

103D CONGRESS  
1ST SESSION

# S. 171

To establish the Department of the Environment, provide for a Bureau of Environmental Statistics and a Presidential Commission on Improving Environmental Protection, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JANUARY 21 (legislative day, JANUARY 5), 1993

Mr. GLENN (for himself, Mr. BOREN, Mr. BRADLEY, Mr. BRYAN, Mr. BUMPERS, Mr. COHEN, Mr. DODD, Mr. GRAHAM, Mr. JEFFORDS, Mr. KENNEDY, Mr. KOHL, Mr. LEAHY, Mr. LEVIN, Mr. LIEBERMAN, Ms. MIKULSKI, Mr. RIEGLE, Mr. LAUTENBERG, and Mr. SASSER) introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

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## A BILL

To establish the Department of the Environment, provide for a Bureau of Environmental Statistics and a Presidential Commission on Improving Environmental Protection, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Department of the Environment Act of 1993”.

1 (b) TABLE OF CONTENTS.—The table of contents is  
2 as follows:

Sec. 1. Short title and table of contents.

TITLE I—ELEVATION OF THE ENVIRONMENTAL PROTECTION  
AGENCY TO CABINET LEVEL

- Sec. 101. Short title.
- Sec. 102. Findings.
- Sec. 103. Establishment of the Department of the Environment.
- Sec. 104. Assistant Secretaries.
- Sec. 105. Deputy Assistant Secretaries.
- Sec. 106. Office of the General Counsel.
- Sec. 107. Office of the Inspector General.
- Sec. 108. Bureau of Environmental Statistics.
- Sec. 109. Grant and contract authority for certain activities.
- Sec. 110. Study of data needs.
- Sec. 111. Miscellaneous employment restrictions.
- Sec. 112. Administrative provisions.
- Sec. 113. Inherently governmental functions.
- Sec. 114. References.
- Sec. 115. Savings provisions.
- Sec. 116. Conforming amendments.
- Sec. 117. Additional conforming amendments.

TITLE II—ENVIRONMENTAL ROLE OF THE UNITED STATES IN  
INTERNATIONAL ORGANIZATIONS TO WHICH IT BELONGS

- Sec. 201. International energy conference.
- Sec. 202. International greenhouse gas monitoring program.

TITLE III—ESTABLISHMENT OF THE COMMISSION ON IMPROVING  
ENVIRONMENTAL PROTECTION

- Sec. 301. Establishment; membership.
- Sec. 302. Commission responsibilities.
- Sec. 303. Report to the President and Congress.
- Sec. 304. Commission staff.
- Sec. 305. Advisory groups.
- Sec. 306. Funding; authorization of appropriations.

TITLE IV—EFFECTIVE DATE

- Sec. 401. Effective date.

1 **TITLE I—ELEVATION OF THE EN-**  
2 **VIROMENTAL PROTECTION**  
3 **AGENCY TO CABINET LEVEL**

4 **SEC. 101. SHORT TITLE.**

5 This title may be cited as the “Department of the  
6 Environment Act”.

7 **SEC. 102. FINDINGS.**

8 The Congress finds that—

9 (1) recent concern with Federal environmental  
10 policy has highlighted the necessity of assigning to  
11 protection of the domestic and international environ-  
12 ment a priority which is at least equal to that as-  
13 signed to other functions of the Federal Govern-  
14 ment;

15 (2) protection of the environment increasingly  
16 involves negotiations with foreign states, including  
17 the most highly industrialized states all of whose top  
18 environmental officials have ministerial status;

19 (3) the size of the budget and the number of  
20 Federal civil servants devoted to tasks associated  
21 with environmental protection at the Environmental  
22 Protection Agency is commensurate with depart-  
23 mental status; and

24 (4) a cabinet-level Department of the Environ-  
25 ment should be established.

1 **SEC. 103. ESTABLISHMENT OF THE DEPARTMENT OF THE**  
2 **ENVIRONMENT.**

3 (a) REDESIGNATION.—The Environmental Protec-  
4 tion Agency is hereby redesignated as the Department of  
5 the Environment (hereafter referred to as the “Depart-  
6 ment”) and shall be an executive department in the execu-  
7 tive branch of the Government. The official acronym of  
8 the Department shall be the “U.S.D.E.”.

9 (b) SECRETARY OF THE ENVIRONMENT.—(1) There  
10 shall be at the head of the Department a Secretary of the  
11 Environment who shall be appointed by the President, by  
12 and with the advice and consent of the Senate. The De-  
13 partment shall be administered under the supervision and  
14 direction of the Secretary.

15 (2) The Secretary may not assign duties for or dele-  
16 gate authority for the supervision of the Assistant Sec-  
17 retaries, the General Counsel, the Director of Environ-  
18 mental Statistics, or the Inspector General of the Depart-  
19 ment to any officer of the Department other than the Dep-  
20 uty Secretary.

21 (3) Except as described under paragraph (2) of this  
22 section and section 104(b)(2), and notwithstanding any  
23 other provision of law, the Secretary may delegate any  
24 functions including the making of regulations to such offi-  
25 cers and employees of the Department as the Secretary  
26 may designate, and may authorize such successive

1 redelegations of such functions within the Department as  
2 determined to be necessary or appropriate.

3 (c) DEPUTY SECRETARY.—There shall be in the De-  
4 partment a Deputy Secretary of the Environment, who  
5 shall be appointed by the President, by and with the advice  
6 and consent of the Senate. The Deputy Secretary shall  
7 perform such responsibilities as the Secretary shall pre-  
8 scribe and shall act as the Secretary during the absence  
9 or disability of the Secretary or in the event of a vacancy  
10 in the Office of Secretary.

