**Union Calendar No. 455** 

104TH CONGRESS H. R. 3841

[Report No. 104-831]

# A BILL

To amend the civil service laws of the United States, and for other purposes.

September 24, 1996

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

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104th CONGRESS 2d Session

[Report No. 104-831]

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#### IN THE HOUSE OF REPRESENTATIVES

JULY 17, 1996

Mr. MICA (for himself, Mr. MORAN, and Mrs. MORELLA) introduced the following bill; which was referred to the Committee on Government Reform and Oversight

SEPTEMBER 24, 1996

Additional sponsor: Mr. DAVIS

SEPTEMBER 24, 1996

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on July 17, 1996]

## A BILL

To amend the civil service laws of the United States, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the "Om-
- 3 nibus Civil Service Reform Act of 1996".
- 4 (b) TABLE OF CONTENTS.—The table of contents for

#### 5 this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—DEMONSTRATION PROJECTS

Sec. 101. Demonstration projects.

#### TITLE II—PERFORMANCE MANAGEMENT ENHANCEMENT

- Sec. 201. Increased weight given to performance for order-of-retention purposes in a reduction in force.
- Sec. 202. No appeal of denial of periodic step-increases.

Sec. 203. Performance appraisals.

- Sec. 204. Amendments to incentive awards authority.
- Sec. 205. Due process rights of managers under negotiated grievance procedures.
- Sec. 206. Collection and reporting of training information.

#### TITLE III—ENHANCEMENT OF THRIFT SAVINGS PLAN AND CERTAIN OTHER BENEFITS

Subtitle A—Additional Investment Funds for the Thrift Savings Plan

- Sec. 301. Short title.
- Sec. 302. Additional investment funds for the Thrift Savings Plan.
- Sec. 303. Acknowledgement of investment risk.
- Sec. 304. Effective date.

#### Subtitle B—Thrift Savings Account Liquidity

- Sec. 311. Short title.
- Sec. 312. Notice to spouses for in-service withdrawals; de minimus accounts; Civil Service Retirement System participants.
- Sec. 313. In-service withdrawals; withdrawal elections, Federal Employees' Retirement System participants.
- Sec. 314. Survivor annuities for former spouses; notice to Federal Employees' Retirement System spouses for in-service withdrawals.
- Sec. 315. De minimus accounts relating to the judiciary.
- Sec. 316. Definition of basic pay.
- Sec. 317. Eligible rollover distributions.
- Sec. 318. Effective date.

#### Subtitle C—Other Provisions Relating to the Thrift Savings Plan

- Sec. 321. Percentage limitations on contributions.
- Sec. 322. Loans under the Thrift Savings Plan for furloughed employees.
- Sec. 323. Immediate participation in the Thrift Savings Plan.

- Subtitle D—Resumption of Certain Survivor Annuities That Terminated by Reason of Marriage
- Sec. 331. Resumption of certain survivor annuities that terminated by reason of marriage.

#### Subtitle E—Life Insurance Benefits

- Sec. 341. Domestic relations orders.
- Sec. 342. Exception from provisions requiring reduction in additional optional life insurance.

#### TITLE IV—REORGANIZATION FLEXIBILITY

- Sec. 401. Voluntary reductions in force.
- Sec. 402. Nonreimbursable details to Federal agencies before a reduction in force.

#### TITLE V-SOFT-LANDING PROVISIONS

- Sec. 501. Temporary continuation of Federal employees' life insurance.
- Sec. 502. Continued eligibility for health insurance.
- Sec. 503. Priority placement programs for Federal employees affected by a reduction in force.
- Sec. 504. Job placement and counseling services.
- Sec. 505. Education and retraining incentives.

#### TITLE VI—MISCELLANEOUS

- Sec. 601. Reimbursements relating to professional liability insurance.
- Sec. 602. Employment rights following conversion to contract.
- Sec. 603. Debarment of health care providers found to have engaged in fraudulent practices.
- Sec. 604. Conversion of certain excepted service positions in the United States Fire Administration to competitive service positions.
- Sec. 605. Eligibility for certain survivor annuity benefits.
- Sec. 606. Amendment to Public Law 104–134.
- Sec. 607. Miscellaneous amendments relating to the health benefits program for Federal employees.
- Sec. 608. Pay for certain positions formerly classified at GS-18.
- Sec. 609. Repeal of section 1307 of title 5 of the United States Code.

Sec. 610. Mandatory internal alternative dispute resolution procedures.

### TITLE I—DEMONSTRATION PROJECTS

#### 3 SEC. 101. DEMONSTRATION PROJECTS.

- 4 (a) DEFINITIONS.—Paragraph (1) of section 4701(a)
- 5 of title 5, United States Code, is amended by striking sub-
- 6 paragraph (A) and by redesignating subparagraphs (B)
- 7 and (C) as subparagraphs (A) and (B), respectively.

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(b) Pre-Implementation Procedures.—Subsection
(b) of section 4703 of title 5, United States Code, is amend-
ed to read as follows:
"(b) Before an agency or the Office may conduct or
enter into any agreement or contract to conduct a dem-

)	onstration project, the Office—
,	"(1) shall develop or approve a plan for such
)	project which identifies—

9 "(A) the purposes of the project;

10 "(B) the methodology;

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11 "(C) the duration; and

"(D) the methodology and criteria for eval-12 13 *uation*:

14 "(2) shall publish the plan in the Federal Reg-15 *ister*;

"(3) may solicit comments from the public and 16 17 interested parties in such manner as the Office con-18 siders appropriate;

"(4) shall obtain approval from each agency in-19 20 volved of the final version of the plan; and

21 "(5) shall provide notification of the proposed 22 project, at least 30 days in advance of the date any 23 project proposed under this section is to take effect— 24 "(A) to employees who are likely to be af-25 fected by the project; and

1	"(B) to each House of the Congress.".
2	(c) Nonwaivable Provisions.—Section 4703(c) of
3	title 5, United States Code, is amended—
4	(1) by striking paragraph (1) and inserting the
5	following:
б	"(1) any provision of subchapter V of chapter 63
7	or subpart G of part III of this title;"; and
8	(2) by striking paragraph (3) and inserting the
9	following:
10	"(3) any provision of chapter 15 or subchapter
11	II or III of chapter 73 of this title;".
12	(d) LIMITATIONS.—Subsection (d) of section 4703 of
13	title 5, United States Code, is amended to read as follows:
14	((d)(1) Each demonstration project shall terminate be-
15	fore the end of the 5-year period beginning on the date on
16	which the project takes effect, except that the project may
17	continue for a maximum of 2 years beyond the date to the
18	extent necessary to validate the results of the project.
19	((2)(A) Not more than 15 active demonstration
20	projects may be in effect at any time, and of the projects
21	in effect at any time, not more than 5 may involve 5,000
22	or more individuals each.

23 "(B) Individuals in a control group necessary to vali-24 date the results of a project shall not, for purposes of any

determination under subparagraph (A), be considered to be
 involved in such project.".

3 (e) EVALUATIONS.—Subsection (h) of section 4703 of 4 title 5, United States Code, is amended by adding at the 5 end the following: "The Office may, with respect to a dem-6 onstration project conducted by another agency, require 7 that the preceding sentence be carried out by such other 8 agency.".

9 (f) PROVISIONS FOR TERMINATION OF PROJECT OR
10 MAKING IT PERMANENT.—Section 4703 of title 5, United
11 States Code, is amended—

12 (1) in subsection (i) by inserting "by the Office"
13 after "undertaken"; and

14 (2) by adding at the end the following:

(j)(1) If the Office determines that termination of a 15 demonstration project (whether under subsection (e) or oth-16 erwise) would result in the inequitable treatment of employ-17 ees who participated in the project, the Office shall take 18 such corrective action as is within its authority. If the Of-19 fice determines that legislation is necessary to correct an 20 21 inequity, it shall submit an appropriate legislative proposal 22 to both Houses of Congress.

23 "(2) If the Office determines that a demonstration
24 project should be made permanent, it shall submit an ap25 propriate legislative proposal to both Houses of Congress.".

1	TITLE II—PERFORMANCE
2	MANAGEMENT ENHANCEMENT
3	SEC. 201. INCREASED WEIGHT GIVEN TO PERFORMANCE
4	FOR ORDER-OF-RETENTION PURPOSES IN A
5	<b>REDUCTION IN FORCE.</b>
6	(a) IN GENERAL.—Section 3502 of title 5, United
7	States Code, is amended—
8	(1) in subsection $(a)(4)$ by striking "ratings."
9	and inserting "ratings, in conformance with the re-
10	quirements of subsection (g)."; and
11	(2) by adding at the end the following:
12	(g)(1) The regulations prescribed to carry out sub-
13	section (a)(4) shall be the regulations in effect, as of Janu-
14	ary 1, 1996, under section 351.504 of title 5 of the Code
15	of Federal Regulations, except as otherwise provided in this
16	subsection.
17	"(2) For purposes of this subsection—
18	"(A) subsections (b)(4) and (e) of such section
19	351.504 shall be disregarded;
20	"(B) subsection (d) of such section $351.504$ shall
21	be considered to read as follows:
22	((d)(1) The additional service credit an employee re-
23	ceives for performance under this subpart shall be expressed
24	in additional years of service and shall consist of the sum
25	of the employee's 3 most recent (actual and/or assumed) an-

nual performance ratings received during the 4-year period
 prior to the date of issuance of reduction-in-force notices
 or the 4-year period prior to the agency-established cutoff
 date (as appropriate), computed in accordance with para graph (2) or (3) (as appropriate).

6 "'(2) Except as provided in paragraph (3), an em7 ployee shall receive—

8 "'(A) 5 additional years of service for each per9 formance rating of fully successful (Level 3) or equiv10 alent;

"'(B) 7 additional years of service for each performance rating of exceeds fully successful (Level 4) or
equivalent; and

14 "'(C) 10 additional years of service for each per15 formance rating of outstanding (Level 5) or equiva16 lent.

17 "(3)(A) If the employing agency uses a rating system
18 having only 1 rating to denote performance which is fully
19 successful or better, then an employee under such system
20 shall receive 5 additional years of service for each such rat21 ing.

"(B) If the employing agency uses a rating system
having only 2 ratings to denote performance which is fully
successful or better, then an employee under such system
shall receive—

1	"(i) 5 additional years of service for each per-
2	formance rating at the lower of those 2 ratings; and
3	"'(ii) 7 additional years of service for each per-
4	formance rating at the higher of those 2 ratings.
5	```(C) If the employing agency uses a rating system
6	having more than 3 ratings to denote performance which
7	is fully successful or better, then an employee under such
8	system shall receive—
9	"'(i) 5 additional years of service for each per-
10	formance rating at the lowest of those ratings;
11	"'(ii) 7 additional years of service for each per-
12	formance rating at the next rating above the rating
13	referred to in clause (i); and
14	"'(iii) 10 additional years of service for each
15	performance rating above the rating referred to in
16	clause (ii).
17	((D) For purposes of this paragraph, a rating shall
18	not be considered to denote performance which is fully suc-
19	cessful or better unless, in order to receive such rating, such
20	performance must satisfy all requirements for a fully suc-
21	cessful rating (Level 3) or equivalent, as established under
22	part 430 of this chapter (as in effect as of January 1,
23	1996).'; and
24	(C) subsection (c) of such section shall be con-

25 sidered to read as follows:

"'(c)(1) Service credit for employees who do not have
 actual annual performance ratings of record received dur ing the 4-year period prior to the date of issuance of reduc tion-in-force notices, or the 4-year period prior to the agen cy-established cutoff date for ratings permitted in subsection
 (b)(2) of this section, shall be determined in accordance
 with paragraph (2).

8 "'(2) An employee who has not received 1 or more of
9 the 3 annual performance ratings of record required under
10 this section shall—

11 "'(A) receive credit for performance on the basis
12 of the rating or ratings actually received (if any);
13 and

14 "'(B) for each performance rating not actually
15 received, be given credit for 5 additional years of serv16 ice.'.".

