### 104TH CONGRESS 1ST SESSION

# H. R. 2699

To require the consideration of certain criteria in decisions to relocate professional sports teams, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 30, 1995

Mr. Stokes introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To require the consideration of certain criteria in decisions to relocate professional sports teams, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Fans Rights Act of
- 5 1995".
- 6 SEC. 2. FINDINGS.
- 7 The Congress finds that—
- 8 (1) professional sports teams foster a strong
- 9 local identity with the people of the cities and re-

- gions in which they are located, providing a source of civic pride for their supporters;
- 3 (2) professional sports teams provide employ-4 ment opportunities, revenues, and a valuable form of 5 entertainment for the cities and regions in which 6 they are located;
  - (3) there are significant public investments associated with professional sports facilities;
    - (4) it is in the public interest to encourage professional sports leagues to operate under policies that promote stability among their member teams and to promote the equitable resolution of disputes arising from the proposed relocation of professional sports teams; and
    - (5) professional sports teams travel in interstate to compete and utilize materials shipped in interstate commerce, and professional sports games are broadcast nationally.

#### 19 SEC. 3. DEFINITIONS.

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- As used in this Act—
- 21 (1) the term "home territory" means the geo-22 graphic area within which a member team operates 23 and plays the majority of its home games, as defined 24 in the governing agreement or agreements of the rel-25 evant league on November 1, 1995, or upon the

1	commencement of operations of any league after
2	such date;
3	(2) the term "interested party" includes—
4	(A) any local government that has provided
5	financial assistance, including tax abatement, to
6	the facilities in which the team plays;
7	(B) a representative of the local govern-
8	ment for the locality in which a member team's
9	stadium or arena is located;
10	(C) a member team;
11	(D) the owner or operator of a stadium or
12	arena of a member team; and
13	(E) any other affected party, as designated
14	by the relevant league;
15	(3) the term "local government" means a city,
16	county, parish, town, township, village, or any other
17	general governmental unit established under State
18	law;
19	(4) the terms "member team" and "team"
20	mean any team of professional athletes—
21	(A) organized to play major league foot-
22	ball, basketball, hockey, or baseball; and
23	(B) that is a member of a professional
24	sports league;

1	(5) the term "person" means any individual,
2	partnership, corporation, or unincorporated associa-
3	tion, any combination or association thereof, or any
4	political subdivision;
5	(6) the terms "professional sports league" and
6	"league" mean an association that—
7	(A) is composed of 2 or more member
8	teams;
9	(B) regulates the contests and exhibitions
10	of its member teams; and
11	(C) has been engaged in competition in a
12	particular sport for more than 7 years; and
13	(7) the terms "stadium" and "arena" mean the
14	principal physical facility within which a member
15	team plays the majority of its home games.
16	SEC. 4. CLARIFICATION OF ANTITRUST LAWS RELATED TO
17	THE RELOCATION AND RELOCATION DETER-
18	MINATION CRITERIA.
19	(a) Application of Antitrust Laws.—It shall not
20	be unlawful by reason of any provision of the antitrust
21	laws for a professional sports league to enforce rules au-
22	thorizing the membership of the league to decide that a
23	member club of such league shall not be relocated.
24	(b) Criteria for Relocation Decisions.—Not-
25	withstanding any other law, prior to making a decision

- 1 to approve or disapprove the relocation of a member team,
- 2 a professional sports league shall take into consider-
- 3 ation—

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- 4 (1) the extent to which fan loyalty to and sup-5 port for the team has been demonstrated during the 6 team's tenure in the community;
  - (2) the degree to which the team has engaged in good faith negotiations with appropriate persons concerning terms and conditions under which the team would continue to play its games in the community or elsewhere within its home territory;
  - (3) the degree to which the ownership or management of the team has contributed to any circumstances that might demonstrate the need for the relocation;
  - (4) the extent to which the team, directly or indirectly, received public financial support by means of any publicly financed playing facility, special tax treatment, or any other form of public financial support;
  - (5) the adequacy of the stadium in which the team played its home games in the previous season, and the willingness of the stadium, arena authority, or local government to remedy any deficiencies in the facility;

