Union Calendar No. 344

^{103d} CONGRESS H. R. 4003

[Report No. 103–544, Parts I and II]

A BILL

To authorize appropriations for fiscal year 1995 for certain maritime programs of the Department of Transportation, to amend the Merchant Marine Act, 1936, as amended, to revitalize the United States-flag merchant marine, and for other purposes.

July 29, 1994

Reported from the Committee on Ways and Means with an amendment, committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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103D CONGRESS 2D Session

[Report No. 103-544, Parts I and II]

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IN THE HOUSE OF REPRESENTATIVES

March 10, 1994

Mr. STUDDS (for himself, Mr. FIELDS of Texas, Mr. LIPINSKI, and Mr. MAN-TON) (all by request) introduced the following bill; which was referred to the Committee on Merchant Marine and Fisheries

JUNE 13, 1994

Reported with an amendment, referred to the Committee on the Ways and Means for a period ending not later than July 15, 1994, for consideration of such provisions contained in the bill and amendment as fall within the jurisdiction of that committee pursuant to clause 1(v), rule X

[Strike out all after the enacting clause and insert the part printed in italic]

JULY 12, 1994

Referral to the Committee on the Ways and Means extended for a period ending not later than July 22, 1994

JULY 21, 1994

Referral to the Committee on the Ways and Means extended for a period ending not later than July 28, 1994

JULY 28, 1994

Referral to the Committee on the Ways and Means extended for a period ending not later than July 29, 1994

JULY 29, 1994

Additional sponsor: Mr. DARDEN

July 29, 1994

Reported from the Committee on the Ways and Means with an amendment, committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[Omit the part in black brackets and insert the part in boldface roman] [For text of introduced bill, see copy of bill as introduced on March 10, 1994]

A BILL

- To authorize appropriations for fiscal year 1995 for certain maritime programs of the Department of Transportation, to amend the Merchant Marine Act, 1936, as amended, to revitalize the United States-flag merchant marine, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the 'Maritime Administra5 tion and Promotional Reform Act of 1994''.

TITLE I—MARITIME ADMINISTRATION

8 SEC. 101. SHORT TITLE.

- 9 This title may be cited as the "Maritime Administra-
- 10 tion Authorization Act for Fiscal Year 1995".

11SEC. 102. AUTHORIZATIONS FOR THE MARITIME ADMINIS-12TRATION.

(a) AUTHORIZATIONS.—For fiscal year 1995, there are
authorized to be appropriated to the Secretary of Transpor-

tation for use for the Maritime Administration the follow ing amounts:

3	(1) Any amounts necessary to liquidate obliga-
4	tions under operating-differential subsidy contracts
5	for the fiscal year 1995 portion of the total contract
6	authority.
7	(2) \$43,076,000 for expenses related to man-
8	power, education, and training, including—
9	(A) \$30,701,000 for maritime training at
10	the United States Merchant Marine Academy at
11	Kings Point, New York;
12	(B) \$10,525,000 for assistance to the State
13	maritime academies (including reimbursement of
14	fuel costs associated with the operation of train-
15	ing vessels), of which \$1,200,000 may be used for
16	training simulators for the State maritime acad-
17	emies; and
18	(C) \$1,850,000 for manpower and addi-
19	tional training.
20	(3) \$35,124,000 for operating programs, includ-
21	ing—
22	(A) \$20,866,000 for general administration;
23	(B) \$9,216,000 for development and use of
24	water transportation systems;

1	(C) \$3,627,000 for research, technology, and
2	analysis; and
3	(D) \$1,415,000 for national security sup-
4	port capabilities.
5	(4)(A) \$248,800,000 for the National Defense Re-
6	serve Fleet (including the Ready Reserve Force com-
7	ponent of that fleet), including—
8	(i) \$228,448,000 for maintenance and oper-
9	ations in support of the Ready Reserve Force;
10	(ii) \$6,352,000 for maintenance and oper-
11	ations in support of the National Defense Re-
12	serve Fleet;
13	(iii) \$4,000,000 for facilities; and
14	(iv) \$10,000,000 to repair and convert the
15	vessel T-AGS 39 MAURY for use as a training
16	vessel at the California Maritime Academy.
17	(B) As a condition of making any payment from
18	amounts appropriated under subparagraph (A)(iv),
19	the Secretary shall require that the California Mari-
20	time Academy agree to make the T-AGS 39 MAURY
21	available to the Ready Reserve Force of the National
22	Defense Reserve Fleet upon request by the Secretary
23	and the Secretary of Defense.
24	(5) \$4,000,000 to pay administrative costs relat-
25	ed to new loan guarantee commitments under title XI

of the Merchant Marine Act, 1936 (46 App. U.S.C.
 1271 et seq.), relating to Federal ship mortgage insur ance.

4 (6) \$50,000,000 for costs (as that term is defined
5 in section 502 of the Federal Credit Reform Act of
6 1990 (2 U.S.C. 661a)) of new loan guarantee commit7 ments under title XI of the Merchant Marine Act,
8 1936 (46 App. U.S.C. 1271 et seq.).

9 (b) USE OF PROCEEDS OF SALES.—Notwithstanding 10 any other provision of law, the Secretary of Transportation 11 may use proceeds derived from the sale or disposal of 12 National Defense Reserve Fleet vessels, that are currently 13 collected and retained by the Maritime Administration, as 14 follows:

(1) For facility and ship maintenance, modernization and repair, acquisition of equipment,
training simulators, and fuel costs necessary to maintain training at the United States Merchant Marine
Academy and the State maritime academies.

(2) The Secretary shall pay from those proceeds
(2) The Secretary shall pay from those proceeds
(2) \$4,000,000 to the California Maritime Academy to repair and convert the vessel T-AGS 39 MAURY for
use as a training vessel at the Academy.

