104TH CONGRESS 1ST SESSION

H. R. 2713

To amend the Internal Revenue Code of 1986 to provide additional tax incentives to stimulate economic growth in depressed areas, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

DECEMBER 5, 1995

Mr. Riggs (for himself, Mr. English of Pennsylvania, Mr. Ensign, Mr. Cox of California, Mr. Talent, Mr. Stockman, and Mr. Flanagan) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on the Judiciary and Banking and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Internal Revenue Code of 1986 to provide additional tax incentives to stimulate economic growth in depressed areas, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; AMENDMENT OF 1986 CODE;
- 4 TABLE OF CONTENTS.
- 5 (a) SHORT TITLE.—This Act may be cited as the
- 6 "Enhanced Enterprise Zones Act of 1995".

- 1 (b) Amendment of 1986 Code.—Except as other-
- 2 wise expressly provided, whenever in this Act an amend-
- 3 ment or repeal is expressed in terms of an amendment
- 4 to, or repeal of, a section or other provision, the reference
- 5 shall be considered to be made to a section or other provi-
- 6 sion of the Internal Revenue Code of 1986.
- 7 (c) Table of Contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; amendment of 1986 Code; table of contents.
 - Sec. 2. Findings and purpose.

TITLE I—FEDERAL TAX INCENTIVES

- Sec. 101. Amendments to subchapter U.
- Sec. 102. Commercial revitalization tax credit.

TITLE II—REGULATORY FLEXIBILITY

- Sec. 201. Definition of small entities in empowerment zones and enterprise communities for analysis of regulatory functions.
- Sec. 202. Waiver or modification of agency rules in empowerment zones and enterprise communities.

TITLE III—RESIDENT MANAGEMENT AND HOMEOWNERSHIP INCENTIVES

Sec. 301. Enterprise zone opportunity grants.

9 SEC. 2. FINDINGS AND PURPOSE.

- 10 (a) FINDINGS.—The Congress makes the following
- 11 findings:
- 12 (1) Many of the Nation's urban centers are
- places with high levels of poverty, high rates of wel-
- fare dependency, high crime rates, poor schools, and
- joblessness.

- 1 (2) Federal tax incentives and regulatory reforms can encourage economic growth, job creation and small business formation in many urban centers.
 - (3) Encouraging private sector investment in America's economically distressed urban and rural areas is essential to breaking the cycle of poverty and the related ills of crime, drug abuse, illiteracy, welfare dependency, and unemployment.
 - (4) The provisions creating empowerment zones that were enacted in 1993 should be enhanced by providing incentives to increase entrepreneurial growth, capital formation, job creation, educational opportunities, and homeownership in designated enterprise communities and empowerment zones.
- 15 (b) Purpose.—The purpose of this Act is to increase 16 job creation, small business expansion and formation, edu-17 cational opportunities, and homeownership in economically 18 depressed areas by providing Federal tax incentives, regu-19 latory reforms, school reform pilot projects, and home-20 ownership incentives.

TITLE I—FEDERAL TAX

22 **INCENTIVES**

- 23 SEC. 101. AMENDMENTS TO SUBCHAPTER U.
- 24 (a) In General.—Subchapter U of chapter 1 (relat-
- 25 ing to designation and treatment of empowerment zones,

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1	enterprise communities, and rural development investment	nent
2	areas) is amended—	
3	(1) by redesignating part IV as part V,	
4	(2) by redesignating section 1397D as sec	tion
5	1397F, and	
6	(3) by inserting after part III the following	new
7	part:	
8	"PART IV—ADDITIONAL INCENTIVES I	OR
9	EMPOWERMENT ZONES AND ENTERPR	ISE
10	COMMUNITIES	
	 "Sec. 1397D. Empowerment zone and enterprise community ital gain. "Sec. 1397E. Empowerment zone and enterprise community stock. 	
11	"SEC. 1397D. EMPOWERMENT ZONE AND ENTERPRISE C	OM-
12	MUNITY CAPITAL GAIN.	
13	"(a) General Rule.—Gross income does not	in-
14	clude any qualified capital gain recognized on the sal	e or
15	exchange of a qualified zone asset held for more that	ın 5
16	years.	
17	"(b) QUALIFIED ZONE ASSET.—For purposes of	this
18	section—	
19	"(1) In General.—The term 'qualified z	zone
20	asset' means—	
21	"(A) any qualified zone stock,	
22	"(B) any qualified zone business prope	erty,
23	and	

1	"(C) any qualified zone partnership inter-
2	est.
3	"(2) Qualified zone stock.—
4	"(A) In general.—Except as provided in
5	subparagraph (B), the term 'qualified zone
6	stock' means any stock in a domestic corpora-
7	tion if—
8	"(i) such stock is acquired by the tax-
9	payer on original issue from the corpora-
10	tion solely in exchange for cash,
11	"(ii) as of the time such stock was is-
12	sued, such corporation was an enterprise
13	zone business (or, in the case of a new cor-
14	poration, such corporation was being orga-
15	nized for purposes of being an enterprise
16	zone business), and
17	"(iii) during substantially all of the
18	taxpayer's holding period for such stock,
19	such corporation qualified as an enterprise
20	zone business.
21	"(B) Exclusion of Stock for which
22	DEDUCTION UNDER SECTION 1397E AL-
23	LOWED.—The term 'qualified zone stock' shall
24	not include any stock the basis of which is re-
25	duced under section 1397E.

1	"(C) Redemptions.—The term 'qualified
2	zone stock' shall not include any stock acquired
3	from a corporation which made a substantial
4	stock redemption or distribution (without a
5	bona fide business purpose therefor) in an at-
6	tempt to avoid the purposes of this section.
7	"(3) Qualified zone business property.—
8	"(A) IN GENERAL.—The term 'qualified
9	zone business property' means tangible property
10	if—
11	"(i) such property was acquired by
12	the taxpayer by purchase (as defined in
13	section $179(d)(2)$) after the date on which
14	the designation of the empowerment zone
15	or enterprise community took effect,
16	"(ii) the original use of such property
17	in the empowerment zone or enterprise
18	community commences with the taxpayer,
19	and
20	"(iii) during substantially all of the
21	taxpayer's holding period for such prop-
22	erty, substantially all of the use of such
23	property was in an enterprise zone busi-
24	ness of the taxpaver.

