103D CONGRESS 2D SESSION

H. R. 5204

To amend the Internal Revenue Code of 1986 to provide incentives for awards to an employee under a performance-based reward plan and to direct the Administrator of the Small Business Administration to establish a program to promote implementation of performance-based reward plans and employee decisionmaking participation programs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 6, 1994

Mr. Wyden introduced the following bill; which was referred jointly to the Committees on Ways and Means, Education and Labor, and Small Business

A BILL

To amend the Internal Revenue Code of 1986 to provide incentives for awards to an employee under a performance-based reward plan and to direct the Administrator of the Small Business Administration to establish a program to promote implementation of performance-based reward plans and employee decisionmaking participation programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Employee Partnership
- 5 Reward Act of 1994".

1	TITLE I—REFUNDABLE INCOME
2	TAX CREDIT FOR
3	NONDEFERRED DISTRIBU-
4	TIONS FROM PERFORMANCE-
5	BASED REWARD PLANS.
6	SEC. 101. REFUNDABLE INCOME TAX CREDIT FOR
7	NONDEFERRED DISTRIBUTIONS FROM PER-
8	FORMANCE-BASED REWARD PLANS.
9	(a) IN GENERAL.—Subpart C of part IV of sub-
10	chapter A of chapter 1 of the Internal Revenue Code of
11	1986 (relating to refundable credits) is amended by redes-
12	ignating section 35 as section 36 and by inserting after
13	section 34 the following new section:
14	"SEC. 35. NONDEFERRED DISTRIBUTIONS FROM PERFORM-
15	ANCE-BASED REWARD PLANS.
16	"(a) GENERAL RULE.—In the case of an eligible em-
17	ployee, there shall be allowed as a credit against the tax
18	imposed by this subtitle for the taxable year an amount
19	equal to 10 percent of the value of the rewards received
20	by such employee from a qualified performance-based re-
21	ward plan for any plan year ending with or within such
22	taxable year. The preceding sentence shall not apply to
23	any reward with respect to a plan year which is made more
24	than 2 months following the close of such plan year.
25	"(b) Limitations on Amount of Credit.—

"(1) MAXIMUM CREDIT.—The credit allowed by 1 2 subsection (a) for the taxable year shall not exceed \$500 with respect to each eligible employee. 3 "(2) MINIMUM CREDIT.—The credit allowed by 4 5 subsection (a) for the taxable year shall not be less 6 than \$100. "(3) Cost-of-living adjustment.—In the 7 case of any calendar year after 1994, each dollar 8 amount in paragraph (1) or (2) shall be increased 9 by an amount equal to— 10 "(A) such dollar amount, multiplied by 11 "(B) the cost-of-living adjustment deter-12 13 mined under section 1(f)(3) for such calendar 14 year by substituting '1993' for '1992' in sub-15 paragraph (B) thereof. If any increase under the preceding sentence is not 16 17 a multiple of \$50, such increase shall be rounded to 18 the nearest multiple of \$50. 19 "(c) Eligible Employee.—For purposes of this section, the term 'eligible employee' means any employee of an employer who is a participant in a qualified perform-21 ance-based reward plan of such employer. Such term shall not include any highly compensated employee (within the 23 meaning of section 414(q)) and shall not include any employee engaged in sales.

1	"(d) Qualified Performance-Based Reward
2	PLAN.—For purposes of this section, the term 'qualified
3	performance-based reward plan' means a written plan
4	maintained by an employer—
5	"(1) the principal purpose of which is to im-
6	prove the performance of the organization and re-
7	ward employees as a function of that improvement,
8	and
9	"(2) which meets—
10	"(A) the determination requirements of
11	subsection (e),
12	"(B) the allocation requirements of sub-
13	section (f),
14	"(C) the distribution requirements of sub-
15	section (g),
16	"(D) the nondiscrimination requirements
17	of subsection (h), and
18	"(E) the plan approval requirements of
19	subsection (i).
20	"(e) Determination Requirements.—A plan
21	meets the requirements of this subsection if the amount
22	to be distributed under the plan for any year is determined
23	in accordance with a fixed formula set forth in the plan
24	which is based on a measurable and auditable indicator
25	of the employer's performance or, at the election of the

1	employer, of the organizational unit in which the employ-
2	ees covered by the plan perform services.
3	"(f) Allocation Requirements.—
4	"(1) IN GENERAL.—A plan meets the require-
5	ments of this subsection if, under the plan, amounts
6	are distributed to employees of the employer main-
7	taining the plan only in accordance with a fixed for-
8	mula set forth in the plan.
9	"(2) Change in formula.—For purposes of
10	paragraph (1), a formula shall be treated as a fixed
11	formula only if under the plan any change in the
12	formula may not take effect until the plan year fol-
13	lowing the plan year in which the change is adopted
14	by the plan.
15	"(g) Distribution Requirements.—
16	"(1) IN GENERAL.—A plan meets the require-
17	ments of this subsection if the plan requires that,
18	for each year, the total value of rewards made under
19	the plan to nonhighly compensated employees is not
20	less than the lesser of—
21	"(A) 2 percent of the total wages paid to
22	such employees during such year by the em-
23	ployer maintaining such plan, or
24	"(B) the amount which, when added to the
25	total rewards made under the plan to such em-

1	ployees during the 2 preceding years, is equa
2	to 2 percent of the sum of the total wages paid
3	to such employees by such employer during
4	such year and such 2 preceding years.
5	"(2) Wages.—For purposes of paragraph (1)
6	the term 'wages' has the meaning given such term
7	by section 3306(b), except that—
8	"(A) any dollar limitation in such section
9	shall be disregarded, and
10	"(B) rewards from a qualified perform-
11	ance-based reward plan shall not be taken into
12	account.
13	"(h) Antidiscrimination Requirements.—
14	"(1) IN GENERAL.—A plan meets the require-
15	ments of this subsection if the plan benefits such
16	employees as qualify under a classification set up by
17	the employer and found by the Secretary not to be
18	discriminatory in favor of highly compensated em-
19	ployees (within the meaning of section $414(q)$).
20	"(2) Excluded employees.—In determining
21	whether the requirements of paragraph (1) are met
22	there shall be excluded from consideration employees
23	described in section $414(q)(8)$.
24	"(3) Benefits may bear uniform relation-
25	SHIP TO COMPENSATION —A plan shall not be con-

- 1 sidered discriminatory merely because the benefits
- 2 under the plan bear a uniform relationship to the
- 3 compensation (within the meaning of section 414(s))
- 4 of the employees.
- 5 "(i) Plan Approval Requirements.—A plan
- 6 meets the requirements of this subsection if the plan—
- 7 "(1) is submitted to the Secretary in such form
- 8 and manner as the Secretary may provide, and
- 9 "(2) is approved by the Secretary.
- 10 "(j) Special Rule and Definition.—For purposes
- 11 of this subsection—
- 12 "(1) Plans which are part of deferred
- 13 PLAN.—A plan shall not be treated as failing to be
- 14 a qualified performance-based reward plan merely
- because such plan includes a qualified cash or de-
- 16 ferred arrangement (as defined in section
- 17 401(k)(2)).
- 18 "(2) Self-employed individuals.—The term
- 19 'employee' does not include an individual who is an
- employee (within the meaning of section 401(c)(1)).
- 21 "(k) Employee Rights.—For purposes of section
- 22 502 of Employee Retirement Income Security Act of 1974,
- 23 a qualified performance-based reward plan shall be treated
- 24 as a welfare benefit plan."
- 25 (b) Conforming Amendment.—

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1	(1) Paragraph (2) of section 1324(b) of title
2	31, United States Code, is amended by inserting be-
3	fore the period "or from section 35 of such Code".
4	(2) The table of sections for subpart C of part
5	IV of subchapter A of chapter 1 of such Code is
6	amended by striking the item relating to section 35
7	and inserting the following new items:

"Sec. 35. Nondeferred distributions from performance-based reward plans.

"Sec. 36. Overpayments of tax."

- 8 (c) Effective Date.—The amendments made by
- 9 this section shall apply to taxable years beginning after
- 10 the date of the enactment of this Act.
- 11 SEC. 102. ADDITIONAL DEDUCTION TO EMPLOYERS FOR
- 12 **PERFORMANCE-BASED REWARDS.**
- 13 (a) IN GENERAL.—Section 162 of the Internal Reve-
- 14 nue Code of 1986 is amended by redesignating subsection
- 15 (o) as subsection (p) and by inserting after subsection (n)
- 16 the following new subsection:
- 17 "(0) PERFORMANCE-BASED REWARDS.—In addition
- 18 to the deduction otherwise allowed under this chapter for
- 19 rewards under a performance-based reward plan (as de-
- 20 fined in section 35(c)), there shall be allowed an additional
- 21 deduction equal to 10 percent of the amount allowed as
- 22 a deduction under this chapter (other than this sub-
- 23 section) for the taxable year for such awards."

(b) Effective Date.—The amendment made by 1 this section shall apply to taxable years beginning after the date of the enactment of this Act. SEC. 103. STUDY OF EFFECT OF CREDIT. 5 The Secretary of the Treasury, in consultation with the Secretary of Commerce and the Secretary of Labor, 7 shall— (1) conduct a study of the effect of the credit 8 under section 35 of the Internal Revenue Code of 9 1986 (as added by this Act) in stimulating produc-10 11 tivity and full employment, and (2) report the results of such study to the Con-12 gress no later than January 1, 2002. 13 SEC. 104. COLLECTION OF STATISTICS. 14 15 (a) Performance-Based Reward Plans.—The Secretary of Labor and the Director of the Federal Medi-16 ation and Conciliation Service each shall— 18 (1) collect statistics on the extent of perform-19 ance-based reward plans in the United States; and 20 (2) prepare studies which describe the nature and terms of these performance-based reward plans. 21 Such studies shall differentiate between various types of such plans and between plans which do and do not have fixed formulas for determining amounts payable to

employees.

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- 1 (b) Profit-Sharing and Employee Stock Own-
- 2 ERSHIP PLANS.—The Director of the Office of Manage-
- 3 ment and Budget shall publish annually estimates of the
- 4 annual tax expenditures for deferred profit-sharing plans
- 5 and employee stock ownership plans.

6 TITLE II—ESTABLISHMENT OF

- 7 PROGRAM TO PROMOTE PER-
- 8 FORMANCE-BASED REWARD
- 9 PLANS AND EMPLOYEE DECI-
- 10 **SIONMAKING PARTICIPATION**
- 11 **PROGRAMS**
- 12 SEC. 201. EMPLOYEE PARTNERSHIP PILOT PROGRAM.
- 13 (a) ESTABLISHMENT.—The Administrator, in con-
- 14 sultation with the Secretary of Labor, shall establish and
- 15 carry out an Employee Partnership Pilot Program (in this
- 16 section referred to as the "program") in accordance with
- 17 the requirements of this section.
- 18 (b) Grant Awards.—Under the program, the Ad-
- 19 ministrator shall make grants to not to exceed 5 eligible
- 20 entities for the purpose of promoting implementation of
- 21 performance-based reward plans and employee decision-
- 22 making participation programs.
- 23 (c) Selection of Grant Recipients.—The Ad-
- 24 ministrator shall select eligible entities to receive grants
- 25 under the program on the basis of competitive, merit-

- 1 based criteria to be established by the Administrator, in
- 2 consultation with the Secretary of Labor. Such criteria,
- 3 at a minimum, shall provide for consideration of the
- 4 following:
- 5 (1) The ability of an applicant to carry out the purposes of the program.
- 7 (2) The ability of an applicant to integrate im-8 plementation of the program with existing Federal 9 and State business assistance resources.
- 10 (3) The ability of an applicant to continue to 11 carry out the purposes of the program after termi-12 nation of the program.
- 13 (d) USE OF GRANT AMOUNTS.—Amounts from 14 grants received under the program shall be used for activi-15 ties which promote the purposes of the program, including
- 17 (1) The collection and dissemination of infor-18 mation regarding successful implementation of per-19 formance-based reward plans and employee decision-
- 20 making participation programs.
- 21 (2) The development of best practices guidelines 22 concerning performance-based reward plans and em-23 ployee decisionmaking participation programs.
- 24 (3) The provision of technical assistance and 25 training to aid firms in designing and implementing

the following:

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- performance-based reward plans and employee deci-sionmaking participation programs.
- (4) Proactive education and outreach to key
 groups such as business owners, unions, managers,
 trade associations, and community associations to
 inform such groups about the benefits of perform-
- 7 ance-based reward plans and employee decisionmak-
- 8 ing participation programs.
- 9 (e) Non-Federal Share.—In order to be eligible
- 10 for a grant under the program, an eligible entity shall
- 11 agree to provide from non-Federal sources for activities
- 12 described in subsection (d) an amount at least equal to
- 13 the amount of the grant.
- 14 (f) TERM OF PROGRAM.—The program shall termi-
- 15 nate on the last day of the 5th fiscal year beginning after
- 16 the date of the enactment of this Act.
- 17 (g) REPORT.—The Administrator shall transmit to
- 18 Congress a report containing an evaluation of the pro-
- 19 gram, together with recommendations for appropriate leg-
- 20 islative and administrative actions.
- 21 (h) Definitions.—For the purposes of this section,
- 22 the following definitions apply:
- 23 (1) Administrator.—The term "Adminis-
- trator" means the Administrator of the Small Busi-
- 25 ness Administration.

1	(2) ELIGIBLE ENTITY.—The term ''eligible en-
2	tity" means an educational institution, a non-profit
3	organization, or a unit of State or local government.

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