### 104TH CONGRESS 2D SESSION H.R.4328

To enhance the competitiveness of the United States and promote foreign commerce generally through the creation of the United States Trade Administration as an independent establishment in the executive branch of the Government.

### IN THE HOUSE OF REPRESENTATIVES

### SEPTEMBER 28, 1996

Mr. WHITE introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Banking and Financial Services, Government Reform and Oversight, International Relations, and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

- To enhance the competitiveness of the United States and promote foreign commerce generally through the creation of the United States Trade Administration as an independent establishment in the executive branch of the Government.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Trade Modernization5 Act of 1996".

### 1 SEC. 2. TABLE OF CONTENTS.

### 2 The table of contents is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

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- Sec. 251. National Security Council.
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- Sec. 401. Effective date.
- Sec. 402. Interim appointments.
- Sec. 403. Authorization of appropriations.

### **1 TITLE I—GENERAL PROVISIONS**

### 2 SEC. 101. FINDINGS.

3 The Congress finds that—

4 (1) expanding United States participation in
5 international trade improves the general welfare of
6 the country by increasing demand for products and
7 services of the United States, thereby creating more
8 American jobs and improving the quality of life in
9 the country;

10 (2) such participation requires continued Amer11 ican leadership in international trade liberalization
12 and promotion of foreign commerce, generally;

(3) the Federal Government can strengthen theinternational trade leadership of the United States

1	and enhance the ability of United States businesses
2	to compete in foreign markets by acting to—
3	(A) reduce international and local trade
4	barriers imposed on investments and the sale of
5	products and services;
6	(B) promote and maintain an international
7	trade system that establishes open, transparent,
8	and fair trade rules; and
9	(C) encourage and facilitate increased par-
10	ticipation by United States businesses in the
11	international marketplace;
12	(4) unfortunately, the present organizational
13	structure of the Federal Government's administra-
14	tion of international trade activities is too diffuse
15	and leads to inconsistent and conflicting policies and
16	actions, weakening United States trade leadership
17	and hindering the ability of United States businesses
18	to compete;
19	(5) therefore, the Federal Government must
20	fundamentally reorganize its trade related activities
21	to better coordinate the development and implemen-
22	tation of United States trade policy; and
23	(6) such reorganization must include the con-
24	solidation of Federal functions relating to inter-
25	national trade into a single office, with cabinet level

1	representation and full responsibility for all trade ac-
2	tivities of the United States.
3	SEC. 102. DEFINITIONS.
4	For purposes of this Act—
5	(1) the term "USTA" means the United States
6	Trade Administration established in section 201;
7	(2) the term "Federal agency" has the meaning
8	given to the term "agency" by section $551(1)$ of title
9	5, United States Code; and
10	(3) the term "USTR" means the United States
11	Trade Representative as provided for under section
12	201.
13	TITLE II—UNITED STATES
14	TRADE ADMINISTRATION
15	Subtitle A—Establishment
16	SEC. 201. ESTABLISHMENT OF THE USTA.
17	(a) IN GENERAL.—The United States Trade Admin-
18	istration (USTA) is established as an independent estab-

19 lishment in the executive branch of Government as defined 20 under section 104 of title 5, United States Code. The United States Trade Representative shall be the head of 21 22 the USTA and shall be appointed by the President, by 23 and with the advice and consent of the Senate.

(b) AMBASSADOR STATUS.—The USTR shall have 24 25 the rank and status of Ambassador and shall represent the United States in all trade negotiations conducted by
 the USTA.

3 (c) CONTINUED SERVICE OF CURRENT USTR.—The
4 individual serving as United States Trade Representative
5 on the date immediately preceding the effective date of
6 this Act may continue to serve as USTR under subsection
7 (a).

### 8 SEC. 202. FUNCTIONS OF USTR.

9 (a) IN GENERAL.—As the head of the USTA, in addi10 tion to having primary responsibility for all other func11 tions transferred by law to the USTA, the USTR shall—

(1) serve as the principal advisor to the President on international trade policy, including advising
the President regarding the impact on trade of other
United States policies;

16 (2) exercise primary responsibility for develop17 ing, coordinating, and implementing the United
18 States international trade policy, to improve the
19 ability of United States businesses to compete in the
20 international marketplace;

21 (3) exercise primary responsibility for conduct22 ing international trade negotiations;

(4) monitor and, where appropriate, enforce
compliance with international trade agreements and
the laws of the United States relating to trade; and

1	(5) pursue the enforcement of international
2	agreements to which the United States is a party
3	that provide for the protection of intellectual prop-
4	erty rights, seek new international agreements to
5	minimize theft of intellectual property owned by
6	United States citizens and businesses, otherwise pro-
7	mote protection of intellectual property rights, and
8	report directly to the Congress, on an annual
9	basis—
10	(A) the status of enforcement of inter-
11	national agreements to which the United States
12	is a party that provide for the protection of in-
13	tellectual property rights;
14	(B) analyses of the impact on United
15	States citizens and businesses of piracy of intel-
16	lectual property by foreign entities; and
17	(C) any recommendations for new inter-
18	national agreements to provide for the protec-
19	tion of intellectual property rights.
20	(b) INTERAGENCY ORGANIZATION.—The USTR shall
21	be the chairperson of the interagency organization estab-
22	lished under section 242 of the Trade Expansion Act of
23	1962.
24	(c) NATIONAL SECURITY COUNCIL.—The USTR
25	shall be a member of the National Security Council.

1 (d) ADVISORY COUNCIL.—The USTR shall be Dep-2 uty Chairman of the National Advisory Council on International Monetary and Financial Policies established 3 4 under Executive Order 11269, issued February 14, 1966. 5 (e) AGRICULTURE.—(1) The USTR shall consult with the Secretary of Agriculture or the designee of the 6 7 Secretary of Agriculture on all matters that potentially in-8 volve international trade in agricultural products.

