

103<sup>RD</sup> CONGRESS  
2<sup>D</sup> SESSION

**S. 2000**

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**AMENDMENTS**

# ***In the House of Representatives, U. S.***

*April 28, 1994.*

*Resolved*, That the bill from the Senate (S. 2000) entitled “An Act to authorize appropriations for fiscal years 1995 through 1998 to carry out the Head Start Act and the Community Services Block Grant Act, and for other purposes”, do pass with the following

## **AMENDMENTS:**

Strike out all after the enacting clause and insert:

1 ***SECTION 1. SHORT TITLE; TABLE OF CONTENTS.***

2       (a) *SHORT TITLE*.—*This Act may be cited as the*  
3       *“Human Services Amendments of 1994”.*

4       (b) *TABLE OF CONTENTS*.—*The table of contents of this*  
5       *Act is as follows:*

*Sec. 1. Short title; table of contents.*

### *TITLE I—HEAD START PROGRAMS*

*Sec. 101. Short title; references in title.*

*Sec. 102. Definitions.*

*Sec. 103. Services.*

*Sec. 104. Authorization of appropriations.*

*Sec. 105. Allocation of funds.*

*Sec. 106. Report.*

*Sec. 107. Designation.*

*Sec. 108. Monitoring and quality assurance.*

*Sec. 109. Enhanced parent involvement and transition coordination with schools.*

*Sec. 110. Facilities and administrative requirements.*

*Sec. 111. Participation.*

*Sec. 112. Initiative on families with infants and toddlers.*

*Sec. 113. Appeals, notice, and hearing.*

*Sec. 114. Goals and priorities for training and technical assistance.*

*Sec. 115. Staff qualifications and development.*

*Sec. 116. Research, demonstrations, evaluation.*

*Sec. 117. Announcements and evaluations.*

*Sec. 118. Reports.*

- Sec. 119. Repeals.*  
*Sec. 120. Consultation with the Corporation for National and Community Service.*  
*Sec. 121. Study of benefits for Head Start employees.*  
*Sec. 122. Study of full-day and full-year Head Start programs.*  
*Sec. 123. State dependent care development programs.*  
*Sec. 124. Reauthorization of Child Development Associate Scholarship Assistance Act of 1985.*  
*Sec. 125. Technical and conforming amendments.*  
*Sec. 126. Effective date; application of amendments.*

#### *TITLE II—COMMUNITY SERVICES BLOCK GRANT AMENDMENTS*

- Sec. 201. Short title and references.*  
*Sec. 202. Authorizations of appropriations.*  
*Sec. 203. Discretionary authority of Secretary.*  
*Sec. 204. Community food and nutrition.*  
*Sec. 205. Instructional activities for low-income youth.*  
*Sec. 206. Amendment to Stewart B. McKinney Homeless Assistance Act.*  
*Sec. 207. Amendments to the Human Services Reauthorization Act of 1986.*  
*Sec. 208. Effective date.*

#### *TITLE III—LOW-INCOME HOME ENERGY ASSISTANCE AMENDMENTS*

- Sec. 301. Short title and references.*  
*Sec. 302. Statement of purpose.*  
*Sec. 303. Authorization of appropriations.*  
*Sec. 304. Emergency funds.*  
*Sec. 305. Authorized uses of funds.*  
*Sec. 306. Targeting of assistance to households with high home energy burdens.*  
*Sec. 307. Clarification of audit requirement.*  
*Sec. 308. Use of Department of Energy weatherization rules to achieve program consistency.*  
*Sec. 309. Matters to be described in annual application.*  
*Sec. 310. Report of funds available for obligation.*  
*Sec. 311. Miscellaneous and technical amendments.*  
*Sec. 312. Residential energy assistance challenge option (R.E.A.Ch.).*  
*Sec. 313. Sense of the Congress regarding appropriations for LIHEAP.*  
*Sec. 314. Effective date.*

#### *TITLE IV—COMMUNITY-BASED FAMILY RESOURCE PROGRAMS*

- Sec. 401. Short title.*  
*Sec. 402. Community-based family support and family resource programs.*  
*Sec. 403. Federal Council on Children, Youth, and Families.*  
*Sec. 404. Family Resource Act.*

## **TITLE I—HEAD START PROGRAMS**

### **SEC. 101. SHORT TITLE; REFERENCES IN TITLE.**

- (a) *SHORT TITLE.*—This title may be cited as the  
 “Head Start Act Amendments of 1994”.

1       (b) *REFERENCES.*—*Except as otherwise specifically*  
 2 *provided, whenever in this title an amendment or repeal*  
 3 *is expressed in terms of an amendment to, or a repeal of,*  
 4 *a section or other provision, the reference shall be considered*  
 5 *to be made to a section or other provision of the Head Start*  
 6 *Act (42 U.S.C. 9831 et seq.)*

7       **SEC. 102. DEFINITIONS.**

8       *Section 637 (42 U.S.C. 9832) is amended—*

9               (1) *by striking paragraphs (4) and (5);*

10              (2) *by adding after paragraph (11) the follow-*  
 11 *ing:*

12              “(12) *The term ‘family literacy services’ means*  
 13 *services and activities that include interactive literacy*  
 14 *activities between parents and their children, training*  
 15 *for parents on techniques for being the primary teach-*  
 16 *er of their children and full partners in the education*  
 17 *of their children, parent literacy training (including*  
 18 *training in English as a second language), and early*  
 19 *childhood education.*

20              “(13) *The term ‘Indian tribe’ means any tribe,*  
 21 *band, nation, pueblo, or other organized group or*  
 22 *community of Indians, including any Native village*  
 23 *described in section 3(c) of the Alaska Native Claims*  
 24 *Settlement Act (43 U.S.C. 1602(c)) or established*  
 25 *pursuant to such Act (43 U.S.C. 1601 et seq.), that*

1 *is recognized as eligible for the special programs and*  
2 *services provided by the United States to Indians be-*  
3 *cause of their status as Indians.”;*

4 (3) *by redesignating paragraphs (6), (7), (8),*  
5 *(9), (10), (11), (12), and (13) as paragraphs (7), (8),*  
6 *(9), (13), (5), (6), (4), and (10), respectively; and*

7 (4)(A) *by transferring paragraph (4), as so re-*  
8 *designated, and inserting the paragraph after para-*  
9 *graph (3);*

10 (B) *by transferring paragraphs (5) and (6), as*  
11 *so redesignated, and inserting the paragraphs after*  
12 *paragraph (4), as so redesignated;*

13 (C) *by transferring paragraph (10), as so redesi-*  
14 *gnated, and inserting the paragraph after paragraph*  
15 *(9), as so redesignated;*

16 (D) *by inserting after paragraph (10), as so re-*  
17 *designated, the following:*

18 “(11) *The term ‘local educational agency’ has the*  
19 *meaning given such term in the Elementary and Sec-*  
20 *ondary Education Act of 1965.*

21 “(12) *The term ‘migrant Head Start program’*  
22 *means a Head Start program that serves families*  
23 *who are engaged in agricultural work and who have*  
24 *changed their residence from one geographical loca-*  
25 *tion to another in the preceding 2-year period.”; and*

1           (E) by adding at the end the following:

2           “(14) The term ‘State educational agency’ has  
3           the meaning given such term in the Elementary and  
4           Secondary Education Act of 1965.”.

5   **SEC. 103. SERVICES.**

6           Section 638(a)(1) (42 U.S.C. 9833(a)(1)) is amended  
7   by striking “health, nutritional, educational, social, and  
8   other services” and inserting “health, education, parental  
9   involvement, nutritional, social, and other services”.

10   **SEC. 104. AUTHORIZATION OF APPROPRIATIONS.**

11          Section 639 (42 U.S.C. 9834) is amended—

12           (1) in subsection (a), by striking all that follows  
13          “subchapter” and inserting “such sums as may be  
14          necessary for fiscal years 1995, 1996, 1997, and  
15          1998.”; and

16           (2) by striking subsections (b) and (c) and in-  
17          serting the following:

18          “(b) From the amount appropriated under subsection  
19   (a), the Secretary shall make available—

20           “(1) \$35,000,000 for each of the fiscal years 1995  
21          through 1998—

22           “(A) to carry out the Head Start Transi-  
23          tion Project Act; and

24           “(B) to carry out activities authorized  
25          under section 642(d); and

1           “(2) not more than \$2,000,000 for fiscal year  
 2           1995, and such sums as may be necessary for each of  
 3           the fiscal years 1996 through 1998, to carry out longi-  
 4           tudinal research under section 649(e).”.

5   **SEC. 105. ALLOCATION OF FUNDS.**

6           (a) ALLOCATION AND USE OF FUNDS FOR QUALITY  
 7   IMPROVEMENT.—Section 640(a)(3) (42 U.S.C. 9835(a)(3))  
 8   is amended—

9           (1) by redesignating subparagraphs (A) and (B)  
 10          as subparagraphs (C) and (D), respectively;

11          (2) by striking “(3)(C)” and all that follows  
 12          through “quality improvement activities:” and insert-  
 13          ing the following:

14          “(3)(A)(i) In order to provide assistance for activities  
 15          specified in subparagraph (C) directed at the goals specified  
 16          in subparagraph (B), the Secretary shall reserve, from the  
 17          amount (if any) by which the funds appropriated under  
 18          section 639(a) for a fiscal year exceed the adjusted prior  
 19          year appropriation, a share equal to the sum of—

20               “(I) 25 percent of such excess amount; and

21               “(II) any additional amount the Secretary may  
 22          find necessary to address a demonstrated need for  
 23          such activities.

24          “(ii) As used in clause (i), the term ‘adjusted prior  
 25          year appropriation’ means, with respect to a fiscal year,

1 *the amount appropriated pursuant to section 639(a) for the*  
2 *preceding fiscal year, adjusted to reflect the percentage*  
3 *change in the Consumer Price Index for All Urban Consum-*  
4 *ers (issued by the Bureau of Labor Statistics) during such*  
5 *preceding fiscal year.*

6 *“(B) Funds reserved under this paragraph (referred to*  
7 *in this paragraph as ‘quality improvement funds’) shall be*  
8 *used to accomplish any or all of the following goals:*

9 *“(i) Ensuring that Head Start programs meet or*  
10 *exceed performance standards pursuant to section*  
11 *641A(a)(1)(A).*

12 *“(ii) Ensuring that such programs have ade-*  
13 *quate qualified staff, and that such staff are furnished*  
14 *adequate training, including developing skills in*  
15 *working with children with non-English language*  
16 *background, when appropriate.*

17 *“(iii) Ensuring that salary levels and benefits*  
18 *are adequate to attract and retain qualified staff for*  
19 *such programs.*

20 *“(iv) Using salary increases to improve staff*  
21 *qualifications, and to assist with the implementation*  
22 *of career development programs, for the staff of Head*  
23 *Start programs.*

24 *“(v) Improving community-wide strategic plan-*  
25 *ning and needs assessments for such programs.*

1           “(vi) Ensuring that the physical environments of  
 2           Head Start programs are conducive to providing ef-  
 3           fective program services to children and families, in-  
 4           cluding, where appropriate, services to families with  
 5           very young children.

6           “(vii) Making such other improvements in the  
 7           quality of such programs as the Secretary may des-  
 8           ignate.

9           “(C) Quality improvement funds shall be used to carry  
 10          out any or all of the following activities:”;

11           (3) in subparagraph (C), as redesignated in  
 12          paragraph (1), by adding at the end the following:

13           “(vii) Such other activities as the Secretary may  
 14          designate.”; and

15           (4) in subparagraph (D), as redesignated in  
 16          paragraph (1)—

17           (A) in clause (i)—

18           (i) in the matter preceding subclause  
 19           (I), by striking “for the first, second, and  
 20           third fiscal years for which funds are so re-  
 21           served”; and

22           (ii) in subclause (II), by inserting  
 23           “geographical areas specified in subsection  
 24           (a)(2)(B) and Indian and migrant Head  
 25           Start programs,” after “States,”;

1 (B) by striking clauses (ii) and (iii);

2 (C) in clause (iv)—

3 (i) by striking “To be expended” and  
4 all that follows through “reserved, funds”  
5 and inserting “Funds”;

6 (ii) by striking “clause (ii)” the first  
7 place it appears and inserting “clause (i)”;

8 (iii) by inserting before the period at  
9 the end of the first sentence, “, for expendi-  
10 ture for activities specified in subparagraph  
11 (C)”;

12 (iv) by striking the second sentence;

13 (D) in clause (vi), by striking “paragraphs  
14 (2), (4), and (5)” and inserting “paragraph (2)  
15 or (4)”;

16 (E) by striking clause (v) and redesignating  
17 clauses (iv) and (vi) as clauses (ii) and (iii), re-  
18 spectively.

19 (b) FUNDS SET-ASIDE.—Section 640(a) (42 U.S.C.  
20 9835(a)) is amended—

21 (1) in paragraph (1), by striking “through (5).”  
22 and inserting “through (4), and subject to paragraphs  
23 (5) and (6).”;

24 (2) in paragraph (2)—

1           (A) in subparagraph (A), by striking  
2           “1990” and inserting “1994”; and

3           (B) in subparagraph (D), by inserting “(in-  
4           cluding payments for all costs (other than com-  
5           pensation of Federal employees) of reviews of  
6           Head Start agencies and programs under section  
7           641A(c), and of activities related to the develop-  
8           ment and implementation of quality improve-  
9           ment plans under section 641A(d)(2))” after  
10          “Secretary”;

11          (3) in paragraph (3), by striking “paragraph  
12          (5)” each place it appears and inserting “paragraph  
13          (4)”;

14          (4) by striking paragraph (4), and redesignating  
15          paragraphs (5) and (6) as paragraphs (4) and (7),  
16          respectively;

17          (5) in paragraph (4), as redesignated in para-  
18          graph (4), by striking “The” and inserting “Subject  
19          to section 639(b), the”; and

20          (6) by adding after paragraph (4), as redesign-  
21          ated in paragraph (4), the following:

22          “(5)(A) From amounts reserved and allotted pursuant  
23          to paragraph (4), the Secretary shall reserve such sums as  
24          may be necessary to award the collaboration grants de-  
25          scribed in subparagraph (B).

1       “(B) From the reserved sums, the Secretary may  
2       award a collaboration grant to each State to facilitate col-  
3       laboration between State governments and Head Start pro-  
4       grams regarding activities carried out in the State under  
5       this subchapter, and other activities carried out in, and by,  
6       the State that are designed to benefit low-income children  
7       and families.

8       “(C) A State that receives a grant under subparagraph  
9       (B) shall—

10               “(i) appoint an individual to serve as a State li-  
11               aision between—

12                       “(I) agencies and individuals carrying out  
13               Head Start programs in the State;

14                       “(II) the State educational agency and local  
15               educational agencies; and

16                       “(III) other agencies and entities carrying  
17               out programs serving low-income children and  
18               families;

19               “(ii) involve the State Head Start Association in  
20               the selection of the individual, and involve the asso-  
21               ciation in determinations relating to the ongoing di-  
22               rection of the collaboration;

23               “(iii) ensure that the individual holds a position  
24               with sufficient authority and access to ensure that the

1       *collaboration described in subparagraph (B) is effective and involves a range of State agencies; and*

3           “(iv) ensure that the collaboration described in  
4       *subparagraph (B) involves coordination of Head*  
5       *Start services with health care, welfare, child care,*  
6       *education, libraries, and national service activities,*  
7       *and activities relating to children with disabilities.*

8           “(D) As used in this paragraph, the term ‘low-income’,  
9       *used with respect to children or families, shall not be consid-*  
10       *ered to refer only to children or families that meet the low-*  
11       *income criteria prescribed pursuant to section 645(a)(1)(A).*

12          “(6) From amounts reserved and allotted pursuant to  
13       *paragraphs (2) and (4), the Secretary shall use, for grants*  
14       *for programs described in section 645A(a), a portion of the*  
15       *combined total of such amounts equal to 3 percent for fiscal*  
16       *year 1995, 4 percent for each of fiscal years 1996 and 1997,*  
17       *and 5 percent for fiscal year 1998, of the amount appro-*  
18       *priated pursuant to section 639(a).”.*

19          (c) *CONSIDERATIONS FOR ALLOCATION OF FUNDS FOR*  
20       *PROGRAM EXPANSION.—Section 640(g) (42 U.S.C.*  
21       *9835(g)) is amended—*

22               (1) *by striking “(g)” and inserting “(g)(1)”;* and

23               (2) *by adding at the end the following:*

24               “(2) *For the purpose of expanding Head Start pro-*  
25       *grams, in allocating funds to an applicant within a State,*

1 *from amounts allotted to a State pursuant to subsection*  
2 *(a)(4), the Secretary shall take into consideration—*

3       “(A) *the quality of the applicant’s programs (in-*  
4 *cluding Head Start and other child care or child de-*  
5 *velopment programs) in existence on the date of the*  
6 *allocation, including, in the case of Head Start pro-*  
7 *grams in existence on the date of the allocation, the*  
8 *extent to which such programs meet or exceed per-*  
9 *formance standards and other requirements under*  
10 *this subchapter;*

11       “(B) *the applicant’s capacity to expand services*  
12 *(including, in the case of Head Start programs in ex-*  
13 *istence on the date of the allocation, whether the ap-*  
14 *plicant accomplished any prior expansions in an ef-*  
15 *fective and timely manner);*

16       “(C) *the extent to which the applicant has un-*  
17 *dertaken community-wide strategic planning and*  
18 *needs assessments involving other community organi-*  
19 *zations serving children and families (including orga-*  
20 *nizations serving families in whose homes English is*  
21 *not the language customarily spoken) and involving*  
22 *consultation with the State agency that administers*  
23 *early childhood development and education programs;*

24       “(D) *the extent to which the applicant has iden-*  
25 *tified a need to provide full-working-day or full cal-*

1        *endar year services based on a family and community*  
 2        *needs assessment consistent with the preceding para-*  
 3        *graph;*

4            *“(E) the numbers of eligible children in each*  
 5        *community who are not participating in a Head*  
 6        *Start program; and*

7            *“(F) the concentration of low-income families in*  
 8        *each community.*

9        *“(3) In determining the amount of funds reserved pur-*  
 10       *suant to subparagraph (A) or (B) of subsection (a)(2) to*  
 11       *be used for expanding Head Start programs under this sub-*  
 12       *chapter, the Secretary shall take into consideration, to the*  
 13       *extent appropriate, the factors specified in paragraph (2).”.*

14        *(d) TECHNICAL AMENDMENT.—Section 640(h) (42*  
 15       *U.S.C. 9835(h)) is amended by striking “Each Head Start*  
 16       *program may” and inserting “Financial assistance pro-*  
 17       *vided under this subchapter may be used by each Head*  
 18       *Start program to”.*

19        *(e) COMPENSATION; REGULATIONS; PRIORITY.—Sec-*  
 20       *tion 640 (42 U.S.C. 9835) is amended by adding at the*  
 21       *end the following:*

22            *“(j) Any agency that receives financial assistance*  
 23       *under this subchapter to improve the compensation of staff*  
 24       *who provide services under this subchapter shall use the fi-*  
 25       *nancial assistance to improve the compensation of such*

1 *staff, regardless of whether the agency has the ability to im-*  
 2 *prove the compensation of staff employed by the agency who*  
 3 *do not provide Head Start services.*

4       “(k) Regulations issued by the Secretary that require  
 5 a certain number of hours of service to be provided to chil-  
 6 dren in Head Start programs shall include such flexibility  
 7 as will permit Head Start agencies to satisfy such require-  
 8 ment through one or more of a variety of techniques, includ-  
 9 ing adjustments to the length of a daily session or to the  
 10 number of days of service.

11       “(l) With funds made available under section  
 12 640(a)(2) to migrant Head Start programs, the Secretary  
 13 shall give priority to migrant Head Start programs that  
 14 serve eligible children of migrant families whose work re-  
 15 quires them to relocate most frequently.”.

