103d CONGRESS 2d Session **H. R. 5271**

To amend the Small Business Act to make modifications to the small business and capital ownership development program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

October 7, 1994

Mr. MFUME (for himself, Mr. CONYERS, Mr. FLAKE, Ms. ROYBAL-ALLARD, Ms. VELÁZQUEZ, and Mr. TUCKER) introduced the following bill; which was referred to the Committee on Small Business

A BILL

- To amend the Small Business Act to make modifications to the small business and capital ownership development program, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Minority Enterprise
- 5 Development Act of 1994".

TITLE I-AMENDMENTS TO MI-1 **SMALL** NORITY 2 BUSINESS **CAPITAL OWNERSHIP** AND 3 **DEVELOPMENT PROGRAM** 4

5 SEC. 101. MINORITY ENTERPRISE DEVELOPMENT PRO-6

GRAM.

7 (a) ESTABLISHMENT.—Section 7(j)(10) of the Small Business Act (15 U.S.C. 636(j)(10)) is amended— 8

(1) by striking "(10) There is established" and 9 10 all that follows before subparagraph (A) and insert-11 ing the following:

"(10)(A) There is established within the Administra-12 13 tion a Minority Enterprise Development Program (herein-14 after in this subsection referred to as the 'Program'), which shall be administered by the Associate Adminis-15 trator for Minority Enterprise Development in accordance 16 with this paragraph and section 8(a)."; 17

(2) by striking subparagraph (B); and 18

(3) by striking "(A) The Program" and insert-19 20 ing "(B) The Program".

21 (b) Assistance Under the Program.—Section 7(j)(10)(B)(i) of the Small Business Act, as redesignated 22 by subsection (a) of this section, is amended by inserting 23 "Phase III of" after "small business concerns participat-24 25 ing in".

(c) CONFORMING AMENDMENTS.—The Small Busi-1 ness Act (15 U.S.C. 601 et seq.) is amended by striking 2 3 "Minority Small Business and Capital Ownership Devel-4 opment" and inserting "Minority Enterprise Develop-5 ment'' each place it appears in sections 7(j)(10)(G), 7(j)(11)(E), 7(j)(11)(A), 7(j)(11)(H), 7(j)(11)(I),6 7 8(a)(18)(C)(ii)(III), and 8(a)(20)(B).

8 SEC. 102. GRANDFATHERING PROVISION.

9 Section 7(j)(10(C) of the Small Business Act (15
10 U.S.C. 636(j)(10)(C)) is amended to read as follows:

11 "(C) A small business concern participating in 12 any program or activity conducted under the author-13 ity of this paragraph or eligible for the award of 14 contracts pursuant to section 8(a) on the date of the 15 enactment of the Minority Enterprise Development 16 Act of 1994 shall be permitted continued participa-17 tion in Phase III of the Program for the remaining 18 period of its original program term. Any such firm 19 that has not been awarded a contract pursuant to 20 section 8(a) may elect to suspend its participation in Phase III in order to participate in Phase II. Upon 21 22 the award of a contract pursuant to section 8(a) or the completion of a development agreement, the sus-23 24 pension of time for participation in Phase III shall 25 cease.".

1 SEC. 103. BUSINESS PLAN.

2 Section 7(j)(10)(D) of the Small Business Act (15 3 U.S.C. 636(j)(10)(D)) is amended— (1) in clause (i), by inserting "Phase III" after 4 "Promptly after"; 5 (2) in clause (ii), by striking "The plans" in the 6 7 matter preceding subclause (I) and inserting "The 8 business plans"; 9 (3) by amending clause (iii)(IV) to read as fol-10 lows: "(IV) A transition management plan 11 12 outlining specific steps to enhance the prospect of profitable business operations 13 14 after the expiration of the 9-year Phase III 15 term specified in paragraph program 16 (15)."; (4) in clause (iii)— 17 (A) in the first sentence by striking "Each 18 19 Program Participant" and inserting "Each 20 Phase III Program Participant'; and 21 (B) in the forth sentence by striking "the transitional stage" and inserting "Phase III"; 22 23 and (5) in clause (iv), by striking "Each Program 24 Participant" and inserting "Each Phase III Pro-25 gram Participant". 26

