into account
15	the benefit of the information to the Corporation, includ-
16	ing the use of the information to enable the Corporation
17	to more accurately determine the total amount of insured
18	deposits in each insured depository institution.".
19	Subtitle B—General Regulatory
20	Reform
21	SEC. 111. STATE REGULATION OF REAL ESTATE APPRAIS-
22	ALS.
23	Section 1122 of the Financial Institutions Reform,
24	Recovery, and Enforcement Act of 1989 (12 U.S.C. 3351)
25	is amended—

1	(1) by redesignating subsections (b) through (e)
2	as subsections (c) through (f), respectively;
3	(2) by inserting after subsection (a) the follow-
4	ing new subsection:
5	"(b) Reciprocity.—The Appraisal Subcommittee
6	shall encourage the States to develop reciprocity agree-
7	ments that readily authorize an appraiser who—
8	"(1) is licensed or certified in 1 State; and
9	"(2) is in good standing with the State ap-
10	praiser certifying or licensing agency in such State
11	to perform appraisals in other States."; and
12	(3) in subsection (a)—
13	(A) by redesignating paragraphs (1)
14	through (3) as subparagraphs (A) through (C)
15	respectively, and moving the left margin of such
16	subparagraphs (as so redesignated) 2 ems to
17	the right;
18	(B) by striking "PRACTICE.—A State" and
19	inserting "PRACTICE.—
20	"(1) IN GENERAL.—A State"; and
21	(C) by adding at the end the following new
22	paragraph:
23	"(2) FEES FOR TEMPORARY PRACTICE.—A
24	State appraiser certifying or licensing agency shall
25	not impose excessive fees or burdensome require-

1	ments, as determined by the Appraisal Subcommit-
2	tee, for temporary practice under this subsection.".
3	SEC. 112. COLLATERALIZATION OF PUBLIC DEPOSITS.
4	Section 13(e) of the Federal Deposit Insurance Act
5	(12 U.S.C. 1823(e)) is amended—
6	(1) by redesignating paragraphs (1) through
7	(4) as subparagraphs (A) through (D), respectively,
8	and moving the left margin of such subparagraphs
9	(as so redesignated) 2 ems to the right;
10	(2) by striking "Corporation.—No agree-
11	ment" and inserting "CORPORATION.—
12	"(1) IN GENERAL.—No agreement"; and
13	(3) by adding at the end the following new
14	paragraph:
15	"(2) Public deposits.—An agreement to pro-
16	vide for the lawful collateralization of—
17	"(A) deposits of a Federal, State, or local
18	governmental entity or any depositor referred to
19	in section 11(a)(2), including an agreement to
20	provide collateral in lieu of a surety bond;
21	"(B) bankruptcy estate funds pursuant to
22	section 345 of title 11, United States Code; or
23	"(C) extensions of credit from any Federal
24	reserve bank or Federal home loan bank.

- shall not be deemed to be invalid pursuant to para-
- 2 graph (1)(B) solely because such agreement was not
- 3 executed contemporaneously with changes in the col-
- 4 lateral made in accordance with such agreement.".
- 5 SEC. 113. BANK DEPOSIT FINANCIAL ASSISTANCE PRO-
- 6 GRAM.
- 7 (a) IN GENERAL.—Effective December 19, 1993, sec-
- 8 tion 7(i) of the Federal Deposit Insurance Act (12 U.S.C.
- 9 1817(i)) is amended—
- 10 (1) by redesignating paragraph (3) as para-
- 11 graph (4); and
- 12 (2) by inserting after paragraph (2), the follow-
- ing new paragraph:
- 14 "(3) BANK DEPOSIT FINANCIAL ASSISTANCE
- 15 PROGRAM.—Notwithstanding paragraph (1), funds
- deposited by an insured depository institution pursu-
- ant to the Bank Deposit Financial Assistance Pro-
- gram of the Department of Energy shall be sepa-
- rately insured in an amount not to exceed \$100,000
- for each insured depository institution depositing
- such funds.".
- 22 (b) TECHNICAL AND CONFORMING AMENDMENT.—
- 23 Section 11(a)(1)(C) of the Federal Deposit Insurance Act
- 24 (12 U.S.C. 1821(a)(1)(C)) is amended by striking "sec-

1	tion 7(i)(1)" and inserting "paragraph (1) or (2) of sec-
2	tion 7(i) or any funds described in section 7(i)(3)".
3	SEC. 114. COORDINATED AND UNIFIED EXAMINATIONS.
4	Section 10(d) of the Federal Deposit Insurance Act
5	(12 U.S.C. 1820(d)) is amended by inserting after para-
6	graph (6) (as added by section 102(b) of this Act) the
7	following new paragraphs:
8	"(7) COORDINATED EXAMINATIONS.—To mini-
9	mize the disruptive effects of examinations on the
10	operations of insured depository institutions, each
11	Federal banking agency shall, to the extent prac-
12	ticable and consistent with safety and soundness
13	principles and the public interest—
14	"(A) coordinate examinations to be con-
15	ducted by that agency at an insured depository
16	institution and any affiliate of such institution
17	"(B) coordinate with the other Federa
18	banking agencies in the conduct of such exami-
19	nations;
20	"(C) work to coordinate the conduct of all
21	examinations made pursuant to this subsection
22	with the appropriate State bank supervisor; and
23	"(D) use copies of reports of examinations
24	of insured depository institutions made by any

1	other Federal banking agency or appropriate
2	State bank supervisor.
3	"(8) Safety and soundness exams.—Not-
4	withstanding any provision of paragraph (7) or any
5	system established pursuant to such paragraph, any
6	appropriate Federal banking agency may conduct a
7	separate examination of an insured depository insti-
8	tution at any time for safety and soundness pur-
9	poses.".
10	SEC. 115. COORDINATION OF FEDERAL AND STATE RE-
11	PORTING REQUIREMENTS TO REDUCE DU-
12	PLICATIVE EFFORTS.
13	(a) State Access to Federal Agency Re-
14	PORTS.—The 1st sentence of section 7(a)(2)(A) of the
15	Federal Deposit Insurance Act (12 U.S.C. 1817(a)(2)(A))
16	is amended by inserting "and, with respect to any State
17	depository institution, any appropriate State bank super-
18	visor for such institution" after "The Corporation".
19	(b) State Coordination With Federal Report-
20	ING REQUIREMENTS.—The Federal banking agencies and
21	State bank supervisors shall, to the greatest extent prac-
22	ticable—
23	(1) coordinate the number, types, and frequency
24	of reports required to be submitted to such agencies
25	and supervisors by insured depository institutions

1 and the type and amount of information required to 2 be included in such reports; and (2) use copies of reports of condition and other 3 reports submitted by such institutions to any such 5 agency or supervisor. SEC. 116. LIMITING POTENTIAL LIABILITY ON FOREIGN AC-7 COUNTS. 8 (a) AMENDMENT TO THE FEDERAL RESERVE ACT.— The Federal Reserve Act (12 U.S.C. 221 et seq.) is 10 amended by inserting after section 25B the following new 11 section: "SEC. 25C. POTENTIAL LIABILITY ON FOREIGN ACCOUNTS. "(a) IN GENERAL.—A member bank shall not be re-13 quired to repay any deposit made at a foreign branch of 14 the bank if the branch cannot repay the deposit due to— "(1) an act of war, insurrection or civil strife; 16 17 or "(2) an action by a foreign government or in-18 19 strumentality (whether de jure or de facto) in the country in which the branch is located, 20 21 unless the member bank has expressly agreed in writing to repay the deposit under those circumstances. 22 "(b) REGULATIONS.—The Board may prescribe such 23

regulations as the Board may determine to be necessary

25 to carry out this section.".

1	(b) Conforming Amendments to the Federal
2	DEPOSIT INSURANCE ACT.—
3	(1) IN GENERAL.—Section 18 of the Federal
4	Deposit Insurance Act (12 U.S.C. 1828) is amended
5	by adding at the end the following new subsection:
6	"(q) Sovereign Risk.—Section 25C of the Federal
7	Reserve Act shall apply to every nonmember insured bank
8	in the same manner and to the same extent as if the
9	nonmember insured bank were a member bank.".
10	(2) Conforming amendment.—Subparagraph
11	(A) of section 3(l)(5) of the Federal Deposit Insur-
12	ance Act (12 U.S.C. 1813(l)(5)) is amended to read
13	as follows:
14	"(A) any obligation of a depository institu-
15	tion which is carried on the books and records
16	of an office of such bank or savings association
17	located outside of any State, unless-
18	"(i) such obligation would be a deposit
19	if it were carried on the books and records
20	of the depository institution, and would
21	have been payable at, an office located in
22	any State; and
23	"(ii) the contract evidencing the obli-
24	gation provides by express terms, and not
25	by implication, for payment at an office of

1	the depository institution located in any
2	State; and".
3	(c) Existing Claims Not Affected.—Section 25C
4	of the Federal Reserve Act (as added by subsection (a))
5	shall not be applied retroactively and shall not be con-
6	strued to affect or apply to any claim or cause of action
7	(to which such section would otherwise apply) which arises
8	from events or circumstances that occurred before the date
9	of enactment of this Act.
10	SEC. 117. EXPEDITED PROCEDURES FOR FORMING A BANK
11	HOLDING COMPANY.
12	The 2d sentence of section 3(a) of the Bank Holding
13	Company Act of 1956 (12 U.S.C. 1842(a)) is amended—
14	(1) by striking "or (B)" and inserting "(B)";
15	and
16	(2) by inserting before the period the following:
17	"; or (C) the acquisition, by a company, of control
18	of a bank in a reorganization in which a person or
19	group of persons exchange their shares of the bank
20	for shares of a newly formed bank holding company
21	and receive after the reorganization substantially the
22	same proportional share interest in the holding com-
23	pany as they held in the bank except for changes in
24	shareholders' interests resulting from the exercise of

1	dissenting shareholders' rights under State or Fed-
2	eral law if—
3	"(i) immediately following the acquisi-
4	tion—
5	"(I) the bank holding company
6	meets the capital and other financial
7	standards prescribed by the Board by
8	regulation for such a bank holding
9	company; and
10	"(II) the bank is adequately cap-
11	italized (as defined in section 38 of
12	the Federal Deposit Insurance Act);
13	"(ii) the holding company does not en-
14	gage in any activities other than those of
15	managing and controlling banks as a result
16	of the reorganization;
17	"(iii) the company provides 30 days
18	prior notice to the Board and the Board
19	does not object to such transaction during
20	such 30-day period; and
21	"(iv) the holding company will not ac-
22	quire control of any additional bank as a
23	result of the reorganization.".

## SEC. 118. FLEXIBILITY IN CHOOSING BOARDS OF DIREC-2 TORS. 3 Section 5146 of the Revised Statutes (12 U.S.C. 72) is amended in the 1st sentence, by striking "two thirds" and inserting "a majority". 5 6 SEC. 119. REPEAL OF OBSOLETE REQUIREMENTS FOR NA-7 TIONAL BANKS. 8 (a) Repeal of Provisions in the Revised Stat-UTES.—The following sections of the Revised Statutes are hereby repealed: 10 11 (1) Section 5170 (12 U.S.C. 28). 12 (2) Section 5203 (12 U.S.C. 87). (3) Section 5206 (12 U.S.C. 88). 13 (4) Section 5196 (12 U.S.C. 89). 14 15 (5) Section 5158 (12 U.S.C. 102). 16 (6) Section 5159 (12 U.S.C. 101a). 17 (7) Section 5172 (12 U.S.C. 104). 18 (8) Section 5173 (12 U.S.C. 107). 19 (9) Section 5174 (12 U.S.C. 108). 20 (10) Section 5182 (12 U.S.C. 109). 21 (11) Section 5183 (12 U.S.C. 110). 22 (12) Section 5195 (12 U.S.C. 123). (13) Section 5184 (12 U.S.C. 124). 23 24 (14) Section 5226 (12 U.S.C. 131). 25 (15) Section 5227 (12 U.S.C. 132). 26 (16) Section 5228 (12 U.S.C. 133).

```
(17) Section 5229 (12 U.S.C. 134).
 1
 2
             (18) Section 5230 (12 U.S.C. 137).
             (19) Section 5231 (12 U.S.C. 138).
 3
             (20) Section 5232 (12 U.S.C. 135).
 4
             (21) Section 5233 (12 U.S.C. 136).
 5
 6
             (22) Section 5185 (12 U.S.C. 151).
 7
             (23) Section 5186 (12 U.S.C. 152).
 8
             (24) Section 5160 (12 U.S.C. 168).
 9
             (25) Section 5161 (12 U.S.C. 169).
             (26) Section 5162 (12 U.S.C. 170).
10
11
             (27) Section 5163 (12 U.S.C. 171).
12
             (28) Section 5164 (12 U.S.C. 172).
13
             (29) Section 5165 (12 U.S.C. 173).
14
             (30) Section 5166 (12 U.S.C. 174).
15
             (31) Section 5167 (12 U.S.C. 175).
             (32) Section 5222 (12 U.S.C. 183).
16
17
             (33) Section 5223 (12 U.S.C. 184).
             (34) Section 5224 (12 U.S.C. 185).
18
19
             (35) Section 5225 (12 U.S.C. 186).
20
             (36) Section 5237 (12 U.S.C. 195).
21
        (b) Repeal of Other Obsolete Provisions in
   BANKING LAWS.—The following provisions of law are
    hereby repealed:
23
24
             (1) Section 26 of the Federal Deposit Insurance
        Act (12 U.S.C. 1831c).
```

- (2) Section 12 of the Act entitled "An Act To define and fix the standard of value, to maintain the parity of all forms of money issued or coined by the United States, to refund the public debt, and for other purposes." and approved March 14, 1900 (12 U.S.C. 101).

  (3) Section 3 of the Act entitled "An Act To amend the laws relating to the denominations of cir
  - amend the laws relating to the denominations of circulating notes by national banks and to permit the issuance of notes of small denominations, and for other purposes." and approved October 5, 1917 (12 U.S.C. 103).
    - (4) The following sections of the Act entitled "An Act fixing the amount of United States notes, providing for a redistribution of the national-bank currency, and for other purposes." and approved June 20, 1874:
- 18 (A) Section 5 (12 U.S.C. 105).
- 19 (B) Section 3 (12 U.S.C. 121).
- 20 (C) Section 8 (12 U.S.C. 126).
- 21 (D) Section 4 (12 U.S.C. 176).
- 22 (5) The following sections of the Act entitled 23 "An Act to enable national-banking associations to 24 extend their corporate existence, and for other pur-25 poses." and approved July 12, 1882:

10

11

12

13

14

15

16

1	(A) Section 8 (12 U.S.C. 177).
2	(B) Section 9 (12 U.S.C. 178).
3	(6) The Act entitled "An Act to amend the na-
4	tional bank act in providing for the redemption of
5	national bank notes stolen from or lost by banks of
6	issue." and approved July 28, 1892 (12 U.S.C.
7	125).
8	(7) The Act entitled "An Act authorizing the
9	conversion of national gold banks." and approved
10	February 14, 1880 (12 U.S.C. 153).
11	(8) The 1st sentence of the 8th undesignated
12	paragraph of section 16 of the Federal Reserve Act
13	(12 U.S.C. 418) is amended by striking "the Comp-
14	troller of the Currency shall under the direction of
15	the Secretary of the Treasury," and inserting "the
16	Secretary of the Treasury shall".
17	(9) The 9th undesignated paragraph of section
18	16 of the Federal Reserve Act (12 U.S.C. 419) is
19	amended to read as follows:
20	"When such notes have been prepared, the
21	notes shall be delivered to the Board of Governors
22	of the Federal Reserve System subject to the order
23	of the Secretary of the Treasury for the delivery of
24	such notes in accordance with this Act.".

