H. R. 4217

AN ACT

To reform the Federal crop insurance program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE, TABLE OF CONTENTS, AND DEFI-
- 4 **NITIONS.**
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Federal Crop Insurance Reform Act of 1994".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:
 - Sec. 1. Short title, table of contents, and definitions.
 - Sec. 2. Members of Board of Directors of Federal Crop Insurance Corporation.
 - Sec. 3. General powers of Corporation.
 - Sec. 4. Personnel.
 - Sec. 5. General authority to offer crop insurance.
 - Sec. 6. Catastrophic risk protection, buy-up levels, premiums, and yield determinations.
 - Sec. 7. Preparation of policies, claims, and reinsurance.
 - Sec. 8. Authorization of appropriations and crop insurance fund.
 - Sec. 9. Advisory Committee.
 - Sec. 10. Noninsured crop disaster assistance.
 - Sec. 11. Crop insurance requirements under price support programs.
 - Sec. 12. Elimination of gender references.
 - Sec. 13. GAO crop insurance provider study.
 - Sec. 14. Effective date.
- 9 (c) Definitions.—Section 502 of the Federal Crop
- 10 Insurance Act (7 U.S.C. 1502) is amended—

1	(1) by striking the section heading and "SEC.
2	502." and inserting the following:
3	"SEC. 502. PURPOSE AND DEFINITIONS.
4	"(a) Purpose.—"; and
5	(2) by adding at the end the following new sub-
6	section:
7	"(b) Definitions.—For purposes of this title:
8	"(1) Secretary.—The term 'Secretary' means
9	the Secretary of Agriculture.
10	"(2) Corporation.—The term 'Corporation'
11	means the Federal Crop Insurance Corporation es-
12	tablished under section 503.
13	"(3) Board.—The term 'Board' means the
14	Board of Directors of the Corporation established
15	under section 505(a).
16	"(4) Loss ratio.—The term 'loss ratio' means
17	the ratio of all sums paid by the Corporation as in-
18	demnities under all crop insurance policies to that of
19	the premiums designated for anticipated losses and
20	a reasonable reserve, not including the portion of the
21	premiums designated for operating and administra-
22	tive expenses.
23	"(5) Transitional yield.—The term 'transi-
24	tional yield' means the maximum average production
25	per acre or equivalent measure that is assigned to

1	acreage for a crop year by the Corporation in ac-
2	cordance with its regulations whenever the producer
3	fails—
4	"(A) to certify that acceptable documenta-
5	tion of production and acreage for that crop
6	year is in the producer's possession; or
7	"(B) to present such acceptable docu-
8	mentation upon the demand of the Corporation
9	or an insurance company reinsured by the Cor-
10	poration.".
11	(d) Conforming Amendments.—The Federal Crop
12	Insurance Act (7 U.S.C. 1501 et seq.) is amended—
13	(1) in section 503 (7 U.S.C. 1503), by striking
14	"(herein called the Corporation)"; and
15	(2) in section 505(a) (7 U.S.C. 1505(a)), by
16	striking ''(hereinafter called the 'Board')''.
17	SEC. 2. MEMBERS OF BOARD OF DIRECTORS OF FEDERAL
18	CROP INSURANCE CORPORATION.
19	Section 505(a) of the Federal Crop Insurance Act (7
20	U.S.C. 1505(a)) is amended in the second sentence—
21	(1) by striking "or Assistant Secretary" the
22	first place it appears; and
23	(2) by striking "the Under Secretary or Assist-
24	ant Secretary of Agriculture responsible for the farm
25	credit programs of the Department of Agriculture"

1	and inserting "one additional Under Secretary of
2	Agriculture (as designated by the Secretary of Agri-
3	culture)''.
4	SEC. 3. GENERAL POWERS OF CORPORATION.
5	(a) CLAIMS SETTLEMENT.—Section 506 of the Fed-
6	eral Crop Insurance Act (7 U.S.C. 1506) is amended—
7	(1) by redesignating subsections (j), (k), (l),
8	(m), and (n) as subsections (k), (l), (m), (n), and
9	(o), respectively; and
10	(2) by inserting after subsection (i) the follow-
11	ing new subsection:
12	"(j) Claims Settlement.—The Corporation shall
13	have the authority to make final and conclusive settlement
14	and adjustment of any claims made by or against the Cor-
15	poration or the accounts of its fiscal officers.".
16	(b) REGULATIONS; PREEMPTION.—Subsection (e) of
17	such section is amended—
18	(1) by striking "governing" and inserting "to
19	carry out this title and to govern"; and
20	(2) by adding at the end the following new sen-
21	tence: "State and local laws or rules shall not apply
22	to rules and regulations adopted by the Corporation
23	to the extent that such rules and regulations so pro-
24	vide or to the extent that State and local laws or

1	rules are inconsistent with such rules and regula-
2	tions.".
3	(c) Definition of Substantial Beneficial In-
4	TEREST.—Subsection (m) of such section (as redesignated
5	by subsection (a)(1)) is amended in paragraph (4) by
6	striking "5 percent" and inserting "10 percent".
7	(d) Penalty for False Information.—Sub-
8	section (n) of such section (as redesignated by subsection
9	(a)(1)) is amended in paragraph (1) by striking subpara-
10	graph (B) and inserting the following new subparagraph:
11	"(B) disqualify the person—
12	"(i) from purchasing catastrophic risk
13	protection under section 508(b) or partici-
14	pating in the noninsured assistance pro-
15	gram under section 519 for a period not to
16	exceed 2 years; and
17	"(ii) from receiving any other benefit
18	under this title for a period not to exceed
19	10 years.''.
20	(e) ACTUARIAL SOUNDNESS.—Subsection (o) of such
21	section (as redesignated by subsection $(a)(1)$) is amend-
22	ed—
23	(1) in paragraph (1), by striking "beginning
24	farmers from obtaining adequate Federal crop insur-
25	ance, as determined by the Corporation" and insert-

1	ing "beginning farmers, as determined by the Sec-
2	retary, from obtaining Federal crop insurance";
3	(2) in paragraph (3), by striking "and" at the
4	end of the paragraph;
5	(3) by redesignating paragraph (4) as para-
6	graph (5); and
7	(4) by inserting after paragraph (3) the follow-
8	ing new paragraph:
9	"(4) establishing a database that contains social
10	security numbers or employee identification numbers
11	of insurance agents and adjusters and using the
12	numbers to identify agents and adjusters who are
13	high risk for actuarial purposes, and for other pur-
14	poses permitted by law; and".
15	(f) REGULATORY AND PAPERWORK REDUCTION.—
16	Such section is further amended by adding at the end the
17	following new subsection:
18	"(p) REGULATORY AND PAPERWORK REDUCTION.—
19	"(1) Catastrophic risk protection.—In de-
20	veloping and carrying out the policies and proce-
21	dures for catastrophic risk protection under section
22	508(b), the Corporation shall minimize, to the maxi-
23	mum extent practicable, the paperwork required and

the complexity and costs of procedures governing the

1	application for, and the processing and servicing of
2	catastrophic risk protection.
3	"(2) Other plans.—To the extent that the
4	policies and procedures developed under paragraph
5	(1) may be applied to other plans of insurance of-
6	fered under this title without jeopardizing the actu-
7	arial soundness or integrity of the crop insurance
8	program under this title, the Corporation shall apply
9	the policies and procedures to the other plans of in-
10	surance within a reasonable period of time (as deter-
11	mined by the Corporation) after the effective date of
12	this paragraph.
13	"(3) Solicitation of cost information and
14	COST-REDUCTION PROPOSALS.—
15	"(A) Cost information.—The Corpora-
16	tion shall solicit from private insurance provid-
17	ers and agents information regarding—
18	"(i) their average cost per policy of
19	complying with requirements, regulations,
20	procedures, and processes under this title
21	and
22	"(ii) the data upon which such costs
23	are determined.
24	"(B) Cost-reduction proposals.—The
25	Corporation shall also solicit from private insur-

ance providers and agents proposals for modifying or altering the requirements, regulations, procedures, and processes under this title to reduce their total average cost per policy.

"(C) Report.—By June 1, 1995, the Corporation shall submit a report to Congress containing the information received under subparagraph (A) and an evaluation of the cost-reduction proposals received under subparagraph (B).

"(4) Cost reduction plan.—

"(A) Plan required.—Subject to the condition that the Corporation maintain the integrity of the crop insurance program under this title, the Corporation shall include in the report required under paragraph (3) a plan to reduce the average cost per policy incurred by private insurance providers and agents to comply with requirements, regulations, procedures, and processes under this title. To the extent practicable, the Corporation shall set a target percentage by which such costs should be reduced.