(3) The Secretary shall pay from those proceeds 1 2 up to \$50,000 to the Great Lakes Maritime Academy 3 for operation of the training vessel of the Academy. 4 SEC. 103. REIMBURSEMENT OF CERTAIN FEES BY STATE 5 MARITIME ACADEMIES. 6 (a) CONDITION OF ASSISTANCE.—Section 1304(d) of the Merchant Marine Act, 1936 (46 App. U.S.C. 1295(d)) 7 is amended by adding at the end the following: 8 "(3)(A) Subject to subparagraph (B), an agreement 9 under this subsection shall require a State maritime acad-10 emy to reimburse each qualified individual for any fee or 11 charge for which the individual is liable to the United 12 States for-13 "(i) the issuance of an entry level license under 14 chapter 71 of title 46, United States Code; 15 "(ii) the first issuance of a merchant mariner's 16 17 document under chapter 73 of that title; 18 "(iii) an evaluation or examination for such a 19 license or merchant mariner's document conducted before the end of the period described in subparagraph 20 (D)(ii): or 21 "(iv) an application for such a license, merchant 22 mariner's document. evaluation. or examination. 23

"(B) A State maritime academy shall reimburse quali fied individuals under subparagraph (A) to the extent
 amounts are available under subparagraph (C).

4 "(C) In addition to annual payments under para5 graph (1)(A) and subject to the availability of appropria6 tions, the Secretary shall pay annually to each State mari7 time academy that enters into an agreement under para8 graph (1) amounts to reimburse qualified individuals under
9 subparagraph (A).

10 ''(D) In this paragraph, the term 'qualified individual'
11 means an individual who—

12 *"(i) is attending or is a graduate of a State*13 *maritime academy;*

''(ii) fulfills the requirements for a license or
merchant mariner's document described in subparagraph (A) not later than 3 months after the date the
individual graduates from a State maritime academy; and

19 "(iii) is liable for a fee or charge described in
20 subparagraph (A).".

21 (b) EFFECTIVE DATE.—The amendment made by sub22 section (a) is effective October 1, 1994.

(c) AMENDMENT OF EXISTING AGREEMENTS.—As soon
as practicable after the date of the enactment of this Act,
the Secretary of Transportation shall amend agreements

under section 1304(d) of the Merchant Marine Act, 1936
 (46 App. U.S.C. 1295c(d)) pursuant to the amendment
 made by subsection (a).

4 (d) ADDITIONAL APPROPRIATIONS AUTHORIZED.—In
5 addition to amounts authorized to be appropriated in sec6 tion 102 for assistance to State maritime academies, there
7 is authorized to be appropriated \$300,000 for fiscal year
8 1995 to reimburse qualified individuals pursuant to the
9 amendment made by subsection (a).

10sec. 104. Termination of condition for state mari-11time academy assistance.

(a) IN GENERAL.—Section 1304(f)(1) of the Merchant
Marine Act, 1936 (46 App. U.S.C. 1295c(f)(1)) is amended
to read as if section 3 of the Act of October 13, 1989 (Public
Law 101–115; 103 Stat. 692), had not been enacted.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall be effective October 13, 1989.

18 (c) CLERICAL AMENDMENTS.—

 19
 (1) Section 3 of the Act of October 13, 1989

 20
 (Public Law 101–115; 103 Stat. 692), is repealed.

21 (2) Section 706 of the Federal Maritime Com22 mission Authorization Act of 1990 (46 App. U.S.C.
23 1295c note) is repealed.

1	SEC. 105. MAINTENANCE CONTRACTS FOR NATIONAL DE-
2	FENSE RESERVE FLEET VESSELS.
3	The Secretary of Transportation may enter into a con-
4	tract for the maintenance of the National Defense Reserve
5	Fleet, including the Ready Reserve Force, only for—
6	(1) the repair, activation, operation, berthing,
7	towing, or lay-up of a vessel;
8	(2) a vessel used by a State maritime academy;
9	Oľ
10	(3) obtaining maintenance technical services
11	when—
12	(A) the technical expertise required for that
13	service is beyond the capabilities of the Fleet
14	staff or when the Fleet has insufficient personnel
15	resources to adequately maintain the Fleet; and
16	(B) the contract does not result in reducing
17	employment at the Fleet site.
18	SEC. 106. MAINTENANCE OF READY RESERVE FORCE VES-
19	SELS IN REDUCED OPERATING STATUS.
20	The Secretary shall, during fiscal year 1995, maintain
21	in a reduced operating status—
22	(1) at least 29 vessels in the Ready Reserve Force
23	component of the National Defense Reserve Fleet, or
24	(2) a lesser number of those vessels that the Sec-
25	retary determines to be practicable based on the ap-

propriations available for that fiscal year for mainte nance of vessels in that force.

3 SEC. 107. VESSEL REPAIR AND MAINTENANCE PILOT PRO-4 GRAM.

(a) IN GENERAL.—The Secretary of Transportation 5 shall conduct a pilot program to evaluate the feasibility of 6 7 using long-term contracts for the maintenance and repair of outported vessels in the Ready Reserve Force to enhance 8 the readiness of those vessels. Under the pilot program, the 9 Secretary, subject to the availability of appropriations and 10 within 6 months after the date of the enactment of this Act. 11 shall award 9 contracts for this purpose. 12

(b) USE OF VARIOUS CONTRACTING ARRANGEMENTS.—In conducting a pilot program under this section,
the Secretary of Transportation shall use contracting arrangements similar to those used by the Department of Defense for procuring maintenance and repair of its vessels.
(c) CONTRACT REQUIREMENTS.—Each contract with
a shipyard under this section shall—

(1) subject to subsection (d), provide for the procurement from the shipyard of all repair and maintenance (including activation, deactivation, and
drydocking) for 1 vessel in the Ready Reserve Force
that is outported in the geographical vicinity of the
shipyard; and

11

(2) be effective for 3 years.

1

2 (d) LIMITATION OF WORK UNDER CONTRACTS.—A
3 contract under this section may not provide for the procure4 ment of operation or manning for a vessel that may be pro5 cured under another contract for the vessel to which section
6 11(d)(2) of the Merchant Ship Sales Act of 1946 (50 App.
7 U.S.C. 1774(d)(2)) applies.

8 (e) GEOGRAPHIC DISTRIBUTION.—The Secretary shall
9 seek to distribute contract awards under this section to ship10 yards located throughout the United States.