(b) EQUITABLE TREATMENT OF EMPLOYEES.—For
purposes of determining the order of retention of employees
in a reduction in force taking effect on or after October 1,
1999, the Office of Personnel Management shall prescribe
such regulations as may be necessary to ensure that—

(1) in the case of any agency having more than
1 performance evaluation system, employees subject to
different systems are treated equitably; and

1 (2) with respect to employees in the same com-2 petitive area who have been subject to different performance evaluation systems with dissimilar sum-3 4 mary levels, no such employee shall suffer as a result 5 of having been covered by more than 1 such system. 6 (c) REPORT.—Not later than 270 days after the date 7 of the enactment of this Act. the General Accounting Office shall submit to the Committee on Government Reform and 8 Oversight of the House of Representatives and the Commit-9 tee on Governmental Affairs of the Senate a report analyz-10 11 ing and assessing the following: 12 (1) Based on performance-ratings statistics in 13 the executive branch of the Government over the past 15 years, the correlation (if any) between employees' 14 15 ratings of record and the following: (A) Promotions. 16 17 (B) Awards. 18 (C) Bonuses. 19 (D) Quit rates. 20 (E) Removals. 21 (F) Disciplinary actions (other than remov-22 als). 23 (G) The filing of grievances, complaints, 24 and charges of unfair labor practices. 25 (H) Appeals of adverse actions.

1	(2) The impact of performance ratings on reten-
2	tion during reductions in force over the past 5 years.
3	(3) Whether "pass/fail" performance systems are
4	compatible with the statutory requirement that effi-
5	ciency or performance ratings be given due effect dur-
6	ing reductions in force.
7	(4) The respective numbers of Federal agencies,
8	organizational units, and Federal employees that are
9	covered by the different performance evaluation sys-
10	tems.
11	(5) The potential impact of this section on em-
12	ployees in different performance evaluation systems.
13	(6) Whether there are significant differences in
14	the distribution of ratings among or within agencies
15	and, if so, the reasons therefor.
16	Based on the findings of the General Accounting Office, the
17	report shall include recommendations to improve the effec-
18	tiveness of Federal performance evaluation systems.
19	(d) EFFECTIVE DATE.—The amendments made by this
20	section shall apply with respect to reductions in force taking
21	effect on or after October 1, 1999.
22	SEC. 202. NO APPEAL OF DENIAL OF PERIODIC STEP-IN-
23	CREASES.
24	(a) IN GENERAL.—Section 5335(c) of title 5, United
25	States Code, is amended—

1	(1) by striking the second sentence;
2	(2) in the third sentence by striking "or appeal";
3	and
4	(3) in the last sentence by striking "and the enti-
5	tlement of the employee to appeal to the Board do not
6	apply" and inserting "does not apply".
7	(b) Performance Ratings.—Section 5335 of title 5,
8	United States Code, as amended by subsection (a), is further
9	amended—
10	(1) in subsection (a)(B) by striking "work of the
11	employee is of an acceptable level of competence" and
12	inserting "performance of the employee is at least
13	fully successful";
14	(2) in subsection (c)—
15	(A) in the first sentence by striking "work
16	of an employee is not of an acceptable level of
17	competence," and inserting "performance of an
18	employee is not at least fully successful,"; and
19	(B) in the last sentence by striking "accept-
20	able level of competence" and inserting "fully
21	successful work performance"; and
22	(3) by adding at the end the following:
23	"(g) For purposes of this section, the term 'fully suc-
24	cessful' denotes work performance that satisfies the require-
25	ments of section $351.504(d)(3)(D)$ of title 5 of the Code of

Federal Regulations (as deemed to be amended by section
 3502(g)(2)(B)).".

3 SEC. 203. PERFORMANCE APPRAISALS.

4 (a) IN GENERAL.—Section 4302 of title 5, United
5 States Code, is amended—

6 (1) in subsection (b) by striking paragraphs (5)
7 and (6) and inserting the following:

8 "(5) assisting employees in improving unaccept9 able performance, except in circumstances described
10 in subsection (c); and

"(6) reassigning, reducing in grade, removing, or
taking other appropriate action against employees
whose performance is unacceptable."; and

14 (2) by adding at the end the following:

15 "(c) Upon notification of unacceptable performance, an employee shall be afforded an opportunity to dem-16 onstrate acceptable performance before a reduction in grade 17 or removal may be proposed under section 4303 based on 18 19 such performance, except that an employee so afforded such an opportunity shall not be afforded any further oppor-20 21 tunity to demonstrate acceptable performance if the employ-22 ee's performance again is determined to be at an unaccept-23 able level.".

24 (b) EFFECTIVE DATE.—

1	(1) IN GENERAL.—Subject to paragraph (2), this
2	section and the amendments made by this section
3	shall take effect 180 days after the date of the enact-
4	ment of this Act.
5	(2) EXCEPTION.—The amendments made by this
6	section shall not apply in the case of any proposed
7	action as to which the employee receives advance
8	written notice, in accordance with section
9	4303(b)(1)(A) of title 5, United States Code, before the
10	effective date of this section.
11	SEC. 204. AMENDMENTS TO INCENTIVE AWARDS AUTHOR-
12	ITY.
13	Chapter 45 of title 5, United States Code, is amend-
14	ed—
15	(1) by amending section 4501 to read as follows:
16	"§4501. Definitions
17	"For the purpose of this subchapter—
18	"(1) the term 'agency' means—
19	"(A) an Executive agency;
20	"(B) the Library of Congress;
21	(C) the Office of the Architect of the Cap-
22	itol;
23	"(D) the Botanic Garden;
24	"(E) the Government Printing Office; and

1	"(F) the United States Sentencing Commis-
2	sion;
3	but does not include—
4	"(i) the Tennessee Valley Authority; or
5	"(ii) the Central Bank for Cooperatives;
6	"(2) the term 'employee' means an employee as
7	defined by section 2105; and
8	"(3) the term 'Government' means the Govern-
9	ment of the United States.";
10	(2) by amending section 4503 to read as follows:
11	"§4503. Agency awards
12	"(a) The head of an agency may pay a cash award
13	to, and incur necessary expense for the honorary recognition
14	of, an employee who—
15	"(1) by his suggestion, invention, superior ac-
16	complishment, or other personal effort, contributes to
17	the efficiency, economy, or other improvement of Gov-
18	ernment operations or achieves a significant reduc-
19	tion in paperwork; or
20	"(2) performs a special act or service in the pub-
21	lic interest in connection with or related to his offi-
22	cial employment.
23	(b)(1) If the criteria under paragraph (1) or (2) of
24	subsection (a) are met on the basis of the suggestion, inven-
25	tion, superior accomplishment, act, service, or other meri-

torious effort of a group of employees collectively, and if
 the circumstances so warrant (such as by reason of the in feasibility of determining the relative role or contribution
 assignable to each employee separately), authority under
 subsection (a) may be exercised—

6 "(A) based on the collective efforts of the group;
7 and

8 "(B) with respect to each member of such group.
9 "(2) The amount awarded to each member of a group
10 under this subsection—

11 "(A) shall be the same for all members of such 12 group, except that such amount may be prorated to 13 reflect differences in the period of time during which 14 an individual was a member of the group; and

"(B) may not exceed the maximum cash award
allowable under subsection (a) or (b) of section 4502,
as applicable."; and

(3) in subsection (a)(1) of section 4505a by striking "at the fully successful level or higher" and inserting "higher than the fully successful level".

SEC. 205. DUE PROCESS RIGHTS OF MANAGERS UNDER NE GOTIATED GRIEVANCE PROCEDURES.
 (a) IN GENERAL.—Paragraph (2) of section 7121(b)
 of title 5, United States Code, is amended to read as follows:

"(2) The provisions of a negotiated grievance procedure providing for binding arbitration in accordance with
paragraph (1)(C)(iii) shall, if or to the extent that an alleged prohibited personnel practice is involved, allow the arbitrator to order a stay of any personnel action in a manner similar to the manner described in section 1221(c) with
respect to the Merit Systems Protection Board.".

8 (b) EFFECTIVE DATE.—The amendment made by sub9 section (a)—

10 (1) shall take effect on the date of the enactment
11 of this Act; and

(2) shall apply with respect to orders issued on
or after the date of the enactment of this Act, notwithstanding the provisions of any collective bargaining
agreement.

16SEC. 206. COLLECTION AND REPORTING OF TRAINING IN-17FORMATION.

(a) TRAINING WITHIN GOVERNMENT.—The Office of
Personnel Management shall collect information concerning
training programs, plans, and methods utilized by agencies
of the Government and submit a report to the Congress on
this activity on an annual basis.

(b) TRAINING OUTSIDE OF GOVERNMENT.—The Office
of Personnel Management, to the extent it considers appropriate in the public interest, may collect information con-

1 cerning training programs, plans, and methods utilized outside the Government. The Office, on request, may make 2 such information available to an agency and to Congress. 3 III—ENHANCEMENT TITLE OF 4 THRIFT SAVINGS PLAN AND 5 **CERTAIN OTHER BENEFITS** 6 Subtitle A—Additional Investment 7 Funds for the Thrift Savings Plan 8 SEC. 301. SHORT TITLE. 9 10 This subtitle may be cited as the "Thrift Savings In-11 vestment Funds Act of 1996". 12 SEC. 302. ADDITIONAL INVESTMENT FUNDS FOR THE 13 THRIFT SAVINGS PLAN. 14 Section 8438 of title 5, United States Code, is amend-15 ed— 16 (1) in subsection (a)— 17 by redesignating paragraphs (A)(5)18 through (8) as paragraphs (6) through (9), re-19 spectively; 20 (B) by inserting after paragraph (4) the fol-21 lowing: 22 "(5) the term 'International Stock Index Invest-23 ment Fund' means the International Stock Index In-24 Fund established vestment under subsection 25 (b)(1)(E);";

1	(C) in paragraph (8) (as redesignated by
2	subparagraph (A) of this paragraph) by striking
3	"and" at the end;
4	(D) in paragraph (9) (as redesignated by
5	subparagraph (A) of this paragraph)—
6	(i) by striking "paragraph $(7)(D)$ "
7	each place it appears and inserting "para-
8	graph (8)(D)"; and
9	(ii) by striking the period and insert-
10	ing a semicolon and "and"; and
11	(E) by adding at the end the following:
12	"(10) the term 'Small Capitalization Stock
13	Index Investment Fund' means the Small Capitaliza-
14	tion Stock Index Investment Fund established under
15	subsection $(b)(1)(D)$ ."; and
16	(2) in subsection (b)—
17	(A) in paragraph (1)—
18	(i) in subparagraph (B) by striking
19	"and" at the end;
20	(ii) in subparagraph (C) by striking
21	the period and inserting a semicolon; and
22	(iii) by adding at the end the follow-
23	ing:
24	"(D) a Small Capitalization Stock Index Invest-
25	ment Fund as provided in paragraph (3); and

1	"(E) an International Stock Index Investment
2	Fund as provided in paragraph (4)."; and
3	(B) by adding at the end the following:
4	"(3)(A) The Board shall select an index which is a
5	commonly recognized index comprised of common stock the
6	aggregate market value of which represents the United
7	States equity markets excluding the common stocks included
8	in the Common Stock Index Investment Fund.
9	"(B) The Small Capitalization Stock Inder Investment

(B) The Small Capitalization Stock Index Investment 9 10 Fund shall be invested in a portfolio designed to replicate the performance of the index in subparagraph (A). The 11 portfolio shall be designed such that, to the extent prac-12 ticable, the percentage of the Small Capitalization Stock 13 Index Investment Fund that is invested in each stock is the 14 15 same as the percentage determined by dividing the aggregate market value of all shares of that stock by the aggregate 16 market value of all shares of all stocks included in such 17 18 index.

"(4)(A) The Board shall select an index which is a
commonly recognized index comprised of stock the aggregate
market value of which is a reasonably complete representation of the international equity markets excluding the United States equity markets.

24 "(B) The International Stock Index Investment Fund
25 shall be invested in a portfolio designed to replicate the per-

formance of the index in subparagraph (A). The portfolio
 shall be designed such that, to the extent practicable, the
 percentage of the International Stock Index Investment
 Fund that is invested in each stock is the same as the per centage determined by dividing the aggregate market value
 of all shares of that stock by the aggregate market value
 of all shares of all stocks included in such index.".