9 (2) If an international meeting for negotiation or con-10 sultation includes discussion of international trade in agricultural products, the USTR or the designee of the USTR 11 12 shall be Chairperson of the United States delegation to such meeting and the Secretary of Agriculture or the des-13 ignee of such Secretary shall be Vice Chairperson. The 14 provisions of this paragraph shall not limit the authority 15 of the USTR under subsection (h) to assign to the Sec-16 17 retary of Agriculture responsibility for the conduct of, or participation in, any trade negotiation or meeting. 18

(f) TRADE PROMOTION.—The USTR shall be the
chairperson of the Trade Promotion Coordinating Committee.

(g) NATIONAL ECONOMIC COUNCIL.—The USTR
shall be a member of the National Economic Council established under Executive Order No. 12835, issued January 25, 1993.

1 (h) INTERNATIONAL TRADE NEGOTIATIONS.—Ex-2 cept where expressly prohibited by law, the USTR, at the 3 request or with the concurrence of the head of any other 4 Federal agency, may assign the responsibility for conduct-5 ing or participating in any specific international trade negotiation or meeting to the head of such agency whenever 6 7 the USTR determines that the subject matter of such 8 international trade negotiation is related to the functions 9 carried out by such agency.

### 10 Subtitle B—Officers

### 11 SEC. 211. DEPUTY ADMINISTRATOR OF THE USTA.

(a) ESTABLISHMENT.—There shall be in the USTA
the Deputy Administrator of the United States Trade Administration, who shall be appointed by the President, by
and with the advice and consent of the Senate.

16 (b) ABSENCE, DISABILITY, OR VACANCY  $\mathbf{OF}$ USTR.—The Deputy Administrator of the United States 17 Trade Administration shall act for and exercise the func-18 tions of the USTR during the absence or disability of the 19 20 USTR or in the event the office of the USTR becomes 21 vacant. The Deputy Administrator shall act for and exer-22 cise the functions of the USTR until the absence or dis-23 ability of the USTR no longer exists or a successor to the 24 USTR has been appointed by the President and confirmed 25 by the Senate.

1 (c) FUNCTIONS OF DEPUTY ADMINISTRATOR.—The 2 Deputy Administrator of the United States Trade Admin-3 istration shall exercise all functions, under the direction 4 of the USTR, transferred to or established in the USTA, 5 except those functions exercised by the Deputy United States Trade Representatives, the Director General for 6 7 Export Promotion, the Inspector General, and the General 8 Counsel of the USTA, as provided by this Act.

## 9 SEC. 212. DEPUTY UNITED STATES TRADE REPRESENTA10 TIVES.

(a) ESTABLISHMENT.—There shall be in the USTA
2 Deputy United States Trade Representatives, who shall
be appointed by the President, by and with the advice and
consent of the Senate. The Deputy United States Trade
Representatives shall exercise all functions under the direction of the USTR, and shall include—

- 17 (1) the Deputy United States Trade Represent-18 ative for Negotiations; and
- 19 (2) the Deputy United States Trade Represent-20 ative to the World Trade Organization.

(b) FUNCTIONS OF DEPUTY UNITED STATES TRADE
REPRESENTATIVES.—(1) The Deputy United States
Trade Representative for Negotiations shall exercise all
functions transferred under section 221 and shall have the
rank and status of Ambassador.

(2) The Deputy United States Trade Representative
 to the World Trade Organization shall exercise all func tions relating to representation to the World Trade Orga nization and shall have the rank and status of Ambas sador.

### 6 SEC. 213. ASSISTANT ADMINISTRATORS.

7 (a) ESTABLISHMENT.—There shall be in the USTA
8 3 Assistant Administrators, who shall be appointed by the
9 President, by and with the advice and consent of the Sen10 ate. The Assistant Administrators shall exercise all func11 tions under the direction of the Deputy Administrator of
12 the United States Trade Administration and include—

13 (1) the Assistant Administrator for Export Ad-14 ministration;

(2) the Assistant Administrator for Import Ad-ministration; and

17 (3) the Assistant Administrator for Trade and18 Policy Analysis.

(b) FUNCTIONS OF ASSISTANT ADMINISTRATORS.—
(1) The Assistant Administrator for Export Administration shall exercise all functions transferred under section
2222(1)(E).

(2) The Assistant Administrator for Import Administration shall exercise all functions transferred under section 222(1)(F).

(3) The Assistant Administrator for Trade and Policy
 Analysis shall exercise all functions transferred under sec tion 222(1)(C) and (D) and all functions transferred
 under section 222(2).

### 5 SEC. 214. DIRECTOR GENERAL FOR EXPORT PROMOTION.

6 (a) ESTABLISHMENT.—There shall be a Director
7 General for Export Promotion, who shall be appointed by
8 the President, by and with the advice and consent of the
9 Senate.

10 (b) FUNCTIONS.—The Director General for Export 11 Promotion shall exercise, under the direction of the 12 USTR, all functions transferred under sections 222(1)(A) 13 and (B) relating to functions of the United States and 14 Foreign Commercial Service and 223 and shall have the 15 rank and status of Ambassador.

### 16 SEC. 215. GENERAL COUNSEL.

There shall be in the USTA a General Counsel, who
shall be appointed by the President, by and with the advice
and consent of the Senate. The General Counsel shall provide legal assistance to the USTR concerning the activities, programs, and policies of the USTA.

### 22 SEC. 216. INSPECTOR GENERAL.

There shall be in the USTA an Inspector Generalwho shall be appointed in accordance with the Inspector

General Act of 1978, as amended by section 261(a) of this
 Act.

### 3 SEC. 217. CHIEF FINANCIAL OFFICER.

4 There shall be in the USTA a Chief Financial Officer 5 who shall be appointed in accordance with section 901 of 6 title 31, United States Code, as amended by section 7 261(e) of this Act. The Chief Financial Officer shall per-8 form all functions prescribed by the Deputy Administrator 9 of the USTA, under the direction of the Deputy Adminis-10 trator.

# Subtitle C—Transfers to the USTA sec. 221. OFFICE OF THE UNITED STATES TRADE REP RESENTATIVE.

14 There are transferred to the USTA all functions of 15 the United States Trade Representative and the Office of 16 the United States Trade Representative in the Executive 17 Office of the President and all functions of any officer or 18 employee of such Office.

