# One Hundred Fourth Congress of the United States of America

## AT THE SECOND SESSION

Begun and held at the City of Washington on Wednesday, the third day of January, one thousand nine hundred and ninety-six

## Concurrent Resolution

Establishing the congressional budget for the United States Government for fiscal year 1997 and setting forth appropriate budgetary levels for fiscal years 1998, 1999, 2000, 2001, and 2002.

Resolved by the House of Representatives (the Senate concurring),

#### SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 1997.

The Congress determines and declares that the concurrent resolution on the budget for fiscal year 1997 is hereby established and that the appropriate budgetary levels for fiscal years 1998 through 2002 are hereby set forth.

#### SEC. 2. TABLE OF CONTENTS.

The table of contents for this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 1997.

Sec. 2. Table of contents.

## TITLE I—LEVELS AND AMOUNTS

Sec. 101. Recommended levels and amounts.Sec. 102. Debt increase.Sec. 103. Social security.

Sec. 104. Major functional categories.

## TITLE II—RECONCILIATION DIRECTIONS

Sec. 201. Reconciliation in the House of Representatives.

Sec. 202. Reconciliation in the Senate.

## TITLE III—BUDGET ENFORCEMENT

Sec. 301. Discretionary spending limits. Sec. 302. Budgetary treatment of the sale of Government assets. Sec. 303. Budgetary treatment of direct student loans.

Sec. 304. Superfund reserve fund. Sec. 305. Tax reserve fund in the Senate.

Sec. 306. Exercise of rulemaking powers.

Sec. 307. Government shutdown prevention allowance.

## TITLE IV—SENSE OF CONGRESS, HOUSE, AND SENATE PROVISIONS

Sec. 401. Sense of Congress on baselines.

Sec. 402. Sense of Congress on loan sales.

Sec. 403. Sense of Congress on changes in medicaid.

Sec. 404. Sense of Congress on impact of legislation on children.

Sec. 405. Sense of Congress on debt repayment.

Sec. 406. Sense of Congress on commitment to a balanced budget by fiscal year 2002.

Sec. 407. Sense of Congress that tax reductions should benefit working families.

Sec. 408. Sense of Congress on a bipartisan commission on the solvency of medi-

Sec. 409. Sense of Congress on medicare transfers.

Sec. 410. Sense of Congress regarding changes in the medicare program.

Sec. 411. Sense of Congress regarding revenue assumptions. Sec. 412. Sense of Congress regarding domestic violence. Sec. 413. Sense of Congress regarding student loans. Sec. 414. Sense of Congress regarding additional charges under the medicare program. Sec. 415. Sense of Congress regarding requirements that welfare recipients be drug-free Sec. 416. Sense of Congress on an accurate index for inflation.

Sec. 417. Sense of Congress that the 1993 income tax increase on social security benefits should be repealed.

Sec. 418. Sense of Congress regarding the Administration's practice regarding the Sec. 419. Sense of Congress on corporate subsidies.

Sec. 420. Sense of Congress regarding welfare reform. Sense of Congress on FCC spectrum auctions. Sense of the House on emergencies. Sec. 421. Sec. 422. Sec. 423. Sense of the Senate on funding to assist youth at risk Sec. 424. Sense of the Senate on long-term trends in budget estimates. Sec. 425. Sense of the Senate on repeal of the gas tax. Sec. 426. Sense of the Senate regarding the use of budgetary sayings. Sec. 427. Sense of the Senate regarding the transfer of excess Government computers to public schools. Sec. 428. Sense of the Senate on Federal retreats. Sec. 429. Sense of the Senate regarding the essential air service program of the Department of Transportation.

Sec. 430. Sense of the Senate regarding equal retirement savings for homemakers. Sec. 431. Sense of the Senate on the National Institutes of Health funding for antiaddiction drugs. Sec. 432. Sense of the Senate regarding the extension of the employer education assistance exclusion under section 127 of the Internal Revenue Code of 1986. Sec. 433. Sense of the Senate regarding the Economic Development Administration placing high priority on maintaining field-based economic development representatives. Sec. 434. Sense of the Senate on LIHEAP. Sec. 435. Sense of the Senate on Davis-Bacon.

## TITLE I—LEVELS AND AMOUNTS

Sec. 436. Sense of the Senate on reimbursement of the United States for operations

Sec. 437. Sense of the Senate on solvency of the Medicare Trust Fund.
Sec. 438. Sense of the Senate on the Presidential Election Campaign Fund.

## SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.

Southern Watch and Provide Comfort.

Sec. 439. Sense of the Senate regarding the funding of Amtrak.

The following budgetary levels are appropriate for the fiscal years 1997, 1998, 1999, 2000, 2001, and 2002:

- (1) FEDERAL REVENUES.—For purposes of the enforcement of this resolution:
  - (A) The recommended levels of Federal revenues are as follows:

Fiscal year 1997: \$1,083,728,000,000. Fiscal year 1998: \$1,130,269,000,000. Fiscal year 1999: \$1,177,467,000,000. Fiscal year 2000: \$1,231,178,000,000. Fiscal year 2001: \$1,290,661,000,000. Fiscal year 2002: \$1,359,046,000,000.

(B) The amounts by which the aggregate levels of Federal revenues should be changed are as follows:

Fiscal year 1997: -\$16,627,000,000. Fiscal year 1998: -\$18,280,000,000. Fiscal year 1999: -\$20,890,000,000. Fiscal year 2000: -\$20,620,000,000. Fiscal year 2001: -\$20,436,000,000. Fiscal year 2002: -\$14,849,000,000.

(C) The amounts for Federal Insurance Contributions Act revenues for hospital insurance within the recommended levels of Federal revenues are as follows:

Fiscal year 1997: \$108,053,000,000. Fiscal year 1998: \$113,226,000,000. Fiscal year 1999: \$119,361,000,000. Fiscal year 2000: \$125,737,000,000. Fiscal year 2001: \$131,641,000,000. Fiscal year 2002: \$138,131,000,000.

(2) NEW BUDGET AUTHORITY.—For purposes of the enforcement of this resolution, the appropriate levels of total new budget authority are as follows:

Fiscal year 1997: \$1,314,760,000,000. Fiscal year 1999: \$1,362,075,000,000. Fiscal year 1999: \$1,392,403,000,000. Fiscal year 2000: \$1,433,371,000,000. Fiscal year 2001: \$1,453,873,000,000. Fiscal year 2002: \$1,496,063,000,000.

(3) BUDGET OUTLAYS.—For purposes of the enforcement of this resolution, the appropriate levels of total budget outlays are as follows:

Fiscal year 1997: \$1,311,011,000,000. Fiscal year 1998: \$1,354,668,000,000. Fiscal year 1999: \$1,383,872,000,000. Fiscal year 2000: \$1,416,493,000,000. Fiscal year 2001: \$1,432,423,000,000. Fiscal year 2002: \$1,462,900,000,000.

(4) DEFICITS.—For purposes of the enforcement of this resolution, the amounts of the deficits are as follows:

Fiscal year 1997: \$227,283,000,000. Fiscal year 1998: \$224,399,000,000. Fiscal year 1999: \$206,405,000,000. Fiscal year 2000: \$185,315,000,000. Fiscal year 2001: \$141,762,000,000. Fiscal year 2002: \$103,854,000,000.

(5) PUBLIC DEBT.—The appropriate levels of the public debt are as follows:

Fiscal year 1997: \$5,435,700,000,000. Fiscal year 1998: \$5,702,200,000,000. Fiscal year 1999: \$5,945,300,000,000. Fiscal year 2000: \$6,165,000,000,000. Fiscal year 2001: \$6,338,400,000,000. Fiscal year 2002: \$6,468,400,000,000.

(6) DIRECT LOAN OBLIGATIONS.—The appropriate levels of total new direct loan obligations are as follows:

Fiscal year 1997: \$41,353,000,000. Fiscal year 1998: \$36,358,000,000. Fiscal year 1999: \$36,455,000,000. Fiscal year 2000: \$36,535,000,000. Fiscal year 2001: \$36,600,000,000. Fiscal year 2002: \$36,624,000,000.

(7) Primary loan guarantee commitments.—The appropriate levels of new primary loan guarantee commitments are as follows:

Fiscal year 1997: \$267,284,000,000. Fiscal year 1998: \$269,467,000,000. Fiscal year 1999: \$268,601,000,000.

Fiscal year 2000: \$268,489,000,000. Fiscal year 2001: \$270,244,000,000. Fiscal year 2002: \$270,948,000,000.

#### SEC. 102. DEBT INCREASE.

The amounts of the increase in the public debt subject to limitation are as follows:

Fiscal year 1997: \$279,500,000,000. Fiscal year 1998: \$266,500,000,000. Fiscal year 1999: \$243,100,000,000. Fiscal year 2000: \$219,700,000,000. Fiscal year 2001: \$173,400,000,000. Fiscal year 2002: \$130,000,000,000.

#### SEC. 103. SOCIAL SECURITY.

(a) SOCIAL SECURITY REVENUES.—For purposes of Senate enforcement under sections 302, 602, and 311 of the Congressional Budget Act of 1974, the amounts of revenues of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund are as follows:

Fiscal year 1997: \$385,010,000,000. Fiscal year 1998: \$402,282,000,000. Fiscal year 1999: \$423,420,000,000. Fiscal year 2000: \$445,102,000,000. Fiscal year 2001: \$465,155,000,000. Fiscal year 2002: \$487,344,000,000.

(b) SOCIAL SECURITY OUTLAYS.—For purposes of Senate enforcement under sections 302, 602, and 311 of the Congressional Budget Act of 1974, the amounts of outlays of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund are as follows:

Fiscal year 1997: \$357,596,000,000. Fiscal year 1998: \$374,931,000,000. Fiscal year 1999: \$393,137,000,000. Fiscal year 2000: \$412,438,000,000. Fiscal year 2001: \$433,311,000,000. Fiscal year 2002: \$455,165,000,000.

#### SEC. 104. MAJOR FUNCTIONAL CATEGORIES.

The Congress determines and declares that the appropriate levels of new budget authority, budget outlays, new direct loan obligations, and new primary loan guarantee commitments for fiscal years 1997 through 2002 for each major functional category are:

(1) National Defense (050):

Fiscal year 1997:

- (A) New budget authority, \$265,583,000,000.
- (B) Outlays, \$264,146,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$800,000,000.

Fiscal year 1998:

- (A) New budget authority, \$268,198,000,000.
- (B) Outlays, \$263,018,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$200,000,000.

Fiscal year 1999:

(A) New budget authority, \$270,797,000,000.

- (B) Outlays, \$266,289,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$192,000,000.

Fiscal year 2000:

(A) New budget authority, \$273,337,000,000.(B) Outlays, \$269,961,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$187,000,000

Fiscal year 2001:

(A) New budget authority, \$275,961,000,000. (B) Outlays, \$269,025,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$185,000,000.

Fiscal year 2002:

(A) New budget authority, \$278,821,000,000.(B) Outlays, \$268,962,000,000.

(C) New direct loan obligations, \$0.

- (D) New primary loan guarantee commitments, \$183,000,000.
- (2) International Affairs (150):

Fiscal year 1997:

(A) New budget authority, \$14,308,000,000.

(B) Outlays, \$15,201,000,000.

- (C) New direct loan obligations, \$4,333,000,000.
- (D) New primary loan guarantee commitments, \$18,110,000,000.

Fiscal year 1998:

(A) New budget authority, \$12,120,000,000.

(B) Outlays, \$13,519,000,000.

- (C) New direct loan obligations, \$4,342,000,000.
- (D) New primary loan guarantee commitments, \$18,262,000,000.

Fiscal year 1999:

(A) New budget authority, \$11,095,000,000.

(B) Outlays, \$12,520,000,000.

- (C) New direct loan obligations, \$4,358,000,000.
- (D) New primary loan guarantee commitments, \$18,311,000,000.

Fiscal year 2000:

(A) New budget authority, \$11,556,000,000.

(B) Outlays, \$11,235,000,000.

- (C) New direct loan obligations, \$4,346,000,000.
- (D) New primary loan guarantee commitments, \$18,311,000,000.

Fiscal year 2001:

- (A) New budget authority, \$11,664,000,000.
  (B) Outlays, \$11,022,000,000.
  (C) New direct loan obligations, \$4,395,000,000.
- (D) New primary loan guarantee commitments, \$18,409,000,000.

Fiscal year 2002:

(A) New budget authority, \$11,864,000,000.

(B) Outlays, \$10,896,000,000.

(C) New direct loan obligations, \$4,387,000,000.

