104TH CONGRESS 2D SESSION

H. R. 3719

To amend the Small Business Act and Small Business Investment Act of 1958.

IN THE HOUSE OF REPRESENTATIVES

June 26, 1996

Mrs. Meyers of Kansas introduced the following bill; which was referred to the Committee on Small Business

A BILL

To amend the Small Business Act and Small Business Investment Act of 1958.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Small Business Programs Improvement Act of 1996".
- 6 (b) Table of Contents.—
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Administrator defined.
 - Sec. 3. Effective date.

TITLE I—AMENDMENTS TO SMALL BUSINESS ACT

- Sec. 101. References.
- Sec. 102. Risk management database.
- Sec. 103. Section 7(a) loan program.
- Sec. 104. Disaster loan program.

- Sec. 105. Microloan demonstration program.
- Sec. 106. Small business development center program.
- Sec. 107. Women's demonstration grant program.
- Sec. 108. Nonjudicial foreclosure.
- Sec. 109. Miscellaneous authorities to provide loans and other financial assistance.
- Sec. 110. Small business competitiveness demonstration program.
- Sec. 111. Amendment to Small Business Guaranteed Credit Enhancement Act of 1993.

TITLE II—AMENDMENTS TO SMALL BUSINESS INVESTMENT ACT

- Sec. 201. References.
- Sec. 202. Modifications to development company debenture program.
- Sec. 203. Required actions upon default.
- Sec. 204. Loan liquidation pilot program.
- Sec. 205. Registration of certificates.

1 SEC. 2. ADMINISTRATOR DEFINED.

- 2 In this Act, the term "Administrator" means the Ad-
- 3 ministrator of the Small Business Administration.
- 4 SEC. 3. EFFECTIVE DATE.
- 5 Except as otherwise expressly provided, this Act and
- 6 the amendments made by this Act shall take effect on Oc-
- 7 tober 1, 1996.

8 TITLE I—AMENDMENTS TO

9 SMALL BUSINESS ACT

- 10 SEC. 101. REFERENCES.
- Except as otherwise expressly provided, whenever in
- 12 this title an amendment or repeal is expressed in terms
- 13 of an amendment to, or repeal of, a section or other provi-
- 14 sion, the reference shall be considered to be made to a
- 15 section or other provision of the Small Business Act (15
- 16 U.S.C. 631 et seq.).

1 SEC. 102. RISK MANAGEMENT DATA BASE.

| 2 | Section 4(b) (15 U.S.C. 633) is amended by inserting |
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| 3 | after paragraph (2) the following: |
| 4 | "(3) Risk management database.— |
| 5 | "(A) ESTABLISHMENT.—The Administra- |
| 6 | tion shall establish, within the management sys- |
| 7 | tem for the loan programs authorized by sub- |
| 8 | sections (a) and (b) of section 7 of this Act and |
| 9 | title V of the Small Business Investment Act of |
| 10 | 1958, a management information system that |
| 11 | will generate a database capable of providing |
| 12 | timely and accurate information in order to |
| 13 | identify loan underwriting, collections, recovery, |
| 14 | and liquidation problems. |
| 15 | "(B) Information to be maintained.— |
| 16 | In addition to such other information as the |
| 17 | Administration considers appropriate, the |
| 18 | database established under subparagraph (A) |
| 19 | shall, with respect to each loan program de- |
| 20 | scribed in subparagraph (A), include informa- |
| 21 | tion relating to— |
| 22 | "(i) the identity of the institution |
| 23 | making the guaranteed loan or issuing the |
| 24 | debenture; |
| 25 | "(ii) the identity of the borrower; |

| 1 | "(iii) the total dollar amount of the |
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| 2 | loan or debenture; |
| 3 | "(iv) the total dollar amount of gov- |
| 4 | ernment exposure in each loan; |
| 5 | "(v) the district of the Administration |
| 6 | in which the borrower has its principal of- |
| 7 | fice; |
| 8 | "(vi) the borrower's principal line of |
| 9 | business, as identified by Standard Indus- |
| 10 | trial Classification Code (or any successor |
| 11 | to that system); |
| 12 | "(vii) the delinquency rate for each |
| 13 | program (including number of instances |
| 14 | and days overdue); |
| 15 | "(viii) the number of defaults in each |
| 16 | program (including losses and recoveries); |
| 17 | "(ix) the number of deferrals or |
| 18 | forbearances in each program (including |
| 19 | days and number of instances); and |
| 20 | "(x) comparisons on the basis of loan |
| 21 | program, lender, Administration district |
| 22 | and region, for all the data elements main- |
| 23 | tained. |
| 24 | "(C) Deadline for operational capa- |
| 25 | BILITY —The database established under sub- |

| 1 | paragraph (A) shall be operational not later |
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| 2 | than March 31, 1997, and shall capture data |
| 3 | beginning on the first day of the first quarter |
| 4 | of fiscal year 1997 beginning after such date |
| 5 | and thereafter.". |
| 6 | SEC. 103. SECTION 7(a) LOAN PROGRAM. |
| 7 | (a) Servicing and Liquidation of Loans by Pre- |
| 8 | FERRED LENDERS.—Section 7(a)(2)(C)(ii)(II) (15 U.S.C. |
| 9 | 636(a)(2)(C)(ii)(II)) is amended to read as follows: |
| 10 | "(II) complete authority to serv- |
| 11 | ice and liquidate such loans without |
| 12 | obtaining the prior specific approval |
| 13 | of the Administration for routine serv- |
| 14 | icing and liquidation activities.". |
| 15 | (b) Certified Lenders Program.—Section |
| 16 | 7(a)(19) (15 U.S.C. 636(a)(19)) is amended to read as |
| 17 | follows: |
| 18 | "(19) Certified Lenders Program.— |
| 19 | "(A) Establishment.—In addition to the |
| 20 | Preferred Lenders Program authorized by the |
| 21 | proviso in section 5(b)(7), the Administration is |
| 22 | authorized to establish a Certified Lenders Pro- |
| 23 | gram for lenders who establish their knowledge |
| 24 | of Administration laws and regulations concern- |

| 1 | ing the guaranteed loan program and their pro- |
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| 2 | ficiency in program requirements. |
| 3 | "(B) Designation of Certified Lend- |
| 4 | ERS.— |
| 5 | "(i) REQUIREMENT.—The Adminis- |
| 6 | tration may designate a lender as a cer- |
| 7 | tified lender only if the lender has made in |
| 8 | each of the preceding 2 fiscal years— |
| 9 | "(I) 8 or more loans guaranteed |
| 10 | under this subsection to small busi- |
| 11 | ness concerns located in areas other |
| 12 | than a rural area; or |
| 13 | "(II) 4 or more loans guaranteed |
| 14 | under this subsection to small busi- |
| 15 | ness concerns located in a rural area. |
| 16 | "(ii) Suspension and Revoca- |
| 17 | TION.—The designation of a lender as a |
| 18 | certified lender shall be suspended or re- |
| 19 | voked at any time that the Administration |
| 20 | determines that the lender is not adhering |
| 21 | to its rules and regulations or that the loss |
| 22 | experience of the lender is excessive as |
| 23 | compared to other lenders, but such sus- |
| 24 | pension or revocation shall not affect any |
| 25 | outstanding guarantee. |

| 1 | "(iii) Rural area defined.—In this |
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| 2 | subparagraph, the term 'rural area' has |
| 3 | the meaning given such term by subsection |
| 4 | (m)(11)(C). |
| 5 | "(C) Uniform and simplified loan |
| 6 | FORMS.—In order to encourage all lending in- |
| 7 | stitutions and other entities making loans au- |
| 8 | thorized under this subsection to provide loans |
| 9 | of \$50,000 or less in guarantees to eligible |
| 10 | small business loan applicants, the Administra- |
| 11 | tion shall develop and allow participating lend- |
| 12 | ers to solely utilize a uniform and simplified |
| 13 | loan form for such loans. |
| 14 | "(D) Low documentation loan pro- |
| 15 | GRAM.—The Administration may carry out the |
| 16 | low documentation loan program for loans of |
| 17 | \$100,000 or less only through preferred lenders |
| 18 | and certified lenders.". |
| 19 | (c) Limitation on Conducting Pilot |
| 20 | Projects.—Section 7(a) (15 U.S.C. 636(a)) is amended |
| 21 | by adding at the end the following new paragraph: |
| 22 | "(25) Limitation on conducting pilot |
| 23 | PROJECTS.— |
| 24 | "(A) In General.—Not more than 10 |
| 25 | percent of the total number of loans guaranteed |

- in any fiscal year under this subsection may be awarded as part of a pilot program established by the Administration.
- "(B) PILOT PROGRAM DEFINED.—In this
 paragraph, the term 'pilot program' means any
 lending program initiative, project, innovation,
 or other activity not specifically authorized by
 law.".
- 9 (d) SECURITIZATION OF UNGUARANTEED PORTIONS
 10 OF SBA LOANS.—Section 5(f)(3) (15 U.S.C. 634(f)(3))
 11 is amended by adding at the end the following: "The Ad12 ministration may not prohibit a lender from securitizing
 13 the non-guaranteed portion of any loan made under sec14 tion 7(a) pursuant to the regulations contained in section
 15 120.420 of title 13, Code of Federal Regulations, solely
 16 due to the status of the lender as a depository institu-
- (e) Conditions on Purchase of Loans.—
- 19 (1) SERVICING FEE.—Section 5(g)(5) (15)
- U.S.C. 634(g)(5)) is amended by adding at the end
- 21 the following:

tion.".