1	"(B) Special rule for substantial im-
2	PROVEMENTS.—
3	"(i) In general.—The requirements
4	of clauses (i) and (ii) of subparagraph (A)
5	shall be treated as satisfied with respect
6	to—
7	"(I) property which is substan-
8	tially improved by the taxpayer, and
9	"(II) any land on which such
10	property is located.
11	"(ii) Substantial improvement.—
12	For purposes of clause (i), property shall
13	be treated as substantially improved by the
14	taxpayer if, during any 24-month period
15	beginning after the date on which the des-
16	ignation of the empowerment zone or en-
17	terprise community took effect, additions
18	to basis with respect to such property in
19	the hands of the taxpayer exceed the great-
20	er of—
21	"(I) an amount equal to the ad-
22	justed basis at the beginning of such
23	24-month period in the hands of the
24	taxpayer, or
25	"(II) \$5,000.

1	"(C) Limitation on Land.—The term
2	'qualified zone business property' shall not in-
3	clude land which is not an integral part of an
4	enterprise zone business.
5	"(4) Qualified zone partnership inter-
6	EST.—The term 'qualified zone partnership interest'
7	means any interest in a partnership if—
8	"(A) such interest is acquired by the tax-
9	payer from the partnership solely in exchange
10	for eash,
11	"(B) as of the time such interest was ac-
12	quired, such partnership was an enterprise zone
13	business (or, in the case of a new partnership,
14	such partnership was being organized for pur-
15	poses of being an enterprise zone business), and
16	"(C) during substantially all of the tax-
17	payer's holding period for such interest, such
18	partnership qualified as an enterprise zone
19	business.
20	A rule similar to the rule of paragraph (2)(C) shall
21	apply for purposes of this paragraph.
22	"(5) Treatment of subsequent pur-
23	CHASERS.—The term 'qualified zone asset' includes
24	any property which would be a qualified zone asset
25	but for paragraph $(2)(A)(i)$, $(3)(A)(ii)$, or $(4)(A)$ in

the hands of the taxpayer if such property was a qualified zone asset in the hands of all prior holders.

- "(6) 10-YEAR SAFE HARBOR.—If any property ceases to be a qualified zone asset by reason of paragraph (2)(A)(iii), (3)(A)(iii), or (4)(C) after the 10-year period beginning on the date the taxpayer acquired such property, such property shall continue to be treated as meeting the requirements of such paragraph; except that the amount of gain to which subsection (a) applies on any sale or exchange of such property shall not exceed the amount which would be qualified capital gain had such property been sold on the date of such cessation.
- "(7) TREATMENT OF ZONE TERMINATIONS.—

 The termination of any designation of an area as an empowerment zone or enterprise community shall be disregarded for purposes of determining whether any property is a qualified zone asset.
- 19 "(c) OTHER DEFINITIONS AND SPECIAL RULES.— 20 For purposes of this section—
- 21 "(1) QUALIFIED CAPITAL GAIN.—Except as 22 otherwise provided in this subsection, the term 23 'qualified capital gain' means any long-term capital 24 gain recognized on the sale or exchange of a quali-25 fied zone asset held for more than 5 years.

- 1 "(2) CERTAIN GAIN ON REAL PROPERTY NOT
 2 QUALIFIED.—The term 'qualified capital gain' shall
 3 not include any gain which would be treated as ordi4 nary income under section 1250 if section 1250 ap5 plied to all depreciation rather than the additional
 6 depreciation.
 - "(3) Gain attributable to periods after the termination of any designation of an area as an empowerment zone or enterprise community.
 - "(4) Related party transactions.—The term 'qualified capital gain' shall not include any gain attributable, directly or indirectly, in whole or in part, to a transaction with a related person.
 - "(5) Enterprise zone business' has the meaning given such term by section 1394(b)(3), except that, in applying section 1394(b)(3), the term 'qualified business' shall not include any trade or business of producing property of a character subject to the allowance for depletion under section 611.
- 24 "(d) Treatment of Pass-Thru Entities.—

"(1) Sales and exchanges.—Gain on the sale or exchange of an interest in a pass-thru entity held by the taxpayer (other than an interest in an entity which was an enterprise zone business during substantially all of the period the taxpayer held such interest) for more than 5 years shall be treated as gain described in subsection (a) to the extent such gain is attributable to amounts which would be qualified capital gain on qualified zone assets (determined as if such assets had been sold on the date of the sale or exchange) held by such entity for more than 5 years and throughout the period the taxpayer held such interest. A rule similar to the rule of paragraph (2)(C) shall apply for purposes of the preceding sentence.

"(2) Income inclusions.—

"(A) IN GENERAL.—Any amount included in income by reason of holding an interest in a pass-thru entity (other than an entity which was an enterprise zone business during substantially all of the period the taxpayer held the interest to which such inclusion relates) shall be treated as gain described in subsection (a) if such amount meets the requirements of subparagraph (B).

1	"(B) Requirements.—An amount meets
2	the requirements of this subparagraph if—
3	"(i) such amount is attributable to
4	qualified capital gain recognized on the
5	sale or exchange by the pass-thru entity of
6	property which is a qualified zone asset in
7	the hands of such entity and which was
8	held by such entity for the period required
9	under subsection (a), and
10	"(ii) such amount is includible in the
11	gross income of the taxpayer by reason of
12	the holding of an interest in such entity
13	which was held by the taxpayer on the date
14	on which such pass-thru entity acquired
15	such asset and at all times thereafter be-
16	fore the disposition of such asset by such
17	pass-thru entity.
18	"(C) Limitation based on interest
19	ORIGINALLY HELD BY TAXPAYER.—Subpara-
20	graph (A) shall not apply to any amount to the
21	extent such amount exceeds the amount to
22	which subparagraph (A) would have applied if
23	such amount were determined by reference to