16 **SEC. 106. REPORT.**

17       Section 640A (42 U.S.C. 9835a) is repealed.

18 **SEC. 107. DESIGNATION.**

19       (a) INDIAN RESERVATIONS.—Section 641(b) (42  
 20 U.S.C. 9836(b)) is amended by inserting after “Indian res-  
 21 ervation” the following: “(including Indians in any area  
 22 designated by the Bureau of Indian Affairs as near-reserva-  
 23 tion)”.

24       (b) DESIGNATION OF AGENCIES.—Section 641(c) (42  
 25 U.S.C. 9836(c)) is amended—

1           (1) *by striking paragraphs (2) through (4);*

2           (2) *in the first sentence—*

3                 (A) *by inserting “(subject to paragraph*  
4                 (2))” before “, the Secretary shall give priority”;

5           *and*

6                 (B) *by striking “unless” and all that follows*  
7                 *through the end of subparagraph (A) and insert-*  
8                 *ing the following: “unless the Secretary makes a*  
9                 *finding that the agency involved fails to meet*  
10                *program, financial management, and other re-*  
11                *quirements established by the Secretary.”;*

12           (3) *by redesignating subparagraph (B) as para-*  
13           *graph (2);*

14           (4) *in paragraph (2), as so redesignated—*

15                 (A) *by striking “except that, if” and insert-*  
16                 *ing “If”; and*

17                 (B) *by striking “subparagraph (A)” and in-*  
18                 *serting “paragraph (1)”;*

19           (5) *by striking “Notwithstanding any other pro-*  
20           *vision of this paragraph” and inserting the following:*

21           *“(3) Notwithstanding any other provision of this sub-*  
22           *section”;* *and*

23           (6) *by aligning the margins of paragraph (2), as*  
24           *so redesignated, with the margins of paragraph (3).*

1       (c) *CONSIDERATIONS IN DESIGNATING NEW HEAD*  
 2 *START AGENCIES.*—Section 641(d) (42 U.S.C. 9836(d)) is  
 3 amended—

4           (1) in the first sentence, by striking all that pre-  
 5 cedes “then the Secretary” and inserting “If no entity  
 6 in a community is entitled to the priority specified  
 7 in subsection (c),”;

8           (2) by striking the second sentence;

9           (3) in the third sentence—

10           (A) in the matter preceding paragraph (1),  
 11 by striking “and subject to the preceding sen-  
 12 tence”;

13           (B) in paragraph (3), by inserting “, in-  
 14 cluding Even Start programs,” after “preschool  
 15 programs”; and

16           (C) in paragraph (4), to read as follows:

17           “(4) the plan of such applicant—

18           “(A) to seek the involvement of parents of  
 19 participating children in activities designed to  
 20 help such parents become full partners in the  
 21 education of their children;

22           “(B) to afford such parents the opportunity  
 23 to participate in the development, conduct, and  
 24 overall performance of the program at the local  
 25 level;

1           “(C) to offer (directly or through referral to  
 2           local entities, such as public and school libraries  
 3           and entities carrying out Even Start programs  
 4           under part B of chapter 1 of title I of the Ele-  
 5           mentary and Secondary Education Act of 1965  
 6           (20 U.S.C. 2741 et seq.)) to such parents—

7                       “(i) family literacy services; and

8                       “(ii) parenting skills training;

9           “(D) at the option of such applicant, to  
 10          offer (directly or through referral to local enti-  
 11          ties) to such parents—

12                      “(i) parental social self-sufficiency  
 13                      training;

14                      “(ii) substance abuse counseling;

15                      “(iii) training in nonpunitive dis-  
 16                      cipline techniques that are age appropriate,  
 17                      consistent, and positive for the child;

18                      “(iv) training in basic child develop-  
 19                      ment;

20                      “(v) assistance in developing commu-  
 21                      nication skills;

22                      “(vi) opportunities for parents to share  
 23                      experiences with other parents, or

24                      “(vii) any other activity designed to  
 25                      help such parents understand the impor-

1            *tance of their involvement in the education*  
 2            *of their children and to help such parents*  
 3            *become full partners in the education of*  
 4            *their children; and*

5            *“(E) to provide, with respect to each par-*  
 6            *ticipating family, a family needs assessment that*  
 7            *includes consultation with such parents about*  
 8            *the benefits of parent involvement and about the*  
 9            *activities described in subparagraphs (C) and*  
 10           *(D) in which such parents may choose to become*  
 11           *involved (taking into consideration their specific*  
 12           *family needs, work schedules, and other respon-*  
 13           *sibilities);”;*

14           *(4) in paragraph (7)—*

15           *(A) by striking “non-English language chil-*  
 16           *dren” and inserting “non-English language*  
 17           *background children and their families”; and*

18           *(B) by inserting “and” after the semicolon;*

19           *(5) by striking paragraph (8); and*

20           *(6) by redesignating paragraph (9) as para-*  
 21           *graph (8).*

22           *(d) CONFORMING AMENDMENT.—Section 641 (42*  
 23           *U.S.C. 9836) is amended—*

24           *(1) by striking subsection (f); and*

1           (2) by redesignating subsection (g) as subsection  
2           (f).

3   **SEC. 108. MONITORING AND QUALITY ASSURANCE.**

4           The Act is amended by inserting after section 641 (42  
5   U.S.C. 9836) the following:

6   **“SEC. 641A. QUALITY STANDARDS; MONITORING OF HEAD**  
7           **START AGENCIES AND PROGRAMS.**

8           “(a) *QUALITY STANDARDS.*—

9           “(1) *ESTABLISHMENT OF STANDARDS.*—The Sec-  
10   retary shall establish by regulation standards appli-  
11   cable to Head Start agencies, programs, and projects  
12   under this subchapter, including—

13           “(A) *performance standards with respect to*  
14   *services required to be provided, including*  
15   *health, education, parental involvement, nutri-*  
16   *tional, social, transition-to-elementary-school,*  
17   *and other services;*

18           “(B) *administrative and financial manage-*  
19   *ment standards, including standards that ad-*  
20   *dress recordkeeping and file maintenance prac-*  
21   *tices;*

22           “(C) *standards relating to the condition*  
23   *and location of facilities for such agencies, pro-*  
24   *grams, and projects;*

1           “(D) standards for the provision of services  
2           to families with very young children; and

3           “(E) such other standards as the Secretary  
4           finds to be appropriate.

5           “(2) MINIMUM REQUIREMENTS.—The regulations  
6           promulgated under this subsection shall establish the  
7           minimum levels of overall accomplishment that a  
8           Head Start agency shall achieve in order to meet the  
9           standards specified in paragraph (1).

10          “(3) CONSIDERATIONS IN DEVELOPING STAND-  
11          ARDS.—In developing the regulations required under  
12          paragraph (1), the Secretary shall—

13               “(A) consult with experts in the fields of  
14               child development, early childhood education,  
15               child health care, family services (including lin-  
16               guistically, culturally, and developmentally ap-  
17               propriate services to non-English language back-  
18               ground children and their families), administra-  
19               tion, and financial management, and with per-  
20               sons with experience in the operation of Head  
21               Start programs;

22               “(B) take into consideration—

23                       “(i) past experience with use of the  
24                       standards in effect under this subchapter on  
25                       the date of enactment of this section;

1           “(ii) changes over the period since the  
2           date of enactment of this subchapter in the  
3           circumstances and problems typically fac-  
4           ing children and families served by Head  
5           Start agencies;

6           “(iii) developments concerning best  
7           practices with respect to child development,  
8           children with disabilities, family services,  
9           program administration, and financial  
10          management;

11          “(iv) guidelines and standards cur-  
12          rently in effect or under consideration that  
13          promote child health services, and projected  
14          needs of expanding Head Start programs;

15          “(v) changes in the population of chil-  
16          dren who are eligible to participate in Head  
17          Start programs, including the language  
18          background and family structure of such  
19          children; and

20          “(vi) the need for, and state-of-the-art  
21          developments relating to, local policies and  
22          activities designed to ensure that children  
23          participating in Head Start programs  
24          make a successful transition to public  
25          schools; and

1           “(C)(i) not later than 1 year after the date  
2           of enactment of this section, review and revise as  
3           necessary the performance standards in effect  
4           under section 651(b) on the day before the date  
5           of enactment of this section; and

6           “(ii) ensure that any such revisions in the  
7           performance standards will not result in the  
8           elimination of or any reduction in the scope or  
9           types of health, education, parental involvement,  
10          nutritional, social, or other services required to  
11          be provided under such standards as in effect on  
12          November 2, 1978.

13          “(4) *STANDARDS RELATING TO OBLIGATIONS TO*  
14          *DELEGATE AGENCIES.*—In developing standards  
15          under this subsection, the Secretary shall describe the  
16          obligations of a Head Start agency to an agency (re-  
17          ferred to in this subchapter as the ‘delegate agency’)  
18          to which the Head Start agency has delegated respon-  
19          sibility for providing services under this subchapter  
20          and determine whether the Head Start agency com-  
21          plies with the standards. The Secretary shall consider  
22          such compliance during the review described in sub-  
23          section (c)(1)(A) and in determining whether to  
24          renew financial assistance to the Head Start agency  
25          under this subchapter.

1       “(b) *PERFORMANCE MEASURES.*—

2               “(1) *IN GENERAL.*—Not later than 1 year after  
3       the date of enactment of this section, the Secretary, in  
4       consultation with representatives of Head Start agen-  
5       cies and with experts in the fields of child develop-  
6       ment, family services, and program management,  
7       shall develop methods and procedures for measuring,  
8       annually and over longer periods, the quality and ef-  
9       fectiveness of programs operated by Head Start agen-  
10      cies (referred to in this subchapter as ‘performance  
11      measures’).

12              “(2) *DESIGN OF MEASURES.*—The performance  
13      measures developed under this subsection shall be de-  
14      signed—

15              “(A) to assess the various services provided  
16      by Head Start programs and, to the extent the  
17      Secretary finds appropriate, administrative and  
18      financial management practices of such pro-  
19      grams;

20              “(B) to be adaptable for use in self-assess-  
21      ment and peer review of individual Head Start  
22      agencies and programs; and

23              “(C) for other program purposes as deter-  
24      mined by the Secretary.

1           “(3) *USE OF MEASURES.*—*The Secretary shall*  
 2           *use the performance measures developed pursuant to*  
 3           *this subsection—*

4                   “(A) *to identify strengths and weaknesses in*  
 5                   *the operation of Head Start programs nationally*  
 6                   *and by region; and*

7                   “(B) *to identify problem areas that may re-*  
 8                   *quire additional training and technical assist-*  
 9                   *ance resources.*

10          “(c) *MONITORING OF LOCAL AGENCIES AND PRO-*  
 11          *GRAMS.*—

12               “(1) *IN GENERAL.*—*In order to determine wheth-*  
 13               *er Head Start agencies meet standards established*  
 14               *under this subchapter with respect to program, ad-*  
 15               *ministrative, financial management, and other re-*  
 16               *quirements, the Secretary shall conduct the following*  
 17               *reviews of designated Head Start agencies, and of the*  
 18               *Head Start programs operated by such agencies:*

19                   “(A) *A full review of each such agency at*  
 20                   *least once during each 3-year period.*

21                   “(B) *A review of each newly designated*  
 22                   *agency immediately after the completion of the*  
 23                   *first year such agency carries out a Head Start*  
 24                   *program.*

1           “(C) Followup reviews including prompt re-  
 2           turn visits to agencies and programs that fail to  
 3           meet the standards.

4           “(D) Other reviews as appropriate.

5           “(2) CONDUCT OF REVIEWS.—The Secretary  
 6           shall ensure that reviews described in subparagraphs  
 7           (A) through (C) of paragraph (1)—

8           “(A) are performed, to the maximum extent  
 9           practicable, by employees of the Department of  
 10          Health and Human Services who are knowledge-  
 11          able about Head Start programs and the diverse  
 12          (including linguistic and cultural) needs of eligi-  
 13          ble children and their families; and

14          “(B) are supervised by such an employee at  
 15          the site of such Head Start agency.

16          “(d) CORRECTIVE ACTION; TERMINATION.—

17          “(1) DETERMINATION.—If the Secretary deter-  
 18          mines, on the basis of a review pursuant to subsection  
 19          (c), that a Head Start agency designated pursuant to  
 20          section 641 fails to meet the standards described in  
 21          subsection (b), the Secretary shall—

22          “(A) inform the agency of the deficiencies  
 23          that shall be corrected;

24          “(B) with respect to each identified defi-  
 25          ciency, require the agency—

1           “(i) to correct the deficiency imme-  
2           diately; or

3           “(ii) at the discretion of the Secretary  
4           (taking into consideration the seriousness of  
5           the deficiency and the time reasonably re-  
6           quired to correct the deficiency), to comply  
7           with the requirements of paragraph (2) con-  
8           cerning a quality improvement plan; and

9           “(C) initiate proceedings to terminate the  
10          designation of the agency unless the agency cor-  
11          rects the deficiency.

12         “(2) QUALITY IMPROVEMENT PLAN.—

13                 “(A) AGENCY RESPONSIBILITIES.—In order  
14          to retain a designation as a Head Start agency  
15          under this subchapter, a Head Start agency that  
16          is the subject of a determination described in  
17          paragraph (1) (other than an agency able to cor-  
18          rect a deficiency immediately) shall—

19                 “(i) develop in a timely manner, ob-  
20          tain the approval of the Secretary regard-  
21          ing, and implement a quality improvement  
22          plan that specifies—

23                 “(I) the deficiencies to be cor-  
24          rected;

1                   “(II) the actions to be taken to  
2                   correct such deficiencies; and

3                   “(III) the timetable for accom-  
4                   plishment of the corrective actions  
5                   specified; and

6                   “(ii) eliminate each deficiency identi-  
7                   fied, not later than the date for elimination  
8                   of such deficiency specified in such plan  
9                   (which shall not be later than 1 year after  
10                  the date the agency received notice of the de-  
11                  termination and of the specific deficiency to  
12                  be corrected).

13                  “(B) *SECRETARIAL RESPONSIBILITY.*—Not  
14                  later than 30 days after receiving from a Head  
15                  Start agency a proposed quality improvement  
16                  plan pursuant to subparagraph (A), the Sec-  
17                  retary shall either approve such proposed plan or  
18                  specify the reasons why the proposed plan cannot  
19                  be approved.

20                  “(3) *TRAINING AND TECHNICAL ASSISTANCE.*—  
21                  The Secretary shall provide training and technical  
22                  assistance to Head Start agencies with respect to the  
23                  development or implementation of such quality im-  
24                  provement plans to the extent the Secretary finds such

1        *provision to be feasible and appropriate given avail-*  
 2        *able funding and other statutory responsibilities.*

3        *“(e) SUMMARIES OF MONITORING OUTCOMES.—Not*  
 4        *later than 90 days after the end of each fiscal year, the*  
 5        *Secretary shall publish a summary report on the findings*  
 6        *of reviews conducted under subsection (c) and on the out-*  
 7        *comes of quality improvement plans implemented under*  
 8        *subsection (d), during such fiscal year.”.*

9        **SEC. 109. ENHANCED PARENT INVOLVEMENT AND TRANSI-**  
 10        **TION COORDINATION WITH SCHOOLS.**

11        *Section 642 (42 U.S.C. 9837) is amended—*

12                *(1) by amending subsection (b) to read as fol-*  
 13        *lows:*

14        *“(b) In order to be so designated, a Head Start agency*  
 15        *shall also—*

16                *“(1) establish effective procedures by which par-*  
 17        *ents and area residents concerned will be enabled to*  
 18        *directly participate in decisions that influence the*  
 19        *character of programs affecting their interests;*

20                *“(2) provide for their regular participation in*  
 21        *the implementation of such programs;*

22                *“(3) provide technical and other support needed*  
 23        *to enable parents and area residents to secure on their*  
 24        *own behalf available assistance from public and pri-*  
 25        *vate sources;*

1           “(4) seek the involvement of parents of partici-  
2       pating children in activities designed to help such  
3       parents become full partners in the education of their  
4       children, and to afford such parents the opportunity  
5       to participate in the development, conduct, and over-  
6       all performance of the program at the local level;

7           “(5) offer (directly or through referral to local  
8       entities, such as entities carrying out Even Start pro-  
9       grams under part B of chapter 1 of title I of the Ele-  
10      mentary and Secondary Education Act of 1965 (20  
11      U.S.C. 2741 et seq.)), to parents of participating chil-  
12      dren, family literacy services and parenting skills  
13      training;

14          “(6) at the option of such agency, offer (directly  
15      or through referral to local entities), to such parents,  
16      parental social self-sufficiency training, substance  
17      abuse counseling, training in nonpunitive discipline  
18      techniques that are age appropriate, consistent, and  
19      positive for the child, training in basic child develop-  
20      ment, assistance in developing communication skills,  
21      opportunities for parents to share experiences with  
22      other parents, regular in-home visitation for families  
23      at risk of child abuse and neglect, or any other activ-  
24      ity designed to help such parents become full partners  
25      in the education of their children;

1           “(7) provide, with respect to each participating  
2           family, a family needs assessment that includes con-  
3           sultation with such parents about the benefits of par-  
4           ent involvement and about the activities described in  
5           paragraphs (4) through (6) in which such parents  
6           may choose to be involved (taking into consideration  
7           their specific family needs, work schedules, and other  
8           responsibilities);

9           “(8) establish procedures to seek reimbursement,  
10          to the extent feasible, from other agencies for services  
11          for which any such other agency is responsible, which  
12          are provided to a Head Start participant by the  
13          Head Start agency;

14          “(9) consider providing services to assist younger  
15          siblings of children participating in its Head Start  
16          program to obtain health services from other sources;  
17          and

18          “(10) perform community outreach to encourage  
19          individuals previously unaffiliated with Head Start  
20          programs to participate in its Head Start program  
21          as volunteers.”;

22          (2) in subsection (c)—

23                 (A) by striking “schools that will subse-  
24                 quently serve children in Head Start pro-  
25                 grams,”; and

1                   (B) by inserting “, including Even Start  
2                   programs,” after “other programs”; and

3                   (3) by adding after subsection (c) the following:

4                   “(d)(1) Each Head Start agency shall carry out the  
5                   actions specified in this subsection, to the extent feasible and  
6                   appropriate in the circumstances (including the extent to  
7                   which such agency is able to secure the cooperation of par-  
8                   ents and schools) to enable children to maintain the devel-  
9                   opmental gains achieved in Head Start programs and to  
10                  build upon such gains in further schooling.

11                  “(2) The Head Start agency shall take steps to coordi-  
12                  nate with the local educational agency (as defined in the  
13                  Elementary and Secondary Education Act of 1965) serving  
14                  the community involved and with schools in which children  
15                  participating in a Head Start program operated by such  
16                  agency will enroll following such program, including—

17                       “(A) developing and implementing a systematic  
18                       procedure for transferring, with parental consent,  
19                       Head Start program records for each participating  
20                       child to the school in which such child will enroll;

21                       “(B) establishing channels of communication be-  
22                       tween Head Start staff and their counterparts in the  
23                       schools (including teachers, social workers, and health  
24                       staff) to facilitate coordination of programs;

1           “(C) conducting meetings involving parents, kin-  
2           dergarten or elementary school teachers, and Head  
3           Start program teachers to discuss the developmental  
4           and other needs of individual children;

5           “(D) organizing and participating in joint tran-  
6           sition-related training of school staff, Head Start  
7           staff, and parents;

8           “(E) providing transportation and using facili-  
9           ties; and

10          “(F) on the request of the local educational agen-  
11          cy, providing noneducational services to such chil-  
12          dren.

