#### 104TH CONGRESS 2D SESSION

# H. R. 3170

To dispose of contaminated dredged sediments in a more environmentally responsible manner, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

March 27, 1996

Mr. Franks of New Jersey (for himself, Mr. Pallone, Mr. Frelinghuysen, and Mr. Zimmer) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To dispose of contaminated dredged sediments in a more environmentally responsible manner, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Port Revitalization Act
- 5 of 1996".

#### 1 SEC. 2. COST SHARING FOR LAND-BASED AND CONFINED

)	DREDGED MATERIAI	DICDOCAL	EACH ITIES
<u>∠</u>	DREDGED MATERIAL	J DISPUSAL	FACILITES.

- 3 (a) Treatment as General Navigation Fea-
- 4 TURE.—Notwithstanding any other provision of law, the
- 5 cost of providing, after the date of enactment of this Act,
- 6 land-based and confined aquatic dredged material disposal
- 7 facilities associated with the construction, operation, and
- 8 maintenance of any Federal navigation project for any
- 9 harbor or other federally maintained waterway, including
- 10 the cost of diking and applying dredged material to bene-
- 11 ficial use, and other improvements necessary for the prop-
- 12 er disposal of dredged material at such facilities shall be
- 13 considered a general navigation feature of the project and
- 14 shall be subject to cost sharing as a general navigation
- 15 feature in accordance with section 101(a) of the Water
- 16 Resources Development Act of 1986 (33 U.S.C. 2211(a);
- 17 100 Stat. 4082–4083).
- 18 (b) Cost Sharing for Operation and Mainte-
- 19 NANCE.—The Federal share of the cost of operation and
- 20 maintenance of each disposal facility to which subsection
- 21 (a) applies shall be determined in accordance with section
- 22 101(b) of the Water Resources Development Act of 1986
- 23 (33 U.S.C. 2211(b); 100 Stat. 4083).
- 24 (c) Eligible Operation and Maintenance
- 25 Costs.—For the purposes of section 210 of the Water
- 26 Resources Development Act of 1986 (33 U.S.C. 2238; 100

- Stat. 4106), eligible operation and maintenance costs shall
- 2 include—

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- 3 (1) the Federal share of the costs of constructing dredged material disposal facilities associated
- 5 with the operation and maintenance of all Federal
- 6 navigation projects for harbors and other federally
- 7 maintained waterways;
- 8 (2) the Federal share of the cost of operating 9 and maintaining dredged material disposal facilities 10 associated with the construction, operation, and maintenance of all such navigation projects;
  - (3) the Federal share of the costs of environmental dredging and disposal facilities for contaminated sediments which are in or which affect the maintenance of such Federal navigation channels and the mitigation of environmental impacts resulting from Federal dredging activities; and
    - (4) the Federal share for the dredging, management and disposal of contaminated sediments, or other environmental remediation in critical port and harbor areas in order to facilitate commercial navigation, as determined by the Secretary.
- 23 In selecting and carrying out projects made eligible for
- assistance by paragraph (4), the Secretary of the Army
- shall give preference to projects in a port area to the ex-

- 1 tent that annual payments of the harbor maintenance tax
- 2 imposed by section 9505 of the Internal Revenue Code of
- 3 1986 exceed Federal expenditures made from the Harbor
- 4 Maintenance Trust Fund for projects carried out in such
- 5 port area.
- 6 (d) Limitations on Use of Funds.—No funds
- 7 comprising the Federal share of costs of construction of
- 8 a dredged material disposal facility for operation and
- 9 maintenance of Federal navigation projects for harbors
- 10 and other federally maintained waterways shall be ex-
- 11 pended for such construction until the Secretary of the
- 12 Army determines that such funds are not otherwise re-
- 13 quired to cover other eligible operation and maintenance
- 14 costs assigned to commercial navigation. The Secretary
- 15 shall assure that funds expended for construction of such
- 16 facilities are equitably apportioned in accordance with
- 17 identified regional needs.
- (e) APPLICABILITY.—This section shall apply to the
- 19 construction of dredged material disposal facilities for
- 20 which a contract for construction or construction of usable
- 21 increment thereof, or the construction of the associated
- 22 navigation project or usable increment thereof, has not
- 23 been awarded on or before the date of the enactment of
- 24 this Act. With the consent of the non-Federal interest, the
- 25 Secretary of the Army shall amend project cooperative