11 (d) OFFICE OF THE SECRETARY.—The Office of the  
12 Secretary shall consist of a Secretary and a Deputy Sec-  
13 retary and may include an Executive Secretary and such  
14 other executive officers as the Secretary may determine  
15 necessary.

16 (e) REGIONAL OFFICES.—The Secretary is author-  
17 ized to establish, alter, discontinue, or maintain such re-  
18 gional or other field offices as he may determine necessary  
19 to carry out the functions vested in him or other officials  
20 of the Department.

21 (f) INTERNATIONAL RESPONSIBILITIES OF THE SEC-  
22 RETARY.—(1) In addition to exercising other international  
23 responsibilities under existing provisions of law, the  
24 Secretary is—

1 (A) encouraged to assist the Secretary of State  
2 to carry out his primary responsibilities for coordi-  
3 nating, negotiating, implementing and participating  
4 in international agreements, including participation  
5 in international organizations, relevant to environ-  
6 mental protection; and

7 (B) authorized and encouraged to—

8 (i) conduct research on and apply existing  
9 research capabilities to the nature and impacts  
10 of international environmental problems and de-  
11 velop responses to such problems; and

12 (ii) provide technical and other assistance  
13 to foreign countries and international bodies to  
14 improve the quality of the environment.

15 (2) The Secretary of State shall consult with the Sec-  
16 retary of the Environment and such other persons as he  
17 determines appropriate on such negotiations, implementa-  
18 tions, and participations described under paragraph  
19 (1)(A).

20 (g) AUTHORITY OF THE SECRETARY WITHIN THE  
21 DEPARTMENT.—Nothing in the provisions of this Act—

22 (1) authorizes the Secretary of the Environ-  
23 ment to require any action by any officer of any ex-  
24 ecutive department or agency other than officers of  
25 the Department of the Environment, except that this

1 paragraph shall not affect any authority provided for  
2 by any other provision of law authorizing the Sec-  
3 retary of the Environment to require any such ac-  
4 tions;

5 (2) modifies any Federal law that is adminis-  
6 tered by any executive department or agency; or

7 (3) transfers to the Department of the Environ-  
8 ment any authority exercised by any other Federal  
9 executive department or agency prior to the date of  
10 the enactment of this Act, except the authority exer-  
11 cised by the Environmental Protection Agency.

12 (h) APPLICATION TO THE DEPARTMENT OF THE EN-  
13 VIRONMENT.—The provisions of this Act apply only to ac-  
14 tivities of the Department of the Environment, except  
15 where expressly provided otherwise.

16 **SEC. 104. ASSISTANT SECRETARIES.**

17 (a) ESTABLISHMENT OF POSITIONS.—There shall be  
18 in the Department such number of Assistant Secretaries,  
19 not to exceed 10, as the Secretary shall determine, each  
20 of whom shall be appointed by the President, by and with  
21 the advice and consent of the Senate.

22 (b) RESPONSIBILITIES OF ASSISTANT SECRETAR-  
23 IES.—(1) The Secretary shall assign to Assistant Sec-  
24 retaries such responsibilities as the Secretary considers  
25 appropriate, including, but not limited to—

- 1 (A) enforcement and compliance monitoring;  
2 (B) research and development;  
3 (C) air and radiation;  
4 (D) water;  
5 (E) pesticides and toxic substances;  
6 (F) solid waste;  
7 (G) hazardous waste;  
8 (H) hazardous waste cleanup;  
9 (I) emergency response;  
10 (J) international affairs;  
11 (K) policy, planning, and evaluation;  
12 (L) pollution prevention;  
13 (M) congressional, intergovernmental, and pub-  
14 lic affairs; and  
15 (N) administration and resources management,  
16 including financial and budget management, infor-  
17 mation resources management, procurement and as-  
18 sistance management, and personnel and labor rela-  
19 tions.
- 20 (2) The Secretary may assign and modify any respon-  
21 sibilities at his discretion under paragraph (1), except that  
22 the Secretary may not modify the responsibilities of any  
23 Assistant Secretary without substantial prior written noti-  
24 fication of such modification to the appropriate commit-  
25 tees of the Senate and the House of Representatives.



1       (c) DESIGNATION OF RESPONSIBILITIES PRIOR TO  
2 CONFIRMATION.—Whenever the President submits the  
3 name of an individual to the Senate for confirmation as  
4 Assistant Secretary under this section, the President shall  
5 state the particular responsibilities of the Department  
6 such individual shall exercise upon taking office.

7       (d) CONTINUING PERFORMANCE OF FUNCTIONS.—  
8 On the effective date of this Act, the Administrator and  
9 Deputy Administrator of the Environmental Protection  
10 Agency shall be redesignated as the Secretary and Deputy  
11 Secretary of the Department of the Environment, Assist-  
12 ant Administrators of the Agency shall be redesignated as  
13 Assistant Secretaries of the Department, and the General  
14 Counsel and the Inspector General of the Agency shall be  
15 redesignated as the General Counsel and the Inspector  
16 General of the Department, without renomination or re-  
17 confirmation.

18       (e) CHIEF INFORMATION RESOURCES OFFICER.—(1)  
19 The Secretary shall designate the Assistant Secretary  
20 whose responsibilities include information resource man-  
21 agement functions as required by section 3506 of title 44,  
22 United States Code, as the Chief Information Resources  
23 Officer of the Department.