# 19sec. 222. TRANSFERS FROM THE DEPARTMENT OF COM-20MERCE.

21 There are transferred to the USTA the following22 functions:

(1) All functions of, and all functions performed
under the direction of, the following officers and employees of the Department of Commerce:

1	(A) The Under Secretary of Commerce for
2	International Trade.
3	(B) The Director General of the United
4	States and Foreign Commercial Service, relat-
5	ing to all functions exercised by the Service.
6	(C) The Assistant Secretary of Commerce
7	for International Economic Policy.
8	(D) The Assistant Secretary of Commerce
9	for Trade Development.
10	(E) The Under Secretary of Commerce for
11	Export Administration.
12	(F) The Assistant Secretary of Commerce
13	for Import Administration.
14	(2) All functions of the Secretary of Commerce
15	relating to the National Trade Data Bank.
16	(3) All functions of the Secretary of Commerce
17	under the Tariff Act of 1930, the Uruguay Round
18	Agreements Act, the Trade Act of 1974, and other
19	trade-related Acts for which responsibility is not oth-
20	erwise assigned under this Act.
21	SEC. 223. TRADE AND DEVELOPMENT AGENCY.
22	There are transferred to the Director General for Ex-
23	port Promotion all functions of the Director of the Trade
24	and Development Agency and the Trade and Development
25	Agency.

1 SEC. 224. EXPORT-IMPORT BANK.

2 (a) IN GENERAL.—(1) There are transferred to the
3 USTA all functions of the Secretary of Commerce relating
4 to the Export-Import Bank of the United States.

5 (2) Section 3(c)(1) of the Export-Import Bank Act
6 of 1945 (12 U.S.C. 635a(c)(1)) is amended to read as fol7 lows:

8 (c)(1) There shall be a Board of Directors of the 9 Bank consisting of the United States Trade Representa-10 tive (who shall serve as Chairman), the President of the Export-Import Bank of the United States (who shall serve 11 as Vice Chairman), the first Vice President, and 2 addi-12 tional persons appointed by the President of the United 13 States, by and with the advice and consent of the Sen-14 ate.". 15

(b) EX OFFICIO MEMBER OF EXPORT-IMPORT BANK
BOARD OF DIRECTORS.—The Director General for Export
Promotion shall serve as an ex officio nonvoting member
of the Board of Directors of the Export-Import Bank.

20 (c) AMENDMENTS TO RELATED BANKING AND
21 TRADE ACTS.—Section 2301(h) of the Omnibus Trade
22 and Competitiveness Act of 1988 (15 U.S.C. 4721(h)) is
23 amended to read as follows:

24 "(h) ASSISTANCE TO EXPORT-IMPORT BANK.—The
25 Commercial Service shall provide such services as the Di26 rector General for Export Promotion of the United States
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Trade Administration determines necessary to assist the
 Export-Import Bank of the United States to carry out the
 lending, loan guarantee, insurance, and other activities of
 the Bank.".

### 5 SEC. 225. OVERSEAS PRIVATE INVESTMENT CORPORATION.

6 (a) BOARD OF DIRECTORS.—The second and third 7 sentences of section 233(b) of the Foreign Assistance Act 8 of 1961 (22 U.S.C. 2193(b)) are amended to read as fol-9 lows: "The United States Trade Representative shall be 10 the Chairman of the Board. The Administrator of the 11 Agency for International Development (who shall serve as 12 Vice Chairman) shall serve on the Board.".

(b) EX OFFICIO MEMBER OF OVERSEAS PRIVATE IN14 VESTMENT CORPORATION BOARD OF DIRECTORS.—The
15 Director General for Export Promotion shall serve as an
16 ex officio nonvoting member of the Board of Directors of
17 the Overseas Private Investment Corporation.

### 18 SEC. 226. CONSOLIDATION OF EXPORT PROMOTION AND FI-

### 19 NANCING ACTIVITIES.

Within 180 days after the date of the enactment of this Act, the President shall transmit to the Congress a comprehensive plan to further consolidate Federal trade programs and export financing activities within the USTA. The plan shall provide for—

	11
1	(1) an itemized summary of all Federal trade
2	programs and activities identified by authorizing
3	statute or executive order, including staff allocation
4	and resource expenditure;
5	(2) a unified budget for reallocating Federal
6	trade priorities, including identification and elimi-
7	nation of overlapping and duplicative export pro-
8	motion and financing activities;
9	(3) identification of present cooperative activi-
10	ties among Federal, State, and private trade pro-
11	grams, and recommendations for Federal priorities
12	and long-term opportunities for developing and in-
13	creasing such cooperation;
14	(4) recommendations for eliminating or restruc-
15	turing overlapping or ineffective functions among
16	Federal trade programs; and
17	(5) recommendations for implementing user
18	fees to offset operating costs for the provision of
19	services in the performance of Federal trade activi-
20	ties.
21	SEC. 227. ADDITIONAL TRADE FUNCTIONS.
22	(a) Termination of Authorizations of Appro-
23	PRIATIONS.—
24	(1) NAFTA SECRETARIAT.—Section 105(b) of
25	the North American Free Trade Agreement Imple-

1	mentation Act (19 U.S.C. 3315(b)) is amended by
2	striking "each fiscal year after fiscal year 1993" and
3	inserting "each of fiscal years 1994 and 1995".
4	(2) Border environment cooperation com-
5	MISSION.—Section 533(a)(2) of the North American
6	Free Trade Agreement Implementation Act (19
7	U.S.C. 3473(a)(2)) is amended by striking "and
8	each fiscal year thereafter" and inserting "fiscal
9	year 1995".
10	(b) Functions Related to Textile Agree-
11	MENTS.—
12	(1) FUNCTIONS OF CITA.—(A) Subject to sub-
13	paragraph (B), those functions delegated to the
14	Committee for the Implementation of Textile Agree-
15	ments established under Executive Order $11651$ (7
16	U.S.C. 1854 note) (hereafter in this subsection re-
17	ferred to as "CITA") are transferred to the USTA.
18	(B) Those functions delegated to CITA that re-
19	late to the assessment of the impact of textile im-
20	ports on domestic industry are transferred to the
21	International Trade Commission. The International
22	Trade Commission shall make a determination pur-
23	suant to the preceding sentence within 60 days after
24	receiving a complaint or request for an investigation.
25	(2) Abolition of Cita.—CITA is abolished.