- 22 "(C) In the event the Administration pays a claim
- 23 under a guarantee issued under this Act, the servicing fees
- 24 paid to the lender from the earliest date of default to the

- date of payment of the claim shall be no more than the 2 agreed upon rate, minus one percent. 3 (2) Payment of accrued interest.—Section 7(a)(17) is amended— (A) by striking "(17) The Administration" 6 and inserting "(17)(A) The Administration"; 7 and 8 (B) by adding at the end the following: 9 "(B) Any bank or other lending institution 10 making a claim for payment on the guaranteed por-11 tion of a loan made under this subsection shall be 12 paid the accrued interest due on the loan from the 13 earliest date of default to the date of payment of the 14 claim at a rate not to exceed the rate of interest on 15 the loan on the date of default, minus one percent. 16 (f) Transfer of Loan Servicing Functions to CENTRALIZED CENTERS.—Not later than 60 days after the date of the enactment of this Act, the Administrator 18 19 shall complete the transfer of loan servicing functions of 20 the Administration, including arrangement for the trans-21 fer of appropriate personnel, from district offices to cen-22 tralized loan servicing centers. 23 (g) Preferred Lender Standard Review Pro-
- 24 GRAM.—Not later than 30 days after the date of the en-25 actment of this Act, the Administrator shall implement the

| 1 | standard review program for the Preferred Lender Pro- |
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| 2 | gram established pursuant to section 5(b)(7) of the Small |
| 3 | Business Act (15 U.S.C. 634(b)(7)). The Administrator |
| 4 | shall require such standard review for each new entrant |
| 5 | to the Preferred Lender Program. |
| 6 | (h) Independent Study of Loan Programs.— |
| 7 | (1) Study required.—The Administrator |
| 8 | shall conduct a comprehensive assessment of the |
| 9 | performance of the loan programs authorized by sec- |
| 10 | tion 7(a) of the Small Business Act (15 U.S.C. |
| 11 | 636(a)) and title V of the Small Business Invest- |
| 12 | ment Act of 1958 (15 U.S.C. 661) addressing the |
| 13 | matters described in paragraph (2) and resulting in |
| 14 | a report to Congress pursuant to paragraph (5). |
| 15 | (2) Matters to be assessed.—In addition to |
| 16 | such other matters as the Administrator considers |
| 17 | appropriate, the assessment required by paragraph |
| 18 | (1) shall address, with respect to each loan program |
| 19 | described in paragraph (1) for each of the fiscal |
| 20 | years described in paragraph (3), the following: |
| 21 | (A) the number and frequency of deferrals |
| 22 | and defaults; |
| 23 | (B) default rates; |
| 24 | (C) comparative loss rates, by— |

| 1 | (i) type of lender (separately address- |
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| 2 | ing preferred lenders, certified lenders, and |
| 3 | general participation lenders); |
| 4 | (ii) term of the loan; and |
| 5 | (iii) dollar value of the loan at dis- |
| 6 | bursement; and |
| 7 | (D) the economic models used by the Of- |
| 8 | fice of Management and Budget to calculate the |
| 9 | credit subsidy rate applicable to the loan pro- |
| 10 | grams. |
| 11 | (3) Period of Assessment.—The assessments |
| 12 | undertaken pursuant to paragraph (2) shall address |
| 13 | data for the period beginning with the first full fiscal |
| 14 | year of the implementation of each loan program de- |
| 15 | scribed in paragraph (1) through fiscal year 1995. |
| 16 | (4) Performance by the private sector.— |
| 17 | (A) CONTRACTOR PERFORMANCE.—A pri- |
| 18 | vate sector contractor shall be used by the Ad- |
| 19 | ministrator to conduct the assessment required |
| 20 | by paragraph (1) and to prepare the report to |
| 21 | Congress required by paragraph (3). |
| 22 | (B) Solicitation and Award.—The con- |
| 23 | tract shall be awarded pursuant to a solicitation |
| 24 | issued not later than 60 days after the date of |
| 25 | the enactment of this Act, which shall provide |

| 1 | for full and open competition. The Adminis- |
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| 2 | trator shall make every reasonable effort to |
| 3 | award the contract not later that 60 days after |
| 4 | the date specified in the solicitation for receipt |
| 5 | of proposals. |
| 6 | (C) Access to information.—The Ad- |
| 7 | ministrator shall provide to the contractor ac |
| 8 | cess to any information collected by or available |
| 9 | to the Administration with regard to the loan |
| 10 | programs being assessed. The contractor shall |
| 11 | preserve the confidentiality of any information |
| 12 | for which confidentiality is protected by law or |
| 13 | properly asserted by the person submitting such |
| 14 | information. |
| 15 | (D) CONTRACT FUNDING.—The Adminis |
| 16 | trator shall fund the cost of the contract from |
| 17 | the amounts appropriated for the salaries and |
| 18 | expenses of the Administration for fiscal year |
| 19 | 1997. |
| 20 | (5) Report to congress. |
| 21 | (A) Contents.—The contractor shall sub- |
| 22 | mit a report of— |
| 23 | (i) its analyses of the matters to be |
| 24 | assessed pursuant to paragraph (2); |

| 1 | (ii) its independent recommendations, |
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| 2 | with respect to each loan program, regard- |
| 3 | ing the following: |
| 4 | (I) improving the Administra- |
| 5 | tion's timely collection and subsequent |
| 6 | management of data to measure the |
| 7 | performance of each loan program de- |
| 8 | scribed in paragraph (1); and |
| 9 | (II) reducing loss rates for each |
| 10 | such loan program. |
| 11 | (B) Submission by contractor.—The |
| 12 | contractor shall submit the report required by |
| 13 | subparagraph (A) not later than 6 months after |
| 14 | the date of the contract award. |
| 15 | (C) Submission to congress.—The Ad- |
| 16 | ministrator shall submit the report received |
| 17 | from the contractor pursuant to subparagraph |
| 18 | (B) to the Committees on Small Business of the |
| 19 | House of Representatives and the Senate within |
| 20 | 15 days of receipt of the report. |
| 21 | SEC. 104. DISASTER LOAN PROGRAM. |
| 22 | (a) Interest Rate.—Section 7(c)(5) (15 U.S.C. |
| 23 | 636(c)(5)) is amended to read as follows: |
| 24 | "(5) Interest rate for disasters com- |
| 25 | MENCING AFTER OCTOBER 1, 1996.—Notwithstand- |

1 ing any other provision of law, the interest rate on 2 the Federal share of any loan made under para-3 graph (1) or (2) of subsection (b) on account of a disaster commencing on or after October 1, 1996, 5 shall be the rate determined by the Secretary of the 6 Treasury, taking into consideration the current aver-7 age market yield on outstanding marketable obliga-8 tions of the United States with remaining periods to 9 maturity comparable to the average maturities of 10 such loan plus an additional charge of 2 percent per 11 year, adjusted to the nearest one-eighth of 1 per-12 cent.".

(b) Repeal of Obsolete Provisions.—

- (1) The undesignated paragraph following subparagraph (D) of section 7(b)(2) (15 U.S.C. 636(b)) is amended by striking the sentence that begins "Notwithstanding any other provision of law" through the end of subsection (b).
- (2) Paragraphs (3) and (4) of section 7(c) (15
 U.S.C. 636(c)) are repealed.