"(B) Implementation of plan.—Not later than 60 days after submitting the report

1	required under paragraph (3), and in accord-
2	ance with the plan contained in the report, the
3	Corporation shall adopt such measures consist-
4	ent with maintaining the integrity of the crop
5	insurance program under this title as the Cor-
6	poration determines are appropriate—
7	"(i) to improve Corporation liaison
8	with policyholders and private insurance
9	providers; and
10	"(ii) to reduce the average cost per
11	policy to meet the target percentage set by
12	the Corporation.".
13	(g) Improved Program Compliance.—Such sec-
14	tion is further amended by inserting after subsection (p)
15	(as added by subsection (f)) the following new subsection:
16	"(q) Program Compliance.—
17	"(1) Timeliness.—The Corporation shall work
18	actively with private insurance providers to address
19	program compliance and integrity issues as such is-
20	sues develop.
21	"(2) Notification of compliance prob-
22	LEMS.—The Corporation shall notify in writing any
23	private insurance provider with whom the Corpora-
24	tion has an agreement under this title of any error,
25	omission, or failure to follow Corporation regulations

- or procedures for which the private insurance pro-1 2 vider may be responsible and which may result in a 3 debt owed the Corporation. Such notice shall be given within 3 years of the end of the insurance period during which the error, omission, or failure is 5 alleged to have occurred, except that such time limit 6 7 shall not apply with respect to errors, omissions, or procedural violations that are willful or intentional. 8 9 The failure to timely provide the notice required under this subsection shall relieve the private insur-10 11 ance provider from the debt owed the Corporation.".
- 12 SEC. 4. PERSONNEL.

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- Section 507 of the Federal Crop Insurance Act (7 U.S.C. 1507) is amended—
 - (1) in subsection (a), by striking ", and county crop insurance committeemen";
 - (2) in subsection (c), by striking ", in which case the agent or broker" in the first sentence and all that follows through the period at the end of the second sentence and inserting the following: ", except that the rate established by the Board to reimburse approved insurance providers and agents for their administrative and operating costs shall not exceed, for the 1997 crop year, 29 percent of the premium used to define loss ratio under section 502,

- and for the 1998 and 1999 crops, such reimburse-1 2 ment rate shall not exceed 28 percent of the premium used to define loss ratio under section 502. 3 Consistent with the provisions of section 506(p), the Board shall provide regulatory relief to such ap-6 proved insurance providers and agents in an amount 7 proportional to the reduction in the reimbursement rate established by the Board for the 1997, 1998, 8 9 and 1999 crop years. No action shall be taken which 10 would jeopardize program integrity, enhance oppor-11 tunities for fraud or abuse, hinder program expan-12 sion or diminish quality of service to customers.";
 - (3) in subsection (d), by striking ", except that" and all that follows through the period at the end of the subsection and inserting a period; and
 - (4) by adding at the end the following new subsection:
- "(g) Specialty Crops Coordinator.—The Corporation shall establish a senior-level position to be known as the Specialty Crops Coordinator. The Specialty Crops Coordinator shall have primary responsibility for addressing the needs of specialty crop producers and for providing information and advice in connection with the Corporation's activities to improve and expand the insurance program for specialty crops. In carrying out such responsibil-

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- 1 ity, the Specialty Crops Coordinator shall act as the Cor-
- 2 poration's liaison with representatives of specialty crop
- 3 producers and provide the Corporation with the producers'
- 4 knowledge, expertise, and familiarity with risk manage-
- 5 ment and production issues pertaining to specialty crops.
- 6 The Specialty Crops Coordinator shall also use informa-
- 7 tion collected from Corporation field office directors in
- 8 States in which specialty crops have a significant economic
- 9 effect and from other sources, including the extension
- 10 service and colleges and universities.".

11 SEC. 5. GENERAL AUTHORITY TO OFFER CROP INSURANCE.

- 12 (a) General Authority to Offer Insurance.—
- 13 Subsection (a) of section 508 of the Federal Crop Insur-
- 14 ance Act (7 U.S.C. 1508) is amended to read as follows:
- 15 "(a) AUTHORITY TO OFFER INSURANCE.—
- 16 "(1) GENERAL AUTHORITY AND LOSSES COV-
- 17 ERED.—If sufficient actuarial data are available, as
- determined by the Board, the Corporation may in-
- sure (or provide reinsurance for insurers of) produc-
- 20 ers of agricultural commodities grown in the United
- 21 States under any plan or plans of insurance deter-
- 22 mined by the Board to be adapted to the agricul-
- tural commodity involved. To qualify for coverage
- under these plans of insurance, the losses of the in-
- sured commodity shall be due to drought, flood, or

1	other natural disaster, as determined by the Sec-
2	retary.
3	"(2) Period of Coverage.—Except in the
4	case of tobacco, insurance shall not extend beyond
5	the period the insured commodity is in the field. For
6	the purpose of the foregoing sentence, in the case of
7	aquacultural species, the term 'field' means the envi-
8	ronment in which the commodity is produced.
9	"(3) Exclusions.—Insurance provided under
10	this section shall not cover losses—
11	"(A) due to the neglect or malfeasance of
12	the producer;
13	"(B) due to the failure of the producer to
14	reseed to the same crop in those areas and
15	under such circumstances where it is customary
16	to reseed; or
17	"(C) due to the failure of the producer to
18	follow good farming practices, as determined by
19	the Corporation.
20	"(4) Expansion to other areas or single
21	PRODUCERS.—
22	"(A) Area expansion.—The Corporation
23	may offer plans of insurance or reinsurance for
24	production of agricultural commodities in the
25	Commonwealth of Puerto Rico, the Virgin Is-

1	lands of the United States, Guam, American
2	Samoa, the Commonwealth of the Northern
3	Mariana Islands, and the Trust Territory of the
4	Pacific Islands in the same manner as provided
5	in this section for production of agricultural
6	commodities in the United States.
7	"(B) Producer expansion.—In areas in
8	the United States or specified in subparagraph
9	(A) where crop insurance is not available for a
10	particular agricultural commodity, the Corpora-
11	tion may offer to enter into a written agree-
12	ment with an individual producer operating in
13	that area for insurance coverage under this title
14	if the producer has actuarially sound data relat-
15	ing to the producer's production of that com-
16	modity and such data is acceptable to the Cor-
17	poration.
18	"(5) Dissemination of Crop insurance in-
19	FORMATION.—The Corporation shall make available
20	to producers through local offices of the Department
21	of Agriculture—
22	"(A) current and complete information on

all aspects of Federal crop insurance; and

1	"(B) a listing of insurance agents and
2	companies offering to sell crop insurance in
3	their area.
4	"(6) Addition of New and specialty
5	CROPS.—
6	"(A) Data collection.—Not later than
7	6 months after the date of the enactment of
8	this paragraph, the Secretary shall issue guide-
9	lines for publication in the Federal Register for
10	data collection to assist the Corporation in for-
11	mulating crop insurance policies for new and
12	specialty crops.
13	"(B) Addition of New Crops.—Not later
14	than 1 year after the date of the enactment of
15	this paragraph, and annually thereafter, the
16	Corporation shall report to Congress on the
17	progress and expected timetable for expanding
18	crop insurance coverage under this title to new
19	and specialty crops.
20	"(C) Addition of direct sale perish-
21	ABLE CROPS.—Not later than 1 year after the
22	date of the enactment of this paragraph, the
23	Corporation shall report to Congress on the fea-
24	sibility of offering a crop insurance program de-

signed to meet the needs of specialized produc-

I	ers of vegetables and other perishable crops who
2	market through direct marketing channels.".
3	(b) REPORT ON IMPROVING DISSEMINATION OF
4	CROP INSURANCE INFORMATION.—Not later than 6
5	months after the date of the enactment of this Act, the
6	Federal Crop Insurance Corporation shall submit a report
7	to Congress containing a plan to implement a sound pro-
8	gram for producer education regarding the crop insurance
9	program and for the dissemination of crop insurance infor-
10	mation to producers, as required by section 508(a)(5) of
11	the Federal Crop Insurance Act. Subsequent reports on
12	the progress of the implementation of the program shall
13	be submitted to Congress in 1996 and 1997.
14	SEC. 6. CATASTROPHIC RISK PROTECTION, BUY-UP COV-
15	ERAGE, PREMIUMS, AND YIELD DETERMINA-
16	TIONS.
17	(a) IN GENERAL.—Section 508 of the Federal Crop
18	Insurance Act (7 U.S.C. 1508) is amended—
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	(1) by striking subsections (c), (e), (f), (g), (h),
20	(1) by striking subsections (c), (e), (f), (g), (h), (i), (l), (m), and (n);
20 21	
	(i), (l), (m), and (n);
21	(i), (l), (m), and (n); (2) by redesignating subsections (b) and (d) as
21 22	(i), (l), (m), and (n);(2) by redesignating subsections (b) and (d) as subsections (h) and (i), respectively; and

