104TH CONGRESS 1ST SESSION

H. R. 1526

To authorize the Secretary of Energy to enter into privatization arrangements for activities carried out in connection with defense nuclear facilities, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 7, 1995

Mr. Hastings of Washington (for himself, Mr. Wamp, Mr. Graham, Mr. Nethercutt, and Mr. Dicks) introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on National Security, Government Reform and Oversight, and Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To authorize the Secretary of Energy to enter into privatization arrangements for activities carried out in connection with defense nuclear facilities, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Defense Nuclear Waste
- 5 Cleanup Privatization Act".

| 1 | SEC. 101. PRIVATIZATION OF WASTE CLEANUP AND MOD- |
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| 2 | ERNIZATION ACTIVITIES OF DEFENSE NU- |
| 3 | CLEAR FACILITIES. |
| 4 | (a) Contract Authority.—Notwithstanding any |
| 5 | other law, the Secretary of Energy may enter into 1 or |
| 6 | more long-term contracts for the procurement, from a fa- |
| 7 | cility located within 25 miles of a current or former De- |
| 8 | partment of Energy defense nuclear facility, of products |
| 9 | and services that are determined by the Secretary to be |
| 10 | necessary to support waste cleanup and modernization ac- |
| 11 | tivities at such facilities, including the following services |
| 12 | and related products: |
| 13 | (1) Waste remediation and environmental res- |
| 14 | toration, including treatment, storage, and disposal. |
| 15 | (2) Technical services. |
| 16 | (3) Energy production. |
| 17 | (4) Utility services. |
| 18 | (5) Effluent treatment. |
| 19 | (6) General storage. |
| 20 | (7) Fabrication and maintenance. |
| 21 | (8) Research and testing. |
| 22 | (b) Contract Provisions.—A contract under sub- |
| 23 | section (a)— |
| 24 | (1) shall be for a term of not more than 30 |
| 25 | years; |

| 1 | (2) shall include options for 2 10-year exten- |
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| 2 | sions of the contract; |
| 3 | (3) when nuclear or hazardous material is in- |
| 4 | volved, shall include an agreement to— |
| 5 | (A) provide indemnification pursuant to |
| 6 | section 170d. of the Atomic Energy Act of 1954 |
| 7 | (42 U.S.C. 2210(d)); |
| 8 | (B) indemnify, protect, and hold harmless |
| 9 | the contractor from and against all liability, in- |
| 10 | cluding liability for legal costs, relating to any |
| 11 | preexisting conditions at any part of the de- |
| 12 | fense nuclear facility managed under the con- |
| 13 | tract; |
| 14 | (C) indemnify, protect, and hold harmless |
| 15 | the contractor from and against all liability to |
| 16 | third parties (including liability for legal costs |
| 17 | and for claims for personal injury, illness, prop- |
| 18 | erty damage, and consequential damages) for |
| 19 | negligence arising out of the contractor's per- |
| 20 | formance under the contract, unless such liabil- |
| 21 | ity was caused by conduct of the contractor |
| 22 | which was grossly negligent or which con- |

stituted intentional misconduct; and

| 1 | (D) provide for indemnification of sub- |
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| 2 | contractors as described in subparagraphs (A), |
| 3 | (B), and (C); |
| 4 | (4) shall permit the contractor (in accordance |
| 5 | with Federal law) to obtain a patent for and use for |
| 6 | commercial purposes a technology developed by the |
| 7 | contractor in the performance of the contract; |
| 8 | (5) shall not provide for payment to the con- |
| 9 | tractor of cost plus a percentage of cost or cost plus |
| 10 | a fixed fee; and |
| 11 | (6) shall include such other terms and condi- |
| 12 | tions as the Secretary of Energy considers appro- |
| 13 | priate to protect the interests of the United States. |
| 14 | (c) Preference for Local Residents.—In enter- |
| 15 | ing into contracts under subsection (a), the Secretary of |
| 16 | Energy shall give preference, consistent with Federal, |
| 17 | State, and local law, to entities that plan to hire, to the |
| 18 | maximum extent practicable, residents of the vicinity of |
| 19 | the Department of Energy defense nuclear facility who are |
| 20 | employed or who have previously been employed by the |
| 21 | Department of Energy or its private contractor at the |
| 22 | facility. |
| 23 | (d) Subsequently Enacted Requirements.— |
| 24 | (1) Definition.—In this subsection, the term |
| 25 | "applicable requirement" means a requirement in an |

1 Act of Congress or regulation that applies specifi-2 cally to activities described in subsection (a). 3 (2) Increased costs.— (A) IN GENERAL.—A contractor under a contract under subsection (a) shall be exempt 6 from an applicable requirement that would increase the cost of performing the contract that 7 8 is— (i) imposed by regulation by a Fed-9 10 eral, State, or local governmental agency 11 after the date on which the contract is en-12 tered into unless the regulation is issued under an Act of Congress described in the 13 14 exception stated in clause (ii); or 15 (ii) imposed by an Act of Congress enacted after the date of enactment of this 16 17 Act, except an Act of Congress that refers 18 to this paragraph and explicitly states that 19 it is the intent of Congress to subject such 20 a contractor to the requirement. 21 (B) AMENDMENT OF CONTRACT.—In the 22 case of enactment of an Act of Congress de-23 scribed in the exception stated in subparagraph 24 (A)(ii), the Secretary of Energy and the con-

tractor shall negotiate an amendment to a con-

tract under subsection (a) providing full compensation to the contractor for the increased cost incurred in order to comply with any additional requirement of law.

(3) Reduced Costs.—

- (A) IN GENERAL.—A contractor under a contract under subsection (a) may elect to be governed by a change in a requirement that would reduce the cost of performing the contract that is—
 - (i) adopted by regulation by a Federal, State, or local governmental agency after the date on which the contract is entered into, unless the change is made pursuant to an Act of Congress that refers to this paragraph and explicitly states that it is the intent of Congress to continue to subject such a contractor to that requirement, as in effect prior to the date of enactment of that Act of Congress; or
 - (ii) enacted by an Act of Congress enacted after the date of enactment of this Act, except an Act of Congress that refers to this paragraph and explicitly states that it is the intent of Congress to continue to

- subject such a contractor to that requirement, as in effect prior to the date of enactment of that Act of Congress.
- (B) AMENDMENT OF CONTRACT.—In the case of a change in a requirement that is to be 6 applied to a contractor that will reduce the cost 7 of performing the contract, the Secretary of 8 Energy and the contractor shall negotiate an 9 amendment to a contract under subsection (a) 10 providing for a reduction in the amount of com-11 pensation to be paid to the contractor commensurate with the amount of any reduction in 12 costs resulting from the change. 13
- 14 (e) Payment of Balance of Unamortized 15 Costs.—
 - (1) DEFINITION.—In this subsection, the term "special facility" means land, a depreciable building, structure, or utility, or depreciable machinery, equipment, or material that is not supplied to a contractor by the Department of Energy.
 - (2) CONTRACT TERM.—A contract under subsection (a) may provide that if the contract is terminated for the convenience of the Government, the Secretary of Energy shall pay the unamortized balance of the cost of any special facility acquired or

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- 1 constructed by the contractor for performance of the contract.
 - ergy may make a payment under a contract term described in paragraph (2) and pay any other costs assumed by the Secretary as a result of the termination out of any appropriations that are available to the Department of Energy for operating expenses for the fiscal year in which the termination occurs or for any subsequent fiscal year.

(f) Lease of Federally Owned Land.—

- (1) IN GENERAL.—Notwithstanding any other provision of law, the Secretary of Energy may lease federally owned land at a current or former Department of Energy defense nuclear facility to a contractor in order to provide for or to facilitate the construction of a facility in connection with a contract under subsection (a).
- (2) TERM.—The term of a lease under this paragraph shall be the lesser of—
- 21 (A) the expected useful life of the facility 22 to be constructed; or
 - (B) the term of the contract.
- 24 (3) TERMS AND CONDITIONS.—A lease under 25 paragraph (1) shall—

- 1 (A) require the contractor to pay rent in 2 amounts that the Secretary of Energy considers 3 to be appropriate; and
- (B) include such other terms and conditions as the Secretary of Energy considers to be appropriate.
- 7 (g) NUCLEAR STANDARDS.—The Secretary of En-8 ergy shall, whenever practicable, consider applying com-9 mercial nuclear standards to a facility used in the per-10 formance of a contract under subsection (a).

