104TH CONGRESS 2D SESSION

H. R. 3716

To implement the Project for American Renewal, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 25, 1996

Mr. Kasich introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Agriculture, Banking and Financial Services, Commerce, Economic and Educational Opportunities, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To implement the Project for American Renewal, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Project for American Renewal Act".
- 6 (b) Table of Contents.—

Sec. 1. Short title; table of contents.

TITLE I—EFFECTIVE COMPASSION

Subtitle A—Charity Tax Credit

PART I—CHARITY TAX CREDIT

Sec. 101. Credit for charitable contributions to certain private charities providing assistance to the poor.

Part II—Budget Offsets

SUBPART A—TAX OFFSETS

- Sec. 111. Repeal of earned income credit for individuals without children.
- Sec. 112. Legislation to eliminate corporate tax subsidies.

SUBPART B—FOOD STAMP PROGRAM

Sec. 121. Alternative authorizations of appropriations.

SUBPART C—REDUCTIONS UNDER SOCIAL SECURITY ACT

- Sec. 131. Reduction of amounts paid to States under part A of title IV of the Social Security Act.
- Sec. 132. Repeal of block grants to States for social services.

SUBPART D—HOUSING AND COMMUNITY DEVELOPMENT PROGRAMS

- Sec. 141. Reduction of community development block grant amounts.
- Sec. 142. Repeal of home program.

Subtitle B—Other Provisions

- Sec. 151. Credit for charitable contributions to individuals providing home care to certain individuals in need.
- Sec. 152. Medical volunteer tort claim immunity.
- Sec. 153. Community partnership grant program.

TITLE II—COMMUNITY EMPOWERMENT

Subtitle A—Education

- Sec. 201. Short title.
- Sec. 202. Purpose.
- Sec. 203. Definitions.
- Sec. 204. Authorization of appropriations.
- Sec. 205. Program authorized.
- Sec. 206. Authorized projects; priority.
- Sec. 207. Applications.
- Sec. 208. Education certificates.
- Sec. 209. Effect on other programs; use of school lunch data; construction provisions.
- Sec. 210. Parental notification.
- Sec. 210A. Evaluation.
- Sec. 210B. Reports.

Subtitle B—Restitution and Responsibility

Sec. 211. Restitution and responsibility grant program.

Subtitle C—Independence

- Sec. 221. Findings.
- Sec. 222. Individual development account demonstration projects.
- Sec. 223. Individual development accounts.
- Sec. 224. Funds in individual development accounts of demonstration project participants disregarded for purposes of all means-tested Federal programs.

Subtitle D—Housing

PART I—URBAN HOMESTEADS

Sec. 231. Urban homestead provisions.

PART II—MATERNITY SHELTER

Sec. 232. Findings.

SUBPART A-MATERNAL HEALTH CERTIFICATES PROGRAM

Sec. 233. Maternal health certificates for eligible pregnant women.

SUBPART B—MATERNITY HOME DEMONSTRATIONS

- Sec. 236. Purposes.
- Sec. 237. Establishment of demonstration program.

SUBPART C—REHABILITATION GRANTS FOR MATERNITY HOUSING AND SERVICES FACILITIES

- Sec. 241. Establishment of grant program.
- Sec. 242. Authority and applications.
- Sec. 243. Grant limitations.
- Sec. 244. Reports.
- Sec. 245. Definitions.
- Sec. 246. Authorization of appropriations.

SUBPART D—MISCELLANEOUS PROVISIONS

- Sec. 248. Evaluations and reports.
- Sec. 249. Prohibition on abortion.

TITLE III—OTHER AMERICAN RENEWAL INCENTIVES

Subtitle A—Housing

- Sec. 301. Public housing for intact families.
- Sec. 302. Effective date.

Subtitle B—Responsible Parenting

- Sec. 311. Amendments to the Social Security Act.
- Sec. 312. Integration of family planning and maternal and child health services.
- Sec. 313. Abstinence services.
- Sec. 314. Use of funds.
- Sec. 315. Application for block grant funds.
- Sec. 316. Reports and audits.

4 Sec. 317. Evaluation. Sec. 318. Repeal of certain programs. Sec. 319. Effective date. Subtitle C—Character Development Sec. 321. Purposes. Sec. 322. Definitions. Sec. 323. Mentoring programs. Sec. 324. Implementation and evaluation grants. Sec. 325. Authorized activities. Sec. 326. Regulations and guidelines. Sec. 327. Applications. Sec. 328. Evaluation. Sec. 329. Reports. Sec. 330. Authorization of appropriations. Subtitle D—Family Reconciliation Sec. 331. Set-aside for States with approved family reconciliation plans. Sec. 332. Use of funds under Legal Services Corporation Act. Subtitle E—Mentor Schools Sec. 341. Mentor schools. Subtitle F—Role Models Academy Sec. 351. Purpose; definitions. Sec. 352. Objectives. Sec. 353. Academy established. Sec. 354. Authorization. Subtitle G—Kinship Care Sec. 361. Kinship care demonstration. Sec. 362. Procedures to place children with relatives. Sec. 363. Authorization of appropriations. TITLE I—EFFECTIVE COMPASSION **Subtitle A—Charity Tax Credit** 3 PART I—CHARITY TAX CREDIT 4 SEC. 101. CREDIT FOR CHARITABLE CONTRIBUTIONS TO 5 6 CERTAIN PRIVATE CHARITIES PROVIDING 7 ASSISTANCE TO THE POOR.

(a) IN GENERAL.—Subpart A of part IV of sub-

chapter A of chapter 1 of the Internal Revenue Code of

•HR 3716 IH

1

1	1986 (relating to nonrefundable personal credits) is
2	amended by inserting after section 25 the following new
3	section:
4	"SEC. 25A. CREDIT FOR CERTAIN CHARITABLE CONTRIBU-
5	TIONS.
6	"(a) Allowance of Credit.—In the case of an in-
7	dividual, there shall be allowed as a credit against the tax
8	imposed by this chapter for the taxable year an amount
9	equal to the sum of—
10	"(1) 100 percent of the qualified charitable con-
11	tributions which are paid by the taxpayer during the
12	taxable year to the extent such contributions do not
13	exceed \$100, plus
14	"(2) 90 percent of such contributions in excess
15	of \$100 but not in excess of the maximum dollar
16	amount.
17	In the case of a joint return, this subsection shall be ap-
18	plied by substituting '\$200' for '\$100' each place it ap-
19	pears.
20	"(b) MAXIMUM DOLLAR AMOUNT.—For purposes of
21	this section—
22	"(1) In General.—The maximum dollar
23	amount shall be determined in accordance with the
24	following table:
	"In the case of taxable years The maximum dollar amount is: beginning in: 1997

	"In the case of taxable years The maximum dollar amount is: beginning in: 1998
	1999
	2000
	2001 and thereafter
1	"(2) Joint returns.—In the case of a joint
2	return, the maximum dollar amount shall be twice
3	the amount determined under paragraph (1).
4	"(c) Qualified Charitable Contribution.—For
5	purposes of this section, the term 'qualified charitable con-
6	tribution' means any charitable contribution (as defined
7	in section 170(c)) made in cash to a qualified charity.
8	"(d) Qualified Charity.—For purposes of this sec-
9	tion—
10	"(1) IN GENERAL.—The term 'qualified charity'
11	means any organization—
12	"(A) which is described in section
13	501(c)(3) and exempt from tax under section
14	501(a), and
15	"(B) which is certified by the Secretary as
16	meeting the requirements of paragraphs (3)
17	and (4).
18	The Secretary shall certify an organization under
19	subparagraph (B) only upon request of the organiza-
20	tion. An organization may not request such certifi-
21	cation unless the organization has been in existence
22	for at least one year.

1	"(2) Collection organizations.—Such term
2	also includes an organization described in section
3	501(c)(3) and exempt from tax under section 501(a)
4	which—
5	"(A) solicits and collects gifts and grants
6	which, by agreement, are distributed to quali-
7	fied charities described in paragraph (1),
8	"(B) distributes at least 90 percent of the
9	contributions described in subsection (a) col-
10	lected under subparagraph (A) to qualified
11	charities described in paragraph (1), and
12	"(C) meets the requirements of paragraph
13	(6).
14	"(3) Charity must primarily assist poor
15	INDIVIDUALS.—
16	"(A) In general.—An organization meets
17	the requirements of this paragraph only if the
18	Secretary reasonably expects that the predomi-
19	nant activity of such organization will be the
20	provision of direct services within the United
21	States to individuals and families whose annual
22	incomes generally do not exceed 185 percent of
23	the official poverty line (as defined by the Of-
24	fice of Management and Budget) in order to

1	prevent or alleviate poverty among such individ-
2	uals and families.
3	"(B) No recordkeeping in certain
4	cases.—An organization shall not be required
5	to establish or maintain records with respect to
6	the incomes of individuals and families for pur-
7	poses of subparagraph (A) if such individuals or
8	families are members of groups which are gen-
9	erally recognized as including substantially only
10	individuals and families described in subpara-
11	graph (A).
12	"(C) FOOD AID AND HOMELESS SHEL-
13	TERS.—Except as otherwise provided in regula-
14	tions, for purposes of subparagraph (A), serv-
15	ices to individuals in the form of—
16	"(i) donations of food or meals, or
17	"(ii) temporary shelter to homeless in-
18	dividuals,
19	shall be treated as provided to individuals de-
20	scribed in subparagraph (A) if the location and
21	operation of such services are such that the
22	service provider may reasonably conclude that
23	the beneficiaries of such services are predomi-
24	nantly individuals described in subparagraph
25	(A).

1	"(4) Minimum expense requirement.—
2	"(A) In general.—An organization meets
3	the requirements of this paragraph only if the
4	Secretary reasonably expects that the annual
5	poverty program expenses of such organization
6	will not be less than 75 percent of the annual
7	aggregate expenses of such organization.
8	"(B) Poverty program expense.—For
9	purposes of subparagraph (A)—
10	"(i) In general.—The term 'poverty
11	program expense' means any expense in
12	providing program services referred to in
13	paragraph (3).
14	"(ii) Exceptions.—Such term shall
15	not include—
16	"(I) any management or general
17	expense,
18	"(II) any expense for the purpose
19	of influencing legislation (as defined
20	in section 4911(d)),
21	"(III) any expense for the pur-
22	pose of fundraising,
23	"(IV) any expense for a legal
24	service provided on behalf of any indi-

1	vidual referred to in paragraph (3),
2	and
3	"(V) any expense which consists
4	of a payment to an affiliate of the or-
5	ganization.
6	"(5) Election to treat poverty programs
7	AS SEPARATE ORGANIZATION.—
8	"(A) In general.—An organization may
9	elect to treat one or more programs operated by
10	it as a separate organization for purposes of
11	this section.
12	"(B) Effect of election.—If an orga-
13	nization elects the application of this para-
14	graph, the organization shall, in accordance
15	with regulations—
16	"(i) maintain separate accounting for
17	revenues and expenses of programs with
18	respect to which the election was made,
19	"(ii) ensure that contributions to
20	which this section applies be used only for
21	such programs, and
22	"(iii) provide for the proportional allo-
23	cation of management, general, and fund-
24	raising expenses to such programs to the
25	extent not allocable to a specific program.

1	"(C) Reporting requirements.—
2	"(i) Organizations not otherwise
3	REQUIRED TO FILE.—An organization not
4	otherwise required to file any return under
5	section 6033 shall be required to file such
6	a return with respect to any poverty pro-
7	gram treated as a separate organization
8	under this paragraph.
9	"(ii) Organizations required to
10	FILE.—An organization otherwise required
11	to file a return under section 6033—
12	"(I) shall file a separate return
13	with respect to any poverty program
14	treated as a separate organization
15	under this section, and
16	"(II) shall include on its own re-
17	turn the percentages equivalent to
18	those required of qualified charities
19	under the last sentence of section
20	6033(b) and determined with respect
21	to such organization (without regard
22	to the expenses of any poverty pro-
23	gram under subclause (I)).

1	"(6) Additional requirements for solici-
2	TATION ORGANIZATIONS.—The requirements of this
3	paragraph are met if the organization—
4	"(A) maintains separate accounting for
5	revenues and expenses, and
6	"(B) makes available to the public its ad-
7	ministrative and fundraising costs and informa-
8	tion as to the organizations receiving funds
9	from it and the amount of such funds.
10	"(e) Substantiation Requirement for Con-
11	TRIBUTIONS IN EXCESS OF \$250.—No credit shall be al-
12	lowed under subsection (a) for any contribution of \$250
13	or more unless the taxpayer substantiates the contribution
14	by a contemporaneous written acknowledgement by the
15	qualified charity that meet the requirements of section
16	170(f)(8)(B). The rules of subparagraphs (C), (D), and
17	(E) of section 170(f)(8) shall apply for purposes of this
18	subsection.
19	"(f) Time When Contributions Deemed
20	MADE.—For purposes of this section, at the election of
21	the taxpayer, a contribution which is made not later than
22	the time prescribed by law for filing the return of tax for
23	the taxable year (not including extensions thereof) shall
24	he treated as made on the last day of such taxable year

1	"(g) Coordination With Deduction for Chari-
2	TABLE CONTRIBUTIONS.—
3	"(1) Credit in Lieu of Deduction.—The
4	credit provided by subsection (a) for any qualified
5	charitable contribution shall be in lieu of any deduc-
6	tion otherwise allowable under this chapter for such
7	contribution.
8	"(2) Election to have section not
9	APPLY.—A taxpayer may elect for any taxable year
10	to have this section not apply."
11	(b) Returns.—
12	(1) Qualified charities required to pro-
13	VIDE COPIES OF ANNUAL RETURN.—Subsection (e)
14	of section 6104 of such Code (relating to public in-
15	spection of certain annual returns and applications
16	for exemption) is amended by adding at the end the
17	following new paragraph:
18	"(3) Qualified charities required to pro-
19	VIDE COPIES OF ANNUAL RETURN.—
20	"(A) In general.—Every qualified char-
21	ity (as defined in section 25A(d)) shall, upon
22	request of an individual made at an office
23	where such organization's annual return filed
24	under section 6033 is required under paragraph
25	(1) to be available for inspection, provide a copy

- of such return to such individual without charge
 than a reasonable fee for any reproduction and mailing costs. If the request is made
 in person, such copies shall be provided immediately and, if made other than in person, shall
 be provided within 30 days.
- 7 "(B) PERIOD OF AVAILABILITY.—Subpara-8 graph (A) shall apply only during the 3-year pe-9 riod beginning on the filing date (as defined in 10 paragraph (1)(D)) of the return requested."
- 11 (2) ADDITIONAL INFORMATION.—Section 12 6033(b) of such Code is amended by adding at the 13 end the following new flush sentence:
- 14 "Each qualified charity (as defined in section 25A(d)) to
- 15 which this subsection otherwise applies shall also furnish
- 16 each of the percentages determined by dividing the follow-
- 17 ing categories of the organization's expenses for the year
- 18 by its total expenses for the year: program services; man-
- 19 agement and general; fundraising; and payments to affili-
- 20 ates and shall also furnish the category or categories (in-
- 21 cluding food, shelter, education, substance abuse, job
- 22 training, or otherwise) of services which constitute its pre-
- 23 dominant activities."
- 24 (c) Clerical Amendment.—The table of sections
- 25 for subpart A of part IV of subchapter A of chapter 1

1	of such Code is amended by inserting after the item relat-
2	ing to section 25 the following new item:
	"Sec. 25A. Credit for certain charitable contributions."
3	(d) Effective Date.—The amendments made by
4	this section shall take effect as provided in section 112
5	(relating to offsetting legislation to eliminate corporate \tan
6	subsidies).
7	(e) Study and Report.—
8	(1) Study.—The Comptroller General of the
9	United States shall conduct a study of the effects of
10	the credit under section 25A of the Internal Revenue
11	Code of 1986, including—
12	(A) the types of organizations which re-
13	ceive contributions during the first year to
14	which the credit applies, and
15	(B) the types of services provided to the
16	poor by such organizations.
17	(2) Report.—The Comptroller General shall
18	report to the Congress the results of such study, in-
19	cluding—
20	(A) the geographical distribution of fund-
21	ing from charity tax credit contributions, and
22	an analysis of Internal Revenue Service form
23	990s of qualified charities to determine if the
24	broad categories of services provided to the poor
25	(including food, shelter, education, substance

1	abuse, job training, or otherwise) match the
2	services that would otherwise be provided by
3	Federal welfare program funds without the en-
4	actment of the reductions in the programs
5	called for by this legislation, and
6	(B) any recommendations for legislative
7	changes.
8	PART II—BUDGET OFFSETS
9	Subpart A—Tax Offsets
10	SEC. 111. REPEAL OF EARNED INCOME CREDIT FOR INDI-
11	VIDUALS WITHOUT CHILDREN.
12	(a) In General.—Subparagraph (A) of section
13	32(c)(1) of the Internal Revenue Code of 1986 (defining
14	eligible individual) is amended to read as follows:
15	"(A) IN GENERAL.—The term 'eligible in-
16	dividual' means any individual who has a quali-
17	fying child for the taxable year.".
18	(b) Conforming Amendments.—Each of the tables
19	contained in paragraphs (1) and (2) of section 32(b) of
20	such Code are amended by striking the items relating to
21	no qualifying children.
22	(c) Effective Date.—The amendments made by
23	this section shall apply to taxable years beginning after
24	December 31, 1999.

1	SEC. 112. LEGISLATION TO ELIMINATE CORPORATE TAX
2	SUBSIDIES.
3	(a) Legislation to Eliminate Corporate Tax
4	Subsidies.—
5	(1) In general.—Within 30 days after the
6	date of the enactment of this Act, the House Com-
7	mittee on Ways and Means and the Senate Commit-
8	tee on Finance shall each report changes in laws
9	within its jurisdiction reducing corporate tax sub-
10	sidies sufficient to raise revenues by not less than
11	\$700,000,000 in calendar year 1997,
12	\$3,000,000,000 in calendar year 1998,
13	\$3,000,000,000 in calendar year 1999,
14	\$3,500,000,000 in calendar year 2000, and
15	\$4,500,000,000 in calendar year 2001.
16	(2) Additional amounts.—Amounts referred
17	to in subsection (a) shall be in addition to amounts
18	to be reconciled to carry out sections 201 and 202
19	of House Concurrent Resolution 178 (104th Con-
20	gress).
21	(b) Effective Date.—
22	(1) IN GENERAL.—The amendments made by
23	section 101 shall apply to contributions made on or
24	after January 1 of the first calendar year following
25	the calendar year in which the Director of the Office

1	of Management and Budget (hereinafter in this sub-
2	section referred to as the "Director") submits—
3	(A) the report required by section 252(d)
4	of the Balanced Budget and Emergency Deficit
5	Control Act of 1985 for the legislation reported
6	pursuant to subsection $(a)(1)$; and
7	(B) at the same time a certification that,
8	based upon the estimates set forth in that re-
9	port of the increase in receipts resulting from
10	that legislation, such increase is not less than
11	the increase specified in subsection $(a)(1)$ for
12	each of calendar years 1997 through 2001.
13	(2) Authorization.—The Director is author-
14	ized and directed to carry out his duties under para-
15	graph (1)(B).
16	Subpart B—Food Stamp Program
17	SEC. 121. ALTERNATIVE AUTHORIZATIONS OF APPROPRIA
18	TIONS.
19	(a) Authorization of Appropriations for Cur-
20	RENT PROGRAM.—If section 403 of the Social Security
21	Act (42 U.S.C. 603) is not replaced as a result of a statute
22	enacted before October 1, 1998, then the first sentence
23	of section 18(a)(1) of the Food Stamp Act of 1977 (7
24	U.S.C. 2027(a)(1)) is amended by striking "1997." and
25	inserting "1998, \$29,642,000,000 for fiscal year 1999,

- 1 \$30,176,000,000 for fiscal year 2000, and
- 2 \$30,697,000,000 for fiscal year 2001.".
- 3 (b) Authorization of Appropriations for Pro-
- 4 GRAM AS AMENDED BY RECONCILIATION ACT.—If section
- 5 403 of the Social Security Act (42 U.S.C. 603) is replaced
- 6 as a result of a statute enacted before October 1, 1998,
- 7 then the first sentence of section 18(a)(1) of the Food
- 8 Stamp Act of 1977 (7 U.S.C. 2027(a)(1)) is amended by
- 9 striking "1997." and inserting "1998, \$25,647,000,000
- 10 for fiscal year 1999, \$26,008,000,000 for fiscal year 2000,
- 11 and \$26,193,000,000 for fiscal year 2001.".
- 12 Subpart C—Reductions Under Social Security Act
- 13 SEC. 131. REDUCTION OF AMOUNTS PAID TO STATES
- 14 UNDER PART A OF TITLE IV OF THE SOCIAL
- 15 SECURITY ACT.
- 16 (a) In General.—Notwithstanding any other provi-
- 17 sion of law, the Secretary of Health and Human Services
- 18 shall reduce the amount otherwise payable to each State
- 19 under the selected payment provisions of part A of title
- 20 IV of the Social Security Act, for each quarter in calendar
- 21 year 1999, 2000, and 2001, by such equal percentage for
- 22 the calendar quarter as may be necessary to ensure that
- 23 the total amount of such reductions for the calendar year
- 24 equals the applicable percentage for the calendar year of
- 25 the total of such otherwise payable amounts.

