103D CONGRESS 1ST SESSION

S. 574

To amend the National Cooperative Research Act of 1984 with respect to joint ventures entered into for the purpose of producing a product, process, or service.

IN THE SENATE OF THE UNITED STATES

MARCH 11 (legislative day, MARCH 3), 1993

Mr. Leahy (for himself, Mr. Thurmond, Mr. Biden, Mr. Brown, Mr. DeConcini, Mr. Heflin, Mr. Kohl, Mr. Grassley, Mr. Jeffords, Mr. Wofford, Mr. Bumpers, and Mrs. Feinstein) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To amend the National Cooperative Research Act of 1984 with respect to joint ventures entered into for the purpose of producing a product, process, or service.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "National Cooperative
- 5 Production Amendments Act of 1993".
- 6 SEC. 2. FINDINGS AND PURPOSE.
- 7 (a) FINDINGS.—The Congress finds that—

- 1 (1) technological innovation and its profitable 2 commercialization are critical components of the 3 ability of the United States to raise the living stand-4 ards of Americans and to compete in world markets;
 - (2) cooperative arrangements among nonaffiliated businesses in the private sector are often essential for successful technological innovation; and
 - (3) the antitrust laws may have been mistakenly perceived as inhibiting cooperative innovation arrangements that promote competition, and accordingly, clarification of the law would serve a useful purpose in helping to promote such arrangements.
- 14 (b) Purpose.—It is the purpose of this Act to promote innovation, facilitate trade, and strengthen the competitiveness of the United States in world markets by clarifying the applicability of the rule of reason standard and establishing a procedure under which businesses may notify the Department of Justice and Federal Trade Commission of their cooperative ventures and thereby qualify for a single-damage limitation on civil antitrust liability.

 22 SEC. 3. AMENDMENTS.
- 23 (a) Short Title.—Section 1 of the National Coop-
- 24 erative Research Act of 1984 (15 U.S.C. 4301 note) is
- 25 amended by striking "National Cooperative Research Act

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of 1984" and inserting "National Cooperative Research and Production Act of 1993". 3 (b) Definition.—Section 2(a)(6) of the National Cooperative Research Act of 1984 (15 U.S.C. 4301(a)(6)) is amended— (1) in the matter preceding subparagraph (A) 6 by striking "research and development"; 7 (2) in subparagraph (D) by inserting "or pro-8 duction" after "research"; 9 (3) in subparagraph (E) by striking "and (D)" 10 and inserting "(D), (E), and (F)"; 11 (4) by redesignating subparagraphs (D) and 12 (E) as subparagraphs (F) and (G), respectively; 13 (5) by inserting after subparagraph (C) the fol-14 lowing: 15 "(D) the production of a product, process, 16 17 or service. 18 "(E) the testing in connection with the 19 production of a product, process, or service by 20 such venture,"; and 21 (6) by striking "research" the last place it appears and inserting "such venture". 22 23 (c) EXCLUSIONS.—Section 2(b) of the National Cooperative Research Act of 1984 (15 U.S.C. 4301(b)) is amended— 25

1	(1) in the matter preceding paragraph (1) by
2	striking "research and development";
3	(2) in paragraph (1) by striking "that is not
4	reasonably required to conduct the research and de-
5	velopment that is" and inserting "if such informa-
6	tion is not reasonably required to carry out";
7	(3) by amending paragraph (2) to read as fol-
8	lows:
9	"(2) entering into any agreement or engaging
10	in any other conduct restricting, requiring, or other-
11	wise involving the marketing, distribution, or provi-
12	sion by any person who is a party to such venture
13	of any product, process, or service, other than—
14	"(A) the distribution among the parties to
15	such venture, in accordance with such venture,
16	of a product, process, or service produced by
17	such a venture,
18	"(B) the marketing of proprietary informa-
19	tion, such as patents and trade secrets, devel-
20	oped through such venture formed under a
21	written agreement entered into before the date
22	of enactment of the National Cooperative Pro-
23	duction Amendments Act of 1993, or
24	"(C) the licensing, conveying, or transfer-
25	ring of intellectual property, such as patents

and trade secrets, developed through such ven-1 2 ture formed under a written agreement entered into on or after the date of enactment of the 3 4 National Cooperative Production Amendments Act of 1993,"; 5 (4) in paragraph (3)— 6 (A) in subparagraph (A) by striking "or 7 developments not developed through" and in-8 serting ", developments, products, processes, or 9 10 services not developed through or produced by"; 11 (B) in subparagraph (B) by striking "such party" and inserting "any person who is a 12 13 party to such a venture"; and 14 (C) by striking the period at the end and 15 inserting a comma; and (5) by adding at the end the following new 16 17 paragraphs: 18 "(4) entering into any agreement or engaging 19 in any other conduct allocating a market with a 20 competitor, 21 "(5) exchanging information among competitors 22 relating to production (other than production by such venture) of a product, process, or service if 23 such information is not reasonably required to carry 24

out the purpose of the venture,

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1	"(6) entering into any agreement or engaging
2	in any other conduct restricting, requiring, or other-
3	wise involving the production (other than the pro-
4	duction by such venture) of a product, process, or
5	service,
6	"(7) using existing facilities in connection with
7	the production of a product, process, or service by
8	the venture unless the use is for the production of
9	a new product or technology, and
10	"(8) except as provided in paragraphs (2), (3),
11	and (6), entering into any agreement or engaging in
12	any other conduct to restrict or require participation
13	by any person who is a party to the venture, in any
14	unilateral or joint activity that is not reasonably re-
15	quired to carry out the purpose of the venture.".
16	(d) Rule of Reason Standard.—Section 3 of the
17	National Cooperative Research Act of 1984 (15 U.S.C.
18	4302) is amended—
19	(1) by striking "research and development" the
20	first place it appears;
21	(2) by striking "and development" the last
22	place it appears and inserting ", development, prod-
23	uct, process, and service"; and
24	(3) by adding at the end the following:

1	"For the purpose of determining a properly defined, rel-
2	evant market, worldwide capacity shall be considered to
3	the extent that it is appropriate in the circumstances.".
4	(e) TECHNICAL AMENDMENTS.—The National Coop-
5	erative Research Act of 1984 (15 U.S.C. 4301 et seq.)
6	is amended—
7	(1) in section 4 (a)(1), (b)(1), (c)(1), and (e) by
8	striking "research and development" each place it
9	appears; and
10	(2) in section 5(a) in the matter preceding
11	paragraph (1) by striking "research and develop-
12	ment".
13	(f) DISCLOSURE.—Section 6 of the National Cooper-
14	ative Research Act of 1984 (15 U.S.C. 4305) is amend-
15	ed—
16	(1) in the heading by striking "RESEARCH AND
17	DEVELOPMENT";
18	(2) in subsection (a)—
19	(A) by striking "and" at the end of para-
20	graph (1);
21	(B) by striking the period at the end of
22	paragraph (2) and inserting ", and"; and
23	(C) by inserting after paragraph (2) the
24	following new paragraph:

1	"(3) if a purpose of the venture is the produc-
2	tion of a product, process, or service described in
3	section 2(a)(6)(D), the identity and nationality of
4	any person who is a party to the venture or who
5	controls any party to the venture, whether separately
6	or with 1 or more other persons acting as a group
7	for the purpose of controlling that person."; and
8	(3) in subsections (a), (d)(2), and (e) by strik-
9	ing "research and development" each place it ap-
10	pears.
11	(g) Limitation.—The National Cooperative Re-
12	search Act of 1984 (15 U.S.C. 4301 et seq.) is amended
13	by adding at the end the following new section:
14	"APPLICATION OF SECTION 4 PROTECTIONS TO
15	PRODUCTION OF PRODUCTS, PROCESSES, AND SERVICES
16	"SEC. 7. Notwithstanding sections 4 and 6, the pro-
17	tections of section 4 shall not apply with respect to a joint
18	venture's production of a product, process, or service de-
19	scribed in section 2(a)(6)(D) unless—
20	"(1) the principal facilities for such production
21	are located in the United States or its territories,
22	and
23	"(2) each person who controls any party to the
24	venture (including the party itself) is a United
25	States person, or a foreign person from a country
26	the law of whom accords antitrust treatment no less

- 1 favorable to United States persons than to that
- 2 country's domestic persons with respect to participa-
- 3 tion in joint ventures for production.".

4 SEC. 4. REPORTS ON JOINT VENTURES AND UNITED

- 5 **STATES COMPETITIVENESS.**
- 6 (a) PURPOSE.—The purpose of the reports required
- 7 by this section is to inform Congress and the American
- 8 people of the effect of the National Cooperative Research
- 9 and Production Act of 1993 on the competitiveness of the
- 10 United States in key technological areas of research, devel-
- 11 opment, and production.
- 12 (b) Annual Report by the Attorney Gen-
- 13 ERAL.—In the 30-day period beginning at each 1-year in-
- 14 terval after the date of enactment of this Act, the Attorney
- 15 General shall submit to the Committee on the Judiciary
- 16 of the House of Representatives and the Committee on
- 17 the Judiciary of the Senate—
- 18 (1) a list of joint ventures for which notice was
- filed under section 6(a) of the National Cooperative
- 20 Research and Production Act of 1993 during the 12-
- 21 month period for which the report is made, including
- the purpose of each joint venture and the identity
- and nationality of each party to the joint venture as
- 24 described in that section; and

- 1 (2) a list of cases and proceedings brought dur-2 ing that period under the antitrust laws by the De-3 partment of Justice and the Federal Trade Commis-4 sion with respect to joint ventures for which notice 5 was filed under that section at any time.
- 6 (c) Triennial Report by the Attorney Gen7 Eral.—In the 30-day period beginning at each 3-year in8 terval after the date of enactment of this Act, the Attorney
 9 General, after consultation with such other agencies as the
 10 Attorney General considers to be appropriate, shall submit
 11 to the Committee on the Judiciary of the House of Rep12 resentatives and the Committee on the Judiciary of the
 13 Senate—
 - (1)(A) a description of the technological areas of research, development, and production most commonly pursued by joint ventures for which notice was filed under section 6(a) of the National Cooperative Research and Production Act of 1993 during the 3-year period for which the report is made; and
 - (B) an analysis of the trends in the competitiveness of United States industry in those areas; and
 - (2) a supplement to the report submitted by the Attorney General under subsection (d) reflecting changes in antitrust treatment of joint ventures under the laws of other nations.

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(d) Review of Antitrust Treatment Under 1 FOREIGN LAWS.—Not later than 1 year after the date of enactment of this Act, the Attorney General, after con-3 sultation with such other agencies as the Attorney General 4 5 considers to be appropriate, shall submit to the Committee on the Judiciary of the House of Representatives and the 6 Committee on the Judiciary of the Senate a report on the antitrust treatment of United States businesses that are 8 parties to joint ventures under the law of each foreign nation in which there is operating a business that filed notice 10 under section 6(a) of the National Cooperative Research and Production Act of 1993.

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