

104TH CONGRESS  
2D SESSION

# H. R. 3200

To amend the Federal Food, Drug, and Cosmetic Act to increase access to nutritional information about foods, to increase the availability of safe food products, and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

MARCH 29, 1996

Mr. KLUG (for himself, Mr. GREENWOOD, Mr. TOWNS, Mr. BILIRAKIS, Mr. RICHARDSON, Mr. BURR, Mr. HALL of Texas, Mr. BARTON of Texas, Mr. GORDON, Mr. UPTON, Mr. BREWSTER, Mr. BILBRAY, Mr. PAYNE of Virginia, Mr. COBURN, Mr. DOOLEY of California, Mr. GANSKE, Mr. McHALE, Mr. OXLEY, Mr. HOLDEN, Mr. FIELDS of Texas, Mr. PAXON, Mr. WHITFIELD, Mr. SCHAEFER, Mr. TAUZIN, Mr. FOX of Pennsylvania, Mr. CAMPBELL, Mr. McINTOSH, Mr. COX of California, Mr. DREIER, Mr. HEINEMAN, Mr. FUNDERBURK, Mr. WELDON of Florida, Mr. SHAYS, Mr. HASTERT, Mr. NORWOOD, Mr. FRAZER, Mr. STEARNS, Mr. FRISA, Mr. RAMSTAD, Mr. MARTINI, and Ms. DUNN of Washington) introduced the following bill; which was referred to the Committee on Commerce

---

## A BILL

To amend the Federal Food, Drug, and Cosmetic Act to increase access to nutritional information about foods, to increase the availability of safe food products, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; REFERENCE; TABLE OF CON-**  
 2 **TENTS.**

3 (a) **SHORT TITLE.**—This Act may be cited as the  
 4 “Food Amendments and the Animal Drug Availability Act  
 5 of 1996”.

6 (b) **REFERENCE.**—Whenever in this Act (other than  
 7 in section 111) an amendment or repeal is expressed in  
 8 terms of an amendment to, or repeal of, a section or other  
 9 provision, the reference shall be considered to be made to  
 10 a section or other provision of the Federal Food, Drug,  
 11 and Cosmetic Act.

12 (c) **TABLE OF CONTENTS.**—The table of contents is  
 13 as follows:

Sec. 1. Short title; reference; table of contents.

**TITLE I—FOOD AMENDMENTS**

Sec. 101. FDA mission and annual report.  
 Sec. 102. Access to disease prevention information.  
 Sec. 103. Access to nutrient descriptor information.  
 Sec. 104. Special labeling to protect public health.  
 Sec. 105. Accredited person review.  
 Sec. 106. Accredited persons.  
 Sec. 107. Improving the delaney clause.  
 Sec. 108. National uniformity.  
 Sec. 109. Harmonization.  
 Sec. 110. Informal agency statements.  
 Sec. 111. Colored margarine.

**TITLE II—ANIMAL DRUGS**

Sec. 201. Evidence of effectiveness for animal drugs.  
 Sec. 202. Timeframe for approval for animal drugs.  
 Sec. 203. Dispute resolution.  
 Sec. 204. Limitation on residues.  
 Sec. 205. Veterinary feed directives.

# 1     **TITLE I—FOOD AMENDMENTS**

## 2     **SEC. 101. FDA MISSION AND ANNUAL REPORT.**

3           (a) MISSION.—Section 903 (21 U.S.C. 393) is  
4 amended by redesignating subsections (b) and (c) as sub-  
5 sections (c) and (d), respectively, and by adding after sub-  
6 section (a) the following:

7           “(b) MISSION.—The Food and Drug Administration  
8 shall protect the public health and safety and promptly  
9 and efficiently review and approve clinical research and  
10 marketing of products in a manner that does not unduly  
11 impede innovation or product availability. The Food and  
12 Drug Administration shall participate with other countries  
13 to reduce the burden of regulation, harmonize regulatory  
14 requirements, and achieve appropriate reciprocal arrange-  
15 ments.”