1	(b) DEFINITIONS.—As used in subsection (a):
2	(1) APPLICABLE PERCENTAGE.—The term "ap-
3	plicable percentage" means—
4	(A) for calendar year 1999,
5	\$1,950,000,000 divided by the total amount
6	which, in the absence of this section, would be
7	paid under the selected payment provisions re-
8	ferred to in subsection (a) for the calendar
9	year;
10	(B) for calendar year 2000,
11	\$2,300,000,000 divided by the total amount
12	which, in the absence of this section, would be
13	paid under the selected payment provisions for
14	calendar year 2000; or
15	(C) for calendar year 2001,
16	\$3,150,000,000 divided by the total amount
17	which, in the absence of this section, would be
18	paid under the selected payment provisions for
19	calendar year 2001.
20	(2) Selected payment provisions of part
21	A OF TITLE IV OF THE SOCIAL SECURITY ACT.—The
22	term "selected payment provisions of part A of title
23	IV of the Social Security Act" means section 403 of
24	the Social Security Act or, if such section is replaced

1	after June 24, 1996, section 403(a)(1) of the Social
2	Security Act.
3	(3) STATE.—The term "State" has the mean-
4	ing given such term by section 1101(a)(1) of the So-
5	cial Security Act when used in title IV of such Act
6	SEC. 132. REPEAL OF BLOCK GRANTS TO STATES FOR SO
7	CIAL SERVICES.
8	(a) Repeal.—Title XX of the Social Security Act
9	(42 U.S.C. 1397 et seq.) is repealed.
10	(b) No Effect on Funds Obligated for Quali-
11	FIED EMPOWERMENT ZONES AND QUALIFIED ENTER-
12	PRISE COMMUNITIES.—The repeal made by subsection (a)
13	shall not apply to funds obligated under section 2007 of
14	the Social Security Act before the effective date of this
15	section.
16	(c) Effective Date.—This section and the amend-
17	ments and repeals made by this section shall take effect
18	on October 1, 1997.
19	Subpart D—Housing and Community Development

- 20 Programs
- 21 SEC. 141. REDUCTION OF COMMUNITY DEVELOPMENT
- 22 BLOCK GRANT AMOUNTS.
- 23 Section 103 of the Housing and Community Develop-
- 24 ment Act of 1974 (42 U.S.C. 5303) is amended—

- 1 (1) by striking the second sentence and insert-
- 2 ing the following new sentence: "For purposes of as-
- 3 sistance under section 106, there is authorized to be
- 4 appropriated \$3,312,000,000 for each of fiscal years
- 5 1999, 2000, and 2001.";
- 6 (2) by inserting "(a) AUTHORIZATION OF AP-
- 7 PROPRIATIONS.—" after "Sec. 103."; and
- 8 (3) by adding at the end the following new sub-
- 9 section:
- 10 "(b) Limitation.—Notwithstanding subsection (a)
- 11 or any other provision of law, the amount authorized to
- 12 be appropriated and the amount used for grants under
- 13 this title in fiscal year 1999 or any fiscal year thereafter
- 14 may not exceed \$3,312,000,000. This subsection may not
- 15 be construed to authorize the appropriation of any
- 16 amounts for any fiscal year.".
- 17 SEC. 142. REPEAL OF HOME PROGRAM.
- 18 (a) Repeal.—Effective January 1, 1999, title II of
- 19 the Cranston-Gonzalez National Affordable Housing Act
- $20\,$ (42 U.S.C. 12721 et seq.) is repealed.
- 21 (b) HOME INVESTMENT TRUST FUNDS.—Notwith-
- 22 standing subsection (a), the Secretary of Housing and
- 23 Urban Development shall maintain a HOME Investment
- 24 Trust Fund in accordance with section 218 of the Cran-
- 25 ston-Gonzalez National Affordable Housing Act, as in ef-

```
fect before the repeal under subsection (a), for each par-
   ticipating jurisdiction during the period of time that the
   jurisdiction has a positive balance in such fund. Amounts
   credited to the HOME Investment Trust Fund of a par-
   ticipating jurisdiction shall be available, on and after Jan-
   uary 1, 1999, in accordance with the terms of title II of
    the Cranston-Gonzalez National Affordable Housing Act,
 8
   as in effect before such repeal.
 9
        (c) Affordable Housing Requirements.—The
10
   repeal under subsection (a) shall not affect any agreement,
    obligation, or requirement, pursuant to title II of the
11
12
    Cranston-Gonzalez National Affordable Housing Act (as
   in effect before such repeal), to maintain housing assisted
   under such title as affordable housing.
14
15
        (d) Conforming Amendments.—Effective January
   1, 1999—
16
17
             (1) the United States Housing Act of 1937 is
18
        amended—
19
                  (A) in section 8(f) (42 U.S.C. 1437f(f))—
20
                      (i) by striking paragraph (4); and
21
                      (ii) by redesignating paragraphs (5),
22
                  (6), and (7) as paragraphs (4), (5), and
23
                  (6), respectively; and
24
                  (B) in section 303(c) (42 U.S.C. 1437aaa–
25
             2(c)), by striking paragraph (3);
```

1	(2) section 213(d)(1)(A)(ii) of the Housing and
2	Community Development Act of 1974 (42 U.S.C.
3	1439(d)(1)(A)(ii)) is amended—
4	(A) in the first sentence, by striking "par-
5	ticipating";
6	(B) by striking the penultimate sentence;
7	and
8	(C) in the last sentence, by striking "The
9	preceding sentence" and inserting "This
10	clause'';
11	(3) section 1004(20) of the Residential Lead-
12	Based Paint Hazard Reduction Act of 1992 (42
13	U.S.C. 4851b(20)) is amended by inserting "as in
14	effect on December 31, 1998," after the comma;
15	(4) the last sentence of section $1205(f)(1)(A)$ of
16	the Removal of Regulatory Barriers to Affordable
17	Housing Act of 1992 (42 U.S.C. 12705c(f)(1)(A)) is
18	amended by inserting "as in effect on December 31,
19	1998," after the second comma;
20	(5) section 40(g) of the Federal Deposit Insur-
21	ance Act (12 U.S.C. 1831q(g)) is amended by strik-
22	ing paragraph (5); and
23	(6) section 226(b)(5)(D) of the Low-Income
24	Housing Preservation and Resident Homeownership

1	Act of 1990 (12 U.S.C. $4116(b)(5)(D)$) is amend-
2	ed —
3	(A) in the third sentence, by inserting "(as
4	in effect on December 31, 1998)" before the pe-
5	riod; and
6	(B) by adding at the end the following: "If
7	the HOME Investment Trust Fund for the unit
8	of general local government or State in which
9	the housing is located has been terminated, any
10	such proceeds shall be paid to such unit or
11	State and the Secretary shall take such actions
12	as are necessary to ensure that such proceeds
13	are immediately available for such eligible ac-
14	tivities to expand the supply of affordable hous-
15	ing.".
16	Subtitle B—Other Provisions
17	SEC. 151. CREDIT FOR CHARITABLE CONTRIBUTIONS TO
18	INDIVIDUALS PROVIDING HOME CARE TO
19	CERTAIN INDIVIDUALS IN NEED.
20	(a) In General.—Subpart A of part IV of sub-
21	chapter A of chapter 1 of the Internal Revenue Code of
22	1986 (relating to nonrefundable personal credits), as
23	amended by section 101, is amended by inserting after
24	section 25A the following new section:

1	"SEC. 25B. CREDIT FOR HOME CARE FOR NEEDY INDIVID
2	UALS.
3	"(a) In General.—In the case of an individual
4	there shall be allowed as a credit against the tax imposed
5	by this chapter for a taxable year an amount equal to
6	\$500 for each eligible individual.
7	"(b) Eligible Individual.—For purposes of this
8	section—
9	"(1) In general.—The term 'eligible individ-
10	ual' means an individual—
11	"(A) who is a member of a class of individ-
12	uals described in paragraph (2), and
13	"(B) to whom the taxpayer provides quali-
14	fied home care services which are required by
15	the individual by reason of being a member of
16	such a class.
17	"(2) Needy individuals.—The classes of indi-
18	viduals described in this paragraph are as follows:
19	"(A) Unmarried pregnant women.
20	"(B) Hospice care patients, including
21	AIDS patients and cancer patients.
22	"(C) Homeless individuals.
23	"(D) Battered women and battered women
24	with children.
25	"(3) QUALIFIED HOME CARE SERVICES.—The
26	term 'qualified home care services' means those serv-

- 1 ices which the taxpayer is certified as being qualified
- 2 to provide to an eligible individual by an organiza-
- 3 tion—
- 4 "(A) which is described in section
- 501(c)(3) and exempt from tax under section
- 501(a), and
- 7 "(B) the predominant activity of which is
- 8 providing care to one or more classes of eligible
- 9 individuals."
- 10 (b) CLERICAL AMENDMENT.—The table of sections
- 11 for subpart A of part IV of subchapter A of chapter 1
- 12 of the Internal Revenue Code of 1986 is amended by in-
- 13 serting after the item relating to section 25A the following
- 14 new item:

"Sec. 25B. Credit for home care for needy individuals."

- 15 (c) Effective Date.—The amendments made by
- 16 this section shall apply to taxable years beginning after
- 17 December 31, 1996.
- 18 SEC. 152. MEDICAL VOLUNTEER TORT CLAIM IMMUNITY.
- 19 Section 224 of the Public Health Service Act (42
- 20 U.S.C. 233) is amended by adding at the end the following
- 21 subsection:
- (o)(1) For purposes of this section, a free clinic
- 23 health professional shall in providing a qualifying health
- 24 service to an individual be deemed to be an employee of
- 25 the Public Health Service for a calendar year that begins

1	during a fiscal year for which a transfer was made under
2	paragraph (6)(D). The preceding sentence is subject to
3	the provisions of this subsection.
4	"(2) In providing a health service to an individual
5	a health care practitioner shall for purposes of this sub-
6	section be considered to be a free clinic health professional
7	if the following conditions are met:
8	"(A) The service is provided to the individual at
9	a free clinic, or through offsite programs or events
10	carried out by the free clinic.
11	"(B) The free clinic is sponsoring the health
12	care practitioner pursuant to paragraph (5)(C).
13	"(C) The service is a qualifying health service
14	(as defined in paragraph (4)).
15	"(D) Neither the health care practitioner nor
16	the free clinic receives any compensation for the
17	service from the individual or from any third-party
18	payor (including reimbursement under any insurance
19	policy or health plan, or under any Federal or State
20	health benefits program). With respect to compliance
21	with such condition:
22	"(i) The health care practitioner may re-
23	ceive repayment from the free clinic for reason-

able expenses incurred by the health care prac-

titioner in the provision of the service to the individual.

"(ii) The free clinic may accept voluntary donations for the provision of the service by the health care practitioner to the individual.

"(E) Before the service is provided, the health care practitioner or the free clinic provides written notice to the individual of the extent to which the legal liability of the health care practitioner is limited pursuant to this subsection (or in the case of an emergency, the written notice is provided to the individual as soon after the emergency as is practicable). If the individual is a minor or is otherwise legally incompetent, the condition under this subparagraph is that the written notice be provided to a legal guardian or other person with legal responsibility for the care of the individual.

"(F) At the time the service is provided, the health care practitioner is licensed or certified in accordance with applicable law regarding the provision of the service.

"(3)(A) For purposes of this subsection, the term 3 'free clinic' means a health care facility operated by a nonprofit private entity meeting the following requirements:

- "(i) The entity does not, in providing health services through the facility, accept reimbursement from any third-party payor (including reimbursement under any insurance policy or health plan, or under any Federal or State health benefits program).
 - "(ii) The entity, in providing health services through the facility, either does not impose charges on the individuals to whom the services are provided, or imposes a charge according to the ability of the individual involved to pay the charge.
- "(iii) The entity is licensed or certified in accordance with applicable law regarding the provision of health services.
- 15 "(B) With respect to compliance with the conditions 16 under subparagraph (A), the entity involved may accept 17 voluntary donations for the provision of services.
- "(4) For purposes of this subsection, the term 'quali19 fying health service' means any medical assistance re20 quired or authorized to be provided in the program under
 21 title XIX of the Social Security Act, without regard to
 22 whether the medical assistance is included in the plan sub23 mitted under such program by the State in which the
 24 health care practitioner involved provides the medical as-

sistance. References in the preceding sentence to such pro-

7

8

9

10

- 1 gram shall as applicable be considered to be references to
- 2 any successor to such program.
- 3 "(5) Subsection (g) (other than paragraphs (3)
- 4 through (5)) and subsections (h), (i), and (l) apply to a
- 5 health care practitioner for purposes of this subsection to
- 6 the same extent and in the same manner as such sub-
- 7 sections apply to an officer, governing board member, em-
- 8 ployee, or contractor of an entity described in subsection
- 9 (g)(4), subject to paragraph (6) and subject to the follow-
- 10 ing:
- 11 "(A) The first sentence of paragraph (1) ap-
- 12 plies in lieu of the first sentence of subsection
- 13 (g)(1)(A).
- 14 "(B) This subsection may not be construed as
- deeming any free clinic to be an employee of the
- Public Health Service for purposes of this section.
- 17 "(C) With respect to a free clinic, a health care
- practitioner is not a free clinic health professional
- unless the free clinic sponsors the health care practi-
- 20 tioner. For purposes of this subsection, the free clin-
- 21 ic shall be considered to be sponsoring the health
- 22 care practitioner if—
- 23 "(i) with respect to the health care practi-
- 24 tioner, the free clinic submits to the Secretary

an application meeting the requirements of subsection (g)(1)(D); and

"(ii) the Secretary, pursuant to subsection (g)(1)(E), determines that the health care practitioner is deemed to be an employee of the Public Health Service.

"(D) In the case of a health care practitioner who is determined by the Secretary pursuant to subsection (g)(1)(E) to be a free clinic health professional, this subsection applies to the health care practitioner (with respect to the free clinic sponsoring the health care practitioner pursuant to subparagraph C)) for any cause of action arising from an act or omission of the health care practitioner occurring on or after the date on which the Secretary makes such determination.

"(E) Subsection (g)(1)(F) applies to a health care practitioner for purposes of this subsection only to the extent that, in providing health services to an individual, each of the conditions specified in paragraph (2) is met.

"(6)(A) For purposes of making payments for judgments against the United States (together with related fees and expenses of witnesses) pursuant to this section arising from the acts or omissions of free clinic health pro-

- 1 fessionals, there is authorized to be appropriated
- 2 \$10,000,000 for each fiscal year.
- 3 "(B) The Secretary shall establish a fund for pur-
- 4 poses of this subsection. Each fiscal year amounts appro-
- 5 priated under subparagraph (A) shall be deposited in such
- 6 fund.
- 7 "(C) Not later than May 1 of each fiscal year, the
- 8 Attorney General, in consultation with the Secretary, shall
- 9 submit to the Congress a report providing an estimate of
- 10 the amount of claims (together with related fees and ex-
- 11 penses of witnesses) that, by reason of the acts or omis-
- 12 sions of free clinic health professionals, will be paid pursu-
- 13 ant to this section during the calendar year that begins
- 14 in the following fiscal year. Subsection (k)(1)(B) applies
- 15 to the estimate under the preceding sentence regarding
- 16 free clinic health professionals to the same extent and in
- 17 the same manner as such subsection applies to the esti-
- 18 mate under such subsection regarding officers, governing
- 19 board members, employees, and contractors of entities de-
- 20 scribed in subsection (g)(4).
- 21 "(D) Not later than December 31 of each fiscal year,
- 22 the Secretary shall transfer from the fund under subpara-
- 23 graph (B) to the appropriate accounts in the Treasury an
- 24 amount equal to the estimate made under subparagraph

- 1 (C) for the calendar year beginning in such fiscal year,
- 2 subject to the extent of amounts in the fund.
- 3 "(7)(A) This subsection takes effect on the date of
- 4 the enactment of the first appropriations Act that makes
- 5 an appropriation under paragraph (6)(A), except as pro-
- 6 vided in subparagraph (B)(i).
- 7 "(B)(i) Effective on the date of the enactment of the
- 8 Health Insurance Portability and Accountability Act of
- 9 1996—
- 10 "(I) the Secretary may issue regulations for
- 11 carrying out this subsection, and the Secretary may
- accept and consider applications submitted pursuant
- to paragraph (5)(C); and
- "(II) reports under paragraph (6)(C) may be
- submitted to the Congress.
- 16 "(ii) For the first fiscal year for which an appropria-
- 17 tion is made under subparagraph (A) of paragraph (6),
- 18 if an estimate under subparagraph (C) of such paragraph
- 19 has not been made for the calendar year beginning in such
- 20 fiscal year, the transfer under subparagraph (D) of such
- 21 paragraph shall be made notwithstanding the lack of the
- 22 estimate, and the transfer shall be made in an amount
- 23 equal to the amount of such appropriation.".

1 SEC. 153. COMMUNITY PARTNERSHIP GRANT PROGRAM.

2	(a) In General.—The Attorney General and the
3	Secretary of Health and Human Services shall jointly es-
4	tablish and carry out a competitive grant program to pro-
5	vide funding to States and communities to—
6	(1) establish an information network to enhance
7	coordination of matches between—
8	(A) churches, synagogues and other com-
9	munities of faith, and other community groups;
10	and
11	(B)(i) families receiving aid to families
12	with dependent children under part A of title
13	IV of the Social Security Act (42 U.S.C. 601 et
14	seq.) who voluntarily elect to participate; or
15	(ii) nonviolent criminal offenders who elect
16	to participate, and are directed to such a pro-
17	gram through the judicial system;
18	(2) hire staff to coordinate matches, recruit
19	churches, enhance coordination between the public
20	welfare system, judicial system, churches, syna-
21	gogues and other communities of faith, and other
22	community groups; and
23	(3) disseminate information, including training,
24	to Government agencies and interested community
25	groups about programs receiving funding under this
26	Act.

1	(b) Funding.—
2	(1) In general.—A grant under this section
3	shall not exceed \$1,000,000 in any fiscal year.
4	(2) Sources.—There are authorized to be ap-
5	propriated not more than \$50,000,000, of which—
6	(A) not more than \$25,000,000 shall be
7	available from the Violent Crime Reduction
8	Trust Fund; and
9	(B) not more than \$25,000,000 shall be
10	available from funds appropriated to the Sec-
11	retary of Health and Human Services for ad-
12	ministrative expenses.
13	(c) Information Clearinghouses.—Of the
14	amount made available under subsection (b), not more
15	than a total of \$1,000,000 shall be available to the Attor-
16	ney General and Secretary of Health and Human Services
17	for each to establish a national information clearinghouse
18	at the Department of Justice and the Department of
19	Health and Human Services, respectively, to provide infor-
20	mation and networking to assist States in establishing and
21	carrying out programs under subsection (a).

TITLE II—COMMUNITY 1 **EMPOWERMENT** 2 **Subtitle A—Education** 3 SEC. 201. SHORT TITLE. 4 5 This subtitle may be cited as the "Educational Choice and Equity Act of 1995". 6 7 SEC. 202. PURPOSE. 8 The purpose of this subtitle is to determine the ef-9 fects on students and schools of providing financial assist-10 ance to low-income parents to enable such parents to se-11 lect the public or private schools their children will attend. 12 SEC. 203. DEFINITIONS. 13 As used in this subtitle— (1) the term "choice school" means any public 14 15 or private school, including a private sectarian 16 school or a public charter school, that is involved in 17 a demonstration project assisted under this subtitle; 18 (2) the term "eligible child" means a child in 19 grades 1 through 12 who is eligible for free or re-20 duced price lunches under the National School 21 Lunch Act (42 U.S.C. 1751 et seq.); (3) the term "eligible entity" means a public 22 23 agency, institution, or organization, such as a State, 24 a State or local educational agency, a consortium of 25 public agencies, or a consortium of public and pri-

1	vate nonprofit organizations, that can demonstrate
2	to the satisfaction of the Secretary, its ability to—
3	(A) receive, disburse, and account for Fed-
4	eral funds; and
5	(B) carry out the activities described in its
6	application under this subtitle;
7	(4) the term "evaluating agency" means any
8	academic institution, consortium of professionals, or
9	private or nonprofit organization, with demonstrated
10	experience in conducting evaluations, that is not ar
11	agency or instrumentality of the Federal Govern-
12	ment;
13	(5) the term "local educational agency" has the
14	meaning given that term in section 14101 of the El-
15	ementary and Secondary Education Act of 1965 (20
16	U.S.C. 8801);
17	(6) the term "parent" includes a legal guardian
18	or other individual acting in loco parentis;
19	(7) the term "school" means a school that pro-
20	vides elementary education or secondary education
21	(through grade 12), as determined under State law
22	and
23	(8) the term "Secretary" means the Secretary
24	of Education.