1	(10) The 10th undesignated paragraph of sec-
2	tion 16 of the Federal Reserve Act (12 U.S.C. 420)
3	is amended—
4	(A) by striking "Comptroller of the Cur-
5	rency" and inserting "Secretary of the Treas-
6	ury"; and
7	(B) by striking "Federal Reserve Board"
8	and inserting "Board of Governors of the Fed-
9	eral Reserve System''.
10	(11) The 11th undesignated paragraph of sec-
11	tion 16 of the Federal Reserve Act (12 U.S.C. 421)
12	is amended to read as follows:
13	"The Secretary of the Treasury may examine
14	the plates, dies, bed pieces, and other material used
15	in the printing of Federal Reserve notes and issue
16	regulations relating to such examinations.".
17	(c) Amendments to Other Laws.—
18	(1) The Act entitled "An Act to provide for the
19	redemption of national-bank notes, Federal Reserve
20	bank notes, and Federal Reserve notes which cannot
21	be identified as to the bank of issue." and approved
22	June 13, 1933, is amended—
23	(A) in the 1st section (12 U.S.C. 121a)—
24	(i) by striking "whenever any na-
25	tional-bank notes, Federal Reserve bank

1	notes," and inserting "whenever any Fed-
2	eral Reserve bank notes"; and
3	(ii) by striking ", and the notes, other
4	than Federal Reserve notes, so redeemed
5	shall be forwarded to the Comptroller of
6	the Currency for cancellation and destruc-
7	tion''; and
8	(B) in section 2 (12 U.S.C. 122a)—
9	(i) by striking "National-bank notes
10	and"; and
11	(ii) by striking "national-bank notes
12	and".
13	(2) The 1st section of the Act entitled "An Act
14	making appropriations for sundry civil expenses of
15	the Government for the fiscal year ending June thir-
16	tieth, eighteen hundred and seventy-six, and for
17	other purposes." and approved March 3, 1875, is
18	amended in the 1st paragraph which appears under
19	the heading "NATIONAL CURRENCY" by striking
20	"Secretary of the Treasury: Provided, That" and all
21	that follows through the period and inserting "Sec-
22	retary of the Treasury.".
23	(3) The Act entitled "An Act to simplify the ac-
24	counts of the Treasurer of the United States, and
25	for other purposes." and approved October 10, 1940

- (12 U.S.C. 177a) is amended by striking all after 1 2 the enacting clause and inserting the following: 3 "That the cost of transporting and redeeming outstanding national bank notes and Federal Reserve bank notes as may be presented to the Treasurer of 5 the United States for redemption shall be paid from 6 7 the regular annual appropriation for the Department of the Treasury.". 8 9
  - (4) Section 5234 of the Revised Statutes (12 U.S.C. 192) is amended by striking "has refused to pay its circulating notes as therein mentioned, and".
  - (5) Section 5236 of the Revised Statutes (12 U.S.C. 194) is amended by striking ", after full provision has been first made for refunding to the United States any deficiency in redeeming the notes of such association".
- 17 (6) Section 5238 of the Revised Statutes (12 18 U.S.C. 196) is amended by striking the 1st sentence.
- 19 (d) Amendments to Outdated Dividend Provi-
- 20 SIONS.—

11

12

13

14

15

- 21 (1) WITHDRAWAL OF CAPITAL.—Section 5204 22 of the Revised Statutes (12 U.S.C. 56) is amend-23 ed—
- 24 (A) in the 2d sentence, by striking "net 25 profits then on hand, deducting therefrom its

1	losses and bad debts" and inserting "undivided
2	profits, subject to other applicable provisions of
3	law''; and
4	(B) by striking the 3d sentence.
5	(2) Declaration of dividends.—Section
6	5199 of the Revised Statutes (12 U.S.C. 60) is
7	amended—
8	(A) in the 1st sentence, by striking "net
9	profits of the association" and inserting "undi-
10	vided profits of the association, subject to the
11	limitations in subsection (b),";
12	(B) by striking "net profits" each subse-
13	quent place such term appears and inserting
14	"net income"; and
15	(C) by striking subsection (c).
16	(e) Clerical Amendments.—
17	(1) The table of sections for chapter 1 of title
18	LXII of the Revised Statutes of the United States
19	is amended—
20	(A) by inserting after the item relating to
21	section 5156 the following new item:
	"5156A. Mergers, consolidations, and other acquisitions authorized.";
22	and
23	(B) by striking the items relating to sec-
24	tions 5141 and 5151.

1	(2) The table of sections for chapter 2 of title
2	LXII of the Revised Statutes of the United States
3	is amended by striking the item relating to each of
4	the following sections:
5	(A) Section 5158.
6	(B) Section 5159.
7	(C) Section 5160.
8	(D) Section 5161.
9	(E) Section 5162.
10	(F) Section 5163.
11	(G) Section 5164.
12	(H) Section 5165.
13	(I) Section 5166.
14	(J) Section 5167.
15	(K) Section 5170.
16	(L) Section 5171.
17	(M) Section 5172.
18	(N) Section 5173.
19	(O) Section 5174.
20	(P) Section 5175.
21	(Q) Section 5176.
22	(R) Section 5177.
23	(S) Section 5178.
24	(T) Section 5179.
25	(U) Section 5180.

1	(V) Section 5181.
2	(W) Section 5182.
3	(X) Section 5183.
4	(Y) Section 5184.
5	(Z) Section 5185.
6	(AA) Section 5186.
7	(BB) Section 5187.
8	(CC) Section 5188.
9	(DD) Section 5189.
10	(3) The table of sections for chapter 3 of title
11	LXII of the Revised Statutes of the United States
12	is amended by striking the item relating to each of
13	the following sections:
14	(A) Section 5193.
15	(B) Section 5194.
16	(C) Section 5195.
17	(D) Section 5196.
18	(E) Section 5202.
19	(F) Section 5203.
20	(G) Section 5206.
21	(H) Section 5209.
22	(I) Section 5212.
23	(3) The table of sections for chapter 4 of title
24	LXII of the Revised Statutes of the United States
25	is amended—

1	(A) by inserting after the item relating to
2	section 5239 the following new item:
	"5239A. Regulatory authority.";
3	and
4	(B) by striking the items relating to the
5	following sections:
6	(i) Section 5222.
7	(ii) Section 5223.
8	(iii) Section 5224.
9	(iv) Section 5225.
10	(v) Section 5226.
11	(vi) Section 5227.
12	(vii) Section 5228.
13	(viii) Section 5229.
14	(ix) Section 5230.
15	(x) Section 5231.
16	(xi) Section 5232.
17	(xii) Section 5233.
18	(xiii) Section 5237.
19	(xiv) Section 5243.
20	SEC. 120. LIMITED EXEMPTION AUTHORITY.
21	Section $22(h)(5)(C)$ of the Federal Reserve Act (12
22	U.S.C. 375b(5)(C)) is amended by striking "subparagraph
23	(A) for member banks with less than \$100,000,000 in de-
24	posits if the Board" and inserting "subparagraph (A)
25	for—

1	"(i) member banks with less than
2	\$100,000,000 in deposits; and
3	"(ii) member banks which have—
4	"(I) total deposits of
5	\$100,000,000 or more and less than
6	\$250,000,000; and
7	"(II) a CAMEL composite rating
8	of 1 or 2 under the Uniform Financial
9	Institutions Rating System (or an
10	equivalent rating under a comparable
11	rating system) as of the most recent
12	examination of such institution by the
13	Federal Deposit Insurance Corpora-
14	tion or the appropriate Federal bank-
15	ing agency,
16	if the Board''.
17	Subtitle C—Other Regulatory
18	Reform
19	SEC. 121. ELIMINATION OF DUPLICATIVE DISCLOSURES
20	FOR HOME EQUITY LOANS.
21	Section 4(a) of the Real Estate Settlement Proce-
22	dures Act (12 U.S.C. 2603(a)) is amended by adding at
23	the end the following: "In the case of a federally related
24	mortgage loan extended under an open end credit plan (as
25	defined in section 103(i) of the Truth in Lending Act),

- disclosures made under section 127A(a) of the Truth in Lending Act may be used in lieu of the disclosures required under this section if— "(1) the disclosures made pursuant to such sec-4 tion 127A(a) contain all of the information that is required under this section; and 6 7 "(2) the information is disclosed in a manner 8 that is no less conspicuous than is required under this section.". 9 10 SEC. 122. ALTERNATIVE DISPUTE RESOLUTIONS. 11 (a) IN GENERAL.—Each Federal banking agency shall develop and implement a program for using alternative means of dispute resolution of issues in controversy (hereafter in this section referred to as the "alternative 14 dispute resolution program") if the parties to the dispute, including the agency, agree to such proceeding. 17 (b) STANDARDS.—Alternative dispute resolution programs shall— 18 19 (1) be fair to all interested parties to a dispute; 20 (2) resolve disputes expeditiously; and (3) be less costly than traditional means of dis-21
- 23 (c) IMPLEMENTATION OF PROGRAM.—Each Federal 24 banking agency shall—

pute resolution, including litigation.

1	(1) within 18 months of the date of the enact-
2	ment of this Act, establish a pilot alternative dispute
3	resolution program which is consistent with the re-
4	quirements of subchapter IV of chapter 5 of title 5
5	United States Code;
6	(2) within 24 months of such date, make a
7	written evaluation of the pilot program on the basis
8	of subsection (b); and
9	(3) within 30 months of such date, implement
10	an alternative dispute resolution program through
11	out the agency, taking into account the results of
12	the evaluation made pursuant to paragraph (2).
13	(d) Independent Evaluation.—Before the end of
14	the 30-month period beginning on the date of the enact-
15	ment of this Act, the Administrative Conference of the
16	United States shall submit to the Congress a report con-
17	taining—
18	(1) an evaluation of the pilot programs estab-
19	lished under subsection (c)(1);
20	(2) the extent to which the pilot programs meet
21	the standards established under subsection (b);
22	(3) the extent to which parties to disputes were
23	offered alternative means of dispute resolution and

the frequency with which the parties, including the

1	agencies, accepted or declined to use such means;
2	and
3	(4) any recommendations of the Conference to
4	improve the alternative dispute resolution procedures
5	of the Federal banking agencies.
6	(e) Coordination With Existing Agency ADR
7	Programs.—
8	(1) Evaluation required.—Any Federal
9	banking agency which, as of the date of the enact-
10	ment of this Act, maintains an alternative dispute
11	resolution program under any other provision of law
12	shall include such program in the evaluation con-
13	ducted under subsection (c)(2).
14	(2) Multiple adr programs.—No provision
15	of this section shall be construed as precluding any
16	Federal banking agency from establishing more than
17	1 alternative means of dispute resolution.
18	(f) Definitions.—For purposes of this section—
19	(1) Alternative means of dispute resolu-
20	TION.—The term "alternative means of dispute reso-
21	lution" has the meaning given to such term in sec-
22	tion 571 of title 5, United States Code.
23	(2) Federal banking agency.—The term
24	"Federal banking agency"—

1	(A) has the meaning given to such term in
2	section 3 of the Federal Deposit Insurance Act;
3	and
4	(B) includes the National Credit Union
5	Administration.
6	(3) Issues in controversy.—The term "is-
7	sues in controversy" means—
8	(A) any final agency decision involving any
9	claim against an insured depository institution
10	or insured credit union for which the agency
11	has been appointed conservator or receiver;
12	(B) any final action taken by an agency in
13	the agency's capacity as conservator or receiver
14	for an insured depository institution or insured
15	credit union; and
16	(C) any other issue for which the appro-
17	priate Federal banking agency determines that
18	alternative means of dispute resolution would be
19	appropriate.
20	SEC. 123. CLARIFICATION OF RESPA DISCLOSURE RE-
21	QUIREMENTS.
22	Section 6(a)(1)(B) of the Real Estate Settlement
23	Procedures Act of 1974 (12 U.S.C. 2605(a)(1)(B)) is
24	amended—

1	(1) by striking "(B) for each of the most re-
2	cent" and inserting "(B) at the choice of the person
3	making a federally related mortgage loan—
4	"(i) for each of the most recent";
5	(2) by redesignating clauses (i) and (ii) as
6	subclauses (I) and (II), respectively, and moving the
7	left margin of such subclauses (as so redesignated)
8	2 ems to the right;
9	(3) by striking "and" at the end of subclause
10	(II) (as so redesignated by paragraph (2) of this sec-
11	tion) and inserting "or"; and
12	(4) by inserting after clause (i) (as so des-
13	ignated by paragraph (1) of this section) the follow-
14	ing new clause:
15	"(ii) a statement that the person mak-
16	ing the loan has previously assigned, sold,
17	or transferred the servicing of federally re-
18	lated mortgage loans; and".
19	SEC. 124. EXEMPTION OF BUSINESS LOANS FROM RESPA
20	REQUIREMENTS.
21	The Real Estate Settlement Procedures Act of 1974
22	(12 U.S.C. 2601 et seq.) is amended by inserting after
23	section 6 the following new section:

1	"SEC. 7. EXEMPTED TRANSACTIONS.
2	"This Act shall not apply to credit transactions in-
3	volving extensions of credit—
4	"(1) primarily for business, commercial, or ag-
5	ricultural purposes; or
6	"(2) to government or governmental agencies or
7	instrumentalities.''.
8	SEC. 125. EXPEDITED PROCEDURES FOR BANK HOLDING
9	COMPANIES TO SEEK APPROVAL TO ENGAGE
10	IN CERTAIN ACTIVITIES.
11	Section 4 of the Bank Holding Company Act of 1956
12	(12 U.S.C. 1843) is amended by adding at the end the
13	following new subsection:
14	"(j) Notice Procedures for Nonbanking Ac-
15	TIVITIES.—
16	"(1) General notice procedure.—
17	"(A) NOTICE REQUIREMENT.—No bank
18	holding company may engage in any non-
19	banking activity or acquire or retain ownership
20	or control of the shares of a company engaged
21	in activities described in subsection $(c)(8)$ with-
22	out providing the Board with written notice of
23	the proposed transaction or activity at least 60
24	days before the transaction or activity is pro-
25	posed to occur or commence.

1	"(B) Contents of Notice.—The notice
2	submitted to the Board shall contain such in-
3	formation as the Board shall prescribe by regu-
4	lation or by specific request in connection with
5	a particular notice.
6	"(C) Procedure for agency action.—
7	"(i) Notice of disapproval.—Any
8	notice filed under this subsection shall be
9	deemed to be approved by the Board un-
10	less, before the end of the 60-day period
11	beginning on the date the Board receives a
12	complete notice under subparagraph (A),
13	the Board issues an order disapproving the
14	transaction or activity and setting forth
15	the reasons for disapproval.
16	"(ii) Extension of period.—The
17	Board may extend the 60-day period re-
18	ferred to in clause (i) for an additional 30
19	days.
20	"(D) Approval before end of
21	PERIOD.—
22	"(i) In General.—Any transaction
23	or activity may commence before the expi-
24	ration of any period for disapproval estab-

1	lished under this paragraph if the Board
2	issues a written notice of approval.
3	"(ii) Shorter periods by regula-
4	TION.—The Board may prescribe regula-
5	tions which provide for no notice under
6	this paragraph or for a shorter notice pe-
7	riod with respect to particular activities or
8	transactions.
9	"(E) Extension of Period.—In the case
10	of any notice to engage in, or to acquire or re-
11	tain ownership or control of shares of any com-
12	pany engaged in, any activity pursuant to sub-
13	section (c)(8) that has not been previously ap-
14	proved by order or regulation, the Board may
15	extend the notice period under this subsection
16	for an additional 90 days.
17	"(2) General standards for review.—
18	"(A) CRITERIA.—In connection with a no-
19	tice under this subsection, the Board may con-
20	sider the following criteria:
21	"(i) The managerial resources of the
22	companies involved.
23	"(ii) The adequacy of the companies
24	financial resources, including capital, giv-
25	ing consideration to the financial resources

and capital of others engaged in similar ac
2 tivities.
3 "(iii) Any material adverse effect or
the safety and soundness or financial con
dition of any insured depository institution
6 affiliate.
7 "(iv) Whether, performance of the ac
8 tivity by a bank holding company or a sub
sidiary of such company can reasonably be
expected to produce benefits to the public
1 such as greater convenience, increased
competition, or gains in efficiency, that
outweigh possible adverse effects, such as
4 undue concentration of resources, de
creased or unfair competition, conflicts o
interests, or unsound banking practices.
7 "(B) REQUIREMENTS FOR DIS
8 APPROVAL.—The Board shall not approve any
proposed transaction under this subsection i
the Board determines that any insured deposi
tory institution subsidiary of the bank holding
company is engaging in any unsafe and un
sound practice or is in an unsafe and unsound

condition.

