Calendar No. 707

103d CONGRESS S. 2075

[Report No. 103-394]

A BILL

To amend the Indian Child Protection and Family Violence Prevention Act to reauthorize and improve programs under the Act.

OCTOBER 3 (legislative day, September 12), 1994
Reported with an amendment

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103D CONGRESS 2D SESSION S. 2075

[Report No. 103-394]

To amend the Indian Child Protection and Family Violence Prevention Act to reauthorize and improve programs under the Act.

IN THE SENATE OF THE UNITED STATES

MAY 4 (legislative day, MAY 2), 1994

Mr. McCain (for himself and Mr. Inouye) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

OCTOBER 3 (legislative day, SEPTEMBER 12), 1994

Reported by Mr. INOUYE, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Indian Child Protection and Family Violence Prevention Act to reauthorize and improve programs under the Act.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1	SECTION 1. REAUTHORIZATION AND IMPROVEMENT OF IN-
2	DIAN CHILD PROTECTION AND VIOLENCE
3	PREVENTION PROGRAMS.
4	(a) DEFINITION. Section 403 of the Indian Child
5	Protection and Family Violence Prevention Act (title IV
6	of Public Law 101-630; 25 U.S.C. 3201 et seq.) is amend-
7	e d
8	(1) by striking "and" at the end of paragraph
9	(17);
10	(2) by striking the period at the end of para-
11	graph (18) and inserting in lieu thereof "; and"; and
12	(3) by adding at the end the following new
13	paragraph:
14	"(19) 'Director' means the Director of the In-
15	dian Health Service of the Department of Health
16	and Human Services.".
17	(b) Provision of Records and Information to
18	TRIBES. Section 406 of such Act (25 U.S.C. 3205) is
19	amended by inserting after the first sentence the follow-
20	ing: "Federal law enforcement agencies that investigate
21	incidents of child abuse in Indian country shall provide
22	information and records to Indian tribes requiring such
23	information and records in order to fulfill the duties of
24	such tribes under this Act.".
25	(c) Issuance of Minimum Character Stand-
26	ARDS.—Not later than 1 year after the date of the enact-

1	ment of this Act, the Secretary of the Interior and the
2	Secretary of Health and Human Services shall—
3	(1) publish in the Federal Register regulations
4	containing the minimum standards of character that
5	are required under section 408(a)(3) of the Indian
6	Child Protection and Family Violence Prevention
7	Act (title IV of Public Law 101-630; 25 U.S.C.
8	3207(a)(3)); and
9	(2) provide a copy of the regulations containing
10	such minimum standards to each Indian tribe.
11	(d) Indian Child Abuse Treatment Grant Pro-
12	GRAM.—
13	(1) Administrative responsibility. Sub-
14	section (a) of section 409 of such Act (25 U.S.C.
15	3208) is amended by striking "and in cooperation
16	with the Bureau".
17	(2) Elimination of maximum grant
18	AMOUNT. Such section is further amended—
19	(A) by striking subsection (c); and
20	(B) by redesignating subsections (d) and
21	(e) as subsections (c) and (d), respectively.
22	(3) EXTENSION OF AUTHORIZATION OF APPRO-
23	PRIATIONS. Subsection (d) of such section, as re-
24	designated by paragraph (2)(B), is amended by
25	striking "the fiscal years 1992, 1993, 1994, and

1	1995" and inserting in lieu thereof "fiscal years
2	1995 through 2005".
3	(4) CLERICAL AMENDMENT.—Subsection (d) of
4	such section, as so redesignated, is further amended
5	by striking "there is" and inserting in lieu thereof
6	"Authorization of Appropriations.—There is".
7	(e) Indian Child Resource and Family Services
8	CENTERS.—
9	(1) Administrative responsibility. Sec-
10	tion 410 of such Act (25 U.S.C. 3209) is amend-
11	ed—
12	(A) in subsection (a), by striking "The
13	Secretary" and inserting in lieu thereof "The
14	Director";
15	(B) in subsection (b), by striking "The
16	Secretary and the Secretary of Health and
17	Human Services shall" and inserting in lieu
18	thereof "The Secretary and the Director may";
19	(C) in subsection $(d)(5)$, by inserting "in
20	consultation with the Bureau," before "develop
21	policies"; and
22	(D) in subsection (f)—
23	(i) by striking "The Secretary, in con-
24	sultation with the Secretary of Health and
25	Human Services," and inserting in lieu