### Subtitle D—Administrative Provisions

19

**3 SEC. 231. PERSONNEL PROVISIONS.** 

1

2

4 (a) APPOINTMENTS.—The USTR may appoint and 5 fix the compensation of such officers and employees, including investigators, attorneys, and administrative law 6 7 judges, as may be necessary to carry out the functions 8 of the USTA. Except as otherwise provided by law, such 9 officers and employees shall be appointed in accordance with the civil service laws and their compensation fixed 10 11 in accordance with title 5, United States Code.

12 (b) Positions Above GS-15.-(1) At the request 13 of the USTR, the Director of the Office of Personnel Man-14 agement shall, under section 5108 of title 5, United States 15 Code, provide for the establishment in a grade level above GS-15 of the General Schedule, and in the Senior Execu-16 tive Service, of a number of positions in the USTA equal 17 18 to the number of positions in that grade level which were used primarily for the performance of functions and of-19 20fices transferred by this Act and which were assigned and 21filled on the day before the effective date of this Act.

(2) Appointments to positions provided for under this
subsection may be made without regard to the provisions
of section 3324 of title 5, United States Code, if the individual appointed in such position is an individual who is

transferred in connection with the transfer of functions
 and offices under this Act and, on the day before the effec tive date of this Act, holds a position and has duties com parable to those of the position to which appointed under
 this subsection.

6 (3) The authority under this subsection with respect
7 to any position established at a grade level above GS-15
8 shall terminate when the person first appointed to fill such
9 position ceases to hold such position.

(4) For purposes of section 414(a)(3)(A) of the Civil
Service Reform Act of 1978, an individual appointed
under this subsection shall be deemed to occupy the same
position as the individual occupied on the day before the
effective date of this Act.

15 (c) EXPERTS AND CONSULTANTS.—The USTR may obtain the services of experts and consultants in accord-16 ance with section 3109 of title 5, United States Code, and 17 18 compensate such experts and consultants for each day (in-19 cluding traveltime) at rates not in excess of the maximum rate of pay for a position above GS-15 of the General 2021 Schedule under section 5332 of such title. The USTR may 22 pay experts and consultants who are serving away from 23 their homes or regular place of business travel expenses 24 and per diem in lieu of subsistence at rates authorized

by sections 5702 and 5703 of such title for persons in
 Government service employed intermittently.

3 (d) VOLUNTARY SERVICES.—(1)(A) The USTR is 4 authorized to accept voluntary and uncompensated serv-5 ices without regard to the provisions of section 1342 of 6 title 31, United States Code, if such services will not be 7 used to displace Federal employees employed on a full-8 time, part-time, or seasonal basis.

9 (B) The USTR is authorized to accept volunteer serv10 ice in accordance with the provisions of section 3111 of
11 title 5, United States Code.

12 (2) The USTR is authorized to provide for incidental 13 expenses, including but not limited to transportation, lodging, and subsistence for individuals who provide voluntary 14 15 services under subparagraph (A) or (B) of paragraph (1). 16 (3) An individual who provides voluntary services 17 under paragraph (1)(A) shall not be considered a Federal employee for any purpose other than for purposes of chap-18 19 ter 81 of title 5, United States Code, relating to com-20 pensation for work injuries, and chapter 171 of title 28, 21 United States Code, relating to tort claims.

(e) FOREIGN SERVICE POSITIONS.—In order to assure United States representation in trade matters at a
level commensurate with the level of representation maintained by industrial nations which are major trade com-

petitors of the United States, the Secretary of State shall 1 2 classify certain positions at Foreign Service posts as com-3 mercial minister positions and shall assign members of the 4 Foreign Service performing functions of the USTA, with 5 the concurrence of the USTR, to such positions in nations which are major trade competitors of the United States. 6 7 The Secretary of State shall obtain and use the rec-8 ommendations of the USTR with respect to the number 9 of positions to be so classified under this subsection.

### 10 SEC. 232. DELEGATION AND ASSIGNMENT.

Except where otherwise expressly prohibited by law 11 12 or otherwise provided by this Act, the USTR may delegate 13 any of the functions transferred to the USTA or USTR by this Act and any function transferred or granted to 14 15 the USTA or USTR after the effective date of this Act to such officers and employees of the USTA as the USTR 16 17 may designate, and may authorize successive redelegations of such functions as may be necessary or appropriate. No 18 delegation of functions by the USTR under this section 19 20 or under any other provision of this Act shall relieve the 21 USTR of responsibility for the administration of such 22 functions.

### 23 SEC. 233. SUCCESSION.

(a) ORDER OF SUCCESSION.—Subject to the author-25 ity of the President, and except as provided in section

211(b), the USTR shall prescribe the order by which offi-1 2 cers of the USTA who are appointed by the President, by and with the advice and consent of the Senate, shall 3 4 act for, and perform the functions of, the USTR or any 5 other officer of the USTA appointed by the President, by 6 and with the advice and consent of the Senate, during the 7 absence or disability of the USTR or such other officer, 8 or in the event of a vacancy in the USTA or the office 9 of such other officer.

10 (b) CONTINUATION.—Notwithstanding any other pro-11 vision of law, and unless the President directs otherwise, an individual acting for the USTR or another officer of 12 the USTA pursuant to subsection (a) shall continue to 13 serve in that capacity until the absence or disability of 14 15 the USTR or such other officer no longer exists or a successor to the USTR or such other officer has been ap-16 17 pointed by the President and confirmed by the Senate.

### 18 SEC. 234. REORGANIZATION.

(a) IN GENERAL.—Subject to subsection (b), the
USTR is authorized to allocate or reallocate functions
among the officers of the USTA, and to establish, consolidate, alter, or discontinue such organizational entities in
the USTA as may be necessary or appropriate.