16           (b) ANNUAL REPORT.—Section 903 (21 U.S.C. 393),  
17 as amended by subsection (a), is amended by adding at  
18 the end the following:

19           “(e) ANNUAL REPORT.—The Secretary shall, simul-  
20 taneously with the submission each year of the budget for  
21 the Food and Drug Administration, submit to the Com-  
22 mittee on Commerce of the House of Representatives and  
23 the Committee on Labor and Human Resources of the  
24 Senate an annual report which shall—

1           “(1) review the performance of the Food and  
2 Drug Administration in meeting its mission and the  
3 development of Food and Drug Administration poli-  
4 cies to implement such mission;

5           “(2) review the performance of the Food and  
6 Drug Administration in meeting its own perform-  
7 ance standards, including its own outcome measure-  
8 ments and statutory deadlines for the approval of  
9 products or for other purposes contained in this Act;

10           “(3) describe the staffing and resources of the  
11 Food and Drug Administration and list those per-  
12 sons and organizations accredited to review petitions  
13 under sections 403(r), 409, and 721 and applica-  
14 tions under section 512;

15           “(4) describe the goals, activities, and accom-  
16 plishments of the Food and Drug Administration in  
17 bilateral and multinational meetings that addressed  
18 methods and approaches to reduce the burden of  
19 regulation, harmonize regulation, and to seek appro-  
20 priate reciprocal arrangements, list each such meet-  
21 ing, and list pending issues specifying those that are  
22 not consistent with or are contrary to the provisions  
23 of this Act; and

24           “(5) compare the performance of the Food and  
25 Drug Administration in approving innovative prod-

1       ucts with that of the most successful agencies per-  
2       forming similar functions in other countries and  
3       compare the resources used by such agencies.”.

4       **SEC. 102. ACCESS TO DISEASE PREVENTION INFORMATION.**

5       Section 403(r)(3) (21 U.S.C. 343(r)(3)) is amend-  
6       ed—

7             (1) in clause (B)(i), by adding at the end “Sig-  
8       nificant scientific agreement does not require con-  
9       sensus or unanimity.”; and

10            (2) by adding at the end the following:

11       “(C) Information in materials prepared or distributed  
12       by a Federal health agency or by the National Academy  
13       of Sciences or its component organizations shall be deemed  
14       to comply with clauses (A)(i) and (B).”.

15       **SEC. 103. ACCESS TO NUTRIENT DESCRIPTOR INFORMA-**  
16             **TION.**

17       Section 403(r)(2)(A)(i) (21 U.S.C. 343(r)(2)(A)(i))  
18       is amended by adding at the end the following: “or terms  
19       which are synonyms of such defined terms and are not  
20       false or misleading”.

21       **SEC. 104. SPECIAL LABELING TO PROTECT PUBLIC**  
22             **HEALTH.**

23       Section 403 (21 U.S.C. 343) is amended by adding  
24       at the end the following:

1 “(t) No provision of this section or section 409 shall  
2 be construed to require on a food a separate disclosure  
3 of—

4 “(1) a method of production, or

5 “(2) an ingredient other than in the statement  
6 of ingredients,

7 unless such disclosure is necessary to protect the public  
8 health.”.

9 **SEC. 105. ACCREDITED PERSON REVIEW.**

10 (a) **HEALTH CLAIMS.**—Section 403(r)(4)(A) (21  
11 U.S.C. 343(r)(4)(A)) is amended by inserting at the end  
12 of the first sentence in subclauses (i), (ii), and (iii) the  
13 following: “or may file such a petition with a person au-  
14 thorized to review it under section 712”.

15 (b) **ACCREDITED PERSON REVIEW.**—Section  
16 403(r)(4) (21 U.S.C. 434(r)(4)) is amended by adding at  
17 the end the following:

18 “(D)(i) In reviewing a petition submitted under  
19 clause (A) to an accredited person such a person shall de-  
20 termine if the petition meets the requirements for peti-  
21 tions to the Secretary. The review of such a petition shall  
22 be conducted under the standards and requirements of  
23 this Act that are applicable to the review of petitions to  
24 the Secretary. After a period of 120 days after such a peti-  
25 tion is submitted, the accredited person shall submit a re-

1 port of its review of such petition to the Secretary and  
2 include its recommendations. Such recommendations to  
3 the Secretary shall specify—

4           “(I) in the case of a petition under subclause  
5           (i), whether the claim with respect to which the peti-  
6           tion was made should be approved or denied;

7           “(II) in the case of a petition under subclause  
8           (ii), whether such claim may use the terms specified  
9           in the petition, and

10           “(III) in the case of a petition under subclause  
11           (iii), whether such claim may be made in a brand  
12           name, and

13 shall state the basis for the recommendation.

14           “(ii) The recommendation of an accredited person to  
15 approve or deny a petition submitted to such person shall  
16 be deemed to be the decision of the Secretary unless the  
17 Secretary finds that such recommendation is contrary to  
18 the findings required in this Act. If the Secretary makes  
19 such a finding, the Secretary shall provide a detailed ex-  
20 planation of the basis of the finding.”.

