104TH CONGRESS 2D SESSION **H. R. 2972**

To authorize appropriations for the Securities and Exchange Commission, to reduce the fees collected under the Federal securities laws, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 1996

Mr. BLILEY (for himself, Mr. ARCHER, Mr. ROGERS, Mr. FIELDS of Texas, Mr. DINGELL, Mr. MARKEY, Mr. OXLEY, and Mr. TAUZIN) introduced the following bill; which was referred to the Committee on Commerce

A BILL

- To authorize appropriations for the Securities and Exchange Commission, to reduce the fees collected under the Federal securities laws, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Securities and Ex-
- 5 change Commission Authorization Act of 1996".

6 SEC. 2. PURPOSES.

7 The purposes of this Act are—

(1) to authorize appropriations for the Securi ties and Exchange Commission for fiscal year 1997;
 and

4 (2) to reduce over time the rates of fees
5 charged under the Federal securities laws.

6 SEC. 3. AUTHORIZATION OF APPROPRIATIONS.

7 Section 35 of the Securities Exchange Act of 19348 is amended to read as follows:

9 "SEC. 35. AUTHORIZATION OF APPROPRIATIONS.

10 "There are authorized to be appropriated to carry out
11 the functions, powers, and duties of the Commission
12 \$317,000,000 for fiscal year 1997.".

13 SEC. 4. REGISTRATION FEES.

14 Section 6(b) of the Securities Act of 1933 (15 U.S.C.

15 77f(b)) is amended to read as follows:

16 "(b) REGISTRATION FEE.—

17 "(1) RECOVERY OF COST OF SERVICES.—The 18 Commission shall, in accordance with this sub-19 section, collect registration fees that are designed to 20 recover the costs to the government of the securities 21 registration process, and costs related to such proc-22 ess, including enforcement activities, policy and rule-23 making activities, administration, legal services, and 24 international regulatory activities.

1 "(2) FEE PAYMENT REQUIRED.—At the time of 2 filing a registration statement, or at a time other-3 wise determined by the Commission, the applicant shall pay to the Commission a fee that shall be equal 4 5 to the sum of the amounts (if any) determined 6 under the rates established by paragraphs (3) and 7 (4). The Commission shall publish in the Federal 8 Register notices of the fee rates applicable under 9 this section for each fiscal year. In no case shall the 10 fee required by this subsection be less than \$200, 11 except that during fiscal year 2002 or any succeed-12 ing fiscal year such minimum fee shall be \$182.

13 "(3) GENERAL REVENUE FEES.—The rate de-14 termined under this paragraph is a rate equal to 15 \$200 for each \$1,000,000 of the maximum aggre-16 gate price at which such securities are proposed to 17 be offered, except that during fiscal year 2002 and 18 any succeeding fiscal year such rate is equal to \$182 19 for each \$1,000,000 of the maximum aggregate 20 price at which such securities are proposed to be of-21 fered. Fees collected during any fiscal year pursuant 22 to this paragraph shall be deposited and credited as 23 general revenues of the Treasury.

24 "(4) Offsetting collection fees.—

3

1	"(A) IN GENERAL.—Except as provided in
2	subparagraphs (B) and (C), the rate deter-
3	mined under this paragraph is a rate equal to
4	the following amount for each \$1,000,000 of
5	the maximum aggregate price at which such se-
6	curities are proposed to be offered:
7	"(i) \$103 during fiscal year 1997;
8	"(ii) \$70 during fiscal year 1998;
9	"(iii) \$38 during fiscal year 1999;
10	"(iv) \$17 during fiscal year 2000; and
11	"(v) \$0 during fiscal year 2001 or any
12	succeeding fiscal year.
13	"(B) LIMITATION; DEPOSIT.—Except as
14	provided in subparagraph (C), no amounts shall
15	be collected pursuant to this paragraph (4) for
16	any fiscal year except to the extent provided in
17	advance in appropriations acts. Fees collected
18	during any fiscal year pursuant to this para-
19	graph shall be deposited and credited as offset-
20	ting collections in accordance with appropria-
21	tions Acts.
22	"(C) LAPSE OF APPROPRIATIONS.—If on
23	the first day of a fiscal year a regular appro-
24	priation to the Commission has not been en-
25	acted, the Commission shall continue to collect

fees (as offsetting collections) under this para graph at the rate in effect during the preceding
 fiscal year, until such a regular appropriation is
 enacted.".

5 SEC. 5. TRANSACTION FEES.

6 (a) AMENDMENT.—Section 31 of the Securities Ex7 change Act of 1934 (15 U.S.C. 78ee) is amended to read
8 as follows:

9 "SEC. 31. TRANSACTION FEES.

10 "(a) RECOVERY OF COST OF SERVICES.—The Commission shall, in accordance with this subsection, collect 11 12 transaction fees that are designed to recover the costs to 13 the Government of the supervision and regulation of securities markets and securities professionals, and costs relat-14 15 ed to such supervision and regulation, including enforcement activities, policy and rulemaking activities, adminis-16 tration, legal services, and international regulatory activi-17 18 ties.

19 "(b) EXCHANGE-TRADED SECURITIES.—Every na-20 tional securities exchange shall pay to the Commission a 21 fee at a rate equal to \$33 for each \$1,000,000 of the ag-22 gregate dollar amount of sales of securities (other than 23 bonds, debentures, and other evidences of indebtedness) 24 transacted on such national securities exchange, except 25 that for fiscal year 2002 or any succeeding fiscal year such rate shall be equal to \$25 for each \$1,000,000 of such
 aggregate dollar amount of sales. Fees collected pursuant
 to this subsection shall be deposited and collected as gen eral revenue of the Treasury.