- (D) New primary loan guarantee commitments, \$18,409,000,000.
- (3) General Science, Space, and Technology (250):

Fiscal year 1997:

- (A) New budget authority, \$16,788,000,000.
- (B) Outlays, \$16,865,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

Fiscal year 1998:

- (A) New budget authority, \$16,249,000,000.
- (B) Outlays, \$16,421,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

Fiscal year 1999:

- (A) New budget authority, \$16,012,000,000.
- (B) Outlays, \$16,053,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

- (A) New budget authority, \$15,775,000,000.
- (B) Outlays, \$15,805,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

- (A) New budget authority, \$15,700,000,000.
- (B) Outlays, \$15,717,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

- (A) New budget authority, \$15,573,000,000.
- (B) Outlays, \$15,611,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.
- (4) Energy (270):

Fiscal year 1997:

- (A) New budget authority, \$3,728,000,000.
- (B) Outlays, \$3,080,000,000.
- (C) New direct loan obligations, \$1,033,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1998:

- (A) New budget authority, \$2,830,000,000.
- (B) Outlays, \$2,328,000,000.
- (C) New direct loan obligations, \$1,039,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

- (A) New budget authority, \$2,512,000,000.
- (B) Outlays, \$1,758,000,000.
- (C) New direct loan obligations, \$1,045,000,000.

(D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

(A) New budget authority, \$2,272,000,000.

(B) Outlays, \$1,351,000,000.

(C) New direct loan obligations, \$1,036,000,000.

(D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

(A) New budget authority, \$2,385,000,000.

(B) Outlays, \$1,329,000,000.

- (C) New direct loan obligations, \$1,000,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

(A) New budget authority, \$2,069,000,000.

(B) Outlays, \$874,000,000.

- (C) New direct loan obligations, \$1,031,000,000.
- (D) New primary loan guarantee commitments, \$0.
- (5) Natural Resources and Environment (300):

Fiscal year 1997:

(A) New budget authority, \$20,879,000,000.

(B) Outlays, \$21,707,000,000.

- (C) New direct loan obligations, \$37,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1998:

(A) New budget authority, \$18,862,000,000.

(B) Outlays, \$19,698,000,000.

- (C) New direct loan obligations, \$41,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

(A) New budget authority, \$19,787,000,000.

(B) Outlays, \$20,515,000,000.

- (C) New direct loan obligations, \$38,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

(A) New budget authority, \$18,604,000,000.

(B) Outlays, \$19,125,000,000.

- (C) New direct loan obligations, \$38,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

(A) New budget authority, \$19,170,000,000.

(B) Outlays, \$19,418,000,000.

- (C) New direct loan obligations, \$38,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

(A) New budget authority, \$19,098,000,000.

(B) Outlays, \$19,169,000,000.

- (C) New direct loan obligations, \$38,000,000.
- (D) New primary loan guarantee commitments, \$0.

(6) Agriculture (350):

Fiscal year 1997:

(A) New budget authority, \$12,811,000,000.

(B) Outlays, \$10,985,000,000.

- (C) New direct loan obligations, \$7,794,000,000.
- (D) New primary loan guarantee commitments, \$5,870,000,000

Fiscal year 1998:

(A) New budget authority, \$12,122,000,000.(B) Outlays, \$10,220,000,000.

- (C) New direct loan obligations, \$9,346,000,000.
- (D) New primary loan guarantee commitments, \$6,637,000,000.

Fiscal year 1999:

(A) New budget authority, \$11,799,000,000.

(B) Outlays, \$9,898,000,000.

- (C) New direct loan obligations, \$10,743,000,000.
- (D) New primary loan guarantee commitments, \$6,586,000,000.

Fiscal year 2000:

(A) New budget authority, \$11,146,000,000.

(B) Outlays, \$9,268,000,000.

- (C) New direct loan obligations, \$10,736,000,000.
- (D) New primary loan guarantee commitments, \$6,652,000,000.

Fiscal year 2001:

(A) New budget authority, \$10,015,000,000.

(B) Outlays, \$8,229,000,000.

- (C) New direct loan obligations, \$10,595,000,000.
- (D) New primary loan guarantee commitments, \$6,641,000,000.

Fiscal year 2002:

(A) New budget authority, \$9,627,000,000.

(B) Outlays, \$7,822,000,000.

- (C) New direct loan obligations, \$10,570,000,000.
- (D) New primary loan guarantee commitments, \$6,709,000,000
- (7) Commerce and Housing Credit (370):

Fiscal year 1997:

(A) New budget authority, \$8,186,000,000.

(B) Outlays, -\$2,307,000,000.

- (C) New direct loan obligations, \$1,856,000,000.
- (D) New primary loan guarantee commitments, \$197.340.000.000.

Fiscal year 1998:

(A) New budget authority, \$9,561,000,000.

(B) Outlays, \$5,746,000,000.

- (C) New direct loan obligations, \$1,787,000,000.
- (D) New primary loan guarantee commitments, \$196,750,000,000.

Fiscal year 1999:

(A) New budget authority, \$10,575,000,000.

(B) Outlays, \$6,109,000,000.

- (C) New direct loan obligations, \$1,763,000,000.
- (D) New primary loan guarantee commitments, \$196,253,000,000.

Fiscal year 2000:

(A) New budget authority, \$12,543,000,000.

(B) Outlays, \$7,414,000,000.

- (C) New direct loan obligations, \$1,759,000,000
- (D) New primary loan guarantee commitments, \$195,883,000,000.

Fiscal year 2001:

(A) New budget authority, \$11,363,000,000.

(B) Outlays, \$7,377,000,000.

- (C) New direct loan obligations, \$1,745,000,000.
- (D) New primary loan guarantee commitments, \$195,375,000,000.

Fiscal year 2002:
(A) New budget authority, \$11,695,000,000.

(B) Outlays, \$7,312,000,000.

(C) New direct loan obligations, \$1,740,000,000.

- (D) New primary loan guarantee commitments, \$194,875,000,000.
- (8) Transportation (400):

Fiscal year 1997:

(A) New budget authority, \$42,635,000,000.

(B) Outlays, \$39,311,000,000.

(C) New direct loan obligations, \$15,000,000.

(D) New primary loan guarantee commitments, \$0.

Fiscal year 1998:

(A) New budget authority, \$43,427,000,000.

(B) Outlays, \$37,306,000,000.

(C) New direct loan obligations, \$15,000,000.

(D) New primary loan guarantee commitments, 0.

Fiscal year 1999:

(A) New budget authority, \$43,904,000,000.

(B) Outlays, \$35,886,000,000.

- (C) New direct loan obligations, \$15,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

(A) New budget authority, \$43,798,000,000.

(B) Outlays, \$34,678,000,000.

- (C) New direct loan obligations, \$15,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

(A) New budget authority, \$44,104,000,000.

(B) Outlays, \$34,121,000,000.

- (C) New direct loan obligations, \$15,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

(A) New budget authority, \$44,518,000,000.

(B) Outlays, \$33,624,000,000.

- (C) New direct loan obligations, \$15,000,000.
- (D) New primary loan guarantee commitments, \$0.
- (9) Community and Regional Development (450):

Fiscal year 1997:

(A) New budget authority, \$8,218,000,000.

- (B) Outlays, \$10,321,000,000.
- (C) New direct loan obligations, \$1,231,000,000.
- (D) New primary loan guarantee commitments, \$2,133,000,000.

Fiscal year 1998:

(A) New budget authority, \$6,651,000,000.

(B) Outlays, \$8,982,000,000.

- (C) New direct loan obligations, \$1,257,000,000.
- (D) New primary loan guarantee commitments, \$2,133,000,000.

Fiscal year 1999:

(A) New budget authority, \$6,611,000,000.

(B) Outlays, \$8,111,000,000.

- (C) New direct loan obligations, \$1,287,000,000.
- (D) New primary loan guarantee commitments, \$1,171,000,000.

Fiscal year 2000:

(A) New budget authority, \$6,656,000,000. (B) Outlays, \$7,267,000,000.

- (C) New direct loan obligations, \$1,365,000,000.
- (D) New primary loan guarantee commitments, \$1,171,000,000.

Fiscal year 2001:

(A) New budget authority, \$6,466,000,000.

(B) Outlays, \$6,819,000,000.

- (C) New direct loan obligations, \$1,404,000,000.
- (D) New primary loan guarantee commitments, \$2,202,000,000.

Fiscal year 2002:

(A) New budget authority, \$6,367,000,000. (B) Outlays, \$6,334,000,000.

(C) New direct loan obligations, \$1,430,000,000.

(D) New primary loan guarantee commitments, \$2,202,000,000.

(10) Education, Training, Employment, and Social Services (500):

Fiscal year 1997:

(A) New budget authority, \$48,983,000,000.

(B) Outlays, \$49,964,000,000.

- (C) New direct loan obligations, \$16,219,000,000.
- (D) New primary loan guarantee commitments, \$17,469,000,000.

Fiscal year 1998:

(A) New budget authority, \$47,428,000,000.

(B) Outlays, \$47,758,000,000.

- (C) New direct loan obligations, \$16,219,000,000.
- (D) New primary loan guarantee commitments, \$19,760,000,000.

Fiscal year 1999:

(A) New budget authority, \$48,197,000,000.

- (B) Outlays, \$47,761,000,000. (C) New direct loan obligations, \$16,219,000,000.
- (D) New primary loan guarantee commitments, \$20,854,000,000.

Fiscal year 2000:

- (A) New budget authority, \$48,931,000,000.
- (B) Outlays, \$48,319,000,000.

- (C) New direct loan obligations, \$16,219,000,000.
- (D) New primary loan guarantee commitments, \$21,589,000,000.

Fiscal year 2001:

(A) New budget authority, \$49,686,000,000.

(B) Outlays, \$48,953,000,000.

- (C) New direct loan obligations, \$16,219,000,000.
- (D) New primary loan guarantee commitments, \$23,319,000,000.

Fiscal year 2002: (A) New budget authority, \$50,409,000,000.

- (B) Outlays, \$49,629,000,000. (C) New direct loan obligations, \$16,219,000,000.
- (D) New primary loan guarantee commitments, \$25,085,000,000.

(11) Health (550):

Fiscal year 1997:

(A) New budget authority, \$133,228,000,000.(B) Outlays, \$133,172,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$187,000,000.

Fiscal year 1998:

(A) New budget authority, \$140,343,000,000.

(B) Outlays, \$140,728,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$94,000,000.

Fiscal year 1999:

(A) New budget authority, \$146,103,000,000.

(B) Outlays, \$146,246,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

Fiscal year 2000:

(A) New budget authority, \$152,405,000,000.

(B) Outlays, \$152,317,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

(A) New budget authority, \$158,848,000,000.

(B) Outlays, \$158,509,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

(A) New budget authority, \$164,380,000,000.

(B) Outlays, \$163,912,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

(12) Medicare (570):

Fiscal year 1997:

(A) New budget authority, \$192,835,000,000.

(B) Outlays, \$191,151,000,000.

(C) New direct loan obligations, \$0.

(D) New primary loan guarantee commitments, \$0.

Fiscal year 1998:

- (A) New budget authority, \$207,412,000,000.
- (B) Outlays, \$205,687,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

- (A) New budget authority, \$218,091,000,000.
- (B) Outlays, \$215,819,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

- (A) New budget authority, \$230,596,000,000.
- (B) Outlays, \$228,847,000,000.(C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

- (A) New budget authority, \$243,192,000,000.
- (B) Outlays, \$241,458,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

- (A) New budget authority, \$253,649,000,000.
- (B) Outlays, \$251,248,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,
- (13) Income Security (600):

Fiscal year 1997:

\$0.

- (A) New budget authority, \$230,233,000,000.
- (B) Outlays, \$239,737,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1998:

- (A) New budget authority, \$241,766,000,000.
- (B) Outlays, \$244,694,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

- (A) New budget authority, \$246,842,000,000.
- (B) Outlays, \$253,422,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

- (A) New budget authority, \$265,119,000,000.
- (B) Outlays, \$265,209,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## Fiscal year 2001:

(A) New budget authority, \$264,868,000,000.

(B) Outlays, \$268,404,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## Fiscal year 2002:

- (A) New budget authority, \$283,450,000,000.
- (B) Outlays, \$280,388,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

## (14) Social Security (650):

## Fiscal year 1997:

- (A) New budget authority, \$7,813,000,000.
- (B) Outlays, \$11,001,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## Fiscal year 1998:

- (A) New budget authority, \$8,476,000,000.(B) Outlays, \$11,213,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## Fiscal year 1999:

- (A) New budget authority, \$9,219,000,000.
- (B) Outlays, \$11,922,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## Fiscal year 2000:

- (A) New budget authority, \$9,979,000,000.
- (B) Outlays, \$12,662,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## Fiscal year 2001:

- (A) New budget authority, \$10,775,000,000. (B) Outlays, \$13,458,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## Fiscal year 2002:

- (A) New budget authority, \$11,607,000,000.
- (B) Outlays, \$14,290,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

#### (15) Veterans Benefits and Services (700):

#### Fiscal year 1997:

- (A) New budget authority, \$38,463,000,000.
- (B) Outlays, \$39,561,000,000.
- (C) New direct loan obligations, \$935,000,000.
- (D) New primary loan guarantee commitments, \$26,362,000,000.

## Fiscal year 1998:

(A) New budget authority, \$38,552,000,000.

(B) Outlays, \$39,313,000,000.

- (C) New direct loan obligations, \$962,000,000.
- (D) New primary loan guarantee commitments, \$25,925,000,000.

Fiscal year 1999:

(A) New budget authority, \$38,179,000,000.

(B) Outlays, \$38,644,000,000.

- (C) New direct loan obligations, \$987,000,000.
- (D) New primary loan guarantee commitments, \$25,426,000,000.