21           (c) FOOD ADDITIVES.—Section 409 (21 U.S.C. 348)  
22 is amended—

23           (1) by inserting at the end of subsection (b)(1)  
24           the following: “Any person may submit such a peti-  
25           tion to a person accredited under section 712.”;

1           (2) by inserting at the end of subsection (c)(2)  
2           the following: “This paragraph shall apply to a peti-  
3           tion submitted to an accredited person under sub-  
4           section (b)(1).”; and

5           (3) by adding at the end of subsection (c) the  
6           following:

7           “(6)(A) An accredited person shall review a petition  
8           submitted to it under subsection (b)(1) to determine  
9           whether there is reasonable assurance that the food addi-  
10          tive with respect to which the petition was submitted may  
11          be safely used under the proposed conditions of use. The  
12          review of such a petition shall be conducted under the  
13          standards and requirements of this Act that are applicable  
14          to the review of petitions to the Secretary. After expiration  
15          of the period prescribed by paragraph (2), the accredited  
16          person shall submit a report of its review of such petition  
17          to the Secretary and include its recommendations. Such  
18          recommendations to the Secretary shall specify whether  
19          a petition should be approved or denied and shall state  
20          the basis for the recommendation.

21          “(B) The recommendation of an accredited person to  
22          approve or deny a petition submitted to such person shall  
23          be deemed to be the decision of the Secretary unless the  
24          Secretary finds that there is a reasonable probability it  
25          is not safe. If the Secretary makes such a finding, the



1 Secretary shall provide a detailed explanation of the basis  
2 of the finding.”.

3 (d) COLOR ADDITIVES.—Section 721 (21 U.S.C  
4 379e) is amended by adding at the end the following:

5 “(g) PETITION TO ACCREDITED PERSON.—(1) Any  
6 person may submit a petition to a person accredited under  
7 section 712 for the issuance of a regulation under sub-  
8 section (b) or (c) or for the issuance of an exemption  
9 under subsection (f).

10 “(2) In reviewing a petition submitted under para-  
11 graph (1) to an accredited person, such a person shall de-  
12 termine if the petition meets the requirements for the issu-  
13 ance of a regulation under subsection (b) or (c) or for the  
14 issuance of an exemption under subsection (f). The review  
15 of such a petition shall be conducted under the standards  
16 and requirements of this Act that are applicable to the  
17 review of petitions to the Secretary for the issuance of  
18 such a regulation or exemption. After a period of 120 days  
19 after such a petition is submitted, the accredited person  
20 shall submit a report of its review of such petition to the  
21 Secretary and include its recommendations. Such rec-  
22 ommendations to the Secretary shall specify if such a reg-  
23 ulation or exemption should be issued and shall state the  
24 basis for its recommendation.

1       “(3) The recommendation of an accredited person to  
2 approve or deny a petition submitted to such person shall  
3 be deemed to be the decision of the Secretary unless the  
4 Secretary finds that there is a reasonable probability it  
5 is not safe. If the Secretary makes such a finding, the  
6 Secretary shall provide a detailed explanation of the basis  
7 of the finding.”.

8 **SEC. 106. ACCREDITED PERSONS.**

9       (a) AMENDMENT.—Subchapter A of chapter VII is  
10 amended by adding at the end the following:

11 **“SEC. 712. ACCREDITED PERSONS.**

12       “(a) IN GENERAL.—The Secretary shall, within 180  
13 days of the date of the enactment of this section, by regu-  
14 lation establish procedures for the accreditation of third  
15 parties for the purposes of—

16               “(1) reviewing petitions under sections 403(r),  
17 409, and 721(g), an application under section 512,  
18 providing written reviews to the Secretary for the  
19 Secretary’s consideration, and making recommenda-  
20 tions on whether or not such petitions or application  
21 should be approved; and

22               “(2) conducting good manufacturing practice  
23 inspections to determine the conformance of a facil-  
24 ity with regulations promulgated under section 402.

25       “(b) ACCREDITATION.—

1           “(1) PROGRAMS.—The Secretary shall provide  
2 for such accreditation through programs adminis-  
3 tered by government agencies or by other qualified  
4 organizations.

5           “(2) IMPLEMENTATION.—The Secretary may  
6 designate one or more qualified non-government or-  
7 ganizations to implement such programs. Such orga-  
8 nizations shall implement such programs from fees  
9 charged to applicants for accreditation.

10           “(3) QUALIFICATIONS.—An accredited person  
11 shall meet the following requirements:

12           “(A) Such person shall be an independent  
13 organization which is not owned or controlled  
14 by manufacturer, supplier or vendor of food or  
15 animal drugs and which has no organizational,  
16 material, or financial affiliation with such a  
17 manufacturer, supplier, or vendor.

18           “(B) Such person shall be a legally con-  
19 stituted entity permitted to conduct the activi-  
20 ties for which it seeks accreditation.

21           “(C) Such person shall not engage in the  
22 design, manufacture, promotion, or sale of food  
23 or animal drugs.

