103D CONGRESS 2D SESSION H. R. 5270

Entitled the "Farm Viability and Pest Management Improvement Act of 1994".

IN THE HOUSE OF REPRESENTATIVES

October 7, 1994

Ms. McKinney (for herself, Mr. Brown of California, Mr. Dellums, Mr. FARR of California, Mr. FRANK of Massachuetts, Mr. Hinchey, Mr. Johnson of Georgia, Mr. Lewis of Georgia, Mr. Nadler, Mr. Rose, and Ms. Shepard) introduced the following bill; which was referred to the Committee on Agriculture

A BILL

Entitled the "Farm Viability and Pest Management Improvement Act of 1994".

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Farm Viability and
- 5 Pest Management Improvement Act of 1994: A National

6 Program for Pesticide Reduction".

7 SEC. 2. FINDINGS.

- 8 The Congress finds as follows:
- 9 (1) As documented by numerous reports by the10 National Academy of Sciences, Office of Technology

Assessment, General Accounting Office and others 1 2 including, Alternative Agriculture, Soil and Water Quality: An Agenda for Agriculture, Pesticides in 3 4 the Diets of Infants and Children, Pesticide Resist-Strategies and Tactics for Management, 5 ance: 6 Neurotoxicity: Identifying and Controlling Poisons of 7 the Nervous System, and Sustainable Agriculture: 8 Program Management, Accomplishments, and Op-9 portunities, current regulatory approaches are insuf-10 ficient to prevent pesticide-related pollution or to 11 quantify all risks associated with routine pesticide 12 use including worker exposure, residues in food, wildlife impacts, ground and surface water contami-13 nation, disruption of biological processes, and in-14 creased pest resistance. 15

16 (2) As documented in the Office of Technology 17 Assessment report, Beneath the Bottom Line: Agri-18 cultural Approaches to Reduce Agricultural Con-19 tamination of Groundwater and the National Acad-20 emy of Sciences report, Soil and Water Quality: An Agency for Agriculture, a pollution prevention strat-21 22 egy is effective for addressing pesticide-related pollution. Reducing pesticides at their source should be 23 24 the fundamental approach for pollution presentation 25 in farming and other pest management systems. A pesticide reduction strategy as specified in this sec tion will provide significant improvements in public
 health an environmental protection.

4 (3) As documented by the National Academy of 5 Sciences report, Alternative Agriculture, pesticide re-6 duction can be achieved through widespread adop-7 tion of integrated pest management and other prac-8 tices and systems for agricultural sustainability. 9 Such practices can lower costs for farmers and pest 10 managers and in many cases increase quality, pro-11 ductivity, and yields.

12 SEC. 3. CONGRESSIONAL PURPOSES.

The purpose of this Act is to foster a substantial reduction in pesticide use, and thereby reduce the public health and environmental risks of the present level of usage, while maintaining agricultural productivity and an affordable food supply. It is the intent of Congress that this Act be interpreted taking into account its text, the pertinent Committee Reports, and other legislative history.

21 SEC. 4. DEFINITION OF INTEGRATED PEST MANAGEMENT.

22 Section 2 of the Federal Insecticide, Fungicide, and 23 Rodenticide Act (7 U.S.C. 136) is amended by adding at 24 the end the following subsection:

	I.
1	"(hh) Integrated Pest Management Systems.—
2	The term 'integrated pest management systems' means
3	the use and integration of various pest control tactics in
4	the environment of a pest in a manner that—
5	"(1) complements and facilitates biological and
6	other natural controls of the pest;
7	"(2) reduces the use of chemical pesticides;
8	"(3) relies primarily on the use of nonchemical
9	pest management methods, with chemical pesticides
10	being used only as a last resort;
11	"(4) reduces injuries to the public health and
12	environment; and
13	"(5) is economically feasible, considering both
14	private and public costs.".
15	SEC. 5. PESTICIDE USE REDUCTION PROGRAM.
16	(a) The Federal Insecticide, Fungicide, and
17	Rodenticide Act is amended—
18	(1) by redesignating sections 29, 30, and 31 (7
19	U.S.C. 136w–4, 136x, and 136y) as sections 30, 31,
20	and 32, respectively; and
21	(2) by inserting after section 28 the following
22	new section:
23	"SEC. 29. PESTICIDE REDUCTION COUNCILS.
24	"(a) Regional Pesticide Reduction Coun-
25	CILS.—

1 "(1) ESTABLISHMENT.—Not later than 6 2 months after the date of the enactment of this sec-3 tion, the Administrator, in consultation with the 4 Secretary, shall establish a pesticide reduction coun-5 cil in each region of the Environmental Protection 6 Agency.