24       (2) The Chief Information Resources Officer shall—

1 (A) advise the Secretary on information re-  
2 source management activities of the Department as  
3 required by section 3506 of title 44, United States  
4 Code;

5 (B) develop and maintain an information re-  
6 sources management system for the Department  
7 which provides for—

8 (i) the conduct of and accountability for  
9 any acquisitions made pursuant to a delegation  
10 of authority under section 111 of the Federal  
11 Property and Administrative Services Act of  
12 1949 (40 U.S.C. 759);

13 (ii) the implementation of all applicable  
14 government-wide and Department information  
15 policies, principles, standards, and guidelines  
16 with respect to information collection, paper-  
17 work reduction, privacy and security of records,  
18 sharing and dissemination of information, ac-  
19 quisition and use of information technology,  
20 and other information resource management  
21 functions;

22 (iii) the periodic evaluation of and, as  
23 needed, the planning and implementation of im-  
24 provements in the accuracy, completeness, and

1 reliability of data and records contained with  
2 Department information systems; and

3 (iv) the development and annual revision of  
4 a 5-year plan for meeting the Department's in-  
5 formation technology needs; and

6 (C) report to the Secretary as required under  
7 section 3506 of title 44, United States Code.

8 **SEC. 105. DEPUTY ASSISTANT SECRETARIES.**

9 (a) ESTABLISHMENT OF POSITIONS.—There shall be  
10 in the Department such number of Deputy Assistant Sec-  
11 retaries as the Secretary may determine.

12 (b) APPOINTMENTS.—Each Deputy Assistant Sec-  
13 retary—

14 (1) shall be appointed by the Secretary; and

15 (2) shall perform such functions as the Sec-  
16 retary shall prescribe.

17 (c) FUNCTIONS.—Functions assigned to an Assistant  
18 Secretary under section 104(b) may be performed by one  
19 or more Deputy Assistant Secretaries appointed to assist  
20 such Assistant Secretary.

21 **SEC. 106. OFFICE OF THE GENERAL COUNSEL.**

22 There shall be in the Department, the Office of the  
23 General Counsel. There shall be at the head of such office  
24 a General Counsel who shall be appointed by the Presi-  
25 dent, by and with advice and consent of the Senate. The

1 General Counsel shall be the chief legal officer of the De-  
2 partment and shall provide legal assistance to the Sec-  
3 retary concerning the programs and policies of the Depart-  
4 ment.

5 **SEC. 107. OFFICE OF THE INSPECTOR GENERAL.**

6 The Office of Inspector General of the Environmental  
7 Protection Agency, established in accordance with the In-  
8 spector General Act of 1978, is hereby redesignated as the  
9 Office of Inspector General of the Department of the  
10 Environment.

11 **SEC. 108. BUREAU OF ENVIRONMENTAL STATISTICS.**

12 (a) ESTABLISHMENT.—(1) There is established with-  
13 in the Department a Bureau of Environmental Statistics  
14 (hereafter referred to as the “Bureau”). The Bureau shall  
15 be responsible for—

16 (A) compiling, analyzing, and publishing a com-  
17 prehensive set of environmental quality statistics  
18 which should provide timely summary in the form of  
19 industrywide aggregates, multiyear averages, or to-  
20 tals or some similar form and include information  
21 on—

22 (i) the nature, source, and amount of pol-  
23 lutants in the environment; and

24 (ii) the effects on the public and the envi-  
25 ronment of those pollutants;

1 (B) promulgating guidelines for the collection of  
2 information by the Department required for the sta-  
3 tistics under this paragraph to assure that the infor-  
4 mation is accurate, reliable, relevant, and in a form  
5 that permits systematic analysis;

6 (C) coordinating the collection of information  
7 by the Department for developing such statistics  
8 with related information-gathering activities con-  
9 ducted by other Federal agencies;

10 (D) making readily accessible the statistics pub-  
11 lished under this paragraph; and

12 (E) identifying missing information of the kind  
13 described under subparagraph (A) (i) and (ii), re-  
14 viewing these information needs at least annually  
15 with the Science Advisory Board, and making rec-  
16 ommendations to the appropriate Department of En-  
17 vironment research officials concerning extramural  
18 and intramural research programs to provide such  
19 information.

20 (2) Nothing in the provisions of paragraph (1) shall  
21 authorize the Bureau to require the collection of any data  
22 by any other Department, State or local government, or  
23 to establish observation or monitoring programs.

24 (3) Information compiled by the Bureau of Environ-  
25 mental Statistics, which has been submitted for purposes

1 of statistical reporting requirements of this law, shall not  
2 be disclosed publicly in a manner that would reveal the  
3 identity of the submitter, including submissions by Fed-  
4 eral, State, or local governments, or reveal the identity of  
5 any individual consistent with the provisions of section  
6 552a of title 5, United States Code (the Privacy Act of  
7 1974). This paragraph shall not affect the availability of  
8 data provided to the Department under any other provi-  
9 sion of law administered by the Department. The con-  
10 fidentiality provisions of other statutes authorizing the col-  
11 lection of environmental statistics shall also apply, includ-  
12 ing but not limited to, section 14 of the Toxic Substances  
13 Control Act (15 U.S.C. 2613), section 2(h) of the Federal  
14 Insecticide, Fungicide, and Rodenticide Act (7 U.S.C.  
15 136h), section 114(c) of the Clean Air Act (42 U.S.C.  
16 741(c)), and section 1905 of title 18, United States Code.

17 (b) DIRECTOR OF ENVIRONMENTAL STATISTICS.—  
18 The Bureau shall be under the direction of a Director of  
19 Environmental Statistics (hereafter referred to as the “Di-  
20 rector”) who shall be appointed by the President, by and  
21 with the advice and consent of the Senate. The term of  
22 the Director shall be 4 years. The Director shall be a  
23 qualified individual with experience in the compilation and  
24 analysis of environmental statistics. The Director shall re-  
25 port directly to the Secretary. The Director shall be com-

1 pensated at the rate provided for at level V of the Execu-  
2 tive Schedule under section 5316 of title 5, United States  
3 Code.