the interest the taxpayer held in the pass-thru

1	entity on the date the qualified zone asset was
2	acquired.
3	"(3) Pass-thru entity.—For purposes of this
4	subsection, the term 'pass-thru entity' means—
5	"(A) any partnership,
6	"(B) any S corporation,
7	"(C) any regulated investment company,
8	and
9	"(D) any common trust fund.
10	"(e) Sales and Exchanges of Interests in
11	PARTNERSHIPS AND S CORPORATIONS WHICH ARE
12	QUALIFIED ZONE BUSINESSES.—In the case of the sale
13	or exchange of an interest in a partnership, or of stock
14	in an S corporation, which was an enterprise zone business
15	during substantially all of the period the taxpayer held
16	such interest or stock, the amount of qualified capital gain
17	shall be determined without regard to—
18	"(1) any intangible, and any land, which is not
19	an integral part of any qualified business (as defined
20	in section 1397B(b) except that references to
21	empowerment zones shall be treated as including ref-
22	erences to enterprise communities), and
23	"(2) gain attributable to periods before the des-
24	ignation of an area as an empowerment zone or en-
25	terprise community.

1	"(f) Certain Tax-Free and Other Transfers.—
2	For purposes of this section—
3	"(1) In general.—In the case of a transfer of
4	a qualified zone asset to which this subsection ap-
5	plies, the transferee shall be treated as—
6	"(A) having acquired such asset in the
7	same manner as the transferor, and
8	"(B) having held such asset during any
9	continuous period immediately preceding the
10	transfer during which it was held (or treated as
11	held under this subsection) by the transferor.
12	"(2) Transfers to which subsection ap-
13	PLIES.—This subsection shall apply to any trans-
14	fer—
15	"(A) by gift,
16	"(B) at death, or
17	"(C) from a partnership to a partner
18	thereof of a qualified zone asset with respect to
19	which the requirements of subsection (d)(2) are
20	met at the time of the transfer (without regard
21	to the 5-year holding requirement).
22	"(3) CERTAIN RULES MADE APPLICABLE.—
23	Rules similar to the rules of section 1244(d)(2) shall
24	apply for purposes of this section.

1	"SEC. 1397E. EMPOWERMENT ZONE AND ENTERPRISE COM-
2	MUNITY STOCK.
3	"(a) General Rule.—At the election of any individ-
4	ual, the aggregate amount paid by such taxpayer during
5	the taxable year for the purchase of enterprise zone stock
6	on the original issue of such stock by a qualified issuer
7	shall be allowed as a deduction.
8	"(b) Limitations.—
9	"(1) Ceiling.—
10	"(A) In General.—The maximum
11	amount allowed as a deduction under subsection
12	(a) to a taxpayer shall not exceed—
13	"(i) \$100,000 for any taxable year,
14	and
15	"(ii) when added to the aggregate
16	amount allowed as a deduction under this
17	section in all prior years, \$500,000.
18	"(B) Excess amounts.—If the amount
19	otherwise deductible by any person under sub-
20	section (a) exceeds the limitation under—
21	"(i) subparagraph (A)(i), the amount
22	of such excess shall be treated as an
23	amount paid in the next taxable year, and
24	"(ii) subparagraph (A), the deduction
25	allowed for any taxable year shall be allo-
26	cated proportionately among the enterprise

zone stock purchased by such person on the basis of the respective purchase prices per share.

- "(2) Related Person.—The taxpayer and members of the taxpayer's family shall be treated as one person for purposes of paragraph (1) and the limitations contained in such paragraph shall be allocated among the taxpayer and such members in accordance with their respective purchases of enterprise zone stock. For purposes of this paragraph, an individual's family includes only such individual's spouse and minor children.
- "(3) Partial taxable year.—If designation of an area as an empowerment zone or enterprise community occurs, expires, or is revoked pursuant to section 1391 on a date other than the first or last day of the taxable year of the taxpayer, or in the case of a short taxable year, the limitations specified in paragraph (1) shall be adjusted on a pro rata basis (based upon the number of days).
- 21 "(c) Enterprise Zone Stock.—For purposes of 22 this section—
- 23 "(1) IN GENERAL.—The term 'enterprise zone 24 stock' means stock of a corporation if—

1	"(A) such stock is acquired on original
2	issue from the corporation, and
3	"(B) such corporation is, at the time of
4	issue, a qualified enterprise zone issuer.
5	"(2) Proceeds must be invested in quali-
6	FIED ENTERPRISE ZONE PROPERTY.—
7	"(A) In general.—Such term shall in-
8	clude such stock only to the extent that the pro-
9	ceeds of such issuance are used by such issuer
10	during the 12-month period beginning on the
11	date of issuance to purchase (as defined in sec-
12	tion 179(d)(2)) qualified enterprise zone prop-
13	erty.
14	"(B) Qualified enterprise zone prop-
15	ERTY.—For purposes of this section, the term
16	'qualified enterprise zone property' means prop-
17	erty to which section 168 applies (or would
18	apply but for section 179)—
19	"(i) the original use of which com-
20	mences in an empowerment zone or enter-
21	prise community with the issuer, and
22	"(ii) substantially all of the use of
23	which is in such empowerment zone or en-
24	terprise community.

1	"(3) Redemptions.—The term 'enterprise
2	zone stock' shall not include any stock acquired from
3	a corporation which made a substantial stock re-
4	demption or distribution (without a bona fide busi-
5	ness purpose therefor) in an attempt to avoid the
6	purposes of this section.
7	"(d) Qualified Enterprise Zone Issuer.—For
8	purposes of this section, the term 'qualified enterprise
9	zone issuer' means any domestic C corporation if—
10	"(1) such corporation is a corporation described
11	in section 1397B(b) (except that in applying such
12	section the references to empowerment zones shall
13	be treated as including references to enterprise com-
14	munities) or, in the case of a new corporation, such
15	corporation is being organized for purposes of being
16	such a corporation,
17	"(2) such corporation does not have more than
18	one class of stock,
19	"(3) the sum of—
20	"(A) the money,
21	"(B) the aggregate unadjusted bases of
22	property owned by such corporation, and
23	"(C) the value of property leased to the
24	corporation (as determined under regulations
25	prescribed by the Secretary),

