

Calendar No. 640

104TH CONGRESS
2D Session

S. 1277

[Report No. 104-394]

A BILL

To provide equitable relief for the generic drug
industry, and for other purposes.

OCTOBER 1, 1996

Reported with an amendment

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To provide equitable relief for the generic drug industry, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 27 (legislative day, SEPTEMBER 25), 1995

Mr. BROWN (for himself, Mr. PRYOR, and Mr. CAMPBELL) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

OCTOBER 1, 1996

Reported by Mr. HATCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To provide equitable relief for the generic drug industry,
and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Prescription Drug Eq-
5 uity Act of 1995”.

1 **SEC. 2. EQUITABLE TREATMENT FOR THE GENERIC DRUG**
 2 **INDUSTRY.**

3 (a) SENSE OF THE SENATE.—It is the sense of the
 4 Senate that the generic drug industry should be provided
 5 equitable relief in the same manner as other industries are
 6 provided with such relief under the patent transitional
 7 provisions of section 154(e) of title 35, United States
 8 Code, as amended by section 532 of the Uruguay Round
 9 Agreements Act of 1994 (Public Law 103–465; 108 Stat.
 10 4983).

11 (b) APPROVAL OF APPLICATIONS OF GENERIC
 12 DRUGS.—For purposes of acceptance and consideration
 13 by the Secretary of an application under subsections (b),
 14 (e), and (j) of section 505, and subsections (b), (e), and
 15 (n) of section 512, of the Federal Food, Drug, and Cos-
 16 metic Act (21 U.S.C. 355 (b), (e), and (j), and 360b (b),
 17 (e), and (n)), the expiration date of a patent that is the
 18 subject of a certification under section 505(b)(2)(A) (ii),
 19 (iii), or (iv), section 505(j)(2)(A)(vii) (II), (III), or (IV),
 20 or section 512(n)(1)(H) (ii), (iii), or (iv) of such Act, re-
 21 spectively, made in an application submitted prior to June
 22 8, 1995, or in an application submitted on or after that
 23 date in which the applicant certifies that substantial in-
 24 vestment was made prior to June 8, 1995, shall be deemed
 25 to be the date on which such patent would have expired

1 under the law in effect on the day preceding December
2 8, 1994.

3 ~~(c) MARKETING GENERIC DRUGS.—~~The remedies of
4 section 271(c)(4) of title 35, United States Code, shall not
5 apply to acts—

6 ~~(1) that were commenced, or for which a sub-~~
7 ~~stantial investment was made, prior to June 8,~~
8 ~~1995; and~~

9 ~~(2) that became infringing by reason of section~~
10 ~~154(c)(1) of such title, as amended by section 532~~
11 ~~of the Uruguay Round Agreements Act (Public Law~~
12 ~~103–465; 108 Stat. 4983).~~

13 ~~(d) EQUITABLE REMUNERATION.—~~For acts de-
14 scribed in subsection (c), equitable remuneration of the
15 type described in section 154(c)(3) of title 35, United
16 States Code, as amended by section 532 of the Uruguay
17 Round Agreements Act (Public Law 103–465; 108 Stat.
18 4983) shall be awarded to a patentee only if there has
19 been—

20 ~~(1) the commercial manufacture, use, offer to~~
21 ~~sell, or sale, within the United States of an approved~~
22 ~~drug that is the subject of an application described~~
23 ~~in subsection (b); or~~

24 ~~(2) the importation by the applicant into the~~
25 ~~United States of an approved drug or of active in-~~

1 ingredient used in an approved drug that is the sub-
 2 ject of an application described in subsection (b).

3 **SEC. 3. APPLICABILITY.**

4 The provisions of this Act shall govern—

5 (1) the approval or the effective date of ap-
 6 proval of applications under section 505(b)(2),
 7 505(j), 507, or 512(n), of the Federal Food, Drug,
 8 and Cosmetic Act (21 U.S.C. 355 (b)(2) and (j),
 9 357, and 360b(n)) submitted on or after the date of
 10 enactment of this Act; and

11 (2) the approval or effective date of approval of
 12 all pending applications that have not received final
 13 approval as of the date of enactment of this Act.

14 **SECTION 1. SHORT TITLE.**

15 *This Act may be cited as the “Pharmaceutical Indus-*
 16 *try Special Equity Act of 1996”.*

17 **SEC. 2. APPROVAL OF GENERIC DRUGS.**

18 (a) *IN GENERAL.*—*With respect to any patent, the*
 19 *term of which is modified under section 154(c)(1) of title*
 20 *35, United States Code, as amended by the Uruguay Round*
 21 *Agreements Act (Public Law 103–465; 108 Stat. 4983), the*
 22 *remedies of section 271(e)(4) of title 35, United States Code,*
 23 *shall not apply if—*

24 (1) *such patent is the subject of a certification*
 25 *described under—*

1 (A) section 505 (b)(2)(A)(iv) or
 2 (j)(2)(A)(vii)(IV) of the Federal Food, Drug, and
 3 Cosmetic Act (21 U.S.C. 355 (b)(2)(A)(iv) or
 4 (j)(2)(A)(vii)(IV)); or

5 (B) section 512(n)(1)(H)(iv) of such Act (21
 6 U.S.C. 360b(n)(1)(H)(iv));