(b) EXCEPTION.—The USTR may not exercise theauthority under subsection (a) to establish, consolidate,

alter, or discontinue any organizational entity in the
 USTA or allocate or reallocate any function of an officer
 or employee of the USTA that is inconsistent with any
 specific provision of this Act.

5 SEC. 235. RULES.

6 The USTR is authorized to prescribe, in accordance 7 with the provisions of chapters 5 and 6 of title 5, United 8 States Code, such rules and regulations as the USTR de-9 termines necessary or appropriate to administer and man-10 age the functions of the USTA.

### 11 SEC. 236. FUNDS TRANSFER.

12 The USTR may, when authorized in an appropriation 13 Act in any fiscal year, transfer funds from one appropria-14 tion to another within the USTA, except that no appro-15 priation for any fiscal year shall be either increased or 16 decreased by more than 10 percent and no such transfer 17 shall result in increasing any such appropriation above the 18 amount authorized to be appropriated therefor.

### 19 SEC. 237. CONTRACTS, GRANTS, AND COOPERATIVE AGREE-

20

### MENTS.

(a) IN GENERAL.—Subject to the provisions of the
Federal Property and Administrative Services Act of
1949, the USTR may make, enter into, and perform such
contracts, leases, cooperative agreements, grants, or other
similar transactions with public agencies, private organiza-

tions, and persons, and make payments (in lump sum or
 installments, and by way of advance or reimbursement,
 and, in the case of any grant, with necessary adjustments
 on account of overpayments and underpayments) as the
 USTR considers necessary or appropriate to carry out the
 functions of the USTA.

7 (b) EXCEPTION.—Notwithstanding any other provi-8 sion of this Act, the authority to enter into contracts or 9 to make payments under this subtitle shall be effective 10 only to such extent or in such amounts as are provided 11 in advance in appropriation Acts. This subsection does not 12 apply with respect to the authority granted under section 13 239.

14 SEC. 238. USE OF FACILITIES.

(a) USE BY USTR.—With their consent, the USTR,
with or without reimbursement, may use the research,
services, equipment, and facilities of—

18 (1) an individual,

(2) any public or private nonprofit agency or
organization, including any agency or instrumentality of the United States or of any State, the District
of Columbia, the Commonwealth of Puerto Rico, or
any territory or possession of the United States,

24 (3) any political subdivision of any State, the25 District of Columbia, the Commonwealth of Puerto

Rico, or any territory or possession of the United
 States, or

3 (4) any foreign government,

4 in carrying out any function of the USTA.

5 (b) USE OF USTA FACILITIES.—The USTR, under terms, at rates, and for periods that the USTR considers 6 7 to be in the public interest, may permit the use by public 8 and private agencies, corporations, associations or other 9 organizations, or individuals, of any real property, or any 10 facility, structure, or other improvement thereon, under the custody of the USTA. The USTR may require permit-11 tees under this section to maintain or recondition, at their 12 13 own expense, the real property, facilities, structures, and improvements used by such permittees. 14

15 SEC. 239. GIFTS AND BEQUESTS.

16 (a) IN GENERAL.—The USTR is authorized to accept, hold, administer, and utilize gifts and bequests of 17 property, both real and personal, for the purpose of aiding 18 or facilitating the work of the USTA. Gifts and bequests 19 20 of money and the proceeds from sales of other property 21 received as gifts or bequests shall be deposited in the Unit-22 ed States Treasury in a separate fund and shall be dis-23 bursed on order of the USTR. Property accepted pursuant 24 to this subsection, and the proceeds thereof, shall be used

as nearly as possible in accordance with the terms of the
 gift or bequest.

3 (b) TAX TREATMENT.—For the purpose of Federal
4 income, estate, and gift taxes, and State taxes, property
5 accepted under subsection (a) shall be considered a gift
6 or bequest to or for the use of the United States.

7 (c) INVESTMENT.—Upon the request of the USTR, 8 the Secretary of the Treasury may invest and reinvest in 9 securities of the United States or in securities guaranteed 10 as to principal and interest by the United States any mon-11 eys contained in the fund provided for in subsection (a). Income accruing from such securities, and from any other 12 13 property held by the USTR pursuant to subsection (a), shall be deposited to the credit of the fund, and shall be 14 15 disbursed upon order of the USTR.

### 16 SEC. 240. WORKING CAPITAL FUND.

(a) ESTABLISHMENT.—The USTR is authorized to
establish for the USTA a working capital fund, to be available without fiscal year limitation, for expenses necessary
for the maintenance and operation of such common administrative services as the USTR finds to be desirable
in the interest of economy and efficiency, including—

(1) a central supply service for stationery and
other supplies and equipment for which adequate
stocks may be maintained to meet in whole or in

part the requirements of the USTA and its compo nents;

3 (2) central messenger, mail, and telephone serv4 ice and other communications services;

5 (3) office space and central services for docu6 ment reproduction and for graphics and visual aids;
7 (4) a central library service; and

8 (5) such other services as may be approved by
9 the Director of the Office of Management and Budg10 et.

11 (b) OPERATION OF FUND.—The capital of the fund 12 shall consist of any appropriations made for the purpose 13 of providing working capital and the fair and reasonable value of such stocks of supplies, equipment, and other as-14 15 sets and inventories on order as the USTR may transfer to the fund, less the related liabilities and unpaid obliga-16 tions. The fund shall be reimbursed in advance from avail-17 18 able funds of agencies and offices in the USTA, or from 19 other sources, for supplies and services at rates which will 20approximate the expense of operation, including the ac-21 crual of annual leave and the depreciation of equipment. 22 The fund shall also be credited with receipts from the sale 23 or exchange of property and receipts in payment for loss 24 or damage to property owned by the fund. There shall be 25 covered into the United States Treasury as miscellaneous receipts any surplus of the fund (all assets, liabilities, and
 prior losses considered) above the amounts transferred or
 appropriated to establish and maintain the fund. There
 shall be transferred to the fund the stocks of supplies,
 equipment, other assets, liabilities, and unpaid obligations
 relating to those services which the USTR determines will
 be performed.