1	"(3) Public notice relating to New Ac-
2	TIVITIES.—
3	"(A) Publication and opportunity
4	FOR COMMENT.—The Board shall—
5	''(i) publish in the Federal Register a
6	notice of the receipt by the Board of a no-
7	tice under paragraph (1) involving insur-
8	ance or any other nonbanking activity
9	which has not previously been determined
10	by the Board (by regulation or order) to be
11	closely related to banking as to be a proper
12	incident thereto; and
13	"(ii) provide a reasonable period for
14	public comment.
15	"(B) Notice of approval before com-
16	MENCEMENT OF ACTIVITY.—The Board shall
17	issue an order with respect to any such notice
18	before the commencement of the proposed in-
19	surance activity or the other new activity.".
20	SEC. 126. WAIVER OF RIGHT OF RESCISSION FOR CERTAIN
21	REFINANCING TRANSACTIONS.
22	The Board of Governors of the Federal Reserve Sys-
23	tem, in consultation with the consumer advisory council
24	to such Board, shall, within 6 months of the date of the
25	enactment of this Act, submit recommendations to the

1	Congress regarding whether a waiver or modification, at
2	the option of a consumer, of the right of rescission under
3	section 125 of the Truth in Lending Act with respect to
4	transactions which constitute a refinancing or consolida-
5	tion (with no new advances) of the principal balance then
6	due and any accrued and unpaid finance charges of an
7	existing extension of credit by a different creditor secured
8	by an interest in the same property would benefit consum-
9	ers more than existing law.
10	SEC. 127. SIMPLIFIED DISCLOSURE FOR EXISTING DEPOSI-
11	TORS.
12	(a) IN GENERAL.—Section 43(b)(3) of the Federal
13	Deposit Insurance Act (12 U.S.C. 1831t(b)(3)) is amend-
14	ed to read as follows:
15	"(3) Acknowledgement of disclosure.—
16	"(A) New depositors.—With respect to
17	any depositor who was not a depositor at the
18	depository institution before June 19, 1994, re-
19	ceive any deposit for the account of such de-
20	positor only if the depositor has signed a writ-
21	ten acknowledgement that—
22	"(i) the institution is not federally in-
23	sured; and
24	"(ii) if the institution fails, the Fed-
25	eral Government does not guarantee that

1	the depositor will get back the depositor's
2	money.
3	"(B) CURRENT DEPOSITORS.—Receive any
4	deposit after the effective date of this para-
5	graph for the account of any depositor who was
6	a depositor before June 19, 1994, only if—
7	"(i) the depositor has signed a written
8	acknowledgement described in subpara-
9	graph (A); or
10	"(ii) the institution has complied with
11	the provisions of subparagraph (C) which
12	are applicable as of the date of the deposit.
13	"(C) ALTERNATIVE PROVISION OF NOTICE
14	TO CURRENT DEPOSITORS.—
15	"(i) In general.—Transmit to each
16	depositor who was a depositor before June
17	19, 1994, and has not signed a written ac-
18	knowledgement described in subparagraph
19	(A)—
20	"(I) a card containing the infor-
21	mation described in clauses (i) and
22	(ii) of subparagraph (A), and a line
23	for the signature of the depositor; and
24	''(II) accompanying materials re-
25	questing the depositor to sign the

card, and return the signed card to
2 the institution.
3 "(ii) Manner and timing of no-
4 TICE.—
5 "(I) FIRST NOTICE.—Make the
6 transmission described in clause (i)
7 via first class mail within 90 days
8 after June 19, 1994.
9 "(II) SECOND NOTICE.—Make a
2d transmission described in clause (i)
via first class mail not less than 30
days and not more than 45 days after
a transmission to the depositor in ac-
cordance with subclause (I), if the in-
stitution has not, by the date of such
mailing, received from the depositor a
card referred to in clause (i)(I) which
has been signed by the depositor.
19 "(III) Third notice.—Make a
3d transmission described in clause (i)
via first class mail not less than 30
days and not more than 45 days after
23 a transmission to the depositor in ac-
cordance with subclause (II), if the in-
stitution has not, by the date of such

1	mailing, received from the depositor a
2	card referred to in clause (i)(I) which
3	has been signed by the depositor.".
4	(b) Effective Date.—Section 43(b)(3) of the Fed-
5	eral Deposit Insurance Act, as amended by subsection (a),
6	shall take effect in accordance with section $151(a)(2)(D)$
7	of the Federal Deposit Insurance Corporation Improve-
8	ment Act of 1991.
9	SEC. 128. DEPOSIT BROKER REGISTRATION.
10	Section $29(g)(3)$ of the Federal Deposit Insurance
11	Act (12 U.S.C. 1831f(g)(3)) is amended—
12	(1) by inserting "that is not well capitalized"
13	after "includes any insured depository institution";
14	(2) by inserting "such" after "any employee of
15	any"; and
16	(3) by striking "having the same type of char-
17	ter".
18	SEC. 129. AGENCY OMBUDSMAN.
19	(a) Establishment Required.—Not later than
20	180-days after the date of the enactment of this Act, each
21	Federal banking agency and the National Credit Union
22	Administration shall appoint an ombudsman.
23	(b) Duties of Ombudsman.—The ombudsman for
24	any agency shall—

1	(1) act as a liaison between the agency and any
2	party with respect to the accuracy, consistency, or
3	quality of any examination or regulatory activity of
4	the agency that results in a material supervisory or
5	agency determination rendered by the agency, or
6	may result in an enforcement action by the agency,
7	with respect to such party;
8	(2) act as a liaison between the agency and any

- (2) act as a liaison between the agency and any party with respect to any problem such party may have in dealing with the agency; and
- (3) assure that safeguards exist to encourage complainants to come forward and preserve confidentiality.
- (c) Definitions.—For purposes of this section—
  - (1) AGENCY.—The term "agency" means a Federal banking agency or the National Credit Union Administration.
  - (2) FEDERAL BANKING AGENCY.—The term "Federal banking agency" has the meaning given to such term in section 3(z) of the Federal Deposit Insurance Act.
- (3) MATERIAL SUPERVISORY DETERMINATION.—The term "material supervisory determination"—

1	(A) means a supervisory determination re-
2	lating to an insured depository institution that
3	the Federal banking agency has determined to
4	be material under guidelines which the agency
5	shall issue; and
6	(B) does not include a determination by a
7	Federal banking agency to appoint a conserva-
8	tor or receiver for an insured depository institu-
9	tion or a decision to take action pursuant to
10	section 38 of the Federal Deposit Insurance
11	Act.
12	SEC. 130. ALTERNATIVE RULES FOR DISCLOSURES FOR
12	
13	RADIO ADVERTISING OF CREDIT TRANS-
13	RADIO ADVERTISING OF CREDIT TRANS- ACTIONS, DEPOSIT ACCOUNTS, AND
13 14	
	ACTIONS, DEPOSIT ACCOUNTS, AND
13 14 15 16	ACTIONS, DEPOSIT ACCOUNTS, AND CONSUMER LEASES.
13 14 15 16	ACTIONS, DEPOSIT ACCOUNTS, AND CONSUMER LEASES.  (a) OPEN END CREDIT PLANS.—Section 143 of the
13 14 15 16 17	ACTIONS, DEPOSIT ACCOUNTS, AND CONSUMER LEASES.  (a) OPEN END CREDIT PLANS.—Section 143 of the Truth in Lending Act (15 U.S.C. 1663) is amended—
13 14 15 16 17	ACTIONS, DEPOSIT ACCOUNTS, AND CONSUMER LEASES.  (a) OPEN END CREDIT PLANS.—Section 143 of the Truth in Lending Act (15 U.S.C. 1663) is amended—  (1) by striking "No advertisement" and insert-
13 14 15 16 17 18	ACTIONS, DEPOSIT ACCOUNTS, AND CONSUMER LEASES.  (a) OPEN END CREDIT PLANS.—Section 143 of the Truth in Lending Act (15 U.S.C. 1663) is amended—  (1) by striking "No advertisement" and inserting "(a) In General.—No advertisement"; and
13 14 15 16 17 18 19 20	ACTIONS, DEPOSIT ACCOUNTS, AND CONSUMER LEASES.  (a) OPEN END CREDIT PLANS.—Section 143 of the Truth in Lending Act (15 U.S.C. 1663) is amended—  (1) by striking "No advertisement" and inserting "(a) In General.—No advertisement"; and  (2) by adding at the end the following new sub-
13 14 15 16 17 18 19 20 21	ACTIONS, DEPOSIT ACCOUNTS, AND CONSUMER LEASES.  (a) OPEN END CREDIT PLANS.—Section 143 of the Truth in Lending Act (15 U.S.C. 1663) is amended—  (1) by striking "No advertisement" and inserting "(a) In General.—No advertisement"; and  (2) by adding at the end the following new subsections:
13 14 15 16 17 18 19 20 21	CONSUMER LEASES.  (a) OPEN END CREDIT PLANS.—Section 143 of the Truth in Lending Act (15 U.S.C. 1663) is amended—  (1) by striking "No advertisement" and inserting "(a) In General.—No advertisement"; and  (2) by adding at the end the following new subsections:  "(b) Radio Advertisements.—In order to provide

1	assist, directly or indirectly, the extension of consumer
2	credit under an open end credit plan shall be deemed to
3	meet the requirements of subsection (a) if the advertise-
4	ment, clearly and conspicuously—
5	"(1) states any periodic rate that may be ap-
6	plied under the plan, expressed as an annual per-
7	centage rate;
8	"(2) states that a variable periodic rate applies
9	under the plan, if such a rate applies; and
10	"(3) includes—
11	"(A) a referral to—
12	"(i) a toll-free telephone number that
13	may be used by consumers to obtain the
14	information required under subsection (a)
15	in accordance with subsection (c); or
16	"(ii) an advertisement that—
17	"(I) appears in a publication in
18	general circulation in the community
19	served by the radio station (on which
20	such advertisement is broadcast) dur-
21	ing the period beginning 7 days before
22	the broadcast and ending 7 days after
23	the broadcast; and

1	"(II) includes the information re-
2	quired to be disclosed under sub-
3	section (a); and
4	"(B) in any case to which subparagraph
5	(A)(ii) applies, the name and date of the publi-
6	cation.
7	"(c) Establishment of Toll-Free Telephone
8	Number.—
9	"(1) IN GENERAL.—In the case of an advertise-
10	ment described in subsection (b) or section 144(e) or
11	147(b) which includes a referral to a toll-free tele-
12	phone number in accordance with such subsection or
13	section, a creditor that offers the credit which such
14	advertisement aids, supports, or assists shall—
15	"(A) establish the telephone number by not
16	later than the date on which any advertisement
17	is broadcast which includes a referral to the
18	number; and
19	"(B) maintain the telephone number at
20	least until the end of the 7-day period begin-
21	ning on the date of any such broadcast.
22	"(2) Availability of information.—
23	"(A) In General.—The creditor referred
24	to in paragraph (1) shall provide the informa-
25	tion required under subsection (a) with respect

1	to the open end credit plan for which the toll-
2	free telephone line is established to any person
3	who calls such number in response to an adver-
4	tisement by radio broadcast.
5	"(B) Form of information.—The infor-
6	mation required to be provided under subpara-
7	graph (A) may be provided orally or by offering
8	to mail a written copy of such information to
9	such person.".
10	(b) Credit Other Than Under Open End Cred-
11	IT PLANS.—Section 144 of the Truth in Lending Act (15
12	U.S.C. 1664) is amended—
13	(1) in subsection (a) by inserting "APPLICA-
14	TION GENERALLY.—" before "Except as provided"
15	(2) in subsection (b) by inserting "LIMITATION
16	ON APPLICATION.—" before "The provisions";
17	(3) in subsection (c) by inserting "DISCLO-
18	SURES REGARDING FINANCE CHARGES.—" before
19	"If any";
20	(4) in subsection (d) by inserting "OTHER RE-
21	QUIRED DISCLOSURES.—" before "If any advertise-
22	ment''; and
23	(5) by adding at the end the following new sub-
24	section:

1	"(e) Radio Advertisements.—In order to provide
2	a practical alternative for complying with the disclosure
3	requirements of subsection (d) at the option of the credi-
4	tor, an advertisement by radio broadcast to aid, promote,
5	or assist, directly or indirectly, any consumer credit sale,
6	loan, or other extension of credit subject to this title, other
7	than an open end consumer credit plan, shall be deemed
8	to meet the requirements of subsection (d) if the advertise-
9	ment, clearly and conspicuously—
10	"(1) states the rate of the finance charge, ex-
11	pressed as an annual percentage rate;
12	"(2) states that the rate of finance charge may
13	be increased after the date on which credit is ex-
14	tended, if such an increase is authorized under the
15	terms of the extension of credit to which the adver-
16	tisement relates; and
17	"(3) includes—
18	"(A) a referral to—
19	"(i) a toll-free telephone number that
20	may be used by consumers to obtain, in ac-
21	cordance with section 143(c), the informa-
22	tion required under subsection (d); or
23	"(ii) an advertisement that—
24	"(I) appears in a publication in
25	general circulation in the community

1	served by the radio station (on which
2	such advertisement is broadcast) dur-
3	ing the period beginning 7 days before
4	the broadcast and ending 7 days after
5	the broadcast; and
6	"(II) includes the information re-
7	quired to be disclosed under sub-
8	section (d); and
9	"(B) in any case to which subparagraph
10	(A)(ii) applies, the name and date of the publi-
11	cation.".
12	(c) Credit Plans Secured by Consumer's Prin-
13	CIPAL DWELLING.—Section 147 of the Truth in Lending
14	Act (15 U.S.C. 1665b) is amended—
15	(1) by redesignating subsections (b), (c), (d),
16	(e), and (f) as subsections (c), (d), (e), (f), and (g),
17	respectively; and
18	(2) by inserting after subsection (a) the follow-
19	ing:
20	"(b) Radio Advertisements.—In order to provide
21	a practical alternative for complying with the disclosure
22	requirements of subsection (a) at the option of a creditor,
23	an advertisement by radio broadcast to aid, promote, or
24	assist, directly or indirectly, the extension of consumer
25	credit under an open end consumer credit plan under

1	which extensions of credit are secured by a consumer's
2	principal dwelling shall be deemed to meet the require-
3	ments of subsection (a) if the advertisement, clearly and
4	conspicuously—
5	"(1) contains the information described in para-
6	graphs (2) and (3) of subsection (a); and
7	"(2) includes—
8	"(A) a referral to—
9	"(i) a toll-free telephone number that
10	may be used by consumers to obtain the
11	information required under subsection (a)
12	in accordance with section 143(c); or
13	"(ii) an advertisement that—
14	"(I) appears in a publication in
15	general circulation in the community
16	served by the radio station (on which
17	such advertisement is broadcast) dur-
18	ing the period beginning 7 days before
19	the broadcast and ending 7 days after
20	the broadcast; and
21	"(II) includes the information re-
22	quired to be disclosed under sub-
23	section (a); and

1	"(B) in any case to which subparagraph
2	(A)(ii) applies, the name and date of the publi-
3	cation.''.
4	(d) Deposits Subject to Truth in Savings.—
5	Section 263(b) of the Truth in Savings Act (12 U.S.C.
6	4302(b)) is amended—
7	(1) by striking "Exception.—The Board
8	may—" and inserting "EXCEPTION.—
9	"(1) IN GENERAL.—The Board may"; and
10	(2) by adding at the end the following new
11	paragraph:
12	"(2) Radio advertisements.—Paragraphs
13	(4), (5), and (6) of subsection (a) shall not apply
14	with respect to an advertisement, announcement, or
15	solicitation (which is otherwise subject to such sub-
16	section) by radio broadcast.".
17	(e) Consumer Leases.—Section 184 of the Truth
18	in Leasing Act is amended—
19	(1) by redesignating subsection (b) as sub-
20	section (d); and
21	(2) by inserting after subsection (a) the follow-
22	ing new subsections:
23	"(b) Radio Advertisements.—In order to provide
24	a practical alternative for complying with the disclosure
25	requirements of subsection (a) at the option of a lessor.

