

104TH CONGRESS
2D SESSION

H. R. 3860

To consolidate and expand Federal child care services to promote self-sufficiency and support working families; and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 18, 1996

Ms. WOOLSEY introduced the following bill; which was referred to the Committee on Economic and Educational Opportunities, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To consolidate and expand Federal child care services to promote self-sufficiency and support working families; and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Child Care Consolida-
5 tion and Investment Act of 1996”.

6 **SEC. 2. FINDINGS.**

7 Congress finds that—

1 (1) fragmentation of the Federal Government's
2 major child care assistance programs has left gaps
3 for many parents moving from welfare to work;

4 (2) child care problems have prevented 34 per-
5 cent of poor mothers between the ages 21 and 29
6 from working;

7 (3) $\frac{2}{3}$ of all families receiving assistance under
8 the Aid to Families with Dependent Children pro-
9 gram have at least one preschool age child and need
10 child care in order to work;

11 (4) there already exists an unmet need for child
12 care assistance—37 States now have waiting lists
13 that can run as high as 35,000 individuals;

14 (5) child care directly affects an individual's
15 ability to stay in the work force;

16 (6) welfare reform that places work at its cen-
17 ter will increase the demand for child care and re-
18 quire an additional investment of resources;

19 (7) child care consumes \$260 per month or
20 about 27 percent of income for average working poor
21 families, leaving them with less income than families
22 eligible for assistance under the Aid to Families with
23 Dependent Children program;

24 (8) quality must be a central feature of the
25 child care policy of the United States;

1 (9) only 1 in 7 day care centers offer good qual-
2 ity care;

3 (10) 40 percent of day care centers serving in-
4 fants and toddlers do not meet basic sanitary condi-
5 tions, have safety problems, and do not encourage
6 learning; and

7 (11) only 9 percent of family and relative day
8 care is considered good quality care.

9 **SEC. 3. PURPOSE.**

10 It is the purpose of this Act to—

11 (1) eliminate program fragmentation and create
12 a seamless system of high quality child care that al-
13 lows for continuity of care for children as parents
14 move from welfare to job training to work;

15 (2) provide for parental choice among high
16 quality child care programs; and

17 (3) increase the availability of high quality af-
18 fordable child care in order to promote self-suffi-
19 ciency and support working families.

20 **SEC. 4. AMENDMENTS TO CHILD CARE AND DEVELOPMENT**

21 **BLOCK GRANT ACT OF 1990.**

22 (a) APPROPRIATIONS.—Section 658B of the Child
23 Care and Development Block Grant Act of 1990 (42
24 U.S.C. 9858) is amended to read as follows:

1 **“SEC. 658B. AUTHORIZATION OF APPROPRIATIONS.**

2 “There are authorized to be appropriated to carry out
3 this subchapter, \$2,790,000,000 for fiscal year 1997,
4 \$3,040,000,000 for fiscal year 1998, \$3,460,000,000 for
5 fiscal year 1999, \$4,030,000,000 for fiscal year 2000, and
6 \$4,680,000,000 for fiscal year 2001.”.

7 (b) AWARDING OF GRANTS.—Section 658C of the
8 Child Care and Development Block Grant Act of 1990 (42
9 U.S.C. 9858a) is amended by striking “is authorized to”
10 and inserting “shall”.

11 (c) SUPPLEMENTATION.—Section 658E(c)(2)(J) of
12 the Child Care and Development Block Grant Act of 1990
13 (42 U.S.C. 9858c(c)(2)(J)) is amended by inserting “in
14 fiscal year 1995” before the period.

15 (d) SET-ASIDES FOR QUALITY AND WORKING FAMI-
16 LIES, AND CHILD CARE GUARANTEE.—Section
17 658E(c)(3) of the Child Care and Development Block
18 Grant Act of 1990 (42 U.S.C. 9858c(c)(3))—

19 (1) in subparagraph (C), by striking “25 per-
20 cent” and inserting “20 percent”; and

21 (2) by adding at the end thereof the following:

22 “(D) ASSISTANCE FOR LOW-INCOME
23 WORKING FAMILIES.—The State shall reserve
24 not less than 50 percent of the amount provided
25 to the State and available for providing services
26 under this subchapter, to carry out child care

1 activities to support low-income working fami-
2 lies residing in the State.

