Calendar No. 552

103D CONGRESS 2D SESSION H. R. 4217

AN ACT

To reform the Federal crop insurance program, and for other purposes.

AUGUST 10 (legislative day, AUGUST 8), 1994 Received; read twice and placed on the calendar

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IN THE SENATE OF THE UNITED STATES

AUGUST 10 (legislative day, AUGUST 8), 1994 Received; read twice and placed on the calendar

AN ACT

To reform the Federal crop insurance program, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE, TABLE OF CONTENTS, AND DEFI-

NITIONS.

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5 (a) SHORT TITLE.—This Act may be cited as the

6 "Federal Crop Insurance Reform Act of 1994".

7 (b) TABLE OF CONTENTS.—The table of contents of

8 this Act is as follows:

Sec. 1. Short title, table of contents, and definitions.

Sec. 2. Members of Board of Directors of Federal Crop Insurance Corporation.

Sec. 3. General powers of Corporation.

Sec. 4. Personnel.

Sec. 5. General authority to offer crop insurance.

Sec. 6. Catastrophic risk protection, buy-up levels, premiums, and yield determinations.

	 Sec. 7. Preparation of policies, claims, and reinsurance. Sec. 8. Authorization of appropriations and crop insurance fund. Sec. 9. Advisory Committee. Sec. 10. Noninsured crop disaster assistance. Sec. 11. Crop insurance requirements under price support programs. Sec. 12. Elimination of gender references. Sec. 13. GAO crop insurance provider study. Sec. 14. Effective date.
1	(c) DEFINITIONS.—Section 502 of the Federal Crop
2	Insurance Act (7 U.S.C. 1502) is amended—
3	(1) by striking the section heading and "SEC.
4	502." and inserting the following:
5	"SEC. 502. PURPOSE AND DEFINITIONS.
6	"(a) PURPOSE.—"; and
7	(2) by adding at the end the following new sub-
8	section:
9	"(b) DEFINITIONS.—For purposes of this title:
10	"(1) SECRETARY.—The term 'Secretary' means
11	the Secretary of Agriculture.
12	"(2) CORPORATION.—The term 'Corporation'
13	means the Federal Crop Insurance Corporation es-
14	tablished under section 503.
15	''(3) BOARD.—The term 'Board' means the
16	Board of Directors of the Corporation established
17	under section 505(a).
18	"(4) Loss RATIO.—The term 'loss ratio' means
19	the ratio of all sums paid by the Corporation as in-
20	demnities under all crop insurance policies to that of
21	the premiums designated for anticipated losses and

a reasonable reserve, not including the portion of the premiums designated for operating and administrative expenses. ('(5) TRANSITIONAL YIELD.—The term 'transitional yield' means the maximum average production per acre or equivalent measure that is assigned to acreage for a crop year by the Corporation in accordance with its regulations whenever the producer fails—

10 "(A) to certify that acceptable documenta11 tion of production and acreage for that crop
12 year is in the producer's possession; or

13 "(B) to present such acceptable docu14 mentation upon the demand of the Corporation
15 or an insurance company reinsured by the Cor16 poration.".

17 (d) CONFORMING AMENDMENTS.—The Federal Crop18 Insurance Act (7 U.S.C. 1501 et seq.) is amended—

(1) in section 503 (7 U.S.C. 1503), by striking
"(herein called the Corporation)"; and

21 (2) in section 505(a) (7 U.S.C. 1505(a)), by
22 striking "(hereinafter called the 'Board')".

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1	SEC. 2. MEMBERS OF BOARD OF DIRECTORS OF FEDERAL
2	CROP INSURANCE CORPORATION.
3	Section 505(a) of the Federal Crop Insurance Act (7
4	U.S.C. 1505(a)) is amended in the second sentence—
5	(1) by striking "or Assistant Secretary" the
6	first place it appears; and
7	(2) by striking "the Under Secretary or Assist-
8	ant Secretary of Agriculture responsible for the farm
9	credit programs of the Department of Agriculture"
10	and inserting "one additional Under Secretary of
11	Agriculture (as designated by the Secretary of Agri-
12	culture)".
13	SEC. 3. GENERAL POWERS OF CORPORATION.
14	(a) CLAIMS SETTLEMENT.—Section 506 of the Fed-
15	eral Crop Insurance Act (7 U.S.C. 1506) is amended-
16	(1) by redesignating subsections (j), (k), (l),
17	(m), and (n) as subsections (k), (l), (m), (n), and
18	(o), respectively; and
19	(2) by inserting after subsection (i) the follow-
20	ing new subsection:
21	"(j) CLAIMS SETTLEMENT.—The Corporation shall
22	have the authority to make final and conclusive settlement
23	and adjustment of any claims made by or against the Cor-
24	poration or the accounts of its fiscal officers.".
25	(b) REGULATIONS; PREEMPTION.—Subsection (e) of
26	such section is amended—

(1) by striking "governing" and inserting "to
 carry out this title and to govern"; and

3 (2) by adding at the end the following new sen-4 tence: "State and local laws or rules shall not apply 5 to rules and regulations adopted by the Corporation 6 to the extent that such rules and regulations so pro-7 vide or to the extent that State and local laws or 8 rules are inconsistent with such rules and regula-9 tions.".

10 (c) DEFINITION OF SUBSTANTIAL BENEFICIAL IN-11 TEREST.—Subsection (m) of such section (as redesignated 12 by subsection (a)(1)) is amended in paragraph (4) by 13 striking "5 percent" and inserting "10 percent".

(d) PENALTY FOR FALSE INFORMATION.—Subsection (n) of such section (as redesignated by subsection
(a)(1)) is amended in paragraph (1) by striking subparagraph (B) and inserting the following new subparagraph:

18 ''(B) disqualify the person—

19 ''(i) from purchasing catastrophic risk
20 protection under section 508(b) or partici21 pating in the noninsured assistance pro22 gram under section 519 for a period not to
23 exceed 2 years; and

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1	"(ii) from receiving any other benefit
2	under this title for a period not to exceed
3	10 years.".
4	(e) ACTUARIAL SOUNDNESS.—Subsection (o) of such
5	section (as redesignated by subsection $(a)(1)$) is amend-
6	ed—
7	(1) in paragraph (1), by striking ''beginning
8	farmers from obtaining adequate Federal crop insur-
9	ance, as determined by the Corporation" and insert-
10	ing "beginning farmers, as determined by the Sec-
11	retary, from obtaining Federal crop insurance";
12	(2) in paragraph (3), by striking "and" at the
13	end of the paragraph;
14	(3) by redesignating paragraph (4) as para-
15	graph (5); and
16	(4) by inserting after paragraph (3) the follow-
17	ing new paragraph:
18	"(4) establishing a database that contains social
19	security numbers or employee identification numbers
20	of insurance agents and adjusters and using the
21	numbers to identify agents and adjusters who are
22	high risk for actuarial purposes, and for other pur-
23	poses permitted by law; and".

(f) REGULATORY AND PAPERWORK REDUCTION.—
 Such section is further amended by adding at the end the
 following new subsection:

"(p) REGULATORY AND PAPERWORK REDUCTION.— 4 "(1) CATASTROPHIC RISK PROTECTION.—In de-5 veloping and carrying out the policies and proce-6 7 dures for catastrophic risk protection under section 508(b), the Corporation shall minimize, to the maxi-8 9 mum extent practicable, the paperwork required and the complexity and costs of procedures governing the 10 11 application for, and the processing and servicing of, 12 catastrophic risk protection.

13 "(2) OTHER PLANS.—To the extent that the policies and procedures developed under paragraph 14 15 (1) may be applied to other plans of insurance offered under this title without jeopardizing the actu-16 17 arial soundness or integrity of the crop insurance 18 program under this title, the Corporation shall apply 19 the policies and procedures to the other plans of in-20 surance within a reasonable period of time (as determined by the Corporation) after the effective date of 21 22 this paragraph.

23 "(3) SOLICITATION OF COST INFORMATION AND
24 COST-REDUCTION PROPOSALS.—

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1	"(A) COST INFORMATION.—The Corpora-
2	tion shall solicit from private insurance provid-
3	ers and agents information regarding—
4	"(i) their average cost per policy of
5	complying with requirements, regulations,
6	procedures, and processes under this title;
7	and
8	"(ii) the data upon which such costs
9	are determined.
10	"(B) COST-REDUCTION PROPOSALS.—The
11	Corporation shall also solicit from private insur-
12	ance providers and agents proposals for modify-
13	ing or altering the requirements, regulations,
14	procedures, and processes under this title to re-
15	duce their total average cost per policy.
16	"(C) REPORT.—By June 1, 1995, the Cor-
17	poration shall submit a report to Congress con-
18	taining the information received under subpara-
19	graph (A) and an evaluation of the cost-reduc-
20	tion proposals received under subparagraph
21	(B).
22	"(4) Cost reduction plan.—
23	"(A) PLAN REQUIRED.—Subject to the
24	condition that the Corporation maintain the in-
25	tegrity of the crop insurance program under

this title, the Corporation shall include in the report required under paragraph (3) a plan to reduce the average cost per policy incurred by private insurance providers and agents to comply with requirements, regulations, procedures, and processes under this title. To the extent practicable, the Corporation shall set a target percentage by which such costs should be reduced.

10 "(B) IMPLEMENTATION OF PLAN.—Not 11 later than 60 days after submitting the report required under paragraph (3), and in accord-12 ance with the plan contained in the report, the 13 14 Corporation shall adopt such measures consistent with maintaining the integrity of the crop 15 16 insurance program under this title as the Cor-17 poration determines are appropriate—

18 "(i) to improve Corporation liaison
19 with policyholders and private insurance
20 providers; and

21 "(ii) to reduce the average cost per
22 policy to meet the target percentage set by
23 the Corporation.".

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(g) IMPROVED PROGRAM COMPLIANCE.—Such sec tion is further amended by inserting after subsection (p)
 (as added by subsection (f)) the following new subsection:
 "(q) PROGRAM COMPLIANCE.—

5 "(1) TIMELINESS.—The Corporation shall work
6 actively with private insurance providers to address
7 program compliance and integrity issues as such is8 sues develop.

9 "(2) NOTIFICATION OF COMPLIANCE PROB-10 LEMS.—The Corporation shall notify in writing any 11 private insurance provider with whom the Corpora-12 tion has an agreement under this title of any error, omission, or failure to follow Corporation regulations 13 14 or procedures for which the private insurance pro-15 vider may be responsible and which may result in a 16 debt owed the Corporation. Such notice shall be 17 given within 3 years of the end of the insurance pe-18 riod during which the error, omission, or failure is 19 alleged to have occurred, except that such time limit 20 shall not apply with respect to errors, omissions, or 21 procedural violations that are willful or intentional. 22 The failure to timely provide the notice required under this subsection shall relieve the private insur-23 24 ance provider from the debt owed the Corporation.".

1 SEC. 4. PERSONNEL.

2 Section 507 of the Federal Crop Insurance Act (7
3 U.S.C. 1507) is amended—

4 (1) in subsection (a), by striking ", and county
5 crop insurance committeemen";

(2) in subsection (c), by striking ", in which 6 7 case the agent or broker" in the first sentence and 8 all that follows through the period at the end of the 9 second sentence and inserting the following: ", ex-10 cept that the rate established by the Board to reim-11 burse approved insurance providers and agents for 12 their administrative and operating costs shall not exceed, for the 1997 crop year, 29 percent of the pre-13 14 mium used to define loss ratio under section 502, and for the 1998 and 1999 crops, such reimburse-15 16 ment rate shall not exceed 28 percent of the pre-17 mium used to define loss ratio under section 502. 18 Consistent with the provisions of section 506(p), the 19 Board shall provide regulatory relief to such ap-20 proved insurance providers and agents in an amount 21 proportional to the reduction in the reimbursement 22 rate established by the Board for the 1997, 1998, 23 and 1999 crop years. No action shall be taken which 24 would jeopardize program integrity, enhance opportunities for fraud or abuse, hinder program expan-25 26 sion or diminish quality of service to customers.";

(3) in subsection (d), by striking ", except
 that" and all that follows through the period at the
 end of the subsection and inserting a period; and

4 (4) by adding at the end the following new sub-5 section:

"(g) SPECIALTY CROPS COORDINATOR.—The Cor-6 7 poration shall establish a senior-level position to be known as the Specialty Crops Coordinator. The Specialty Crops 8 9 Coordinator shall have primary responsibility for addressing the needs of specialty crop producers and for providing 10 information and advice in connection with the Corpora-11 tion's activities to improve and expand the insurance pro-12 gram for specialty crops. In carrying out such responsibil-13 ity, the Specialty Crops Coordinator shall act as the Cor-14 15 poration's liaison with representatives of specialty crop producers and provide the Corporation with the producers' 16 knowledge, expertise, and familiarity with risk manage-17 ment and production issues pertaining to specialty crops. 18 The Specialty Crops Coordinator shall also use informa-19 tion collected from Corporation field office directors in 20 States in which specialty crops have a significant economic 21 22 effect and from other sources, including the extension service and colleges and universities.". 23

SEC. 5. GENERAL AUTHORITY TO OFFER CROP INSURANCE. 2 (a) General Authority to Offer Insurance.— 3 Subsection (a) of section 508 of the Federal Crop Insurance Act (7 U.S.C. 1508) is amended to read as follows: 4 "(a) AUTHORITY TO OFFER INSURANCE.— 5

6 "(1) GENERAL AUTHORITY AND LOSSES COV-7 ERED.—If sufficient actuarial data are available, as 8 determined by the Board, the Corporation may in-9 sure (or provide reinsurance for insurers of) produc-10 ers of agricultural commodities grown in the United States under any plan or plans of insurance deter-11 12 mined by the Board to be adapted to the agricultural commodity involved. To qualify for coverage 13 under these plans of insurance, the losses of the in-14 15 sured commodity shall be due to drought, flood, or other natural disaster, as determined by the Sec-16 17 retary.

18 "(2) PERIOD OF COVERAGE.—Except in the 19 case of tobacco, insurance shall not extend beyond 20 the period the insured commodity is in the field. For 21 the purpose of the foregoing sentence, in the case of 22 aquacultural species, the term 'field' means the envi-23 ronment in which the commodity is produced.

"(3) EXCLUSIONS.—Insurance provided under 24 this section shall not cover losses— 25

1	"(A) due to the neglect or malfeasance of
2	the producer;
3	"(B) due to the failure of the producer to
4	reseed to the same crop in those areas and
5	under such circumstances where it is customary
6	to reseed; or
7	"(C) due to the failure of the producer to
8	follow good farming practices, as determined by
9	the Corporation.
10	"(4) Expansion to other areas or single
11	PRODUCERS.—
12	"(A) AREA EXPANSION.—The Corporation
13	may offer plans of insurance or reinsurance for
14	production of agricultural commodities in the
15	Commonwealth of Puerto Rico, the Virgin Is-
16	lands of the United States, Guam, American
17	Samoa, the Commonwealth of the Northern
18	Mariana Islands, and the Trust Territory of the
19	Pacific Islands in the same manner as provided
20	in this section for production of agricultural
21	commodities in the United States.
22	"(B) PRODUCER EXPANSION.—In areas in
23	the United States or specified in subparagraph
24	(A) where crop insurance is not available for a
25	particular agricultural commodity, the Corpora-

1	tion may offer to enter into a written agree-
2	ment with an individual producer operating in
3	that area for insurance coverage under this title
4	if the producer has actuarially sound data relat-
5	ing to the producer's production of that com-
6	modity and such data is acceptable to the Cor-
7	poration.
8	"(5) Dissemination of crop insurance in-
9	FORMATION.—The Corporation shall make available
10	to producers through local offices of the Department
11	of Agriculture—
12	"(A) current and complete information on
13	all aspects of Federal crop insurance; and
14	''(B) a listing of insurance agents and
15	companies offering to sell crop insurance in
16	their area.
17	"(6) Addition of new and specialty
18	CROPS.—
19	"(A) DATA COLLECTION.—Not later than
20	6 months after the date of the enactment of
21	this paragraph, the Secretary shall issue guide-
22	lines for publication in the Federal Register for
23	data collection to assist the Corporation in for-
24	mulating crop insurance policies for new and
25	specialty crops.

1 "(B) ADDITION OF NEW CROPS.—Not later 2 than 1 year after the date of the enactment of 3 this paragraph, and annually thereafter, the 4 Corporation shall report to Congress on the 5 progress and expected timetable for expanding 6 crop insurance coverage under this title to new 7 and specialty crops.

8 "(C) Addition of direct sale perish-9 ABLE CROPS.—Not later than 1 year after the 10 date of the enactment of this paragraph, the 11 Corporation shall report to Congress on the fea-12 sibility of offering a crop insurance program designed to meet the needs of specialized produc-13 14 ers of vegetables and other perishable crops who 15 market through direct marketing channels.".

16 (b) REPORT ON IMPROVING DISSEMINATION OF CROP INSURANCE INFORMATION.—Not later than 6 17 months after the date of the enactment of this Act, the 18 Federal Crop Insurance Corporation shall submit a report 19 to Congress containing a plan to implement a sound pro-20 21 gram for producer education regarding the crop insurance 22 program and for the dissemination of crop insurance information to producers, as required by section 508(a)(5) of 23 24 the Federal Crop Insurance Act. Subsequent reports on

1	the progress of the implementation of the program shall
2	be submitted to Congress in 1996 and 1997.
3	SEC. 6. CATASTROPHIC RISK PROTECTION, BUY-UP COV-
4	ERAGE, PREMIUMS, AND YIELD DETERMINA-
5	TIONS.
6	(a) IN GENERAL.—Section 508 of the Federal Crop
7	Insurance Act (7 U.S.C. 1508) is amended—
8	(1) by striking subsections (c), (e), (f), (g), (h),
9	(i), (l), (m), and (n);
10	(2) by redesignating subsections (b) and (d) as
11	subsections (h) and (i), respectively; and
12	(3) by inserting after subsection (a) the follow-
13	ing new subsections:
14	"(b) Catastrophic Risk Protection.—
15	"(1) CATASTROPHIC RISK PROTECTION RE-
16	QUIRED.—The Corporation shall offer to producers
17	of agricultural commodities grown in the United
18	States a catastrophic risk protection plan to indem-
19	nify a producer for crop losses due to loss of yield
20	or prevented planting resulting from drought, flood,
21	or other natural disaster, as determined by the Sec-
22	retary, if the producer is unable to plant other crops
23	for harvest on that acreage for that crop year.
24	"(2) Amount of coverage.—

"(A) IN GENERAL.—Subject to subpara-1 2 graph (B), under catastrophic risk protection, the Corporation shall offer producers— 3 "(i) coverage equal to 50 percent loss 4 in yield (determined on an area or individ-5 ual yield basis as described in subsection 6 7 (g)) indemnified at 60 percent of the expected market price of the commodity (as 8 determined by the Corporation); or 9 "(ii) other coverage established by the 10 11 Corporation that is comparable to the coverage described in clause (i). 12 13 "(B) REDUCTION IN ACTUAL PAYMENT.— 14 The amount paid to a producer on a claim 15 under catastrophic risk protection may reflect a 16 reduction that is proportional to the out-of-17 pocket expenses that are not incurred by the 18 producer as a result of not planting, growing, 19 or harvesting the crop for which the claim is

21 "(3) YIELD AND LOSS BASIS.—Producers shall
22 have the option of purchasing catastrophic risk pro23 tection based on either an individual yield and loss
24 basis or on an area yield and loss basis, as described

made, as determined by the Corporation.

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in subsection (g), when both options are offered by
 the Corporation.

"(4) APPLICATION.—To participate in catastrophic risk protection, producers shall submit an
application at the local office of the Department of
Agriculture or to a private insurance provider approved by the Corporation.

8 "(5) Administrative fee.—

9 "(A) FEE REQUIRED.—Producers shall pay an administrative fee for catastrophic risk 10 11 protection. The administrative fee for each pro-12 ducer shall be \$50 per crop per county, but not 13 to exceed \$200 per producer per county up to a maximum of \$600 per producer for all coun-14 15 ties in which a producer has insured crops. The administrative fee shall be paid by the producer 16 17 at the time the producer applies for cata-18 strophic risk protection.

''(B) WAIVER OF FEE.—The Corporation
shall waive the administrative fee for limited resource farmers, as defined by the Corporation.

"(C) USE OF FEES.—There are authorized to be appropriated from fees required under subparagraph (A) such sums as may be necessary for operating and administrative ex-

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penses incurred for the delivery of catastrophic risk protection.

"(6) COVERAGE OF ALL CROPS.—To be eligible 3 4 for benefits under any commodity price support, pro-5 duction adjustment, or conservation program administered by the Department of Agriculture, or for the 6 7 farmer loan programs of the Farmers Home Administration or any successor of that agency, a producer 8 9 must obtain at least catastrophic risk protection for 10 each crop of economic significance produced on each 11 farm in any county in which the producer has an in-12 terest, if insurance is available in the county for those crops. For purposes of this paragraph, the 13 14 term 'crop of economic significance' means a crop 15 that has contributed, or is expected to contribute, 10 16 percent or more of the total expected value of all 17 crops grown by the producer.

"(7) COVERAGE UNDER ONE POLICY.—If a producer applies for catastrophic risk protection for a
crop produced by the producer in a county, the producer shall be required to secure such protection
under a single policy.

23 "(8) AUTHORITY TO LIMIT CATASTROPHIC RISK
24 PROTECTION.—The Board may limit the availability
25 of catastrophic risk protection in any county or area,

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or on any farm, on the basis of the insurance risk
 involved.

3 **((9)** 1995 TRANSITIONAL COVERAGE FOR 4 CROPS.—Effective only for the 1995 crops and for which the sales period for crop insurance expires be-5 6 fore the date of the enactment of the Federal Crop Insurance Reform Act of 1994, the Corporation 7 shall allow producers of such crops until at least the 8 9 end of the 6-month period beginning on such date to obtain catastrophic risk protection for such crops. 10 11 Upon the enactment of such Act, producers who made timely purchases of a crop insurance policy be-12 13 fore the date of the enactment of such Act, under 14 the provisions then in effect, shall be eligible for the 15 same benefits to which a producer would be entitled under comparable buy-up coverage under subsection 16 17 (c).

18 "(c) COVERAGE LEVELS GREATER THAN CATA-19 STROPHIC RISK PROTECTION.—

20 "(1) BUY-UP COVERAGE GENERALLY.—The
21 Corporation shall offer to producers of agricultural
22 commodities grown in the United States plans of
23 crop insurance providing levels of coverage greater
24 than that available under catastrophic risk protec25 tion under subsection (b). Plans of insurance under

this subsection shall be known as 'buy-up coverage'. 1 2 Producers shall apply to private insurance providers approved by the Corporation for purchase of buy-up 3 4 coverage if such coverage is available from private insurance providers. If buy-up coverage is unavail-5 6 able privately, the Corporation may offer buy-up cov-7 erage plans of insurance directly to producers. If a producer applies for catastrophic risk protection at 8 9 an office of the Department of Agriculture but then 10 elects to purchase buy-up coverage under this subsection, the insurance file for that producer shall be 11 12 transferred to the approved private insurance provider servicing the buy-up coverage policy. 13

14 "(2) Administrative fee.—

"(A) FEE REQUIRED.—If a producer elects 15 to purchase buy-up coverage for a crop at a 16 17 level less than 65 percent of the recorded or ap-18 praised average yield indemnified at 100 per-19 cent of the expected market price, or an equiva-20 lent coverage, the producer shall pay an administrative fee for such buy-up coverage. Sub-21 22 section (b)(5) shall apply in determining the 23 amount and use of the administrative fee or in 24 determining whether to waive the administrative fee. 25

"(B) EXCEPTION.—If a producer elects to 1 2 purchase buy-up coverage for a crop equal to 65 percent or more of the recorded or appraised 3 4 average yield indemnified at 100 percent of the 5 expected market price, or an equivalent coverage, the producer shall not be subject to the 6 7 administrative fee required by this paragraph or subsection (b)(5). If the producer has already 8 paid the administrative fee for a lower level of 9 coverage for that crop, the administrative fee 10 11 shall be refunded to the producer unless the refund would reduce to less than \$200 the total 12 13 amount of the administrative fees paid by the 14 producer for 2 or more crops in the same county for which a lower level of coverage is ob-15 16 tained.

17 "(3) YIELD AND LOSS BASIS.—Producers shall
18 have the option of purchasing buy-up coverage based
19 on either an individual yield and loss basis or on an
20 area yield and loss basis, as described in subsection
21 (g), when both options are offered by the Corpora22 tion.

23 "(4) YIELD ELECTIONS.—Yield coverage shall
24 be made available to the producer on the basis of
25 any yield election that equals or is less than 85 per-

1	cent of the individual yield or 95 percent of the area
2	yield, as determined by the Corporation.
3	"(5) Price levels.—
4	"(A) IN GENERAL.—The Corporation shall
5	establish a price level for each commodity on
6	which buy-up coverage is offered that—
7	''(i) shall not be less than the ex-
8	pected market price for the commodity, as
9	determined by the Corporation; or
10	"(ii) at the discretion of the Corpora-
11	tion, may be based on the actual market
12	price at the time of harvest, as determined
13	by the Corporation.
14	"(B) Special rule for malting bar-
15	LEY.—For malting barley covered by a contract
16	between a producer and a processor, the Cor-
17	poration may offer a plan of insurance that al-
18	lows the producer to select the contract price as
19	the price election if—
20	"(i) the contract is definite as to the
21	quantity and the price;
22	"(ii) the producer submits a copy of
23	the contract with the application for insur-
24	ance prior to the sales closing date for the
25	crop;

"(iii) coverage does not exceed the 1 2 quantity contained in the contract; "(iv) the contracted quantity does not 3 exceed the production guarantee; 4 "(v) the contract is usual and cus-5 6 tomary in form and content for the area; 7 "(vi) the processor is completely independent from the producer; and 8 "(vii) the processor does not have an 9 10 insurable interest in the crop. 11 "(6) PRICE ELECTIONS.—Subject to paragraph (10), insurance coverage shall be made available to 12

the producer on the basis of any price election thatequals or is less than that established by the Board.

15 "(7) LEVEL OF COVERAGE.—Not later than the beginning of the 1996 crop year, the level of cov-16 17 erage shall be quoted in terms of dollars per acre. 18 "(8) REDUCTION IN ACTUAL PAYMENT.—The 19 amount paid to a producer on a claim under buy-up 20 coverage may reflect a reduction that is proportional to the out-of-pocket expenses that are not incurred 21 22 by the producer as a result of not planting, growing, or harvesting the crop for which the claim is made, 23 as determined by the Corporation. 24

"(9) FIRE AND HAIL COVERAGE.—For levels of buy-up coverage equal to 65 percent or more of the recorded or appraised average yield indemnified at 100 percent of the expected market price, or an equivalent coverage, the producer may elect to delete from the buy-up coverage any coverage against damage caused by fire and hail if the producer obtains an equivalent or greater dollar amount of coverage for damage caused by fire and hail from a private insurance provider. Upon written notice of such election to the company issuing the policy providing buy-up coverage and submission of evidence of substitute coverage on the commodity insured, the producer's premium shall be reduced by an amount determined by the Corporation to be actuarially appropriate, taking into account the actuarial value of the remaining coverage provided by the Corporation. In no event shall the producer be given credit for an

amount of premium determined to be greater than
the actuarial value of the protection against losses
caused by fire and hail that is included in the buyup coverage for the crop.

23 "(10) LIMITATIONS ON BUY-UP COVERAGE.—
24 The Board may limit the availability of buy-up cov25 erage under this subsection in any county or area,

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or on any farm, on the basis of the insurance risk
involved. The Board shall not offer buy-up coverage
equal to less than 50 percent of the recorded or appraised average yield indemnified at 100 percent of
the expected market price, or an equivalent coverage.
"(d) PREMIUMS.—

"(1) PREMIUMS REQUIRED.—The Corporation
shall fix adequate premiums for all its plans of insurance at such rates as the Board deems actuarially sufficient to attain an expected loss ratio of not
greater than 1.1.

12 "(2) PREMIUM AMOUNTS.—The premium
13 amounts for catastrophic risk protection under sub14 section (b) and buy-up coverage under subsection (c)
15 shall be fixed as follows:

16 ''(A) In the case of catastrophic risk pro17 tection, the amount of the premium shall be
18 sufficient to cover anticipated losses and a rea19 sonable reserve.

"(B) In the case of buy-up coverage below
65 percent of the recorded or appraised average
yield indemnified at 100 percent of the expected
market price, or an equivalent coverage, but
greater than 50 percent of the recorded or appraised average
praised average yield indemnified at 100 per-

1	cent of the expected market price, or an equiva-
2	lent coverage, the amount of the premium
3	shall—
4	''(i) be sufficient to cover anticipated
5	losses and a reasonable reserve; and
6	''(ii) include an amount for operating
7	and administrative expenses, as determined
8	by the Corporation, that is less than the
9	amount established for coverage at 65 per-
10	cent of the recorded or appraised average
11	yield indemnified at 100 percent of the ex-
12	pected market price, or an equivalent cov-
13	erage.
14	"(C) In the case of buy-up coverage equal
15	to or greater than 65 percent of the recorded
16	or appraised average yield indemnified at 100
17	percent of the expected market price, or an
18	equivalent coverage, the amount of the premium
19	shall—
20	"(i) be sufficient to cover anticipated
21	losses and a reasonable reserve; and
22	''(ii) include an amount for operating
23	and administrative expenses, as determined
24	by the Corporation, on an industry-wide
25	basis as a percent of the amount of the

premium used to define loss ratio under section 502.

3 "(3) PREMIUM REDUCTION.—If a private insur-4 ance provider determines that it may provide insur-5 ance more efficiently than the expense reimbursement amount established by the Corporation, the 6 7 private insurance provider may reduce, subject to the approval of the Corporation, the premium 8 9 charged the insured by an amount corresponding to 10 such efficiency. The private insurance provider shall 11 apply to the Corporation for authority to reduce the 12 premium before making such a reduction, and the reduction shall be subject to the rules, limitations, 13 14 and procedures established by the Corporation.

15 "(4) INDIVIDUAL AND AREA CROP INSURANCE 16 COVERAGE.—The Corporation shall allow approved 17 insurance providers to offer to producers a plan of 18 insurance that combines both individual yield cov-19 erage and area yield coverage at a premium rate de-20 termined by the provider, subject to the following 21 conditions:

"(A) The individual yield coverage shall be
equal to or greater than catastrophic risk protection, as described in subsection (b).

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1	"(B) The combined policy shall include
2	area yield coverage that is offered by the Cor-
3	poration or similar area coverage, as deter-
4	mined by the Corporation.
5	"(C) The Corporation shall provide rein-
6	surance on the area yield portion of the com-
7	bined policy at the request of the provider, ex-
8	cept that the provider shall agree to pay to the
9	producer any portion of the area yield and loss
10	indemnity payment received from the Corpora-
11	tion or a commercial reinsurer that exceeds the
12	individual indemnity payment made by the pro-
13	vider to the producer.
14	"(D) The Corporation shall pay a part of
15	the premium equivalent to—
16	"(i) the amount authorized under sub-
17	section (e)(2) (except provisions regarding
18	operating and administrative expenses);
19	and
20	''(ii) the amount of operating and ad-
21	ministrative expenses authorized by the
22	Corporation for the area yield coverage
23	portion of the combined policy.
24	''(E) The provider shall provide all under-
25	writing services for the combined policy, includ-

1	ing the determination of individual yield cov-
2	erage premium rates, the terms and conditions
3	of the policy, and the acceptance and classifica-
4	tion of applicants into risk categories, subject to
5	subparagraph (F).
6	"(F) The Corporation shall approve the
7	combined policy unless the Corporation deter-
8	mines that the policy is not actuarially sound or
9	that the interests of producers are not ade-
10	quately protected.".
11	"(e) Payment of Portion of Premium by Cor-
12	PORATION.—
13	"(1) IN GENERAL.—For the purpose of encour-
14	aging the broadest possible participation of produc-
15	ers in the catastrophic risk protection provided
16	under subsection (b) and the buy-up coverage pro-
17	vided under subsection (c), the Corporation shall pay
18	a part of the premium in the amounts provided in
19	this subsection.
20	"(2) Amount of payment.—The amount of
21	the premium to be paid by the Corporation shall be
22	as follows:
23	"(A) In the case of catastrophic risk pro-
24	tection, the amount shall be equivalent to the

premium established for catastrophic risk protection under subsection (d)(2)(A).

"(B) In the case of coverage below 65 per-3 4 cent of the recorded or appraised average yield indemnified at 100 percent of the expected mar-5 6 ket price, or an equivalent coverage, but greater 7 than 50 percent of the recorded or appraised average yield indemnified at 100 percent of the 8 9 expected market price, or an equivalent coverage, the amount shall be equivalent to the 10 11 amount of premium established for catastrophic 12 risk protection coverage and the amount of op-13 erating and administrative expenses established 14 under subsection (d)(2)(B).

15 "(C) In the case of coverage equal to or 16 greater than 65 percent of the recorded or ap-17 praised average yield indemnified at 100 per-18 cent of the expected market price, or an equiva-19 lent coverage, on an individual or area basis, 20 the amount shall be equivalent to an amount equal to the premium established for 50 percent 21 22 loss in yield indemnified at 75 percent of the expected market price and the amount of oper-23 24 ating and administrative expenses established 25 under subsection (d)(2)(C).

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"(3) STATE SUBSIDY AUTHORIZED.—The
Board may enter into agreements with any State or
agency of a State under which the State or agency
may pay to the approved insurance provider an additional premium subsidy to further reduce the portion
of the premium paid by producers in the State.

7 "(f) ELIGIBILITY REQUIREMENTS.—

"(1) PERSONS ELIGIBLE.—Except as otherwise 8 9 provided in this title, no producer may be denied in-10 surance under this section if the producer meets the 11 definition of person, as defined by the Secretary. In 12 the case of plans of insurance under this title other 13 than catastrophic risk protection, the definition of 14 person shall include a producer who is over 18 years 15 of age or older and has a bona fide insurable inter-16 est in a crop as an owner, owner-operator, landlord, 17 tenant, or sharecropper.

18 "(2) SALES CLOSING DATE.—A producer who 19 desires to obtain catastrophic risk protection under 20 subsection (b) or buy-up coverage under subsection (c) for a crop shall submit an application by the 21 22 sales closing date for the crop. The Corporation shall establish sales closing dates to maximize con-23 24 venience to producers in obtaining benefits under 25 commodity price support and production adjustment

programs of the Department whenever feasible; ex-1 2 cept that, in establishing such dates, the Corporation 3 shall ensure that the goal of actuarial soundness for 4 the crop insurance program under this title is met. Beginning with the 1995 crop year, the Corporation 5 6 shall establish for each insurable crop a sales closing 7 date that is 30 days earlier than the corresponding sales closing date that was established for the 1994 8 9 crop year.

10 "(3) RECORDS AND REPORTING.—To obtain
11 catastrophic risk protection under subsection (b) or
12 buy-up coverage under subsection (c), a producer
13 shall—

"(A) provide, to the extent required by the 14 15 Corporation, records acceptable to the Corpora-16 tion of historical acreage and production of the 17 crops for which the insurance is sought or ac-18 cept a yield determined by the Corporation; and 19 "(B) report acreage planted and prevented from planting by the designated acreage report-20 ing date for that crop and location as estab-21 22 lished by the Corporation.

23 "(4) LIMITATION ON MULTIPLE BENEFITS FOR
24 SAME LOSS.—If a producer who is eligible to receive
25 benefits under catastrophic risk protection under

1 subsection (b) or noninsured crop disaster assistance 2 under section 519 is also eligible to receive assist-3 ance for the same loss under any other program ad-4 ministered by the Secretary, the producer shall be required to elect whether to receive benefits under 5 6 this title or under such other program, but not both. 7 A producer who purchases buy-up coverage under subsection (c) may also receive assistance for the 8 9 same loss under other programs administered by the Secretary, except that the amount received for the 10 11 loss under the buy-up coverage together with the 12 amount received under such other programs may not 13 exceed the amount of the producer's actual loss.

14 "(g) YIELD COVERAGE DETERMINATIONS.—

15 "(1) IN GENERAL.—The Corporation shall im-16 plement crop insurance underwriting rules that en-17 sure that yield coverage, as specified in this sub-18 section, is provided to eligible producers obtaining 19 catastrophic risk protection under subsection (b) or 20 buy-up coverage under subsection (c).

21 "(2) INDIVIDUAL YIELD BASIS.—

"(A) ACTUAL PRODUCTION HISTORY.—The
Corporation shall determine yield coverage
using the producer's actual production history
over a period of not less than the 4 previous
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consecutive crop years and not more than 10 consecutive crop years. Subject to subparagraph (B), the yield for insurance purposes for the year for which insurance is sought shall be equal to the average of the producer's actual production history during the period considered.

7 "(B) Assignment of yield.—Except as provided in subparagraphs (C) and (D), if a 8 producer does not submit adequate documenta-9 tion of production history to determine crop 10 11 yield under subparagraph (A), the Corporation 12 shall assign to the producer a yield equal to not less than 65 percent of the transitional yield of 13 14 the producer (adjusted to reflect actual produc-15 tion reflected in the records acceptable to the Corporation for continuous years), as specified 16 17 in regulations issued by the Corporation based 18 on production history requirements.

19"(C) PILOT PROGRAM OF ASSIGNED20YIELDS FOR NEW PRODUCERS.—

21 "(i) PROGRAM REQUIRED.—For each
22 of the 1995 and 1996 crop years, the Cor23 poration shall carry out a pilot program to
24 assign to eligible new producers higher as25 signed yields than would otherwise be as-

1	signed to such producers under subpara-
	· · · ·
2	graph (B). The Corporation shall include
3	in the pilot program 30 counties that are
4	determined by the Corporation to be ade-
5	quate to provide a comprehensive evalua-
6	tion of the feasibility, effectiveness, and de-
7	mand among new producers for increased
8	assigned yields.
9	"(ii) Increased assigned yields.—
10	In the case of an eligible new producer
11	participating in the pilot program, the Cor-
12	poration shall assign to the new producer
13	a yield equal to not less than 110 percent
14	of the transitional yield otherwise estab-
15	lished by the Corporation.
16	"(iii) Eligible new producer.—
17	The Secretary shall establish a definition
18	of new producer for purposes of determin-
19	ing eligibility to participate in the pilot
20	program.
21	"(D) Alternative assigned yields for
22	PRODUCERS OF FEED OR FORAGE.—
23	"(i) Feed or forage yields.—For
24	the first crop year for which an eligible

1	catastrophic risk protection under sub-
2	section (b) or buy-up coverage under sub-
3	section (c) for a feed or forage crop, the
4	Corporation shall assign to the producer a
5	yield equal to not less than 80 percent of
6	the transitional yield established by the
7	Corporation (adjusted to reflect the actual
8	production history of the producer) if the
9	producer does not provide satisfactory evi-
10	dence of the yield under subparagraph (A).
11	For not more than three additional years,
12	the Corporation shall provide the producer
13	with a yield based on the greater of—
14	"(I) the producer's actual pro-
15	duction history for the preceding year
16	(or years if available); and
17	"(II) the assigned yield deter-
18	mined under this clause.
19	"(ii) Eligible producers.—An eli-
20	gible producer referred to in clause (i) is a
21	producer that, as determined by the Sec-
22	retary—
23	"(I) grows the insured feed or
24	forage crop primarily for on-farm use

1	in a livestock, dairy, or poultry oper-
2	ation; and
3	"(II) derives over 50 percent of
4	the producer's gross farm income
5	from the livestock, dairy, or poultry
6	operation.
7	"(iii) Termination of authority.—
8	The authority provided by this subpara-
9	graph shall apply only during the 1995
10	through 1998 crop years.
11	"(3) AREA YIELD BASIS.—The Corporation may
12	offer a crop insurance plan based on an area yield
13	that allows an insured producer to qualify for an in-
14	demnity if a loss occurs in an area, as specified by
15	the Corporation, in which the farm of the producer
16	is located. Under an area yield plan, an insured pro-
17	ducer shall be allowed to select the level of area pro-
18	duction at which an indemnity will be paid consist-
19	ent with the terms and conditions established by the
20	Corporation.
21	"(4) Commodity-by-commodity basis.—A
22	producer may choose between either individual yield
23	or area yield coverage, where available, on a com-
24	modity-by-commodity basis.".
25	(b) Conforming Amendments.—

1	(1) Repeal of existing crop insurance
2	YIELD COVERAGE.—Section 508A of the Federal
3	Crop Insurance Act (7 U.S.C. 1508A) is repealed.
4	(2) PREEMPTION.—Section 511 of such Act (7
5	U.S.C. 1511) is amended by adding at the end the
6	following sentence: "The Corporation's contracts of
7	insurance and the contracts of insurance reinsured
8	by the Corporation shall be exempt from taxation
9	imposed by any State, municipality, or local taxing
10	authority.".
11	(3) Persons under 21 years of age.—Sec-
12	tion 520 of such Act (7 U.S.C. 1520) is repealed.
13	SEC. 7. PREPARATION OF POLICIES, CLAIMS, AND REIN-
13 14	SEC. 7. PREPARATION OF POLICIES, CLAIMS, AND REIN- SURANCE.
14	SURANCE.
14 15	SURANCE. (a) SUBMISSION OF POLICIES.—Subsection (h) of
14 15 16	SURANCE. (a) SUBMISSION OF POLICIES.—Subsection (h) of section 508 of the Federal Crop Insurance Act (7 U.S.C.
14 15 16 17	SURANCE. (a) SUBMISSION OF POLICIES.—Subsection (h) of section 508 of the Federal Crop Insurance Act (7 U.S.C. 1508), as redesignated by section 6(a)(2), is amended—
14 15 16 17 18	SURANCE. (a) SUBMISSION OF POLICIES.—Subsection (h) of section 508 of the Federal Crop Insurance Act (7 U.S.C. 1508), as redesignated by section 6(a)(2), is amended— (1) in paragraph (1), by striking "subsection
14 15 16 17 18 19	SURANCE. (a) SUBMISSION OF POLICIES.—Subsection (h) of section 508 of the Federal Crop Insurance Act (7 U.S.C. 1508), as redesignated by section 6(a)(2), is amended— (1) in paragraph (1), by striking "subsection (a)" and inserting "subsection (c)"; and
 14 15 16 17 18 19 20 	SURANCE. (a) SUBMISSION OF POLICIES.—Subsection (h) of section 508 of the Federal Crop Insurance Act (7 U.S.C. 1508), as redesignated by section 6(a)(2), is amended— (1) in paragraph (1), by striking "subsection (a)" and inserting "subsection (c)"; and (2) by striking paragraphs (2), (3), and (4) and
 14 15 16 17 18 19 20 21 	SURANCE. (a) SUBMISSION OF POLICIES.—Subsection (h) of section 508 of the Federal Crop Insurance Act (7 U.S.C. 1508), as redesignated by section 6(a)(2), is amended— (1) in paragraph (1), by striking "subsection (a)" and inserting "subsection (c)"; and (2) by striking paragraphs (2), (3), and (4) and inserting the following new paragraphs:
 14 15 16 17 18 19 20 21 22 	SURANCE. (a) SUBMISSION OF POLICIES.—Subsection (h) of section 508 of the Federal Crop Insurance Act (7 U.S.C. 1508), as redesignated by section 6(a)(2), is amended— (1) in paragraph (1), by striking "subsection (a)" and inserting "subsection (c)"; and (2) by striking paragraphs (2), (3), and (4) and inserting the following new paragraphs: "(2) SUBMISSION OF POLICIES.—A policy or

quirements concerning the levels of coverage and 1 2 rates and the requirement that a price level for each 3 commodity insured must equal the expected market 4 price for the commodity as established by the Board. In the case of such a policy, the payment by the 5 Corporation of a portion of the premium of the pol-6 7 icy may not exceed the amount that would otherwise 8 be authorized under subsection (e).

9 "(3) Review and approval by the board.— A policy or other material submitted to the Board 10 11 under this subsection shall be reviewed by the Board 12 and, if the Board finds that the interests of producers are adequately protected and that any premiums 13 14 charged to such producers are actuarially appropriate, shall be approved by the Board for reinsur-15 ance and for sale to producers as an additional 16 17 choice at actuarially appropriate rates and under appropriate terms and conditions. The Corporation 18 19 may enter into more than one reinsurance agree-20 ment with the private insurance provider simultaneously to facilitate the offering of such new policies. 21

"(4) GUIDELINES FOR SUBMISSION AND REVIEW.—The Corporation shall issue regulations to
establish guidelines for the submission and Board
review of policies or other material submitted to the

"(A) Proposals submitted to the Board 3 under this subsection shall be considered as 4 confidential commercial or financial information 5 for purposes of section 552(b)(4) of title 5, 6 United States Code, until approved by the 7 Board. Proposals disapproved by the Board 8 9 shall remain confidential commercial or finan-10 cial information.

"(B) The Board shall provide an applicant with the opportunity to present the proposal to the Board in person if the applicant so desires.

"(C) The Board shall provide an applicant with notification of intent to disapprove a proposal not later than 30 days prior to taking such action. An applicant that receives such notification may modify such application, and such modification shall be considered an original application for purposes of this paragraph.

"(D) Specific guidelines shall deal with the 22 timing of submission of proposals under this subsection and timely consideration by the 23 Board so that any approved proposal may be 24 made available to all persons reinsured by the 25

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1	Corporation in a manner permitting them to
2	participate, if they so desire, in offering such a
3	proposal in the first crop year in which it is ap-
4	proved by the Board for reinsurance, premium
5	subsidy, or other support offered by this title.
6	"(5) Required publication.—Any policies,
7	provisions of policies, and rates approved under this
8	subsection shall be published as a notice in the Fed-
9	eral Register and made available to all persons con-
10	tracting with or reinsured by the Corporation under
11	the same terms and conditions as between the Cor-
12	poration and the person originally submitting the
13	policy or other material.".
14	(b) Claims for Losses and Reinsurance.—Sec-
15	tion 508 of the Federal Crop Insurance Act (7 U.S.C.
16	1508) is further amended—
17	(1) by redesignating subsections (j) and (k) as
18	subsections (l) and (m), respectively; and
19	(2) inserting after subsection (i), as redesig-
20	nated by section $6(a)(2)$, the following new sub-
21	sections:
22	"(j) Claims for Losses.—
23	"(1) IN GENERAL.—Under rules prescribed by
24	the Corporation, the Corporation may provide for
25	adjustment and payment of claims for losses. The

rules prescribed by the Corporation shall establish
 standards to ensure that all claims for losses are ad justed, to the extent practicable, in a uniform and
 timely manner.

"(2) Denial of claims.—

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6 "(A) IN GENERAL.—Subject to subpara-7 graph (B), if a claim for indemnity is denied by 8 the Corporation, an action on the claim may be 9 brought against the Corporation or Secretary 10 only in the United States district court for the 11 district in which the insured farm is located.

"(B) STATUTE OF LIMITATIONS.—A suit 12 on the claim may be brought not later than 1 13 year after the date on which written notice of 14 15 denial of the claim is provided to the claimant. "(3) INDEMNIFICATION.—The Corporation shall 16 17 provide private insurance providers with indemnifica-18 tion, including costs and reasonable attorney fees in-19 curred by the private insurance provider, due to er-20 rors or omissions on the part of the Corporation.

21 "(k) REINSURANCE.—Notwithstanding any other 22 provision of this title, the Corporation shall, to the maxi-23 mum extent practicable, provide reinsurance to insurers 24 approved by the Corporation that insure producers of any 25 agricultural commodity under a plan or plans acceptable

to the Corporation. Such reinsurance shall be provided 1 upon such terms and conditions as the Board may deter-2 mine to be consistent with subsections (b) and (c) and 3 4 sound reinsurance principles. The Corporation's reinsur-5 ance agreements with the reinsured companies shall require the reinsured companies to bear a sufficient share 6 7 of any potential loss under such agreement so as to ensure that the reinsured company will sell and service policies 8 9 of insurance in a sound and prudent manner, taking into consideration the financial condition of the reinsured com-10 panies and the availability of private reinsurance.". 11

12 (c) CROSS REFERENCES.—

(1) CLAIMS FOR LOSSES.—Section 506(d) of
the Federal Crop Insurance Act (7 U.S.C. 1506(d))
is amended in the first sentence by striking "section
508(f)" and inserting "section 508(j)".

17 (2) SUBMISSION OF MATERIALS TO BOARD.—
18 Section 507(c) of such Act (7 U.S.C. 1507(c)) is
19 amended in the last sentence by striking "section
20 508(b)" and inserting "section 508(h)".

(3) DEFINITION OF AGRICULTURAL COMMODITY.—Section 518 of such Act (7 U.S.C. 1518) is
amended by striking "or (k)" and inserting "or
(m)".

1 SEC. 8. AUTHORIZATION OF APPROPRIATIONS AND CROP 2 INSURANCE FUND.

3 Section 516 of the Federal Crop Insurance Act (74 U.S.C. 1516) is amended to read as follows:

5 "SEC. 516. FUNDING.

6 "(a) AUTHORIZATION OF APPROPRIATIONS FOR COR-7 PORATION SALARIES AND AGENT COMMISSIONS.—There 8 are hereby authorized to be appropriated such sums as 9 are necessary to cover the salaries and administrative ex-10 penses of the Corporation and the administrative and op-11 erating expenses of the Corporation for the sales commis-12 sions of agents.

13 "(b) CROP INSURANCE FUND.—

"(1) ESTABLISHMENT.—There is hereby established an insurance fund for deposit of premiums
collected under section 508(d), income from reinsurance operations, and appropriations made available
under paragraph (2).

19 "(2) AUTHORIZATION OF APPROPRIATIONS.—
20 There are hereby authorized to be appropriated such
21 sums as may be necessary to carry out the purposes
22 of the insurance fund.

"(c) PURPOSES OF INSURANCE FUND.—In such aggregate amount as is provided in advance in appropriations Acts, the Corporation may use amounts in the insurance fund to pay the following:

1	''(1) Beginning with the 1998 crop year, the
2	administrative and operating expenses of approved
3	insurance providers, other than expenses for which
4	funds are authorized to be appropriated under sub-
5	section (a).
6	"(2) All other expenses of the Corporation
7	(other than expenses for which funds are authorized
8	to be appropriated under subsection (a)), including
9	all premium subsidies and indemnities.
10	''(3) For the 1995, 1996, and 1997 crop years,
11	all administrative and expense reimbursements due
12	under a reinsurance agreement with an approved
13	private insurance provider.
14	"(4) Expenses incurred by the Corporation to
15	carry out research and development.
16	"(d) Purchase of American-Made Equipment
17	and Products.—
18	"(1) SENSE OF CONGRESS.—It is the sense of
19	the Congress that, to the greatest extent practicable,
20	all equipment and products purchased by the Cor-
21	poration using funds made available to the Corpora-
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23	tion should be American-made.
	tion should be American-made. ''(2) NOTICE REQUIREMENT.—In providing fi-
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products to carry out this title, the Corporation, to
 the greatest extent practicable, shall provide to such
 entity a notice describing the statement made in
 paragraph (1) by the Congress.".

5 SEC. 9. ADVISORY COMMITTEE.

6 The Federal Crop Insurance Act is amended by in-7 serting after section 514 (7 U.S.C. 1514) the following 8 new section:

9 "SEC. 515. ADVISORY COMMITTEE FOR FEDERAL CROP IN10 SURANCE.

11 "(a) ESTABLISHMENT AND TERMINATION.—The 12 Secretary may establish within the Department of Agri-13 culture an advisory committee to be known as the Advisory 14 Committee for Federal Crop Insurance. If established, the 15 Advisory Committee shall remain in existence until Sep-16 tember 30, 1998.

17 "(b) PRIMARY RESPONSIBILITY.—The primary re-18 sponsibility of the Advisory Committee shall be to advise 19 the Secretary on the implementation of this title and on 20 other issues related to crop insurance, as determined by 21 the Manager.

"(c) MEMBERSHIP.—The Advisory Committee shall
be composed of the Manager of the Corporation, the Secretary (or a designee of the Secretary), and not less than
12 members representing organizations and agencies in-

volved in the provision of crop insurance under this title.
 Not less than 3 of the members of the Advisory Committee
 shall be representatives of the specialty crops industry.
 The organizations or agencies represented by members on
 the Advisory Committee may include insurance companies,
 insurance agents, farm producer organizations, experts on
 agronomic practices, and banking and lending institutions.

8 "(d) Administrative Provisions.—

9 "(1) TERMS.—Members of the Advisory Com-10 mittee shall be appointed by the Secretary for a 11 term of up to 2 years from nominations made by the 12 organizations and agencies specified in subsection 13 (c). The terms of the members shall be staggered.

"(2) CHAIRPERSON.—The Advisory Committee 14 15 shall be chaired by the Manager of the Corporation. MEETINGS.—The Advisory Committee **((3)** 16 17 shall meet at least annually. The meetings of the 18 Advisory Committee shall be publicly announced in 19 advance and shall be open to the public. Appropriate 20 records of the activities of the Advisory Committee shall be kept and made available to the public on re-21 22 quest.

23 "(e) REPORTS.—Not later than June 30 of each year,
24 the Advisory Committee shall submit to the Secretary a

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report specifying its conclusions and recommendations re-

garding— 2 3 "(1) the progress toward implementation of the 4 provisions of this title; "(2) the actuarial soundness of the Federal 5 6 crop insurance program; 7 "(3) the rate of producer participation in both catastrophic risk protection under section 508(b) 8 9 and buy-up coverage under section 508(c); and "(4) the progress toward improved crop insur-10 ance coverage for new and specialty crops.". 11 12 SEC. 10. NONINSURED CROP DISASTER ASSISTANCE. 13 (a) IN GENERAL.—Section 519 of the Federal Crop Insurance Act (7 U.S.C. 1519) is amended to read as fol-14 15 lows: "SEC. 519. NONINSURED CROP DISASTER ASSISTANCE PRO-16 17 GRAM. 18 "(a) ESTABLISHMENT OF PROGRAM.— 19 "(1) ESTABLISHMENT.—In the case of an eligi-20 ble crop described in paragraph (2), the Corporation shall establish a noninsured crop disaster assistance 21 22 program to provide coverage equivalent to the catastrophic risk protection otherwise available under 23

24 section 508(b).

25 "(2) ELIGIBLE CROPS.—

"(A) IN GENERAL.—For purposes of this 1 section, the term 'eligible crop' means each 2 commercial crop or other agricultural commod-3 ity (except livestock)— 4 "(i) for which catastrophic risk pro-5 6 tection under section 508(b) is not avail-7 able: and "(ii) which is produced for food or 8 fiber. 9 "(B) CROPS SPECIFICALLY INCLUDED.— 10 The term 'eligible crop' shall include floricul-11

12 tural, ornamental nursery, and Christmas tree13 crops and turfgrass sod.

''(3) CAUSE OF LOSS.—To qualify for assistance under this section, the losses of the noninsured
commodity shall be due to drought, flood, or other
natural disaster, as determined by the Secretary.

18 "(b) Application for Noninsured Crop Disas-19 TER Assistance.—

"(1) TIMELY APPLICATION.—To be eligible for
assistance under this section, producers shall submit
an application for noninsured crop disaster assistance at a local office of the Department of Agriculture. The application shall be in such form, con-

1	tain such information, and be submitted at such
2	time as the Corporation may require.
3	"(2) Records and reports.—To obtain
4	noninsured crop disaster assistance, a producer
5	shall—
6	"(A) provide records acceptable to the Cor-
7	poration of historical acreage and production of
8	the eligible crops for which assistance is sought
9	or accept a yield determined by the Corpora-
10	tion; and
11	"(B) report acreage planted and prevented
12	from planting by the designated acreage report-
13	ing date for that crop and location as estab-
14	lished by the Corporation.
15	"(3) EXCLUSIONS.—Noninsured crop disaster
16	assistance under this section shall not cover losses
17	due to—
18	"(A) the neglect or malfeasance of the pro-
19	ducer;
20	"(B) the failure of the producer to reseed
21	to the same crop in those areas and under such
22	circumstances where it is customary to reseed;
23	or

"(C) the failure of the producer to follow
 good farming practices, as determined by the
 Corporation.

4 "(4) REVENUE LIMITATION.—A person who has
5 qualifying gross revenues in excess of \$2,000,000
6 annually, as determined by the Secretary, shall not
7 be eligible to receive any noninsured crop disaster
8 assistance payments. For purposes of this section,
9 the term 'qualifying gross revenues' means—

10 "(A) if a majority of the person's gross 11 revenue is received from farming, ranching, and 12 forestry operations, the gross revenue from the 13 person's farming, ranching, and forestry oper-14 ations; and

15 "(B) if less than a majority of the person's
16 gross revenue is received from farming, ranch17 ing, and forestry operations, the person's gross
18 revenue from all sources.

19 "(c) Loss Requirements.—

"(1) REQUIRED AREA LOSS.—A producer of an
eligible crop shall not receive noninsured crop disaster assistance unless the average yield for that crop,
or an equivalent measure in the event yield data are
not available, in an area falls below 65 percent of

the expected area yield, as established by the Cor poration.

"(2) PREVENTED PLANTING.—Subject to paragraph (1), the Corporation shall make a prevented
planting noninsured crop disaster assistance payment if the producer is prevented from planting
more than 35 percent of the acreage intended for
the eligible crop because of drought, flood, or other
natural disaster, as determined by the Secretary.

10 "(3) REDUCED YIELDS.—Subject to paragraph (1), the Corporation shall make a reduced yield 11 noninsured crop disaster assistance payment if the 12 total quantity of the eligible crop that a producer is 13 14 able to harvest on any farm is, because of drought, 15 flood, or other natural disaster as determined by the Secretary, less than 50 percent of the expected indi-16 17 vidual yield for the crop, as determined by the Cor-18 poration, factored for the producer's interest for the 19 crop.

20 "(d) PAYMENTS.—

"(1) REDUCED YIELDS.—If the producer is eligible for reduced yield noninsured crop disaster assistance, payments shall be made for farm losses in
excess of 50 percent of the established farm yield for
the eligible crop indemnified at 60 percent of the av-

erage market price for that crop, or a comparable
coverage as determined by the Corporation. Any eligible crop that is produced with significant and variable, post-planting expenses, the payment shall be
reduced to reflect reduced production costs and harvesting costs if the crop is not harvested.

7 "(2) PREVENTED PLANTING.—If the producer is eligible for a prevented planting payment under 8 9 this section, the amount paid to the producer on a 10 claim under this section may reflect a reduction that 11 is proportional to the out-of-pocket expenses that are not incurred by the producer as a result of not 12 planting, growing, or harvesting the crop for which 13 14 the claim is made, as determined by the Corpora-15 tion.

16 "(e) YIELD DETERMINATIONS.—

17 "(1) ESTABLISHMENT.—The Corporation shall
18 establish farm yields for purposes of providing
19 noninsured crop disaster assistance under this sec20 tion.

21 "(2) ACTUAL PRODUCTION HISTORY.—The Cor22 poration shall determine yield coverage using the
23 producer's actual production history over a period of
24 not less than the 4 previous consecutive crop years
25 and not more than 10 consecutive crop years. Sub-

ject to paragraph (3), the yield for the year in which
 noninsured crop disaster assistance is sought shall
 be equal to the average of the producer's actual pro duction history during the period considered.

"(3) ASSIGNMENT OF YIELD.—If a producer 5 does not submit adequate documentation of produc-6 7 tion history to determine a crop yield under paragraph (2), the Corporation shall assign to the pro-8 9 ducer a yield equal to not less than 65 percent of 10 the transitional yield of the producer (adjusted to re-11 flect actual production reflected in the records ac-12 ceptable to the Corporation for continuous years), as specified in regulations issued by the Corporation 13 14 based on production history requirements.

15 "(4) Prohibition on assigned yields in CERTAIN COUNTIES.—If the acreage of a crop in a 16 17 county has increased by more than 100 percent 18 since the 1987 crop year, a producer who produces 19 that crop on a farm located in that county may not 20 obtain an assigned yield under paragraph (3). Instead, the producer must provide detailed docu-21 22 mentation of production costs, acres planted, and yield (as required by the Corporation) to become eli-23 24 gible for a noninsured assistance payment.

"(5) LIMITATION ON RECEIPT OF SUBSEQUENT 1 ASSIGNED YIELD.—A producer who receives an as-2 3 signed yield for the current year of a natural disas-4 ter because required production records were not submitted to the local office of the Department shall 5 not be eligible for an assigned yield for the year of 6 7 the next natural disaster unless the required production records of the previous 1 or more years (as ap-8 9 plicable) are provided to the local office.

10 "(6) YIELD VARIATIONS DUE TO DIFFERENT 11 FARMING PRACTICES.—The Corporation shall ensure 12 that noninsured crop disaster assistance accurately 13 reflects significant yield variations due to different 14 farming practices, such as between irrigated and 15 nonirrigated acreage.

"(f) LOSSES.—Payments 16 PAYMENT OF for noninsured crop disaster assistance losses under this sec-17 tion shall be made from the insurance fund established 18 under section 516. Such losses shall not be included in 19 calculating the premiums charged to producers for insur-20 21 ance under section 508.

"(g) PAYMENT LIMITATIONS.—The total amount of
payments that a person shall be entitled to receive annually under this section may not exceed \$100,000. For purposes of applying this limitation, the Secretary shall issue

regulations defining the term 'person' that shall conform,
 to the extent practicable, to the regulations defining 'per son' issued under section 1001 of the Food Security Act
 of 1985 (7 U.S.C. 1308).''.

5 (b) Conforming Amendments.—

6 (1) EXISTING EMERGENCY CROP LOSS ASSIST7 ANCE PROGRAM.—Effective July 1, 1995, chapter 3
8 of subtitle B of title XXII of the Food, Agriculture,
9 Conservation, and Trade Act of 1990 (7 U.S.C.
10 1421 note) is amended by striking subchapter A.

(2) EMERGENCY APPROPRIATIONS.—Effective
 July 1, 1995, the Balanced Budget and Emergency
 Deficit Control Act of 1985 is amended—

(A) in section 251(b)(2)(D)(i) (2 U.S.C.
901(b)(2)(D)(i)), by adding at the end the following new sentence: "The preceding sentence
shall not apply to appropriations to cover agricultural crop disaster assistance."; and

(B) in section 252(e) (2 U.S.C. 902(e)), by
adding at the end the following new sentence:
"The preceding sentence shall not apply to direct spending provisions to cover agricultural
crop disaster assistance.".

1 SEC. 11. CROP INSURANCE REQUIREMENTS UNDER PRICE 2 SUPPORT PROGRAMS. 3 (a) RICE.—Section 101B(c) of the Agricultural Act of 1949 (7 U.S.C. 1441–2(c)) is amended— 4 5 (1) by striking paragraph (1)(F); and (2) by striking paragraph (2) and inserting in 6 7 lieu thereof the following: "(2) CROP INSURANCE REQUIREMENT.—As a 8 condition of receiving any benefit (including pay-9 10 ments) under this section, a producer must obtain at least catastrophic risk protection insurance coverage 11 12 under section 508(b) of the Federal Crop Insurance Act for the crop and crop year in which the benefit 13 is sought, if such coverage is offered by the Federal 14 15 Crop Insurance Corporation.". 16 (b) EXTRA LONG STAPLE COTTON.—Section 103(h) 17 of the Agricultural Act of 1949 (7 U.S.C. 1444(h)) is 18 amended-19 (1) by redesignating paragraph (16) as para-20 graph (17) and moving the margin 2 ems to the left; 21 and 22 (2) by inserting after paragraph (15) the fol-23 lowing new paragraph: 24 "(16) CROP INSURANCE REQUIREMENT.—As a condition of receiving any benefit (including payments) under 25 26 this section, a producer must obtain at least catastrophic risk protection insurance coverage under section 508(b)
 of the Federal Crop Insurance Act for the crop and crop
 year in which the benefit is sought, if such coverage is
 offered by the Federal Crop Insurance Corporation.".

5 (c) UPLAND COTTON.—Section 103B(c) of the Agri6 cultural Act of 1949 (7 U.S.C. 1444–2(c)) is amended—

7 (1) by striking paragraph (1)(F); and

8 (2) by striking paragraph (2) and inserting in9 lieu thereof the following:

10 "(2) CROP INSURANCE REQUIREMENT.—As a 11 condition of receiving any benefit (including pay-12 ments) under this section, a producer must obtain at 13 least catastrophic risk protection insurance coverage 14 under section 508(b) of the Federal Crop Insurance 15 Act for the crop and crop year in which the benefit 16 is sought, if such coverage is offered by the Federal 17 Crop Insurance Corporation.".

18 (d) FEED GRAINS.—Section 105B(c) of the Agricul19 tural Act of 1949 (7 U.S.C. 1444f(c)) is amended—

20 (1) by striking paragraph (1)(G); and

(2) by striking paragraph (2) and inserting inlieu thereof the following:

23 "(2) CROP INSURANCE REQUIREMENT.—As a
24 condition of receiving any benefit (including pay25 ments) under this section, a producer must obtain at

least catastrophic risk protection insurance coverage
 under section 508(b) of the Federal Crop Insurance
 Act for the crop and crop year in which the benefit
 is sought, if such coverage is offered by the Federal
 Crop Insurance Corporation.".

6 (e) TOBACCO.—Section 106 of the Agricultural Act
7 of 1949 (7 U.S.C. 1445) is amended by striking sub8 section (e) and inserting in lieu thereof the following:

9 "(e) CROP INSURANCE REQUIREMENT.—As a condi-10 tion of receiving any benefit (including payments) under 11 this section, a producer must obtain at least catastrophic 12 risk protection insurance coverage under section 508(b) 13 of the Federal Crop Insurance Act for the crop and crop 14 year in which the benefit is sought, if such coverage is 15 offered by the Federal Crop Insurance Corporation.".

16 (f) WHEAT.—Section 107B(c) of the Agricultural Act
17 of 1949 (7 U.S.C. 1444b–3a(c)) is amended—

18 (1) by striking paragraph (1)(G); and

19 (2) by striking paragraph (2) and inserting in20 lieu thereof the following:

21 "(2) CROP INSURANCE REQUIREMENT.—As a
22 condition of receiving any benefit (including pay23 ments) under this section, a producer must obtain at
24 least catastrophic risk protection insurance coverage
25 under section 508(b) of the Federal Crop Insurance

Act for the crop and crop year in which the benefit
 is sought, if such coverage is offered by the Federal
 Crop Insurance Corporation.".

4 (g) PEANUTS.—Section 108B of the Agricultural Act
5 of 1949 (7 U.S.C. 1445c–3) is amended—

6 (1) by redesignating subsection (h) as sub-7 section (i); and

8 (2) by inserting after subsection (g) the follow-9 ing new subsection:

10 "(h) CROP INSURANCE REQUIREMENT.—As a condi-11 tion of receiving any benefit (including payments) under 12 this section, a producer must obtain at least catastrophic 13 risk protection insurance coverage under section 508(b) 14 of the Federal Crop Insurance Act for the crop and crop 15 year in which the benefit is sought, if such coverage is 16 offered by the Federal Crop Insurance Corporation.".

17 (h) OILSEEDS.—Section 205 of the Agricultural Act18 of 1949 (7 U.S.C. 1446f) is amended—

19 (1) by redesignating subsection (n) as sub-20 section (o); and

21 (2) by inserting after subsection (m) the follow-22 ing new subsection:

23 "(n) CROP INSURANCE REQUIREMENT.—As a condi24 tion of receiving any benefit (including payments) under
25 this section, a producer must obtain at least catastrophic

risk protection insurance coverage under section 508(b)
 of the Federal Crop Insurance Act for the crop and crop
 year in which the benefit is sought, if such coverage is
 offered by the Federal Crop Insurance Corporation.".

5 (i) SUGAR.—Section 206 of the Agricultural Act of
6 1949 (7 U.S.C. 1446g) is amended—

7 (1) by redesignating subsection (j) as sub-8 section (k); and

9 (2) by inserting after subsection (i) the follow-10 ing new subsection:

11 "(j) CROP INSURANCE REQUIREMENT.—As a condi-12 tion of receiving any benefit (including payments) under 13 this section, a producer must obtain at least catastrophic 14 risk protection insurance coverage under section 508(b) 15 of the Federal Crop Insurance Act for the crop and crop 16 year in which the benefit is sought, if such coverage is 17 offered by the Federal Crop Insurance Corporation.".

(j) HONEY.—Section 207 of the Agricultural Act of
19 1949 (7 U.S.C. 1446h) is amended—

20 (1) by redesignating subsection (j) as sub-21 section (k); and

(2) by inserting after subsection (i) the follow-ing new subsection:

24 "(j) CROP INSURANCE REQUIREMENT.—As a condi-25 tion of receiving any benefit (including payments) under

this section, a producer must obtain at least catastrophic
 risk protection insurance coverage under section 508(b)
 of the Federal Crop Insurance Act for the crop and crop
 year in which the benefit is sought, if such coverage is
 offered by the Federal Crop Insurance Corporation.".

6 (k) DISASTER PAYMENTS.—Section 208 of the Agri7 cultural Act of 1949 (7 U.S.C. 1446i) is repealed.

8 SEC. 12. ELIMINATION OF GENDER REFERENCES.

9 (a) MANAGEMENT OF CORPORATION.—Section 505 10 of the Federal Crop Insurance Act (7 U.S.C. 1505) is 11 amended—

(1) in subsection (a), by striking the third sentence and inserting "The Board shall be appointed
by, and hold office at the pleasure of, the Secretary.
The Secretary shall not be a member of the Board.";
and

17 (2) in subsection (d)—

18 (A) by striking "upon him"; and

(B) by striking "He shall be appointed
by," and inserting "The manager shall be appointed by,".

(b) PERSONNEL.—Section 507 of such Act (7 U.S.C.
1507) is amended—

24 (1) in subsection (a), by striking "as he may
25 determine: *Provided*, That" and inserting "as the

Secretary may determine appropriate. However,";
 and

3 (2) in subsection (d), by striking "as he may request" and inserting "that the Secretary requests".
4 (c) INDEMNITIES EXEMPT FROM LEVY.—Section
6 509 of such Act (7 U.S.C. 1509) is amended by striking
7 "or his estate" and inserting "or the estate of the in8 sured".

9 SEC. 13. GAO CROP INSURANCE PROVIDER STUDY.

10 (a) The General Accounting Office shall, within 2 years of enactment, investigate the contractual relation-11 ships between the Federal Crop Insurance Corporation 12 and approved insurance providers to determine the qual-13 ity, costs and efficiency of the provision of multiperil crop 14 insurance to producers of agricultural commodities cov-15 ered under the Federal Crop Insurance Act. The study 16 shall be completed in two parts. The first, to be completed 17 within one year of enactment, shall examine the currently 18 available data to make the determinations required by this 19 section. The second part shall examine the changes that 20 occur because of the expansion of the program as partici-21 22 pation increases.

(b) This study shall include, but not be limited to,
an investigation of providers' actual cost of delivery of
multiperil crop insurance for which providers receive reim-

1 bursement from the Corporation, cost differences for dif-2 ferent provider firm sizes, and changes in cost resulting 3 from the expansion of the program. The study shall also 4 compare delivery costs of multiperil crop insurance to 5 other insurance coverage that the provider may sell and 6 identify any cross-subsidization from federally reimbursed 7 delivery to delivery costs of other insurance coverage.

8 (c) The study shall assess, to the extent practicable, 9 alternative methods of reimbursing delivery costs to pro-10 viders. In addition, the study shall identify unnecessary 11 expenditures, if any, required by the Corporation for com-12 pliance and program integrity.

(d) In addition, the study shall include, but not be 13 limited to, the provisions of the standard reinsurance 14 15 agreement between the Corporation and approved providers, including the risk transferred to the Corporation 16 under the terms of the agreement, the return on providers' 17 capital, a determination of the return on capital relative 18 to differences in provider firm size, and a determination 19 20 of the return on providers' capital in multiperil crop insurance relative to other insurance coverage. 21

(e) The study shall assess, to the extent practicable,
the potential for provider firm concentration in the
multiperil crop insurance industry and any economic distortions that might occur from such concentration.

(f) In conducting this study, the General Accounting
 Office shall maintain the privacy of provider proprietary
 information. The General Accounting Office shall have full
 powers to subpoena any required information from any
 provider firm.

6 SEC. 14. EFFECTIVE DATE.

7 Except as provided in section 10(b) and section 13, this Act and the amendments made by this Act shall take 8 effect on the date of the enactment of this Act and shall 9 apply to the provision of crop insurance under the Federal 10 Crop Insurance Act (7 U.S.C. 1501 et seq.) beginning 11 with the 1995 crop year. With respect to the 1994 crop 12 year, the Federal Crop Insurance Act (as in effect on the 13 day before the date of the enactment of this Act) shall 14 continue to apply. 15

Passed the House of Representatives August 5, 1994.

Attest: DONNALD K. ANDERSON,

Clerk.

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