103D CONGRESS 2D SESSION **H. R. 4956**

To create an open and competitive marketplace for financial services which ensures the safety and soundness of the Nation's financial system as well as the availability of innovative financial products and services for consumers, business, and government at the lowest possible cost, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 12, 1994

Mr. NEAL of North Carolina (for himself, Mr. McCollum, Mr. LaFalce, Mr. FRANK of Massachusetts, Mr. LaRocco, Mr. Orton, Mr. Dooley, Mr. RIDGE, Mr. BAKER of Louisiana, and Mr. KING) introduced the following bill; which was referred jointly to the Committees on Banking, Finance and Urban Affairs and Energy and Commerce

A BILL

- To create an open and competitive marketplace for financial services which ensures the safety and soundness of the Nation's financial system as well as the availability of innovative financial products and services for consumers, business, and government at the lowest possible cost, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Financial Services Competitiveness Act".

4 (b) TABLE OF CONTENTS.—

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings and purposes.
- Sec. 3. Definitions.
- Sec. 4. Establishment of a diversified financial services holding company.
- Sec. 5. Compliance with change in control requirements.
- Sec. 6. Adequate capitalization.
- Sec. 7. Additional provisions relating to regulation of insured depository institution subsidiaries.
- Sec. 8. Insider lending and tying provisions.
- Sec. 9. Enforcement and examination; payment system services; oversight.
- Sec. 10. Criminal and civil penalties.
- Sec. 11. Technical and conforming amendments.

5 SEC. 2. FINDINGS AND PURPOSES.

- 6 (a) FINDINGS.—The Congress hereby finds that—
- 7 (1) outdated laws and regulations inhibit inno8 vation, efficiency, and competition in the financial
 9 services industry to the detriment of consumers and
 10 providers;
- (2) a new legal framework for financial services
 must be created which will accord all financial service companies equal opportunity to serve the full
 range of credit and financial needs in the marketplace;
- (3) expanded product and service opportunities
 for all components of the financial services industry
 would strengthen individual intermediaries as well as
 the overall financial system;

(4) the rapid globalization of the financial serv-1 2 ice marketplace and the emerging interdependence of major financial markets further underscore the ne-3 cessity for modernizing domestic laws to maintain 4 the competitiveness of United States financial mar-5 6 kets: and 7 (5) the regulation of separate segments, subsidiaries, and affiliates along functional lines without 8 regard to ownership or control would serve national 9 priorities better than the present system. 10 (b) PURPOSES.—The purposes of this Act are as fol-11 12 lows: (1) To promote the safety and soundness of the 13 14 Nation's financial system. (2) To promote the availability of financial 15 16 products and services to consumers, businesses, 17 charitable institutions and government in an effi-18 cient and cost-effective manner. 19 (3) To promote a legal structure governing pro-20 viders of financial services that permits open and fair competition and affords all financial services 21 22 companies equal opportunity to serve the full range of credit and financial needs in the marketplace. 23

(4) To ensure that domestic financial institu tions and companies are able to compete effectively
 in international financial markets.

4 (5) To encourage regulation of financial activi5 ties and companies along functional lines without re6 gard to ownership, control, or affiliation.

7 SEC. 3. DEFINITIONS.

8 For purposes of this Act, the following definitions9 shall apply:

(1) AFFILIATE.—Except as provided in section
10 (1) AFFILIATE.—Except as provided in section
105(e), the term "affiliate" means any company
which controls, is controlled by, or is under common
control with another company.

(2) ADEQUATELY CAPITALIZED.—With respect
to an insured depository institution, the term "adequately capitalized" has the same meaning as in section 38(b) of the Federal Deposit Insurance Act.

(3) APPROPRIATE FEDERAL BANKING AGENCY.—The term "appropriate Federal banking agency" has the same meaning as in section 3(q) of the
Federal Deposit Insurance Act.

(4) BANK HOLDING COMPANY.—The term
"bank holding company" has the same meaning as
in section 2(a) of the Bank Holding Company Act
of 1956.

	6
1	(5) BOARD.—The term "Board" means the
2	Board of Governors of the Federal Reserve System.
3	(6) COMPANY.—The term "company" has the
4	same meaning as in section 2(b) of the Bank Hold-
5	ing Company Act of 1956.
6	(7) Control.—
7	(A) IN GENERAL.—Except as provided in
8	subparagraph (B) and section 7(e), the term
9	"control" has the same meaning as in para-
10	graphs (2) and (3) of section 2(a) of the Bank
11	Holding Company Act of 1956.
12	(B) EXCEPTIONS.—
13	(i) Acquisitions incidental to
14	OTHER BUSINESS.—No company shall be
15	deemed to control or to have acquired con-
16	trol of any other company for purposes of
17	this title by virtue of the company's owner-
18	ship of the voting securities of such other
19	company if the voting securities were—
20	(I) acquired or held in an agency,
21	trust, or other fiduciary capacity
22	(whether with or without the sole dis-
23	cretion to vote such securities);
24	(II) acquired or held in connec-
25	tion with, or incidental to, the under-

1	writing of securities if such securities
2	are held only for such period of time
3	as will permit the sale of the securi-
4	ties on a reasonable basis;
5	(III) acquired or held in connec-
6	tion with, or incidental to, market
7	making, dealing, trading, brokerage or
8	other securities-related activities and
9	not with a view to acquiring, exercis-
10	ing, or transferring any control over
11	the management of policies of such
12	company; or
13	(IV) acquired in securing or col-
14	lecting a debt previously contracted in
15	good faith, until 2 years after the date
16	of acquisition or for such additional
17	period of time as the appropriate Fed-
18	eral banking agency may permit.
19	(ii) PROXY SOLICITATION.—No com-
20	pany formed for the sole purpose of par-
21	ticipating in a proxy solicitation shall be
22	deemed to control another company by vir-
23	tue of the company's acquisition of voting
24	rights with respect to shares of such other

1	company which are acquired in the course
2	of such solicitation.
3	(8) Depository institution holding com-
4	PANY.—The term ''depository institution holding
5	company" has the same meaning as in section
6	3(w)(1) of the Federal Deposit Insurance Act.
7	(9) Diversified financial services hold-
8	ING COMPANY.—The term "diversified financial serv-
9	ices holding company'' means a company—
10	(A) that has filed a notice with the Board
11	of such company's intent to become a diversi-
12	fied financial services holding company and
13	comply with the requirements of this Act and
14	has not withdrawn such notice; and
15	(B) which is described in at least 1 of the
16	following clauses:
17	(i) The company controls an insured
18	depository institution.
19	(ii) The company has, within the pre-
20	ceding 12 months, filed a notice under sec-
21	tion 4 to acquire control of an insured de-
22	pository institution or a depository institu-
23	tion holding company and such notice has
24	not been disapproved.