#### 8 SEC. 303. ACKNOWLEDGEMENT OF INVESTMENT RISK.

9 Section 8439(d) of title 5, United States Code, is 10 amended by striking "Each employee, Member, former employee, or former Member who elects to invest in the Com-11 mon Stock Index Investment Fund or the Fixed Income In-12 13 vestment Fund described in paragraphs (1) and (3)," and inserting "Each employee, Member, former employee, or 14 15 former Member who elects to invest in the Common Stock 16 Index Investment Fund, the Fixed Income Investment Fund, the International Stock Index Investment Fund, or 17 the Small Capitalization Stock Index Investment Fund, de-18 fined in paragraphs (1), (3), (5), and (10),". 19

#### 20 SEC. 304. EFFECTIVE DATE.

21 This subtitle shall take effect on the date of enactment 22 of this Act, and the Funds established under this subtitle 23 shall be offered for investment at the earliest practicable 24 election period (described in section 8432(b) of title 5, Unit-

1	ed States Code) as determined by the Executive Director
2	in regulations.
3	Subtitle B—Thrift Savings Account
4	Liquidity
5	SEC. 311. SHORT TITLE.
6	This subtitle may be cited as the "Thrift Savings Plan
7	Act of 1996".
8	SEC. 312. NOTICE TO SPOUSES FOR IN-SERVICE WITHDRAW-
9	ALS; DE MINIMUS ACCOUNTS; CIVIL SERVICE
10	RETIREMENT SYSTEM PARTICIPANTS.
11	Section 8351(b) of title 5, United States Code, is
12	amended—
13	(1) in paragraph (5)—
14	(A) in subparagraph (B)—
15	(i) by striking "An election, change of
16	election, or modification (relating to the
17	commencement date of a deferred annuity)"
18	and inserting "An election or change of elec-
19	tion";
20	(ii) by inserting "or withdrawal" after
21	"and a loan";
22	(iii) by inserting "and (h)" after
23	"8433(g)";

1	(iv) by striking "the election, change of
2	election, or modification" and inserting
3	"the election or change of election"; and
4	(v) by inserting "or withdrawal" after
5	"for such loan"; and
6	(B) in subparagraph (D)—
7	(i) by inserting "or withdrawals" after
8	"of loans"; and
9	(ii) by inserting "or (h)" after
10	"8433(g)"; and
11	(2) in paragraph (6)—
12	(A) by striking "\$3,500 or less" and insert-
13	ing 'less than an amount that the Executive Di-
14	rector prescribes by regulation"; and
15	(B) by striking "unless the employee or
16	Member elects, at such time and otherwise in
17	such manner as the Executive Director pre-
18	scribes, one of the options available under sub-
19	section (b)".
20	SEC. 313. IN-SERVICE WITHDRAWALS; WITHDRAWAL ELEC-
21	TIONS, FEDERAL EMPLOYEES' RETIREMENT
22	SYSTEM PARTICIPANTS.
23	(a) IN GENERAL.—Section 8433 of title 5, United
24	States Code, is amended—

1	(1) by striking subsections (b) and (c) and in-
2	serting the following:
3	"(b) Subject to section 8435 of this title, any employee
4	or Member who separates from Government employment is
5	entitled and may elect to withdraw from the Thrift Savings
б	Fund the balance of the employee's or Member's account
7	as—
8	"(1) an annuity;
9	"(2) a single payment;
10	"(3) 2 or more substantially equal payments to
11	be made not less frequently than annually; or
12	"(4) any combination of payments as provided
13	under paragraphs (1) through (3) as the Executive
14	Director may prescribe by regulation.
15	(c)(1) In addition to the right provided under sub-
16	section (b) to withdraw the balance of the account, an em-
17	ployee or Member who separates from Government service
18	and who has not made a withdrawal under subsection
19	(h)(1)(A) may make one withdrawal of any amount as a
20	single payment in accordance with subsection $(b)(2)$ from
21	the employee's or Member's account.
22	"(2) An employee or Member may request that the
23	amount withdrawn from the Thrift Savings Fund in ac-

24 cordance with subsection (b)(2) be transferred to an eligible25 retirement plan.

"(3) The Executive Director shall make each transfer
 elected under paragraph (2) directly to an eligible retire ment plan or plans (as defined in section 402(c)(8) of the
 Internal Revenue Code of 1986) identified by the employee,
 Member, former employee, or former Member for whom the
 transfer is made.

7 "(4) A transfer may not be made for an employee,
8 Member, former employee, or former Member under para9 graph (2) until the Executive Director receives from that
10 individual the information required by the Executive Direc11 tor specifically to identify the eligible retirement plan or
12 plans to which the transfer is to be made.";

13 (2	?) in	subsection	(d)—
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14 (A) in paragraph (1) by striking "Subject
15 to paragraph (3)(A)" and inserting "Subject to
16 paragraph (3)";

17 (B) by striking paragraph (2) and redesig18 nating paragraph (3) as paragraph (2); and

19 (C) in paragraph (2) (as redesignated by
20 subparagraph (B) of this paragraph)—

21 (i) in subparagraph (A) by striking

- 22 "(A)"; and
- 23 (ii) by striking subparagraph (B);
- 24 (3) in subsection (f)(1)—

(A) by striking "\$3,500 or less" and insert-
ing 'less than an amount that the Executive Di-
rector prescribes by regulation"; and
(B) by striking "unless the employee or
Member elects, at such time and otherwise in
such manner as the Executive Director pre-
scribes, one of the options available under sub-
section (b), or" and inserting a comma;
(4) in subsection $(f)(2)$ —
(A) by striking "February 1" and inserting
"April 1";
(B) in subparagraph (A)—
(i) by striking "65" and inserting
"701/2"; and
(ii) by inserting "or" after the semi-
colon;
(C) by striking subparagraph (B); and
<ul><li>(D) by redesignating subparagraph (C) as</li></ul>
subparagraph (B);
(5) in subsection (g)—
(A) in paragraph (1) by striking "after De-

(B) by striking paragraph (2) and redesignating paragraphs (3) through (5) as paragraphs (2) through (4), respectively; and

cember 31, 1987, and"; and

(6) by adding after subsection (g) the following:
 "(h)(1) An employee or Member may apply, before sep aration, to the Board for permission to withdraw an
 amount from the employee's or Member's account based
 upon—

6 "(A) the employee or Member having attained
7 age 59<sup>1</sup>/<sub>2</sub>; or

8 "(B) financial hardship.

9 "(2) A withdrawal under paragraph (1)(A) shall be
10 available to each eligible participant one time only.

11 "(3) A withdrawal under paragraph (1)(B) shall be
12 available only for an amount not exceeding the value of that
13 portion of such account which is attributable to contribu14 tions made by the employee or Member under section
15 8432(a) of this title.

16 "(4) Withdrawals under paragraph (1) shall be subject
17 to such other conditions as the Executive Director may pre18 scribe by regulation.

19 "(5) A withdrawal may not be made under this sub20 section unless the requirements of section 8435(e) of this
21 title are satisfied.".

(b) INVALIDITY OF CERTAIN PRIOR ELECTIONS.—Any
election made under section 8433(b)(2) of title 5, United
States Code (as in effect before the effective date of this title),
with respect to an annuity which has not commenced before

the implementation date of this title as provided by regula-1 tion by the Executive Director in accordance with section 2 318, shall be invalid. 3 4 SEC. 314. SURVIVOR ANNUITIES FOR FORMER SPOUSES; 5 NOTICE TO FEDERAL EMPLOYEES' RETIRE-6 MENT SYSTEM SPOUSES FOR IN-SERVICE 7 WITHDRAWALS. Section 8435 of title 5, United States Code, is amend-8 9 ed— 10 (1) in subsection (a)(1)(A)— (A) by striking "may make an election 11 12 under subsection (b)(3) or (b)(4) of section 8433 13 of this title or change an election previously 14 made under subsection (b)(1) or (b)(2) of such 15 section" and inserting "may withdraw all or 16 part of a Thrift Savings Fund account under 17 subsection (b) (2), (3), or (4) of section 8433 of 18 this title or change a withdrawal election"; and 19 (B) by adding at the end "A married em-20 ployee or Member (or former employee or Mem-21 ber) may make a withdrawal from a Thrift Sav-22 ings Fund account under subsection (c)(1) of sec-23 tion 8433 of this title only if the employee or 24 Member (or former employee or Member) satisfies 25 the requirements of subparagraph (B).";

1	(2) in subsection (c)—
2	(A) in paragraph (1)—
3	(i) by striking "An election, change of
4	election, or modification of the commence-
5	ment date of a deferred annuity" and in-
6	serting "An election or change of election";
7	and
8	(ii) by striking "modification, or
9	transfer" and inserting "or transfer"; and
10	(B) in paragraph (2) in the matter follow-
11	ing subparagraph $(B)(ii)$ by striking "modifica-
12	tion,";
13	(3) in subsection (e)—
14	(A) in paragraph (1)—
15	(i) in subparagraph (A)—
16	(I) by inserting "or withdrawal"
17	after "A loan";
18	(II) by inserting "and (h)" after
19	"8433(g)"; and
20	(III) by inserting "or with-
21	drawal" after "such loan";
22	(ii) in subparagraph (B) by inserting
23	"or withdrawal" after "loan"; and
24	(iii) in subparagraph (C)—

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1	(I) by inserting "or withdrawal"
2	after "to a loan"; and
3	(II) by inserting "or withdrawal"
4	after "for such loan"; and
5	(B) in paragraph (2)—
6	(i) by inserting "or withdrawal" after
7	"loan"; and
8	(ii) by inserting "and (h)" after
9	"8344(g)"; and
10	(4) in subsection (g)—
11	(A) by inserting "or withdrawals" after
12	"loans"; and
13	(B) by inserting "and (h)" after " $8433(g)$ ".
14	SEC. 315. DE MINIMUS ACCOUNTS RELATING TO THE JUDI-
15	CIARY.
16	(a) JUSTICES AND JUDGES.—Section $8440a(b)(7)$ of
17	title 5, United States Code, is amended—
18	(1) by striking "\$3,500 or less" and inserting
19	'less than an amount that the Executive Director pre-
20	scribes by regulation"; and
21	(2) by striking "unless the justice or judge elects,
22	at such time and otherwise in such manner as the
23	Executive Director prescribes, one of the options
24	

1	(b) BANKRUPTCY JUDGES AND MAGISTRATES.—Sec-
2	tion 8440b(b) of title 5, United States Code, is amended—
3	(1) in paragraph (7) in the first sentence by in-
4	serting "of the distribution" after "equal to the
5	amount"; and
6	(2) in paragraph (8)—
7	(A) by striking "\$3,500 or less" and insert-
8	ing 'less than an amount that the Executive Di-
9	rector prescribes by regulation"; and
10	(B) by striking "unless the bankruptcy
11	judge or magistrate elects, at such time and oth-
12	erwise in such manner as the Executive Director
13	prescribes, one of the options available under
14	subsection (b)".
15	(c) Federal Claims Judges.—Section 8440c(b) of
16	title 5, United States Code, is amended—
17	(1) in paragraph (7) in the first sentence by in-
18	serting "of the distribution" after "equal to the
19	amount"; and
20	(2) in paragraph (8)—
21	(A) by striking "\$3,500 or less" and insert-
22	ing 'less than an amount that the Executive Di-
23	rector prescribes by regulation"; and
24	(B) by striking "unless the judge elects, at
25	such time and otherwise in such manner as the

Executive Director prescribes, one of the options
 available under section 8433(b)".

#### 3 SEC. 316. DEFINITION OF BASIC PAY.

4 (a) IN GENERAL.—(1) Section 8401(4) of title 5, Unit5 ed States Code, is amended by striking "except as provided
6 in subchapter III of this chapter,".

7 (2) Section 8431 of title 5, United States Code, is re-8 pealed.

9 (b) TECHNICAL AND CONFORMING AMENDMENTS.—(1)
10 The table of sections for chapter 84 of title 5, United States
11 Code, is amended by repealing the item relating to section
12 8431.

13 (2) Section 5545a(h)(2)(A) of title 5, United States
14 Code, is amended by striking "8431,".

(3) Section 616(f) of the Treasury, Postal Service, and
General Government Appropriations Act, 1996 (Public Law
17 104–52; 109 Stat. 500; 5 U.S.C. 5343 note) is amended by
striking "section 8431 of title 5, United States Code, and".

19 SEC. 317. ELIGIBLE ROLLOVER DISTRIBUTIONS.

20 Section 8432 of title 5, United States Code, is amended
21 by adding at the end the following:

22 ((j)(1) For the purpose of this subsection—

23 "(A) the term 'eligible rollover distribution' has

24 the meaning given such term by section 402(c)(4) of

25 the Internal Revenue Code of 1986; and

"(B) the term 'qualified trust' has the meaning
 given such term by section 402(c)(8) of the Internal
 Revenue Code of 1986.