### 8 SEC. 241. SERVICE CHARGES.

9 (a) AUTHORITY.—Notwithstanding any other provi-10 sion of law, the USTR may establish reasonable fees and commissions with respect to applications, documents, 11 12 awards, loans, grants, research data, services, and assist-13 ance administered by the USTA, and the USTR may change and abolish such fees and commissions. Before es-14 15 tablishing, changing, or abolishing any schedule of fees or commissions under this section, the USTR may submit 16 17 such schedule to the Congress.

(b) DEPOSITS.—The USTR is authorized to require
a deposit before the USTR provides any item, information,
service, or assistance for which a fee or commission is required under this section.

(c) DEPOSIT OF MONEYS.—Moneys received under
this section shall be deposited in the Treasury in a special
account for use by the USTR and are authorized to be
appropriated and made available until expended.

1	(d) Factors in Establishing Fees and Commis-
2	SIONS.—In establishing reasonable fees or commissions
3	under this section, the USTR may take into account—
4	(1) the actual costs which will be incurred in
5	providing the items, information, services, or assist-
6	ance concerned;
7	(2) the efficiency of the Government in provid-
8	ing such items, information, services, or assistance;
9	(3) the portion of the cost that will be incurred
10	in providing such items, information, services, or as-
11	sistance which may be attributed to benefits for the
12	general public rather than exclusively for the person
13	to whom the items, information, services, or assist-
14	ance is provided;
15	(4) any public service which occurs through the
16	provision of such items, information, services, or as-
17	sistance; and
18	(5) such other factors as the USTR considers
19	appropriate.
20	(e) Refunds of Excess Payments.—In any case
21	in which the USTR determines that any person has made
22	a payment which is not required under this section or has
23	made a payment which is in excess of the amount required
24	under this section, the USTR, upon application or other-

1 wise, may cause a refund to be made from applicable2 funds.

### 3 SEC. 241. SEAL OF OFFICE.

4 The USTR shall cause a seal of office to be made
5 for the USTA of such design as the USTR shall approve.
6 Judicial notice shall be taken of such seal.

### 7 Subtitle E—Related Agencies

### 8 SEC. 251. NATIONAL SECURITY COUNCIL.

9 The fourth paragraph of section 101(a) of the Na10 tional Security Act of 1947 (50 U.S.C. 402(a)) is amend11 ed—

(1) by redesignating clauses (5), (6), and (7) as
clauses (6), (7), and (8), respectively; and

14 (2) by inserting after clause (4) the following15 new clause:

16 "(5) the United States Trade Representative;".

### 17 SEC. 252. INTERNATIONAL MONETARY FUND.

18 Section 3 of the Bretton Woods Agreement Act (2219 U.S.C. 286a) is amended by adding at the end the follow-20 ing new subsection:

"(e) The United States executive director of the Fund
shall consult with the United States Trade Representative
with respect to matters under consideration by the Fund
which relate to trade.".

### Subtitle F—Conforming Amendments

1

2

3 SEC. 261. AMENDMENTS TO GENERAL PROVISIONS. (a) INSPECTOR GENERAL.—The Inspector General 4 Act of 1978 (5 U.S.C. App.) is amended— 5 6 (1) in subsection 9(a)(1) by inserting after sub-7 paragraph (W) the following: 8 "(X) of the United States Trade Rep-9 resentative, all functions of the Inspector Gen-10 eral of the Department of Commerce and the 11 Office of the Inspector General of the Depart-12 ment of Commerce relating to the functions 13 transferred to the United States Trade Rep-14 resentative by section 222 of the Trade Mod-15 ernization Act of 1996; and"; and 16 (2) in section 11— (A) in paragraph (1) by inserting "the 17 United States Trade Representative;" after 18 19 "the Attorney General;"; and 20 (B) in paragraph (2) by inserting "the 21 United States Trade Administration," after "Treasury;". 22 23 (b) AMENDMENT TO THE TRADE ACT OF 1974.—(1) Chapter 4 of title I of the Trade Act of 1974 is amended 24 25 to read as follows:

# "CHAPTER 4—REPRESENTATION IN TRADE NEGOTIATIONS

# 3 "SEC. 141. FUNCTIONS OF THE UNITED STATES TRADE REP4 RESENTATIVE.

5 "The United States Trade Representative of the
6 United States Trade Administration established under
7 section 201 of the Trade Modernization Act of 1996
8 shall—

9 "(1) be the chief representative of the United
10 States for each trade negotiation under this title or
11 chapter 1 of title III of this Act, or subtitle A of
12 title I of the Omnibus Trade and Competitiveness
13 Act of 1988, or any other provision of law enacted
14 after the Trade Modernization Act of 1996;

15 "(2) report directly to the President and the 16 Congress, and be responsible to the President and 17 the Congress for the administration of trade agree-18 ments programs under this Act, the Omnibus Trade 19 and Competitiveness Act of 1988, the Trade Expan-20 sion Act of 1962, section 350 of the Tariff Act of 21 1930, and any other provision of law enacted after 22 the Trade Modernization Act of 1996;

23 "(3) advise the President and the Congress
24 with respect to nontariff barriers to international
25 trade, international commodity agreements, and

other matters which are related to the trade agree ments programs; and
 "(4) be responsible for making reports to Con-

gress with respect to the matters set forth in para-graphs (1) and (2).".

6 (2) The table of contents in the first section of the
7 Trade Act of 1974 is amended by striking the items relat8 ing to chapter 4 and section 141 and inserting the follow9 ing:

"CHAPTER 4—REPRESENTATION IN TRADE NEGOTIATIONS "Sec. 141. Functions of the United States Trade Representative.".