(f) REPORTS.—The Secretary shall submit to the
Congress—

(1) an interim report on the effectiveness of each
contract under this section in providing for economic
and efficient repair and maintenance of the vessel
covered by the contract, no later than 20 months after
the date of the enactment of this Act; and

(2) a final report on that effectiveness no later
than 6 months after the termination of all contracts
awarded pursuant to this section.

21SEC. 108. AMENDMENTS RELATING TO COAST GUARD MARI-22TIME ACADEMY RESERVE TRAINING PRO-23GRAM.

24 (a) NAVAL RESERVE STATUS.—Section 1304(g)(2) of
25 the Merchant Marine Act, 1936 (46 App. U.S.C.

1295c(g)(2)) is amended by inserting before the period the
 2 following: '', unless the individual participates in the Coast
 3 Guard Maritime Academy Reserve Training Program''.

4 (b) RESERVE SERVICE OBLIGATION.—Section
5 1304(g)(3)(D) of the Merchant Marine Act, 1936 (46 App.
6 U.S.C. 1295c(g)(3)(D)) is amended by—

7 (1) inserting "(i)" after "commissioned officer";
8 (2) inserting "(except as provided in clause
9 (ii))" after "the United States Coast Guard Reserve";
10 and

(3) inserting before the semicolon at the end the 11 following: "; or (ii) in the United States Coast Guard 12 Reserve for such period following that date of gradua-13 14 tion as may be established by the Secretary of the de-15 partment in which the Coast Guard is operating, in the case of an individual that participates in the 16 17 Coast Guard Maritime Academy Reserve Training 18 Program".

(c) PENALTIES FOR FAILURE TO FULFILL INCENTIVE
PAYMENT AGREEMENT.—Section 1304(g) of the Merchant
Marine Act, 1936 (46 App. U.S.C. 1295c(g)) is amended—
(1) in paragraph (4) by inserting ", except as
provided in paragraph (8)," after "such individual
may";

1	(2) in paragraph (5) by inserting '', except as
2	provided in paragraph (8),'' after ''such individual
3	may"; and
4	(3) by adding at the end the following:
5	"(8)(A) Paragraphs (4) and (5) shall not apply to a
6	failure to fulfill a part of an agreement, by an individual
7	who—
8	"(i) is enlisted in the United States Coast Guard
9	Reserve; and
10	"(ii) participates in the Coast Guard Maritime
11	Academy Reserve Training Program.
12	"(B) If the Secretary determines that an individual
13	described in subparagraph (A) has failed to fulfill any part
14	of the agreement (required by paragraph (1)) described in
15	paragraph (3), the individual may be ordered to active duty
16	in the Coast Guard to serve for a period of time determined
17	by the Commandant of the Coast Guard, not to exceed 2
18	years. In cases of hardship as determined by the Secretary,
19	the Secretary may waive this subparagraph.".
20	(d) Coast Guard Maritime Academy Reserve
21	Training Program Defined.—Section 1304(g) of the
22	Merchant Marine Act, 1936 (46 App. U.S.C. 1295c(g)), as
23	amended by this section, is further amended by adding at
24	the end the following:

1	"(9) In this subsection, the term 'Coast Guard Mari-
2	time Academy Reserve Training Program' means that pro-
3	gram established by the Commandant of the Coast Guard,
4	as in effect on the date of the enactment of the Maritime
5	Administration Authorization Act for Fiscal Year 1995.".
6	SEC. 109. MERCHANT SHIP SALES ACT OF 1946 AMENDMENT.
7	Section 11 of the Merchant Ship Sales Act of 1946 (50
8	App. U.S.C. 1744) is amended as follows:
9	(1) In subsection (b)(2) by striking ''Secretary of
10	the Navy, '' and inserting ''Secretary of Defense, ''.
11	(2) By striking subsection (c) and redesignating
12	subsection (d) as subsection (c).
14	
12	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER-
13	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER-
13 14	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN.
13 14 15 16	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN. (a) IN GENERAL.—Title III of the Merchant Marine
13 14 15 16	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN. (a) IN GENERAL.—Title III of the Merchant Marine Act, 1936 (46 App. U.S.C. 1131) is amended by inserting
13 14 15 16 17	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN. (a) IN GENERAL.—Title III of the Merchant Marine Act, 1936 (46 App. U.S.C. 1131) is amended by inserting after section 301 the following new section:
13 14 15 16 17 18	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN. (a) IN GENERAL.—Title III of the Merchant Marine Act, 1936 (46 App. U.S.C. 1131) is amended by inserting after section 301 the following new section: "SEC. 302. (a) An individual who is certified by the
13 14 15 16 17 18 19	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN. (a) IN GENERAL.—Title III of the Merchant Marine Act, 1936 (46 App. U.S.C. 1131) is amended by inserting after section 301 the following new section: "SEC. 302. (a) An individual who is certified by the Secretary of Transportation under subsection (c) shall be
 13 14 15 16 17 18 19 20 	 SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN. (a) IN GENERAL.—Title III of the Merchant Marine Act, 1936 (46 App. U.S.C. 1131) is amended by inserting after section 301 the following new section: "SEC. 302. (a) An individual who is certified by the Secretary of Transportation under subsection (c) shall be entitled to reemployment rights and other benefits substan-
 13 14 15 16 17 18 19 20 21 	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN. (a) IN GENERAL.—Title III of the Merchant Marine Act, 1936 (46 App. U.S.C. 1131) is amended by inserting after section 301 the following new section: 'SEC. 302. (a) An individual who is certified by the Secretary of Transportation under subsection (c) shall be entitled to reemployment rights and other benefits substan- tially equivalent to the rights and benefits provided for by
 13 14 15 16 17 18 19 20 21 22 23 	SEC. 110. REEMPLOYMENT RIGHTS FOR CERTAIN MER- CHANT SEAMEN. (a) IN GENERAL.—Title III of the Merchant Marine Act, 1936 (46 App. U.S.C. 1131) is amended by inserting after section 301 the following new section: "SEC. 302. (a) An individual who is certified by the Secretary of Transportation under subsection (c) shall be entitled to reemployment rights and other benefits substan- tially equivalent to the rights and benefits provided for by chapter 43 of title 38, United States Code, for any member