1	does not exceed \$50,000,000, and
2	"(4) more than 20 percent of the total voting
3	power, and 20 percent of the total value, of the
4	stock of such corporation is owned directly by indi-
5	viduals or estates or indirectly by individuals
6	through partnerships or trusts.
7	The determination under paragraph (3) shall be made as
8	of the time of issuance of the stock in question but shall
9	include amounts received for such stock.
10	"(e) Dispositions of Stock.—
11	"(1) Basis reduction.—For purposes of this
12	title, the basis of any enterprise zone stock shall be
13	reduced by the amount of the deduction allowed
14	under this section with respect to such stock.
15	"(2) Deduction recaptured as ordinary
16	INCOME.—For purposes of section 1245—
17	"(A) any stock the basis of which is re-
18	duced under paragraph (1) (and any other
19	property the basis of which is determined in
20	whole or in part by reference to the adjusted
21	basis of such stock) shall be treated as section
22	1245 property, and
23	"(B) any reduction under paragraph (1)
24	shall be treated as a deduction allowed for de-
25	preciation.

If an exchange of any stock described in paragraph 1 2 (1) qualifies under section 354(a), 355(a), or 3 356(a), the amount of gain recognized under section 4 1245 by reason of this paragraph shall not exceed 5 the amount of gain recognized in the exchange (de-6 termined without regard to this paragraph). 7 "(3) CERTAIN EVENTS TREATED AS DISPOSI-8 TIONS.—For purposes of determining the amount 9 treated as ordinary income under section 1245 by 10 reason of paragraph (2), paragraph (3) of section 11 1245(b) (relating to certain tax-free transactions)

"(4) Interest charged if disposition within 5 years of purchase.—

"(A) IN GENERAL.—If—

"(i) a taxpayer disposes of any enterprise zone stock with respect to which a deduction was allowed under subsection (a) (or any other property the basis of which is determined in whole or in part by reference to the adjusted basis of such stock) before the end of the 5-year period beginning on the date such stock was purchased by the taxpayer, and

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shall not apply.

1	"(ii) section 1245(a) applies to such
2	disposition by reason of paragraph (2),
3	then the tax imposed by this chapter for the
4	taxable year in which such disposition occurs
5	shall be increased by the amount determined
6	under subparagraph (B).
7	"(B) Additional amount.—For purposes
8	of subparagraph (A), the additional amount
9	shall be equal to the amount of interest (deter-
10	mined at the rate applicable under section
11	6621(a)(2)) that would accrue—
12	"(i) during the period beginning on
13	the date the stock was purchased by the
14	taxpayer and ending on the date of such
15	disposition by the taxpayer, and
16	"(ii) on an amount equal to the aggre-
17	gate decrease in tax of the taxpayer result-
18	ing from the deduction allowed under this
19	subsection (a) with respect to such stock.
20	"(C) Special rule.—Any increase in tax
21	under subparagraph (A) shall not be treated as
22	a tax imposed by this chapter for purposes of—
23	"(i) determining the amount of any
24	credit allowable under this chapter, and

1 "(ii) determining the amount of the 2 tax imposed by section 55.

"(f) DISQUALIFICATION.—

"(1) Issuer ceases to qualify.—If, during the 10-year period beginning on the date enterprise zone stock was purchased by the taxpayer, the issuer of such stock ceases to be a qualified enterprise zone issuer (determined without regard to subsection (d)(3)), then notwithstanding any provision of this subtitle other than paragraph (2), the taxpayer shall be treated for purposes of subsection (e) as disposing of such stock (and any other property the basis of which is determined in whole or in part by reference to the adjusted basis of such stock) during the taxable year during which such cessation occurs at its fair market value as of the 1st day of such taxable year.

"(2) Cessation of enterprise zone status not to cause recapture.—A corporation shall not fail to be treated as a qualified enterprise zone issuer for purposes of paragraph (1) solely by reason of the termination or revocation of a designation as an empowerment zone or enterprise community, as the case may be.

"(g) Other Special Rules.—

- "(1) APPLICATION OF LIMITS TO PARTNER-SHIPS AND S CORPORATIONS.—In the case of a partnership or an S corporation, the limitations under subsection (b) shall apply at the partner and shareholder level and shall not apply at the partnership or corporation level.
- 7 "(2) Deduction not allowed to estates 8 And trusts.—Estates and trusts shall not be treat-9 ed as individuals for purposes of this section."
- 10 (b) Additional Expensing.—Section 1397A (relating to increase in expensing under section 179) is amend12 ed—
- 13 (1) in subparagraph (A) of subsection (a)(1), 14 by striking "\$20,000" and inserting "\$35,000", and
- 15 (2) by adding at the end the following new sub-16 section:
- 17 "(c) Enterprise Zone Business.—For purposes of
- 18 this section, the term 'enterprise zone business' has the
- 19 meaning given such term by section 1397B, except that
- 20 in applying such section references to empowerment zones
- 21 shall be treated as including references to enterprise com-
- 22 munities."
- 23 (c) Technical Amendment.—Subsection (a) of sec-
- 24 tion 1016 (relating to adjustments to basis) is amended
- 25 by striking "and" at the end of paragraph (24), by strik-

- 1 ing the period at the end of paragraph (25) and inserting
- 2 ", and"; and by adding at the end the following new para-
- 3 graph:
- 4 "(26) to the extent provided in section
- 5 1397E(b), in the case of stock with respect to which
- 6 a deduction was allowed or allowable under section
- 7 1397E(a)."
- 8 (d) Clerical and Conforming Amendments.—
- 9 (1) The table of parts for subchapter U is
- amended by striking the item relating to part IV
- and inserting the following new items:

"Part IV. Additional incentives for empowerment zones and enterprise communities.

"Part V. Regulations."

