103D CONGRESS 2D SESSION

## H. R. 4131

To amend the Internal Revenue Code of 1986 to make the income tax more equitable for families.

## IN THE HOUSE OF REPRESENTATIVES

MARCH 24, 1994

Mr. Darden introduced the following bill; which was referred to the Committee on Ways and Means

## A BILL

To amend the Internal Revenue Code of 1986 to make the income tax more equitable for families.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Family Unity Pro-
- 5 motion Act of 1994".
- 6 SEC. 2. COMBINED RETURN TO WHICH UNMARRIED RATES
- 7 APPLY.
- 8 (a) IN GENERAL.—Subpart B of part II of sub-
- 9 chapter A of chapter 61 of the Internal Revenue Code of

- 1986 (relating to income tax returns) is amended by inserting after section 6013 the following new section: 3 "SEC. 6013A. COMBINED RETURN WITH SEPARATE RATES. "(a) GENERAL RULE.—A husband and wife may 4 make a combined return of income taxes under subtitle A under which— "(1) a separate taxable income is determined 7 for each spouse by applying the rules provided in 8 9 this section, and "(2) the tax imposed by section 1 is the aggre-10 11 gate amount resulting from applying the separate 12 rate set forth in section 1(c) to each such taxable 13 income. "(b) Treatment of Income.—For purposes of this 14 15 section— "(1) earned income (within the meaning of sec-16 17 tion 911(d)), and any income received as a pension 18 or annuity which arises from an employer-employee 19 relationship, shall be treated as the income of the 20 spouse who rendered the services, and "(2) income from property shall be divided be-21 22 tween the spouses in accordance with their respective ownership rights in such property. 23
- 24 "(c) Treatment of Deductions.—For purposes of
- 25 this section—

1	"(1) the deductions allowed by section 62(a)
2	(other than paragraphs (7) and (10) thereof) shall
3	be allowed to the spouse treated as having the in-
4	come to which such deductions relate,
5	"(2) the deduction for retirement savings de-
6	scribed in paragraph (7) of section 62(a) shall be al-
7	lowed to the spouse for whose benefit the savings are
8	maintained,
9	"(3) the deduction for alimony described in
10	paragraph (10) of section 62(a) shall be allowed to
11	the spouse who has the liability to pay the alimony
12	"(4) the deductions allowable by section 151
13	(relating to personal exemptions) shall be deter-
14	mined—
15	"(A) by requiring each spouse to claim 1
16	personal exemption, and
17	"(B) by allowing the personal exemptions
18	under section 151(c) to be allocated between
19	the spouses as they determine,
20	"(5) by requiring each spouse to claim their
21	own additional standard deduction (if any) under
22	section 63, and
23	"(6) the aggregate amount of all other deduc-
24	tions shall be allocated between the spouses in such
25	amounts as they determine.

- 1 "(d) Treatment of Credits.—Credits shall be de-
- 2 termined (and applied against the joint liability of the cou-
- 3 ple for tax) as if the spouses had filed a joint return.
- 4 "(e) Treatment as Joint Return.—Except as
- 5 otherwise provided in this section or in the regulations
- 6 prescribed hereunder, for purposes of this title (other than
- 7 sections 1 and 63(c)) a combined return under this section
- 8 shall be treated as a joint return.
- 9 "(f) REGULATIONS.—The Secretary shall prescribe
- 10 such regulations as may be necessary or appropriate to
- 11 carry out this section."
- 12 (b) Unmarried Rate Made Applicable.—So
- 13 much of subsection (c) of section 1 of such Code as pre-
- 14 cedes the table is amended to read as follows:
- 15 "(c) Separate or Unmarried Return Rate.—
- 16 There is hereby imposed on the taxable income of every
- 17 individual (other than a married individual (as defined in
- 18 section 7703) filing a joint return or a separate return,
- 19 a surviving spouse as defined in section 2(a), or a head
- 20 of household as defined in section 2(b)) a tax determined
- 21 in accordance with the following table:".
- 22 (c) Basic Standard Deduction for Unmarried
- 23 Individuals Made Applicable.—Subparagraph (C) of
- 24 section 63(c)(2) of such Code is amended to read as fol-
- 25 lows:

1	$^{\prime\prime}(C)$ \$3,000 in the case of an individual
2	who is not—
3	"(i) a married individual filing a joint
4	return or a separate return,
5	"(ii) a surviving spouse, or
6	"(iii) a head of household, or".
7	(d) CLERICAL AMENDMENT.—The table of sections
8	for subpart B of part II of subchapter A of chapter 61
9	of such Code is amended by inserting after the item relat-
10	ing to section 6013 the following:
	"Sec. 6013A. Combined return with separate rates."
11	(e) Effective Date.—The amendments made by
12	this section shall apply to taxable years beginning after
13	December 31, 1994.
14	SEC. 3. HOMEMAKERS ELIGIBLE FOR FULL IRA DEDUC-
15	TION.
16	(a) Spousal IRA Computed on Basis of Com-
17	
	PENSATION OF BOTH SPOUSES.—Subsection (c) of section
18	PENSATION OF BOTH SPOUSES.—Subsection (c) of section 219 of the Internal Revenue Code of 1986 (relating to
19	219 of the Internal Revenue Code of 1986 (relating to
19	219 of the Internal Revenue Code of 1986 (relating to special rules for certain married individuals) is amended
19 20 21	219 of the Internal Revenue Code of 1986 (relating to special rules for certain married individuals) is amended to read as follows:
19 20 21	219 of the Internal Revenue Code of 1986 (relating to special rules for certain married individuals) is amended to read as follows:  "(c) Special Rules for Certain Married Indi-

the limitation of paragraph (1) of subsection (b)
shall be equal to the lesser of—
"(A) \$2,000, or
"(B) the sum of—
"(i) the compensation includible in
such individual's gross income for the tax-
able year, plus
"(ii) the compensation includible in
the gross income of such individual's
spouse for the taxable year reduced by the
amount allowable as a deduction under
subsection (a) to such spouse for such tax-
able year.
"(2) Individuals to whom paragraph (1)
APPLIES.—Paragraph (1) shall apply to any individ-
ual if—
"(A) such individual files a joint return for
the taxable year, and
"(B) the amount of compensation (if any)
includible in such individual's gross income for
the taxable year is less than the compensation
includible in the gross income of such individ-
ual's spouse for the taxable year."

(b) IRA ALLOWED FOR SPOUSES WHO ARE NOT AC-1 TIVE PLAN PARTICIPANTS.—Section 219(g)(1) of such Code is amended by striking "or the individual's spouse". 3 4 (c) Conforming Amendments.— (1) Paragraph (2) of section 219(f) of such Code (relating to other definitions and special rules) 6 is amended by striking "subsections (b) and (c)" 7 and inserting "subsection (b)". 8 (2) Section 408(d)(5) of such Code is amended 9 by striking "\$2,250" and inserting "\$2,000". 10 (d) Effective Date.—The amendments made by 11 this section shall apply to taxable years beginning after December 31, 1994. SEC. 4. INCREASE IN PERSONAL EXEMPTION FOR CERTAIN 15 DEPENDENT CHILDREN. (a) GENERAL RULE.—Paragraph (1) of section 16 151(d) of the Internal Revenue Code of 1986 (defining exemption amount) is amended to read as follows: 18 19 "(1) IN GENERAL.—Except as otherwise pro-20 vided in this subsection, the term 'exemption amount' means \$2,000 (or, in the case of an exemp-21 22 tion under subsection (c) for a child who has not attained age 18 before the close of the calendar year 23 24 in which the taxable year begins, \$3,500)."

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(b) Conforming Amendments.—

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1	(1) Subparagraph (A) of section 151(d)(3) of
2	such Code is amended by striking "the exemption
3	amount" and inserting "each dollar amount in effect
4	under paragraph (1) (after any adjustment under
5	paragraph (4))''.
6	(2) Subparagraph (A) of section 151(d)(4) of
7	such Code is amended—
8	(A) by striking "the dollar amount" and
9	inserting "each dollar amount", and
0	(B) by adding at the end thereof the fol-
1	lowing new sentence: "In the case of the \$3,500
2	amount contained in paragraph (1), the preced-
3	ing sentence shall be applied by substituting
4	'1995' for '1989' the first place it appears, and
5	by substituting '1994' for '1988'.''
6	(c) Effective Date.—The amendments made by
7	this section shall apply to taxable years beginning after

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18 December 31, 1994.