1	"(b) An individual may submit an application for cer-
2	tification under subsection (c) to the Secretary of Transpor-
3	tation not later than 45 days after the date the individual
4	completes a period of employment described in subsection
5	(c)(1)(A) with respect to which the application is submitted.
6	"(c) Not later than 20 days after the date the Secretary
7	of Transportation receives from an individual an applica-
8	tion for certification under this subsection, the Secretary
9	shall—
10	<i>"(1) determine whether or not the individual—</i>
11	"(A) was employed in the activation or op-
12	eration of a vessel—
13	"(i) in the National Defense Reserve
14	Fleet maintained under section 11 of the
15	Merchant Ship Sales Act of 1946, in a pe-
16	riod in which that vessel was in use or
17	being activated for use under subsection (b)
18	of that section;
19	"(ii) that is requisitioned or purchased
20	under section 902 of this Act; or
21	"(iii) that is owned, chartered, or con-
22	trolled by the United States and used by the
23	United States for a war, armed conflict, na-
24	tional emergency, or maritime mobilization

1	testing for readiness and suitability for mis-
2	sion performance); and
3	"(B) during the period of that employment,
4	possessed a valid license, certificate of registry,
5	or merchant mariner's document issued under
6	chapter 71 or chapter 73 (as applicable) of title
7	46, United States Code; and
8	"(2) if the Secretary makes affirmative deter-
9	minations under paragraph (1) (A) and (B), certify
10	that individual under this subsection.
11	"(d) For purposes of reemployment rights and benefits
12	provided by this section, a certification under subsection (c)
13	shall be considered to be the equivalent of a certificate re-
14	ferred to in paragraph (1) of section 4301(a) of title 38,
15	United States Code.".
16	(b) APPLICATION.—The amendment made by sub-
17	section (a) shall apply to employment described in section
18	302(c)(1)(A) of the Merchant Marine Act, 1936, as amended
19	by subsection (a), occurring after August 2, 1990.
20	(c) Employment Ending Before Enactment.—
21	Notwithstanding subsection (b) of section 302 of the Mer-
22	chant Marine Act, 1936, as amended by this Act, an indi-
23	vidual who, in the period beginning August 2, 1990, and
24	ending on the date of the enactment of this Act, completed
25	a period of employment described in subsection (c)(1)(A)

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16

of that section may submit an application for certification
 under subsection (c) of that section with respect to that em ployment not later than 45 days after the date of the enact ment of this Act.

(d) REGULATION.—Not later than 120 days after the
date of the enactment of this Act, the Secretary of Transportation shall issue regulations implementing this section.

8 SEC. 111. PILOT PROGRAM ON SEALIFT TRAINING.

9 The Secretary of Transportation shall establish, subject 10 to the availability of appropriations in addition to the 11 amount authorized to be appropriated under section 12 102(a)(2), a 3-year period pilot program for Sealift Train-13 ing at the Massachusetts Maritime Academy.

14 SEC. 112. MASSACHUSETTS CENTER FOR MARINE ENVIRON-

15 MENTAL PROTECTION.

16 The Secretary of Transportation shall pay, subject to 17 the availability of appropriations in addition to the 18 amount authorized to be appropriated under section 102, 19 *\$242,000* to the Massachusetts Maritime Academy for as-20 sistance to the Massachusetts Center for Marine Environ-21 mental Protection.

1 SEC. 113. REPORT ON SEALIFT MANPOWER MOBILIZATION 2 PROGRAM. 3 Not later than 6 months after the date of the enactment of this Act, the Secretary of Transportation shall submit 4 5 a report to the Congress on— (1) the feasibility of conducting on Ready Re-6 7 serve Force vessels a program to familiarize civilian 8 merchant mariners with the operation of those vessels, for the purpose of facilitating national defense mobili-9 10 zations involving those vessels; and (2) the ability of the Coast Guard to track the 11 12 availability of qualified civilian merchant mariners for service on those vessels during those mobilizations. 13 SEC. 114. VESSEL DOCUMENTATION. 14 Notwithstanding section 12108 of title 46, United 15 States Code, the Secretary of Transportation may issue a 16 certificate of documentation with appropriate endorsement 17 for employment in the fisheries for the vessel ABORIGINAL 18 19 (United States official number 942118). 20 SEC. 115. MARITIME POLICY REPORT. (a) REPORT.—The Secretary of Transportation shall 21 22 transmit to the Congress a report setting forth the Department of Transportation's policies for the 5-year period 23

24 beginning October 1, 1994, with respect to—

1	(1) fostering and maintaining a United States
2	merchant marine capable of meeting economic and
3	national security requirements;
4	(2) improving the vitality and competitiveness of
5	the United States merchant marine and the maritime
6	industrial base, including ship repairers, ship-
7	builders, ship manning, ship operators, and ship
8	suppliers;
9	(3) reversing the precipitous decrease in the
10	number of ships in the United States-flag fleet and
11	the Nation's shipyard and repair capability;
12	(4) stabilizing and eventually increasing the
13	number of mariners available to crew United States
14	merchant vessels;
15	(5) achieving adequate manning of merchant
16	vessels for national security needs during a mobiliza-
17	tion;
18	(6) ensuring that sufficient civil maritime re-
19	sources will be available to meet defense deployment
20	and essential economic requirements in support of our
21	national security strategy;
22	(7) ensuring that the United States maintains
23	the capability to respond unilaterally to security
24	threats in geographic areas not covered by alliance