7 (2) on or after the date of enactment of this sec-
 8 tion, such a certification is made in an application
 9 that was filed under section 505 or 512 of the Federal
 10 Food, Drug, and Cosmetic Act and accepted for filing
 11 by the Food and Drug Administration prior to June
 12 8, 1995; and

13 (3) a final order, from which no appeal is pend-
 14 ing or may be made, has been entered in an action
 15 brought under chapter 28 or 29 of title 35, United
 16 States Code—

17 (A) finding that the person who submitted
 18 such certification made a substantial investment
 19 of the type described under section 154(c)(2) of
 20 title 35, United States Code, as amended by the
 21 Uruguay Round Agreements Act; and

22 (B) establishing the amount of equitable re-
 23 muneration of the type described under section
 24 154(c)(3) of title 35, United States Code, as
 25 amended by the Uruguay Round Agreements Act,

1 *that is required to be paid by the person who*
 2 *submitted such certification to the patentee for*
 3 *the product that is the subject of the certification.*

4 ***(b) DETERMINATION OF SUBSTANTIAL INVESTMENT.—***

5 *In determining whether a substantial investment has been*
 6 *made in accordance with this section, the court shall find*
 7 *that—*

8 *(1) a complete application submitted under sec-*
 9 *tion 505 or 512 of the Federal Food, Drug, and Cos-*
 10 *metic Act was found by the Secretary of Health and*
 11 *Human Services on or before June 8, 1995 to be suffi-*
 12 *ciently complete to permit substantive review; and*

13 *(2) the total sum of the investment made by the*
 14 *person submitting such an application—*

15 *(A) is specifically related to the research,*
 16 *development, manufacture, sale, marketing, or*
 17 *other activities undertaken in connection with,*
 18 *the product covered by such an application; and*

19 *(B) does not solely consist of that person's*
 20 *expenditures related to the development and sub-*
 21 *mission of the information contained in such an*
 22 *application.*

23 ***(c) COMPENSATION.—****(1) In connection with the entry*
 24 *of the order described in subsection (a) (3), the court may*
 25 *order that the patentee pay equitable compensation, to the*

1 *person that submitted such an application, for the period*
 2 *commencing on the date a certification described in sub-*
 3 *section (a)(1) was first made and ending on the date of*
 4 *the entry of the order described in subsection (a)(3).*

5 *(2) The court may order payment of equitable com-*
 6 *pensation under paragraph (1) if marketing of the product*
 7 *that is the subject of the certification was delayed as a result*
 8 *of an action brought pursuant to this section.*

9 *(d) EFFECTIVE DATE OF APPROVAL OF APPLICA-*
 10 *TION.—In no event shall the Food and Drug Administra-*
 11 *tion make the approval of an application under sections*
 12 *505 or 512 of the Federal Food, Drug, and Cosmetic Act,*
 13 *which is subject to the provisions of this Act, effective prior*
 14 *to the entry of the order described in subsection (a)(3).*

15 *(e) APPLICABILITY.—The provisions of this section*
 16 *shall not apply to any patent the term of which, inclusive*
 17 *of any restoration period provided under section 156 of title*
 18 *35, United States Code, would have expired on or after June*
 19 *8, 1998, under the law in effect on the date before December*
 20 *8, 1994.*

21 **SEC. 3. APPLICATION OF CERTAIN BENEFITS AND TERM EX-**
 22 **TENSIONS TO ALL PATENTS IN FORCE ON A**
 23 **CERTAIN DATE.**

24 *For the purposes of this Act and the provisions of title*
 25 *35, United States Code, all patents in force on June 8,*

1 1995, including those in force by reason of section 156 of
 2 title 35, United States Code, are entitled to the full benefit
 3 of the Uruguay Round Agreements Act of 1994 and any
 4 extension granted before such date under section 156 of title
 5 35, United States Code.

6 **SEC. 4. EXTENSION OF PATENTS RELATING TO NONSTEROI-**
 7 **DAL ANTI-INFLAMMATORY DRUGS.**

8 (a) *IN GENERAL.*—Notwithstanding section 154 of title
 9 35, United States Code, the term of patent shall be extended
 10 for any patent which encompasses within its scope of com-
 11 position of matter known as a nonsteroidal anti-inflam-
 12 matory drug if—

13 (1) during the regulatory review of the drug by
 14 the Food and Drug Administration the patentee—

15 (A) filed a new drug application in 1982
 16 under section 505 of the Federal Food, Drug and
 17 Cosmetic Act (21 U.S.C. 355); and

18 (B) awaited approval by the Food and
 19 Drug Administration for at least 96 months; and

20 (2) such new drug application was approved in
 21 1991.

22 (b) *TERM.*—The term of any patent described in sub-
 23 section (a) shall be extended from its current expiration
 24 date for a period of 2 years.

1 (c) *NOTIFICATION.*—No later than 90 days after the
2 date of enactment of this Act, the patentee of any patent
3 described in subsection (a) shall notify the Commissioner
4 of Patents and Trademarks of the number of any patent
5 extended under such subsection. On receipt of such notice,
6 the Commissioner shall confirm such extension by placing
7 a notice thereof in the official file of such patent and pub-
8 lishing an appropriate notice of such extension in the Offi-
9 cial Gazette of the Patent and Trademark Office.

10 **SEC. 5. SENSE OF THE SENATE.**

11 *It is the sense of the Senate that litigation pursuant*
12 *to this Act will be concluded as expeditiously as possible.*