

103D CONGRESS
1ST SESSION

S. 1133

To amend the Public Health Service Act to provide for the establishment of a residential support service program for special high-risk populations of pregnant women and their children, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JUNE 17 (legislative day, JUNE 15), 1993

Mr. BRADLEY (for himself, Mr. HATCH, Mr. BIDEN, Mrs. BOXER, Mr. BRYAN, Mrs. FEINSTEIN, Mr. HOLLINGS, Mr. KERREY, Ms. MIKULSKI, Ms. MOSELEY-BRAUN, Mr. REID, Mr. ROBB, Mr. ROCKEFELLER, Mr. SIMON, Mr. WELLSTONE, Mrs. MURRAY, and Mr. CAMPBELL) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

A BILL

To amend the Public Health Service Act to provide for the establishment of a residential support service program for special high-risk populations of pregnant women and their children, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. FINDINGS AND PURPOSE.**

4 (a) FINDINGS.—Congress finds that—

5 (1) there has been substantial work done to
6 identify infants and children—

1 (A) who are born to young single mothers,
2 substance abusing women, homeless women,
3 women who are economically and educationally
4 disadvantaged, and women in unstable domestic
5 situations; and

6 (B) born, in many instances, to women
7 who are involved, or at risk of becoming in-
8 volved, with the foster care or child justice
9 system;

10 (2) numerous nonresidential programs have
11 been established to improve infant and child out-
12 comes for children born to poor, young, and gen-
13 erally single mothers, and many of these programs
14 have been successful; and

15 (3) residential programs have been dem-
16 onstrated to be very effective for, and are critically
17 important to, special populations of high-risk and
18 disadvantaged pregnant women, including—

19 (A) those who are addicted or at-risk for
20 substance abuse;

21 (B) those who are homeless;

22 (C) those in unstable domestic situations;

23 and

1 (D) women with other high-risk character-
2 istics, such as previous or current involvement
3 with the foster care or child justice system.

4 (b) PURPOSE.—It is the purpose of this Act to estab-
5 lish residential programs for special populations of high-
6 risk and disadvantaged pregnant women and their chil-
7 dren that will provide comprehensive support services to
8 protect and enhance the first year of life of the children
9 of such women and provide the mothers of such children
10 with an opportunity for a proper maternal beginning. Such
11 programs will target the women described in subsection
12 (a)(3) and provide a more intensive array of the many
13 services that are part of nonresidential programs, together
14 with vocational, home management, and transitional hous-
15 ing assistance.

16 **SEC. 2. RESIDENTIAL PROGRAMS FOR PREGNANT WOMEN**
17 **AND CHILDREN.**

18 Part B of the Public Health Service Act (42 U.S.C.
19 243 et seq.) is amended by adding at the end thereof the
20 following new section:

21 **“SEC. 320A. RESIDENTIAL PROGRAMS FOR PREGNANT**
22 **WOMEN AND CHILDREN.**

23 “(a) ESTABLISHMENT.—The Secretary shall estab-
24 lish a program under which grants shall be awarded to
25 eligible entities to enable such entities to establish residen-

1 tial programs for special populations of high-risk and dis-
2 advantaged pregnant women and their children to provide
3 the services described in subsection (d) to such women.

4 “(b) ELIGIBLE ENTITIES.—To be eligible to receive
5 a grant under subsection (a), an entity shall be a—

6 “(1) nonprofit transitional, homeless shelter or
7 a permanent housing program;

8 “(2) federally funded public housing organiza-
9 tion;

10 “(3) housing organization that serves tenants
11 living in housing assisted under section 8 of the
12 United States Housing Act of 1937 (42 U.S.C.
13 1437f); and

14 “(4) community-based drug treatment center,
15 domestic violence shelter, or other health center; or

16 “(5) any other entity determined appropriate by
17 the Secretary.

18 “(c) APPLICATION.—To be eligible to receive a grant
19 under subsection (a), an eligible entity shall prepare and
20 submit to the Secretary an application at such time, in
21 such manner, and containing such information as the Sec-
22 retary may require, including—

23 “(1) a description of the manner in which the
24 services required under subsection (d) will be pro-
25 vided using amounts made available under the grant;

1 “(2) information sufficient to demonstrate that
2 the applicant will assure the provision of the full
3 array of services described in subsection (d);

4 “(3) information sufficient to demonstrate that
5 the applicant has access to a suitable housing facil-
6 ity, as described in subsection (f);

7 “(4) a description of the applicants plan for as-
8 suring housing for all program participants and
9 their children after such participants complete the
10 program;

11 “(5) information sufficient to demonstrate that
12 the applicant has linkages with public and other
13 community agencies that can assist in locating and
14 facilitating appropriate housing;

15 “(6) information demonstrating that the appli-
16 cant has established a relationship with child welfare
17 agencies and child protective services that will enable
18 the applicant, where appropriate, to—

19 “(A) provide advocacy on behalf of sub-
20 stance abusers and the children of substance
21 abusers in child protective services cases;

22 “(B) provide services to help prevent the
23 unnecessary placement of children in substitute
24 care; and

1 “(C) promote reunification of families or
2 permanent plans for the placement of the child;
3 and

4 “(7) any other information determined appro-
5 priate by the Secretary.

