103D CONGRESS 2D SESSION

H. R. 3739

To amend the Internal Revenue Code of 1986 to provide all taxpayers with a 50 percent deduction for capital gains, to index the basis of certain capital assets, and to allow the capital loss deduction for losses on the sale or exchange of an individual's principal residence.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 26, 1994

Mr. Archer (for himself, Mr. Crane, Mr. Thomas of California, Mr. Shaw, Mr. Sundquist, Mrs. Johnson of Connecticut, Mr. Houghton, Mr. Herger, Mr. McCrery, Mr. Hancock, Mr. Camp, and Mr. Zimmer) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to provide all taxpayers with a 50 percent deduction for capital gains, to index the basis of certain capital assets, and to allow the capital loss deduction for losses on the sale or exchange of an individual's principal residence.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Capital Formation and
- 5 Jobs Creation Act of 1994".

SEC. 2. 50 PERCENT CAPITAL GAINS DEDUCTION.

- 2 (a) GENERAL RULE.—Part I of subchapter P of
- 3 chapter 1 of the Internal Revenue Code of 1986 (relating
- 4 to treatment of capital gains) is amended to read as fol-
- 5 lows:

6 "PART I—TREATMENT OF CAPITAL GAINS

"Sec. 1201. Capital gains deduction.

7 "SEC. 1201. CAPITAL GAINS DEDUCTION.

- 8 "(a) GENERAL RULE.—If for any taxable year a tax-
- 9 payer has a net capital gain, 50 percent of such gain shall
- 10 be a deduction from gross income.
- 11 "(b) ESTATES AND TRUSTS.—In the case of an es-
- 12 tate or trust, the deduction shall be computed by excluding
- 13 the portion (if any) of the gains for the taxable year from
- 14 sales or exchanges of capital assets which, under sections
- 15 652 and 662 (relating to inclusions of amounts in gross
- 16 income of beneficiaries of trusts), is includible by the in-
- 17 come beneficiaries as gain derived from the sale or ex-
- 18 change of capital assets.
- 19 "(c) COORDINATION WITH TREATMENT OF CAPITAL
- 20 GAIN UNDER LIMITATION ON INVESTMENT INTEREST.—
- 21 For purposes of this section, the net capital gain for any
- 22 taxable year shall be reduced (but not below zero) by the
- 23 amount which the taxpayer takes into account as invest-
- 24 ment income under section 163(d)(4)(B)(iii).
- 25 "(d) Transitional Rule.—

1	"(1) IN GENERAL.—In the case of a taxable
2	year which includes February 1, 1994, the amount
3	taken into account as the net capital gain under
4	subsection (a) shall not exceed the net capital gain
5	determined by only taking into account gains and
6	losses properly taken into account for the portion of
7	the taxable year on or after February 1, 1994.
8	"(2) Special rules for pass-thru enti-
9	TIES.—
10	"(A) IN GENERAL.—In applying paragraph
11	(1) with respect to any pass-thru entity, the de-
12	termination of when gains and losses are prop-
13	erly taken into account shall be made at the en-
14	tity level.
15	"(B) Pass-thru entity defined.—For
16	purposes of subparagraph (A), the term 'pass-
17	thru entity' means—
18	"(i) a regulated investment company,
19	"(ii) a real estate investment trust,
20	"(iii) an S corporation,
21	"(iv) a partnership,
22	"(v) an estate or trust, and
23	"(vi) a common trust fund."
24	(b) DEDUCTION ALLOWABLE IN COMPUTING AD-
25	JUSTED GROSS INCOME.—Subsection (a) of section 62 of

1	such Code is amended by inserting after paragraph (15)
2	the following new paragraph:
3	"(16) Long-term capital gains.—The de-
4	duction allowed by section 1201."
5	(c) Technical and Conforming Changes.—
6	(1) Section 13113 of the Revenue Reconcili-
7	ation Act of 1993 (relating to 50-percent exclusion
8	for gain from certain small business stock), and the
9	amendments made by such section, are hereby re-
10	pealed; and the Internal Revenue Code of 1986 shall
11	be applied as if such section (and amendments) had
12	never been enacted.
13	(2) Section 1 of such Code is amended by strik-
14	ing subsection (h).
15	(3) Paragraph (1) of section 170(e) of such
16	Code is amended by striking "the amount of gain"
17	in the material following subparagraph $(B)(ii)$ and
18	inserting "50 percent of the amount of gain".
19	(4)(A) Paragraph (2) of section 172(d) of such
20	Code is amended to read as follows:
21	"(2) Capital gains and losses.—
22	"(A) Losses of Taxpayers other than
23	CORPORATIONS.—In the case of a taxpayer
24	other than a corporation, the amount deductible
25	on account of losses from sales or exchanges of

