

103^D CONGRESS
2^D SESSION

S. 1937

To amend the Community Services Block Grant Act to establish a new Community Initiative Program to carry out economic development activities in economically distressed communities, to make other amendments to the Act, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 16 (legislative day, FEBRUARY 22), 1994

Mr. DODD introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

MARCH 24 (legislative day, FEBRUARY 22), 1994

Committee discharged; referred to the Committee on Labor and Human Resources

A BILL

To amend the Community Services Block Grant Act to establish a new Community Initiative Program to carry out economic development activities in economically distressed communities, to make other amendments to the Act, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE AND REFERENCES.**

2 (a) SHORT TITLE.—That this Act may be cited as
3 the “Community Services Block Grant Amendments of
4 1994”.

5 (b) REFERENCES.—Except as otherwise expressly
6 provided, whenever in this Act an amendment or repeal
7 is expressed in terms of an amendment to, or repeal of,
8 a section or other provision, the reference shall be consid-
9 ered to be made to a section or other provision of the Com-
10 munity Services Block Grant Act (42 U.S.C. 9901 et
11 seq.).

12 **SEC. 2. ESTABLISHMENT OF COMMUNITY INITIATIVE PRO-**
13 **GRAM.**

14 (a) COMMUNITY INITIATIVE PROGRAM.—Section 681
15 (42 U.S.C. 9910) is amended to read as follows:

16 “COMMUNITY INITIATIVE PROGRAM

17 “SEC. 681. (a) GRANTS.—

18 “(1) AUTHORITY.—

19 “(A) IN GENERAL.—The Secretary is au-
20 thorized to make grants to local, private, non-
21 profit community development corporations, or
22 to enter into contracts or cooperative agree-
23 ments with such community development cor-
24 porations, to plan for and carry out economic
25 development activities in economically distressed
26 communities.

1 “(B) ECONOMIC DEVELOPMENT ACTIVI-
2 TIES.—Economic development activities under
3 this section shall be designed to address the
4 economic needs of low-income individuals and
5 families by creating employment and business
6 development opportunities and by providing
7 support services that are designed to enhance
8 the ability of low-income individuals and fami-
9 lies to successfully avail themselves of such op-
10 portunities. In addition to any other activities
11 consistent with the purposes of this section,
12 such activities may include the development of
13 facilities through means such as the establish-
14 ment of partnerships with Head Start agencies,
15 agencies or organizations providing child care
16 or otherwise engaged in the field of child care
17 or child development, and agencies or organiza-
18 tions serving children, youth and families.

19 “(2) CONSULTATION.—The Secretary shall ex-
20 ercise the authority provided under paragraph (1) in
21 consultation with other relevant Federal officials.

22 “(b) GOVERNING BOARDS.—Each community devel-
23 opment corporation receiving funds under this section
24 shall be governed by a board that shall consist of residents
25 of the community and business and civic leaders.

1 “(c) ANNUAL STATEMENT.—The Secretary shall an-
2 nually publish a statement of the types of projects or ac-
3 tivities for which funding under this section will be a prior-
4 ity, such as projects or activities designed to strengthen
5 or enhance activities funded by other Federal programs.

6 “(d) GEOGRAPHIC DISTRIBUTION.—In providing as-
7 sistance or entering into other arrangements under this
8 section, the Secretary shall take into consideration the ge-
9 ographic distribution of funds among States and the rel-
10 ative proportion of funding among rural and urban areas.

11 “(e) RESERVATION.—Of the amounts made available
12 to carry out this section, the Secretary may reserve not
13 to exceed 1 percent for each fiscal year to make grants
14 to private nonprofit organizations or to enter into con-
15 tracts with private nonprofit or for profit organizations to
16 provide technical assistance to aid community development
17 corporations in developing or implementing projects fund-
18 ed under this section and to evaluate projects funded
19 under this section.”.

20 (b) REPEAL.—Section 505 of the Family Support Act
21 of 1988 (42 U.S.C. 1315 note) is repealed.

22 (c) CONFORMING AMENDMENTS.—

23 (1) STATE ALLOCATIONS.—Section 674(a) (42
24 U.S.C. 9903(a)) is amended—

1 (A) in paragraph (1), by striking “which
2 remains after” and all that follows through
3 “allot to each State;” and inserting “which re-
4 mains after the Secretary makes the apportion-
5 ment required in subsection (b)(1), allot to each
6 State”; and

7 (B) in paragraph (2)(A), by striking
8 “which remains after” and all that follows
9 through “exceeds” and inserting “which re-
10 mains after the Secretary makes the apportion-
11 ment required in subsection (b)(1), exceeds”.

12 (2) ANNUAL REPORT.—Section 682(c) (42
13 U.S.C. 9911(c)) is amended by striking “section
14 681(d)” and inserting “section 672(b)”.

15 (3) LIMITATION.—Section 680(a) (42 U.S.C.
16 9909(a)) is amended by striking “section 681(c)”
17 and inserting “section 681”.

18 **SEC. 3. AUTHORIZATIONS OF APPROPRIATIONS.**

19 (a) AUTHORIZATION OF APPROPRIATIONS.—Sub-
20 section (b) of section 672 (42 U.S.C. 9901(b)) is amended
21 to read as follows:

22 “(b) There are authorized to be appropriated
23 \$434,622,000 for fiscal year 1995, and such sums as may
24 be necessary for each of fiscal years 1996 through 1998,
25 to carry out the provisions of this subtitle.”.

1 (b) REPEALS.—

2 (1) COMMUNITY FOOD AND NUTRITION.—Sec-
3 tion 681A (42 U.S.C. 9910a) is repealed.