1	commitments and otherwise meets sealift requirements
2	in the event of crisis or war;
3	(8) ensuring that international agreements and
4	practices do not place United States maritime indus-
5	tries at an unfair competitive disadvantage in world
6	markets;
7	(9) ensuring that Federal agencies promote,
8	through efficient application of laws and regulations,
9	the readiness of the United States merchant marine
10	and supporting industries; and
11	(10) any other relevant maritime policies.
12	(b) DATE OF TRANSMITTAL.—The report required
13	under subsection (a) shall be transmitted along with the
14	President's budget submission, pursuant to section 1105 of
15	title 31, United States Code, for fiscal year 1996.
15 16	<i>title 31, United States Code, for fiscal year 1996.</i> <i>SEC. 116. TITLE XI LOAN GUARANTEES.</i>
16 17	SEC. 116. TITLE XI LOAN GUARANTEES.
16 17	SEC. 116. TITLE XI LOAN GUARANTEES. Title XI of the Merchant Marine Act, 1936 (46 App.
16 17 18	SEC. 116. TITLE XI LOAN GUARANTEES. Title XI of the Merchant Marine Act, 1936 (46 App. U.S.C. 1271 et seq.) is amended—
16 17 18 19	SEC. 116. TITLE XI LOAN GUARANTEES. Title XI of the Merchant Marine Act, 1936 (46 App. U.S.C. 1271 et seq.) is amended— (1) in section 1101(b), by striking "owned by
16 17 18 19 20	SEC. 116. TITLE XI LOAN GUARANTEES. Title XI of the Merchant Marine Act, 1936 (46 App. U.S.C. 1271 et seq.) is amended— (1) in section 1101(b), by striking "owned by citizens of the United States";
16 17 18 19 20 21	SEC. 116. TITLE XI LOAN GUARANTEES. Title XI of the Merchant Marine Act, 1936 (46 App. U.S.C. 1271 et seq.) is amended— (1) in section 1101(b), by striking "owned by citizens of the United States"; (2) in section 1104B(a), in the material preced-
 16 17 18 19 20 21 22 	SEC. 116. TITLE XI LOAN GUARANTEES. Title XI of the Merchant Marine Act, 1936 (46 App. U.S.C. 1271 et seq.) is amended— (1) in section 1101(b), by striking "owned by citizens of the United States"; (2) in section 1104B(a), in the material preced- ing paragraph (1), by striking "owned by citizens of
 16 17 18 19 20 21 22 23 	SEC. 116. TITLE XI LOAN GUARANTEES. Title XI of the Merchant Marine Act, 1936 (46 App. U.S.C. 1271 et seq.) is amended— (1) in section 1101(b), by striking ''owned by citizens of the United States''; (2) in section 1104B(a), in the material preced- ing paragraph (1), by striking ''owned by citizens of the United States''; and

 1 SEC. 117. STUDY OF FEASIBILITY OF SHIP REPAIR DIF

 2
 FERENTIAL ASSISTANCE PROGRAM.

3 (a) STUDY.—The Secretary of Transportation shall 4 conduct a study of the feasibility of establishing a program 5 of financial assistance to qualified ship repair yards, to 6 make those yards more competitive in international ship 7 repair markets by paying to those yards the difference be-8 tween the cost of repairing vessels in those yards and the 9 cost of repairing vessels in foreign ship repair yards.

10 (b) REPORT.—The Secretary of Transportation shall 11 submit to the Congress by not later than 1 year after the 12 date of the enactment of this Act a report on the findings 13 and recommendations of the study required by subsection 14 (a).

(c) QUALIFIED SHIP REPAIR YARD DEFINED.—For
purposes of this section, the term "qualified ship repair
yard" has the meaning given that term in section 118(d).
SEC. 118. QUALIFIED SHIP REPAIR YARD MODERNIZATION
ASSISTANCE.

(a) GRANT AUTHORITY.—The Secretary of Transportation may use available amounts to make grants to qualified ship repair yards to pay 75 percent of the cost of acquiring advanced ship repair technology and modern ship
repair technology.

25 (b) CONDITION OF ASSISTANCE.—As a condition of re26 ceiving a grant under this section, the Secretary shall re•HR 4003 RH

quire that a qualified ship repair yard provide, in cash
 contributions, 25 percent of the costs incurred in acquiring
 advanced ship repair technology and modern ship repair
 technology with the grant.

5 (c) PRIORITY.—In making grants under this section,
6 the Secretary shall give priority to qualified ship repair
7 yards for which assistance under this section will permit
8 the performance of ship repairs more efficiently and in a
9 manner that is more competitive with foreign ship repair
10 yards.

11 *(d)* DEFINITIONS.—For purposes of this section:

12 (1) ADVANCED SHIP REPAIR TECHNOLOGY.—The
13 term "advanced ship repair technology" includes—

14 (A) numerically controlled machine tools,
15 robots, automated process control equipment,
16 computerized flexible manufacturing systems, as17 sociated computer software, and other technology
18 for improving ship repair and related industrial
19 production which advance the state-of-the-art;
20 and

(B) novel techniques and processes designed
to improve ship repair quality, productivity,
and practice, and to promote sustainable development, including engineering design, quality
assurance, concurrent engineering, continuous

1	process production technology, energy efficiency,
2	waste minimization, design for recyclability or
3	parts reuse, inventory management, upgraded
4	worker skills, and communications with cus-
5	tomers and suppliers.
6	(2) Modern ship repair technology.—The
7	term ''modern ship repair technology'' means the best
8	available proven technology, techniques, and processes
9	appropriate to enhancing the productivity of ship re-
10	pair yards.
11	(3) Qualified ship repair yard defined.—
12	The term ''qualified ship repair yard'' means a ship-
13	yard located in the United States that meets the eligi-
14	bility qualification requirements for obtaining and
15	retaining a Master Ship Repair Agreement with the
16	United States Navy.
17	(e) Authorization of Appropriations.—For grants
18	under this section there are authorized to be appropriated
19	to the Secretary of Transportation \$17,500,000 for fiscal
20	year 1995, to remain available until expended.
21	SEC. 119. GREAT LAKES ENDORSEMENTS.
22	(a) Repeal of Great Lakes Endorsement.—
23	(1) Section 12107 of title 46, United States
24	Code, is repealed.

