Calendar No. 226

104TH CONGRESS S. 1316

[Report No. 104-169]

# A BILL

To reauthorize and amend title XIV of the Public Health Service Act (commonly known as the "Safe Drinking Water Act"), and for other purposes.

NOVEMBER 7, 1995
Reported with amendments

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104TH CONGRESS 1ST SESSION

S. 1316

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To reauthorize and amend title XIV of the Public Health Service Act (commonly known as the "Safe Drinking Water Act"), and for other purposes.

### IN THE SENATE OF THE UNITED STATES

OCTOBER 12 (legislative day, OCTOBER 10), 1995

Mr. Kempthorne (for himself, Mr. Chafee, Mr. Baucus, Mr. Reid, Mr. Kerrey, Mr. Dole, Mr. Daschle, Mr. Warner, Mr. Smith, Mr. Faircloth, Mr. Inhofe, Mr. Thomas, Mr. McConnell, Mr. Jeffords, Mr. Hatch, Mr. Simpson, Mr. Domenici, Mr. Burns, Mr. Craig, Mr. Bennett, Mr. Exon, Mr. Conrad, Mr. Hatfield, Mr. Lautenberg, and Mr. Thurmond) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

 $November\ 7,\ 1995$  Reported by Mr. Chafee, with amendments  $[\mbox{Omit the part struck through and insert the part printed in italic}]$ 

## A BILL

To reauthorize and amend title XIV of the Public Health Service Act (commonly known as the "Safe Drinking Water Act"), and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

## 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; REF-

- 2 **ERENCES.**
- 3 (a) SHORT TITLE.—This Act may be cited as the
- 4 "Safe Drinking Water Act Amendments of 1995".
- 5 (b) Table of Contents.—The table of contents of
- 6 this Act is as follows:
  - Sec. 1. Short title; table of contents; references.
  - Sec. 2. Findings.
  - Sec. 3. State revolving loan funds.
  - Sec. 4. Selection of contaminants; schedule.
  - Sec. 5. Risk assessment, management, and communication.
  - Sec. 6. Standard-setting; review of standards.
  - Sec. 7. Arsenic.
  - Sec. 8. Radon.
  - Sec. 9. Sulfate.
  - Sec. 10. Filtration and disinfection.
  - Sec. 11. Effective date for regulations.
  - Sec. 12. Technology and treatment techniques; technology centers.
  - Sec. 13. Variances and exemptions.
  - Sec. 14. Small systems; technical assistance.
  - Sec. 15. Capacity development; finance centers.
  - Sec. 16. Operator and laboratory certification.
  - Sec. 17. Source water quality protection partnerships.
  - Sec. 18. State primacy; State funding.
  - Sec. 19. Monitoring and information gathering.
  - Sec. 20. Public notification.
  - Sec. 21. Enforcement; judicial review.
  - Sec. 22. Federal agencies.
  - Sec. 23. Research.
  - Sec. 24. Definitions.
  - Sec. 25. Ground water protection.
  - Sec. 26. Lead plumbing and pipes; return flows.
  - Sec. 27. Bottled water.
  - Sec. 28. Assessing environmental priorities, costs, and benefits.
  - Sec. 29. Other amendments.
- 7 (c) References to Title XIV of the Public
- 8 HEALTH SERVICE ACT.—Except as otherwise expressly
- 9 provided, whenever in this Act an amendment or repeal
- 10 is expressed in terms of an amendment to, or repeal of,
- 11 a section or other provision, the reference shall be consid-
- 12 ered to be made to a section or other provision of title

- 1 XIV of the Public Health Service Act (commonly known
- 2 as the "Safe Drinking Water Act") (42 U.S.C. 300f et
- 3 seq.).

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#### 4 SEC. 2. FINDINGS.

- 5 Congress finds that—
- (1) safe drinking water is essential to the pro tection of public health;
- (2) because the requirements of title XIV of the 8 9 Public Health Service Act (commonly known as the 10 "Safe Drinking Water Act") (42 U.S.C. 300f et 11 seq.) now exceed the financial and technical capacity 12 of some public water systems, especially many small 13 public water systems, the Federal Government needs 14 to provide assistance to communities to help the 15 communities meet Federal drinking water require-16 ments;
  - (3) the Federal Government commits to take steps to foster and maintain a genuine partnership with the States in the administration and implementation of the Safe Drinking Water Act;
  - (4) States play a central role in the implementation of safe drinking water programs, and States need increased financial resources and appropriate flexibility to ensure the prompt and effective devel-

- opment and implementation of drinking water programs;
  - (5) the existing process for the assessment and regulation of additional drinking water contaminants needs to be revised and improved to ensure that there is a sound scientific basis for drinking water regulations and that the standards established address the health risks posed by contaminants;
  - (6) procedures for assessing the health effects of contaminants and establishing drinking water standards should be revised to provide greater opportunity for public education and participation;
  - (7) in setting priorities with respect to the health risks from drinking water to be addressed and in selecting the appropriate level of regulation for contaminants in drinking water, risk assessment and benefit-cost analysis are important and useful tools for improving the efficiency and effectiveness of drinking water regulations to protect human health;
  - (8) more effective protection of public health requires—
    - (A) a Federal commitment to set priorities that will allow scarce Federal, State, and local resources to be targeted toward the drinking

and the second s
water problems of greatest public health con-
cern; and
(B) maximizing the value of the different
and complementary strengths and responsibil-
ities of the Federal and State governments in
those States that have primary enforcement re-
sponsibility for the Safe Drinking Water Act;
and
(9) compliance with the requirements of the
Safe Drinking Water Act continues to be a concern
at public water systems experiencing technical and
financial limitations, and Federal, State, and local
governments need more resources and more effective
authority to attain the objectives of the Safe Drink-
ing Water Act.
SEC. 3. STATE REVOLVING LOAN FUNDS.
The title (42 U.S.C. 300f et seq.) is amended by add-
ing at the end the following:
"PART G—STATE REVOLVING LOAN FUNDS
"GENERAL AUTHORITY
"Sec. 1471. (a) Capitalization Grant Agree-
MENTS.—The Administrator shall offer to enter into an
agreement with each State to make capitalization grants
to the State pursuant to section 1472 (referred to in this

25 part as 'capitalization grants') to establish a drinking

- water treatment State revolving loan fund (referred to in
  this part as a 'State loan fund').
  "(b) REQUIREMENTS OF AGREEMENTS.—An agree-
- 4 ment entered into pursuant to this section shall establish,
- 5 to the satisfaction of the Administrator, that—
- 6 "(1) the State has established a State loan fund 7 that complies with the requirements of this part;
  - "(2) the State loan fund will be administered by an instrumentality of the State that has the powers and authorities that are required to operate the State loan fund in accordance with this part;
    - "(3) the State will deposit the capitalization grants into the State loan fund;
      - "(4) the State will deposit all loan repayments received, and interest earned on the amounts deposited into the State loan fund under this part, into the State loan fund;
      - "(5) the State will deposit into the State loan fund an amount equal to at least 20 percent of the total amount of each payment to be made to the State on or before the date on which the payment is made to the State, except as provided in subsection (c)(4);

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- 1 "(6) the State will use funds in the State loan 2 fund in accordance with an intended use plan pre-3 pared pursuant to section 1474(b);
  - "(7) the State and loan recipients that receive funds that the State makes available from the State loan fund will use accounting procedures that conform to generally accepted accounting principles, auditing procedures that conform to chapter 75 of title 31, United States Code (commonly known as the 'Single Audit Act of 1984'), and such fiscal procedures as the Administrator may prescribe; and
  - "(8) the State has adopted policies and procedures to ensure that loan recipients are reasonably likely to be able to repay a loan.
  - "(c) Administration of State Loan Funds.—
  - "(1) IN GENERAL.—The authority to establish assistance priorities for financial assistance provided with amounts deposited into the State loan fund shall reside in the State agency that has primary responsibility for the administration of the State program under section 1413, after consultation with other appropriate State agencies (as determined by the State).
  - "(2) FINANCIAL ADMINISTRATION.—A State may combine the financial administration of the

State loan fund pursuant to this part with the finan-1 2 cial administration of a State water pollution control revolving fund established by the State pursuant to 3 title VI of the Federal Water Pollution Control Act (33 U.S.C. 1381 et seq.), or other State revolving 5 funds providing financing for similar purposes, if the 6 7 Administrator determines that the grants to be provided to the State under this part, and the loan re-8 9 payments and interest deposited into the State loan fund pursuant to this part, will be separately ac-10 11 counted for and used solely for the purposes of and 12 in compliance with the requirements of this part. 13 "(3) Transfer of funds.— "(A) IN GENERAL.—Notwithstanding any 14 15 other provision of law, a Governor of a State 16 may-17 "(i) reserve up to 50 percent of a cap-18

"(i) reserve up to 50 percent of a capitalization grant made pursuant to section 1472 and add the funds reserved to any funds provided to the State pursuant to section 601 of the Federal Water Pollution Control Act (33 U.S.C. 1381); and

"(ii) reserve in any year a dollar amount up to the dollar amount that may be reserved under clause (i) for that year

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- from capitalization grants made pursuant 1 2 to section 601 of such Act (33 U.S.C. 1381) and add the reserved funds to any 3 funds provided to the State pursuant to section 1472. 6 "(B) STATE MATCH.—Funds reserved pur-7 suant to this paragraph shall not be considered to be a State match of a capitalization grant re-8 9 quired pursuant to this title or the Federal 10 Water Pollution Control Act (33 U.S.C. 1251 11 et seq.). 12 "(4) EXTENDED PERIOD.—Notwithstanding subsection (b)(5), a State shall not be required to 13 14 deposit a State matching amount into the fund prior 15 to the date on which each payment is made for payments from funds appropriated for fiscal years 16 17 1994, 1995, and 1996, if the matching amounts for 18 the payments are deposited into the State fund prior 19 to September 30, 1998. 20 "CAPITALIZATION GRANTS 21 "Sec. 1472. (a) General Authority.—The Administrator may make grants to capitalize State loan funds to a State that has entered into an agreement pursuant to section 1471.
- 25 "(b) FORMULA FOR ALLOTMENT OF FUNDS.—

"(1) IN GENERAL.—Subject to subsection (c) and paragraph (2), funds made available to carry out this part shall be allotted to States that have entered into an agreement pursuant to section 1471 in accordance with—

"(A) for each of fiscal years 1995 through 1997, a formula that is the same as the formula used to distribute public water system supervision grant funds under section 1443 in fiscal year 1995, except that the minimum proportionate share established in the formula shall be 1 percent of available funds and the formula shall be adjusted to include a minimum proportionate share for the State of Wyoming; and

"(B) for fiscal year 1998 and each subsequent fiscal year, a formula that allocates to each State the proportional share of the State needs identified in the most recent survey conducted pursuant to section 1475(c), except that the minimum proportionate share provided to each State shall be the same as the minimum proportionate share provided under subparagraph (A).

"(2) OTHER JURISDICTIONS.—The formula established pursuant to paragraph (1) shall reserve

- 1 0.5 percent of the amounts made available to carry
- 2 out this part for a fiscal year for providing direct
- grants to the jurisdictions, other than Indian Tribes,
- 4 referred to in subsection (f).
- 5 "(c) Reservation of Funds for Indian
- 6 Tribes.—
- "(1) IN GENERAL.—For each fiscal year, prior to the allotment of funds made available to carry out this part, the Administrator shall reserve 1.5 percent of the funds for providing financial assistance to Indian Tribes pursuant to subsection (f).
- 12 "(2) USE OF FUNDS.—Funds reserved pursu-13 ant to paragraph (1) shall be used to address the 14 most significant threats to public health associated 15 with public water systems that serve Indian Tribes, 16 as determined by the Administrator in consultation 17 with the Director of the Indian Health Service and 18 Indian Tribes.
  - "(3) NEEDS ASSESSMENT.—The Administrator, in consultation with the Director of the Indian Health Service and Indian Tribes, shall, in accordance with a schedule that is consistent with the needs surveys conducted pursuant to section 1475(c), prepare surveys and assess the needs of drinking water treatment facilities to serve Indian

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- Tribes, including an evaluation of the public water systems that pose the most significant threats to public health.