1 SEC. 204. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated
- 3 \$600,000,000 for fiscal year 1996 and such sums as may
- 4 be necessary for each of the fiscal years 1997, 1998, 1999,
- 5 and 2000 to carry out this subtitle.

6 SEC. 205. PROGRAM AUTHORIZED.

- 7 (a) Reservation.—From the amount appropriated
- 8 pursuant to the authority of section 204 in any fiscal year,
- 9 the Secretary shall reserve and make available to the
- 10 Comptroller General of the United States 2 percent for
- 11 evaluation of the demonstration projects assisted under
- 12 this subtitle in accordance with section 210A.
- 13 (b) Grants.—
- 14 (1) IN GENERAL.—From the amount appro-15 priated pursuant to the authority of section 204 and
- not reserved under subsection (a) for any fiscal year,
- the Secretary shall award grants to eligible entities
- to enable such entities to carry out at least 100
- demonstration projects under which low-income par-
- ents receive education certificates for the costs of en-
- 21 rolling their eligible children in a choice school.
- 22 (2) Amount.—The Secretary shall award
- grants under paragraph (1) for fiscal year 1996 in
- 24 amounts of \$5,000,000 or less.
- 25 (3) Continuing Eligibility.—The Secretary
- shall continue a demonstration project under this

1	subtitle by awarding a grant under paragraph (1) to
2	an eligible entity that received such a grant for a fis-
3	cal year preceding the fiscal year for which the de-
4	termination is made, if the Secretary determines
5	that such eligible entity was in compliance with this
6	subtitle for such preceding fiscal year.
7	(c) Use of Grants.—Grants awarded under sub-
8	section (b) shall be used to pay the costs of—
9	(1) providing education certificates to low-in-
10	come parents to enable such parents to pay the tui-
11	tion, the fees, the allowable costs of transportation
12	if any, and the costs of complying with section
13	209(a)(1), if any, for their eligible children to attend
14	a choice school; and
15	(2) administration of the demonstration project
16	which shall not exceed 15 percent of the amount re-
17	ceived under the grant for the first fiscal year for
18	which the eligible entity provides education certifi-
19	cates under this subtitle or 10 percent of such
20	amount for any subsequent year, including—
21	(A) seeking the involvement of choice
22	schools in the demonstration project;
23	(B) providing information about the dem-
24	onstration project and the schools involved in

1	the demonstration project, to parents of eligible
2	children;
3	(C) making determinations of eligibility for
4	participation in the demonstration project for
5	eligible children;
6	(D) selecting students to participate in the
7	demonstration project;
8	(E) determining the amount of, and issu-
9	ing, education certificates;
10	(F) compiling and maintaining such finan-
11	cial and programmatic records as the Secretary
12	may prescribe; and
13	(G) collecting such information about the
14	effects of the demonstration project as the eval-
15	uating agency may need to conduct the evalua-
16	tion described in section 210A.
17	(d) Special Rule.—Each school participating in a
18	demonstration project under this subtitle shall comply
19	with title VI of the Civil Rights Act of 1964 (42 U.S.C.
20	2000d et seq.) which prohibits discrimination on the basis
21	of race, color, or national origin.
22	SEC. 206. AUTHORIZED PROJECTS; PRIORITY.
23	(a) Authorized Projects.—The Secretary may
24	award a grant under this subtitle only for a demonstration
25	project that—

1	(1) involves at least one local educational agen-
2	cy that—
3	(A) receives funds under section 1124A of
4	the Elementary and Secondary Education Act
5	of 1965 (20 U.S.C. 6334); and
6	(B) is among the 20 percent of local edu-
7	cational agencies receiving funds under section
8	1124A of such Act (20 U.S.C. 6334) in the
9	State that have the highest number of children
10	described in section 1124(e) of such Act (20
11	U.S.C. $6333(c)$; and
12	(2) includes the involvement of a sufficient
13	number of public and private choice schools, in the
14	judgment of the Secretary, to allow for a valid dem-
15	onstration project.
16	(b) Priority.—In awarding grants under this sub-
17	title, the Secretary shall give priority to demonstration
18	projects—
19	(1) in which choice schools offer an enrollment
20	opportunity to the broadest range of eligible chil-
21	dren;
22	(2) that involve diverse types of choice schools;
23	and
24	(3) that will contribute to the geographic diver-
25	sity of demonstration projects assisted under this

1	subtitle, including awarding grants for demonstra-
2	tion projects in States that are primarily rural and
3	awarding grants for demonstration projects in States
4	that are primarily urban.
5	SEC. 207. APPLICATIONS.
6	(a) In General.—Any eligible entity that wishes to
7	receive a grant under this subtitle shall submit an applica-
8	tion to the Secretary at such time and in such manner
9	as the Secretary may prescribe.
10	(b) Contents.—Each application described in sub-
11	section (a) shall contain—
12	(1) information demonstrating the eligibility of
13	the eligible entity for participation in the demonstra-
14	tion project;
15	(2) with respect to choice schools—
16	(A) a description of the standards used by
17	the eligible entity to determine which public and
18	private schools are within a reasonable commut-
19	ing distance of eligible children and present a
20	reasonable commuting cost for such eligible
21	children;
22	(B) a description of the types of potential
23	choice schools that will be involved in the dem-
24	onstration project;

1	(C)(i) a description of the procedures used
2	to encourage public and private schools to be
3	involved in the demonstration project; and
4	(ii) a description of how the eligible entity
5	will annually determine the number of spaces
6	available for eligible children in each choice
7	school;
8	(D) an assurance that each choice school
9	will not impose higher standards for admission
10	or participation in its programs and activities
11	for eligible children provided education certifi-
12	cates under this subtitle than the choice school
13	does for other children;
14	(E) an assurance that each choice school
15	operated, for at least 1 year prior to accepting
16	education certificates under this subtitle, an
17	educational program similar to the educational
18	program for which such choice school will ac-
19	cept such education certificates;
20	(F) an assurance that the eligible entity
21	will terminate the involvement of any choice
22	school that fails to comply with the conditions
23	of its involvement in the demonstration project;

and

1	(G) a description of the extent to which
2	choice schools will accept education certificates
3	under this subtitle as full or partial payment
4	for tuition and fees;
5	(3) with respect to the participation in the dem-
6	onstration project of eligible children—
7	(A) a description of the procedures to be
8	used to make a determination of the eligibility
9	of an eligible child for participation in the dem-
10	onstration project, which shall include—
11	(i) the procedures used to determine
12	eligibility for free or reduced price lunches
13	under the National School Lunch Act (42
14	U.S.C. 1751 et seq.); or
15	(ii) any other procedure, subject to
16	the Secretary's approval, that accurately
17	establishes the eligibility of an eligible child
18	for such participation;
19	(B) a description of the procedures to be
20	used to ensure that, in selecting eligible chil-
21	dren to participate in the demonstration
22	project, the eligible entity will—
23	(i) apply the same criteria to both
24	public and private school eligible children;
25	and

1	(ii) give priority to eligible children
2	from the lowest income families;
3	(C) a description of the procedures to be
4	used to ensure maximum choice of schools for
5	participating eligible children, including proce-
6	dures to be used when—
7	(i) the number of parents provided
8	education certificates under this subtitle
9	who desire to enroll their eligible children
10	in a particular choice school exceeds the
11	number of eligible children that the choice
12	school will accept; and
13	(ii) grant funds and funds from local
14	sources are insufficient to support the total
15	cost of choices made by parents with edu-
16	cation certificates under this subtitle; and
17	(D) a description of the procedures to be
18	used to ensure compliance with section
19	209(a)(1), which may include—
20	(i) the direct provision of services by
21	a local educational agency; and
22	(ii) arrangements made by a local
23	educational agency with other service pro-
24	viders;

1	(4) with respect to the operation of the dem-
2	onstration project—
3	(A) a description of the geographic area to
4	be served;
5	(B) a timetable for carrying out the dem-
6	onstration project;
7	(C) a description of the procedures to be
8	used for the issuance and redemption of edu-
9	cation certificates under this subtitle;
10	(D) a description of the procedures by
11	which a choice school will make a pro rata re-
12	fund of the education certificate under this sub-
13	title for any participating eligible child who
14	withdraws from the school for any reason, be-
15	fore completing 75 percent of the school attend-
16	ance period for which the education certificate
17	was issued;
18	(E) a description of the procedures to be
19	used to provide the parental notification de-
20	scribed in section 210;
21	(F) an assurance that the eligible entity
22	will place all funds received under this subtitle
23	into a separate account, and that no other
24	funds will be placed in such account;

1	(G) an assurance that the eligible entity
2	will provide the Secretary periodic reports on
3	the status of such funds;
4	(H) an assurance that the eligible entity
5	will cooperate with the Comptroller General of
6	the United States and the evaluating agency in
7	carrying out the evaluations described in section
8	210A; and
9	(I) an assurance that the eligible entity
10	will—
11	(i) maintain such records as the Sec-
12	retary may require; and
13	(ii) comply with reasonable requests
14	from the Secretary for information; and
15	(5) such other assurances and information as
16	the Secretary may require.
17	SEC. 208. EDUCATION CERTIFICATES.
18	(a) Education Certificates.—
19	(1) Amount.—The amount of an eligible
20	child's education certificate under this subtitle shall
21	be determined by the eligible entity, but shall be an
22	amount that provides to the recipient of the edu-
23	cation certificate the maximum degree of choice in
24	selecting the choice school the eligible child will at-
25	tend.

1	(2) Considerations.—
2	(A) IN GENERAL.—Subject to such regula-
3	tions as the Secretary shall prescribe, in deter-
4	mining the amount of an education certificate
5	under this subtitle an eligible entity shall con-
6	sider—
7	(i) the additional reasonable costs of
8	transportation directly attributable to the
9	eligible child's participation in the dem-
10	onstration project; and
11	(ii) the cost of complying with section
12	209(a)(1).
13	(B) Schools charging Tuition.—If an
14	eligible child participating in a demonstration
15	project under this subtitle was attending a pub-
16	lic or private school that charged tuition for the
17	year preceding the first year of such participa-
18	tion, then in determining the amount of an edu-
19	cation certificate for such eligible child under
20	this subtitle the eligible entity shall consider—
21	(i) the tuition charged by such school
22	for such eligible child in such preceding
23	year; and

- 1 (ii) the amount of the education cer-2 tificates under this subtitle that are pro-3 vided to other eligible children.
- 4 (3) Special rule.—An eligible entity may pro-5 vide an education certificate under this subtitle to 6 the parent of an eligible child who chooses to attend 7 a school that does not charge tuition or fees, to pay 8 the additional reasonable costs of transportation directly attributable to the eligible child's participation 9 10 in the demonstration project or the cost of comply-11 ing with section 209(a)(1).
- 12 (b) ADJUSTMENT.—The amount of the education certificate for a fiscal year may be adjusted in the second and third years of an eligible child's participation in a 14 15 demonstration project under this subtitle to reflect any increase or decrease in the tuition, fees, or transportation 16 17 costs directly attributable to that eligible child's continued attendance at a choice school, but shall not be increased 18 19 for this purpose by more than 10 percent of the amount 20 of the education certificate for the fiscal year preceding 21 the fiscal year for which the determination is made. The amount of the education certificate may also be adjusted 23 in any fiscal year to comply with section 209(a)(1).
- 24 (c) MAXIMUM AMOUNT.—Notwithstanding any other 25 provision of this section, the amount of an eligible child's

- 1 education certificate shall not exceed the per pupil expend-
- 2 iture for elementary or secondary education, as appro-
- 3 priate, by the local educational agency in which the public
- 4 school to which the eligible child would normally be as-
- 5 signed is located for the fiscal year preceding the fiscal
- 6 year for which the determination is made.
- 7 (d) Income.—An education certificate under this
- 8 subtitle, and funds provided under the education certifi-
- 9 cate, shall not be treated as income of the parents for pur-
- 10 poses of Federal tax laws or for determining eligibility for
- 11 any other Federal program.
- 12 SEC. 209. EFFECT ON OTHER PROGRAMS; USE OF SCHOOL
- 13 LUNCH DATA; CONSTRUCTION PROVISIONS.
- 14 (a) Effect on Other Programs.—
- 15 (1) In General.—An eligible child participat-
- ing in a demonstration project under this subtitle,
- 17 who, in the absence of such a demonstration project,
- 18 would have received services under part A of title I
- of the Elementary and Secondary Education Act of
- 20 1965 (20 U.S.C. 6311 et seq.) shall be provided
- 21 such services.
- 22 (2) Part b of the individuals with dis-
- ABILITIES EDUCATION ACT.—Nothing in this sub-
- 24 title shall be construed to affect the requirements of

- part B of the Individuals with Disabilities Education
 Act (20 U.S.C. 1411 et seq.).
- 3 (3) COUNTING OF ELIGIBLE CHILDREN.—Not4 withstanding any other provision of law, any local
 5 educational agency participating in a demonstration
 6 project under this subtitle may count eligible chil7 dren who, in the absence of such a demonstration
 8 project, would attend the schools of such agency, for
 9 purposes of receiving funds under any program ad10 ministered by the Secretary.
- 11 (b) USE OF SCHOOL LUNCH DATA.—Notwithstand-
- 12 ing section 9 of the National School Lunch Act (42 U.S.C.
- 13 1751 et seq.), an eligible entity receiving a grant under
- 14 this subtitle may use information collected for the purpose
- 15 of determining eligibility for free or reduced price lunches
- 16 to determine an eligible child's eligibility to participate in
- 17 a demonstration project under this subtitle and, if needed,
- 18 to rank families by income, in accordance with section
- 19 207(b)(3)(B)(ii). All such information shall otherwise re-
- 20 main confidential, and information pertaining to income
- 21 may be disclosed only to persons who need that informa-
- 22 tion for the purposes of a demonstration project under this
- 23 subtitle.
- 24 (c) Construction Provisions.—

- 1 (1) OTHER INSTITUTIONS.—Nothing in this
 2 subtitle shall be construed to supersede or modify
 3 any provision of a State constitution or State law
 4 that prohibits the expenditure of public funds in or
 5 by religious or other private institutions, except that
 6 no provision of a State constitution or State law
 7 shall be construed or applied to prohibit—
 - (A) any eligible entity receiving funds under this subtitle from using such funds to pay the administrative costs of a demonstration project under this subtitle; or
 - (B) the expenditure in or by religious or other private institutions of any Federal funds provided under this subtitle.
 - (2) Desegregation plans.—Nothing in this subtitle shall be construed to interfere with any desegregation plans that involve school attendance areas affected by this subtitle.
 - (3) Prohibition of federal director, supervision or control.—Nothing in this subtitle shall be construed to authorize the Secretary or any employee, officer, or agency of the Department of Education to exercise any direction, supervision, or control over the curriculum, program of instruction, or personnel decisions of any educational institution

1 or school participating in a demonstration project 2 assisted under this subtitle. 3 SEC. 210. PARENTAL NOTIFICATION. 4 Each eligible entity receiving a grant under this subtitle shall provide timely notice of the demonstration project to parents of eligible children residing in the area to be served by the demonstration project. At a minimum, 8 such notice shall— 9 (1) describe the demonstration project; 10 (2) describe the eligibility requirements for par-11 ticipation in the demonstration project; 12 (3) describe the information needed to make a 13 determination of eligibility for participation in the 14 demonstration project for an eligible child; 15 (4) describe the selection procedures to be used 16 if the number of eligible children seeking to partici-17 pate in the demonstration project exceeds the num-18 ber that can be accommodated in the demonstration 19 project; 20 provide information about each choice 21 school participating in the demonstration project, in-22 cluding information about any admission require-23 ments or criteria for each choice school participating

in the demonstration project; and

1	(6) include the schedule for parents to apply for
2	their eligible children to participate in the dem-
3	onstration project.
4	SEC. 210A. EVALUATION.
5	(a) Annual Evaluation.—
6	(1) Contract.—The Comptroller General of
7	the United States shall enter into a contract, with
8	an evaluating agency that has demonstrated experi-
9	ence in conducting evaluations, for the conduct of an
10	ongoing rigorous evaluation of the demonstration
11	projects under this subtitle.
12	(2) Annual evaluation requirement.—The
13	contract described in paragraph (1) shall require the
14	evaluating agency entering into such contract to an-
15	nually evaluate each demonstration project under
16	this subtitle in accordance with the evaluation cri-
17	teria described in subsection (b).
18	(3) Transmission.—The contract described in
19	paragraph (1) shall require the evaluating agency
20	entering into such contract to transmit to the Comp-
21	troller General of the United States—
22	(A) the findings of each annual evaluation
23	under paragraph (1); and
24	(B) a copy of each report received pursu-
25	ant to section 210B(a) for the applicable year.

1	(b) EVALUATION CRITERIA.—The Comptroller Gen-
2	eral of the United States, in consultation with the Sec-
3	retary, shall establish minimum criteria for evaluating the
4	demonstration projects under this subtitle. Such criteria
5	shall provide for—
6	(1) a description of the implementation of each
7	demonstration project under this subtitle and the
8	demonstration project's effects on all participants,
9	schools, and communities in the demonstration
10	project area, with particular attention given to the
11	effect of parent participation in the life of the school
12	and the level of parental satisfaction with the dem-
13	onstration project; and
14	(2) a comparison of the educational achieve-
15	ment of all students in the demonstration project
16	area, including a comparison of—
17	(A) students receiving education certifi-
18	cates under this subtitle; and
19	(B) students not receiving education cer-
20	tificates under this subtitle.
21	SEC. 210B. REPORTS.
22	(a) Report by Grant Recipient.—Each eligible
23	entity receiving a grant under this subtitle shall submit
24	to the evaluating agency entering into the contract under

section 210A(a)(1) an annual report regarding the dem-

1	onstration project under this subtitle. Each such report
2	shall be submitted at such time, in such manner, and ac-
3	companied by such information, as such evaluating agency
4	may require.
5	(b) Reports by Comptroller General.—
6	(1) Annual reports.—The Comptroller Gen-
7	eral of the United States shall report annually to the
8	Congress on the findings of the annual evaluation
9	under section 210A(a)(2) of each demonstration
10	project under this subtitle. Each such report shall
11	contain a copy of—
12	(A) the annual evaluation under section
13	210A(a)(2) of each demonstration project under
14	this subtitle; and
15	(B) each report received under subsection
16	(a) for the applicable year.
17	(2) Final Report.—The Comptroller General
18	shall submit a final report to the Congress within 6
19	months after the conclusion of the demonstration
20	projects under this subtitle that summarizes the
21	findings of the annual evaluations conducted pursu-

ant to section 210A(a)(2).