1	thereof "The Secretary and the Director";
2	and
3	(ii) by striking "the Secretary" in the
4	second sentence and inserting in lieu there-
5	of "the Director".
6	(2) CENTER SERVICE AREAS. Subsection (a)
7	of such sections is further amended by striking
8	"each area office of the Bureau" and inserting in
9	lieu thereof "each service unit of the Service".
10	(3) CENTER ADVISORY BOARDS.—Such section
11	is further amended—
12	(A) in subsection (f)—
13	(i) by striking "an area office of the
14	Bureau" in the second sentence and insert-
15	ing in lieu thereof "a service unit of the
16	Service"; and
17	(ii) by adding at the end the following
18	new sentence: "The advisory board shall
19	provide such assistance in accordance with
20	the provisions of the Memorandum of
21	Agreement, if any, entered into under sub-
22	section (b) of this section."; and
23	(B) in the second sentence of subsection
24	(g), by striking "an area office of the Bureau"

1	and inserting in lieu thereof "a service unit of
2	the Service''.
3	(4) Extension of authorization of appro-
4	PRIATIONS. Subsection (h) of such section is
5	amended by striking "the fiscal years 1992, 1993,
6	1994, and 1995" and inserting in lieu thereof "fiscal
7	years 1995 through 2005".
8	(5) Transfer of funds. Notwithstanding
9	any other provision of law, the Secretary of the Inte-
10	rior shall transfer any funds available to the Depart-
11	ment of the Interior on the date of the enactment
12	of this Act for the purposes of carrying out the func-
13	tions of the Indian Child Resource and Family Serv-
14	ices Centers to the Secretary of Health and Human
15	Services for the purposes of carrying out such func-
16	tions.
17	(f) Indian Child Protection and Family Vio-
18	LENCE PREVENTION.
19	(1) Administrative responsibility. Sec-
20	tion 411 of such Act is amended—
21	(A) by striking "Secretary" each place it
22	appears and inserting in lieu thereof "Direc-
23	tor'': and

- 1 (B) in subsection (a), by striking "the 2 Bureau" and inserting in lieu thereof "the 3 Service".
- 4 (2) EXTENSION OF AUTHORIZATION OF APPRO5 PRIATIONS. Subsection (i) of such section is
 6 amended by striking "the fiscal years 1992, 1993,
 7 1994, and 1995" and inserting in lieu thereof "fiscal years 1995 through 2005".
- 9 (3) Transfer of funds. Notwithstanding any other provision of law, the Secretary of the Inte-10 11 rior shall transfer any funds available to the Depart-12 ment of the Interior on the date of the enactment of this Act for the purposes of carrying out the In-13 14 dian Child Protection and Family Violence Preven-15 tion Program to the Secretary of Health and 16 Human Services for the purposes of carrying out 17 such program.
- 18 (g) RESPONSIBILITY FOR ANNUAL REPORT. Sec-
- 19 tion 412 of such Act is amended by striking "Secretary"
- 20 and inserting in lieu thereof "Director".
- 21 SECTION 1. SHORT TITLE; REFERENCES.
- 22 (a) Short Title.—This Act may be cited as the "In-
- 23 dian Child Protection and Family Violence Prevention Act
- 24 Amendments of 1994".

1	(b) References.—Whenever in this Act an amend-
2	ment is expressed in terms of an amendment to, or repeal
3	of, a section or other provision, the reference shall be consid-
4	ered to be made to a provision of the Indian Child Protec-
5	tion and Family Violence Prevention Act (25 U.S.C. 3201
6	et seq.).
7	SEC. 2. FINDINGS AND PURPOSE.
8	Section 402(1) (25 U.S.C. 3201(1)) is amended—
9	(1) by striking "and" at the end of subpara-
10	graph (F); and
11	(2) by adding at the end the following new sub-
12	paragraph:
13	"(G) it is necessary to address the scope of
14	family violence in order to break the cycle of
15	intrafamily child abuse and neglect; and''.
16	SEC. 3. REAUTHORIZATION AND IMPROVEMENT OF INDIAN
17	CHILD PROTECTION AND VIOLENCE PREVEN-
18	TION PROGRAMS.
19	(a) Definition.—Section 403 (25 U.S.C. 3202) is
20	amended—
21	(1) by striking "and" at the end of paragraph
22	(17);
23	(2) by striking the period at the end of para-
24	graph (18) and inserting "; and"; and