1 SEC. 104. USE OF CONTRACT SUPPORT LEVELS.

2 Section 7(j)(10)(D) of the Small Business Act (15
3 U.S.C. 636(j)(10)(D)) is further amended by adding at
4 the end the following new clause:

5 "(v) The forecasts of overall business activity con-6 tained in the business plan of a Program Participant or 7 the estimate contained in the section 8(a) contract support 8 level of such firm shall not be used by the Administration 9 to make a determination that such firm is ineligible for 10 the award of a contract to be awarded pursuant to section 11 8(a).".

12 SEC. 105. PHASE III REQUIREMENTS.

13 Section 7(j)(10)(I) of the Small Business Act (15
14 U.S.C. 636(j)(10)(I)) is amended—

(1) in clause (i), by striking "During the developmental stage of its participation in the Program,"
and inserting "During its first 4 years of participation in Phase III of the Program,";

(2) in clause (ii), by striking "During the transitional stage of the Program" and inserting "During years 5 through 9 of its participation in Phase
III of the Program,";

23 (3) by amending clause (iii) (I) to read as fol-24 lows:

25 "(I) establish business activity targets applicable to Program Participants during the 5th
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year and each succeeding year of the concern's 1 2 participation in Phase III which reflect a rea-3 sonably consistent increase in contracts award-4 ed other than pursuant to section 8(a) and are 5 expressed as a percentage of total sales cor-6 responding to the concern's fiscal year;"; and 7 (4) in clause (iii) (IV) by inserting "in Phase III of the Program" after "performance". 8

9 SEC. 106. IMPROVED STATUS PROTEST SYSTEM.

Section 7(j)(10)(J) of the Small Business Act (15
U.S.C. 636(j)(10)(J)) is amended by striking clause (ii)
and inserting the following new clauses:

"(ii) A protest may be brought regarding a selfcertification by a business concern regarding its status as a small business concern owned and controlled by socially and economically disadvantaged
individuals by—

"(I) another person with a direct economic
interest in the award of the contract or subcontract under which such business has allegedly made the false certification regarding its
status as a small business concern owned and
controlled by socially and economically disadvantaged individuals;

1	"(II) a prime contractor receiving specific
2	and credible information that an actual or pro-
3	spective subcontractor or supplier has falsely
4	certified its status as a small business concern
5	owned and controlled by socially and economi-
6	cally disadvantaged individuals;
7	"(III) a contracting officer receiving a self-
8	certification regarding an actual or prospective
9	contractor's status, which such officer reason-
10	ably believes to be false; or
11	"(IV) the Associate Administrator for Mi-
12	nority Enterprise Development.
13	"(iii) The Office of Hearings and Appeals shall
14	hear appeals regarding the status of a concern as a
15	small business concern owned and controlled by so-
16	cially and economically disadvantaged individuals for
17	purposes of any program or activity conducted under
18	section $8(d)$ or any other Federal law that refers to
19	such section for a definition of program eligibility.
20	"(iv) A decision issued pursuant to clause (iii)
21	shall—
22	"(I) be made available to all parties to the
23	proceeding;
24	"(II) be published in full text; and

"(III) include findings of fact and conclu sions of law, with specific reasons supporting
 such findings and conclusions, on each material
 issue of fact and law of decisional significance
 regarding the disposition of the protest.
 "(v) A decision issued pursuant to clause (iii)

shall be considered a final agency action, and shall
be subject to judicial review under section 553 of
title 5, United States Code.