4 "(2) An employee or Member may contribute to the Thrift Savings Fund an eligible rollover distribution from 5 a qualified trust. A contribution made under this subsection 6 7 shall be made in the form described in section 401(a)(31)8 of the Internal Revenue Code of 1986. In the case of an 9 eligible rollover distribution, the maximum amount trans-10 ferred to the Thrift Savings Fund shall not exceed the amount which would otherwise have been included in the 11 employee's or Member's gross income for Federal income tax 12 13 purposes.

14 "(3) The Executive Director shall prescribe regulations
15 to carry out this subsection.".

#### 16 SEC. 318. EFFECTIVE DATE.

17 This subtitle shall take effect on the date of the enact-18 ment of this Act, and withdrawals, loans, rollovers, and 19 elections as provided under the amendments made by this 20 subtitle shall be made at the earliest practicable date as de-21 termined by the Executive Director in regulations.

22 Subtitle C—Other Provisions
23 Relating to the Thrift Savings Plan
24 SEC. 321. PERCENTAGE LIMITATIONS ON CONTRIBUTIONS.
25 (a) AMENDMENTS RELATING TO FERS.—

1	(1) IN GENERAL.—Subsection (a) of section 8432
2	of title 5, United States Code, is amended by striking
3	"10 percent of".
4	(2) JUSTICES AND JUDGES.—Subsection (b) of
5	section 8440a of title 5, United States Code, as
6	amended by section 315(a), is further amended—
7	(A) by striking paragraph (2) and by redes-
8	ignating paragraphs (3) through (7) as para-
9	graphs (2) through (6), respectively; and
10	(B) in paragraph (6) (as so redesignated by
11	subparagraph $(A)$ ) by striking "paragraphs $(4)$
12	and $(5)$ " and inserting "paragraphs $(3)$ and
13	(4)".
14	(3) BANKRUPTCY JUDGES AND MAGISTRATES.—
15	Subsection (b) of section 8440b of title 5, United
16	States Code, as amended by section 315(b), is further
17	amended—
18	(A) by striking paragraph (2) and by redes-
19	ignating paragraphs (3) through (8) as para-
20	graphs (2) through (7), respectively;
21	(B) in paragraph (4) (as so redesignated by
22	subparagraph (A)) by $striking$ "paragraph
23	(4)(A), $(B)$ , or $(C)$ " and inserting "paragraph
24	(3)(A), (B), or (C)"; and
1	(C) in paragraph (7) (as so redesignated by
----	--
2	subparagraph (A)) by striking "Notwithstanding
3	paragraph (4)," and inserting "Notwithstanding
4	paragraph (3),".
5	(4) Court of federal claims judges.—Sub-
6	section (b) of section 8440c of title 5, United States
7	Code, as amended by section 315(c), is further amend-
8	ed—
9	(A) by striking paragraph (2) and by redes-
10	ignating paragraphs (3) through (8) as para-
11	graphs (2) through (7), respectively;
12	(B) in paragraph (4) (as so redesignated by
13	subparagraph (A)) by $striking$ "paragraph
14	(4)(A) or (B)" and inserting "paragraph (3)(A)
15	or (B)"; and
16	(C) in paragraph (7) (as so redesignated by
17	subparagraph (A)) by striking "Notwithstanding
18	paragraph (4)," and inserting "Notwithstanding
19	paragraph (3),".
20	(5) Judges of the united states court of
21	VETERANS APPEALS.—Paragraph (2) of section
22	8440d(b) of title 5, United States Code, is amended
23	to read as follows:

"(2) For purposes of contributions made to the Thrift
 Savings Fund, basic pay does not include any retired pay
 paid pursuant to section 7296 of title 38.".

4 (b) AMENDMENTS RELATING TO CSRS.—Paragraph
5 (2) of section 8351(b) of title 5, United States Code, is
6 amended by striking "5 percent of".

7 (c) EFFECTIVE DATE.—

8 (1) IN GENERAL.—The amendments made by 9 this section shall take effect 6 months after the date 10 of the enactment of this Act or such earlier date as 11 the Executive Director may by regulation prescribe.

(2) COORDINATION WITH ELECTION PERIODS.—
The Executive Director shall by regulation determine
the first election period in which elections may be
made consistent with the amendments made by this
section.

17 (3) DEFINITIONS.—For purposes of this sub-18 section—

19 (A) the term "election period" means a pe20 riod afforded under section 8432(b) of title 5,
21 United States Code; and

(B) the term "Executive Director" has the
meaning given such term by section 8401(13) of
title 5, United States Code.

# 1SEC. 322. LOANS UNDER THE THRIFT SAVINGS PLAN FOR2FURLOUGHED EMPLOYEES.

3 Section 8433(g) of title 5, United States Code, as
4 amended by section 313(a)(5)(B), is further amended by
5 adding at the end the following:

6 "(5) An employee who has been furloughed due to a
7 lapse in appropriations may not be denied a loan under
8 this subsection solely because such employee is not in a pay
9 status.".

# 10sec. 323. IMMEDIATE PARTICIPATION IN THE THRIFT SAV-11INGS PLAN.

(a) ELIMINATION OF CERTAIN WAITING PERIODS FOR
PURPOSES OF EMPLOYEE CONTRIBUTIONS.—Paragraph
(4) of section 8432(b) of title 5, United States Code, is
amended to read as follows:

16 "(4) The Executive Director shall prescribe such regu17 lations as may be necessary to carry out the following:

18 "(A) Notwithstanding subparagraph (A) of para-19 graph (2), an employee or Member described in such 20 subparagraph shall be afforded a reasonable oppor-21 tunity to first make an election under this subsection 22 beginning on the date of commencing service or, if that is not administratively feasible, beginning on the 23 24 earliest date thereafter that such an election becomes 25 administratively feasible, as determined by the Execu-26 tive Director.

1	"(B) An employee or Member described in sub-
2	paragraph (B) of paragraph (2) shall be afforded a
3	reasonable opportunity to first make an election
4	under this subsection (based on the appointment or
5	election described in such subparagraph) beginning
6	on the date of commencing service pursuant to such
7	appointment or election or, if that is not administra-
8	tively feasible, beginning on the earliest date there-
9	after that such an election becomes administratively
10	feasible, as determined by the Executive Director.
11	(C) Notwithstanding the preceding provisions of
12	this paragraph, contributions under paragraphs (1)
13	and (2) of subsection (c) shall not be payable with re-
14	spect to any pay period before the earliest pay period
15	for which such contributions would otherwise be al-
16	lowable under this subsection if this paragraph had
17	not been enacted.
18	"(D) Sections $8351(a)(2)$ , $8440a(a)(2)$ ,
19	8440b(a)(2), $8440c(a)(2)$ , and $8440d(a)(2)$ shall be
20	applied in a manner consistent with the purposes of
21	subparagraphs (A) and (B), to the extent those sub-
22	paragraphs can be applied with respect thereto.
23	``(E) Nothing in this paragraph shall affect
24	paragraph (3).".

4 (A) in the first sentence by striking "(b)(1)" and
5 inserting "(b)"; and

6 (B) by amending the second sentence to read as 7 follows: "Contributions under this subsection pursu-8 ant to such an election shall, with respect to each pay 9 period for which such election remains in effect, be 10 made in accordance with a program of regular con-11 tributions provided in regulations prescribed by the 12 Executive Director.".

13 (2) Section 8432(b)(1)(B) of such title is amended by
14 inserting "(or any election allowable by virtue of paragraph
15 (4))" after "subparagraph (A)".

16 (3) Section 8432(b)(3) of such title is amended by
17 striking "Notwithstanding paragraph (2)(A), an" and in18 serting "An".

(4) Section 8432(i)(1)(B)(ii) of such title is amended
by striking "either elected to terminate individual contributions to the Thrift Savings Fund within 2 months before
commencing military service or".

23 (5) Section 8439(a)(1) of such title is amended by in24 serting "who makes contributions or" after "for each indi-

vidual" and by striking "section 8432(c)(1)" and inserting
 "section 8432".

3 (6) Section 8439(c)(2) of such title is amended by add4 ing at the end the following: "Nothing in this paragraph
5 shall be considered to limit the dissemination of informa6 tion only to the times required under the preceding sen7 tence.".

8 (7) Sections 8440a(a)(2) and 8440d(a)(2) of such title
9 are amended by striking "subject to" and all that follows
10 and inserting "subject to this chapter.".

(c) EFFECTIVE DATE.—This section shall take effect
6 months after the date of the enactment of this Act or such
earlier date as the Executive Director (within the meaning
of section 8401(13) of title 5, United States Code) may by
regulation prescribe.

Subtitle D—Resumption of Certain 16 Survivor Annuities That Termi-17 nated by Reason of Marriage 18 19 SEC. 331. RESUMPTION OF CERTAIN SURVIVOR ANNUITIES 20 THAT TERMINATED BY REASON OF MAR-21 RIAGE. 22 (a) CIVIL SERVICE RETIREMENT SYSTEM.—Section 23 8341(e) of title 5, United States Code, is amended by add-

24 ing at the end the following:

"(4) If the annuity of a child under this subchapter
 terminates under paragraph (3)(E) because of marriage,
 then, if such marriage ends (whether by death of the spouse,
 divorce, or annulment), such annuity shall resume on the
 first day of the month in which the marriage ends, but only
 if—

7 "(A) any lump sum paid is returned to the
8 Fund; and

9 "(B) that individual is not otherwise ineligible
10 for such annuity.".

11 (b) Federal Employees' Retirement System.— 12 Section 8443(b) of such title is amended by adding at the end the following: "If the annuity of a child under this sub-13 chapter terminates under subparagraph (E) because of mar-14 15 riage, then, if such marriage ends (whether by death of the spouse, divorce, or annulment), such annuity shall resume 16 on the first day of the month in which the marriage ends, 17 but only if any lump sum paid is returned to the Fund, 18 and that individual is not otherwise ineligible for such an-19 20 nuity.".

(c) HEALTH BENEFITS PROGRAM.—Section 8908 of
title 5, United States Code, is amended by adding at the
end the following:

24 "(d) An individual—

"(1) whose survivor annuity under section
 8341(e) is terminated, and then later restored under
 paragraph (4) thereof, or

4 "(2) whose survivor annuity under section
5 8443(b) is terminated, and then later restored under
6 the last sentence thereof,

7 may, under regulations prescribed by the Office, enroll in
8 a health benefits plan described by section 8903 or 8903a
9 if such individual was covered by any such plan imme10 diately before such annuity so terminated.".

11 (d) APPLICABILITY.—The amendments made by this section shall apply with respect to any termination of mar-12 13 riage taking effect before, on, or after the date of the enactment of this Act, except that no amount shall be payable 14 15 by reason of the amendments made by subsections (a) and (b), respectively, except to the extent of any amounts accru-16 ing for periods beginning on or after the first day of the 17 first month beginning on or after the later of— 18

19 (1) the date of the enactment of this Act; or

- 20 (2) the date as of which termination of marriage
- 21 takes effect.

### 22 Subtitle E—Life Insurance Benefits

#### 23 SEC. 341. DOMESTIC RELATIONS ORDERS.

24 (a) IN GENERAL.—Section 8705 of title 5, United
25 States Code, is amended—

(1) in subsection (a) by striking "(a) The" and
 inserting "(a) Except as provided in subsection (e),
 the"; and

4 (2) by adding at the end the following: 5 "(e)(1) Any amount which would otherwise be paid to a person determined under the order of precedence named 6 7 by subsection (a) shall be paid (in whole or in part) by 8 the Office to another person if and to the extent expressly 9 provided for in the terms of any court decree of divorce, 10 annulment, or legal separation, or the terms of any court order or court-approved property settlement agreement inci-11 dent to any court decree of divorce, annulment, or legal sep-12

13 *aration*.

14 "(2) For purposes of this subsection, a decree, order,
15 or agreement referred to in paragraph (1) shall not be effec16 tive unless it is received, before the date of the covered em17 ployee's death, by the employing agency or, if the employee
18 has separated from service, by the Office.

19 "(3) A designation under this subsection with respect
20 to any person may not be changed except—

21 "(A) with the written consent of such person, if
22 received as described in paragraph (2); or

23 "(B) by modification of the decree, order, or
24 agreement, as the case may be, if received as described
25 in paragraph (2).

