104TH CONGRESS 2D SESSION

H. R. 2877

To amend the Internal Revenue Code of 1986 to allow a deduction for the payment of tuition for higher education and interest on student loans.

IN THE HOUSE OF REPRESENTATIVES

January 24, 1996

Mr. McHale introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to allow a deduction for the payment of tuition for higher education and interest on student loans.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Higher Education Tax
- 5 Relief Act of 1996".
- 6 SEC. 2. DEDUCTION FOR HIGHER EDUCATION EXPENSES.
- 7 (a) DEDUCTION ALLOWED.—Part VII of subchapter
- 8 B of chapter 1 of the Internal Revenue Code of 1986 (re-
- 9 lating to additional itemized deductions for individuals) is

1	amended by redesignating section 220 as section 221 and
2	by inserting after section 219 the following new section:
3	"SEC. 220. HIGHER EDUCATION TUITION AND FEES; INTER-
4	EST ON STUDENT LOANS.
5	"(a) ALLOWANCE OF DEDUCTION.—In the case of an
6	individual, there shall be allowed as a deduction an
7	amount equal to the sum of—
8	"(1) the qualified higher education expenses,
9	plus
10	"(2) interest on qualified higher education
11	loans,
12	paid by the taxpayer during the taxable year.
13	"(b) Qualified Higher Education Expenses.—
14	For purposes of this section—
15	"(1) Qualified higher education ex-
16	PENSES.—
17	"(A) IN GENERAL.—The term 'qualified
18	higher education expenses' means tuition and
19	fees required for the enrollment or attendance
20	of—
21	"(i) the taxpayer,
22	"(ii) the taxpayer's spouse, or
23	"(iii) any dependent of the taxpayer
24	with respect to whom the taxpayer is al-
25	lowed a deduction under section 151,

1	as an eligible student at an institution of higher
2	education.
3	"(B) Exception for education involv-
4	ING SPORTS, ETC.—Such term does not include
5	expenses with respect to any course or other
6	education involving sports, games, or hobbies
7	unless such expenses—
8	"(i) are part of a degree program, or
9	"(ii) are deductible under this chapter
10	without regard to this section.
11	"(C) EXCEPTION FOR NONACADEMIC
12	FEES.—Such term does not include any student
13	activity fees, athletic fees, insurance expenses,
14	or other expenses unrelated to a student's aca-
15	demic course of instruction.
16	"(D) ELIGIBLE STUDENT.—For purposes
17	of subparagraph (A), the term 'eligible student'
18	means a student who meets the requirements of
19	section 484(a)(1) of the Higher Education Act
20	of 1965 (20 U.S.C. 1091(a)(1)).
21	"(2) Dollar limitation.—
22	"(A) IN GENERAL.—The amount taken
23	into account under paragraph (1) for any tax-
24	able year shall not exceed \$10,000.

1	"(B) Phase-in.—In the case of taxable
2	years beginning in 1996, 1997, 1998, and
3	1999, the following amounts shall be sub-
4	stituted for '\$10,000' in subparagraph (A):
	"For taxable years beginning in: The substitute amount is: 1996 \$2,000 1997 4,000 1998 6,000 1999 8,000
5	"(3) Limitation based on modified ad-
6	JUSTED GROSS INCOME.—
7	"(A) IN GENERAL.—If the modified ad-
8	justed gross income of the taxpayer for the tax-
9	able year exceeds \$70,000 (\$100,000 in the
10	case of a joint return), the amount which would
11	(but for this paragraph) be taken into account
12	under paragraph (1) shall be reduced (but not
13	below zero) by the amount which bears the
14	same ratio to the amount which would be taken
15	into account as such excess bears to \$20,000.
16	"(B) Inflation adjustment.—In the
17	case of any taxable year beginning in a calendar
18	year after 1996, the \$70,000 and \$100,000
19	amounts contained in subparagraph (A) shall
20	be increased by an amount equal to—
21	"(i) such dollar amount, multiplied by

1	"(ii) the cost-of-living adjustment
2	under section $1(f)(3)$ for the calendar year
3	in which the taxable year begins, except
4	that section 1(f)(3)(B) shall be applied by
5	substituting '1995' for '1992'.
6	"(C) ROUNDING.—If any amount as ad-
7	justed under subparagraph (B) is not a mul-
8	tiple of \$50, such amount shall be rounded to
9	the nearest multiple of \$50 (or if such amount
10	is a multiple of \$25, such amount shall be
11	rounded to the next highest multiple of \$50).
12	"(D) Modified adjusted gross in-
13	COME.—The term 'modified adjusted gross in-
14	come' means the adjusted gross income of the
15	taxpayer for the taxable year determined—
16	"(i) without regard to this section and
17	sections 911, 931, and 933, and
18	"(ii) after the application of sections
19	86, 135, 219, and 469.
20	"(4) Institution of higher education.—
21	The term 'institution of higher education' means an
22	institution which—
23	"(A) is described in section 481 of the
24	Higher Education Act of 1965 (20 U.S.C.
25	1088), and