1	"(1) Catastrophic risk protection re-
2	QUIRED.—The Corporation shall offer to producers
3	of agricultural commodities grown in the United
4	States a catastrophic risk protection plan to indem-
5	nify a producer for crop losses due to loss of yield
6	or prevented planting resulting from drought, flood,
7	or other natural disaster, as determined by the Sec-
8	retary, if the producer is unable to plant other crops
9	for harvest on that acreage for that crop year.
10	"(2) Amount of coverage.—
11	"(A) IN GENERAL.—Subject to subpara-
12	graph (B), under catastrophic risk protection,
13	the Corporation shall offer producers—
14	"(i) coverage equal to 50 percent loss
15	in yield (determined on an area or individ-
16	ual yield basis as described in subsection
17	(g)) indemnified at 60 percent of the ex-
18	pected market price of the commodity (as
19	determined by the Corporation); or
20	"(ii) other coverage established by the
21	Corporation that is comparable to the cov-
22	erage described in clause (i).
23	"(B) REDUCTION IN ACTUAL PAYMENT.—
24	The amount paid to a producer on a claim
25	under catastrophic risk protection may reflect a

reduction that is proportional to the out-ofpocket expenses that are not incurred by the producer as a result of not planting, growing, or harvesting the crop for which the claim is made, as determined by the Corporation.

- "(3) YIELD AND LOSS BASIS.—Producers shall have the option of purchasing catastrophic risk protection based on either an individual yield and loss basis or on an area yield and loss basis, as described in subsection (g), when both options are offered by the Corporation.
- "(4) APPLICATION.—To participate in catastrophic risk protection, producers shall submit an application at the local office of the Department of Agriculture or to a private insurance provider approved by the Corporation.

"(5) ADMINISTRATIVE FEE.—

"(A) FEE REQUIRED.—Producers shall pay an administrative fee for catastrophic risk protection. The administrative fee for each producer shall be \$50 per crop per county, but not to exceed \$200 per producer per county up to a maximum of \$600 per producer for all counties in which a producer has insured crops. The administrative fee shall be paid by the producer

at the time the producer applies for catastrophic risk protection.

- "(B) WAIVER OF FEE.—The Corporation shall waive the administrative fee for limited resource farmers, as defined by the Corporation.
- "(C) USE OF FEES.—There are authorized to be appropriated from fees required under subparagraph (A) such sums as may be necessary for operating and administrative expenses incurred for the delivery of catastrophic risk protection.
- "(6) Coverage of all crops.—To be eligible for benefits under any commodity price support, production adjustment, or conservation program administered by the Department of Agriculture, or for the farmer loan programs of the Farmers Home Administration or any successor of that agency, a producer must obtain at least catastrophic risk protection for each crop of economic significance produced on each farm in any county in which the producer has an interest, if insurance is available in the county for those crops. For purposes of this paragraph, the term 'crop of economic significance' means a crop that has contributed, or is expected to contribute, 10

- percent or more of the total expected value of all crops grown by the producer.
 - "(7) COVERAGE UNDER ONE POLICY.—If a producer applies for catastrophic risk protection for a crop produced by the producer in a county, the producer shall be required to secure such protection under a single policy.
 - "(8) AUTHORITY TO LIMIT CATASTROPHIC RISK PROTECTION.—The Board may limit the availability of catastrophic risk protection in any county or area, or on any farm, on the basis of the insurance risk involved.
 - "(9) 1995 Transitional coverage **FOR** CROPS.—Effective only for the 1995 crops and for which the sales period for crop insurance expires before the date of the enactment of the Federal Crop Insurance Reform Act of 1994, the Corporation shall allow producers of such crops until at least the end of the 6-month period beginning on such date to obtain catastrophic risk protection for such crops. Upon the enactment of such Act, producers who made timely purchases of a crop insurance policy before the date of the enactment of such Act, under the provisions then in effect, shall be eligible for the same benefits to which a producer would be entitled

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- 1 under comparable buy-up coverage under subsection
- 2 (c).
- 3 "(c) Coverage Levels Greater Than Cata-
- 4 STROPHIC RISK PROTECTION.—
- 5 "(1) Buy-up coverage generally.—The
- 6 Corporation shall offer to producers of agricultural
- 7 commodities grown in the United States plans of
- 8 crop insurance providing levels of coverage greater
- 9 than that available under catastrophic risk protec-
- tion under subsection (b). Plans of insurance under
- this subsection shall be known as 'buy-up coverage'.
- 12 Producers shall apply to private insurance providers
- approved by the Corporation for purchase of buy-up
- coverage if such coverage is available from private
- insurance providers. If buy-up coverage is unavail-
- able privately, the Corporation may offer buy-up cov-
- erage plans of insurance directly to producers. If a
- producer applies for catastrophic risk protection at
- an office of the Department of Agriculture but then
- 20 elects to purchase buy-up coverage under this sub-
- section, the insurance file for that producer shall be
- transferred to the approved private insurance pro-
- vider servicing the buy-up coverage policy.
- 24 "(2) Administrative fee.—

to purchase buy-up coverage for a crop at a level less than 65 percent of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage, the producer shall pay an administrative fee for such buy-up coverage. Subsection (b)(5) shall apply in determining the amount and use of the administrative fee or in determining whether to waive the administrative fee.

"(B) EXCEPTION.—If a producer elects to purchase buy-up coverage for a crop equal to 65 percent or more of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage, the producer shall not be subject to the administrative fee required by this paragraph or subsection (b)(5). If the producer has already paid the administrative fee for a lower level of coverage for that crop, the administrative fee shall be refunded to the producer unless the refund would reduce to less than \$200 the total amount of the administrative fees paid by the producer for 2 or more crops in the same coun-

1	ty for which a lower level of coverage is ob-
2	tained.
3	"(3) YIELD AND LOSS BASIS.—Producers shall
4	have the option of purchasing buy-up coverage based
5	on either an individual yield and loss basis or on an
6	area yield and loss basis, as described in subsection
7	(g), when both options are offered by the Corpora-
8	tion.
9	"(4) YIELD ELECTIONS.—Yield coverage shall
10	be made available to the producer on the basis of
11	any yield election that equals or is less than 85 per-
12	cent of the individual yield or 95 percent of the area
13	yield, as determined by the Corporation.
14	"(5) Price Levels.—
15	"(A) IN GENERAL.—The Corporation shall
16	establish a price level for each commodity on
17	which buy-up coverage is offered that—
18	"(i) shall not be less than the ex-
19	pected market price for the commodity, as
20	determined by the Corporation; or
21	"(ii) at the discretion of the Corpora-
22	tion, may be based on the actual market
23	price at the time of harvest, as determined
24	by the Corporation.

1	"(B) Special rule for malting bar-
2	LEY.—For malting barley covered by a contract
3	between a producer and a processor, the Cor-
4	poration may offer a plan of insurance that al-
5	lows the producer to select the contract price as
6	the price election if—
7	"(i) the contract is definite as to the
8	quantity and the price;
9	"(ii) the producer submits a copy of
10	the contract with the application for insur-
11	ance prior to the sales closing date for the
12	crop;
13	"(iii) coverage does not exceed the
14	quantity contained in the contract;
15	"(iv) the contracted quantity does not
16	exceed the production guarantee;
17	"(v) the contract is usual and cus-
18	tomary in form and content for the area;
19	"(vi) the processor is completely inde-
20	pendent from the producer; and
21	"(vii) the processor does not have an
22	insurable interest in the crop.
23	"(6) PRICE ELECTIONS.—Subject to paragraph
24	(10), insurance coverage shall be made available to

- the producer on the basis of any price election that equals or is less than that established by the Board.
 - "(7) LEVEL OF COVERAGE.—Not later than the beginning of the 1996 crop year, the level of coverage shall be quoted in terms of dollars per acre.
 - "(8) REDUCTION IN ACTUAL PAYMENT.—The amount paid to a producer on a claim under buy-up coverage may reflect a reduction that is proportional to the out-of-pocket expenses that are not incurred by the producer as a result of not planting, growing, or harvesting the crop for which the claim is made, as determined by the Corporation.
 - "(9) Fire and hail coverage.—For levels of buy-up coverage equal to 65 percent or more of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage, the producer may elect to delete from the buy-up coverage any coverage against damage caused by fire and hail if the producer obtains an equivalent or greater dollar amount of coverage for damage caused by fire and hail from a private insurance provider. Upon written notice of such election to the company issuing the policy providing buy-up coverage and submission of evidence of substitute coverage on the commodity insured, the pro-

ducer's premium shall be reduced by an amount determined by the Corporation to be actuarially appropriate, taking into account the actuarial value of the remaining coverage provided by the Corporation. In no event shall the producer be given credit for an amount of premium determined to be greater than the actuarial value of the protection against losses caused by fire and hail that is included in the buy-up coverage for the crop.