  ''(d) TECHNICAL ASSISTANCE FOR SMALL SYSTEMS.—

  ''(1) DEFINITIONS.—In this subsection:
  - "(A) SMALL SYSTEM.—The term 'small system' means a public water system that serves a population of 10,000 or fewer.
  - "(B) TECHNICAL ASSISTANCE.—The term 'technical assistance' means assistance provided by a State to a small system, including assistance to potential loan recipients and assistance for planning and design, development and implementation of a source water quality protection partnership program, alternative supplies of drinking water, restructuring or consolidation of a small system, and treatment to comply with a national primary drinking water regulation.
  - "(2) RESERVATION OF FUNDS.—To provide technical assistance pursuant to this subsection, each State may reserve from capitalization grants received in any year an amount that does not exceed the greater of—

1	"(A) an amount equal to 2 percent of the
2	amount of the capitalization grants received by
3	the State pursuant to this section; or
4	"(B) \$300,000.
5	"(e) Allotment Period.—
6	"(1) Period of availability for financial
7	ASSISTANCE.—
8	"(A) IN GENERAL.—Except as provided in
9	subparagraph (B), the sums allotted to a State
10	pursuant to subsection (b) for a fiscal year shall
11	be available to the State for obligation during
12	the fiscal year for which the sums are author-
13	ized and during the following fiscal year.
14	"(B) Funds made available for fiscal
15	YEARS 1995 AND 1996.—The sums allotted to a
16	State pursuant to subsection (b) from funds
17	that are made available by appropriations for
18	each of fiscal years 1995 and 1996 shall be
19	available to the State for obligation during each
20	of fiscal years 1995 through 1998.
21	"(2) REALLOTMENT OF UNOBLIGATED
22	FUNDS.—Prior to obligating new allotments made
23	available to the State pursuant to subsection (b),
24	each State shall obligate funds accumulated before a
25	date that is 1 year prior to the date of the obligation

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of a new allotment from loan repayments and interest earned on amounts deposited into a State loan fund. The amount of any allotment that is not obligated by a State by the last day of the period of availability established by paragraph (1) shall be immediately reallotted by the Administrator on the basis of the same ratio as is applicable to sums allotted under subsection (b), except that the Administrator may reserve and allocate 10 percent of the remaining amount for financial assistance to Indian Tribes in addition to the amount allotted under subsection (c). None of the funds reallotted by the Administrator shall be reallotted to any State that has not obligated all sums allotted to the State pursuant to this section during the period in which the sums were available for obligation.

"(3) ALLOTMENT OF WITHHELD FUNDS.—All funds withheld by the Administrator pursuant to subsection (g) and section 1442(e)(3) shall be allotted by the Administrator on the basis of the same ratio as is applicable to funds allotted under subsection (b). None of the funds allotted by the Administrator pursuant to this paragraph shall be allotted to a State unless the State has met the requirements of section 1418(a).

1 "(f) DIRECT GRANTS.—

thorized to make grants for the improvement of public water systems of Indian Tribes, the District of Columbia, the United States Virgin Islands, the Commonwealth of the Northern Mariana Islands, American Samoa, and Guam and, if funds are appropriated to carry out this part for fiscal year 1995, the Republic of Palau.

- "(2) ALASKA NATIVE VILLAGES.—In the case of a grant for a project under this subsection in an Alaska Native village, the Administrator is also authorized to make grants to the State of Alaska for the benefit of Native villages. An amount not to exceed 4 percent of the grant amount may be used by the State of Alaska for project management.
- 17 "(g) NEW SYSTEM CAPACITY.—Beginning in fiscal 18 year 1999, the Administrator shall withhold the percent-
- 19 age prescribed in the following sentence of each capitaliza-
- 20 tion grant made pursuant to this section to a State unless
- 21 the State has met the requirements of section 1418(a).
- 22 The percentage withheld shall be 5 percent for fiscal year
- 23 1999, 10 percent for fiscal year 2000, and 15 percent for
- 24 each subsequent fiscal year.

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1	"ELIGIBLE ASSISTANCE
2	"SEC. 1473. (a) IN GENERAL.—The amounts depos-
3	ited into a State loan fund, including any amounts equal
4	to the amounts of loan repayments and interest earned
5	on the amounts deposited, may be used by the State to
6	carry out projects that are consistent with this section.
7	"(b) Projects Eligible for Assistance.—
8	"(1) In general.—The amounts deposited
9	into a State loan fund shall be used only for provid-
10	ing financial assistance for capital expenditures and
11	associated costs (but excluding the cost of land ac-
12	quisition unless the cost is incurred to acquire land
13	for the construction of a treatment facility or for a
14	consolidation project) for—
15	"(A) a project that will facilitate compli-
16	ance with national primary drinking water reg-
17	ulations promulgated pursuant to section 1412;
18	"(B) a project that will facilitate the con-
19	solidation of public water systems or the use of
20	an alternative source of water supply;
21	"(C) a project that will upgrade a drinking
22	water treatment system; and
23	"(D) the development of a public water
24	system to replace private drinking water sup-

1	plies if the private water supplies pose a signifi-
2	cant threat to human health.
3	"(2) Operator training.—Associated costs
4	eligible for assistance under this part include the
5	costs of training and certifying the persons who will
6	operate facilities that receive assistance pursuant to
7	paragraph (1).
8	"(3) Limitation.—
9	"(A) IN GENERAL.—Except as provided in
10	subparagraph (B), no assistance under this
11	part shall be provided to a public water system
12	that—
13	"(i) does not have the technical, man-
14	agerial, and financial capability to ensure
15	compliance with the requirements of this
16	title; and
17	"(ii) has a history of—
18	"(I) past violations of any maxi-
19	mum contaminant level or treatment
20	technique established by a regulation
21	or a variance; or
22	"(II) significant noncompliance
23	with monitoring requirements or any
24	other requirement of a national pri-

1	mary drinking water regulation or
2	variance.
3	"(B) Restructuring.—A public water
4	system described in subparagraph (A) may re-
5	ceive assistance under this part if—
6	"(i) the owner or operator of the sys-
7	tem agrees to undertake feasible and ap-
8	propriate changes in operations (including
9	ownership, management, accounting, rates,
10	maintenance, consolidation, alternative
11	water supply, or other procedures) if the
12	State determines that such measures are
13	necessary to ensure that the system has
14	the technical, managerial, and financial ca-
15	pability to comply with the requirements of
16	this title over the long term; and
17	"(ii) the use of the assistance will en-
18	sure compliance.
19	"(c) Eligible Public Water Systems.—A State
20	loan fund, or the Administrator in the case of direct grants
21	under section 1472(f), may provide financial assistance
22	only to community water systems, publicly owned water
23	systems (other than systems owned by Federal agencies),
24	and nonprofit noncommunity water systems.

1	"(d) Types of Assistance.—Except as otherwise
2	limited by State law, the amounts deposited into a State
3	loan fund under this section may be used only—
4	"(1) to make loans, on the condition that—
5	"(A) the interest rate for each loan is less
6	than or equal to the market interest rate, in-
7	cluding an interest free loan;
8	"(B) principal and interest payments on
9	each loan will commence not later than 1 year
10	after completion of the project for which the
11	loan was made, and each loan will be fully am-
12	ortized not later than 20 years after the com-
13	pletion of the project, except that in the case of
14	a disadvantaged community (as defined in sub-
15	section (e)(1)), a State may provide an ex-
16	tended term for a loan, if the extended term-
17	"(i) terminates not later than the date
18	that is 30 years after the date of project
19	completion; and
20	"(ii) does not exceed the expected de-
21	sign life of the project;
22	"(C) the recipient of each loan will estab-
23	lish a dedicated source of revenue for the repay-
24	ment of the loan; and

- 1 "(D) the State loan fund will be credited 2 with all payments of principal and interest on 3 each loan;
  - "(2) to buy or refinance the debt obligation of a municipality or an intermunicipal or interstate agency within the State at an interest rate that is less than or equal to the market interest rate in any case in which a debt obligation is incurred after October 14, 1993, or to refinance a debt obligation for a project constructed to comply with a regulation established pursuant to an amendment to this title made by the Safe Drinking Water Act Amendments of 1986 (Public Law 99–339; 100 Stat. 642);
    - "(3) to guarantee, or purchase insurance for, a local obligation (all of the proceeds of which finance a project eligible for assistance under subsection (b)) if the guarantee or purchase would improve credit market access or reduce the interest rate applicable to the obligation;
    - "(4) as a source of revenue or security for the payment of principal and interest on revenue or general obligation bonds issued by the State if the proceeds of the sale of the bonds will be deposited into the State loan fund;

- "(5) as a source of revenue or security for the payment of interest on a local obligation (all of the proceeds of which finance a project eligible for assistance under subsection (b)); and
- 5 "(6) to earn interest on the amounts deposited 6 into the State loan fund.
- 7 ''(e) Assistance for Disadvantaged Commu-8 Nities.—
  - "(1) DEFINITION OF DISADVANTAGED COMMUNITY.—In this subsection, the term 'disadvantaged community' means the service area of a public water system that meets affordability criteria established after public review and comment by the State in which the public water system is located. The Administrator may publish information to assist States in establishing affordability criteria.
    - "(2) Loan subsidization (d), in any case in which the State makes a loan pursuant to subsection (d) to a disadvantaged community or to a community that the State expects to become a disadvantaged community as the result of a proposed project, the State may provide additional subsidization (including forgiveness of principal).

1	"(3) Total amount of subsidies.—For each
2	fiscal year, the total amount of loan subsidies made
3	by a State pursuant to paragraph (2) may not ex-
4	ceed 30 percent of the amount of the capitalization
5	grant received by the State for the year.
6	"(f) Source Water Quality Protection and Ca-
7	PACITY DEVELOPMENT.—
8	"(1) IN GENERAL.—Notwithstanding subsection
9	(b)(1), a State may—
10	"(A) provide assistance, only in the form
11	of a loan, to—
12	"(i) any public water system described
13	in subsection (c) to acquire land or a con-
14	servation easement from a willing seller or
15	grantor, if the purpose of the acquisition is
16	to protect the source water of the system
17	from contamination; or
18	"(ii) any community water system de-
19	scribed in subsection (c) to provide funding
20	in accordance with section
21	1419(d)(1)(C)(i);
22	"(B) provide assistance, including technical
23	and financial assistance, to any public water
24	system as part of a capacity development strat-

1	egy developed and implemented in accordance
2	with section 1418(c); and
3	"(C) make expenditures from the capital-
4	ization grant of the State for fiscal years 1996
5	and 1997 to delineate and assess source water
6	protection areas in accordance with section
7	1419, except that funds set aside for such ex-
8	penditure shall be obligated within 4 fiscal
9	years.
10	"(2) Limitation.—For each fiscal year, the
11	total amount of assistance provided and expendi-
12	tures made by a State under this subsection may not
13	exceed 10 15 percent of the amount of the capital-
14	ization grant received by the State for that year.
15	year and may not exceed 10 percent of that amount
16	for any one of the following activities:
17	"(A) To acquire land or conservation ease-
18	ments pursuant to paragraph (1)(A)(i).
19	"(B) To provide funding to implement rec-
20	ommendations of source water quality protection
21	partnerships pursuant to paragraph (1)(A)(ii).
22	"(C) To provide assistance through a capac-
23	ity development strategy pursuant to paragraph
24	(1)(B).