24           “(D) Such person shall be operated in ac-  
25 cordance with generally accepted professional

1 and ethical business practices and shall agree in  
2 writing that as a minimum it will—

3 “(i) certify that reported information  
4 accurately reflects data reviewed;

5 “(ii) limit work to that for which com-  
6 petence and capacity are available;

7 “(iii) treat information received,  
8 records, reports, and recommendations as  
9 proprietary information; and

10 “(iv) promptly respond and attempt to  
11 resolve complaints regarding its activities  
12 for which it is accredited.”.

13 (b) CONFORMING AMENDMENT.—Section 301 (21  
14 U.S.C. 321) is amended by redesignating the second para-  
15 graph (u) as paragraph (v) and by adding after that para-  
16 graph the following:

17 “(w) in the case of a drug, device, or food—

18 “(A) the submission of a report or rec-  
19 ommendation by a person accredited under section  
20 712 that is false or misleading in any material re-  
21 spect;

22 “(B) the disclosure by a person accredited  
23 under section 712 of confidential commercial infor-  
24 mation or any trade secret without the express writ-

1 ten consent of the person who submitted such infor-  
2 mation or secret to such person; or

3 “(C) the receipt by a person accredited under  
4 section 712 of a bribe in any form or the doing of  
5 any corrupt act by such person associated with a re-  
6 sponsibility delegated to such person under this  
7 Act.”.

8 **SEC. 107. IMPROVING THE DELANEY CLAUSE.**

9 (a) FOOD ADDITIVES.—

10 (1) AMENDMENT.—Section 409(c)(3)(A) (21  
11 U.S.C. 348(c)(3)(A)) is amended by striking all  
12 after “substance” and inserting “that presents a  
13 negligible or de minimus risk”.

14 (2) REGULATIONS.— The Secretary shall, with-  
15 in 180 days of the date of the enactment of this Act,  
16 issue a proposed regulation to establish criteria to  
17 determine a negligible or insignificant risk for pur-  
18 poses of section 409(c)(3)(A) of the Federal Food,  
19 Drug, and Cosmetic Act (21 U.S.C. 348(c)(3)(A)).  
20 Such proposed regulation shall become final unless  
21 the Secretary issues a final regulation before 18  
22 months after such date of enactment.

23 (b) ANIMAL DRUGS.—

24 (1) AMENDMENT.—Section 512(d)(1)(I) (21  
25 U.S.C 360b(d)(1)(I)) is amended by striking every-

1 thing after “if” and inserting “if such drug presents  
2 a negligible or insignificant risk to humans or ani-  
3 mals.”.

4 (2) REGULATIONS.— The Secretary shall, with-  
5 in 180 days of the date of the enactment of this Act,  
6 issue a proposed regulation to establish criteria to  
7 determine a negligible or insignificant risk for pur-  
8 poses of section 512(d)(1)(I) of the Federal Food,  
9 Drug, and Cosmetic Act (21 U.S.C. 360b(d)(1)(I)).  
10 Such proposed regulation shall become final unless  
11 the Secretary issues a final regulation before 18  
12 months after such date of enactment.

13 (c) COLOR ADDITIVE.—

14 (1) AMENDMENT.—Section 721(b)(5)(B) (21  
15 U.S.C 379e(b)(5)(B)) is amended by striking all  
16 after “with respect to the use of a color additive”  
17 and inserting “if such color additive presents a neg-  
18 ligible or insignificant risk to humans or animals.”.

19 (2) REGULATIONS.— The Secretary shall, with-  
20 in 180 days of the date of the enactment of this Act,  
21 issue a proposed regulation to establish criteria to  
22 determine a negligible or insignificant risk for pur-  
23 poses of section 721(b)(5)(B) of the Federal Food,  
24 Drug, and Cosmetic Act (21 U.S.C. 379e(b)(5)(B)).  
25 Such proposed regulation shall become final unless

1 the Secretary issues a final regulation before 18  
2 months after such date of enactment.

3 **SEC. 108. NATIONAL UNIFORMITY.**

4 Chapter VII is amended by adding at the end the  
5 following:

6 “SUBCHAPTER D—NATIONAL UNIFORMITY

7 “SEC. 741. (a)(1) Except as provided in paragraph  
8 (2) or subsections (b) and (c), no State or political subdivi-  
9 sion of a State may, directly or indirectly, establish or con-  
10 tinue in effect under any authority any requirement (in-  
11 cluding a prohibition) for a—

12 “(A) food for human use,

13 “(B) a drug (including a biological product), or

14 “(C) a cosmetic,

15 which is of the type authorized or required under the adul-  
16 teration, misbranding, or new drug provisions of this Act  
17 or any regulation to implement such provisions if such  
18 State or political subdivision requirement is not identical  
19 to a requirement imposed under this Act.