"(10) Limitations on Buy-up coverage.—
The Board may limit the availability of buy-up coverage under this subsection in any county or area, or on any farm, on the basis of the insurance risk involved. The Board shall not offer buy-up coverage equal to less than 50 percent of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage.

"(d) Premiums.—

- "(1) Premiums required.—The Corporation shall fix adequate premiums for all its plans of insurance at such rates as the Board deems actuarially sufficient to attain an expected loss ratio of not greater than 1.1.
- "(2) Premium Amounts.—The premium amounts for catastrophic risk protection under sub-

1	section (b) and buy-up coverage under subsection (c)
2	shall be fixed as follows:
3	"(A) In the case of catastrophic risk pro-
4	tection, the amount of the premium shall be
5	sufficient to cover anticipated losses and a rea-
6	sonable reserve.
7	"(B) In the case of buy-up coverage below
8	65 percent of the recorded or appraised average
9	yield indemnified at 100 percent of the expected
10	market price, or an equivalent coverage, but
11	greater than 50 percent of the recorded or ap-
12	praised average yield indemnified at 100 per-
13	cent of the expected market price, or an equiva-
14	lent coverage, the amount of the premium
15	shall—
16	"(i) be sufficient to cover anticipated
17	losses and a reasonable reserve; and
18	"(ii) include an amount for operating
19	and administrative expenses, as determined
20	by the Corporation, that is less than the
21	amount established for coverage at 65 per-
22	cent of the recorded or appraised average
23	yield indemnified at 100 percent of the ex-
24	pected market price, or an equivalent cov-
25	erage.

"(C) In the case of buy-up coverage equal to or greater than 65 percent of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage, the amount of the premium shall—

- "(i) be sufficient to cover anticipated losses and a reasonable reserve; and
- "(ii) include an amount for operating and administrative expenses, as determined by the Corporation, on an industry-wide basis as a percent of the amount of the premium used to define loss ratio under section 502.

"(3) Premium reduction.—If a private insurance provider determines that it may provide insurance more efficiently than the expense reimbursement amount established by the Corporation, the private insurance provider may reduce, subject to the approval of the Corporation, the premium charged the insured by an amount corresponding to such efficiency. The private insurance provider shall apply to the Corporation for authority to reduce the premium before making such a reduction, and the

- reduction shall be subject to the rules, limitations, and procedures established by the Corporation.
 - "(4) Individual and area crop insurance coverage.—The Corporation shall allow approved insurance providers to offer to producers a plan of insurance that combines both individual yield coverage and area yield coverage at a premium rate determined by the provider, subject to the following conditions:
 - "(A) The individual yield coverage shall be equal to or greater than catastrophic risk protection, as described in subsection (b).
 - "(B) The combined policy shall include area yield coverage that is offered by the Corporation or similar area coverage, as determined by the Corporation.
 - "(C) The Corporation shall provide reinsurance on the area yield portion of the combined policy at the request of the provider, except that the provider shall agree to pay to the producer any portion of the area yield and loss indemnity payment received from the Corporation or a commercial reinsurer that exceeds the individual indemnity payment made by the provider to the producer.

1	"(D) The Corporation shall pay a part of
2	the premium equivalent to—
3	"(i) the amount authorized under sub-
4	section (e)(2) (except provisions regarding
5	operating and administrative expenses);
6	and
7	"(ii) the amount of operating and ad-
8	ministrative expenses authorized by the
9	Corporation for the area yield coverage
10	portion of the combined policy.
11	"(E) The provider shall provide all under-
12	writing services for the combined policy, includ-
13	ing the determination of individual yield cov-
14	erage premium rates, the terms and conditions
15	of the policy, and the acceptance and classifica-
16	tion of applicants into risk categories, subject to
17	subparagraph (F).
18	"(F) The Corporation shall approve the
19	combined policy unless the Corporation deter-
20	mines that the policy is not actuarially sound or
21	that the interests of producers are not ade-
22	quately protected.".
23	"(e) Payment of Portion of Premium by Cor-
24	PORATION.—

- "(1) IN GENERAL.—For the purpose of encouraging the broadest possible participation of producers in the catastrophic risk protection provided under subsection (b) and the buy-up coverage provided under subsection (c), the Corporation shall pay a part of the premium in the amounts provided in this subsection.
 - "(2) Amount of payment.—The amount of the premium to be paid by the Corporation shall be as follows:
 - "(A) In the case of catastrophic risk protection, the amount shall be equivalent to the premium established for catastrophic risk protection under subsection (d)(2)(A).
 - "(B) In the case of coverage below 65 percent of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage, but greater than 50 percent of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage, the amount shall be equivalent to the amount of premium established for catastrophic risk protection coverage and the amount of op-

erating and administrative expenses established under subsection (d)(2)(B).

"(C) In the case of coverage equal to or greater than 65 percent of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage, on an individual or area basis, the amount shall be equivalent to an amount equal to the premium established for 50 percent loss in yield indemnified at 75 percent of the expected market price and the amount of operating and administrative expenses established under subsection (d)(2)(C).

"(3) STATE SUBSIDY AUTHORIZED.—The Board may enter into agreements with any State or agency of a State under which the State or agency may pay to the approved insurance provider an additional premium subsidy to further reduce the portion of the premium paid by producers in the State.

"(f) ELIGIBILITY REQUIREMENTS.—

"(1) Persons eligible.—Except as otherwise provided in this title, no producer may be denied insurance under this section if the producer meets the definition of person, as defined by the Secretary. In the case of plans of insurance under this title other

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than catastrophic risk protection, the definition of person shall include a producer who is over 18 years of age or older and has a bona fide insurable interest in a crop as an owner, owner-operator, landlord, tenant, or sharecropper.

"(2) Sales closing date.—A producer who desires to obtain catastrophic risk protection under subsection (b) or buy-up coverage under subsection (c) for a crop shall submit an application by the sales closing date for the crop. The Corporation shall establish sales closing dates to maximize convenience to producers in obtaining benefits under commodity price support and production adjustment programs of the Department whenever feasible; except that, in establishing such dates, the Corporation shall ensure that the goal of actuarial soundness for the crop insurance program under this title is met. Beginning with the 1995 crop year, the Corporation shall establish for each insurable crop a sales closing date that is 30 days earlier than the corresponding sales closing date that was established for the 1994 crop year.

"(3) RECORDS AND REPORTING.—To obtain catastrophic risk protection under subsection (b) or

buy-up coverage under subsection (c), a producer
 shall—

"(A) provide, to the extent required by the Corporation, records acceptable to the Corporation of historical acreage and production of the crops for which the insurance is sought or accept a yield determined by the Corporation; and

"(B) report acreage planted and prevented from planting by the designated acreage reporting date for that crop and location as established by the Corporation.

"(4) LIMITATION ON MULTIPLE BENEFITS FOR SAME LOSS.—If a producer who is eligible to receive benefits under catastrophic risk protection under subsection (b) or noninsured crop disaster assistance under section 519 is also eligible to receive assistance for the same loss under any other program administered by the Secretary, the producer shall be required to elect whether to receive benefits under this title or under such other program, but not both. A producer who purchases buy-up coverage under subsection (c) may also receive assistance for the same loss under other programs administered by the Secretary, except that the amount received for the loss under the buy-up coverage together with the

amount received under such other programs may not exceed the amount of the producer's actual loss.

"(g) YIELD COVERAGE DETERMINATIONS.—

"(1) IN GENERAL.—The Corporation shall implement crop insurance underwriting rules that ensure that yield coverage, as specified in this subsection, is provided to eligible producers obtaining catastrophic risk protection under subsection (b) or buy-up coverage under subsection (c).

"(2) Individual yield basis.—

"(A) ACTUAL PRODUCTION HISTORY.—The Corporation shall determine yield coverage using the producer's actual production history over a period of not less than the 4 previous consecutive crop years and not more than 10 consecutive crop years. Subject to subparagraph (B), the yield for insurance purposes for the year for which insurance is sought shall be equal to the average of the producer's actual production history during the period considered.

"(B) Assignment of YIELD.—Except as provided in subparagraphs (C) and (D), if a producer does not submit adequate documentation of production history to determine crop yield under subparagraph (A), the Corporation

shall assign to the producer a yield equal to not less than 65 percent of the transitional yield of the producer (adjusted to reflect actual production reflected in the records acceptable to the Corporation for continuous years), as specified in regulations issued by the Corporation based on production history requirements.