Fiscal year 2000:

(A) New budget authority, \$38,186,000,000.

(B) Outlays, \$39,886,000,000.

- (C) New direct loan obligations, \$1,021,000,000.
- (D) New primary loan guarantee commitments, \$24,883,000,000.

Fiscal year 2001:

(A) New budget authority, \$38,382,000,000.

(B) Outlays, \$37,265,000,000.

- (C) New direct loan obligations, \$1,189,000,000. (D) New primary loan guarantee commitments, \$24,298,000,000.

Fiscal year 2002:

(A) New budget authority, \$39,318,000,000.

(B) Outlays, \$39,602,000,000.

- (C) New direct loan obligations, \$1,194,000,000.
- (D) New primary loan guarantee commitments, \$23.668.000.000.
- (16) Administration of Justice (750):

Fiscal year 1997:

(A) New budget authority, \$20,924,000,000.

(B) Outlays, \$19,540,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

Fiscal year 1998:

(A) New budget authority, \$22,320,000,000.

(B) Outlays, \$21,397,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

(A) New budget authority, \$23,264,000,000.

(B) Outlays, \$22,331,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

(A) New budget authority, \$23,278,000,000.

(B) Outlays, \$22,966,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

Fiscal year 2001:

- (A) New budget authority, \$20,330,000,000.
- (B) Outlays, \$20,281,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

- (A) New budget authority, \$20,315,000,000.
- (B) Outlays, \$20,267,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

\$0. (17) General Government (800):

Fiscal year 1997:

- (A) New budget authority, \$12,353,000,000. (B) Outlays, \$12,186,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1998:

- (A) New budget authority, \$14,097,000,000.
- (B) Outlays, \$14,275,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

- (A) New budget authority, \$13,288,000,000.
- (B) Outlays, \$13,461,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

- (A) New budget authority, \$13,609,000,000.
- (B) Outlays, \$13,675,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

Fiscal year 2001:

- (A) New budget authority, \$13,262,000,000.
- (B) Outlays, \$13,185,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

- (A) New budget authority, \$13,209,000,000.
- (B) Outlays, \$12,831,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

(18) Net Interest (900):

Fiscal year 1997:

- (A) New budget authority, \$282,591,000,000.
- (B) Outlays, \$282,591,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

Fiscal year 1998:

- (A) New budget authority, \$289,121,000,000.
- (B) Outlays, \$289,121,000,000.
- (C) New direct loan obligations, \$0.

(D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

- (A) New budget authority, \$292,939,000,000.
- (B) Outlays, \$292,939,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

- (A) New budget authority, \$294,426,000,000.
- (B) Outlays, \$294,426,000,000.(C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

- (A) New budget authority, \$298,531,000,000.
- (B) Outlays, \$298,531,000,000.(C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2002:

- (A) New budget authority, \$302,932,000,000.
- (B) Outlays, \$302,932,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.
- (19) Allowances (920):

Fiscal year 1997:

- (A) New budget authority, -\$465,000,000.
- (B) Outlays, -\$1,867,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1998:

- (A) New budget authority, -\$1,921,000,000.
- (B) Outlays, -\$1,217,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

- (A) New budget authority, -\$2,084,000,000.
- (B) Outlays, -\$1,085,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

- (A) New budget authority, -\$2,340,000,000.
- (B) Outlays, -\$1,413,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

- (A) New budget authority, -\$2,552,000,000.
- (B) Outlays, -\$2,401,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## Fiscal year 2002:

(A) New budget authority, -\$2,898,000,000.

(B) Outlays, -\$2,863,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,
- (20) Undistributed Offsetting Receipts (950):

Fiscal year 1997:

(A) New budget authority, -\$45,334,000,000.

(B) Outlays, -\$45,334,000,000.

- (C) New direct loan obligations, \$7,900,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1998:

(A) New budget authority, -\$35,539,000,000.

(B) Outlays, -\$35,539,000,000.

- (C) New direct loan obligations, \$1,350,000,000.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 1999:

(A) New budget authority, -\$34,727,000,000.

(B) Outlays, -\$34,727,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2000:

- (A) New budget authority, -\$36,505,000,000.
- (B) Outlays, -\$36,505,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

Fiscal year 2001:

- (A) New budget authority, -\$38,277,000,000.
- (B) Outlays, -\$38,277,000,000.
- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments,

\$0.

Fiscal year 2002:

(A) New budget authority, -\$39,940,000,000.
(B) Outlays, -\$39,940,000,000.

- (C) New direct loan obligations, \$0.
- (D) New primary loan guarantee commitments, \$0.

## TITLE II—RECONCILIATION DIRECTIONS

## SEC. 201. RECONCILIATION IN THE HOUSE OF REPRESENTATIVES.

#### (a) Submissions.—

(1) Welfare and medicaid reform and tax relief.— Not later than June 13, 1996, the House committees named in subsection (b) shall submit their recommendations to provide direct spending and revenues to the Committee on the Budget of the House of Representatives. After receiving those recommendations, the Committee on the Budget shall report to

the House a reconciliation bill carrying out all such rec-

ommendations without any substantive revision.

(2) MEDICARE PRESERVATION.—Not later than July 18, 1996, the House committees named in subsection (c) shall submit their recommendations to provide direct spending to the Committee on the Budget of the House of Representatives. After receiving those recommendations, the Committee on the Budget shall report to the House a reconciliation bill carrying out all such recommendations without any substantive revision.

- (3) Tax and miscellaneous direct spending reforms.— Not later than September 6, 1996, the House committees named in subsection (d) shall submit their recommendations to provide direct spending, deficit reduction, and revenues to the Committee on the Budget of the House of Representatives. After receiving those recommendations, the Committee on the Budget shall report to the House a reconciliation bill carrying out all such recommendations without any substantive revision.
- (b) Instructions for Welfare and Medicaid Reform and TAX RELIEF.-
  - (1) COMMITTEE ON AGRICULTURE.—The House Committee on Agriculture shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$35,609,000,000 in outlays for fiscal year 1997, \$36,625,000,000 in outlays for fiscal year 2002, and \$216,316,000,000 in outlays in fiscal years 1997 through 2002.

(2) COMMITTEE ON COMMERCE.—The House Committee on Commerce shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$326,354,000,000 in outlays for fiscal year 1997, \$473,718,000,000 in outlays for fiscal year 2002, and \$2,395,231,000,000 in outlays in fiscal

years 1997 through 2002.

- (3) COMMITTEE ON ECONOMIC AND EDUCATIONAL OPPORTUNI-TIES.—The House Committee on Economic and Educational Opportunities shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$15,808,000,000 in outlays for fiscal year 1997, \$19,670,000,000 in outlays for fiscal year 2002, and \$105,331,000,000 in outlays in fiscal years 1997 through 2002.
- (4) COMMITTEE ON WAYS AND MEANS.—(A) The House Committee on Ways and Means shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$381,199,000,000 in outlays for fiscal year 1997, \$563,607,000,000 in outlays for fiscal year 2002, and \$2,810,569,000,000 in outlays in fiscal years 1997 through 2002.

(B) The House Committee on Ways and Means shall report changes in laws within its jurisdiction sufficient to reduce revenues by not more than \$122,400,000,000 for fiscal years 1997

through 2002.

(c) Instructions for Medicare Preservation.—

(1) COMMITTEE ON COMMERCE.—The House Committee on Commerce shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$319,554,000,000

in outlays for fiscal year 1997, \$420,915,000,000 in outlays for fiscal year 2002, and \$2,237,231,000,000 in outlays in fiscal

years 1997 through 2002.

(2) Committee on Ways and Means.—The House Committee on Ways and Means shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$374,399,000,000 in outlays for fiscal year 1997, \$510,804,000,000 in outlays for fiscal year 2002, and \$2,652,569,000,000 in outlays in fiscal years 1997 through 2002. (d) Instructions for Tax and Miscellaneous Direct Spending Reforms.—

(1) COMMITTEE ON AGRICULTURE.—The House Committee on Agriculture shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$35,599,000,000 in outlays for fiscal year 1997, \$36,614,000,000 in outlays for fiscal year 2002, and \$216,251,000,000 in outlays in fiscal years 1997 through 2002.

(2) Committee on Banking and Financial Services.—(A) The House Committee on Banking and Financial Services shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: -\$12,645,000,000 in outlays for fiscal year 1997, -\$5,775,000,000 in outlays for fiscal year 2002, and -\$41,639,000,000 in outlays in fiscal years 1997 through 2002.

(B) The House Committee on Banking and Financial Services shall report changes in laws within its jurisdiction that would reduce the deficit by: \$0 in fiscal year 1997, \$115,000,000 for fiscal year 2002, and \$305,000,000 in fiscal years 1997

through 2002.

(3) COMMITTEE ON COMMERCE.—The House Committee on Commerce shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$318,054,000,000 in outlays for fiscal year 1997, \$415,290,000,000 in outlays for fiscal year 2002, and \$2,216,885,000,000 in outlays in fiscal years 1997 through 2002.

(4) COMMITTEE ON ECONOMIC AND EDUCATIONAL OPPORTUNITIES.—The House Committee on Economic and Educational Opportunities shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$15,025,000,000 in outlays for fiscal year 1997, \$18,963,000,000 in outlays for fiscal year 2002, and \$101,660,000,000 in outlays

in fiscal years 1997 through 2002.

(5) COMMITTEE ON GOVERNMENT REFORM AND OVERSIGHT.—
(A) The House Committee on Government Reform and Oversight shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$65,164,000,000 in outlays for fiscal year 1997, \$82,594,000,000 in outlays for fiscal year 2002, and \$442,230,000,000 in outlays in fiscal years 1997 through 2002.

(B) The House Committee on Government Reform and Oversight shall report changes in laws within its jurisdiction that would reduce the deficit by: \$201,000,000 in fiscal year 1997, \$590,000,000 for fiscal year 2002, and \$2,837,000,000

in fiscal years 1997 through 2002.

(6) COMMITTEE ON INTERNATIONAL RELATIONS.—The House Committee on International Relations shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$13,025,000,000 in outlays for fiscal year 1997, \$10,311,000,000 in outlays for fiscal year 2002, \$67,953,000,000 in outlays in fiscal years 1997 through 2002.

(7) COMMITTEE ON THE JUDICIARY.—The House Committee on the Judiciary shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$2,784,000,000 in outlays for fiscal year 1997, \$4,586,000,000 in outlays for fiscal year 2002, and \$26,482,000,000 in outlays

in fiscal years 1997 through 2002.

(8) COMMITTEE ON NATIONAL SECURITY.—The House Committee on National Security shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$39,787,000,000 in outlays for fiscal year 1997, \$49,774,000,000 in outlays for fiscal year 2002, and \$271,815,000,000 in outlays in fiscal years 1997 through 2002.

(9) COMMITTEE ON RESOURCES.—The House Committee on Resources shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$2,115,000,000 in outlays for fiscal year 1997, \$2,048,000,000 in outlays for fiscal year 2002, and \$11,652,000,000 in outlays in fiscal years

1997 through 2002.

(10) COMMITTEE ON SCIENCE.—The House Committee on Science shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$40,000,000 in outlays for fiscal year 1997, \$46,000,000 in outlays for fiscal year 2002, and \$242,000,000 in outlays in fiscal years 1997

through 2002.

(11) COMMITTEE ON TRANSPORTATION AND INFRASTRUC-TURE.—The House Committee on Transportation and Infrastructure shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$18,315,000,000 in outlays for fiscal year 1997, \$18,001,000,000 in outlays for fiscal year 2002, and \$107,328,000,000 in outlays in fiscal years 1997 through 2002.

(12) Committee on veterans' affairs.—The House Committee on Veterans' Affairs shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not exceed: \$21,375,000,000 in outlays for fiscal year 1997, \$22,217,000,000 in outlays for fiscal year 2002, and \$130,468,000,000 in outlays in fiscal years 1997 through 2002.

(13) COMMITTEE ON WAYS AND MEANS.—(A) The House Committee on Ways and Means shall report changes in laws within its jurisdiction that provide direct spending such that the total level of direct spending for that committee does not

exceed: \$372,342,000,000 in outlays for fiscal year 1997, \$508,107,000,000 in outlays for fiscal year 2002, and \$2,638,057,000,000 in outlays in fiscal years 1997 through 2002.

(B)(i) The House Committee on Ways and Means shall report changes in laws within its jurisdiction sufficient to reduce revenues by not more than \$113,838,000,000 in fiscal years 1997 through 2002.

(ii) If a reconciliation bill referred to in subsection (a)(1) is enacted into law, then the revenue amount set forth in clause (i) shall be adjusted to reflect the revenue provisions of that Act.

(e) DEFINITION.—For purposes of this section, the term "direct spending" has the meaning given to such term in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985.

#### SEC. 202. RECONCILIATION IN THE SENATE.

(a) FIRST RECONCILIATION INSTRUCTIONS.—Not later than June 21, 1996, the committees named in this subsection shall submit their recommendations to the Committee on the Budget of the Senate. After receiving those recommendations, the Committee on the Budget shall report to the Senate a reconciliation bill carrying out all such recommendations without any substantive revision.