1	"(D) To make expenditures to delineate or
2	assess source water protection areas pursuant to
3	paragraph (1)(C).
4	"STATE LOAN FUND ADMINISTRATION
5	"Sec. 1474. (a) Administration, Technical As-
6	SISTANCE, AND MANAGEMENT.—
7	"(1) Administration.—Each State that has a
8	State loan fund is authorized to expend from the an-
9	nual capitalization grant of the State a reasonable
10	amount, not to exceed 4 percent of the capitalization
11	grant made to the State, for the costs of the admin-
12	istration of the State loan fund.
13	"(2) State program management assist-
14	ANCE.—
15	"(A) IN GENERAL.—Each State that has a
16	loan fund is authorized to expend from the an-
17	nual capitalization grant of the State an
18	amount, determined pursuant to this para-
19	graph, to carry out the public water system su-
20	pervision program under section 1443(a) and
21	to—
22	"(i) administer, or provide technical
23	assistance through, source water quality
24	protection programs, including a partner-
25	ship program under section 1419; and

1		"(ii) develop	and impl	ement a	ı capac-
2	ity	development	strategy	under	section
3	141	8(c) in the Sta	ate.		

- "(B) LIMITATION.—Amounts expended by a State pursuant to this paragraph for any fiscal year may not exceed an amount that is equal to the amount of the grant funds available to the State for that fiscal year under section 1443(a).
- "(C) STATE FUNDS.—For any fiscal year, funds may not be expended pursuant to this paragraph unless the Administrator determines that the amount of State funds made available to carry out the public water system supervision program under section 1443(a) for the fiscal year is not less than the amount of State funds made available to carry out the program for fiscal year 1993.

## "(b) INTENDED USE PLANS.—

"(1) IN GENERAL.—After providing for public review and comment, each State that has entered into a capitalization agreement pursuant to this part shall annually prepare a plan that identifies the intended uses of the amounts available to the State loan fund of the State.

1	"(2) CONTENTS.—An intended use plan shall
2	include—
3	"(A) a list of the projects to be assisted in
4	the first fiscal year that begins after the date
5	of the plan, including a description of the
6	project, the expected terms of financial assist-
7	ance, and the size of the community served;
8	"(B) the criteria and methods established
9	for the distribution of funds; and
10	"(C) a description of the financial status of
11	the State loan fund and the short-term and
12	long-term goals of the State loan fund.
13	"(3) Use of funds.—
14	"(A) IN GENERAL.—An intended use plan
15	shall provide, to the maximum extent prac-
16	ticable, that priority for the use of funds be
17	given to projects that—
18	"(i) address the most serious risk to
19	human health;
20	"(ii) are necessary to ensure compli-
21	ance with the requirements of this title (in-
22	cluding requirements for filtration); and
23	"(iii) assist systems most in need on
24	a per household basis according to State
25	affordability criteria.

"(B) LIST OF PROJECTS.—Each State 1 2 shall, after notice and opportunity for public comment, publish and periodically update a list 3 4 of projects in the State that are eligible for assistance under this part, including the priority 5 6 assigned to each project and, to the extent known, the expected funding schedule for each 7 8 project.

"STATE LOAN FUND MANAGEMENT

"SEC. 1475. (a) IN GENERAL.—Not later than 1 year after the date of enactment of this part, and annually thereafter, the Administrator shall conduct such reviews and audits as the Administrator considers appropriate, or require each State to have the reviews and audits independently conducted, in accordance with the single audit requirements of chapter 75 of title 31, United States Code.

"(b) STATE REPORTS.—Not later than 2 years after the date of enactment of this part, and every 2 years thereafter, each State that administers a State loan fund shall publish and submit to the Administrator a report on the activities of the State under this part, including the findings of the most recent audit of the State loan fund.

"(c) Drinking Water Needs Survey and Assess-Ment.—Not later than 1 year after the date of enactment of this part, and every 4 years thereafter, the Adminis-

- 1 trator shall submit to Congress a survey and assessment
- 2 of the needs for facilities in each State eligible for assist-
- 3 ance under this part. The survey and assessment con-
- 4 ducted pursuant to this subsection shall—
- 5 "(1) identify, by State, the needs for projects or
- 6 facilities owned or controlled by community water
- 7 systems eligible for assistance under this part on the
- 8 date of the assessment (other than refinancing for a
- 9 project pursuant to section 1473(d)(2);
- 10 "(2) estimate the needs for eligible facilities
- over the 20-year period following the date of the as-
- sessment;
- 13 "(3) identify, by size category, the population
- served by public water systems with needs identified
- pursuant to paragraph (1); and
- 16 "(4) include such other information as the Ad-
- ministrator determines to be appropriate.
- 18 "(d) EVALUATION.—The Administrator shall conduct
- 19 an evaluation of the effectiveness of the State loan funds
- 20 through fiscal year 1999. The evaluation shall be submit-
- 21 ted to Congress at the same time as the President submits
- 22 to Congress, pursuant to section 1108 of title 31, United
- 23 States Code, an appropriations request for fiscal year
- 24 2001 relating to the budget of the Environmental Protec-
- 25 tion Agency.

1	"ENFORCEMENT
2	"SEC. 1476. The failure or inability of any public
3	water system to receive funds under this part or any other
4	loan or grant program, or any delay in obtaining the
5	funds, shall not alter the obligation of the system to com-
6	ply in a timely manner with all applicable drinking water
7	standards and requirements of this title.
8	"REGULATIONS AND GUIDANCE
9	"Sec. 1477. The Administrator shall publish such
10	guidance and promulgate such regulations as are nec-
11	essary to carry out this part, including guidance and regu-
12	lations to ensure that—
13	"(1) each State commits and expends funds
14	from the State loan fund in accordance with the re-
15	quirements of this part and applicable Federal and
16	State laws; and
17	"(2) the States and eligible public water sys-
18	tems that receive funds under this part use account-
19	ing procedures that conform to generally accepted
20	accounting principles, auditing procedures that con-
21	form to chapter 75 of title 31, United States Code
22	(commonly known as the 'Single Audit Act of
23	1984'), and such fiscal procedures as the Adminis-
24	trator may prescribe.

1	"AUTHORIZATION OF APPROPRIATIONS
2	"Sec. 1478. (a) General Authorization.—There
3	are authorized to be appropriated to the Environmental
4	Protection Agency to carry out this part \$600,000,000 for
5	fiscal year 1994 and \$1,000,000,000 for each of fiscal
6	years 1995 through 2003.
7	"(b) HEALTH EFFECTS RESEARCH.—From funds
8	appropriated pursuant to this section for each fiscal year,
9	the Administrator shall reserve \$10,000,000 for health ef-
10	fects research on drinking water contaminants authorized
11	by section 1442. In allocating funds made available under
12	this subsection, the Administrator shall give priority to re-
13	search concerning the health effects of cryptosporidium,
14	disinfection byproducts, and arsenic, and the implementa-
15	tion of a research plan for subpopulations at greater risk
16	of adverse effects pursuant to section 1442(l).
17	"(c) Monitoring for Unregulated Contami-
18	NANTS.—From funds appropriated pursuant to this sec-
19	tion for each fiscal year beginning with fiscal year 1997,
20	the Administrator shall reserve \$2,000,000 to pay the
21	costs of monitoring for unregulated contaminants under
22	section 1445(a)(2)(D).
23	"(d) Small System Technical Assistance.—
24	"(1) IN GENERAL.—Subject to paragraph (2),
25	from funds appropriated pursuant to this section for

1	each fiscal year for which the appropriation made
2	pursuant to subsection (a) exceeds \$800,000,000,
3	the Administrator shall reserve to carry out section
4	1442(g) an amount that is equal to any amount by
5	which the amount made available to carry out sec-
6	tion 1442(g) is less than the amount referred to in
7	the third sentence of section 1442(g).
8	"(2) MAXIMUM AMOUNT.—For each fiscal year,
9	the amount reserved under paragraph (1) shall be
10	not greater than an amount equal to the lesser of-
11	"(A) 2 percent of the funds appropriated
12	pursuant to this section for the fiscal year; or
13	"(B) \$10,000,000.".
14	SEC. 4. SELECTION OF CONTAMINANTS; SCHEDULE.
15	(a) STANDARDS.—Section 1412(b) (42 U.S.C. 300g-
16	1(b)) is amended by striking " $(b)(1)$ " and all that follows
17	through the end of paragraph (3) and inserting the follow-
18	ing:
19	"(b) Standards.—
20	"(1) Identification of contaminants for
21	LISTING.—
22	"(A) General authority.—The Admin-
23	istrator shall publish a maximum contaminant
24	level goal and promulgate a national primary
25	drinking water regulation for each contaminant

1	(other than a contaminant referred to in para-
2	graph (2) for which a national primary drinking
3	water regulation has been promulgated as of
4	the date of enactment of the Safe Drinking
5	Water Act Amendments of 1995) if the Admin-
6	istrator determines, based on adequate data
7	and appropriate peer-reviewed scientific infor-
8	mation and an assessment of health risks, con-
9	ducted in accordance with sound and objective
10	scientific practices, that—
11	"(i) the contaminant may have an ad-
12	verse effect on the health of persons; and
13	"(ii) the contaminant is known to
14	occur or there is a substantial likelihood
15	that the contaminant will occur in public
16	water systems with a frequency and at lev-
17	els of public health concern.
18	"(B) SELECTION AND LISTING OF CON-
19	TAMINANTS FOR CONSIDERATION.—
20	"(i) IN GENERAL.—Not later than
21	July 1, <del>1996</del> 1997, the Administrator
22	(after consultation with the Secretary of
23	Health and Human Services) shall publish
24	and periodically, but not less often than
25	every 5 years undate a list of contami-

1	nants that are known or anticipated to
2	occur in drinking water provided by public
3	water systems and that may warrant regu-
4	lation under this title.
5	"(ii) Research and study plan.—
6	At such time as a list is published under
7	clause (i), the Administrator shall describe
8	available and needed information and re-
9	search with respect to—
10	"(I) the health effects of the con-
11	taminants;
12	"(II) the occurrence of the con-
13	taminants in drinking water; and
14	"(III) treatment techniques and
15	other means that may be feasible to
16	control the contaminants.
17	"(iii) Comment.—The Administrator
18	shall seek comment on each list and any
19	research plan that is published from offi-
20	cials of State and local governments, oper-
21	ators of public water systems, the scientific
22	community, and the general public.
23	"(C) DETERMINATION.—
24	"(i) In general.—Except as pro-
25	vided in clause (ii), not later than July 1,

1	2001, and every 5 years thereafter, the
2	Administrator shall take one of the follow-
3	ing actions for not fewer than 5 contami-
4	nants:
5	"(I) Publish a determination that
6	information available to the Adminis-
7	trator does not warrant the issuance
8	of a national primary drinking water
9	regulation.
10	"(II) Publish a determination
11	that a national primary drinking
12	water regulation is warranted based
13	on information available to the Ad-
14	ministrator, and proceed to propose a
15	maximum contaminant level goal and
16	national primary drinking water regu-
17	lation not later than 2 years after the
18	date of publication of the determina-
19	tion.
20	"(III) Propose a maximum con-
21	taminant level goal and national pri-
22	mary drinking water regulation.
23	"(ii) Insufficient information.—
24	If the Administrator determines that avail-
25	able information is insufficient to make a

1	determination for a contaminant under
2	clause (i), the Administrator may publish a
3	determination to continue to study the con-
4	taminant. Not later than 5 years after the
5	Administrator determines that further
6	study is necessary for a contaminant pur-
7	suant to this clause, the Administrator
8	shall make a determination under clause
9	(i).
10	"(iii) Assessment.—The determina-
11	tions under clause (i) shall be based on an
12	assessment of—
13	''(I) the available scientific
14	knowledge that is consistent with the
15	requirements of paragraph (3)(A) and
16	useful in determining the nature and
17	extent of adverse effects on the health
18	of persons that may occur due to the
19	presence of the contaminant in drink-
20	ing water;
21	"(II) information on the occur-
22	rence of the contaminant in drinking
23	water; and
24	"(III) the treatment technologies,
25	treatment techniques, or other means

1	that may be feasible in reducing the
2	contaminant in drinking water pro-
3	vided by public water systems.
4	"(iv) Priorities.—In making deter-
5	minations under this subparagraph, the
6	Administrator shall give priority to those
7	contaminants not currently regulated that
8	are associated with the most serious ad-
9	verse health effects and that present the
10	greatest potential risk to the health of per-
11	sons due to the presence of the contami-
12	nant in drinking water provided by public
13	water systems.
14	"(v) Review.—Each document set-
15	ting forth the determination for a contami-
16	nant under clause (i) shall be available for
17	public comment before at such time as the
18	determination is published.
19	"(vi) Judicial review.—Determina-
20	tions made by the Administrator pursuant
21	to clause $(i)(I)$ shall be considered final
22	agency actions for the purposes of section
23	1448. No determination under clause (i)(I)
24	shall be set aside by a court pursuant to

a review authorized under that section  $\theta r$ 

other law, unless the court finds that the determination is arbitrary and capricious.