"(C) PILOT PROGRAM OF ASSIGNED YIELDS FOR NEW PRODUCERS.—

"(i) PROGRAM REQUIRED.—For each of the 1995 and 1996 crop years, the Corporation shall carry out a pilot program to assign to eligible new producers higher assigned yields than would otherwise be assigned to such producers under subparagraph (B). The Corporation shall include in the pilot program 30 counties that are determined by the Corporation to be adequate to provide a comprehensive evaluation of the feasibility, effectiveness, and demand among new producers for increased assigned yields.

"(ii) INCREASED ASSIGNED YIELDS.— In the case of an eligible new producer participating in the pilot program, the Cor-

1	poration shall assign to the new producer
2	a yield equal to not less than 110 percent
3	of the transitional yield otherwise estab-
4	lished by the Corporation.
5	"(iii) Eligible new producer.—
6	The Secretary shall establish a definition
7	of new producer for purposes of determin-
8	ing eligibility to participate in the pilot
9	program.
10	"(D) ALTERNATIVE ASSIGNED YIELDS FOR
11	PRODUCERS OF FEED OR FORAGE.—
12	"(i) Feed or forage yields.—For
13	the first crop year for which an eligible
14	producer described in clause (ii) obtains
15	catastrophic risk protection under sub-
16	section (b) or buy-up coverage under sub-
17	section (c) for a feed or forage crop, the
18	Corporation shall assign to the producer a
19	yield equal to not less than 80 percent of
20	the transitional yield established by the
21	Corporation (adjusted to reflect the actual
22	production history of the producer) if the
23	producer does not provide satisfactory evi-
24	dence of the yield under subparagraph (A).

For not more than three additional years,

1	the Corporation shall provide the producer
2	with a yield based on the greater of—
3	"(I) the producer's actual pro-
4	duction history for the preceding year
5	(or years if available); and
6	"(II) the assigned yield deter-
7	mined under this clause.
8	"(ii) Eligible producers.—An eli-
9	gible producer referred to in clause (i) is a
10	producer that, as determined by the Sec-
11	retary—
12	"(I) grows the insured feed or
13	forage crop primarily for on-farm use
14	in a livestock, dairy, or poultry oper-
15	ation; and
16	"(II) derives over 50 percent of
17	the producer's gross farm income
18	from the livestock, dairy, or poultry
19	operation.
20	"(iii) Termination of authority.—
21	The authority provided by this subpara-
22	graph shall apply only during the 1995
23	through 1998 crop years.
24	"(3) Area yield basis.—The Corporation may
25	offer a crop insurance plan based on an area yield

- that allows an insured producer to qualify for an indemnity if a loss occurs in an area, as specified by
 the Corporation, in which the farm of the producer
 is located. Under an area yield plan, an insured producer shall be allowed to select the level of area production at which an indemnity will be paid consistent with the terms and conditions established by the
 Corporation.
 - "(4) Commodity-by-commodity basis.—A producer may choose between either individual yield or area yield coverage, where available, on a commodity-by-commodity basis.".

(b) Conforming Amendments.—

- (1) Repeal of existing crop insurance yield coverage.—Section 508A of the Federal Crop Insurance Act (7 U.S.C. 1508A) is repealed.
- (2) PREEMPTION.—Section 511 of such Act (7 U.S.C. 1511) is amended by adding at the end the following sentence: "The Corporation's contracts of insurance and the contracts of insurance reinsured by the Corporation shall be exempt from taxation imposed by any State, municipality, or local taxing authority.".
- 24 (3) Persons under 21 years of age.—Sec-25 tion 520 of such Act (7 U.S.C. 1520) is repealed.

1	SEC. 7. PREPARATION OF POLICIES, CLAIMS, AND REIN-
2	SURANCE.
3	(a) Submission of Policies.—Subsection (h) of
4	section 508 of the Federal Crop Insurance Act (7 U.S.C.
5	1508), as redesignated by section 6(a)(2), is amended—
6	(1) in paragraph (1), by striking "subsection
7	(a)" and inserting "subsection (c)"; and
8	(2) by striking paragraphs (2), (3), and (4) and
9	inserting the following new paragraphs:
10	"(2) Submission of Policies.—A policy or
11	other material submitted to the Board under this
12	subsection may be prepared without regard to the
13	limitations contained in this title, including the re-
14	quirements concerning the levels of coverage and
15	rates and the requirement that a price level for each
16	commodity insured must equal the expected market
17	price for the commodity as established by the Board.
18	In the case of such a policy, the payment by the
19	Corporation of a portion of the premium of the pol-
20	icy may not exceed the amount that would otherwise
21	be authorized under subsection (e).
22	"(3) Review and approval by the board.—
23	A policy or other material submitted to the Board
24	under this subsection shall be reviewed by the Board
25	and, if the Board finds that the interests of produc-

ers are adequately protected and that any premiums

charged to such producers are actuarially appropriate, shall be approved by the Board for reinsurance and for sale to producers as an additional choice at actuarially appropriate rates and under appropriate terms and conditions. The Corporation may enter into more than one reinsurance agreement with the private insurance provider simultaneously to facilitate the offering of such new policies.

- "(4) GUIDELINES FOR SUBMISSION AND RE-VIEW.—The Corporation shall issue regulations to establish guidelines for the submission and Board review of policies or other material submitted to the Board under this subsection. At a minimum, the guidelines shall ensure the following:
 - "(A) Proposals submitted to the Board under this subsection shall be considered as confidential commercial or financial information for purposes of section 552(b)(4) of title 5, United States Code, until approved by the Board. Proposals disapproved by the Board shall remain confidential commercial or financial information.
 - "(B) The Board shall provide an applicant with the opportunity to present the proposal to the Board in person if the applicant so desires.

"(C) The Board shall provide an applicant with notification of intent to disapprove a proposal not later than 30 days prior to taking such action. An applicant that receives such notification may modify such application, and such modification shall be considered an original application for purposes of this paragraph.

"(D) Specific guidelines shall deal with the timing of submission of proposals under this subsection and timely consideration by the Board so that any approved proposal may be made available to all persons reinsured by the Corporation in a manner permitting them to participate, if they so desire, in offering such a proposal in the first crop year in which it is approved by the Board for reinsurance, premium subsidy, or other support offered by this title.

"(5) REQUIRED PUBLICATION.—Any policies, provisions of policies, and rates approved under this subsection shall be published as a notice in the Federal Register and made available to all persons contracting with or reinsured by the Corporation under the same terms and conditions as between the Corporation and the person originally submitting the policy or other material."

1	(b) Claims for Losses and Reinsurance.—Sec-
2	tion 508 of the Federal Crop Insurance Act (7 U.S.C.
3	1508) is further amended—
4	(1) by redesignating subsections (j) and (k) as
5	subsections (l) and (m), respectively; and
6	(2) inserting after subsection (i), as redesig-
7	nated by section $6(a)(2)$, the following new sub-
8	sections:
9	"(j) Claims for Losses.—
10	"(1) In general.—Under rules prescribed by
11	the Corporation, the Corporation may provide for
12	adjustment and payment of claims for losses. The
13	rules prescribed by the Corporation shall establish
14	standards to ensure that all claims for losses are ad-
15	justed, to the extent practicable, in a uniform and
16	timely manner.
17	"(2) Denial of Claims.—
18	"(A) In general.—Subject to subpara-
19	graph (B), if a claim for indemnity is denied by
20	the Corporation, an action on the claim may be
21	brought against the Corporation or Secretary
22	only in the United States district court for the
23	district in which the insured farm is located.
24	"(B) Statute of Limitations.—A suit
25	on the claim may be brought not later than 1

- year after the date on which written notice of denial of the claim is provided to the claimant.
- "(3) INDEMNIFICATION.—The Corporation shall provide private insurance providers with indemnification, including costs and reasonable attorney fees incurred by the private insurance provider, due to errors or omissions on the part of the Corporation.
- "(k) REINSURANCE.—Notwithstanding any other 8 provision of this title, the Corporation shall, to the maxi-10 mum extent practicable, provide reinsurance to insurers approved by the Corporation that insure producers of any 11 agricultural commodity under a plan or plans acceptable to the Corporation. Such reinsurance shall be provided upon such terms and conditions as the Board may determine to be consistent with subsections (b) and (c) and sound reinsurance principles. The Corporation's reinsur-16 ance agreements with the reinsured companies shall require the reinsured companies to bear a sufficient share of any potential loss under such agreement so as to ensure that the reinsured company will sell and service policies of insurance in a sound and prudent manner, taking into 21 consideration the financial condition of the reinsured companies and the availability of private reinsurance.".
- 24 (c) Cross References.—