5 "(c) OFF-Exchange-Trades of Exchange-Reg-ISTERED SECURITIES.—Every national securities associa-6 7 tion shall pay to the Commission a fee at a rate equal 8 \$33 for each \$1,000,000 of the aggregate dollar amount 9 of sales transacted by or through any member of such as-10 sociation otherwise than on a national securities exchange of securities registered on such an exchange (other than 11 bonds, debentures, and other evidences of indebtedness), 12 13 except that for fiscal year 2002 or any succeeding fiscal year such rate shall be equal to \$25 for each \$1,000,000 14 15 of such aggregate dollar amount of sales. Fees collected pursuant to this subsection shall be deposited and col-16 lected as general revenue of the Treasury. 17

18 "(d) OFF-EXCHANGE-TRADES OF LAST-SALE-RE-19 PORTED SECURITIES.—

20 "(1) COVERED TRANSACTIONS.—Every national
21 securities association shall pay to the Commission a
22 fee at a rate equal to the dollar amount determined
23 under paragraph (2) for each \$1,000,000 of the ag24 gregate dollar amount of sales transacted by or
25 through any member of such association otherwise

1	than on a national securities exchange of securities
2	(other than bonds, debentures, and other evidences
3	of indebtedness) subject to prompt last sale report-
4	ing pursuant to the rules of the Commission or a
5	registered national securities association, excluding
6	any sales for which a fee is paid under subsection
7	(c).
8	"(2) FEE RATES.—Except as provided in para-
9	graph (4), the dollar amount determined under this
10	paragraph is—
11	"(A) \$12 for fiscal year 1997;
12	"(B) \$14 for fiscal year 1998;
13	"(C) \$17 for fiscal year 1999;
14	"(D) \$18 for fiscal year 2000;
15	((E) \$20 for fiscal year 2001; and
16	((F) \$25 for fiscal year 2002 or for any
17	succeeding fiscal year.
18	"(3) Limitation; deposit of fees.—Except
19	as provided in paragraph (4), no amounts shall be
20	collected pursuant to this subsection (d) for any fis-
21	cal year beginning before October 1, 2001, except to
22	the extent provided in advance in appropriations
23	Acts. Fees collected during any such fiscal year pur-
24	suant to this subsection shall be deposited and cred-
25	ited as offsetting collections to the account providing

1	appropriations to the Commission, except that any
2	amounts in excess of the following amounts (and any
3	amount collected for fiscal years beginning on or
4	after October 1, 2001) shall be deposited and cred-
5	ited as general revenues of the Treasury:
6	"(A) \$20,000,000 for fiscal year 1997;
7	"(B) \$26,000,000 for fiscal year 1998;
8	"(C) \$32,000,000 for fiscal year 1999;
9	"(D) \$32,000,000 for fiscal year 2000;
10	"(E) \$32,000,000 for fiscal year 2001; and
11	((F) \$0 for fiscal year 2002 and any suc-
12	ceeding fiscal year.
13	"(4) LAPSE OF APPROPRIATIONS.—If on the
14	first day of a fiscal year a regular appropriation to
15	the Commission has not been enacted, the Commis-
16	sion shall continue to collect fees (as offsetting col-
17	lections) under this subsection at the rate in effect
18	during the preceding fiscal year, until such a regular
19	appropriation is enacted.".
20	"(e) Dates for Payment of Fees.—The fees re-
21	quired by subsections (b), (c), and (d) of this section shall
22	be paid—
23	"(1) on or before March 15, with respect to

24 transactions and sales occurring during the period

1	beginning on the preceding September 1 and ending
2	
	at the close of the preceding December 31; and
3	"(2) on or before September 30, with respect to
4	transactions and sales occurring during the period
5	beginning on the preceding January 1 and ending at
6	the close of the preceding August 31.
7	"(f) EXEMPTIONS.—The Commission, by rule, may
8	exempt any sale of securities or any class of sales of secu-
9	rities from any fee imposed by this section, if the Commis-
10	sion finds that such exemption is consistent with the pub-
11	lic interest, the equal regulation of markets and brokers
12	and dealers, and the development of a national market
13	system.
14	"(g) Publication.—The Commission shall publish
15	in the Federal Register notices of the fee rates applicable
16	under this section for each fiscal year.".
17	(b) EFFECTIVE DATES; TRANSITION.—
18	(1) IN GENERAL.—Except as provided in para-
19	graph (2), the amendment made by subsection (a)
20	shall apply with respect to transactions in securities
21	that occur on or after January 1, 1997.
22	(2) OFF-EXCHANGE TRADES OF LAST SALE RE-
23	PORTED TRANSACTIONS.—The amendment made by
24	subsection (a) shall apply with respect to trans-
25	actions described in section $31(d)(1)$ of the Securi-

ties Exchange Act of 1934 (as amended by sub section (a) of this section) that occur on or after
 September 1, 1996.

4 (3) RULE OF CONSTRUCTION.—Nothing in this 5 subsection shall be construed to affect the obligation 6 of national securities exchanges and registered bro-7 kers and dealers under section 31 of the Securities 8 Exchange Act of 1934 (15 U.S.C. 78ee) as in effect 9 prior to the amendment made by subsection (a) to 10 make the payments required by such section on 11 March 15, 1997.

12 SEC. 6. SENSE OF THE CONGRESS CONCERNING FEES.

13 It is the sense of the Congress that—

(1) the fees authorized by the amendments
made by this Act are in lieu of, and not in addition
to, any fees that the Securities and Exchange Commission is authorized to impose or collect pursuant
to section 9701 of title 31, United States Code; and

(2) in order to maintain the competitiveness of
United States securities markets relative to foreign
markets, no fee should be assessed on transactions
involving portfolios of equity securities taking place
at times of day characterized by low volume and
during non-traditional trading hours.