(1) COMMITTEE ON AGRICULTURE, NUTRITION, AND FOR-ESTRY.—The Senate Committee on Agriculture, Nutrition, and Forestry shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$1,974,000,000 in fiscal year 1997, \$26,169,000,000 for the period of fiscal years 1997 through 2002, and \$5,967,000,000 in fiscal year 2002.

(2) COMMITTEE ON FINANCE.—(A) The Senate Committee on Finance shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$260,000,000 in fiscal year 1997, \$98,321,000,000 for the period of fiscal years 1997 through 2002, and \$36,578,000,000 in fiscal year 2002.

(B) The Committee on Finance shall report changes in laws within its jurisdiction necessary to reduce revenues by not more than \$122,400,000,000 for the period of fiscal years

1997 through 2002.

(b) SECOND RECONCILIATION INSTRUCTIONS.—No later than July 24, 1996, the Committee on Finance shall report to the Senate a reconciliation bill proposing changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$6,800,000,000 in fiscal year 1997, \$158,000,000,000 for the period of fiscal years 1997 through 2002, and \$52,803,000,000 in fiscal year 2002.

(c) Third Reconciliation Instructions.—No later than September 18, 1996, the committees named in this subsection shall submit their recommendations to the Committee on the Budget of the Senate. After receiving those recommendations, the Committee on the Budget shall report to the Senate a reconciliation bill carrying out all such recommendations without any substantive

revision.

(1) COMMITTEE ON AGRICULTURE, NUTRITION, AND FOR-ESTRY.—The Senate Committee on Agriculture, Nutrition, and Forestry shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$10,000,000 in fiscal year 1997, \$65,000,000 for the period of fiscal years 1997 through 2002, and \$11,000,000 in fiscal year 2002.

(2) COMMITTEE ON ARMED SERVICES.—The Senate Committee on Armed Services shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$79,000,000 in fiscal year 1997, \$649,000,000 for the period of fiscal years 1997 through 2002, and \$166,000,000 in fiscal year 2002.

(3) COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS.—The Senate Committee on Banking, Housing, and Urban Affairs shall report changes in laws within its jurisdiction that reduce the deficit by \$3,628,000,000 in fiscal year 1997, \$3,605,000,000 for the period of fiscal years 1997 through 2002, and \$462,000,000 in fiscal year 2002.

- (4) COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPOR-TATION.—The Senate Committee on Commerce, Science, and Transportation shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$19,396,000,000 for the period of fiscal years 1997 through 2002, and \$5,649,000,000 in fiscal year 2002.
- (5) COMMITTEE ON ENERGY AND NATURAL RESOURCES.— The Senate Committee on Energy and Natural Resources shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$90,000,000 in fiscal year 1997, \$1,512,000,000 for the period of fiscal years 1997 through 2002, and \$72,000,000 in fiscal vear 2002.
- (6) Committee on environment and public works.— The Senate Committee on Environment and Public Works shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$87,000,000 in fiscal year 1997, \$2,184,000,000 for the period of fiscal years 1997 through 2002, and \$392,000,000 in fiscal year 2002.
- (7) COMMITTEE ON FINANCE.—(A) The Senate Committee on Finance shall report changes in laws within its jurisdiction that reduce the deficit by \$3,639,000,000 in fiscal year 1997, \$23,184,000,000 for the period of fiscal years 1997 through 2002, and \$4,121,000,000 in fiscal year 2002.
- (B) The Committee on Finance shall report changes in laws within its jurisdiction to reduce revenues for the period of fiscal years 1997 through 2002 by not more than the amount specified in subsection (a)(2)(B) reduced by the amount that legislation enacted pursuant to subsection (a) reduced revenues for that period of fiscal years.

- (8) COMMITTEE ON GOVERNMENTAL AFFAIRS.—The Senate Committee on Governmental Affairs shall report changes in laws within its jurisdiction that reduce the deficit \$1,101,000,000 in fiscal year 1997, \$8,801,000,000 for the period of fiscal years 1997 through 2002, and \$1,492,000,000 in fiscal year 2002.
- (9) COMMITTEE ON THE JUDICIARY.—The Senate Committee on the Judiciary shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$476,000,000 for the period of fiscal years 1997 through 2002 and \$119,000,000 in fiscal year 2002.
- (10) COMMITTEE ON LABOR AND HUMAN RESOURCES.—The Senate Committee on Labor and Human Resources shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$783,000,000 in fiscal year 1997, \$3,671,000,000 for the period of fiscal years 1997 through 2002, and \$707,000,000 in fiscal year 2002.
- (11) COMMITTEE ON VETERANS' AFFAIRS.—The Senate Committee on Veterans' Affairs shall report changes in laws within its jurisdiction that provide direct spending (as defined in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985) to reduce outlays \$126,000,000 in fiscal year 1997, \$5,271,000,000 for the period of fiscal years 1997 through 2002, and \$1,418,000,000 in fiscal year 2002. (d) TREATMENT OF RECONCILIATION BILLS FOR PRIOR SUR-
- (d) Treatment of Reconciliation Bills for Prior Surplus.—For purposes of section 202 of House Concurrent Resolution 67 (104th Congress), legislation which reduces revenues pursuant to a reconciliation instruction contained in subsection (c) shall be taken together with all other legislation enacted pursuant to the reconciliation instructions contained in this resolution when determining the deficit effect of such legislation.

## TITLE III—BUDGET ENFORCEMENT

#### SEC. 301. DISCRETIONARY SPENDING LIMITS.

- (a) Definition.—As used in this section and for the purposes of allocations made pursuant to section 302(a) or 602(a) of the Congressional Budget Act of 1974, for the discretionary category, the term "discretionary spending limit" means—
  - (1) with respect to fiscal year 1997—
  - (A) for the defense category \$266,362,000,000 in new budget authority and \$264,968,000,000 in outlays; and
  - (B) for the nondefense category \$230,988,000,000 in new budget authority and \$273,644,000,000 in outlays; (2) with respect to fiscal year 1998—
  - (A) for the defense category \$268,971,000,000 in new budget authority and \$263,862,000,000 in outlays; and
  - (B) for the nondefense category \$224,746,000,000 in new budget authority and \$263,093,000,000 in outlays;
  - (3) with respect to fiscal year 1999, for the discretionary category \$491,268,000,000 in new budget authority and \$525,485,000,000 in outlays;

(4) with respect to fiscal year 2000, for the discretionary category \$498,589,000,000 in new budget authority and \$525,251,000,000 in outlays;

(5) with respect to fiscal year 2001, for the discretionary category \$491,117,000,000 in new budget authority and

\$516,223,000,000 in outlays; and

(6) with respect to fiscal year 2002, for the discretionary category \$500,592,000,000 in new budget authority and \$514,219,000,000 in outlays;

as adjusted for changes in concepts and definitions and emergency appropriations.

(b) Point of Order in the Senate.—

(1) IN GENERAL.—Except as provided in paragraph (2), it

shall not be in order in the Senate to consider—

(A) a revision of this resolution or any concurrent resolution on the budget for fiscal year 1998 (or amendment, motion, or conference report on such a resolution) that provides discretionary spending in excess of the sum of the defense and nondefense discretionary spending limits for such fiscal year;

(B) any concurrent resolution on the budget for fiscal year 1999, 2000, 2001, or 2002 (or amendment, motion, or conference report on such a resolution) that provides discretionary spending in excess of the discretionary spend-

ing limit for such fiscal year; or

- (C) any appropriation bill or resolution (or amendment, motion, or conference report on such appropriation bill or resolution) for fiscal year 1997, 1998, 1999, 2000, 2001, or 2002 that would exceed any of the discretionary spending limits in this section or suballocations of those limits made pursuant to section 602(b) of the Congressional Budget Act of 1974.
- (2) Exception.—
- (A) IN GENERAL.—This section shall not apply if a declaration of war by the Congress is in effect or if a joint resolution pursuant to section 258 of the Balanced Budget and Emergency Deficit Control Act of 1985 has been enacted.
- (B) Enforcement of discretionary limits in fy 1997.—Until the enactment of reconciliation legislation pursuant to subsections (a), (b), and (c) of section 202 of this resolution and for purposes of the application of paragraph (1), only subparagraph (C) of paragraph (1) shall apply, and it shall apply only for fiscal year 1997.

(c) WAIVER.—This section may be waived or suspended in the Senate only by the affirmative vote of three-fifths of the Members,

duly chosen and sworn.

- (d) APPEALS.—Appeals in the Senate from the decisions of the Chair relating to any provision of this section shall be limited to 1 hour, to be equally divided between, and controlled by, the appellant and the manager of the concurrent resolution, bill, or joint resolution, as the case may be. An affirmative vote of threefifths of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under this section.
- (e) Determination of Budget Levels.—For purposes of subsection (b), the levels of new budget authority and outlays for

a fiscal year shall be determined on the basis of estimates made by the Committee on the Budget of the Senate.

## SEC. 302. BUDGETARY TREATMENT OF THE SALE OF GOVERNMENT

- (a) Sense of Congress.—It is the sense of Congress that— (1) the prohibition on scoring asset sales has discouraged the sale of assets that can be better managed by the private sector and generate receipts to reduce the Federal budget defi-
- (2) the President's fiscal year 1997 budget included \$3,900,000,000 in receipts from asset sales and proposed a change in the asset sale scoring rule to allow the proceeds from these sales to be scored;

(3) assets should not be sold if such sale would increase

the budget deficit over the long run; and

- (4) the asset sale scoring prohibition should be repealed and consideration should be given to replacing it with a methodology that takes into account the long-term budgetary impact of asset sales.
- (b) BUDGETARY TREATMENT.—(1) For the purposes of any concurrent resolution on the budget and the Congressional Budget Act of 1974, amounts realized from sales of assets shall be scored with respect to the level of budget authority, outlays, or revenues.

(2) For purposes of this section, the term "sale of an asset" shall have the same meaning as under section 250(c)(21) of the

Balanced Budget and Emergency Deficit Control Act of 1985.

(3) For purposes of this section, the sale of loan assets or the prepayment of a loan shall be governed by the terms of the Federal Credit Reform Act of 1990.

#### SEC. 303. BUDGETARY TREATMENT OF DIRECT STUDENT LOANS.

For the purposes of any concurrent resolution on the budget and the Congressional Budget Act of 1974, the cost of a direct loan under the Federal direct student loan program shall be the net present value, at the time when the direct loan is disbursed, of the following cash flows for the estimated life of the loan—
(1) loan disbursements;

(2) repayments of principal;

(3) payments of interest and other payments by or to the Government over the life of the loan after adjusting for estimated defaults, prepayments, fees, penalties, and other recoveries; and

(4) direct expenses, including—

- (A) activities related to credit extension, loan origination, loan servicing, management of contractors, and payments to contractors, other government entities, and program participants;
  - (B) collection of delinquent loans; and
  - (C) writeoff and closeout of loans.

#### SEC. 304. SUPERFUND RESERVE FUND.

- (a) Deficit Neutral Adjustments in the House.—
- (1) COMMITTEE ALLOCATIONS.—In the House of Representatives-
  - (A) after the enactment of a superfund bill that reforms the Superfund program to facilitate the clean up of hazardous waste sites and extends Superfund taxes; and

(B) upon the reporting of an appropriation measure (or submission of a conference report thereon) that appropriates funds for the Superfund program in excess of \$1,302,000,000;

the chairman of the Committee on the Budget of that House may submit revised allocations, functional levels, budget aggregates, and discretionary spending limits to carry out this section by an amount not to exceed the excess subject to the limitation. These revisions shall be considered for the purposes of the Congressional Budget Act of 1974 as the allocations, levels, aggregates, and limits contained in this resolution.

(2) COMMITTEE SUBALLOCATIONS.—The Committee on Appropriations of the House of Representatives may report appropriately revised suballocations pursuant to sections 302(b)(1) and 602(b)(1) of the Congressional Budget Act of 1974 following the revision of allocations to that committee

pursuant to paragraph (1).

(3) LIMITATIONS.—The adjustments under this subsection shall not exceed the lesser of—

- (A) the net revenue increase for a fiscal year resulting from the enactment of legislation that extends Superfund taxes: or
- (B) \$898,000,000 in budget authority for a fiscal year and the outlays flowing from such budget authority in all fiscal years.
- (3) READJUSTMENTS.—In the House of Representatives, any adjustments made under this subsection for any appropriations measure or any conference report thereon may be readjusted if that measure is not enacted into law.

(b) DEFICIT NEUTRAL ADJUSTMENTS IN THE SENATE.—

(1) In GENERAL.—In the Senate, after the enactment of legislation that reforms the Superfund program and extends Superfund taxes, budget authority and outlays allocated to the Committee on Appropriations under sections 302(a) and 602(a) of the Congressional Budget Act of 1974, the appropriate functional levels, the appropriate budget aggregates, and the discretionary spending limits in section 201 of this resolution may be revised to provide additional budget authority and the outlays flowing from that budget authority for the Superfund program, pursuant to this subsection.