1	Subtitle B—Restitution and
2	Responsibility
3	SEC. 211. RESTITUTION AND RESPONSIBILITY GRANT PRO-
4	GRAM.
5	(a) In General.—The Attorney General is author-
6	ized to provide grants to States to enable the States to—
7	(1) collect data on victim restitution over a
8	specified period of time as determined by the Attor-
9	ney General;
10	(2) create or expand automated data systems to
11	track restitution payments;
12	(3) make improvements in the manner in which
13	restitution is ordered and collected; and
14	(4) enhance and expand methods of enforce-
15	ment of restitution orders.
16	(b) Eligibility.—To be eligible to receive a grant
17	under this section, a State shall—
18	(1) submit an application to the Attorney Gen-
19	eral, in such form as the Attorney General shall re-
20	quire, that meets the requirements of subsection (c);
21	and
22	(2) certify that the State has a victim advocacy
23	program that—
24	(A) provides assistance to victims of crime
25	throughout the judicial process; and

1	(B) provides courts with a victim impact
2	statement prior to sentencing.
3	(c) APPLICATION.—An application meets the require-
4	ments of this subsection if it includes—
5	(1) a description of the State's victim advocacy
6	program;
7	(2) a description of the method by which the
8	State compiles or will compile data on restitution
9	including information on—
10	(A) restitution amounts ordered and col-
11	lected;
12	(B) collection rates for incarcerated offend-
13	ers and offenders who are on probation;
14	(C) collection rates for offenders commit-
15	ting felonies and for those committing mis-
16	demeanors; and
17	(D) rates of partial and full payment rates
18	of collection;
19	(3) documentation of a State's current prob-
20	lems in ordering, collecting, and enforcing restitu-
21	tion;
22	(4) a description of State laws and practices re-
23	lated to restitution;

1	(5) a description of administrative and legisla-
2	tive options to improve ordering, collecting, and en-
3	forcing restitution;
4	(6) a description of the State's proposal to cre-
5	ate or expand an automated data processing system
6	to track restitution payments;
7	(7) a description of the State's plan to improve
8	the ordering of restitution, including—
9	(A) provisions to ensure that courts order
10	restitution whenever a victim suffers economic
11	loss as a result of unlawful conduct by a de-
12	fendant;
13	(B) provisions to ensure that restitution is
14	ordered in the full amount of the victim's loss,
15	as determined by the court;
16	(C) the prioritization of restitution in the
17	ordering and disbursing of fees; and
18	(D) such other provisions consistent with
19	the purposes of this section;
20	(8) a description of how the State will improve
21	collection of restitution payments, including—
22	(A) the establishment of a central account-
23	ing, billing, and collection system that tracks
24	the offender's obligations and status in meeting
25	those obligations:

1	(B) a process by which information about
2	an offender's restitution payments is made
3	available to probation officials;
4	(C) adopting methods to ensure payments
5	such as automatic docketing, billing, wage with-
6	holding, privatization of collection, withholding
7	State grant privileges, or seizure of State in-
8	come tax refunds; and
9	(D) other provisions consistent with the
10	purposes of this section;
11	(9) a description of how the State will enforce
12	restitution payments, including—
13	(A) assigning an agency responsible for the
14	enforcement of a restitution order;
15	(B) adopting policies to increase the inten-
16	sity of sanctions if an offender defaults on pay-
17	ments, including—
18	(i) revoking a term of probation or
19	parole;
20	(ii) modifying the terms or conditions
21	of probation or parole;
22	(iii) holding a defendant in contempt
23	of court;
24	(iv) entering a restraining order or in-
25	junction; or

1	(v) ordering the sale of property of
2	the defendant;
3	(C) adopting procedures to ensure restitu-
4	tion orders are entered as civil judgments upon
5	entry to allow a victim to execute judgment if
6	restitution payments are delinquent; and
7	(D) such other provisions consistent with
8	the purposes of this section; and
9	(10) the establishment of a community restitu-
10	tion fund administered by a State agency into which
11	restitution payments are made by an offender (in
12	addition to victim restitution payments) and can be
13	used to pay indigent offenders for performing public
14	service work.
15	(d) WAIVER.—The Attorney General may waive the
16	requirements under subsection (c) for a State that dem-
17	onstrates sufficient cause for lack of compliance.
18	(e) Grant Period.—A grant under this section shall
19	be awarded for a period of not more than 5 years.
20	(f) Report.—Each State receiving a grant under
21	this section shall submit an annual report to the Attorney
22	General that includes an evaluation of the progress of the
23	projects funded through the grant, an accounting of ex-
24	penditures, and such other provisions as may be required
25	by the Attorney General. The Attorney General shall issue

1	an annual report to Congress that includes the informa-
2	tion submitted by States under this subsection.
3	(g) Evaluation.—
4	(1) Final evaluation.—Within a month after
5	the award of the first grant made under this section,
6	the Attorney General shall contract with an inde-
7	pendent organization to do a final evaluation of the
8	projects funded by this section at the end of 5 years.
9	(2) Interim evaluation.—The Attorney Gen-
10	eral shall conduct an interim evaluation of the
11	projects funded by this section 3 years after the first
12	grant made under this section.
13	(3) Content of Reports.—The reports re-
14	quired by paragraphs (1) and (2) shall include the
15	following information:
16	(A) An evaluation of data collection ef-
17	forts.
18	(B) An assessment of whether ordering of
19	restitution increased and whether prioritizing
20	restitution in fees collected improved restitution
21	payments.
22	(C) An analysis of whether the project was
23	successful in improving significantly restitution
24	collection rates.

1	(D) An evaluation of most effective meth-
2	ods in improving restitution collection and in
3	enforcing restitution payments.
4	(E) An analysis of how effective automated
5	data systems were in increasing restitution col-
6	lection.
7	(F) An analysis of States' use of the com-
8	munity restitution fund and its effectiveness in
9	ensuring indigent offenders pay restitution.
10	(h) Authorization of Appropriations.—There
11	are authorized to be appropriated \$10,000,000 in each of
12	fiscal years 1997, 1998, 1999, 2000, and 2001 to carry
13	out this section
14	Subtitle C—Independence
15	SEC. 221. FINDINGS.
16	The Congress finds that—
17	(1) traditional welfare programs in the United
18	States have provided millions of low-income persons
19	with critically needed food, health, and cash benefits,
20	and such programs should be improved and contin-
21	ued;
22	(2) while such programs have sustained millions
23	of low-income persons, too rarely have such pro-
24	grams been successful in promoting and supporting
25	the transition to economic self-sufficiency:

- 1 (3) millions of Americans continue to live in 2 poverty and continue to receive public assistance;
 - (4) in addition to the social costs of poverty, the economic costs to the Federal Government to provide basic necessities to the poor exceeds \$120,000,000,000 each year;
 - (5) poverty is a loss of human resources and an assault on human dignity;
 - (6) poverty rates remain high and welfare dependency continues, in part, because welfare theory has taken for granted that a certain level of income or consumption is necessary for one's economic wellbeing when, in fact, very few people manage to spend or consume their way out of poverty;
 - (7) economic well-being does not come solely from income, spending, and consumption, but also requires savings, investment, and accumulation of assets, since assets can improve economic stability, connect people with a viable and hopeful future, stimulate development of human and other capital, enable people to focus and specialize, yield personal, social, and political dividends, and enhance the welfare of offspring;
 - (8) income-based welfare policy should be complemented with asset-based welfare policy, because

- while income-based policies ensure that present consumption needs (including food, child care, rent, clothing, and health care) are met, asset-based policies provide the means to achieve economic self-sufficiency and, accordingly, to leave public assistance;
 - (9) there is reason to believe that the financial returns, including increased income, tax revenue, and decreased welfare cash assistance, of individual development accounts will far exceed the cost of the investment;
 - (10) the Federal Government spends more than \$160,000,000,000 each year to provide middle- and upper-income persons with incentives to accumulate savings and assets (including tax subsidies for home equity accumulation and retirement pension accounts), but such benefits are beyond the reach of most low-income persons;
 - (11) under current welfare policies, poor families must deplete most of their assets before qualifying for public assistance;
 - (12) the Federal Government should develop policies that promote higher rates of personal savings and net private domestic investment, both of which fall behind the levels attained in other highly developed industrial nations; and

1	(13) the Federal Government should undertake
2	an asset-based welfare policy demonstration project
3	to determine the social, civic, psychological, and eco-
4	nomic effects of asset accumulation opportunities for
5	low-income persons, families, and communities, and
6	to determine if such a policy could provide a new
7	foundation for antipoverty policies and programs in
8	the United States.
9	SEC. 222. INDIVIDUAL DEVELOPMENT ACCOUNT DEM-
10	ONSTRATION PROJECTS.
11	(a) Purpose.—The purpose of this section is to pro-
12	vide for the establishment of demonstration projects de-
13	signed to determine—
14	(1) the social, civic, psychological, and economic
15	effects of providing to individuals and families with
16	limited means an incentive to accumulate assets;
17	(2) the extent to which an asset-based welfare
18	policy that promotes saving for education, home-
19	ownership, and microenterprise may be used to en-
20	able individuals and families with low income to
21	achieve economic self-sufficiency; and
22	(3) the extent to which an asset-based welfare
23	policy improves the community in which participat-
24	ing individuals and families live.
25	(b) Applications.—

1	(1) Submission.—
2	(A) In General.—Not later than 12
3	months after the date of the enactment of this
4	Act, a qualified entity may submit to the Sec-
5	retary an application to conduct a demonstra-
6	tion project under this section.
7	(B) QUALIFIED ENTITY.—For purposes of
8	this subtitle, the term "qualified entity" means
9	either—
10	(i) a not-for-profit organization de-
11	scribed in section 501(c)(3) of the Internal
12	Revenue Code of 1986 and exempt from
13	taxation under section 501(a) of such
14	Code; or
15	(ii) a State or local government agen-
16	cy submitting an application under such
17	subparagraph jointly with an organization
18	described in clause (i).
19	(2) Criteria.—In considering whether to ap-
20	prove any application to conduct a demonstration
21	project under this section, the Secretary shall assess
22	the following:
23	(A) Sufficiency of Project.—The de-
24	gree to which the project described in the appli-
25	cation appears likely to aid project participants

in achieving economic self-sufficiency through activities requiring qualified expenses (as defined in section 529(c)(1) of the Internal Revenue Code of 1986, as added by section 223 of this Act). In making such assessment, the Secretary shall consider the overall quality of project activities in making any particular kind or combination of qualified expenses (as so defined) to be an essential feature of any project.

- (B) ADMINISTRATIVE ABILITY.—The ability of the applicant to responsibly administer the project.
- (C) ABILITY TO ASSIST PARTICIPANTS.—
 The ability of the applicant to assist project participants to achieve economic self-sufficiency through the development of assets.
- (D) Commitment of Non-Federal Funds.—The aggregate amount of direct funds from non-Federal public sector and private sources that are formally committed to the project.
- (E) ADEQUACY OF PLAN FOR PROVIDING INFORMATION FOR EVALUATION.—The adequacy of the plan for providing information relevant to an evaluation of the project.

1	(F) Other factors.—Such other factors
2	as the Secretary may specify.
3	(3) Preferences.—In considering an applica-
4	tion to conduct a demonstration project under this
5	section, the Secretary shall give preference to any
6	application that—
7	(A) demonstrates the willingness and abil-
8	ity to select individuals described in subsection
9	(e) who are predominantly from households in
10	which a child (or children) is living with the
11	child's biological or adoptive mother or father,
12	legal guardian, or a responsible adult relative
13	with whom the child regularly resides;
14	(B) provides a commitment of non-Federal
15	funds with a proportionately greater amount of
16	funds committed by private sector sources; and
17	(C) targets such individuals residing within
18	1 or more relatively well-defined communities or
19	neighborhoods that experience low rates of in-
20	come or employment.
21	(4) APPROVAL.—Not later than 15 months
22	after the date of the enactment of this Act, the Sec-
23	retary shall, on a competitive basis, approve such ap-
24	plications to conduct demonstration projects under

this section as the Secretary deems appropriate, tak-

1	ing into account the assessments required by para-
2	graphs (2) and (3). The Secretary is encouraged to
3	ensure that the applications that are approved in-
4	volve a wide range of communities (both rural and
5	urban) and diverse populations.
6	(c) Demonstration Authority; Annual
7	Grants.—
8	(1) Demonstration authority.—If the Sec-
9	retary approves an application to conduct a dem-
10	onstration project under this section, the Secretary
11	shall, not later than 16 months after the date of the
12	enactment of this Act, authorize the applicant to
13	conduct the project for 4 project years in accordance
14	with the approved application and this section.
15	(2) Grant authority.—For each project year
16	of a demonstration project conducted under this sec-
17	tion, the Secretary shall make a grant to the quali-
18	fied entity authorized to conduct the project on the
19	first day of the project year in an amount not to ex-
20	ceed the greater of—
21	(A) the aggregate amount of funds com-
22	mitted by non-Federal sources; or
23	(B) \$1,000,000.
24	(3) Limitation on grant amounts per
25	PROJECT.—The amount of each grant for a project

1	approved under this section shall not exceed
2	\$10,000,000.
3	(d) Reserve Fund.—
4	(1) Establishment.—Each qualified entity
5	grantee under this section shall establish a Reserve
6	Fund which shall be maintained in accordance with
7	this subsection.
8	(2) Amounts in reserve fund.—
9	(A) In general.—As soon after receipt as
10	is practicable, a qualified entity grantee shall
11	deposit in the Reserve Fund established under
12	paragraph (1)—
13	(i) all funds provided to the qualified
14	entity grantee by any public or private
15	source in connection with the demonstra-
16	tion project; and
17	(ii) the proceeds from any investment
18	made under paragraph (3)(B).
19	(B) Individual development account
20	PENALTIES.—
21	(i) Penalty amounts authorized
22	TO BE APPROPRIATED FOR PAYMENT TO
23	THE RESERVE FUND.—With respect to the
24	Reserve Fund established by a qualified
25	entity grantee that provides financial as-

1	sistance under subsection (g) to any indi-
2	vidual who pays, or from whose individual
3	development account is paid, a penalty
4	amount, there is hereby appropriated to
5	the Reserve Fund, without fiscal year limi-
6	tation, an amount equal to such penalty
7	amount.
8	(ii) Payment to reserve fund of
9	PENALTY AMOUNTS APPROPRIATED
10	THEREFORE.—The Secretary shall make
11	quarterly estimated payments to the Re-
12	serve Fund of any penalty amount appro-
13	priated pursuant to clause (i).
14	(C) Uniform accounting regula-
15	TIONS.—The Secretary shall prescribe regula-
16	tions with respect to accounting for amounts in
17	Reserve Funds.
18	(3) Use of reserve fund.—
19	(A) In General.—A qualified entity
20	grantee shall use the amounts in the Reserve
21	Fund established under paragraph (1) to—
22	(i) assist participants in the dem-
23	onstration project in obtaining the skills
24	and information necessary to achieve eco-

1	nomic self-sufficiency through activities re-
2	quiring qualified expenses (as so defined);
3	(ii) provide financial assistance in ac-
4	cordance with subsection (g) to individuals
5	selected by the qualified entity grantee to
6	participate in the project;
7	(iii) administer the project; and
8	(iv) provide the research organization
9	evaluating the project under subsection (k)
10	with such information with respect to the
11	project as may be required for the evalua-
12	tion.
13	(B) AUTHORITY TO INVEST FUNDS.—
14	(i) Guidelines.—The Secretary shall
15	establish guidelines for investing amounts
16	in Reserve Funds in a manner that pro-
17	vides high liquidity and low risk.
18	(ii) Investment.—A qualified entity
19	grantee shall invest the amounts in its Re-
20	serve Fund that are not immediately need-
21	ed to carry out the provisions of subpara-
22	graph (A), in accordance with guidelines
23	established under clause (i).
24	(C) LIMITATION ON USES.—Not more than
25	7.5 percent of the amounts provided to a quali-

1	fied entity grantee under subsection $(c)(2)$ shall
2	be used by the qualified entity grantee for the
3	purposes described in clauses (i), (iii), and (iv)
4	of paragraph (3)(A), except that if 2 or more
5	qualified entities are jointly administering a
6	project, no qualified entity grantee shall use
7	more than its proportional share for such pur-
8	poses.
9	(4) Unused federal grant funds trans-
10	FERRED TO THE SECRETARY WHEN PROJECT TERMI-
11	NATES.—Notwithstanding paragraph (3), upon the
12	termination of any demonstration project authorized
13	under this section, the qualified entity grantee con-
14	ducting the project shall transfer to the Secretary an
15	amount equal to—
16	(A) the amounts in its Reserve Fund at
17	time of the termination; multiplied by
18	(B) a percentage equal to—
19	(i) the aggregate amount of grants
20	made to the qualified entity grantee under
21	subsection (c)(2); divided by
22	(ii) the aggregate amount of all mon-
23	eys provided to the qualified entity grantee
24	by all sources to conduct the project.
25	(e) Eligibility for Assistance.—

1	(1) In general.—Any individual who is a
2	member of a household that meets the following re-
3	quirements shall be eligible for assistance under a
4	demonstration project conducted under this sections
5	(A) Income test.—The adjusted gross in-
6	come of the household did not exceed the in-
7	come limits established under section 32(b)(2)
8	of the Internal Revenue Code of 1986.
9	(B) Net worth test.—
10	(i) In general.—The net worth of
11	the household, as of the close of the cal-
12	endar year preceding the determination of
13	eligibility, does not exceed \$20,000.
14	(ii) Determination of Net
15	WORTH.—For purposes of clause (i), the
16	net worth of a household is the amount
17	equal to—
18	(I) the aggregate market value of
19	all assets that are owned in whole or
20	in part by any member of the house-
21	hold, minus
22	(II) the obligations or debts of
23	any member of the household.
24	(2) Individuals unable to complete the
25	PROJECT.—The Secretary shall establish such regu-

- 1 lations as are necessary, including prohibiting eligi-2 bility for further assistance under a demonstration 3 project conducted under this section, to ensure compliance with this section if an individual participat-5 ing in the demonstration project moves from the 6 community in which the project is conducted or is 7 otherwise unable to continue participating in the 8 project. 9 (f) Selection of Individuals To Receive As-SISTANCE.—From among the individuals eligible for as-10 sistance under a demonstration project conducted under 11 this section, each qualified entity grantee shall select the individuals— 13 14 15 be best suited to receive such assistance; and
 - (1) whom the qualified entity grantee deems to
 - (2) to whom the qualified entity grantee will provide financial assistance in accordance with subsection (g).
- 19 (g) Provision of Financial Assistance.—
- 20 (1) IN GENERAL.—Not less than once a month during each project year, each qualified entity grant-22 ee under this section shall deposit in the individual 23 development account of each individual participating 24 in the project an amount—

17

18

- (A) from the grant made under subsection
 (c)(2), equal to the amount of earned income
 (as defined in section 911(d)(2) of the Internal
 Revenue Code of 1986) deposited during the
 month by the individual in the individual's development account, and
 - (B) from the non-Federal funds described in subsection (b)(2)(D), equal to the amount described in subparagraph (A).
 - (2) LIMITATION ON FINANCIAL ASSISTANCE TO INDIVIDUAL.—Not more than \$2,000 from a grant made under subsection (c)(2) shall be provided to any 1 individual.
 - (3) Limitation on Financial assistance to Household.—Not more than \$4,000 from a grant made under subsection (c)(2) shall be provided to any 1 household.
 - (4) WITHDRAWAL OF FUNDS.—The Secretary shall establish such regulations as may be necessary to ensure that funds held in an individual development account are not withdrawn except for 1 or more of the qualified expenses specified in section 529(c)(1) of the Internal Revenue Code of 1986 (as added by section 223 of this Act). Such regulations shall include a requirement that a responsible official

1	of the qualified entity grantee conducting a project
2	approve such withdrawal in writing.
3	(h) Local Control Over Demonstration
4	Projects.—Each qualified entity grantee under this sec-
5	tion shall, subject to the provisions of subsection (j), have
6	sole authority over the administration of the project. The
7	Secretary may prescribe only such regulations with respect
8	to demonstration projects under this section as are nec-
9	essary to ensure compliance with the approved applica-
10	tions and this section.
11	(i) Semiannual Progress Reports.—
12	(1) In general.—Each qualified entity grant-
13	ee under this section shall prepare semiannual re-
14	ports on the progress of the project. Each report
15	shall specify for the semiannual period covered by
16	the report the following information:
17	(A) The number of individuals making a
18	deposit into an individual development account.
19	(B) Information on the amounts in the Re-
20	serve Fund established with respect to the
21	project.
22	(C) The amounts deposited in the individ-
23	ual development accounts.

