#### 103d CONGRESS 2d Session **S. 1864**

To prohibit sexual harassment by employers with fewer than 15 employees.

#### IN THE SENATE OF THE UNITED STATES

FEBRUARY 24 (legislative day, FEBRUARY 22), 1994

Mrs. FEINSTEIN (for herself, Mrs. MURRAY, Mr. KENNEDY, Mrs. BOXER, Ms. MOSELEY-BRAUN, Mr. SIMON, and Mr. METZENBAUM) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

### A BILL

## To prohibit sexual harassment by employers with fewer than 15 employees.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### **3 SECTION 1. SHORT TITLE.**

4 This Act may be cited as the "Harassment-Free

5 Workplace Act".

#### 6 SEC. 2. PURPOSES.

- 7 The purposes of this Act are—
- 8 (1) to provide Federal protection to small busi-9 ness employees from sexual harassment in their 10 workplaces;

(2) to extend the sexual harassment provisions
 of current civil rights laws to private sector employ ers who are not currently covered by Federal law re lating to sexual harassment; and

5 (3) to authorize the Equal Employment Oppor-6 tunity Commission to enforce sexual harassment 7 laws with respect to small businesses in the same 8 manner as the Commission currently enforces em-9 ployment discrimination laws with respect to other 10 businesses.

#### 11 SEC. 3. DEFINITIONS.

12 As used in this Act:

13 (1) COMMERCE.—The term "commerce" means
14 trade, traffic, commerce, transportation, trans15 mission, or communication—

16 (A) among the several States;

17 (B) between a State and any place outside18 thereof;

19 (C) within the District of Columbia, or a20 possession of the United States; or

(D) between points in the same State butthrough a point outside thereof.

23 (2) COMMISSION.—The term "Commission"
24 means the Equal Employment Opportunity Commis-

sion established under section 705 of the Civil
 Rights Act of 1964 (42 U.S.C. 2000e–4).

3 (3) COMPLAINING PARTY.—The term "com4 plaining party" means the Commission, the Attorney
5 General, or a person who may bring an action or
6 proceeding under this Act.

(4) EMPLOYEE.—The term "employee" means 7 an individual employed by an employer, except that 8 the term "employee" shall not include any person 9 10 elected to public office in any State or political sub-11 division of any State by the qualified voters thereof, 12 or any person chosen by such officer to be on such 13 officer's personal staff, or an appointee on the policy 14 making level or an immediate adviser with respect to 15 the exercise of the constitutional or legal powers of 16 the office. The exemption set forth in the preceding 17 sentence shall not include employees subject to the 18 civil service laws of a State government, govern-19 mental agency, or political subdivision. With respect 20 to employment in a foreign country, such term in-21 cludes an individual who is a citizen of the United 22 States.

(5) EMPLOYER.—The term "employer" means
a person engaged in an industry affecting commerce
who has fewer than fifteen employees for each work-

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ing day in each of 33 or more calendar weeks in the 2 current and in the preceding calendar year.

(6) EMPLOYMENT AGENCY.—The term "em-3 4 ployment agency' means any person regularly un-5 dertaking with or without compensation to procure 6 employees for an employer or to procure for employees opportunities to work for an employer, and in-7 cludes an agent of such a person. 8

9 (7) INDUSTRY AFFECTING COMMERCE.—The term "industry affecting commerce" means any ac-10 11 tivity, business, or industry in commerce or in which 12 a labor dispute would hinder or obstruct commerce 13 or the free flow of commerce and includes any activity or industry "affecting commerce" within the 14 15 meaning of the Labor-Management Reporting and Disclosure Act of 1959, and further includes any 16 17 governmental industry, business, or activity.

18 (8) LABOR ORGANIZATION.—The term "labor 19 organization" means a labor organization engaged in 20 an industry affecting commerce, and any agent of 21 such an organization, and includes any organization 22 of any kind, any agency, or employee representation 23 committee, group, association, or plan so engaged in 24 which employees participate and which exists for the 25 purpose, in whole or in part, of dealing with employ-

1	ers concerning grievances, labor disputes, wages,
2	rates of pay hours, or other items or conditions of
3	employment, and any conference, general committee,
4	joint or system board, or joint council so engaged
5	which is subordinate to a national or international
6	labor organization.
7	(9) LABOR ORGANIZATION DEEMED TO BE EN-
8	gaged in an industry affecting commerce.—A
9	labor organization shall be deemed to be engaged in
10	an industry affecting commerce if—
11	(A)(i) it maintains or operates a hiring hall
12	or hiring office which procures employees for an
13	employer or procures for employees opportuni-
14	ties to work for an employer; or
15	(ii) the number of its members (or, where
16	it is a labor organization composed of other
17	labor organizations or their representatives, if
18	the aggregate number of the members of such
19	other labor organizations) is fewer than 15; and
20	(B) such labor organization—
21	(i) is the certified representative of
22	employees under the provisions of the Na-
23	tional Labor Relations Act or the Railway
24	Labor Act;

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1	(ii) although not certified, is a na-
2	tional or international labor organization
3	or a local labor organization recognized or
4	acting as the representative of employees
5	of an employer or employers engaged in an
6	industry affecting commerce;
7	(iii) has chartered a local labor orga-
8	nization or subsidiary body which is rep-
9	resenting or actively seeking to represent
10	employees of employers within the meaning
11	of clause (i) or (ii);
12	(iv) has been chartered by a labor or-
13	ganization representing or actively seeking
14	to represent employees within the meaning
15	of clause (i) or (ii) as the local or subordi-
16	nate body through which such employees
17	may enjoy membership or become affiliated
18	with such labor organization; or
19	(v) is a conference, general committee,
20	joint or system board, or joint council sub-
21	ordinate to a national or international
22	labor organization, which includes a labor
23	organization engaged in an industry affect-
24	ing commerce within the meaning of any of
25	clauses (i), (ii), (iii), or (iv).