(2) Deficit neutral adjustments.—

#### (A) Allocations.—

(i) COMMITTEE ALLOCATIONS.—In the Senate, upon reporting of an appropriations measure, or when a conference committee submits a conference report thereon, that appropriates funds for the Superfund program in excess of \$1,302,000,000, the chairman of the Committee on the Budget of the Senate may submit revised allocations, functional levels, budget aggregates, and discretionary spending limits to carry out this section that adds to such allocations, levels, aggregates, and limits an amount that is equal to such excess. These revised allocations, levels, aggregates, and limits shall be considered for the purposes of the Congressional Budget Act of 1974 as the allocations, levels, aggregates, and limits contained in this resolution.

(ii) COMMITTEE SUBALLOCATIONS.—The Committee on Appropriations of the Senate may report appropriately revised suballocations pursuant to sections 302(b)(1) and 602(b)(1) of the Congressional Budget Act of 1974 following the revision of the allocations pursuant to clause (i).

(B) LIMITATIONS.—The adjustments under this sub-

section shall not exceed-

(i) the net revenue increase for a fiscal year resulting from the enactment of legislation that extends Superfund taxes; and

(ii) \$898,000,000 in budget authority for a fiscal year and the outlays flowing from such budget author-

ity in all fiscal years.

#### SEC. 305. TAX RESERVE FUND IN THE SENATE.

- (a) In General.—In the Senate, revenue and spending aggregates may be reduced and allocations may be revised for legislation that reduces revenues by providing family tax relief, fuel tax relief, and incentives to stimulate savings, investment, job creation, and economic growth if such legislation will not increase the deficit for—
  - (1) fiscal year 1997;

(2) the period of fiscal years 1997 through 2001; or

(3) the period of fiscal years 2002 through 2006.

(b) REVISED ALLOCATIONS.—Upon the consideration of legislation pursuant to subsection (a), the Chairman of the Committee on the Budget of the Senate may file with the Senate appropriately revised allocations under sections 302(a) and 602(a) of the Congressional Budget Act of 1974 and revised functional levels and aggregates to carry out this section. These revised allocations, functional levels, and aggregates shall be considered for the purposes of the Congressional Budget Act of 1974 as allocations, functional levels, and aggregates contained in this resolution.

(c) REPORTING REVISED ALLOCATIONS.—The appropriate committee may report appropriately revised allocations pursuant to sections 302(b) and 602(b) of the Congressional Budget Act of

1974 to carry out this section.

#### SEC. 306. EXERCISE OF RULEMAKING POWERS.

Congress adopts the provisions of this title—

(1) as an exercise of the rulemaking power of the Senate and the House of Representatives, respectively, and as such they shall be considered as part of the rules of each House, or of that House to which they specifically apply, and such rules shall supersede other rules only to the extent that they are inconsistent therewith; and

(2) with full recognition of the constitutional right of either House to change those rules (so far as they relate to that House) at any time, in the same manner, and to the same

extent as in the case of any other rule of that House.

#### SEC. 307. GOVERNMENT SHUTDOWN PREVENTION ALLOWANCE.

(a) IN GENERAL.—In the House of Representatives for consideration of a conference report, or in the Senate, the fiscal year 1997 outlay allocation made pursuant to sections 302(a) and 602(a) of the Congressional Budget Act of 1974 to the Committees on Appropriations, the fiscal year 1997 outlay aggregate, the fiscal

year 1997 discretionary limit on nondefense outlays and other appropriate aggregates may be increased for a resolution making continuing appropriations for fiscal year 1997. These revised allocations, aggregates, and limits shall be considered for all purposes of the Congressional Budget Act of 1974 as allocations, aggregates, and limits contained in this resolution and shall remain in effect for the consideration of any fiscal year 1997 appropriations measure.

(b) REVISED ALLOCATIONS.—In the Senate, upon the consideration of a motion to proceed or an agreement to proceed to a resolution making continuing appropriations for fiscal year 1997, or in the House of Representatives, upon the filing of a conference report thereon, that complies with the fiscal year 1997 discretionary limit on nondefense budget authority, the Chairman of the Committee on the Budget of the appropriate House may submit a revised outlay allocation for such committee and appropriately revised aggregates and limits to carry out this section.

(c) COMMITTEE SUBALLOCATIONS.—The Committee on Appropriations of the appropriate House may report appropriately revised suballocations pursuant to sections 302(b)(1) and 602(b)(1) of the Congressional Budget Act of 1974 following the revision of alloca-

tions pursuant to this section.

(d) LIMITATIONS.—The adjustments made under this section shall not exceed \$1,337,000,000 in outlays for fiscal year 1997.

## TITLE IV—SENSE OF CONGRESS, HOUSE, AND SENATE PROVISIONS

#### SEC. 401. SENSE OF CONGRESS ON BASELINES.

(a) FINDINGS.—Congress finds that:

(1) Baselines are projections of future spending if existing policies remain unchanged.

(2) Under baseline assumptions, spending automatically rises with inflation even if such increases are not mandated under existing law.

(3) Baseline budgeting is inherently biased against policies that would reduce the projected growth in spending because such policies are depicted as spending reductions from an increasing baseline.

(4) The baseline concept has encouraged Congress to abdicate its constitutional obligation to control the public purse

for those programs which are automatically funded.

(b) Sense of Congress.—It is the sense of Congress that baseline budgeting should be replaced with a budgetary model that requires justification of aggregate funding levels and maximizes congressional accountability for Federal spending.

#### SEC. 402. SENSE OF CONGRESS ON LOAN SALES.

(a) FINDINGS.—Congress finds that:

(1) The House and Senate Appropriations Subcommittees on Treasury, Postal Service, and General Government have stated that "more consideration should be given to the sale of nonperforming loans held not only by HUD, but by all Federal agencies that provide credit programs" and directed the Office of Management and Budget to direct Federal agencies to evaluate the value of their credit programs and develop a plan for the privatization of such credit programs.

- (2) The Senate Appropriations Subcommittee on Commerce, Justice, State, the Judiciary, and Related Agencies has directed that the Small Business Administration should study and report to Congress on the feasibility of private servicing of SBA loan activities.
- (3) The House Appropriations Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies previously directed the Farmers Home Administration to "explore the potential savings that might occur from contract centralized servicing".

occur from contract centralized servicing".

(4) The Committee on Agriculture of the House has consistently urged the Secretary of Agriculture to explore contracting

out loan servicing operations.

- (5) The General Accounting Office has found that "Allowing the public and private sectors to compete for the centralized servicing (of loans) could mean reaping the benefits of the competitive marketplace—greater efficiency, increased focus on customer needs, increased innovation, and improved morale.".
- (6) The House Committee on Small Business has recommended "that 40 percent of the loan servicing portfolio (for Disaster Loans) be privatized".
- (7) The President's Budget for Fiscal Year 1997 proposes to review options for improving the quality of loan portfolio management including contracting to the private sector.
- (b) SENSE OF CONGRESS.—It is the sense of Congress that the appropriate committees of the House and the Senate should report legislation authorizing the sale of such loan assets as they deem appropriate in order to contribute to Government downsizing, administrative cost savings, and improved services to borrowers.

#### SEC. 403. SENSE OF CONGRESS ON CHANGES IN MEDICAID.

It is the sense of Congress that any legislation changing the medicaid program pursuant to this resolution should—

- (1) guarantee coverage for low-income children, pregnant women, the elderly, and the disabled as described in the National Governors' Association February 6, 1996, policy on reforming medicaid, which was endorsed unanimously by our Nation's Governors;
- (2) maintain the medicaid program as a matching program while providing a fairer and more equitable formula for calculating the matching rate;

(3) reject any illusory financing schemes;

- (4) continue existing law for Federal minimum quality standards for nursing homes and the enforcement of those standards;
- (5) continue Federal rules that prevent wives or husbands from being required to impoverish themselves in order to obtain and keep medicaid benefits for their spouse requiring nursing home care and continue existing prohibitions against the States requiring the adult children of institutionalized patients from having to contribute to the cost of nursing facility services; and
- (6) provide coverage of medicare premiums and cost-sharing payments for low-income seniors consistent with the unanimous National Governors' Association medicaid policy.

## SEC. 404. SENSE OF CONGRESS ON IMPACT OF LEGISLATION ON CHIL-

- (a) Sense of Congress.—It is the sense of Congress that Congress should not adopt or enact any legislation that will increase the number of children who are hungry, homeless, poor, or medically uninsured.
- (b) LEGISLATIVE ACCOUNTABILITY FOR IMPACT ON CHILDREN.— In the event legislation enacted to comply with this resolution results in an increase in the number of hungry, homeless, poor, or medically uninsured by the end of fiscal year 1997, Congress shall revisit the provisions of such legislation which caused such increase and shall, as soon as practicable thereafter, adopt legislation which would halt any continuation of such increase.

#### SEC. 405. SENSE OF CONGRESS ON DEBT REPAYMENT.

It is the sense of Congress that—

(1) Congress has a basic moral and ethical responsibility to future generations to repay the Federal debt;

(2) Congress should enact a plan that balances the budget and also develop a regimen for paying off the Federal debt;
(3) after the budget is balanced, a surplus should be created

which can be used to begin paying off the debt; and

(4) such a plan should be formulated and implemented so that this generation can save future generations from the crushing burdens of the Federal debt.

#### SEC. 406. SENSE OF CONGRESS ON COMMITMENT TO A BALANCED **BUDGET BY FISCAL YEAR 2002.**

It is the sense of Congress that the President and Congress should continue to adhere to the statutory commitment made by both parties on November 20, 1995, to enact legislation to achieve a balanced budget not later than fiscal year 2002 as estimated by the Congressional Budget Office.

## SEC. 407. SENSE OF CONGRESS THAT TAX REDUCTIONS SHOULD BENE-FIT WORKING FAMILIES.

It is the sense of Congress that this concurrent resolution on the budget assumes any reductions in taxes should be structured to benefit working families by providing family tax relief and incentives to stimulate savings, investment, job creation, and economic

#### SEC. 408. SENSE OF CONGRESS ON A BIPARTISAN COMMISSION ON THE SOLVENCY OF MEDICARE.

(a) FINDINGS.—Congress finds that—

(1) the Trustees of Medicare have concluded that "the Medicare program is clearly unsustainable in its present form";

(2) the Trustees of Medicare concluded in 1995 that "the Hospital Insurance Trust Fund, which pays inpatient hospital expenses, will be able to pay benefits for only about 7 years and is severely out of financial balance in the long range";

(3) preliminary data made available to Congress indicate that the Hospital Insurance Trust Fund will go bankrupt in the year 2001, rather than the year 2002, as predicted last year;

(4) the Public Trustees of Medicare have concluded that "the Supplementary Medical Insurance Trust Fund shows a rate of growth of costs which is clearly unsustainable";

(5) the Bipartisan Commission on Entitlement and Tax Reform concluded that, absent long-term changes in Medicare, projected Medicare outlays will increase from about 4 percent of the payroll tax base today to over 15 percent of the payroll tax base by the year 2030;

(6) the Bipartisan Commission on Entitlement and Tax Reform recommended, by a vote of 30 to 1, that spending and revenues available for Medicare must be brought into

long-term balance; and

(7) in the most recent Trustees' report, the Public Trustees of Medicare "strongly recommend that the crisis presented by the financial condition of the Medicare trust funds be urgently addressed on a comprehensive basis, including a review of the program's financing methods, benefit provisions, and delivery mechanisms".

(b) Sense of Congress.—It is the sense of Congress that in order to meet the aggregates and levels in this budget resolu-

tion—

(1) a special bipartisan commission should be established immediately to make recommendations concerning the most appropriate response to the short-term solvency and long-term sustainability issues facing the Medicare program which do not include tax increases in any form, including transfers of spending from the Medicare Part A program to the Part B program; and

(2) the commission should report to Congress its recommendations prior to the adoption of a concurrent budget resolution for fiscal year 1998 in order that the committees of jurisdiction may consider these recommendations in fashion-

ing an appropriate congressional response.

#### SEC. 409. SENSE OF CONGRESS ON MEDICARE TRANSFERS.

(a) FINDINGS.—Congress finds that—

(1) home health care provides a broad spectrum of health and social services to approximately 3,500,000 Medicare bene-

ficiaries in the comfort of their homes;

(2) the President has proposed reimbursing the first 100 home health care visits after a hospital stay through Medicare Part A and reimbursing all other visits through Medicare Part B, shifting responsibility for \$55,000,000,000 of spending from the Hospital Insurance Trust Fund to the general revenues that pay for Medicare Part B;

(3) such a transfer does nothing to control Medicare spending, and is merely a bookkeeping change which artificially extends the solvency of the Hospital Insurance Trust Fund;

- (4) this transfer of funds camouflages the need to make changes in the Medicare program to ensure the long-term solvency of the Hospital Insurance Trust Fund, which the Congressional Budget Office now states will become bankrupt in the year 2001, a year earlier than projected in the 1995 report by the Trustees of the Social Security and Medicare Trust Funds:
- (5) Congress will be breaking a commitment to the American people if it does not act to ensure the solvency of the entire Medicare program in both the short- and long-term;

(6) the President's proposal would force those in need of chronic care services to rely upon the availability of general

revenues to provide financing for these services, making them more vulnerable to benefits changes than under current law; and

(7) according to the National Association of Home Care, shifting Medicare home care payments from Part A to Part B would deemphasize the importance of home care by eliminating its status as part of the Hospital Insurance Trust Fund, thereby undermining access to the less costly form of care.