1	(iii) The company controls a company
2	which has, within the preceding 12
3	months, filed an application for deposit in-
4	surance under section 4 or 5 of the Fed-
5	eral Deposit Insurance Act which has not
6	been disapproved.
7	(10) FINANCIAL INSTITUTION.—The term "fi-
8	nancial institution" means—
9	(A) any bank (as defined in section $3(a)(1)$
10	of the Federal Deposit Insurance Act), savings
11	association (as defined in section $3(b)(1)$ of
12	such Act), insurance company, finance com-
13	pany, real estate company, investment company
14	(as defined in section 3 of the Investment Com-
15	pany Act of 1940), or investment adviser (as
16	defined in section 202 of the Investment Advis-
17	ers Act of 1940);
18	(B) any broker, dealer, government securi-
19	ties broker, government securities dealer, mu-
20	nicipal securities broker, or municipal securities
21	dealer (as such terms are defined in the Securi-
22	ties Exchange Act of 1934); or
23	(C) any other financial services company
24	that is regulated, supervised, or examined under
25	the laws of any State.

(11) INSURED DEPOSITORY INSTITUTION.—The
 term "insured depository institution" has the same
 meaning as in section 3(c)(2) of the Federal Deposit
 Insurance Act.

5 (12) REPRESENTATIVE.—The term "represent-6 ative" includes any agent, principal, solicitor, broker, 7 director, officer, employee, institution-affiliated party 8 (as defined in section 3 of the Federal Deposit In-9 surance Act), or other representative of any com-10 pany or insured depository institution or any affili-11 ate of any such company or institution.

(13) SAVINGS AND LOAN HOLDING COMPANY.—
The term "savings and loan holding company" has
the same meaning as in section 10(a) of the Home
Owners' Loan Act.

16 (14) SAVINGS ASSOCIATION.—The term "sav17 ings association" has the same meaning as in section
18 3(b) of the Federal Deposit Insurance Act.

19 (15) STATE.—The term "State" has the same
20 meaning as in section 3(a) of the Federal Deposit
21 Insurance Act.

22 SEC. 4. ESTABLISHMENT OF A DIVERSIFIED FINANCIAL 23 SERVICES HOLDING COMPANY.

(a) IN GENERAL.—No person may take any actionwhich causes any company to become a diversified finan-

cial services holding company without submitting prior no tice to the Board in accordance with this section of such
 person's intention to establish a diversified financial serv ices holding company.

5 (b) NOTICE REQUIREMENTS AND PROCEDURES.— 6 The Board shall establish requirements and procedures for 7 the submission of the notice required under this section 8 with respect to the establishment of a diversified financial 9 services holding company.

10 (c) COMPLIANCE.—Any diversified financial services 11 holding company that fails to comply with this Act and 12 regulations prescribed under this Act shall cease to be a 13 diversified financial services holding company as of the 14 date of such failure to comply.

(d) REGULATIONS.—The Board shall prescribe such
regulations as the Board determines to be appropriate to
administer and carry out the purposes of this Act.

(e) TERMINATION OF BANK HOLDING COMPANY
STATUS UPON FILING AS DIVERSIFIED FINANCIAL SERVICES HOLDING COMPANY.—Section 2 of the Bank Holding Company Act of 1956 (12 U.S.C. 1841) is amended
by adding at the end the following new subsection:

23 "(n) TREATMENT AS BANK HOLDING COMPANY.—24 If—

"(1) a bank holding company files a notice with
the Board of such company's intent to become a diversified financial services holding company and to
comply with the requirements of the Financial Services Competitiveness Act; and

6 "(2) all the banks which are controlled directly 7 or indirectly by a bank holding company are insured 8 banks (as defined in section 3(h) of the Federal De-9 posit Insurance Act) as of the time of the filing of 10 such notice,

11 such company shall not be treated as a bank holding com-12 pany for purposes of this Act after such filing so long as13 such notice remains in effect.".

(f) TERMINATION OF S&L HOLDING COMPANY STATUS UPON FILING AS DIVERSIFIED FINANCIAL SERVICES
HOLDING COMPANY.—Section 10 of the Home Owners'
Loan Act (12 U.S.C. 1467a) is amended by adding at the
end the following new subsection:

"(t) TREATMENT AS S&L HOLDING COMPANY.—If—
"(1) a savings and loan holding company files
a notice with the Board of Governors of the Federal
Reserve System of such company's intent to become
a diversified financial services holding company and
to comply with the requirements of the Financial
Services Competitiveness Act; and

"(2) all the savings associations which are controlled directly or indirectly by a savings and loan
holding company are insured depository institutions
(as defined in section 3(c) of the Federal Deposit Insurance Act) as of the time of the filing of such notice,

7 such company shall not be treated as a savings and loan8 holding company for purposes of this Act after such filing9 so long as such notice remains in effect.".

10 (g) INAPPLICABILITY OF GLASS-STEAGALL TO DI-11 VERSIFIED FINANCIAL SERVICE HOLDING COMPANIES.—

(1) Section 20 of the Banking Act of 1933 (12
U.S.C. 377) is amended by inserting after the 1st
undesignated paragraph the following new paragraph:

16 "The provisions of this section shall not apply with17 respect to the affiliation of—

"(A) any bank that is an affiliate of a diversified financial services holding company (as defined
in section 3 of the Financial Services Competitiveness Act), with

22 "(B) such company or any other affiliate of the23 company.".