21 (c) Outsourcing of Loan Servicing.—

(1) PILOT PROGRAM.—The Administrator shall carry out a pilot program under which the servicing of not less than 20 percent of the total portfolio of loans made to homeowners under section 7(b) of the

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- 1 Small Business Act (including loans made before the
- 2 date of the enactment of this Act) will be carried
- 3 out by 1 or more private entities under contracts
- 4 entered into by the Administration.
- 5 (2) Initiation date.—Not later than 90 days
- 6 after the date of enactment of this Act, the Adminis-
- 7 trator shall begin implementation of the pilot pro-
- 8 gram.
- 9 (3) Report.—Not later than 2 fiscal years
- after the date of award of the contracts provided for
- in paragraph (1), the Administrator shall transmit
- to Congress a report containing a description and
- assessment of the results of the pilot program.
- 14 SEC. 105. MICROLOAN DEMONSTRATION PROGRAM.
- 15 (a) Technical Assistance Grant Require-
- 16 MENTS.—Section 7(m)(4) (15 U.S.C. 636(m)(4)) is
- 17 amended—
- 18 (1) in subparagraph (A) by striking "25 per-
- cent" and inserting "20 percent"; and
- 20 (2) in subparagraph (B) by striking "25 per-
- cent" and inserting "35 percent".
- 22 (b) Limitation on Spending.— Section 7(m)(12)
- 23 (15 U.S.C. 636(m)(12)) is amended by adding at the end
- 24 the following new subparagraph:

| 1 | "(D) LIMITATION ON SPENDING.—None of the |
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| 2 | amounts appropriated to carry out this subsection |
| 3 | for fiscal year 1997 may be expended until such date |
| 4 | as the Administrator has implemented the pilot pro- |
| 5 | gram under this paragraph.". |
| 6 | SEC. 106. SMALL BUSINESS DEVELOPMENT CENTER PRO- |
| 7 | GRAM. |
| 8 | (a) Elimination of Requirement for Location |
| 9 | AT INSTITUTIONS OF HIGHER LEARNING.—Section |
| 10 | 21(a)(1) (15 U.S.C. 648(a)(1)) is amended by striking |
| 11 | ": Provided, That" and all that follows through "small |
| 12 | business community". |
| 13 | (b) Authority To Charge Reasonable Fees.— |
| 14 | (1) In general.—Section 21(a)(3) (15 U.S.C. |
| 15 | 648(a)(3)) is amended by adding at the end the fol- |
| 16 | lowing: |
| 17 | "(D) Fees.—Small business development |
| 18 | centers may charge reasonable and necessary |
| 19 | fees for their services. Such fees may not exceed |
| 20 | \$15.00 per hour and may not be mandated by |
| 21 | the Administration.". |
| 22 | (2) Conforming amendments.—Section 21 |
| 23 | (15 U.S.C. 648) is amended— |
| 24 | (A) in subsection (a)(3)— |

| 1 | (i) by striking "(3) The Small Busi- |
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| 2 | ness" and inserting the following: |
| 3 | "(3) Administration of Program.— |
| 4 | "(A) GENERAL MANAGEMENT AND OVER- |
| 5 | SIGHT.—The Small Business''; |
| 6 | (ii) by striking "(A) Small Business" |
| 7 | and inserting the following: |
| 8 | "(B) Association of small business |
| 9 | DEVELOPMENT CENTERS.—Small Business'; |
| 10 | (iii) by striking "(B) Provisions" and |
| 11 | inserting the following: |
| 12 | "(C) Audits, cost principals, and ad- |
| 13 | MINISTRATIVE REQUIREMENTS.—Provisions"; |
| 14 | and |
| 15 | (iv) by aligning the remainder of the |
| 16 | text of each of subparagraphs (A), (B), |
| 17 | and (C), as designated by clauses (i), (ii), |
| 18 | and (iii) of this subparagraph, with the |
| 19 | text of subparagraph (D), as added by |
| 20 | paragraph (1) of this subsection; and |
| 21 | (B) in subsection (k)(2) by striking "sub- |
| 22 | section (a)(3)(A)" and inserting "subsection |
| 23 | (a)(3)(B)". |
| 24 | (c) Associate Administrator for Small Busi- |
| 25 | NESS DEVELOPMENT CENTERS — |

(1) Duties.—Section 21(h) (15 U.S.C. 648(h)) 1 2 is amended to read as follows: "(h) Associate Administrator for Small Busi-3 NESS DEVELOPMENT CENTERS.— 5 "(1) APPOINTMENT AND COMPENSATION.—The 6 Administrator shall appoint an Associate Adminis-7 trator for Small Business Development Centers who 8 shall report to an official who is not more than one 9 level below the Office of the Administrator and who 10 shall serve without regard to the provisions of title 11 5 governing appointments in the competitive service, 12 and without regard to chapter 51, and subchapter 13 III of chapter 53 of such title relating to classifica-14 tion and General Schedule pay rates, but at a rate 15 not less than the rate of GS-17 of the General 16 Schedule. 17 "(2) Duties.— 18 "(A) IN GENERAL.—The sole responsibility 19 of the Associate Administrator for Small Busi-20 ness Development Centers shall be to admin-21 ister the small business development center pro-22 gram. Duties of the position shall include, but 23 are not limited to, recommending the annual 24 program budget, reviewing the annual budgets

submitted by each applicant, establishing appro-

priate funding levels therefore, selecting applicants to participate in this program, implementing the provisions of this section, maintaining a clearinghouse to provide for the dissemination and exchange of information between small business development centers and conducting audits of recipients of grants under this section.

- "(B) Consultation requirements.—In carrying out the duties described in this subsection, the Associate Administrator shall confer with and seek the advice of the Board established by subsection (i) and Administration officials in areas served by the small business development centers; however, the Associate Administrator shall be responsible for the management and administration of the program and shall not be subject to the approval or concurrence of such Administration officials.".
- (2) References to associate administrator.—Section 21 (15 U.S.C. 648) is amended—
 - (A) in subsection (c)(7) by striking "Deputy Associate Administrator of the Small Business Development Center program" and inserting "Associate Administrator for Small Business Development Centers"; and

| 1 | | (B) in subsection (i)(2) by striking "Dep- |
|----|---------|---|
| 2 | | uty Associate Administrator for Management |
| 3 | | Assistance" and inserting "Associate Adminis- |
| 4 | | trator for Small Business Development Cen- |
| 5 | | ters''. |
| 6 | (d) | EXTENSION OR RENEWAL OF COOPERATIVE |
| 7 | AGREEM | ENTS.—Section 21(k)(3) (15 U.S.C. 648(k)(3)) is |
| 8 | amended | to read as follows: |
| 9 | | "(3) Extension or renewal of coopera- |
| 10 | TIVI | E AGREEMENTS.— |
| 11 | | "(A) In general.—In extending or re- |
| 12 | | newing a cooperative agreement of a small busi- |
| 13 | | ness development center, the Administration |
| 14 | | shall consider the results of the examination |
| 15 | | and certification program conducted pursuant |
| 16 | | to paragraphs (1) and (2). |
| 17 | | "(B) CERTIFICATION REQUIREMENT.— |
| 18 | | After September 30, 2000, the Administration |
| 19 | | may not renew or extend any cooperative agree- |
| 20 | | ment with a small business development center |
| 21 | | unless the center has been approved under the |
| 22 | | certification program conducted pursuant to |
| 23 | | this subsection; except that the Associate Ad- |
| 24 | | ministrator for Small Business Development |
| 25 | | Centers may waive such certification require- |

- 1 ment, in the discretion of the Associate Admin-
- 2 istrator, upon a showing that the center is mak-
- ing a good faith effort to obtain certification.".
- 4 (e) Technical Correction.—Section 21(l) (15
- 5 U.S.C. 648(1)) is amended to read as follows:
- 6 "(1) CONTRACT AUTHORITY.—The authority to enter
- 7 into contracts shall be in effect for each fiscal year only
- 8 to the extent and in the amounts as are provided in ad-
- 9 vance in appropriations Acts. After the administration has
- 10 entered a contract, either as a grant or a cooperative
- 11 agreement, with any applicant under this section, it shall
- 12 not suspend, terminate, or fail to renew or extend any
- 13 such contract unless the Administration provides the ap-
- 14 plicant with written notification setting forth the reasons
- 15 therefor and affording the applicant an opportunity for a
- 16 hearing, appeal, or other administrative proceeding under
- 17 the provisions of chapter 7 of title 5, United States
- 18 Code.".
- 19 SEC. 107. WOMEN'S DEMONSTRATION GRANT PROGRAM.
- Section 29(g) (15 U.S.C. 656(g)) is amended by
- 21 striking "1997" and inserting "1996".
- 22 SEC. 108. NONJUDICIAL FORECLOSURE.
- The Small Business Act (15 U.S.C. 631 et seq.) is
- 24 amended by redesignating section 30 as section 31 and
- 25 by inserting after section 29 the following:

1 "SEC. 30. NONJUDICIAL FORECLOSURE.

| 2 | "(a) General Rule.—The Administrator may fore- |
|----|---|
| 3 | close a mortgage upon a breach of a covenant or condition |
| 4 | in a debt instrument or mortgage if such debt instrument |
| 5 | or mortgage authorizes acceleration or foreclosure. |
| 6 | "(b) Designation and Removal of Trustee.— |
| 7 | "(1) Designation.—The Administrator shall, |
| 8 | in writing, designate by name, title, or position, a |
| 9 | foreclosure trustee who shall have the power to con- |
| 10 | duct a foreclosure sale pursuant to this section and |
| 11 | shall supersede any trustee designated in the mort- |
| 12 | gage. The Administrator may designate as fore- |
| 13 | closure trustee— |
| 14 | "(A) an officer or employee of the Small |
| 15 | Business Administration; |
| 16 | "(B) an individual who is a resident of the |
| 17 | State in which the security property is located; |
| 18 | or |
| 19 | "(C) a partnership, association, or corpora- |
| 20 | tion authorized to transact business under the |
| 21 | laws of the State in which the security property |
| 22 | is located. |
| 23 | "(2) Authorization for multiple fore- |
| 24 | CLOSURE TRUSTEES.—The Administrator may des- |
| 25 | ignate such foreclosure trustees as the Administrator |
| 26 | determines necessary to carry out the purposes of |

this section. The Administrator may designate one or more foreclosure trustees for the purpose of proceedings with multiple foreclosures or a class of foreclosures.

"(3) Removal of foreclosure trustees.—
The Administrator may remove a foreclosure trustee and designate a successor trustee as provided in this section. The foreclosure sale shall continue, notwith-standing the removal of the foreclosure trustee and designation of a successor foreclosure trustee, unless otherwise postponed by the successor foreclosure trustee.

"(c) Notice of Foreclosure Sale.—

"(1) IN GENERAL.—

"(A) Not earlier than 21 days nor later than twenty years after acceleration of a debt instrument or demand on a guaranty, the fore-closure trustee shall serve a notice of a fore-closure sale in accordance with this section. In computing the time period, all periods during which there is in effect a judicially imposed stay of foreclosure or a stay imposed by section 362 of title 11, United States Code, shall be excluded.

| 1 | "(B) In the event of partial payment or |
|----|---|
| 2 | written acknowledgement of the debt after ac- |
| 3 | celeration of the debt instrument, the right to |
| 4 | foreclosure shall be deemed to accrue again at |
| 5 | the time of each such payment or acknowledge- |
| 6 | ment. |
| 7 | "(2) Requirements of foreclosure |
| 8 | SALE.—The notice of foreclosure sale shall include— |
| 9 | "(A) the name, title, and business address |
| 10 | of the foreclosure trustee as of the date of the |
| 11 | notice; |
| 12 | "(B) the names of the original parties to |
| 13 | the debt instrument and the mortgage, and any |
| 14 | assignees of the mortgagor of record; |
| 15 | "(C) the street address or location of the |
| 16 | security property, and a generally accepted des- |
| 17 | ignation used to describe the security property, |
| 18 | or so much thereof as is to be offered for sale, |
| 19 | sufficient to identify the property to be sold; |
| 20 | "(D) the date of the mortgage, the office |
| 21 | in which the mortgage is filed, and the location |
| 22 | of the filing of the mortgage; |
| 23 | "(E) a statement that a default has oc- |
| 24 | curred, and the date of the acceleration of the |
| 25 | debt instrument; |

| 1 | "(F) the date, time, and place of the fore- |
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| 2 | closure sale; |
| 3 | "(G) a statement that the foreclosure is |
| 4 | being conducted in accordance with this Act; |
| 5 | "(H) the types of costs, if any, to be paid |
| 6 | by the purchaser upon transfer of title; and |
| 7 | "(I) the terms and conditions of sale, in- |
| 8 | cluding the method and time of payment of the |
| 9 | foreclosure purchase price. |
| 10 | "(3) Service of notice of foreclosure |
| 11 | SALE.— |
| 12 | "(A) RECORD NOTICE.—Not later than 21 |
| 13 | days before the date of the foreclosure sale, no- |
| 14 | tice of foreclosure sale shall be filed in the man- |
| 15 | ner authorized for filing a notice of an action |
| 16 | concerning real property according to the law of |
| 17 | the State in which the security property is lo- |
| 18 | cated. |
| 19 | "(B) NOTICE BY MAIL.— |
| 20 | "(i) Not later than 21 days before the |
| 21 | date of the foreclosure sale, notice of the |
| 22 | foreclosure shall be sent by registered or |
| 23 | certified mail, return receipt requested |
| 24 | to— |

| 1 | "(I) the current owner of record |
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| 2 | of the security property as the record |
| 3 | appears on the date that the notice of |
| 4 | foreclosure sale is recorded pursuant |
| 5 | to subsection (a); |
| 6 | "(II) all debtors, including the |
| 7 | mortgagor, assignees of record of the |
| 8 | mortgagor, and guarantors of the debt |
| 9 | instrument; |
| 10 | "(III) all persons having liens, |
| 11 | interests or encumbrances of record |
| 12 | upon the security property, as the |
| 13 | record appears on the date that the |
| 14 | notice of foreclosure sale is recorded |
| 15 | pursuant to subsection (a); and |
| 16 | "(IV) any occupants of the secu- |
| 17 | rity property. |
| 18 | If the names of the occupants of the security |
| 19 | property are not known to the agency, or the |
| 20 | security property has more than one dwelling |
| 21 | unit, the notice shall be posted at the security |
| 22 | property. |
| 23 | "(C) Notice by publication.—Notice of |
| 24 | a foreclosure sale shall be published for three |
| 25 | successive weeks prior to the sale in a news- |

1 paper of general circulation in any county or 2 counties in which the security property is lo-3 cated. In a case in which no newspaper has a 4 weekly general circulation in at least one county 5 in which the security property is located, a copy 6 of the notice of foreclosure sale shall be posted 7 at least 21 days prior to the sale at the court-8 house of any county or counties in which the 9 property is located and at the place where the 10 sale is to be held.

"(d) CANCELLATION OF FORECLOSURE SALE.—

"(1) In general.—The foreclosure trustee shall cancel the foreclosure sale, at any time prior to the sale—

"(A) if the debtor or the holder of any subordinate interest in the security property tenders the performance due under the debt instrument and mortgage, including any amounts due because of the exercise of the right to accelerate, and the expenses of proceeding to foreclosure incurred to the time of tender; or

"(B) if the security property is the principal dwelling of the debtor, and the debtor—

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| 1 | "(i) pays or tenders all sums which |
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| 2 | would have been due at the time of tender |
| 3 | in the absence of any acceleration; |
| 4 | "(ii) performs any other obligation |
| 5 | which would have been required in the ab- |
| 6 | sence of any acceleration; and |
| 7 | "(iii) pays or tenders all costs of fore- |
| 8 | closure incurred for which payment from |
| 9 | the proceeds of the sale would be allowed; |
| 10 | or |
| 11 | "(C) or any reason approved by the Ad- |
| 12 | ministrator. |
| 13 | "(2) LIMITATION.—The debtor may not, with- |
| 14 | out the approval of the Administrator, cure the de- |
| 15 | fault under paragraph (1)(B) if, within the preced- |
| 16 | ing 12 months, the debtor has cured a default after |
| 17 | being served with a notice of foreclosure sale pursu- |
| 18 | ant to this Act. |
| 19 | "(3) Notice of Cancellation.—The fore- |
| 20 | closure trustee shall file a notice of the cancellation |
| 21 | in the same place and manner provided for the filing |
| 22 | of the notice of foreclosure sale under paragraph (2). |
| 23 | "(e) Stay.—If, prior to the time of sale, foreclosure |
| 24 | proceedings under this section are stayed in any manner, |
| 25 | including the filing of bankruptcy, no person may there- |