(b) Sense of Congress.—It is the sense of Congress that in meeting the spending targets specified in the budget resolution, Congress should not accept the President's proposal to transfer spending from one part of Medicare to another in its efforts to preserve, protect, and improve the Medicare program.

## SEC. 410. SENSE OF CONGRESS REGARDING CHANGES IN THE MEDI-CARE PROGRAM.

(a) FINDINGS.—Congress finds that, in achieving the spending levels specified in this resolution—

(1) the Public Trustees of Medicare have concluded that "the Medicare program is clearly unsustainable in its present form'

(2) the President has said his goal is to keep the Medicare Hospital Insurance Trust Fund solvent for more than a decade, but his budget transfers \$55,000,000,000 of home health spending from Medicare Part A to Medicare Part B;

(3) the transfer of home health spending threatens the delivery of home health services to 3.5 million Medicare beneficiaries:

(4) such a transfer increases the burden on general revenues, including income taxes paid by working Americans, by \$55,000,000,000;

(5) such a transfer artificially inflates the solvency of the Medicare Hospital Insurance Trust Fund, misleading Congress,

Medicare beneficiaries, and working taxpayers;

(6) the Director of the Congressional Budget Office has certified that, without such a transfer, the President's budget extends the solvency of the Hospital Insurance Trust Fund for only one additional year; and

(7) without misleading transfers, the President's budget therefore fails to achieve his own stated goal for the Medicare

Hospital Insurance Trust Fund.

(b) Sense of Congress.—It is the sense of Congress that, in achieving the spending levels specified in this resolution, Congress assumes that Congress would-

(1) keep the Medicare Hospital Insurance Trust Fund solvent for more than a decade, as recommended by the President;

and

(2) accept the President's proposed level of Medicare Part B savings over the period 1997 through 2002; but would

(3) reject the President's proposal to transfer home health spending from one part of Medicare to another, which threatens the delivery of home health care services to 3.5 million Medicare beneficiaries, artificially inflates the solvency of the Medicare Hospital Insurance Trust Fund, and increases the burden on general revenues, including income taxes paid by working Americans, by \$55,000,000,000.

#### SEC. 411. SENSE OF CONGRESS REGARDING REVENUE ASSUMPTIONS.

(a) FINDINGS.—Congress finds the following:

(1) Corporations and individuals have clear responsibility to adhere to environmental laws. When they do not, and environmental damage results, the Federal and State governments may impose fines and penalties, and assess polluters for the cost of remediation.

(2) Assessment of these costs is important in the enforcement process. They appropriately penalize wrongdoing. They discourage future environmental damage. They ensure that taxpayers do not bear the financial brunt of cleaning up after damages done by polluters.

(3) In the case of the Exxon Valdez oil spill disaster in Prince William Sound, Alaska, for example, the corporate settle-

ment with the Federal Government totaled \$900,000,000.

(b) SENSE OF CONGRESS.—It is the sense of Congress that assumptions in this resolution assume an appropriate amount of revenues per year through legislation that will not allow deductions for fines and penalties arising from a failure to comply with Federal or State environmental or health protection laws.

## SEC. 412. SENSE OF CONGRESS REGARDING DOMESTIC VIOLENCE.

The assumptions underlying functional totals in this budget resolution include:

(1) FINDINGS.—The Senate finds that:

(A) Violence against women is the leading cause of physical injury to women. The Department of Justice estimates that over 1 million violent crimes against women

are committed by domestic partners annually.

(B) Domestic violence dramatically affects the victim's ability to participate in the workforce. A University of Minnesota survey reported that one-quarter of battered women surveyed had lost a job partly because of being abused and that over half of these women had been harassed by their abuser at work.

(C) Domestic violence is often intensified as women seek to gain economic independence through attending school or job training programs. Batterers have been reported to prevent women from attending such programs

or sabotage their efforts at self-improvement.

(D) Nationwide surveys of service providers prepared by the Taylor Institute of Chicago, document, for the first time, the interrelationship between domestic violence and welfare by showing that between 50 percent and 80 percent of women in welfare-to-work programs are current or past victims of domestic violence.

(E) The American Psychological Association has reported that violence against women is usually witnessed by their children, who as a result can suffer severe psychological, cognitive and physical damage and some studies have found that children who witness violence in their homes have a greater propensity to commit violent acts in their homes and communities when they become adults.

(F) Over half of the women surveyed by the Taylor Institute stayed with their batterers because they lacked the resources to support themselves and their children. The surveys also found that the availability of economic

support is a critical factor in women's ability to leave abusive situations that threaten themselves and their chil-

- (G) Proposals to restructure the welfare programs may impact the availability of the economic support and the safety net necessary to enable poor women to flee abuse without risking homelessness and starvation for their families
- (2) SENSE OF CONGRESS.—It is the sense of Congress that:
- (A) No welfare reform provision should be enacted by Congress unless and until Congress considers whether such welfare reform provisions would exacerbate violence against women and their children, further endanger women's lives, make it more difficult for women to escape domestic violence, or further punish women victimized by violence.
- (B) Any welfare reform measure enacted by Congress should require that any welfare-to-work, education, or job placement programs implemented by the States address the impact of domestic violence on welfare recipients.

## SEC. 413. SENSE OF CONGRESS REGARDING STUDENT LOANS.

(a) FINDINGS.—Congress finds that—

(1) over the last 60 years, education and advancements in knowledge have accounted for 37 percent of our Nation's economic growth;

(2) a college degree significantly increases job stability, resulting in an unemployment rate among college graduates less than half that of those with high school diplomas;

(3) a person with a bachelor's degree will average 50-55 percent more in lifetime earnings than a person with a high school diploma;

(4) education is a key to providing alternatives to crime and violence, and is a cost-effective strategy for breaking cycles

of poverty and moving welfare recipients to work;

(5) a highly educated populace is necessary to the effective functioning of democracy and to a growing economy, and the opportunity to gain a college education helps advance the American ideals of progress and social equality;

(6) a highly educated and flexible work force is an essential

component of economic growth and competitiveness;

(7) for many families, Federal Student Aid programs make the difference in the ability of students to attend college;

(8) in 1994, nearly 6 million postsecondary students received some kind of financial assistance to help them pay for the costs of schooling;
(9) since 1988, college costs have risen by 54 percent,

and student borrowing has increased by 219 percent;

(10) in fiscal year 1996, the Balanced Budget Act achieved savings without reducing student loan limits or increasing fees

to students or parents; and

(11) under this budget resolution student loans will increase from \$26.6 billion today to \$37.4 billion in 2002; the Congressional Budget Office projects that these are the exact same levels that would occur under President Clinton's student loan policies.

(b) Sense of Congress.—It is the sense of Congress that the aggregates and functional levels included in this budget resolution assume that savings in student loans can be achieved without any program change that would increase costs to students and parents or decrease accessibility to student loans.

## SEC. 414. SENSE OF CONGRESS REGARDING ADDITIONAL CHARGES UNDER THE MEDICARE PROGRAM.

(a) FINDINGS.—Congress finds that—

(1) senior citizens must spend more than 1 dollar in 5 of their limited incomes to purchase the health care they need;

(2) % of spending under the Medicare program under title XVIII of the Social Security Act is for senior citizens with annual incomes of less than \$15,000;

(3) fee-for-service cost increases have forced higher out-

of-pocket costs for seniors; and

(4) the current Medicare managed care experience has demonstrated that Medicare HMO enrollees face lower out-of-pocket costs when they join HMO's in competitive markets; also, over one half of these enrollees pay no Medicare premiums and receive extra benefits free of charge, such as prescription drugs and eye glasses, due to competitive market forces.

(b) SENSE OF CONGRESS.—It is the sense of Congress that any reconciliation bill considered during the second session of the 104th Congress should maintain Medicare beneficiaries right to remain in the current Medicare fee-for-service program and also should maintain the existing prohibitions against additional charges by providers under the Medicare fee-for-service program under title XVIII of the Social Security Act ("balance billing"), and that Medicare beneficiaries should be offered the greatest opportunity possible to choose private plans that will offer lower out-of-pocket costs than what they currently pay in the Medicare fee-for-service program, and to choose a health care delivery option that best meets their needs.

## SEC. 415. SENSE OF CONGRESS REGARDING REQUIREMENTS THAT WELFARE RECIPIENTS BE DRUG-FREE.

In recognition of the fact that American workers are required to be drug-free in the workplace, it is the sense of Congress that this concurrent resolution on the budget assumes that the States may require welfare recipients to be drug-free as a condition for receiving such benefits and that random drug testing may be used to enforce such requirements.

## SEC. 416. SENSE OF CONGRESS ON AN ACCURATE INDEX FOR INFLATION.

(a) FINDINGS.—Congress finds that—

(1) a significant portion of Federal expenditures and revenues are indexed to measurements of inflation;

(2) a variety of inflation indices exist which vary according to the accuracy with which such indices measure increases

in the cost of living; and

(3) Federal Government usage of inflation indices which overstate true inflation has the demonstrated effect of accelerating Federal spending, increasing the Federal budget deficit, increasing Federal borrowing, and thereby enlarging the projected burden on future American taxpayers.

(b) Sense of Congress.—It is the sense of Congress that the assumptions underlying this budget resolution include that all Federal spending and revenues which are indexed for inflation should be calibrated by the most accurate inflation indices which are available to the Federal Government.

#### SEC. 417. SENSE OF CONGRESS THAT THE 1993 INCOME TAX INCREASE ON SOCIAL SECURITY BENEFITS SHOULD BE REPEALED.

(a) FINDINGS.—Congress finds that—

(1) the fiscal year 1994 budget proposal of President Clinton to raise Federal income taxes on the Social Security benefits of senior citizens with income as low as \$25,000, and those provisions of the fiscal year 1994 recommendations of the Budget Resolution and the 1993 Omnibus Budget Reconciliation Act in which the One Hundred Third Congress voted to raise Federal income taxes on the Social Security benefits of senior citizens with income as low as \$34,000 should be repealed;

(2) President Clinton has stated that he believes he raised

Federal taxes too much in 1993; and

(3) the budget resolution should react to President Clinton's fiscal year 1997 budget which documents the fact that in the history of the United States, the total tax burden has never been greater than it is today.

(b) SENSE OF CONGRESS.—It is the sense of Congress that

the assumptions underlying this resolution include-

(1) that raising Federal income taxes in 1993 on the Social Security benefits of middle-class individuals with income as low as \$34,000 was a mistake;

(2) that the Federal income tax hike on Social Security benefits imposed in 1993 by the One Hundred Third Congress and signed into law by President Clinton should be repealed;

(3) President Clinton should work with Congress to repeal the 1993 Federal income tax hike on Social Security benefits in a manner that would not adversely affect the Social Security Trust Fund or the Medicare Part A Trust Fund, and should ensure that such repeal is coupled with offsetting reductions in Federal spending.

#### SEC. 418. SENSE OF CONGRESS REGARDING THE ADMINISTRATION'S PRACTICE REGARDING THE PROSECUTION OF DRUG SMUGGLERS.

(a) FINDINGS.—Congress finds that—

(1) drug use is devastating to the Nation, particularly among juveniles, and has led juveniles to become involved in interstate gangs and to participate in violent crime;

(2) drug use has experienced a dramatic resurgence among

our youth;

(3) the number of youths aged 12–17 using marijuana has increased from 1.6 million in 1992 to 2.9 million in 1994, and the category of "recent marijuana use" increased a staggering 200 percent among 14- to 15-year-olds over the same period;

(4) since 1992, there has been a 52 percent jump in the number of high school seniors using drugs on a monthly basis, even as worrisome declines are noted in peer disapproval of

drug use;

(5) 1 in 3 high school students uses marijuana;

(6) 12- to 17-year-olds who use marijuana are 85 percent more likely to graduate to cocaine than those who abstain from marijuana;

(7) juveniles who reach 21 without ever having used drugs

almost never try them later in life;

(8) the latest results from the Drug Abuse Warning Network show that marijuana-related episodes jumped 39 percent and are running at 155 percent above the 1990 level, and that methamphetamine cases have risen 256 percent over the 1991 level;

(9) between February 1993 and February 1995 the retail price of a gram of cocaine fell from \$172 to \$137, and that

of a gram of heroin also fell from \$2,032 to \$1,278;

(10) it has been reported that the Department of Justice, through the United States Attorney for the Southern District of California, has adopted a policy of allowing certain foreign drug smugglers to avoid prosecution altogether by being released to Mexico;

(11) it has been reported that in the past year approximately 2,300 suspected narcotics traffickers were taken into custody for bringing illegal drugs across the border, but approximately one in four were returned to their country of origin without being prosecuted;

(12) it has been reported that the United States Customs Service is operating under guidelines limiting any prosecution in marijuana cases to cases involving 125 pounds of marijuana

or more;

- (13) it has been reported that suspects possessing as much as 32 pounds of methamphetamine and 37,000 Quaalude tablets were not prosecuted but were, instead, allowed to return to their countries of origin after their drugs and vehicles were confiscated;
- (14) it has been reported that after a seizure of 158 pounds of cocaine, one defendant was cited and released because there was no room at the Federal jail and charges against her were dropped;

(15) it has been reported that some smugglers have been caught two or more times—even in the same week—yet still

were not prosecuted;

- (16) the number of defendants prosecuted for violations of the Federal drug laws has dropped from 25,033 in 1992 to 22,926 in 1995;
- (17) this Congress has increased the funding of the Federal Bureau of Prisons by 11.7 percent over the 1995 appropriations level; and
- (18) this Congress has increased the funding of the Immigration and Naturalization Service by 23.5 percent over the 1995 appropriations level.