1	(D) The amounts withdrawn from the indi-
2	vidual development accounts and the purposes
3	for which such amounts were withdrawn.
4	(E) The balances remaining in the individ-
5	ual development accounts.
6	(F) Such other information as the Sec-
7	retary may require to evaluate the project.
8	(2) Submission of Reports.—The qualified
9	entity grantee shall submit each report required to
10	be prepared under paragraph (1) to—
11	(A) the Secretary; and
12	(B) the Treasurer (or equivalent official)
13	of the State in which the project is conducted
14	if the State or local government committed
15	funds to the demonstration project.
16	(3) Timing.—The first report required by para-
17	graph (1) shall be submitted at the end of the 7-
18	month period beginning on the date the Secretary
19	authorized the qualified entity grantee to conduct
20	the demonstration project, and subsequent reports
21	shall be submitted every 6 months thereafter, until
22	the conclusion of the project.
23	(j) Sanctions.—
24	(1) Authority to terminate demonstra-
25	TION PROJECT.—If the Secretary determines that a

1	qualified entity grantee under this section is not op-
2	erating the project in accordance with the grantee's
3	application or this section (and has not implemented
4	any corrective recommendations directed by the Sec-
5	retary), the Secretary shall terminate such grantee's
6	authority to conduct the project.
7	(2) Actions required upon termination.—
8	If the Secretary terminates the authority to conduct
9	a demonstration project, the Secretary—
10	(A) shall suspend the project;
11	(B) shall take control of the Reserve Fund
12	established pursuant to subsection (d);
13	(C) shall make every effort to identify an-
14	other qualified entity willing and able to con-
15	duct the project in accordance with the ap-
16	proved application (or, as modified, if necessary
17	to incorporate the recommendations) and this
18	section;
19	(D) shall, if the Secretary identifies such
20	an entity—
21	(i) authorize the entity to conduct the
22	project in accordance with the approved
23	application (or, as modified, if necessary,
24	to incorporate the recommendations) and
25	this section:

1	(ii) transfer to the entity control over
2	the Reserve Fund established pursuant to
3	subsection (d); and
4	(iii) consider, for purposes of this sec-
5	tion—
6	(I) such other entity to be the
7	qualified entity originally authorized
8	to conduct the project; and
9	(II) the date of such authoriza-
10	tion to be the date of the original au-
11	thorization; and
12	(E) if, by the end of the 1-year period be-
13	ginning on the date of the termination, the Sec-
14	retary has not found such a qualified entity,
15	shall—
16	(i) terminate the project; and
17	(ii) from the amount remaining in the
18	Reserve Fund established as part of the
19	project, remit to each source that provided
20	funds under subsection (b)(2)(D) to the
21	entity originally authorized to conduct the
22	project, an amount that bears the same
23	ratio to the amount so remaining as the
24	amount provided by the source under sub-
25	section (b)(2)(D) bears to the amount pro-

1 vided by all such sources under subsection 2 (b)(2)(D). 3 (k) EVALUATIONS.— 4 (1) IN GENERAL.—Not later than 16 months 5 after the date of the enactment of this Act, the Sec-6 retary shall enter into a contract with an independ-7 ent research organization to evaluate, individually 8 and as a group, all qualified entities and sources 9 participating in the demonstration projects con-10 ducted under this section. 11 (2) Factors to evaluate.—In evaluating any 12 demonstration project conducted under this section, 13 the research organization shall address the following 14 factors: 15 The savings account characteristics 16 (such as threshold amounts and match rates) 17 required to stimulate participation in the dem-18 onstration project, and how such characteristics 19 vary among different populations or commu-20 nities. 21 (B) What service configurations of the 22 qualified entity grantee (such as peer support, 23 structured planning exercises, mentoring, and 24 case management) increase the rate and con-

sistency of participation in the demonstration

1	project and how such configurations vary
2	among different populations or communities.
3	(C) The economic, civic, psychological, and
4	social effects of asset accumulation, and how
5	such effects vary among different populations
6	or communities.
7	(D) The effects of individual development
8	accounts on savings rates, homeownership, level
9	of education attained, and self-employment, and
10	how such effects vary among different popu-
11	lations or communities.
12	(E) The potential financial returns to the
13	Federal Government and to other public sector
14	and private sector investors in individual devel-
15	opment accounts over a 5-year and 10-year pe-
16	riod of time.
17	(F) The lessons to be learned from the
18	demonstration projects conducted under this
19	section and if a permanent program of individ-
20	ual development accounts should be established.
21	(G) Such other factors as may be pre-
22	scribed by the Secretary.
23	(3) Methodological requirements.—In
24	evaluating any demonstration project conducted
25	under this section, the research organization shall—

1	(A) to the extent possible, use control
2	groups to compare participants with nonpartici-
3	pants;
4	(B) before, during, and after the project,
5	obtain such quantitative data as are necessary
6	to evaluate the project thoroughly; and
7	(C) develop a qualitative assessment, de-
8	rived from sources such as in-depth interviews,
9	of how asset accumulation affects individuals
10	and families.
11	(4) Reports by the secretary.—
12	(A) Interim reports.—Not less than
13	once during the 12-month period beginning on
14	the date of the enactment of this Act, and dur-
15	ing each 12-month period thereafter until all
16	demonstration projects conducted under this
17	section are completed, the Secretary shall sub-
18	mit to the Congress an interim report setting
19	forth the results of the evaluations conducted
20	pursuant to this subsection.
21	(B) Final reports.—Not later than 12
22	months after the conclusion of all demonstra-
23	tion projects conducted under this section, the

Secretary shall submit to the Congress a final

report setting forth the results and findings of

24

1	evaluations conducted pursuant to this sub-
2	section.
3	(5) Evaluation expenses.—The Secretary
4	shall expend such sums as may be necessary to carry
5	out the purposes of this subsection.
6	(l) Definitions.—As used in this section:
7	(1) APPLICABLE PERIOD.—The term "applica-
8	ble period" means, with respect to amounts to be
9	paid from a grant made for a project year, the cal-
10	endar year immediately preceding the calendar year
11	in which the grant is made.
12	(2) HOUSEHOLD.—The term "household"
13	means all individuals who share use of a dwelling
14	unit as primary quarters for living and eating sepa-
15	rate from other individuals.
16	(3) Individual development account.—
17	The term "individual development account" has the
18	same meaning given such term in section 529 of the
19	Internal Revenue Code of 1986, as added by section
20	223 of this Act.
21	(4) Penalty amount.—The term "penalty
22	amount" means any of the following:
23	(A) Financial assistance forfeited.—
24	Any amount paid into the general fund of the
25	Treasury of the United States under section

- 529(e) of the Internal Revenue Code of 1986
 (as so added).
 (B) 10 PERCENT ADDITION TO TAX.—Any
 - (B) 10 PERCENT ADDITION TO TAX.—Any additional tax imposed by section 529(f) of the Internal Revenue Code of 1986 (as so added).
 - (C) OTHER EXCISE OR PENALTY TAXES.—Any tax imposed with respect to an individual development account by section 4973, 4975, or 6693 of the Internal Revenue Code of 1986.
 - (5) PROJECT YEAR.—The term "project year" means, with respect to a demonstration project, any of the 4 consecutive 12-month periods beginning on the date the project is originally authorized to be conducted.
 - (6) QUALIFIED SAVINGS OF THE INDIVIDUAL FOR THE PERIOD.—The term "qualified savings of the individual for the period" means the aggregate of the amounts contributed by the individual to the individual development account of the individual during the period.
- (7) SECRETARY.—The term "Secretary" means
 the Secretary of Health and Human Services.
- 23 (m) AUTHORIZATION OF APPROPRIATIONS.—To 24 carry out this section, the following amounts are author-25 ized to be appropriated:

1	(1) \$20,000,000 for fiscal year 1996.
2	(2) \$30,000,000 for fiscal year 1997.
3	(3) \$30,000,000 for fiscal year 1998.
4	(4) \$20,000,000 for fiscal year 1999.
5	SEC. 223. INDIVIDUAL DEVELOPMENT ACCOUNTS.
6	(a) In General.—Subchapter F of chapter 1 of the
7	Internal Revenue Code of 1986 (relating to exempt organi-
8	zations) is amended by adding at the end the following
9	new part:
10	"PART VIII—INDIVIDUAL DEVELOPMENT
11	ACCOUNTS
	"Sec. 529. Individual development accounts.
12	"SEC. 529. INDIVIDUAL DEVELOPMENT ACCOUNTS.
13	"(a) Establishment of Accounts.—
14	"(1) In general.—An individual development
15	account may be established by or on behalf of an eli-
16	gible individual for the purpose of accumulating
17	funds to pay the qualified expenses of such individ-
18	ual.
19	"(2) Eligible individual.—
20	"(A) IN GENERAL.—The term 'eligible in-
21	dividual' means an individual for whom assist-
22	ance is (or at any prior time was) provided by
23	a qualified entity grantee under section 222(g)
24	of the Project for American Renewal Act.

1	"(B) QUALIFIED ENTITY.—The term
2	'qualified entity' has the meaning given such
3	term by section 3(b)(1)(B) of such Act.
4	"(b) Limitations.—
5	"(1) Account to benefit 1 individual.—An
6	individual development account may not be estab-
7	lished for the benefit of more than 1 individual.
8	"(2) Multiple accounts.—If, at any time
9	during a calendar year, 2 or more individual devel-
10	opment accounts are maintained for the benefit of
11	an eligible individual, such individual shall be treat-
12	ed as an eligible individual for the calendar year only
13	with respect to the 1st of such accounts.
14	"(3) Annual Limit.—Contributions to an indi-
15	vidual development account for any taxable year
16	shall not exceed \$2,000. No contribution to the ac-
17	count under section 222(g) of the Project for Amer-
18	ican Renewal Act shall be taken into account for
19	purposes of this paragraph.
20	"(4) Contributions to be from Earned in-
21	COME.—An eligible individual may only contribute to
22	an account such amounts as are derived from earned
23	income, as defined in section 911(d)(2).
24	"(c) Definitions and Special Rules.—For pur-
25	poses of this section—

1	"(1) QUALIFIED EXPENSES.—The term 'quali-
2	fied expenses' means 1 or more of the following, as
3	provided by the qualified entity providing assistance
4	to the individual under section 222(g) of the Project
5	for American Renewal Act:
6	"(A) Postsecondary educational ex-
7	Penses.—Postsecondary educational expenses
8	paid from an individual development account di-
9	rectly to an eligible educational institution. For
10	purposes of this subparagraph—
11	"(i) In general.—The term 'post-
12	secondary educational expenses' means—
13	"(I) tuition and fees required for
14	the enrollment or attendance of a stu-
15	dent at an eligible educational institu-
16	tion, and
17	"(II) fees, books, supplies, and
18	equipment required for courses of in-
19	struction at an eligible educational in-
20	stitution.
21	"(ii) Eligible educational insti-
22	TUTION.—The term 'eligible educational
23	institution' means the following:
24	"(I) Institution of higher
25	EDUCATION.—An institution described

1	in section $481(a)(1)$ or $1201(a)$ of the
2	Higher Education Act of 1965 (20
3	U.S.C. $1088(a)(1)$ or $1141(a)$, as
4	such sections are in effect on the date
5	of the enactment of this section.
6	"(II) Postsecondary voca-
7	TIONAL EDUCATION SCHOOL.—An
8	area vocational education school (as
9	defined in subparagraph (C) or (D) of
10	section 521(4) of the Carl D. Perkins
11	Vocational and Applied Technology
12	Education Act (20 U.S.C. 2471(4)))
13	which is in any State (as defined in
14	section 521(33) of such Act), as such
15	sections are in effect on the date of
16	the enactment of this section.
17	"(B) First-home purchase.—Qualified
18	acquisition costs with respect to a qualified
19	principal residence for a qualified first-time
20	homebuyer, if paid from an individual develop-
21	ment account directly to the persons to whom
22	the amounts are due. For purposes of this sub-
23	paragraph—
24	"(i) QUALIFIED ACQUISITION
25	COSTS.—The term 'qualified acquisition

1	costs' means the costs of acquiring, con-
2	structing, or reconstructing a residence.
3	The term includes any usual or reasonable
4	settlement, financing, or other closing
5	costs.
6	"(ii) Qualified principal resi-
7	DENCE.—The term 'qualified principal res-
8	idence' means a principal residence (within
9	the meaning of section 1034), the qualified
10	acquisition costs of which do not exceed
11	100 percent of the average area purchase
12	price applicable to such residence (deter-
13	mined in accordance with paragraphs (2)
14	and (3) of section $143(e)$).
15	"(iii) Qualified first-time home-
16	BUYER.—
17	"(I) IN GENERAL.—The term
18	'qualified first-time homebuyer' means
19	a taxpayer (and, if married, the tax-
20	payer's spouse) who has no present
21	ownership interest in a principal resi-
22	dence during the 3-year period ending
23	on the date of acquisition of the prin-
24	cipal residence to which this subpara-
25	graph applies.

1	"(II) Date of acquisition.—
2	The term 'date of acquisition' means
3	the date on which a binding contract
4	to acquire, construct, or reconstruct
5	the principal residence to which this
6	subparagraph applies is entered into.
7	"(C) Business capitalization.—
8	Amounts paid from an individual development
9	account directly to a business capitalization ac-
10	count which is established in a federally insured
11	financial institution and is restricted to use
12	solely for qualified business capitalization ex-
13	penses. For purposes of this subparagraph—
14	"(i) Qualified business capital-
15	IZATION EXPENSES.—The term 'qualified
16	business capitalization expenses' means
17	qualified expenditures for the capitalization
18	of a qualified business pursuant to a quali-
19	fied plan.
20	"(ii) Qualified expenditures.—
21	The term 'qualified expenditures' means
22	expenditures included in a qualified plan,
23	including capital, plant, equipment, work-
24	ing capital, and inventory expenses.

1	"(iii) Qualified business.—The
2	term 'qualified business' means any busi-
3	ness that does not contravene any law or
4	public policy (as determined by the Sec-
5	retary).
6	"(iv) QUALIFIED PLAN.—The term
7	'qualified plan' means a business plan
8	which—
9	"(I) is approved by a financial in-
10	stitution, or by a nonprofit loan fund
11	having demonstrated fiduciary integ-
12	rity,
13	"(II) includes a description of
14	services or goods to be sold, a market-
15	ing plan, and projected financial
16	statements, and
17	"(III) may require the eligible in-
18	dividual to obtain the assistance of an
19	experienced entrepreneurial advisor.
20	"(D) Transfers to idas of family
21	MEMBERS.—Amounts paid from an individual
22	development account directly into another such
23	account established for the benefit of an eligible
24	individual who is—
25	"(i) the taxpayer's spouse, or

1	"(ii) any dependent of the taxpayer
2	with respect to whom the taxpayer is al-
3	lowed a deduction under section 151.
4	"(2) Individual development account.—
5	The term 'individual development account' means a
6	trust created or organized in the United States ex-
7	clusively for the purpose of paying the qualified ex-
8	penses of an eligible individual, but only if the writ-
9	ten governing instrument creating the trust meets
10	the following requirements:
11	"(A) No contribution will be accepted un-
12	less it is in cash or by check.
13	"(B) The trustee is a federally insured fi-
14	nancial institution.
15	"(C) The assets of the account will be in-
16	vested in accordance with the direction of the
17	eligible individual after consultation with the
18	qualified entity providing assistance to the indi-
19	vidual under section 222(g) of the Project for
20	American Renewal Act.
21	"(D) The assets of the trust will not be
22	commingled with other property except in a
23	common trust fund or common investment
24	fund.

- "(E) Except as provided in subparagraph

 (F), any amount in the account which is attrib
 utable to assistance provided under section

 222(g) of the Project for American Renewal

 Act may be paid or distributed out of the ac
 count only for the purpose of paying the quali
 fied expenses of the eligible individual.
 - "(F) Any balance in the account on the day after the date on which the individual for whose benefit the trust is established dies shall be distributed within 30 days of such date as directed by such individual to another individual development account established for the benefit of an eligible individual.
 - "(3) Time when contributions deemed to have made a contribution on the last day of the preceding taxable year if the contribution is made on account of such taxable year and is made not later than the time prescribed by law for filing the return for such taxable year (including extensions thereof).

"(d) Tax Treatment of Distributions.—

"(1) IN GENERAL.—Except as otherwise provided in this subsection, any amount paid or distributed out of an individual development account at-

- tributable to assistance provided under section 222(g) of the Project for American Renewal Act (including earnings attributable to such assistance) shall be included in gross income of the payee or distributee for the taxable year in the manner provided in section 72.
 - "(2) DISTRIBUTION USED TO PAY QUALIFIED EXPENSES.—A payment or distribution out of an individual development account attributable to assistance provided under section 222(g) of the Project for American Renewal Act shall not be included in gross income to the extent such payment or distribution is used exclusively to pay the qualified expenses incurred by the eligible individual for whose benefit the account is established.
 - "(3) Ordering rules.—Any distribution from an individual development account shall not be treated as made from the accumulated contributions made to the account by the eligible individual (including earnings attributable to such contributions) until all other amounts to the credit of the eligible individual have been distributed.
- 23 "(e) Tax Treatment of Accounts.—
- 24 "(1) Exemption from Tax.—

"(A) In General.—Except as provided in subparagraph (B), an individual development account is exempt from taxation under this title unless such account has ceased to be an individual development account by reason of paragraph (2). Notwithstanding the preceding sentence, any such account is subject to the taxes imposed by section 511 (relating to imposition of tax on unrelated business income of charitable, etc. organizations).

"(B) CERTAIN EARNINGS TAXED AS GRANTOR TRUST.—An eligible individual shall be treated for purposes of this title as the owner of the individual development account established by or on behalf of such individual and shall be subject to tax thereon with respect to the earnings attributable to contributions made to the account by the eligible individual in accordance with subpart E of part I of subchapter J of this chapter (relating to grantors and others treated as substantial owners).

"(2) Loss of exemption of account where individual engages in prohibited transaction.—

1	"(A) In General.—If an eligible individ-
2	ual or qualified entity engages in any trans-
3	action prohibited by section 4975 with respect
4	to such individual's account, the account shall
5	cease to be an individual development account
6	as of the 1st day of the taxable year of such in-
7	dividual during which such transaction occurs.
8	"(B) ACCOUNT TREATED AS DISTRIBUTING
9	ALL ITS ASSETS.—In any case in which any ac-
10	count ceases to be an individual development
11	account by reason of subparagraph (A) as of
12	the 1st day of any taxable year—
13	"(i) all assets in the account on such
14	1st day which are attributable to assist-
15	ance provided under section 222(g) of the
16	Project for American Renewal Act shall be
17	paid into the general fund of the Treasury
18	of the United States, and
19	"(ii) the remaining assets shall be
20	treated as distributed on such 1st day.
21	"(3) Effect of pledging account as secu-
22	RITY.—If, during any taxable year, an eligible indi-
23	vidual or qualified entity uses such individual's ac-
24	count or any portion thereof as security for a loan—

1	"(A) an amount equal to the part of the
2	portion so used which is attributable to assist-
3	ance provided under section 222(g) of the
4	Project for American Renewal Act shall be paid
5	into the general fund of the Treasury of the
6	United States, and
7	"(B) the remaining part of the portion so
8	used shall be treated as distributed to the eligi-
9	ble individual.
10	"(4) Effect of lien or other seizure of
11	ACCOUNT.—If, during any taxable year, a lien is
12	placed on an individual development account, or the
13	account is otherwise seized pursuant to legal or ad-
14	ministrative process—
15	"(A) an amount equal to the part of the
16	portion so seized which is attributable to assist-
17	ance provided under section 222(g) of the
18	Project for American Renewal Act shall be paid
19	into the general fund of the Treasury of the
20	United States, and
21	"(B) the remaining part of the portion so
22	seized shall be treated as distributed to the eli-
23	gible individual.
24	"(f) Additional Tax on Certain Amounts In-
25	CLUDED IN GROSS INCOME.—

1 "(1) Distribution not used for qualified 2 EXPENSES.—In the case of any payment or distribu-3 tion not used exclusively to pay qualified expenses incurred by the eligible individual for whose benefit 5 the individual development account is established, 6 the tax liability of each payee or distributee under this chapter for the taxable year in which the pay-7 8 ment or distribution is received shall be increased by 9 an amount equal to 10 percent of the amount of the 10 payment or distribution.

