# H. R. 3885

To direct the Consumer Product Safety Commission to promulgate fire safety standards for cigarettes, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

February 23, 1994

Mr. Moakley introduced the following bill; which was referred to the Committee on Energy and Commerce

## A BILL

To direct the Consumer Product Safety Commission to promulgate fire safety standards for cigarettes, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE, FINDINGS.
- 4 (a) SHORT TITLE.—This Act may be cited as "Fire
- 5 Safe Cigarette Act of 1994".
- 6 (b) FINDINGS.—The Congress finds that—
- 7 (1) cigarette ignited fires are the leading cause
- 8 of fire deaths in the United States,
- 9 (2) in 1990 there were 1,200 deaths from ciga-
- rette ignited fires, 3,360 civilian injuries from such

- fires, and \$400 million in property damage caused by such fires,
  - (3) over 100 children are killed each year from cigarette related fires,
    - (4) the results accomplished under the Cigarette Safety Act of 1984 and the Fire Safe Cigarette Act of 1990 complete the necessary technical work for a cigarette fire safety standard,
    - (5) it is appropriate for the Congress to require by law the establishment of a cigarette fire safety standard for the manufacture and importation of cigarettes,
  - (6) the most recent study by the Consumer Product Safety Commission found that the cost of the loss of human life and personal property from not having a cigarette fire safety standard is \$4,000,000,000 a year, and
- 18 (7) it is appropriate that the regulatory exper-19 tise of the Consumer Product Safety Commission be 20 used to implement a cigarette fire safety standard.

#### 21 SEC. 2. CIGARETTE FIRE SAFETY STANDARD.

- 22 (a) IN GENERAL.—Not later than one year after the
- 23 date of the enactment of this Act, the Consumer Product
- 24 Safety Commission shall by rule issue a cigarette fire safe-
- 25 ty standard for cigarettes to reduce the risk of ignition

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- 1 presented by cigarettes. In establishing the standard the
- 2 Commission shall—
- 3 (1) consult with the National Institute of 4 Standards and Technology and make use of its ca-5 pabilities as it deems necessary and seek the advice 6 and expertise of other Federal and State agencies 7 engaged in fire safety, and
- 8 (2) take into account the final report to the 9 Congress made by the Commission and the Tech-10 nical Advisory Group established under section 3 of 11 the Fire Safe Cigarette Act of 1990 in which it was 12 found that cigarettes with a low ignition propensity 13 are already on the market.
- (b) Stockpiling.—The Commission shall include in the rule issued under subsection (a) a prohibition of stock-piling of cigarettes to which the standard issued under subsection (a) will not apply. For purposes of this subsection, the term "stockpile" means the manufacturing or importing of a cigarette between the date a standard is issued under subsection (a) and the date the standard is to take effect at a rate greater than the rate the cigarettes were manufactured or imported for the one year period ending on the date the standard was issued.

- 1 (c) Procedure.—The rule under subsection (a)
- 2 shall be issued in accordance with section 553 of title 5,
- 3 United States Code.

- 4 (d) Effective Date.—The Commission shall pre-
- 5 scribe the effective date of the rule issued under subsection
- 6 (a), except that such date may not be later than 2 years
- 7 after the date of the enactment of this Act.
- 8 (e) Judicial Review.—
  - (1) GENERAL RULE.—Any person who is adversely affected by a rule issued under subsection (a) may, at any time before the 60th day after the Commission issues the rule, file a petition with the United States Court of Appeals for the District of Columbia Circuit or for any other circuit in which such person resides or has its principal place of business to obtain judicial review of the rule. A copy of the petition shall be forthwith transmitted by the clerk of the court to the Secretary. The Commission shall file in the court the record of the proceedings on which the Commission based the rule as provided in section 2112 of title 28, United States Code.
    - (2) Additional evidence.—If the petitioner applies to the court for leave to adduce additional evidence, and shows to the satisfaction of the court that such additional evidence is material and that

the proceeding before the Commission, the court may order such additional evidence (and evidence in rebuttal thereof) to be taken before the Commission

there was no opportunity to adduce such evidence in

- 5 in a hearing or in such other manner, and upon such
- 6 terms and conditions, as the court deems proper.
- 7 The Commission may modify the Commission's find-
- 8 ings as to the facts, or make new findings, by reason
- 9 of the additional evidence so taken, and the Commis-
- sion shall file such modified or new findings, and the
- 11 Commission's recommendations, if any, for the
- modification of the rule.
- 13 (3) COURT JURISDICTION.—Upon the filing of
- a petition under paragraph (1), the court shall have
- jurisdiction to review the rule of the Commission, as
- modified, in accordance with chapter 7 of title 5,
- 17 United States Code.

#### 18 SEC. 3. ENFORCEMENT.

- 19 (a) Prohibition.—No person may manufacture or
- 20 import a cigarette unless the cigarette is in compliance
- 21 with a cigarette fire safety standard issued under section
- 22 2(a).

- 23 (b) Penalty.—A violation of subsection (a) shall be
- 24 considered a violation of section 19 of the Consumer Prod-
- 25 uct Safety Act.

#### SEC. 4. PREEMPTION.

- 2 (a) IN GENERAL.—This Act and the cigarette fire
- 3 safety standard promulgated under section 2(a) do not
- 4 preempt or otherwise affect in any way any law of a State
- 5 or political subdivision which prescribes a fire safety
- 6 standard for cigarettes which is more stringent than the
- 7 standard promulgated under section 2(a).
- 8 (b) Defenses.—In any civil action for damages
- 9 compliance with the fire safety standard promulgated
- 10 under section 2(a) may not be admitted as a defense.

#### 11 SEC. 5. DEFINITIONS.

- For purposes of this Act:
- 13 (1) The term "Commission" means the
- 14 Consumer Product Safety Commission.
- 15 (2) The term "cigarette" has the meaning pre-
- scribed by section 3 of the Federal Cigarette Label-
- ing and Advertising Act.