104TH CONGRESS 1ST SESSION

S. 1122

To amend the provisions of titles 17 and 18, United States Code, to provide greater copyright protection by amending criminal copyright infringement provisions, and for other purposes.

IN THE SENATE OF THE UNITED STATES

August 4 (legislative day, July 10), 1995
Mr. Leahy (for himself and Mr. Feingold) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To amend the provisions of titles 17 and 18, United States Code, to provide greater copyright protection by amending criminal copyright infringement provisions, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Criminal Copyright
- 5 Improvement Act of 1995".
- 6 SEC. 2. CRIMINAL INFRINGEMENT OF COPYRIGHTS.
- 7 (a) Definition of Financial Gain.—Section 101
- 8 of title 17, United States Code, is amended by inserting

- 1 after the undesignated paragraph relating to the term
- 2 "display", the following new paragraph:
- 3 "The term 'financial gain' includes receipt of
- 4 anything of value, including the receipt of other
- 5 copyrighted works.".
- 6 (b) Criminal Offenses.—Section 506(a) of title
- 7 17, United States Code, is amended to read as follows:
- 8 "(a) Criminal Infringement.—Any person who in-
- 9 fringes a copyright willfully either—
- 10 "(1) for purposes of commercial advantage or
- private financial gain; or
- 12 "(2) by the reproduction or distribution, includ-
- ing by transmission, or assisting others in such re-
- production or distribution, of 1 or more copies, of 1
- or more copyrighted works, which have a total retail
- 16 value of \$5,000 or more,
- 17 shall be punished as provided under section 2319 of title
- 18 18.".
- 19 (c) Limitation on Criminal Proceedings.—Sec-
- 20 tion 507(a) of title 17, United States Code, is amended
- 21 by striking out "three" and inserting in lieu thereof
- 22 "five".
- 23 (d) Criminal Infringement of a Copyright.—
- 24 Section 2319 of title 18, United States Code, is amend-
- 25 ed—

1	(1) in subsection (b)—
2	(A) in the matter preceding paragraph (1)
3	by striking out "subsection (a) of this section"
4	and inserting in lieu thereof "section 506(a)(1)
5	of title 17";
6	(B) in paragraph (1)—
7	(i) by inserting "including by trans-
8	mission, or assisting others in such repro-
9	duction or distribution," after "if the of-
10	fense consists of the reproduction or dis-
11	tribution,";
12	(ii) by striking out ''with a retai
13	value of more than \$2,500" and inserting
14	in lieu thereof "which have a total retain
15	value of more than \$5,000"; and
16	(iii) by adding "and" at the end
17	thereof;
18	(C) by striking out paragraph (2); and
19	(D) by redesignating paragraph (3) as
20	paragraph (2); and
21	(2) by redesignating subsection (c) as sub-
22	section (f) and inserting after subsection (b) the fol-
23	lowing:
24	"(c) Any person who commits an offense under sec-
25	tion 506(a)(2) of title 17—

- "(1) shall be imprisoned not more than 5 years, or fined in the amount set forth in this title, or both, if the offense consists of the reproduction or distribution, including by transmission, or assisting others in such reproduction or distribution, of 1 or
- 6 more copyrighted works, which have a total retail
- 7 value of more than \$10,000; and
- 8 "(2) shall be imprisoned not more than 1 year, 9 or fined in the amount set forth in this title, or both, 10 in any other case.
- 11 "(d) Any person who commits an offense under sub-
- 12 section (a) shall be imprisoned not more than 10 years,
- 13 or fined in the amount set forth in this title, or both, if
- 14 the offense is a second or subsequent felony offense under
- 15 that subsection.
- 16 "(e)(1) During preparation of the presentence report
- 17 pursuant to rule 32(c) of the Federal Rules of Criminal
- 18 Procedure, victims of the offense shall be permitted to
- 19 submit, and the probation officer shall receive, a victim
- 20 impact statement that identifies the victim of the offense
- 21 and the extent and scope of the injury and loss suffered
- 22 by the victim, including the estimated economic impact of
- 23 the offense on that victim.
- 24 "(2) Persons permitted to submit victim impact
- 25 statements shall include—

1	"(A) producers and sellers of legitimate works
2	affected by conduct involved in the offense;
3	"(B) holders of intellectual property rights in
4	such works; and
5	"(C) the legal representatives of such produc-
6	ers, sellers, and holders.".
7	(e) Unauthorized Fixation and Trafficking of
8	LIVE MUSICAL PERFORMANCES.—Section 2319A of title
9	18, United States Code, is amended—
10	(1) by redesignating subsections (d) and (e) as
11	subsections (e) and (f), respectively; and
12	(2) by inserting after subsection (c) the follow-
13	ing:
14	"(d) VICTIM IMPACT STATEMENT.—(1) During prep-
15	aration of the presentence report pursuant to rule 32(c)
16	of the Federal Rules of Criminal Procedure, victims of the
17	offense shall be permitted to submit, and the probation
18	officer shall receive, a victim impact statement that identi-
19	fies the victim of the offense and the extent and scope
20	of the injury and loss suffered by the victim, including
21	the estimated economic impact of the offense on that vic-
22	
	tim.
23	tim. "(2) Persons permitted to submit victim impact

1	"(A) producers and sellers of legitimate works
2	affected by conduct involved in the offense;
3	"(B) holders of intellectual property rights in
4	such works; and
5	"(C) the legal representatives of such produc-
6	ers, sellers, and holders.".
7	(f) Trafficking in Counterfeit Goods or Serv-
8	ICES.—Section 2320 of title 18, United States Code, is
9	amended—
10	(1) by redesignating subsection (d) as sub-
11	section (e); and
12	(2) by inserting after subsection (c) the follow-
13	ing:
14	``(d)(1) During preparation of the presentence report
15	pursuant to rule 32(c) of the Federal Rules of Criminal
16	Procedure, victims of the offense shall be permitted to
17	submit, and the probation officer shall receive, a victim
18	impact statement that identifies the victim of the offense
19	and the extent and scope of the injury and loss suffered
20	by the victim, including the estimated economic impact of
21	the offense on that victim.
22	"(2) Persons permitted to submit victim impact
23	statements shall include—

- 1 "(A) producers and sellers of legitimate goods 2 or services affected by conduct involved in the of-3 fense:
- 4 "(B) holders of intellectual property rights in 5 such goods or services; and
- 6 "(C) the legal representatives of such produc-7 ers, sellers, and holders.".
- 8 (g) Directive to Sentencing Commission.—(1)
- 9 Under the authority of the Sentencing Reform Act of 1984
- 10 (Public Law 98-473; 98 Stat. 1987) and section 21 of
- 11 the Sentencing Act of 1987 (Public Law 100-182; 101
- 12 Stat. 1271; 18 U.S.C. 994 note) (including the authority
- 13 to amend the sentencing guidelines and policy state-
- 14 ments), the United States Sentencing Commission shall
- 15 ensure that the applicable guideline range for a defendant
- 16 convicted of a crime against intellectual property (includ-
- 17 ing offenses set forth at section 506(a) of title 17, United
- 18 States Code, and sections 2319, 2319A and 2320 of title
- 19 18, United States Code) is sufficiently stringent to deter
- 20 such a crime, and to adequately reflect the additional con-
- 21 siderations set forth in paragraph (2) of this subsection.
- (2) In implementing paragraph (1), the Sentencing
- 23 Commission shall ensure that the guidelines provide for
- 24 consideration of the retail value of the legitimate items

- 1 that are infringed upon and the quantity of items so in-
- 2 fringed.

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