20 “(2) Paragraph (1) does not apply to a State or polit-  
21 ical subdivision requirement relating to the practice of  
22 pharmacy or the dispensing of a drug for human use only  
23 upon prescription of a practitioner licensed by law to ad-  
24 minister such drug.

1       “(b)(1) Except as provided in subsection (c), no State  
2 or political subdivision of a State may, directly or indi-  
3 rectly, establish or continue in effect under any authority  
4 any notification requirement for a food, drug, or cosmetic  
5 that provides—

6           “(A) for disclosure of the constituents, source,  
7 or method of production or processing of the food,  
8 drug, or cosmetic, or

9           “(B) for a warning concerning the safety of the  
10 food, drug, or cosmetic or any component or package  
11 thereof,

12 unless such notification requirement has been prescribed  
13 under the authority of this Act and the State or political  
14 subdivision notification requirement is identical to the no-  
15 tification requirement prescribed under the authority of  
16 this Act.

17       “(2) For purposes of paragraph (1)—

18           “(A) the term ‘warning’ with respect to a food,  
19 drug, or cosmetic means any statement, vignette, or  
20 other representation which indicates, directly or by  
21 implication, that the food, drug, or cosmetic presents  
22 or may present a hazard to human health or safety;  
23 and

24           “(B) the term ‘notification requirement’ in-  
25 cludes any requirement relating to the dissemination



1 of information about a food, drug, or cosmetic in  
2 any manner, such as labels, labeling, posters, public  
3 notices, advertising, or any other means of commu-  
4 nication.

5 “(c) Upon application of a State, the Secretary may  
6 by regulation, after notice and opportunity for written and  
7 oral presentation of views, exempt from subsection (a) or  
8 (b), under such conditions as the Secretary may impose,  
9 a State requirement which—

10 “(1) is justified by compelling and unique local  
11 conditions;

12 “(2) protects an important public interest that  
13 would otherwise be unprotected;

14 “(3) would not cause any food, drug, or cos-  
15 metic to be in violation of any applicable require-  
16 ment or prohibition under Federal law; and

17 “(4) would not unduly burden interstate com-  
18 merce.”.

19 **SEC. 109. HARMONIZATION.**

20 Section 803 (21 U.S.C. 383) is amended by adding  
21 at the end the following:

22 “(c)(1) The Secretary shall regularly and continu-  
23 ously participate in meetings with other countries to dis-  
24 cuss methods and approaches to reduce the burden of reg-  
25 ulation, harmonize regulatory requirements, and seek ap-

1 appropriate reciprocal arrangements. The Secretary shall,  
2 within 180 days of the date of enactment of this sub-  
3 section, make public a plan that establishes a framework  
4 for achieving mutual recognition of good manufacturing  
5 practices.

6 “(2) The Secretary shall report to the Committee on  
7 Commerce of the House of Representatives and the Com-  
8 mittee on Labor and Human Resources of the Senate at  
9 least 60 days before executing any bilateral or multilateral  
10 agreement under paragraph (1).”.

11 **SEC. 110. INFORMAL AGENCY STATEMENTS.**

12 Section 701 (21 U.S.C. 371) is amended by adding  
13 at the end the following:

14 “(h)(1) The Secretary shall not rely upon informal  
15 agency statements, including guidance documents, policy  
16 statements, points to consider documents, or any other  
17 statements that have not been promulgated in accordance  
18 with the rulemaking requirements of chapter V of title 5,  
19 United States Code, to require any action be taken to sat-  
20 isfy a requirement of this Act.

21 “(2) The Secretary shall publish notice in the Federal  
22 Register of the availability to the public of each type of  
23 statement identified in paragraph (1). Additionally, the  
24 Secretary shall undertake to make available all such state-  
25 ments by electronic or other similar means.”.

1 **SEC. 111. COLORED MARGARINE.**

2 (a) SECTION 301(m).—Paragraph (m) of section 301  
3 (21 U.S.C. 321) is repealed.

4 (b) SECTION 407.—Section 407 (21 U.S.C. 347) is  
5 repealed.

6 (c) ACT OF MARCH 16, 1950.—Sections 3(a) and 6  
7 of the Act of March 16, 1950 (21 U.S.C. 347a, 347b)  
8 are repealed.

9 (d) FEDERAL TRADE COMMISSION ACT.—Section 15  
10 of the Federal Trade Commission Act (15 U.S.C. 55) is  
11 amended—

12 (1) in subsection (a), by striking “(a)(1)” and  
13 inserting “(a)” and by striking paragraph (2); and

14 (2) by striking subsection (f).