- 1 after cure the default under the provisions of subsection
- 2 (d)(1)(B) without the approval of the Administrator. If
- 3 the default is not cured at the time a stay is terminated,
- 4 the foreclosure trustee shall proceed to sell the security
- 5 property as provided in this section.
- 6 "(f) CONDUCT OF SALE.—
- "(1) SALE PROCEDURES.—Any foreclosure sale 7 8 conducted pursuant to this section shall be at a pub-9 lic auction between the hours of 9:00 a.m. and 4:00 10 p.m. The foreclosure sale shall be held at the loca-11 tion specified in the notice of foreclosure sale, which 12 shall be a location where real estate foreclosure auc-13 tions are customarily held in the county or one of 14 the counties in which the property to be sold is lo-15 cated or at a courthouse therein, or upon the prop-16 erty to be sold. Sale of security property situated in 17 two or more counties may be held in any one of the 18 counties in which any part of the security property 19 is situated. The foreclosure trustee may designate 20 the order in which multiple tracts of security prop-21 erty are sold.
 - "(2) BIDDING REQUIREMENTS.—Written oneprice sealed bids may be accepted by the foreclosure trustee, if submitted by the Administrator or other persons for entry by announcement by the fore-

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closure trustee at the sale. The sealed bids shall be submitted in accordance with the terms set forth in the notice of foreclosure sale. The Administrator or any other person may bid at the foreclosure sale, even if the Administrator or other person previously submitted a written one-price bid. The Administrator may bid a credit against the debt due without the tender or payment of cash. The foreclosure trustee may serve as auctioneer, or may employ an auctioneer who may be paid from the sale proceeds. If an auctioneer is employed, the foreclosure trustee is not required to attend the sale. The foreclosure trustee or an auctioneer may bid as directed by the Administrator.

"(3) Postponement of sale.—The foreclosure trustee shall have discretion, prior to or at the time of sale, to postpone the foreclosure sale. The foreclosure trustee may postpone a sale to a later hour the same day by announcing or posting the new time and place of the foreclosure sale at the time and place originally scheduled for the foreclosure sale. The foreclosure trustee may instead postpone the foreclosure sale for not fewer than 9 nor more than 31 days, by serving notice that the foreclosure sale has been postponed to a specified

date, and the notice may include any revisions the foreclosure trustee deems appropriate. The notice shall be served by publication, mailing, and, if appropriate, posting in accordance with subsection (c), except that publication may be made on any of three separate days prior to the new date of the foreclosure sale, and mailing may be made at any time at least 7 days prior to the new date of the foreclosure sale.

"(4) Liability of successful bidder who fails to comply.—The foreclosure trustee may require a bidder to make a cash deposit before the bid is accepted. The amount or percentage of the cash deposit shall be stated by the foreclosure trustee in the notice of foreclosure sale. A successful bidder at the foreclosure sale who fails to comply with the terms of the sale shall forfeit the cash deposit or, at the election of the foreclosure trustee, shall be liable to the agency on a subsequent sale of the property for all net losses incurred by the agency as a result of such failure.

"(5) EFFECT OF SALE.—Any foreclosure sale held in accordance with this Act shall be conclusively presumed to have been conducted in a legal, fair, and commercially reasonable manner. The sale price

shall be conclusively presumed to constitute the rea-

2 sonably equivalent value of the security property.

"(g) Transfer of Title and Possession.—

'(1) DEED.—After receipt of the purchase price in accordance with the terms of the sale as provided in the notice of foreclosure sale, the foreclosure trustee shall execute and deliver to the purchaser a deed conveying the security property to the purchaser that grants and conveys title to the security property without warranty or covenants to the purchaser. The execution of the foreclosure trustee's deed shall have the effect of conveying all of the right, title, and interest in the security property covered by the mortgage. Notwithstanding any other law provision of law, the foreclosure trustee's deed shall constitute a conveyance of the security property.

"(2) DEATH OF PURCHASER PRIOR TO CON-SUMMATION OF SALE.—If a purchaser dies before execution and delivery of the deed conveying the security property to the purchaser, the foreclosure trustee shall execute and deliver the deed to the representative of the purchaser's estate upon payment of the purchase price in accordance with the terms of sale. Such delivery to the representative of the

- purchaser's estate shall have the same effect as if accomplished during the lifetime of the purchaser.
 - "(3) Purchaser considered bona fide purchaser of property under this Act shall be presumed to be a bona fide purchaser without notice of defects, if any, in the title conveyed to the purchaser.
 - "(4) Possession by purchaser; continuing interests.—A purchaser at a foreclosure sale conducted pursuant to this Act shall be entitled to possession upon passage of title to the security property, subject to any interest or interests senior to that of the mortgage. The right to possession of any person without an interest senior to the mortgage who is in possession of the property shall terminate immediately upon the passage of title to the security property, and the person shall vacate the security property immediately. The purchaser shall be entitled to take any steps available under Federal law or State law to obtain possession.
 - "(5) RIGHT OF REDEMPTION; RIGHT OF POS-SESSION.—This Act shall preempt all Federal and State rights of redemption or possession under statutory or common law. Upon conclusion of the public

| 1 | auction of the security property, no person shall |
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| 2 | have a right of redemption. |
| 3 | "(6) Prohibition of Imposition of Tax on |
| 4 | CONVEYANCE BY THE AGENCY.—No tax, or fee in |
| 5 | the nature of a tax, for the transfer of title to the |
| 6 | security property by the foreclosure trustee's deed |
| 7 | shall be imposed upon or collected from the fore- |
| 8 | closure trustee or the purchaser by any State or po- |
| 9 | litical subdivision thereof. |
| 10 | "(h) RECORD OF FORECLOSURE AND SALE.— |
| 11 | "(1) RECITAL REQUIREMENTS.—The fore- |
| 12 | closure trustee shall recite in the deed to the pur- |
| 13 | chaser, or in an addendum to the foreclosure trust- |
| 14 | ee's deed, or shall prepare an affidavit stating— |
| 15 | "(A) the date, time, and place of sale; |
| 16 | "(B) the date of the mortgage, the office |
| 17 | in which the mortgage is filed, and the location |
| 18 | of the filing of the mortgage; |
| 19 | "(C) the persons served with the notice of |
| 20 | foreclosure sale; |
| 21 | "(D) the date and place of filing of the no- |
| 22 | tice of foreclosure sale under subsection (c) |
| 23 | "(E) that the foreclosure was conducted in |
| 24 | accordance with the provisions of this Act; and |
| 25 | "(F) the sale amount. |

1 "(2) EFFECT OF RECITALS.—The recitals set 2 forth in paragraph (1) shall be prima facie evidence 3 of the truth of such recitals. Compliance with the re-4 quirements of paragraph (1) shall create a conclu-5 sive presumption of the validity of the sale in favor 6 of bona fide purchasers and encumbrancers for value 7 without notice.

- "(3) DEED TO BE ACCEPTED FOR FILING.—
 The register of deeds or other appropriate official of
 the county or counties where real estate deeds are
 regularly filed shall accept for filing and shall file
 the foreclosure trustee's deed and affidavit, if any,
 and any other instruments submitted for filing in relation to the foreclosure of the security property
 under this Act.
- "(h) EFFECT OF SALE.—A sale conducted under this
 Act to a bona fide purchaser shall bar all claims upon the
 security property by—
- "(1) any person to whom the notice of foreclosure sale was mailed as provided in this Act who claims an interest in the property subordinate to that of the mortgage, and the heir, devisee, executor, administrator, successor, or assignee claiming under any such person;

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1 "(2) any person claiming any interest in the 2 property subordinate to that of the mortgage, if such 3 person had actual knowledge of the sale;

"(3) any person so claiming, whose assignment, mortgage, or other conveyance was not filed in the proper place for filing, or whose judgment or decree was not filed in the proper place for filing, prior to the date of filing of the notice of foreclosure sale as required by subsection (c), and the heir, devisee, executor, administrator, successor, or assignee of such a person; or

"(4) any other person claiming under a statutory lien or encumbrance not required to be filed and attaching to the title or interest of any person designated in any of the foregoing subsections of this section.