1	(10) PERSON.—The term "person" includes one
2	or more individuals, governments, governmental
3	agencies, political subdivisions, labor unions, part-
4	nerships, associations, corporations, legal representa-
5	tives, mutual companies, joint-stock companies,
6	trusts, unincorporated organizations, trustees, trust-
7	ees in cases under title 11, United States Code, or
8	receivers.
9	(11) RESPONDENT.—The term "respondent"
10	means—
11	(A) an employer, employment agency, labor
12	organization; or
13	(B) a joint labor-management committee
14	controlling apprenticeship or other training or
15	retraining program, including an on-the-job
16	training program, that serves an employer or an
17	employee.
18	(12) STATE.—The term "State" includes a
19	State of the United States, the District of Columbia,
20	Puerto Rico, the Virgin Islands, American Samoa,
21	Guam, Wake Island, the Canal Zone, and Outer
22	Continental Shelf lands defined in the Outer Con-
23	tinental Shelf Lands Act.

1 SEC. 4. SEXUAL HARASSMENT.

2 (a) IN GENERAL.—It shall be an unlawful employ-3 ment practice for a respondent to engage in a practice that constitutes sexual harassment, within the meaning of title 4 5 VII of the Civil Rights Act of 1964 (42 U.S.C. 2000e et seq.) (including any regulation or administrative guideline 6 7 issued under such title, or any applicable case law issued 8 by a Federal court with respect to such title, regarding 9 such harassment) against an employee or an applicant for 10 employment with an employer.

11 (b) ANTI-RETALIATION.—It shall be an unlawful employment practice for a respondent to discriminate against 12 13 any such employee or applicant because the employee or applicant has opposed any practice made an unlawful em-14 ployment practice by this Act, or because the employee 15 or applicant has made a charge, testified, assisted, or par-16 17 ticipated in any manner in an investigation, proceeding, 18 or hearing under this Act.

# 19sec. 5. Enforcement, remedies, and related provi-20sions.

21 (a) ENFORCEMENT AND REMEDIES.—

(1) IN GENERAL.—This Act provides the powers, remedies, and procedures set forth in sections
705, 706, 707, 709, 710, 713, and 714 of the Civil
Rights Act of 1964 (42 U.S.C. 2000e–4, 2000e–5,
2000e–6, 2000e–8, 2000e–9, 2000e–12, and 2000e–

13) to the Commission, to the Attorney General, or
 to any person alleging a violation of any provision of
 this Act, as appropriate.

(2) DAMAGES.—

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5 (A) IN GENERAL.—Except as provided in 6 subparagraph (B), in an action brought by a complaining party under paragraph (1) in ac-7 cordance with section 706 of the Civil Rights 8 Act of 1964 (42 U.S.C. 2000e-5) against a re-9 10 spondent who engaged in a practice that vio-11 lates a provision of this Act, the complaining 12 party may be awarded compensatory and puni-13 tive damages as allowed in section 1977A(b) of the Revised Statutes (42 U.S.C. 1981a(b)), in 14 addition to any relief authorized by section 15 706(g) of the Civil Rights Act of 1964, from 16 17 the respondent.

18 (B) LIMITATIONS.—If—

(i) a complaining party is awarded,
under this paragraph, compensatory damages for future pecuniary losses, emotional
pain, suffering, inconvenience, mental anguish, loss of enjoyment of life, or other
nonpecuniary losses, or punitive damages;
and

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1	(ii) on the day on which the complain-
2	ing party is awarded damages described in
3	clause (i) there is in effect under section
4	1977A of the Revised Statutes a limit on
5	the sum of the amount of such damages
6	that may be awarded under such section in
7	an action in which the respondent has
8	more than 14 and fewer than 101 employ-
9	ees in each of 20 or more calendar weeks
10	in the current or preceding calendar year,
11	the sum of the amount of such damages that
12	the complaining party may be awarded under
13	this paragraph may not exceed the sum de-
14	scribed in clause (ii).
15	(C) JURY TRIAL.—If a complaining party
16	seeks compensatory or punitive damages under
17	this paragraph—
18	(i) any party may demand a trial by
19	jury; and
20	(ii) the court shall not inform the jury
21	of the limitations described in subpara-
22	graph (B).
23	(b) EXTRATERRITORIAL APPLICATION.—Section 702
24	of the Civil Rights Act of 1964 (42 U.S.C. 2000e-1) shall
25	apply with respect to the application of this Act to an em-

ployer, employing agency, labor organization, or commit tee, in the same manner and to the same extent as such
 section applies with respect to the application of title VII
 of such Act (42 U.S.C. 2000e et seq.) to an employer,
 employing agency, labor organization, or committee, re spectively, as such terms are used in such Act.

7 (c) EFFECT ON STATE LAWS.—Section 708 of the 8 Civil Rights Act of 1964 (42 U.S.C. 2000e–7) shall apply 9 with respect to the construction of this Act in the same 10 manner and to the same extent as such section applies 11 with respect to the construction of title VII of such Act. 12 SEC. 6. POSTING NOTICES.

(a) NOTICE.—Every respondent shall post and keep
posted, in the manner prescribed by section 711 of the
Civil Rights Act of 1964 (42 U.S.C. 2000e–10), a notice
describing the applicable provisions of this Act, to be prepared or approved by the Commission and to appear in
an accessible format, for employees and applicants for employment with employers.

(b) PENALTY.—A willful violation of this section shall
be punishable by a fine of not more than \$100 for each
separate offense.

#### 23 SEC. 7. EFFECTIVE DATE.

This Act shall take effect 6 months after the date of enactment of this Act.  $\bigcirc$