- 1 (1) CLAIMS FOR LOSSES.—Section 506(d) of 2 the Federal Crop Insurance Act (7 U.S.C. 1506(d))
- is amended in the first sentence by striking "section 500(0)" and in autimat "coation 500(i)"
- 4 508(f)" and inserting "section 508(j)".
- 5 (2) SUBMISSION OF MATERIALS TO BOARD.—
 6 Section 507(c) of such Act (7 U.S.C. 1507(c)) is
 7 amended in the last sentence by striking "section"
- 8 508(b)" and inserting "section 508(h)".
- 9 (3) Definition of Agricultural commod-
- 10 ITY.—Section 518 of such Act (7 U.S.C. 1518) is
- amended by striking "or (k)" and inserting "or
- 12 (m)".
- 13 SEC. 8. AUTHORIZATION OF APPROPRIATIONS AND CROP
- 14 **INSURANCE FUND.**
- Section 516 of the Federal Crop Insurance Act (7
- 16 U.S.C. 1516) is amended to read as follows:
- 17 "SEC. 516. FUNDING.
- 18 "(a) AUTHORIZATION OF APPROPRIATIONS FOR COR-
- 19 PORATION SALARIES AND AGENT COMMISSIONS.—There
- 20 are hereby authorized to be appropriated such sums as
- 21 are necessary to cover the salaries and administrative ex-
- 22 penses of the Corporation and the administrative and op-
- 23 erating expenses of the Corporation for the sales commis-
- 24 sions of agents.
- 25 "(b) Crop Insurance Fund.—

1	"(1) ESTABLISHMENT.—There is hereby estab-
2	lished an insurance fund for deposit of premiums
3	collected under section 508(d), income from reinsur-
4	ance operations, and appropriations made available
5	under paragraph (2).
6	"(2) Authorization of appropriations.—
7	There are hereby authorized to be appropriated such
8	sums as may be necessary to carry out the purposes
9	of the insurance fund.
10	"(c) Purposes of Insurance Fund.—In such ag-
11	gregate amount as is provided in advance in appropria-
12	tions Acts, the Corporation may use amounts in the insur-
13	ance fund to pay the following:
14	"(1) Beginning with the 1998 crop year, the
15	administrative and operating expenses of approved
16	insurance providers, other than expenses for which
17	funds are authorized to be appropriated under sub-
18	section (a).
19	"(2) All other expenses of the Corporation
20	(other than expenses for which funds are authorized
21	to be appropriated under subsection (a)), including
22	all premium subsidies and indemnities.
23	"(3) For the 1995, 1996, and 1997 crop years,

all administrative and expense reimbursements due

- under a reinsurance agreement with an approved private insurance provider.
- 3 "(4) Expenses incurred by the Corporation to 4 carry out research and development.
- 5 "(d) Purchase of American-Made Equipment 6 and Products.—
- "(1) SENSE OF CONGRESS.—It is the sense of the Congress that, to the greatest extent practicable, all equipment and products purchased by the Corporation using funds made available to the Corporation should be American-made.
- "(2) Notice requirement.—In providing financial assistance to, or entering into any contract with, any entity for the purchase of equipment and products to carry out this title, the Corporation, to the greatest extent practicable, shall provide to such entity a notice describing the statement made in paragraph (1) by the Congress.".

19 SEC. 9. ADVISORY COMMITTEE.

- The Federal Crop Insurance Act is amended by in-
- 21 serting after section 514 (7 U.S.C. 1514) the following
- 22 new section:

1 "SEC. 515. ADVISORY COMMITTEE FOR FEDERAL CROP IN-

- 2 **SURANCE**.
- 3 "(a) ESTABLISHMENT AND TERMINATION.—The
- 4 Secretary may establish within the Department of Agri-
- 5 culture an advisory committee to be known as the Advisory
- 6 Committee for Federal Crop Insurance. If established, the
- 7 Advisory Committee shall remain in existence until Sep-
- 8 tember 30, 1998.
- 9 "(b) Primary Responsibility.—The primary re-
- 10 sponsibility of the Advisory Committee shall be to advise
- 11 the Secretary on the implementation of this title and on
- 12 other issues related to crop insurance, as determined by
- 13 the Manager.
- 14 "(c) Membership.—The Advisory Committee shall
- 15 be composed of the Manager of the Corporation, the Sec-
- 16 retary (or a designee of the Secretary), and not less than
- 17 12 members representing organizations and agencies in-
- 18 volved in the provision of crop insurance under this title.
- 19 Not less than 3 of the members of the Advisory Committee
- 20 shall be representatives of the specialty crops industry.
- 21 The organizations or agencies represented by members on
- 22 the Advisory Committee may include insurance companies,
- 23 insurance agents, farm producer organizations, experts on
- 24 agronomic practices, and banking and lending institutions.
- 25 "(d) Administrative Provisions.—

1	"(1) Terms.—Members of the Advisory Com-
2	mittee shall be appointed by the Secretary for a
3	term of up to 2 years from nominations made by the
4	organizations and agencies specified in subsection
5	(c). The terms of the members shall be staggered.
6	"(2) Chairperson.—The Advisory Committee
7	shall be chaired by the Manager of the Corporation.
8	"(3) Meetings.—The Advisory Committee
9	shall meet at least annually. The meetings of the
10	Advisory Committee shall be publicly announced in
11	advance and shall be open to the public. Appropriate
12	records of the activities of the Advisory Committee
13	shall be kept and made available to the public on re-
14	quest.
15	"(e) Reports.—Not later than June 30 of each year,
16	the Advisory Committee shall submit to the Secretary a
17	report specifying its conclusions and recommendations re-
18	garding—
19	"(1) the progress toward implementation of the
20	provisions of this title;
21	"(2) the actuarial soundness of the Federal
22	crop insurance program;
23	"(3) the rate of producer participation in both
24	catastrophic risk protection under section 508(b)
25	and buy-up coverage under section 508(c); and

1	"(4) the progress toward improved crop insur-
2	ance coverage for new and specialty crops.".
3	SEC. 10. NONINSURED CROP DISASTER ASSISTANCE.
4	(a) IN GENERAL.—Section 519 of the Federal Crop
5	Insurance Act (7 U.S.C. 1519) is amended to read as fol-
6	lows:
7	"SEC. 519. NONINSURED CROP DISASTER ASSISTANCE PRO-
8	GRAM.
9	"(a) Establishment of Program.—
10	"(1) ESTABLISHMENT.—In the case of an eligi-
11	ble crop described in paragraph (2), the Corporation
12	shall establish a noninsured crop disaster assistance
13	program to provide coverage equivalent to the cata-
14	strophic risk protection otherwise available under
15	section 508(b).
16	"(2) Eligible crops.—
17	"(A) In general.—For purposes of this
18	section, the term 'eligible crop' means each
19	commercial crop or other agricultural commod-
20	ity (except livestock)—
21	"(i) for which catastrophic risk pro-
22	tection under section 508(b) is not avail-
23	able; and
24	"(ii) which is produced for food or
25	fiher

1	"(B) Crops specifically included.—
2	The term 'eligible crop' shall include floricul-
3	tural, ornamental nursery, and Christmas tree
4	crops and turfgrass sod.
5	"(3) Cause of loss.—To qualify for assist-
6	ance under this section, the losses of the noninsured
7	commodity shall be due to drought, flood, or other
8	natural disaster, as determined by the Secretary.
9	"(b) Application for Noninsured Crop Disas-
10	TER ASSISTANCE.—
11	"(1) Timely application.—To be eligible for
12	assistance under this section, producers shall submit
13	an application for noninsured crop disaster assist-
14	ance at a local office of the Department of Agri-
15	culture. The application shall be in such form, con-
16	tain such information, and be submitted at such
17	time as the Corporation may require.
18	"(2) Records and Reports.—To obtain
19	noninsured crop disaster assistance, a producer
20	shall—
21	"(A) provide records acceptable to the Cor-
22	poration of historical acreage and production of
23	the eligible crops for which assistance is sought
24	or accept a yield determined by the Corpora-
25	tion: and

1	"(B) report acreage planted and prevented
2	from planting by the designated acreage report-
3	ing date for that crop and location as estab-
4	lished by the Corporation.
5	"(3) Exclusions.—Noninsured crop disaster
6	assistance under this section shall not cover losses
7	due to—
8	"(A) the neglect or malfeasance of the pro-
9	ducer;
10	"(B) the failure of the producer to reseed
11	to the same crop in those areas and under such
12	circumstances where it is customary to reseed;
13	or
14	$\mbox{``(C)}$ the failure of the producer to follow
15	good farming practices, as determined by the
16	Corporation.
17	"(4) REVENUE LIMITATION.—A person who has
18	qualifying gross revenues in excess of \$2,000,000
19	annually, as determined by the Secretary, shall not
20	be eligible to receive any noninsured crop disaster
21	assistance payments. For purposes of this section,
22	the term 'qualifying gross revenues' means—
23	"(A) if a majority of the person's gross
24	revenue is received from farming, ranching, and
25	forestry operations, the gross revenue from the

person's farming, ranching, and forestry operations; and

"(B) if less than a majority of the person's gross revenue is received from farming, ranching, and forestry operations, the person's gross revenue from all sources.

"(c) Loss Requirements.—

- "(1) REQUIRED AREA LOSS.—A producer of an eligible crop shall not receive noninsured crop disaster assistance unless the average yield for that crop, or an equivalent measure in the event yield data are not available, in an area falls below 65 percent of the expected area yield, as established by the Corporation.
- "(2) Prevented planting.—Subject to paragraph (1), the Corporation shall make a prevented planting noninsured crop disaster assistance payment if the producer is prevented from planting more than 35 percent of the acreage intended for the eligible crop because of drought, flood, or other natural disaster, as determined by the Secretary.
- "(3) REDUCED YIELDS.—Subject to paragraph (1), the Corporation shall make a reduced yield noninsured crop disaster assistance payment if the total quantity of the eligible crop that a producer is

able to harvest on any farm is, because of drought, flood, or other natural disaster as determined by the Secretary, less than 50 percent of the expected individual yield for the crop, as determined by the Corporation, factored for the producer's interest for the crop.

"(d) PAYMENTS.—

"(1) Reduced yield noninsured crop disaster assistance, payments shall be made for farm losses in excess of 50 percent of the established farm yield for the eligible crop indemnified at 60 percent of the average market price for that crop, or a comparable coverage as determined by the Corporation. Any eligible crop that is produced with significant and variable, post-planting expenses, the payment shall be reduced to reflect reduced production costs and harvesting costs if the crop is not harvested.

"(2) PREVENTED PLANTING.—If the producer is eligible for a prevented planting payment under this section, the amount paid to the producer on a claim under this section may reflect a reduction that is proportional to the out-of-pocket expenses that are not incurred by the producer as a result of not planting, growing, or harvesting the crop for which

the claim is made, as determined by the Corporation.

"(e) YIELD DETERMINATIONS.—

- "(1) ESTABLISHMENT.—The Corporation shall establish farm yields for purposes of providing noninsured crop disaster assistance under this section.
- "(2) ACTUAL PRODUCTION HISTORY.—The Corporation shall determine yield coverage using the producer's actual production history over a period of not less than the 4 previous consecutive crop years and not more than 10 consecutive crop years. Subject to paragraph (3), the yield for the year in which noninsured crop disaster assistance is sought shall be equal to the average of the producer's actual production history during the period considered.
- "(3) Assignment of yield.—If a producer does not submit adequate documentation of production history to determine a crop yield under paragraph (2), the Corporation shall assign to the producer a yield equal to not less than 65 percent of the transitional yield of the producer (adjusted to reflect actual production reflected in the records acceptable to the Corporation for continuous years), as

- specified in regulations issued by the Corporation based on production history requirements.
 - "(4) Prohibition on assigned yields in Certain counties.—If the acreage of a crop in a county has increased by more than 100 percent since the 1987 crop year, a producer who produces that crop on a farm located in that county may not obtain an assigned yield under paragraph (3). Instead, the producer must provide detailed documentation of production costs, acres planted, and yield (as required by the Corporation) to become eligible for a noninsured assistance payment.
 - "(5) LIMITATION ON RECEIPT OF SUBSEQUENT ASSIGNED YIELD.—A producer who receives an assigned yield for the current year of a natural disaster because required production records were not submitted to the local office of the Department shall not be eligible for an assigned yield for the year of the next natural disaster unless the required production records of the previous 1 or more years (as applicable) are provided to the local office.
 - "(6) YIELD VARIATIONS DUE TO DIFFERENT FARMING PRACTICES.—The Corporation shall ensure that noninsured crop disaster assistance accurately reflects significant yield variations due to different

- 1 farming practices, such as between irrigated and
- 2 nonirrigated acreage.
- 3 "(f) Payment of Losses.—Payments for
- 4 noninsured crop disaster assistance losses under this sec-
- 5 tion shall be made from the insurance fund established
- 6 under section 516. Such losses shall not be included in
- 7 calculating the premiums charged to producers for insur-
- 8 ance under section 508.
- 9 "(g) PAYMENT LIMITATIONS.—The total amount of
- 10 payments that a person shall be entitled to receive annu-
- 11 ally under this section may not exceed \$100,000. For pur-
- 12 poses of applying this limitation, the Secretary shall issue
- 13 regulations defining the term 'person' that shall conform,
- 14 to the extent practicable, to the regulations defining 'per-
- 15 son' issued under section 1001 of the Food Security Act
- 16 of 1985 (7 U.S.C. 1308).".
- 17 (b) Conforming Amendments.—
- 18 (1) Existing emergency crop loss assist-
- 19 ANCE PROGRAM.—Effective July 1, 1995, chapter 3
- of subtitle B of title XXII of the Food, Agriculture,
- Conservation, and Trade Act of 1990 (7 U.S.C.
- 22 1421 note) is amended by striking subchapter A.
- 23 (2) Emergency appropriations.—Effective
- July 1, 1995, the Balanced Budget and Emergency
- 25 Deficit Control Act of 1985 is amended—

1	(A) in section $251(b)(2)(D)(i)$ (2 U.S.C.
2	901(b)(2)(D)(i), by adding at the end the fol-
3	lowing new sentence: "The preceding sentence
4	shall not apply to appropriations to cover agri-
5	cultural crop disaster assistance."; and
6	(B) in section 252(e) (2 U.S.C. 902(e)), by
7	adding at the end the following new sentence:
8	"The preceding sentence shall not apply to di-
9	rect spending provisions to cover agricultural
10	crop disaster assistance.".
11	SEC. 11. CROP INSURANCE REQUIREMENTS UNDER PRICE
12	SUPPORT PROGRAMS.
13	(a) RICE.—Section $101B(c)$ of the Agricultural Act
14	of 1949 (7 U.S.C. 1441–2(c)) is amended—
15	(1) by striking paragraph (1)(F); and
16	(2) by striking paragraph (2) and inserting in
17	lieu thereof the following:
18	"(2) Crop insurance requirement.—As a
19	condition of receiving any benefit (including pay-
20	ments) under this section, a producer must obtain at
21	least catastrophic risk protection insurance coverage
22	under section 508(b) of the Federal Crop Insurance
23	Act for the crop and crop year in which the benefit
24	is sought, if such coverage is offered by the Federal
25	Crop Insurance Corporation.".

1	(b) Extra Long Staple Cotton.—Section 103(h)
2	of the Agricultural Act of 1949 (7 U.S.C. 1444(h)) is
3	amended—
4	(1) by redesignating paragraph (16) as para-
5	graph (17) and moving the margin 2 ems to the left;
6	and
7	(2) by inserting after paragraph (15) the fol-
8	lowing new paragraph:
9	"(16) Crop Insurance Requirement.—As a con-
10	dition of receiving any benefit (including payments) under
11	this section, a producer must obtain at least catastrophic
12	$risk\ protection\ insurance\ coverage\ under\ section\ 508(b)$
13	of the Federal Crop Insurance Act for the crop and crop
14	year in which the benefit is sought, if such coverage is
15	offered by the Federal Crop Insurance Corporation.".
16	(c) Upland Cotton.—Section 103B(c) of the Agri-
17	cultural Act of 1949 (7 U.S.C. 1444–2(c)) is amended—
18	(1) by striking paragraph (1)(F); and
19	(2) by striking paragraph (2) and inserting in
20	lieu thereof the following:
21	"(2) Crop insurance requirement.—As a
22	condition of receiving any benefit (including pay-
23	ments) under this section, a producer must obtain at
24	least catastrophic risk protection insurance coverage
25	under section 508(b) of the Federal Crop Insurance

- 1 Act for the crop and crop year in which the benefit
- 2 is sought, if such coverage is offered by the Federal
- 3 Crop Insurance Corporation.".
- 4 (d) FEED GRAINS.—Section 105B(c) of the Agricul-
- 5 tural Act of 1949 (7 U.S.C. 1444f(c)) is amended—
- 6 (1) by striking paragraph (1)(G); and
- 7 (2) by striking paragraph (2) and inserting in 8 lieu thereof the following:
- 9 "(2) Crop insurance requirement.—As a
- 10 condition of receiving any benefit (including pay-
- ments) under this section, a producer must obtain at
- least catastrophic risk protection insurance coverage
- under section 508(b) of the Federal Crop Insurance
- 14 Act for the crop and crop year in which the benefit
- is sought, if such coverage is offered by the Federal
- 16 Crop Insurance Corporation.".
- 17 (e) Tobacco.—Section 106 of the Agricultural Act
- 18 of 1949 (7 U.S.C. 1445) is amended by striking sub-
- 19 section (e) and inserting in lieu thereof the following:
- 20 "(e) Crop Insurance Requirement.—As a condi-
- 21 tion of receiving any benefit (including payments) under
- 22 this section, a producer must obtain at least catastrophic
- 23 risk protection insurance coverage under section 508(b)
- 24 of the Federal Crop Insurance Act for the crop and crop