4 (c) ENVIRONMENTAL STATISTICS ANNUAL RE-  
5 PORT.—On January 1, 1992, and each January 1 there-  
6 after, the Director shall submit to the President an Envi-  
7 ronmental Statistics Annual Report (hereafter referred to  
8 as the “Report”). The Report shall include, but not be  
9 limited to—

10 (1) statistics on environmental quality includ-  
11 ing—

12 (A) The environmental quality of the Na-  
13 tion with respect to all aspects of the environ-  
14 ment, including, but not limited to, the air,  
15 aquatic ecosystems, including marine, estuarine,  
16 and fresh water, and the terrestrial ecosystems,  
17 including, but not limited to, the forest, dry-  
18 land, wetland, range, urban, suburban, and  
19 rural environment; and

20 (B) changes in the natural environment,  
21 including the plant and animal systems, and  
22 other information for a continuing analysis of  
23 these changes or trends and an interpretation  
24 of their underlying causes;

1           (2) statistics on the effects of changes in envi-  
2           ronmental quality on human health and nonhuman  
3           species and ecosystems;

4           (3) documentation of the method used to obtain  
5           and assure the quality of the statistics presented in  
6           the Report;

7           (4) economic information on the current and  
8           projected costs and benefits of environmental protec-  
9           tion; and

10          (5) recommendations on improving environ-  
11          mental statistical information.

12          (d) CONTINUING PERFORMANCE OF THE FUNCTIONS  
13          OF THE DIRECTOR PENDING CONFIRMATION.—An indi-  
14          vidual who, on the effective date of this Act, is performing  
15          any of the functions required by this section to be per-  
16          formed by the Director may continue to perform such  
17          functions until such functions are assigned to an individ-  
18          ual appointed as the Director under this Act.

19          (e) ADVISORY COUNCIL ON ENVIRONMENTAL STA-  
20          TISTICS.—The Director shall appoint an Advisory Council  
21          on Environmental Statistics, comprised of no more than  
22          6 private citizens who have expertise in environmental sta-  
23          tistics and analysis (except that at least one of such ap-  
24          pointees should have expertise in economics) to advise the  
25          Director on environmental statistics and analyses, includ-



1 ing whether the statistics and analyses disseminated by  
2 the Bureau are of high quality and are based upon the  
3 best available objective information. The Council shall be  
4 subject to the provisions of the Federal Advisory Commit-  
5 tee Act.

6 (f) BUREAU AUTHORIZATION OF APPROPRIATIONS.—  
7 There are authorized to be appropriated \$5,400,000 in fis-  
8 cal year 1993, \$5,400,000 in fiscal year 1994, and such  
9 sums as necessary in each fiscal year thereafter to carry  
10 out the provisions of this section.

11 **SEC. 109. GRANT AND CONTRACT AUTHORITY FOR CER-**  
12 **TAIN ACTIVITIES.**

13 The Secretary may make grants to and enter into  
14 contracts with State and local governments to assist them  
15 in meeting the costs of collecting specific data and other  
16 short-term activities that are related to the responsibilities  
17 and functions under section 108(a)(1) (A), (B), (C), and  
18 (D).

19 **SEC. 110. STUDY OF DATA NEEDS.**

20 (a) STUDY OF DATA NEEDS.—(1) No later than 1  
21 year after the start of Bureau operations, the Secretary  
22 of the Department of Environment, in consultation with  
23 the Director of the Bureau and the Assistant Secretary  
24 designated as Chief Information Resources Officer, shall  
25 enter into an agreement with the National Academy of

1 Sciences for a study, evaluation, and report on the ade-  
2 quacy of the data collection procedures and capabilities of  
3 the Department. No later than 18 months following an  
4 agreement, the National Academy of Sciences shall report  
5 its findings to the Secretary and the Congress. The report  
6 shall include an evaluation of the Department's data col-  
7 lection resources, needs, and requirements, and shall in-  
8 clude an assessment and evaluation of the following sys-  
9 tems, capabilities, and procedures established by the De-  
10 partment to meet those needs and requirements:

11 (A) data collection procedures and capabilities;

12 (B) data analysis procedures and capabilities;

13 (C) the ability of data bases to integrate with  
14 one another;

15 (D) computer hardware and software capabili-  
16 ties;

17 (E) management information systems, including  
18 the ability of management information systems to  
19 integrate with another;

20 (F) Department personnel; and

21 (G) the Department's budgetary needs and re-  
22 sources for data collection, including an assessment  
23 of the adequacy of the budgetary resources provided  
24 to the Department and budgetary resources used

1 by the Department for data collection needs and  
2 purposes.

3 (2) The report shall include recommendations for im-  
4 proving the Department's data collection systems, capa-  
5 bilities, procedures, data collection, and analytical hard-  
6 ware and software, and for improving its management in-  
7 formation systems.

8 (b) AUTHORIZATION OF APPROPRIATIONS.—There  
9 are authorized to be appropriated such sums as necessary  
10 to carry out the provisions of this section.

11 **SEC. 111. MISCELLANEOUS EMPLOYMENT RESTRICTIONS.**

12 (a) PROHIBITED EMPLOYMENT AND ADVANCEMENT  
13 CONSIDERATIONS.—Except as otherwise provided in this  
14 Act, political affiliation or political qualification may not  
15 be taken into account in connection with the appointment  
16 of any person to any position in the career civil service  
17 or in the assignment or advancement of any career civil  
18 servant in the Department.