- 12 (2) The table of sections for part V of sub-
- chapter U of chapter 1, as redesignated by sub-
- section (a)(1), is amended by redesignating the item
- relating to section 1397D as section 1397F.
- 16 (3) Section 1397F, as so redesignated, is
- amended by striking "and III" each place it appears
- and inserting ", III, and IV".
- 19 (e) Effective Date.—The amendments made by
- 20 this section apply to taxable years beginning after Decem-
- 21 ber 31, 1995.
- 22 SEC. 102. COMMERCIAL REVITALIZATION TAX CREDIT.
- 23 (a) Allowance of Credit.—Section 46 of the In-
- 24 ternal Revenue Code of 1986 (relating to investment cred-

- 1 it) is amended by striking "and" at the end of paragraph
- 2 (2), by striking the period at the end of paragraph (3)
- 3 and inserting ", and", and by adding at the end the follow-
- 4 ing new paragraph:
- 5 "(4) the commercial revitalization credit."
- 6 (b) Commercial Revitalization Credit.—Sub-
- 7 part E of part IV of subchapter A of chapter 1 of the
- 8 Internal Revenue Code of 1986 (relating to rules for com-
- 9 puting investment credit) is amended by inserting after
- 10 section 48 the following new section:
- 11 "SEC. 48A. COMMERCIAL REVITALIZATION CREDIT.
- 12 "(a) General Rule.—For purposes of section 46,
- 13 except as provided in subsection (e), the commercial revi-
- 14 talization credit for any taxable year is an amount equal
- 15 to the applicable percentage of the qualified revitalization
- 16 expenditures with respect to any qualified revitalization
- 17 building.
- 18 "(b) Applicable Percentage.—For purposes of
- 19 this section—
- 20 "(1) In general.—The term 'applicable per-
- centage' means—
- 22 "(A) 20 percent, or
- "(B) at the election of the taxpayer, 5 per-
- cent for each taxable year in the credit period.

1	The election under subparagraph (B), once made,
2	shall be irrevocable.
3	"(2) Credit Period.—
4	"(A) In general.—The term 'credit pe-
5	riod' means, with respect to any building, the
6	period of 10 taxable years beginning with the
7	taxable year in which the building is placed in
8	service.
9	"(B) Applicable Rules.—Rules similar
10	to the rules under paragraphs (2) and (4) of
11	section 42(f) shall apply.
12	"(c) Qualified Revitalization Buildings and
13	EXPENDITURES.—For purposes of this section—
14	"(1) Qualified revitalization building.—
15	The term 'qualified revitalization building' means
16	any building (and its structural components) if—
17	"(A) such building is located in an eligible
18	commercial revitalization area,
19	"(B) a commercial revitalization credit
20	amount is allocated to the building under sub-
21	section (e), and
22	
	"(C) depreciation (or amortization in lieu
23	of depreciation is allowable with respect to the

1	"(2) Qualified rehabilitation expendi-
2	TURE.—
3	"(A) IN GENERAL.—The term 'qualified
4	rehabilitation expenditure' means any amount
5	properly chargeable to capital account—
6	"(i) for property for which deprecia-
7	tion is allowable under section 168 and
8	which is—
9	"(I) nonresidential real property,
10	or
11	"(II) an addition or improvement
12	to property described in subclause (I),
13	"(ii) in connection with the construc-
14	tion or substantial rehabilitation or recon-
15	struction of a qualified revitalization build-
16	ing, and
17	"(iii) for the acquisition of land in
18	connection with the qualified revitalization
19	building.
20	"(B) Dollar limitation.—The aggre-
21	gate amount which may be treated as qualified
22	revitalization expenditures with respect to any
23	qualified revitalization building for any taxable
24	year shall not exceed \$10,000,000, reduced by
25	any such expenditures with respect to the build-

1 ing taken into account by the taxpayer or any 2 predecessor in determining the amount of the credit under this section for all preceding tax-3 4 able years. "(C) CERTAIN EXPENDITURES NOT IN-6 CLUDED.—The term 'qualified revitalization ex-7 penditure' does not include— 8 "(i) Straight line depreciation 9 MUST BE USED.—Any expenditure (other 10 than with respect to land acquisitions) with 11 respect to which the taxpayer does not use 12 the straight line method over a recovery 13 period determined under subsection (c) or 14 (g) of section 168. The preceding sentence 15 shall not apply to any expenditure to the 16 extent the alternative depreciation system 17 of section 168(g) applies to such expendi-18 ture by reason of subparagraph (B) or (C) 19 of section 168(g)(1). 20 "(ii) Acquisition costs.—The costs 21 of acquiring any building or interest there-22 in and any land in connection with such 23 building to the extent that such costs ex-

ceed 30 percent of the qualified revitaliza-

1	tion expenditures determined without re-
2	gard to this clause.
3	"(iii) Other credits.—Any expendi-
4	ture which the taxpayer may take into ac-
5	count in computing any other credit allow-
6	able under this part unless the taxpayer
7	elects to take the expenditure into account
8	only for purposes of this section.
9	"(3) Eligible commercial revitalization
10	AREA.—The term 'eligible commercial revitalization
11	area' means an empowerment zone or enterprise
12	community designated under subchapter U.
13	"(4) Substantial rehabilitation or re-
14	CONSTRUCTION.—For purposes of this subsection, a
15	rehabilitation or reconstruction shall be treated as a
16	substantial rehabilitation or reconstruction only if
17	the qualified revitalization expenditures in connec-
18	tion with the rehabilitation or reconstruction exceed
19	25 percent of the fair market value of the building
20	(and its structural components) immediately before
21	the rehabilitation or reconstruction.
22	"(d) When Expenditures Taken Into Ac-
23	COUNT.—
24	"(1) In general.—Qualified revitalization ex-
25	penditures with respect to any qualified revitaliza-

- 1 tion building shall be taken into account for the tax-
- 2 able year in which the qualified rehabilitated build-
- 3 ing is placed in service. For purposes of the preced-
- 4 ing sentence, a substantial rehabilitation or recon-
- 5 struction of a building shall be treated as a separate
- 6 building.
- 7 "(2) Progress expenditure payments.—
- Rules similar to the rules of subsections (b)(2) and
- 9 (d) of section 47 shall apply for purposes of this sec-
- tion.
- 11 "(e) Limitation on Aggregate Credits Allow-
- 12 ABLE WITH RESPECT TO BUILDINGS LOCATED IN A
- 13 STATE.—
- 14 "(1) IN GENERAL.—The amount of the credit
- determined under this section for any taxable year
- with respect to any building shall not exceed the
- commercial revitalization credit amount (in the case
- of an amount determined under subsection
- 19 (b)(1)(B), the present value of such amount as de-
- termined under the rules of section 42(b)(2)(C)) al-
- located to such building under this subsection by the
- commercial revitalization credit agency. Such alloca-
- tion shall be made at the same time and in the same
- manner as under paragraphs (1) and (7) of section
- 25 42(h).