"(vi) If a firm engages in a pattern of misrepre-10 11 sentations regarding the status of the firm in violation of section 16(d)(1), the Administration or the 12 aggrieved executive agency shall initiate an action to 13 14 appropriate penalty under impose an section 16(d)(2).". 15

16 SEC. 107. CONTINUED PROGRAM PARTICIPATION.

Section 7(j)(11)(D) of the Small Business Act (15
U.S.C. 636(j)(11)(D)) is amended to read as follows:

19 "(D)(i) A Program Participant shall remain eligible 20 for participation in the Program after a transfer of an 21 ownership interest in the firm if ownership and control 22 (as required by section 8(a)(4)) is retained by the socially 23 and economically disadvantaged individuals upon whom 24 Program eligibility is based.

"(ii) A Program Participant shall remain eligible for 1 participation in the Program after transfer of ownership 2 and control (as required by section 8(a)(4)) to individuals 3 4 who are determined to be socially and economically disadvantaged pursuant to section 8(a). Unless graduated or 5 terminated, the Program Participant shall be eligible for 6 a period of continued Program participation not to exceed 7 the period described in paragraph (15). 8

9 "(iii) A Program Participant that is a tribally owned 10 corporation may remain eligible for participation in the Program with other than a Native American as the firm's 11 chief executive officer (or chief operating officer), if the 12 governing body of the Indian tribe certifies to the Admin-13 istration that it was unable to hire a qualified Native 14 American after conducting a national recruitment for such 15 an individual.". 16

17 SEC. 108. PROGRAM ADMISSION.

18 Section 7(j)(11)(F) of the Small Business Act (15
19 U.S.C. 636(j)(11)(F)) is amended to read as follows:

20 "(F) Subject to the provisions of section 8(a)(9), the21 Division shall—

"(i) make recommendations on requests for reconsideration of denied applications for entry into
Phase III of the Program to the Associate Administrator for Minority Enterprise Development;

"(ii) make requests for the initiation of suspen sion, termination, or graduation proceedings, as ap propriate, to the Associate Administrator for Minor ity Enterprise Development; and

5 "(iii) implement such policy directives as may 6 be issued by the Associate Administrator for Minor-7 ity Enterprise Development pursuant to subpara-8 graph (I) regarding, among other things, the geo-9 graphic distribution of concerns to be admitted into 10 the Program and the industrial makeup of such con-11 cerns.".

12 SEC. 109. PROGRAM PHASES.

(a) ESTABLISHMENT.—Section 7(j)(12) of the Small
Business Act (15 U.S.C. 636(j)(12)) is amended to read
as follows:

"(12)(A) The Administration shall segment the Program into 3 phases: a startup phase, a developmental
phase, and a section 8(a) contracting phase, which shall
be known as Phase I, Phase II, and Phase III, respectively.

21 "(B) The startup phase of program participation 22 shall be designed to assist newly formed or forming con-23 cerns in overcoming their economic disadvantage by pro-24 viding such assistance as may be necessary and appropriate to achieve a business foundation adequate for fu ture growth.

3 "(C) The developmental stage of program participa-4 tion shall be designed to assist the concern in its effort 5 to overcome its economic disadvantage by providing such 6 assistance as may be necessary and appropriate to access 7 its markets and to strengthen its financial and managerial 8 skills.

9 "(D) The section 8(a) contracting stage of program 10 participation shall be designed to overcome, insofar as 11 practicable, the remaining elements of economic disadvan-12 tage, and to further develop the concern towards economic 13 viability.".