19 (b) REPORTS ON IMPLEMENTATION.—One year after  
20 the date of the enactment of this title and again 3 years  
21 after the date of the enactment of this title, the Secretary  
22 shall report to the Senate Committees on Appropriations,  
23 Governmental Affairs, and Environment and Public  
24 Works and to the House of Representatives on the esti-  
25 mated additional cost of implementing this title over the

1 cost as if this title had not been implemented, including  
2 a justification of increased staffing not required in the exe-  
3 cution of this title.

4 **SEC. 112. ADMINISTRATIVE PROVISIONS.**

5 (a) ACCEPTANCE OF MONEY AND PROPERTY.—(1)

6 The Secretary may accept and retain money, uncompen-  
7 sated services, and other real and personal property or  
8 rights (whether by gift, bequest, devise, or otherwise) for  
9 the purpose of carrying out the Department's programs  
10 and activities, except that the Secretary shall not endorse  
11 any company, product, organization, or service. Gifts, be-  
12 quests, and devises of money and proceeds from sales of  
13 other property received as gifts, bequests, or devises shall  
14 be credited in a separate fund in the Treasury of the Unit-  
15 ed States and shall be available for disbursement upon the  
16 order of the Secretary.

17 (2) The Secretary shall prescribe regulations and  
18 guidelines setting forth the criteria the Department shall  
19 use in determining whether to accept a gift, bequest, or  
20 devise. Such criteria shall take into consideration whether  
21 the acceptance of the property would reflect unfavorably  
22 upon the Department's or any employee's ability to carry  
23 out its responsibilities or official duties in a fair and objec-  
24 tive manner, or would compromise the integrity of or the

1 appearance of the integrity of a Government program or  
2 any official involved in that program.

3 (b) SEAL OF THE DEPARTMENT.—(1) On the effec-  
4 tive date of this Act, the seal of the Environmental Protec-  
5 tion Agency with appropriate changes shall be the seal of  
6 the Department of the Environment, until such time as  
7 the Secretary may cause a seal of office to be made for  
8 the Department of the Environment of such design as the  
9 Secretary shall approve.

10 (2) CRIMINAL PENALTY FOR UNAUTHORIZED USE OF  
11 SEAL.—(A) Chapter 33 of title 18, United States Code,  
12 is amended by adding at the end thereof the following new  
13 section:

14 **“§ 716. Department of the Environment Seal**

15 “(a) Whoever knowingly displays any printed or other  
16 likeness of the official seal of the Department of the Envi-  
17 ronment, or any facsimile thereof, in, or in connection  
18 with, any advertisement, poster, circular, book, pamphlet,  
19 or other publication, public meeting, play, motion picture,  
20 telecast, or other production, or on any building, monu-  
21 ment, or stationery, for the purpose of conveying, or in  
22 a manner reasonably calculated to convey, a false impres-  
23 sion of sponsorship or approval by the Government of the  
24 United States or by any department, agency, or instru-

1 mentality thereof, shall be fined not more than \$250 or  
2 imprisoned not more than 6 months, or both.

3       “(b) Whoever, except as authorized under regulations  
4 promulgated by the Secretary of the Environment and  
5 published in the Federal Register, knowingly manufac-  
6 tures, reproduces, sells, or purchases for resale, either sep-  
7 arately or appended to any article manufactured or sold,  
8 any likeness of the official seal of the Department of the  
9 Environment, or any substantial part thereof, except for  
10 manufacture or sale of the article for the official use of  
11 the Government of the United States, shall be fined not  
12 more than \$250 or imprisoned not more than 6 months,  
13 or both.

14       “(c) A violation of subsection (a) or (b) may be en-  
15 joined at the suit of the Attorney General of the United  
16 States upon complaint by any authorized representative  
17 of the Secretary of the Department of the Environment.”.

18       (B) The table of sections for chapter 33 of title 18,  
19 United States Code, is amended by adding at the end  
20 thereof:

“716. Department of the Environment Seal.”.

21       (c) ACQUISITION OF COPYRIGHTS AND PATENTS.—  
22 The Secretary is authorized to acquire any of the following  
23 described rights if the property acquired thereby is for use  
24 by or for, or useful to, the Department:

1 (1) copyrights, patents, and applications for  
2 patents, designs, processes, and manufacturing data;

3 (2) licenses under copyrights, patents, and ap-  
4 plications for patents; and

5 (3) releases, before suit is brought, for past in-  
6 fringement of patents or copyrights.

7 (d) ADVISORY COMMITTEE STANDARDS OF CONDUCT  
8 AND COMPENSATION.—The Secretary may promulgate  
9 regulations, no less stringent than any other applicable  
10 provision of law, regarding standards of conduct for mem-  
11 bers of advisory committees (and consultants to advisory  
12 committees), including requirements regarding conflicts of  
13 interest or disclosure of past and present financial and em-  
14 ployment interests. The Secretary is authorized to pay  
15 members of advisory committees and others who perform  
16 services as authorized under section 3109 of title 5, Unit-  
17 ed States Code, at rates for individuals not to exceed the  
18 per diem rate equivalent to the rate for level V of the Ex-  
19 ecutive Schedule under section 5316 of title 5, United  
20 States Code.

21 **SEC. 113. INHERENTLY GOVERNMENTAL FUNCTIONS.**

22 (a) GOVERNMENT OFFICERS AND EMPLOYEES.—(1)  
23 Inherently governmental functions of the Department  
24 shall be performed only by officers and employees of the  
25 United States. For purposes of this section, “inherently

1 governmental” means any activity which is so intimately  
2 related to the public interest as to mandate performance  
3 by Government officers and employees. These inherently  
4 governmental functions include those activities which re-  
5 quire either the exercise of discretion in applying Govern-  
6 ment authority or the use of value of judgment in making  
7 decisions for the Government. These functions shall in-  
8 clude, but not be limited to, work of a policy, decisionmak-  
9 ing, or managerial nature which is the direct responsibility  
10 of Department officials.