- 1 year in which the benefit is sought, if such coverage is
- 2 offered by the Federal Crop Insurance Corporation.".
- 3 (f) Wheat.—Section 107B(c) of the Agricultural Act
- 4 of 1949 (7 U.S.C. 1444b–3a(c)) is amended—
- 5 (1) by striking paragraph (1)(G); and
- 6 (2) by striking paragraph (2) and inserting in 7 lieu thereof the following:
- 0 (4(0) G
- 8 "(2) Crop insurance requirement.—As a
- 9 condition of receiving any benefit (including pay-
- ments) under this section, a producer must obtain at
- least catastrophic risk protection insurance coverage
- under section 508(b) of the Federal Crop Insurance
- 13 Act for the crop and crop year in which the benefit
- is sought, if such coverage is offered by the Federal
- 15 Crop Insurance Corporation.".
- 16 (g) Peanuts.—Section 108B of the Agricultural Act
- 17 of 1949 (7 U.S.C. 1445c-3) is amended—
- 18 (1) by redesignating subsection (h) as sub-
- section (i); and
- 20 (2) by inserting after subsection (g) the follow-
- ing new subsection:
- 22 "(h) Crop Insurance Requirement.—As a condi-
- 23 tion of receiving any benefit (including payments) under
- 24 this section, a producer must obtain at least catastrophic
- 25 risk protection insurance coverage under section 508(b)

- 1 of the Federal Crop Insurance Act for the crop and crop
- 2 year in which the benefit is sought, if such coverage is
- 3 offered by the Federal Crop Insurance Corporation.".
- 4 (h) OILSEEDS.—Section 205 of the Agricultural Act
- 5 of 1949 (7 U.S.C. 1446f) is amended—
- 6 (1) by redesignating subsection (n) as sub-
- 7 section (o); and
- 8 (2) by inserting after subsection (m) the follow-
- 9 ing new subsection:
- 10 "(n) Crop Insurance Requirement.—As a condi-
- 11 tion of receiving any benefit (including payments) under
- 12 this section, a producer must obtain at least catastrophic
- 13 risk protection insurance coverage under section 508(b)
- 14 of the Federal Crop Insurance Act for the crop and crop
- 15 year in which the benefit is sought, if such coverage is
- 16 offered by the Federal Crop Insurance Corporation.".
- 17 (i) Sugar.—Section 206 of the Agricultural Act of
- 18 1949 (7 U.S.C. 1446g) is amended—
- 19 (1) by redesignating subsection (j) as sub-
- section (k); and
- 21 (2) by inserting after subsection (i) the follow-
- ing new subsection:
- 23 "(j) Crop Insurance Requirement.—As a condi-
- 24 tion of receiving any benefit (including payments) under
- 25 this section, a producer must obtain at least catastrophic

- 1 risk protection insurance coverage under section 508(b)
- 2 of the Federal Crop Insurance Act for the crop and crop
- 3 year in which the benefit is sought, if such coverage is
- 4 offered by the Federal Crop Insurance Corporation.".
- 5 (j) Honey.—Section 207 of the Agricultural Act of
- 6 1949 (7 U.S.C. 1446h) is amended—
- 7 (1) by redesignating subsection (j) as sub-
- 8 section (k); and
- 9 (2) by inserting after subsection (i) the follow-
- ing new subsection:
- 11 "(j) Crop Insurance Requirement.—As a condi-
- 12 tion of receiving any benefit (including payments) under
- 13 this section, a producer must obtain at least catastrophic
- 14 risk protection insurance coverage under section 508(b)
- 15 of the Federal Crop Insurance Act for the crop and crop
- 16 year in which the benefit is sought, if such coverage is
- 17 offered by the Federal Crop Insurance Corporation.".
- 18 (k) DISASTER PAYMENTS.—Section 208 of the Agri-
- 19 cultural Act of 1949 (7 U.S.C. 1446i) is repealed.
- 20 SEC. 12. ELIMINATION OF GENDER REFERENCES.
- 21 (a) Management of Corporation.—Section 505
- 22 of the Federal Crop Insurance Act (7 U.S.C. 1505) is
- 23 amended—
- 24 (1) in subsection (a), by striking the third sen-
- tence and inserting "The Board shall be appointed

by, and hold office at the pleasure of, the Secretary. 1 2 The Secretary shall not be a member of the Board."; 3 and 4 (2) in subsection (d)— (A) by striking "upon him"; and (B) by striking "He shall be appointed 6 by," and inserting "The manager shall be ap-7 pointed by,". 8 (b) Personnel.—Section 507 of such Act (7 U.S.C. 9 1507) is amended— 10 11 (1) in subsection (a), by striking "as he may determine: Provided, That" and inserting "as the 12 Secretary may determine appropriate. However,"; 13 14 and 15 (2) in subsection (d), by striking "as he may request" and inserting "that the Secretary requests". 16 17 INDEMNITIES EXEMPT FROM LEVY.—Section 509 of such Act (7 U.S.C. 1509) is amended by striking "or his estate" and inserting "or the estate of the in-20 sured". SEC. 13. GAO CROP INSURANCE PROVIDER STUDY. 22 (a) The General Accounting Office shall, within 2 years of enactment, investigate the contractual relationships between the Federal Crop Insurance Corporation

and approved insurance providers to determine the qual-

- 1 ity, costs and efficiency of the provision of multiperil crop
- 2 insurance to producers of agricultural commodities cov-
- 3 ered under the Federal Crop Insurance Act. The study
- 4 shall be completed in two parts. The first, to be completed
- 5 within one year of enactment, shall examine the currently
- 6 available data to make the determinations required by this
- 7 section. The second part shall examine the changes that
- 8 occur because of expansion of the program as participation
- 9 increases.
- 10 (b) This study shall include, but not be limited to,
- 11 an investigation of providers' actual cost of delivery of
- 12 multiperil crop insurance for which providers receive reim-
- 13 bursement from the Corporation, cost differences for dif-
- 14 ferent provider firm sizes, and changes in cost resulting
- 15 from expansion of the program. The study shall also com-
- 16 pare delivery costs of multiperil crop insurance to other
- 17 insurance coverage that the provider may sell and identify
- 18 any cross-subsidization from federally reimbursed delivery
- 19 to delivery costs of other insurance coverage.
- 20 (c) The study shall assess, to the extent practicable,
- 21 alternative methods of reimbursing delivery costs to pro-
- 22 viders. In addition, the study shall identify unnecessary
- 23 expenditure, if any, required by the Corporation for com-
- 24 pliance and program integrity.

- 1 (d) In addition, the study shall include, but not be
- 2 limited to, the provisions of the standard reinsurance
- 3 agreement between the Corporation and approved provid-
- 4 ers including the risk transferred to Corporation under the
- 5 terms of the agreement, the return on providers' capital,
- 6 a determination of the return on capital relative to dif-
- 7 ferences in provider firm size, and a determination of the
- 8 return on providers' capital in multiperil crop insurance
- 9 relative to other insurance coverage.
- 10 (e) The study shall assess, to the extent practicable,
- 11 the potential for provider firm concentration in the
- 12 multiperil crop insurance industry and any economic dis-
- 13 tortions that might occur from such concentration.
- 14 (f) In conducting this study, the General Accounting
- 15 Office shall maintain the privacy of provider proprietary
- 16 information. The General Accounting Office shall have full
- 17 powers to subpoena any required information from any
- 18 provider firm.

19 SEC. 14. EFFECTIVE DATE.

- Except as provided in section 10(b) and section 13,
- 21 this Act and the amendments made by this Act shall take
- 22 effect on the date of the enactment of this Act and shall
- 23 apply to the provision of crop insurance under the Federal
- 24 Crop Insurance Act (7 U.S.C. 1501 et seq.) beginning
- 25 with the 1995 crop year. With respect to the 1994 crop

- 1 year, the Federal Crop Insurance Act (as in effect on the
- 2 day before the date of the enactment of this Act) shall
- 3 continue to apply.

Passed the House of Representatives August 4, 1994.

Attest:

Clerk.

103d CONGRESS **H. R. 4217**

AN ACT

To reform the Federal crop insurance program, and for other purposes.