"(4) The Office shall prescribe any regulations nec essary to carry out this subsection, including regulations
 for the application of this subsection in the event that 2
 or more decrees, orders, or agreements, are received with
 respect to the same amount.".

6 (b) DIRECTED ASSIGNMENT.—Section 8706(e) of title
7 5, United States Code, is amended—

8 (1) by striking "(e)" and inserting "(e)(1)"; and
9 (2) by adding at the end the following:

10 "(2) A court decree of divorce, annulment, or legal separation, or the terms of a court-approved property settle-11 ment agreement incidental to any court decree of divorce, 12 13 annulment, or legal separation, may direct that an insured employee or former employee make an irrevocable assign-14 15 ment of the employee's or former employee's incidents of ownership in insurance under this chapter (if there is no 16 previous assignment) to the person specified in the court 17 order or court-approved property settlement agreement.". 18

19 SEC. 342. EXCEPTION FROM PROVISIONS REQUIRING RE-20DUCTION IN ADDITIONAL OPTIONAL LIFE IN-

21 SURANCE.

(a) IN GENERAL.—Subsection (c) of section 8714b of
title 5, United States Code, is amended by adding at the
end the following:

1	((3)(A) The amount of additional optional insurance
2	continued under paragraph (2) shall be continued, without
3	any reduction under the last two sentences thereof, if—
4	"(i) at the time of retirement, there is in effect
5	a designation under section 8705 under which the en-
б	tire amount of such insurance would be paid to an
7	individual who is permanently disabled; and
8	"(ii) an election under subsection $(d)(3)$ on be-
9	half of such individual is made in timely fashion.
10	``(B) Notwithstanding subparagraph (A), any reduc-
11	tion required under paragraph (2) shall be made if—
12	((i) the additional optional insurance is not in
13	fact paid in accordance with the designation under
14	section 8705, as in effect at the time of retirement;
15	"(ii) the Office finds that adequate arrangements
16	have not been made to ensure that the insurance pro-
17	vided under this section will be used only for the care
18	and support of the individual so designated; or
19	"(iii) the election referred to in subparagraph
20	(A)(ii) terminates at any time before the death of the
21	individual who made such election.
22	(C) For purposes of this paragraph, the term 'perma-
23	nently disabled' shall have the meaning given such term
24	under regulations which the Office shall prescribe based on
25	subparagraphs (A) and (C) of section $1614(a)(3)$ of the So-

cial Security Act, except that, in applying subparagraph
 (A) of such section for purposes of this subparagraph,
 'which can be expected to last permanently' shall be sub stituted for 'which has lasted or can be expected to last for
 a continuous period of not less than twelve months'.".

6 (b) CONTINUED WITHHOLDINGS.—Subsection (d) of
7 such section 8714b is amended by adding at the end the
8 following:

9 ((3)(A) To be eligible for unreduced additional op-10 tional insurance under subsection (c)(3), the insured individual shall be required to elect, at such time and in such 11 manner as the Office by regulation requires (including pro-12 13 cedures for demonstrating compliance with the requirements of subsection (c)(3), to have the full cost thereof con-14 15 tinue to be withheld from the former employee's annuity or compensation, as the case may be, beginning as of when 16 such withholdings would otherwise cease under the second 17 sentence of paragraph (1). 18

19 "(B) An election made by an insured individual under
20 subparagraph (A) (and withholdings pursuant thereto)
21 shall terminate in the event that—

- 22 "(i) the insured individual—
- 23 "(I) revokes such election; or

1	"(II) makes any redesignation or other
2	change in the designation under section 8705 (as
3	in effect at the time of retirement); or
4	"(ii) the Office finds, upon the application of the
5	insured individual or on its own initiative, that any
6	of the requirements or conditions for unreduced addi-
7	tional optional insurance under subsection (c)(3) are,
8	at any time, no longer met.".
9	(c) Effective Date.—
10	(1) IN GENERAL.—The amendments made by
11	this section shall take effect on the date of the enact-
12	ment of this Act.
13	(2) Election for certain individuals not
14	OTHERWISE ELIGIBLE.—The Office of Personnel Man-
15	agement shall prescribe regulations under which an
16	election under section 8714b(d)(3)(A) of title 5, Unit-
17	ed States Code (as amended by this section) may be
18	made, within 1 year after the date of the enactment
19	of this Act, by any individual not otherwise eligible
20	to make such an election, but only if such individ-
21	ual—

22 (A) separated from service on or after the
23 first day of the 50-month period ending on the
24 date of enactment of this Act; and

1	(B) would have been so eligible had the
2	amendments made by this section (and imple-
3	menting regulations) been in effect as of the indi-
4	vidual's separation date (or, if earlier, the last
5	day for making such an election based on that
6	separation).
7	(3) Withholdings.—
8	(A) PROSPECTIVE EFFECT.—If an individ-
9	ual makes an election under paragraph (2),
10	withholdings under section $8714b(d)(3)(A)$ of
11	such title 5 shall thereafter be made from such
12	individual's annuity or compensation, as the
13	case may be.
14	(B) EARLIER AMOUNTS.—If, pursuant to
15	such election, benefits are in fact paid in accord-
16	ance with section $8714b(c)(3)$ of such title 5
17	upon the death of the insured individual, an ap-
18	propriate reduction (computed under regulations
19	prescribed by the Office) shall be made in such
20	benefits to reflect the withholdings that—
21	(i) were not made (before the com-
22	mencement of withholdings under subpara-
23	graph (A)) by reason of the cessation of
24	withholdings under the second sentence of
25	section $8714b(d)(1)$ of such title; but

1 (ii) would have been made had the 2 amendments made by this section (and implementing regulations) been in effect as of 3 4 the time described in paragraph (2)(B). (4) NOTICE.—The Office shall, by publication in 5 6 the Federal Register and such other methods as it con-7 siders appropriate, notify current and former Federal 8 employees as to the enactment of this section and any 9 benefits for which they might be eligible pursuant 10 thereto. Included as part of such notification shall be 11 a brief description of the procedures for making an 12 election under paragraph (2) and any other informa-

## 13 tion that the Office considers appropriate.

# 14 *TITLE IV—REORGANIZATION* 15 *FLEXIBILITY*

16 SEC. 401. VOLUNTARY REDUCTIONS IN FORCE.

17 Section 3502(f) of title 5, United States Code, is18 amended to read as follows:

19 "(f)(1) The head of an Executive agency or military
20 department may, in accordance with regulations prescribed
21 by the Office of Personnel Management—

22 "(A) separate from service any employee who
23 volunteers to be separated under this subparagraph
24 even though the employee is not otherwise subject to
25 separation due to a reduction in force; and

"(B) for each employee voluntarily separated
 under subparagraph (A), retain an employee in a
 similar position who would otherwise be separated
 due to a reduction in force.

5 "(2) The separation of an employee under paragraph
6 (1)(A) shall be treated as an involuntary separation due
7 to a reduction in force, except for purposes of priority place8 ment programs and advance notice.

9 "(3) An employee with critical knowledge and skills 10 (as defined by the head of the Executive agency or military 11 department concerned) may not participate in a voluntary 12 separation under paragraph (1)(A) if the agency or depart-13 ment head concerned determines that such participation 14 would impair the performance of the mission of the agency 15 or department (as applicable).

16 "(4) The regulations prescribed under this section shall
17 incorporate the authority provided in this subsection.

18 "(5) No authority under paragraph (1) may be exer19 cised after September 30, 2001.".

20 SEC. 402. NONREIMBURSABLE DETAILS TO FEDERAL AGEN-

21 CIES BEFORE A REDUCTION IN FORCE.

(a) IN GENERAL.—Section 3341 of title 5, United
States Code, is amended to read as follows:

1	"\$3341. Details; within Executive agencies and mili-
2	tary departments; employees affected by
3	reduction in force
4	"(a) The head of an Executive agency or military de-
5	partment may detail employees, except those required by
6	law to be engaged exclusively in some specific work, among
7	the bureaus and offices of the agency or department.
8	"(b) The head of an Executive agency or military de-
9	partment may detail to duties in the same or another agen-

10 cy or department, on a nonreimbursable basis, an employee
11 who has been identified by the employing agency as likely
12 to be separated from the Federal service by reduction in
13 force or who has received a specific notice of separation by
14 reduction in force.

15 "(c)(1) Details under subsection (a)—

16 "(A) may not be for periods exceeding 120 days;
17 and

"(B) may be renewed (1 or more times) by written order of the head of the agency or department, in
each particular case, for periods not exceeding 120
days each.

22 "(2) Details under subsection (b)—

23 "(A) may not be for periods exceeding 90 days;
24 and

25 "(B) may not be renewed.

1	"(d) The 120-day limitation under subsection $(c)(1)$
2	for details and renewals of details does not apply to the
3	Department of Defense in the case of a detail—
4	"(1) made in connection with the closure or re-
5	alignment of a military installation pursuant to a
6	base closure law or an organizational restructuring of
7	the Department as part of a reduction in the size of
8	the armed forces or the civilian workforce of the De-
9	partment; and
10	"(2) in which the position to which the employee
11	is detailed is eliminated on or before the date of the
12	closure, realignment, or restructuring.
13	"(e) For purposes of this section—
14	"(1) the term 'base closure law' means—
15	"(A) section 2687 of title 10;
16	"(B) title II of the Defense Authorization
17	Amendments and Base Closure and Realignment
18	Act; and
19	"(C) the Defense Base Closure and Realign-
20	ment Act of 1990; and
21	"(2) the term 'military installation'—
22	"(A) in the case of an installation covered
23	by section 2687 of title 10, has the meaning
24	given such term in subsection $(e)(1)$ of such sec-
25	tion;

1	(B) in the case of an installation covered
2	by the Act referred to in subparagraph $(B)$ of
3	paragraph (1), has the meaning given such term
4	in section 209(6) of such Act; and
5	(C) in the case of an installation covered
6	by the Act referred to in subparagraph (C) of
7	paragraph (1), has the meaning given such term
8	in section 2910(4) of such Act.".
9	(b) Clerical Amendment.—The table of sections for
10	chapter 33 of title 5, United States Code, is amended by
11	striking the item relating to section 3341 and inserting the
12	following:
	"3341. Details; within Executive agencies and military departments; employees affected by reduction in force.".
13	(c) EFFECTIVE DATE.—The amendments made by this
14	section shall take effect 30 days after the date of the enact-
15	ment of this Act.
16	TITLE V—SOFT-LANDING
17	PROVISIONS
18	SEC. 501. TEMPORARY CONTINUATION OF FEDERAL EM-
19	PLOYEES' LIFE INSURANCE.
20	Section 8706 of title 5, United States Code, is amended
21	by adding at the end the following:
22	(g)(1) Notwithstanding subsections (a) and (b) of this
23	section, an employee whose coverage under this chapter
24	would otherwise terminate due to a separation described in

paragraph (3) shall be eligible to continue basic insurance
 coverage described in section 8704 in accordance with this
 subsection and regulations the Office may prescribe, if the
 employee arranges to pay currently into the Employees Life
 Insurance Fund, through the former employing agency or,
 if an annuitant, through the responsible retirement system,
 an amount equal to the sum of—

8 "(A) both employee and agency contributions
9 which would be payable if separation had not oc10 curred; plus

"(B) an amount, determined under regulations
prescribed by the Office, to cover necessary administrative expenses, but not to exceed 2 percent of the
total amount under subparagraph (A).