"(D) URGENT THREATS TO **PUBLIC** HEALTH.—The Administrator may promulgate an interim national primary drinking water regulation for a contaminant without listing the contaminant under subparagraph (B) or publishing a determination for the contaminant under subparagraph (C) to address an urgent threat to public health as determined by the Administrator after consultation with and written response to any comments provided by the Secretary of Health and Human Services, acting through the director of the Centers for Disease Control and Prevention or the director of the National Institutes of Health. A determination for any contaminant in accordance with subparagraph (C) subject to an interim regulation under this subparagraph shall be issued not later than 3 years after the date on which the regulation is promulgated and the regulation shall be repromulgated, or revised if appropriate, not later than 5 years after that date.

"(E) MONITORING DATA AND OTHER IN-FORMATION.—The Administrator may require,

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1	in accordance with section 1445(a)(2), the sub-
2	mission of monitoring data and other informa-
3	tion necessary for the development of studies,
4	research plans, or national primary drinking
5	water regulations.
6	"(2) Schedules and deadlines.—
7	"(A) IN GENERAL.—In the case of the con-
8	taminants listed in the Advance Notice of Pro-
9	posed Rulemaking published in volume 47, Fed-
10	eral Register, page 9352, and in volume 48,
11	Federal Register, page 45502, the Adminis-
12	trator shall publish maximum contaminant level
13	goals and promulgate national primary drinking
14	water regulations—
15	"(i) not later than 1 year after June
16	19, 1986, for not fewer than 9 of the listed
17	contaminants;
18	"(ii) not later than 2 years after June
19	19, 1986, for not fewer than 40 of the list-
20	ed contaminants; and
21	"(iii) not later than 3 years after
22	June 19, 1986, for the remainder of the
23	listed contaminants.
24	"(B) Substitution of contaminants.—
25	If the Administrator identifies a drinking water

1	contaminant the regulation of which, in the
2	judgment of the Administrator, is more likely to
3	be protective of public health (taking into ac-
4	count the schedule for regulation under sub-
5	paragraph (A)) than a contaminant referred to
6	in subparagraph (A), the Administrator may
7	publish a maximum contaminant level goal and
8	promulgate a national primary drinking water
9	regulation for the identified contaminant in lieu
10	of regulating the contaminant referred to in
11	subparagraph (A). Substitutions may be made
12	for not more than 7 contaminants referred to in
13	subparagraph (A). Regulation of a contaminant
14	identified under this subparagraph shall be in
15	accordance with the schedule applicable to the
16	contaminant for which the substitution is made.
17	"(C) DISINFECTANTS AND DISINFECTION
18	BYPRODUCTS.—
19	"(i) Information collection
20	RULE.—
21	"(I) IN GENERAL.—Not later
22	than December 31, 1995, the Admin-
23	istrator shall, after notice and oppor-
24	tunity for public comment, promulgate
25	an information collection rule to ob-

tain information that will facilitate 1 2 further revisions to the national primary drinking water regulation for 3 disinfectants and disinfection byproducts, including information on micro-6 bial contaminants such as 7 cryptosporidium. "(II) EXTENSION.—The Admin-8 istrator may extend the deadline 9 under subclause (I) for up to 180 10 days if the Administrator determines 11 that progress toward approval of an 12 analytical 13 appropriate method 14 screen for cryptosporidium is suffi-15 ciently advanced and approval is likely to be completed within the additional 16 17 time period. 18 "(ii) Additional deadlines.—The 19 time intervals between promulgation of a 20 final information collection rule, an In-21 terim Enhanced Surface Water Treatment 22 Rule, a Final Enhanced Surface Water 23 Treatment Rule, a Stage I Disinfectants

and Disinfection Byproducts Rule, and a

Stage II Disinfectants and Disinfection

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Byproducts Rule shall be in accordance with the schedule published in volume 59, Federal Register, page 6361 (February 10, 1994), in table III.13 of the proposed Information Collection Rule. If a delay occurs with respect to the promulgation of any rule in the timetable established by this subparagraph, all subsequent rules shall be completed as expeditiously as practicable subject to agreement by all the parties to the negotiated rulemaking, but no later than a revised date that reflects the interval or intervals for the rules in the timetable.

"(D) PRIOR REQUIREMENTS.—The requirements of subparagraphs (C) and (D) of section 1412(b)(3) (as in effect before the amendment made by section 4(a) of the Safe Drinking Water Act Amendments of 1995), and any obligation to promulgate regulations pursuant to such subparagraphs not promulgated as of the date of enactment of the Safe Drinking Water Act Amendments of 1995, are superseded by this paragraph and paragraph (1)."

(b) Conforming Amendments.—

1	(1) Section 1412(a)(3) (42 U.S.C. 300g-
2	1(a)(3)) is amended by striking "paragraph (1), (2),
3	or (3) of subsection (b)" each place it appears and
4	inserting "paragraph (1) or (2) of subsection (b)".
5	(2) Section $1415(d)$ (42 U.S.C. $300g-4(d)$ ) is
6	amended by striking "section 1412(b)(3)" and in-
7	serting "section 1412(b)(7)(A)".
8	SEC. 5. RISK ASSESSMENT, MANAGEMENT, AND COMMU-
9	NICATION.
10	Section 1412(b) (42 U.S.C. 300g-1(b)) (as amended
11	by section 4) is further amended by inserting after para-
12	graph (2) the following:
13	"(3) Risk assessment, management and
14	COMMUNICATION.—
15	"(A) Use of science in decisionmak-
16	ING.—In carrying out this title, the Adminis-
17	trator shall use—
18	"(i) the best available, peer-reviewed
19	science and supporting studies conducted
20	in accordance with sound and objective sci-
21	entific practices; and
22	"(ii) data collected by accepted meth-
23	ods or best available methods (if the reli-
24	ability of the method and the nature of the
25	decision justifies use of the data).

1	"(B) Public information.—In carrying
2	out this section, the Administrator shall ensure
3	that the presentation of information on public
4	health effects is comprehensive, informative and
5	understandable. The Administrator shall, in a
6	document made available to the public in sup-
7	port of a regulation promulgated under this sec-
8	tion, specify, to the extent practicable—
9	"(i) each population addressed by any
10	estimate of public health effects;
11	"(ii) the expected risk or central esti-
12	mate of risk for the specific populations;
13	"(iii) each appropriate upper-bound or
14	lower-bound estimate of risk;
15	"(iv) each uncertainty identified in the
16	process of the assessment of public health
17	effects and research that would assist in
18	resolving the uncertainty; and
19	"(v) peer-reviewed studies known to
20	the Administrator that support, are di-
21	rectly relevant to, or fail to support any es-
22	timate of public health effects and the
23	methodology used to reconcile inconsist-
24	encies in the scientific data.

1	"(C) Health risk reduction and cost
2	ANALYSIS.—
3	"(i) Maximum contaminant lev-
4	ELS.—Not later than 90 days prior to pro-
5	posing any national primary drinking
6	water regulation that includes a maximum
7	contaminant level, the Administrator shall,
8	with respect to a maximum contaminant
9	level that would be considered in accord-
10	ance with paragraph (4) in a proposed reg-
11	ulation and each alternative maximum con-
12	taminant level that would be considered in
13	a proposed regulation pursuant to para-
14	graph (5) or (6)(A), publish, seek public
15	comment on, and use for the purposes of
16	paragraphs (4), (5), and (6) an analysis
17	of—
18	"(I) the health risk reduction
19	benefits (including non-quantifiable
20	health benefits identified and de-
21	scribed by the Administrator, except
22	that such benefits shall not be used by
23	the Administrator for purposes of de-
24	termining whether a maximum con-
25	taminant level is or is not justified

unless there is a factual basis in the 1 2 rulemaking record to conclude that such benefits are likely to occur) ex-3 pected as the result of treatment to comply with each level; 6 "(II) the health risk reduction 7 benefits (including non-quantifiable health benefits identified and de-8 scribed by the Administrator, except 9 10 that such benefits shall not be used by the Administrator for purposes of de-11 termining whether a maximum con-12 taminant level is or is not justified 13 14 unless there is a factual basis in the rulemaking record to conclude that 15 such benefits are likely to occur) ex-16 17 pected from reductions in co-occurring 18 contaminants that may be attributed 19 solely to compliance with the maxi-20 mum contaminant level, excluding benefits resulting from compliance 21 with other proposed or promulgated 22 23 regulations; "(III) the costs (including non-24 quantifiable costs identified and de-25

scribed by the Administrator, except 1 that such costs shall not be used by 2 the Administrator for purposes of de-3 termining whether a maximum contaminant level is or is not justified 6 unless there is a factual basis in the 7 rulemaking record to conclude that such costs are likely to occur) ex-8 pected solely as a result of compliance 9 10 with the maximum contaminant level, 11 including monitoring, treatment, and other costs and excluding costs result-12 ing from compliance with other pro-13 posed or promulgated regulations; 14 "(IV) the incremental costs and 15 benefits associated with each alter-16 17 native maximum contaminant level 18 considered: 19 "(V) the effects of the contami-20 nant on the general population and on groups within the general population 21 such as infants, children, pregnant 22 23 women, the elderly, individuals with a history of serious illness, or other sub-24 25 populations that are identified as like-

1	ly to be at greater risk of adverse
2	health effects due to exposure to con-
3	taminants in drinking water than the
4	general population;
5	"(VI) any increased health risk
6	that may occur as the result of com-
7	pliance, including risks associated
8	with co-occurring contaminants; and
9	"(VII) other relevant factors, in-
10	cluding the quality and extent of the
11	information, the uncertainties in the
12	analysis supporting subclauses (I)
13	through (VI), and factors with respect
14	to the degree and nature of the risk.
15	"(ii) Treatment techniques.—Not
16	later than 90 days prior to proposing a na-
17	tional primary drinking water regulation
18	that includes a treatment technique in ac-
19	cordance with paragraph (7)(A), the Ad-
20	ministrator shall publish and seek public
21	comment on an analysis of the health risk
22	reduction benefits and costs likely to be ex-
23	perienced as the result of compliance with
24	the treatment technique and alternative
25	treatment techniques that would be consid-