11 (b) CONFLICTS OF INTEREST.—(1) The Secretary  
12 shall by regulation require any person proposing to enter  
13 into a contract, agreement, or other arrangement, whether  
14 by competitive bid or negotiation, for the conduct of re-  
15 search, development, evaluation activities, or for advisory  
16 and assistance services, to provide the Secretary, prior to  
17 entering into any such contract, agreement, or arrange-  
18 ment, with all relevant information, as determined by the  
19 Secretary, bearing on whether that person has a possible  
20 conflict of interest with respect to—

21 (A) being able to render impartial, technically  
22 sound, or objective assistance or advice in light of  
23 other activities or relationships with other persons;  
24 or



1 (B) being given an unfair competitive advan-  
2 tage.

3 (2) Such person shall ensure, in accordance with reg-  
4 ulations prescribed by the Secretary, compliance with this  
5 section by subcontractors of such person who are engaged  
6 to perform similar services.

7 (c) REQUIRE AFFIRMATIVE FINDING; CONFLICTS OF  
8 INTEREST WHICH CANNOT BE AVOIDED; MITIGATION OF  
9 CONFLICTS.—(1) Subject to the provisions of paragraph  
10 (2), the Secretary may not enter into any such contract,  
11 agreement, or arrangement, unless he affirmatively finds,  
12 after evaluating all such information and any other rel-  
13 evant information otherwise available to him, either that—

14 (A) there is little or no likelihood that a conflict  
15 of interest would exist; or

16 (B) that such conflict has been avoided after  
17 appropriate conditions have been included in such  
18 contract, agreement, or arrangement.

19 (2) If the Secretary determines that such conflict of  
20 interest exists and that such conflict of interest cannot be  
21 avoided by including appropriate conditions therein, the  
22 Secretary may enter into such contract, agreement, or ar-  
23 rangement, if he—

24 (A) determines that it is in the best interests of  
25 the United States to do so; and

1 (B) includes appropriate conditions in such con-  
2 tract, agreement, or arrangement to mitigate such  
3 conflict.

4 (d) PUBLIC NOTICE REGARDING CONFLICTS OF IN-  
5 TEREST.—The Secretary shall promulgate regulations  
6 which require public notice to be given whenever the Sec-  
7 retary determines that the award of a contract, agreement,  
8 or arrangement may result in a conflict of interest which  
9 cannot be avoided by including appropriate conditions  
10 therein.

11 (e) DISCLAIMER.—Nothing in this section shall pre-  
12 clude the Department from promulgating regulations to  
13 monitor potential conflicts after the contract award.

14 (f) RULES.—No later than 30 days after the effective  
15 date of this Act, the Secretary shall publish rules for the  
16 implementation of this section.

17 (g) CENTRAL FILE.—The Department shall maintain  
18 a central file regarding all cases when a public notice is  
19 issued. Other information required under this section shall  
20 also be compiled. Access to this information shall be con-  
21 trolled to safeguard any proprietary information.

22 (h) DEFINITIONS.—For purposes of this section, the  
23 term “advisory and assistance services” includes—

24 (1) management and professional support serv-  
25 ices;

1           (2) the conduct of studies, analyses, and evalua-  
2           tions; and

3           (3) engineering and technical services, excluding  
4           routine technical services.

5 **SEC. 114. REFERENCES.**

6           Reference in any other Federal law, Executive order,  
7           rule, regulation, or delegation of authority, or any docu-  
8           ment of or pertaining—

9           (1) to the Administrator of the Environmental  
10          Protection Agency shall be deemed to refer to the  
11          Secretary of the Environment;

12          (2) to the Environmental Protection Agency  
13          shall be deemed to refer to the Department of the  
14          Environment;

15          (3) to the Deputy Administrator of the Envi-  
16          ronmental Protection Agency shall be deemed to  
17          refer to the Deputy Secretary of the Environment;  
18          or

19          (4) to any Assistant Administrator of the Envi-  
20          ronmental Protection Agency shall be deemed to  
21          refer to an Assistant Secretary of the Department of  
22          the Environment.

23 **SEC. 115. SAVINGS PROVISIONS.**

24          (a) CONTINUING EFFECT OF LEGAL DOCUMENTS.—  
25          All orders, determinations, rules, regulations, permits,

1 agreements, grants, contracts, certificates, licenses, reg-  
2 istrations, privileges, and other administrative actions—

3 (1) which have been issued, made, granted, or  
4 allowed to become effective by the President, by the  
5 Administrator of the Environmental Protection  
6 Agency, or by a court of competent jurisdiction, in  
7 the performance of functions of the Administrator or  
8 the Environmental Protection Agency, and

9 (2) which are in effect at the time this Act  
10 takes effect, or were final before the effective date  
11 of this Act and are to become effective on or after  
12 the effective date of this Act,

13 shall continue in effect according to their terms until  
14 modified, terminated, superseded, set aside, or revoked in  
15 accordance with law by the President, the Secretary of the  
16 Environment, or other authorized official, a court of com-  
17 petent jurisdiction, or by operation of law.