(3) by adding at the end the following new para-1 2 graph: 3 "(19) 'Director' means the Director of the Indian Health Service of the Department of Health and 4 5 Human Services.". (b) Central Register.—Section 405 (25 U.S.C. 6 3204) is amended— 7 (1) in subsection (c), by striking ", together with 8 recommendations and draft legislation to implement 9 such regulations,"; and 10 (2) by adding at the end the following new sub-11 12 sections: "(d) If the Secretary establishes in the Bureau of In-13 dian Affairs a Central Register described in the study conducted under this section, the Central Register shall, if feasible, be connected to existing tribal, Federal, or State central registries. 17 18 "(e)(1) The Secretary of the Interior may establish a grant program to award grants to Indian tribes that submit an application that is approved by the Secretary to establish, operate, and maintain a central registry system for 21 the tribe that contains information regarding child abuse with respect to the tribe. 23 "(2) An application submitted under paragraph (1) 24 25 shall—

1	"(A) be in such form as the Secretary may pre-
2	scribe; and
3	"(B) specify the nature of the central registry
4	proposed by the applicant.
5	"(3) Each tribe that receives a grant under paragraph
6	(1) shall furnish the Secretary with such information as
7	the Secretary may require to evaluate the implementation
8	of the central registry and ensure that the grant funds are
9	expended for the purpose for which the grant was made.
10	"(4) There are authorized to be appropriated to the
11	Department of the Interior such sums as may be necessary
12	to carry out this subsection.".
13	(c) Provision of Records and Information to
14	Tribes.—Section 406 (25 U.S.C. 3205) is amended—
15	(1) in the first sentence, by striking "may" and
16	inserting ''shall'';
17	(2) by inserting after the first sentence, the fol-
18	lowing new sentence: "Federal law enforcement agen-
19	cies that investigate incidents of child abuse in In-
20	dian country shall provide information and records to
21	Indian tribal law enforcement agencies requiring such
22	information and records in order to fulfill the duties
23	of such tribes under this Act."; and
24	(3) in the last sentence—

1	(A) by striking "governments" and insert-
2	ing ''agencies''; and
3	(B) by striking "entities" and inserting
4	"agencies".
5	(d) Medical Examinations in Connection With
6	CHILD ABUSE REPORTS.—Section 407 (25 U.S.C. 3206) is
7	amended by adding at the end the following new subsection:
8	"(e) Medical Examinations in Connection With
9	Child Abuse Reports.—
10	"(1) In GENERAL.—As soon as practicable after
11	the date of enactment of this subsection, the Secretary,
12	acting through the Service, shall develop and publish
13	suggested guidelines for physicians employed by the
14	Service concerning the appropriate use of a medical
15	examination in an investigation of a report of child
16	abuse in Indian country.
17	"(2) Content of guidelines.—The guidelines
18	developed by the Secretary shall provide for protocols
19	that—
20	"(A) ensure against unnecessary and intru-
21	sive medical examinations; and
22	"(B) provide guidance for physicians in
23	treating children who are subject to child abuse
24	in Indian country.''.
25	(e) Character.—

1	(1) Character investigations.—Section 408
2	(25 U.S.C. 3207) is amended—
3	(A) in subsection (a)(3), by inserting "with
4	the participation of Indian tribes," before "pre-
5	scribe regulations'';
6	(B) in subsection $(c)(1)$, by inserting "in-
7	cluding, at a minimum, an inquiry into the pre-
8	vious employment, residential, and academic his-
9	tory of the individual who is employed or being
10	considered for employment" after "Indian chil-
11	dren"; and
12	(C) by adding at the end the following new
13	subsection:
14	"(d) Authorization of Appropriations.—There
15	are authorized to be appropriated to carry out this section
16	\$3,000,000 for each of fiscal years 1995 through 2005.".
17	(2) Issuance of minimum character stand-
18	ARDS.—Not later than 1 year after the date of enact-
19	ment of this Act, the Secretary of the Interior and the
20	Secretary of Health and Human Services shall—
21	(A) publish in the Federal Register regula-
22	tions containing the minimum standards of
23	character that are required under section
24	408(a)(3) of the Indian Child Protection and