11 (h) LIMITATION ON LIABILITY.—

- 12 (1) DEFINITIONS.—In this subsection, the 13 terms "hazardous substance", "pollutant or con-14 taminant", "release", and "response" have the 15 meanings stated in section 101 of the Comprehen-16 sive Environmental Response, Compensation, and 17 Liability Act of 1980 (42 U.S.C. 9601).
 - (2) IN GENERAL.—A contractor under a contract under subsection (a) or a subcontractor of the contractor shall not be liable under Federal, State, or local law for any injury, cost, damage, expense, or other relief on a claim by any person for death, personal injury, illness, loss of or damage to property, or economic loss caused by a release or threatened release of a hazardous substance or pollutant

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- or contaminant during performance of the contract unless the release or threatened release is caused by conduct of the contractor or subcontractor that is negligent or that constitutes intentional misconduct.
- (3) Repose.—No action (including an action 6 for contribution or indemnity) to recover for damage 7 to real or personal property, economic loss, personal injury, illness, death, or other expense or cost aris-8 9 ing out of the performance under this section of a 10 response action under a contract under subsection 11 (a) may be brought against the contractor (or subcontractor of the contractor) under Federal, State, 12 or local law after the date that is 6 years after the 13 14 date of substantial completion of the response 15 action.

16 SEC. 102. PREFERENCE AND ECONOMIC DIVERSIFICATION 17 FOR COMMUNITIES AND LOCAL RESIDENTS.

- 18 (a) Definition.—In this section, the term "qualify-
- 19 ing Department of Energy site' means a site that contains
- 20 at least 1 current or former Department of Energy de-
- 21 fense nuclear facility for which the Secretary of Energy
- 22 is required by section 3161 of the National Defense Au-
- 23 thorization Act for Fiscal Year 1993 (42 U.S.C. 7274h)
- 24 to develop a plan for restructuring the work force.

| 1 | (b) Preference.—In entering into a contract or |
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| 2 | subcontract with a private entity for products to be ac- |
| 3 | quired or services to be performed at a qualifying Depart- |
| 4 | ment of Energy site, the Secretary of Energy and contrac- |
| 5 | tors under the Secretary's supervision shall, to the maxi- |
| 6 | mum extent practicable, give preference to an entity that |
| 7 | is otherwise qualified and within the competitive range (as |
| 8 | determined under section 15.609 of title 48, Code of Fed- |
| 9 | eral Regulations, or a successor regulation, as in effect |
| 10 | on the date of the determination) that plans to— |
| 11 | (1) provide products and services originating |
| 12 | from communities within 25 miles of the site; |
| 13 | (2) avert, to the maximum extent practicable |
| 14 | the dismissal of employees employed by the Depart- |
| 15 | ment of Energy or its private contractor at the site |
| 16 | and protect, to the maximum extent possible, the |
| 17 | continuity of service and benefits of such employees |
| 18 | (3) hire residents living in the vicinity of the |
| 19 | site, especially residents who have previously been |
| 20 | employed by the Department of Energy or its pri- |
| 21 | vate contractor at the site, to perform the contract |
| 22 | and |
| 23 | (4) invest in value-added activities in the vicin- |

ity of the site to mitigate adverse economic develop-

- 1 ment impacts resulting from closure or restructuring
- 2 of the site.
- 3 (c) Applicability.—Preference shall be given under
- 4 subsection (b) only with respect to a contract for an envi-
- 5 ronmental management and restoration activity that is en-
- 6 tered into after the date of enactment of this Act.
- 7 (d) TERMINATION.—This section shall expire on Sep-
- 8 tember 30, 1999.

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