(b) MAXIMUM PERIOD OF PARTICIPATION IN EACH
PHASE.—Section 7(j)(15) of the Small Business Act (15
U.S.C. 636(j)(15)) is amended to read as follows:

"(15) An eligible small business concern may receive
developmental assistance under the Program for the following periods as measured from the date of entry into
the applicable phase of the Program—

21 "(A) not more than 2 years may be spent in22 Phase I of program participation;

23 "(B) not more than 3 years may be spent in24 Phase II of program participation; and

1	('(C)) = (1 + 1) + (1 +
1	"(C) not more than 9 years may be spent in
2	Phase III of program participation.".
3	SEC. 110. DEVELOPMENTAL ASSISTANCE AUTHORIZED FOR
4	PROGRAM PARTICIPANTS.
5	Section $7(j)(13)$ of the Small Business Act (15
6	U.S.C. 636(j)) is amended—
7	(1) in the matter preceding subparagraph (A),
8	by striking ''during the stages of program participa-
9	tion specified in paragraph 12" and inserting "dur-
10	ing its term of participation in the Program"; and
11	(2) by striking subparagraph (J).
12	SEC. 111. TEST PROGRAM FOR USE OF SURETY BOND
13	WAIVERS.
14	Section $7(j)(13)(D)$ of the Small Business Act (15
15	U.S.C. 636(j)(13)(D)) is amended—
16	(1) by striking clauses (i) through (iii);
17	(2) by striking ''(D) A maximum'' and inserting
18	''(D)(i) A maximum'';
19	(3) by striking '', except that, such exemptions
20	may be granted under this subparagraph only if—
21	'' and inserting a period; and
22	(4) by adding at the end the following new
23	clauses:
24	''(ii) The agency with contracting authority
25	may, upon the request of the Program Partici-

1	pant, grant an exemption pursuant to clause
2	(i), if—
3	''(I) the Program Participant provides
4	certification, in the form prescribed by the
5	Administration, that the firm was unable
6	to obtain the requisite bonding from cor-
7	porate surety bonding firms;
8	''(II) the Program Participant has
9	provided for the protection of persons fur-
10	nishing materials or labor under the con-
11	tract by arranging for—
12	"(aa) the direct disbursement of
13	funds owed to such persons by the
14	procuring agency or through an es-
15	crow account provided by any bank
16	the deposits of which are insured by
17	the United States Government; or
18	"(bb) irrevocable letters of credit
19	(or other alternatives to surety bond-
20	ing acceptable to the procuring agen-
21	cy); and
22	"(III) the award value of the contract
23	for which the exemption is being sought
24	does not exceed \$1,000,000.

"(iii) The authority to grant an exemption
 under clause (ii) shall cease to be effective on
 September 30, 1997.".

4 SEC. 112. STRATEGIC ALLIANCES.

5 Section 7(j)(14) of the Small Business Act (15
6 U.S.C. 636(j)) is amended to read as follows:

7 "(14)(A) Small business concerns that have com-8 pleted the 9-year Phase III program term specified in 9 paragraph (15) (in this paragraph referred to as a "Pro-10 gram Graduate") shall be authorized to assist Phase III 11 Program Participants, determined by the Administration 12 to be eligible for such assistance, to develop within the 13 Program.

14 "(B) A Program Graduate may provide assistance to15 a Phase III Program Participant under this paragraph—

16 "(i) by providing, among other things, manage17 rial assistance, technical assistance, and financial
18 support; and

19 "(ii) by entering into subcontracts for the per20 formance of specific contracts awarded under section
21 8(a).

"(C) In determining the eligibility of a small business
concern to receive assistance or contracts under this subsection or section 8(a), the Administration shall not take

into account any assistance received under this paragraph
 from a Program Graduate.".

3 SEC. 113. BUSINESS LOANS.

4 Section 7(a)(20)(B)(ii) of the Small Business Act (15) U.S.C. 636(a)(20)(B)(ii) is amended by striking "be not 5 less than 85 per centum" and inserting "not exceed 95 6 7 percent of the balance of the financing outstanding at the time of disbursement where the purpose of the financing 8 9 is to finance government contracts, and shall not exceed 90 percent of the balance of the financing outstanding at 10 the time of disbursement where the purpose of the financ-11 ing is for general working capital as a line of credit". 12

13 TITLE II—AMENDMENTS TO 14 CONTRACTING PROGRAM

15 SEC. 201. CONTRACT AWARD PROCEDURES.

Section 8(a)(1) of the Small Business Act (15 U.S.C. 637(a)(1)) is amended by striking ''(a)(1) It shall be the duty'' and all that follows through subparagraph (D) and inserting the following:

20 "(a)(1)(A) The Administration shall seek the estab-21 lishment of contract goals under section 15(g) which will 22 assure that contracts sufficient to satisfy the contract sup-23 port levels identified by participants in the Minority En-24 terprise Development Program established by section 1 7(j)(10) are designated by the various Federal agencies2 for award pursuant to this subsection.