(2) Section 32 of the Banking Act of 1933 (12
 U.S.C. 78) is amended by inserting after the 1st un designated paragraph the following new paragraph:
 "The provisions of this section shall not apply with
 respect to relationships involving—
 "(A) an affiliate of a diversified financial serv-

7 ices holding company (as defined in the Financial8 Services Competitiveness Act); and

9 "(B) such company or any other affiliate of 10 such company.".

11 SEC. 5. COMPLIANCE WITH CHANGE IN CONTROL REQUIRE12 MENTS.

(a) IN GENERAL.—No diversified financial services 13 holding company, acting directly or indirectly, or through 14 or in concert with 1 or more other persons, may acquire 15 control of an insured depository institution, a depository 16 institution holding company, or another diversified finan-17 cial services holding company through a purchase, assign-18 ment, transfer, pledge or other disposition of voting stock 19 20 of any such institution or company unless the diversified financial services holding company has complied with the 21 22 requirements of section 7(j) of the Federal Deposit Insur-23 ance Act.

24 (b) Applicability of Section 7(j) of the Fed-25 Eral Deposit Insurance Act.—

1	(1) IN GENERAL.—Section 7(j) of the Federal
2	Deposit Insurance Act shall apply with respect to a
3	diversified financial services holding company for
4	purposes of subsection (a) in the same manner and
5	to the same extent such section applies to any ac-
6	quiring party described in such section.
7	(2) Treatment of acquired company.—In
8	applying section 7(j) of the Federal Deposit Insur-
9	ance Act for purposes of this section—
10	(A) the acquisition of a depository institu-
11	tion holding company or a diversified financial
12	services holding company shall be treated as the
13	acquisition of an insured depository institution;
14	and
15	(B) the appropriate Federal banking agen-
16	cy shall be—
17	(i) in the case of a depository institu-
18	tion holding company, the appropriate
19	Federal banking agency designated under
20	section 3(q) of such Act with respect to the
21	company; and
22	(ii) in the case of a diversified finan-
23	cial services company, the Board.

15

1 SEC. 6. ADEQUATE CAPITALIZATION.

2 (a) NOTIFICATION.—If an appropriate Federal banking agency finds that an insured depository institution 3 subsidiary of a diversified financial services holding com-4 5 pany is not adequately capitalized (as defined by such agency pursuant to section 38 of the Federal Deposit In-6 7 surance Act), the agency shall immediately provide a written notice of such fact to the diversified financial services 8 9 holding company.

10 (b) Bond, Guarantee, Deposit, or Surplus Cap-11 ital.—

12 (1) IN GENERAL.—In addition to any requirement of section 38 of the Federal Deposit Insurance 13 14 Act applicable to an undercapitalized insured deposi-15 tory institution (as defined pursuant to such section), an appropriate Federal banking agency may 16 17 require a diversified financial services holding com-18 pany to which written notice has been provided 19 under subsection (a), with respect to an insured de-20 pository institution subsidiary, to—

21 (A) provide a bond, guarantee or similar
22 undertaking, in a form prescribed by the appro23 priate Federal banking agency;

(B) place and maintain on deposit cash or
investment securities (calculated on the basis of
principal face amount or the fair market value,

1	whichever is lower) in a segregated, earmarked
2	account at the insured depository institution;
3	(C) contribute to the surplus capital of the
4	insured depository institution an amount nec-
5	essary to adequately capitalize the insured de-
6	pository institution; or
7	(D) reduce the amount of total assets of
8	the institution,
9	until the insured depository institution is adequately
10	capitalized pursuant to an agreement described in
11	subsection (c) or otherwise or the diversified finan-
12	cial services holding company divests control of the
13	insured depository institution pursuant to subsection
14	(d).
15	(2) TREATMENT OF CONTRIBUTION.—To the
16	extent that a contribution to surplus is made pursu-
17	ant to paragraph (1), the contribution shall be seg-
18	regated from, and not treated as, capital for any
19	purpose unless and until the contribution is applied
20	as a capital contribution pursuant to this section.
21	(3) INVESTMENT SECURITIES.—For purposes of
22	this subsection, the term "investment securities"
23	means—
24	(A) any security which may be held by a
25	national bank for the bank's own account pur-

1	suant to section 5136 of the Revised Statutes
2	of the United States; and
3	(B) may include such other liquid assets as
4	the appropriate Federal banking agency permits
5	under this paragraph.
6	(4) DIVIDENDS.—Upon receipt of a notice by a
7	diversified financial services holding company pursu-
8	ant to subsection (a) relating to an insured deposi-
9	tory institution controlled by such company—
10	(A) the insured depository institution may
11	not declare or pay a dividend to any share-
12	holder; and
13	(B) the diversified financial services hold-
14	ing company shall immediately return to the in-
15	stitution any dividend received from the institu-
16	tion during the 270-day period ending on the
17	date the written notice is received by the com-
18	pany.
19	(c) Appointment of Conservator.—
20	(1) IN GENERAL.—If—
21	(A) a diversified financial services holding
22	company fails to comply with any of the re-
23	quirements of subsection (b); or
24	(B) before the end of the 45-day period be-
25	ginning on the date a diversified financial serv-

1	ices holding company receives a notice pursuant
2	to subsection (a) with respect to an insured de-
3	pository institution controlled by such company,
4	the company has not—
5	(i) caused the institution to become
6	adequately capitalized; or
7	(ii) entered into an agreement accept-
8	able to the appropriate Federal banking
9	agency to cause the institution to become
10	adequately capitalized within a reasonable
11	time,
12	the appropriate Federal banking agency shall ap-
13	point a conservator for the insured depository insti-
14	tution in accordance with the provisions of section
15	11 of the Federal Deposit Insurance Act.
16	(2) SUSPENSION OF APPOINTMENT.—An appro-
17	priate Federal banking agency may, in the agency's
18	discretion, suspend the appointment of a conservator
19	under paragraph (1) if—
20	(A) the diversified financial services hold-
21	ing company divests, or agrees to divest, control
22	of the insured depository institution in an or-
23	derly manner; and

(B) the appropriate Federal banking agen cy determines that such divestiture will meet
 the requirements of subsection (d).

4 (3) EXTENSION OF 45-DAY PERIOD.—The ap-5 propriate Federal banking agency may, in the agen-6 cy's discretion and for good cause shown, extend the 7 45-day period described in paragraph (1) if the 8 agency determines that the condition of the insured 9 depository institution is not likely to weaken materi-10 ally during any such extension.