15 **TITLE II—ANIMAL DRUGS**

16 **SEC. 201. EVIDENCE OF EFFECTIVENESS FOR ANIMAL**  
17 **DRUGS.**

18 (a) ORIGINAL APPLICATIONS.—Section 512(d) (21  
19 U.S.C. 360b(d)) is amended by striking paragraph (3) and  
20 by adding at the end the following:

21 “(4)(A) As used in this subsection and subsections  
22 (c)(2)(F)(iii) and (e)(1)(C), the term ‘substantial evi-  
23 dence’ means evidence from 1 or more scientifically sound  
24 studies, including as appropriate in vitro studies, studies  
25 in laboratory animals (including a target species),  
26 bioequivalence studies, and any studies voluntarily under-

1 taken by or for the applicant, that taken together provide  
2 reasonable assurance that the drug will have the claimed  
3 or intended effect of the drug.

4 “(B) For purposes of subparagraph (A), a study shall  
5 be considered to be scientifically sound if the study is de-  
6 signed and conducted in a manner that is consistent with  
7 generally recognized scientific procedures and principles.”.

8 (b) SUPPLEMENTAL APPLICATIONS.—Section  
9 512(e)(2)(F)(iii) (21 U.S.C. 360b(e)(2)(F)(iii)) is amend-  
10 ed—

11 (1) by striking “reports of new clinical or field  
12 investigations (other than bioequivalence or residue  
13 studies) and” and inserting “substantial evidence (as  
14 defined in subsection (d)(4)) of the effectiveness of  
15 the drug involved, any studies of animal safety, or”;  
16 and

17 (2) by striking “essential to” and inserting “,  
18 required for”.

19 (c) MINOR SPECIES AND USES.—Section 512(d)(1)  
20 (21 U.S.C. 360b(d)(1)) is amended by adding at the end  
21 the following new sentence: “Subparagraph (E) shall not  
22 apply to a claim for use of the drug described in subpara-  
23 graph (E) in a minor species, or for a minor use of the  
24 drug, as the terms ‘minor species’ and ‘minor use’ are de-  
25 fined in regulations issued by the Secretary, if there is

1 an application filed under subsection (b) for the drug, and  
2 the application is approved, prior to the submission of the  
3 claim.”.

4 (d) COMBINATION DRUGS.—Section 512(d) (21  
5 U.S.C. 360b(d)) is amended by inserting before paragraph  
6 (4) (as added by subsection (a)) the following new para-  
7 graph:

8 “(3) In a case in which a new animal drug contains  
9 more than 1 active ingredient, or the labeling of the drug  
10 prescribes, recommends, or suggests use of the drug in  
11 combination with another animal drug, and the active in-  
12 gredients or drugs in the combination have been sepa-  
13 rately approved for particular uses and species prior to  
14 the approval of the application for the same uses and spe-  
15 cies in combination (or, in the absence of such approvals,  
16 after evaluating the safety and efficacy of the combination  
17 itself), the Secretary may only consider with respect to the  
18 combination whether any of the active ingredients or any  
19 of the drugs in the combination, respectively, at the long-  
20 est withdrawal time of any of the active ingredients or  
21 drugs in the combination, respectively, is above its safe  
22 concentration, i.e. exceeds its established tolerance (as  
23 measured by its marker residue), or interferes with the  
24 methods of analysis for another of the active ingredients  
25 or drugs in the combination, respectively.”.

1 (e) WITHDRAWAL OF APPROVAL.—Section  
2 512(e)(1)(C) (21 U.S.C. 360b(e)(1)(C)) is amended by in-  
3 serting after “substantial evidence” the following: “(as de-  
4 fined in subsection (d)(4))”.

5 (f) IMPLEMENTATION.—

6 (1) IN GENERAL.—Not later than 6 months  
7 after the date of enactment of this Act, the Sec-  
8 retary shall issue proposed regulations implementing  
9 the amendments made by this section. Not later  
10 than 18 months after the date of enactment of this  
11 Act, the Secretary shall issue final regulations imple-  
12 menting the amendments.