- capital assets shall not exceed the amount includible on account of gains from sales or exchanges of capital assets.
- 4 "(B) DEDUCTION UNDER SECTION 1201.—
 5 The deduction under section 1201 shall not be
 6 allowed."
 - (B) Subparagraph (B) of section 172(d)(4) of such Code is amended by striking "paragraphs (1) and (3)" and inserting "paragraphs (1), (2)(B), and (3)".
 - (5) Paragraph (4) of section 642(c) of such Code is amended to read as follows:
 - "(4) Adjustments.—To the extent that the amount otherwise allowable as a deduction under this subsection consists of gain from the sale or exchange of capital assets held for more than 1 year, proper adjustment shall be made for any deduction allowable to the estate or trust under section 1201 (relating to deduction for excess of capital gains over capital losses). In the case of a trust, the deduction allowed by this subsection shall be subject to section 681 (relating to unrelated business income)."
 - (6) Paragraph (3) of section 643(a) of such Code is amended by adding at the end thereof the following new sentence: "The deduction under sec-

1	tion 1201 (relating to deduction of excess of capital
2	gains over capital losses) shall not be taken into ac-
3	count."
4	(7) Paragraph (4) of section 691(c) of such
5	Code is amended by striking "sections 1(h), 1201,
6	and 1211" and inserting "sections 1201 and 1211".
7	(8) The second sentence of section 871(a)(2) of
8	such Code is amended by inserting "such gains and
9	losses shall be determined without regard to section
10	1201 (relating to deduction for capital gains) and"
11	after "except that".
12	(9) Subsection (d) of section 1044 of such Code
13	is amended by striking the last sentence.
14	(10)(A) Paragraph (2) of section 1211(b) of
15	such Code is amended to read as follows:
16	"(2) the sum of—
17	"(A) the excess of the net short-term cap-
18	ital loss over the net long-term capital gain, and
19	"(B) one-half of the excess of the net long-
20	term capital loss over the net short-term capital
21	gain.''
22	(B) So much of paragraph (2) of section
23	1212(b) of such Code as precedes subparagraph (B)
24	thereof is amended to read as follows:
25	"(2) Special rilles —

1	"(A) Adjustments.—
2	"(i) For purposes of determining the
3	excess referred to in paragraph (1)(A),
4	there shall be treated as short-term capital
5	gain in the taxable year an amount equal
6	to the lesser of—
7	"(I) the amount allowed for the
8	taxable year under paragraph (1) or
9	(2) of section 1211(b), or
10	"(II) the adjusted taxable income
11	for such taxable year.
12	"(ii) For purposes of determining the
13	excess referred to in paragraph (1)(B),
14	there shall be treated as short-term capital
15	gain in the taxable year an amount equal
16	to the sum of—
17	"(I) the amount allowed for the
18	taxable year under paragraph (1) or
19	(2) of section 1211(b) or the adjusted
20	taxable income for such taxable year,
21	whichever is the least, plus
22	"(II) the excess of the amount
23	described in subclause (I) over the net
24	short-term capital loss (determined

1	without regard to this subsection) for
2	such year."
3	(11) Paragraph (1) of section 1402(i) of such
4	Code is amended by inserting ", and the deduction
5	provided by section 1201 shall not apply" before the
6	period at the end thereof.
7	(12) Section 12 of such Code is amended by
8	striking paragraph (4) and redesignating the follow-
9	ing paragraphs accordingly.
10	(13) Paragraph (2) of section 527(b) of such
11	Code is hereby repealed.
12	(14) Subparagraph (D) of section 593(b)(2) of
13	such Code is amended by adding "and" at the end
14	of clause (iii), by striking ", and" at the end of
15	clause (iv) and inserting a period, and by striking
16	clause (v).
17	(15) Paragraph (2) of section 801(a) of such
18	Code is hereby repealed.
19	(16) Subsection (c) of section 831 of such Code
20	is amended by striking paragraph (1) and redesig-
21	nating the following paragraphs accordingly.
22	(17)(A) Subparagraph (A) of section 852(b)(3)
23	of such Code is amended by striking ", determined
24	as provided in section 1201(a), on" and inserting
25	"of 17.5 percent of".