1	Family Violence Prevention Act (25 U.S.C.
2	3207(a)(3)); and
3	(B) provide a copy of the regulations con-
4	taining such minimum standards to each Indian
5	tribe.
6	(f) Indian Child Abuse Treatment Grant Pro-
7	GRAM.—
8	(1) Administrative responsibility.—Section
9	409(a) (25 U.S.C. 3208 (a)) is amended—
10	(A) by striking "and in cooperation with
11	the Bureau''; and
12	(B) by striking "intertribal" and inserting
13	''inter-tribal''.
14	(2) Treatment concepts.—Section 409(b) (25
15	U.S.C. 3208(b)) is amended by adding at the end the
16	following new paragraph:
17	"(3) Nothing in the criteria referred to in paragraph
18	(2) may be construed to limit the ability of an Indian tribe
19	or an inter-tribal consortium to provide culturally relevant
20	child abuse treatment concepts that are consistent with trib-
21	al values and customs.".
22	(3) Elimination of maximum grant
23	AMOUNT.—Section 409 (25 U.S.C. 3208) is amend-
24	ed—
25	(A) by striking subsection (c); and

1	(B) by redesignating subsections (d) and (e)
2	as subsections (c) and (d), respectively.
3	(4) Extension of authorization of appro-
4	PRIATIONS.—Subsection (d) of section 409, as redesig-
5	nated by paragraph (3)(B), is amended by striking
6	"each of the fiscal years 1992, 1993, 1994, and 1995"
7	and inserting ''each of fiscal years 1995 through
8	2005''.
9	(5) CLERICAL AMENDMENT.—Subsection (d) of
10	section 409 (as so redesignated), as amended by para-
11	graph (3), is further amended by striking "there is
12	hereby" and inserting the following: "AUTHORIZATION
13	of Appropriations.—There are".
14	(g) Indian Family Violence Treatment Grant
15	PROGRAM.—The Indian Child Protection and Family Vio-
16	lence Prevention Act (25 U.S.C. 3201 et seq.) is amended—
17	(1) by redesignating sections 410 through 412 as
18	sections 411 through 413, respectively; and
19	(2) by inserting after section 409 the following
20	new section:
21	"SEC. 410. INDIAN FAMILY VIOLENCE TREATMENT GRANT
22	PROGRAM.
23	"(a) Establishment of Grant Program.—The Sec-
24	retary of Health and Human Services, acting through the
25	Indian Health Service, shall establish a Family Violence

1	Grant Program. Such Program shall provide grants to any
2	Indian tribe or inter-tribal consortium that submits an ap-
3	plication that is approved by the Secretary, for the estab-
4	lishment on Indian reservations of treatment programs for
5	Indians who have been victims of family violence (including
6	Indians who have been victims of elder abuse).
7	"(b) Grant Applications.—
8	"(1) In general.—An Indian tribe or inter-
9	tribal consortium may submit to the Secretary of
10	Health and Human Services an application for a
11	grant under subsection (a).
12	"(2) Application content.—An application
13	submitted under paragraph (1) shall—
14	"(A) be in such form as the Secretary of
15	Health and Human Services may prescribe; and
16	"(B) specify—
17	"(i) the nature of the program that the
18	applicant proposes to carry out, and the ex-
19	tent to which family violence (including
20	elder abuse) will be addressed in the pro-
21	gram;
22	"(ii) the data and information on
23	which the proposed program is based;
24	"(iii) the extent to which the proposed
25	program would use or incorporate existing