3 “(E) CHILD CARE GUARANTEE.—The
4 State plan shall provide assurances that the
5 availability of child care under the grant will be
6 coordinated in an appropriate manner (as de-
7 termined by the Secretary) with the require-
8 ments of part A of title IV of the Social Secu-
9 rity Act. Such coordination shall ensure that
10 the single custodial parent of a dependent child
11 who is less than 11 years of age, or who is a
12 child with a disability (as defined in section
13 602(1)(A) of the Individuals with Disabilities
14 Act (20 U.S.C. 1401(1)(A)), is not required to
15 undertake an education, job training, job
16 search, or employment requirement unless child
17 care assistance in an appropriate child care pro-
18 gram is made available.”.

19 (e) MATCHING REQUIREMENT.—Section 658E(e) of
20 the Child Care and Development Block Grant Act of 1990
21 (42 U.S.C. 9858c(e)) is amended by adding at the end
22 thereof the following:

23 “(6) MATCHING REQUIREMENT.—With respect
24 to amounts made available to a State in each fiscal
25 year beginning on or after the effective date of this

1 paragraph, that exceed the aggregate amounts re-
2 ceived by the State for child care services in fiscal
3 year 1995, the State plan shall provide that, with re-
4 spect to the costs to be incurred by the State in car-
5 rying out the activities for which a grant under this
6 subchapter is awarded, the State will make available
7 (directly or through in-kind donations from public or
8 private entities) non-Federal contributions in an
9 amount equal to not less than \$1 for every \$4 of
10 Federal funds provided under the grant.”.

11 (f) IMPROVING QUALITY.—

12 (1) INCREASE IN REQUIRED FUNDING.—Section
13 658G of the Child Care and Development Block
14 Grant Act of 1990 (42 U.S.C. 9858e) is amended by
15 striking “not less than 20 percent” and inserting
16 “50 percent”.

17 (2) QUALITY IMPROVEMENT INCENTIVE INITIA-
18 TIVE.—Section 658G of the Child Care and Develop-
19 ment Block Grant Act of 1990 (42 U.S.C. 9858e)
20 is amended—

21 (A) by striking “A State” and inserting

22 “(a) IN GENERAL.—A State”; and

23 (B) by adding at the end thereof the fol-
24 lowing:

1 “(b) QUALITY IMPROVEMENT INCENTIVE INITIA-
2 TIVE.—

3 “(1) IN GENERAL.—The Secretary shall estab-
4 lish a child care quality improvement incentive ini-
5 tiative to make funds available to States that dem-
6 onstrate progress in the implementation of—

7 “(A) innovative teacher training programs
8 such as the Department of Defense staff devel-
9 opment and compensation program for child
10 care personnel; or

11 “(B) enhanced child care quality standards
12 and licensing and monitoring procedures.

13 “(2) FUNDING.—From the amounts made
14 available for each fiscal year under subsection (a),
15 the Secretary shall reserve not to exceed
16 \$50,000,000 in each such fiscal year to carry out
17 this subsection.”.

18 (g) BEFORE- AND AFTER-SCHOOL SERVICES.—Sec-
19 tion 658H(a) of the Child Care and Development Block
20 Grant Act of 1990 (42 U.S.C. 9858f(a)) is amended by
21 striking “not less than 75 percent” and inserting “50 per-
22 cent”.

23 (h) PAYMENTS.—Section 658J(a) of the Child Care
24 and Development Block Grant Act of 1990 (42 U.S.C.

1 9858h) is amended by striking “Subject to the availability
2 of appropriation, a” and inserting “A”.