13 (2) CONTENTS.—In issuing regulations imple-  
14 menting the amendments made by this section, and  
15 in taking an action to review an application for ap-  
16 proval of a new animal drug under section 512 of  
17 the Federal Food, Drug, and Cosmetic Act (21  
18 U.S.C. 360b), or a request for an investigational ex-  
19 emption for a new animal drug under subsection (j)  
20 of such section, that is pending or has been submit-  
21 ted prior to the effective date of the regulations, the  
22 Secretary shall—

23 (A) further define the term “substantial  
24 evidence”, as defined in subsection (d)(4) of  
25 such section, in a manner that encourages the

1 submission of applications for production drugs  
2 that conserve food resources, of applications for  
3 veterinary prescription drugs whose use is de-  
4 signed to rely on the experience and training of  
5 practitioners in establishing effective doses for  
6 such drugs, and of supplemental applications,  
7 including applications seeking approval for uses  
8 of animal drugs in minor species, for minor  
9 uses of such drugs, and for permitted unlabeled  
10 uses of such drugs;

11 (B) take into account the proposals con-  
12 tained in the citizen petition (FDA Docket No.  
13 91P-0434/CP) jointly submitted by the Amer-  
14 ican Veterinary Medical Association and the  
15 Animal Health Institute, dated October 21,  
16 1991;

17 (C)(i) provide for the opportunity for a  
18 conference prior to the submission of an appli-  
19 cation for approval of a new animal drug under  
20 such section, and prior to the submission of a  
21 request for an investigational exemption under  
22 subsection (j) of such section, to make a deci-  
23 sion establishing a submission or an investiga-  
24 tional requirement (which decision shall bind  
25 the Secretary and the applicant or requester

1 unless the Secretary by order determines that a  
2 documented scientific requirement essential to  
3 the determination of safety or effectiveness of  
4 the animal drug involved has appeared after the  
5 conference); and

6 (ii) not later than 10 days after each such  
7 conference, by written order, provide a scientific  
8 justification specific to the animal drug and in-  
9 tended uses under consideration for requiring  
10 studies of types other than the types of studies  
11 specified in subsection (d)(4) of such section, as  
12 being essential to provide substantial evidence  
13 of effectiveness for the intended uses of the  
14 drug.

15 **SEC. 202. TIMEFRAME FOR APPROVAL FOR ANIMAL DRUGS.**

16 The first sentence of section 512(c)(1) (21 U.S.C.  
17 360b(c)(1)) is amended by striking “one hundred and  
18 eighty” and inserting “90”.

19 **SEC. 203. DISPUTE RESOLUTION.**

20 Section 512(c)(1) (21 U.S.C. 360b(c)(1)) is  
21 amended—

22 (1) in the first sentence—

23 (A) by redesignating subparagraphs (A)  
24 and (B) as clauses (i) and (ii), respectively; and

25 (B) by inserting “(A)” after “(1)”;



1           (2) in the second sentence, by striking “If” and  
2           inserting the following:

3           “(C) If”; and

4           (3) by inserting after subparagraph (A) (as des-  
5           ignated by paragraph (1)(B)) the following new sub-  
6           paragraph:

7           “(B)(i) At any time prior to the issuance of the notice  
8           under subparagraph (A)(ii), the applicant may, in writing,  
9           notify the Secretary that an impasse exists in the review  
10          of the application with respect to a specifically identified  
11          issue that is preventing the issuance of an order under  
12          subparagraph (A)(i).

13          “(ii) On receipt of the notification from the applicant,  
14          the Secretary shall refer the disputed issue—

15                 “(I) to an existing (as of the date of the notifi-  
16                 cation) scientific advisory panel having expertise re-  
17                 lated to the issue;

18                 “(II) to a special Government employee, as de-  
19                 fined in section 202(a) of title 18, United States  
20                 Code, or to a nongovernmental person qualified to  
21                 mediate or arbitrate the substance of such impasse  
22                 who is acceptable to the Secretary and the applicant.

23          “(iii) The applicant and representatives of the Sec-  
24          retary may consult with the committee, special Govern-  
25          ment employee, or nongovernmental person on the matter

1 referred. The committee, special Governmental employee,  
2 or nongovernmental person shall submit to the Secretary  
3 and the applicant a report containing recommendations  
4 (including a statement of reasons for the recommenda-  
5 tions) regarding the matter not later than 60 days after  
6 the date of the referral, or not later than 90 days after  
7 the date of the referral if the committee, special Govern-  
8 mental employee, or nongovernmental person considers  
9 the additional 30 days to be necessary. Not later than 30  
10 days after the date of receiving the report, the Secretary  
11 shall, in writing, confirm or modify the recommendations  
12 received, providing reasons and reference to data before  
13 the committee, special Governmental employee, or non-  
14 governmental person for any modification.

15 “(iv) The Federal Advisory Committee Act shall not  
16 apply to any scientific advisory panel acting under this  
17 subparagraph.”.

18 **SEC. 204. LIMITATION ON RESIDUES.**

19 Section 512(d)(1)(F) (21 U.S.C. 360b(d)(1)(F)) is  
20 amended to read as follows:

21 “(F) on the basis of information submitted to  
22 the Secretary as part of the application or any other  
23 information before the Secretary with respect to  
24 such drug, any use prescribed, recommended, or  
25 suggested in labeling proposed for such drug will re-

1       sult in a residue of such drug in excess of a toler-  
2       ance found by the Secretary to be safe for such  
3       drug;”.