1	(B) Clause (iii) of section 852(b)(3)(D) of such
2	Code is amended—
3	(i) by striking "65 percent" and inserting
4	"82.5 percent", and
5	(ii) by striking "section 1201(a)" and in-
6	serting ''subparagraph (A)''.
7	(18) Clause (ii) of section 857(b)(3)(A) of such
8	Code is amended by striking "determined at the rate
9	provided in section 1201(a) on" and inserting "of
10	17.5 percent of".
11	(19) Paragraph (1) of section 882(a) of such
12	Code is amended by striking "section 11, 55, or
13	1201(a)" and inserting "section 11 or 55".
14	(20) Subsection (b) of section 904 of such Code
15	is amended by striking paragraphs $(2)(B)$, $(3)(B)$,
16	(3)(D), and (3)(E).
17	(21) Subsection (b) of section 1374 of such
18	Code is amended by striking paragraph (4).
19	(22) Subsection (b) of section 1381 is amended
20	by striking "or 1201".
21	(23) Paragraph (1) of section 1445(e) of such
22	Code is amended by striking "35 percent (or, to the
23	extent provided in regulations, 28 percent)" and in-
24	serting "17.5 percent (or, to the extent provided in
25	regulations, 19.8 percent)".

1	(24) Clause (i) of section $6425(c)(1)(A)$ of such
2	Code is amended by striking "or 1201(a)".
3	(25) Clause (i) of section 6655(g)(1)(A) of such
4	Code is amended by striking "or 1201(a)".
5	(26)(A) The second sentence of section
6	7518(g)(6)(A) of such Code is amended—
7	(i) by striking "during a taxable year to
8	which section 1(h) or 1201(a) applies", and
9	(ii) by striking "28 percent (34 percent"
10	and inserting "19.8 percent (17.5 percent".
11	(B) The second sentence of section
12	607(h)(6)(A) of the Merchant Marine Act, 1936 is
13	amended—
14	(i) by striking "during a taxable year to
15	which section 1(h) or 1201(a) of such Code ap-
16	plies", and
17	(ii) by striking "28 percent (34 percent"
18	and inserting "19.8 percent (17.5 percent".
19	(d) Effective Date.—
20	(1) In general.—Except as otherwise pro-
21	vided in this subsection, the amendments made by
22	this section shall apply to taxable years ending after
23	the date of the enactment of this Act.
24	(2) Transitional rule.—The amendments
25	made by subsection (c) (other than paragraph (3))

1	shall not apply to gains and losses properly taken
2	into account for the portion of the taxable year be-
3	fore February 1, 1994.
4	(3) Contributions.—The amendment made
5	by subsection (c)(3) shall apply only to contributions
6	on or after February 1, 1994.
7	(4) WITHHOLDING.—The amendment made by
8	subsection (c)(23) shall apply only to amounts paid
9	after the date of the enactment of this Act.
10	SEC. 3. INDEXING OF CERTAIN ASSETS FOR PURPOSES OF
11	DETERMINING GAIN OR LOSS.
12	(a) In General.—Part II of subchapter O of chap-
13	ter 1 of the Internal Revenue Code of 1986 (relating to
14	basis rules of general application) is amended by inserting
15	after section 1021 the following new section:
16	"SEC. 1022. INDEXING OF CERTAIN ASSETS FOR PURPOSES
17	OF DETERMINING GAIN OR LOSS.
18	"(a) General Rule.—
19	"(1) Indexed basis substituted for ad-
20	JUSTED BASIS.—Except as otherwise provided in
21	this subsection, if an indexed asset which has been
22	held for more than 1 year is sold or otherwise dis-
23	posed of, for purposes of this title the indexed basis
24	of the asset shall be substituted for its adjusted

basis.