(b) Sense of Congress.—It is the sense of Congress that—

(1) the function totals and aggregates underlying this resolution assume that the Attorney General should promptly investigate this matter and report, within 30 days, to the Chair of the Senate and House Committees on the Judiciary; and

(2) the Attorney General should ensure that cases involving the smuggling of drugs into the United States are vigorously

prosecuted.

#### SEC. 419. SENSE OF CONGRESS ON CORPORATE SUBSIDIES.

It is the sense of Congress that the functional levels and aggregates in this budget resolution assume that-

(1) the Federal budget contains tens of billions of dollars in payments, benefits, and programs that primarily assist profit-making enterprises and industries rather than provide a clear and compelling public interest;
(2) corporate subsidies can provide unfair competitive

advantages to certain industries and industry segments;

(3) at a time when millions of Americans are being asked to sacrifice in order to balance the budget, the corporate sector should bear its share of the burden; and

(4) Federal payments, benefits, and programs which predominantly benefit a particular industry or segment of an industry, rather than provide a clear and compelling public benefit, should be reformed or terminated in order to provide additional tax relief, deficit reduction, or to achieve the savings necessary to meet this resolution's instructions and levels.

#### SEC. 420. SENSE OF CONGRESS REGARDING WELFARE REFORM.

(a) Congress finds that—

(1) this resolution assumes substantial savings from welfare reform:

(2) children born out of wedlock are five times more likely to be poor and about ten times more likely to be extremely poor and therefore are more likely to receive welfare benefits than children from two-parent families; and

(3) high rates of out-of-wedlock births are associated with a host of other social pathologies; for example, children of single mothers are twice as likely to drop out of high school; boys whose fathers are absent are more likely to engage in criminal activities; and girls in single-parent families are three times more likely to have children out of wedlock themselves.
(b) It is the sense of Congress that any comprehensive legisla-

tion sent to the President that balances the budget by a certain date and that includes welfare reform provisions and that is agreed to by Congress and the President shall also contain to the maximum extent possible a strategy for reducing the rate of out-of-wedlock births and encouraging family formation.

## SEC. 421. SENSE OF CONGRESS ON FCC SPECTRUM AUCTIONS.

It is the sense of Congress that—

(1) the Congressional Budget Office has scored revenue expected to be raised from the auction of Federal Communications Commission licenses for various services:

(2) for budget scoring purposes, Congress has assumed that such auctions would occur in a prompt and expeditious manner and that revenue raised by such auctions would flow to the Federal treasury;

(3) this resolution assumes that the revenue to be raised

from auctions totals billions of dollars;

(4) this resolution makes assumptions that services would be auctioned where the Federal Communications Commission has not yet conducted auctions for such services, such as Local Multipoint Distribution Service (LMDS), licenses for paging services, final broadband PCS licenses, narrow band PCS licenses, licenses for unserved cellular, and Digital Audio Radio

(DARS), and other subscription services, revenue from which has been assumed in Congressional budgetary calculations and

in determining the level of the deficit; and

(5) the Commission's service rules can dramatically affect license values and auction revenues and therefore the Commission should act expeditiously and without further delay to conduct auctions of licenses in a manner that maximizes revenue, increases efficiency, and enhances competition.

#### SEC. 422. SENSE OF THE HOUSE ON EMERGENCIES.

(a) FINDINGS.—The House of Representatives finds that:

(1) The Budget Enforcement Act of 1990 exempted from the discretionary spending limits and the Pay-As-You-Go requirements for entitlement and tax legislation funding requirements that are designated by Congress and the President as an emergency.

(2) Congress and the President have increasingly misused

the emergency designation by—

(A) designating as emergencies funding requirements that are predictable and do not pose a threat to life, property, or national security,

(B) designating emergencies with the sole purpose of circumventing statutory and congressional spending limitations, and

(C) adding to emergency legislation controversial items

that would not otherwise withstand public scrutiny.

(b) SENSE OF THE HOUSE.—It is the sense of the House of Representatives that in order to balance the Federal budget Congress should consider alternative approaches to budgeting for emergencies, including codifying the definition of an emergency, establishing contingency funds to pay for emergencies, and fully offsetting the costs of emergencies with rescissions of spending authority that would have been obligated but for the rescission.

## SEC. 423. SENSE OF THE SENATE ON FUNDING TO ASSIST YOUTH AT RISK.

(a) FINDINGS.—The Senate finds that—

(1) there is an increasing prevalence of violence and drug

use among this country's youth;

(2) in recognizing the magnitude of this problem, the Federal Government must continue to maximize efforts in addressing the increasing prevalence of violence and drug use among this country's youth, with necessary adherence to budget guidelines and proven program effectiveness;

(3) the Federal Bureau of Investigation reports that between 1985 and 1994, juvenile arrests for violent crime

increased by 75 percent nationwide;

(4) the United States Attorney General reports that 20 years ago, fewer than half our cities reported gang activity and now, a generation later, reasonable estimates indicate that there are more than 500,000 gang members in more than 16,000 gangs on the streets of our cities resulting in more than 580,000 gang-related crimes in 1993;

(5) the Justice Department's Office of Juvenile Justice and Delinquency Prevention reports that in 1994, law enforcement agencies made over 2,700,000 arrests of persons under age 18, with juveniles accounting for 19 percent of all violent crime

arrests across the country;

(6) the Congressional Task Force on National Drug Policy recently set forth a series of recommendations for strengthening the criminal justice and law enforcement effort, including domestic prevention efforts reinforcing the idea that prevention begins at home;

(7) the Office of National Drug Control Policy reports that between 1991 and 1995, marijuana use among 8th, 10th, and 12th graders has increased and is continuing to spiral upward;

and

(8) the Center for Substance Abuse Prevention reports that in 1993, substance abuse played a role in over 70 percent of rapes, over 60 percent of incidents of child abuse, and almost 60 percent of murders nationwide.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that the function totals and aggregates underlying this concurrent reso-

lution on the budget assume that—

- (1) sufficient funding should be provided to programs of proven program effectiveness which assist youth at risk to reduce illegal drug use and the incidence of youth crime and violence;
- (2) priority should be given to determine "what works" through scientifically recognized, independent evaluations of existing programs to maximize the Federal investment and efforts should be made to reform those programs of no proven benefit;
- (3) efforts should be made to ensure coordination and eliminate duplication among federally supported at-risk youth programs; and
- (4) special efforts should be made to increase successful interdiction of the flow of illegal drugs into the United States and into communities nationwide.

## SEC. 424. SENSE OF THE SENATE ON LONG-TERM TRENDS IN BUDGET ESTIMATES.

It is the sense of the Senate that—

(1) the report accompanying a concurrent resolution on the budget should include an analysis, prepared after consultation with the Director of the Congressional Budget Office, of the concurrent resolution's impact on likely budgetary trends

during the next 30 fiscal years; and

(2) the President should include in his budget each year, an analysis of the budget's impact on revenues and outlays for entitlements for the period of 30 fiscal years, and that the President should also include likely budgetary trends during the next 30 fiscal years, and that the President should also include generational accounting information each year in the President's budget.

## SEC. 425. SENSE OF THE SENATE ON REPEAL OF THE GAS TAX.

(a) FINDINGS.—The Senate finds that—

(1) the President originally proposed a \$72,000,000,000 energy excise tax (the so-called BTU tax) as part of the Omnibus Budget Reconciliation Act of 1993 (OBRA 93) which included a new tax on transportation fuels;

(2) in response to opposition in the Senate to the BTU tax, the President and Congress adopted instead a new 4.3 cents per gallon transportation fuels tax as part of OBRA

93, which represented a 30 percent increase in the existing motor fuels tax;

(3) the OBRA 93 transportation fuels tax has cost American motorists an estimated \$14,000,000,000 to \$15,000,000,000 since it went into effect on October 1, 1993;

(4) the OBRA 93 transportation fuels tax is regressive, creating a larger financial impact on lower and middle income

motorists than on upper income motorists;

(5) the OBRA 93 transportation fuels tax imposes a disproportionate burden on rural citizens who do not have access to public transportation services, and who must rely on their automobiles and drive long distances, to work, to shop, and to receive medical care;

(6) the average American faces a substantial tax burden, and the increase of this tax burden through the OBRA 93 transportation fuels tax represented and continues to represent an inappropriate and unwarranted means of reducing the

Nation's budget deficit;

(7) retail gasoline prices in the United States have increased an average of 19 cents per gallon since the beginning of the year to the highest level since the Persian Gulf War, and the OBRA 93 transportation fuels tax exacerbates the impact of this price increase on consumers;

(8) continuation of the OBRA 93 transportation fuels tax will exacerbate the impact on consumers of any future gasoline

price spikes that result from market conditions; and

(9) the fiscal year 1997 budget resolution will assume a net tax cut totaling \$122,000,000,000 over six years, which exceeds the revenue impact of a repeal of the OBRA 93 transportation fuels tax, and will establish a reserve fund which may be used to provide other forms of tax relief, including relief from the OBRA 93 transportation fuels tax, on a deficit neutral basis.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that the revenue levels and procedures in this resolution provide that—

- (1) Congress and the President should immediately approve legislation to repeal the 4.3 cents per gallon transportation fuels tax contained in the Omnibus Budget Reconciliation Act of 1993 through the end of 1996;
- (2) Congress and the President should approve, through the fiscal year 1997 budget process, legislation to permanently repeal the 4.3 cents per gallon transportation fuels tax contained in the Omnibus Budget Reconciliation Act of 1993; and

(3) the savings generated by the repeal of the 4.3 cents per gallon transportation fuels tax contained in OBRA 93 should be fully passed on to consumers.

## SEC. 426. SENSE OF THE SENATE REGARDING THE USE OF BUDGETARY SAVINGS.

(a) FINDINGS.—The Senate finds that—

(1) in August of 1994, the Bipartisan Commission on Entitlement and Tax Reform issued an Interim Report to the President, which found that, "To ensure that today's debt and spending commitments do not unfairly burden America's children, the Government must act now. A bipartisan coalition of Congress, led by the President, must resolve the long-term

imbalance between the Government's entitlement promises and

the funds it will have available to pay for them";

(2) unless Congress and the President act together in a bipartisan way, overall Federal spending is projected by the Commission to rise from the current level of slightly over 22 percent of the Gross Domestic Product of the United States (hereafter in this section referred as "GDP") to over 37 percent of GDP by the year 2030;

(3) the source of that growth is not domestic discretionary spending, which is approximately the same portion of GDP now as it was in 1969, the last time at which the Federal

budget was in balance;

(4) mandatory spending was only 29.6 percent of the Federal budget in 1963, but is estimated to account for 72 percent of the Federal budget in the year 2003;

(5) Social Security, Medicare and medicaid, together with interest on the national debt, are the largest sources of the

growth of mandatory spending;

(6) ensuring the long-term future of the Social Security system is essential to protecting the retirement security of

the American people;

(7) the Social Security Trust Fund is projected to begin spending more than it takes in by approximately the year 2013, with Federal budget deficits rising rapidly thereafter unless appropriate policy changes are made;

(8) ensuring the future of Medicare and medicaid is essential to protecting access to high-quality health care for senior

citizens and poor women and children;

- (9) Federal health care expenses have been rising at double digit rates, and are projected to triple to 11 percent of GDP by the year 2030 unless appropriate policy changes are made;
- (10) due to demographic factors, Federal health care expenses are projected to double by the year 2030, even if health care cost inflation is restrained after 1999, so that costs for each person of a given age grow no faster than the economy.

(b) Sense of the Senate.—It is the sense of the Senate that budget savings in the mandatory spending area should be used—

(1) to protect and enhance the retirement security of the American people by ensuring the long-term future of the Social Security system;

(2) to protect and enhance the health care security of senior citizens and poor Americans by ensuring the long-term

future of Medicare and medicaid; and

(3) to restore and maintain Federal budget discipline, to ensure that the level of private investment necessary for longterm economic growth and prosperity is available.

#### SEC. 427. SENSE OF THE SENATE REGARDING THE TRANSFER OF GOVERNMENT COMPUTERS EXCESS TO SCHOOLS.

(a) Assumptions.—The figures contained in this resolution are based on the following assumptions:

(1) America's children must obtain the necessary skills and tools needed to succeed in the technologically advanced 21st century;

- (2) Executive Order 12999 outlines the need to make modern computer technology an integral part of every classroom, provide teachers with the professional development they need to use new technologies effectively, connect classrooms to the National Information Infrastructure, and encourage the creation of excellent education software;
- (3) many private corporations have donated educational software to schools, which are lacking the necessary computer hardware to utilize this equipment;

(4) current inventories of excess Federal Government computers are being conducted in each Federal agency; and

(5) there is no current communication being made between Federal agencies with this excess equipment and the schools

in need of these computers.