1	(6) whether the team has incurred net operat-
2	ing losses, exclusive of depreciation and amortiza-
3	tion, sufficient to threaten the continued financial vi-
4	ability of the team;
5	(7) whether any other team in the league is lo-
6	cated in the community in which the team is located;
7	(8) whether the team proposes to relocate to a
8	community in which no other team in the league is
9	located;
10	(9) whether the stadium authority, if public, is
11	opposed to the relocation; and
12	(10) whether there is a bona fide investor offer-
13	ing fair market value for the member team and
14	seeking to retain the team in the home territory.
15	SEC. 5. NOTICE OF PROPOSED CHANGE IN HOME TERRI-
16	TORY AND RIGHT OF FIRST REFUSAL.
17	(a) In General.—Any person seeking to change the
18	home territory of a member team to a location other than
19	the location of such member team's home territory shall
20	furnish notice of such proposed change not later than 180
21	days before the commencement of the season in which the
22	member team is to play in such other location.
23	(b) Parties Entitled to Receive Notice.—The
24	notice required under subsection (a) shall be furnished to

25 all interested parties.

1	(c) REQUIREMENTS.—The notice shall—
2	(1) be in writing and delivered in person or by
3	certified mail;
4	(2) be made available to the news media;
5	(3) be published in 1 or more newspapers of
6	general circulation within the member team's home
7	territory; and
8	(4) contain—
9	(A) an identification of the proposed new
10	location of such member team;
11	(B) a summary of the reasons for the
12	change in home territory based on the criteria
13	listed in section 4(b); and
14	(C) the date on which the proposed change
15	would become effective.
16	(d) Opportunity to Purchase.—
17	(1) In general.—During the 180-day notice
18	period under subsection (a), a local government, sta-
19	dium, arena authority, person, or any combination
20	thereof, may prepare and present a proposal to pur-
21	chase the member team to retain the team in the
22	home territory.
23	(2) Membership in league.—If a bid under
24	paragraph (1) is successful, the professional sports
25	league of the member team shall not prohibit mem-

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1	bership in the league on the basis that the new own-
2	ership of the member team is made up of multiple
3	owners or that the new ownership includes 1 or
4	more local governments.
5	(e) Opportunity to Induce Team to Stay.—Dur-
6	ing the 180-day notice period under subsection (a), a local
7	government, stadium authority, person, or any combina-
8	tion thereof, shall be given the opportunity to prepare and
9	present a proposal to induce the member team to remain
10	in its home territory.
11	(f) Response.—The response of the owner to any
12	offer made under subsection (d) or (e) shall—

- 13 (1) be in writing and delivered in person or by 14 certified mail; and
- (2) state in detail the reasons for refusal of anybona fide offer.
- 17 (g) Determination by League.—
- 18 (1) IN GENERAL.—The professional sports
  19 league shall make a determination with respect to
  20 the location of such member team's home territory
  21 before the expiration of the 180-day notice period re22 quired by this section.
  - (2) Hearings.—In making a determination under this subsection, the professional sports league shall conduct a hearing at which interested parties

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- 1 are afforded an opportunity to present oral or writ-
- 2 ten testimony regarding a change in the location of
- a member team's home territory. The league shall
- 4 keep a record of all such proceedings.
- 5 (3) Consideration of Proposals.—The pro-
- 6 fessional sports league shall take into account any
- 7 inducement proposal that has been offered under
- 8 subsection (e).
- 9 (h) Considerations.—In determining whether to
- 10 approve or disapprove the relocation of a member team,
- 11 a professional sports league shall take into consideration
- 12 the criteria listed in section 4(b).
- 13 SEC. 6. JUDICIAL REVIEW.
- 14 (a) In General.—A decision by a professional
- 15 sports league to approve or disapprove the relocation of
- 16 a member team may be reviewed in a civil action brought
- 17 by an interested party.
- 18 (b) Venue.—
- 19 (1) In general.—Subject to paragraph (3),
- venue shall be proper in any district court of the
- 21 United States having jurisdiction over the action
- under section 1331 of title 28, United States Code.
- 23 (2) Change of Venue.—Subject to paragraph
- 24 (3), upon the motion of any party, the district court
- 25 may, for the convenience of the parties or in the in-