"(i) Disposition of Sale Proceeds.—

"(1) DISTRIBUTION OF SALE PROCEEDS.—The foreclosure trustee shall distribute the proceeds of the foreclosure sale in the following order:

"(A)(i) First, to pay the commission of the foreclosure trustee, other than an agency employee, in an amount not to exceed 5 percent of the sum collected, plus the foreclosure trustee's costs.

| 1 | "(ii) The amounts described in clause (i) |
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| 2 | shall be computed on the gross proceeds of all |
| 3 | security property sold at a single sale. |
| 4 | "(B) Thereafter, to pay the expense of any |
| 5 | auctioneer employed by the foreclosure trustee, |
| 6 | if any, except that the commission payable to |
| 7 | the foreclosure trustee pursuant to subpara- |
| 8 | graph (A) shall be reduced by the amount paid |
| 9 | to an auctioneer, unless the Administrator de- |
| 10 | termines that such reduction would adversely |
| 11 | affect the ability of the Administrator to retain |
| 12 | qualified foreclosure trustees or auctioneers. |
| 13 | "(C) Thereafter, to pay for the costs of |
| 14 | foreclosure, including— |
| 15 | "(i) reasonable and necessary adver- |
| 16 | tising costs and postage incurred in giving |
| 17 | notice pursuant to subsection (c); |
| 18 | "(ii) mileage for posting notices and |
| 19 | for the foreclosure trustee's or auctioneer's |
| 20 | attendance at the sale at the rate provided |
| 21 | in section 1921 of title 28, United States |
| 22 | Code, for mileage by the most reasonable |
| 23 | road distance; |
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| 1 | "(iii) reasonable and necessary costs |
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| 2 | actually incurred in connection with any |
| 3 | search of title and lien records; and |
| 4 | "(iv) necessary costs incurred by the |
| 5 | foreclosure trustee to file documents. |
| 6 | "(D) Thereafter, to pay valid real property |
| 7 | tax liens or assessments, if required by the no- |
| 8 | tice of foreclosure sale. |
| 9 | "(E) Thereafter, to pay any liens senior to |
| 10 | the mortgage, if required by the notice of fore- |
| 11 | closure sale. |
| 12 | "(F) Thereafter, to pay service charges |
| 13 | and advancements for taxes, assessments, and |
| 14 | property insurance premiums. |
| 15 | "(G) Thereafter, to pay late charges and |
| 16 | other administrative costs and the principal and |
| 17 | interest balances secured by the mortgagee in- |
| 18 | cluding expenditures for the necessary protec- |
| 19 | tions preservation, and repair of the security |
| 20 | property as authorized under the debt instru- |
| 21 | ment or mortgage and interest thereon if pro- |
| 22 | vided for in the debt instrument or mortgage, |
| 23 | pursuant to the agency's procedures. |
| 24 | "(2) Insufficient proceeds.—In the event |
| 25 | there are no proceeds of sale or the proceeds are in- |

1 sufficient to pay the costs and expenses set forth in 2 paragraph (1), the Administrator shall pay such 3 costs and expenses as authorized by applicable law. "(3) Surplus moneys.— 4 "(A) After making the payments required 6 paragraph (1), the foreclosure 7 shall— "(i) distribute any surplus to pay liens 8 9 in the order of priority under Federal law 10 or the law of the State where the security 11 property is located; and "(ii) pay to the person who was the 12 13 owner of record on the date the notice of 14 foreclosure sale was filed the balance, if 15 any, after any payments made pursuant to 16 paragraph (1). 17 "(B) If the person to whom such surplus 18 is to be paid cannot be located, or if the surplus 19 available is insufficient to pay all claimants and 20 the claimants cannot agree on the distribution 21 of the surplus, that portion of the sale proceeds 22 may be deposited by the foreclosure trustee 23 with an appropriate official authorized under 24 law to receive funds under such circumstances. 25 If such a procedure for the deposit of disputed funds is not available, and the foreclosure trustee files a bill of interpleader or is sued as a
stakeholder to determine entitlement to such
funds, the foreclosure trustee's necessary costs
in taking or defending such action shall be deducted first from the disputed funds.

"(j) Deficiency Judgment.—

- "(1) In General.—If after deducting the disbursements described in section 13, the price at which the security property is sold at a foreclosure sale is insufficient to pay the unpaid balance of the debt secured by the security property, counsel for the agency may commence an action or actions against any or all debtors to recover the deficiency, unless specifically prohibited by the mortgage. The agency is also entitled to recover any amount authorized by section 11 and costs of the action.
- "(2) LIMITATION.—Any action commenced to recover the deficiency shall be brought within 6 years of the last sale of security property.
- "(3) CREDITS.—The amount payable by a private mortgage guaranty insurer shall be credited to the account of the debtor prior to the commencement of an action for any deficiency owed by the debtor. Nothing in this subsection shall curtail or

- limit the subrogation rights of a private mortgage
- 2 guaranty insurer.".
- 3 SEC. 109. MISCELLANEOUS AUTHORITIES TO PROVIDE
- 4 LOANS AND OTHER FINANCIAL ASSISTANCE.
- 5 (a) Funding Limitation; Seminars.—Section 7(d)
- 6 (15 U.S.C. 636(d)) is repealed.
- 7 (b) Trade Adjustment Loans.—Section 7(e) (15
- 8 U.S.C. 636(e)) is repealed.
- 9 (c) Waiver of Credit Elsewhere Test for Col-
- 10 LEGES AND UNIVERSITIES.—Section 7(f) (15 U.S.C.
- 11 636(f)) is repealed.
- 12 (d) Loans to Handicapped Persons and Organi-
- 13 ZATIONS FOR THE HANDICAPPED.—Section 7(h) (15
- 14 U.S.C. 636(h)) is repealed.
- 15 (e) Loans to Small Business Concerns Lo-
- 16 CATED IN URBAN OR RURAL AREAS WITH HIGH PROPOR-
- 17 tions of Unemployed or Low-Income Individ-
- 18 UALS.—Section 7(i) (15 U.S.C. 636(i)) is repealed.
- 19 (f) Loans to Small Business Concerns for
- 20 Solar Energy and Energy Conservation Meas-
- 21 URES.—Section 7(l) (15 U.S.C. 636(l)) is repealed.
- 22 SEC. 110. SMALL BUSINESS COMPETITIVENESS DEM-
- 23 ONSTRATION PROGRAM.
- 24 (a) Extension of Demonstration Program.—
- 25 Section 711(c) of the Small Business Competitiveness

- 1 Demonstration Program Act of 1988 (15 U.S.C. 644 note;
- 2 102 Stat. 3890) is amended by striking "September 30,
- 3 1996" and inserting "September 30, 2000".
- 4 (b) Reporting of Subcontract Participation in
- 5 CONTRACTS FOR ARCHITECTURAL AND ENGINEERING
- 6 Services.—Section 714(b)(5) of the Small Business
- 7 Competitiveness Demonstration Program Act of 1988 (15)
- 8 U.S.C. 644 note; 102 Stat. 3892) is amended to read as
- 9 follows:
- 10 "(5) Duration.—The system described in sub-
- section (a) shall be established not later than Octo-
- ber 1, 1996 (or as soon as practicable thereafter on
- the first day of a subsequent quarter of fiscal year
- 14 1997), and shall terminate on September 30,
- 15 2000.".
- 16 (c) References to Architectural and Engi-
- 17 NEERING SERVICES.—
- 18 (1) In General.—The Small Business Com-
- 19 petitiveness Demonstration Program Act of 1988
- 20 (15 U.S.C. 644 note; 102 Stat. 3889 et seq.) is
- amended by striking "architectural and engineering
- services (including surveying and mapping)" each
- place it appears and inserting "architectural and en-
- 24 gineering services (including surveying, mapping,
- and landscape architecture)".