1	an advertisement by radio broadcast to aid, promote, or
2	assist, directly or indirectly, any consumer lease shall be
3	deemed to meet the requirements of subsection (a) if the
4	advertisement, clearly and conspicuously—
5	"(1) states the information described in para-
6	graphs (1) and (2) of subsection (a);
7	"(2) states the total amount of all payments re-
8	quired under the lease; and
9	"(3) includes—
10	"(A) a referral to—
11	"(i) a toll-free telephone number that
12	may be used by consumers to obtain the
13	information required under subsection (a)
14	in accordance with subsection (c); or
15	"(ii) an advertisement that—
16	"(I) appears in a publication in
17	general circulation in the community
18	served by the radio station (on which
19	such advertisement is broadcast) dur-
20	ing the period beginning 7 days before
21	the broadcast and ending 7 days after
22	the broadcast; and
23	"(II) includes the information re-
24	quired to be disclosed under sub-
25	section (a); and

1	"(B) in any case to which subparagraph
2	(A)(ii) applies, the name and date of the publi-
3	cation.
4	"(c) Establishment of Toll-Free Telephone
5	Number.—
6	"(1) IN GENERAL.—In the case of an advertise-
7	ment described in subsection (b) which includes a re-
8	ferral to a toll-free telephone number in accordance
9	with such subsection, a lessor who offers the
10	consumer lease which such advertisement aids, sup-
11	ports, or assists shall—
12	"(A) establish the telephone number by not
13	later than the date on which an advertisement
14	is broadcast which includes a referral to the
15	number; and
16	"(B) maintain the telephone number at
17	least until the end of the 7-day period begin-
18	ning on the date of any such broadcast.
19	"(2) Availability of information.—
20	"(A) IN GENERAL.—The lessor referred to
21	in paragraph (1) shall provide the information
22	required under subsection (a) with respect to
23	the consumer lease for which the toll-free tele-
24	phone line is established to any person who

1	calls such number in response to an advertise-
2	ment by radio broadcast.
3	"(B) Form of information.—The infor-
4	mation required to be provided under subpara-
5	graph (A) may be provided orally or by offering
6	to mail a written copy of such information to
7	such person.".
8	Subtitle D—Reports, Studies,
9	Streamlined Regulatory Re-
10	quirements
11	SEC. 131. STUDY ON CAPITAL STANDARDS AND THEIR IM-
12	PACT ON THE ECONOMY.
13	(a) IN GENERAL.—The Secretary of the Treasury, in
14	consultation with the Federal banking agencies, shall con-
15	duct a study of the effect that the implementation of risk-
16	based capital standards, including the Basle international
17	capital standards, is having on—
18	(1) the safety and soundness of insured deposi-
19	tory institutions;
20	(2) the availability of credit, particularly to in-
21	dividuals and small businesses; and
22	(3) economic growth.
23	(b) Report.—
24	(1) IN GENERAL.—Before the end of the 1-year
25	period beginning on the date of the enactment of

- this Act, the Secretary of the Treasury shall submit
- a report to the Congress on the findings and conclu-
- 3 sions of the Secretary with respect to the study con-
- 4 ducted under subsection (a).
- 5 (2) RECOMMENDATIONS.—The report shall con-
- 6 tain any recommendations with respect to capital
- 7 standards that the Secretary of the Treasury may
- 8 determine to be appropriate.
- 9 (c) Definitions.—For purposes of this section, the
- 10 terms "Federal banking agency" and "insured depository
- 11 institution" have the meanings given to such terms in sec-
- 12 tion 3 of the Federal Deposit Insurance Act.
- 13 SEC. 132. STUDY OF THE CONSUMER CREDIT SYSTEM.
- 14 (a) IN GENERAL.—The Secretary of the Treasury, in
- 15 consultation with the Board of Governors of the Federal
- 16 Reserve System, the Administrator of the Small Business
- 17 Administration, the Secretary of Housing and Urban De-
- 18 velopment, and the other Federal banking agencies, shall
- 19 conduct a study of the manner in which and the extent
- 20 to which credit is made available for consumers and small
- 21 businesses in order to identify procedures which have the
- 22 effect of—
- 23 (1) reducing the amount of credit available for
- such purposes or the number of persons eligible for
- 25 such credit; and

1 (2) increasing the level of consumer inconven2 ience, cost, and time delays in connection with the
3 extension of consumer and small business credit
4 without any corresponding benefit with respect to
5 the protection of consumers or small businesses or
6 the safety and soundness of insured depository insti7 tutions.

## (b) Report.—

8

9

10

11

12

13

14

15

16

17

- (1) IN GENERAL.—Before the end of the 1-year period beginning on the date of the enactment of this Act, the Secretary of the Treasury shall submit report to the Congress on the findings and conclusions of the Secretary with respect to the study conducted under subsection (a).
- (2) RECOMMENDATIONS.—The report shall contain any recommendations for administrative action that the Secretary of the Treasury may determine to be appropriate.
- 19 (c) DEFINITIONS.—For purposes of this section, the 20 terms "Federal banking agency" and "insured depository 21 institution" have the meanings given to such terms in sec-22 tion 3 of the Federal Deposit Insurance Act.

1	SEC. 133. STUDIES ON THE IMPACT OF THE PAYMENT OF
2	INTEREST ON RESERVES.
3	(a) Federal Reserve Study.—Not later than 180
4	days after the date of enactment of this Act, the Board
5	of Governors of the Federal Reserve System, in consulta-
6	tion with the Federal Deposit Insurance Corporation and
7	the National Credit Union Administration, shall conduct
8	a study and report to Congress on—
9	(1) the necessity, for monetary policy purposes,
10	of continuing to require insured depository institu-
11	tions to maintain sterile reserves;
12	(2) the appropriateness of paying a market rate
13	of interest to insured depository institutions on ster-
14	ile reserves or, in the alternative, providing for pay-
15	ment of such interest into the appropriate deposit
16	insurance fund;
17	(3) the monetary impact that the failure to pay
18	interest on sterile reserves has had on insured depos-
19	itory institutions, including an estimate of the total
20	dollar amount of interest and the potential income
21	lost by insured depository institutions; and
22	(4) the impact that the failure to pay interest
23	on sterile reserves has had on the ability of the
24	banking industry to compete with nonbanking pro-

viders of financial services and with foreign banks.

1	(b) Budgetary Impact Study.—Not later than
2	180 days after the date of enactment of this Act, the Di-
3	rector of the Office of Management and Budget and the
4	Director of the Congressional Budget Office, in consulta-
5	tion with the Committees on the Budget of the Senate and
6	the House of Representatives, shall each conduct a study
7	and report to the Congress on the budgetary impact of—
8	(1) paying a market rate of interest to insured
9	depository institutions on sterile reserves; and
10	(2) paying such interest into the respective
11	deposit insurance funds.
12	(c) Insured Depository Institution Defined.—
13	For purposes of this section, the term "insured depository
14	institution''—
15	(1) has the meaning given to such term in sec-
16	tion 3(c) of the Federal Deposit Insurance Act; and
17	(2) includes an insured credit union (as defined
18	in section 101 of the Federal Credit Union Act).
19	SEC. 134. STREAMLINING OF REGULATORY REQUIRE-
20	MENTS.
21	(a) Review of Regulations; Regulatory Uni-
22	FORMITY.—During the 2-year period beginning on the
23	date of the enactment of this Act, each Federal banking
24	agency shall, consistent with principles of safety and
25	soundness and the public interest—

1	(1) conduct a review of the regulations and
2	written policies of that agency to—
3	(A) streamline those regulations and poli-
4	cies in order to improve efficiency, reduce un-
5	necessary costs, and eliminate unwarranted con-
6	straints on credit availability;
7	(B) remove inconsistencies and outmoded
8	and duplicative requirements; and
9	(C) with respect to regulations prescribed
10	pursuant to section 18(o) of the Federal De-
11	posit Insurance Act, consider the impact that
12	such standards have on the availability of credit
13	for small business, residential, and agricultural
14	purposes, and on low- and moderate-income
15	communities;
16	(2) work jointly with the other Federal banking
17	agencies to make uniform all regulations and guide-
18	lines implementing common statutory or supervisory
19	policies; and
20	(3) review what information is collected under
21	the fair housing data system, from which institu-
22	tions the information is collected, how the informa-
23	tion collected is used, and how that information
24	compares with information collected under the Home

Mortgage Disclosure Act of 1975.

- 1 (b) REVIEW OF DISCLOSURES.—The Board of Gov-
- 2 ernors of the Federal Reserve System, in consultation with
- 3 the consumer advisory council to such Board, shall—
- 4 (1) review the regulations and written policies
- of the Board with respect to disclosures pursuant to
- 6 the Truth in Lending Act with regard to variable-
- 7 rate mortgages in order to simplify the disclosures
- 8 and make the disclosures more meaningful for con-
- 9 sumers; and
- 10 (2) implement any regulatory changes, if appro-
- priate, consistent with applicable law.
- 12 (c) REPORT TO CONGRESS.—The Federal banking
- 13 agencies shall submit a joint report to the Congress annu-
- 14 ally for 3 years following the date of the enactment of this
- 15 Act detailing the progress of the agencies in carrying out
- 16 the requirements of subsection (a).
- 17 SEC. 135. CALL REPORT SIMPLIFICATION.
- 18 (a) Modernization of Call Report Filing and
- 19 DISCLOSURE SYSTEM.—In order to reduce the adminis-
- 20 trative requirements pertaining to bank reports of condi-
- 21 tion, savings association financial reports, and bank hold-
- 22 ing company consolidated financial statements, and to im-
- 23 prove the timeliness of such reports and statements, the
- 24 Federal banking agencies shall—

1	(1) work jointly to develop a system under
2	which—
3	(A) insured depository institutions and
4	their affiliates may file such reports and state-
5	ments electronically; and
6	(B) the Federal banking agencies may
7	make such reports and statements available to
8	the public electronically; and
9	(2) not later than 1 year after the date of the
10	enactment of this Act, submit a report to the Con-
11	gress containing recommendations for legislation
12	that would enhance efficiency for filers and users of
13	such reports and statements.
14	(b) Uniform Reports and Simplification of In-
15	STRUCTIONS.—The Federal banking agencies shall, con-
16	sistent with the principles of safety and soundness, work
17	jointly to—
18	(1) adopt a single form for the filing of core in-
19	formation required to be submitted under Federal
20	law to all such agencies in the reports and state-
21	ments referred to in subsection (a);
22	(2) simplify instructions accompanying such re-
23	ports and statements; and
24	(3) provide an index to the instructions that is
25	adequate to meet the needs of both filers and users.

1	(c) Review of Call Report Schedule.—Each
2	Federal banking agency shall—
3	(1) review the information required by sched-
4	ules supplementing the core information referred to
5	in subsection (b); and
6	(2) eliminate requirements that are not war-
7	ranted for reasons of safety and soundness or other
8	public purposes.
9	SEC. 136. ADMINISTRATIVE CONSIDERATION OF BURDEN
10	WITH NEW REGULATIONS.
11	(a) In General.—In determining the effective date
12	and administrative compliance requirements for new regu-
13	lations that impose additional reporting, disclosure, or
14	other requirements on insured depository institutions,
15	each Federal banking agency (as defined in section 3 of
16	the Federal Deposit Insurance Act) shall consider, consist-
17	ent with the principles of safety and soundness and the
18	public interest—
19	(1) any administrative burdens that such regu-
20	lations would place on depository institutions, in-
21	cluding small depository institutions, and customers
22	of depository institutions; and
23	(2) the benefits of such regulations.
24	(b) Adequate Transition Period for New Reg-
25	ULATIONS.—

1	(1) IN GENERAL.—New regulations and amend-
2	ments to regulations prescribed by a Federal bank-
3	ing agency which impose additional reporting, disclo-
4	sures, or other new requirements on insured deposi-
5	tory institutions shall take effect on the 1st day of
6	the calendar quarter which begins at or after the
7	end of the 90-day period beginning on the date the
8	regulations are published in final form unless—
9	(A) the agency makes a finding that—
10	(i) an emergency exists which requires
11	the regulation to take effect before the 1st
12	day of such calendar quarter; or
13	(ii) a delay would have a substantial
14	impact upon the safety and soundness of
15	insured depository institutions;
16	(B) the regulation is issued by the Board
17	of Governors of the Federal Reserve System in
18	connection with the implementation of monetary
19	policy; or
20	(C) the regulation is required to take effect
21	on a date other than the date determined under
22	this paragraph pursuant to any other Act of
23	Congress.
24	(2) EARLY COMPLIANCE.—Any person who is
25	subject to a regulation described in paragraph (1)

may comply with the regulation before the effective 1 2 date of the regulation. 3 SEC. 137. ELIMINATION OF DUPLICATIVE FILINGS. 4 The Federal banking agencies (as defined in section 3(z) of the Federal Deposit Insurance Act) shall work jointly— 7 (1) to eliminate, to the extent practicable, du-8 plicative or otherwise unnecessary requests for infor-9 mation in connection with applications or notices to 10 the agencies; and 11 (2) to harmonize, to the extent practicable, any 12 inconsistent publication and public notice require-13 ments. 14 SEC. 138. RECOURSE AGREEMENTS. The Federal banking agencies (as defined in section 15 3(z) of the Federal Deposit Insurance Act) shall jointly— 16 17 (1) review the manner in which loans sold with 18 recourse by insured depository institutions are treat-19 ed under capital standards and other accounting principles applicable with respect to such insured de-20 21 pository institutions; and 22 (2) revise any such standard or principle in accordance with the findings and conclusions of the 23 24 agencies pursuant to such review before the end of

the 1-year period beginning on the date of the enact-

- 1 ment of this Act, except the revision may not be less
- 2 stringent than generally accepted accounting prin-
- 3 ciples.
- 4 SEC. 139. ANTITRUST REPORTS IN CONNECTION WITH
- 5 **MERGER TRANSACTIONS.**
- 6 (a) Banking Agency Reports.—Section 18(c)(4)
- 7 of the Federal Deposit Insurance Act (12 U.S.C.
- 8 1828(c)(4)) is amended by adding at the end the following
- 9 new sentence: "Notwithstanding the preceding sentence,
- 10 a banking agency shall not be required to file a report
- 11 requested by the responsible agency under this paragraph
- 12 if the other banking agency advises the responsible agency
- 13 by the applicable date under the preceding sentence that
- 14 the report is not necessary because none of the effects de-
- 15 scribed in paragraph (5) is likely to occur as a result of
- 16 the transaction.".
- 17 (b) Limitation on Delay of Consummation of
- 18 Transaction.—The last sentence of section 18(c)(6) of
- 19 the Federal Deposit Insurance Act (12 U.S.C. 1828(c)(6))
- 20 is amended by inserting before the period at the end the
- 21 following: ", unless the agency is advised by the other 2
- 22 banking agencies before such date that the reports re-
- 23 quired under paragraph (4) on the anticompetitive effects
- 24 of the transaction are not necessary because none of the

- 1 effects described in paragraph (5) is likely to occur as a
- 2 result of the transaction".
- 3 SEC. 140. BANKERS' BANKS.
- 4 (a) Ownership by Depository Institution
- 5 Holding Companies.—
- 6 (1) Provision relating to National Bank 7 INVESTMENTS.—The 5th proviso of the 7th undesig-
- 8 nated paragraph of section 5136 of the Revised
- 9 Statutes of the United States (12 U.S.C. 24) is
- amended by inserting "or by depository institution
- 11 holding companies (as defined in section 3(w) of the
- Federal Deposit Insurance Act)" after "is owned ex-
- clusively (except to the extent directors' qualifying
- shares are required by law) by depository institu-
- tions".
- 16 (2) Provision relating to national bank
- 17 CHARTERS.—Section 5169(b)(1) of the Revised
- Statutes of the United States (12 U.S.C. 27(b)(1))
- is amended by inserting "or by depository institution
- 20 holding companies (as defined in section 3(w) of the
- Federal Deposit Insurance Act)" after "is owned ex-
- clusively (except to the extent directors' qualifying
- shares are required by law) by other depository insti-
- 24 tutions".

- 1 (b) Ownership by Savings Associations.—Sec-
- 2 tion 5(c)(4) of the Home Owners' Loan Act (12 U.S.C.
- 3 1464(c)(4)) is amended by adding at the end the following
- 4 new subparagraph:

20

21

22

23

24

- "(E) BANKERS' BANKS.—A Federal sav-5 6 ings association may purchase, for the associa-7 tion's own account, shares of stock of a bankers' bank or holding company described in the 8 9 5th proviso of the 7th undesignated paragraph 10 of section 5136 of the Revised Statutes of the 11 United States or section 5169(b) of such Re-12 vised Statutes on the same terms and conditions a national bank may purchase such 13 14 shares.".
  - (c) TECHNICAL AND CONFORMING AMENDMENTS.—
- 16 (1) BANK HOLDING COMPANY ACT.—Section
  17 3(e) of the Bank Holding Company Act of 1956 (12
  18 U.S.C. 1842(e)) is amended by striking the second
  19 sentence.
  - (2) Depository Institution Management Interlocks act amendment.—Section 202(3)(D) of the Depository Institution Management Interlocks Act (12 U.S.C. 3201(3)(D)) is amended by striking "the voting securities" the 1st place such term appears and all that follows through "the surplus of

such other bank; or" and inserting "which is a bankers' bank described in the 5th proviso of the 7th undesignated paragraph of section 5136 of the Revised Statutes of the United States; or".

## (d) Services.—

- (1) Provision relating to national bank investments.—The 5th proviso of the 7th undesignated paragraph of section 5136 of the Revised Statutes of the United States (12 U.S.C. 24) is amended by striking "engaged exclusively in providing services for other depository institutions and their officers, directors and employees" and inserting "engaged exclusively in providing services to or for other depository institutions and their officers, directors and employees and providing correspondent banking services at the request of other depository institutions (any such bank or company is commonly referred to as a 'bankers' bank')".
- (2) Provision relating to national bank charters.—Section 5169(b)(1) of the Revised Statutes of the United States (12 U.S.C. 27(b)(1)) is amended by striking "engage exclusively in providing services for other depository institutions and their officers, directors and employees" and inserting "engage exclusively in providing services to or for

1	other depository institutions and their officers, direc-
2	tors and employees and providing correspondent
3	banking services at the request of other depository
4	institutions (any such association is commonly re-
5	ferred to as a 'bankers' bank')".
6	SEC. 141. DUE PROCESS PROTECTIONS RELATING TO AT-
7	TACHMENT OF ASSETS.
8	Section 8 of the Federal Deposit Insurance Act (12
9	U.S.C. 1818) is amended—
10	(1) by striking subsection (i)(4)(B) and insert-
11	ing the following new subparagraph:
12	"(B) Standard.—
13	"(i) Showing.—Rule 65 of the Fed-
14	eral Rules of Civil Procedure shall apply
15	with respect to any proceeding under sub-
16	paragraph (A) without regard to the re-
17	quirement of such rule that the applicant
18	show that the injury, loss, or damage is ir-
19	reparable and immediate.
20	"(ii) State proceeding.—If, in the
21	case of any proceeding in a State court,
22	the court determines that rules of civil pro-
23	cedure available under the laws of such
24	State provide substantially similar protec-
25	tions to such party's right to due process

1	as Rule 65 (as modified with respect to
2	such proceeding by clause (i)), the relief
3	sought under subparagraph (A) may be re-
4	quested under the laws of such State.";
5	and
6	(2) in subsection (b), by adding the following
7	new paragraph:
8	"(9) Standard for certain orders.—No
9	authority under this subsection or subsection (c) to
10	prohibit any institution-affiliated party from with-
11	drawing, transferring, removing, dissipating, or dis-
12	posing of any funds, assets, or other property may
13	be exercised unless the agency meets the standards
14	of Rule 65 of the Federal Rules of Civil Procedure
15	without regard to the requirement of such rule that
16	the applicant show that the injury, loss, or damage
17	is irreparable and immediate.".
18	SEC. 142. TIME LIMIT ON AGENCY CONSIDERATION OF
19	COMPLETED APPLICATIONS.
20	(a) IN GENERAL.—Each Federal banking agency (as
21	defined in section 3(z) of the Federal Deposit Insurance
22	Act) shall take final action on any application to the agen-
23	cy before the end of the 1-year period beginning on the
24	date a completed application is received by the agency.

1	(b) Waiver by Applicant Authorized.—Any per-
2	son submitting an application to a Federal banking agency
3	may waive the applicability of subsection (a) with respect
4	to such application at any time.
5	SEC. 143. TIMELY COMPLETION OF CRA REVIEW.
6	The comprehensive regulatory review of the Commu-
7	nity Reinvestment Act of 1977 that, as of the date of the
8	enactment of this Act, is being conducted by the Federal
9	banking agencies, shall be completed before the end of the
10	6-month period beginning on such date of enactment.
11	SEC. 144. REVISIONS OF STANDARDS.
12	Section 305(b)(1) of the Federal Deposit Insurance
13	Corporation Improvement Act of 1991 (12 U.S.C. 1828
14	note) is amended—
15	(1) by striking "and" at the end of subpara-
16	graph (A);
17	(2) by striking the period at the end of sub-
18	paragraph (B) and inserting "; and; and
19	(3) by adding at the end the following new sub-
20	paragraph:
21	"(C) ensure that such revisions take into
22	account the size and activities of the institu-
23	tions and do not cause undue reporting bur-
24	dens.''.

### SEC. 145. FEASIBILITY STUDY OF DATA BANK.

- 2 (a) IN GENERAL.—Not later than 18 months after
- 3 the date of the enactment of this Act, the Financial Insti-
- 4 tutions Examination Council shall study the feasibility, in-
- 5 cluding the costs and benefits to insured depository insti-
- 6 tutions, of establishing and maintaining a data bank for
- 7 reports submitted by any depository institution to a Fed-
- 8 eral banking agency and report the results of such study
- 9 to the Congress.
- 10 (b) ADDITIONAL FACTORS.—The study under sub-
- 11 section (a) shall consider the feasibility of—
- 12 (1) permitting depository institutions to file re-
- ports directly with the data bank; and
- 14 (2) permitting Federal banking agencies, State
- bank supervisors, and the public to obtain access to
- any appropriate report on file with the data bank
- which such agency or supervisor or the public is oth-
- 18 erwise authorized to receive.

# 19 TITLE II—COMMUNITY DEVEL-

# 20 **OPMENT FINANCIAL INSTITU-**

- 21 **TIONS**
- 22 SEC. 201. SHORT TITLE; TABLE OF CONTENTS.
- 23 (a) SHORT TITLE.—This title may be cited as the
- 24 "Community Development Banking and Financial Institu-
- 25 tions Act of 1993".
- 26 (b) Table of Contents.—

### TITLE II—COMMUNITY DEVELOPMENT FINANCIAL INSTITUTIONS

- Sec. 201. Short title; table of contents.
- Sec. 202. Findings and purpose.
- Sec. 203. Definitions.
- Sec. 204. Establishment of National Fund for Community Development Banking.
- Sec. 205. Applications for assistance.
- Sec. 206. Community development partnerships.
- Sec. 207. Selection of institutions.
- Sec. 208. Assistance provided by the Fund.
- Sec. 209. Capitalization assistance to enhance liquidity.
- Sec. 210. Encouragement of private entities.
- Sec. 211. Clearinghouse function.
- Sec. 212. Training assistance for organizing and operating community development financial institutions.
- Sec. 213. Recordkeeping, reports, and audits.
- Sec. 214. Investment of receipts and proceeds.
- Sec. 215. Enforcement provisions.
- Sec. 216. Authorization of appropriations.
- Sec. 217. Conforming amendment.
- Sec. 218. Appointment of Community Enterprise Assessment Credit Board.
- Sec. 219. Community development credit union assistance.
- Sec. 220. Insured community development financial institution access to Federal home loan bank advances.
- Sec. 221. Community investment program incentives.
- Sec. 222. 30 percent lending cap increased.

#### 1 SEC. 202. FINDINGS AND PURPOSE.

- 2 (a) FINDINGS.—The Congress finds that—
- 3 (1) many of the Nation's urban and rural com-
- 4 munities and Indian reservations face critical social
- 5 and economic problems arising in part from the lack
- of economic growth, people living in poverty, and the
- 7 lack of employment and other opportunities;
- 8 (2) the restoration and maintenance of the
- 9 economies of these communities will require coordi-
- 10 nated development strategies, intensive supportive
- services, and increased access to capital and credit
- for development activities, including investment in
- businesses, housing, commercial real estate, human

- development, and other activities that promote the 1 2 long-term economic and social viability of the com-3 munity;
  - (3) in many urban and rural communities, lowand moderate-income neighborhoods, and Indian reservations, there is a shortage of capital and credit for business and affordable housing;
  - (4) access to capital and credit is essential to unleash the untapped entrepreneurial energy of America's poorest communities and to empower individuals and communities to become self-sufficient; and
  - (5) community development financial institutions have proven their ability to identify and respond to community needs for capital, credit, and development services in the absence of, or as a complement to, services provided by other lenders.
- 18 (b) Purposes.—The purposes of this title are as fol-19 lows:
  - (1) To create a Community Development Banking and Financial Institutions Fund that will support a program for making investments in and providing assistance to community development financial institutions, including enhancing the liquidity of

25 community development financial institutions.

6

7

8

9

10

11

12

13

14

15

16

17

20

21

22

23

1	(2) To enable the Community Development
2	Banking and Financial Institutions Fund to—
3	(A) provide financial and technical assist-
4	ance, including training, to community develop-
5	ment financial institutions;
6	(B) serve as a national information clear-
7	inghouse; and
8	(C) be an institutional voice for community
9	development.
10	(3) To provide for the establishment of, or qual-
11	ification of existing financial institutions as, commu-
12	nity development financial institutions that, with the
13	support of the Community Development Banking
14	and Financial Institutions Fund, will provide capital,
15	credit, and development services to targeted invest-
16	ment areas or populations, and will promote eco-
17	nomic revitalization and community development.
18	SEC. 203. DEFINITIONS.
19	For purposes of this title—
20	(1) Affiliate.—The term 'affiliate' has the
21	meaning given to such term in section 2(k) of the
22	Bank Holding Company Act of 1956.
23	(2) Appropriate federal banking agen-
24	cy.—The term "appropriate Federal banking agen-

1	cy" has the meaning given to such term in section
2	3(q) of the Federal Deposit Insurance Act.
3	(3) Community development financial in-
4	STITUTION.—
5	(A) IN GENERAL.—The term "community
6	development financial institution" means any
7	bank, savings association, depository institution
8	holding company (subject to section 205(d)),
9	credit union, microenterprise loan fund, com-
10	munity development corporation, community de-
11	velopment revolving loan fund, minority-owned
12	or other insured depository institution, or
13	nondepository organization that—
14	(i) has as the institution's primary
15	mission the promotion of community devel-
16	opment through the provision of capital,
17	credit, or development services, directly,
18	through an affiliate, or through a commu-
19	nity development partner, in the institu-
20	tion's investment areas or to targeted pop-
21	ulations; and
22	(ii) encourages, through representa-
23	tion on the institution's governing board or
24	otherwise, the input of residents in the in-
25	vestment areas or the targeted populations.

- 1 (B) GOVERNMENT AGENCIES EX2 CLUDED.—The term "community development
  3 financial institution" does not include any agen4 cy or instrumentality of the United States or
  5 any agency or instrumentality of any State or
  6 of any political subdivision of any State.
  - (4) Community development partner.—
    The term "community development partner" means a person (other than an individual) that provides loans, equity investments, or development services, including a depository institution holding company, an insured depository institution, an insured credit union, a nonprofit organization, a State or local government agency, and an investment company authorized to operate pursuant to the Small Business Investment Act of 1958.
  - (5) COMMUNITY DEVELOPMENT PARTNER-SHIP.—The term "community development partner-ship" means an agreement between a community development financial institution and a community development partner to provide development services and loans or equity investments to an investment area or targeted population.
  - (6) Depository institution holding company.—The term "depository institution holding

- company" has the meaning given to such term in section 3(w) of the Federal Deposit Insurance Act. Development services.—The term "de
  - velopment services" means activities conducted by a community development financial institution or community development partner that promote community development by developing, supporting, and strengthening the lending, investment, and capacity-building activities undertaken by institutions, including—
    - (A) business planning services;
- 12 (B) financial and credit counseling serv-13 ices:
- 14 (C) marketing and management assistance; 15 and
  - (D) administrative activities associated with lending or investment.
  - (8) Indian Reservation.—The term "Indian reservation" includes public domain Indian allotments, former Indian reservations in the State of Oklahoma, land held by incorporated Native groups, regional corporations and village corporations (as defined in or established pursuant to the Alaska Native Claims Settlement Act), and dependent Indian communities within the borders of the United

6

7

8

9

10

11

16

17

18

19

20

21

22

23

24

- States, whether within the original or subsequently acquired territory of the United States and whether within or without the borders of a State.
  - (9) Indian tribe.—The term "Indian tribe" means any Indian tribe, band, pueblo, nation, or other organized group or community, including any Alaska Native village or regional or village corporation as defined in or established pursuant to the Alaska Native Claims Settlement Act, which is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians.
    - (10) Insured community development financial institution' means any community development financial institution' means any community development financial institution that is an insured depository institution or an insured credit union.
    - (11) Insured Credit Union.—The term "insured credit union" has the meaning given to such term in section 101(7) of the Federal Credit Union Act.
  - (12) Insured depository institution.—The term "insured depository institution" has the mean-

- ing given to such term in section 3(c) of the Federal
   Deposit Insurance Act.
  - (13) INVESTMENT AREA.—The term "investment area" means an identifiable community, including an Indian reservation, or identifiable communities that—
    - (A) meet objective criteria of distress, including the number of low-income families, the extent of poverty, the extent of unemployment, the extend of unmet credit needs, the degree of availability of basic financial services, the degree of limited access to capital and credit provided by existing financial institutions, and other factors that the Fund determines to be appropriate; or
    - (B) are located in an empowerment zone or enterprise community designated under section 1391 of the Internal Revenue Code of 1986.
    - (14) QUALIFIED COMMUNITY DEVELOPMENT FINANCIAL INSTITUTION.—The term "qualified community development financial institution" means a community development financial institution that meets the requirements of paragraphs (2) through (8) of section 205(b).

- 1 (15) STATE.—The term "State" has the meaning given to such term in section 3 of the Federal Deposit Insurance Act.
  - (16) Subsidiary.—The term "subsidiary" has the meaning given to such term in section 3 of the Federal Deposit Insurance Act, except that a community development institution that is a corporation shall not be considered to be a subsidiary of any insured depository institution or bank holding company that controls less than 25 percent of the voting shares of the corporation.
    - (17) TARGETED POPULATION.—The term "targeted population" means an identifiable group or identifiable groups of low-income or disadvantaged persons that are underserved by existing financial institutions, including an Indian tribe.

# 17 SEC. 204. ESTABLISHMENT OF NATIONAL FUND FOR COM18 MUNITY DEVELOPMENT BANKING.

# (a) Establishment.—

(1) IN GENERAL.—There is hereby established a corporation to be known as the Community Development Banking and Financial Institutions Fund (hereafter in this title referred to as the "Fund") that shall have the powers and responsibilities specified by this Act.

1	(2) Succession.—The Fund shall have succes-
2	sion until dissolved.
3	(3) Reservation of power of the con-
4	GRESS.—The charter of the Fund may be revised,
5	amended, or modified by Congress at any time.
6	(4) Offices.—The offices of the Fund shall be
7	in Washington, D.C.
8	(b) Board of Directors.—
9	(1) IN GENERAL.—The powers and manage-
10	ment of the Fund shall be vested in a Board of Di-
11	rectors (hereafter referred to in this title as the
12	"Board"), which shall have 15 members.
13	(2) Members.—The members of the Board
14	shall consist of the following:
15	(A) The Secretary of Agriculture.
16	(B) The Secretary of Commerce.
17	(C) The Secretary of Housing and Urban
18	Development.
19	(D) The Secretary of the Interior.
20	(E) The Secretary of the Treasury.
21	(F) The Administrator of the Small Busi-
22	ness Administration.
23	(G) 9 private citizens, appointed by the
24	President, who shall be selected, to the maxi-
25	mum extent practicable, to provide for national

1	geographic representation and racial, ethnic,
2	and gender diversity, and shall consist of the
3	following individuals:
4	(i) 2 individuals who are officers of
5	existing community development financial
6	institutions.
7	(ii) 2 individuals who are officers of
8	insured depository institutions (as such
9	term is defined in section 3 of the Federal
10	Deposit Insurance Act).
11	(iii) 2 individuals who are officers of
12	national consumer or public interest orga-
13	nizations.
14	(iv) 2 individuals who have expertise
15	in community development.
16	(v) 1 individual who has personal ex-
17	perience and specialized expertise in the
18	unique lending and community develop-
19	ment issues confronted by Indian tribes on
20	Indian reservations.
21	(3) Chairperson.—The President shall ap-
22	point from among the members of the Board speci-
23	fied in paragraph (2)(G) a chairperson of the Board,
24	who shall serve at the pleasure of the President for
25	a term of 2 years.

1 (4) VICE-CHAIRPERSON.—The President shall 2 appoint from among the members specified in para-3 graph (2) a vice-chairperson who will serve as chair-4 person in the absence, disability, or recusal of the 5 chairperson. The vice-chairperson shall serve at the 6 pleasure of the President for a term of 2 years.

## (5) TERMS OF APPOINTED MEMBERS.—

- (A) IN GENERAL.—Each member appointed pursuant to paragraph (2)(G) shall serve at the pleasure of the President for a term of 4 years, except as provided in subparagraph (C).
- (B) VACANCIES.—Any member appointed to fill a vacancy occurring before the expiration of the term for which the previous member was appointed shall be appointed for the remainder of such term. Appointed members may continue to serve following the expiration of their terms until a successor is appointed and qualified.
- (C) TERMS.—The terms of the initial appointed members shall be for 4 years and shall begin on the date each member is appointed, except that 2 of the members initially appointed pursuant to paragraph (2)(G) shall be des-

- ignated to serve at the pleasure of the President for 5 years.
  - (6) ACTING OFFICIALS.—In the event of a vacancy or absence of the individual in any of the offices described in subparagraphs (A) through (F) of paragraph (2), the official acting in that office shall be a member of the Board.
  - (7) AUTHORITY TO DELEGATE.—Each member of the Board specified in subparagraphs (A) through (F) of paragraph (2) may designate another official who has been appointed by the President with the advice and consent of the Senate within the same agency to serve as a member in his or her stead.

### (8) Compensation.—

- (A) Government officers or employees.—Members of the Board who are otherwise officers or employees of the United States shall serve without additional compensation for their duties as members, but shall be reimbursed by the Fund for travel, per diem, and other necessary expenses incurred in the performance of their duties, in accordance with sections 5702 and 5703 of title 5, United States Code.
- (B) APPOINTED MEMBERS.—The appointed members of the Board shall be entitled

to receive compensation at the daily equivalent of the rate for a position under Level IV of the Executive Schedule under section 5315 of title 5. United States Code, and shall be reimbursed by the Fund for travel, per diem, and other necessary expenses incurred in the performance of their duties, in accordance with sections 5702 and 5703 of title 5, United States Code.

(9) MEETINGS.—The Board shall hold meetings at least quarterly. Special meetings of the Board may be called by the Chairperson or on the written request of 3 members of the Board. A majority of the members of the Board in office shall constitute a quorum.

## (c) Officers and Employees.—

- (1) CHIEF EXECUTIVE OFFICER.—The Board shall appoint a chief executive officer who shall be responsible for the management of the Fund and such other duties deemed appropriate by the Board.
- (2) CHIEF FINANCIAL OFFICER.—The Board shall appoint a chief financial officer who shall oversee all of the financial management activities of the Fund.
- 24 (3) INSPECTOR GENERAL.—The Board shall also appoint an inspector general.

- 1 (4) Other officers and employees.—The 2 Board may appoint such other officers and employees of the Fund as the Board determines to be nec-3 essary or appropriate. (5) APPOINTMENT PROVISION AND RATES OF 6 PAY.—The chief executive officer, chief financial of-7 ficer, and up to 3 other officers of the Fund may 8 be— (A) appointed without regard to the provi-9 sions of title 5 of the United States Code, gov-10 11 erning appointments in the Federal service; and 12 (B) subject to paragraph (6), compensated without regard to chapter 51 and subchapter 13 III of chapter 53 of title 5 of the United States 14 15 Code, (6) MAXIMUM RATES OF PAY.—The rate of pay 16 17 for the chief executive officer shall not exceed the 18 rate for a position under Level II of the Executive 19 Schedule under section 5313 of title 5 of the United 20 States Code and the rate of pay for the remaining 4 officers shall not exceed the rate for a position 21
- 24 (d) GENERAL POWERS.—In carrying out the Fund's 25 powers and duties, the Fund—

tion 5315 of title 5 of the United States Code.

under Level IV of the Executive Schedule under sec-

22

- 1 (1) shall have all necessary and proper powers 2 to carry out the Fund's authority under this title;
  - (2) may adopt, alter, and use a corporate seal, which shall be judicially noticed;
  - (3) may sue and be sued in the Fund's corporate name and complain and defend in any court of competent jurisdiction;
  - (4) may adopt, amend, and repeal bylaws and regulations governing the manner in which the Fund's business may be conducted and shall have power to make such rules and regulations as may be necessary or appropriate to implement the provisions of this title;
  - (5) may enter into and perform such agreements, contracts, and transactions as may be deemed necessary or appropriate to the conduct of activities authorized under this title;
  - (6) may determine the character of and necessity for its expenditures and the manner in which they shall be incurred, allowed, and paid;
  - (7) may utilize or employ the services of personnel of any agency or instrumentality of the United States with the consent of the agency or instrumentality concerned on a reimbursable or nonreimbursable basis; and

1	(8) may execute all instruments necessary or
2	appropriate in the exercise of any of the Fund's
3	functions under this title and may delegate to the
4	members of the Board, to the chief executive officer,
5	or the officers of the Fund such of the Fund's pow-
6	ers and responsibilities as it deems necessary or ap-
7	propriate for the administration of the Fund.
8	(e) Wholly-Owned Government Corpora-
9	TION.—
10	(1) IN GENERAL.—The Fund shall be a wholly-
11	owned Government corporation in the executive
12	branch and shall be treated in all respects as an
13	agency of the United States, except to the extent
14	this title provides otherwise.
15	(2) Technical and conforming amend-
16	MENT.—Section 9101(3) of title 31, United States
17	Code, is amended—
18	(A) by redesignating paragraphs (B)
19	through (M) as paragraphs (C) through (N),
20	respectively; and
21	(B) by inserting after paragraph (A) the
22	following:
23	"(B) the Community Development Bank-
24	ing and Financial Institutions Fund.".

1	(3) Section 9107(b) of title 31, United States
2	Code, shall not apply to deposits of the Fund made
3	pursuant to section 207.
4	(f) Limitation of Fund and Federal Liabil-
5	ITY.—The liability of the Fund and of the United States
6	Government arising out of any investment in a community
7	development financial institution in accordance with this
8	title shall be limited to the amount of the investment and
9	the Fund shall be exempt from any assessments and other
10	liabilities that may be imposed on controlling or principal
11	shareholders by any Federal law or the law of any State.
12	A community development financial institution that re-
13	ceives assistance pursuant to this title shall not be deemed
14	to be an agency, department, or instrumentality of the
15	United States.
16	(g) Prohibition of Issuance of Securities.—
17	The Fund may not issue stock, bonds, debentures, notes,
18	or other securities.
19	SEC. 205. APPLICATIONS FOR ASSISTANCE.
20	(a) Form and Procedures.—
21	(1) IN GENERAL.—An application for assistance
22	under this title shall be submitted by an applicant
23	in such form and in accordance with such proce-
24	dures as the Board shall establish.

1	(2) REGULATIONS.—The Board shall publish
2	regulations with respect to application requirements
3	and procedures not later than 210 days after enact-
4	ment of this title.
5	(b) MINIMUM REQUIREMENTS.—Except as provided
6	in section 209, the Board shall require that the applica-
7	tion—
8	(1) demonstrate to the satisfaction of the Board
9	that the applicant is, or upon the receipt of a char-
10	ter will be, a community development financial insti-
11	tution;
12	(2) demonstrate that the applicant will serve—
13	(A) a targeted population; or
14	(B) an area which is an investment area;
15	(3) in the case of an applicant that has pre-
16	viously received assistance under this title, dem-
17	onstrate that the applicant—
18	(A) has successfully carried out its respon-
19	sibilities under this title;
20	(B) has become or is about to become an
21	entity that will not be dependent upon assist-
22	ance from the Fund for continued viability; and
23	(C) will expand its operations into a new
24	investment area, offer new services, or will in-
25	crease the volume of its current business:

1	(4) in the case of a community development fi-
2	nancial institution with existing operations, dem-
3	onstrate a record of success of serving investment
4	areas or targeted populations;
5	(5) include a detailed and comprehensive strate-
6	gic plan for the organization that contains—
7	(A) a business plan of at least 5 years that
8	demonstrates the applicant is properly managed
9	and has the capacity to form and operate a
10	community development financial institution
11	that is, or will become, an entity that will not
12	be dependent upon assistance from the Fund
13	for continued viability;
14	(B) a statement that the applicant has, or
15	will have, in its charter or other governing doc-
16	uments a primary commitment to community
17	development, or other evidence of a prior his-
18	tory and a continuing affirmation of a primary
19	commitment to community development;
20	(C) an analysis of the needs of the invest-
21	ment areas or targeted populations and a strat-
22	egy for how the applicant will attempt to meet
23	those needs;
24	(D) a plan to coordinate use of assistance
25	from the Fund with existing assistance pro-

grams of the Federal Government, State and local governments, Indian tribes, and government-sponsored enterprises and with private sector financial services;

(E) a statement that the proposed activi-

- (E) a statement that the proposed activities of the applicant are consistent with existing economic, community, and housing development plans adopted by or applicable to the investment areas;
- (F) a description of how the applicant will affiliate, network, or otherwise coordinate with a full range of community organizations and financial institutions which provide, or will provide, capital, credit, or secondary markets in order to assure that banking, economic development, investment, affordable housing, and other related services will be available within the investment areas or to targeted populations; and
- (G) such other information as the Board deems appropriate for inclusion in the strategic plan;
- (6) demonstrate that the applicant will carry on its activities consistent with the purposes of this title within an investment area or with respect to a targeted population;

- 1 (7) include a detailed and specific statement of 2 applicant's plans and likely sources of funds to 3 match the amount of assistance from the Fund with 4 funds from private sources in accordance with the 5 requirements of section 208(e); and
- 6 (8) include such other information as the Board 7 may require.
- 8 (c) PRE-APPLICATION OUTREACH PROGRAM.—The
  9 Fund shall provide for an outreach program to identify
  10 and provide information to potential applicants and to in11 crease the capacity of potential applicants to meet the ap12 plication and other requirements of this title.
- (d) Conditions for Qualification of HoldingCompanies.—
  - (1) Consolidated treatment.—A depository institution holding company may qualify as a community development financial institution only if the holding company and the holding company's subsidiaries collectively satisfy the requirements of clauses (i) and (ii) of subparagraph (A) of section 203(3)(A).
    - (2) EXCLUSION OF SUBSIDIARY FOR FAILURE TO MEET CONSOLIDATED TREATMENT RULE.—No subsidiary of a depository institution holding company may qualify as a community development fi-

16

17

18

19

20

21

22

23

24

- 96 nancial institution if the holding company and the 1 2 company's subsidiaries collectively do not meet the requirements of clauses (i) and (ii) of subparagraph 3 4 (A) of section 203(3)(A). SEC. 206. COMMUNITY DEVELOPMENT PARTNERSHIPS. (a) Application.—An application for assistance 6 may be filed jointly by a community development financial 8 institution and a community development partner to carry out a community development partnership. 10 (b) APPLICATION REQUIREMENTS.—The Fund shall require a community development partnership application
- 12 to—
- (1) meet the minimum requirements established 13 14 for community development financial institutions 15 under section 205(b), except that the criteria speci-16 fied in paragraph (1) and subparagraphs (A) and 17 (B) of paragraph (5) of such section shall not apply 18 to the community development partner;
  - (2) describe how each coapplicant will participate in carrying out the community development partnership and how the partnership will enhance activities serving the investment area or targeted population; and
  - (3) demonstrate that the community development partnership activities are consistent with the

20

21

22

23

24

- strategic plan submitted by the community develop-
- 2 ment financial institution coapplicant.
- 3 (c) Selection Criteria.—The Fund shall consider
- 4 a community development partnership application based
- 5 on the selection criteria set out in section 207, except that
- 6 the criterion specified in subparagraphs (A) and (L) of
- 7 subsection (a)(2) of such section shall not apply to the
- 8 community development partner.
- 9 (d) Limitation on Distribution of Assist-
- 10 ANCE.—Assistance provided upon approval of an applica-
- 11 tion under this section shall be distributed only to the
- 12 community development financial institution coapplicant,
- 13 and shall not be used to fund any activities carried out
- 14 directly by the community development partner or an affil-
- 15 iate of the partner.
- 16 (e) Performance Goals.—The Fund shall nego-
- 17 tiate performance goals for each community development
- 18 partnership in the manner provided in section
- 19 208(f)(3)(B). Such performance goals shall be incor-
- 20 porated into the performance goals of the community de-
- 21 velopment financial institution coapplicant.
- 22 (f) Other Requirements and Limitations.—All
- 23 other requirements and limitations imposed by this sub-
- 24 title on a community development financial institution as-
- 25 sisted under this subtitle shall apply (in the manner that

the Fund determines to be appropriate) to assistance provided to carry out community development partnerships. The Fund may establish additional guidelines and restrictions on the use of Federal funds to carry out community development partnerships. SEC. 207. SELECTION OF INSTITUTIONS. 7 (a) Selection Criteria.— (1) IN GENERAL.—Except as provided in sec-8 9 tion 209, the Board shall, in the Board's discretion, select applications that meet the requirements of 10 11 section 205 and award assistance from the Fund in 12 accordance with section 208. 13 (2) Factors to be considered.—In selecting applications, the Board shall consider applications 14 15 based on the following factors and such other factors 16 as the Board may determine to be appropriate: 17 (A) The likelihood of success of the appli-18 cant in forming and operating a community de-19 velopment financial institution. 20 (B) The range and comprehensiveness of the capital, credit, and development services to 21 22 be provided by the applicant. 23 (C) The extent of the need, as measured

by objective criteria of distress, within the in-

1 vestment areas or targeted populations for the 2 types of activities proposed by the applicant. (D) The likelihood that the proposed ac-3 4 tivities will benefit a significant portion of the investment areas or targeted populations or, in the case of a community development financial 6 7 institution with existing operations, evidence of 8 a record of success in serving investment areas 9 or targeted populations. (E) The extent to which the applicant will 10 11 concentrate its activities on serving low and very low-income families. 12 13 (F) The evidence of the extent of a broad cross-section of support from the investment 14 15 areas or targeted populations. 16 (G) The experience and background of the 17 proposed management team. 18 (H) The amount of legally enforceable 19 commitments available at the time of applica-20 tion to meet or exceed the matching requirements under section 208(e) and the strength of 21 22 the plan for raising the balance of the match. (I) In the case of applicants that have pre-23 24 viously received assistance pursuant to this

title, the extent to which they have met or ex-

1	ceeded the performance goals established in
2	connection with such assistance.
3	(J) The extent to which the proposed ac-
4	tivities will expand the employment base within
5	the investment areas or the targeted popu-
6	lations.
7	(K) The extent to which the applicant is,
8	or will be, community-owned or community-gov-
9	erned.
10	(L) Whether the applicant is, or will be-
11	come, an insured community development fi-
12	nancial institution.
13	(M) Whether the applicant is, or will be lo-
14	cated, in an empowerment zone or enterprise
15	community designated under section 1391 of
16	the Internal Revenue Code of 1986 or a rural
17	or urban area which is not an empowerment
18	zone or enterprise community and which has a
19	median income of 80 percent or less of the na-
20	tional median income.
21	(N) In the case of an institution that is
22	not an insured community development finan-
23	cial institution, the extent to which the institu-
24	tion has or will have the ability to increase its

resources through affiliation with a secondary

1	market, insured depository institution, or other
2	financial intermediary in order to multiply the
3	amount of capital or credit available for com-
4	munity development.
5	(O) In the case of an insured depository
6	institution or insured credit union applicant,
7	whether the institution—
8	(i) has or will have a substantial affili-
9	ation with an entity or network of entities
10	that are community development financial
11	institutions; and
12	(ii) has a comprehensive plan for pro-
13	viding meaningful financial assistance to
14	such an entity or network of entities.
15	(b) Geographic Diversity.—
16	(1) IN GENERAL.—In addition to the above, in
17	making its selections the Board shall seek to fund
18	a geographically diverse group of applicants, which
19	shall include applicants from nonmetropolitan and
20	rural areas and small cities.
21	(2) GOAL FOR FUNDING.—The Board should
22	seek to provide funding for applicants which are
23	serving nonmetropolitan and rural areas and small
24	cities with no less than one quarter of the funds

available to the Board in any year.