1	services that are available on the Indian
2	reservation; and
3	"(iv) the specific treatment concepts to
4	be used under the program.
5	"(c) Grant Administration and Final Report.—
6	Each recipient of a grant made under subsection (a) shall—
7	"(1) furnish the Secretary of Health and Human
8	Services with such information as the Secretary may
9	require to—
10	"(A) evaluate the program for which the
11	grant is made; and
12	"(B) ensure that the funds provided under
13	the grant are expended for the purposes for
14	which the grant was made; and
15	"(2) submit to the Secretary of Health and
16	Human Services on the termination of the period of
17	the grant, a final report that shall include such infor-
18	mation as such Secretary may require.
19	"(d) Authorization of Appropriations.—There
20	are authorized to be appropriated to the Department of
21	Health and Human Services to carry out this section
22	\$4,000,000 for each of fiscal years 1995 through 2005.''.
23	(h) Indian Child Resource and Family Services
24	CENTERS.—

1	(1) Administrative responsibility.—Section
2	411 (as redesignated by subsection (g)(1)) is amend-
3	ed—
4	(A) in subsection (a), by striking "The Sec-
5	retary'' and inserting "The Director";
6	(B) in subsection (b)—
7	(i) by striking "The Secretary and the
8	Secretary of Health and Human Services
9	shall" and inserting "The Secretary and the
10	Director may"; and
11	(ii) by adding at the end the following
12	new sentence: "In making a determination
13	whether to enter into a Memorandum of
14	Agreement with the Secretary pursuant to
15	this subsection, the Director shall take into
16	consideration whether the Indian tribes
17	within an area to be served by the Director
18	have contracted for social service programs
19	or rely primarily on the Bureau for the di-
20	rect provision of child abuse and family vi-
21	olence counseling services.'';
22	(C) in subsection (d)(2)—
23	(i) by inserting ''including'' after
24	"family violence": and

1	(ii) by inserting "and provide incen-
2	tives for Indians pursuing college degrees in
3	social work" after "trainees";
4	(D) in subsection (d)(5), by inserting "in
5	consultation with the appropriate official of the
6	Bureau,'' before "develop policies";
7	(E) in subsection (e), by adding at the end
8	the following new flush sentence:
9	"In each area served by a school of the Bureau, an employee
10	of the Office of Indian Education shall serve on the multi-
11	disciplinary team established for the area pursuant to this
12	section.";
13	(F) in subsection (f)—
14	(i) by striking "The Secretary, in con-
15	sultation with the Secretary of Health and
16	Human Services, shall establish,'' and in-
17	serting "The Director, or the Director and
18	the Secretary (acting jointly in accordance
19	with any Memorandum of Agreement en-
20	tered into under subsection (b)), shall estab-
21	lish,''; and
22	(ii) by striking "the Secretary" in the
23	second sentence and inserting "the Direc-
24	tor'': and

1	(G) in the second sentence of subsection (g),
2	by inserting "pursuant to such Act" after "con-
3	tract''.
4	(2) Center service areas.—Subsection (a) of
5	section 411 (as redesignated by subsection (g)(1), and
6	as amended by paragraph (1)(A)) is further amended
7	by striking "each area office of the Bureau" and in-
8	serting "each area of the Service".
9	(3) Center advisory boards.—Section 411 (as
10	redesignated by subsection (g)(1), and as amended by
11	paragraph (1)) is further amended—
12	(A) in subsection (f)—
13	(i) by striking "an area office of the
14	Bureau'' in the second sentence and insert-
15	ing "an area of the Service"; and
16	(ii) by adding at the end the following
17	new sentence: "The advisory board shall
18	provide such assistance in accordance with
19	the provisions of the Memorandum of Agree-
20	ment, if any, entered into under subsection
21	(b) of this section."; and
22	(B) in the second sentence of subsection (g),
23	by striking "an area office of the Bureau" and
24	inserting "an area of the Service".

1	(4) Extension of authorization of appro-
2	PRIATIONS.—Subsection (h) of section 411 (as redesig-
3	nated by subsection $(g)(1)$) is amended by striking
4	"each of the fiscal years 1992, 1993, 1994, and 1995"
5	and inserting ''each of fiscal years 1995 through
6	2005".
7	(5) Transfer of funds.—Notwithstanding any
8	other provision of law, the Secretary of the Interior
9	shall transfer any funds available to the Department
10	of the Interior on the date of the enactment of this Act
11	for the purposes of carrying out the functions of the
12	Indian Child Resource and Family Services Centers
13	to the Secretary of Health and Human Services for
14	the purposes of carrying out such functions.
15	(i) Indian Child Protection and Family Violence
16	Prevention.—
17	(1) Administrative responsibility.—Section
18	412 (as redesignated by subsection (g)(1)) is amend-
19	ed—
20	(A) by striking "Secretary" each place it
21	appears and inserting "Director"; and
22	(B) in subsection (a), by striking "the
23	Bureau" and inserting in lieu thereof "the Serv-
24	ice''.