13          “(3) In order to promote the continued involvement of  
14          parents of children who participate in Head Start pro-  
15          grams in the education of their children upon transition  
16          to school, the Head Start agency shall—

17               “(A) provide training to such parents—

18                   “(i) to inform such parents about their  
19                   rights and responsibilities concerning the edu-  
20                   cation of their children; and

21                   “(ii) to enable such parents to understand  
22                   and work with schools in order to communicate  
23                   with teachers and other school personnel, to sup-  
24                   port the school work of their children, and to

1        *participate as appropriate in decisions relating*  
 2        *to the education of their children; and*

3        *“(B) take other actions, as appropriate and fea-*  
 4        *sible, to support the active involvement of such par-*  
 5        *ents with schools, school personnel, and school-related*  
 6        *organizations.*

7        *“(4) The Secretary, in cooperation with the Secretary*  
 8        *of Education, shall—*

9            *“(A) evaluate the effectiveness of the projects and*  
 10        *activities funded under the Head Start Transition*  
 11        *Project Act (42 U.S.C. 9855 et seq.);*

12            *“(B) disseminate to Head Start agencies infor-*  
 13        *mation (including information from the evaluation*  
 14        *required by subparagraph (A)) on effective policies*  
 15        *and activities relating to the transition of children*  
 16        *from Head Start programs to public schools; and*

17            *“(C) provide technical assistance to such agen-*  
 18        *cies to promote and assist such agencies to adopt and*  
 19        *implement such effective policies and activities.”.*

20        **SEC. 110. FACILITIES AND ADMINISTRATIVE REQUIRE-**  
 21        **MENTS.**

22        *Section 644 (42 U.S.C. 9839) is amended—*

23            *(1) in subsection (d), by striking “guidelines, in-*  
 24        *structions,”;*

25            *(2) in subsection (f)—*

1                   (A) in paragraph (2), by striking  
2                   “640(a)(3)(A)(v)” and inserting  
3                   “640(a)(3)(C)(v)”; and

4                   (B) by adding at the end the following:

5           “(3) Upon a determination by the Secretary that suit-  
6 able facilities are not otherwise available to Indian tribes  
7 to carry out Head Start programs, and that the lack of  
8 suitable facilities will inhibit the operation of such pro-  
9 grams, the Secretary, in the discretion of the Secretary,  
10 may authorize the use of financial assistance, from the  
11 amount reserved under section 640(a)(2)(A), to make pay-  
12 ments for the purchase of facilities owned by such tribes.  
13 The amount of such a payment for such a facility shall  
14 not exceed the fair market value of the facility.”; and

15                   (3) by adding at the end the following:

16           “(g) In all personnel actions of the American Indian  
17 Programs Branch of the Head Start Bureau of the Admin-  
18 istration for Children and Families, the Secretary shall give  
19 the same preference to individuals who are members of an  
20 Indian tribe as the Secretary gives to a preference eligible,  
21 as described in section 2108(3)(C) of title 5 of the United  
22 States Code. The Secretary shall take such additional ac-  
23 tions as may be necessary to promote recruitment of such  
24 individuals for employment in the Administration.”.

1 **SEC. 111. PARTICIPATION.**

2 *Section 645 (42 U.S.C. 9840) is amended by adding*  
3 *at the end the following:*

4 *“(d)(1) An Indian tribe that—*

5 *“(A) operates a Head Start program;*

6 *“(B) enrolls as participants in the program all*  
7 *children in the community served by the tribe (in-*  
8 *cluding a community with a near-reservation des-*  
9 *ignation, as defined by the Bureau of Indian Affairs)*  
10 *from families that meet the low-income criteria pre-*  
11 *scribed under subsection (a)(1)(A); and*

12 *“(C) has the resources to enroll additional chil-*  
13 *dren in the community who do not meet the low-in-*  
14 *come criteria;*

15 *may enroll such additional children in a Head Start pro-*  
16 *gram, in accordance with this subsection, if the program*  
17 *predominantly serves children who meet the low-income cri-*  
18 *teria.*

19 *“(2) The Indian tribe shall enroll the children in the*  
20 *Head Start program in accordance with such requirements*  
21 *as the Secretary may specify by regulation promulgated*  
22 *after consultation with Indian tribes.*

23 *“(3) In providing services through a Head Start pro-*  
24 *gram to such children, the Indian tribe may not use funds*  
25 *that the Secretary has determined, in accordance with sec-*

tion 640(g)(3), are to be used for expanding Head Start programs under this subchapter.”.

**SEC. 112. INITIATIVE ON FAMILIES WITH INFANTS AND TODDLERS.**

(a) *ESTABLISHMENT.*—The Act is amended by adding after section 645 (42 U.S.C. 9840) the following:

**“SEC. 645A. PROGRAMS FOR FAMILIES WITH INFANTS AND TODDLERS.**

“(a) *IN GENERAL.*—The Secretary shall make grants, in accordance with this section for—

“(1) programs providing family-centered services for low-income families with very young children designed to promote the development of the children, and to enable their parents to fulfill their roles as parents and to move toward self-sufficiency; and

“(2) provision of training and technical assistance to entities carrying out programs, and evaluation of programs, that were supported under the Comprehensive Child Development Act (42 U.S.C. 9881 et seq.), as in effect on the day before the date of enactment of this section.

“(b) *SCOPE AND DESIGN OF PROGRAMS.*—In carrying out a program described in subsection (a), an entity receiving assistance under this section shall—

1           “(1) provide, either directly or through referral,  
2           early, continuous, intensive, and comprehensive child  
3           development and family support services that will en-  
4           hance the physical, social, emotional, and intellectual  
5           development of participating children;

6           “(2) ensure that the level of services provided to  
7           families responds to their needs and circumstances;

8           “(3) promote positive parent-child interactions;

9           “(4) provide services to parents to support their  
10          role as parents and to help the families move toward  
11          self-sufficiency (including educational and employ-  
12          ment services as appropriate);

13          “(5) coordinate services with services provided by  
14          programs in the State and programs in the commu-  
15          nity (including transition-to-school programs and  
16          linkages with programs of other agencies, including  
17          local educational agencies serving families with in-  
18          fants and toddlers) to ensure a comprehensive array  
19          of services (such as health and mental health services);

20          “(6) ensure formal linkages with local Head  
21          Start programs in order to provide for continuity of  
22          services for children and families;

23          “(7) in the case of a Head Start agency that op-  
24          erates a program and that also provides Head Start  
25          services through the age of mandatory school attend-

1        *ance, ensure that children and families participating*  
 2        *in the program receive such services through such age;*  
 3        *and*

4            *“(8) meet such other requirements concerning de-*  
 5        *sign and operation of the program described in sub-*  
 6        *section (a) as the Secretary may establish.*

7        *“(c) PERSONS ELIGIBLE TO PARTICIPATE.—Persons*  
 8        *who may participate in programs described in subsection*  
 9        *(a)(1) include—*

10            *“(1) pregnant women; and*

11            *“(2) families with children under age 3 (or*  
 12        *under age 5, in the case of children served by an en-*  
 13        *tity specified in subsection (e)(3));*

14        *who meet the income criteria specified for families in sec-*  
 15        *tion 645(a)(1).*

16        *“(d) ELIGIBLE SERVICE PROVIDERS.—To be eligible*  
 17        *to receive assistance under this section, an entity shall sub-*  
 18        *mit an application to the Secretary at such time, in such*  
 19        *manner, and containing such information as the Secretary*  
 20        *may require. Entities that may apply to carry out activi-*  
 21        *ties under this section include—*

22            *“(1) entities operating Head Start programs*  
 23        *under this subchapter;*

24            *“(2) entities that, on the day before the date of*  
 25        *enactment of this section, were operating—*

1           “(A) Parent-Child Centers receiving finan-  
 2           cial assistance under section 640(a)(4), as in ef-  
 3           fect on such date; or

4           “(B) programs receiving financial assist-  
 5           ance under the Comprehensive Child Develop-  
 6           ment Act, as in effect on such date; and

7           “(3) other public entities, and nonprofit private  
 8           entities, capable of providing child and family serv-  
 9           ices that meet the standards for participation in pro-  
 10          grams under this subchapter and meet such other ap-  
 11          propriate requirements relating to the activities under  
 12          this section as the Secretary may establish.

13          “(e) TIME-LIMITED PRIORITY FOR CERTAIN ENTI-  
 14          TIES.—

15               “(1) IN GENERAL.—From amounts allotted pur-  
 16               suant to paragraphs (2) and (4) of section 640(a), the  
 17               Secretary shall provide financial assistance in accord-  
 18               ance with paragraphs (2) through (4).

19               “(2) PARENT-CHILD CENTERS.—The Secretary  
 20               shall make financial assistance available under this  
 21               section for each of fiscal years 1995, 1996, and 1997  
 22               to any entity that—

23                       “(A) complies with subsection (b); and

24                       “(B) received funding as a Parent-Child  
 25               Center pursuant to section 640(a)(4), as in effect

1           *on the day before the date of enactment of this*  
2           *section, for fiscal year 1994.*

3           “(3) *COMPREHENSIVE CHILD DEVELOPMENT*  
4           *CENTERS.—*

5           “(A) *In the case of an entity that received*  
6           *a grant for fiscal year 1994 to operate a project*  
7           *under the Comprehensive Child Development Act,*  
8           *the Secretary—*

9           “(i) *shall make financial assistance*  
10           *available under this section, in a com-*  
11           *parable amount and scope to the assistance*  
12           *provided for fiscal year 1994, for the dura-*  
13           *tion of the project period specified in the*  
14           *grant award to such entity under such Act;*  
15           *and*

16           “(ii) *shall permit such entity, in car-*  
17           *rying out activities assisted under this sec-*  
18           *tion, to serve children from birth through*  
19           *age 5.*

20           “(B) *In the case of an entity that received*  
21           *a grant for fiscal year 1989 to operate a project*  
22           *under the Comprehensive Child Development Act,*  
23           *the Secretary shall make assistance available*  
24           *under this section for each of fiscal years 1995,*

1           1996, and 1997 to any entity that complies with  
2           subsection (b).

3           “(4) *EVALUATIONS, TRAINING, AND TECHNICAL*  
4           *ASSISTANCE.*—The Secretary shall make financial as-  
5           sistance available under this section as necessary to  
6           provide for the evaluation of, and furnishing of train-  
7           ing and technical assistance to, programs specified in  
8           paragraph (3)(A).

9           “(f) *SELECTION OF OTHER GRANT RECIPIENTS.*—  
10          From the balance remaining of the portion specified in sec-  
11          tion 640(a)(6), after making grants to the eligible entities  
12          specified in subsection (e), the Secretary shall award grants  
13          under this subsection on a competitive basis to applicants  
14          meeting the criteria specified in subsection (d) (giving pri-  
15          ority to entities with a record of providing early, continu-  
16          ous, and comprehensive childhood development and family  
17          services).

18          “(g) *DISTRIBUTION.*—In awarding grants to eligible  
19          applicants under this section, the Secretary shall—

20                 “(1) ensure an equitable national geographic dis-  
21                 tribution of the grants; and

22                 “(2) award grants to applicants proposing to  
23                 serve communities in rural areas and to applicants  
24                 proposing to serve communities in urban areas.

25          “(h) *SECRETARIAL RESPONSIBILITIES.*—

1           “(1) *GUIDELINES.*—Not later than September  
 2           30, 1994, the Secretary shall develop program guide-  
 3           lines concerning the content and operation of pro-  
 4           grams assisted under this section—

5                   “(A) in consultation with experts in early  
 6           childhood development, experts in health, and ex-  
 7           perts in family services; and

8                   “(B) taking into consideration the knowl-  
 9           edge and experience gained from other early  
 10          childhood programs, including programs under  
 11          the Comprehensive Child Development Act, and  
 12          from migrant Head Start programs that serve a  
 13          large number of infants and toddlers.

14          “(2) *STANDARDS.*—Not later than December 30,  
 15          1994, the Secretary shall develop and publish per-  
 16          formance standards for programs assisted under this  
 17          section, and a grant announcement based on the  
 18          guidelines developed under paragraph (1).

19          “(3) *MONITORING, TRAINING, TECHNICAL ASSIST-*  
 20          *ANCE, AND EVALUATION.*—In order to ensure the suc-  
 21          cessful operation of programs assisted under this sec-  
 22          tion, the Secretary shall use funds from the balance  
 23          described in subsection (f) to monitor the operation of  
 24          such programs, evaluate their effectiveness, and pro-

1        *vide training and technical assistance tailored to the*  
 2        *particular needs of such programs.”.*

3        (b) *CONSOLIDATION.*—(1) *In recognition that the Com-*  
 4        *prehensive Child Development Centers Act has dem-*  
 5        *onstrated positive results, and that its purposes and func-*  
 6        *tions have been consolidated into section 645A of the Head*  
 7        *Start Act, the Comprehensive Child Development Centers*  
 8        *Act of 1988 (42 U.S.C. 9801 note) and the Comprehensive*  
 9        *Child Development Act (42 U.S.C. 9881–9887) are repealed*  
 10       *by paragraph (2).*

11       (2)(A) *Part E of title II of the Augustus F. Hawkins-*  
 12       *Robert T. Stafford Elementary and Secondary School*  
 13       *Amendments of 1988 (Public Law 100–297; 102 Stat. 325)*  
 14       *is repealed.*

15       (B) *Subchapter F of chapter 8 of subtitle A of title*  
 16       *VI of the Omnibus Budget Reconciliation Act of 1981 (Pub-*  
 17       *lic Law 97–35; 42 U.S.C. 9801 note, et seq.) is repealed.*

18       (c) *CONFORMING AMENDMENT.*—*Section 638 of the*  
 19       *Head Start Act (42 U.S.C. 9833) is amended—*

20                (1) *in subsection (a) by striking “(a)”;* and

21                (2) *by striking subsection (b).*

22       **SEC. 113. APPEALS, NOTICE, AND HEARING.**

23       (a) *MEDIATION AND HEARING FOR DISPUTES WITH*  
 24       *DELEGATE AGENCIES.*—*Section 646(a) (42 U.S.C.*  
 25       *9841(a)) is amended—*

1           (1) at the end of paragraph (2), by striking  
2           “and”;

3           (2) at the end of paragraph (3), by striking the  
4           period and inserting “; and”; and

5           (3) by adding at the end the following:

6           “(4) the Secretary shall develop and publish pro-  
7           cedures (including mediation procedures) to be used  
8           in order to—

9                   “(A) resolve in a timely manner conflicts  
10           potentially leading to adverse action between—

11                           “(i) recipients of financial assistance  
12                           under this subchapter; and

13                           “(ii) delegate agencies or Head Start  
14                           Parent Policy Councils; and

15                           “(B) avoid the need for an administrative  
16                           hearing.”.

17           (b) *TERMINATION OF DESIGNATION NOT STAYED*  
18           *PENDING APPEAL.*—Section 646 (42 U.S.C. 9841) is  
19           amended by striking subsection (b) and inserting the follow-  
20           ing:

21                   “(b) In prescribing procedures for the mediation de-  
22                   scribed in subsection (a)(4), the Secretary shall specify—

23                           “(1) the date by which a Head Start agency en-  
24                           gaged in a conflict described in subsection (a)(4) will

1       *notify the appropriate regional office of the Depart-*  
2       *ment of the conflict;*

3               *“(2) a reasonable period for the mediation;*

4               *“(3) a timeline for an administrative hearing, if*  
5       *necessary, to resolve the conflict; and*

6               *“(4) a timeline by which the person conducting*  
7       *the administrative hearing shall issue a decision*  
8       *based on the hearing.*

9       *“(c) In any case in which a termination, reduction,*  
10   *or suspension of financial assistance under this subchapter*  
11   *is upheld in an administrative hearing under this section,*  
12   *such termination, reduction, or suspension shall not be*  
13   *stayed pending any judicial appeal of such administrative*  
14   *decision.*

15       *“(d)(1) The Secretary shall by regulation specify a*  
16   *process by which an Indian tribe may identify and estab-*  
17   *lish an alternative agency, and request that the alternative*  
18   *agency be designated under section 641 as the Head Start*  
19   *agency providing services to the tribe, if—*

20               *“(A) the Secretary terminates financial assist-*  
21       *ance under section 646 to the only agency that was*  
22       *receiving financial assistance to provide Head Start*  
23       *services to the Indian tribe; and*

24               *“(B) the tribe would otherwise be precluded from*  
25       *providing such services to the members of the tribe.*

1       “(2) The regulation required by this subsection shall  
 2     prohibit such designation of an alternative agency that in-  
 3     cludes an employee who—

4               “(A) served on the administrative staff or pro-  
 5     gram staff of the agency described in paragraph  
 6     (1)(A); and

7               “(B) was responsible for a deficiency that—

8                       “(i) relates to the performance standards or  
 9     financial management standards described in  
 10    section 641A(a)(1); and

11                      “(ii) was the basis for the termination of fi-  
 12    nancial assistance described in paragraph  
 13    (1)(A);

14    as determined by the Secretary after providing the  
 15    notice and opportunity described in subsection  
 16    (a)(3).”.

17   **SEC. 114. GOALS AND PRIORITIES FOR TRAINING AND**  
 18               **TECHNICAL ASSISTANCE.**

19    Section 648 (42 U.S.C. 9843) is amended—

20               (1) in the section heading to read as follows:

21                       “TECHNICAL ASSISTANCE AND TRAINING”;

22               (2) in subsection (a)(2), by striking “Head Start  
 23    programs, including” and inserting “Head Start pro-  
 24    grams, in accordance with the process, and the provi-  
 25    sions for allocating resources, set forth in subsections

1       (b) and (c). The Secretary shall provide, either di-  
2       rectly or through grants or other arrangements,”;

3               (3)(A) by redesignating the final sentence of sub-  
4       section (a), as amended by paragraph (2), as sub-  
5       section (e);

6               (B) by transferring such subsection to the end of  
7       the section; and

8               (C) by indenting such subsection and aligning  
9       the margins of such subsection with the margins of  
10      subsection (d);

11              (4) by striking subsections (b) and (c);

12              (5) by inserting after subsection (a) the follow-  
13      ing:

14              “(b) The process for determining the technical assist-  
15      ance and training activities to be carried out under this  
16      section shall—

17                      “(1) ensure that the needs of local Head Start  
18      agencies and programs relating to improving pro-  
19      gram quality and to program expansion are ad-  
20      dressed to the maximum extent feasible; and

21                      “(2) incorporate mechanisms to ensure respon-  
22      siveness to local needs, including an ongoing proce-  
23      dure for obtaining input from the individuals and  
24      agencies carrying out Head Start programs.

1       “(c) In allocating resources for technical assistance  
2 and training under this section, the Secretary shall—

3               “(1) give priority consideration to activities to  
4 correct program and management deficiencies identi-  
5 fied through reviews pursuant to section 641A(c) (in-  
6 cluding the provision of assistance to local programs  
7 in the development of quality improvement plans  
8 under section 641A(d)(2));

9               “(2) address the training and career development  
10 needs of classroom staff (including instruction for  
11 providing services to children with disabilities) and  
12 nonclassroom staff, including home visitors and other  
13 staff working directly with families, including train-  
14 ing relating to increasing parent involvement and  
15 services designed to increase family literacy and im-  
16 prove parenting skills;

17               “(3) assist Head Start agencies and programs in  
18 conducting and participating in communitywide  
19 strategic planning and needs assessment;

20               “(4) assist Head Start agencies and programs in  
21 developing full-working-day and full-calendar-year  
22 programs and making the transition to such pro-  
23 grams, with particular attention to involving parents  
24 and programming for children throughout a longer  
25 day;

1           “(5) assist Head Start agencies in better serving  
2           the needs of families with very young children;

3           “(6) assist Head Start agencies and programs in  
4           the development of sound management practices, in-  
5           cluding financial management procedures; and

6           “(7) assist in efforts to secure and maintain ade-  
7           quate facilities for Head Start programs.”; and

8           (6) in subsection (d), by adding at the end the  
9           following:

10          “Special consideration shall be given to entities that have  
11          demonstrated effectiveness in educational programming for  
12          preschool children that includes components for parental in-  
13          volvement, care provider training, and developmentally ap-  
14          propriate related activities.”.