1	"(B) is eligible to participate in programs
2	under title IV of such Act.
3	"(c) Qualified Higher Education Loan.—For
4	purposes of this section—
5	"(1) IN GENERAL.—The term 'qualified higher
6	education loan' means a loan to a student which is—
7	"(A) made, insured, or guaranteed by the
8	Federal Government,
9	"(B) made by a State or a political sub-
10	division of a State,
11	"(C) made from the proceeds of a qualified
12	student loan bond under section 144(b), or
13	"(D) made by an institution of higher edu-
14	cation (as defined in section 1201(a) of the
15	Higher Education Act of 1965 (20 U.S.C.
16	1141(a))).
17	"(2) Limitation.—
18	"(A) IN GENERAL.—The amount of inter-
19	est on a qualified higher education loan which
20	is taken into account under subsection (a)(2)
21	shall be reduced by the amount which bears the
22	same ratio to such amount of interest as—
23	"(i) the proceeds from such loan used
24	for qualified higher education expenses,
25	bears to

1	"(ii) the total proceeds from such
2	loan.
3	"(B) Qualified higher education ex-
4	PENSES.—For purposes of subparagraph (A),
5	the term 'qualified higher education expenses'
6	has the meaning given such term by subsection
7	(b), except that—
8	"(i) such term shall include reason-
9	able living expenses while away from home,
10	and
11	"(ii) the limitations of paragraphs (2)
12	and (3) of subsection (b) shall not apply.
13	"(d) Coordination With Other Provisions.—
14	"(1) No double benefit.—
15	"(A) IN GENERAL.—No deduction shall be
16	allowed under subsection (a) for qualified high-
17	er education expenses or interest on qualified
18	higher education loans with respect to which a
19	deduction is allowed under any other provision
20	of this chapter.
21	"(B) Savings bond exclusion.—A de-
22	duction shall be allowed under subsection (a)(1)
23	for qualified higher education expenses only to
24	the extent the amount of such expenses exceeds

1	the amount excludable under section 135 for
2	the taxable year.
3	"(2) Qualified residence interest.—If a
4	deduction is allowed under subsection (a)(2) for in-
5	terest which is also qualified residence interest under
6	section 163(h), such interest shall not be taken into
7	account under section 163(h).
8	"(e) Special Rules.—
9	"(1) Election.—If a deduction is allowable
10	under more than one provision of this chapter with
11	respect to qualified higher education expenses, the
12	taxpayer may elect the provision under which the de-
13	duction is allowed.
14	"(2) Limitation on taxable year of de-
15	DUCTION.—
16	"(A) In general.—A deduction shall be
17	allowed under subsection $(a)(1)$ for any taxable
18	year only to the extent the qualified higher edu-
19	cation expenses are in connection with attend-
20	ance at an institution of higher education dur-
21	ing the taxable year.
22	"(B) CERTAIN PREPAYMENTS ALLOWED.—
23	Subparagraph (A) shall not apply to qualified
24	higher education expenses paid during a taxable

year which are in connection with attendance at

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1	an institution of higher education which begins
2	during the first 2 months of the following tax-
3	able year.
4	"(3) Adjustment for certain scholar-
5	SHIPS AND VETERANS BENEFITS.—The amount of
6	qualified higher education expenses otherwise taken
7	into account under subsection (a)(1) with respect to
8	the education of an individual shall be reduced (be-
9	fore the application of subsection (b)) by the sum of
10	the amounts received with respect to such individual
11	for the taxable year as—
12	"(A) a qualified scholarship which under
13	section 117 is not includable in gross income,
14	"(B) an educational assistance allowance
15	under chapter 30, 31, 32, 34, or 35 of title 38,
16	United States Code, or
17	"(C) a payment (other than a gift, be-
18	quest, devise, or inheritance within the meaning
19	of section 102(a)) for educational expenses, or
20	attributable to attendance at an eligible edu-
21	cational institution, which is exempt from in-
22	come taxation by any law of the United States.
23	"(4) No deduction for married individ-
24	UALS FILING SEPARATE RETURNS.—If the taxpayer
25	is a married individual (within the meaning of sec-

- 1 tion 7703), this section shall apply only if the tax-
- 2 payer and his spouse file a joint return for the tax-
- 3 able year.
- 4 "(5) Regulations.—The Secretary may pre-
- 5 scribe such regulations as may be necessary or ap-
- 6 propriate to carry out this section, including regula-
- 7 tions requiring recordkeeping and information re-
- 8 porting."
- 9 (b) Deduction Allowed in Computing Ad-
- 10 JUSTED GROSS INCOME.—Section 62(a) of such Code is
- 11 amended by inserting after paragraph (15) the following
- 12 new paragraph:
- 13 "(16) Higher education tuition and
- 14 FEES.—The deduction allowed by section 219."
- 15 (c) Conforming Amendment.—The table of sec-
- 16 tions for part VII of subchapter B of chapter 1 of such
- 17 Code is amended by striking the item relating to section
- 18 220 and inserting:

- 19 (d) Effective Dates.—The amendments made by
- 20 this section shall apply to taxable years beginning after
- 21 December 31, 1995.

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[&]quot;Sec. 220. Higher education tuition and fees.

[&]quot;Sec. 221. Cross reference."