11 (d) DIVESTITURE.—

(1) IN GENERAL.—If, before the end of the 90day period beginning on the date a diversified financial services holding company receives a notice pursuant to subsection (a) with respect to an insured
depository institution subsidiary, the holding company has not—

18 (A) caused the insured depository institu-19 tion to become adequately capitalized; or

20 (B) entered into an agreement acceptable
21 to the appropriate Federal banking agency to
22 adequately capitalize the insured depository in23 stitution within a reasonable time,

the appropriate Federal banking agency shall order
 the diversified financial services holding company to
 divest control of the institution.

4 (2) EXTENSION OF 90-DAY PERIOD.—The ap-5 propriate Federal banking agency may, in the agen-6 cy's discretion and for good cause shown, extend the 7 90-day period described in paragraph (1) if the 8 agency determines that the condition of the insured 9 depository institution is not likely to weaken materi-10 ally during any such extension.

11 (3) ADDITIONAL CAPITAL.—In connection with any divestiture of an insured depository institution 12 pursuant to this subsection or subsection (c)(2) by 13 14 any diversified financial services holding company 15 and subject to subsection (e), the appropriate Federal banking agency shall order such company to 16 17 contribute additional capital to such institution or 18 take any other action described in subsection (b) 19 with respect to such institution to the extent nec-20 essary for the institution to be adequately capitalized immediately following the consummation of the di-21 22 vestiture.

(4) APPOINTMENT OF CONSERVATOR.—The appropriate Federal banking agency may appoint a
 conservator for an insured depository institution in

accordance with section 11 of the Federal Deposit
 Insurance Act at any time during the 90-day period
 described in paragraph (1) or any extension of such
 period.

5 (e) TERMINATION OF CONSERVATORSHIP; RESCIS-6 SION OF DIVESTITURE ORDER.—If, at any time after the 7 appointment of a conservator under subsection (c) or the 8 issuance of an order under subsection (d) by an appro-9 priate Federal banking agency, the insured depository in-10 stitution—

11 (1) for which the conservator has been ap-12 pointed; or

13 (2) which is the subject of such order,

14 becomes adequately capitalized, the appropriate Federal15 banking agency shall terminate such conservatorship or16 rescind such order, as the case may be.

17 (f) Aggregate Limit on Required Capital Infu-SIONS; RELATION TO OTHER LAWS.—The maximum 18 amount of liability for a diversified financial services hold-19 20 ing company for any capital assistance pursuant to an order issued under this section by an appropriate Federal 21 22 banking agency with respect to any particular insured depository institution subsidiary shall not exceed the 23 24 amounts necessary for the institution to become adequately capitalized. 25

1 (g) JUDICIAL REVIEW.—

2 (1) IN GENERAL.—Before the end of the 10-day 3 period beginning on the date of the appointment of 4 a conservator by the appropriate Federal banking agency under this section or the receipt of an order 5 issued by any such agency under subsection (d) with 6 7 respect to an insured depository institution subsidiary of a diversified financial services holding com-8 9 pany, the company may apply to the United States district court for the judicial district in which the 10 11 principal office of the diversified financial services 12 holding company is located, or the United States 13 District Court for the District of Columbia, for an 14 order requiring the removal of the conservator or for 15 an injunction setting aside, limiting, or suspending 16 the enforcement, operation, or effectiveness of any 17 such order issued.

(2) COURT ACTION.—The court may, upon the
merits in any action brought under paragraph (1),
dismiss any such action, direct the removal of the
conservator, or provide any appropriate relief.

(h) CAPITAL OF DIVERSIFIED FINANCIAL SERVICES
HOLDING COMPANY.—No appropriate Federal banking
agency may impose by regulation, order, agreement, or

any other means any requirement pertaining to the capital
 of a diversified financial services holding company.

3 (i) TERMINATION OF AGREEMENTS.—Any agreement 4 entered into pursuant to this section between a diversified 5 financial services holding company and an appropriate 6 Federal banking agency with respect to the capital of an 7 undercapitalized insured depository institution subsidiary 8 of such company shall terminate when the institution be-9 comes adequately capitalized.

10SEC. 7. ADDITIONAL PROVISIONS RELATING TO REGULA-11TION OF INSURED DEPOSITORY INSTITUTION12SUBSIDIARIES.

(a) DIFFERENTIAL TREATMENT PROHIBITION.—
14 Notwithstanding any other Federal law or the law of any
15 State, no Federal regulatory agency and no State may
16 take any action pursuant to any law, regulation, order,
17 or other authority other than this subtitle if the effect of
18 such action would be—

19 (1) to differentiate between—

20 (A) insured depository institutions which
21 are controlled by diversified financial services
22 holding companies; and

23 (B) other insured depository institutions,

1	in a manner which discriminates against insured de-
2	pository institutions described in subparagraph (A);
3	or
4	(2) to differentiate between—
5	(A) diversified financial services holding
6	companies or affiliates of such companies; and
7	(B) bank holding companies, savings and
8	loan holding companies, or affiliates of any such
9	company
10	in a manner which discriminates against diversified
11	financial services holding companies and affiliates of
12	any such company.
13	(b) Relation to State Law.—
14	(1) IN GENERAL.—No provision of the law or
15	the constitution of any State, including any State
16	law relating to State banks, savings association, real
17	estate, securities, insurance, finance company, retail
18	or the provision of financial or other services, shall
19	prevent or impede or shall be interpreted or applied
20	by any administrative, executive or judicial authority
21	with the purpose or effect of preventing or imped-
22	ing—
23	(A) any insured depository institution, any
24	affiliate of any such institution, or any rep-
25	resentative of any such institution or affiliate

1	from being acquired, owned, or controlled by, or
2	from being affiliated in any manner with, any
3	company which is or becomes a diversified fi-
4	nancial services holding company, or any affili-
5	ate of such company, because of—
6	(i) the types of activities engaged in,
7	directly or indirectly, by such insured de-
8	pository institution, any affiliate of such
9	institution, or any representative of any
10	such institution or affiliate; or
11	(ii) the types of activities engaged in,
12	directly or indirectly, by such diversified fi-
13	nancial services holding company, any affil-
14	iate of such company, or any representa-
15	tive of any such company or affiliate;
16	(B) any company which is or becomes a di-
17	versified financial services holding company,
18	any affiliate of any such company, or any rep-
19	resentative of any such company or affiliate
20	from acquiring, owning, or controlling, or being
21	affiliated in any way with, any insured deposi-
22	tory institution or any affiliate of any such in-
23	stitution because of—
24	(i) the types of activities engaged in,
25	directly or indirectly, by any such company

1	or affiliate, or any representative of any
2	such company or affiliate; or
3	(ii) the types of activities engaged in,
4	directly or indirectly, by any such insured
5	depository institution, any affiliate of any
6	such institution, or any representative of
7	such institution or affiliate; or
8	(C) any insured depository institution, any
9	affiliate of any such institution, or any rep-
10	resentative of any such institution or affiliate
11	from—
12	(i) offering or marketing products or
13	services of any affiliated diversified finan-
14	cial services holding company or any affili-
15	ate of such company; or
16	(ii) from having the products or serv-
17	ices of such insured depository institution,
18	any affiliate of any such institution, or any
19	representative of any such institution or
20	affiliate offered or marketed by such diver-
21	sified financial services holding company,
22	an affiliate of such company, or by any
23	representative of such company or affiliate.
24	(2) RULE OF CONSTRUCTION.—No provision of
25	paragraph (1) shall be construed as superseding, al-

tering, or otherwise affecting the application of the 1 2 laws of any State relating to the examination, supervision, or regulation of providers of financial services 3 4 or the protection of consumers, or as exempting any company which is or becomes a diversified financial 5 services holding company, any affiliate of any such 6 7 company, or any representative of any such company 8 or affiliate, except to the extent that the intent, pur-9 pose, or effect of those laws is inconsistent with this subsection or with the purposes of this Act and then 10 11 only to the extent of such inconsistency.

12 (3) JUDICIAL DETERMINATION.—Any interested 13 party may institute an action in the United States 14 District Court for the District of Columbia or any 15 other appropriate district court of the United States, including an action for declaratory judgment, as 16 17 may be appropriate to determine whether and to 18 what extent any provision of the constitution or law 19 of any State is superseded by any provision of this 20 subsection or to enjoin application of any such provi-21 sion.

22 (c) Access to State Courts.—

(1) IN GENERAL.—No State may, directly or indirectly, deny an insured depository institution
which is not located in that State the right to main-

1 tain or defend in a court in that State any action 2 which could be maintained or defended under similar circumstances by a company which— 3 4 (A) is not located in that State; and 5 (B) is not an insured depository institu-6 tion. 7 (2) EXCEPTION FOR CERTAIN INSTITUTIONS.— Paragraph (1) shall not apply in the case of an in-8 9 sured depository institution described in such paragraph which establishes or maintains a domestic 10 11 branch (as defined in section 3(o) of the Federal Deposit Insurance Act) in the State referred to in such 12 paragraph if the laws of such State do not permit 13 an out-of-State insured depository institution to es-14 15 tablish a domestic branch in such State.

16 (3) Applicability of various conditions.— 17 If the maintenance or defense of an action in the 18 courts of a State by a company which is not located 19 in that State and is not an insured depository insti-20 tution is subject to conditions which are applied in a nondiscriminatory manner to fulfill legitimate 21 22 State objectives, the maintenance or defense of such an action by an insured depository institution de-23 24 scribed in paragraph (1) may be subject to the same 25 conditions to the extent that the conditions do not have the effect, directly or indirectly, of denying the
 institution the opportunity to maintain or defend
 such action.

4 (d) REPRESENTATIVES.—

5 (1) IN GENERAL.—No State may, directly or in-6 directly, limit or deny the authority of any diversi-7 fied financial services holding company or any affili-8 ate of such company to utilize or compensate any 9 representative or other person who is located in that 10 State and is representing such company or affiliate 11 in any lawful capacity.

(2) EXCEPTION FOR CERTAIN LAWS APPLIED IN
NONDISCRIMINATORY MANNER.—Paragraph (1) shall
not apply with respect to any licensing, marketing,
compensation, or employment law or requirement of
a State—

17 (A) which is applied in a nondiscriminatory
18 manner to fulfill legitimate State regulatory ob19 jectives; and

20 (B) the intent, purpose, or effect of which
21 is not inconsistent with the purposes of this
22 Act.

(3) EXCEPTION FOR CERTAIN ACTIVITIES.—In
the case of any State the laws of which do not permit an out-of-State insured depository institution to

establish a domestic branch (as defined in section 1 2 3(o) of the Federal Deposit Insurance Act) in such State, paragraph (1) shall not apply with respect to 3 4 the performance of activities in such State by any representative or other person described in para-5 graph (1) on behalf of an insured depository institu-6 7 tion if the performance of such activities at any location within a State other than the main office or any 8 9 branch office of such insured depository institution would constitute, under any Federal law or the law 10 11 of the State, the establishment and operation of a 12 domestic branch in the State.

(e) AFFILIATE AND CONTROL DEFINED.—Notwithstanding section 3, the following definitions shall apply for
purposes of this section:

16 (1) AFFILIATE.—The term "affiliate" means a
17 person that directly or indirectly controls or is con18 trolled by, or is under common control with another
19 person.

20 (2) CONTROL.—

21 (A) IN GENERAL.—The term "control"
22 means the power, directly or indirectly, to direct
23 the management or policies of a person.

24 (B) PRESUMPTION.—A person shall be 25 presumed to control another person if the person, directly or indirectly, owns, controls, or
 holds with power to vote 10 percent or more of
 the voting securities of such other person.

4 SEC. 8. INSIDER LENDING AND TYING PROVISIONS.

5 (a) APPLICABILITY OF INSIDER LENDING RESTRIC-6 TIONS.—A diversified financial services holding company 7 shall be treated as a bank holding company for purposes 8 of section 22(h) of the Federal Reserve Act and any regu-9 lation prescribed under such section.