15          **SEC. 115. STAFF QUALIFICATIONS AND DEVELOPMENT.**

16          The Head Start Act is amended by inserting after sec-  
17          tion 648 (42 U.S.C. 9843) the following:

18          **“SEC. 648A. STAFF QUALIFICATIONS AND DEVELOPMENT.**

19               “(a) CLASSROOM TEACHERS.—

20                       “(1) DEGREE REQUIREMENTS.—The Secretary  
21                       shall ensure that not later than September 30, 1996,  
22                       each Head Start classroom in a center-based program  
23                       is assigned one teacher who has—

1           “(A) a child development associate (CDA)  
2           credential that is appropriate to the age of the  
3           children being served in center-based programs;

4           “(B) a State-awarded certificate for pre-  
5           school teachers that meets or exceeds the require-  
6           ments for a child development associate creden-  
7           tial;

8           “(C) an associate, a baccalaureate, or an  
9           advanced degree in early childhood education; or

10          “(D) a degree in a field related to early  
11          childhood education with experience in teaching  
12          preschool children and a State-awarded certifi-  
13          cate to teach in a preschool program.

14          “(2) WAIVER.—On request, the Secretary shall  
15          grant a 180-day waiver of the requirements of para-  
16          graph (1) with respect to an individual who—

17               “(A) is first employed after September 30,  
18               1996, by a Head Start agency as a teacher for  
19               a Head Start classroom;

20               “(B) is enrolled in a program that grants  
21               any credential, certificate, or degree specified in  
22               subparagraph (A), (B), (C), or (D) of paragraph  
23               (1); and

24               “(C) will receive such credential under the  
25               terms of such program not later than 180 days

1           *after beginning employment as a teacher with*  
2           *such agency.*

3           “(3) *LIMITATION.*—*The Secretary may not grant*  
4           *more than one such waiver with respect to such indi-*  
5           *vidual.*

6           “(b) *MENTOR TEACHERS.*—

7           “(1) *DEFINITION; FUNCTION.*—*For purposes of*  
8           *this subsection, the term ‘mentor teacher’ means an*  
9           *individual responsible for observing and assessing the*  
10           *classroom activities of a Head Start program and*  
11           *providing on-the-job guidance and training to the*  
12           *Head Start program staff and volunteers, in order to*  
13           *improve the qualifications and training of classroom*  
14           *staff, to maintain high quality education services,*  
15           *and to promote career development, in Head Start*  
16           *programs.*

17           “(2) *REQUIREMENT.*—*In order to assist Head*  
18           *Start agencies in establishing positions for mentor*  
19           *teachers, the Secretary shall—*

20           “(A) *provide technical assistance and train-*  
21           *ing to enable Head Start agencies to establish*  
22           *such positions;*

23           “(B) *give priority consideration, in provid-*  
24           *ing assistance pursuant to subparagraph (A), to*  
25           *Head Start programs that have substantial*

1        *numbers of new classroom staff, that are experi-*  
2        *encing difficulty in meeting applicable education*  
3        *standards, or that lack staff able to communicate*  
4        *in the languages of participating children and*  
5        *their families;*

6            *“(C) encourage Head Start programs to*  
7        *give priority consideration for such positions to*  
8        *Head Start teachers at the appropriate level of*  
9        *career advancement in such programs; and*

10           *“(D) promote the development of model cur-*  
11        *ricula, designed to ensure the attainment of ap-*  
12        *propriate competencies by individuals working,*  
13        *or planning to work, in the field of early child-*  
14        *hood development and family services.*

15        *“(c) FAMILY SERVICE WORKERS.—In order to im-*  
16        *prove the quality and effectiveness of staff providing in-*  
17        *home and other services (including needs assessment, devel-*  
18        *opment of service plans, family advocacy, and coordination*  
19        *of service delivery) to families of children participating in*  
20        *Head Start programs, the Secretary, in coordination with*  
21        *concerned public and private agencies and organizations*  
22        *examining the issues of standards and training for family*  
23        *service workers, shall—*

1           “(1) review and, as necessary, revise or develop  
2           new qualification standards for Head Start staff pro-  
3           viding such services;

4           “(2) promote the development of model curricula  
5           (on subjects including parenting training and family  
6           literacy) designed to ensure the attainment of appro-  
7           priate competencies by individuals working or plan-  
8           ning to work in the field of early childhood and fam-  
9           ily services; and

10          “(3) promote the establishment of a credential  
11          that indicates attainment of the competencies and  
12          that is accepted nationwide.

13          “(d) HEAD START FELLOWSHIPS.—

14               “(1) AUTHORITY.—The Secretary may establish  
15               a program of fellowships, to be known as ‘Head Start  
16               Fellowships’, in accordance with this subsection. The  
17               Secretary may award the fellowships to individuals,  
18               to be known as ‘Head Start Fellows’, who are staff in  
19               local Head Start programs or other individuals work-  
20               ing in the field of child development and family serv-  
21               ices.

22               “(2) PURPOSE.—The fellowship program estab-  
23               lished under this subsection shall be designed to en-  
24               hance the ability of Head Start Fellows to make sig-  
25               nificant contributions to programs authorized under

1     *this subchapter, by providing opportunities to expand*  
 2     *their knowledge and experience through exposure to*  
 3     *activities, issues, resources, and new approaches, in*  
 4     *the field of child development and family services.*

5             “(3) *ASSIGNMENTS OF FELLOWS.—*

6                 “(A) *PLACEMENT SITES.—Fellowship posi-*  
 7                 *tions under the fellowship program may be lo-*  
 8                 *cated (subject to subparagraphs (B) and (C))—*

9                     “(i) *in agencies of the Department of*  
 10                     *Health and Human Services administering*  
 11                     *programs authorized under this subchapter*  
 12                     *(in national or regional offices of such agen-*  
 13                     *cies);*

14                     “(ii) *in local Head Start agencies and*  
 15                     *programs;*

16                     “(iii) *in institutions of higher edu-*  
 17                     *cation;*

18                     “(iv) *in public or private entities and*  
 19                     *organizations concerned with services to*  
 20                     *children and families; and*

21                     “(v) *in other appropriate settings.*

22                 “(B) *LIMITATION FOR FELLOWS OTHER*  
 23                 *THAN HEAD START EMPLOYEES.—A Head Start*  
 24                 *Fellow who is not an employee of a local Head*  
 25                 *Start agency or program may be placed only in*

1        *a fellowship position located in an agency or*  
2        *program specified in clause (i) or (ii) of sub-*  
3        *paragraph (A).*

4                *“(C) NO PLACEMENT IN LOBBYING ORGANI-*  
5        *ZATIONS.—Head Start Fellowship positions may*  
6        *not be located in any agency whose primary*  
7        *purpose, or one of whose major purposes, is to*  
8        *influence Federal, State, or local legislation.*

9                *“(4) SELECTION OF FELLOWS.—Head Start Fel-*  
10       *lowships shall be awarded on a competitive basis to*  
11       *individuals (other than Federal employees) selected*  
12       *from among applicants who are working, on the date*  
13       *of application, in local Head Start programs or oth-*  
14       *erwise working in the field of child development and*  
15       *children and family services.*

16               *“(5) DURATION.—Head Start Fellowships shall*  
17       *be for terms of 1 year, and may be renewed for a term*  
18       *of 1 additional year.*

19               *“(6) AUTHORIZED EXPENDITURES.—From*  
20       *amounts appropriated under this subchapter and al-*  
21       *lotted under section 640(a)(2)(D), the Secretary is au-*  
22       *thorized to make expenditures of not to exceed*  
23       *\$1,000,000 for any fiscal year, for stipends and other*  
24       *reasonable expenses of the fellowship program.*

1           “(7) *STATUS OF FELLOWS.*—Except as otherwise  
2       provided in this paragraph, Head Start Fellows shall  
3       not be considered to be employees or otherwise in the  
4       service or employment of the Federal Government.  
5       Head Start Fellows shall be considered to be employ-  
6       ees for purposes of compensation for injuries under  
7       chapter 81 of title 5, United States Code. Head Start  
8       Fellows assigned to positions located in agencies spec-  
9       ified in paragraph (3)(A)(i) shall be considered em-  
10      ployees in the executive branch of the Federal Govern-  
11      ment for the purposes of chapter 11 of title 18, United  
12      States Code, and for purposes of any administrative  
13      standards of conduct applicable to the employees of  
14      the agency to which they are assigned.

15           “(8) *REGULATIONS.*—The Secretary shall pro-  
16      mulgate regulations to carry out this subsection.

17           “(e) *MODEL STAFFING PLANS.*—Not later than 1 year  
18      after the date of enactment of this subsection, the Secretary,  
19      in consultation with appropriate public agencies, private  
20      agencies, and organizations and with individuals with ex-  
21      pertise in the field of children and family services (includ-  
22      ing services to non-English language background children  
23      and their families), shall develop model staffing plans to  
24      provide guidance to local Head Start agencies and pro-  
25      grams on the numbers, types, responsibilities, and quali-

1 *fications of staff required to operate a Head Start pro-*  
 2 *gram.”.*

3 **SEC. 116. RESEARCH, DEMONSTRATIONS, EVALUATION.**

4 *Section 649 (42 U.S.C. 9844) is amended to read as*  
 5 *follows:*

6 **“SEC. 649. RESEARCH, DEMONSTRATIONS, AND EVALUA-**  
 7 **TION.**

8 *“(a) IN GENERAL.—*

9 *“(1) REQUIREMENT; GENERAL PURPOSES.—The*  
 10 *Secretary shall carry out a continuing program of re-*  
 11 *search, demonstration, and evaluation activities, in*  
 12 *order to—*

13 *“(A) foster continuous improvement in the*  
 14 *quality of the Head Start programs under this*  
 15 *subchapter and in their effectiveness in enabling*  
 16 *participating children and their families to suc-*  
 17 *ceed in school and otherwise; and*

18 *“(B) use the Head Start programs to de-*  
 19 *velop, test, and disseminate new ideas and ap-*  
 20 *proaches for addressing the needs of low-income*  
 21 *preschool children (including children with dis-*  
 22 *abilities) and their families and communities,*  
 23 *and otherwise to further the purposes of this sub-*  
 24 *chapter.*

1           “(2) *PLAN.*—The Secretary shall develop, and  
 2           periodically update, a plan governing the research,  
 3           demonstration, and evaluation activities under this  
 4           section.

5           “(b) *CONDUCT OF RESEARCH, DEMONSTRATION, AND*  
 6           *EVALUATION ACTIVITIES.*—The Secretary, in order to con-  
 7           duct research, demonstration, and evaluation activities  
 8           under this section—

9           “(1) may carry out such activities directly, or  
 10          through grants to, or contracts or cooperative agree-  
 11          ments with, public or private entities;

12          “(2) shall, to the extent appropriate, undertake  
 13          such activities in collaboration with other Federal  
 14          agencies, and with non-Federal agencies, conducting  
 15          similar activities;

16          “(3) shall ensure that evaluation of activities in  
 17          a specific program or project is conducted by persons  
 18          not directly involved in the operation of such pro-  
 19          gram or project;

20          “(4) may require Head Start agencies to provide  
 21          for independent evaluations;

22          “(5) may approve, in appropriate cases, commu-  
 23          nity-based cooperative research and evaluation efforts  
 24          to enable Head Start programs to collaborate with

1       *qualified researchers not directly involved in program*  
2       *administration or operation; and*

3               “(6) *may collaborate with organizations with ex-*  
4       *pertise in inclusive educational strategies for pre-*  
5       *schoolers with disabilities.*

6       “(c) *CONSULTATION AND COLLABORATION.—In carry-*  
7       *ing out activities under this section, the Secretary shall—*

8               “(1) *consult with—*

9                       “(A) *individuals from relevant academic*  
10       *disciplines;*

11                      “(B) *individuals who are involved in the*  
12       *operation of Head Start programs and individ-*  
13       *uals who are involved in the operation of other*  
14       *child and family service programs; and*

15                      “(C) *individuals from other Federal agen-*  
16       *cies, and individuals from organizations, in-*  
17       *volved with children and families, ensuring that*  
18       *the individuals described in this subparagraph*  
19       *reflect the multicultural nature of the children*  
20       *and families served by the Head Start programs*  
21       *and the multidisciplinary nature of the Head*  
22       *Start programs;*

23               “(2) *whenever feasible and appropriate, obtain*  
24       *the views of persons participating in and served by*

1     *programs and projects assisted under this subchapter*  
 2     *with respect to activities under this section; and*

3             *“(3) establish, to the extent appropriate, working*  
 4     *relationships with the faculties of institutions of high-*  
 5     *er education, as defined in section 1201(a) of the*  
 6     *Higher Education Act of 1965 (20 U.S.C. 1141(a)),*  
 7     *located in the area in which any evaluation under*  
 8     *this section is being conducted, unless there is no such*  
 9     *institution of higher education willing and able to*  
 10    *participate in such evaluation.*

11    *“(d) SPECIFIC OBJECTIVES.—The research, dem-*  
 12    *onstration, and evaluation activities under this subchapter*  
 13    *shall include components designed to—*

14             *“(1) permit ongoing assessment of the quality*  
 15     *and effectiveness of the programs under this sub-*  
 16     *chapter;*

17             *“(2) contribute to developing knowledge concern-*  
 18     *ing factors associated with the quality and effective-*  
 19     *ness of Head Start programs and in identifying ways*  
 20     *in which services provided under this subchapter may*  
 21     *be improved;*

22             *“(3) assist in developing knowledge concerning*  
 23     *the factors that promote or inhibit healthy develop-*  
 24     *ment and effective functioning of children and their*

1       *families both during and following participation in a*  
2       *Head Start program;*

3               “(4) permit comparisons of children and families  
4       *participating in Head Start programs with children*  
5       *and families receiving other child care, early child-*  
6       *hood education, or child development services and*  
7       *with other appropriate control groups;*

8               “(5) contribute to understanding the characteris-  
9       *tics and needs of population groups eligible for serv-*  
10       *ices provided under this subchapter and the impact of*  
11       *such services on the individuals served and the com-*  
12       *munities in which such services are provided;*

13              “(6) provide for disseminating and promoting  
14       *the use of the findings from such research, demonstra-*  
15       *tion, and evaluation activities; and*

16              “(7) promote exploration of areas in which  
17       *knowledge is insufficient, and that will otherwise con-*  
18       *tribute to fulfilling the purposes of this subchapter.*

19       “(e) *LONGITUDINAL STUDIES.*—*In developing prior-*  
20       *ities for research, demonstration, and evaluation activities*  
21       *under this section, the Secretary shall give special consider-*  
22       *ation to longitudinal studies that—*

23              “(1) *examine the developmental progress of chil-*  
24       *dren and their families both during and following*  
25       *participation in a Head Start program, including*

1       *the examination of factors that contribute to or de-*  
 2       *tract from such progress;*

3           “(2) *examine factors related to improving the*  
 4       *quality of the Head Start programs and the prepara-*  
 5       *tion the programs provide for children and their fam-*  
 6       *ilies to function effectively in schools and other set-*  
 7       *tings in the years following participation in such a*  
 8       *program; and*

9           “(3) *as appropriate, permit comparison of chil-*  
 10       *dren and families participating in Head Start pro-*  
 11       *grams with children and families receiving other*  
 12       *child care, early childhood education, or child devel-*  
 13       *opment services, and with other appropriate control*  
 14       *groups.*

15       “(f) *OWNERSHIP OF RESULTS.—The Secretary shall*  
 16       *take necessary steps to ensure that all studies, reports, pro-*  
 17       *posals, and data produced or developed with Federal funds*  
 18       *under this subchapter shall become the property of the Unit-*  
 19       *ed States.”.*

20       **SEC. 117. ANNOUNCEMENTS AND EVALUATIONS.**

21       *Section 650 (42 U.S.C. 9845) is repealed.*

22       **SEC. 118. REPORTS.**

23       “(a) *IN GENERAL.—Section 651 (42 U.S.C. 9846) is*  
 24       *amended—*

1           (1) *by striking the section heading and all that*  
2           *follows through subsection (f) and inserting:*

3    ***“SEC. 651. REPORTS.”***;

4           (2) *by striking “(g)”*;

5           (3) *in paragraph (10), by striking “evaluations*  
6           *conducted under section 641(c)(2)” and inserting*  
7           *“monitoring conducted under section 641A(c)”*; and

8           (4)(A) *by striking “and” at the end of para-*  
9           *graph (11);*

10          (B) *by striking the period at the end of para-*  
11          *graph (12) and inserting a semicolon; and*

12          (C) *by adding after paragraph (12) the follow-*  
13          *ing:*

14                *“(13) a summary of information concerning the*  
15                *research, demonstration, and evaluation activities*  
16                *conducted under section 649, including—*

17                    *“(A) a status report on ongoing activities;*  
18                    *and*

19                    *“(B) results, conclusions, and recommenda-*  
20                    *tions, not included in any previous report, based*  
21                    *on completed activities; and*

22                *“(14) a study of the availability and delivery of*  
23                *Head Start programs to Indian children living on*  
24                *and near Indian reservations and to children of mi-*  
25                *grant and seasonal farmworkers, including estimates*

3       (b) *REDESIGNATION*.—Section 651 is redesignated as  
4   section 650.

6        *Sections 651A and 652 (42 U.S.C. 9846a and 9847)*  
7   *are repealed.*

10      *The Act is amended by adding at the end the following:*

13           *“The Secretary shall consult with the Chief Executive*  
14 *Officer of the Corporation for National and Community*  
15 *Service regarding the dissemination of information about*  
16 *the Corporation’s programs, to programs that receive funds*  
17 *under this subchapter.”.*

(a) *STUDY.*—The Secretary of Health and Human Services shall conduct a study regarding the benefits available to individuals employed by Head Start agencies under the Head Start Act (42 U.S.C. 9831 et seq.).