1	(2) Extension of authorization of appro-
2	PRIATIONS.—Subsection (i) of section 412 (as redesig-
3	nated by subsection $(g)(1)$) is amended by striking
4	"each of the fiscal years 1992, 1993, 1994, and 1995"
5	and inserting "each of fiscal years 1995 through
6	2005".
7	(3) Miscellaneous amendments.—Section
8	412 (as redesignated by subsection (g)(1), and as
9	amended by paragraph (1)) is further amended—
10	(A) in subsection (b), by striking "Indian
11	Self-Determination Act" and inserting "Indian
12	Self-Determination and Education Assistance
13	Act (25 U.S.C. 450 et seq.)";
14	(B) in subsection (d)(3)—
15	(i) in the matter preceding subpara-
16	graph (A), by inserting 'and family vio-
17	lence'' after ''multidisciplinary child
18	abuse'';
19	(ii) in subparagraph (A), by inserting
20	"and family violence" after "child abuse";
21	and
22	(iii) in subparagraph (B)—
23	(I) by inserting "and family vio-
24	lence" after "child abuse": and

1	(II) by striking ''child victim''
2	and inserting ''victim'';
3	(C) in subsection $(d)(4)$, by inserting "and
4	family violence" after "child protection";
5	(D) by striking "(f) Secretarial Regula-
6	TIONS; BASE SUPPORT FUNDING.—" and insert-
7	ing the following:
8	"(e) Competitive Grants.—"; and
9	(E) in subsection (e) (as so redesignated)—
10	(i) in paragraph (1), by striking ",
11	and promulgate by regulations, a formula
12	which establishes base support funding" and
13	inserting "a competitive grant program";
14	(ii) by striking paragraph (2), and in-
15	serting the following new paragraph:
16	"(2)(A) In awarding each competitive grant for
17	a program referred to in paragraph (1), the Director
18	shall consider—
19	"(i) with respect to the applicant, and
20	among other criteria, the degree of need, preexist-
21	ing resources; and
22	"(ii) if feasible, the potential of the grant in
23	facilitating the development on a regional level of
24	intertribal cooperative programs.

"(B) In developing regulations for the competi-1 2 tive grant program established under this subsection, the Secretary of Health and Human Services, acting 3 through the Director, shall develop, in consultation 4 with Indian tribes, appropriate caseload standards 5 and staffing requirements that account for the re-6 sources and needs of Indian tribes and tribal organi-7 8 zations. ": (iii) in paragraph (3)— 9 (I) in the matter preceding sub-10 paragraph (A), by striking "develop-11 ment of the base support funding for-12 mula" and inserting "in awarding 13 14 grants under this subsection"; and 15 (II) in subparagraph (A), by inserting before the semicolon the follow-16 17 ing: ", including any projected re-18 gional development of intertribal pro-19 grams, if feasible"; and (iv) in paragraph (4), by striking "for-20 mula established" and inserting "grants 21 22 awarded". 23 (4) Transfer of funds.—Notwithstanding any other provision of law, the Secretary of the Interior 24 25 shall transfer any funds available to the Department

- 1 of the Interior, on the date of the enactment of this
- 2 Act for the purposes of carrying out the Indian Child
- 3 Protection and Family Violence Prevention Program
- 4 established under section 412 of the Indian Child Pro-
- 5 tection and Family Violence Prevention Act (as redes-
- 6 ignated by subsection (g)(1), to the Secretary of
- 7 Health and Human Services for the purposes of car-
- 8 rying out such program.
- 9 (j) Responsibility for Annual Report.—Section
- 10 413 (as redesignated by subsection (g)(1)) is amended by
- 11 striking "Secretary" and inserting "Director".
- 12 (k) Conforming Amendments.—Section 407(c) (25
- 13 *U.S.C. 3206*) is amended—
- 14 (1) by striking "411" and inserting "412"; and
- 15 (2) by striking "410" and inserting "411".

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