18 (b) PROCEEDINGS NOT AFFECTED.—The provisions  
19 of this Act shall not affect any proceedings or any applica-  
20 tion for any license, permit, certificate, or financial assist-  
21 ance pending before the Environmental Protection Agency  
22 at the time this Act takes effect, but such proceedings and  
23 applications shall be continued. Orders shall be issued in  
24 such proceedings, appeals shall be taken therefrom, and  
25 payments shall be made pursuant to such orders, as if this

1 Act had not been enacted, and orders issued in any such  
2 proceedings shall continue in effect until modified, termi-  
3 nated, superseded, or revoked by a duly authorized official,  
4 by a court of competent jurisdiction, or by operation of  
5 law. Nothing in this subsection shall be deemed to prohibit  
6 the discontinuance or modification of any such proceeding  
7 under the same terms and conditions and to the same ex-  
8 tent that such proceeding could have been discontinued  
9 or modified if this Act had not been enacted.

10 (c) SUITS NOT AFFECTED.—The provisions of this  
11 Act shall not affect suits commenced before the date this  
12 Act takes effect, and in all such suits, proceedings shall  
13 be had, appeals taken, and judgments rendered in the  
14 same manner and with the same effect as if this Act had  
15 not been enacted.

16 (d) NONABATEMENT OF ACTIONS.—No suit, action,  
17 or other proceeding commenced by or against the Environ-  
18 mental Protection Agency, or by or against any individual  
19 in the official capacity of such individual as an officer of  
20 the Environmental Protection Agency, shall abate by rea-  
21 son of the enactment of this Act.

22 (e) ADMINISTRATIVE ACTIONS RELATING TO PRO-  
23 MULGATION OF REGULATIONS.—Any administrative ac-  
24 tion relating to the preparation or promulgation of a regu-  
25 lation by the Environmental Protection Agency may be

1 continued by the Department with the same effect as if  
2 this Act had not been enacted.

3 (f) **PROPERTY AND RESOURCES.**—The contracts, li-  
4 abilities, records, property, and other assets and interests  
5 of the Environmental Protection Agency shall, after the  
6 effective date of this Act, be considered to be the con-  
7 tracts, liabilities, records, property, and other assets and  
8 interests of the Department.

9 (g) **SAVINGS.**—The Department of the Environment  
10 and its officers, employees, and agents shall have all the  
11 powers and authorities of the Environmental Protection  
12 Agency.

13 **SEC. 116. CONFORMING AMENDMENTS.**

14 (a) **PRESIDENTIAL SUCCESSION.**—Section 19(d)(1)  
15 of title 3, United States Code, is amended by inserting  
16 before the period at the end thereof the following: “, Sec-  
17 retary of the Environment”.

18 (b) **DEFINITION OF DEPARTMENT, CIVIL SERVICE**  
19 **LAWS.**—Section 101 of title 5, United States Code, is  
20 amended by adding at the end thereof the following: “The  
21 Department of the Environment”.

22 (c) **COMPENSATION, LEVEL I.**—Section 5312 of title  
23 5, United States Code, is amended by adding at the end  
24 thereof the following: “Secretary of the Environment”.

1           (d) COMPENSATION, LEVEL II.—Section 5313 of title  
2 5, United States Code, is amended by striking out “Ad-  
3 ministrator of Environmental Protection Agency” and in-  
4 serting in lieu thereof “Deputy Secretary of the Environ-  
5 ment”.

6           (e) COMPENSATION, LEVEL IV.—Section 5315 of  
7 title 5, United States Code, is amended—

8               (1) by striking out “Inspector General, Envi-  
9 ronmental Protection Agency” and inserting in lieu  
10 thereof “Inspector General, Department of the Envi-  
11 ronment”; and

12               (2) by striking each reference to an Assistant  
13 Administrator of the Environmental Protection  
14 Agency and by adding at the end thereof the follow-  
15 ing: “Assistant Secretaries, Department of the Envi-  
16 ronment (10). “General Counsel, Department of the  
17 Environment.”.

18           (f) COMPENSATION, LEVEL V.—Section 5316 of title  
19 5, United States Code, is amended by adding at the end  
20 thereof the following:

21               “Director of the Bureau of Environmental Sta-  
22 tistics, Department of the Environment.

23               “Executive Director of the Commission on Im-  
24 proving Environmental Protection.”.

1 (g) INSPECTOR GENERAL ACT.—The Inspector Gen-  
2 eral Act of 1978 is amended—

3 (1) in section 2(1)—

4 (A) by inserting “the Department of the  
5 Environment,” after “Veterans Affairs,”; and

6 (B) by striking out “The Environmental  
7 Protection Agency,”;

8 (2) in section 11(1) by striking out “or Veter-  
9 ans Affairs” and inserting “Veterans Affairs, or the  
10 Environment,”; and

11 (3) in section 11(2) by striking out “or Veter-  
12 ans Affairs” and inserting “Veterans Affairs, or the  
13 Environment,”.

14 **SEC. 117. ADDITIONAL CONFORMING AMENDMENTS.**

15 After consultation with the Committee on Govern-  
16 mental Affairs and the Committee on Environment and  
17 Public Works and other appropriate committees of the  
18 United States Senate and the appropriate committees of  
19 the House of Representatives, the Secretary of the Envi-  
20 ronment shall prepare and submit to the Congress pro-  
21 posed legislation containing technical and conforming  
22 amendments to the United States Code, and to other pro-  
23 visions of law, to reflect the changes made by this Act.  
24 Such legislation shall be submitted not later than 6  
25 months after the effective date of this Act.