15 "(2) Continued coverage under this subsection may not extend beyond the date which is 18 months after the effective 16 date of the separation which entitles a former employee to 17 coverage under this subsection. Termination of continued 18 19 coverage under this subsection shall be subject to provision for temporary extension of life insurance coverage and for 20 21 conversion to an individual policy of life insurance as pro-22 vided by subsection (a). If an eligible employee does not 23 make an election for purposes of this subsection, the employee's insurance will terminate as provided by subsection (a). 24

1	((3)(A) This subsection shall apply to an employee
2	who, on or after the date of enactment of this subsection
3	and before the applicable date under subparagraph $(B)$ —
4	"(i) is involuntarily separated from a position
5	due to a reduction in force, or separates voluntarily
6	from a position the employing agency determines is
7	a 'surplus position' as defined by section
8	8905(d)(4)(C); and
9	"(ii) is insured for basic insurance under this
10	chapter on the date of separation.
11	(B) The applicable date under this subparagraph is
12	October 1, 2001, except that, for purposes of any involun-
13	tary separation referred to in subparagraph (A) with re-
14	spect to which appropriate specific notice is afforded to the
15	affected employee before October 1, 2001, the applicable date
	affected employee before October 1, 2001, the applicable date under this subparagraph is February 1, 2002.".
16	under this subparagraph is February 1, 2002.".
16 17	under this subparagraph is February 1, 2002.". SEC. 502. CONTINUED ELIGIBILITY FOR HEALTH INSUR-
16 17 18	under this subparagraph is February 1, 2002.". SEC. 502. CONTINUED ELIGIBILITY FOR HEALTH INSUR- ANCE.
16 17 18 19	under this subparagraph is February 1, 2002.". SEC. 502. CONTINUED ELIGIBILITY FOR HEALTH INSUR- ANCE. (a) CONTINUED ELIGIBILITY AFTER RETIREMENT.—
16 17 18 19 20	under this subparagraph is February 1, 2002.". SEC. 502. CONTINUED ELIGIBILITY FOR HEALTH INSUR- ANCE. (a) CONTINUED ELIGIBILITY AFTER RETIREMENT.— Section 8905 of title 5, United States Code, is amended—
<ol> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	under this subparagraph is February 1, 2002.". <b>SEC. 502. CONTINUED ELIGIBILITY FOR HEALTH INSUR-</b> <b>ANCE.</b> (a) CONTINUED ELIGIBILITY AFTER RETIREMENT.— Section 8905 of title 5, United States Code, is amended— (1) in the first sentence of subsection (b) by strik-

"(g)(1) The Office shall waive the requirements for con tinued enrollment under subsection (b) in the case of any
 individual who, on or after the date of the enactment of
 this subsection and before the applicable date under para graph (2)—

6 "(A) is involuntarily separated from a position,
7 or voluntarily separated from a surplus position, in
8 or under an Executive agency due to a reduction in
9 force,

"(B) based on the separation referred to in subparagraph (A), retires on an immediate annuity
under subchapter III of chapter 83 or subchapter II
of chapter 84, and

14 "(C) is enrolled in a health benefits plan under
15 this chapter as an employee immediately before retire16 ment.

"(2) The applicable date under this paragraph is October 1, 2001, except that, for purposes of any involuntary
separation referred to in paragraph (1)(A) with respect to
which appropriate specific notice is afforded to the affected
employee before October 1, 2001, the applicable date under
this paragraph is February 1, 2002.

23 "(3) For purposes of this subsection, the term 'surplus
24 position', with respect to an agency, means any position

3 (b) TEMPORARY CONTINUED ELIGIBILITY AFTER
4 BEING INVOLUNTARILY SEPARATED.—Section 8905a(d)(4)
5 of title 5, United States Code, is amended—

6 (1) in subparagraph (A) by striking "the De7 partment of Defense" and inserting "an Executive
8 agency"; and

9 (2) by amending subparagraph (C) to read as 10 follows:

11 "(C) For purposes of this paragraph, the term 'surplus 12 position' means a position that, as determined under regu-13 lations prescribed by the head of the agency involved, is 14 identified during planning for a reduction in force as being 15 no longer required and is designated for elimination during 16 the reduction in force.".

17 SEC. 503. PRIORITY PLACEMENT PROGRAMS FOR FEDERAL
 18 EMPLOYEES AFFECTED BY A REDUCTION IN

19 **FORCE**.

20 (a) IN GENERAL.—Subchapter I of chapter 33 of title
21 5, United States Code, is amended by adding at the end
22 the following:

1	"\$3330a. Priority placement programs for employees
2	affected by a reduction in force
3	"(a) Not later than 3 months after the date of the en-
4	actment of this section, each Executive agency shall estab-
5	lish an agencywide priority placement program, to facili-
6	tate employment placement for employees who—
7	"(1) are scheduled to be separated from service
8	due to a reduction in force under—
9	``(A) regulations prescribed under section
10	3502; or
11	``(B) procedures established under section
12	3595;
13	"(2) are separated from service due to such a re-
14	duction in force; or
15	"(3) have received a rating of at least fully suc-
16	cessful (or the equivalent) as the last performance rat-
17	ing of record used for retention purposes (except for
18	employees in positions excluded from a performance
19	appraisal system by law, regulation, or administra-
20	tive action taken by the Office of Personnel Manage-
21	ment).
22	"(b)(1) Each agencywide priority placement program
23	under this section shall include provisions under which a
24	vacant position shall not (except as provided in this sub-
25	section or any other statute providing the right of reemploy-
26	ment to any individual) be filled by the appointment or
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1	transfer of any individual from outside of that agency
2	(other than an individual described in paragraph (2)) if—
3	"(A) there is then available any individual de-
4	scribed in paragraph (2) who is qualified for the posi-
5	tion; and
6	"(B) the position—
7	((i) is at the same grade or pay level (or
8	the equivalent) or not more than 3 grades (or
9	grade intervals) below that of the position last
10	held by such individual before placement in the
11	new position;
12	"(ii) is within the same commuting area as
13	the individual's last-held position (as referred to
14	in clause (i)) or residence; and
15	"(iii) has the same type of work schedule
16	(whether full-time, part-time, or intermittent) as
17	the position last held by the individual.
18	"(2) For purposes of an agencywide priority place-
19	ment program, an individual shall be considered to be de-
20	scribed in this paragraph if such individual is—
21	"(A) an employee of such agency who is sched-
22	uled to be separated, as described in subsection $(a)(1)$ ;
23	OT
24	``(B) an individual who became a former em-
25	ployee of such agency as a result of a separation, as

1 described in subsection (a)(2), excluding any individ-2 ual who separated voluntarily under section 3502(f). 3 (c)(1) If after a reduction in force the agency has no 4 positions of any type within the local commuting areas specified in this section, the individual may designate a dif-5 ferent local commuting area where the agency has continu-6 7 ing positions in order to exercise reemployment rights 8 under this section. An agency may determine that such des-9 ignations are not in the interest of the Government for the 10 purpose of paying relocation expenses under subchapter II 11 of chapter 57.

12 "(2) At its option, an agency may administratively
13 extend reemployment rights under this section to include
14 other local commuting areas.

"(d)(1) In selecting employees for positions under this
section, the agency shall place qualified present and former
employees in retention order by veterans' preference subgroup and tenure group.

19 "(2) An agency may not pass over a qualified present
20 or former employee to select an individual in a lower veter21 ans' preference subgroup within the tenure group, or in a
22 lower tenure group.

23 "(3) Within a subgroup, the agency may select a quali24 fied present or former employee without regard to the indi25 vidual's total creditable service.

1	"(e) An individual is eligible for reemployment prior-
2	ity under this section for 2 years from the effective date
3	of the reduction in force from which the individual will be,
4	or has been, separated under section 3502.
5	"(f) An individual loses eligibility for reemployment
6	priority under this section when the individual—
7	"(1) requests removal in writing;
8	"(2) accepts or declines a bona fide offer under
9	this section or fails to accept such an offer within the
10	period of time allowed for such acceptance; or
11	"(3) separates from the agency before being sepa-
12	rated under section 3502.
13	A present or former employee who declines a position with
14	a representative rate (or equivalent) that is less than the
15	rate of the position from which the individual was sepa-
16	rated under section 3502 retains eligibility for positions
17	with a higher representative rate up to the rate of the indi-
18	vidual's last position.
19	"(g) Whenever more than one individual is qualified
20	for a position under this section, the agency shall select the
21	most highly qualified individual, subject to subsection (d).
22	"(h) The Office of Personnel Management shall issue
23	regulations to implement this section.".
24	(b) Clerical Amendment.—The table of sections for

25 chapter 33 of title 5, United States Code, is amended by

2 *ing*:

#### 3 SEC. 504. JOB PLACEMENT AND COUNSELING SERVICES.

4 (a) AUTHORITY FOR SERVICES.—The head of each Ex5 ecutive agency may establish a program to provide job
6 placement and counseling services to current and former
7 employees.

8 (b) TYPES OF SERVICES AUTHORIZED.—A program
9 established under this section may include such services
10 as—

11 (1) career and personal counseling;

12 (2) training in job search skills; and

13 (3) job placement assistance, including assistance
14 provided through cooperative arrangements with
15 State and local employment service offices.

16 (c) ELIGIBILITY FOR SERVICES.—Services authorized
17 by this section may be provided to—

(1) current employees of the agency or, with the
approval of such other agency, any other agency; and
(2) employees of the agency or, with the approval
of such other agency, any other agency who have been
separated for less than 1 year, if the separation was
not a removal for cause on charges of misconduct or
delinquency.

<sup>&</sup>quot;3330a. Priority placement programs for employees affected by a reduction in force.".

agency shall be reimbursed by that agency. SEC. 505. EDUCATION AND RETRAINING INCENTIVES. (a) Non-Federal Employment Incentive Pay-MENTS.— (1) DEFINITIONS.—For purposes of this subsection— (A) the term "eligible employee" means an employee who is involuntarily separated from a position, or voluntarily separated from a surplus position, in or under an Executive agency due to a reduction in force, except that such term does not include an employee who, at the time of separation, meets the age and service requirements for an immediate annuity under subchapter III of chapter 83 or chapter 84 of title 5, United States Code, other than under section 8336(d) or 8414(b) of such title;

20 (B) the term "non-Federal employer" means
21 an employer other than the Government of the
22 United States or any agency or other instrumen23 tality thereof;

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(d) Reimbursement for Costs.—The costs of serv-

ices provided to current or former employees of another

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1	(C) the term "Executive agency" has the
2	meaning given such term by section 105 of title
3	5, United States Code; and
4	(D) the term "surplus position" has the
5	meaning given such term by section
6	8905(d)(4)(C) of title 5, United States Code.
7	(2) AUTHORITY.—The head of an Executive
8	agency may pay retraining and relocation incentive
9	payments, in accordance with this subsection, in
10	order to facilitate the reemployment of eligible em-
11	ployees who are separated from such agency.
12	(3) Retraining incentive payment.—
13	(A) AGREEMENT.—The head of an Execu-
14	tive agency may enter into an agreement with a
15	non-Federal employer under which the non-Fed-
16	eral employer agrees—
17	(i) to employ an individual referred to
18	in paragraph (2) for at least 12 months for
19	a salary which is mutually agreeable to the
20	employer and such individual; and
21	(ii) to certify to the agency head any
22	costs incurred by the employer for any nec-
23	essary training provided to such individual
24	in connection with the employment by such
25	employer.

1	(B) PAYMENT OF RETRAINING INCENTIVE
2	PAYMENT.—The agency head shall pay a retrain-
3	ing incentive payment to the non-Federal em-
4	ployer upon the employee's completion of 12
5	months of continuous employment by that em-
6	ployer. The agency head shall prescribe the
7	amount of the incentive payment.
8	(C) PRORATION RULE.—The agency head
9	shall pay a prorated amount of the full retrain-
10	ing incentive payment to the non-Federal em-
11	ployer for an employee who does not remain em-
12	ployed by the non-Federal employer for at least
13	12 months, but only if the employee remains so
14	employed for at least 6 months.
15	(D) LIMITATION.—In no event may the
16	amount of the retraining incentive payment
17	paid for the training of any individual exceed
18	the amount certified for such individual under
19	subparagraph (A), subject to subsection (c).
20	(4) Relocation incentive payment.—The
21	head of an agency may pay a relocation incentive
22	payment to an eligible employee if it is necessary for
23	the employee to relocate in order to commence em-
24	ployment with a non-Federal employer. Subject to
25	subsection (e), the amount of the incentive payment

1	shall not exceed the amount that would be payable for
2	travel, transportation, and subsistence expenses under
3	subchapter II of chapter 57 of title 5, United States
4	Code, including any reimbursement authorized under
5	section 5724b of such title, to a Federal employee who
6	transfers between the same locations as the individual
7	to whom the incentive payment is payable.
8	(5) DURATION.—No incentive payment may be
9	paid for training or relocation commencing after
10	June 30, 2002.
11	(6) Source.—An incentive payment under this
12	subsection shall be payable from appropriations or
13	other funds available to the agency for purposes of
14	training (within the meaning of section $4101(4)$ of
15	title 5, United States Code).
16	(b) Educational Assistance.—
17	(1) DEFINITIONS.—For purposes of this sub-
18	section—
19	(A) the term "eligible employee" means an
20	eligible employee, within the meaning of sub-
21	section (a), who—
22	(i) is employed full time on a perma-
23	nent basis;

1	(ii) has completed at least 3 years of
2	current continuous service in any Executive
3	agency or agencies; and
4	(iii) is admitted to an institution of
5	higher education within 1 year after sepa-
6	ration;
7	(B) the term "Executive agency" has the
8	meaning given such term by section 105 of title
9	5, United States Code;
10	(C) the term "educational assistance"
11	means payments for educational assistance as
12	provided in section $127(c)(1)$ of the Internal
13	Revenue Code of 1986 (26 U.S.C. 127(c)(1)); and
14	(D) the term "institution of higher edu-
15	cation" has the meaning given such term by sec-
16	tion 1201(a) of the Higher Education Act of
17	1965 (20 U.S.C. 1141(a)).
18	(2) AUTHORITY.—Under regulations prescribed
19	by the Office of Personnel Management, and subject to
20	the limitations under subsection (c), the head of an
21	Executive agency may, in his or her discretion, pro-
22	vide educational assistance under this subsection to
23	an eligible employee for a program of education at an
24	institution of higher education after the separation of
25	the employee.