1 (2) Designated industry groups.—Section 2 717(d) of the Small Business Competitiveness Dem-3 onstration Program Act of 1988 (15 U.S.C. 644 note; 102 Stat. 3894) is amended by inserting "standard industrial classification codes 0731 and 5 6 0739 (if identified as pertaining to mapping serv-7 ices)," after "(if identified as pertaining to mapping 8 services),". 9 (d) SMALL BUSINESS PARTICIPATION GOALS.— 10 (1) Enhanced goals for designated in-11 DUSTRY GROUPS.—Section 712(a) of the Small 12 Business Competitiveness Demonstration Program Act of 1988 (15 U.S.C. 644 note; 102 Stat. 3890) 13 14 is amended to read as follows: 15 "(a) Enhanced Goals for Designated Industry Groups.—Each participating agency shall establish an 16 17 annual small business participation goal (calculated on the 18 basis of the total dollar value of contract awards) that is— 19 "(1) 35 percent in the case of the designated 20 industry group for architectural and engineering 21 services (including surveying, mapping, and land-22 scape architecture); or 23 "(2) 40 percent in the case of each of the other 24 designated industry groups.". 25 (2) Emerging small business concerns.—

1 (A) Repeal of Reserve.—Section 712(b) 2 of the Small Business Competitiveness Demonstration Program Act of 1988 (15 U.S.C. 3 4 644 note; 102 Stat. 3890–3891) is amended to read as follows: 5 6 "(b) [Reserved].". 7 (B) AMENDMENT.—Section Conforming 8 713(b) of the Small Business Competitiveness Dem-9 onstration Program Act of 1988 (15 U.S.C. 644 note; 102 Stat. 3892) is amended by striking ", 10 11 which are in excess of the reserve thresholds speci-12 fied pursuant to section 712(b)". 13 (3) Modifications to solicitation practices.— Section 712(d)(3) of the Small Business Competitiveness 14 15 Demonstration Program Act of 1988 (15 U.S.C. 644 note; 102 Stat. 3891) is amended by striking "40 percent of the contract awards" and inserting "the percentage appli-18 cable to the designated industry group pursuant to sub-19 section (a)". 20 (e) Participating Agency.—Section 718(c) of the 21 Small Business Competitiveness Demonstration Program Act of 1988 (15 U.S.C. 644 note; 102 Stat. 3894) is 23 amended— 24 (1) by striking "as part of the Program test 25 plan";

| 1 | (2) by redesignating paragraphs (2) through |
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| 2 | (10) as paragraphs (3) through (11), respectively; |
| 3 | and |
| 4 | (3) by inserting after paragraph (1) the follow- |
| 5 | ing: |
| 6 | "(2) the Department of Commerce,". |
| 7 | (f) Reports to Congress.— |
| 8 | (1) In general.—Section 716 of the Small |
| 9 | Business Competitiveness Demonstration Program |
| 10 | Act of 1988 (15 U.S.C. 644 note; 102 Stat. 3893) |
| 11 | is amended— |
| 12 | (A) in subsection (a), by striking "fiscal |
| 13 | year 1991 and 1995" and inserting "each of |
| 14 | fiscal year beginning with fiscal year 1991 and |
| 15 | ending with fiscal year 1999"; |
| 16 | (B) in subsection (a), by striking "results" |
| 17 | and inserting "cumulative results"; and |
| 18 | (C) in subsection (e), by striking "1996" |
| 19 | and inserting "1999". |
| 20 | (2) Cumulative report through fiscal |
| 21 | YEAR 1995.—A cumulative report of the results of |
| 22 | the Small Business Competitiveness Demonstration |
| 23 | Program for fiscal years 1991 through 1995 shall be |
| 24 | submitted not later than 60 days after the date of |
| 25 | the enactment of this Act pursuant to section 716(a) |

- of the Small Business Competitiveness Demonstration Program Act of 1988 (15 U.S.C. 644 note; 102
- 3 Stat. 3893), as amended by paragraph (1) of this
- 4 subsection.
- 5 SEC. 111. AMENDMENT TO SMALL BUSINESS GUARANTEED
- 6 CREDIT ENHANCEMENT ACT OF 1993.
- 7 Section 7 of the Small Business Guaranteed Credit
- 8 Enhancement Act of 1993 (Public Law 103–81; 15 U.S.C.
- 9 634 note) is repealed effective September 29, 1996.
- 10 TITLE II—AMENDMENTS TO
- 11 SMALL BUSINESS INVEST-
- 12 **MENT ACT**
- 13 SEC. 201. REFERENCES.
- Except as otherwise expressly provided, whenever in
- 15 this title an amendment or repeal is expressed in terms
- 16 of an amendment to, or repeal of, a section or other provi-
- 17 sion, the reference shall be considered to be made to a
- 18 section or other provision of the Small Business Invest-
- 19 ment Act of 1958 (15 U.S.C. 661 et seq.).
- 20 SEC. 202. MODIFICATIONS TO DEVELOPMENT COMPANY
- 21 DEBENTURE PROGRAM.
- 22 (a) Increased Loan to Value Ratios.—Section
- 23 502(3) (15 U.S.C. 696(3)) is amended to read as follows:
- 24 "(3) Criteria for assistance.—

| 1 | "(A) IN GENERAL.—Any development com- |
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| 2 | pany assisted under this section must meet the |
| 3 | criteria established by the Administration, in- |
| 4 | cluding the extent of participation to be re- |
| 5 | quired or amount of paid-in capital to be used |
| 6 | in each instance as is determined to be reason- |
| 7 | able by the Administration. |
| 8 | "(B) Community injection funds.— |
| 9 | "(i) Sources of funds.—Commu- |
| 10 | nity injection funds may be derived, in |
| 11 | whole or in part, from— |
| 12 | "(I) State or local governments; |
| 13 | "(II) banks or other financial in- |
| 14 | stitutions; |
| 15 | "(III) foundations or other not- |
| 16 | for-profit institutions; or |
| 17 | "(IV) the small business concern |
| 18 | (or its owners, stockholders, or affili- |
| 19 | ates) receiving assistance through a |
| 20 | body authorized by this title. |
| 21 | "(ii) Funding from institu- |
| 22 | TIONS.—Not less than 50 percent of the |
| 23 | total cost of the project to be financed |
| 24 | shall come from the institutions described |

| 1 | in subclauses (I), (II), and (III) of clause |
|----|--|
| 2 | (i). |
| 3 | "(C) Funding from a small business |
| 4 | CONCERN.—The small business concern (or its |
| 5 | owners, stockholders, or affiliates) receiving as- |
| 6 | sistance through a body authorized by this title |
| 7 | shall provide— |
| 8 | "(i) at least 15 percent of the total |
| 9 | cost of the project financed, if the small |
| 10 | business concern has been in operation for |
| 11 | a period of 2 years or less; |
| 12 | "(ii) at least 15 percent of the total |
| 13 | cost of the project financed if the project |
| 14 | involves the construction of a limited or |
| 15 | single purpose building or structure; |
| 16 | "(iii) at least 20 percent of the total |
| 17 | cost of the project financed if the project |
| 18 | involves both of the conditions set forth in |
| 19 | clauses (i) and (ii); or |
| 20 | "(iv) at least 10 percent of the total |
| 21 | cost of the project financed, in all other |
| 22 | circumstances, at the discretion of the de- |
| 23 | velopment company.". |
| 24 | (b) Guarantee Fee for Development Company |
| 25 | DEBENTURES.—Section 503(b)(7)(A) (15 U.S.C. |

- 1 697(b)(7)(A)) is amended by striking "0.125 percent" and
- 2 inserting "0.625 percent".
- 3 (c) Fees To Offset Subsidy Cost.—Section
- 4 503(d) (15 U.S.C. 697(d)) is amended to read as follows:
- 5 "(d) Charges for Administration Expenses.—
- 6 "(1) Level of Charges.—The Administration
- 7 shall continue to impose charges for administrative
- 8 expenses with respect to each debenture for which
- 9 payment of principal and interest is guaranteed
- under subsection (a) at the level in effect on the
- date of the enactment of this paragraph. To the ex-
- tent that such charges exceed the administrative
- costs of the program as provided by non-govern-
- mental employees, such excess proceeds shall be used
- to offset the cost (as such term is defined in section
- 16 502 of the Credit Reform Act of 1990) to the Ad-
- 17 ministration of making guarantees under subsection
- 18 (a).
- 19 "(2) Participation fee.—The Administration
- shall also impose a one-time fee of 50 basis points
- on the total participation in any project of any insti-
- tution described in subclause (I), (II), or (III) of
- section 502(3)(B)(i). Such fee shall be imposed only
- 24 when the participation of the institution will occupy
- a senior credit position to that of the development

2 ment company, forwarded to the Administration, 3 and used to offset the cost (as such term is defined

company. Such fee shall be collected by the develop-

- 4 in section 502 of the Credit Reform Act of 1990) to
- 5 the Administration of making guarantees under sub-
- 6 section (a).