1	ered in a proposed regulation, taking into
2	account, as appropriate, the factors de-
3	scribed in clause (i).
4	"(iii) Approaches to measure and
5	VALUE BENEFITS.—The Administrator
6	may identify valid approaches for the
7	measurement and valuation of benefits
8	under this subparagraph, including ap-
9	proaches to identify consumer willingness
10	to pay for reductions in health risks from
11	drinking water contaminants.
12	"(iv) Form of notice.—Whenever a
13	national primary drinking water regulation
14	is expected to result in compliance costs
15	greater than \$75,000,000 per year, the
16	Administrator shall provide the notice re-
17	quired by clause (i) or (ii) through an ad-
18	vanced notice of proposed rulemaking.
19	"(v) AUTHORIZATION.—There are au-
20	thorized to be appropriated to the Admin-
21	istrator, acting through the Office of
22	Ground Water and Drinking Water, to
23	conduct studies, assessments, and analyses

in support of regulations or the develop-

1	ment of methods, \$35,000,000 for each of
2	fiscal years 1996 through 2003.".
3	SEC. 6. STANDARD-SETTING; REVIEW OF STANDARDS.
4	(a) In General.—Section 1412(b) (42 U.S.C.
5	300g-1(b)) is amended—
6	(1) in paragraph (4)—
7	(A) by striking "(4) Each" and inserting
8	the following:
9	"(4) Goals and Standards.—
10	"(A) Maximum contaminant level
11	GOALS.—Each";
12	(B) in subparagraph (A) (as so des-
13	ignated), by inserting after the first sentence
14	the following: "The maximum contaminant level
15	goal for contaminants that are known or likely
16	to cause cancer in humans may be set at a level
17	other than zero, if the Administrator deter-
18	mines, based on the best available, peer-re-
19	viewed science, that there is a threshold level
20	below which there is unlikely to be any increase
21	in cancer risk and the Administrator sets the
22	maximum contaminant level goal at that level
23	with an adequate margin of safety.";
24	(C) in the last sentence—

1	(i) by striking ''Each national'' and
2	inserting the following:
3	"(B) MAXIMUM CONTAMINANT LEVELS.—
4	Except as provided in paragraphs (5) and (6),
5	each national"; and
6	(ii) by striking ''maximum level'' and
7	inserting "maximum contaminant level";
8	and
9	(D) by adding at the end the following:
10	"(C) Determination.—At the time the
11	Administrator proposes a national primary
12	drinking water regulation under this paragraph,
13	the Administrator shall publish a determination
14	as to whether the benefits of the maximum con-
15	taminant level justify, or do not justify, the
16	costs based on the analysis conducted under
17	paragraph (3)(C).";
18	(2) by striking "(5) For the" and inserting the
19	following:
20	"(D) Definition of Feasible.—For
21	the";
22	(3) in the second sentence of paragraph (4)(D)
23	(as so designated), by striking "paragraph (4)" and
24	inserting ''this paragraph'';

1	(4) by striking "(6) Each national" and insert-
2	ing the following:
3	"(E) FEASIBLE TECHNOLOGIES.—Each
4	national";
5	(5) in paragraph (4)(E) (as so designated), by
6	striking "this paragraph" and inserting "this sub-
7	section"; and
8	(6) by inserting after paragraph (4) (as so
9	amended) the following:
10	"(5) Additional health risk consider-
11	ATIONS.—
12	"(A) IN GENERAL.—Notwithstanding para-
13	graph (4), the Administrator may establish a
14	maximum contaminant level for a contaminant
15	at a level other than the feasible level, if the
16	technology, treatment techniques, and other
17	means used to determine the feasible level
18	would result in an increase in the health risk
19	from drinking water by—
20	"(i) increasing the concentration of
21	other contaminants in drinking water; or
22	"(ii) interfering with the efficacy of
23	drinking water treatment techniques or
24	processes that are used to comply with

1	other national primary drinking water reg-
2	ulations.
3	"(B) ESTABLISHMENT OF LEVEL.—If the
4	Administrator establishes a maximum contami-
5	nant level or levels or requires the use of treat-
6	ment techniques for any contaminant or con-
7	taminants pursuant to the authority of this
8	paragraph—
9	"(i) the level or levels or treatment
10	techniques shall minimize the overall risk
11	of adverse health effects by balancing the
12	risk from the contaminant and the risk
13	from other contaminants the concentra-
14	tions of which may be affected by the use
15	of a treatment technique or process that
16	would be employed to attain the maximum
17	contaminant level or levels; and
18	"(ii) the combination of technology,
19	treatment techniques, or other means re-
20	quired to meet the level or levels shall not
21	be more stringent than is feasible (as de-
22	fined in paragraph (4)(D)).
23	"(6) Additional health risk reduction
24	AND COST CONSIDERATIONS.—

1	"(A) IN GENERAL.—Notwithstanding para-
2	graph (4), if the Administrator determines
3	based on an analysis conducted under para-
4	graph (3)(C) that the benefits of a maximum
5	contaminant level promulgated in accordance
6	with paragraph (4) would not justify the costs
7	of complying with the level, the Administrator
8	may, after notice and opportunity for public
9	comment, promulgate a maximum contaminant
10	level for the contaminant that maximizes health
11	risk reduction benefits at a cost that is justified
12	by the benefits.
13	"(B) Exception.—The Administrator
14	shall not use the authority of this paragraph to
15	promulgate a maximum contaminant level for a
16	contaminant, if the benefits of compliance with
17	a national primary drinking water regulation
18	for the contaminant that would be promulgated
19	in accordance with paragraph (4) experienced
20	by—
21	"(i) persons served by large public
22	water systems; and
23	"(ii) persons served by such other sys-

tems as are unlikely, based on information

provided by the States, to receive a variance under section 1415(e);

would justify the costs to the systems of complying with the regulation. This subparagraph shall not apply if the contaminant is found almost exclusively in small systems (as defined in section 1415(e)).

"(C) DISINFECTANTS AND DISINFECTION
BYPRODUCTS.—The Administrator may not use
the authority of this paragraph to establish a
maximum contaminant level in a Stage I or
Stage II national primary drinking water regulation for contaminants that are disinfectants
or disinfection byproducts (as described in paragraph (2)), or to establish a maximum contaminant level or treatment technique requirement
for the control of cryptosporidium. The authority of this paragraph may be used to establish
regulations for the use of disinfection by systems relying on ground water sources as required by paragraph (8).

"(D) JUDICIAL REVIEW.—A determination by the Administrator that the benefits of a maximum contaminant level or treatment requirement justify or do not justify the costs of

- complying with the level shall be reviewed by 1 2 the court pursuant to section 1448 only as part of a review of a final national primary drinking 3 4 water regulation that has been promulgated based on the determination and shall not be set aside by the court under that section, unless the 6 7 court finds that the determination is arbitrary and capricious.". 8
- 9 (b) DISINFECTANTS AND DISINFECTION BYPROD-UCTS.—The Administrator of the Environmental Protec-10 tion Agency may use the authority of section 1412(b)(5) 11 of the Public Health Service Act (as amended by subsection (a)) to promulgate the Stage I rulemaking for disinfectants and disinfection byproducts as proposed in volume 59, Federal Register, page 38668 (July 29, 1994). Unless new information warrants a modification of the proposal as provided for in the "Disinfection and Disinfection Byproducts Negotiated Rulemaking Committee Agreement", nothing in such section shall be construed to require the Administrator to modify the provisions of
- 21 the rulemaking as proposed.
- 22 (c) Review of Standards.—Section 1412(b) (42)
- U.S.C. 300g–1(b)) is amended by striking paragraph (9)
- and inserting the following:

"(9) Review and revision.—The Adminis-1 2 trator shall, not less often than every 6 years, review 3 and revise, as appropriate, each national primary drinking water regulation promulgated under this 5 title. Any revision of a national primary drinking water regulation shall be promulgated in accordance 6 7 with this section, except that each revision shall maintain or provide for greater protection of the 8 9 health of persons.".

## 10 SEC. 7. ARSENIC.

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Section 1412(b) (42 U.S.C. 300g–1(b)) is amended by adding at the end the following:

"(12) Arsenic.—

"(A) Schedule and Standard.—Notwithstanding paragraph (2), the Administrator shall promulgate a national primary drinking water regulation for arsenic in accordance with the schedule established by this paragraph and pursuant to this subsection.

"(B) RESEARCH PLAN.—Not later than 180 days after the date of enactment of this paragraph, the Administrator shall develop a comprehensive plan for research in support of drinking water rulemaking to reduce the uncertainty in assessing health risks associated with

exposure to low levels of arsenic. The Administrator shall consult with the Science Advisory Board established by section 8 of the Environmental Research, Development, and Demonstration Act of 1978 (42 U.S.C. 4365), other Federal agencies, and interested public and private entities.

"(C) RESEARCH PROJECTS.—The Administrator shall carry out the research plan, taking care to avoid duplication of other research in progress. The Administrator may enter into cooperative research agreements with other Federal agencies, State and local governments, and other interested public and private entities to carry out the research plan.

"(D) ASSESSMENT.—Not later than 3½ years after the date of enactment of this paragraph, the Administrator shall review the progress of the research to determine whether the health risks associated with exposure to low levels of arsenic are sufficiently well understood to proceed with a national primary drinking water regulation. The Administrator shall consult with the Science Advisory Board, other

1	Federal agencies, and other interested public
2	and private entities as part of the review.
3	"(E) Proposed regulation.—The Ad-
4	ministrator shall propose a national primary
5	drinking water regulation for arsenic not later
6	than January 1, 2000.
7	"(F) FINAL REGULATION.—Not later than
8	January 1, 2001, after notice and opportunity
9	for public comment, the Administrator shall
10	promulgate a national primary drinking water
11	regulation for arsenic.".
12	SEC. 8. RADON.
13	Section 1412(b) (42 U.S.C. 300g-1(b)) (as amended
14	by section 7) is further amended by adding at the end
15	the following:
16	"(13) Radon in drinking water.—
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1 /	"(A) REGULATION.—Notwithstanding
18	"(A) REGULATION.—Notwithstanding paragraph (2), not later than 180 days after
	. ,
18	paragraph (2), not later than 180 days after
18 19	paragraph (2), not later than 180 days after the date of enactment of this paragraph, the
18 19 20	paragraph (2), not later than 180 days after the date of enactment of this paragraph, the Administrator shall promulgate a national pri-
18 19 20 21	paragraph (2), not later than 180 days after the date of enactment of this paragraph, the Administrator shall promulgate a national pri- mary drinking water regulation for radon.