24 (b) *REPORT.*—

1           (1) *PREPARATION.*—*The Secretary shall prepare*  
 2       *a report, containing the results of the study, that—*

3               (A) *describes the benefits, including health*  
 4       *care benefits, family and medical leave, and re-*  
 5       *tirement pension benefits, available to such indi-*  
 6       *viduals; and*

7               (B) *includes recommendations for increas-*  
 8       *ing the access of the individuals to benefits, in-*  
 9       *cluding access to a retirement pension program.*

10          (2) *SUBMISSION.*—*The Secretary shall submit*  
 11       *the report to the appropriate committees of Congress.*

12   **SEC. 122. STUDY OF FULL-DAY AND FULL-YEAR HEAD START**  
 13       **PROGRAMS.**

14          (a) *STUDY.*—*The Secretary of Health and Human*  
 15       *Services shall conduct a study of the extent to which Head*  
 16       *Start programs are addressing the need for child care serv-*  
 17       *ices during a full working day or full calendar year among*  
 18       *eligible low-income families with preschool children.*

19          (b) *REPORT.*—*The Secretary shall prepare and submit*  
 20       *a report to the Committee on Education and Labor of the*  
 21       *House of Representatives and the Committee on Labor and*  
 22       *Human Resources of the Senate not later than January*  
 23       *1996, containing the results of the study that—*

24               (1) *describes the number of full-day, full-year*  
 25       *Head Start programs and the number of children*

1       *served in such program or provided full-day or full-*  
 2       *year services through arrangements with other service*  
 3       *providers;*

4               *(2) compares the number of children in full-day*  
 5       *or full-year Head Start programs with the need for*  
 6       *full-day or full-year care among such families;*

7               *(3) identifies the barriers to meeting the need for*  
 8       *full-day, full-year care among such families;*

9               *(4) describes promising models currently em-*  
 10       *ployed by Head Start programs for meeting such*  
 11       *needs both directly and through arrangements with*  
 12       *other service providers; and*

13               *(5) makes recommendations on how the child*  
 14       *care needs of families with children enrolled in Head*  
 15       *Start programs may be addressed.*

16   **SEC. 123. STATE DEPENDENT CARE DEVELOPMENT PRO-**  
 17       **GRAMS.**

18       *Section 670A of the State Dependent Care Develop-*  
 19       *ment Grants Act (42 U.S.C. 9871) is amended by striking*  
 20       *“are authorized to be appropriated” and all that follows*  
 21       *and inserting “is authorized to be appropriated*  
 22       *\$13,000,000 for fiscal year 1995.”.*

1 **SEC. 124. REAUTHORIZATION OF CHILD DEVELOPMENT AS-**  
 2 **SOCIATE SCHOLARSHIP ASSISTANCE ACT OF**  
 3 **1985.**

4 *Section 606 of the Child Development Associate Schol-*  
 5 *arship Assistance Act of 1985 (42 U.S.C. 10905) is amended*  
 6 *by striking “\$1,500,000” and all that follows and inserting*  
 7 *“to carry out this title such sums as may be necessary for*  
 8 *fiscal year 1995.”.*

9 **SEC. 125. TECHNICAL AND CONFORMING AMENDMENTS.**

10 *(a) HEAD START TRANSITION PROJECT ACT.—Section*  
 11 *133(a) of the Head Start Transition Project Act is amended*  
 12 *by striking “639(c)” and inserting “639(b)”.*

13 *(b) SOCIAL SECURITY ACT.—Section 1924(d)(3)(A)(i)*  
 14 *of the Social Security Act (42 U.S.C. 1396r–5(d)(3)(A)(i))*  
 15 *is amended by striking “sections 652 and 673(2)” and in-*  
 16 *serting “section 673(2)”.*

17 **SEC. 126. EFFECTIVE DATE; APPLICATION OF AMEND-**  
 18 **MENTS.**

19 *(a) EFFECTIVE DATE.—This title, and the amend-*  
 20 *ments made by this title, shall take effect on the date of*  
 21 *enactment of this title.*

22 *(b) APPLICATION.—The requirements of this title and*  
 23 *the amendments made by this title shall not apply to Head*  
 24 *Start agencies and other recipients of financial assistance*  
 25 *under the Head Start Act with respect to fiscal years ending*  
 26 *before October 1, 1994.*

1 **TITLE II—COMMUNITY SERVICES**  
 2 **BLOCK GRANT AMENDMENTS**

3 **SEC. 201. SHORT TITLE AND REFERENCES.**

4 (a) *SHORT TITLE.*—This title may be cited as the  
 5 “Community Services Block Grant Amendments of 1994”.

6 (b) *REFERENCES.*—Except as otherwise expressly pro-  
 7 vided, whenever in this title an amendment or repeal is ex-  
 8 pressed in terms of an amendment to, or repeal of, a section  
 9 or other provision, the reference shall be considered to be  
 10 made to a section or other provision of the Community  
 11 Services Block Grant Act (42 U.S.C. 9901 et seq.).

12 **SEC. 202. AUTHORIZATIONS OF APPROPRIATIONS.**

13 (a) *AUTHORIZATION OF APPROPRIATION.*—Subsection  
 14 (b) of section 672 (42 U.S.C. 9901(b)) is amended to read  
 15 as follows:

16 “(b) There are authorized to be appropriated  
 17 \$525,000,000 for fiscal year 1995, and such sums as may  
 18 be necessary for each of fiscal years 1996 through 1998, to  
 19 carry out this subtitle.”.

20 (b) *STATE ALLOCATIONS.*—Section 674 (42 U.S.C.  
 21 9903) is amended—

22 (1) by redesignating subsections (a), (b) and (c)  
 23 as subsections (b), (c) and (d), respectively; and

24 (2) by inserting before subsection (b) (as so re-  
 25 designated), the following:

1       “(a)(1) Of the amounts appropriated for a fiscal year  
2 pursuant to section 672(b), the Secretary may reserve not  
3 less than one-half of 1 percent and not more than 1 percent  
4 for training, technical assistance, planning, and evaluation  
5 activities related to programs or projects carried out under  
6 this subtitle. Such activities may be carried out by the Sec-  
7 retary directly or through grants, contracts, or cooperative  
8 agreements.

9       “(2) The process for determining the technical assist-  
10 ance and training activities to be carried out under this  
11 section shall—

12               “(A) ensure the needs of eligible entities relating  
13 to the improving program quality are addressed to  
14 the maximum extent feasible; and

15               “(B) incorporate mechanisms to ensure respon-  
16 siveness to local needs, including an ongoing proce-  
17 dure for obtaining input from the community action  
18 State and national network as well as community de-  
19 velopment corporation national and State organiza-  
20 tions.

21       “(3) In allocating resources for technical assistance  
22 and training under this section, the Secretary shall—

23               “(A) assist eligible entities in the development of  
24 sound management practices, including financial  
25 management practices; and

1           “(B) consistent with the availability of funds, re-  
 2       spond to the training requests and concerns of com-  
 3       munity development corporations, community action  
 4       agencies and programs.”.

5       (c) APPLICATIONS AND REQUIREMENTS.—

6           (1) FORM AND ASSURANCES.—Section 675(a) (42  
 7       U.S.C. 9904(a)) is amended by inserting “or signifi-  
 8       cant amendments thereof” before “shall contain assur-  
 9       ances”.

10          (2) USE OF FUNDS.—Section 675(c)(1) (42  
 11       U.S.C. 9904(c)(1)) is amended by striking “use the  
 12       funds available under this subtitle” and inserting  
 13       “ensure that, at its discretion and consistent with  
 14       agreements with the State, each recipient of funds  
 15       available under this subtitle will use such funds”.

16          (3) ASSURED ACTIVITIES.—Section 675(c)(1)(B)  
 17       (42 U.S.C. 9904(c)(1)(B)) is amended by inserting  
 18       “homeless individuals and families, migrants, and”  
 19       before “the elderly poor”.

20          (4) STATE RESPONSIBILITIES.—Section  
 21       675(c)(2)(B) (42 U.S.C. 9904(c)(2)(B)) is amended to  
 22       read as follows:

23           “(B) if less than 100 percent of the allotment is  
 24       expended under subparagraph (A), provide assurances

1       *that with respect to the remainder of the allotment a*  
2       *reasonable amount shall be used for—*

3               “(i) *providing training and technical as-*  
4               *sistance to those entities in need of such assist-*  
5               *ance and such activities will not be considered*  
6               *administrative expenses;*

7               “(ii) *coordinating State-operated programs*  
8               *and services targeted to low-income children and*  
9               *families with services provided by eligible enti-*  
10              *ties funded under this subtitle, including*  
11              *outposting where appropriate State or local pub-*  
12              *lic employees into entities funded under this sub-*  
13              *title to ensure increased access to services pro-*  
14              *vided by such State or local agencies;*

15              “(iii) *supporting statewide coordination*  
16              *and communication among eligible entities;*

17              “(iv) *administrative expenses at the State*  
18              *level, including monitoring activities, but not*  
19              *more than the greater of \$55,000 or 5 percent of*  
20              *its allotment under section 674; and*

21              “(v) *considering the distribution of funds*  
22              *under this subtitle within the State to determine*  
23              *if such funds have been targeted to the areas of*  
24              *greatest need.”.*

1           (5) *TRIPARTITE BOARD*.—Section 675(c)(3) (42  
2   U.S.C. 9904(c)(3)) is amended—

3           (A) by redesignating subparagraphs (A),  
4           (B), and (C) as clauses (i), (ii), and (iii), respec-  
5           tively;

6           (B) by striking the comma after “provide  
7           assurances that” and inserting “(A)”; and

8           (C) by adding at the end the following:

9           “and

10           “(B) in the case of a public organization receiv-  
11           ing funds under this subtitle, such organization either  
12           establish—

13           “(i) a board of which at least one-third of  
14           the members are persons chosen in accordance  
15           with democratic selection procedures adequate to  
16           assure that they are representative of the poor in  
17           the area served; or

18           “(ii) another mechanism specified by the  
19           State to assure low-income citizen participation  
20           in the planning, administration, and evaluation  
21           of projects for which such organization has been  
22           funded;”.

23           (d) *COMMUNITY ACTION AGENCY PLAN*.—Section  
24   675(c) (42 U.S.C. 9904(c)) is amended—

25           (1) in paragraph (11)—

1           (A) by redesignating clauses (i) through  
 2           (iii) of subparagraph (A) as items (i) through  
 3           (iii), respectively;

4           (B) by realigning the margin of the sentence  
 5           beginning with “For purposes of” so as to align  
 6           with subparagraph (A) of paragraph (1);

7           (C) by striking “For purposes of” and in-  
 8           serting “(A) For purposes of”;

9           (D) by striking “(A) a statewide” and in-  
 10          serting “(i) a statewide”;

11          (E) by striking “(B) the failure” and in-  
 12          serting “(ii) the failure”;

13          (F) by inserting immediately before para-  
 14          graph (12) the following:

15               “(B) for purposes of making a determina-  
 16               tion with respect to a termination, the term  
 17               ‘cause’ includes the material failure of an eligible  
 18               entity to comply with the terms of its agreement  
 19               and community action plan to provide services  
 20               under this subtitle;”.

21          (2) in paragraph (12) by striking the period and  
 22          inserting a semicolon; and

23          (3) by inserting after paragraph (12) the follow-  
 24          ing:

1           “(13) secure from each eligible entity as a condi-  
2           tion to its receipt of funding under this subtitle a  
3           community action plan (which shall be available to  
4           the Secretary for inspection) that includes—

5                   “(A) a community needs assessment (in-  
6                   cluding food needs);

7                   “(B) a description of the service delivery  
8                   system targeted to low-income individuals and  
9                   families in the service area;

10                  “(C) a description of how linkages will be  
11                  developed to fill identified gaps in services  
12                  through information, referral, case management,  
13                  and followup consultations;

14                  “(D) a description of how funding under  
15                  this Act will be coordinated with other public  
16                  and private resources; and

17                  “(E) a description of outcome measures to  
18                  be used to monitor success in promoting self-suf-  
19                  ficiency, family stability, and community revi-  
20                  talization; and

21           “(14) provide assurances that cost and account-  
22           ing standards of the Office of Management and Budget  
23           shall apply to a recipient of funds under this sub-  
24           title.”.

1       (e) *PUBLIC INSPECTIONS OF PLANS.*—Section  
 2   675(d)(2) (42 U.S.C. 9904(d)(2)) is amended by inserting  
 3   “or revision” after “Each plan”.

4       (f) *AUDITS.*—The last sentence of section 675(f) (42  
 5   U.S.C. 9904(f)) is amended by inserting before “to the legis-  
 6   lature” the following: “to the eligible entity at no charge.”.

7       (g) *EVALUATION INVOLVING WAIVERS.*—Section  
 8   675(h) (42 U.S.C. 9904(h)) is amended by inserting “(in-  
 9   cluding any State that received a waiver under Public Law  
 10  98–139)” after “States” the last place it appears.

11 **SEC. 203. DISCRETIONARY AUTHORITY OF SECRETARY.**

12       (a) *TRAINING AND ACTIVITIES.*—Section 681(a) (42  
 13  U.S.C. 9910(a)) is amended—

14           (1) in the matter preceding paragraph (1), by  
 15       striking “to provide for—” and all that follows  
 16       through “(2)” and inserting “to provide for”; and

17           (2) by striking “special emphasis programs for—  
 18       ” and all that follows through paragraph (3), and in-  
 19       serting the following:

20       “a Community Initiative Program, awarded on a competi-  
 21       tive basis, to fund private, nonprofit community develop-  
 22       ment corporations for purposes of planning and carrying  
 23       out community and economic development activities in eco-  
 24       nomically distressed areas and in rural areas, as described  
 25       in subsection (c).”.

1       (b) *COMMUNITY INITIATIVE PROGRAM.*—Subsection (b)  
2 of section 681 (42 U.S.C. 9910) is amended to read as fol-  
3 lows:

4       “(b) *COMMUNITY INITIATIVE PROGRAM.*—

5               “(1) *IN GENERAL.*—

6                       “(A) *ECONOMIC DEVELOPMENT ACTIVI-*  
7 *TIES.*—Economic development activities under  
8 this section shall be designed to address the eco-  
9 nomic needs of low-income individuals and fami-  
10 lies by creating employment and business devel-  
11 opment opportunities.

12                      “(B) *CONSULTATION.*—The Secretary shall  
13 exercise the authority provided under subpara-  
14 graph (A) in consultation with other relevant  
15 Federal officials.

16                      “(C) *GOVERNING BOARDS.*—Each commu-  
17 nity development corporation receiving funds  
18 under this section shall be governed by a board  
19 that shall consist of residents of the community  
20 and business and civic leaders and shall have as  
21 a principal purpose planning, developing or  
22 managing community development projects.

23                      “(D) *GEOGRAPHIC DISTRIBUTION.*—In pro-  
24 viding assistance or entering into other arrange-  
25 ments under this section, the Secretary shall take

1        *into consideration the geographic distribution of*  
 2        *funds among States and the relative proportion*  
 3        *of funding among rural and urban areas.*

4        *“(2) RURAL COMMUNITY DEVELOPMENT ACTIVITIES.—Rural community development activities*  
 5        *under this section shall include—*

7                *“(A) grants to private, nonprofit corpora-*  
 8                *tions that provide assistance to rural low-income*  
 9                *families in home repair and in planning and de-*  
 10               *veloping low-income rural rental housing units;*

11               *“(B) grants to multistate, regional private,*  
 12               *nonprofit organizations that provide training*  
 13               *and technical assistance to small, rural commu-*  
 14               *nities in meeting their community facility needs;*  
 15               *and*

16               *“(C) grants to nonprofit private organiza-*  
 17               *tions that provide assistance for migrants and*  
 18               *seasonal farmworkers.”.*

19    **SEC. 204. COMMUNITY FOOD AND NUTRITION.**

20        *Subsection (d) of section 681A (42 U.S.C. 9910a(d))*  
 21        *is amended to read as follows:*

22               *“(d) There are authorized to be appropriated*  
 23               *\$25,000,000 for fiscal year 1995, and such sums as may*  
 24               *be necessary for each of fiscal years 1996 through 1998, to*  
 25               *carry out this section.”.*

1 **SEC. 205. INSTRUCTIONAL ACTIVITIES FOR LOW-INCOME**  
2 **YOUTH.**

3 *The Act (42 U.S.C. 9901 et seq.) is amended—*

4 *(1) by redesignating sections 682 and 683 as sec-*  
5 *tions 683 and 684, respectively; and*

6 *(2) by inserting after section 681 the following:*

7 **“SEC. 682. NATIONAL OR REGIONAL PROGRAMS DESIGNED**  
8 **TO PROVIDE INSTRUCTIONAL ACTIVITIES**  
9 **FOR LOW-INCOME YOUTH.**

10 *“(a) GENERAL AUTHORITY.—The Secretary of Health*  
11 *and Human Services is authorized to make a grant to an*  
12 *eligible service provider to administer national or regional*  
13 *programs to provide instructional activities for low-income*  
14 *youth. In making such a grant, the Secretary shall give a*  
15 *priority to eligible service providers that have a dem-*  
16 *onstrated ability to operate such a program.*

17 *“(b) PROGRAM REQUIREMENTS.—*

18 *“(1) Any instructional activity carried out by*  
19 *an eligible service provider receiving a grant under*  
20 *this subsection shall be carried out on the campus of*  
21 *an institution of higher education (as defined in sec-*  
22 *tion 1201(a) of the Higher Education Act) and shall*  
23 *include—*

24 *“(A) access to the facilities and resources of*  
25 *such an institution;*

1           “(B) an initial medical examination and  
2 follow-up referral or treatment, without charge,  
3 for youth during their participation in such ac-  
4 tivity;

5           “(C) at least one nutritious meal daily,  
6 without charge, for participating youth during  
7 each day of participation;

8           “(D) high quality instruction in a variety  
9 of sports (that shall include swimming and that  
10 may include dance and any other high quality  
11 recreational activity) provided by coaches and  
12 teachers from institutions of higher education  
13 and from elementary and secondary schools (as  
14 defined in sections 1471(8) and 1471(21) of the  
15 Elementary and Secondary Education Act of  
16 1965); and

17           “(E) enrichment instruction and informa-  
18 tion on matters relating to the well-being of  
19 youth, to include educational opportunities and  
20 study practices, education for the prevention of  
21 drugs and alcohol abuse, health and nutrition,  
22 career opportunities and family and job respon-  
23 sibilities.

24           “(c) ELIGIBLE PROVIDERS.—A national private non-  
25 profit organization, a coalition of such organizations, or a

1 *private nonprofit organization applying jointly with a*  
2 *business concern shall be eligible for a grant under this sub-*  
3 *section if—*

4           “(1) *the applicant has demonstrated experience*  
5 *in operating a program providing instruction to low-*  
6 *income youth;*

7           “(2) *the applicant shall contribute amounts in*  
8 *cash or fairly evaluated in kind of no less than 25*  
9 *percent of the amount requested;*

10           “(3) *the applicant shall use no funds from a*  
11 *grant authorized under this section for administrative*  
12 *expenses; and*

13           “(4) *the applicant agrees to comply with the reg-*  
14 *ulations or program guidelines promulgated by the*  
15 *Secretary of Health and Human Services for use of*  
16 *funds made available by this grant.*

17           “(d) *APPLICATIONS PROCESS.—Eligible service pro-*  
18 *viders may submit to the Secretary of Health and Human*  
19 *Services, for approval, an application in such form at such*  
20 *time as the Secretary deems appropriate.*

21           “(e) *PROMULGATION OF REGULATIONS OR PROGRAM*  
22 *GUIDELINES.—The Secretary of Health and Human Serv-*  
23 *ices shall promulgate regulations or program guidelines to*  
24 *ensure funds made available under a grant made under this*

1 *section are used in accordance with the intentions of this*  
 2 *Act.*

3 *“(f) AUTHORIZATION OF APPROPRIATIONS.—There is*  
 4 *authorized to be appropriated \$15,000,000 for each fiscal*  
 5 *year 1995, 1996, 1997, and 1998 for grants to carry out*  
 6 *this section.”.*

7 ***SEC. 206. AMENDMENT TO STEWART B. MCKINNEY HOME-***  
 8 ***LESS ASSISTANCE ACT.***

9 *The last section of subtitle D of title VII of the Stewart*  
 10 *B. McKinney Homeless Assistance Act (42 U.S.C. 11646)*  
 11 *is amended—*

12 *(1) by striking “SEC. 751.” and by inserting*  
 13 *“SEC. 754.”, and*

14 *(2) by striking “1991” and all that follows*  
 15 *through “1993”, and inserting “1995, 1996, 1997,*  
 16 *and 1998”.*

17 ***SEC. 207. AMENDMENTS TO THE HUMAN SERVICES REAU-***  
 18 ***THORIZATION ACT OF 1986.***

19 *Section 408 of the Human Services Reauthorization*  
 20 *Act of 1986 (42 U.S.C. 9901b) is amended—*

21 *(1) in subsection (a) by adding at the end the*  
 22 *following:*

23 *“(3) Initial and subsequent grant awards may fully*  
 24 *fund projects for periods of up to 3 years.”;*

1           (2) in subsection (b)(1)(B) by striking “After the  
2       first fiscal year” and inserting “After the first fund-  
3       ing period”;

4           (3) by amending subsection (c)—

5               (A) by amending paragraph (1) to read as  
6       follows:

7       “(1) In addition to the grant programs described in  
8       subsection (a), the Secretary may make grants to commu-  
9       nity action agencies for the purpose of enabling such agen-  
10      cies to demonstrate new approaches to dealing with the  
11      problems associated with urban gangs or similar antisocial  
12      activities of urban youth. Demonstrations shall include such  
13      activities as peer counseling, mentoring, development of job  
14      skills, assistance with social skills, antigang education, fam-  
15      ily literacy, parenting skills, and other services designed to  
16      assist at-risk youth to continue their education, to secure  
17      meaningful employment, or to pursue other productive al-  
18      ternatives to joining gangs or engaging in any other form  
19      of anti-social activity.”; and

20               (B) by amending paragraph (4) to read as  
21      follows:

22      “(4) Such grants made under this subsection on a com-  
23      petitive basis shall be based on an annual competition de-  
24      termined by the Secretary. Grants made under this sub-  
25      section shall not exceed \$500,000.”; and

1           (4) by amending subsection (h) to read as fol-  
2       lows:

3       “(h) AUTHORIZATION OF APPROPRIATIONS.—(1)  
4       There are authorized to be appropriated \$30,000,000 for fis-  
5       cal year 1995, and such sums as may be necessary for fiscal  
6       years 1996, 1997, and 1998, to carry out this section.