4 (2) DEMONSTRATION PARTNERSHIP AGREE-
5 MENTS.—Section 408 of the Human Services Reau-
6 thorization Act of 1986 (42 U.S.C. 9910b) is re-
7 pealed.

8 **SEC. 4. ALLOTMENTS.**

9 (a) SECTION HEADING.—Section 674 (42 U.S.C.
10 9903) is amended in the section heading to read as fol-
11 lows:

12 “ALLOTMENTS”.

13 (b) SET-ASIDES.—Section 674 (42 U.S.C. 9903) is
14 amended—

15 (1) by redesignating subsections (a), (b), and
16 (c) as subsections (e), (f), and (g), respectively; and

17 (2) by inserting before subsection (e) (as so re-
18 designated), the following new subsections:

19 “(a) With respect to amounts appropriated under sec-
20 tion 672(b), the Secretary shall make allotments in ac-
21 cordance with subsections (b) through (g).

22 “(b) Of the amounts appropriated pursuant to section
23 672(b) for fiscal year 1995 and each of the following 4
24 fiscal years, the Secretary shall reserve \$35,000,000 for
25 each such fiscal year for carrying out section 681.

1 “(c) Of the amounts appropriated pursuant to section
2 672(b), the Secretary may reserve not to exceed one-half
3 of 1 percent of the amount remaining after the application
4 of subsection (b) for each of the fiscal years 1995 and
5 1996, and up to 1 percent of such amount for fiscal year
6 1997 and each fiscal year thereafter, for training, tech-
7 nical assistance, planning, and evaluation activities related
8 to programs or projects carried out under this Act. Such
9 activities may be carried out by the Secretary directly or
10 through grants, contracts, or cooperative agreements.

11 “(d) Of the amounts appropriated pursuant to sec-
12 tion 672(b), the Secretary may reserve not to exceed 2½
13 percent of the amount remaining after the application of
14 subsection (b) for fiscal year 1995, up to 4 percent of such
15 amount for fiscal year 1996, up to 5 percent of such
16 amount for fiscal year 1997, and up to 6 percent of such
17 amount for fiscal year 1998, for grants, contracts, or co-
18 operative agreements to address needs or problems of the
19 poor which are identified by the Secretary as priorities in
20 the effort to alleviate the causes of poverty.”.

21 **SEC. 5. APPLICATIONS AND REQUIREMENTS.**

22 (a) ASSURED ACTIVITIES.—Section 675(c)(1)(B) (42
23 U.S.C. 9904(c)(1)(B)) is amended by inserting “the
24 homeless, migrants, and” before “the elderly poor”.

1 (b) STATE RESPONSIBILITIES.—Section
2 675(c)(2)(B) (42 U.S.C. 9904(c)(2)(B)) is amended to
3 read as follows:

4 “(B) if less than 100 percent of the allotment
5 is expended under subparagraph (A), provide assur-
6 ances that with respect to the remainder of the allot-
7 ment a reasonable amount shall be used for—

8 “(i) monitoring the activities of eligible en-
9 tities and providing training and technical as-
10 sistance to those entities in need of such assist-
11 ance;

12 “(ii) coordinating State-operated programs
13 and services targeted to low-income children
14 and families with services provided by eligible
15 entities funded under this Act; and

16 “(iii) considering the distribution of funds
17 under this Act within the State to determine if
18 such funds have been targeted to the areas of
19 highest need and, thereafter, not more than the
20 greater of \$55,000 or 5 percent of its allotment
21 under section 674 for administrative expenses
22 at the State level;”.

23 (c) TRIPARTITE BOARD.—Section 675(c)(3) (42
24 U.S.C. 9904(c)(3)) is amended—

1 (1) by redesignating subparagraphs (A), (B),
2 and (C) as clauses (i), (ii), and (iii), respectively;

3 (2) by striking the comma after “provide assur-
4 ances that” and inserting “(A)”; and

5 (3) by inserting before the semicolon at the end
6 thereof “, and (B) in the case of a public organiza-
7 tion receiving funds under this subtitle, such organi-
8 zation either establish—

9 “(i) a board of which at least one-third of
10 the members are persons chosen in accordance
11 with democratic selection procedures adequate
12 to assure that they are representative of the
13 poor in the area served; or

14 “(ii) another mechanism specified by the
15 State to assure citizen participation in the plan-
16 ning, administration, and evaluation of projects
17 for which such organization has been funded;”.

18 (d) COMMUNITY ACTION AGENCY PLAN.—Section
19 675(c) (42 U.S.C. 9904(c)) is amended—

20 (1) in paragraph (11)(B) by striking “and” at
21 the end thereof;

22 (2) in paragraph (12) by striking the period
23 and inserting “; and”; and

24 (3) by inserting after paragraph (12) the fol-
25 lowing new paragraph:

1 “(13) secure from each eligible entity as a con-
2 dition to its receipt of funding under this Act a com-
3 munity action plan (which shall be available to the
4 Secretary for inspection) that includes—

5 “(A) a community needs assessment (in-
6 cluding food needs);

7 “(B) a description of the service delivery
8 system targeted to low-income individuals and
9 families in the service area;

10 “(C) a description of how linkages will be
11 developed to fill identified gaps in services
12 through information, referral, case manage-
13 ment, and followup consultations;

14 “(D) a description of how funding under
15 this Act will be coordinated with other public
16 and private resources; and

17 “(E) a description of outcome measures to
18 be used to monitor success in promoting self-
19 sufficiency, family stability, and community
20 revitalization.”.

21 **SEC. 6. EFFECTIVE DATE.**

22 The amendments made by this Act shall become
23 effective with respect to fiscal years beginning on or after
24 October 1, 1994.

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