6 “(d) SERVICES.—A residential program established
7 under this section shall provide the following comprehen-
8 sive services (which should be provided in the language
9 and cultural context appropriate for the mother and her
10 family):

11 “(1) MEDICAL SERVICES.—Medical services
12 which shall include—

13 “(A) assessment and screening to deter-
14 mine the medical needs of the mother and her
15 family;

16 “(B) referrals and linkages to—

17 “(i) appropriate prenatal, obstetric
18 and pediatric medical service providers in
19 the community or referral to other provid-
20 ers as needed;

21 “(ii) community health clinics; and

22 “(iii) other public health service and
23 community-based providers that would be
24 likely to provide similar services;

1 “(C) on-site provision of or referral to ap-
2 propriate community-based agencies for addic-
3 tion and substance abuse education, counseling,
4 treatment, and referral (to outpatient counsel-
5 ing upon discharge) services as needed; and

6 “(D) psychological services for mothers
7 and children, as needed.

8 “(2) PARENTING, JOB COUNSELING, AND
9 OTHER SERVICES.—Other services which shall in-
10 clude—

11 “(A) assessment and screening to deter-
12 mine parenting, job counseling, and social serv-
13 ice needs of the mother and her family;

14 “(B) parenting skills counseling and edu-
15 cation, specifically focusing on techniques to
16 stimulate cognitive development in infants;

17 “(C) access to schools for children and
18 mothers where appropriate;

19 “(D) day care for children when their
20 mothers are attending other programs, as
21 needed;

22 “(E) job counseling and referral to existing
23 job training programs;

1 “(F) structured re-entry counseling and
2 other related activities, including follow-up serv-
3 ices;

4 “(G) referrals and linkages to other needed
5 services;

6 “(H) transitional housing assistance, as
7 needed;

8 “(I) transportation services with respect to
9 an educational institution or a job training site,
10 as needed; and

11 “(J) case management throughout the du-
12 ration of the program, including assistance with
13 applications for assistance under titles IV and
14 XIX of the Social Security Act, the Food
15 Stamp Act of 1977, after care programs, and
16 other service programs described in this section.

17 “(e) ELIGIBLE WOMEN.—

18 “(1) IN GENERAL.—To be eligible to receive
19 services provided under a residential program estab-
20 lished under this section, an individual shall be a
21 pregnant woman who is a member of a special popu-
22 lation of disadvantaged pregnant women, includ-
23 ing—

24 “(A) women who are addicted or at-risk
25 for substance abuse;

1 “(B) women who are homeless;

2 “(C) women who are in unstable domestic
3 situations; and

4 “(D) women who are referred to the pro-
5 gram due to other high-risk characteristics.

6 “(2) ADMITTANCE INTO PROGRAM.—Women
7 shall be admitted into a residential program under
8 this section upon a determination of eligibility and
9 may remain in such program until their infant
10 reaches 1 year of age. All children of eligible preg-
11 nant women shall be admitted into the program and
12 shall be permitted to remain in the program so long
13 as their mother also remains in the program.

14 “(f) SUITABLE HOUSING FACILITIES.—

15 “(1) IN GENERAL.—In meeting the requirement
16 of subsection (c)(3), an entity receiving a grant
17 under this section shall secure access to and the use
18 of an appropriate facility, as determined by the Sec-
19 retary, for the housing of pregnant women and their
20 children in a home-like setting.

21 “(2) LIMITATION.—Amounts made available
22 under a grant awarded under this section may not
23 be used for the rehabilitation, construction, pur-
24 chase, or leasing of property. Such amounts may be
25 used for residential support services, including fur-

1 niture, supplies, security, maintenance, utilities, and
2 administrative services.

3 “(g) PEER REVIEW.—The Secretary shall provide for
4 the establishment of a peer review panel to perform the
5 initial review of applications submitted for assistance
6 under this section and to make recommendations to the
7 Secretary with respect to such applications.

8 “(h) AUTHORIZATION OF APPROPRIATIONS.—There
9 are authorized to be appropriated to carry out this section,
10 \$250,000,000 for each of the fiscal years 1994 through
11 1996.”.

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