1	"(2) Commercial revitalization credit
2	AMOUNT FOR AGENCIES.—
3	"(A) IN GENERAL.—The aggregate com-
4	mercial revitalization credit amount which a
5	commercial revitalization credit agency may al-
6	locate for any calendar year is the amount of
7	the State commercial revitalization credit ceil-
8	ing determined under this paragraph for such
9	calendar year for such agency.
10	"(B) STATE COMMERCIAL REVITALIZATION
11	CREDIT CEILING.—
12	"(i) In General.—The State com-
13	mercial revitalization credit ceiling applica-
14	ble to any State for any calendar year is
15	\$2,000,000 for each empowerment zone
16	and enterprise community in the State des-
17	ignated under subchapter U.
18	"(ii) Special rule where zone or
19	COMMUNITY LOCATED IN MORE THAN 1
20	STATE.—If an empowerment zone or enter-
21	prise community is located in more than 1
22	State, a State's share of the amount speci-
23	fied in clause (i) with respect to such zone
24	or community shall be an amount that
25	bears the same ratio to \$2,000,000 as the

1	population in the State bears to the popu-
2	lation in all States in which such zone or
3	community is located.
4	"(iii) Other special rules.—Rules
5	similar to the rules of subparagraphs (D),
6	(E), (F), and (G) of section 42(h)(3) shall
7	apply for purposes of this subsection.
8	"(C) Commercial revitalization cred-
9	IT AGENCY.—For purposes of this section, the
10	term 'commercial revitalization credit agency'
11	means any agency authorized by a State to
12	carry out this section.
13	"(f) Responsibilities of Commercial Revital-
14	IZATION CREDIT AGENCIES.—
15	"(1) Plans for allocation.—Notwithstand-
16	ing any other provision of this section, the commer-
17	cial revitalization credit dollar amount with respect
18	to any building shall be zero unless—
19	"(A) such amount was allocated pursuant
20	to a qualified allocation plan of the commercial
21	revitalization credit agency which is approved
22	by the governmental unit (in accordance with
23	rules similar to the rules of section $147(f)(2)$
24	(other than subparagraph (B)(ii) thereof)) of
25	which such agency is a part, and

1	"(B) such agency notifies the chief execu-
2	tive officer (or its equivalent) of the local juris-
3	diction within which the building is located of
4	such project and provides such individual a rea-
5	sonable opportunity to comment on the project.
6	"(2) QUALIFIED ALLOCATION PLAN.—For pur-
7	poses of this subsection, the term 'qualified alloca-
8	tion plan' means any plan—
9	"(A) which sets forth selection criteria to
10	be used to determine priorities of the commer-
11	cial revitalization credit agency which are ap-
12	propriate to local conditions,
13	"(B) which considers—
14	"(i) the degree to which a project con-
15	tributes to the implementation of a strate-
16	gic plan that is devised for an eligible com-
17	mercial revitalization area through a citi-
18	zen participation process,
19	"(ii) the amount of any increase in
20	permanent, full-time employment by reason
21	of any project, and
22	"(iii) the active involvement of resi-
23	dents and nonprofit groups within the eli-
24	gible commercial revitalization area, and

1	"(C) which provides a procedure that the
2	agency (or its agent) will follow in monitoring
3	for compliance with this section.
4	"(g) Termination.—This section shall not apply to
5	any building placed in service after December 31, 2000."
6	(c) Conforming Amendments.—
7	(1) Section 39(d) of the Internal Revenue Code
8	of 1986 is amended by adding at the end the follow-
9	ing new paragraph:
10	"(7) No carryback of section 48A credit
11	BEFORE ENACTMENT.—No portion of the unused
12	business credit for any taxable year which is attrib-
13	utable to any commercial revitalization credit deter-
14	mined under section 48A may be carried back to a
15	taxable year ending before the date of the enactment
16	of section 48A."
17	(2) Subparagraph (B) of section 48(a)(2) of
18	such Code is amended by inserting "or commercial
19	revitalization" after "rehabilitation" each place it
20	appears in the text and heading thereof.
21	(3) Subparagraph (C) of section 49(a)(1) of
22	such Code is amended by striking "and" at the end
23	of clause (ii), by striking the period at the end of
24	clause (iii) and inserting ", and", and by adding at

the end the following new clause:

1	"(iv) the basis of any qualified revital-
2	ization building attributable to qualified re-
3	vitalization expenditures."
4	(4) Paragraph (2) of section 50(a) of such Code
5	is amended by inserting "or 48A(d)(2)" after "sec-
6	tion 47(d)" each place it appears.
7	(5) Subparagraph (B) of section 50(a)(2) of
8	such Code is amended by adding at the end the fol-
9	lowing new sentence: "A similar rule shall apply for
10	purposes of section 48A."
11	(6) Paragraph (2) of section 50(b) of such Code
12	is amended by striking "and" at the end of subpara-
13	graph (C), by striking the period at the end of sub-
14	paragraph (D) and inserting ", and", and by adding
15	at the end the following new subparagraph:
16	"(E) a qualified revitalization building to
17	the extent of the portion of the basis which is
18	attributable to qualified revitalization expendi-
19	tures."
20	(7) Subparagraph (C) of section 50(b)(4) of
21	such Code is amended by inserting "or commercial
22	revitalization" after "rehabilitated" each place it ap-
23	pears in the text or heading thereof.
24	(8) Subparagraph (C) of section 469(i)(3) is
25	amended—