(b) Sense of the Senate that the functional totals and aggregates in this budget resolution assume that the General Services Administration should place a high priority on facilitating direct transfer of excess Federal Government computers to public schools and community-based educational organizations.

#### SEC. 428. SENSE OF THE SENATE ON FEDERAL RETREATS.

It is the sense of the Senate that the assumptions underlying the function totals and aggregates in this resolution assume that all Federal agencies will refrain from using Federal funds for expenses incurred during training sessions or retreats off Federal property, unless Federal property is not available.

## SEC. 429. SENSE OF THE SENATE REGARDING THE ESSENTIAL AIR SERVICE PROGRAM OF THE DEPARTMENT OF TRANSPOR-

(a) FINDINGS.—The Senate finds that—

- (1) the essential air service program of the Department of Transportation under subchapter II of chapter 417 of title 49, United States Code-
  - (A) provides essential airline access to isolated rural communities across the United States;
  - (B) is necessary for the economic growth and development of rural communities;
  - (C) connects small rural communities to the national air transportation system of the United States;
  - (D) is a critical component of the national transportation system of the United States; and
  - (E) provides air service to 108 communities in 30 States; and
- (2) the National Commission to Ensure a Strong Competitive Airline Industry established under section 204 of the Airport and Airway Safety, Capacity, Noise Improvement, and Intermodal Transportation Act of 1992 recommended maintaining the essential air service program with a sufficient level of funding to continue to provide air service to small commu-
- (b) Sense of the Senate.—It is the sense of the Senate that the essential air service program of the Department of Transportation under subchapter II of chapter 417 of title 49, United States Code, should receive a sufficient level of funding to continue to provide air service to small rural communities that qualify for assistance under the program.

## SEC. 430. SENSE OF THE SENATE REGARDING EQUAL RETIREMENT SAVINGS FOR HOMEMAKERS.

- (a) FINDINGS.—The Senate finds that the assumptions of this budget resolution take into account that—
  - (1) by teaching and feeding our children and caring for our elderly, American homemakers are an important, vital part of our society;
  - (2) homemakers retirement needs are the same as all Americans, and thus they need every opportunity to save and invest for retirement;
  - (3) because they are living on a single income, homemakers and their spouses often have less income for savings;
  - (4) individual retirement accounts are provided by Congress in the Internal Revenue Code to assist Americans for retirement savings:
  - (5) currently, individual retirement accounts permit workers other than homemakers to make deductible contributions of \$2,000 a year, but limit homemakers to deductible contributions of \$250 a year; and
  - (6) limiting homemakers individual retirement account contributions to an amount less than the contributions of other workers discriminates against homemakers.
- (b) SENSE OF THE SENATE.—It is the sense of the Senate that the revenue level assumed in this budget resolution provides for legislation to make individual retirement account deductible contribution limits for homemakers equal to the individual retirement account deductible contribution limits for all other American workers, and that Congress and the President should immediately approve such legislation in the appropriate reconciliation vehicle.

## SEC. 431. SENSE OF THE SENATE ON THE NATIONAL INSTITUTES OF HEALTH FUNDING FOR ANTI-ADDICTION DRUGS.

It is the sense of the Senate that amounts appropriated for the National Institutes of Health should provide funding for additional research on an anti-addiction drug to block the craving for illicit addictive substances.

## SEC. 432. SENSE OF THE SENATE REGARDING THE EXTENSION OF THE EMPLOYER EDUCATION ASSISTANCE EXCLUSION UNDER SECTION 127 OF THE INTERNAL REVENUE CODE OF 1986.

- (a) FINDINGS.—The Senate finds that—
- (1) since 1978, over 7,000,000 American workers have benefited from the employer education assistance exclusion under section 127 of the Internal Revenue Code of 1986 by being able to improve their education and acquire new skills without having to pay taxes on the benefit;
- (2) American companies have benefited by improving the education and skills of their employees who in turn can contribute more to their company;
- (3) the American economy becomes more globally competitive because an educated workforce is able to produce more and to adapt more rapidly to changing technologies;
- (4) American companies are experiencing unprecedented global competition and the value and necessity of life-long education for their employees has increased;

- (5) the employer education assistance exclusion was first enacted in 1978;
  - (6) the exclusion has been extended 7 previous times;
  - (7) the last extension expired December 31, 1994; and
  - (8) the exclusion has received broad bipartisan support.
- (b) SENSE OF THE SENATE.—It is the sense of the Senate that the revenue level assumed in the budget resolution accommodate an extension of the employer education assistance exclusion under section 127 of the Internal Revenue Code of 1986 from January 1, 1995, through December 31, 1996.

# SEC. 433. SENSE OF THE SENATE REGARDING THE ECONOMIC DEVELOPMENT ADMINISTRATION PLACING HIGH PRIORITY ON MAINTAINING FIELD-BASED ECONOMIC DEVELOPMENT REPRESENTATIVES.

- (a) FINDINGS.—The Senate makes the following findings:
- (1) The Economic Development Administration plays a crucial role in helping economically disadvantaged regions of the United States develop infrastructure that supports and promotes greater economic activity and growth, particularly in nonurban regions.
- (2) The Economic Development Administration helps to promote industrial park development, business incubators, water and sewer system improvements, vocational and technical training facilities, tourism development strategies, technical assistance and capacity building for local governments, economic adjustment strategies, revolving loan funds, and other projects which the private sector has not generated or will not generate without some assistance from the Government through the Economic Development Administration.
- (3) The Economic Development Administration maintains 6 regional offices which oversee staff that are designated field-based representatives of the Economic Development Administration, and these field-based representatives provide valuable expertise and counseling on economic planning and development to nonurban communities.
- (4) The Economic Development Administration Regional Centers are located in the urban areas of Austin, Seattle, Denver, Atlanta, Philadelphia, and Chicago.
- (5) Because of a 37-percent reduction in approved funding for salaries and expenses from fiscal year 1995, the Economic Development Administration has initiated staff reductions requiring the elimination of 8 field-based positions. The field-based economic development representative positions that are either being eliminated or not replaced after voluntary retirement and which currently interact with nonurban communities on economic development efforts cover the States of New Mexico, Arizona, Nevada, North Dakota, Oklahoma, Illinois, Indiana, Maine, Connecticut, Rhode Island, and North Carolina.
- (6) These staff cutbacks will adversely affect States with very low per-capita personal income, including New Mexico which ranks 47th in the Nation in per-capita personal income, Oklahoma ranking 46th, North Dakota ranking 42nd, Arizona ranking 35th, Maine ranking 34th, and North Carolina ranking 33rd.

- (b) Sense of the Senate that the functional totals and aggregates underlying this budget resolution assume that—
  - (1) it is regrettable that the Economic Development Administration has elected to reduce field-based economic development representatives who are fulfilling the Economic Development Administration's mission of interacting with and counseling nonurban communities in economically disadvantaged regions of the United States;
  - (2) the Economic Development Administration should take all necessary and appropriate actions to ensure that field-based economic development representation receives high priority; and
  - (3) the Economic Development Administration should reconsider the planned termination of field-based economic development representatives responsible for States that are economically disadvantaged, and that this reconsideration take place without delay.

#### SEC. 434. SENSE OF THE SENATE ON LIHEAP.

- (a) FINDINGS.—The Senate finds that:
- (1) home energy assistance for working and low-income families with children, the elderly on fixed incomes, the disabled, and others who need such aid is a critical part of the social safety net in cold-weather areas during the winter, and a source of necessary cooling aid during the summer;
- (2) LIHEAP is a highly targeted, cost-effective way to help millions of low-income Americans pay their home energy bills. More than two-thirds of LIHEAP-eligible households have annual incomes of less than \$8,000, more than one half have annual incomes below \$6,000; and
- (3) LIHEAP funding has been substantially reduced in recent years, and cannot sustain further spending cuts if the program is to remain a viable means of meeting the home heating and other energy-related needs of low-income families, especially those in cold-weather States.
- (b) Sense of the Senate.—The assumptions underlying this budget resolution assume that it is the sense of the Senate that the funds made available for LIHEAP for fiscal year 1997 will be not less than the actual expenditures made for LIHEAP in fiscal year 1996.

## SEC. 435. SENSE OF THE SENATE ON DAVIS-BACON.

Notwithstanding any provision of this resolution, it is the sense of the Senate that the provisions in this resolution do not assume the repeal but rather reform of the Davis-Bacon Act.

## SEC. 436. SENSE OF THE SENATE ON REIMBURSEMENT OF THE UNITED STATES FOR OPERATIONS SOUTHERN WATCH AND PROVIDE COMFORT.

- (a) FINDINGS.—The Senate finds that—
- (1) as of May 1996, the United States has spent \$2,937,000,000 of United States taxpayer funds since the conclusion of the Gulf War in 1991 for the singular purpose of protecting the Kurdish and Shiite population from Iraqi aggression:
- (2) the President's defense budget request for 1997 includes an additional \$590,100,000 for Operations Southern Watch and

Provide Comfort, both of which are designed to restrict Iraqi military aggression against the Kurdish and Shiite people of Iraq;

(3) costs for these military operations constitute part of

the continued budget deficit of the United States; and

(4) United Nations Security Council Resolution 986 (1995) (referred to as "SCR 986") would allow Iraq to sell up to \$1,000,000,000 in petroleum and petroleum products every 90 days, for an initial period of 180 days.
(b) Sense of the Senate that

the assumptions underlying the function totals and aggregates in

this resolution assume that-

(1) the President should instruct the United States Permanent Representative to the United Nations to ensure any subsequent extension of authority beyond the 180 days originally provided by SCR 986 specifically mandates and authorizes the reimbursement of the United States for costs associated with Operations Southern Watch and Provide Comfort out of revenues generated by any sale of petroleum or petroleum-related products originating from Iraq;

(2) in the event that the United States Permanent Representative to the United Nations fails to modify the terms of any subsequent resolution extending the authority granted by SCR 986 as called for in paragraph (1), the President should reject any United Nations' action or resolution seeking to extend the terms of the oil sale beyond the 180 days authorized by

(3) the President should take the necessary steps to ensure that-

(A) any effort by the United Nations to temporarily lift the trade embargo for humanitarian purposes, specifically the sale of petroleum or petroleum products, restricts all revenues from such sale from being diverted to benefit the Iraqi military; and

(B) the temporary lifting of the trade embargo does not encourage other countries to take steps to begin promoting commercial relations with the Iraqi military in expecta-

tion that sanctions will be permanently lifted; and

(4) revenues reimbursed to the United States from the oil sale authorized by SCR 986, or any subsequent action or resolution, should be used to reduce the Federal budget deficit.

### SEC. 437. SENSE OF THE SENATE ON SOLVENCY OF THE MEDICARE TRUST FUND.

(a) FINDINGS.—The Senate finds that repeal of certain provisions from the Omnibus Budget Reconciliation Act of 1993 would move the insolvency date of the HI (Medicare) Trust Fund forward by a full year.

(b) Sense of the Senate.—It is the sense of the Senate that no provisions in this budget resolution should worsen the solvency

of the Medicare Trust Fund.

### SEC. 438. SENSE OF THE SENATE ON THE PRESIDENTIAL ELECTION CAMPAIGN FUND.

It is the sense of the Senate that the assumptions underlying the functional totals in this resolution assume that when the Finance Committee meets its outlay and revenue obligations under this resolution the committee should not make any changes in

## H. Con. Res. 178-48

the Presidential Election Campaign Fund or its funding mechanism and should meet its revenue and outlay targets through other programs within its jurisdiction.

## SEC. 439. SENSE OF THE SENATE REGARDING THE FUNDING OF AMTRAK.

(a) FINDINGS.—The Senate finds that—

(1) a capital funding stream is essential to the ability of the National Rail Passenger Corporation ("Amtrak") to reduce its dependence on Federal operating support; and

(2) Amtrak needs a secure source of financing, no less favorable than provided to other modes of transportation, for

capital improvements.

(b) Sense of the Senate that—

(1) revenues attributable to one-half cent per gallon of the excise taxes imposed on gasoline, special motor fuel, and diesel fuel from the Mass Transit Account should be dedicated to a new Intercity Passenger Rail Trust Fund during the period January 1, 1997, through September 30, 2001;

(2) revenues would not be deposited in the Intercity Passenger Rail Trust Fund during any fiscal year to the extent that the deposit is estimated to result in available revenues in the Mass Transit Account being insufficient to satisfy that

year's estimated appropriation levels;

(3) monies in the Intercity Passenger Rail Trust Fund should be generally available to fund, on a reimbursement basis, capital expenditures incurred by Amtrak;

(4) amounts to fund capital expenditures related to rail operations should be set aside for each State that has not had Amtrak service in such State for the preceding year; and

(5) funding provided by the Intercity Passenger Rail Trust Fund shall be made available subject to appropriations and shall not increase mandatory spending.

Attest:

Clerk of the House of Representatives.

Attest: