103D CONGRESS 2D SESSION

S. 1852

To amend the Head Start Act to extend authorizations of appropriations for programs under that Act, to strengthen provisions designed to provide quality assurance and improvement, to provide for orderly and appropriate expansion of such programs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 10 (legislative day, JANUARY 25), 1994

Mr. Kennedy (for himself, Mr. Dodd, Mrs. Kassebaum, Mr. Coats, Mr. Wofford, Mr. Jeffords, Mr. Bingaman, Mr. Durenberger, Mr. Metzenbaum, Mr. Wellstone, Mr. Pell, and Mr. Simon) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

A BILL

To amend the Head Start Act to extend authorizations of appropriations for programs under that Act, to strengthen provisions designed to provide quality assurance and improvement, to provide for orderly and appropriate expansion of such programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; REFERENCES IN ACT; TABLE OF
- 4 **CONTENTS.**
- 5 (a) This Act may be cited as the "Head Start Act
- 6 Amendments of 1994".

(b) Except where otherwise specifically provided, ref-1 erences in this Act shall be considered to be made to the Head Start Act, or to a section or other provision thereof. 4 (c) Table of Contents.— Sec. 1. Short title; references in Act; table of contents. Sec. 2. Monitoring and quality assurance. Sec. 3. Appeals, notice, and hearing. Sec. 4. Staff qualifications and development. Sec. 5. Goals and priorities for training and technical assistance. Sec. 6. Allocation of funds for program expansion. Sec. 7. Allocation and use of funds for quality improvement. Sec. 8. Transition coordination with schools. Sec. 9. Research, demonstrations, evaluation, and reports. Sec. 10. Initiative on families with infants and toddlers. Sec. 11. Enhanced parental involvement. Sec. 12. Authorization of appropriations. Sec. 13. Minor and technical amendments. Sec. 14. Effective date. SEC. 2. MONITORING AND QUALITY ASSURANCE. 6 (a) IN GENERAL.—The Act is amended by inserting after section 641 the following new section: 7 "QUALITY STANDARDS; MONITORING OF HEAD START 8 9 AGENCIES AND PROGRAMS "Sec. 641A. (a) Quality Standards.— 10 "(1) ESTABLISHMENT OF STANDARDS.—The 11 Secretary shall establish by regulation standards ap-12 13 plicable to Head Start agencies, programs, and projects under this subchapter, including— 14 "(A) performance standards with respect 15 to services required to be provided, including 16 17 health, education, parental involvement, social

and other services:

1	"(B) administrative and financial manage-
2	ment standards;
3	"(C) standards relating to the condition
4	and location of facilities; and
5	"(D) such other standards as the Sec-
6	retary finds appropriate.
7	"(2) MINIMUM REQUIREMENTS.—The regula-
8	tions under this subsection shall indicate the mini-
9	mum levels of overall accomplishment that a Head
10	Start agency or program must achieve in order to
11	meet the standards specified in paragraph (1).
12	"(3) Considerations in developing stand-
13	ARDS.—In developing the regulations required under
14	paragraph (1), the Secretary shall—
15	"(A) consult with experts in the fields of
16	child development, early childhood education,
17	family services, administration, and financial
18	management, and with persons with experience
19	in the operation of Head Start programs; and
20	"(B) take into consideration—
21	"(i) past experience with use of the
22	standards currently in effect;
23	"(ii) changes over the period the pro-
24	gram has been in effect in the cir-

1	cumstances and problems typically facing
2	Head Start children and families;
3	"(iii) developments concerning best
4	practices with respect to child development,
5	family services, program administration,
6	and financial management; and
7	"(iv) projected needs of an expanding
8	Head Start program;
9	"(C) not later than one year after enact-
10	ment of this section, review and revise as nec-
11	essary the performance standards in effect
12	under this subchapter on the date of enactment
13	of this section (but any revisions in perform-
14	ance standards shall not result in the elimi-
15	nation of or any reduction in the scope or types
16	of health, education, parental involvement, so-
17	cial, or other services required to be provided
18	under such standards in effect on November 2,
19	1978).
20	"(b) Performance Measures.—
21	"(1) IN GENERAL.—Within one year after en-
22	actment of this section, the Secretary, in consulta-
23	tion with representatives of Head Start agencies and
24	with experts in the fields of child development, fam-
25	ily services, and program management, shall develop

1	methods and procedures for measuring, annually
2	and over longer periods, the quality and effectiveness
3	of programs operated by Head Start agencies.
4	"(2) Design of Measures.—The performance
5	measures developed under this subsection shall be
6	designed—
7	"(A) to assess the various services provided
8	by Head Start programs and, to the extent the
9	Secretary finds appropriate, administrative and
10	financial management practices;
11	"(B) to be adaptable for use in self-assess-
12	ment and peer review of individual Head Start
13	agencies and programs; and
14	"(C) for other program purposes as deter-
15	mined by the Secretary.
16	"(3) Use of measures.—The Secretary shall
17	use the performance measures developed pursuant to
18	this subsection—
19	"(A) to identify strengths and weaknesses
20	in the operation of Head Start programs na-
21	tionally and by region; and
22	"(B) to identify problem areas that may
23	require additional training and technical assist-
24	ance resources.