1	(2) The analysis at the beginning of chapter 121
2	of title 46, United States Code, is amended by strik-
3	ing the item relating to section 12107.
4	(3) Section 12101(b)(3) of title 46, United States
5	Code, is repealed.
6	(b) Conforming Amendment.—Section 4370(a) of
7	the Revised Statutes of the United States (46 App. U.S.C.
8	316(a)) is amended by striking ''or 12107''.
9	(c) Additional Conforming Amendments.—
10	(1) Section 2793 of the Revised Statutes of
11	the United States (46 App. U.S.C. 111, 123) is
12	amended—
13	(A) by striking ''coastwise, Great Lakes en-
14	dorsement" and all that follows through "foreign
14 15	dorsement" and all that follows through "foreign ports," and inserting "registry endorsement, en-
15	ports," and inserting "registry endorsement, en-
15 16	ports," and inserting "registry endorsement, en- gaged in foreign trade on the Great Lakes or
15 16 17	ports," and inserting "registry endorsement, en- gaged in foreign trade on the Great Lakes or their tributary or connecting waters in trade
15 16 17 18	ports," and inserting "registry endorsement, en- gaged in foreign trade on the Great Lakes or their tributary or connecting waters in trade with Canada,"; and
15 16 17 18 19	ports," and inserting "registry endorsement, en- gaged in foreign trade on the Great Lakes or their tributary or connecting waters in trade with Canada,"; and (B) by striking ", as if from or to foreign
15 16 17 18 19 20	ports," and inserting "registry endorsement, en- gaged in foreign trade on the Great Lakes or their tributary or connecting waters in trade with Canada,"; and (B) by striking ", as if from or to foreign ports".
 15 16 17 18 19 20 21 	ports," and inserting "registry endorsement, en- gaged in foreign trade on the Great Lakes or their tributary or connecting waters in trade with Canada,"; and (B) by striking ", as if from or to foreign ports". (2) The Act of March 8, 1910 (46 App. U.S.C.

section 36(a) of the Act of August 5, 1909 (36 Stat. 1 2 111).". 3 (d) EFFECTIVE DATE.—The amendments made by this section shall take effect October 1. 1994. 4 [TITLE II—TONNAGE DUTIES 5 6 **[SEC. 201. FINDINGS AND PURPOSES.** [(a) FINDINGS.—The Congress finds the following: 7 [(1) The Coast Guard— 8 9 (A) will spend over \$400,000,000 in fiscal year 1995 conducting search and rescue oper-10 ations far into the Atlantic and Pacific Oceans 11 and the Gulf of Mexico to protect life and prop-12 erty on United States and foreign-flag vessels; 13 [(B) inspects vessels of all nations to ensure 14 15 their compliance with international treaties and 16 conventions: 17 [(C) will spend over \$470,000,000 in fiscal 18 year 1995 providing navigational aids to vessels 19 from around the world through the operation of— 20 21 (i) LORAN. OMEGA. and the Dif-22 ferential Global Positioning System; and [(ii) over 46,000 lighthouses, buoys, 23 daybeacons, fog signals, radar reflectors and 24 Vessel Traffic Service systems; and 25

1[(D) will spend over \$86,000,000 in fiscal2year 1995 providing icebreaking services for ves-3sels from all nations.

4 [(2) It is reasonable for vessel owners of all na5 tions that benefit from these services, including own6 ers of United States-flag vessels, to pay tonnage duties
7 to help offset the cost of providing these services.

8 **(**(b) PURPOSE.—The purpose of this title is to increase 9 the tonnage duties imposed on vessels entering the United 10 States to help offset the cost of providing Coast Guard serv-11 ices to those vessels.

12 SEC. 202. INCREASE IN TONNAGE DUTIES.

13 [(a) INCREASED DUTIES.—Section 36 of the Act of
14 August 5, 1909 (46 App. U.S.C. 121, 36 Stat. 111), is
15 amended—

16 [(1) by designating the first paragraph as sub17 section (a) and amending it to read as follows:

18 ["(a) TONNAGE DUTY IMPOSED ON CERTAIN EN19 TRIES.—

20 ["(1) DUTY IMPOSED.—There is imposed on a 21 vessel making an entry described in paragraph (2) be-22 fore fiscal year 2005 a duty of 53 cents per ton, ex-23 cept that the duty for a vessel under this paragraph 24 shall not exceed in the aggregate \$6.36 per ton in any 25 12-month period.

	۵1
1	("(2) ENTRY DESCRIBED.—An entry referred to
2	in subparagraph (A) is any of the following:
3	("(A) Formal entry from foreign port
4	OR PLACE.—A formal entry in any port of the
5	United States from any foreign port or place,
6	other than an entry by a vessel that is in distress
7	or is not engaged in trade.
8	("(B) OTHER ENTRY.—An entry by a ves-
9	sel that departs a United States port or place
10	and returns to the same port or place without
11	being entered in the United States from another
12	port or place, other than—
13	(<i>``(i) an entry by a vessel of the Unit-</i>
14	ed States, a recreational vessel, or a barge
15	(as those terms are defined in section 2101
16	of title 46, United States Code); and
17	("(ii) an entry by a vessel that is in
18	distress or is not engaged in trade.
19	("(3) Offsetting receipts of coast
20	GUARD.—Amounts received by the United States as
21	duty imposed under this subsection shall be deposited
22	in the general fund of the Treasury as offsetting re-
23	ceipts of the department in which the Coast Guard is
24	operating and ascribed to Coast Guard activities.";
25	and

(2) by designating the remainder of the section 1 2 as subsection (b). (b) *EFFECTIVE DATE.*—The amendments made by 3 subsection (a) shall take effect October 1. 1994. 4 TITLE II—REVENUE PROVISIONS 5 Subtitle A—Tonnage Duties 6 7 **SEC. 201. FINDINGS AND PURPOSES.** (a) FINDINGS.—The Congress finds the fol-8 lowing: 9 (1) The Coast Guard— 10 (A) will spend over \$400,000,000 in 11 fiscal year 1995 conducting search 12 and rescue operations far into the At-13 14 lantic and Pacific Oceans and the Gulf of Mexico to protect life and 15 property on United States and for-16 17 eign-flag vessels; 18 (B) inspects vessels of all nations 19 ensure their compliance with to 20 international treaties and conven-21 tions: (C) will spend over \$470,000,000 in 22 fiscal year 1995 providing naviga-23 tional aids to vessels from around the 24 world through the operation of— 25

(i) LORAN, OMEGA, and the 1 Differential **Global Positioning** 2 3 System; and (ii) over 46,000 lighthouses, 4 buoys, daybeacons, fog signals, 5 radar reflectors and Vessel Traf-6 fic Service systems; and 7 (D) will spend over \$86,000,000 8 9 in fiscal 1995 year providing 10 icebreaking services for vessels from all nations. 11 (2) It is reasonable for vessel owners 12 of all nations that benefit from these 13 14 services, including owners of United States-flag vessels, to pay tonnage duties 15 to help offset the cost of providing these 16 17 services.