"(2) MEMBERSHIP.—The Administrator shall 7 appoint members to each regional council who equal-8 9 ly represent relevant Federal and State agencies, farmers, farm workers, university research and ex-10 11 tension, nonprofit organizations, the private sector, 12 regional institutions, and environmental and consumer organizations who are experts in the re-13 search, practice, and policy relevant to integrated 14 15 pest management.

16 "(3) DUTIES.—Each regional council shall,
17 within 6 months after establishment—

18 ''(A) identify the most effective integrated
19 pest management systems as defined in section
20 3 for individual cropping systems that have
21 been demonstrated by farmers to—

22 ''(i) use substantially less than the av23 erage volume of pesticides for the cropping
24 system in the region;

1 "(ii) be practical and profitable for 2 the production of the crop within the re-3 gion;

"(iii) decrease pesticide hazards to workers, consumers, and the environment; and

7 "(iv) make optimum use of cultural
8 and biological control practices to avoid
9 buildup of pest populations feasible in the
10 region;

"(B) within 6 months from the date of the 11 12 enactment of this Act, establish measurable quantitative goals for the most technically fea-13 14 sible and ecologically protective pesticide use re-15 duction for individual cropping systems in the region utilizing the IPM systems identified in 16 17 section 29(a)(3)(A); the goals shall be designed 18 to bring prevailing patterns of pesticide usage 19 into conformance with most effective integrated 20 pest management systems;

21 "(C) develop a regionwide plan for achiev22 ing the regional pesticide reduction goals estab23 lished in section 29(a)(3)(B) including rec24 ommendations for the roles of Federal and

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1	State institutions and programs, as well as for
2	farmer-to-farmer demonstration programs;
3	''(D) identify research and technology
4	transfer needs specific to each cropping system
5	and region and recommend research and tech-
6	nology transfer priorities to the Secretary and
7	Administrator; and
8	''(E) identify government and industry
9	policies and practices that impede adoption of
10	integrated pest management systems and rec-
11	ommend policy changes to the Secretary and
12	Administrator to ensure such adoption.
13	"(b) Administrator's and Secretary's Du-
14	TIES.—The Administrator and Secretary, in consultation
15	with the pesticide reduction councils, shall—
16	"(1) assess and approve the integrated pest
17	management systems and pesticide reduction plans
18	and goals identified and established by the regional
19	reduction councils;
20	"(2) develop and implement programs to assist
21	farmers in adopting integrated pest management
22	systems;
23	"(3) assess regional and national progress to-
24	ward reducing pesticide usage; and

"(4) review and revise regional pesticide reduc tion goals, if necessary, to achieve such goals.

"(c) REVIEW OF IPM SYSTEMS AND REDUCTION 3 GOALS.—Within 15 months of enactment of this section, 4 5 the Administrator, in consultation with the Secretary, shall assess and approve of the pesticide reduction goals 6 and plans developed by each regional council. The Admin-7 istrator shall evaluate the effectiveness of the integrated 8 9 pest management systems identified by the reduction 10 councils and further evaluate the goals and plans taking into consideration pesticide use records and other relevant 11 information. If the Administrator determines that reduc-12 tion goals or plan established by a reduction council is in-13 adequate to substantially reduce the risks of pesticides 14 within that region or that it underestimates the extent of 15 feasible pesticide reduction that can occur for that region, 16 the Administrator shall not approve the plan. If the goals 17 or plans for any region are not approved, each State with-18 in the region shall be denied use of any pesticide under 19 section 24c and section 18 of the Federal Insecticide, Fun-20 21 gicide, and Rodenticide Act until such time as the plan is adequately approved. 22

23 "(d) PROGRAMS TO ASSIST FARMERS IN ADOPTING
24 IPM SYSTEMS.—Not later than 18 months after the date
25 of the enactment of this section, the Secretary, in con-

sultation with the Administrator and regional reduction 1 councils, shall develop and implement programs, based on 2 the plans developed by the reduction councils pursuant to 3 4 section 29(a)(3)(C), to assist farmers in adopting integrated pest management systems and meeting regional re-5 duction goals including farmer-to-farmer demonstrations 6 7 of effective IPM systems as identified in section 8 29(a)(3)(A).