3 (i) ALLOTMENTS.—Section 6580(b) of the Child
4 Care and Development Block Grant Act of 1990 (42
5 U.S.C. 9858m(b)) is amended by adding at the end there-
6 of the following:

7 “(5) ALLOTMENT.—

8 “(A) BASE ALLOTMENT.—The amount al-
9 lotted to a State under this section shall include
10 the base amount that the State received under
11 this Act, and under the provisions repealed
12 under section 5 of the Child Care Consolidation
13 and Investment Act of 1996, in fiscal year
14 1995.

15 “(B) ADDITIONAL AMOUNTS.—Any
16 amounts appropriated under section 658B for a
17 fiscal year and remaining after the requirement
18 of subparagraph (A) is complied with, shall be
19 allotted to States pursuant to the formula de-
20 scribed in paragraph (1).”.

21 **SEC. 5. PROGRAM REPEALS.**

22 (a) AFDC JOBS AND TRANSITIONAL CHILD
23 CARE.—

1 (1) REPEAL.—Paragraphs (1), (3), (4), (5),
2 (6), and (7) of section 402(g) of the Social Security
3 Act (42 U.S.C. 602(g)) are repealed.

4 (2) CONFORMING AMENDMENTS.—Part A of
5 title IV of the Social Security Act (42 U.S.C. 601
6 et seq.) is amended—

7 (A) in section 402(a)(19) (42 U.S.C.
8 602(a)(19))—

9 (i) in subparagraph (B)(i)(I), by strik-
10 ing “section 402(g)” and inserting “the
11 Child Care Development Block Grant Act
12 of 1990 (42 U.S.C. 9858 et seq.)”;

13 (ii) in subparagraph (C)(iii)(II), by
14 striking “section 402(g)” and inserting
15 “the Child Care Development Block Grant
16 Act of 1990 (42 U.S.C. 9858 et seq.)”;

17 (iii) in subparagraph (D), by striking
18 “section 402(g)” and inserting “the Child
19 Care Development Block Grant Act of
20 1990 (42 U.S.C. 9858 et seq.)”; and

21 (iv) in subparagraph (F)(iv), by strik-
22 ing “section 402(g)” and inserting “section
23 402(g)(2) and the Child Care Development
24 Block Grant Act of 1990 (42 U.S.C. 9858
25 et seq.)”;

1 (B) in section 402(g)(2) (42 U.S.C.
2 602(g)(2)), by striking “(in addition to guaran-
3 teeing child care under paragraph (1))”; and

4 (C) in section 403(l)(1)(A) (42 U.S.C.
5 603(l)(1)(A)), by striking “(including expendi-
6 tures for child care under section
7 402(g)(1)(A)(i), but only in the case of a State
8 with respect to which section 1108 applies)”.

9 (b) AT-RISK CHILD CARE.—Sections 402(i) and
10 403(n) of the Social Security Act (42 U.S.C. 602(i),
11 603(n)) are repealed.

12 (c) STATE DEPENDENT CARE GRANTS.—Subchapter
13 E of chapter 8 of subtitle A of title VI of the Omnibus
14 Budget Reconciliation Act of 1981 (42 U.S.C. 9871 et
15 seq.) is repealed.

16 (d) CHILD DEVELOPMENT ASSOCIATE SCHOLARSHIP
17 ASSISTANCE ACT.—The Child Development Associate
18 Scholarship Assistance Act of 1985 (42 U.S.C. 10901 et
19 seq.) is repealed.

20 (e) SECRETARIAL SUBMISSION OF LEGISLATIVE PRO-
21 POSAL FOR TECHNICAL AND CONFORMING AMEND-
22 MENTS.—The Secretary of Health and Human Services
23 shall, within 90 days after the date of the enactment of
24 this Act, submit to the appropriate committees of the Con-
25 gress, a legislative proposal providing for such technical

1 and conforming amendments in the law as are required
2 by the provisions of subsections (a) and (c).

3 **SEC. 6. EFFECTIVE DATE.**

4 This Act shall take effect on the first day of the first
5 fiscal year beginning after the date of the enactment of
6 this Act.

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