1	"(c) Monitoring of Local Agencies and Pro-
2	GRAMS.—
3	"(1) IN GENERAL.—In order to determine
4	whether Head Start agencies meet standards estab-
5	lished under this subchapter with respect to pro-
6	gram, administrative, fiscal, and other requirements,
7	the Secretary shall conduct the following reviews of
8	designated Head Start agencies, and of the Head
9	Start programs operated by such agencies—
10	"(A) a full review of each such agency at
11	least once during each 3-year period;
12	"(B) a review of each newly designated
13	agency immediately after the completion of the
14	first year such agency carries out a Head Start
15	program;
16	"(C) follow-up reviews including prompt
17	return visits to agencies and programs that fail
18	to meet minimum standards for participation;
19	and
20	"(D) other reviews as appropriate.
21	"(2) Conduct of Reviews.—The Secretary
22	shall ensure that reviews described in subparagraphs
23	(A) through (C) of paragraph (1)—
24	"(A) are performed, to the maximum ex-
25	tent practicable, by employees of the Depart-

1	ment of Health and Human Services who are
2	knowledgeable about Head Start programs; and
3	"(B) are supervised by such an employee
4	at the site of such Head Start agency.
5	"(d) Corrective Action; Termination.—(1) If
6	the Secretary determines, on the basis of a review pursu-
7	ant to subsection (c), that a Head Start agency designated
8	pursuant to section 641 fails to meet the minimum stand-
9	ards for participation in programs under this subchapter,
10	the Secretary shall—
11	"(A) inform the agency of the deficiencies that
12	must be corrected;
13	"(B) with respect to each identified deficiency,
14	at the Secretary's discretion (taking into consider-
15	ation the seriousness of the deficiency and the time
16	reasonably required to correct it), require the agen-
17	cy—
18	"(i) to correct the deficiency immediately,
19	or
20	"(ii) to comply with the requirements of
21	paragraph (2) concerning a quality improve-
22	ment plan; and
23	"(C) initiate proceedings to terminate the des-
24	ignation of the agency unless the agency corrects the

1	deficiency as required by the Secretary pursuant to
2	subparagraph (B).
3	"(2) Quality Improvement Plan.—
4	"(A) AGENCY RESPONSIBILITIES.—In order to
5	retain its designation under this subchapter, a Head
6	Start agency that is the subject of a determination
7	described in paragraph (1) shall—
8	"(i) develop in a timely manner, obtain the
9	Secretary's approval of, and implement a qual-
10	ity improvement plan that specifies—
11	"(I) the deficiencies to be corrected;
12	"(II) the actions to be taken to cor-
13	rect such deficiencies; and
14	"(III) the timetable for accomplish-
15	ment of the corrective actions identified
16	and
17	"(ii) eliminate each deficiency identified
18	not later than the date for elimination of such
19	deficiency specified in such plan (which shall
20	not be later than one year after the date the
21	agency received notice of the determination and
22	of the specific deficiencies to be corrected).
23	"(B) SECRETARIAL RESPONSIBILITY.—Not
24	later than 30 days after receiving from a Head Start
25	agency a proposed quality improvement plan pursu-

- ant to subparagraph (A), the Secretary shall either
- approve such proposed plan or specify the reasons
- 3 why the proposed plan cannot be approved.
- 4 "(3) Training and Technical Assistance.—To
- 5 the extent the Secretary finds feasible and appropriate
- 6 given available funding and other statutory responsibil-
- 7 ities, the Secretary shall provide training and technical as-
- 8 sistance to Head Start agencies with respect to the devel-
- 9 opment or implementation of quality improvement plans.
- 10 "(e) Summaries of Monitoring Outcomes.—The
- 11 Secretary shall publish annually, following the end of each
- 12 fiscal year, a summary report on the findings of reviews
- 13 conducted pursuant to subsection (c) and on the outcomes
- 14 of quality improvement plans under subsection (d).".
- 15 (b) Expenditures for Monitoring and Related
- 16 ACTIVITIES.—Section 640(a)(2)(D) is amended by insert-
- 17 ing "(including payments for all costs (other than com-
- 18 pensation of Federal employees) of reviews of Head Start
- 19 agencies and programs, and of activities related to the de-
- 20 velopment and implementation of quality improvement
- 21 plans, pursuant to section 641A)".
- 22 (c) Conforming Amendments.—(1) Section 641(c)
- 23 is amended by striking paragraphs (2) through (4).
- 24 (2) Section 641(d) is amended—

- 1 (A) in the first sentence, by striking all that
- 2 precedes "then the Secretary" and inserting "If
- 3 there is in a community no entity entitled to the pri-
- 4 ority specified in subsection (c),";
- 5 (B) by striking the second sentence; and
- 6 (C) in the third sentence, by striking "and sub-
- 7 ject to the preceding sentence".
- 8 (3) Section 642(b)(4) is amended by striking "in ac-
- 9 cordance with the performance standards in effect upon
- 10 section 651(b)" and inserting "either through such pro-
- 11 gram''.
- 12 (4) Section 651(b) is repealed.
- 13 (5) Section 651(g)(10) is amended by striking "eval-
- 14 uations conducted under section 641(c)(2)" and inserting
- 15 "monitoring conducted under section 641A(c)".
- 16 SEC. 3. APPEALS, NOTICE, AND HEARING.
- 17 (a) Elimination of Provision Freezing Regula-
- 18 TIONS.—Section 646 is amended by striking subsection
- 19 (b).
- 20 (b) Termination of Designation Not Stayed
- 21 PENDING APPEAL.—Section 646 is further amended by
- 22 adding at the end the following new subsection:
- 23 "(b) Adverse Action Not Stayed Pending Ap-
- 24 PEAL.—In any case where a termination, reduction, or
- 25 suspension of financial assistance under this subchapter

1	is upheld in an administrative hearing under this section,
2	such termination, reduction, or suspension shall not be
3	stayed pending any judicial appeal of such administrative
4	decision.".
5	SEC. 4. STAFF QUALIFICATIONS AND DEVELOPMENT.
6	(a) Requirements Concerning Staff Qualifica-
7	TIONS AND DEVELOPMENT.—
8	(1) Classroom teachers.—(A) Section
9	648(b) is relocated and redesignated as subsection
10	(a) of a new section 648A, captioned as follows:
11	"STAFF QUALIFICATIONS AND DEVELOPMENT".
12	(B) Section 648A(a), as relocated and redesig-
13	nated, is further amended—
14	(i) by striking " $(a)(1)$ " and inserting " (a)
15	Classroom Teachers.—(1) Degree Re-
16	QUIREMENTS.—";
17	(ii) in paragraph (1), by striking "1994"
18	and inserting "1996";
19	(iii) in paragraph (2), by striking "(2)"
20	and inserting "(2) WAIVER.—"; and
21	(iv) in paragraph (2)(B), by striking "a
22	child development associate credential (CDA)"
23	and inserting "any credential specified in para-
24	graph (1)".
25	(2) Mentor teachers; family service
26	WORKERS; FELLOWSHIPS.—Section 648A is further

amended by adding after subsection (a) the following 1 2 new subsections: 3 "(b) MENTOR TEACHERS.— "(1) DEFINITION; FUNCTION.—For purposes of 5 this subsection, a 'mentor teacher' is an individual responsible for observing and assessing classroom 6 7 activities and providing on-the-job guidance and training to Head Start program staff and volun-8 9 teers, in order to improve the qualifications and 10 training of classroom staff, to maintain high quality 11 education services, and to promote career develop-12 ment. 13 "(2) REQUIREMENT.—In order to assist Head 14 Start agencies to establish positions for mentor 15 teachers, the Secretary shall— "(A) provide technical assistance 16 and 17 training to enable Head Start agencies to estab-18 lish such positions; 19 "(B) give priority consideration, in provid-20 ing assistance pursuant to subparagraph (A), to Head Start programs which have substantial 21 22 numbers of new classroom staff or which are 23 experiencing difficulty in meeting applicable

education standards; and

1	"(C) encourage programs to give priority
2	consideration for such positions to Head Start
3	teachers at the appropriate level in the career
4	ladders of such programs.
5	"(c) Family Service Workers.—In order to im-
6	prove the quality and effectiveness of staff providing
7	inhome and other services to families of Head Start chil-
8	dren (including needs assessment, development of service
9	plans, family advocacy, and coordination of service deliv-
10	ery), the Secretary, in collaboration with concerned public
11	and private agencies and organziations currently examin-
12	ing the issues of standards and training for family service
13	workers, shall—
14	"(1) review and, as necessary, revise or develop
15	new qualification standards for Head Start staff
16	providing such services;
17	"(2) promote the development of model curric-
18	ula (on subjects including parenting training and
19	family literacy) designed to ensure the attainment of
20	appropriate competencies by individuals working or
21	planning to work in the field of early childhood and
22	family services; and
23	"(3) promote the establishment of a credential
24	indicating attainment of those competencies that is
25	accepted nationwide.

1	"(d) Head Start Fellowships.—
2	"(1) AUTHORITY.—The Secretary is authorized
3	to establish a program of Head Start Fellowships, in
4	accordance with this subsection, for staff in local
5	Head Start programs and other individuals working
6	in the field of child development and family services.
7	"(2) Purpose.—The fellowship program under
8	this subsection shall be designed to enhance the abil-
9	ity of participating fellows to make significant con-
10	tributions to programs authorized under this sub-
11	chapter, by providing them opportunities to expand
12	their knowledge and experience through exposure to
13	activities, issues, resources, and new approaches in
14	the field of child development and family services.
15	"(3) Assignments of fellows.—
16	"(A) PLACEMENT SITES.—Fellowship posi-
17	tions under the program under this subsection
18	may be located (subject to subparagraphs (B)
19	and (C))—
20	"(i) in agencies of the Department of
21	Health and Human Services administering
22	programs authorized under this subchapter
23	(and in national and regional offices of
24	such agencies);

1	"(ii) in local Head Start agencies and
2	programs;
3	"(iii) in institutions of higher edu-
4	cation;
5	"(iv) in public and private entities and
6	organizations concerned with services to
7	children and families; and
8	"(v) in other appropriate settings.
9	"(B) Limitation for fellows other
10	THAN HEAD START EMPLOYEES.—A Head
11	Start Fellow who is not an employee of a local
12	Head Start agency or program may be placed
13	only in a fellowship position specified in clause
14	(i) or (ii) of subparagraph (A).
15	"(C) No placement in lobbying orga-
16	NIZATIONS.—Head Start Fellowship positions
17	may not be located in any agency whose pri-
18	mary purpose, or one of whose major purposes,
19	is to influence Federal, State, or local legisla-
20	tion.
21	"(4) Selection of fellows.—Fellowships
22	under this subsection shall be awarded, on a com-
23	petitive basis, to individuals (other than Federal em-
24	ployees) selected from among applicants who are
25	currently working in local Head Start programs or

- otherwise working in the field of child development and children and family services.
 - "(5) DURATION.—Fellowships under this subsection shall be for terms of one year, and shall be renewable for a term of one additional year.
 - "(6) AUTHORIZED EXPENDITURES.—From amounts appropriated under this subchapter and allotted under section 640(a)(2)(D), the Secretary is authorized to make expenditures of not to exceed \$1,000,000 for any fiscal year, for stipends and other reasonable expenses of the program under this subsection.
 - "(7) STATUS OF FELLOWS.—Except as otherwise provided in this paragraph, Head Start Fellows shall not be deemed employees or otherwise in the service or employment of the United States Government. Head Start Fellows shall be considered Federal employees for purposes of compensation for injuries under chapter 81 of title 5 of the United States Code. Head Start Fellows assigned to positions specified in paragraph (3)(A)(i) shall be considered Executive Branch employees for the purposes of chapter 11 of title 18 of the United States Code, and of any administrative standards of con-

- duct applicable to the employees of the agency to
- which they are assigned.
- 3 "(8) REGULATIONS.—The Secretary shall pro-
- 4 mulgate regulations implementing the provisions of
- 5 this subsection.".
- 6 (b) Model Staffing Patterns.—Section 648 is
- 7 amended by adding at the end the following new sub-
- 8 section:
- 9 "(e) Model Staffing Patterns.—Within one year
- 10 after enactment of this subsection, the Secretary, in con-
- 11 sultation with appropriate public and private agencies and
- 12 organizations and with individuals with expertise in the
- 13 field of child and family services, shall develop model staff-
- 14 ing plans to provide guidance to local Head Start agencies
- 15 and programs on the numbers, types, responsibilities, and
- 16 qualifications of staff required to operate a Head Start
- 17 program.".
- 18 (c) Conforming Amendment.—Section 648 is
- 19 amended in the caption, to read:
- "TECHNICAL ASSISTANCE AND TRAINING".
- 21 SEC. 5. GOALS AND PRIORITIES FOR TRAINING AND TECH-
- 22 NICAL ASSISTANCE.
- Section 648, as amended by section 4, is further
- 24 amended—
- 25 (1) in subsection (a)(2), by striking "Head
- 26 Start programs, including" and inserting instead