(d) FOREIGN SERVICE PERSONNEL.—The Foreign
Service Act of 1980 is amended by striking paragraph (3)
of section 202(a) (22 U.S.C. 3922(a)) and inserting the
following:

14 "(3) The United States Trade Representative
15 may utilize the Foreign Service personnel system in
16 accordance with this Act—

17 "(A) with respect to the personnel per-18 forming functions—

19 "(i) which were transferred to the De20 partment of Commerce from the Depart21 ment of State by Reorganization Plan No.
22 3 of 1979; and

23 "(ii) which were subsequently trans24 ferred to the United States Trade Rep-

1	resentative by section 222 of the Trade
2	Modernization Act of 1996; and
3	"(B) with respect to other personnel of the
4	United States Trade Administration to the ex-
5	tent the President determines to be necessary in
6	order to enable the United States Trade Ad-
7	ministration to carry out functions which re-
8	quire service abroad.".
9	(e) Chief Financial Officers.—Section 901(b)(1)
10	of title 31, United States Code, is amended by adding at
11	the end the following:
12	"(Q) The United States Trade Administra-
13	tion.".
14	SEC. 262. REPEALS.
15	Sections 1 and 2 of the Act of June 5, 1939 (15
16	U.S.C. 1502 and 1503; 53 Stat. 808), relating to the
17	Under Secretary of Commerce, are repealed.
18	SEC. 263. CONFORMING AMENDMENTS RELATING TO EXEC-
19	UTIVE SCHEDULE POSITIONS.
20	(a) Positions at Level I.—Section 5312 of title
21	5, United States Code, is amended by amending the item
22	relating to the United States Trade Representative to read
23	as follows:
24	"United States Trade Representative, United

1	(b) Positions at Level II.—Section 5313 of title
2	5, United States Code, is amended by adding at the end
3	the following:
4	"Deputy Administrator of the United States
5	Trade Administration.
6	"Deputy United States Trade Representatives,
7	United States Trade Administration (2).".
8	(c) Positions at Level III.—Section 5314 of title
9	5, United States Code, is amended—
10	(1) by striking the item relating to the Under
11	Secretary of Commerce, Under Secretary of Com-
12	merce for Economic Affairs, Under Secretary of
13	Commerce for Export Administration, and Under
14	Secretary of Commerce for Travel and Tourism, and
15	inserting "Under Secretary of Commerce for Eco-
16	nomic Affairs and Under Secretary of Commerce for
17	Travel and Tourism''; and
18	(2) by adding at the end the following:
19	"Assistant Administrators, United States Trade
20	Administration (3).
21	"Director General for Export Promotion, Office
22	of the United States Trade Representative.".
23	(d) Positions at Level IV.—Section 5315 of title
24	5, United States Code, is amended—

1	(1) in the item relating to the Assistant Sec-
2	retaries of Commerce, by striking "(11)" and insert-
3	ing ''(7)'';
4	(2) by striking the item relating to the Assist-
5	ant Secretary of Commerce and Director General of
6	the United States and Foreign Commercial Service;
7	and
8	(3) by adding at the end the following:
9	"General Counsel, United States Trade Admin-
10	istration.
11	"Inspector General, United States Trade Ad-
12	ministration.
13	"Chief Financial Officer, United States Trade
14	Administration.".
15	(e) Positions at Level V.—Section 5316 of title
16	5, United States Code, is amended by striking the item
17	relating to the National Export Expansion Coordinator,
18	Department of Commerce.
19	TITLE III—MISCELLANEOUS
20	PROVISIONS
21	SEC. 301. REFERENCES.
22	Any reference in any other Federal law, Executive
23	order, rule, regulation, or delegation of authority, or any
24	document of or pertaining to a department or office from
25	which a function is transferred by this Act—

(1) to the head of such department or office is
 deemed to refer to the head of the department or of fice to which such function is transferred; or

4 (2) to such department or office is deemed to
5 refer to the department or office to which such func6 tion is transferred.

### 7 SEC. 302. ADDITIONAL TRANSFERS.

8 Any function of the Secretary of Commerce or the9 Department of Commerce which—

(1) is not transferred by title II of this Act; and
(2) is incidental to, necessary for, or primarily
related to, the performance of a function transferred
by such title,

14 is transferred to the head of the Federal agency to which15 the related function is transferred by such title.

### 16 SEC. 303. EXERCISE OF AUTHORITIES.

17 Except as otherwise provided by law, a Federal official to whom a function is transferred by this Act may, 18 for purposes of performing the function, exercise all au-19 20 thorities under any other provision of law that were avail-21 able with respect to the performance of that function to 22 the official responsible for the performance of the function 23 immediately before the effective date of the transfer of the 24 function under this Act.

### 1 SEC. 304. SAVINGS PROVISIONS.

2 (a) LEGAL DOCUMENTS.—All orders, determinations,
3 rules, regulations, permits, grants, loans, contracts, agree4 ments, certificates, licenses, and privileges—

5 (1) that have been issued, made, granted, or al-6 lowed to become effective by the President, the Sec-7 retary of Commerce, the United States Trade Rep-8 resentative, any officer or employee of any office transferred by this Act, or any other Government of-9 10 ficial, or by a court of competent jurisdiction, in the 11 performance of any function that is transferred by 12 this Act, and

(2) that are in effect on the effective date of
such transfer (or become effective after such date
pursuant to their terms as in effect on such effective
date),

17 shall continue in effect according to their terms until
18 modified, terminated, superseded, set aside, or revoked in
19 accordance with law by the President, any other author20 ized official, a court of competent jurisdiction, or operation
21 of law.

(b) PROCEEDINGS.—This Act shall not affect any
proceedings or any application for any benefits, service,
license, permit, certificate, or financial assistance pending
on the date of the enactment of this Act before an office
transferred by this Act, but such proceedings and applica-

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tions shall be continued. Orders shall be issued in such 1 2 proceedings, appeals shall be taken therefrom, and pay-3 ments shall be made pursuant to such orders, as if this Act had not been enacted, and orders issued in any such 4 5 proceeding shall continue in effect until modified, terminated, superseded, or revoked by a duly authorized official, 6 7 by a court of competent jurisdiction, or by operation of 8 law. Nothing in this subsection shall be construed to pro-9 hibit the discontinuance or modification of any such pro-10 ceeding under the same terms and conditions and to the same extent that such proceeding could have been discon-11 12 tinued or modified if this Act had not been enacted.