- 1 agreements in effect on the date of the enactment of this
- 2 Act to provide for the Federal share of project costs of
- 3 dredged material disposal facilities as provided in this sec-
- 4 tion.
- 5 (f) NO INCREASE IN NON-FEDERAL SHARE.—Noth-
- 6 ing in this section shall be construed as increasing, or re-
- 7 sulting in the increase of, the non-Federal share of the
- 8 costs of any dredged material disposal facility authorized
- 9 to be provided before the date of the enactment of this
- 10 Act.

#### 11 SEC. 3. FEDERAL PARTICIPATION.

- 12 (a) ADDITIONAL CAPACITY.—At the request of a non-
- 13 Federal project sponsor, the Secretary of the Army may
- 14 provide additional capacity at a dredged material disposal
- 15 facility constructed by the Department of the Army be-
- 16 yound that which would be required for project purposes
- 17 if the non-Federal project sponsor agrees to pay, during
- 18 the period of construction, all costs associated with the
- 19 construction of the additional capacity. The non-Federal
- 20 project sponsor may recover the costs assigned to the addi-
- 21 tional capacity through fees assessed on 3rd parties whose
- 22 dredged sediments are deposited in the facility and who
- 23 enter into agreements with the non-Federal sponsor for
- 24 the use of such facility. The amount of such fees may be
- 25 determined by the non-Federal sponsor.

1	(b) Use of Disposal Facilities.—
2	(1) In General.—The Secretary of the
3	Army—
4	(A) may permit the use of any dredged
5	material disposal facility under the jurisdiction
6	of, or managed by, the Department of the Army
7	by a non-Federal interest if the Secretary deter-
8	mines that such use will not compromise the
9	availability of the facility for project purposes;
10	and
11	(B) may impose fees to recover capital, op-
12	eration, and maintenance costs associated with
13	such use.
14	(2) Use of fees.—Notwithstanding section
15	401(c) of the Federal Water Pollution Control Act,
16	any monies received through collection of fees under
17	this subsection shall be available to the Secretary,
18	and shall be used by the Secretary, for the operation
19	and maintenance of the disposal facility from which
20	they were collected.
21	(c) Federal Participation in Non-Federal Dis-
22	POSAL FACILITIES.—The Secretary of the Army is author-
23	ized to participate in the construction and use of dredged
24	material disposal facilities developed by non-Federal inter-
25	ests if such facilities are necessary to the construction or

- 1 operation and maintenance of a Federal navigation
- 2 project, without respect to whether or not such facilities
- 3 could be used in environmental restoration of the applica-
- 4 ble water body. The Secretary is further authorized to pay
- 5 disposal fees associated with Federal use of such facilities.
- 6 (d) Special Rules.—Any reference in this Act to
- 7 a non-Federal sponsor's obligation to provide "lands, ease-
- 8 ments, rights-of-way, relocations and dredged material
- 9 disposal areas," shall, with respect to "dredged material
- 10 disposal areas," be limited to the acquisition of property
- 11 and shall not include any costs associated with the con-
- 12 struction or preparation of such areas or any related engi-
- 13 neering, design, permitting, environmental mitigation, or
- 14 restoration costs. Unless otherwise specifically provided to
- 15 the contrary, costs involving preparation or improvement
- 16 of an acquired disposal area to render it usable for receipt
- 17 of dredged material shall be considered a part of project
- 18 costs and as such shall be fully subject to the applicable
- 19 cost-sharing formulas.
- 20 (e) Management Techniques.—The Secretary of
- 21 the Army shall use, to the extent feasible, management
- 22 techniques to extend the useful life of all land-based and
- 23 confined aquatic dredged material disposal facilities man-
- 24 aged by the Secretary and constructed by the Secretary
- 25 after the date of the enactment of this Act.