- 1 "Head Start programs, in accordance with the proc-
- ess, goals, and priorities set forth in subsections (b)
- and (c). The Secretary shall provide, either directly
- 4 or through grants or other arrangements,";
- 5 (2) by redesignating and relocating as sub-6 section (f) the final sentence of subsection (a), as
- 7 amended by paragraph (1);
- 8 (3) by striking subsection (c); and
- 9 (4) by inserting after subsection (a) the follow-
- ing new subsections:
- 11 "(b) GOALS.—The process for determining the tech-
- 12 nical assistance and training activities to be carried out
- 13 under this section shall—
- 14 "(1) ensure that the needs of local Head Start
- agencies and programs relating to improving pro-
- gram quality and to program expansion are ad-
- dressed to the maximum extent feasible;
- 18 "(2) incorporate mechanisms to ensure respon-
- siveness to local needs, including an ongoing proce-
- dure for obtaining input from the Head Start com-
- 21 munity; and
- "(c) Specific Purposes.—In allocating resources
- 23 for technical assistance and training under this section,
- 24 the Secretary shall—

- "(1) give priority consideration to activities to correct program and management deficiencies identified through monitoring pursuant to section 641A (including the provision of assistance to local programs in the development of quality improvement plans);
 - "(2) address the training and career development needs of both classroom and nonclassroom staff, including home visitors and other staff working directly with families, including training relating to increasing parent involvement and services designed to increase family literacy and improve parenting skills;
 - "(3) assist Head Start agencies and programs to conduct and participate in community-wide strategic planning and needs assessment;
 - "(4) assist Head Start agencies and programs in the development of sound management practices, including financial management procedures; and
- 20 "(5) assist in efforts to secure and maintain 21 adequate facilities for Head Start programs.".
- 22 SEC. 6. ALLOCATION OF FUNDS FOR PROGRAM EXPANSION.
- 23 (a) Allocation of Funds Within States.—Sec-24 tion 640(g) is amended—

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1	(1) by striking " (g) " and inserting " $(g)(1)$
2	Cost-of-Living Adjustments to Grantees.—";
3	and
4	(2) by adding at the end the following new
5	paragraphs:
6	"(2) Allocation of expansion funds with-
7	IN STATES.—In allocating funds within a State, for
8	the purpose of expanding Head Start programs,
9	from amounts allotted to a State pursuant to para-
10	graph (4), the Secretary shall take into consider-
11	ation the following factors:
12	"(A) the quality of the applicant's current
13	programs (including Head Start and other child
14	care or child development programs and, in the
15	case of current Head Start programs, the ex-
16	tent to which such programs meet or exceed
17	performance standards and other requirements
18	under this subchapter);
19	"(B) the applicant's capacity to expand
20	services (including, in the case of current Head
21	Start programs, whether the applicant accom-
22	plished any prior expansions in an effective and
23	timely manner);
24	"(C) the extent to which the applicant has
25	undertaken community-wide strategic planning

1	and needs assessments involving other commu-
2	nity organizations serving children and families;
3	"(D) the numbers of eligible children in
4	each community who are not participating in
5	Head Start; and
6	"(E) the concentration of low-income fami-
7	lies in each community.
8	"(3) Allocation of expansion funds to in-
9	DIAN AND MIGRANT PROGRAMS AND TO TERRI-
10	TORIES.—In determining the amount of funds re-
11	served pursuant to section 640(a)(2) (A) or (B) to
12	be used for expanding Head Start programs under
13	this subchapter, the Secretary shall take into consid-
14	eration, to the extent appropriate, the factors speci-
15	fied in paragraph (2).".
16	(b) Conforming Amendment.—Section 641(f) is
17	repealed.
18	SEC. 7. ALLOCATION AND USE OF FUNDS FOR QUALITY IM-
19	PROVEMENT.
20	(a) Allocation; Use of Funds.—Section
21	640(a)(3) is amended—
22	(1) by redesignating subparagraph (B) as sub-
23	paragraph (D);
24	(2) in the matter preceding clause (i) of sub-
25	paragraph (A), to read as follows:

1	"(3) Quality improvement.—
2	"(A) Reservation.—
3	"(i)—The Secretary
4	shall reserve, for activities specified in sub-
5	paragraph (C) directed at the goals speci-
6	fied in subparagraph (B), a share of the
7	amount (if any) by which such appropria-
8	tions exceed the adjusted prior year appro-
9	priation (as defined in clause (ii)) equal
10	to—
11	"(I) 25 percent of such amount,
12	plus
13	"(II) any additional amount the
14	Secretary may find necessary to ad-
15	dress a demonstrated need for addi-
16	tional quality improvement activities.
17	"(ii) Adjusted prior year appro-
18	PRIATION DEFINED.—The term 'adjusted
19	prior year appropriation' means, with re-
20	spect to a fiscal year, the amount appro-
21	priated pursuant to section 639(a) for the
22	preceding fiscal year adjusted to reflect the
23	percentage change in the Consumer Price
24	Index for All Urban Consumers (issued by

1	the Bureau of Labor Statistics) during
2	such preceding fiscal year.
3	"(B) GOALS.—Quality improvement funds
4	reserved under this paragraph shall be used to
5	accomplish any or all of the following goals:
6	"(i) Ensuring that Head Start pro-
7	grams meet or exceed performance stand-
8	ards pursuant to section 641A.
9	"(ii) Ensuring that programs have
10	adequate qualified staff, and that such
11	staff are furnished adequate training.
12	"(iii) Ensuring that salary levels are
13	adequate to attract and retain qualified
14	staff.
15	"(iv) Using salary increases to im-
16	prove staff qualifications and to assist with
17	the implementation of career development
18	programs.
19	"(v) Improving community-wide stra-
20	tegic planning and needs assessments.
21	"(vi) Ensuring that the physical envi-
22	ronments of Head Start programs are con-
23	ducive to providing effective program serv-
24	ices to children and families.