(b) PURPOSE.—The purpose of this subtitle
is to increase the tonnage duties imposed on
vessels entering the United States to help offset the cost of providing Coast Guard services
to those vessels.

29

1 SEC. 202. INCREASE IN TONNAGE DUTIES.

2 (a) INCREASED DUTIES.—Section 36 of the
3 Act of August 5, 1909 (46 App. U.S.C. 121, 36
4 Stat. 111), is amended—

5 (1) by designating the first paragraph
6 as subsection (a) and amending it to read
7 as follows:

8 "(a) TONNAGE DUTY IMPOSED ON CERTAIN
9 ENTRIES.—

10 **"(1) DUTY IMPOSED.**—There is imposed 11 on a vessel making an entry described in 12 paragraph (2) before fiscal year 2005 a 13 duty of 22 cents per ton, except that the 14 duty for a vessel under this paragraph 15 shall not exceed in the aggregate \$2.64 16 per ton in any 12-month period.

17 "(2) ENTRY DESCRIBED.—An entry re18 ferred to in subparagraph (A) is any of
19 the following:

20 "(A) FORMAL ENTRY FROM FOREIGN
21 PORT OR PLACE.—A formal entry in
22 any port of the United States from
23 any foreign port or place, other than
24 an entry by a vessel that is in distress
25 or is not engaged in trade.

1	"(B) OTHER ENTRY.—An entry by a
2	vessel that departs a United States
3	port or place and returns to the same
4	port or place without being entered
5	in the United States from another
6	port or place, other than—
7	"(i) an entry by a vessel of the
8	United States, a recreational ves-
9	sel, or a barge (as those terms are
10	defined in section 2101 of title 46,
11	United States Code); and
12	"(ii) an entry by a vessel that
13	is in distress or is not engaged in
14	trade.
15	"(3) OFFSETTING RECEIPTS OF COAST
16	GUARD.—Amounts received by the United
17	States as duty imposed under this sub-
18	section shall be deposited in the general
19	fund of the Treasury as offsetting re-
20	ceipts of the department in which the
21	Coast Guard is operating and ascribed to
22	Coast Guard activities."; and
23	(2) by designating the remainder of
24	the section as subsection (b).

(b) EFFECTIVE DATE.—The amendments
 made by subsection (a) shall take effect Octo ber 1, 1994.

Subtitle B—Other Revenue Provisions

4

5

6 SEC. 211. INCREASE IN PER PASSENGER TAX ON TRANS7 PORTATION BY WATER.

8 (a) IN GENERAL.—Subsection (a) of section 9 4471 of the Internal Revenue Code of 1986 (re-10 lating to imposition of tax on transportation 11 by water) is amended by adding at the end the 12 following new sentence: "If the value (as de-13 termined under section 4462(a)(5)(B)) of the 14 covered voyage is \$150 or more, the preceding 15 sentence shall be applied by substituting '\$5' 16 for '\$3'."

17 (b) EFFECTIVE DATE.—The amendment
18 made by subsection (a) shall apply to voyages
19 beginning after December 31, 1994.

20 SEC. 212. TAX ON FUEL USED IN INTERNATIONAL COMMER-

21 CIAL WATER TRANSPORTATION.

(a) IN GENERAL.—Subchapter B of chapter
31 of the Internal Revenue Code of 1986 (relating to retail excise taxes) is amended by adding at the end the following new section:

1 "SEC. 4043. FUEL USED IN INTERNATIONAL COMMERCIAL 2 WATER TRANSPORTATION. 3 "(a) IN GENERAL.—There is hereby im-4 posed a tax on any liquid— "(1) sold in the United States by any 5 6 person to an owner, lessee, or other operator of a taxable commercial vessel for 7 8 use as a fuel in such vessel, or 9 "(2) purchased in the United States 10 and used by any person as a fuel in such a vessel during foreign transportation 11 12 unless there was a taxable sale of such 13 fuel under paragraph (1). 14 "(b) RATE OF TAX.—The rate of the tax 15 imposed by subsection (a) shall be 1 cent per 16 **gallon**. "(c) EXEMPTION FROM TAX FOR VESSELS NOT 17 ENGAGED IN INTERNATIONAL SHIPPING.— 18 19 "(1) EXEMPTION WHERE TAX IMPOSED AT 20 TIME FUEL LOADED IN VESSEL.—In the case 21 of fuel which is loaded into the bunker of 22 a vessel at the time of the sale on which

tax is imposed by subsection (a), if the
purchaser reasonably estimates the
amount of fuel to be used in foreign
transportation before the next purchase

of fuel for such vessel, the tax imposed by 1 2 subsection (a) shall apply only to fuel 3 purchased at such time in the amount certified by the purchaser to the seller as 4 5 being equal to the excess of such estimate over the fuel in the bunker at such time 6 on which tax was imposed by subsection 7 8 (a).

9 "(2) OTHER CASES.—In any case in
10 which tax is imposed by subsection (a)
11 before the time referred to in paragraph
12 (1), a rule similar to the rule of para13 graph (1) shall apply under regulations
14 prescribed by the Secretary.

"(3) ORDERING RULE ON FUEL USE.—For
purposes of determining, at the time of
purchase of fuel, the amount of tax-paid
fuel which is in the bunker of the vessel,
the vessel shall be treated as having used
tax-paid fuel (to the extent thereof) when
in foreign transportation.