#### 1 SEC. 4. LOWER HARBOR MAINTENANCE TAX.

- 2 (a) Amount of Tax.—Effective January 1, 1997,
- 3 section 4461(b) of the Internal Revenue Code of 1986 is
- 4 amended to read as follows:
- 5 "(b) Amount of Tax.—The amount of the tax im-
- 6 posed by subsection (a) on any port use shall be an
- 7 amount equal to 0.085 percent of the value of the commer-
- 8 cial cargo involved.".
- 9 (b) Assessment of Tax.—For each calendar year
- 10 beginning after the date of the enactment of this Act, the
- 11 Secretary of the Army, in consultation with the Secretary
- 12 of the Treasury, shall conduct an assessment of the Har-
- 13 bor Maintenance Trust Fund established by section 9505
- 14 of the Internal Revenue Code of 1986 to determine the
- 15 advisability of a reduction or an increase in the tax on
- 16 port use imposed by section 4461 of such Code with the
- 17 objective of ensuring the maintenance of a balance in the
- 18 Trust Fund at a sufficient level to pay the eligible oper-
- 19 ation and maintenance costs as provided for in section
- 20 210(a) of the Water Resources Development Act of 1986
- 21 and this Act.
- (c) Report; Process for Changing Amount of
- 23 Tax.—Not later than December 31, 1997, and December
- 24 31 of each calendar year thereafter, the Secretary of the
- 25 Army shall report to Congress on the determination made
- 26 under subsection (b).

### 1 SEC. 5. SEDIMENTS DECONTAMINATION TECHNOLOGY.

- 2 (a) Project Purpose.—Section 405(a) of the
- 3 Water Resource Development Act of 1992 (33 U.S.C.
- 4 2239 note; 106 Stat. 4863) is amended by adding at the
- 5 end the following:
- 6 "(3) PROJECT PURPOSE.—The purpose of the
- 7 project to be carried out under this section is to pro-
- 8 vide for the development of 1 or more sediment de-
- 9 contamination technologies on a pilot scale dem-
- onstrating a capacity of at least 500,000 cubic yards
- 11 per year.".
- 12 (b) AUTHORIZATION OF APPROPRIATIONS.—The first
- 13 sentence of section 405(c) of such Act is amended by in-
- 14 serting before the period at the end the following: "and
- 15 ending before October 1, 1996, and \$10,000,000 for fiscal
- 16 years beginning after September 30, 1996".
- 17 (c) Reports.—Section 405 of such Act is amended
- 18 by adding at the end the following:
- 19 "(d) Reports.—Not later than September 30, 1998,
- 20 and September 30 of each calendar year thereafter, the
- 21 Administrator and the Secretary shall transmit to Con-
- 22 gress a report on the results of the project to be carried
- 23 out under this section, including an assessment of the
- 24 progress made in achieving the purpose of the project set
- 25 forth in subsection (a)(3).".

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1	SEC. 6. AUTHORIZATION OF DREDGE MATERIAL CONTAIN
2	MENT FACILITY FOR PORT OF NEW YORK
3	NEW JERSEY.
4	(a) In General.—The Secretary of the Army is au-
5	thorized to construct, operate, and maintain a dredged
6	material containment facility with a capacity commensu-
7	rate with the long-term dredged material disposal needs
8	of port facilities under the jurisdiction of the Port of New
9	York/New Jersey substantially in accordance with a final
10	report of the Chief of Engineers. The costs associated with
11	feasibility studies, design, engineering, and construction
12	shall be shared with the local sponsor in accordance with
13	the provisions of section 2 of this Act.
14	(b) Eligibility.—Notwithstanding the provisions of
15	the Marine Protection, Research, and Sanctuaries Act of
16	1972, dredged material from the Port of New York/New
17	Jersey that is not acceptable for ocean disposal may be
18	disposed of in the facility to be constructed under this sec-
19	tion.
20	(a) PENERGUAL USE After the facility to be can

20 (c) Beneficial Use.—After the facility to be con-

21 structed under subsection (a) has been filled to capacity

22 with dredged material, the Secretary shall maintain the

23 facility for the public benefit.

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