1	(c) Publication Requirement.—The Board shall
2	publish regulations with respect to its selection criteria not
3	later than 210 days after the date of the enactment of
4	this title.
5	SEC. 208. ASSISTANCE PROVIDED BY THE FUND.
6	(a) Purpose of Assistance.—
7	(1) General purposes.—The Fund shall
8	work to promote an environment hospitable to busi-
9	ness formation, economic growth, community devel-
10	opment, and affordable housing in distressed com-
11	munities.
12	(2) Coordination with other agencies
13	AND PROGRAMS.—The Fund shall coordinate the
14	Fund's activities with existing Federal and other
15	community and economic development programs.
16	(3) Assistance to institutions and part-
17	NERSHIPS.—Assistance may be provided to an exist-
18	ing qualified community development financial insti-
19	tution or community development partnership to—
20	(A) expand the institution's or partner-
21	ship's activities in order to serve investment
22	areas or targeted populations not currently
23	served by another qualified community develop-
24	ment financial institution or community devel-

1	opment partnership receiving assistance under
2	this section;
3	(B) expand the volume of the institution's
4	or partnership's activities consistent with the
5	purposes of this title;
6	(C) form a new entity to undertake activi-
7	ties consistent with the purposes of this title; or
8	(D) assist an existing entity to modify the
9	institution's or partnership's structure or activi-
10	ties in order to undertake activities consistent
11	with the purposes of this title.
12	(b) Types of Assistance.—
13	(1) FINANCIAL ASSISTANCE.—The Fund may
14	provide financial assistance, and make commitments
15	to provide financial assistance, to qualified commu-
16	nity development financial institutions or community
17	development partnerships through equity invest-
18	ments, loans, deposits, membership shares, and
19	grants.
20	(2) TECHNICAL ASSISTANCE.—The Fund may
21	also provide technical assistance, including training
22	and grants for technical assistance to qualified com-
23	munity development financial institutions or commu-

 $nity\ development\ partnerships.$ 

1	(3) Allocation.—The allocation of awards of
2	assistance between insured and uninsured commu-
3	nity development financial institutions shall be in the
4	discretion of the Board.
5	(4) Rules relating to equity invest-
6	MENTS.—
7	(A) Limitation on equity invest-
8	MENT.—The Fund shall structure financial as-
9	sistance to a qualified community development
10	financial institution in such a manner that the
11	provision of such assistance does not result in
12	the Fund's—
13	(i) ownership of more than 50 percent
14	of the equity of such institution; or
15	(ii) control of the operations of such
16	institution.
17	(B) Fund deemed not to control.—
18	Notwithstanding any other provision of law, the
19	Fund shall not be deemed to control a qualified
20	community development financial institution by
21	reason of any assistance provided under this
22	title for the purpose of any other applicable law
23	to the extent the Fund complies with paragraph
24	(1).

1	(C) FORM OF INVESTMENT.—With respect
2	to equity investments, the Fund shall hold only
3	transferable, nonvoting investments, except that
4	such equity investments may provide for con-
5	vertibility to voting stock upon transfer by the
6	Fund.
7	(5) Deposits not subject to collateral
8	or security requirements.—Notwithstanding
9	any other provision of law, deposits made pursuant
10	to this section in qualified insured community devel-
11	opment financial institutions shall not be subject to
12	any requirement for collateral or security.
13	(6) Limitations on obligations.—Direct
14	loan obligations may be incurred only to the extent
15	that appropriations of budget authority to cover
16	their costs, as defined in section 502 of the Congres-
17	sional Budget Act of 1974, are made in advance.
18	(c) Purpose of Financial Assistance.—Financial
19	assistance made available under this title may be used by
20	assisted institutions to develop or support—
21	(1) commercial facilities that enhance revitaliza-
22	tion, community stability, or job creation and reten-
23	tion efforts;
24	(2) business creation and expansion efforts
25	that—

1	(A) create or retain jobs for low-income
2	people;
3	(B) enhance the availability of products
4	and services to low-income people; or
5	(C) create or facilitate the retention of
6	businesses owned by low-income people or resi-
7	dents of a targeted area;
8	(3) community facilities that provide benefits to
9	low-income people or enhance community stability;
10	(4) the provision of basic financial services to
11	low-income people or residents of a targeted area;
12	(5) the provision of development services;
13	(6) home ownership opportunities that are af-
14	fordable to low-income households;
15	(7) rental housing that is principally affordable
16	to low-income households; and
17	(8) other activities determined to be appropriate
18	by the Fund.
19	(d) Amount of Assistance.—
20	(1) IN GENERAL.—Except as provided in para-
21	graph (2), the Fund may provide—
22	(A) not to exceed \$5,000,000 of assistance
23	per application to any 1 qualified insured com-
24	munity development financial institution, in-

1	cluding such institution's affiliate or community
2	development partnership; and
3	(B) not to exceed \$2,000,000 per applica-
4	tion to any other qualified community develop-
5	ment financial institution, including such insti-
6	tution's affiliate or community development
7	partnership.
8	(2) Exception.—In the case of an existing
9	community development financial institution that
10	proposes to serve an investment area or targeted
11	population outside of any State or metropolitan area
12	presently served by the institution, the Fund shall
13	have the discretion to provide assistance in an
14	amount exceeding the maximum amount established
15	in paragraph (1) if—
16	(A) the additional amount is used to estab-
17	lish affiliates to serve such investment area or
18	targeted population;
19	(B) the existing community development fi-
20	nancial institution is located in a State other
21	than that of the new affiliate; and
22	(C) no other application for assistance has
23	been submitted to the Board under which the
24	needs of the target community could be met.

	100
1	(3) AUTHORITY TO SET MINIMUM AMOUNTS OF
2	ASSISTANCE.—The Fund shall have the authority to
3	set minimum amounts of assistance per institution.
4	(e) MATCHING REQUIREMENTS.—
5	(1) Insured community development fi-
6	NANCIAL INSTITUTIONS OR PARTNERSHIPS.—Sub-
7	ject to paragraph (3), the Fund may provide no as-
8	sistance to qualified insured community development
9	financial institutions or community development
10	partnerships unless each dollar provided by the
11	Fund is matched by no less than 1 dollar of equity,
12	deposits or membership shares.
13	(2) Other matching requirements.—Sub-
14	ject to paragraph (3), the Fund shall require a
15	match for all other assistance, the amount and form
16	of which shall be in the discretion of the Fund.
17	(3) No matching requirements for cer-
18	TAIN TYPES OF ASSISTANCE.—The Fund may not
19	establish matching requirements with respect to as-
20	sistance provided in the form of deposits or member-
21	ship shares of \$100,000 or less, technical assistance,
22	or grants for technical assistance.
23	(4) I ECALLY ENEORCIBLE COMMITMENTS RE-

QUIRED.—

- 1 (A) IN GENERAL.—The Fund shall provide
  2 no assistance except technical assistance or
  3 grants for technical assistance until a qualified
  4 community development financial institution or
  5 community development partnership has se6 cured legally enforceable commitments for the
  7 entire match required.
  - (B) COORDINATION WITH FUND AUTHOR-ITY TO MAKE COMMITMENTS.—Subparagraph (A) shall not restrict the authority of the Fund under subsection (b)(1) to make a commitment to provide financial assistance to a qualified community development financial institution or community development partnership to the extent such commitment is contingent on the institution or partnership meeting the requirements of this subsection.
  - (5) FORM OF PAYMENTS.—Assistance may be provided in 1 lump sum, or over a period of time, as determined by the Fund.
  - (6) OTHER FEDERAL ASSISTANCE MAY NOT BE TREATED AS MATCHING FUNDS.—No funds or assistance provided to any qualified community development financial institution or community development partnership by any agency or instrumentality

1	of the Federal Government may be taken into ac-
2	count or otherwise treated as matching funds for
3	purposes of this subsection.
4	(f) Terms and Conditions.—
5	(1) IN GENERAL.—The Fund shall provide as-
6	sistance authorized under this title in such form and
7	subject to such restrictions as are necessary to en-
8	sure that, to the maximum extent practicable—
9	(A) all assistance granted is used by the
10	qualified community development financial in-
11	stitution or community development partnership
12	in a manner consistent with the purposes of
13	this title;
14	(B) qualified community development fi-
15	nancial institutions or community development
16	partnerships receiving assistance that are not
17	otherwise regulated by the Federal Government
18	or by a State government are financially and
19	managerially sound;
20	(C) assistance results in a net increase in
21	capital, credit, and development services, both
22	nationally and in the local communities in
23	which assistance is provided; and
24	(D) assistance is provided in a manner
25	that encourages affiliations and partnerships

1	between insured depository institutions, second-
2	ary markets or other sources of credit or lever-
3	age and local organizations dedicated to com-
4	munity development.
5	(2) Consultation with banking regu-
6	LATORS.—Before providing assistance to a qualified
7	insured community development financial institution,
8	the Board shall consult with the appropriate Federal
9	banking agency or, in the case of an insured credit
10	union, the National Credit Union Administration.
11	(3) Assistance agreement.—
12	(A) IN GENERAL.—The Board shall impose
13	restrictions on the use of assistance through a
14	stock purchase agreement, share purchase
15	agreement, or through a contract entered into
16	in consideration for the provision of assistance.
17	(B) Performance goals.—
18	(i) REQUIRED.—Any agreement or
19	contract referred to in subparagraph (A)
20	shall require institutions assisted under
21	this title to comply with performance goals.
22	(ii) Negotiation of goals.—The
23	performance goals shall be negotiated be-
24	tween the Board and each qualified com-
25	munity development financial institution

1	receiving assistance based upon the strate-
2	gic plan submitted pursuant to section
3	205(b)(5).
4	(iii) Renegotiation.—The perform-
5	ance goals may be renegotiated jointly as
6	necessary or appropriate, subject to sub-
7	paragraph (C) of this section.
8	(iv) Consultation with banking
9	AGENCIES.—Activity levels for insured
10	community development financial institu-
11	tions shall be determined by the Board in
12	consultation with the appropriate Federal
13	banking agency or, in the case of an in-
14	sured credit union, with the National Cred-
15	it Union Administration.
16	(C) CONTRACT SANCTIONS.—
17	(i) In GENERAL.—Any agreement or
18	contract referred to in subparagraph (A)
19	shall specify sanctions available to the
20	Board, in the Board's discretion, in the
21	event of noncompliance with the purposes
22	of this title or the terms of the agreement
23	or contract.
24	(ii) Certain sanctions avail-
25	ARIF —The sanctions may include revoca-

1	tion of approval of the application, termi-
2	nating or reducing future assistance, re-
3	quiring repayment of assistance, and re-
4	quiring changes to the performance goals
5	imposed pursuant to subparagraph (B) or
6	to the strategic plan submitted pursuant to
7	section 205(b)(5).
8	(iii) Consultation with banking
9	AGENCIES.—In the case of an insured com-
10	munity development financial institution,
11	the Board shall consult with the appro-
12	priate Federal banking agency or, in the
13	case of an insured credit union, the Na-
14	tional Credit Union Administration, before
15	imposing sanctions pursuant to this para-
16	graph.
17	(4) Review.—
18	(A) IN GENERAL.—At least annually, the
19	Fund shall review the performance of each as-
20	sisted qualified community development finan-
21	cial institution or community development part-
22	nership in carrying out the institution's or part-
23	nership's strategic plan and performance goals.
24	(B) Consultation with tribal gov-

ERNMENTS.—In reviewing the performance of

- any assisted qualified community development financial institution whose investment area includes an Indian reservation, the Board shall consult with, and seek input from, any appropriate tribal government.
- (5) REPORTING.—The Board shall require each qualified community development financial institution receiving assistance to submit an annual report to the Fund on the institution's activities and financial condition, the institution's success in meeting performance goals, and the institution's compliance with the other requirements of this title.
- 13 (g) AUTHORITY TO SELL EQUITY INVESTMENTS AND
  14 LOANS.—The Board shall have the authority at any time
  15 to sell its investments and loans and may, in its discretion,
  16 retain the power to enforce limitations on assistance en17 tered into in accordance with the requirements of this title.
- 18 (h) No Authority To Limit Supervision and 19 Regulation.—No provision of this title shall affect any 20 authority of the appropriate Federal banking agency or, 21 in the case of an insured credit union, the National Credit 22 Union Administration, to supervise and regulate an in-
- 23 sured community development financial institution.

1	SEC. 209. CAPITALIZATION ASSISTANCE TO ENHANCE LI-
2	QUIDITY.
3	(a) Assistance.—
4	(1) IN GENERAL.—Notwithstanding the provi-
5	sions of section 208, the Fund may provide assist-
6	ance for the purpose of providing capital to organi-
7	zations that will purchase loans or otherwise en-
8	hance the liquidity of community development finan-
9	cial institutions if—
10	(A) the primary purpose of such organiza-
11	tions is to promote community development;
12	and
13	(B) any assistance received is matched
14	with funds—
15	(i) from sources other than the Fed-
16	eral Government;
17	(ii) on the basis of not less than \$1
18	for each dollar provided by the Fund; and
19	(iii) that are comparable in form and
20	value to the assistance provided by the
21	Fund.
22	(2) Limitation on other assistance.—An
23	organization which receives assistance under this
24	section may not receive other financial or technical
25	assistance under this subtitle.

1	(b) Selection.—The selection of organizations to
2	receive assistance under this section shall be at the discre-
3	tion of the Fund and in accordance with criteria estab-
4	lished by the Fund. In establishing such criteria, the Fund
5	shall take into account the criteria contained in sections
6	205(b) and 207, as appropriate.
7	(c) Amount of Assistance.—
8	(1) Maximum amount limitation.—The
9	Fund may provide a total of not more than
10	\$5,000,000 of assistance to an organization under
11	this section during any 3-year period.
12	(2) Form of payment.—Assistance may be
13	provided in a lump sum or over a period of time, as
14	determined by the Fund.
15	(d) Audit and Report Requirements.—
16	(1) IN GENERAL.—Organizations that receive
17	assistance from the Fund in accordance with this
18	section shall—
19	(A) submit to the Fund not less than once
20	in every 18-month period, financial statements
21	audited by an independent certified public ac-
22	countant;
23	(B) submit an annual report on its activi-
24	ties; and

1	(C) keep such records as may be necessary
2	to disclose the manner in which any assistance
3	under this section is used.

(2) Access.—The Fund shall have access, on demand and for the purposes of determining compliance with this section, to any records of such organizations.

### (e) LIMITATIONS ON LIABILITY.—

(1) Liability of Fund.—The liability of the Fund and the United States Government arising out of the provision of assistance to any organization in accordance with this section shall be limited to the amount of such assistance. The Fund shall be exempt from any assessments and any other liability that may be imposed on controlling or principal shareholders by any Federal law or the law of any State.

### (2) Liability of Government.—

(A) No obligation to provide funds.—This section shall not be construed as obliging the Federal Government, either directly or indirectly, to provide any funds to any organization assisted pursuant to this section, or to honor, reimburse, or otherwise guarantee any obligation or liability of such an organization.

- 1 (B) No FULL FAITH AND CREDIT.—This 2 section shall not be construed to imply that any 3 such organization or any obligation or security 4 of any such organization is backed by the full 5 faith and credit of the United States.
- 6 (f) USE OF PROCEEDS.—Any proceeds from the sale
  7 of loans to an organization assisted under this section
  8 shall be used by the seller for community development pur9 poses.

### 10 SEC. 210. ENCOURAGEMENT OF PRIVATE ENTITIES.

The Board may cause to be incorporated, or encourage the incorporation of, private nonprofit and for-profit entities that will complement the activities of the Fund in carrying out the purposes of this title. The purposes of any such entities shall be limited to investing in and assisting community development financial institutions in a manner similar to the activities of the Fund under this title. Any such entities shall be managed exclusively by private individuals who are selected in accordance with the laws of the jurisdiction of incorporation.