- "(2) DISABILITY OR DEATH CASES.—Paragraph
 (1) shall not apply if the payment or distribution is
 made after the individual for whose benefit the individual development account becomes disabled within
 the meaning of section 72(m)(7) or dies.
- 16 "(g) Community Property Laws.—This section 17 shall be applied without regard to any community property 18 laws.
- "(h) Custodial account shall be treated as a trust if section, a custodial account shall be treated as a trust if the assets of such account are held by a bank (as defined in section 408(n)) or another person who demonstrates, to the satisfaction of the Secretary, that the manner in which such person will administer the account will be consistent with the requirements of this section, and if the

11

12

13

14

1	custodial account would, except for the fact that it is not
2	a trust, constitute an individual development account de-
3	scribed in subsection (c)(2). For purposes of this title, in
4	the case of a custodial account treated as a trust by reason
5	of the preceding sentence, the custodian of such account
6	shall be treated as the trustee thereof.
7	"(i) Reports.—The trustee of an individual develop-
8	ment account shall—
9	"(1) prepare reports regarding the account with
10	respect to contributions, distributions, and any other
11	matter required by the Secretary under regulations,
12	and
13	"(2) submit such reports, at the time and in
14	the manner prescribed by the Secretary in regula-
15	tions, to—
16	"(A) the eligible individual for whose bene-
17	fit the account is maintained,
18	"(B) the qualified entity providing assist-
19	ance to the individual under section 222(g) of
20	the Project for American Renewal Act, and
21	"(C) the Secretary."
22	(b) Deduction Allowed Against Gross In-
23	COME.—Subsection (a) of section 62 (defining adjusted
24	gross income) is amended by inserting after paragraph
25	(15) the following new paragraph:

1	"(16) Individual development accounts.—
2	Except as provided in section 529, contributions to
3	an individual development account established to
4	provide assistance to the taxpayer under section
5	222(g) of the Project for American Renewal Act."
6	(c) Contribution Not Subject to Gift Tax.—
7	Section 2503 of such Code (relating to taxable gifts) is
8	amended by adding at the end the following new sub-
9	section:
10	"(h) Individual Development Accounts.—Any
11	contribution made by an individual or qualified entity to
12	an individual development account described in section
13	529(c)(2) shall not be treated as a transfer of property
14	by gift for purposes of this chapter."
15	(d) Tax on Prohibited Transactions.—Section
16	4975 of such Code (relating to prohibited transactions)
17	is amended—
18	(1) by adding at the end of subsection (c) the
19	following new paragraph:
20	"(4) Special rule for individual develop-
21	MENT ACCOUNTS.—An eligible individual for whose
22	benefit an individual development account is estab-
23	lished and any contributor to such account shall be
24	exempt from the tax imposed by this section with re-
25	spect to any transaction concerning such account

- 1 (which would otherwise be taxable under this sec-
- 2 tion) if, with respect to such transaction, the ac-
- 3 count ceases to be an individual development ac-
- 4 count by reason of the application of section
- 5 529(e)(2)(A) to such account.", and
- 6 (2) by inserting ", an individual development
- 7 account described in section 529(c)(2)," in sub-
- 8 section (e)(1) after "described in section 408(a)".
- 9 (e) Failure To Provide Reports on Individual
- 10 DEVELOPMENT ACCOUNTS.—Section 6693 of such Code
- 11 (relating to failure to provide reports on individual retire-
- 12 ment accounts or annuities) is amended—
- 13 (1) by inserting "OR ON INDIVIDUAL DEVEL-
- 14 **OPMENT ACCOUNTS**" after "ANNUITIES" in the
- 15 heading of such section, and
- 16 (2) by adding at the end of subsection (a) the
- following new sentence: "The person required by sec-
- tion 529(i) to file a report regarding an individual
- development account at the time and in the manner
- required by such section shall pay a penalty of \$50
- for each failure, unless it is shown that such failure
- is due to reasonable cause."
- 23 (f) Special Rule for Determining Amounts of
- 24 Support for Dependent.—Subsection (b) of section
- 25 152 of such Code (relating to definition of dependent) is

1	amended by adding at the end the following new para-
2	graph:
3	"(6) A distribution from an individual develop-
4	ment account described in section 529(c)(2) to the
5	eligible individual for whose benefit such account has
6	been established shall not be taken into account in
7	determining support for purposes of this section to
8	the extent such distribution is excluded from gross
9	income of such individual under section 529(d)(2)."
10	(g) CLERICAL AMENDMENTS.—
11	(1) The table of parts for subchapter F of
12	chapter 1 of such Code is amended by inserting at
13	the end the following new item:
	"Part VIII. Individual development accounts."
14	(2) The table of sections for subchapter B of
15	chapter 68 of such Code is amended by striking the
16	item relating to section 6693 and inserting the fol-
17	lowing new item:
	"Sec. 6693. Failure to provide reports on individual retirement accounts or annuities or on individual development accounts."
18	(h) Effective Date.—The amendments made by

19 this section shall apply to contributions made after the

1	SEC. 224. FUNDS IN INDIVIDUAL DEVELOPMENT ACCOUNTS
2	OF DEMONSTRATION PROJECT PARTICI-
3	PANTS DISREGARDED FOR PURPOSES OF ALL
4	MEANS-TESTED FEDERAL PROGRAMS.
5	Notwithstanding any Federal law (other than the In-
6	ternal Revenue Code of 1986) that requires consideration
7	of 1 or more financial circumstances of an individual, for
8	the purpose of determining eligibility to receive, or the
9	amount of, any assistance or benefit authorized by such
10	law to be provided to or for the benefit of such individual,
11	funds (including interest accruing) in an individual devel-
12	opment account (as defined in section 529 of the Internal
13	Revenue Code of 1986, as added by section 223 of this
14	Act) shall be disregarded for such purpose with respect
15	to any period during which such individual participates in
16	a demonstration project conducted under section 222 of
17	this Act (or would be participating in such a project but
18	for the suspension of the project).
19	Subtitle D—Housing
20	PART I—URBAN HOMESTEADS
21	SEC. 231. URBAN HOMESTEAD PROVISIONS.
22	(a) Definitions.—For purposes of this section, the
23	following definitions shall apply:
24	(1) Community Development Corpora-
25	TION.—The term "community development corpora-
26	tion" means a nonprofit organization whose primary

- purpose is to promote community development by providing housing opportunities to low-income families.
- (2) Cost recovery basis.—The term "cost 5 recovery basis" means, with respect to any sale of a 6 project or residence by a unit of general local gov-7 ernment to a community development corporation 8 under subsection (b)(3)(B), that the purchase price 9 paid by the community development corporation is 10 less than or equal to the costs incurred by the unit 11 of general local government in connection with such 12 project or residence during the period beginning on 13 the date on which the unit of general local govern-14 ment acquires title to the multifamily housing 15 project or residential property under subsection 16 (b)(1) and ending on the date on which the sale is 17 consummated.
 - (3) Low-income families.—The term "low-income families" has the same meaning as in section 3(b) of the United States Housing Act of 1937.
 - (4) Multifamily Housing Project.—The term "multifamily housing project" has the same meaning as in section 203 of the Housing and Community Development Amendments of 1978.

19

20

21

22

23

1	(5) Secretary.—The term "Secretary" means
2	the Secretary of Housing and Urban Development.
3	(6) Severe Physical Problems.—A dwelling
4	unit shall be considered to have "severe physical
5	problems" if such unit—
6	(A) lacks hot or cold piped water, a flush
7	toilet, or both a bathtub and a shower in the
8	unit, for the exclusive use of that unit;
9	(B) on not less than 3 separate occasions,
10	during the preceding winter months was uncom-
11	fortably cold for a period of more than 6 con-
12	secutive hours due to a malfunction of the heat-
13	ing system for the unit;
14	(C) has no functioning electrical service,
15	exposed wiring, any room in which there is not
16	a functioning electrical outlet, or has experi-
17	enced not less than 3 blown fuses or tripped
18	circuit breakers during the preceding 90-day
19	period;
20	(D) is accessible through a public hallway
21	in which there are no working light fixtures,
22	loose or missing steps or railings, and no eleva-
23	tor; or
24	(E) has severe maintenance problems, in-
25	cluding water leaks involving the roof, windows,

- doors, basement, or pipes or plumbing fixtures, holes or open cracks in walls or ceilings, severe paint peeling or broken plaster, and signs of rodent infestation.
 - (7) SINGLE FAMILY RESIDENCE.—The term "single family residence" means a 1- to 4-family dwelling that is held by the Secretary.
 - (8) Substandard multifamily housing project is "substandard" if not less than 25 percent of the dwelling units of the project have severe physical problems.
- 12 (9) Unit of general local government.—
 13 The term "unit of general local government" has the
 14 same meaning as in section 102(a) of the Housing
 15 and Community Development Act of 1974.
- 16 (10) UNOCCUPIED MULTIFAMILY HOUSING
 17 PROJECT.—The term "unoccupied multifamily hous18 ing project" means a multifamily housing project
 19 that the unit of general local government certifies in
 20 writing is not inhabited.
- 21 (b) Disposition of Unoccupied and Sub-22 standard Public Housing.—
- 23 (1) Transfer of ownership to units of 24 General local government.—Notwithstanding 25 section 203 of the Housing and Community Devel-

5

6

7

8

9

10

opment Amendments of 1978 or any other provision of Federal law pertaining to the disposition of property, the Secretary shall transfer ownership of any unoccupied multifamily housing project, substandard multifamily housing project, or other residential property that is owned by the Secretary to the appropriate unit of general local government for the area in which the project or residence is located in accordance with paragraph (2), if the unit of general local government enters into an agreement with the Secretary described in paragraph (3).

(2) Timing.—

- (A) IN GENERAL.—Any transfer of ownership under paragraph (1) shall be completed—
 - (i) with respect to any multifamily housing project owned by the Secretary that is determined to be unoccupied or substandard before the date of enactment of this Act, not later than 1 year after that date of enactment; and
 - (ii) with respect to any multifamily housing project or other residential property acquired by the Secretary on or after the date of enactment of this Act, not later than 1 year after the date on which the

1	project is determined to be unoccupied or
2	substandard or the residence is acquired,
3	as appropriate.
4	(B) Satisfaction of indebtedness.—
5	Prior to any transfer of ownership under sub-
6	paragraph (A), the Secretary shall satisfy any
7	indebtedness incurred in connection with the
8	project or residence at issue, either by—
9	(i) cancellation of the indebtedness; or
10	(ii) reimbursing the unit of general
11	local government to which the project or
12	residence is transferred for the amount of
13	the indebtedness.
14	(3) Sale to community development cor-
15	PORATIONS.—An agreement is described in this
16	paragraph if it is an agreement that requires a unit
17	of general local government to dispose of the multi-
18	family housing project or other residential property
19	in accordance with the following requirements:
20	(A) Notification to community devel-
21	OPMENT CORPORATIONS.—Not later than 30
22	days after the date on which the unit of general
23	local government acquires title to the multifam-
24	ily housing project or other residential property

under paragraph (1), the unit of general local

1	government shall notify community development
2	corporations located in the State in which the
3	project or residence is located—
4	(i) of such acquisition of title; and
5	(ii) that, during the 6-month period
6	beginning on the date on which such notifi-
7	cation is made, such community develop-
8	ment corporations shall have the exclusive
9	right under this subsection to make bona
10	fide offers to purchase the project or resi-
11	dence on a cost recovery basis.
12	(B) Right of first refusal.—During
13	the 6-month period described in subparagraph
14	(A)(ii)—
15	(i) the unit of general local govern-
16	ment may not sell or offer to sell the mul-
17	tifamily housing project or other residen-
18	tial property other than to a party notified
19	under subparagraph (A), unless each com-
20	munity development corporation notifies
21	the unit of general local government that
22	the corporation will not make an offer to
23	purchase the project or residence; and
24	(ii) the unit of general local govern-
25	ment shall accept a bona fide offer to pur-

chase the project or residence made during
such period if the offer is acceptable to the
unit of general local government, except
that a unit of general local government
may not sell a project or residence to a
community development corporation during
that 6-month period other than on a cost
recovery basis.

- (C) OTHER DISPOSITION.—During the 6-month period beginning on the expiration of the 6-month period described in subparagraph (A)(ii), the unit of general local government shall dispose of the multifamily housing project or other residential property on a negotiated, competitive bid, or other basis, on such terms as the unit of general local government deems appropriate.
- 18 (c) Exemption From Property Disposition Re-19 Quirements.—No provision of the Multifamily Housing 20 Property Disposition Reform Act of 1994, or any amend-21 ment made by that Act, shall apply to the disposition of 22 property in accordance with this section.
- 23 (d) Tenant Leases.—This section shall not affect 24 the terms or the enforceability of any contract or lease 25 entered into before the date of enactment of this Act.

9

10

11

12

13

14

15

16

1	(e) Procedures.—Not later than 6 months after the
2	date of enactment of this Act, the Secretary shall estab-
3	lish, by rule, regulation, or order, such procedures as may
4	be necessary to carry out this section.
5	PART II—MATERNITY SHELTER
6	SEC. 232. FINDINGS.
7	Congress finds that—
8	(1) pregnancy among unmarried teenagers is
9	one of the most difficult and far-reaching social
10	problems faced by the United States;
11	(2) in 1988, the most recent year for which sta-
12	tistics are available, 816,000 unmarried teenagers
13	became pregnant, and of such pregnancies, 44 per-
14	cent ended in abortion, 12 percent in miscarriage or
15	still birth, and 44 percent in birth;
16	(3) less than 10 percent of unwed teenage
17	mothers place their children for adoption;
18	(4) only half as many unmarried teenagers
19	begin prenatal care in the first trimester of preg-
20	nancy as do teenagers who become pregnant after
21	marriage, with the result that unmarried teenagers
22	are twice as likely to give birth to low-birth-weight
23	babies than their married teenage counterparts and
24	the rate of infant mortality is twice as high as moth-
25	ers giving birth in their twenties; and

1	(5) Federal policy should assist and encourage
2	States to provide pre- and postnatal maternity care
3	services to pregnant teenagers in order to protect
4	the future health and well-being of their newborn
5	children.
6	SUBPART A—MATERNAL HEALTH CERTIFICATES
7	PROGRAM
8	SEC. 233. MATERNAL HEALTH CERTIFICATES FOR ELIGI-
9	BLE PREGNANT WOMEN.
10	(a) Establishment of Maternal Health Cer-
11	TIFICATES FOR ELIGIBLE PREGNANT WOMEN.—Not later
12	than 180 days after the date of the enactment of this Act,
13	the Secretary of Health and Human Services (hereafter
14	in this subpart referred to as the "Secretary") shall estab-
15	lish a program to provide maternal health certificates for
16	eligible pregnant women to use to cover expenses incurred
17	in receiving services at a maternity home.
18	(b) Eligibility of Individuals.—
19	(1) In general.—A pregnant woman is eligi-
20	ble to receive a maternal health certificate under the
21	program established under subsection (a) if the
22	woman—
23	(A) has an annual individual income (de-
24	termined without taking into account the in-
25	come of any parent or guardian of the individ-
26	ual) not greater than 175 percent of the income

- official poverty line (as defined by the Office of
 Management and Budget, and revised annually
 in accordance with section 673(2) of the Omnibus Budget Reconciliation Act of 1981) applicable to such individual; and
 - (B) provides the Secretary with such other information and assurances as the Secretary may require.
 - (2) Income of estranged spouse not included.—In determining the income of an individual for purposes of paragraph (1)(A), there shall not be included the income of a spouse if the spouse has been living apart from the woman for not less than 6 months, or if the spouse is incarcerated.
 - (3) Participation in after program not required.—An individual otherwise eligible to receive a maternal health certificate under the program established under subsection (a) shall not be found ineligible to receive such a certificate solely on the grounds that the individual does not receive or is not eligible to receive aid under the State plan for aid to families with dependent children under part A of title IV of the Social Security Act.
- 24 (c) Limitations on Amount of Expenses In-25 Curred.—A certificate received under the program estab-

1	lished under subsection (a) may be used to cover an
2	amount of expenses incurred by an individual at a mater-
3	nity home that does not exceed an amount equal to—
4	(1) \$100; multiplied by
5	(2) the number of days during which such serv-
6	ices are provided to the individual at such facility.
7	(d) Definitions.—For purposes of this section:
8	(1) Maternity Home.—The term "maternity
9	home" means a nonprofit facility licensed or other-
10	wise approved by the State (including accreditation
11	or other peer review systems that may be recognized
12	by the State) in which the facility is located to serve
13	as a residence for not fewer than 4 pregnant women
14	during pregnancy and for a limited period after the
15	date on which the child carried during the pregnancy
16	is born, as the Secretary may determine, that pro-
17	vides such pregnant women with appropriate sup-
18	portive services, which—
19	(A) shall include the following services—
20	(i) instruction and counseling regard-
21	ing future health care for the woman and
22	her child;
23	(ii) nutrition counsaling

1	(iii) counseling and education concern-
2	ing all aspects of prenatal care, childbirth,
3	and motherhood;
4	(iv) general family counseling, includ-
5	ing child and family development counsel-
6	ing;
7	(v) adoption counseling;
8	(vi) employability training, job assist-
9	ance, and counseling; and
10	(vii) medical care or referral for medi-
11	cal care for the woman and her child, in-
12	cluding—
13	(I) prenatal, delivery, and post-
14	delivery care;
15	(II) screening or referral for
16	screening for illegal drug use and
17	treatment; and
18	(III) screening or referral for
19	screening and treatment of sexually
20	transmitted diseases; and
21	(B) may include the following services—
22	(i) housing;
23	(ii) board and nutrition services;

1	(iii) basic transportation services to
2	enable the woman to obtain services from
3	the facility;
4	(iv) incidental dental care;
5	(v) referral for job training; and
6	(vi) such other services as are consist-
7	ent with the purposes of this section.
8	(2) Pregnant woman.—The term "pregnant
9	woman' means a woman determined to have one or
10	more fetuses in utero.
11	(e) Authorization of Appropriations.—There
12	are authorized to be appropriated for maternal health cer-
13	tificates under this section—
14	(1) \$50,000,000 for fiscal year 1997;
15	(2) \$75,000,000 for fiscal year 1998; and
16	(3) \$100,000,000 for fiscal year 1999.
17	SUBPART B—MATERNITY HOME DEMONSTRATIONS
18	SEC. 236. PURPOSES.
19	It is the purpose of this subpart to support dem-
20	onstrations—
21	(1) to improve and expand the availability of,
22	and access to, needed comprehensive maternity care
23	services that enable pregnant adolescents to obtain
24	proper care and to assist pregnant adolescents and
25	adolescent parents to become productive independent
26	contributors to family and community life; and

1	(2) to promote innovative, comprehensive, and
2	integrated approaches to the delivery of such serv-
3	ices.
4	SEC. 237. ESTABLISHMENT OF DEMONSTRATION PROGRAM.
5	(a) Grants.—
6	(1) IN GENERAL.—The Secretary of Health and
7	Human Services (hereafter in this subpart referred
8	to as the "Secretary") may make demonstration
9	grants to any State that submits an application
10	under this section (in such form and containing such
11	information as the Secretary may require) to reim-
12	burse the State for amounts expended under an eli-
13	gible grant program for maternity care services fur-
14	nished to eligible beneficiaries.
15	(2) Limitations.—No grant made under para-
16	graph (1)—
17	(A) shall exceed an amount equal to 50
18	percent of the total amount expended by the
19	State under the demonstration program for ma-
20	ternity care services furnished to eligible bene-
21	ficiaries; or
22	(B) shall be used for the performance,
23	counseling, or referral for abortion.
24	(3) Definitions.—As used in this subsection:

1	(A) Demonstration program.—The
2	term "demonstration program" means any pro-
3	gram conducted by a nonprofit private organi-
4	zation or agency that (as determined by the
5	Secretary) is capable of furnishing in a single
6	setting maternity care services which—
7	(i) shall include the following serv-
8	ices—
9	(I) instruction and counseling re-
10	garding future health care for the
11	woman and her child;
12	(II) nutrition counseling;
13	(III) counseling and education
14	concerning all aspects of prenatal
15	care, childbirth, and motherhood;
16	(IV) general family counseling,
17	including child and family develop-
18	ment counseling;
19	(V) adoption counseling;
20	(VI) employability training, job
21	assistance, and counseling; and
22	(VII) medical care or referral for
23	medical care for the woman and her
24	child, including—

1		(aa) prenatal, delivery, and
2		post-delivery care;
3		(bb) screening or referral for
4		screening for illegal drug use and
5		treatment; and
6		(cc) screening or referral for
7		screening and treatment of sexu-
8		ally transmitted diseases; and
9	(i	i) may include the following serv-
10	ices—	
11		(I) housing;
12		(II) board and nutrition services;
13		(III) basic transportation services
14	to	enable the woman to obtain serv-
15	ic	es from the facility;
16		(IV) incidental dental care;
17		(V) referral for job training; and
18		(VI) such other services as are
19	G	onsistent with the purposes of this
20	Se	ection.
21	(B) F	LIGIBLE BENEFICIARY.—The term
22	"eligible b	peneficiary'' means any individual
23	who—	
24	(i) is under the age of 19;

1	(ii) has not completed high school;
2	and
3	(iii)(I) is pregnant; or
4	(II) has given birth in the preceding
5	90 days.
6	(b) Administration.—The officer or employee of
7	the Department of Health and Human Services des-
8	ignated by the Secretary to administer the grant program
9	under this section shall report directly to the Assistant
10	Secretary for Health with respect to the activities of such
11	officer or employee in administering such program.
12	(c) Authorization of Appropriations; Amounts
13	FOR ADMINISTRATION AND EVALUATION.—
14	(1) Authorization of appropriations.—
15	There are authorized to be appropriated
16	\$50,000,000 for each of the fiscal years 1997, 1998,
17	and 1999 for the purpose of carrying out the grant
18	program under this section.
19	(2) Administration and start up.—Not
20	more than 25 percent of the amounts appropriated
21	pursuant to paragraph (1) may be used for the pur-
22	pose of administering or starting up the grant pro-
23	gram under this section.
24	(d) REGULATIONS.—The Secretary shall adopt such
25	regulations as are necessary to carry out this section.

- 1 SUBPART C—REHABILITATION GRANTS FOR MATERNITY
- 2 HOUSING AND SERVICES FACILITIES

3 SEC. 241. ESTABLISHMENT OF GRANT PROGRAM.

- 4 The Secretary of Housing and Urban Development
- 5 (hereafter in this subpart referred to as the "Secretary")
- 6 shall carry out a program to provide assistance under this
- 7 subpart to eligible nonprofit entities for rehabilitation of
- 8 existing structures for use as facilities to provide housing
- 9 and services to pregnant women.

10 SEC. 242. AUTHORITY AND APPLICATIONS.

- 11 (a) AUTHORITY.—The Secretary may make grants
- 12 under the program under this subpart to eligible nonprofit
- 13 entities to rehabilitate existing structures for use as ma-
- 14 ternity housing and services facilities.
- 15 (b) APPLICATIONS.—The Secretary may make grants
- 16 only to nonprofit entities that submit applications for
- 17 grants under this subpart in the form and manner that
- 18 the Secretary shall prescribe, which shall include assur-
- 19 ances that grant amounts will be used to provide a mater-
- 20 nity housing and services facility.

21 SEC. 243. GRANT LIMITATIONS.

- 22 (a) Maximum Grant Amount.—A grant under this
- 23 subpart may not be in an amount greater than
- 24 \$1,000,000. An eligible nonprofit entity may not receive
- 25 more than 1 grant under this subpart in any fiscal year.