1	"(vii) Making such other improve-
2	ments in program quality as the Secretary
3	may designate.
4	"(C) ACTIVITIES.—Quality improvement
5	funds reserved under this paragraph shall be
6	used to carry out any or all of the following ac-
7	tivities:";
8	(3) in subparagraph (C), as redesignated, by
9	adding at the end the following new clause:
10	"(vii) Such other activities as the Sec-
11	retary may designate."; and
12	(4) in subparagraph (D), as redesignated—
13	(A) in clause (i)—
14	(i) in the matter preceding subclause
15	(I), by striking "for the first, second, and
16	third fiscal years for which funds are so re-
17	served"; and
18	(ii) in subclause (II), by inserting
19	"territories, and programs serving Indian
20	and migrant children," after "States,";
21	(B) by striking clauses (ii) and (iii);
22	(C) in clause (iv)—
23	(i) by striking all that precedes the
24	first comma and inserting "Funds";

1	(ii) by striking "clause (ii)" the first
2	place it appears and inserting "clause (i)";
3	(iii) by inserting before the period at
4	the end of the first sentence, ", for expend-
5	iture for activities specified in subpara-
6	graph (C)"; and
7	(iv) by striking the second sentence;
8	and
9	(D) by striking clause (v) and redesignat-
10	ing clauses (iv) and (vi) as clauses (ii) and (iii),
11	respectively.
12	(b) Conforming Amendment.—Paragraphs (4)
13	and (5) of section 637 are repealed.
14	SEC. 8. TRANSITION COORDINATION WITH SCHOOLS.
15	(a) COORDINATION REQUIREMENTS.—Section 642 is
16	amended—
17	(1) in subsection (c), by striking "schools that
18	will subsequently serve children in Head Start pro-
19	grams,"; and
20	(2) by adding after subsection (c) the following
21	new subsection:
22	"(d) Facilitating Transition to School.—
23	"(1) GENERAL REQUIREMENT.—Each Head
24	Start agency shall undertake the actions specified in
25	this subsection, to the extent feasible and appro-

priate in the circumstances (including the extent to which such agency is able to secure the cooperation of parents and schools) to enable children to maintain the developmental gains achieved in Head Start and to build upon such gains in further schooling.

- "(2) COORDINATION WITH SCHOOLS.—The Head Start agency shall take steps to coordinate with the local educational agency and with schools in which children participating in a Head Start program operated by such agency will enroll following such program, including the following;
 - "(A) developing and implementing a systematic procedure for transferring Head Start records on each participating child to the school in which such child will enroll;
 - "(B) establishing channels of communication between Head Start staff and their counterparts in the receiving schools (including teachers, social workers, and health staff) to facilitate coordination of programs;
 - "(C) conducting meetings involving parents, kindergarten or primary school teachers, and Head Start teachers to discuss the developmental and other needs of individual children; and

1	"(D) organizing and participating in joint
2	transition-related training of school staff and
3	Head Start staff.
4	"(3) Promotion of Parental Involve-
5	MENT.—In order to promote the continued involve-
6	ment of Head Start parents in their children's edu-
7	cation upon transition to school, the Head Start
8	agency shall—
9	"(A) provide training to Head Start par-
10	ents—
11	"(i) to inform them about their rights
12	and responsibilities concerning their chil-
13	dren's education; and
14	"(ii) to enable them to understand
15	and work with schools in order to commu-
16	nicate with teachers and other school per-
17	sonnel, to support their children's school
18	work, and to participate as appropriate in
19	decisions relating to their children's edu-
20	cation; and
21	"(B) take other actions, as appropriate
22	and feasible, to support the active involvement
23	of parents with schools, school personnel, and
24	school-related organizations.

1	"(4) Application of demonstration re-
2	SULTS.—The Secretaries of Health and Human
3	Services and Education shall assess the results of
4	the demonstration projects funded under the Head
5	Start Transition Project Act and shall work together
6	to provide technical assistance to enable commu-
7	nities to implement proposing practices emerging
8	from these demonstrations for improving the Head
9	Start program and programs of the schools.".
10	(b) Extension of Set-Aside for Head Start
11	Transition Project Act.—
12	(1) IN GENERAL.—Section 639(c) is amended—
13	(A) by striking paragraph (1);
14	(B) by striking "(2)"; and
15	(C) by striking "1992, 1993, and 1994"
16	and inserting "1992 through 1996".
17	(2) Reference.—Section 640(a)(5) is amend-
18	ed by striking "The" and inserting "ALLOTMENTS
19	Among States.—Subject to section 639(c), the".
20	SEC. 9. RESEARCH, DEMONSTRATIONS, EVALUATION, AND
21	REPORTS.
22	(a) Research, Demonstrations, and Evalua-
23	TION.—Section 649, including the caption thereof, is
24	amended to read as follows:
25	"RESEARCH, DEMONSTRATIONS, AND EVALUATION
26	"Sec. 649. (a) In General.—

1	"(1) Requirement; general purposes.—
2	The Secretary shall carry out a continuing program
3	of research, demonstrations, and evaluation, in order
4	to—
5	"(A) foster continuous improvement in the
6	quality of the Head Start program under this
7	subchapter and in its effectiveness in enabling
8	participating children and their families to suc-
9	ceed in school and in everyday life; and
10	"(B) use the Head Start program as a na-
11	tional laboratory for developing, testing, and
12	disseminating new ideas and approaches for ad-
13	dressing the needs of low-income pre-school
14	children and their families and communities,
15	and otherwise to further the purposes of this
16	subchapter.
17	"(2) Plan.—The Secretary shall develop, and
18	periodically update, a plan governing the research,
19	demonstration, and evaluation activities under this
20	section.
21	"(b) Conduct of Research, Demonstrations,
22	AND EVALUATION.—The Secretary, in order to conduct
23	research, demonstrations, and evaluations under this sec-
24	tion—