1	taminant level for radon of 3,000 picocuries per
2	liter.
3	"(C) REVISION.—
4	"(i) In general.—Subject to clause
5	(ii), a revision to the regulation promul-
6	gated under subparagraph (A) may be
7	made pursuant to this subsection. The revi-
8	sion may include a maximum contaminant
9	level less stringent than 3,000 picocuries per
10	liter as provided in paragraphs (4) and (9)
11	or a maximum contaminant level more
12	stringent than 3,000 picocuries per liter as
13	provided in clause (ii).
14	"(ii) Maximum contaminant
15	LEVEL.—
16	"(I) Criteria for revision.—
17	The Administrator shall not revise the
18	maximum contaminant level for radon
19	to a more stringent level than the
20	level established under subparagraph
21	(B) unless—
22	"(aa) the revision is made to
23	reflect consideration of risks from
24	the ingestion of radon in drinking

1 water and episodic uses of drink-
2 ing water;
3 "(bb) the revision is sup-
4 ported by peer-reviewed scientific
5 studies conducted in accordance
6 with sound and objective sci-
7 entific practices; and
8 "(cc) based on the studies,
9 the National Academy of
O Sciences and the Science Advi-
sory Board, established by sec-
2 tion 8 of the Environmental Re-
search, Development, and Dem-
onstration Act of 1978 (42
5 U.S.C. 4365), consider a revision
of the maximum contaminant
7 level to be appropriate.
8 "(II) Amount of Revision.—If
9 the Administrator determines to revise
the maximum contaminant level for
radon in accordance with subclause
(I), the maximum contaminant level
shall be revised to a level that is no
more stringent than is necessary to
reduce risks to human health from

radon in drinking water to a level that 1 2 is equivalent to risks to human health from radon in outdoor air based on 3 the national average concentration of 4 5 radon in outdoor air.". 6 SEC. 9. SULFATE. Section 1412(b) (42 U.S.C. 300g-1(b)) (as amended 7 by section 8) is further amended by adding at the end 8 the following: 10 "(14) Sulfate.— "(A) IN GENERAL.—In the absence of sci-11 entific evidence suggesting new or more serious 12 health effects than are suggested by the evi-13 14 dence available on the date of enactment of this paragraph, for the purposes of promulgation of 15 a national primary drinking water regulation 16 17 for sulfate, notwithstanding the requirements of 18 paragraphs (4) and (7), the Administrator shall 19 specify in the regulation— "(i) a requirement for best technology 20 or other means under this subsection; and 21 "(ii) requirements for public notifica-22 23 tion and options for the provision of alternative water supplies to populations at risk 24

1	as an alternative means of complying with
2	the regulation.
3	"(B) Schedule.—Notwithstanding para-
4	graph (2), the regulation referred to in sub-
5	paragraph (A) shall be promulgated not later
6	than 2 years after the date of enactment of this
7	paragraph.
8	"(C) AUTHORITY.—Paragraph (6) shall
9	apply to the national primary drinking water
10	regulation for sulfate first promulgated after
11	the date of enactment of this paragraph only if
12	the Administrator reproposes the national pri-
13	mary drinking water regulation for sulfate after
14	that date based on evidence suggesting new or
15	more serious health effects as described in sub-
16	paragraph (A).
17	"(D) Effect on other laws.—
18	"(i) Federal Laws.—Notwithstand-
19	ing part C, section 311 of the Federal
20	Water Pollution Control Act (33 U.S.C.

21 1321), subtitle C or D of the Solid Waste 22 Disposal Act (42 U.S.C. 6921 et seq.), or 23 section 107 or 121(d) of the Comprehen-24 sive Environmental Response, Compensa-25 tion, and Liability Act of 1980 (42 U.S.C.

1	9607 and 9621(d)), no national primary
2	drinking water regulation for sulfate shall
3	be—
4	"(I) used as a standard for deter-
5	mining compliance with any provision
6	of any law other than this subsection;
7	"(II) used as a standard for de-
8	termining appropriate cleanup levels
9	or whether cleanup should be under-
10	taken with respect to any facility or
11	site;
12	"(III) considered to be an appli-
13	cable or relevant and appropriate re-
14	quirement for any such cleanup; or
15	"(IV) used for the purpose of de-
16	fining injury to a natural resource;
17	unless the Administrator, by rule and after
18	notice and opportunity for public comment,
19	determines that the regulation is appro-
20	priate for a use described in subclause (I),
21	(II), (III), or (IV).
22	"(ii) State laws.—This subpara-
23	graph shall not affect any requirement of
24	State law, including the applicability of
25	any State standard similar to the regula-

tion published under this paragraph as a 1 standard for any cleanup action, compli-2 3 ance action, or natural resource damage 4 action taken pursuant to such a law.". SEC. 10. FILTRATION AND DISINFECTION. 6 (a) FILTRATION TECHNOLOGY FOR SMALL SYS-TEMS.—Section 1412(b)(7)(C) (42)U.S.C. 300g-1(b)(7)(C)) is amended by adding at the end the following: 8 9 "(v) FILTRATION TECHNOLOGY FOR 10 SMALL SYSTEMS.—At the same time as the 11 Administrator proposes an Interim En-12 hanced Surface Water Treatment Rule 13 pursuant to paragraph (2)(C)(ii), the Ad-14 ministrator shall propose a regulation that 15 describes treatment techniques that meet 16 the requirements for filtration pursuant to 17 this subparagraph and are feasible for 18 community water systems serving a popu-19 lation of 3,300 or fewer and noncommunity 20 water systems.". 21 (b) GROUND WATER DISINFECTION.—The first sentence of section 1412(b)(8) (42 U.S.C. 300g-1(b)(8)) is 23 amended— (1) by striking "Not later than 36 months after 24

the enactment of the Safe Drinking Water Act

- Amendments of 1986, the Administrator shall pro-1 2 pose and promulgate" and inserting "At the time that At any time after the end of the 3-year period 3 that begins on the date of enactment of the Safe Drinking Water Act Amendments of 1995 but not 5 6 later than the date on which the Administrator pro-7 mulgates a Stage II rulemaking for disinfectants and disinfection byproducts (as described in para-8 9 graph (2)), the Administrator shall also promulgate"; and 10
  - (2) by striking the period at the end and inserting the following: ", including surface water systems and, as necessary, ground water systems. After consultation with the States, the Administrator shall (as part of the regulations) promulgate criteria that the Administrator, or a State that has primary enforcement responsibility under section 1413, shall apply to determine whether disinfection shall be required as a treatment technique for any public water system served by ground water.".

## 21 SEC. 11. EFFECTIVE DATE FOR REGULATIONS.

- 22 Section 1412(b) (42 U.S.C. 300g–1(b)) is amended
- 23 by striking paragraph (10) and inserting the following:
- 24 "(10) Effective date.—A national primary
- drinking water regulation promulgated under this

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section shall take effect on the date that is 3 years 1 2 after the date on which the regulation is promulgated unless the Administrator determines that an 3 earlier date is practicable, except that the Administrator, or a State in the case of an individual sys-5 tem, may allow up to 2 additional years to comply 6 7 with a maximum contaminant level or treatment technique if the Administrator or State determines 8 9 that additional time is necessary for capital improve-10 ments.". SEC. 12. TECHNOLOGY AND TREATMENT TECHNIQUES; 12 TECHNOLOGY CENTERS. 13 (a) System Treatment Technologies.—Section 1412(b) (42 U.S.C. 300g-1(b)) (as amended by section 14 15 9) is further amended by adding at the end the following: "(15) System treatment technologies.— 16 17 "(A) GUIDANCE OR REGULATIONS.— 18 "(i) IN GENERAL.—At the same time 19 as the Administrator promulgates a na-20 tional primary drinking water regulation 21 pursuant to this section, the Administrator 22 shall issue guidance or regulations describing all treatment technologies for the con-23 24 taminant that is the subject of the regula-25 tion that are feasible with the use of best

1	technology, treatment techniques, or other
2	means that the Administrator finds, after
3	examination for efficacy under field condi-
4	tions and not solely under laboratory con-
5	ditions, are available taking cost into con-
6	sideration for public water systems serv-
7	ing—
8	"(I) a population of 10,000 or
9	fewer but more than 3,300;
10	"(II) a population of 3,300 or
11	fewer but more than 500; and
12	"(III) a population of 500 or
13	fewer but more than 25.
14	"(ii) Contents.—The guidance or
15	regulations shall identify the effectiveness
16	of the technology, the cost of the tech-
17	nology, and other factors related to the use
18	of the technology, including requirements
19	for the quality of source water to ensure
20	adequate protection of human health, con-
21	sidering removal efficiencies of the tech-
22	nology, and installation and operation and
23	maintenance requirements for the tech-
24	nology.

"(iii) Limitation.—The Administrator shall not issue guidance or regulations for a technology under this paragraph unless the technology adequately protects human health, considering the expected useful life of the technology and the source waters available to systems for which the technology is considered to be feasible.

"(B) REGULATIONS AND GUIDANCE.—Not later than 2 years after the date of enactment of this paragraph and after consultation with the States, the Administrator shall issue guidance or regulations under subparagraph (A) for each national primary drinking water regulation promulgated prior to the date of enactment of this paragraph for which a variance may be granted under section 1415(e). The Administrator may, at any time after a national primary drinking water regulation has been promulgated, issue guidance or regulations describing additional or new or innovative treatment technologies that meet the requirements of subparagraph (A) for public water systems de-

1	scribed in subparagraph (A)(i) that are subject
2	to the regulation.
3	"(C) No specified technology.—A de-
4	scription under subparagraph (A) of the best
5	technology or other means available shall not be
6	considered to require or authorize that the spec-
7	ified technology or other means be used for the
8	purpose of meeting the requirements of any na-
9	tional primary drinking water regulation.".
10	(b) Technologies and Treatment Techniques
11	FOR SMALL SYSTEMS.—Section 1412(b)(4)(E) (as
12	amended by section 6(a)) is further amended by adding
13	at the end the following: "The Administrator shall include
14	in the list any technology, treatment technique, or other
15	means that is feasible for small public water systems serv-
16	ing—
17	"(i) a population of 10,000 or fewer
18	but more than 3,300;
19	"(ii) a population of 3,300 or fewer
20	but more than 500; and
21	"(iii) a population of 500 or fewer but
22	more than 25;
23	and that achieves compliance with the maxi-
24	mum contaminant level, including packaged or
25	modular systems and point-of-entry treatment

- units that are controlled by the public water
- 2 system to ensure proper operation and mainte-
- and compliance with the maximum con-
- 4 taminant level and equipped with mechanical
- 5 warnings to ensure that customers are auto-
- 6 matically notified of operational problems.".
- 7 (c) Availability of Information on Small Sys-
- 8 TEM TECHNOLOGIES.—Section 1445 (42 U.S.C. 300j-4)
- 9 is amended by adding at the end the following:
- 10 "(g) Availability of Information on Small Sys-
- 11 TEM TECHNOLOGIES.—For purposes of paragraphs
- 12 (4)(E) and (15) of section 1412(b), the Administrator
- 13 may request information on the characteristics of commer-
- 14 cially available treatment systems and technologies, in-
- 15 cluding the effectiveness and performance of the systems
- 16 and technologies under various operating conditions. The
- 17 Administrator may specify the form, content, and date by
- 18 which information shall be submitted by manufacturers,
- 19 States, and other interested persons for the purpose of
- 20 considering the systems and technologies in the develop-
- 21 ment of regulations or guidance under paragraph (4)(E)
- 22 or (15) of section 1412(b).".
- 23 (d) SMALL WATER SYSTEMS TECHNOLOGY CEN-
- 24 TERS.—Section 1442 (42 U.S.C. 300j-1) is amended by
- 25 adding at the end the following:

1	"(h) Small Public Water Systems Technology
2	Assistance Centers.—
3	"(1) Grant program.—The Administrator is
4	authorized to make grants to institutions of higher
5	learning to establish and operate not fewer than 5
6	small public water system technology assistance cen-
7	ters in the United States.
8	"(2) Responsibilities of the centers.—
9	The responsibilities of the small public water system
10	technology assistance centers established under this
11	subsection shall include the conduct of research,
12	training, and technical assistance relating to the in-
13	formation, performance, and technical needs of small
14	public water systems or public water systems that
15	serve Indian Tribes.
16	"(3) Applications.—Any institution of higher
17	learning interested in receiving a grant under this
18	subsection shall submit to the Administrator an ap-
19	plication in such form and containing such informa-
20	tion as the Administrator may require by regulation.
21	"(4) Selection criteria.—The Administrator
22	shall select recipients of grants under this subsection
23	on the basis of the following criteria:
24	"(A) The small public water system tech-
25	nology assistance center shall be located in a