3 "(B) Except as provided in subparagraph (D), the Administration may enter into prime contracts with pro-4 curing agencies and subcontract performance of such con-5 tracts to qualified Phase III Program Participants on a 6 sole-source basis or may delegate to procuring agencies 7 under such conditions as the Administration considers ap-8 9 propriate the authority to enter into sole-source contracts 10 with Phase III Program Participants. In any case in which the Administration accepts a requirement for potential 11 award pursuant to this subsection and determines that a 12 particular Phase III Program Participant is eligible for 13 and responsible to perform such contract, the procuring 14 agency contracting officer shall be authorized in the offi-15 cer's discretion to let the procurement contract upon such 16 terms and conditions as may be agreed upon between the 17 procuring agency contracting officer and the Program 18 Participant. 19

"(C) (i) The Administration shall determine the eligibility of the Program Participant to receive the award in
accordance with the eligibility criteria listed in paragraph
(16).

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"(ii) With respect to an individual contracting oppor-1 tunity, the Administration may provide, upon a request 2 3 by the Program Participant, assistance with respect to— 4 "(I) the negotiation of the terms and conditions of the award; and 5 "(II) the resolution of controversies arising 6 7 from the performance of the contract prior to such contract performance controversies becoming formal 8 9 contract disputes within the meaning of the Contract Disputes Act of 1978. 10 11 "(iii) In the event of an adverse decision by an agency regarding a contracting opportunity, the Administrator 12 13 may-"(I) not later than 5 days after receiving notice 14 15 of such adverse decision, file a notice of intent to ap-16 peal with the head of the agency; and 17 "(II) not later than 15 days after receiving 18 such notice, file an appeal with the head of the agen-19 cy requesting reconsideration of the adverse decision. 20 "(iv) Upon receipt of the notice of intent to file an appeal under clause (iii)(I), further action regarding 21 22 award of the contract shall be suspended, unless the head of the agency makes a written determination, supported 23 by specific findings, that urgent and compelling cir-24 cumstances that significantly affect the interests of the 25

United States will not permit reconsideration of the ad verse decision.

"(v) If the head of the agency sustains the adverse
decision upon reconsideration, the decision by the head of
the agency shall be in writing and shall be supported by
specific findings.

7 "(vi) An adverse decision regarding the responsibility
8 of a Program Participant in competitive awards under this
9 subsection shall be decided pursuant to subsection (b)(7).
10 "(vii) For the purposes of this subparagraph, an ad-

11 verse decision by a contracting officer includes—

"(I) failing to respond, within 15 days or such
additional time as may be agreed to by the Administration, to a request from the Administration to
make a specific contracting opportunity available for
award pursuant to this subsection;

17 "(II) declining to make available for award
18 under this subsection a contracting opportunity (or
19 class of contracting opportunities) or failing to sup20 port such a determination with specific findings; and

"(III) failing to reach agreement with the Program Participant with respect to the terms and conditions of a contract selected for award under this
subsection.

"(D) A contract opportunity offered for award pursu-1 ant to this subsection may be awarded as a sole-source 2 3 contract if the anticipated award price of the contract (in-4 cluding options) will not exceed \$10,000,000 in the case 5 of a contract opportunity assigned a standard industrial classification code for manufacturing and \$7,000,000 (in-6 7 cluding options) in the case of all other contract opportu-8 nities.".