- 1 (b) Maximum Number of Grants.—The Secretary
- 2 may not make grants under this subpart to more than
- 3 100 eligible nonprofit entities in any fiscal year.
- 4 (c) Use of Grants for Rehabilitation Activi-
- 5 TIES.—Any eligible nonprofit entity that receives a grant
- 6 under this subpart shall use the grant amounts for the
- 7 acquisition or rehabilitation (or both) of existing struc-
- 8 tures for use as a maternity housing and services facility,
- 9 which may include planning and development costs, pro-
- 10 fessional fees, and administrative costs related to such ac-
- 11 quisition or rehabilitation.
- 12 (d) Time Limitation.—Rehabilitation projects that
- 13 receive assistance under this subpart shall be operated for
- 14 not less than 10 years for the purposes described in this
- 15 subpart.
- 16 (e) Repayment.—
- 17 (1) REQUIREMENT.—The Secretary shall re-
- quire a recipient of a grant under this subpart to
- 19 repay 100 percent of the amount of such grant if
- the Secretary determines that the recipient has
- failed to use such grant to operate maternity hous-
- ing during the 1-year period beginning on the date
- such housing is placed in service. If the Secretary
- determines that such recipient is operating mater-
- 25 nity housing under such grant for periods in excess

- of such 1-year period, the Secretary shall reduce the percentage of the amount required to be repaid by 10 percentage points for each year such maternity
- 4 housing is in operation in excess of such 1-year pe-
- 5 riod.
- 6 (2) Exception.—A recipient of a grant under 7 this subpart shall not be required to comply with the 8 terms and conditions prescribed under this sub-9 section if the recipient elects to sell or dispose of the 10 property involved and such sale or disposition results 11 in the use of the project for the direct benefit of very 12 low income individuals or if all of the proceeds gen-13 erated from such sale or disposition are used to pro-14 vide maternity housing that meets the requirements 15 of this subpart.

16 **SEC. 244. REPORTS.**

- 17 The Secretary shall require each eligible nonprofit en-
- 18 tity that receives a grant under this subpart to submit
- 19 to the Secretary a report, at such times and including such
- 20 information as the Secretary shall determine, describing
- 21 the activities carried out by the eligible nonprofit entity
- 22 with the grant amounts.
- 23 SEC. 245. DEFINITIONS.
- 24 For purposes of this subpart:

1	(1) Eligible nonprofit entities.—The term
2	"eligible nonprofit entity" means any organization
3	that—
4	(A) is described in section 501(c)(3) of the
5	Internal Revenue Code of 1986 that is exempt
6	from taxation under subtitle A of such Code;
7	and
8	(B) has submitted an application under
9	section 242(b) for a grant under this subpart.
10	(2) Maternity housing and services facil-
11	ITY.—The term "maternity housing and services fa-
12	cility" means a facility licensed or otherwise ap-
13	proved by the State in which the facility is located
14	to serve as a residence for not fewer than 4 preg-
15	nant women during pregnancy and for a limited pe-
16	riod after the date on which the child carried during
17	the pregnancy is born, as the Secretary may deter-
18	mine, that provides such pregnant women with ap-
19	propriate supportive services, which—
20	(A) shall include the following services—
21	(i) instruction and counseling regard-
22	ing future health care for the woman and
23	her child;
24	(ii) nutrition counseling;

1	(iii) counseling and education concern-
2	ing all aspects of prenatal care, childbirth,
3	and motherhood;
4	(iv) general family counseling, includ-
5	ing child and family development counsel-
6	ing;
7	(v) adoption counseling;
8	(vi) employability training, job assist-
9	ance, and counseling; and
10	(vii) medical care or referral for medi-
11	cal care for the woman and her child, in-
12	cluding—
13	(I) prenatal, delivery, and post-
14	delivery care;
15	(II) screening or referral for
16	screening for illegal drug use and
17	treatment; and
18	(III) screening or referral for
19	screening and treatment of sexually
20	transmitted diseases; and
21	(B) may include the following services—
22	(i) housing;
23	(ii) board and nutrition services:

1	(iii) basic transportation services to
2	enable the woman to obtain services from
3	the facility;
4	(iv) incidental dental care;
5	(v) referral for job training; and
6	(vi) such other services as are consist-
7	ent with the purposes of this section.
8	(3) Pregnant woman.—The term "pregnant
9	woman' means a woman determined to have one or
10	more fetuses in utero.
11	SEC. 246. AUTHORIZATION OF APPROPRIATIONS.
12	There are authorized to be appropriated to carry out
13	this subpart \$25,000,000 for fiscal year 1997,
14	\$40,000,000 for fiscal year 1998, and $$60,000,000$ for fis-
15	cal year 1999.
16	SUBPART D—MISCELLANEOUS PROVISIONS
17	SEC. 248. EVALUATIONS AND REPORTS.
18	(a) Evaluation.—The Secretary of Health and
19	Human Services (with respect to subparts A and B) and
20	the Secretary of Housing and Urban Development (with
21	respect to subpart C) shall conduct an evaluation of each
22	program receiving a grant under this part and may require
23	each recipient of a grant under this part to submit such
24	information to the appropriate Secretary as such Sec-
25	retary determines is necessary to conduct such evaluation.

1

(b) REPORT.—Each Secretary referred to in sub-

2	section (a) shall for each year of the grant program under
3	this part submit to the Congress a summary of each eval-
4	uation conducted under subsection (a) and of the informa-
5	tion submitted to each such Secretary by recipients of
6	grants under this part.
7	(c) Funding.—Of the amounts appropriated pursu-
8	ant to this part—
9	(1) the Secretary of Health and Human Serv-
10	ices shall reserve not less than 3 percent nor more
11	than 10 percent of the amount appropriated under
12	subparts A and B; and
13	(2) the Secretary of Housing and Urban Devel-
14	opment shall reserve not less than 3 percent nor
15	more than 10 percent of the amount appropriated
16	under subpart B;
17	for the purpose of carrying out the activities under sub-
18	sections (a) and (b).
19	SEC. 249. PROHIBITION ON ABORTION.
19 20	
	SEC. 249. PROHIBITION ON ABORTION.
20	SEC. 249. PROHIBITION ON ABORTION. Amounts may be made available under this part only
2021	SEC. 249. PROHIBITION ON ABORTION. Amounts may be made available under this part only to programs or projects that—
202122	SEC. 249. PROHIBITION ON ABORTION. Amounts may be made available under this part only to programs or projects that— (1) do not provide for the performance of abor-

1	ance of abortions or provides abortion counseling or
2	referral; and
3	(3) do not advocate, promote, or encourage
4	abortion;
5	except where the life of the mother would be endangered
6	if the fetus were carried to term.
7	TITLE III—OTHER AMERICAN
8	RENEWAL INCENTIVES
9	Subtitle A—Housing
10	SEC. 301. PUBLIC HOUSING FOR INTACT FAMILIES.
11	Section 6(c)(4)(A) of the United States Housing Act
12	of 1937 (42 U.S.C. 1437d(c)(4)(A)) is amended—
13	(1) in clause (iii), by striking "and" at the end;
14	(2) in clause (iv), by striking the period at the
15	end and inserting "; and"; and
16	(3) by adding at the end the following new
17	clause:
18	"(v) for not less than 15 percent of
19	the units that are made available for occu-
20	pancy in a given fiscal year, give pref-
21	erence to any family that includes 2 indi-
22	viduals who are legally married to each
23	other;".

1 SEC. 302. EFFECTIVE DATE.

- 2 This subtitle and the amendments made by this sub-
- 3 title shall take effect on October 1, 1996.

4 Subtitle B—Responsible Parenting

- 5 SEC. 311. AMENDMENTS TO THE SOCIAL SECURITY ACT.
- 6 Except as otherwise specifically provided, whenever in
- 7 this subtitle an amendment is expressed in terms of an
- 8 amendment to or repeal of a section or other provision,
- 9 the reference shall be considered to be made to that sec-
- 10 tion or other provision of the Social Security Act.
- 11 SEC. 312. INTEGRATION OF FAMILY PLANNING AND MATER-
- 12 NAL AND CHILD HEALTH SERVICES.
- 13 (a) Increase in Funding.—Section 501(a) (42)
- 14 U.S.C. 701(a)) is amended in the matter preceding para-
- 15 graph (1) by striking "\$705,000,000 for fiscal year 1994"
- 16 and inserting "\$886,000,000 for fiscal year 1997".
- 17 (b) RESERVATION OF CERTAIN AMOUNTS.—Section
- 18 502 (42 U.S.C. 702) is amended by striking
- 19 "\$600,000,000" each place it appears and inserting
- 20 "\$800,000,000".
- 21 SEC. 313. ABSTINENCE SERVICES.
- 22 (a) Provision and Promotion of Abstinence
- 23 Services.—Section 501(a)(1) (42 U.S.C. 701(a)(1)) is
- 24 amended—
- 25 (1) in subparagraph (C), by striking "and" at
- 26 the end;

- (2) in subparagraph (D), by inserting "and" at 1 2 the end; and (3) by adding the following new subparagraph: 3 4 "(E) to provide and to promote family-cen-5 tered, community-based services and information regarding the delay or discontinuation of 6 7 premarital sexual activity, particularly among 8 adolescents, and to provide adoption-related 9 services and promote adoption as an acceptable 10 alternative for pregnant unmarried individ-11 uals;". 12 MINIMUM AMOUNT FOR ABSTINENCE SERV-ICES.—Section 504 (42 U.S.C. 704) is amended by adding the following new subsection: 14 15 "(e) Of the amounts paid to a State under section 503 from an allotment for a fiscal year under section 16 502(c), not less than 100 percent of such amounts (including the fair market value of any supplies or equipment) 19 as were used under this title in the preceding fiscal year
- 22 (c) Needs Assessment for Abstinence Serv-23 ices.—Section 505(a)(1) (42 U.S.C. 705(a)(1)) is amend-24 ed—

services described in section 501(a)(1)(E).".

to provide family planning services shall be used to provide

1	(1) in subparagraph (B), by striking "and" at
2	the end;
3	(2) in subparagraph (C), by adding "and" at
4	the end; and
5	(3) by adding at the end the following new sub-
6	paragraph:
7	"(D) services and information regarding
8	the delay or discontinuation of premarital sex-
9	ual activity, particularly among adolescents,
10	and regarding adoption;".
11	SEC. 314. USE OF FUNDS.
12	(a) Prohibition of Use for Family Planning
13	SERVICES IN SCHOOLS.—Section 504(b) (42 U.S.C.
14	704(b)) is amended—
15	(1) in paragraph (5), by striking "or" at the
16	end;
17	(2) in paragraph (6)(B), by striking the period
18	at the end and inserting a semicolon; and
19	(3) by adding at the end the following new
20	paragraphs:
21	"(7) to provide or promote family planning
22	services in any elementary or secondary educational
23	institution; or

1	"(8) to provide or promote any drug or device
2	except for a use that has been approved by the Food
3	and Drug Administration.".
4	(b) No Funding of Programs or Projects That
5	Provide Abortion Services.—Section 504 (42 U.S.C.
6	704), as amended by section 313(b), is amended by adding
7	at the end the following new subsections:
8	"(f)(1) Payments under this title may be made only
9	to programs or projects that—
10	"(A) do not provide abortions or abortion coun-
11	seling or referral;
12	"(B) do not subcontract with or make any pay-
13	ment to any person who provides abortions or abor-
14	tion counseling or referral (except that any such pro-
15	gram or project may provide referral for abortion
16	counseling to a pregnant adolescent if such adoles-
17	cent and the parents or guardians of such adolescent
18	request such referral); or
19	"(C) do not advocate, promote, or encourage
20	abortion.
21	"(2) The Secretary shall ascertain whether programs
22	or projects comply with paragraph (1) and take appro-
23	priate action if programs or projects do not comply with
24	such paragraph, including withholding of funds.

1 "(g) A State shall ensure, to the maximum extent possible, family participation in the receipt of services pro-3 vided under section 501(a)(1) and shall ensure that an 4 entity that receives funds under this title shall comply with 5 any State law that requires— 6 "(1) involvement of a family member prior to the provision of services related to family planning 7 8 or abortion; and 9 "(2) reporting of civil or criminal offenses in-10 volving child abuse or statutory rape. 11 "(h) The acceptance by any individual of family plan-12 ning services or family planning or population growth information (including educational materials) provided 13 through financial assistance under this title shall be vol-14 15 untary and shall not be a prerequisite to eligibility for or receipt of any other service or assistance from, or to par-16 17 ticipation in, any other program of the entity or individual that provided such service or information.". 18 19 SEC. 315. APPLICATION FOR BLOCK GRANT FUNDS. 20 Section 505(a)(5) (42 U.S.C. 705(a)(5)) is amended— 21 (1) by striking "and" at the end of subpara-22 23 graph (E); 24 (2) by redesignating subparagraph (F) as sub-25 paragraph (H); and

1	(3) by inserting after subparagraph (E) the fol-
2	lowing subparagraphs:
3	"(F) the State will provide a description of
4	how the applicant will, as appropriate to the
5	provision of family planning services or services
6	provided under section 501(e)(1)(A)—
7	"(i) involve families of adolescents in
8	a manner that will maximize the role of
9	the family in the solution of problems re-
10	lating to the parenthood or pregnancy of
11	the adolescent; and
12	"(ii) involve religious and charitable
13	organizations, voluntary associations, and
14	other groups in the private sector as well
15	as services provided by publicly sponsored
16	initiatives; and
17	"(G)(i) the State will provide assurances
18	that—
19	"(I) except as provided in clause (ii),
20	and subject to subclause (II), the applicant
21	will notify the parents or guardians of any
22	unemancipated minor requesting services
23	from the applicant and will obtain the per-
24	mission of such parents or guardians with

1	respect to the provision of such services;
2	and
3	"(II) in the case of a pregnant
4	unemancipated minor requesting services
5	from a recipient of funds under this title,
6	the recipient will notify the parents or
7	guardians of such minor under subclause
8	(I) within a reasonable period of time; and
9	"(ii) the State will provide assurances that
10	the applicant will not notify or request the per-
11	mission of the parent or guardian of any
12	unemancipated minor without the consent of
13	the minor—
14	"(I) who solely is requesting from the
15	applicant pregnancy testing or testing or
16	treatment for venereal disease;
17	"(II) who is the victim of incest in-
18	volving a parent; or
19	"(III) if an adult sibling of the minor
20	or an adult aunt, uncle, or grandparent
21	who is related to the minor by blood cer-
22	tifies to the recipient that notification of
23	the parent or guardian of such minor
24	would result in physical injury to such
25	minor.".

1 SEC. 316. REPORTS AND AUDITS.

- 2 (a) Report by State.—Section 506(a)(2) (42
- 3 U.S.C. 706(a)(2)) is amended by inserting after subpara-
- 4 graph (E) the following new subparagraph:
- 5 "(F) Information (as prescribed by the Sec-
- 6 retary) on the State's activities in connection with
- 7 the services described in section 501(a)(1)(E).".
- 8 (b) Report by Secretary.—Section 506(a)(3) (42
- 9 U.S.C. 706(a)(3)) is amended—
- 10 (1) in subparagraph (D), by striking "and" at
- 11 the end;
- 12 (2) in subparagraph (E), by striking the period
- at the end and inserting "; and; and
- 14 (3) by adding at the end the following new sub-
- paragraph:
- 16 "(F) information on the State's activities in
- 17 connection with the services described in section
- 18 501(a)(1)(E).".
- 19 SEC. 317. EVALUATION.
- Title V (42 U.S.C. 701 et seq.) is amended by adding
- 21 at the end the following new section:
- 22 "EVALUATION
- "Sec. 510. (a) Of amounts allotted to a State under
- 24 section 502(c) in a fiscal year that the State estimates
- 25 will be expended on family planning services and the serv-

- 1 ices described in section 501(a)(1)(E) for such year the
- 2 State shall reserve—
- 3 "(1) not less than 2 percent and not more than
- 4 4 percent of such amounts for an annual evaluation
- of activities carried out under this title and the ef-
- 6 fectiveness of such activities in reducing sexual activ-
- 7 ity, pregnancies, and births among unmarried indi-
- 8 viduals, particularly adolescents; and
- 9 "(2) not less than 2 percent and not more than
- 4 percent of such amounts for an annual longitu-
- dinal study by an independent research organization
- of the activities carried out under this title and the
- effectiveness of such activities in reducing sexual ac-
- tivity, pregnancies, and births among unmarried in-
- dividuals, particularly adolescents.
- 16 "(b)(1) Each State shall submit the evaluations and
- 17 studies conducted under this section to the Secretary.
- 18 "(2) The Secretary shall submit a summary of each
- 19 evaluation and study submitted under paragraph (1) to
- 20 the appropriate committees of the Congress.".
- 21 SEC. 318. REPEAL OF CERTAIN PROGRAMS.
- 22 (a) Repeal of Population Research and Vol-
- 23 UNTARY FAMILY PLANNING PROGRAMS.—Title X of the
- 24 Public Health Service Act (42 U.S.C. 300 et seq.) is re-
- 25 pealed.

1	(b) Repeal of Adolescent Family Life Dem-
2	ONSTRATION PROJECTS.—Title XX of the Public Health
3	Service Act (42 U.S.C. 300z et seq.) is repealed.
4	SEC. 319. EFFECTIVE DATE.
5	This subtitle and the amendments made by this sub-
6	title shall take effect on October 1, 1996.
7	Subtitle C—Character
8	Development
9	SEC. 321. PURPOSES.
10	The purposes of this subtitle are—
11	(1) to reduce the school dropout rate for at-risk
12	youth;
13	(2) to improve the academic performance of at-
14	risk youth; and
15	(3) to reduce juvenile delinquency and gang
16	participation.
17	SEC. 322. DEFINITIONS.
18	For the purposes of this subtitle—
19	(1) the term "at-risk youth" means a youth at
20	risk of—
21	(A) educational failure;
22	(B) dropping out of school; or
23	(C) involvement in delinquent activities;
24	(2) the term "eligible local educational agency"
25	means a local educational agency that has entered

	142
1	into a partnership, with a community-based organi-
2	zation that provides one-to-one mentoring services,
3	to carry out the authorized activities described in
4	section 325 in accordance with this subtitle;
5	(3) the terms "elementary school", "local edu-
6	cational agency", and "secondary school", have the
7	meanings given such terms in section 14101 of the
8	Elementary and Secondary Education Act of 1965
9	(20 U.S.C. 8801);
10	(4) the term "mentor" means a person who
11	works with an at-risk youth on a one-to-one basis,
12	to establish a supportive relationship with the youth
13	and to provide the youth with academic assistance
14	and exposure to new experiences that enhance the
15	youth's ability to become a better student and a re-
16	sponsible citizen; and
17	(5) the term "Secretary" means the Secretary
18	of Education.
19	SEC. 323. MENTORING PROGRAMS.
20	(a) Grant Authority.—The Secretary is author-
21	ized to award grants to eligible local educational agencies
22	to enable such agencies to establish mentoring programs

- 24 (1) are designed to link—
- 25 (A) individual at-risk youth; with

23 that—

1	(B) responsible, individual adults who
2	serve as mentors; and
3	(2) are intended to—
4	(A) increase at-risk youth participation in,
5	and enhance the ability of such youth to benefit
6	from, elementary and secondary education;
7	(B) discourage at-risk youth from—
8	(i) using illegal drugs;
9	(ii) violence;
10	(iii) using dangerous weapons;
11	(iv) criminal activity not described in
12	clauses (i), (ii), and (iii); and
13	(v) involvement in gangs;
14	(C) promote personal and social respon-
15	sibility among at-risk youth;
16	(D) encourage at-risk youth participation
17	in community service and community activities;
18	or
19	(E) provide general guidance to at-risk
20	youth.
21	(b) Amount and Duration.—Each grant under
22	this section shall be awarded in an amount not to exceed
23	a total of \$200,000 over a period of not more than three
24	years.