7       “(2) Of the amounts appropriated for this section not  
8       less than 30 percent shall be used to carry out the programs  
9       authorized under subsection (c).

10       “(3) In addition to sums which are required to carry  
11       out the evaluation, reporting, and dissemination of results  
12       under subsections (a), (c), (d), and (f), the Secretary is au-  
13       thorized to reserve up to 2 percent of the amounts appro-  
14       priated pursuant to subparagraphs (1) and (2) for admin-  
15       istration of the program as well as for planning and tech-  
16       nical assistance.”.

17       **SEC. 208. EFFECTIVE DATE.**

18       This title, and the amendments made by this title,  
19       shall take effect on October 1, 1994.

1 **TITLE III—LOW-INCOME HOME**  
 2 **ENERGY ASSISTANCE AMEND-**  
 3 **MENTS**

4 **SECTION 301. SHORT TITLE AND REFERENCES.**

5 (a) *SHORT TITLE.*—This title may be cited as the  
 6 “Low-Income Home Energy Assistance Amendments of  
 7 1994”.

8 (b) *REFERENCES.*—Except as otherwise expressly pro-  
 9 vided, whenever in this title an amendment or repeal is ex-  
 10 pressed in terms of an amendment to, or repeal of, a section  
 11 or other provision, the reference shall be considered to be  
 12 made to a section or other provision of the Low-Income  
 13 Home Energy Assistance Act of 1981 (42 U.S.C. 8621 et  
 14 seq.).

15 **SEC. 302. STATEMENT OF PURPOSE.**

16 Section 2602(a) (42 U.S.C. 8621(a)) is amended to  
 17 read as follows:

18 “(a) In order to assist low-income households, particu-  
 19 larly those with the lowest incomes that pay a high propor-  
 20 tion of their income for home energy, both in meeting their  
 21 immediate home energy needs, and in attaining the capac-  
 22 ity to meet such needs independently in the future, the Sec-  
 23 retary of Health and Human Services may make grants  
 24 to States for programs and activities consistent with this  
 25 title.”.

1 **SEC. 303. AUTHORIZATION OF APPROPRIATIONS.**

2 (a) *AMOUNTS AUTHORIZED.*—Section 2602 (42 U.S.C.  
3 8621) is amended—

4 (1) in subsection (b), by striking “this title” and  
5 all that follows through the end of the first sentence  
6 and inserting “this title, \$2,000,000,000 for fiscal  
7 year 1995, and such sums as may be necessary for  
8 each of fiscal years 1996 through 1999.”; and

9 (2) in subsection (c)—

10 (A) in paragraph (1)—

11 (i) by striking “(1)”;

12 (ii) by striking “July 1” and inserting  
13 “October 1”; and

14 (iii) by striking “for which” and in-  
15 serting “following the year in which”; and

16 (B) by striking paragraphs (2) and (3);

17 (b) *INCENTIVE PROGRAM FOR LEVERAGING NON-FED-*  
18 *ERAL SOURCES.*—Subsection (d) of section 2602 (42 U.S.C.  
19 8621(d)) is amended to read as follows:

20 “(d) There are authorized to be appropriated to carry  
21 out section 2607A, \$50,000,000 for each of the fiscal years  
22 1995 and 1996, and such sums as may be necessary for  
23 each of the fiscal years 1997 through 1999.”.

1 **SEC. 304. EMERGENCY FUNDS.**

2 (a) *AUTHORIZATION OF APPROPRIATIONS.*—Section  
3 2602 (42 U.S.C. 8621), as amended by section 303, is  
4 amended by adding at the end thereof the following:

5 “(e) There is authorized to be appropriated in each  
6 fiscal year for payments under this title, in addition to  
7 amounts appropriated for distribution to all the States in  
8 accordance with section 2604 (other than subsection (g)),  
9 \$600,000,000 to meet the additional home energy assistance  
10 needs of one or more States arising from a natural disaster  
11 or other emergency. Funds appropriated pursuant to this  
12 subsection are hereby designated to be emergency require-  
13 ments pursuant to section 251(b)(2)(D) of the Balanced  
14 Budget and Emergency Deficit Control Act of 1985, except  
15 that such funds shall be made available only after the sub-  
16 mission to Congress of a formal budget request by the Presi-  
17 dent (for all or a part of the appropriation pursuant to  
18 this subsection) that includes a designation of the amount  
19 requested as an emergency requirement as defined in such  
20 Act.”.

21 (b) *HOME ENERGY.*—Section 2603 (42 U.S.C.  
22 8622(3)) is amended—

23 (1) by redesignating paragraphs (1), (2), (3),  
24 (4), (5), (6), and (7) as paragraphs (2), (4), (5), (6),  
25 (7), (8), and (9), respectively;

1           (2) by inserting before paragraph (2), as so re-  
2           designated, the following:

3           “(1) The term ‘energy burden’ means the expend-  
4           itures of the household for home energy divided by the  
5           income of the household.”; and

6           (3) by inserting before paragraph (4), as so re-  
7           designated, the following:

8           “(3) The term ‘highest home energy needs’ means  
9           the home energy requirements of a household deter-  
10          mined by taking into account both the energy burden  
11          of such household and the unique situation of such  
12          household that results from having members of vulner-  
13          able populations, including very young children, indi-  
14          viduals with disabilities, and frail older individ-  
15          uals.”.

16          (c) ALLOTMENT OF EMERGENCY FUNDS.—Section  
17          2604 (42 U.S.C. 8623) is amended by adding at the end  
18          thereof the following:

19          “(g) Notwithstanding subsections (a) through (f), the  
20          Secretary may allot amounts appropriated pursuant to sec-  
21          tion 2602(e) to one or more than one State. In determining  
22          to which State or States additional funds may be allotted,  
23          the Secretary shall take into account the extent to which  
24          a State was affected by the emergency or disaster, the avail-  
25          ability to an affected State of other resources under this

1 *or any other program, and such other factors as the Sec-*  
 2 *retary determines relevant. The Secretary shall notify Con-*  
 3 *gress of the proposed allotment pursuant to this subsection*  
 4 *before releasing the allotted funds.”.*

5 **SEC. 305. AUTHORIZED USES OF FUNDS.**

6 (a) *IN GENERAL.*—Paragraph (1) of section 2605(b)  
 7 (42 U.S.C. 8624(b)(1)) is amended to read as follows:

8 “(1) use the funds available under this title to—

9 “(A) conduct outreach activities and pro-  
 10 vide assistance to low income households in meet-  
 11 ing their home energy costs, particularly those  
 12 with the lowest incomes that pay a high propor-  
 13 tion of household income for home energy, con-  
 14 sistent with paragraph (5);

15 “(B) intervene in energy crisis situations;

16 “(C) provide low-cost residential weather-  
 17 ization and other cost-effective energy-related  
 18 home repair; and

19 “(D) plan, develop, and administer the  
 20 State’s program under this title including  
 21 leveraging programs,

22 *and the State agrees not to use such funds for any*  
 23 *purposes other than those specified in this title;”.*

24 (b) *ENCOURAGED REDUCED HOME ENERGY NEEDS.*—

25 *Section 2605(b) (42 U.S.C. 8624(b)) is amended—*

1           (1) in paragraph (14) by striking “and” at the  
2       end;

3           (2) in paragraph (15), by striking the period  
4       and inserting “; and”; and

5           (3) by inserting after paragraph (15) the follow-  
6       ing:

7           “(16) use such funds, at its option, to provide  
8       services that encourage and enable households to re-  
9       duce their home energy needs and thereby the need for  
10      energy assistance, including needs assessments, coun-  
11      seling, and assistance with energy vendors.”.

12   **SEC. 306. TARGETING OF ASSISTANCE TO HOUSEHOLDS**  
13                           **WITH HIGH HOME ENERGY BURDENS.**

14       (a) *HOUSEHOLD INCOME*.—Section 2605(b)(2)(B) (42  
15   U.S.C. 8624(b)(2)(B)) is amended by striking the matter  
16   following clause (ii) and inserting the following:

17           “except that a State may not exclude a household  
18       from eligibility in a fiscal year solely on the  
19       basis of household income if such income is less  
20       than 110 percent of the poverty level for such  
21       State, but the State may give priority to those  
22       households with the highest home energy costs or  
23       needs in relation to household income;”.

24       (b) *OUTREACH ACTIVITIES*.—Section 2605(b)(3) (42  
25   U.S.C. 8624(b)(3)) is amended by striking “are made

1 *aware” and inserting “and households with high home en-*  
 2 *ergy burdens, are made aware”.*

3 (c) *ASSISTANCE LEVELS.*—Section 2605(b)(5) (42  
 4 *U.S.C. 8624(b)(5)) is amended by inserting “or needs” after*  
 5 *“highest energy costs”.*

6 (d) *STATE PLAN.*—Section 2605(c)(1) (42 *U.S.C.*  
 7 *8624(c)(1)) is amended—*

8 (1) *by redesignating subparagraphs (E) and (F)*  
 9 *as subparagraphs (F) and (H), respectively; and*

10 (2) *by inserting after subparagraph (D) the fol-*  
 11 *lowing:*

12 “(E) *describes any steps that will be taken (in*  
 13 *addition to those necessary to carry out the assurance*  
 14 *contained in paragraph (5) of subsection (b)) to tar-*  
 15 *get assistance to households with high home energy*  
 16 *burdens;”.*

17 **SEC. 307. CLARIFICATION OF AUDIT REQUIREMENT.**

18 *Section 2605 (42 U.S.C. 8624) is amended—*

19 (1) *in subsection (b)(10), by striking “and pro-*  
 20 *vide that” and all that follows and inserting “and*  
 21 *provide that the State will comply with chapter 75 of*  
 22 *title 31, United States Code (commonly known as the*  
 23 *‘Single Audit Act’);”;* and

24 (2) *in subsection (e), by striking “at least every*  
 25 *two years” and all that follows and inserting “in ac-*

1       cordance with chapter 75 of title 31, United States  
2       Code.”.

3       **SEC. 308. USE OF DEPARTMENT OF ENERGY WEATHERIZA-**  
4                               **TION RULES TO ACHIEVE PROGRAM CONSIST-**  
5                               **ENCY.**

6       Section 2605(c)(1)(D) (42 U.S.C. 8624(c)(1)(D)) is  
7       amended by inserting before the semicolon at the end thereof  
8       the following: “, including any steps the State will take to  
9       address the weatherization and energy-related home repair  
10      needs of households that have high home energy burdens,  
11      and describes any rules promulgated by the Department of  
12      Energy for administration of its Low Income Weatheriza-  
13      tion Assistance Program which the State, to the extent per-  
14      mitted by the Secretary to increase consistency between fed-  
15      erally assisted programs, will follow regarding the use of  
16      funds provided under this title by the State for such weath-  
17      erization and energy-related home repairs and improve-  
18      ments”.

19      **SEC. 309. MATTERS TO BE DESCRIBED IN ANNUAL APPLICA-**  
20                               **TION.**

21      Section 2605(c)(1) (42 U.S.C. 8624(c)(1)) is amend-  
22      ed—

23                      (1) in subparagraph (F) (as so redesignated by  
24      section 306(d) of this Act)—

1 (A) by striking “and (13)” and inserting  
 2 “(13), and (15)”; and

3 (B) by striking “and” at the end thereof;  
 4 and

5 (2) by inserting after subparagraph (F) (as so  
 6 redesignated by section 306(d) of this Act), the follow-  
 7 ing:

8 “(G) states, with respect to the 12-month period  
 9 specified by the Secretary, the number and income  
 10 levels of households which apply and the number  
 11 which are assisted with funds provided under this  
 12 title, and the number of households so assisted with—

13 “(i) one or more members who has attained  
 14 60 years of age;

15 “(ii) one or more members who were dis-  
 16 abled; and

17 “(iii) one or more young children; and”.

18 **SEC. 310. REPORT OF FUNDS AVAILABLE FOR OBLIGATION.**

19 Section 2607(a) (42 U.S.C. 8628(a)) is amended—

20 (1) by inserting “(1)” after the subsection des-  
 21 ignation; and

22 (2) by adding at the end thereof the following:

23 “(2) Each State shall notify the Secretary, not later  
 24 than 2 months prior to the close of a fiscal year, of the  
 25 amount (if any) of its allotment for such year that will

1 *not be obligated in such year, and, if such State elects to*  
 2 *submit a request described in subsection (b)(2), such State*  
 3 *shall submit such request at the same time. The Secretary*  
 4 *shall make no payment under paragraph (1) to a State for*  
 5 *a fiscal year unless the State has complied with this para-*  
 6 *graph with respect to the prior fiscal year.”.*

7 **SEC. 311. MISCELLANEOUS AND TECHNICAL AMENDMENTS.**

8 (a) *IN GENERAL.*—

9 (1) *TREATMENT OF HOUSEHOLDS.*—Section  
 10 2605(b)(7)(D) (42 U.S.C. 8624(b)(7)(D)) *is amended*  
 11 *to read as follows:*

12 “(D) *ensure that the provision of vendored*  
 13 *payments remains at the option of the State in*  
 14 *consultation with local grantees and may be con-*  
 15 *tingent on vendors taking appropriate measures*  
 16 *to alleviate the energy burdens of eligible house-*  
 17 *holds, including providing for compacts between*  
 18 *suppliers and individuals eligible for benefits*  
 19 *under this title that seek to reduce home energy*  
 20 *costs, minimize the risks of home energy crisis,*  
 21 *and encourage regular payments by individuals*  
 22 *receiving financial assistance for home energy*  
 23 *costs;”.*

24 (2) *INCENTIVE PROGRAM.*—Section 2607A(e) (42  
 25 U.S.C. 8626a(e)) *is amended by striking “July 31, of*

1 *each year” and inserting “2 months after the close of*  
 2 *the fiscal year during which the State provided lever-*  
 3 *aged resources to eligible households, as described in*  
 4 *subsection (b)”.*

5 (3) *TRAINING AND TECHNICAL ASSISTANCE.—*  
 6 *Section 2609A(a) is amended by striking “\$500,000”*  
 7 *and inserting “\$250,000”.*

8 (b) *TECHNICAL AMENDMENTS.—*

9 (1) *Section 2602 (42 U.S.C. 8621) is amended—*

10 (A) *in subsection (b), as amended by section*  
 11 *303 of this Act—*

12 (i) *by inserting “(other than section*  
 13 *2607A)” after “to carry out the provisions*  
 14 *of this title”; and*

15 (ii) *by striking the second period at the*  
 16 *end thereof; and*

17 (B) *in subsection (c)(1) by striking “Act”*  
 18 *and inserting “title”.*

19 (2) *Section 2603(2) (42 U.S.C. 8622(2)), as*  
 20 *amended by section 304 of this Act, is amended—*

21 (A) *by striking “(4) the” and inserting “(4)*  
 22 *The”; and*

23 (B) *by striking the semicolon at the end*  
 24 *thereof and inserting a period.*

25 (3) *Section 2604 (42 U.S.C. 8223) is amended—*

1           (A) in subsection (b)(1) by inserting “of the  
2           United States” after “Virgin Islands”; and

3           (B) in subsection (c)(B)(3)(ii) by striking  
4           “application” and inserting “applications”.

5           (4) The sentence that immediately precedes para-  
6           graph (15) of section 2605(b) (42 U.S.C. 8624(b)) is  
7           transferred so as to appear as a flush sentence imme-  
8           diately after paragraph (16).

9           (5) Section 2605(b)(3) (42 U.S.C. 8624(b)(3)) is  
10          amended by striking “handicapped” and inserting  
11          “disabled”.

12          (6) Section 2607A(c)(2) (42 U.S.C. 8626a(c)(2))  
13          is amended by striking “.0008 percent” and inserting  
14          “0.08 percent”.

15          (7) Section 2610(a) (42 U.S.C. 8629(a)) is  
16          amended—

17               (A) in paragraph (2), by striking the semi-  
18               colon after “used” and inserting a semicolon  
19               after “title”; and

20               (B) in paragraph (5)—

21                     (i) by striking “handicapped” and in-  
22                     serting “disabled”; and

23                     (ii) by inserting before the semicolon at  
24                     the end thereof “or include young children”.

1       (c) *CRITERIA AND REPORT.*—Section 2605(b) (42  
2   U.S.C. 8624(b)), as amended by subsection (b) of this sec-  
3   tion, is amended by adding at the end the following:  
4   *“The Secretary shall develop performance goals and meas-  
5   urements in consultation with State, tribal, and local  
6   grantees, that the States may use to assess their success in  
7   achieving the purposes of this title and shall, beginning in  
8   1996, make such goals and measurements available together  
9   with the model plan required by paragraph (3). Not later  
10  than 18 months after the date of the enactment of this sen-  
11  tence, the Secretary shall report to the committees of the  
12  House of Representatives and of the Senate that have juris-  
13  diction of this title, on the manner in which, and the degree  
14  to which State and local energy assistance programs carried  
15  out under this title are meeting the purposes of this title  
16  and on any improvements or changes necessary to acceler-  
17  ate the achievement of these goals. The Secretary may not  
18  require additional program or client data to be collected  
19  by grantees for such report.”.*

20   **SEC. 312. RESIDENTIAL ENERGY ASSISTANCE CHALLENGE**

21                   **OPTION (R.E.A.CH.).**

22       *The Act is amended by inserting after section 2607A*  
23   *the following:*

1 ***“SEC. 2607B. RESIDENTIAL ENERGY ASSISTANCE CHAL-***  
 2 ***LENCE OPTION (R.E.A.CH.).***

3 *“(a) For fiscal year 1996, and each subsequent fiscal*  
 4 *year, the Secretary shall allocate not less than 5 percent*  
 5 *of the amount appropriated under section 2607A for such*  
 6 *fiscal year to a Residential Energy Assistance Challenge*  
 7 *Fund for the purpose of making challenge grants to States*  
 8 *that submit qualifying plans that are approved by the Sec-*  
 9 *retary for a Residential Energy Assistance Challenge (in*  
 10 *this section referred to as ‘R.E.A.Ch.’) initiative in such*  
 11 *State. States may use such grants—*

12 *“(1) for the costs of planning, implementing, and*  
 13 *evaluating the initiative; and*

14 *“(2) for the costs of achieving performance goals*  
 15 *including the long-term reduction of the energy bur-*  
 16 *den program dependency of households eligible for, or*  
 17 *receiving, energy assistance under this title, and those*  
 18 *goals set out in subsection (b) of the initiative estab-*  
 19 *lished by the States and approved by the Secretary.*

20 *“(b) The Secretary shall establish criteria for approv-*  
 21 *ing State plans required by subsection (a). Such criteria*  
 22 *shall require such plans to include the following goals:*

23 *“(1) To minimize health and safety risks that re-*  
 24 *sult from high energy burdens on low-income Ameri-*  
 25 *cans.*

1           “(2) To prevent homelessness as a result of in-  
2           ability to pay energy bills.