9 SEC. 202. COMPETITION REQUIREMENTS.

10 Section 8(a)(1)(D) of the Small Business Act (15
11 U.S.C. 637(a)(1)(D)) is amended—

12 (1) by redesignating clause (ii) as clause (iii);13 and

14 (2) by inserting after clause (i) the following15 new clause:

16 "(ii) Whenever a requirements-type contract (includ-17 ing a task order contract, indefinite quantity contract, or 18 indefinite delivery contract) is to be awarded, the thresh-19 olds for competition required under clause (i)(II) shall be 20 calculated on the basis of the estimated total value of the 21 contract.".

22 SEC. 203. TIMELY DETERMINATION OF ELIGIBILITY FOR 23 CONTRACT AWARD.

24 (a) IN GENERAL.—Section 8(a)(16) of the Small
25 Business Act (15 U.S.C. 637(a)(16)) is amended—

(1) by redesignating subparagraph (B) as sub paragraph (E); and

3 (2) by striking subparagraph (A) and inserting4 the following:

"(A) Upon receipt of notification that a Federal 5 agency intends to consider a Program Participant for 6 7 award of a contract pursuant to this subsection (on a competitive or noncompetitive basis), the Administration shall 8 9 promptly notify the agency regarding the eligibility of the Program Participant for award of the contract, and shall 10 identify all matters that could reasonably be expected to 11 render the Program Participant ineligible at the time of 12 the contract award. 13

14 "(B) A Program Participant may be found to be in15 eligible for award of the contract pursuant to this sub16 section, if—

17 "(i) the Program Participant is not in compli18 ance with its competitive business activity targets es19 tablished pursuant to section 7(j)(10)(I); or

20 "(ii) the Program Participant has failed to
21 make the submissions required under paragraph
22 (6)(B).

23 "(C) A small business concern owned and controlled24 by socially and economically disadvantaged individuals

1 that has completed its Program Participation term pursu2 ant to section 7(j)(15) shall be eligible for award if—

3 "(i) a requirement has been offered to and ac-4 cepted by the Administration for the Program; and "(ii)(I) in the case of a contract to be competi-5 6 tively awarded, the prospective contract recipient was a Program Participant eligible for award of the 7 contract on the date specified for receipt of offers, 8 and such firm had timely submitted an offer (includ-9 10 ing price); or

11 "(II) in the case of a contract to be non-12 competitively awarded, the prospective contract re-13 cipient was a Program Participant eligible for award 14 of the contract on the date specified by the agency 15 contracting officer for the submission of an offer (in-16 cluding price).

17 "(D) If the Administration determines that a Pro-18 gram Participant is ineligible for consideration for award 19 of a contract under subparagraph (B) or (C), the deter-20 mination shall be supported by specific findings. The de-21 termination (and supporting findings) shall be furnished 22 to the Program Participant and to the contracting officer 23 for the agency providing the contracting opportunity.".

24 (b) CONFORMING AMENDMENTS.—Section 8(a) of 25 the Small Business Act (15 U.S.C. 637(a)) is amended—

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1	(1) in paragraph (3)—
2	(A) by striking subparagraph (A) and in-
3	serting the following:
4	"(A) [Reserved]."; and
5	(B) by striking subparagraph (D) and in-
6	serting the following:
7	"(D) Subsequent to the award of a contract under
8	this subsection, if requested by the recipient of the con-
9	tract, the Administration shall not publicly disclose the
10	agency's estimate of the fair market price.";
11	(2) in paragraph (7), by striking subparagraph
12	(A) and inserting the following:
13	"(A) [Reserved].";
14	(3) in paragraph $(12)(A)$, by striking "eligible
15	to receive subcontracts" and inserting "eligible for
16	contract awards"; and
17	(4) in paragraph (9)(B)—
18	(A) in clause (iii), by striking "and";
19	(B) by redesignating clause (iv) as clause
20	(v); and
21	(C) by inserting after clause (iii) the fol-
22	lowing new clause:
23	''(iv) a determination of ineligibility for award
24	of a contract pursuant to paragraph (16)(B); and".