1 **TITLE II—ENVIRONMENTAL**  
2 **ROLE OF THE UNITED STATES**  
3 **IN INTERNATIONAL ORGANI-**  
4 **ZATIONS TO WHICH IT BE-**  
5 **LONGS**

6 **SEC. 201. INTERNATIONAL ENERGY CONFERENCE.**

7 The Secretary of State, in consultation with the Sec-  
8 retary of Energy and the Secretary of the Environment,  
9 and with the advice of the Committee on Earth and Envi-  
10 ronmental Sciences, is authorized and strongly urged to  
11 convene an international meeting to be held in the United  
12 States with invitations to representatives of all countries  
13 of the world, the purpose of which shall be to encourage  
14 the exchange of information concerning energy efficiency  
15 and renewable energy resources that are environmentally  
16 acceptable and ecologically sustainable.

17 **SEC. 202. INTERNATIONAL GREENHOUSE GAS MONITORING**  
18 **PROGRAM.**

19 The President, with the advice of the Committee on  
20 Earth and Environmental Sciences, shall encourage the  
21 establishment of an office of the United Nations Environ-  
22 ment Programme (UNEP) and the World Meteorological  
23 Organization (WMO) to monitor annual estimated genera-  
24 tion and removal of carbon dioxide and other trace gases  
25 on a country-by-country basis.

1 **TITLE III—ESTABLISHMENT OF**  
2 **THE COMMISSION ON IM-**  
3 **PROVING ENVIRONMENTAL**  
4 **PROTECTION**

5 **SEC. 301. ESTABLISHMENT; MEMBERSHIP.**

6 (a) ESTABLISHMENT.—There is established the Com-  
7 mission on Improving Environmental Protection (here-  
8 after referred to as “the Commission”) whose 13 members  
9 including the Chairman shall be composed of experts in  
10 governmental organization (with emphasis on environ-  
11 mental organization), management of organizations and  
12 environmental regulation and improved environmental  
13 governmental service delivery, consisting of—

14 (1) seven members to be appointed by the  
15 President;

16 (2) three members to be appointed by the  
17 Speaker of the House; and

18 (3) three members to be appointed by the Sen-  
19 ate Majority Leader.

20 (b) CHAIRMAN.—The Chairman of the Commission  
21 shall be appointed by the President in consultation with  
22 the Congress.

23 **SEC. 302. COMMISSION RESPONSIBILITIES.**

24 (a) RESPONSIBILITIES.—The Commission shall be  
25 responsible for examining and making recommendations

1 on the management and implementation of the environ-  
2 mental laws and programs within the jurisdiction of the  
3 Department of the Environment in order to enhance the  
4 ability of the Department to preserve and protect human  
5 health and the environment. The Commission shall make  
6 recommendations and otherwise advise the President and  
7 the Congress on the need to—

8           (1) enhance and strengthen the management  
9           and implementation of existing programs within the  
10          Department;

11           (2) enhance the organization of the Department  
12          to eliminate duplication and overlap between dif-  
13          ferent programs;

14           (3) enhance the coordination between different  
15          programs and offices within the Department; and

16           (4) enhance the consistency of policies through-  
17          out the Department.

18          (b) RECOMMENDATIONS.—The Commission shall  
19          provide specific steps and proposals for implementing the  
20          Commission's recommendations including an estimate of  
21          the costs of implementing such recommendations, except  
22          that the Commission shall not suggest substantive changes  
23          in the policy expressed by existing laws.

1 **SEC. 303. REPORT TO THE PRESIDENT AND CONGRESS.**

2 The Commission shall report to the President and the  
3 Congress on its investigation, findings, and recommenda-  
4 tions in an interim report no later than 12 months after  
5 the effective date of this title, and in a final report no  
6 later than 24 months after the effective date of this title.  
7 The interim report shall be made available for public re-  
8 view and comment, and the comments taken into account  
9 in finalizing the report.

10 **SEC. 304. COMMISSION STAFF.**

11 The Commission shall appoint an Executive Director  
12 who shall be compensated at a rate not to exceed the rate  
13 of basic pay prescribed for level V of the Executive Sched-  
14 ule under section 5316 of title 5, United States Code.  
15 With the approval of the Commission the Executive Direc-  
16 tor may appoint and fix the compensation of staff suffi-  
17 cient to enable the Commission to carry out its duties.

18 **SEC. 305. ADVISORY GROUPS.**

19 The Chairman shall convene at least one advisory  
20 group to assist the Commission in developing its rec-  
21 ommendations. One advisory group shall be composed of  
22 past staff of the Department of the Environment and its  
23 predecessor Environmental Protection Agency, other Fed-  
24 eral and State officials experienced in administering envi-  
25 ronmental protection programs, members of the regulated  
26 community and members of public interest groups orga-

1 nized to further the goals of environmental protection. The  
 2 Executive Director is authorized to pay members of advi-  
 3 sory committees and others who perform services as au-  
 4 thorized under section 3109 of title 5, United States Code,  
 5 at rates for individuals not to exceed the per diem rate  
 6 equivalent to the rate for level V of the Executive Schedule  
 7 under section 5316 of title 5, United States Code. The  
 8 advisory group shall be subject to the provisions of the  
 9 Federal Advisory Committee Act.

10 **SEC. 306. FUNDING; AUTHORIZATION OF APPROPRIATIONS.**

11 There are authorized to be appropriated \$5,000,000  
 12 in fiscal year 1993 and \$5,000,000 in fiscal year 1994  
 13 to carry out the provisions of this title.

14 **TITLE IV—EFFECTIVE DATE**

15 **SEC. 401. EFFECTIVE DATE.**

16 This Act and the amendments made by this Act shall  
 17 take effect on such date during the 6-month period begin-  
 18 ning on the date of enactment, as the President may direct  
 19 in an Executive order. If the President fails to issue an  
 20 Executive order for the purpose of this section, this Act  
 21 and such amendments shall take effect 6 months after the  
 22 date of the enactment of this Act.

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S 171 IS—3