(c) SUITS.—This Act shall not affect suits commenced before the date of the enactment of this Act, and
in all such suits, proceeding shall be had, appeals taken,
and judgments rendered in the same manner and with the
same effect as if this Act had not been enacted.

(d) NONABATEMENT OF ACTIONS.—No suit, action,
or other proceeding commenced by or against the Department of Commerce, the Secretary of Commerce, or the Office of the United States Trade Representative, or by or
against any individual in the official capacity of such individual as an officer or employee of an office transferred
by this Act, shall abate by reason of the enactment of this
Act.

1 (e) CONTINUANCE OF SUITS.—If any Government of-2 ficer in the official capacity of such officer is party to a 3 suit with respect to a function of the officer, and under 4 this Act such function is transferred to any other officer 5 or office, then such suit shall be continued with the other 6 officer or the head of such other office, as applicable, sub-7 stituted or added as a party.

8 (f) Administrative Procedure and Judicial Re-9 VIEW.—Except as otherwise provided by this Act, any 10 statutory requirements relating to notice, hearings, action upon the record, or administrative or judicial review that 11 12 apply to any function transferred by this Act shall apply 13 to the exercise of such function by the head of the Federal agency, and other officers of the agency, to which such 14 15 function is transferred by this Act.

### 16 SEC. 305. TRANSFER OF ASSETS.

17 Except as otherwise provided in this Act, so much of the personnel, property, records, and unexpended bal-18 ances of appropriations, allocations, and other funds em-19 ployed, used, held, available, or to be made available in 20 21 connection with a function transferred to an official or 22 agency by this Act shall be available to the official or the 23 head of that agency, respectively, at such time or times 24 as the Director of the Office of Management and Budget directs for use in connection with the functions trans ferred.

### 3 SEC. 306. DELEGATION AND ASSIGNMENT.

4 Except as otherwise expressly prohibited by law or 5 otherwise provided in this Act, an official to whom functions are transferred under this Act (including the head 6 7 of any office to which functions are transferred under this 8 Act) may delegate any of the functions so transferred to 9 such officers and employees of the office of the official as 10 the official may designate, and may authorize successive redelegations of such functions as may be necessary or ap-11 propriate. No delegation of functions under this section 12 13 or under any other provision of this Act shall relieve the official to whom a function is transferred under this Act 14 15 of responsibility for the administration of the function.

16 SEC. 307. AUTHORITY OF DIRECTOR OF THE OFFICE OF
17 MANAGEMENT AND BUDGET WITH RESPECT
18 TO FUNCTIONS TRANSFERRED.

(a) DETERMINATIONS.—If necessary, the Director of
the Office of Management and Budget shall make any determination of the functions that are transferred under
this Act.

(b) INCIDENTAL TRANSFERS.—The Director of the
Office of Management and Budget, at such time or times
as the Director shall provide, may make such determina-

tions as may be necessary with regard to the functions 1 2 transferred by this Act, and to make such additional inci-3 dental dispositions of personnel, assets, liabilities, grants, 4 contracts, property, records, and unexpended balances of 5 appropriations, authorizations, allocations, and other funds held, used, arising from, available to, or to be made 6 7 available in connection with such functions, as may be nec-8 essary to carry out the provisions of this Act. The Director 9 shall provide for the termination of the affairs of all enti-10 ties terminated by this Act and for such further measures and dispositions as may be necessary to effect at the pur-11 poses of this Act. 12

## 13 SEC. 308. CERTAIN VESTING OF FUNCTIONS CONSIDERED 14 TRANSFERS.

For purposes of this Act, the vesting of a function in a department or office pursuant to reestablishment of an office shall be considered to be the transfer of the function.

### 19 SEC. 309. AVAILABILITY OF EXISTING FUNDS.

Existing appropriations and funds available for the performance of functions, programs, and activities terminated pursuant to this Act shall remain available, for the duration of their period of availability, for necessary expenses in connection with the termination and resolution of such functions, programs, and activities.

### 1 SEC. 310. DEFINITIONS.

2 For purposes of this title—

3 (1) the term "function" includes any duty, obli4 gation, power, authority, responsibility, right, privi5 lege, activity, or program; and

6 (2) the term "office" includes any office, ad7 ministration, agency, bureau, institute, council, unit,
8 organizational entity, or component thereof.

### 9 TITLE IV—MISCELLANEOUS

### 10 SEC. 401. EFFECTIVE DATE.

(a) IN GENERAL.—This Act shall take effect on the
last day of the 6-month period beginning on the date of
the enactment of this Act, except that—

14 (1) sections 226 and 307 shall take effect on15 such date of enactment; and

16 (2) at any time after the date of the enactment
17 of this Act the officers provided for in title II of this
18 Act may be nominated and appointed, as provided in
19 such title.

(b) INTERIM COMPENSATION AND EXPENSES.—
Funds available to the Department of Commerce or the
Office of the United States Trade Representative (or any
official or component thereof), with respect to the functions transferred by this Act, may be used, with approval
of the Director of the Office of Management and Budget,
to pay the compensation and expenses of an officer ap•HR 4328 IH

pointed under subsection (a)(2) who will carry out such
 functions until funds for that purpose are otherwise avail able.

### 4 SEC. 402. INTERIM APPOINTMENTS.

5 (a) IN GENERAL.—If one or more officers required by this Act to be appointed by and with the advice and 6 7 consent of the Senate have not entered upon office on the effective date of this Act, and notwithstanding any other 8 9 provision of law, the President may designate any officer 10 who was appointed by and with the advice and consent of the Senate, and who was such an officer on the day 11 before the effective date of this Act, to act in the office 12 13 until it is filled as provided by this Act.

(b) COMPENSATION.—Any officer acting in an office
pursuant to subsection (a) shall receive compensation at
the rate prescribed by this Act for such office.

### 17 SEC. 403. AUTHORIZATION OF APPROPRIATIONS.

18 There are authorized to be appropriated such sums 19 as may be necessary to carry out the provisions of this 20 Act. Amounts appropriated under this section shall be 21 available until expended.

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