4       **SEC. 205. VETERINARY FEED DIRECTIVES.**

5       (a) Section 503(f)(1)(A) (21 U.S.C. 353(f)(1)(A)) is  
6       amended by inserting after “other than man” the follow-  
7       ing: “, other than a veterinary feed directive drug intended  
8       for use in animal feed or an animal feed bearing or con-  
9       taining a veterinary feed directive drug,”.

10       (b) Chapter V is amended by inserting after section  
11       503 the following new section:

12               “VETERINARY FEED DIRECTIVE DRUGS  
13       “SEC. 504. (a)(1) A drug intended for use in or on  
14       animal feed which is limited by an approved application  
15       filed pursuant to section 512(b) to use under the profes-  
16       sional supervision of a licensed veterinarian is a veterinary  
17       feed directive drug. Any animal feed bearing or containing  
18       a veterinary feed directive drug shall be fed to animals  
19       only by or upon the lawful veterinary feed directive issued  
20       by a licensed veterinarian in the course of the veterinar-  
21       ian’s professional practice. When labeled, distributed,  
22       held, and used in accordance with this section, a veteri-  
23       nary feed directive drug and any animal feed bearing or  
24       containing a veterinary feed directive drug shall be exempt  
25       from section 502(f).

26       “(2) A veterinary feed directive is lawful if it—

1           “(A) contains such information as the Secretary  
2           may by general regulation or by order require; and

3           “(B) is in compliance with the conditions and  
4           indications for use of the drug set forth in the notice  
5           published pursuant to section 512(i).

6           “(3)(A) Any persons involved in the distribution or  
7           use of animal feed bearing or containing a veterinary feed  
8           directive drug and the licensed veterinarian issuing the  
9           veterinary feed directive shall maintain a copy of the vet-  
10          erinary feed directive applicable to each such feed, except  
11          in the case of a person distributing such feed to another  
12          person for further distribution, such person distributing  
13          the feed shall maintain a written acknowledgement from  
14          the person to whom the feed is shipped stating that that  
15          person shall not ship or move such feed to an animal pro-  
16          duction facility without a veterinary feed directive or ship  
17          such feed to another person for further distribution unless  
18          that person has provided the same written acknowlege-  
19          ment to its immediate supplier.

20          “(B) Every person required under subparagraph (A)  
21          to maintain records, and every person in charge or custody  
22          thereof, shall, upon request of an officer or employee des-  
23          ignated by the Secretary, permit such officer or employee  
24          at all reasonable times to have access to and copy and  
25          verify such records.

1       “(C) Any person who distributes animal feed bearing  
2 or containing a veterinary feed directive drug shall upon  
3 first engaging in such distribution notify the Secretary of  
4 that person’s name and place of business. The failure to  
5 provide such notification shall be deemed to be an act  
6 which results in the drug being misbranded.

7       “(b) A veterinary feed directive drug and any feed  
8 bearing or containing a veterinary feed directive drug shall  
9 be deemed to be misbranded if their labeling fails to bear  
10 such cautionary statement and such other information as  
11 the Secretary may by general regulation or by order pre-  
12 scribe, or their advertising fails to conform to the condi-  
13 tions and indications for use published pursuant to section  
14 512(i) or fails to contain the general cautionary statement  
15 prescribed by the Secretary.

16       “(c) Neither a drug subject to this section, nor ani-  
17 mal feed bearing or containing such a drug, shall be  
18 deemed to be a prescription article under any Federal or  
19 State law.”.

20       (c) Section 512 (21 U.S.C. 360b) is amended—

21               (1) in subsection (i), by inserting after “includ-  
22 ing special labeling requirements” the following:  
23               “and any requirement that an animal feed bearing  
24               or containing the new animal drug be limited to use

1 under the professional supervision of a licensed veter-  
2 inarian”;

3 (2) in subsection (a)(2)(C), by inserting after  
4 “its labeling,” the following: “its distribution, its  
5 holding,”; and

6 (3) in subsection (m)(4)(B)(i)—

7 (A) by inserting after “paragraph (5)(A)”  
8 the following: “or under section 504(a)(3)(A)”;  
9 and

10 (B) by inserting after “subparagraph (B)  
11 of such paragraph” the following: “or section  
12 504(a)(3)(B)”.

13 (d) Section 301(e) (21 U.S.C. 331(e)) is amended—

14 (1) by inserting after “by section 412” the fol-  
15 lowing: “, 504,”; and

16 (2) by inserting after “under section 412,” the  
17 following: “504,”.

○