3           “(3) To increase the efficiency of energy usage by  
4           low-income families.

5           “(4) To target energy assistance to those most in  
6           need.

7           “(5) To encourage eventual energy self-suffi-  
8           ciency for low-income persons.

9           “(c)(1) Notwithstanding subsection (a), the Secretary  
10          may not approve a State plan submitted under such sub-  
11          section unless such plan includes provisions acceptable to  
12          the Secretary with respect to each of the required program  
13          elements specified in subsection (d).

14          “(2) The Secretary may require a State to provide ap-  
15          propriate documentation that its R.E.A.Ch. activities con-  
16          form to the State plan as approved by the Secretary.

17          “(3) Subject to approval by the Secretary, a State plan  
18          may include benefits and services in addition to those re-  
19          quired program elements specified in subsection (d) that are  
20          consistent with the purpose of this title and the R.E.A.Ch.  
21          Challenge Option.

22          “(4) A State may designate all or part of the State,  
23          or all or part of the client population, as the focus of its  
24          R.E.A.Ch. initiative.

1       “(d) *Each State plan submitted under subsection (a)*  
2 *shall include the following:*

3               “(1)(A) *An assurance that such State will pro-*  
4 *vide R.E.A.Ch. services will be delivered through com-*  
5 *munity-based nonprofit entities in such State by—*

6                       “(i) *making grants to or contracts with*  
7 *such entities for the purpose of providing such*  
8 *services and benefits directly to individuals eligi-*  
9 *ble for such services and benefits; or*

10                      “(ii) *if a State makes payments directly to*  
11 *eligible individuals or energy suppliers, making*  
12 *contracts with such local entities to administer*  
13 *such programs, including determining eligibility,*  
14 *providing outreach services, and providing*  
15 *noncash benefits.*

16               “(B) *An assurance that in making grants or*  
17 *contracts to carry out such R.E.A.Ch. initiative,*  
18 *States shall give priority in selecting organizations*  
19 *described in section 673 of the Community Services*  
20 *Block Grant Act (42 U.S.C. 9902(1)); organizations*  
21 *which the Secretary has determined have a record of*  
22 *successfully providing energy services under this title;*  
23 *and organizations that receive weatherization assist-*  
24 *ance program funds under this title, except that a*

1     *State may not require any such entity to operate a*  
2     *R.E.A.Ch. initiative program.*

3             “(2) *An assurance that all entities that receive*  
4     *grants or contracts under paragraph (1)(A) will pro-*  
5     *vide a program of services and benefits that includes,*  
6     *at a minimum—*

7             “(A) *payments to or on behalf of individ-*  
8     *uals eligible for residential energy assistance*  
9     *services and benefits pursuant to section 2605(b)*  
10    *for home energy costs;*

11            “(B)     *home-energy-demand-management*  
12    *services, such as residential weatherization en-*  
13    *ergy education and other energy-related home re-*  
14    *pair which services to be provided jointly with*  
15    *existing Department of Energy weatherization*  
16    *assistance programs;*

17            “(C) *counseling and needs assessment on en-*  
18    *ergy budget management, payment plans, and*  
19    *related services; and*

20            “(D) *advocacy on behalf of households eligi-*  
21    *ble for R.E.A.Ch. services and benefits before*  
22    *home energy suppliers and State or local energy*  
23    *regulatory officials.*

24            “(3) *A description of the methodology the State*  
25    *will use to determine—*

1           “(A) which households will receive 1 or  
2           more forms of benefits under the State R.E.A.Ch.  
3           initiative; and

4           “(B) the cases in which nonmonetary bene-  
5           fits are likely to provide more cost-effective long-  
6           term outcomes than monetary benefits alone.

7           “(4) A method for targeting nonmonetary bene-  
8           fits that is not inconsistent with the requirements of  
9           section 2605.

10          “(5) A description of the crisis and emergency  
11          assistance activities the State will carry out to dem-  
12          onstrate that such assistance provided under this sec-  
13          tion is designed to discourage crises, to encourage re-  
14          sponsible vendor and consumer behavior, and to pro-  
15          vide no financial incentive that discourages household  
16          payment.

17          “(6) A description of the activities the State will  
18          carry out to provide incentives for recipients of such  
19          assistance to pay home energy costs and for respon-  
20          sible vendor behavior. If such plan contains provi-  
21          sions for direct payments to vendors, such plan shall  
22          describe efforts such State will carry out—

23               “(A) to encourage regular payments by in-  
24               dividuals or households receiving financial as-  
25               sistance for home energy costs;

1           “(B) to provide for compacts or covenants  
2           between suppliers of home energy and individ-  
3           uals eligible for services and benefits under this  
4           title that reduce home energy costs and minimize  
5           the risk of home energy crisis;

6           “(C) to ensure that local entities providing  
7           services and benefits under this title have staff  
8           who are charged with ensuring responsible ven-  
9           dor behavior; and

10          “(D) to ensure that direct payments to ven-  
11          dors is at the option of the State and local pro-  
12          viders and may be contingent on vendors taking  
13          appropriate measures to alleviate the energy bur-  
14          dens of eligible households.

15          “(7) Information and assurances demonstrating  
16          that R.E.A.Ch. services and benefits will be targeted  
17          to—

18               “(A) households with high energy burdens;  
19               and

20               “(B) individuals with acute health or safety  
21               vulnerability including small children, frail  
22               older individuals, and individuals with tem-  
23               porary energy-related emergencies.

24          “(8)(A) A detailed description of the financial  
25          standards that will be applied for determining eligi-

1     *bility for R.E.A.Ch. services and benefits. Such stand-*  
2     *ards shall require that the highest level of assistance*  
3     *under this section will be furnished to households that*  
4     *have highest energy burdens.*

5             *“(B) An assurance that such State will require*  
6     *entities providing R.E.A.Ch. services or benefits to es-*  
7     *tablish priorities for providing services to individuals*  
8     *residing in its service area consistent with the pur-*  
9     *poses of the State R.E.A.Ch. initiative.*

10            *“(9)(A) An assurance that such State has con-*  
11     *ducted public hearings, after giving notice in public*  
12     *media and by mail to all subgrantees, (DOE/WAP)*  
13     *subgrantees, and community action agencies, with re-*  
14     *spect to the provisions of such plan and before sub-*  
15     *mitting such plan to the Secretary for approval.*

16            *“(B) A summary of comments received at such*  
17     *public hearing.*

18            *“(C) An assurance that such plan and any revi-*  
19     *sion thereof submitted to the Secretary will be made*  
20     *available for public inspection in such a manner as*  
21     *will facilitate timely and meaningful review of, and*  
22     *comment.*

23            *“(10) An assurance that the State will require*  
24     *entities that receive funds under this section to take*  
25     *appropriate measures to solicit the views of individ-*

1        *uals who are financially eligible for benefits and serv-*  
2        *ices under this section in establishing its local service*  
3        *priorities.*

4                *“(11) A description of specific performance goals*  
5        *for the State R.E.A.Ch. initiative and a description*  
6        *of the indicators that will be used to measure whether*  
7        *such performance goals have been achieved. Such per-*  
8        *formance goals shall include 1 or more of the follow-*  
9        *ing and such other goals as the Secretary may re-*  
10       *quire:*

11                *“(A) To increase in the affordability of en-*  
12        *ergy over 1 or more fiscal years.*

13                *“(B) To increase the regularity of home en-*  
14        *ergy bill payments by eligible households.*

15                *“(C) To increase energy vendor contribu-*  
16        *tions toward the costs of home energy on behalf*  
17        *of eligible individuals and households.*

18                *“(D) To decrease the incidence of homeless-*  
19        *ness and health and safety risks resulting from*  
20        *high household energy burdens.*

21                *“(e)(1) The Secretary may waive on request adminis-*  
22        *trative cost ceilings and carryover requirements otherwise*  
23        *applicable to the first 3 years of the operation of a*  
24        *R.E.A.Ch. program’s operations.*

1       “(2) None of the costs of providing services or benefits  
2 required under this subsection shall be considered to be an  
3 administrative cost or function for purposes of any limita-  
4 tion on such administrative cost or functions contained in  
5 this title.

6       “(3) In verifying income eligibility for purposes of sub-  
7 section this section, the State may apply procedures and  
8 policies consistent with procedures and policies used by the  
9 State agency administering programs under part A of title  
10 IV of the Social Security Act, under title XX of the Social  
11 Security Act, under the Community Services Block Grant  
12 program, under any other provision of law which carries  
13 out programs which were administered under the Economic  
14 Opportunity Act of 1964 before the date of the enactment  
15 of this section, or under other income assistance or service  
16 programs (as determined by the State).

17       “(4) Neither a State nor a local provider of services  
18 or benefits shall be required to provide services or benefits  
19 to an individual or household if such provision is inconsis-  
20 tent with State or local priorities.

21       “(5) If a State chooses to pay home energy suppliers  
22 directly, the State plan shall include procedures identified  
23 in section 2605 of this title.”.

1 **SEC. 313. SENSE OF THE CONGRESS REGARDING APPRO-**  
2 **PRIATIONS FOR LIHEAP.**

3 *(a) FINDINGS.—(1) Seventy-seven percent of the over*  
4 *25 million households that were eligible for the Low-Income*  
5 *Home Energy Assistance Program (hereinafter referred to*  
6 *as “LIHEAP”) in fiscal year 1992 did not receive assist-*  
7 *ance due to a lack of funds.*

8 *(2) Recent economic distress has caused significant un-*  
9 *employment, which has resulted in a greater need for energy*  
10 *assistance than ever before.*

11 *(3) More than 66 percent of LIHEAP household recipi-*  
12 *ents have an annual income that is below the poverty level.*

13 *(4) Forty-three percent of all LIHEAP eligible house-*  
14 *holds include children.*

15 *(5) LIHEAP eligible households with children spend*  
16 *approximately 16 percent of their annual incomes on home*  
17 *energy costs, which is more than 4 times greater than that*  
18 *paid by the average household in the United States, and*  
19 *far beyond their means.*

20 *(6) Approximately 40 percent of LIHEAP household*  
21 *recipients are comprised of elderly or disabled persons.*

22 *(7) LIHEAP is an essential, long-term Federal pro-*  
23 *gram that is crucial to the well-being of impoverished Amer-*  
24 *ican families and their children.*

25 *(8) Congress appropriated \$1,475,000,000 for*  
26 *LIHEAP for fiscal year 1995.*

1       (9) *The Department of Energy predicts that the costs*  
 2 *of residential fuels will increase at a pace greater than in-*  
 3 *flation.*

4       (b) *SENSE OF THE CONGRESS.—It is the sense of the*  
 5 *Congress that—*

6           (1) *the maintenance of LIHEAP should be a*  
 7 *high priority in order to enable the working poor, the*  
 8 *disabled, and the low-income elderly, who all depend*  
 9 *on LIHEAP, to meet their energy costs and needs;*

10          (2) *all appropriations made for LIHEAP for fis-*  
 11 *cal year 1995 should be expended; and*

12          (3) *expenditures for LIHEAP for fiscal year*  
 13 *1996 should ensure the provision of services at or*  
 14 *above the level provided in fiscal year 1995.*

15 **SEC. 314. EFFECTIVE DATE.**

16       *The amendments and repeals made by this title shall*  
 17 *become effective on October 1, 1994.*

18       **TITLE IV—COMMUNITY-BASED**  
 19 **FAMILY RESOURCE PROGRAMS**

20 **SEC. 401. SHORT TITLE.**

21       *This title may be cited as the “Family Resource and*  
 22 *Support Act of 1994”.*

1 **SEC. 402. COMMUNITY-BASED FAMILY SUPPORT AND FAM-**  
2 **ILY RESOURCE PROGRAMS.**

3 (a) *PURPOSE.*—The purpose of this section is to sup-  
4 port systems change activities designed to assist each State  
5 to develop and implement, or expand and enhance, a fam-  
6 ily-centered and family-directed, comprehensive, statewide  
7 system of family support and family resource services in  
8 collaboration with existing education, vocational rehabilita-  
9 tion, health, mental health, employment and training, child  
10 welfare, and other social services agencies within the State.

11 (b) *AUTHORITY.*—The Commissioner shall make  
12 grants to States for the purpose of—

13 (1) *establishing and expanding statewide a sys-*  
14 *tem of community-based family support and family*  
15 *resource programs, including funds for the initial*  
16 *costs of providing specific family resource services,*  
17 *that ensure family involvement in the design and op-*  
18 *eration of family support and family resource pro-*  
19 *grams which are responsive to the unique and diverse*  
20 *strengths of children and families;*

21 (2) *ensuring the active involvement of families of*  
22 *children with disabilities in the planning, develop-*  
23 *ment, implementation and evaluation of such a state-*  
24 *wide system;*

25 (3) *promoting child abuse and neglect prevention*  
26 *activities;*

1           (4) *promoting the establishment and operation of*  
2           *State trust funds or other mechanisms for integrating*  
3           *child and family services funding streams in order to*  
4           *provide flexible funding for the development of com-*  
5           *munity-based family support and family resource*  
6           *programs;*

7           (5) *establishing or expanding community-based*  
8           *collaboration to foster the development of a continuum*  
9           *of preventive services for children and families, which*  
10          *are family-centered and culturally competent;*

11          (6) *increasing and promoting interagency co-*  
12          *ordination among State agencies, and encouraging*  
13          *public and private partnerships in the establishment*  
14          *and expansion of family support and family resource*  
15          *programs; and*

16          (7) *facilitating the changing of laws, regulations,*  
17          *policies, practices, procedures, and organizational*  
18          *structures, which impede the availability or provision*  
19          *of family support and family resource services.*

20          (c) *ELIGIBILITY FOR GRANTS.*—A State is eligible for  
21          a grant under this section for any fiscal year if—

22               (1) *such State has established or maintained in*  
23               *the previous fiscal year—*

24                       (A) *a trust fund, including appropriations*  
25                       *for such fund; or*

1           (B) any other mechanism for integrating  
2           family resource services funded by Federal,  
3           State, or private sources; and

4           (2) such trust fund or other funding mechanism  
5           includes (in whole or in part) provisions making  
6           funding available specifically for a broad range of  
7           child abuse and neglect prevention activities and fam-  
8           ily support and family resource programs.

9           (d) AMOUNT OF GRANT.—

10           (1) IN GENERAL.—Amounts appropriated for a  
11           fiscal year to provide grants under this section shall  
12           be allotted, among eligible States in each fiscal year  
13           so that—

14           (A) 50 percent of the total amount appro-  
15           priated for such fiscal year is allotted among  
16           each State based on the number of children  
17           under the age of 18 residing in each State, except  
18           that each State shall receive not less than  
19           \$1,000,000, and each territory shall receive not  
20           more than \$100,000; and

21           (B) the remaining 50 percent of the total  
22           amount appropriated for such fiscal year is al-  
23           lotted in an amount equal to 25 percent of the  
24           total amount allocated by each such State to the  
25           State's trust fund or other mechanism for inte-

1        *grating family resource services in the fiscal year*  
2        *prior to the fiscal year for which the allotment*  
3        *is being determined.*

4        (2) *MINIMUM GRANT AMOUNT.—If the amount*  
5        *appropriated for any fiscal year is less than*  
6        *\$50,400,000, grants shall be awarded on a competi-*  
7        *tive basis with no grantee receiving less than*  
8        *\$1,000,000.*

9        (3) *AWARD PERIOD.—Grants made on a com-*  
10       *petitive basis shall be awarded for a period of 3 years*  
11       *and shall be calculated in the manner described in*  
12       *paragraph (1).*

13       (4) *GRANTS TO TERRITORIES.—From amounts*  
14       *appropriated to carry out this section for any fiscal*  
15       *year, the Commissioner shall pay to each territory*  
16       *that has an application approved under this section*  
17       *not more than \$100,000.*

18       (e) *EXISTING GRANTS.—A State that has a grant in*  
19       *effect on the date of enactment of this section under the*  
20       *Family Resource and Support Program shall continue to*  
21       *receive funds under such Program, subject to the original*  
22       *terms under which such funds were granted, through the*  
23       *end of the applicable grant cycle.*

24       (f) *APPLICATION.—No grant may be made to any eligi-*  
25       *ble State under this section unless an application is pre-*

1 *pared and submitted to the Commissioner at such time, in*  
2 *such manner, and containing or accompanied by such in-*  
3 *formation as the Commissioner determines to be essential*  
4 *to carry out the purposes and provisions of this section, in-*  
5 *cluding—*

6 *(1) a description of the agency designated by the*  
7 *Chief Executive Officer of the State to administer the*  
8 *funds provided under this section and assume respon-*  
9 *sibility for implementation and oversight of the fam-*  
10 *ily support and family resource programs and other*  
11 *child abuse and neglect prevention activities, and an*  
12 *assurance that the agency so designated—*

13 *(A) is the trust fund advisory board or an*  
14 *existing quasi-public organization with inter-*  
15 *disciplinary governance that pools State, Fed-*  
16 *eral, and private funds for family support and*  
17 *family resource programs or integrating child*  
18 *and family service resources; or*

19 *(B) with respect to a State without a trust*  
20 *fund mechanism or quasi-public organization*  
21 *that meets the requirements of subparagraph (A),*  
22 *is an existing State agency, or other public,*  
23 *quasi-public, or nonprofit private agency respon-*  
24 *sible for the development and implementation of*

1       *a statewide network of community-based family*  
2       *support and family resource programs;*

3       *(2) assurances that the agency designated under*  
4       *paragraph (1) can demonstrate the capacity to fulfill*  
5       *the purposes described in subsection (a), and shall*  
6       *have—*

7               *(A) a demonstrated ability to work with*  
8               *other State and community-based agencies, to*  
9               *provide training and technical assistance;*

10              *(B) a commitment to parental participa-*  
11              *tion in the design and implementation of family*  
12              *support and family resource programs;*

13              *(C) the capacity to promote a statewide sys-*  
14              *tem of family support and family resource pro-*  
15              *grams throughout the State; and*

16              *(D) the capacity to exercise leadership in*  
17              *implementing effective strategies for capacity*  
18              *building, family and professional training, and*  
19              *access to and funding for family support and*  
20              *family resource services across agencies;*

21       *(3) an assurance that the lead entity will coordi-*  
22       *nate the activities funded through a grant made*  
23       *under this section with the activities carried out by*  
24       *councils within the State, including the following*  
25       *councils:*

1           (A) *the State Interagency Coordinating*  
2           *Council, established under part H of the Individ-*  
3           *uals with Disabilities Education Act;*

4           (B) *the advisory panel established under*  
5           *section 613(a)(12) of the Individuals with Dis-*  
6           *abilities Education Act (20 U.S.C. 1413(a)(12));*

7           (C) *the State Rehabilitation Advisory Coun-*  
8           *cil, established under the Rehabilitation Act of*  
9           *1973;*

10          (D) *the State Development Disabilities*  
11          *Planning Council, established under the Devel-*  
12          *opmental Disabilities Assistance and Bill of*  
13          *Rights Act; and*

14          (E) *other local or regional family support*  
15          *councils within the State, to the extent that such*  
16          *councils exist;*

17          (4) *an assurance that the lead agency will ac-*  
18          *tively coordinate with the councils referred to in*  
19          *Paragraph (3) in carrying out the development and*  
20          *implementation, or expansion and enhancement of, a*  
21          *family-centered and family-directed, comprehensive,*  
22          *statewide system of family support and family re-*  
23          *source services;*

24          (5) *an assurance that the State has an inter-*  
25          *agency process coordinated by the agency designated*

1       *in paragraph (1) for effective program development*  
2       *that—*

3               *(A) does not duplicate existing processes for*  
4               *developing collaborative efforts to better serve*  
5               *children and families;*

6               *(B) provides a written plan for the estab-*  
7               *lishment of a network of family support and*  
8               *family resource programs publicly available; and*