1	"(1) may carry out such activities directly, or
2	through grants to, or contracts or cooperative agree-
3	ments with, public and private entities;
4	"(2) shall, to the extent appropriate, undertake
5	such activities in collaboration with other Federal
6	and non-Federal agencies conducting similar activi-
7	ties;
8	"(3) shall ensure that evaluation of activities in
9	a specific program or project are conducted by per-
10	sons not directly involved in the operation of such
11	program or project;
12	"(4) may require Head Start agencies to pro-
13	vide for independent evaluations; and
14	"(5) may approve, in appropriate cases, com-
15	munity-based cooperative research and evaluation ef-
16	forts to enable local Head Start programs to collabo-
17	rate with qualified researchers not directly involved
18	in program administration or operation.
19	"(c) Consultation and Collaboration.—In car-
20	rying out the activities under this section, the Secretary
21	shall—
22	"(1) consult with individuals—
23	"(A) from relevant academic disciplines;

1	"(B) involved in the operation of Head
2	Start and other child and family service pro-
3	grams; and
4	"(C) from other Federal agencies and or-
5	ganizations involved with children and families,
6	ensuring that such individuals reflect the
7	multicultural nature of the Head Start popu-
8	lation and the multi-disciplinary nature of the
9	Head Start program;
10	"(2) whenever feasible and appropriate, obtain
11	the views of persons participating in and served by
12	programs and projects assisted under this sub-
13	chapter with respect to activities under this section;
14	and
15	"(3) establish, to the extent appropriate, work-
16	ing relationships with the faculties of colleges or uni-
17	versities located in the area in which any evaluation
18	under this section is being conducted, unless there is
19	no such college or university willing and able to par-
20	ticipate in such evaluation.
21	"(d) Specific Objectives.—The research, dem-
22	onstration, and evaluation programs under this part shall
23	include components designed to—

- 1 "(1) permit ongoing assessment of the quality 2 and effectiveness of the program under this sub-3 chapter;
 - "(2) contribute to developing knowledge concerning factors associated with the quality and effectiveness of Head Start programs and in identifying ways in which services provided under this subchapter may be improved;
 - "(3) assist in developing knowledge concerning the factors which promote or inhibit healthy development and effective functioning of children and their families both during and following the Head Start experience;
 - "(4) permit comparisons of children and families participating in Head Start programs with children and families receiving other child care, early childhood education, and child development services and with other appropriate control groups;
 - "(5) contribute to understanding the characteristics and needs of population groups eligible for services provided under this subchapter and the impact of such services on the individuals served and the communities in which such services are provided;

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1	"(6) provide for disseminating and promoting
2	the use of the findings from such research, dem-
3	onstration, and evaluation activities; and
4	"(7) promote exploration of areas in which

- "(7) promote exploration of areas in which knowledge is insufficient, and which will otherwise contribute to fulfilling the purposes of this subchapter.
- 6 "(e) LONGITUDINAL STUDIES.—In developing prior-9 ities for research, demonstration, and evaluation activities 10 under this section, the Secretary shall give special consid-11 eration to longitudinal studies which—
 - "(1) examine the developmental progress of children and their families both during and following the Head Start program experience, including the examination of factors which contribute to or detract from such progress;
 - "(2) examine factors related to improving the quality of the Head Start program experience and the preparation it provides for children and their families to function effectively in schools and other settings in the years following Head Start; and
 - "(3) as appropriate, permit comparison of children and families participating in Head Start programs with children and families receiving other child care, early childhood education, and child de-

1	velopment services, and with other appropriate con-
2	trol groups.
3	"(f) Ownership of Results.—The Secretary shall
4	take necessary steps to ensure that all studies, reports,
5	proposals, and data produced or developed with Federal
6	funds under this subchapter shall become the property of
7	the United States.".
8	(b) REPORTS.—Section 651 is amended—
9	(1) in the caption, to read "REPORTS";
10	(2) by striking subsections (a) through (f);
11	(3) by striking ''(g)'';
12	(4)(A) by striking "and" at the end of para-
13	graph (11);
14	(B) by striking the period at the end of para-
15	graph (12) and inserting "; and; and
16	(C) by adding after paragraph (12) the follow-
17	ing new paragraph:
18	"(13) a summary of the research, demonstra-
19	tion, and evaluation activities conducted under sec-
20	tion 649, including—
21	"(A) a status report on ongoing activities;
22	and
23	"(B) results, conclusions, and rec-
24	ommendations based on completed activities not
25	previously reported on.".

1	(c) Conforming Amendments.—
2	(1) Sections 640A, 650, and 651A are repealed.
3	(2) Section 651, as amended by subsection (b),
4	is redesignated as section 650.
5	SEC. 10. INITIATIVE ON FAMILIES WITH INFANTS AND TOD-
6	DLERS.
7	(a) Establishment of Program.—The Act is
8	amended by adding after section 645 the following new
9	section:
10	"PROGRAMS FOR FAMILIES WITH INFANTS AND
11	TODDLERS
12	"Sec. 645A. (a) In General.—The Secretary shall
13	make grants, in accordance with the provisions of this
14	paragraph, for—
15	"(1) programs providing family-centered serv-
16	ices for low-income families with very young children
17	designed to promote the development of their chil-
18	dren, to fulfill their roles as parents, and to move to-
19	ward self-sufficiency; and
20	"(2) evaluation of, and provision of training
21	and technical assistance to, projects under the Com-
22	prehensive Child Development Centers Act of 1988.
23	"(b) Families Eligible To Participate.—Per-
24	sons who may be served by projects described in sub-
25	section (a)(1) include pregnant women, and families with
26	children under age three (or under age five, in the case