(3) DURATION.—No educational assistance under
 this subsection may be paid later than 10 years after
 the separation of the eligible employee.

4 (4) Source.—Educational assistance payments 5 shall be payable from appropriations or other funds 6 which would have been used to pay the salary of the eligible employee if the employee had not separated. 7 8 (5)REGULATIONS.—The Office of Personnel 9 Management shall prescribe regulations for the ad-10 ministration of this subsection. Such regulations shall 11 provide that educational assistance payments shall be 12 limited to amounts necessary for current tuition and 13 fees only.

14 (c) LIMITATIONS.—

(1) AGGREGATE LIMITATION.—No incentive payment or educational assistance payment may be paid
under this section to or on behalf of any individual
to the extent that such amount would cause the aggregate amount otherwise paid or payable under this section, to or on behalf of such individual, to exceed
\$10,000.

(2) LIMITATION RELATING TO EDUCATIONAL ASSISTANCE.—The total amount paid under subsection
(b) to any individual—

1	(A) may not exceed \$6,000 if the individual
2	has at least 3 but less than 4 years of qualifying
3	service; and
4	(B) may not exceed \$8,000 if the individual
5	has at least 4 but less than 5 years of qualifying
6	service.
7	(3) QUALIFYING SERVICE.—For purposes of
8	paragraph (2), the term "qualifying service" means
9	service performed as an employee, within the meaning
10	of section 2105 of title 5, United States Code, on a
11	permanent full-time or permanent part-time basis
12	(counting part-time service on a prorated basis).
	TITLE VI—MISCELLANEOUS
	TITLE VI—MISCELLANEOUS SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL
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13 14	SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL
13 14 15	SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL LIABILITY INSURANCE.
13 14 15 16 17	SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL LIABILITY INSURANCE. (a) AUTHORITY.—Notwithstanding any other provi-
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>	SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL LIABILITY INSURANCE. (a) AUTHORITY.—Notwithstanding any other provi- sion of law, any amounts appropriated, for fiscal year 1997
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL LIABILITY INSURANCE. (a) AUTHORITY.—Notwithstanding any other provi- sion of law, any amounts appropriated, for fiscal year 1997 or any fiscal year thereafter, for salaries and expenses of
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL LIABILITY INSURANCE. (a) AUTHORITY.—Notwithstanding any other provi- sion of law, any amounts appropriated, for fiscal year 1997 or any fiscal year thereafter, for salaries and expenses of Government employees may be used to reimburse any quali-
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL LIABILITY INSURANCE. (a) AUTHORITY.—Notwithstanding any other provi- sion of law, any amounts appropriated, for fiscal year 1997 or any fiscal year thereafter, for salaries and expenses of Government employees may be used to reimburse any quali- fied employee for not to exceed one-half the costs incurred
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	SEC. 601. REIMBURSEMENTS RELATING TO PROFESSIONAL LIABILITY INSURANCE. (a) AUTHORITY.—Notwithstanding any other provi- sion of law, any amounts appropriated, for fiscal year 1997 or any fiscal year thereafter, for salaries and expenses of Government employees may be used to reimburse any quali- fied employee for not to exceed one-half the costs incurred by such employee for professional liability insurance. A

1	(b) Qualified Employee.—For purposes of this sec-
2	tion, the term "qualified employee" means—
3	(1) an agency employee whose position is that of
4	a law enforcement officer;
5	(2) an agency employee whose position is that of
6	a supervisor or management official; or
7	(3) such other employee as the head of the agency
8	considers appropriate
9	(c) DEFINITIONS.—For purposes of this section—
10	(1) the term "agency" means an Executive agen-
11	cy, as defined by section 105 of title 5, United States
12	Code;
13	(2) the term ''law enforcement officer'' means an
14	employee, the duties of whose position are primarily
15	the investigation, apprehension, prosecution, or deten-
16	tion of individuals suspected or convicted of offenses
17	against the criminal laws of the United States, in-
18	cluding any law enforcement officer under section
19	8331(20) or 8401(17) of such title 5;
20	(3) the terms "supervisor" and "management of-
21	ficial" have the respective meanings given them by
22	section 7103(a) of such title 5; and
23	(4) the term "professional liability insurance"
24	means insurance which provides coverage for—
(A) legal liability for damages due to injuries to other persons, damage to their property, or other damage or loss to such other persons (including the expenses of litigation and settlement) resulting from or arising out of any tortious act, error, or omission of the covered individual (whether common law, statutory, or constitutional) while in the performance of such individual's official duties as a qualified employee; and (B) the cost of legal representation for the covered individual in connection with any administrative or judicial proceeding (including any investigation or disciplinary proceeding) relating to any act, error, or omission of the covered individual while in the performance of such individual's official duties as a qualified employee, and other legal costs and fees relating to any such administrative or judicial proceeding.

19 (d) POLICY LIMITS.—

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20 (1) IN GENERAL.—Reimbursement under this
21 section shall not be available except in the case of any
22 professional liability insurance policy providing
23 for—

1	(A) not to exceed \$1,000,000 of coverage for
2	legal liability (as described in subsection
3	(c)(4)(A)) per occurrence per year; and
4	(B) not to exceed \$100,000 of coverage for
5	the cost of legal representation (as described in
6	subsection $(c)(4)(B)$ per occurrence per year.
7	(2) ADJUSTMENTS.—The head of an agency may
8	from time to time adjust the respective dollar amount
9	limitations applicable under this subsection to the ex-
10	tent that the head of such agency considers appro-
11	priate to reflect inflation.
12	SEC. 602. EMPLOYMENT RIGHTS FOLLOWING CONVERSION
13	TO CONTRACT.

14 (a) IN GENERAL.—An employee whose position is 15 abolished because an activity performed by an Executive agency (within the meaning of section 105 of title 5, United 16 17 States Code) is converted to contract shall receive from the contractor an offer in good faith of a right of first refusal 18 19 of employment under the contract for a position for which 20 the employee is deemed qualified based upon previous 21 knowledge, skills, abilities, and experience. The contractor 22 shall not offer employment under the contract to any person prior to having complied fully with this obligation, except 23 24 as provided in subsection (b), or unless no employee whose 25 position is abolished because such activity has been converted to contract can demonstrate appropriate qualifica tions for the position.

3 (b) EXCEPTION.—Notwithstanding the contractor's ob-4 ligation under subsection (a), the contractor is not required 5 to offer a right of first refusal to any employee who, in the 6 12 months preceding conversion to contract, has been the 7 subject of an adverse personnel action related to misconduct 8 or has received a less than fully successful performance rat-9 ing.

10 (c) LIMITATION.—No employee shall have a right to 11 more than 1 offer under this section based on any particu-12 lar separation due to the conversion of an activity to con-13 tract.

(d) REGULATIONS.—Regulations to carry out this section may be prescribed by the President.

16 SEC. 603. DEBARMENT OF HEALTH CARE PROVIDERS17FOUND TO HAVE ENGAGED IN FRAUDULENT18PRACTICES.

19 (a) IN GENERAL.—Section 8902a of title 5, United
20 States Code, is amended—

21 (1) in subsection (a)(2)(A) by striking "sub22 section (b) or (c)" and inserting "subsection (b), (c),
23 or (d)";

24 (2) in subsection (b)—

1	(A) by striking "may" and inserting
2	"shall" in the matter before paragraph (1); and
3	(B) by amending paragraph (5) to read as
4	follows:
5	"(5) Any provider that is currently suspended or
б	excluded from participation under any program of
7	the Federal Government involving procurement or
8	nonprocurement activities.";
9	(3) by redesignating subsections (c) through $(i)$
10	as subsections (d) through (j), respectively, and by in-
11	serting after subsection (b) the following:
12	"(c) The Office may bar the following providers of
13	health care services from participating in the program
13 14	health care services from participating in the program under this chapter:
14	under this chapter:
14 15	under this chapter: "(1) Any provider—
14 15 16	under this chapter: "(1) Any provider— "(A) whose license to provide health care
14 15 16 17	under this chapter: "(1) Any provider— "(A) whose license to provide health care services or supplies has been revoked, suspended,
14 15 16 17 18	under this chapter: "(1) Any provider— "(A) whose license to provide health care services or supplies has been revoked, suspended, restricted, or not renewed, by a State licensing
14 15 16 17 18 19	under this chapter: "(1) Any provider— "(A) whose license to provide health care services or supplies has been revoked, suspended, restricted, or not renewed, by a State licensing authority for reasons relating to the provider's
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	under this chapter: "(1) Any provider— "(A) whose license to provide health care services or supplies has been revoked, suspended, restricted, or not renewed, by a State licensing authority for reasons relating to the provider's professional competence, professional perform-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	under this chapter: "(1) Any provider— "(A) whose license to provide health care services or supplies has been revoked, suspended, restricted, or not renewed, by a State licensing authority for reasons relating to the provider's professional competence, professional perform- ance, or financial integrity; or

1	cerned the provider's professional competence,
2	professional performance, or financial integrity.
3	"(2) Any provider that is an entity directly or
4	indirectly owned, or with a 5 percent or more control-
5	ling interest, by an individual who is convicted of
6	any offense described in subsection (b), against whom
7	a civil monetary penalty has been assessed under sub-
8	section (d), or who has been excluded from participa-
9	tion under this chapter.
10	"(3) Any provider that the Office determines, in
11	connection with claims presented under this chapter,
12	has charged for health care services or supplies in an
13	amount substantially in excess of such provider's cus-
14	tomary charges for such services or supplies (unless
15	the Office finds there is good cause for such charge),
16	or charged for health care services or supplies which
17	are substantially in excess of the needs of the covered
18	individual or which are of a quality that fails to meet
19	professionally recognized standards for such services
20	or supplies.
21	"(4) Any provider that the Office determines has
22	committed acts described in subsection (d).";
23	(4) in subsection (d), as so redesignated by para-
24	graph (3), by amending paragraph (1) to read as fol-
25	lows:

1	"(1) in connection with claims presented under
2	this chapter, that a provider has charged for a health
3	care service or supply which the provider knows or
4	should have known involves—
5	"(A) an item or service not provided as
6	claimed;
7	``(B) charges in violation of applicable
8	charge limitations under section 8904(b); or
9	"(C) an item or service furnished during a
10	period in which the provider was excluded from
11	participation under this chapter pursuant to a
12	determination by the Office under this section,
13	other than as permitted under subsection
14	(g)(2)(B);";
15	(5) in subsection (f), as so redesignated by para-
16	graph (3), by inserting "(where such debarment is not
17	mandatory)" after "under this section" the first place
18	it appears;
19	(6) in subsection (g), as so redesignated by para-
20	graph (3)—
21	(A) by striking " $(g)(1)$ " and all that follows
22	through the end of paragraph (1) and inserting
23	the following:
24	(g)(1)(A) Except as provided in subparagraph (B),
25	debarment of a provider under subsection (b) or (c) shall

be effective at such time and upon such reasonable notice
 to such provider, and to carriers and covered individuals,
 as shall be specified in regulations prescribed by the Office.
 Any such provider that is excluded from participation may
 request a hearing in accordance with subsection (h)(1).