9               *(C) involves appropriate personnel in the*  
10              *process, including—*

11               *(i) parents and prospective partici-*  
12               *pants in family support and family re-*  
13               *source programs, including respite care pro-*  
14               *grams;*

15               *(ii) staff of existing programs provid-*  
16               *ing family support and family resource*  
17               *services, including staff of Head Start pro-*  
18               *grams and community action agencies that*  
19               *provide such services;*

20               *(iii) representatives of State and local*  
21               *government such as social service, health,*  
22               *mental health, education, vocational reha-*  
23               *bilitation, employment, economic develop-*  
24               *ment agencies, and organizations providing*  
25               *community services activities;*

1                   (iv) representatives of the business  
2                   community;

3                   (v) representatives of general purpose  
4                   local governments;

5                   (vi) representatives of groups with ex-  
6                   pertise in child abuse prevention, including  
7                   respite and crisis care;

8                   (vii) representatives of local commu-  
9                   nities in which family support and family  
10                  resource programs are likely to be located;

11                  (viii) representatives of groups with ex-  
12                  pertise in providing services to children  
13                  with disabilities; and

14                  (ix) other individuals with expertise in  
15                  the services that the family resource and  
16                  support programs of the State intend to  
17                  offer;

18                  (6) a description of the current family support  
19                  and family resource programs operating in the State,  
20                  the current unmet need for the services provided  
21                  under such programs, including the need for building  
22                  increased capacity to provide specific family resource  
23                  and family support services, including respite care,  
24                  and the intended scope of the State family support  
25                  and family resource program, the population to be

1     *served, the manner in which the program will be op-*  
2     *erated, and the manner in which such program will*  
3     *relate to other community services and public agen-*  
4     *cies;*

5             *(7) evidence that Federal assistance received*  
6     *under this section—*

7                     *(A) has been supplemented with non-Fed-*  
8                     *eral public and private assistance, including a*  
9                     *description of the projected level of financial*  
10                    *commitment by the State to develop a family*  
11                    *support and family resource program; and*

12                    *(B) will be used to supplement and not sup-*  
13                    *plant other State and local public funds ex-*  
14                    *pended for family support and family resource*  
15                    *programs;*

16             *(8) a description of the core services, as required*  
17     *by this section, and other support services to be pro-*  
18     *vided by the program and the manner in which such*  
19     *services will be provided, including the extent to*  
20     *which either family resources, centers, home visiting,*  
21     *or community collaboratives will be used;*

22             *(9) an assurance that the lead agency will ensure*  
23     *that the amount of Federal funds spent on respite*  
24     *care services within the State during the previous fis-*  
25     *cal year shall be maintained;*

1           (10) a description of any public information ac-  
2           tivities the agency designated in paragraph (1) will  
3           undertake for the purpose of promoting family stabil-  
4           ity and preventing child abuse and neglect, including  
5           child sexual abuse;

6           (11) an assurance that the State will provide  
7           funds for the initial startup costs associated with the  
8           development of 1 respite program annually in the  
9           State, as well as other specific family resource serv-  
10          ices, and a description of the services to be funded;

11          (12) an assurance that the State program will  
12          maintain cultural diversity and be culturally com-  
13          petent;

14          (13) a description of the outreach and other ac-  
15          tivities the program will undertake to maximize the  
16          participation of racial and ethnic minorities, persons  
17          with limited-English proficiency, individuals with  
18          disabilities, and members of other underserved or  
19          underrepresented groups in all phases of the program;

20          (14) a description of the guidelines for requiring  
21          parental involvement in State and local program de-  
22          velopment, policy design, and governance and the  
23          process for assessing and demonstrating that parental  
24          involvement in program development, operation, and  
25          governance occurs;

1           (15) a description of the State and community-  
 2           based interagency planning processes to be utilized to  
 3           develop and implement family support and family re-  
 4           source programs;

5           (16) a description of the criteria that the State  
 6           will utilize for awarding grants for local programs so  
 7           that they meet the requirements of subsection (g);

8           (17) a plan for providing training, technical as-  
 9           sistance, and other assistance to local communities in  
 10          program development;

11          (18) a description of the methods to be utilized  
 12          to evaluate the implementation and effectiveness of the  
 13          family support and family resource programs within  
 14          the State;

15          (19) a description of proposed actions by the  
 16          State that will reduce practical and regulatory bar-  
 17          riers to the provision of comprehensive services to  
 18          families, including family support and family re-  
 19          source programs; and

20          (20) an assurance that the State will provide the  
 21          Commissioner with reports, at such time and contain-  
 22          ing such information as the Commissioner may re-  
 23          quire.

24          (g) LOCAL PROGRAM REQUIREMENTS.—

1           (1) *IN GENERAL.*—A State that receives a grant  
2           under this section shall use amounts received under  
3           such grant to establish local family support and fam-  
4           ily resource programs that—

5                   (A) undertake a community-based needs as-  
6                   sessment and program planning process which  
7                   involves parents, and local public and nonprofit  
8                   agencies (including those responsible for provid-  
9                   ing health, education, vocational rehabilitation,  
10                  employment training, Head Start and other  
11                  early childhood, child welfare, and social serv-  
12                  ices);

13                  (B) develop a strategy to provide com-  
14                  prehensive services to families to meet identified  
15                  needs through collaboration, including public-  
16                  private partnerships;

17                  (C) identify appropriate community-based  
18                  organizations to administer such programs lo-  
19                  cally;

20                  (D) provide core services, and other services  
21                  directly or through contracts or agreements with  
22                  other local agencies; and

23                  (E) involve parents in the development, op-  
24                  eration, and governance of the program.

1           (2) *PRIORITY.*—*In awarding local grants under*  
 2           *this section, a State shall give priority to programs*  
 3           *serving low-income communities and programs serv-*  
 4           *ing young parents or parents with young children*  
 5           *and shall ensure that such grants are equitably dis-*  
 6           *tributed among urban and rural areas.*

7           (h) *DEFINITIONS.*—*As used in this section:*

8           (1) *CHILDREN WITH DISABILITIES.*—*The term*  
 9           *“children with disabilities” has the meaning given*  
 10           *such term in section 602(a)(1) of the Individuals with*  
 11           *Disabilities Education Act.*

12           (2) *COMMISSIONER.*—*The term “Commissioner”*  
 13           *means the Commissioner of the Administration on*  
 14           *Children, Youth, and Families.*

15           (3) *COMMUNITY REFERRAL SERVICES.*—*The term*  
 16           *“community referral services” means services to assist*  
 17           *families in obtaining community resources, including*  
 18           *respite care services, health and mental health serv-*  
 19           *ices, employability development and job training and*  
 20           *other social services.*

21           (4) *CULTURALLY COMPETENT.*—*The term “cul-*  
 22           *turally competent” means services, supports, or an-*  
 23           *other assistance that is conducted or provided in a*  
 24           *manner that—*

1           (A) is responsive to the beliefs, interpersonal  
 2           styles, attitudes, language, and behaviors of those  
 3           individuals receiving services; and

4           (B) has the greatest likelihood of ensuring  
 5           maximum participation of such individuals.

6           (5) FAMILY-CENTERED AND FAMILY-DIRECTED.—  
 7           The term “family-centered and family-directed”  
 8           means, with respect to a service or program, that the  
 9           service or program—

10           (A) facilitates the full participation, choice,  
 11           and control by families in—

12           (i) decisions relating to the supports  
 13           that will meet the priorities of the family;  
 14           and

15           (ii) the planning, development, imple-  
 16           mentation, and evaluation of the statewide  
 17           system of family support and family re-  
 18           source services for families;

19           (B) responds to the needs of the entire fam-  
 20           ily in a timely and appropriate manner; and

21           (C) is easily accessible to and usable by  
 22           families.

23           (6) FAMILY SUPPORT.—The term “family sup-  
 24           port”—

1           (A) means supports, resources, services, and  
2           other assistance provided to families of children  
3           with disabilities that are designed to—

4                 (i) support families in the efforts of  
5                 such families to raise their children with  
6                 disabilities in the family home;

7                 (ii) strengthen the role of the family as  
8                 primary caregiver;

9                 (iii) prevent inappropriate out-of-the-  
10                home placement and maintain family  
11                unity; and

12                (iv) reunite families with children with  
13                disabilities who have been placed out of the  
14                home, whenever appropriate; and

15           (B) may include—

16                 (i) service coordination that includes  
17                 individualized planning and brokering for  
18                 services with families in control of decision  
19                 making;

20                 (ii) goods and services, which may in-  
21                 clude specialized diagnosis and evaluation,  
22                 adaptive equipment, respite care (in and  
23                 out of the home), personal assistance serv-  
24                 ices, homemaker or chore services, behav-  
25                 ioral supports, assistive technology services

1                   *and devices, permanent or future planning,*  
 2                   *home and vehicle modifications and repairs,*  
 3                   *equipment and consumable supplies, trans-*  
 4                   *portation, recreation and leisure activities,*  
 5                   *specialized nutrition clothing, counseling*  
 6                   *services and mental health services for fam-*  
 7                   *ily members, family education or training*  
 8                   *services, communication services, crisis*  
 9                   *intervention, day care, child care and*  
 10                   *camps, supports and services for integrated*  
 11                   *and inclusive community activities, parent*  
 12                   *or family member support groups, peer sup-*  
 13                   *port, sitter service or companion service,*  
 14                   *and education aids and toys; and*

15                   *(iii) financial-assistance, which may*  
 16                   *include discretionary cash subsidies, allow-*  
 17                   *ances, voucher or reimbursement systems,*  
 18                   *low-interest loans, or lines of credit.*

19                   (7) *FAMILY SUPPORT AND FAMILY RESOURCE*  
 20                   *PROGRAM.—The term “family support and family re-*  
 21                   *source program” means a program that offers com-*  
 22                   *munity-based services that provide sustained assist-*  
 23                   *ance to families at various stages in their develop-*  
 24                   *ment. Such services shall promote parental com-*  
 25                   *petencies and behaviors that will lead to the healthy*

1     *and positive personal development of parents and*  
2     *children through—*

3             *(A) the provision of assistance to build fam-*  
4             *ily skills and assist parents in improving their*  
5             *capacities to be supportive and nurturing par-*  
6             *ents;*

7             *(B) the provision of assistance to families to*  
8             *enable such families to use other formal and in-*  
9             *formal resources and opportunities for assistance*  
10            *that are available within the communities of*  
11            *such families; and*

12            *(C) the creation of supportive networks to*  
13            *enhance the child-rearing capacity of parents*  
14            *and assist in compensating for the increased so-*  
15            *cial isolation and vulnerability of families.*

16            *(8) FAMILY RESOURCE SERVICES.—The term*  
17            *“family resource services” means—*

18                *(A) core services that must be provided di-*  
19                *rectly, or by referral or contract, by the family*  
20                *support and family resource program under this*  
21                *section, including—*

22                    *(i) education and support services pro-*  
23                    *vided to assist parents in acquiring*  
24                    *parenting skills, learning about child devel-*

1            *opment, and responding appropriately to*  
2            *the behavior of their children;*

3            *(ii) early developmental screening of*  
4            *children to assess the needs of such children*  
5            *and to identify the types of support to be*  
6            *provided;*

7            *(iii) respite care services which are*  
8            *available 24 hours per day and every cal-*  
9            *endar day of the year;*

10           *(iv) outreach services;*

11           *(v) community referral services; and*

12           *(vi) follow-up services; and*

13           *(B) other services, which may be provided*  
14           *either directly or through referral, including—*

15           *(i) early care and education (such as*  
16           *child care and Head Start);*

17           *(ii) respite care;*

18           *(iii) job readiness and counseling serv-*  
19           *ices (including skill training);*

20           *(iv) education and literacy services, in-*  
21           *cluding English as a second language and*  
22           *family literacy services;*

23           *(v) nutritional education;*

24           *(vi) life management skills training;*

1                   (vii) *peer counseling and crisis inter-*  
 2                   *vention, and family violence counseling*  
 3                   *services;*

4                   (viii) *referral for health (including*  
 5                   *prenatal care) and mental health services;*  
 6                   *and*

7                   (ix) *substance abuse treatment.*

8                   (9) *FAMILY-CENTERED AND FAMILY-DIRECTED.*—  
 9                   *The term “family-centered and family-directed”*  
 10                  *means, with respect to a service or program, that the*  
 11                  *service or program—*

12                  (A) *facilitates the full participation, choice,*  
 13                  *and control by families in—*

14                  (i) *decisions relating to the supports*  
 15                  *that will meet the priorities of the family;*  
 16                  *and*

17                  (ii) *the planning, development, imple-*  
 18                  *mentation, and evaluation of the statewide*  
 19                  *system of family support for families;*

20                  (B) *responds to the needs of the entire fam-*  
 21                  *ily in a timely and appropriate manner; and*

22                  (C) *is easily accessible to and usable by*  
 23                  *families.*

24                  (10) *INTERDISCIPLINARY GOVERNANCE.*—*The*  
 25                  *term “interdisciplinary governance” includes govern-*

1      *ance by representatives from communities and rep-*  
 2      *resentatives from existing health, mental health, edu-*  
 3      *cation, vocational rehabilitation, employment and*  
 4      *training, child welfare, and other agencies within the*  
 5      *State.*

6            (11) *RESPIRE CARE SERVICES.*—*The term “res-*  
 7      *pite care services” means short-term care services pro-*  
 8      *vided in the temporary absence of the regular*  
 9      *caregiver (parent, other relative, foster parent, adop-*  
 10     *tive parent, guardian) to children who meet one or*  
 11     *more of the following categories:*

12            (A) *The children are in danger of abuse or*  
 13      *neglect.*

14            (B) *The children have experienced abuse or*  
 15      *neglect.*

16            (C) *The children have disabilities, or chron-*  
 17      *ic or terminal illnesses.*

18      *Services provided within or outside the child’s home*  
 19      *shall be short-term care, ranging from a few hours to*  
 20      *a few weeks of time, per year, and be intended to en-*  
 21      *able the family to stay together and to keep the child*  
 22      *living in the child’s home and community.*

23      (i) *STRATEGIC PLAN.*—

24            (1) *IN GENERAL*—*Not later than 1 year after the*  
 25      *date on which assistance is received by a State under*

1     *this section, the lead agency of the State, shall pre-*  
2     *pare and submit to the Commissioner, a strategic*  
3     *plan designed to achieve the purposes and policy of*  
4     *this section.*

5             (2) *CONTENTS.—The strategic plan shall in-*  
6     *clude—*

7                     (1) *a statement of the mission, philosophy,*  
8     *values, and principles of the statewide system of*  
9     *family support and family resources in the*  
10    *State;*

11                    (2) *a statement of family-centered outcomes*  
12    *to be achieved by the statewide system of family*  
13    *support and family resources;*

14                    (3) *specific goals and objectives for develop-*  
15    *ing and implementing, or expanding and im-*  
16    *proving, the system for providing family support*  
17    *and family resource services, and for achieving*  
18    *the family-centered outcomes;*

19                    (4) *systemic approaches for accomplishing*  
20    *the objectives and achieving the family-centered*  
21    *outcomes, including interagency coordination*  
22    *and cooperation that builds upon state-of-the-art*  
23    *practices and research findings;*

24                    (5) *a description of the specific programs,*  
25    *projects, and activities funded under this section*

1       *and the manner in which the programs, projects,*  
2       *and activities accomplish the objectives and*  
3       *achieve the family-centered outcomes;*

4               *(6) a description of an ongoing quality im-*  
5       *provement or quality enhancement system, which*  
6       *utilizes information from ongoing measurements*  
7       *of the extent to which family-centered outcomes*  
8       *are achieved, to improve the system;*

9               *(7) a description of the eligibility criteria to*  
10       *be used to carry out programs, projects, and ac-*  
11       *tivities under this section that includes all eligi-*  
12       *ble families;*

13               *(8) an analysis of the extent to which fam-*  
14       *ily support and family resource services for an*  
15       *individual family is defined as a benefit and not*  
16       *as income; and*

17               *(9) a description of the plan to conduct an*  
18       *annual evaluation of the statewide system of*  
19       *family support and family resources.*

20       *(j) AUTHORIZATION OF APPROPRIATIONS.—There are*  
21       *authorized to be appropriated to carry out this section,*  
22       *\$30,000,000 for fiscal year 1995 and such sums as may be*  
23       *necessary for fiscal years 1996 and 1997.*

1       (k) *REPEAL OF EXISTING PROGRAM.*—Section 933 of  
2   the Claude Pepper Young Americans Act of 1990 (42 U.S.C.  
3   12339) is repealed.

4   **SEC. 403. FEDERAL COUNCIL ON CHILDREN, YOUTH, AND**  
5               **FAMILIES.**

6       Section 918 of the Claude Pepper Young Americans  
7   Act of 1990 (42 U.S.C. 12314) is amended—

8               (1) in subsection (k)—

9                       (A) in paragraph (3), by striking out “and”  
10                      at the end thereof;

11                     (B) in paragraph (4), by striking out the  
12                      period and inserting in lieu thereof a semicolon;  
13                      and

14                     (C) by adding at the end thereof the follow-  
15                      ing:

16                     “(5) identify program regulations, practices, and  
17                      eligibility requirements that impede coordination and  
18                      collaboration and make recommendations for their  
19                      modifications or elimination; and

20                     “(6) develop recommendations for creating joint-  
21                      ly funded programs, unified assessments, eligibility,  
22                      and application procedures, and confidentiality pro-  
23                      tections that facilitate information sharing.”;

24                     (2) in subsection (o), by striking “1991 through  
25                      1994” and inserting “1995 through 1998”; and

1           (3) in subsection (p), by striking “1995” and in-  
 2           serting “1998”.

3   **SEC. 404. FAMILY RESOURCE ACT.**

4           (a) NATIONAL CENTER.—Section 958(b) of the Claude  
 5   Pepper Young Americans Act of 1990 (42 U.S.C. 12353(b))  
 6   is amended—

7           (1) in paragraph (3)—

8                   (A) by striking “model”; and

9                   (B) by striking “and” at the end;

10          (2) in paragraph (4), by striking the period at  
 11          the end and inserting a semicolon; and

12          (3) by adding at the end the following:

13               “(5) develop and maintain a system for dissemi-  
 14          nating information about all types of respite care op-  
 15          tions;

16               “(6) develop and provide an array of training  
 17          and technical assistance activities to establish and  
 18          maintain quality respite care options;

19               “(7) engage in a variety of evaluation and re-  
 20          search activities to identify effective models of respite  
 21          care services, examine the effects of respite care serv-  
 22          ices on family functioning, and to develop simple  
 23          evaluation models for use by local respite care service  
 24          programs.”.

1       (b) *AUTHORIZATION OF APPROPRIATIONS.—Section*  
 2 *960 of the Claude Pepper Young Americans Act of 1990*  
 3 *(42 U.S.C. 12355) is amended—*

4           (1) *in subsection (a), by striking “\$2,300,000”*  
 5 *and all that follows through the end thereof and in-*  
 6 *serting “\$2,000,000 for each of the fiscal years 1995*  
 7 *through 1998.”; and*

8           (2) *in subsection (b), by striking “\$700,000” and*  
 9 *all that follows through the end thereof and inserting*  
 10 *“\$1,000,000 for fiscal year 1995, and such sums as*  
 11 *may be necessary for each of the fiscal years 1996*  
 12 *through 1998.”.*

Amend the title so as to read: “An Act to authorize appropriations to carry out the Head Start Act, the Community Services Block Grant Act, and the Low-Income Home Energy Assistance Act of 1981, and for other purposes.”.

S 2000 EAH—2

S 2000 EAH—3

S 2000 EAH—4

S 2000 EAH—5

S 2000 EAH—6

S 2000 EAH—7

S 2000 EAH—8

S 2000 EAH—9

S 2000 EAH—10