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- 7 "(3) DEVELOPMENT COMPANY FEE.—The Ad-8 ministration shall collect annually from each devel-9 opment company a fee of .0125 percent of the out-10 standing principal balance of any debenture guaran-11 teed by the Administration. Such fee shall be derived 12 from the servicing fees collected by the development 13 company pursuant to regulation, and shall not be 14 derived from any additional fees imposed on small 15 business concerns. All proceeds of the fee shall be 16 used to offset the cost (as such term is defined in 17 section 502 of the Credit Reform Act of 1990) to 18 the Administration of making guarantees under sub-19 section (a).".
- 20 (d) FEES COLLECTED BY AGENTS FOR CENTRAL
 21 REGISTRATION OF TRUST CERTIFICATES.—Section
 22 505(d) (15 U.S.C. 697b(d)) is amended by adding at the
 23 end the following: "The excess of any fees collected for
 24 the functions described in subsection (f)(2) shall be used

to offset the cost (as such term is defined in section 502)

| 1 | of the Credit Reform Act of 1990) to the Administration |
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| 2 | of making guarantees under subsection (a).". |
| 3 | SEC. 203. REQUIRED ACTIONS UPON DEFAULT. |
| 4 | Section 503 (15 U.S.C. 697) is amended by adding |
| 5 | at the end the following: |
| 6 | "(f) Required Actions Upon Default.— |
| 7 | "(1) Deadlines.— |
| 8 | "(A) Initial actions.—Not later than |
| 9 | the 45th day after the date on which a payment |
| 10 | on a loan funded through a debenture guaran- |
| 11 | teed under this section is due and not received, |
| 12 | the Administration shall— |
| 13 | "(i) take all necessary steps to bring |
| 14 | such a loan current; or |
| 15 | "(ii) implement a formal written de- |
| 16 | ferral agreement. |
| 17 | "(B) Purchase or acceleration of de- |
| 18 | BENTURE.—Not later than the 65th day after |
| 19 | the date on which a payment on a loan de- |
| 20 | scribed in subparagraph (A) is due and not re- |
| 21 | ceived, and absent a formal written deferral |
| 22 | agreement, the Administration shall take all |
| 23 | necessary steps to purchase or accelerate the |
| 24 | debenture. |

| 1 | "(2) Prepayment penalties.—The Adminis- |
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| 2 | tration shall— |
| 3 | "(A) negotiate the elimination of any pre- |
| 4 | payment penalties on defaulted loans made |
| 5 | prior to September 30, 1996; |
| 6 | "(B) decline to pay any prepayment pen- |
| 7 | alty on the default based purchase of loans is- |
| 8 | sued after September 30, 1996; and |
| 9 | "(C) for any project financed after Sep- |
| 10 | tember 30, 1996, decline to pay any default in- |
| 11 | terest rate on the portion of any project funded |
| 12 | through community injection funds described in |
| 13 | section 502(3)." |
| 14 | SEC. 204. LOAN LIQUIDATION PILOT PROGRAM. |
| 15 | (a) In General.—The Administrator shall carry out |
| 16 | a loan liquidation pilot program (in this section referred |
| 17 | to as the 'pilot program') in accordance with the require- |
| 18 | ments of this section. |
| 19 | (b) Selection of Development Companies.— |
| 20 | Not later than 60 days after the date of the enactment |
| 21 | of this Act, the Administrator shall— |
| 22 | (1) select no more than 35 and no less than 15 |
| 23 | development companies authorized to make loans |
| 24 | and issue debentures under title V of the Small |
| 25 | Business Investment Act of 1958 to participate in |

| 1 | the pilot program. The development companies se- |
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| 2 | lected shall— |
| 3 | (A) have a minimum of 6 years experience |
| 4 | in the program established by such title V; |
| 5 | (B) have made an average of 10 loans per |
| 6 | year through the program established by such |
| 7 | title V; and |
| 8 | (C) have shown at least 2 years experience |
| 9 | in liquidating loans under the authority of some |
| 10 | other Federal, State, or local lending program |
| 11 | (c) Authority of Development Companies.— |
| 12 | The development companies selected under subsection (b) |
| 13 | shall, for all loans in their portfolio of loans made through |
| 14 | debentures guaranteed under title V of the Small Business |
| 15 | Investment Act of 1958 that are in default after the date |
| 16 | of enactment of this Act, be authorized to— |
| 17 | (1) perform all liquidation and foreclosure func- |
| 18 | tions, including the acceleration or purchase of com- |
| 19 | munity injection funds; and |
| 20 | (2) liquidate such loans in a reasonable and |
| 21 | sound manner and according to commercially accept- |
| 22 | ed practices. |
| 23 | (d) Authority of the Administrator.—In carry- |
| 24 | ing out the pilot program, the Administrator shall— |

| 1 | (1) have full authority to rescind the authority |
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| 2 | granted any development company under this section |
| 3 | upon a showing of good cause; |
| 4 | (2) consider the inclusion of additional develop- |
| 5 | ment companies in the pilot program (subject to the |
| 6 | criteria of subsection $(b)(1)$ in the event an insuffi- |
| 7 | cient number of liquidations occur to enable a valid |
| 8 | sample of the effectiveness of the pilot program; and |
| 9 | (3) implement the pilot program no later than |
| 10 | 90 days after the selection of the development com- |
| 11 | panies specified in subsection (b). |
| 12 | (e) Report.— |
| 13 | (1) In General.—The Administrator shall |
| 14 | issue a report on the results of the pilot program to |
| 15 | the Committees on Small Business of the House of |
| 16 | Representatives and the Senate. The report shall in- |
| 17 | clude information relating to— |
| 18 | (A) the total dollar amount of each loan |
| 19 | and project liquidated; |
| 20 | (B) the total dollar amount guaranteed by |
| 21 | the Administration; |
| 22 | (C) total dollar losses; |
| 23 | (D) total recoveries both as percentage of |
| 24 | the amount guaranteed and the total cost of the |
| 25 | project: and |

| 1 | (E) a comparison of the pilot program in- |
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| 2 | formation with the same information for liq- |
| 3 | uidation conducted outside the pilot program |
| 4 | over the period of time. |
| 5 | (2) REPORTING PERIOD.—The report shall be |
| 6 | based on data from, and issued not later than 90 |
| 7 | days after the close of, the first eight 8 fiscal quar- |
| 8 | ters of the pilot program's operation after the date |
| 9 | of implementation.". |
| 10 | SEC. 205. REGISTRATION OF CERTIFICATES. |
| 11 | (a) Certificates Sold Pursuant to Small Busi- |
| 12 | NESS ACT.—Section 5(h) of the Small Business Act (15 |
| 13 | U.S.C. 634(h)) is amended— |
| 14 | (1) by redesignating paragraphs (1) through |
| 15 | (4) as subparagraphs (A) through (D); |
| 16 | (2) by striking "(h)" and inserting "(h)(1)"; |
| 17 | (3) by striking subparagraph (A), as redesig- |
| 18 | nated by paragraph (1) of this subsection, and in- |
| 19 | serting the following: |
| 20 | "(A) provide for a central registration of all |
| 21 | loans and trust certificates sold pursuant to sub- |
| 22 | sections (f) and (g) of this section;"; and |
| 23 | (4) by adding at the end the following: |
| 24 | "(2) Nothing in this subsection shall prohibit the uti- |
| 25 | lization of a book entry or other electronic form of reg- |

- istration for trust certificates. The Administration may, with the consent of the Secretary of the Treasury, use the 3 book-entry system of the Federal Reserve System.". 4 (b) Certificates Sold Pursuant to Small Busi-NESS INVESTMENT COMPANY PROGRAM.—Section 321(f) (15 U.S.C. 6871(f)) is amended— 6 7 (1) in paragraph (1) by striking "Such central 8 registration shall include" and all that follows 9 through the period at the end of the paragraph; and 10 (2) by adding at the end the following: 11 "(5) Nothing in this subsection shall prohibit the use 12 of a book-entry or other electronic form of registration for trust certificates.". 13 (c) Certificates Sold Pursuant to Develop-14 15 MENT COMPANY PROGRAM.—Section 505(f) of the Small Business Investment Act of 1958 (15 U.S.C. 697b(f)) is 16 17 amended— 18 (1) by redesignating paragraphs (1) through 19 (4) as subparagraphs (A) through (D); (2) by striking "(f)" and inserting "(f)(1)"; 20 21 (3) by striking subparagraph (A), as redesig-
- 24 "(A) provide for a central registration of all 25 trust certificates sold pursuant to this section;" and

nated by paragraph (1) of this subsection, and in-

serting the following:

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- 1 (4) by adding at the end the following:
- 2 "(2) Nothing in this subsection shall prohibit the uti-
- 3 lization of a book entry or other electronic form of reg-

4 istration for trust certificates.".

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