1 SEC. 204. CONTINUED CONTRACT PERFORMANCE.

2 Section 8(a)(21) of the Small Business Act (15
3 U.S.C. 637(a)(21)) is amended—

4 (1) in subparagraph (B), by striking "The Ad-5 ministrator may, on a nondelegable basis, waive the 6 requirements of subparagraph (A) only if one of the 7 following conditions exist:" and inserting "The re-8 quirements of subparagraph (A) may be waived 9 under any of the following circumstances:"; and

10 (2) by striking subparagraph (C) and inserting11 the following:

12 "(C)(i) Except as provided in clause (ii), a request 13 for a waiver pursuant to subparagraph (B) shall be sub-14 mitted prior to the actual relinquishment of ownership or 15 control.

16 "(ii) Under the circumstances described in subpara17 graph (B)(iii), the waiver request shall be made as soon
18 as practicable after the incapacity or death occurs.".

19 SEC. 205. TRANSITION COMPETITIONS FOR PROGRAM20GRADUATES.

Section 8(a) of the Small Business Act (15 U.S.C.
637(a)) is amended by adding at the end the following
new paragraph:

24 "(22)(A) A small business concern owned and con25 trolled by socially and economically disadvantaged individ26 uals, which has graduated from the Minority Enterprise
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Development Program, may participate in the competition
 for a contracting opportunity to be awarded pursuant to
 this subsection if—

4 "(i) the firm is currently performing satisfac5 torily a contract to furnish the same (or substan6 tially similar) products or services under a contract
7 competitively awarded pursuant to paragraph (1);

8 "(ii) closing date for receipt of proposals for the 9 contracting opportunity is a date after the date on 10 which the firm will no longer be eligible for award 11 of contracts pursuant to paragraph (1);

12 "(iii) the firm is otherwise eligible to compete13 for the contract;

''(iv) the Associate Administrator for Minority
Enterprise Development grants the firm's request to
participate in the competition otherwise restricted to
Program Participants after making a determination
that denial of the firm's request would deprive such
firm of 25 percent or more of its revenue; and

20 "(v) the firm was a Program Participant on21 September 30, 1994.

"(B) A Program Graduate described in subparagraph
(A) shall be ineligible for award of a contract resulting
from a competition conducted pursuant to paragraph (1),
unless such firm furnishes (and the contracting officer ac-

cepts) a plan to subcontract not less than 40 percent of
 the award value of the contract to one or more Program
 Participants (of which 20 percent shall be awarded to one
 or more Program Participants who are emerging small
 business concerns, unless such awards are impracticable
 after consultation with the Associate Administrator for the
 Minority Enterprise Development Program).

8 ''(C) This subparagraph shall take effect on October
9 1, 1994, and shall remain in effect until September 30,
10 1997.''.

11 SEC. 206. PROCUREMENT PROCEDURES.

Section 8(c) of the Small Business Act (15 U.S.C.637(c)) is amended to read as follows:

14 "(c) PROCUREMENT PROCEDURES.—

15 "(1) IN GENERAL.—For the purpose of attaining an agency's goal for the participation of small
business concerns owned and controlled by socially
and economically disadvantaged individuals pursuant
to section 15(g)(1), the head of a participating executive agency may enter into contracts using—

"(A) less than full and open competition,
by restricting the competition for such awards
to small business concerns owned and controlled
by socially and economically disadvantaged individuals as defined in subsection (d)(3)(C); and

"(B) a price evaluation preference, of not
to exceed 10 percent, when evaluating an offer
received from such a small business concern as
the result of an unrestricted solicitation.

5 "(2) DEFINITION.—For the purposes of this 6 subsection, the term 'participating executive agency' 7 means a Federal agency, as defined in section 3(b), 8 in the executive branch of the Federal Government, 9 other than the Department of Defense.".

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