1	State that is representative of the needs of the
2	region in which the State is located for address-
3	ing the drinking water needs of rural small
4	communities or Indian Tribes.
5	"(B) The grant recipient shall be located
6	in a region that has experienced problems with
7	rural water supplies.
8	"(C) There is available to the grant recipi-
9	ent for carrying out this subsection dem-
.0	onstrated expertise in water resources research,
1	technical assistance, and training.
2	"(D) The grant recipient shall have the ca-
3	pability to provide leadership in making na-
4	tional and regional contributions to the solution
5	of both long-range and intermediate-range rural
.6	water system technology management problems.
7	"(E) The grant recipient shall have a dem-
8	onstrated interdisciplinary capability with ex-
9	pertise in small public water system technology
20	management and research.
21	"(F) The grant recipient shall have a dem-
22	onstrated capability to disseminate the results
23	of small public water system technology re-
24	search and training programs through an inter-

 $disciplinary\ continuing\ education\ program.$ 

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1	"(G) The projects that the grant recipient
2	proposes to carry out under the grant are nec-
3	essary and appropriate.
4	"(H) The grant recipient has regional sup-
5	port beyond the host institution.
6	"(I) The grant recipient shall include the
7	participation of water resources research insti-
8	tutes established under section 104 of the
9	Water Resources Research Act of 1984 (42
10	U.S.C. 10303).
11	"(5) Alaska.—For purposes of this subsection,
12	the State of Alaska shall be considered to be a re-
13	gion.
14	"(6) Consortia of States.—At least 2 of the
15	grants under this subsection shall be made to con-
16	sortia of States with low population densities. In this
17	paragraph, the term 'consortium of States with low
18	population densities' means a consortium of States,
19	each State of which has an average population den-
20	sity of less than 12.3 persons per square mile, based
21	on data for 1993 from the Bureau of the Census.
22	"(7) Additional considerations.—At least
23	one center established under this subsection shall
24	focus primarily on the development and evaluation of

new technologies and new combinations of existing

- technologies that are likely to provide more reliable or lower cost options for providing safe drinking water. This center shall be located in a geographic region of the country with a high density of small systems, at a university with an established record of developing and piloting small treatment technologies in cooperation with industry, States, communities, and water system associations.
- 9 "(8) AUTHORIZATION OF APPROPRIATIONS.—
  10 There are authorized to be appropriated to make
  11 grants under this subsection \$10,000,000 for each
  12 of fiscal years 1995 through 2003.".

#### 13 SEC. 13. VARIANCES AND EXEMPTIONS.

- 14 (a) Technology and Treatment Techniques 15 For Systems Issued Variances.—The second sentence 16 of section 1415(a)(1)(A) (42 U.S.C. 300g-4(a)(1)(A)) is 17 amended—
- 18 (1) by striking "only be issued to a system after 19 the system's application of" and inserting "be issued 20 to a system on condition that the system install"; 21 and
- 22 (2) by inserting before the period at the end the 23 following: ", and based upon an evaluation satisfac-24 tory to the State that indicates that alternative

1	sources of water are not reasonably available to the
2	system''.
3	(b) Exemptions.—Section 1416 (42 U.S.C. 300g-
4	5) is amended—
5	(1) in subsection (a)(1)—
6	(A) by inserting after "(which may include
7	economic factors" the following: ", including
8	qualification of the public water system as a
9	system serving a disadvantaged community pur-
10	suant to section 1473(e)(1)"; and
11	(B) by inserting after "treatment tech-
12	nique requirement," the following: "or to imple-
13	ment measures to develop an alternative source
14	of water supply,";
15	(2) in subsection $(b)(1)(A)$ —
16	(A) by striking "(including increments of
17	progress)" and inserting "(including increments
18	of progress or measures to develop an alter-
19	native source of water supply)"; and
20	(B) by striking "requirement and treat-
21	ment" and inserting "requirement or treat-
22	ment"; and
23	(3) in subsection $(b)(2)$ —
24	(A) by striking "(except as provided in
25	subparagraph (B))" in subparagraph (A) and

1	all that follows through "3 years after the date
2	of the issuance of the exemption if" in subpara-
3	graph (B) and inserting the following: "not
4	later than 3 years after the otherwise applicable
5	compliance date established in section
6	1412(b)(10).
7	"(B) No exemption shall be granted unless";
8	(B) in subparagraph (B)(i), by striking
9	"within the period of such exemption" and in-
10	serting "prior to the date established pursuant
11	to section 1412(b)(10)";
12	(C) in subparagraph (B)(ii), by inserting
13	after "such financial assistance" the following:
14	"or assistance pursuant to part G, or any other
15	Federal or State program is reasonably likely to
16	be available within the period of the exemp-
17	tion'';
18	(D) in subparagraph (C)—
19	(i) by striking "500 service connec-
20	tions'' and inserting "a population of
21	3,300"; and
22	(ii) by inserting ", but not to exceed
23	a total of 6 years," after "for one or more
24	additional 2-year periods"; and
25	(E) by adding at the end the following:

- 1 "(D) LIMITATION.—A public water system may not
- 2 receive an exemption under this section if the system was
- 3 granted a variance under section 1415(e).".
- 4 SEC. 14. SMALL SYSTEMS; TECHNICAL ASSISTANCE.
- 5 (a) SMALL SYSTEM VARIANCES.—Section 1415 (42)
- 6 U.S.C. 300g-4) is amended by adding at the end the fol-
- 7 lowing:
- 8 "(e) SMALL SYSTEM VARIANCES.—
- 9 "(1) IN GENERAL.—The Administrator (or a
- State with primary enforcement responsibility for
- public water systems under section 1413) may grant
- to a public water system serving a population of
- 13 10,000 or fewer (referred to in this subsection as a
- 'small system') a variance under this subsection for
- compliance with a requirement specifying a maxi-
- mum contaminant level or treatment technique con-
- tained in a national primary drinking water regula-
- tion, if the variance meets each requirement of this
- 19 subsection.
- 20 "(2) AVAILABILITY OF VARIANCES.—A small
- system may receive a variance under this subsection
- if the system installs, operates, and maintains, in ac-
- cordance with guidance or regulations issued by the
- Administrator, treatment technology that is feasible

1	for small systems as determined by the Adminis-
2	trator pursuant to section 1412(b)(15).
3	"(3) Conditions for granting variances.—
4	A variance under this subsection shall be available
5	only to a system—
6	"(A) that cannot afford to comply, in ac-
7	cordance with affordability criteria established
8	by the Administrator (or the State in the case
9	of a State that has primary enforcement re-
10	sponsibility under section 1413), with a na-
11	tional primary drinking water regulation, in-
12	cluding compliance through—
13	"(i) treatment;
14	"(ii) alternative source of water sup-
15	ply; or
16	''(iii) restructuring or consolidation
17	(unless the Administrator (or the State in
18	the case of a State that has primary en-
19	forcement responsibility under section
20	1413) makes a written determination that
21	restructuring or consolidation is not fea-
22	sible or appropriate based on other speci-
23	fied public policy considerations); and
24	"(B) for which the Administrator (or the
25	State in the case of a State that has primary

1	enforcement responsibility under section 1413)
2	determines that the terms of the variance en-
3	sure adequate protection of human health, con-
4	sidering the quality of the source water for the
5	system and the removal efficiencies and ex-
6	pected useful life of the treatment technology
7	required by the variance.
8	"(4) APPLICATIONS.—An application for a vari-
9	ance for a national primary drinking water regula-
10	tion under this subsection shall be submitted to the
11	Administrator (or the State in the case of a State
12	that has primary enforcement responsibility under
13	section 1413) not later than the date that is the
14	later of—
15	"(A) 3 years after the date of enactment
16	of this subsection; or
17	"(B) 1 year after the compliance date of
18	the national primary drinking water regulation
19	as established under section 1412(b)(10) for
20	which a variance is requested.
21	"(5) Variance review and decision.—
22	"(A) TIMETABLE.—The Administrator (or
23	the State in the case of a State that has pri-
24	mary enforcement responsibility under section

1413) shall grant or deny a variance not later

than 1 year after the date of receipt of the application.

"(B) Penalty Moratorium.—Each public water system that submits a timely application for a variance under this subsection shall not be subject to a penalty in an enforcement action under section 1414 for a violation of a maximum contaminant level or treatment technique in the national primary drinking water regulation with respect to which the variance application was submitted prior to the date of a decision to grant or deny the variance.

# "(6) COMPLIANCE SCHEDULES.—

"(A) Variances.—A variance granted under this subsection shall require compliance with the conditions of the variance not later than 3 years after the date on which the variance is granted, except that the Administrator (or the State in the case of a State that has primary enforcement responsibility under section 1413) may allow up to 2 additional years to comply with a treatment technique, secure an alternative source of water, or restructure if the Administrator (or the State) determines that additional time is necessary for capital improve-

ments, or to allow for financial assistance provided pursuant to part G or any other Federal or State program.

"(B) Denied applications.—If the Administrator (or the State in the case of a State that has primary enforcement responsibility under section 1413) denies a variance application under this subsection, the public water system shall come into compliance with the requirements of the national primary drinking water regulation for which the variance was requested not later than 4 years after the date on which the national primary drinking water regulation was promulgated.

## "(7) DURATION OF VARIANCES.—

"(A) IN GENERAL.—The Administrator (or the State in the case of a State that has primary enforcement responsibility under section 1413) shall review each variance granted under this subsection not less often than every 5 years after the compliance date established in the variance to determine whether the system remains eligible for the variance and is conforming to each condition of the variance.

1	"(B) REVOCATION OF VARIANCES.—The
2	Administrator (or the State in the case of a
3	State that has primary enforcement responsibil-
4	ity under section 1413) shall revoke a variance
5	in effect under this subsection if the Adminis-
6	trator (or the State) determines that—
7	"(i) the system is no longer eligible
8	for a variance;
9	"(ii) the system has failed to comply
10	with any term or condition of the variance,
11	other than a reporting or monitoring re-
12	quirement, unless the failure is caused by
13	circumstances outside the control of the
14	system; or
15	"(iii) the terms of the variance do not
16	ensure adequate protection of human
17	health, considering the quality of source
18	water available to the system and the re-
19	moval efficiencies and expected useful life
20	of the treatment technology required by
21	the variance.
22	"(8) Ineligibility for variances.—A vari-
23	ance shall not be available under this subsection
24	for—

1	"(A) any maximum contaminant level or
2	treatment technique for a contaminant with re-
3	spect to which a national primary drinking
4	water regulation was promulgated prior to Jan-
5	uary 1, 1986; or
6	"(B) a national primary drinking water
7	regulation for a microbial contaminant (includ-
8	ing a bacterium, virus, or other organism) or an
9	indicator or treatment technique for a microbial
10	contaminant.
11	"(9) Regulations and Guidance.—
12	"(A) In general.—Not later than 2 years
13	after the date of enactment of this subsection
14	and in consultation with the States, the Admin-
15	istrator shall promulgate regulations for
16	variances to be granted under this subsection.
17	The regulations shall, at a minimum, specify—
18	"(i) procedures to be used by the Ad-
19	ministrator or a State to grant or deny
20	variances, including requirements for noti-
21	fying the Administrator and consumers of
22	the public water system applying for a

variance and requirements for a public

hearing on the variance before the variance

is granted;

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1	"(ii) requirements for the installation
2	and proper operation of treatment tech-
3	nology that is feasible (pursuant to section
4	1412(b)(15)) for small systems and the fi-
5	nancial and technical capability to operate
6	the treatment system, including operator
7	training and certification;
8	"(iii) eligibility criteria for a variance
9	for each national primary drinking water
10	regulation, including requirements for the
11	quality of the source water (pursuant to
12	section 1412(b)(15)(A)); and
13	"(iv) information requirements for
14	variance applications.
15	"(B) Affordability criteria.—Not
16	later than 18 months after the date of enact-
17	ment of the Safe Drinking Water Act Amend-
18	ments of 1995, the Administrator, in consulta-
19	tion with the States and the Rural Utilities
20	Service of the Department of Agriculture, shall
21	publish information to assist the States in de-
22	veloping affordability criteria. The affordability
23	criteria shall be reviewed by the States not less
24	often than every 5 years to determine if

changes are needed to the criteria.