- 1 terests of justice, transfer an action brought under
- 2 this section to any district that has jurisdiction over
- 3 such action under section 1331 of title 28, United
- 4 States Code.
- 5 (3) Limitation.—No action may be brought
- 6 under this section in any United States district
- 7 court of the State that contains—
- 8 (A) the member club's home territory; or
- 9 (B) the proposed location of such member
- 10 club.
- 11 (c) Additional Proceedings.—In any case in
- 12 which the interested parties have not been afforded an op-
- 13 portunity to present oral or written testimony in accord-
- 14 ance with section 5(f), the district court may, by order,
- 15 require the relevant professional sports league to conduct
- 16 additional proceedings at which such testimony may be
- 17 presented, and to reconsider its decision to approve or dis-
- 18 approve the relocation based on such testimony. Not later
- 19 than 30 days after the date of any such order, the league
- 20 shall reconsider and resubmit its decision to the district
- 21 court, and the district court shall review such decision in
- 22 accordance with this section.
- 23 (d) No Waiver of Rights.—Nothing in this Act
- 24 shall be construed to require the waiver of any legal rights
- 25 in existence prior to the date of enactment of this Act.

### 1 SEC. 7. INAPPLICABILITY TO CERTAIN MATTERS.

- 2 (a) In General.—Nothing contained in this Act 3 shall—
- (1) alter, determine, or otherwise affect the ap-plicability or inapplicability of the antitrust laws, the labor laws, or any other provision of law relating to the wages, hours, or other terms and conditions of employment of players in any professional sports league, to any employment matter regarding players in any such league, or to any collective bargaining rights and privilege of any player union in any such league;
  - (2) alter or affect the applicability or inapplicability of the antitrust laws or any applicable Federal or State law relating to broadcasting or telecasting, including section 1291 of title 15, United States Code, any agreement between any professional sports league or its member teams, and any person not affiliated with such a league for the broadcasting or telecasting of the games of such league or its member teams on any form of television;
  - (3) affect any contract, or provision of a contract, relating to the use of a stadium or arena between a member team and the owner or operator of any stadium or arena or any other person;

- 1 (4) exempt from the antitrust laws any agree-2 ment to fix the prices of admission to sports con-3 tests;
- (5) exempt from the antitrust laws any predatory practice or other conduct with respect to competing sports leagues that would otherwise be unlawful under the antitrust laws; or
- 8 (6) except as provided in this Act, alter, deter9 mine, or otherwise affect the applicability or inappli10 cability of the antitrust laws to any act, contract,
  11 agreement, rule, course of conduct, or other activity
  12 by, between, or among persons engaging in, conduct13 ing, or participating in professional football, basket14 ball, hockey, or baseball.
- 16 "antitrust laws" shall have the meaning given to such 17 term in the first section of the Clayton Act (15 U.S.C. 18 12) and in the Federal Trade Commission Act (15 U.S.C.

(b) DEFINITION.—As used in this section, the term

19 41 et seq.).

- 20 SEC. 8. ATTEMPTS TO INFLUENCE RELOCATION DECI-
- 21 SIONS.
- It shall be unlawful for any person, including a mem-
- 23 ber team, owner, or affiliated party, or any State or politi-
- 24 cal subdivision, to make or offer to make a payment of
- 25 money or to provide or arrange with others for the provi-

- 1 sion of other value to a league or to any of its members
- 2 in connection with a decision regarding the relocation of
- 3 a member team.

## 4 SEC. 9. EFFECTIVE DATE.

- 5 This Act shall apply to any relocation of the home
- 6 territory of a member team that occurs on or after Octo-
- 7 ber 1, 1995.

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