9 "(e) Assessment of Progress.—

BASELINE.—The ⁽⁽¹⁾ 10 Administrator shall 11 measure annual progress toward meeting the regional reduction goals. The goals shall be measured 12 against an averaged baseline reflecting pesticide ap-13 14 plications in the 3 years immediately prior to the ap-15 proval of the regional pesticide reduction plans discussed in section 29(a)(3)(C). The baseline shall be 16 17 derived from surveys of pesticide usage records for that region and other information. 18

"(2) MID-TERM EVALUATION.—Within 3 years
of enactment of this Act, the Administrator shall assess progress toward achievement of the pesticide reduction goals in each region. If the Administrator
determines that adequate progress toward a regional
goal or the overall purposes of the Act has not been
made, the Secretary shall, within 1 year thereafter,

identify the barriers to further reductions in the region and develop and implement a plan to overcome
these barriers, taking into account the recommendations made by the reduction councils in subparagraphs (D) and (E) of section 29(a)(3).

6 "(3) ENFORCEMENT.—If, within 6 years of the date of the enactment of this Act, the Administrator 7 determines, taking into account extenuating cir-8 9 cumstances, such as extreme weather conditions, that the goal or overall purposes of the Act have not 10 11 been met within a region, the Administrator shall, after consultation with the Secretary, reduce or re-12 strict the use of any pesticide deemed to contribute 13 significant risk to human health and the environ-14 15 ment or amend the label of such a pesticide, as may 16 be necessary to achieve the regional reduction goals.

17 "(4) REVIEW AND REVISION OF GOALS.—The
18 Administrator, in consultation with the Secretary,
19 shall revise regional reduction goals in order to
20 achieve additional reductions in pesticide usage if
21 the Administrator determines that additional reduc22 tions are—

23 "(A) necessary to the protection of public24 health or the environment; or

"(B) practical and feasible as a result of
 improvements in pest management systems and
 technologies.

"(f) FEE INCENTIVE.—Each registrant shall pay to 4 5 the Secretary an assessment equal to $\frac{2}{10}$ of 1 percent of the sales value of any registered pesticide. A registrant 6 7 is not required to pay an assessment for pesticides registered and labeled for use in further manufacturing or 8 9 formulating of pesticide products. The proceeds of such assessment shall be used for demonstration and extension 10 activities incurred under subsection (d) of this section. 11

"(g) NONAGRICULTURAL PESTICIDE REDUCTION.— 12 13 "(1) PUBLIC EDUCATION.—Not later than 1 14 year after the date of the enactment of this section, 15 the Administrator shall publish, and make available 16 to the public, educational materials concerning inte-17 grated pest management systems for building and 18 landscape pests. The materials shall include informa-19 tion on integrated pest management, pest identifica-20 tion, threshold identification, least toxic treatment options and timing, evaluation procedures, and other 21 22 relevant information.

23 "(2) PESTICIDE REDUCTION PLAN.—Not later
24 than 1 year after the date of the enactment of this
25 section, the Administrator shall establish a program

to set quantitative goals for reducing or eliminating,
to the extent practicable, the use of nonagricultural
pesticides and to carry out plans to achieve such
goals within 6 years. Highest priority shall be given
to reducing the use of insecticides, fungicides, and
herbicides used to control building and landscape
pests.

8 "(h) PESTICIDE USE BY FEDERAL AGENCIES.— 9 Each agency (as defined in section 551(1) of title 5, Unit-10 ed States Code, shall establish pesticide reduction goals 11 and develop and implement integrated pest management 12 systems to achieve the goals. Such goals shall apply, at 13 least, to any Federal contract, grant, or cooperative agree-14 ment entered into by such agency.

15 "(i) PROGRESS REPORTS.—The Administrator shall
16 publish and disseminate an annual assessment of progress
17 in advancing adoption of most effective integrated pest
18 management systems and achieving the overall purposes
19 of this section.".

(b) Subsection (c) of section 11 of the Federal Insecticide, Fungicide, and Rodenticide Act (7 U.S.C. 136i) is
amended to read as follows:

23 "(c) INSTRUCTION IN INTEGRATED PEST MANAGE24 MENT TECHNIQUES.—Standards prescribed by the Ad25 ministrator for the certification of applicators of pesticides

under subsection (a), and State plans submitted to the Ad ministrator under subsections (a) and (b), shall include
 provisions requiring that individuals receive comprehensive
 instruction in integrated pest management techniques, in cluding field experience, and be shown to be competent
 with respect to the use of the techniques.''.

7 SEC. 6. FEDERAL GOVERNMENT FOOD PURCHASES.

8 (a) DETERMINATION OF PERCENTAGE OF ORGANI-9 CALLY PRODUCED FOOD.—Not later than 1 year after the 10 date of the enactment of this section, and annually there-11 after, the Secretary of Agriculture shall determine the per-12 centage of food purchases throughout the United States 13 that are organically produced as defined in the Food, Agri-14 culture and Conservation Trade Act (7 U.S.C. 6502(14)).

- 15 (b) GOALS.—
- 16 (1) 3-YEAR GOAL.—Not later than 3 years after 17 the date of the enactment of this section, each agen-18 cy (as defined in section 551(1) of title 5, United 19 States Code) shall develop a procurement plan that 20 ensures that the percentage of the agency's pur-21 chases of organically produced food meets or exceeds 22 the percentage determined under subsection (a).

(2) 6-YEAR GOAL.—Not later than 6 years after
the date of the enactment of this section, each agency shall ensure that the percentage of the agency's

purchases of organically produced food meets or ex ceeds twice the percentage determined under sub section (a).

4 SEC. 7. PESTICIDE RECORDKEEPING AND REPORTING.

5 (a) IN GENERAL.—The Federal Insecticide, Fun6 gicide, and Rodenticide Act is amended by inserting after
7 section 8 (7 U.S.C. 136f) the following new section:

8 "SEC. 8a. PESTICIDE USE RECORDKEEPING AND REPORT9 ING.

10 "(a) REQUIREMENTS.—

"(1) IN GENERAL.—The Secretary of Agriculture and the Administrator shall establish a national pesticide use recordkeeping and reporting system for agricultural and nonagricultural applications.

16 "(2) PERSONS REQUIRED TO KEEP RECORDS.—
17 The following persons shall maintain records of pes18 ticide use:

19 ''(A) Any person who uses a pesticide for20 a commercial agricultural use.

21 "(B) Any person certified to apply a pes22 ticide classified as a restricted use pesticide
23 under section 3(d)(1)(C).

24 "(C) Any person engaged for hire in the25 business of pest control.

⁽⁽³⁾ INFORMATION.—The records required 1 2 under this section shall include the product name, 3 target pest, crop, or site being treated, including 4 total acreage or units treated, amount applied, date and time of application, and the location of applica-5 tion of each pesticide used. Records shall be main-6 7 tained using a standard form as specified by the 8 Secretary.

9 "(4) ADDITIONAL RECORDS.—The Adminis-10 trator shall establish such additional recordkeeping 11 requirements as necessary to evaluate adoption of 12 nonchemical pest management methods and changes 13 in pesticide usage patterns.

14 "(5) COPY OF RECORDS FROM APPLICATOR TO
15 PRINCIPAL.—Within 7 days of a pesticide applica16 tion, an applicator shall provide a copy of records
17 maintained under paragraph (1) to the person for
18 whom such application was provided.

"(6) RETENTION OF RECORDS.—Records required pursuant to this section shall be retained for
a period of at least 3 years following the application
of a pesticide.

23 "(7) COPY OF RECORDS FROM APPLICATOR TO
24 SECRETARY AND ADMINISTRATOR.—Every 6 months,
25 a person subject to the recordkeeping requirements

of this section shall report the pesticide use of the 1 2 person by providing copies of the records maintained under paragraphs (3) and (4) to the Secretary and 3 4 the Administrator. An exception shall be made for a person who meets the definition of paragraph (2) 5 6 and resides in a State that operates a comparable pesticide use recordkeeping and reporting system as 7 determined by the Secretary. Such a person shall 8 9 submit records in accordance with the State pro-10 gram.

"(8) COPY OF RECORDS FROM SECRETARY AND
ADMINISTRATOR TO STATES.—Not later than 3
months after receipt of the records, on the request
of a State, the Secretary and the Administrator shall
provide to the State copies of the records received
under paragraph (7).

17 "(9) COPY OF RECORDS FROM STATES TO SEC-18 RETARY AND ADMINISTRATOR.—The Secretary and 19 Administrator shall identify those States with pes-20 ticide recordkeeping and use reporting systems comparable to the national program established by this 21 22 Act. Every 6 months, such States shall be required to submit individual pesticide records to the Admin-23 24 istrator and Secretary.

25 "(b) PUBLIC ACCESS.—

"(1) IN GENERAL.—A record submitted to the
Secretary and the Administrator under subsection
(a) (7) shall be available to the public during normal
working hours at a location designated by the Secretary and the Administrator, except that an employee of a Federal agency may not disclose the
identity of an individual grower.

8 "(2) DATABASE.—Not later than 1 year after 9 the date of enactment of this section, the Administrator shall establish and maintain in a computer 10 11 database a national pesticide use inventory based on data submitted under subsection (a)(7). The Admin-12 istrator shall make the data accessible by computer 13 telecommunication and other means to any inter-14 15 ested person or organization.

16 "(c) Health Care Personnel.—

"(1) IN GENERAL.—If a health professional de-17 18 termines that pesticide information maintained 19 under this section is necessary to provide medical 20 treatment or first aid to an individual who may have been exposed to the pesticides for which the informa-21 22 tion is maintained, on request, a person required to 23 maintain records under subsection (a) shall promptly provide the record and available label information to 24 25 the health professional.

1	"(2) Emergencies.—In the case of an emer-
2	gency, the record information shall be provided im-
3	mediately or within 24 hours.
4	"(d) Enforcement and Penalties.—The Sec-
5	retary, in consultation with the Administrator, shall be re-
6	sponsible for enforcement of subsections (a), (b), and (c).
7	A person who violates any such subsection during a crop
8	year shall—
9	"(1) in the case of the first offense, be subject
10	to a fine of not less than \$1,000;
11	"(2) in the case of the second offense, be sub-
12	ject to a fine of not less than \$5,000; and
13	"(3) in the case of the third offense, be subject
14	to a fine of not less than \$20,000.
15	"(e) Pilot Project.—
16	"(1) IN GENERAL.—Not later than 90 days
17	after the date of enactment of this section, the Sec-
18	retary and the Administrator shall establish a pilot
19	project to assess the feasibility of having pesticide
20	users subject to the reporting requirements of this
21	section submit such records using electronic or tele-
22	phonic means.
23	"(2) REPORT.—Not later than 270 days after
24	the date of enactment of this subsection, the Sec-

Congress on the findings of the study and make rec ommendations regarding widespread implementation
 of electronic or telephonic submission of pesticide
 use reports.

5 "(f) SURVEYS AND REPORTS.—

"(1) IN GENERAL.—The Secretary and the Ad-6 ministrator shall utilize the data submitted under 7 subsection (a) to assess progress made towards 8 9 achieving the national pesticide reduction goals of 10 section 29 and in preparing the progress reports to 11 Congress required under section 29(h). Within 3 12 years of enactment and annually thereafter, the Secretary and Administrator shall submit a report to 13 14 Congress assessing compliance with this provision of 15 the Act including the percentage of growers in compliance and the number of enforcement actions 16 17 taken.

18 "(2) MEMORANDUM OF UNDERSTANDING.—The
19 Secretary and the Administrator shall enter a memo20 randum of understanding that defines the respective
21 responsibilities of the Secretary and the Adminis22 trator under this section in order to avoid duplica23 tion of efforts.

24 "(g) REGULATIONS.—Not later than 180 days after 25 the date of the enactment of this section, the Secretary and the Administrator shall issue such regulations under
 their respective authority, as are necessary to carry out
 their respective duties under this section.".

4 (b) Conforming Amendments.—

5 (1) Section 11 of the Federal Insecticide,
6 Rodenticide and Fungicide Act (7 U.S.C. 1361) is
7 amended—

8 (A) by striking subsection (d); and

9 (B) by redesignating subsection (e) as sub-10 section (d).

(2) Section 1491 of the Food, Agriculture, Conservation, and Trade Act of 1990 (7 U.S.C. 136i–
1) is repealed.

14 SEC. 8. AGRICULTURE RESEARCH.

15 Section 20 of the Federal Insecticide, Fungicide and Rodenticide Act (7 U.S.C. 136r) is amended by redesig-16 nating subsections (b) and (c) as subsections (c) and (d) 17 and by adding a new subsection (b) to read as follows: 18 19 "(b)(1) Agricultural Research Service and COOPERATIVE EXTENSION SERVICE.—No later than 6 20 21 months from the date of enactment of this section, the 22 Secretary of Agriculture shall ensure that the predominant goal of all pest and weed management research and exten-23 sion activities conducted within Agricultural Research 24 25 Service and the Cooperative Extension Service, respectively, is development of and transfer of technology related
to integrated pest management systems that reduce the
use of or reliance on pesticides and are otherwise consistent with the goals of this Act and the purposes and principles set forth in sections 5801 and 5901 of title 7, United States Code.

"(2) REPORT TO CONGRESS.—Within 2 years of en-7 actment of this section and biannually thereafter, the Sec-8 9 retary of Agriculture shall report to Congress the progress 10 of the Agricultural Research Service and Cooperative Extension Service in developing and transferring technology 11 12 related to integrated pest management systems that reduce the use of or reliance on pesticides and otherwise 13 meet the goals of this Act.". 14

15 SEC. 9. GRANTS.

16 Section 2 of the Act entitled "An Act to facilitate 17 the work of the Department of Agriculture, and for other 18 purposes" (7 U.S.C. 450i) is amended by adding at the 19 end the following:

20 "(n) Competitive Grants.—

"(1) NATIONAL RESEARCH INITIATIVE.—Within
6 months of enactment of this section, the Secretary
of Agriculture shall ensure that the goal of pest
management research conducted by the National Research Initiative in the areas of plant systems and

natural resources and environment is development of
biological, cultural and other nonchemical methods
of pest control that reduce the use of or reliance on
pesticides and are compatible with the goals of this
Act and the development of systems of sustainable
agriculture.

"(2) INTEGRATED PEST MANAGEMENT SYSTEMS
DEFINED.—For the purposes of this section, the
term 'integrated pest management systems' shall
have the same meaning as that term is defined in
section 2(hh) of the Federal Insecticide, Fungicide
and Rodenticide Act.

"(3) REGULATIONS AND COMMENT.—Not later
than 1 year from the date of enactment of this section, the Secretary of Agriculture shall adopt regulations establishing priorities and resource allocations
for competitive grants research in Integrated Pest
Management systems.

19 "(4) REVIEW PROCESS.—Not later than 1 year 20 from the date of enactment of this section, the Sec-21 retary shall establish a 2-tier review process for com-22 petitive grants to support integrated pest manage-23 ment projects. The first tier shall be a scientific re-24 view. The second tier shall be by an external review 25 panel consisting of at least one member of each of

the regional pesticide reduction councils, a farmer 1 2 involved in onfarm and educational outreach, a so-3 cial scientist with expertise in technology assessment 4 and the structure of agriculture, and a representa-5 tive of a nonprofit organization involved in agricultural research or research policy with expertise in 6 7 assessing the social and environmental effects of farming systems. The review panel shall assess an-8 9 nually the progress of the competitive grants pro-10 grams in developing integrated pest management 11 systems that reduce the use of or reliance on pes-12 ticides and otherwise meet the goals of this Act and 13 the Food, Agriculture, Conservation, and Trade Act 14 of 1990.

"(5) Cost-share assistance for IPM.—Not 15 16 later than 3 years from enactment of this section, 17 the Secretary shall ensure that no less than 10 per-18 cent of Agricultural Conservation Program funding 19 shall be made available for the Integrated Crop 20 Management program. The Secretary shall also en-21 sure that the Integrated Crop Management program 22 is available in every county and State and that the 23 Cooperative Extension Service provides the support 24 needed for its agents to be involved in developing

- 1 and reviewing Integrated Crop Management cost-
- 2 share assistance requests.".
- 3 HR 5270 IH——2