1	(A) by inserting "or section 48A" after
2	"section 42"; and
3	(B) by striking "CREDIT" in the heading
4	and inserting "AND COMMERCIAL REVITALIZA-
5	TION CREDITS".
6	(d) Effective Date.—The amendments made by
7	this section shall apply to property placed in service after
8	December 31, 1995.
9	TITLE II—REGULATORY
10	FLEXIBILITY
11	SEC. 201. DEFINITION OF SMALL ENTITIES IN
12	EMPOWERMENT ZONES AND ENTERPRISE
13	COMMUNITIES FOR ANALYSIS OF REGU-
14	LATORY FUNCTIONS.
15	Section 601 of title 5, United States Code, is amend-
16	ed—
17	(1) by striking "and" at the end of paragraph
18	(5); and
19	(2) by striking paragraph (6) and inserting the
20	following:
21	"(6) the term 'small entity' means—
22	"(A) a small business, small organization,
23	or small governmental jurisdiction defined in
24	paragraphs (3), (4), and (5) of this section; and

1	"(B)(i) any enterprise zone business (as
2	defined by section 1394(b)(3) of the Internal
3	Revenue Code of 1986);
4	"(ii) any unit of government that nomi-
5	nated an area which the appropriate Secretary
6	designates as an empowerment zone or enter-
7	prise community (within the meaning of section
8	1391 of the Internal Revenue Code of 1986)
9	that has a rule pertaining to the carrying out
10	of any project, activity, or undertaking within
11	such zone or community; and
12	"(iii) any not-for-profit enterprise carrying
13	out a significant portion of its activities within
14	such a zone or community.
15	For purposes of subparagraph (B)(ii), the term 'ap-
16	propriate Secretary' has the meaning given such
17	term by section 1393(a)(1) of the Internal Revenue
18	Code of 1986."
19	SEC. 202. WAIVER OR MODIFICATION OF AGENCY RULES IN
20	EMPOWERMENT ZONES AND ENTERPRISE
21	COMMUNITIES.
22	(a) In General.—Chapter 6 of title 5, United
23	States Code, is amended by adding after section 612 the
24	following new section:

1	"§613. Waiver or modification of agency rules in
2	empowerment zones and enterprise com-
3	munities
4	"(a) Upon the written request of any government
5	which nominated an area that the appropriate Secretary
6	has designated as an empowerment zone or enterprise
7	community under section 1391 of the Internal Revenue
8	Code of 1986, an agency is authorized, in order to further
9	the job creation, community development, or economic re-
10	vitalization objectives with respect to such zone or commu-
11	nity, to waive or modify all or part of any rule which such
12	agency has authority to promulgate, as such rule pertains
13	to the carrying out of projects, activities, or undertakings
14	within such zone or community.
15	"(b) Nothing in this section shall authorize an agency
16	to waive or modify any rule adopted to carry out a statute
17	or Executive order which prohibits, or the purpose of
18	which is to protect persons against, discrimination on the
19	basis of race, color, religion, sex, familial status, national
20	origin, age, or handicap.
21	"(c) A request under subsection (a) shall specify the
22	rule or rules to be waived or modified and the change pro-
23	posed, and shall briefly describe why the change would
24	promote the achievement of the job creation, community
25	development, or economic revitalization objectives of the
26	empowerment zone or enterprise community. If such a re-

- 1 quest is made to any agency other than the Department
- 2 of Housing and Urban Development or the Department
- 3 of Agriculture, the requesting government shall send a
- 4 copy of the request to the Secretary of Housing and Urban
- 5 Development or to the Secretary of Agriculture, whichever
- 6 is appropriate, at the time the request is made.
- 7 "(d) Any petition for a modification or waiver shall—
- 8 (i) identify the requirements for which the modification or waiver is sought;
 - "(ii) identify the existing or proposed business or type of business to which the modification or waiver would pertain;
 - "(iii) demonstrate that the public interest which the proposed change would serve in furthering such job creation, community development, or economic revitalization outweighs the public interest which continuation of the rule unchanged would serve;
 - "(iv) demonstrate the extent to which the proposed change is likely to further job creation, community development, or economic revitalization within the empowerment zone or enterprise community against the effect the change is likely to have on the underlying purposes of applicable statutes in the geographic area which would be affected by the change; and

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"(v) demonstrate that the waiver or modifica-1 2 tion is necessary because the existing rule impedes the implementation of an existing or proposed busi-3 4 ness or type of business that furthers job creation, 5 community development, or economic revitalization. 6 "(e) The agency may approve, in its discretion, a pe-7 tition upon determining that the petition meets the above-8 stated criteria. The agency shall not approve any request to waive or modify a rule if that waiver or modification would-10 11 "(1) violate a statutory requirement (including 12 any requirements of the Fair Labor Standards Act 13 of 1938 (52 Stat. 1060; 29 U.S.C. 201 et seq.)); or 14 "(2) be likely to present a significant risk to the 15 public health, including environmental or occupa-16 tional health or safety or of environmental pollution. 17 "(f) A modified rule shall be enforceable as if it were the issuance of an amendment to the rule being modified 18 19 or waived. "(g) If a request is disapproved, the agency shall in-20 21 form all the requesting governments, and the appropriate 22 Secretary (as defined in section 1393(a)(1) of the Internal 23 Revenue Code of 1986), in writing of the reasons therefor

and shall, to the maximum extent possible, work with such

- 1 governments to develop an alternative, consistent with the
- 2 standards contained in subsection (d).
- 3 "(h) No later than the date on which the petitioner
- 4 submits the petition to the agency, the petitioner shall in-
- 5 form the public of the submission of such petition (includ-
- 6 ing a brief description of the petition) through publication
- 7 of a notice in newspapers of general circulation in the area
- 8 in which the facility is located. The agency may authorize
- 9 or require petitioners to use additional or alternative
- 10 means of informing the public of the submission of such
- 11 petitions. If the agency proposes to grant the petitions,
- 12 the agency shall provide public notice and opportunity to
- 13 comment. The agency shall publish a notice in the Federal
- 14 Register stating any waiver or modification of a rule under
- 15 this section, the time such waiver or modification takes
- 16 effect and its duration, and the scope of the applicability
- 17 of such waiver or modification, consistent with the Admin-
- 18 istrative Procedure Act requirements.
- 19 "(i) In the event that an agency proposes to amend
- 20 a rule for which a waiver or modification under this sec-
- 21 tion is in effect, the agency shall not change the waiver
- 22 or modification to impose additional requirements unless
- 23 it determines, consistent with standards contained in sub-
- 24 section (d), that such action is necessary. Such determina-