1	of children served by a grantee specified in subsection
2	(e)(2)), who meet the criteria specified in section
3	645(a)(1).
4	"(c) Scope and Design of Programs.—Programs
5	receiving assistance under this section shall—
6	"(1) provide, either directly or through referral,
7	early, continuous, intensive, and comprehensive child
8	development and family support services which will
9	enhance the physical, social, emotional, and intellec-
10	tual development of participating children;
11	"(2) ensure that the level of services provided
12	to families responds to their needs and cir-
13	cumstances;
14	"(3) promote positive parent-child interactions;
15	"(4) provide services to parents to support their
16	role as parents and to help them move toward self-
17	sufficiency;
18	"(5) coordinate services with existing programs
19	in the State and community to ensure a comprehen-
20	sive array of services;
21	"(6) coordinate with local Head Start programs
22	in order to ensure continuity of services for children
23	and families;
24	"(7) (in the case of a program operated by a
25	Head Start agency that also provides Head Start

1	services through the age of mandatory school attend-
2	ance) ensure that participating children and families
3	receive such services through such age; and
4	"(8) meet such other requirements concerning
5	program design and operation as the Secretary may
6	establish.
7	"(d) Eligible Service Providers.—Entities that
8	may apply to operate services projects under this section
9	include—
10	"(1) entities operating Head Start programs
11	under this subchapter;
12	"(2) entities that, on the date of enactment of
13	this provision, were operating—
14	"(A) Parent-Child Centers receiving finan-
15	cial assistance under section 640(a)(4), or
16	"(B) Comprehensive Child Development
17	Projects receiving financial assistance under the
18	Comprehensive Child Development Centers Act
19	of 1988; and
20	"(3) other public and non-profit private entities
21	capable of providing child and family services that
22	meet the standards for participation in programs
23	under this subchapter and such other appropriate
24	requirements relating to the program under this sec-
25	tion as the Secretary may establish.

1	"(e) Time-Limited Priority for Certain Enti-
2	TIES.—
3	"(1) In general.—From amounts allotted
4	pursuant to paragraphs (2) and (4) of section
5	640(a), the Secretary shall provide financial assist-
6	ance in accordance with paragraphs (2) through (4)
7	of this subsection.
8	"(2) Parent-child centers.—The Secretary
9	shall make financial assistance available under this
10	section for each of fiscal years 1995, 1996, and
11	1997 to any entity that—
12	"(A) complies with the standards and re-
13	quirements established by the Secretary under
14	subsection (d); and
15	"(B) received funding as a Parent-Child
16	Center pursuant to section 640(a)(4) for fiscal
17	year 1994.
18	"(3) Comprehensive child development
19	CENTERS (CCDS).—In the case of an entity that—
20	"(A) complies with the standards and re-
21	quirements established by the Secretary under
22	subsection (d); and
23	"(B) received a grant for fiscal year 1994
24	to operate a project under the Comprehensive

1	Child Development Centers Act of 1988, the
2	Secretary—
3	"(i) shall make financial assistance
4	available under this section for the dura-
5	tion of the demonstration project period
6	specified in the grant award to such entity
7	under such Act, and
8	"(ii) shall permit such entity, in the
9	program assisted under this section, to
10	serve children from birth through age 5.
11	"(4) Evaluations, training, technical as-
12	SISTANCE RELATING TO CCDS.—The Secretary shall
13	make funds available under this section as necessary
14	to provide for the evaluation of, and furnishing of
15	training and technical assistance to, child develop-
16	ment projects (specified in paragraph (3)) under the
17	Comprehensive Child Development Centers Act of
18	1988.
19	"(f) SELECTION OF OTHER GRANTEES.—From allot-
20	ments pursuant to paragraphs (2) and (4) of section
21	640(a) (in amounts equal to the balance remaining of the
22	amount specified in section 640(a)(6) after making grants
23	to the eligible entities specified in subsection (e)), the Sec-
24	retary shall award grants under this paragraph on a com-
25	petitive basis to applicants meeting the criteria specified

1	in subsection (d) (giving priority to entities with a record
2	of providing early, continuous, and comprehensive child-
3	hood development and family services).
4	"(g) Secretarial Responsibilities—
5	"(1) Guidelines.—The Secretary shall develop
6	and publish guidelines concerning the content and
7	operation of programs under this section—
8	"(A) in consultation with experts in early
9	childhood development and family services; and
10	"(B) taking into consideration the knowl-
11	edge and experience gained from other early
12	childhood programs, including programs under
13	the Comprehensive Child Development Centers
14	Act of 1988.
15	"(2) Monitoring, evaluation, training,
16	AND TECHNICAL ASSISTANCE.—In order to ensure
17	the successful operation of service programs under
18	this section, the Secretary shall monitor the oper-
19	ation of such programs, evaluate their effectiveness,
20	and provide training and technical assistance tai-
21	lored to the particular needs of such programs.".
22	(b) Funds Set-Aside.—Section 640(a) is amend-
23	ed—
24	(1) in paragraph (1), by inserting ", and sub-
25	ject to paragraph (6)" before the period;

- (2) in paragraph (3), by striking "paragraph 1 2 (5)" each place it appears and inserting "paragraph (4)"; 3
- (3) by striking paragraph (4), and redesignat-5 ing paragraphs (5) and (6) as paragraphs (4) and (5), respectively; and 6
 - (4) by adding after paragraph (5), as redesignated, the following new paragraph:
- 9 "(6) Funding for programs for families 10 WITH INFANTS AND TODDLERS.—From amounts allotted pursuant to paragraphs (2) and (4), the Sec-12 retary shall use, for grants for programs for families 13 with infants and toddlers under section 645A, a por-14 tion of the combined total of such amounts equal to 15 3 percent for fiscal year 1995, 4 percent for each of fiscal years 1996 and 1997, and 5 percent for fiscal 16 17 year 1998, of the amount appropriated pursuant to 18 section 639(a).".
- 19 (c) Consolidation.—In recognition that the Comprehensive Child Development Centers Act has demonstrated positive results, and that its purposes and func-21 tions have been consolidated into section 645A of the
- Head Start Act, the Comprehensive Child Development
- Centers Act of 1988 is repealed.

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1 SEC. 11. ENHANCED PARENTAL INVOLVEMENT.