10 (b) TYING.—

11 IN GENERAL.—Any diversified financial (1)12 services holding company and any subsidiary of such 13 company shall be subject to the restrictions of sec-14 tion 106 of the Bank Holding Company Act Amend-15 ments of 1970 in connection with any transaction 16 involving the products or services of such company 17 or subsidiary or an insured depository institution af-18 filiate of such company, in the same manner such 19 section would apply if the company or subsidiary was a bank and the insured depository institution 20 subsidiary was a subsidiary of the bank holding com-21 22 pany.

23 (2) SUBSIDIARY DEFINED.—For purposes of
24 paragraph (1), the term "subsidiary" has the same

1	meaning as in section 2(d) of the Bank Holding
2	Company Act of 1956.
3	SEC. 9. ENFORCEMENT AND EXAMINATION; PAYMENT SYS-
4	TEM SERVICES; OVERSIGHT.
5	(a) Administrative Enforcement.—
6	(1) IN GENERAL.—Compliance with the require-
7	ments imposed under this Act and regulations pre-
8	scribed by any appropriate Federal banking agency
9	shall be enforced by the appropriate Federal banking
10	agency under section 8 of the Federal Deposit Insur-
11	ance Act.
12	(2) Additional enforcement powers.—
13	(A) VIOLATION OF THIS ACT TREATED AS
14	VIOLATION OF OTHER ACTS.—For purposes of
15	applying section 8 of the Federal Deposit Insur-
16	ance Act with respect to any diversified finan-
17	cial services holding company or any affiliate of
18	such company pursuant to paragraph (1), a vio-
19	lation of a requirement imposed under this Act
20	shall be deemed to be a violation of a require-
21	ment imposed under section 8 of the Federal
22	Deposit Insurance Act.
23	(B) Enforcement authority under
24	OTHER ACTS.—In addition to any appropriate
25	Federal banking agency's powers under section

8 of the Federal Deposit Insurance Act, each
 such agency may exercise, for purposes of en forcing compliance with any requirement im posed under this Act, any other authority con ferred on such agency by any other law.

6 (b) EXAMINATION.—The appropriate Federal bank-7 ing agency may examine the books, records and affairs 8 of, or require reports from, any affiliate of an insured de-9 pository institution which is a subsidiary of a diversified 10 financial services holding company in order to ensure com-11 pliance with the requirements of this Act.

12 (c) FEDERAL RESERVE PAYMENT SERVICES.—

13 (1) IN GENERAL.—All Federal reserve bank services described in section 13 of the Federal Re-14 15 serve Act, the 14th undesignated paragraph of sec-16 tion 16 of such Act, and the Expedited Funds Avail-17 ability Act shall be available to all insured depository 18 institutions, on the same terms and conditions and 19 subject to the same limitations and restrictions, 20 without regard to the identity of the insured depository institution's affiliates, except to the extent nec-21 22 essary to avoid a material adverse effect on a large 23 dollar payment system.

24 (2) DEFINITION.—For purposes of this sub-25 section, the term "a material adverse effect on a

1	large dollar payment system" means any activity of
2	an insured depository institution which results in
3	violations of any uniformly applied payment system
4	risk-reduction policy cap or limitation established by
5	the Board of Governors of the Federal Reserve Sys-
6	tem which—
7	(A) occur during any period consisting of
8	5 consecutive business days; and
9	(B) exceed the median number of viola-
10	tions for all users of the applicable large dollar
11	payment services during that same period.
12	(3) Federal reserve enforcement
13	POWER.—
14	(A) Administrative enforcement.—In
15	the case of an insured depository institution
16	which has engaged in any activity that has re-
17	sulted in a material adverse effect on a large
18	dollar payment system, the Board of Governors
19	of the Federal Reserve System shall be treated
20	as the appropriate Federal banking agency for
21	such institution with respect to such activity for
22	purposes of subsection (a).
23	(B) EXAMINATION.—The Board of Gov-
24	ernors of the Federal Reserve System may ex-
25	amine the books, records and affairs of any in-

1	sured depository institution which has engaged
2	in any activity that has resulted in a material
3	adverse effect on a large dollar payment system,
4	or require reports from any such institution
5	with respect to any such activity.
6	SEC. 10. CRIMINAL AND CIVIL PENALTIES.
7	(a) Knowing and Intentional Violations.—
8	(1) IN GENERAL.—Whoever knowingly violates
9	or participates in a violation of—
10	(A) any provision of this Act, or any regu-
11	lation prescribed or order issued by an appro-
12	priate Federal banking agency pursuant to this
13	Act;
14	(B) being a company, violates any regula-
15	tion prescribed or order issued by the Board
16	under this Act; or
17	(C) any written agreement between—
18	(i) any diversified financial services
19	holding company or any affiliate of such
20	company which is not an insured deposi-
21	tory institution; and
22	(ii) any appropriate Federal banking
23	agency,

shall be fined under title 18, United States Code, for
 each day during which the violation continues, im prisoned for not more than 1 year, or both.

4 (2) VIOLATIONS WITH INTENT TO DECEIVE, DE-5 FRAUD, OR PROFIT.—Whoever, with the intent to 6 deceive, defraud, or profit significantly, knowingly 7 commits a violation, or participates in a violation, described in paragraph (1) shall be fined not more 8 9 than \$1,000,000 for each day during which the vio-10 lation continues, imprisoned for not more than 5 11 years, or both.

(b) FALSE ENTRY OR STATEMENT.—Each officer, di-12 rector, employee, and agent of a diversified financial serv-13 ices holding company or any affiliate of any such company 14 which is not an insured depository institution, shall be 15 subject to the same penalties for false entries in any book, 16 report, or statement of such company as are applicable 17 to officers, directors, employees and agents of member 18 banks, bank holding companies, and savings and loan 19 holding companies for false entries in any books, reports, 20 or statements of member banks, bank holding companies, 21 22 and savings and loan holding companies under section 23 1005 of title 18, United States Code, to the extent that 24 any such false entry refers in any material way to the af-

1	fairs of an insured depository institution affiliate of such
2	company.
3	(c) CIVIL PENALTY.—
4	(1) FIRST TIER.—Any person who—
5	(A) violates this Act or any regulation pre-
6	scribed or order issued by the Board under this
7	Act; or
8	(B) violates any written agreement be-
9	tween such person and the Board;
10	shall forfeit and pay a civil penalty of not more than
11	\$5,000 for each day during which such violation con-
12	tinues.
13	(2) SECOND TIER.—Notwithstanding subpara-
14	graph (A), if any person—
15	(A) commits any violation described in any
16	clause of subparagraph (A) or breaches any fi-
17	duciary duty; and
18	(B) such violation or breach—
19	(i) is part of a pattern of misconduct;
20	(ii) causes or is likely to cause more
21	than a minimal loss to a depository institu-
22	tion; or
23	(iii) results in pecuniary gain or other
24	benefit to such person,

1	such person shall forfeit and pay a civil penalty of
2	not more than \$25,000 for each day during which
3	such violation or breach continues.
4	(3) THIRD TIER.—Notwithstanding subpara-
5	graphs (A) and (B), if any person—
6	(A) knowingly commits any violation de-
7	scribed in subparagraph (A) or breaches any fi-
8	duciary duty; and
9	(B) knowingly or recklessly causes a sub-
10	stantial loss to a depository institution or a
11	substantial pecuniary gain or other benefit to
12	such person by reason of such violation or
13	breach,
14	such person shall forfeit and pay a civil penalty in
15	an amount not to exceed the applicable maximum
16	amount determined under paragraph (4) for each
17	day during which such violation or breach continues.
18	(4) MAXIMUM AMOUNTS OF PENALTIES FOR
19	ANY VIOLATION DESCRIBED IN SUBPARAGRAPH
20	(c).—The maximum daily amount of any civil pen-
21	alty which may be assessed pursuant to paragraph
22	(3) for any violation or breach described in such
23	paragraph is—

1	(A) in the case of any person other than
2	an insured depository institution, an amount
3	not to exceed \$1,000,000; and
4	(B) in the case of any insured depository
5	institution, an amount not to exceed the lesser
6	of—
7	(i) \$1,000,000; or
8	(ii) 1 percent of the total assets of
9	such institution.
10	(5) Assessment.—
11	(A) WRITTEN NOTICE.—Any penalty im-
12	posed under paragraph (1), (2), or (3) may be
13	assessed and collected by the Board by written
14	notice.
15	(B) FINALITY OF ASSESSMENT.—If, with
16	respect to any assessment under subparagraph
17	(A), a hearing is not requested pursuant to
18	paragraph (8) within the period of time allowed
19	under such subparagraph, the assessment shall
20	constitute a final and unappealable order.
21	(6) AUTHORITY TO MODIFY OR REMIT PEN-
22	ALTY.—The Board may compromise, modify, or
23	remit any penalty which the Board may assess or
24	had already assessed under paragraph (1), (2), or
25	(3).

1	(7) MITIGATING FACTORS.—In determining the
2	amount of any penalty imposed under paragraph
3	(1), (2), or (3), the Board shall take into account
4	the appropriateness of the penalty with respect to—
5	(A) the size of financial resources and good
6	faith of the person charged;
7	(B) the gravity of the violation;
8	(C) the history of previous violations; and
9	(D) such other matters as justice may re-
10	quire.
11	(8) HEARING.—The person against whom any
12	penalty is assessed under this paragraph shall be af-
13	forded an agency hearing if such person submits a
14	request for such hearing within 20 days after the is-
15	suance of the notice of assessment.
16	(9) Collection.—
17	(A) REFERRAL.—If any person fails to pay
18	an assessment after any penalty assessed under
19	this subsection has become final, the Board
20	shall recover the amount assessed by action in
21	the appropriate United States district court.
22	(B) Appropriateness of penalty not
23	REVIEWABLE.—In any civil action under sub-
24	paragraph (A), the validity and appropriateness
25	of the penalty shall not be subject to review.

(10) DISBURSEMENT.—All penalties collected
 under authority of this paragraph shall be deposited
 into the Treasury.

4 (11) REGULATIONS.—The Board shall prescribe
5 regulations establishing such procedures as may be
6 necessary to carry out this paragraph.

7 (d) VIOLATE DEFINED.—For purposes of this sec-8 tion, the term "violate" includes any action (alone or with 9 another or others) for or toward causing, bringing about, 10 participating in, counseling, or aiding and abetting a viola-11 tion.

12 SEC. 11. TECHNICAL AND CONFORMING AMENDMENTS.

13 (a) BANK HOLDING COMPANY ACT OF 1956.—

(1) Section 2(a)(1) of the Bank Holding Company Act of 1956 (12 U.S.C. 1841(a)(1)) is amended by inserting "or subsection (n)" after "paragraph
(5) of this subsection".

(2) Section 2(c)(2) of the Bank Holding Company Act of 1956 (12 U.S.C. 1841(c)) is amended
by adding at the end the following new subparagraph:

"(K) An insured bank (as defined in section 3(h) of the Federal Deposit Insurance Act)
which is not controlled by any company other
than a diversified financial services holding

3 (3) Section 5(d) of the Bank Holding Company
4 Act of 1956 (12 U.S.C. 1844(d)) is amended by in5 serting "or the Financial Services Competitiveness
6 Act" after "this Act".

7 (b) AMENDMENT TO THE BANK HOLDING COMPANY
8 ACT AMENDMENTS OF 1970.—Section 106(b) of the Bank
9 Holding Company Act Amendments of 1970 (12 U.S.C.
10 1972) is amended—

(1) by adding at the end the following newparagraphs:

13 "(3) EXEMPTION FOR CERTAIN TYING AR14 RANGEMENTS.—A bank shall not be prohibited from
15 providing a loan, discount, deposit, or trust service,
16 or fixing or varying the consideration of any of the
17 foregoing, on the condition or requirement that—

"(A) the customer shall obtain or provide
some additional loan, discount, deposit, or trust
service from, or to, such bank or from, or to,
such bank holding company of such bank or
from, or to, any subsidiary of such bank holding company; or

24 "(B) the customer provide some additional25 credit, property, or service to such bank, or to