25

1	"(2) Exception for depreciation, etc.—
2	The deduction for depreciation, depletion, and amor-
3	tization shall be determined without regard to the
4	application of paragraph (1) to the taxpayer or any
5	other person.
6	"(b) Indexed Asset.—
7	"(1) In general.—For purposes of this sec-
8	tion, the term 'indexed asset' means—
9	"(A) stock in a corporation, and
10	"(B) tangible property (or any interest
11	therein),
12	which is a capital asset or property used in the trade
13	or business (as defined in section 1231(b)).
14	"(2) Certain property excluded.—For
15	purposes of this section, the term 'indexed asset'
16	does not include—
17	"(A) Creditor's interest.—Any interest
18	in property which is in the nature of a credi-
19	tor's interest.
20	"(B) Options.—Any option or other right
21	to acquire an interest in property.
22	"(C) NET LEASE PROPERTY.—In the case
23	of a lessor, net lease property (within the mean-
24	ing of subsection $(i)(3)$.

1	"(D) CERTAIN PREFERRED STOCK.—Stock
2	which is fixed and preferred as to dividends and
3	does not participate in corporate growth to any
4	significant extent.
5	"(E) STOCK IN FOREIGN CORPORA-
6	TIONS.—Stock in a foreign corporation.
7	"(F) STOCK IN S CORPORATIONS.—Stock
8	in an S corporation.
9	"(3) Exception for stock in foreign cor-
10	PORATION WHICH IS REGULARLY TRADED ON NA-
11	tional or regional exchange.—Paragraph
12	(2)(E) shall not apply to stock in a foreign corpora-
13	tion the stock of which is listed on the New York
14	Stock Exchange, the American Stock Exchange, the
15	national market system operated by the National As-
16	sociation of Securities Dealers, or any domestic re-
17	gional exchange for which quotations are published
18	on a regular basis other than—
19	"(A) stock of a foreign investment com-
20	pany (within the meaning of section 1246(b)),
21	"(B) stock in a passive foreign investment
22	company (as defined in section 1296), and
23	"(C) stock in a foreign corporation held by
24	a United States person who meets the require-
25	ments of section 1248(a)(2).

1	"(c) Indexed Basis.—For purposes of this section:
2	"(1) GENERAL RULE.—Except as provided in
3	paragraph (2), the indexed basis for any asset is-
4	"(A) the adjusted basis of the asset, multi-
5	plied by
6	"(B) the applicable inflation ratio.
7	"(2) Applicable inflation ratio.—The ap-
8	plicable inflation ratio for any asset is the percent-
9	age arrived at by dividing—
10	"(A) the gross national product deflator
11	the calendar quarter in which the disposition
12	takes place, by
13	"(B) the gross national product deflator
14	for the calendar quarter in which the asset was
15	acquired by the taxpayer (or, if later, the cal-
16	endar quarter ending on December 31, 1994).
17	The applicable inflation ratio shall not be taken into
18	account unless it is greater than 1. The applicable
19	inflation ratio for any asset shall be rounded to the
20	nearest one-tenth of 1 percent.
21	"(3) Gross national product deflator.—
22	The gross national product deflator for any calendar
23	quarter is the implicit price deflator for the gross
24	national product for such quarter (as shown in the
25	first revision thereof).

"(d) SHORT SALES.—

"(1) IN GENERAL.—In the case of a short sale of an indexed asset with a short sale period in excess of 1 year, for purposes of this title, the amount realized shall be an amount equal to the amount realized (determined without regard to this paragraph) multiplied by the applicable inflation ratio. In applying subsection (c)(3) for purposes of the preceding sentence, the date on which the property is sold short shall be treated as the date on which the holding period for the asset begins and the closing date for the sale shall be treated as the date of disposition.