6 "(B) Unless the Office determines that the health or 7 safety of individuals receiving health care services warrants 8 an earlier effective date, the Office shall not make a deter-9 mination adverse to a provider under subsection (c)(4) or 10 (d) until such provider has been given reasonable notice and 11 an opportunity for the determination to be made after a 12 hearing as provided in accordance with subsection (h)(1).";

- 13 (B) in paragraph (3)—
- 14 (i) by inserting "of debarment" after
- 15 *"notice"; and*

16(ii) by adding at the end the following:17"In the case of a debarment under para-18graphs (1) through (4) of subsection (b), the19minimum period of exclusion shall not be20less than 3 years, except as provided in21paragraph (4)(B)(ii)."; and22(C) in paragraph (4)(B)(i)(I) by striking

23 "subsection (b) or (c)" and inserting "subsection
24 (b), (c), or (d)";

(7) in subsection (h), as so redesignated by para graph (3), by striking "(h)(1)" and all that follows
 through the end of paragraph (2) and inserting the
 following:

5 (h)(1) Any provider of health care services or supplies that is the subject of an adverse determination by the Office 6 7 under this section shall be entitled to reasonable notice and 8 an opportunity to request a hearing of record, and to judi-9 cial review as provided in this subsection after the Office 10 renders a final decision. The Office shall grant a request for a hearing upon a showing that due process rights have 11 12 not previously been afforded with respect to any finding 13 of fact which is relied upon as a cause for an adverse determination under this section. Such hearing shall be con-14 15 ducted without regard to subchapter II of chapter 5 and chapter 7 of this title by a hearing officer who shall be des-16 ignated by the Director of the Office and who shall not oth-17 erwise have been involved in the adverse determination 18 being appealed. A request for a hearing under this sub-19 20 section must be filed within such period and in accordance 21 with such procedures as the Office shall prescribe by regula-22 tion.

23 "(2) Any provider adversely affected by a final deci24 sion under paragraph (1) made after a hearing to which
25 such provider was a party may seek review of such decision

in the United States District Court for the District of Co-1 lumbia or for the district in which the plaintiff resides or 2 3 has his principal place of business by filing a notice of ap-4 peal in such court within 60 days from the date the decision 5 is issued and simultaneously sending copies of such notice by certified mail to the Director of the Office and to the 6 7 Attorney General. In answer to the appeal, the Director of 8 the Office shall promptly file in such court a certified copy 9 of the transcript of the record, if the Office conducted a 10 hearing, and other evidence upon which the findings and decision complained of are based. The court shall have 11 power to enter, upon the pleadings and evidence of record, 12 13 a judgment affirming, modifying, or setting aside, in whole or in part, the decision of the Office, with or without re-14 15 manding the cause for a rehearing. The district court shall not set aside or remand the decision of the Office unless 16 there is not substantial evidence on the record, taken as a 17 18 whole, to support the findings by the Office of a cause for 19 action under this section or unless action taken by the Office constitutes an abuse of discretion.": and 20

21 (8) in subsection (i), as so redesignated by para22 graph (3)—

- 23 (A) by striking "subsection (c)" and insert-
- 24 ing "subsection (d)"; and

1	(B) by adding at the end the following:
2	"The amount of a penalty or assessment as fi-
3	nally determined by the Office, or other amount
4	the Office may agree to in compromise, may be
5	deducted from any sum then or later owing by
6	the United States to the party against whom the
7	penalty or assessment has been levied.".
8	(b) Effective Date.—
9	(1) IN GENERAL.—Except as provided in para-
10	graph (2), this section shall take effect on the date of
11	the enactment of this Act.
12	(2) EXCEPTIONS.—(A) Paragraphs (2) and (4)
13	of section 8902a(c) of title 5, United States Code, as
14	amended by subsection (a), shall apply only to the ex-
15	tent that the misconduct which is the basis for debar-
16	ment thereunder occurs after the date of the enact-
17	ment of this Act.
18	(B) Section $8902a(d)(1)(B)$ of title 5, United
19	States Code, as amended by subsection (a), shall
20	apply only with respect to charges which violate sec-
21	tion 8904(b) of such title 5 for items and services fur-
22	nished after the date of the enactment of this Act.
23	(C) Section $8902a(g)(3)$ of title 5, United States
24	Code, as amended by subsection (a), shall apply only

1	with respect to debarments based on convictions oc-
2	curring after the date of the enactment of this Act.
3	SEC. 604. CONVERSION OF CERTAIN EXCEPTED SERVICE
4	POSITIONS IN THE UNITED STATES FIRE AD-
5	MINISTRATION TO COMPETITIVE SERVICE PO-
6	SITIONS.
7	(a) IN GENERAL.—No later than the date described
8	under subsection (d)(1), the Director of the Federal Emer-
9	gency Management Agency and the Director of the Office
10	of Personnel Management shall take such actions as nec-
11	essary to convert each excepted service position established
12	before the date of the enactment of this Act under section
13	7(c)(4) of the Federal Fire Prevention and Control Act of
14	1974 (15 U.S.C. $2206(c)(4)$ ) to a competitive service posi-
15	tion.
16	(b) EFFECT ON EMPLOYEES.—Any employee employed
17	on the date of the enactment of this Act in an excepted serv-
18	ice position converted under subsection (a)—
19	(1) shall remain employed in the competitive
20	service position so converted without a break in serv-
21	ice;
22	(2) by reason of such conversion, shall have no—

- 23 (A) diminution of seniority;
- 24 (B) reduction of cumulative years of service;
- 25 *and*

1	(C) requirement to serve an additional pro-
2	bationary period applied; and
3	(3) shall retain their standing and participation
4	with respect to chapter 83 or 84 of title 5, United
5	States Code, relating to Federal retirement.
6	(c) Prospective Competitive Service Posi-
7	TIONS.—Section 7(c)(4) of the Federal Fire Prevention and
8	Control Act of 1974 (15 U.S.C. $2206(c)(4)$ ) is amended to
9	read as follows:
10	"(4) appoint faculty members to competitive
11	service positions and with respect to temporary and
12	intermittent services, to make appointments of con-
13	sultants to the same extent as is authorized by section
14	3109 of title 5, United States Code;".

(d) EFFECTIVE DATE.—(1) Except as provided under
paragraph (2), this section shall take effect on the first day
of the first pay period, applicable to the positions described
under subsection (a), beginning after the date of the enactment of this Act.

20 (2)(A) The Director of the Federal Emergency Manage21 ment Agency and the Director of the Office of Personnel
22 Management shall take such actions as directed under sub23 section (a) on and after the date of the enactment of this
24 Act.

1	(B) Subsection $(c)$ shall take effect on the date of the
2	enactment of this Act.
3	SEC. 605. ELIGIBILITY FOR CERTAIN SURVIVOR ANNUITY
4	BENEFITS.
5	For the purpose of determining eligibility for survivor
6	annuity benefits for a former spouse under section 8341 of
7	title 5, United States Code, an application of any former
8	spouse shall be approved if—
9	(1) the annuitant is deceased;
10	(2) the former spouse was living as of January
11	1, 1992;
12	(3) the former spouse has not received Social Se-
13	curity benefits based on eligibility as the spouse of the
14	annuitant;
15	(4) such application was filed on or after Janu-
16	ary 1, 1989;
17	(5) the annuitant rendered at least 25 years of
18	creditable service to the Federal Government;
19	(6) at the time of the annuitant's retirement, the
20	annuitant and the former spouse had been married at
21	least 25 years;
22	(7) at the time of the annuitant's retirement, the
23	annuitant designated the former spouse to receive sur-
24	vivor annuity benefits;

1	(8) the annuitant and the former spouse were di-
2	vorced prior to September 14, 1978, and after the an-
3	nuitant retired;
4	(9) neither at the time of the divorce nor at any
5	time thereafter was a joint waiver of survivor annu-
6	ity benefits executed between the annuitant and the
7	former spouse;
8	(10) the divorce decree was silent as to survivor
9	annuity benefits or designated the former spouse to
10	receive survivor annuity benefits;
11	(11) subsequent to the divorce of the annuitant
12	and the former spouse, the annuitant advised the Of-
13	fice of Personnel Management of the divorce;
14	(12) neither the annuitant nor the former spouse
15	married any other individual after their divorce from
16	each other;
17	(13) no direct notice outlining or defining the
18	former spouse's survivor annuity benefits election
19	rights was delivered to the former spouse by the Office
20	of Personnel Management; and
21	(14) the former spouse has exhausted all judicial
22	remedies up to and including remedies available
23	through the United States Court of Appeals.

2 Paragraph (3) of section 3110(b) of the Omnibus Con3 solidated Rescissions and Appropriations Act of 1996 (Pub4 lic Law 104–134; 110 Stat. 1321–343) is amended to read
5 as follows:

6 "(3) The Corporation shall pay to the Thrift Savings 7 Fund such employee and agency contributions as are re-8 quired by sections 8432 and 8351 of title 5, United States 9 Code, for those employees who elect to retain their coverage 10 under the Civil Service Retirement System or the Federal 11 Employees' Retirement System pursuant to paragraph 12 (1).".

## 13 SEC. 607. MISCELLANEOUS AMENDMENTS RELATING TO14THE HEALTH BENEFITS PROGRAM FOR FED-15ERAL EMPLOYEES.

16 (a) DEFINITION OF A CARRIER.—Paragraph (7) of section 8901 of title 5, United States Code, is amended by 17 striking "organization;" and inserting "organization and 18 19 the Government-wide service benefit plan sponsored by an association of organizations described in this paragraph;". 2021 (b) SERVICE BENEFIT PLAN.—Paragraph (1) of sec-22 tion 8903 of title 5. United States Code, is amended by 23 striking "plan," and inserting "plan, underwritten by par-24 ticipating affiliates licensed in any number of States,". 25 (c) PREEMPTION.—Section 8902(m) of title 5, United

26 States Code, is amended by striking "(m)(1)" and all that •HR 3841 RH follows through the end of paragraph (1) and inserting the
 following:

3 "(m)(1) The terms of any contract under this chapter
4 which relate to the nature, provision, or extent of coverage
5 or benefits (including payments with respect to benefits)
6 shall supersede and preempt any State or local law, or any
7 regulation issued thereunder, which relates to health insur8 ance or plans.".

## 9 SEC. 608. PAY FOR CERTAIN POSITIONS FORMERLY CLASSI10 FIED AT GS-18.

11 Notwithstanding any other provision of law, the rate 12 of basic pay for positions that were classified at GS-18 of 13 the General Schedule on the date of the enactment of the 14 Federal Employees Pay Comparability Act of 1990 shall 15 be set and maintained at the rate equal to the highest rate 16 of basic pay for the Senior Executive Service under section 17 5382(b) of title 5, United States Code.

18 SEC. 609. REPEAL OF SECTION 1307 OF TITLE 5 OF THE
19 UNITED STATES CODE.

20 (a) IN GENERAL.—Section 1307 of title 5, United
21 States Code, is repealed.

(b) CLERICAL AMENDMENT.—The table of sections for
chapter 13 of title 5, United States Code, is amended by
repealing the item relating to section 1307.

SEC. 610. MANDATORY INTERNAL ALTERNATIVE DISPUTE

1

2	<b>RESOLUTION PROCEDURES.</b>
3	(a) IN GENERAL.—Notwithstanding any other provi-
4	sion of law, each agency, in consultation with the Federal
5	Mediation and Conciliation Service, may develop manda-
6	tory internal alternative dispute resolution procedures cov-
7	ering—

8 (1) any complaint of discrimination described in
9 clauses (i) through (v) of section 7702(a)(1)(B) of title
10 5. United States Code;

(2) any matter appealable to the Merit Systems
 Protection Board (other than any matter arising
 under subchapter III of chapter 83 or chapter 84 of
 title 5, United States Code); and

15 (3) any matter reviewable by the Office of Spe-16 cial Counsel.

17 (b) GUIDELINES.—The Federal Mediation and Concil-18 iation Service, in conjunction with the Merit Systems Pro-19 tection Board, the Equal Employment Opportunity Commission, the Federal Labor Relations Authority, the Office 20 of Special Counsel, and the Office of Personnel Manage-21 ment, shall issue guidelines to assist agencies in the formu-22 23 lation of appropriate alternative dispute resolution proce-24 dures. Such guidelines shall include protections against undue influence on either part to settle, identification of 25 26 circumstances in which use of such procedures may be inappropriate, suggested time frames for all steps in such proce dures and for extensions of time frames by mutual consent,
 and procedures for agreements to stipulate to issues of fact
 or law if no resolution is reached.

5 (c) DEFINITION.—For purposes of this section, the
6 term "agency" means an Executive agency, as defined by
7 section 105 of title 5, United States Code.