1	(c) Priority.—The Secretary shall give priority to
2	awarding a grant under this section to an application sub-
3	mitted under section 327 that—
4	(1) describes a mentoring program in which 60
5	percent or more of the at-risk youth to be served are
6	eligible for assistance under part A of title I of the
7	Elementary and Secondary Education Act of 1965
8	(20 U.S.C. 6311 et seq.);
9	(2) describes a mentoring program that serves
10	at-risk youth who are—
11	(A) at risk of dropping out of school; or
12	(B) involved in delinquent activities; and
13	(3) demonstrates the ability of the eligible local
14	educational agency to continue the mentoring pro-
15	gram after the termination of the Federal funds pro-
16	vided under this section.
17	(d) Other Considerations.—In awarding grants
18	under this section, the Secretary shall give consideration
19	to—
20	(1) providing an equitable geographic distribu-
21	tion of such grants, including awarding such grants
22	for mentoring programs in both rural and urban
23	areas;

1	(2) the quality of the mentoring program de-
2	scribed in the application submitted under section
3	327, including—
4	(A) the resources, if any, that will be dedi-
5	cated to providing participating at-risk youth
6	with opportunities for job training or post-
7	secondary education; and
8	(B) the degree to which parents, teachers,
9	community-based organizations, and the local
10	community participate in the design and imple-
11	mentation of the mentoring program; and
12	(3) the capability of the eligible local edu-
13	cational agency to effectively implement the
14	mentoring program.
15	SEC. 324. IMPLEMENTATION AND EVALUATION GRANTS.
16	The Secretary is authorized to award grants to na-
17	tional organizations or agencies serving youth to enable
18	such organizations or agencies—
19	(1) to conduct a multisite demonstration
20	project, involving 5 to 10 project sites, that—
21	(A) provides an opportunity to compare
22	various one-to-one mentoring models for the
23	purpose of evaluating the effectiveness and effi-
24	ciency of such models;

1	(B) allows for innovative programs de-
2	signed under the oversight of a national organi-
3	zation or agency serving youth, which programs
4	may include—
5	(i) technical assistance;
6	(ii) training; and
7	(iii) research and evaluation; and
8	(C) disseminates the results of such dem-
9	onstration project to allow for the determina-
10	tion of the best practices for various mentoring
11	programs;
12	(2) to develop and evaluate screening standards
13	for school-linked mentoring programs; and
14	(3) to develop and evaluate volunteer recruit-
15	ment activities for school-linked mentoring pro-
16	grams.
17	SEC. 325. AUTHORIZED ACTIVITIES.
18	(a) Permitted Uses.—Grant funds awarded under
19	this subtitle (other than grant funds awarded under sec-
20	tion 324) shall be used for—
21	(1) hiring of mentoring coordinators and sup-
22	port staff;
23	(2) recruitment, screening and training of adult
24	mentors:

1	(3) reimbursement of mentors for reasonable
2	incidental expenditures, such as transportation, that
3	are directly associated with mentoring, except that
4	such expenditures shall not exceed \$500 per mentor
5	per calendar year; or
6	(4) such other purposes as the Secretary deter-
7	mines may be reasonable.
8	(b) Prohibited Uses.—Grant funds awarded under
9	this subtitle shall not be used—
10	(1) to directly compensate a mentor, except as
11	provided under subsection (a)(3);
12	(2) to obtain educational or other materials or
13	equipment that would otherwise be used in the ordi-
14	nary course of the grant recipient's operations;
15	(3) to support litigation; or
16	(4) for any other purposes that the Secretary
17	determines are prohibited.
18	SEC. 326. REGULATIONS AND GUIDELINES.
19	(a) REGULATIONS.—The Secretary, after consulta-
20	tion with the Secretary of Health and Human Services,
21	the Attorney General, and the Secretary of Labor, shall
22	provide for the promulgation of regulations to implement
23	this subtitle.
24	(b) Guidelines.—The Secretary shall develop and
25	distribute to eligible local educational agencies receiving

1	a grant under section 323 specific model guidelines for
2	the screening of mentors.
3	SEC. 327. APPLICATIONS.
4	(a) In General.—Each entity desiring a grant
5	under this subtitle shall submit an application to the Sec-
6	retary at such time, in such manner, and accompanied by
7	such information as the Secretary may reasonably require
8	(b) Mentoring Programs.—Each application sub-
9	mitted under subsection (a) for a grant under section 323
10	shall contain—
11	(1) information on the at-risk youth expected to
12	be served;
13	(2) a provision describing the mechanism for
14	matching at-risk youth with mentors based on the
15	needs of the at-risk youth;
16	(3) an assurance that no mentor will be as-
17	signed to more than one at-risk youth, so as to en-
18	sure a one-to-one mentoring relationship;
19	(4) an assurance that a mentoring program op-
20	erated in a secondary school will provide at-risk
21	youth with a variety of experiences and support, in-
22	cluding—
23	(A) an opportunity to spend time in a work
24	environment and, when possible, participate in
25	the work environment.

1	(B) an opportunity to witness the job skills
2	that will be required for the at-risk youth to ob-
3	tain employment upon graduation;
4	(C) assistance with homework assignments;
5	and
6	(D) exposure to experiences that the at-
7	risk youth might not otherwise encounter;
8	(5) an assurance that the mentoring program
9	operated in elementary schools will provide at-risk
10	youth with—
11	(A) academic assistance;
12	(B) exposure to new experiences and ac-
13	tivities that at-risk youth might not encounter
14	on their own; and
15	(C) emotional support;
16	(6) an assurance that the mentoring program
17	will be monitored to ensure that each at-risk youth
18	participating in the mentoring program benefits
19	from a mentor relationship, including providing a
20	new mentor assignment if the original mentoring re-
21	lationship is not beneficial to the at-risk youth;
22	(7) the methods by which mentors and at-risk
23	youth will be recruited to the mentoring program;
24	(8) the method by which prospective mentors
25	will be screened; and

- 1 (9) the training that will be provided to men-
- 2 tors.

3 SEC. 328. EVALUATION.

- 4 (a) EVALUATION.—The Comptroller General of the
- 5 United States shall enter into a contract, with an evaluat-
- 6 ing organization that has demonstrated experience in con-
- 7 ducting evaluations, for the conduct of an ongoing rigor-
- 8 ous evaluation of the programs and activities assisted
- 9 under this subtitle.
- 10 (b) EVALUATION CRITERIA.—The Comptroller Gen-
- 11 eral of the United States, in consultation with the Sec-
- 12 retary, shall establish minimum criteria for evaluating the
- 13 programs and activities assisted under this subtitle. Such
- 14 criteria shall provide for a description of the implementa-
- 15 tion of each program or activity assisted under this sub-
- 16 title and such program or activity's effect on all partici-
- 17 pants, schools, communities, and youth served by such
- 18 program or activity.

19 SEC. 329. REPORTS.

- 20 (a) Report by Grant Recipients.—Each entity
- 21 receiving a grant under this subtitle shall submit to the
- 22 evaluating organization entering into the contract under
- 23 section 328(a)(1) an annual report regarding any program
- 24 or activity assisted under this subtitle. Each such report
- 25 shall be submitted at such a time, in such a manner, and

- 1 accompanied by such information, as such evaluating or-
- 2 ganization may require.
- 3 (b) Reports by Comptroller General.—The
- 4 Comptroller General shall submit to Congress not later
- 5 than September 30, 1999, a report regarding the success
- 6 and effectiveness of grants awarded under this subtitle in
- 7 reducing the school dropout rate, improving academic per-
- 8 formance of at-risk youth, and reducing juvenile delin-
- 9 quency and gang participation.
- 10 SEC. 330. AUTHORIZATION OF APPROPRIATIONS.
- 11 (a) Mentoring Programs.—There is authorized to
- 12 be appropriated \$35,000,000 for each of the fiscal years
- 13 1997, 1998, 1999, 2000, and 2001 to carry out section
- 14 323.
- 15 (b) Implementation and Evaluation Grants.—
- 16 There is authorized to be appropriated \$5,000,000 for
- 17 each of the fiscal years 1997, 1998, 1999, 2000, and 2001
- 18 to carry out section 324.

19 Subtitle D—Family Reconciliation

- 20 SEC. 331. SET-ASIDE FOR STATES WITH APPROVED FAMILY
- 21 RECONCILIATION PLANS.
- 22 (a) IN GENERAL.—
- 23 (1) Set-Aside.—Section 430(d) of the Social
- Security Act (42 U.S.C. 629(d)) is amended by add-
- ing at the end the following new paragraph:

1	"(4) Family Reconciliation.—The Secretary
2	shall reserve 10 percent of the amounts described in
3	subsection (b) for each fiscal year, for allotment to
4	States with family reconciliation plans approved
5	under section 432(c)(3) to develop and conduct
6	counseling programs described in section
7	432(e)(2)(B).".
8	(2) Assistance in Developing family rec-
9	ONCILIATION COUNSELING PROGRAMS.—Section
10	430(d)(1) of such Act (42 U.S.C. $629(d)(1)$) is
11	amended—
12	(A) in subparagraph (A), by striking
13	"and" at the end;
14	(B) in subparagraph (B), by striking the
15	period at the end and inserting "; and"; and
16	(C) by adding at the end the following new
17	subparagraph:
18	"(C) in assisting States in developing and
19	operating counseling programs described in sec-
20	tion $432(e)(2)(B)$.".
21	(3) Family reconciliation plans.—Section
22	432 of such Act (42 U.S.C. 629(b)) is amended by
23	adding at the end the following new subsection:
24	"(e) Family Reconculation Plans —

1	"(1) Plan requirements.—A State family
2	reconciliation plan meets the requirements of this
3	paragraph if the plan demonstrates that the State
4	has in effect the laws referred to in paragraph (2)
5	"(2) Satisfaction of Plan require-
6	MENTS.—In order to satisfy paragraph (1), a State
7	must have in effect laws requiring that, prior to a
8	final dissolution of marriage of a couple who have
9	one or more children under 12 years of age, the cou-
10	ple shall be required to—
11	"(A) undergo a minimum 60-day waiting
12	period beginning on the date dissolution docu-
13	ments are filed; and
14	"(B) participate in counseling programs
15	offered by a public or private counseling service
16	that includes discussion of the psychological
17	and economic impact of the divorce on the cou-
18	ple, the children of the couple, and society.".
19	"(3) APPROVAL OF PLANS.—The Secretary
20	shall approve a plan that meets the requirements of
21	paragraph (1).".
22	(4) Allotment.—Section 433 of such Act (42
23	U.S.C. 633) is amended by adding at the end the
24	following new subsection:

1	"(d) Allotments to States With Approved
2	FAMILY RECONCILIATION PLANS.—
3	"(1) In general.—From the amount reserved
4	pursuant to section 430(d)(4) for any fiscal year,
5	the Secretary shall allot to each State (other than an
6	Indian tribe) with a family reconciliation plan ap-
7	proved under section 432(c)(3), an amount that
8	bears the same ratio to the amount reserved under
9	such section as the average annual number of final
10	dissolutions of marriage described in paragraph (2)
11	in the State for the 3 fiscal years referred to in sub-
12	section (c)(2)(B) bears to the average annual num-
13	ber of such final dissolutions of marriage in such 3-
14	year period in all States with family reconciliation
15	plans approved under section 432(e)(3).
16	"(2) Final dissolutions of marriage de-
17	SCRIBED.—For purposes of paragraph (1), a final
18	dissolution of marriage described in this paragraph
19	is a final dissolution of marriage of a couple who
20	have one or more children under 12 years of age.".
21	(5) Entitlement.—
22	(A) In general.—Section 434(a) of such
23	Act (42 U.S.C. 629d(a)) is amended by adding
24	at the end the following new paragraph:

1	"(3) Family reconciliation amount.—Each
2	State with a family reconciliation plan approved
3	under section $432(c)(3)$ shall be entitled to an
4	amount equal to the allotment of the State under
5	section 433(d) for the fiscal year.
6	(B) Conforming Amendment.—Section
7	434(a) of such Act (42 U.S.C. 629d(a)) is
8	amended by striking "paragraph (2)" and in-
9	serting "paragraphs (2) and (3)".
10	(b) Effective Date.—The amendments made by
11	subsection (a) shall take effect on October 1, 1996.
12	SEC. 332. USE OF FUNDS UNDER LEGAL SERVICES COR-
13	PORATION ACT.
14	Section 1007(b) of the Legal Services Corporation
15	Act (42 U.S.C. 2996f(b)) is amended—
1 /	
16	(1) in paragraph (9), by striking "; or" and in-
17	(1) in paragraph (9), by striking "; or" and inserting a semicolon;
17	serting a semicolon;
17 18	serting a semicolon; (2) in paragraph (10), by striking the period
17 18 19	serting a semicolon; (2) in paragraph (10), by striking the period and inserting "; or"; and
17 18 19 20	serting a semicolon; (2) in paragraph (10), by striking the period and inserting "; or"; and (3) by adding at the end the following:
17 18 19 20 21	serting a semicolon; (2) in paragraph (10), by striking the period and inserting "; or"; and (3) by adding at the end the following: "(11) to provide legal assistance to an eligible
117 118 119 220 221 222	serting a semicolon; (2) in paragraph (10), by striking the period and inserting "; or"; and (3) by adding at the end the following: "(11) to provide legal assistance to an eligible client with respect to a proceeding or litigation in

1	ient from providing legal assistance to the client
2	with respect to the proceeding or litigation if a court
3	of appropriate jurisdiction has determined that the
4	spouse has physically or mentally abused the cli-
5	ent.".
6	Subtitle E—Mentor Schools
7	SEC. 341. MENTOR SCHOOLS.
8	(a) Short Title.—This subtitle may be cited as the
9	"Mentor Schools Act".
10	(b) FINDINGS.—The Congress finds that—
11	(1) while low-income students have made sig-
12	nificant gains with respect to educational achieve-
13	ment and attainment, considerable gaps still persist
14	for these students in comparison to those from more
15	affluent socio-economic backgrounds;
16	(2) our Nation has a compelling interest in as-
17	suring that all children receive a high quality edu-
18	cation;
19	(3) new methods and experiments to revitalize
20	the educational achievement of, and opportunities
21	for, low-income individuals must be a part of any
22	comprehensive solution to the problems in our Na-

23

tion's educational system;

1	(4) successful educational alternatives should be
2	widely implemented to better the education of low-
3	income individuals;
4	(5) preliminary research shows that same gen-
5	der schools produce promising academic and behav-
6	ioral improvements in both sexes for low-income,
7	educationally disadvantaged students;
8	(6) in recent years efforts to experiment with
9	same gender schools have been inhibited by lawsuits
10	and threats of lawsuits by private groups as well as
11	governmental entities; and
12	(7) same gender public schools are a legal edu-
13	cational alternative to coeducational elementary and
14	secondary schools and are not prohibited under the
15	regulations under title IX of the Education Amend-
16	ments of 1972 (20 U.S.C. 1681 et seq.), as such
17	regulations were in effect on the day preceding the
18	date of enactment of this Act, so long as—
19	(A) comparable courses, services and facili-
20	ties are available to students of each sex; and
21	(B) the same policies and criteria for ad-
22	mission to such schools are used for both sexes.
23	(c) Construction.—Section 901 of the Education
24	Amendments of 1972 (20 U.S.C. 1681) is amended by
25	adding at the end the following new subsection:

1	"(d) Nothing in this section shall be construed to pro-
2	hibit the establishment or operation of a same gender pub-
3	lic elementary or secondary school if—
4	"(1) comparable courses, services and facilities
5	are available to students of each sex; and
6	"(2) the same policies and criteria for admis-
7	sion to such schools are used for both sexes.".
8	Subtitle F—Role Models Academy
9	SEC. 351. PURPOSE; DEFINITIONS.
10	(a) Purpose.—The purpose of this subtitle is to es-
11	tablish a Role Models Academy that—
12	(1) serves as a model, residential, military style
13	magnet school for at-risk youth from around the Na-
14	tion who cease to attend secondary school before
15	graduation from secondary school; and
16	(2) will foster a student's growth and develop-
17	ment by providing a residential, controlled environ-
18	ment conducive for developing leadership skills, self-
19	discipline, citizenship, and academic and vocational
20	excellence in a structured living and learning envi-
21	ronment.
22	(c) Definitions.—For the purpose of this subtitle—
23	(1) the term "Academy" means the academy
24	established under section 353;

1	(2) the term "former member of the Armed
2	Forces" means any individual who was discharged or
3	released from service in the Armed Forces under
4	honorable conditions;
5	(3) the term "local educational agency" has the
6	meaning given that term in section 14101 of the El-
7	ementary and Secondary Education Act of 1965 (20
8	U.S.C. 8801);
9	(4) the term "secondary school" has the mean-
10	ing given that term in section 14101 of the Elemen-
11	tary and Secondary Education Act of 1965 (20
12	U.S.C. 8801); and
13	(5) the term "Secretary" means the Secretary
14	of Education.
15	SEC. 352. OBJECTIVES.
16	The objectives of this subtitle are as follows:
17	(1) To provide a comprehensive, coherent, inte-
18	grated, high quality, cost-effective, residential, edu-
19	cation and vocational training academy for the Na-
20	tion's at-risk youth, designed to meet the entrance
21	demands of colleges and universities and the needs
22	of employers.
23	(2) To establish a comprehensive, national part-

nership investment model among the Federal Gov-

24

1	ernment, States, corporate America, and colleges
2	and universities.
3	(3) To provide for community partnerships
4	among local community leaders, businesses, and
5	churches to provide mentoring to Academy students.
6	(4) To provide for a community partnership be-
7	tween the Academy and the local school system
8	under which model Academy students will serve as
9	mentors to at-risk youth who are attending school to
10	provide such in-school at-risk youth with valuable in-
11	struction and insights regarding—
12	(A) the prevention of drug use and crime;
13	(B) self-restraint; and
14	(C) conflict resolution skills.
15	(5) To provide Academy students with—
16	(A) the tools to become productive citizens;
17	(B) learning skills;
18	(C) traditional, moral, ethical, and family
19	values;
20	(D) work ethics;
21	(E) motivation;
22	(F) self-confidence; and
23	(G) pride.
24	(6) To provide employment opportunities at the
25	Academy for former members of the Armed Forces

1	and participants in the program assisted under sec-
2	tion 1151 of title 10, United States Code (Troops
3	to Teachers Program).
4	(7) To make the Academy available, upon dem-
5	onstration of success, for expansion or duplication
6	throughout every State, through block grant funding
7	or other means.
8	SEC. 353. ACADEMY ESTABLISHED.
9	The Secretary shall carry out a demonstration pro-
10	gram under which the Secretary establishes a four-year,
11	residential, military style academy—
12	(1) that shall offer at-risk youth secondary
13	school coursework and vocational training, and that
14	may offer precollegiate coursework;
15	(2) that focuses on the education and vocational
16	training of youth at risk of delinquency or dropping
17	out of secondary school;
18	(3) whose teachers are primarily composed of
19	former members of the Armed Forces or partici-
20	pants in the program assisted under section 1151 of
21	title 10, United States Code (Troops to Teachers
22	Program), if such former members or participants
23	are qualified and trained to teach at the Academy;

(4) that operates a mentoring program that—

24

1	(A) utilizes mentors from all sectors of so-
2	ciety to serve as role models for Academy stu-
3	dents;
4	(B) provides, to the greatest extent pos-
5	sible, one-to-one mentoring relationships be-
6	tween mentors and Academy students; and
7	(C) involves mentors providing academic
8	tutoring, advice, career counseling, and role
9	models;
10	(5) that may contain a Junior Reserve Officers'
11	Training Corps unit established in accordance with
12	section 2031 of title 10, United States Code;
13	(6) that is housed on the site of any military in-
14	stallation closed pursuant to a base closure law; and
15	(7) if the Secretary determines that the Acad-
16	emy is effective, that serves as a model for similar
17	military style academies throughout the United
18	States.
19	SEC. 354. AUTHORIZATION.
20	There are authorized to be appropriated \$30,000,000
21	for fiscal year 1997 and such sums as may be necessary
22	for each of the fiscal years 1998, 1999, 2000, and 2001
23	to carry out this subtitle.

Subtitle G—Kinship Care

2	SEC. 361. KINSHIP CARE DEMONSTRATION.
3	(a) Grants.—The Secretary of Health and Human
4	Services (hereafter referred to in this subtitle as the "Sec
5	retary") shall award grants to States for demonstration
6	projects to assist such States in developing or implement
7	ing procedures to use adult relatives as the preferred
8	placement for children removed from their parents, so long
9	as—
10	(1) such relatives are determined to be capable
11	of providing a safe, nurturing environment for the
12	child; or
13	(2) such relatives comply with all relevant Fed
14	eral and State child protection standards.
15	(b) Requirements.—To be eligible to receive a
16	grant under subsection (a), a State shall—
17	(1) agree to, at a minimum, provide a needs
18	based payment and supportive services, as appro
19	priate, with respect to children in a kinship care ar
20	rangement;
21	(2) agree to give preference to adult relatives
22	who meet applicable adoption standards in making
23	adoption placements.

1	(3) establish such procedures as may be nec-
2	essary to ensure the safety of children who are
3	placed with adult relatives; and

- (4) establish such procedures as may be necessary to ensure that reasonable efforts will be made prior to the placement of a child in foster care to give notice to an adult relative (including a maternal or paternal grandparent, sibling, aunt, or uncle who might be available to care for the child).
- 10 (c) EVALUATION.—The Secretary shall, directly or 11 through contracts with public or private entities, provide 12 for the conduct of evaluations of demonstration projects 13 carried out under subsection (a) and for the dissemination 14 of information developed as a result of such projects.

15 SEC. 362. PROCEDURES TO PLACE CHILDREN WITH REL16 ATIVES.

A State that receives a grant under this subtitle shall develop procedures to ensure that reasonable efforts will be made prior to the placement of a child in foster care, to provide notice to a relative (including a maternal or fraternal grandparent, adult sibling, aunt, or uncle) who might be available to care for the child.

4

5

6

7

8

9

1 SEC. 363. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated to carry out
- 3 this Act \$30,000,000 for each of the fiscal years 1997,

4 1998, and 1999.

 \bigcirc