- 1 tions shall be published with the proposal to amend such 2 rule. 3 "(j) No waiver or modification of a rule under this section shall remain in effect with respect to an empowerment zone or enterprise community after the zone or community designation has expired or has been re-7 voked. 8 "(k) For purposes of this section, the term 'rule' means— "(1) any rule as defined in section 551(4) of 10 11 this title, or "(2) any rulemaking conducted on the record 12 13 after opportunity for an agency hearing pursuant to 14 sections 556 and 557 of this title." 15 (b) CLERICAL AMENDMENT.—The analysis for chapter 6 of title 5, United States Code, is amended by inserting after the item relating to section 612, the following new item: 18 "613. Waiver or modification of agency rules in empowerment zones and enterprise communities." (c) Conforming Amendments.—
- 19
- 20 (1) Section 601(2) of such title 5 is amended 21 by inserting "(except for purposes of section 613)"
- before "means". 22
- 23 (2) Section 612 of such title 5 is amended—

1	(A) in subsection (a), by inserting "(except
2	section 613)" after "chapter"; and
3	(B) in subsection (b), by inserting "as de-
4	fined in section 601(2)" before the period at
5	the end of the first sentence.
6	TITLE III—RESIDENT MANAGE-
7	MENT AND HOMEOWNERSHIP
8	INCENTIVES
9	SEC. 301. ENTERPRISE ZONE OPPORTUNITY GRANTS.
10	(a) In General.—Section 186 of the Housing and
11	Community Development Act of 1992 (42 U.S.C. 12898a)
12	is amended by striking the section designation and the sec-
13	tion heading and inserting the following:
14	"SEC. 186. ENTERPRISE ZONE GRANTS."
15	(b) Statement of Purpose.—Section 186(a) of the
16	Housing and Community Development Act of 1992 (42
17	U.S.C. 12898a(a)) is amended—
18	(1) in paragraph (2), by striking "and" at the
19	end;
20	(2) in paragraph (3)—
21	(A) by striking "federally approved and
22	equivalent State-approved"; and
23	(B) by striking the period at the end and
24	inserting "; and; and

1	(3) by adding at the end the following new
2	paragraph:
3	"(4) to encourage the development of resident
4	management corporations and resident councils in
5	enterprise zones."
6	(c) Definitions.—Section 186(b) of the Housing
7	and Community Development Act of 1992 (42 U.S.C.
8	12898a(b)) is amended by adding at the end the following
9	new paragraphs:
10	"(7) Enterprise zone.—The term 'enterprise
11	zone' means an area designated as an enterprise
12	community or an empowerment zone under section
13	1391 of the Internal Revenue Code of 1986.
14	"(8) Resident management corporation.—
15	The term 'resident management corporation' has the
16	same meaning as in section 24(h) of the United
17	States Housing Act of 1937."
18	(d) Assistance to Nonprofit Organizations.—
19	Section 186(c)(1) of the Housing and Community Devel-
20	opment Act of 1992 (42 U.S.C. 12898a(c)(1)) is amended
21	to read as follows:
22	"(1) In general.—In carrying out this sec-
23	tion, the Secretary may make grants to nonprofit or-
24	ganizations—

1	"(A) to carry out enterprise zone home-
2	ownership opportunity programs to promote
3	homeownership in enterprise zones in accord-
4	ance with this section; and
5	"(B) to promote the development of resi-
6	dent management corporations in enterprise
7	zones."
8	(e) Eligible Uses of Assistance.—Section 186(d)
9	of the Housing and Community Development Act of 1992
10	(42 U.S.C. 12898a(d)) is amended—
11	(1) in paragraph (1)—
12	(A) by striking "assistance to provide" and
13	inserting the following: "assistance to—
14	"(A) provide";
15	(B) by striking the period at the end and
16	inserting "; and; and
17	(C) by adding at the end the following:
18	"(B) to promote the development of resi-
19	dent management corporations in enterprise
20	zones."; and
21	(2) in paragraph (2), by striking "under this
22	subsection" and inserting "under paragraph
23	(1)(A)".

- 1 (f) Program Requirements.—Section 186(e) of
- 2 the Housing and Community Development Act of 1992
- 3 (42 U.S.C. 12898a(e)) is amended—
- 4 (1) in paragraph (2), by striking "under this
- 5 section" and inserting "under subsection (d)(1)(A)";
- 6 and
- 7 (2) in paragraph (3), by striking "federally ap-
- 8 proved or State-approved".
- 9 (g) Terms and Conditions of Assistance.—Sec-
- 10 tion 186(f)(2) of the Housing and Community Develop-
- 11 ment Act of 1992 (42 U.S.C. 12898a(f)(2)) is amended
- 12 by striking "under this section" and inserting "under sub-
- 13 section (c)(1)(A)".
- 14 (h) Program Selection Criteria.—Section
- 15 186(g)(1) of the Housing and Community Development
- 16 Act of 1992 (42 U.S.C. 12898a(g)(1)) is amended by
- 17 striking "under this section" and inserting "under sub-
- 18 section (d)(1)(A)".
- 19 (i) Authorization of Appropriations.—Section
- 20 186(i) of the Housing and Community Development Act
- 21 of 1992 (42 U.S.C. 12898a(i)) is amended to read as fol-
- 22 lows:
- 23 "(i) Authorization of Appropriations.—There
- 24 are authorized to be appropriated to carry out this
- 25 section—

- 1 (1) \$100,000,000 for fiscal year 1997; and
- 2 "(2) such sums as may be necessary for each
- 3 of fiscal years 1998, 1999, and 2000."

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