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1	such bank holding company of such bank, or to
2	any subsidiary of such bank holding company,
3	if such additional credit, property, or service is
4	related to and usually provided in connection
5	with a loan, discount, deposit, or trust service.
6	"(4) EXCEPTIONS BY REGULATION OR
7	ORDER.—The Board may, by regulation or order,
8	permit such exceptions to the prohibitions contained
9	in paragraph (1) as the Board considers will not be
10	contrary to the purposes of this title.";
11	(2) in paragraph (1), by striking ''(1) A bank''
12	and inserting "(1) IN GENERAL.—Except as pro-
13	vided in paragraph (3), a bank'';
14	(3) in paragraph $(1)(A)$ by striking "other than
15	a loan, discount, deposit, or trust service'';
16	(4) in paragraph $(1)(C)$ by striking "other than
17	those related to and usually provided in connection
18	with a loan, discount, deposit or trust service"; and
19	(5) by striking the last sentence of paragraph
20	(1).
21	(c) Amendments to the Federal Reserve
22	ACT.—Section 23A of the Federal Reserve Act (12 U.S.C.
23	371c) is amended by—
24	(1) inserting at the end of subsection (a) the
25	following new paragraph:

1	"(5) CERTAIN LOANS NOT TREATED AS TRANS-
2	ACTIONS WITH AFFILIATES.—Notwithstanding para-
3	graph (2), a loan or extension of credit shall not be
4	deemed to be made to any affiliate, for purposes of
5	this section, if—
6	''(A) the member bank approves such loan
7	or extension of credit in accordance with sub-
8	stantially the same standards and procedures
9	and on substantially the same terms that it ap-
10	plies to similar loans or extensions of credit the
11	proceeds of which are not transferred to or for
12	the benefit of an affiliate; and
13	"(B) such loan or extension of credit is not
14	made for the purposes of evading any of the re-
15	quirements of this section."; and
16	(2) by adding at the end the following new sub-
17	section:
18	"(f) Coordination With Financial Services
19	COMPETITIVENESS ACT.—The provisions of this section
20	shall be subject to section 102 of the Financial Services
21	Competitiveness Act.".
22	(d) Amendments to the Federal Deposit In-

23 SURANCE ACT.—

(1) Section 7(j)(8) of the Federal Deposit In-1 2 surance Act (12 U.S.C. 1817(j)(8)) is amended to read as follows: 3 "(8) CONTROL DEFINED.— 4 "(A) IN GENERAL.—For purposes of this 5 subsection, the term "control" has the same 6 7 meaning as in section 2(a) of the Bank Holding Company Act of 1956. 8 9 "(B) EXCEPTION FOR SECURITIES AC-10 QUIRED IN CERTAIN CAPACITIES.—For purposes of this subsection, no company shall be 11 deemed to control or to have acquired control of 12 any other company by virtue of the company's 13 14 ownership of the voting securities of such other company which were— 15 "(i) acquired or held in an agency, 16 17 trust, or other fiduciary capacity (whether 18 with or without the sole discretion to vote 19 such securities); "(ii) acquired or held in connection 20 with or incidental to-21 "(I) the underwriting of securi-22 23 ties if such securities are held only for

such period of time as will permit thesale thereof on a reasonable basis; or

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1	"(II) acquired or held in connec-
2	tion with or incidental to market mak-
3	ing, dealing, trading, brokerage or
4	other securities related activities and
5	not with a view to acquiring, exercis-
6	ing or transferring any control over
7	the management or policies of such
8	company; or
9	"(iii) acquired in securing or collect-
10	ing a debt previously contracted in good
11	faith, during the 2-year period beginning
12	on the date of such acquisition or for such
13	additional time (not exceeding 3 years) as
14	the appropriate Federal banking agency
15	may permit if the appropriate Federal
16	banking agency determines that such ex-
17	tension will not be detrimental to the pub-
18	lic interest.
19	"(C) Exception for companies formed
20	FOR PROXY SOLICITATIONS.—For purposes of
21	this subsection, no company formed for the sole
22	purpose of participating in a proxy solicitation
23	shall be deemed to control or to have acquired
24	control of any other company by virtue of the
25	company's acquisition of voting rights with re-

1	spect to shares of such other company which
2	were acquired in the course of such solicita-
3	tion.''.
4	(2) Paragraph (9) of section 5(e) of the Federal
5	Deposit Insurance Act (12 U.S.C. 1815 (e)(9)) is
6	amended—
7	(A) by striking ''or'' at the end of subpara-
8	graph (A);
9	(B) by redesignating subparagraph (B) as
10	subparagraph (C); and
11	(C) by inserting after subparagraph (A)
12	the following new subparagraph:
13	"(B) such institutions are controlled by the
14	same diversified financial services holding company
15	(as defined in section 3(a) of the Financial Services
16	Competitiveness Act); or''.
17	(3) Section 3(u) of the Federal Deposit Insur-
18	ance Act (12 U.S.C. section 1813(u)) is amended—
19	(A) in paragraph (1), by inserting '', a di-
20	versified financial services holding company,"
21	after "bank holding company"; and
22	(B) by adding at the end the following new
23	paragraph:
24	"(7) Diversified financial services hold-
25	ING COMPANY.—The term 'diversified financial serv-

ices holding company" has the same meaning as in
 section 3(9) of the Financial Services Competitive ness Act.".

4 (e) AMENDMENT TO THE CLAYTON ACT.—Section 5 7A(c)(8) of the Clayton Act (15 U.S.C. 18a(C)(8)), is 6 amended by striking "of 1933 (12 U.S.C. 1464)" and in-7 serting "(12 U.S.C. 1464) or transactions which require 8 agency notification under section 4 of the Financial Serv-9 ices Competitiveness Act or section 7(j) of the Federal De-10 posit Insurance Act".

(f) AMENDMENTS TO THE COMMUNITY REINVESTMENT ACT.—Section 803(3) of the Community Reinvestment Act (12 U.S.C. 2902(3)) is amended—

14 (1) by inserting "or notice, as the case may15 be," after "an application";

16 (2) by striking "or" at the end of subparagraph17 (E);

18 (3) by striking the period at the end of sub-19 paragraph (F) and inserting "; or"; and

20 (4) by adding at the end the following new sub-21 paragraph:

22 "(G) the acquisition of an insured bank or23 an insured institution requiring prior notice

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