- "(2) Short sale of substantially identical property substantially identical to an asset held by the taxpayer, the asset held by the taxpayer and the substantially identical property shall not be treated as indexed assets for the short sale period.
- "(3) Short sale period.—For purposes of this subsection, the short sale period begins on the day after property is sold and ends on the closing date for the sale.
- 24 "(e) Treatment of Regulated Investment 25 Companies and Real Estate Investment Trusts.—

1	"(1) Adjustments at entity level.—
2	"(A) In general.—Except as otherwise
3	provided in this paragraph, the adjustment
4	under subsection (a) shall be allowed to any
5	qualified investment entity (including for pur-
6	poses of determining the earnings and profits of
7	such entity).
8	"(B) Exception for qualification
9	PURPOSES.—This section shall not apply for
10	purposes of sections 851(b) and 856(c).
11	"(2) Adjustments to interests held in
12	ENTITY.—
13	"(A) IN GENERAL.—Stock in a qualified
14	investment entity shall be an indexed asset for
15	any calendar month in the same ratio as the
16	fair market value of the assets held by such en-
17	tity at the close of such month which are in-
18	dexed assets bears to the fair market value of
19	all assets of such entity at the close of such
20	month.
21	"(B) RATIO OF 90 PERCENT OR MORE.—If
22	the ratio for any calendar month determined
23	under subparagraph (A) would (but for this
24	subparagraph) be 90 percent or more, such
25	ratio for such month shall be 100 percent.

1	"(C) RATIO OF 10 PERCENT OR LESS.—If
2	the ratio for any calendar month determined
3	under subparagraph (A) would (but for this
4	subparagraph) be 10 percent or less, such ratio
5	for such month shall be zero.
6	"(D) VALUATION OF ASSETS IN CASE OF
7	REAL ESTATE INVESTMENT TRUSTS.—Nothing
8	in this paragraph shall require a real estate in-
9	vestment trust to value its assets more fre-
10	quently than once each 36 months (except
11	where such trust ceases to exist). The ratio
12	under subparagraph (A) for any calendar
13	month for which there is no valuation shall be
14	the trustee's good faith judgment as to such
15	valuation.
16	"(3) Qualified investment entity.—For
17	purposes of this subsection, the term 'qualified in-
18	vestment entity' means—
19	"(A) a regulated investment company
20	(within the meaning of section 851), and
21	"(B) a real estate investment trust (within
22	the meaning of section 856).
23	"(f) Other Pass-Thru Entities.—
24	"(1) Partnerships.—

1	"(A) IN GENERAL.—In the case of a part-
2	nership, the adjustment made under subsection
3	(a) at the partnership level shall be passed
4	through to the partners.
5	"(B) Special rule in the case of sec-
6	TION 754 ELECTIONS.—In the case of a transfer
7	of an interest in a partnership with respect to
8	which the election provided in section 754 is in
9	effect—
10	"(i) the adjustment under section
11	743(b)(1) shall, with respect to the trans-
12	feror partner, be treated as a sale of the
13	partnership assets for purposes of applying
14	this section, and
15	"(ii) with respect to the transferee
16	partner, the partnership's holding period
17	for purposes of this section in such assets
18	shall be treated as beginning on the date
19	of such adjustment.
20	"(2) S CORPORATIONS.—In the case of an S
21	corporation, the adjustment made under subsection
22	(a) at the corporate level shall be passed through to
23	the shareholders.
24	"(3) COMMON TRUST FUNDS.—In the case of a
25	common trust fund the adjustment made under sub-

1	section (a) at the trust level shall be passed through
2	to the participants.
3	"(g) Dispositions Between Related Persons.—
4	"(1) IN GENERAL.—This section shall not apply
5	to any sale or other disposition of property between
6	related persons except to the extent that the basis
7	of such property in the hands of the transferee is a
8	substituted basis.
9	"(2) Related Persons Defined.—For pur-
10	poses of this section, the term 'related persons'
11	means—
12	"(A) persons bearing a relationship set
13	forth in section 267(b), and
14	"(B) persons treated as single employer
15	under subsection (b) or (c) of section 414.
16	"(h) Transfers To Increase Indexing Adjust-
17	MENT.—If any person transfers cash, debt, or any other
18	property to another person and the principal purpose of
19	such transfer is to secure or increase an adjustment under
20	subsection (a), the Secretary may disallow part or all of
21	such adjustment or increase.
22	"(i) Special Rules.—For purposes of this section:
23	"(1) Treatment as separate asset.—In the
24	case of any asset, the following shall be treated as
25	a separate asset:

1	"(A) A substantial improvement to prop-
2	erty.
3	"(B) In the case of stock of a corporation,
4	a substantial contribution to capital.
5	"(C) Any other portion of an asset to the
6	extent that separate treatment of such portion
7	is appropriate to carry out the purposes of this
8	section.
9	"(2) Assets which are not indexed assets
10	THROUGHOUT HOLDING PERIOD.—The applicable in-
11	flation ratio shall be appropriately reduced for peri-
12	ods during which the asset was not an indexed asset.
13	"(3) Net lease property defined.—The
14	term 'net lease property' means leased property
15	where—
16	"(A) the term of the lease (taking into ac-
17	count options to renew) was 50 percent or more
18	of the useful life of the property, and
19	"(B) for the period of the lease, the sum
20	of the deductions with respect to such property
21	which are allowable to the lessor solely by rea-
22	son of section 162 (other than rents and reim-
23	bursed amounts with respect to such property)
24	is 15 percent or less of the rental income pro-
25	duced by such property.

- "(4) TREATMENT OF CERTAIN DISTRIBU-TIONS.—A distribution with respect to stock in a corporation which is not a dividend shall be treated as a disposition.
 - "(5) SECTION CANNOT INCREASE ORDINARY LOSS.—To the extent that (but for this paragraph) this section would create or increase a net ordinary loss to which section 1231(a)(2) applies or an ordinary loss to which any other provision of this title applies, such provision shall not apply. The taxpayer shall be treated as having a long-term capital loss in an amount equal to the amount of the ordinary loss to which the preceding sentence applies.
 - "(6) Acquisition date where there has been a prior application of subsection (a)(1) with respect to the taxpayer.—If there has been a prior application of subsection (a)(1) to an asset while such asset was held by the taxpayer, the date of acquisition of such asset by the taxpayer shall be treated as not earlier than the date of the most recent such prior application.
 - "(7) COLLAPSIBLE CORPORATIONS.—The application of section 341(a) (relating to collapsible corporations) shall be determined without regard to this section.

- 1 "(j) REGULATIONS.—The Secretary shall prescribe
- 2 such regulations as may be necessary or appropriate to
- 3 carry out the purposes of this section."
- 4 (b) CLERICAL AMENDMENT.—The table of sections
- 5 for part II of subchapter O of chapter 1 of such Code
- 6 is amended by inserting after the item relating to section
- 7 1021 the following new item:

"Sec. 1022. Indexing of certain assets for purposes of determining gain or loss."

- 8 (c) Adjustment To Apply for Purposes of De-
- 9 TERMINING EARNINGS AND PROFITS.—Subsection (f) of
- 10 section 312 of such Code (relating to effect on earnings
- 11 and profits of gain or loss and of receipt of tax-free dis-
- 12 tributions) is amended by adding at the end thereof the
- 13 following new paragraph:
- 14 "(3) Effect on Earnings and Profits of
- 15 INDEXED BASIS.—

For substitution of indexed basis for adjusted basis in the case of the disposition of certain assets, see section 1022(a)(1)."

- 16 (d) Effective Date.—The amendments made by
- 17 this section shall apply to dispositions after December 31,
- 18 1994, in taxable years ending after such date.

1	SEC. 4. CAPITAL LOSS DEDUCTION ALLOWED WITH RE
2	SPECT TO SALE OR EXCHANGE OF PRINCIPAL
3	RESIDENCE.
4	(a) IN GENERAL.—Subsection (c) of section 165 or
5	the Internal Revenue Code of 1986 (relating to limitation
6	on losses of individuals) is amended by striking "and" as
7	the end of paragraph (2), by striking the period at the
8	end of paragraph (3) and inserting "; and", and by adding
9	at the end the following new paragraph:
10	"(4) losses arising from the sale or exchange or
11	the principal residence (within the meaning of sec-
12	tion 1034) of the taxpayer."
13	(b) Effective Date.—The amendment made by
14	subsection (a) shall apply to sales and exchanges on or
15	after February 1, 1994, in taxable years ending after such
16	date.

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