#### 21 SEC. 211. CLEARINGHOUSE FUNCTION.

The Fund shall establish and maintain an information clearinghouse in coordination with the Departments of Agriculture, Commerce, and Housing and Urban Development, the Small Business Administration, other Federal

1	agencies, and community development financial institu-
2	tions—
3	(1) to cause to be collected, compiled, and ana-
4	lyzed information pertinent to community develop-
5	ment financial institutions that will assist in creat-
6	ing, developing, expanding, and preserving these in-
7	stitutions; and
8	(2) to cause to be established a service center
9	for comprehensive information on financial, tech-
10	nical, and management assistance, case studies of
11	the activities of community development financial in-
12	stitutions, regulations, and other information that
13	may promote the purposes of this title.
14	SEC. 212. TRAINING ASSISTANCE FOR ORGANIZING AND OP-
15	ERATING COMMUNITY DEVELOPMENT FINAN-
16	CIAL INSTITUTIONS.
17	(a) Assistance To Establish and Operate Com-
18	MUNITY DEVELOPMENT FINANCIAL INSTITUTIONS.—The
19	Fund shall carry out a program under this subsection to
20	provide training assistance in establishing and operating
21	community development financial institutions, which shall
22	include the following activities:
23	(1) Educating organizations, financial institu-
24	tions, and other entities and persons in low-income
25	neighborhoods and elsewhere regarding the need for,

1	and the capabilities, functions, and organization of,
2	community development financial institutions.
3	(2) Educating and training organizations, de-
4	pository and other financial institutions, and other
5	entities and persons in organizing community devel-
6	opment financial institutions.
7	(3) Recruiting, and assisting organizations, and
8	other entities and persons to recruit existing organi-
9	zations, depository and other financial institutions,
10	and other entities and persons to establish commu-
11	nity development financial institutions.
12	(4) Assisting entities and persons interested in
13	establishing qualified community development finan-
14	cial institutions in identifying community lending
15	needs.
16	(5) Educating and training regarding manage-
17	ment and operation of community development fi-
18	nancial institutions, including—
19	(A) designing and utilizing lending prac-
20	tices to target credit to low-income families and
21	neighborhoods;
22	(B) complying with requirements regarding
23	financial and managerial soundness pursuant to
24	section 208(f)(1)(B) and any recordkeeping re-

quirements pursuant to section 213(a)(1); and

1	(C) implementing effective asset manage-
2	ment and fund development techniques.
3	(6) Collecting and disseminating information
4	from various qualified community development fi-
5	nancial institutions regarding successful manage-
6	ment and operation techniques, lending practices,
7	and lending activities.
8	(b) Provision of Assistance.—The Fund may pro-
9	vide training assistance under this section directly or
10	through public or private organizations pursuant to con-
11	tracts with such organizations.
12	(c) Administration.—The Fund may require—
13	(1) that training assistance provided under this
14	section to qualified community development lenders
15	and other applicants that receive assistance under
16	section 208 be made available pursuant to a request
17	for such assistance in an application under section
18	205;
19	(2) the selection of the application for the
20	award of assistance; and
21	(3) the inclusion of terms in the agreement or
22	contract for assistance under section $208(f)(3)$ .
23	SEC. 213. RECORDKEEPING, REPORTS, AND AUDITS.
24	(a) Recordkeeping.—

- (1) MAINTENANCE BY INSTITUTION.—A qualified community development financial institution receiving assistance from the Fund shall keep such records as may be reasonably necessary to disclose the disposition of any assistance under this title and to ensure compliance with the requirements of this title.
  - (2) Fund access to records.—The Fund shall have access, for the purpose of determining compliance with this title, to any books, documents, papers, and records of a qualified community development financial institution receiving assistance from the Fund that are pertinent to assistance received under this title.

# (b) REPORTS.—

- (1) Annual Report.—The Fund shall conduct an annual evaluation of the activities carried out pursuant to this title and shall submit a report on the Fund's findings to the President within 120 days of the end of each fiscal year of the Fund. The report shall include financial statements audited in accordance with subsection (c).
- (2) Institutional voice for community development.—

(A) Ongoing study.—The Fund shall conduct, or cause to be conducted, an ongoing study to identify and evaluate the most effective and financially sound policies and practices for encouraging investment in distressed communities, including small business and commercial lending, business formation and expansion, community and economic development, commercial real estate and multi-family housing, and home mortgages.

(B) Additional factors.—In addition to the factors described in subparagraph (A), the Fund may study, or cause to be studied, (in connection with the study conducted pursuant to such subparagraph) related matters, such as identification of sources of and access to capital and loans for community investment, development of secondary markets for economic and community development, small business and commercial loans, and home mortgage loans and investments, and methods to involve all segments of the financial services industry in community development.

(C) STUDY OF BANKING PRACTICES ON IN-DIAN RESERVATIONS.—In addition to the study required under subparagraph (A), the Fund shall conduct a separate and thorough study of banking practices on Indian reservations that specifically addresses the unique lending issues with respect to Indian reservations such as lending with respect to trust lands, Indian headrights, or other trust property, availability of collateral, and related issues.

(D) Consultation.—In the conduct of the studies required under subparagraphs (A) and (C), the Fund shall consult, or cause consultation with, the Comptroller of the Currency, the Federal Deposit Insurance Corporation, the Board of Governors of the Federal Reserve System, the Federal Housing Finance Board, the Farm Credit Administration, the Director of the Office of Thrift Supervision, the National Credit Union Administration, Indian tribal governments, community reinvestment, civil rights, consumer and financial organizations, and such representatives of agencies or other persons as the Fund may determine.

# (E) Reports.—

(i) Preliminary report.—Within 270 days after the date of the enactment

1	of this title, the Fund shall submit a re-
2	port to the President containing the
3	Fund's initial findings and recommenda-
4	tions regarding the matters set forth in
5	subparagraphs (A) and (C).
6	(ii) Subsequent reports.—The
7	Fund shall submit an annual report to the
8	President containing the Fund's findings
9	and recommendations regarding the mat-
10	ters set forth in subparagraph (A) with the
11	annual report required by subsection
12	(b) (1).
13	(3) Investment, governance, and role of
14	FUND.—
15	(A) STUDY REQUIRED.—Before the end of
16	the 6-year period beginning on the date of the
17	enactment of this title, the Fund, in accordance
18	with the procedures described in subparagraphs
19	(A) and (B) of paragraph (2), shall conduct a
20	study evaluating the structure, governance, and
21	performance of the Fund.
22	(B) Report.—A report on the study con-
23	ducted pursuant to subparagraph (A) shall be
24	submitted to the President.

1	(C) Evaluation and recommenda-
2	TIONS.—The report submitted pursuant to sub-
3	paragraph (B) shall include—
4	(i) an evaluation of the overall per-
5	formance of the Fund in meeting the pur-
6	poses of this title;
7	(ii) any recommendation of the Fund
8	for—
9	(I) restructuring the Board:
10	(II) altering procedures under
11	which the Fund is governed; or
12	(III) the future role of the Fund
13	in addressing community development;
14	and
15	(iii) an assessment of the ability of
16	the Fund to become a private, self-sustain-
17	ing entity capable of fulfilling the purposes
18	of this title.
19	(c) Examination and Audit.—The financial state-
20	ments of the Fund shall be audited in accordance with
21	section 9105 of title 31, United States Code, except that
22	audits required by section 9105(a) of such title shall be
23	performed annually.

### 1 SEC. 214. INVESTMENT OF RECEIPTS AND PROCEEDS.

- 2 Any dividends on equity investments and proceeds
- 3 from the disposition of investments, deposits, or member-
- 4 ship shares that are received by the Fund as a result of
- 5 assistance provided pursuant to section 208 or 209 shall
- 6 be deposited and accredited, subject to amounts approved
- 7 in appropriation Acts, to an account of the Fund estab-
- 8 lished to carry out the authorized purposes of this title.
- 9 Upon request of the chief executive officer, the Secretary
- 10 of the Treasury shall invest amounts deposited in such ac-
- 11 count in public debt securities with maturities suitable to
- 12 the needs of the Fund, as determined by the chief execu-
- 13 tive officer, and bearing interest at rates determined by
- 14 the Secretary of the Treasury, taking into consideration
- 15 current market yields on outstanding marketable obliga-
- 16 tions of the United States of comparable maturities.
- 17 Amounts deposited into the account and interest earned
- 18 on such amounts pursuant to this section shall be available
- 19 to the Fund until expended.
- 20 SEC. 215. ENFORCEMENT PROVISIONS.
- 21 (a) REGULATIONS.—
- 22 (1) IN GENERAL.—The Board shall prescribe
- such regulations as may be necessary to carry out
- the requirements of this Act.

1	(2) REGULATIONS REQUIRED.—The regulations
2	prescribed under paragraph (1) shall include regula-
3	tions to—
4	(A) prevent conflicts of interest on the part
5	of directors, officers, and employees of qualified
6	community development financial institutions as
7	the Board determines to be appropriate; and
8	(B) establish such standards with respect
9	to loans by a qualified community development
10	institution to any director, officer, or employee
11	of such institution as the Board determines to
12	be appropriate, including loan amount limita-
13	tions.
14	(b) Administrative Enforcement.—
15	(1) In general.—The provisions of this Act,
16	and regulations prescribed under and agreements
17	entered into under this Act, shall be enforced under
18	section 8 of the Federal Deposit Insurance Act by—
19	(A) the appropriate Federal banking agen-
20	cy, in the case of an insured community devel-
21	opment financial institution; and
22	(B) the Board, in the case of a community
23	development financial institution which is not
24	an insured community development financial in-
25	stitution.

1	(2) Applicability of Section 8 to Board.—
2	For purposes of applying section 8 of the Federal
3	Deposit Insurance Act to the provisions of this Act
4	in accordance with paragraph (1)—
5	(A) a violation of this Act, or any regula-
6	tion prescribed under or any agreement entered
7	into under this Act, shall be treated as a viola-
8	tion of the Federal Deposit Insurance Act; and
9	(B) the Board shall be treated as an ap-
10	propriate Federal banking agency.
11	(c) Criminal Provision.—Section 657 of title 18,
12	United States Code, is amended by inserting "or any
13	qualified community development financial institution re-
14	ceiving financial assistance under the Community Devel-
15	opment Banking and Financial Institutions Act of 1993,"
16	after "small business investment company,".
17	SEC. 216. AUTHORIZATION OF APPROPRIATIONS.
18	(a) In General.—There are authorized to be appro-
19	priated to the Fund, to remain available until expended,
20	\$60,000,000 for fiscal year 1994, \$104,000,000 for fiscal
21	year 1995, \$107,000,000 for fiscal year 1996, and
22	\$111,000,000 for fiscal year 1997, or such greater sums
23	as may be appropriated, to carry out the purposes of the
24	title.

- 1 (b) Availability for Funding BEA.—Not less
- 2 than  $33\frac{1}{3}$  percent of the amounts appropriated to the
- 3 Fund for any fiscal year pursuant to the authorization in
- 4 subsection (a) shall be available for use in carrying out
- 5 sections 232 and 233 of the Bank Enterprise Act and the
- 6 amendments made by such sections to other provisions of
- 7 law.
- 8 (c) Administrative Expenses.—The Fund may set
- 9 aside up to \$10,000,000 each fiscal year to pay adminis-
- 10 trative costs and expenses.
- 11 (d) Capitalization Assistance.—Not more than 5
- 12 percent of the amounts authorized to be appropriated
- 13 under subsection (a) may be used as provided in section
- 14 209.
- 15 SEC. 217. CONFORMING AMENDMENT.
- Section 8F(a)(2) of the Inspector General Act of
- 17 1978 (5 U.S.C. App. 8F(a)(2)) is amended by inserting
- 18 "the Community Development Banking and Financial In-
- 19 stitutions Fund," immediately following "the Commodity
- 20 Futures Trading Commission,".
- 21 SEC. 218. APPOINTMENT OF COMMUNITY ENTERPRISE AS-
- 22 **SESSMENT CREDIT BOARD.**
- The President shall appoint the members of the Com-
- 24 munity Enterprise Assessment Credit Board described in
- 25 section 233(d)(2)(D) of the Bank Enterprise Act before

- 1 the end of the 90-day period beginning on the date of the
- 2 enactment of this Act.
- 3 SEC. 219. COMMUNITY DEVELOPMENT CREDIT UNION AS-
- 4 SISTANCE.
- 5 (a) AUTHORIZATION OF ADDITIONAL APPROPRIA-
- 6 TIONS.—In addition to the amounts appropriated to the
- 7 Community Development Credit Union Revolving Loan
- 8 Fund pursuant to section 101(j) of the joint resolution
- 9 entitled 'Joint Resolution making continuing appropria-
- 10 tions for the fiscal year 1980, and for other purposes"
- 11 and approved October 12, 1979, there is authorized to be
- 12 appropriated to the National Credit Union Administration
- 13 Board for purposes of the Community Development Credit
- 14 Union Revolving Loan Fund—
- 15 (1) \$3,000,000 for fiscal year 1994;
- 16 (2) \$4,000,000 for fiscal year 1995;
- 17 (3) \$4,000,000 for fiscal year 1996; and
- 18 (4) \$4,000,000 for fiscal year 1997.
- 19 (b) INVESTMENT OF FUNDS.—The National Credit
- 20 Union Administration Board may invest any moneys in
- 21 the Community Development Credit Union Revolving
- 22 Loan Fund which are not needed for current expenditures
- 23 in United States Treasury securities. Any interest accrued
- 24 on such securities shall, subject to amounts approved in

- 1 appropriation Acts, be deposited into and accredited to the
- 2 Fund.
- 3 (c) AUTHORITY.—Notwithstanding any other provi-
- 4 sion of law, the National Credit Union Administration
- 5 Board may exercise the authority granted to the Board
- 6 by the Community Development Credit Union Revolving
- 7 Fund Transfer Act, including any additional appropria-
- 8 tions made and earnings accrued, subject only to this sec-
- 9 tion and to regulations prescribed by the Board.
- 10 SEC. 220. INSURED COMMUNITY DEVELOPMENT FINANCIAL
- 11 INSTITUTION ACCESS TO FEDERAL HOME
- 12 LOAN BANK ADVANCES.
- 13 Section 10 of the Federal Home Loan Bank Act (12
- 14 U.S.C. 1430) is amended by adding at the end the follow-
- 15 ing new subsection:
- 16 "(k) Community Development Financial Insti-
- 17 TUTION ACCESS TO ADVANCES.—Any insured community
- 18 development financial institution (as defined in section
- 19 3(e) of the Community Development Banking and Finan-
- 20 cial Institutions Act of 1993) which meets the require-
- 21 ments of subparagraphs (A) and (B) of section 4(a)(1)
- 22 may obtain advances from the appropriate Federal home
- 23 loan bank in accordance with this section in the same
- 24 manner and to the same extent as members of such bank

	133
1	without regard to any stock purchase requirement imposed
2	on members under this Act.".
3	SEC. 221. COMMUNITY INVESTMENT PROGRAM INCEN-
4	TIVES.
5	(a) Assets Derived From CIP Advances Includ-
6	IBLE WITHOUT LIMITATION FOR PURPOSES OF QTL
7	Test.—Section $10(m)(4)(C)(ii)$ of the Home Owners'
8	Loan Act (12 U.S.C. 1467a(m)(4)(C)(ii)) is amended by
9	adding at the end the following new subclause:
10	"(VII) Loan assets derived from
11	the proceeds of an advance made to
12	the savings association from a Federal
13	home loan bank under the community
14	investment program of such bank.".
15	(b) Authority to Waive FHLB Stock Purchase
16	REQUIREMENT IN CONNECTION WITH A CIP ADVANCE.—
17	Section 6(b) of the Federal Home Loan Bank Act (12
18	U.S.C. 1426(b)) is amended by adding at the end the fol-
19	lowing new paragraph:
20	"(6) Treatment of CIP advances.—A Fed-
21	eral home loan bank may waive the requirement that
22	advances to such member from the bank's commu-
23	nity investment program be taken into account in
24	determining the amount of aggregate outstanding

1	advances to the member from the bank for purposes
2	of this subsection.".
3	(c) Treatment of Economic Development
4	Loans and Assets Derived From CIP Advances as
5	COLLATERAL FOR ADDITIONAL FHLB ADVANCES.—Sec-
6	tion 10(a) of the Federal Home Loan Bank Act (12
7	U.S.C. 1430(a)) is amended—
8	(1) by redesignating paragraph (5) as para-
9	graph (6);
10	(2) in paragraph (6) (as so redesignated), by
11	striking "(1) through (4)" and inserting "(1)
12	through (5)"; and
13	(3) by inserting after paragraph (4) the follow-
14	ing new paragraph:
15	"(5) Economic development loans derived from
16	the proceeds of an advance made to a member from
17	a Federal home loan bank under the community in-
18	vestment program of such bank.".
10	

- 19 SEC. 222. 30 PERCENT LENDING CAP INCREASED.
- 20 Paragraph (2) of the 1st subsection (e) of section 10
- 21 of the Federal Home Loan Bank Act (12 U.S.C.

- 1 1430(e)(2)) is amended by striking "30 percent" and in-
- 2 serting "40 percent".

Passed the House of Representatives November 21, 1993.

Attest: DONNALD K. ANDERSON,

Clerk.

HR 3474 RFS——2

HR 3474 RFS——3

HR 3474 RFS——4

HR 3474 RFS——5

HR 3474 RFS——6

HR 3474 RFS——7

HR 3474 RFS——8

HR 3474 RFS——9