22 "(d) DEFINITIONS.—For purposes of this
23 section—

24 "(1) FOREIGN TRANSPORTATION.—

1	"(A) IN GENERAL.—The term 'for-
2	eign transportation' means transpor-
3	tation by water—
4	"(i) from any point within the
5	United States,
6	"(ii) to any point outside the
7	United States where passengers
8	or cargo are loaded or unloaded,
9	and
10	"(iii) to any point thereafter
11	(whether or not outside the Unit-
12	ed States).
13	"(B) INCLUSION OF CERTAIN TRANS-
14	PORTATION BETWEEN 2 POINTS WITHIN
15	THE UNITED STATES.—The term 'foreign
16	transportation' includes transpor-
17	tation between 2 points within the
18	United States if any of the passengers
19	or cargo being transported by the
20	vessel between such 2 points is to be
21	transported by such vessel in foreign
22	transportation (as defined in sub-
23	paragraph (A)).
24	"(C) EXCLUSION FOR TRANSPOR-
25	TATION EXCLUSIVELY WITHIN THE GREAT

1	LAKES.—Notwithstanding subpara-
2	graphs (A) and (B), the term 'foreign
3	transportation' does not include
4	transportation exclusively within the
5	Great Lakes.
6	"(2) TAXABLE COMMERCIAL VESSEL.—
7	The term 'taxable commercial vessel'
8	means any commercial vessel (as defined
9	in section 4462(a)(4)) which is designed
10	primarily for use on the high seas and
11	which has a draft of more than 12 feet.
12	"(3) UNITED STATES.—The term 'United
13	States' has the meaning given such term
14	by section 4612(a)(4)(A).
15	"(e) Special Rules.—
16	"(1) TREATMENT OF OFFSHORE FUEL-
17	ING.—For purposes of this section, the de-
18	livery of fuel into the bunker of a vessel
19	by pipeline or another vessel shall be
20	treated as occurring in the United States
21	if such fuel was removed from the United
22	States for such delivery.
23	"(2) NO PENALTY FOR SALE OF DYED
2.4	

FUEL.—Section 6715 shall not apply to any

liquid on which tax is imposed by this
 section."

3 (b) CREDIT OR REFUND FOR TAX-PAID FUEL
4 NOT USED IN INTERNATIONAL COMMERCIAL
5 WATER TRANSPORTATION.—Subchapter B of
6 chapter 65 of such Code is amended by adding
7 at the end the following new section:

8 "SEC. 6428. FUEL NOT USED IN INTERNATIONAL COMMER9 CIAL WATER TRANSPORTATION.

10 "(a) IN GENERAL.—If tax has been imposed by section 4043 on the sale of any fuel and the 11 12 purchaser establishes to the satisfaction of 13 the Secretary that such fuel was not used in 14 foreign transportation (as defined in section 15 4043(d)), the Secretary shall pay (without in-16 terest) to the purchaser an amount equal to 17 the tax imposed by section 4043 on such fuel. 18 "(b) APPLICABLE LAWS.—Rules similar to 19 the rules of section 6427(j) shall apply for pur-20 poses of this section, and any reference in 21 subtitle F to such section shall be treated as 22 including a reference to this subsection."

23 (c) CONFORMING AMENDMENTS.—

24 (1) Subsection (a) of section 6675 of
25 such Code is amended by striking "or"

before "6427" and by inserting after "pur-1 poses)" the following "or 6428 (relating to 2 fuel not used in international commercial 3 4 water transportation)". (2) Subsection (b) of section 6675 of 5 6 such Code is amended by striking "or 6427" and inserting "6427, or 6428". 7 (3) The section 6714 of such Code 8 added by section 13242 of Public Law 9 **103–66 is redesignated as section 6715.** 10 11 (4) The table of sections for part I of subchapter B of chapter 68 of such Code 12 13 is amended by redesignating the item relating to the section 6714 that was added 14 15 by such section 13242 as relating to section 6715. 16 17 The table of sections for sub-(5) 18 chapter B of chapter 31 of such Code is 19 amended by adding at the end the follow-20 ing new item: "Sec. 4043. Fuel used in international commercial water transportation." 21 The table of sections for sub-(6) 22 chapter B of chapter 65 of such Code is amended by adding at the end the follow-23 24 ing new item:

"Sec. 6428. Fuel not used in international commercial water transportation."

(d) EFFECTIVE DATE.—The amendments
 made by this section shall apply to fuel sold
 on or after January 1, 1995.

4 SEC. 213. LIMITATION ON CONTRACT AUTHORITY.

5 (a) LIMITATION ON CONTRACT AUTHORITY.— 6 The Secretary of Transportation may not obli-7 gate more than \$1,000,000,000 in total con-8 tracts under the Maritime Security and Com-9 petitiveness Act of 1993 or this Act between 10 October 1, 1994, and September 30, 2004.

11 **(b)** LIMITATION ON OUTLAYS.—The Sec-12 retary of Transportation shall not enter into 13 any agreements under the Maritime Security 14 and Competitiveness Act of 1993 or this Act 15 that would result in total payments under 16 such agreements for any fiscal year in excess 17 of the limitations in the following table.

In the case of	The limitation	
fiscal year:	(in millions) is:	
1995		
1996		
1997		
1998		
1999		
2000		
2001		
2002		
2003		
2004		

1 (c) COORDINATION WITH TITLE III.—Sub-2 sections (a) and (b) shall apply notwithstand-3 ing title III of this Act; except that such sub-4 sections shall not apply to the extent addi-5 tional amounts are provided by appropriation 6 laws (including section 302 of this Act).

7 TITLE III—FUNDING FOR MARI8 TIME PROMOTIONAL PRO9 GRAMS

10 SEC. 301. CONTRACT AUTHORITY.

11 The Secretary of Transportation shall expeditiously 12 enter into agreements under the Maritime Security and 13 Competitiveness Act of 1993. However, the Secretary may 14 not obligate more than \$1,700,000,000 in total contracts 15 between October 1, 1994, and September 30, 2004, except 16 to the extent additional amounts are provided by appro-17 priations laws (including section 302).

18 SEC. 302. TRANSFER.

19 The Secretary of Transportation shall use any 20 amounts appropriated for acquisition of vessels for the 21 Ready Reserve Force that are unobligated on October 1, 22 1994, to enter into agreements under the Maritime Secu-23 rity and Competitiveness Act of 1993.

1SEC. 303. AUTHORIZATION OF ADDITIONAL APPROPRIA-2TIONS.

In addition to amounts otherwise available, there are authorized to be appropriated to the Secretary of Transportation such amounts as may be necessary for entering into and making payments under agreements under the Maritime Security and Competitiveness Act of 1993.

8 SEC. 304. CONTINUING AVAILABILITY.

9 Amounts available or authorized to be appropriated 10 under this title shall remain available until expended.

- HR 4003 RH——2
- HR 4003 RH——4