2	(A) Considerations in Designating New Head
3	START AGENCIES.—Section 641(d) is amended—
4	(1) in paragraph (4), to read as follows:
5	"(4) the plan of such applicant—
6	"(A) to seek the involvement of parents of
7	participating children in activities designed to
8	help such parents become full partners in the
9	education of their children;
10	"(B) to afford such parents the oppor-
11	tunity to participate in the development, con-
12	duct, and overall performance of the program
13	at the local level;
14	"(C) to offer (directly or through referral
15	to local entities, such as Even Start programs)
16	to such parents—
17	"(i) family literacy services; and
18	"(ii) parenting skills training;
19	"(D) at the option of such applicant, to
20	offer (directly or through or through referral to
21	local entities) to such parents—
22	"(i) parental social self-sufficiency
23	training;
24	"(ii) substance abuse counseling; or

1	"(iii) any other activity designed to
2	help such parents become full partners in
3	the education of their children; and
4	"(E) to provide, with respect to each par-
5	ticipating family, a family needs assessment
6	that includes consultation with such parents
7	about the benefits of parent involvement and
8	about the activities described in subparagraphs
9	(C) and (D) in which such parents may choose
10	to become involved (taking into consideration
11	their specific family needs, work schedules, and
12	other responsibilities;'';
13	(2) in paragraph (7), by inserting "and" after
14	the semicolon;
15	(3) by striking paragraph (8); and
16	(4) by redesignating paragraph (9) as para-
17	graph (8).
18	(b) Functions of Head Start Agencies.—Sec-
19	tion 642(b) is amended—
20	(1) in paragraph (4), to read as follows:
21	"(4) seek the involvement of parents of partici-
22	pating children in activities designed to help such
23	parents become full partners in the education of
24	their children, and to afford such parents the oppor-
25	tunity to participate in the development, conduct,

and overall performance of the program at the local 1 level;"; 2 (2) in paragraph (5), by inserting "and" after 3 the semicolon; (3) by striking paragraph (6); 5 (4) by redesignating paragraphs (5) and (7) as 6 7 paragraphs (8) and (9), respectively; and (5) by inserting after paragraph (4) the follow-8 ing new paragraphs: 9 "(5) offer (directly or through referral to local 10 11 entities, such as Even Start programs) to parents of participating children family literacy services and 12 parenting skills training; 13 "(6) at the option of such agency, offer (di-14 rectly or through referral to local entities) to such 15 parents parental social self-sufficiency training, sub-16 17 stance abuse counseling, or any other activity de-18 signed to help such parents become full partners in 19 the education of their children: "(7) provide, with respect to each participating 20 21 family, a family needs assessment that includes con-22 sultation with such parents about the benefits of 23 parent involvement and about the activities described in paragraphs (4) through (6) in which such parents 24

may choose to be involved (taking into consideration

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- their specific family needs, work schedules, and
- 2 other responsibilities);".
- 3 (c) "Family Literacy Services".—Section 637 is
- 4 amended by adding after paragraph (11) the following
- 5 new paragraph:
- 6 "(12) The term 'family literacy services' in-
- 7 cludes activities such as the following: interactive lit-
- 8 eracy activities between parents and their children,
- 9 training for parents on how to be their children's
- primary teacher and to be full partners in the edu-
- cation of their children, parent literacy training, and
- early childhood education.".

13 SEC. 12. AUTHORIZATION OF APPROPRIATIONS.

- Section 639, as amended by section 8(b), is further
- 15 amended—
- 16 (1) in subsection (a) by striking all that follows
- 17 "651A)" and inserting "such sums as necessary for
- fiscal year 1995 and each of the three succeeding
- 19 fiscal years."; and
- 20 (2) by striking subsection (b) and redesignating
- subsection (c) as subsection (b).
- 22 SEC. 13. MINOR AND TECHNICAL AMENDMENTS.
- 23 (a) Definition of "Poverty Line".—(1) Section
- 24 637(9) is amended to read as follows:

1	"(9) The term 'poverty line' means the official
2	poverty line (as defined by the Office of Manage-
3	ment and Budget).".
4	(2) Section 652 is repealed.
5	(b) Updating of Hold-Harmless for Indian
6	AND MIGRANT PROGRAMS.—Section 640(a)(2)(A) is
7	amended by striking "1990" and inserting "1994".
8	(c) Use of Head Start Funds for Full-Day
9	AND FULL-YEAR SERVICES.—Section 640(h) is amended
10	by striking "Each Head Start program may" and insert-
11	ing "Financial assistance provided under this subchapter
12	may be used by each Head Start program to".
13	(d) Designation of Head Start Agencies.—Sec-
14	tion 641(c), as amended by section 2 of this Act, is further
15	amended—
16	(1) in the first sentence—
17	(A) by inserting "(subject to paragraph
18	(2))" before ", the Secretary shall give prior-
19	ity''; and
20	(B) by striking "unless" and all that fol-
21	lows through the end of subparagraph (A) and
22	inserting the following: "unless the Secretary
23	makes a finding that the agency involved fails
24	to meet program, fiscal, and other requirements
25	established by the Secretary.";

1	(2) by redesignating subparagraph (B) as para-
2	graph (2) and relocating the left margin two ems to
3	the left;
4	(3) in paragraph (2), as redesignated—
5	(A) by striking "except that, if" and in-
6	serting "If"; and
7	(B) by striking "subparagraph (A)" and
8	inserting "paragraph (1)"; and
9	(4) by striking "Notwithstanding any other pro-
10	vision of this paragraph" and inserting the follow-
11	ing:
12	"(3) Notwithstanding any other provision of
13	this subsection".
14	(e) Federal Register Publication Require-
15	MENT.—Section 644(d) is amended by striking "guide-
16	lines, instructions,".
17	(f) Duration of Services to Eligible Chil-
18	DREN.—Section 645(c) is amended—
19	(1) in the first sentence, by striking "may pro-
20	vide" and all that follows and inserting "shall be
21	permitted to provide more than one year of Head
22	Start services to eligible children in the State."; and
23	(2) by striking the second sentence.

1 SEC. 14. EFFECTIVE DATE.

- 2 The provisions of this Act shall be effective with re-
- 3 spect to fiscal year 1995 and succeeding fiscal years.

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