1	"(10) REVIEW BY THE ADMINISTRATOR.—
2	"(A) In GENERAL.—The Administrator
3	shall periodically review the program of each
4	State that has primary enforcement responsibil-
5	ity for public water systems under section 1413
6	with respect to variances to determine whether
7	the variances granted by the State comply with
8	the requirements of this subsection. With re-
9	spect to affordability, the determination of the
10	Administrator shall be limited to whether the
11	variances granted by the State comply with the
12	affordability criteria developed by the State.
13	"(B) Notice and publication.—If the
14	Administrator determines that variances grant-
15	ed by a State are not in compliance with afford-
16	ability criteria developed by the State and the
17	requirements of this subsection, the Adminis-
18	trator shall notify the State in writing of the
19	deficiencies and make public the determination.
20	"(C) Objections to variances.—
21	"(i) By the administrator.—The
22	Administrator may review and object to
23	any variance proposed to be granted by a
24	State, if the objection is communicated to
25	the State not later than 90 days after the

State proposes to grant the variance. If the Administrator objects to the granting of a variance, the Administrator shall notify the State in writing of each basis for the objection and propose a modification to the variance to resolve the concerns of the Administrator. The State shall make the recommended modification or respond in writing to each objection. If the State issues the variance without resolving the concerns of the Administrator, the Administrator may overturn the State decision to grant the variance if the Administrator determines that the State decision does not comply with this subsection.

"(ii) Petition by consumers.—Not later than 30 days after a State with primary enforcement responsibility for public water systems under section 1413 proposes to grant a variance for a public water system, any person served by the system may petition the Administrator to object to the granting of a variance. The Administrator shall respond to the petition not later than 60 days after the receipt of the petition.

- The State shall not grant the variance dur-1 ing the 60-day period. The petition shall be 2 3 based on comments made by the petitioner during public review of the variance by the State.". (b) TECHNICAL ASSISTANCE.—Section 1442(g) (42 6 U.S.C. 300j-1(g)) is amended— (1) in the second sentence, by inserting "and 8 multi-State regional technical assistance" after "'cir-9 cuit-rider''; and 10 11 (2) by striking the third sentence and inserting the following: "The Administrator shall ensure that 12 funds made available for technical assistance pursu-13 14 ant to this subsection are allocated among the States 15 equally. Each nonprofit organization receiving assistance under this subsection shall consult with the 16 17 State in which the assistance is to be expended or 18 otherwise made available before using the assistance 19 to undertake activities to carry out this subsection. 20 There are authorized to be appropriated to carry out this subsection \$15,000,000 for each of fiscal years 21 22 1992 through 2003.".
- 23 SEC. 15. CAPACITY DEVELOPMENT; FINANCE CENTERS.
- Part B (42 U.S.C. 300g et seq.) is amended by add-
- 25 ing at the end the following:

1	"CAPACITY DEVELOPMENT
2	"Sec. 1418. (a) State Authority for New Sys-
3	TEMS.—Each State shall obtain the legal authority or
4	other means to ensure that all new community water sys-
5	tems and new nontransient, noncommunity water systems
6	commencing operation after October 1, 1998, demonstrate
7	technical, managerial, and financial capacity with respect
8	to each national primary drinking water regulation in ef-
9	fect, or likely to be in effect, on the date of commencement
10	of operations.
11	"(b) Systems in Significant Noncompliance.—
12	"(1) List.—Beginning not later than 1 year
13	after the date of enactment of this section, each
14	State shall prepare, periodically update, and submit
15	to the Administrator a list of community water sys-
16	tems and nontransient, noncommunity water sys-
17	tems that have a history of significant noncompli-
18	ance with this title (as defined in guidelines issued
19	prior to the date of enactment of this section or any
20	revisions of the guidelines that have been made in
21	consultation with the States) and, to the extent
22	practicable, the reasons for noncompliance.
23	"(2) Report.—Not later than 5 years after the
24	date of enactment of this section and as part of the
25	capacity development strategy of the State, each

1	State shall report to the Administrator on the suc-
2	cess of enforcement mechanisms and initial capacity
3	development efforts in assisting the public water sys-
4	tems listed under paragraph (1) to improve tech-
5	nical, managerial, and financial capacity.
6	"(c) Capacity Development Strategy.—
7	"(1) In general.—Not later than 4 years
8	after the date of enactment of this section, each
9	State shall develop and implement a strategy to as-
10	sist public water systems in acquiring and maintain-
11	ing technical, managerial, and financial capacity.
12	"(2) CONTENT.—In preparing the capacity de-
13	velopment strategy, the State shall consider, solicit
14	public comment on, and include as appropriate—
15	"(A) the methods or criteria that the State
16	will use to identify and prioritize the public
17	water systems most in need of improving tech-
18	nical, managerial, and financial capacity;
19	"(B) a description of the institutional, reg-
20	ulatory, financial, tax, or legal factors at the
21	Federal, State, or local level that encourage or
22	impair capacity development;
23	"(C) a description of how the State will
24	use the authorities and resources of this title or
25	other means to—

1	"(i) assist public water systems in
2	complying with national primary drinking
3	water regulations;
4	"(ii) encourage the development of
5	partnerships between public water systems
6	to enhance the technical, managerial, and
7	financial capacity of the systems; and
8	"(iii) assist public water systems in
9	the training and certification of operators;
10	"(D) a description of how the State will es-
11	tablish a baseline and measure improvements in
12	capacity with respect to national primary drink-
13	ing water regulations and State drinking water
14	law; and
15	"(E) an identification of the persons that
16	have an interest in and are involved in the de-
17	velopment and implementation of the capacity
18	development strategy (including all appropriate
19	agencies of Federal, State, and local govern-
20	ments, private and nonprofit public water sys-
21	tems, and public water system customers).
22	"(3) Report.—Not later than 2 years after the
23	date on which a State first adopts a capacity devel-
24	opment strategy under this subsection, and every 3
25	vears thereafter, the head of the State agency that

has primary responsibility to carry out this title in 1 2 the State shall submit to the Governor a report that shall also be available to the public on the efficacy 3 of the strategy and progress made toward improving 5 the technical, managerial, and financial capacity of public water systems in the State. 6 7 "(d) FEDERAL ASSISTANCE.— "(1) IN GENERAL.—The Administrator shall 8 support the States in developing capacity develop-9 10 ment strategies. 11 "(2) Informational assistance.— "(A) IN GENERAL.—Not later than 180 12 13 days after the date of enactment of this section, 14 the Administrator shall— "(i) conduct a review of State capacity 15 development efforts in existence on the 16 17 date of enactment of this section and pub-18 lish information to assist States and public 19 water systems in capacity development ef-20 forts: and "(ii) 21 initiate a partnership with 22 States, public water systems, and the public to develop information for States on 23 recommended operator certification 24 25 quirements.

- 1 "(B) Publication of information.—
  2 The Administrator shall publish the information
  3 developed through the partnership under sub4 paragraph (A)(ii) not later than 18 months
  5 after the date of enactment of this section.
  - "(3) Variances and exemptions.—Based on information obtained under subsection (c)(2)(B), the Administrator shall, as appropriate, modify regulations concerning variances and exemptions for small public water systems to ensure flexibility in the use of the variances and exemptions. Nothing in this paragraph shall be interpreted, construed, or applied to affect or alter the requirements of section 1415 or 1416.
  - "(4) PROMULGATION OF DRINKING WATER REGULATIONS.—In promulgating a national primary drinking water regulation, the Administrator shall include an analysis of the likely effect of compliance with the regulation on the technical, financial, and managerial capacity of public water systems.
  - "(5) GUIDANCE FOR NEW SYSTEMS.—Not later than 2 years after the date of enactment of this section, the Administrator shall publish guidance developed in consultation with the States describing legal authorities and other means to ensure that all new

community water systems and new nontransient, noncommunity water systems demonstrate technical, managerial, and financial capacity with respect to national primary drinking water regulations.

### "(e) Environmental Finance Centers.—

- "(1) IN GENERAL.—The Administrator shall support the network of university-based Environmental Finance Centers in providing training and technical assistance to State and local officials in developing capacity of public water systems.
- "(2) National capacity development Clearinghouse.—Within the Environmental Finance Center network in existence on the date of enactment of this section, the Administrator shall establish a national public water systems capacity development clearinghouse to receive, coordinate, and disseminate research and reports on projects funded under this title and from other sources with respect to developing, improving, and maintaining technical, financial, and managerial capacity at public water systems to Federal and State agencies, universities, water suppliers, and other interested persons.
- 23 "(3) CAPACITY DEVELOPMENT TECHNIQUES.—

1	"(A) IN GENERAL.—The Environmental
2	Finance Centers shall develop and test manage-
3	rial, financial, and institutional techniques—
4	"(i) to ensure that new public water
5	systems have the technical, managerial,
6	and financial capacity before commencing
7	operation;
8	"(ii) to identify public water systems
9	in need of capacity development; and
10	''(iii) to bring public water systems
11	with a history of significant noncompliance
12	with national primary drinking water regu-
13	lations into compliance.
14	"(B) Techniques.—The techniques may
15	include capacity assessment methodologies,
16	manual and computer-based public water sys-
17	tem rate models and capital planning models,
18	public water system consolidation procedures,
19	and regionalization models.
20	"(f) Authorization of Appropriations.—There
21	are authorized to be appropriated to carry out subsection
22	(e) \$2,500,000 for each of fiscal years 1995 through
23	2003.".

### SEC. 16. OPERATOR AND LABORATORY CERTIFICATION.

- 2 Section 1442 (42 U.S.C. 300j-1) is amended by in-3 serting after subsection (d) the following:
- 4 "(e) Certification of Operators and Labora-5 tories.—
- 6 "(1) REQUIREMENT.—Beginning 3 years after 7 the date of enactment of the Safe Drinking Water 8 Act Amendments of 1995—
  - "(A) no assistance may be provided to a public water system under part G unless the system has entered into an enforceable commitment with the State providing that any person who operates the system will be trained and certified according to requirements established by the Administrator or the State (in the case of a State with primary enforcement responsibility under section 1413) not later than the date of completion of the capital project for which the assistance is provided; and
  - "(B) a public water system that has received assistance under part G may be operated only by a person who has been trained and certified according to requirements established by the Administrator or the State (in the case of a State with primary enforcement responsibility under section 1413).

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"(2) GUIDELINES.—Not later than 18 months after the date of enactment of the Safe Drinking Water Act Amendments of 1995 and after consultation with the States, the Administrator shall publish information to assist States in carrying out paragraph (1). In the case of a State with primary enforcement responsibility under section 1413 or any other State that has established a training program that is consistent with the guidance issued under this paragraph, the authority to prescribe the appropriate level of training for certification for all systems shall be solely the responsibility of the State. The guidance issued under this paragraph shall also include information to assist States in certifying laboratories engaged in testing for the purpose of compliance with sections 1445 and 1401(1).

"(3) Noncompliance.—If a public water system in a State is not operated in accordance with paragraph (1), the Administrator is authorized to withhold from funds that would otherwise be allocated to the State under section 1472 or require the repayment of an amount equal to the amount of any assistance under part G provided to the public water system."

1	SEC. 17. SOURCE WATER QUALITY PROTECTION PARTNER-
2	SHIPS.
3	Part B (42 U.S.C. 300g et seq.) (as amended by sec-
4	tion 15) is further amended by adding at the end the fol-
5	lowing:
6	"SOURCE WATER QUALITY PROTECTION PARTNERSHIP
7	PROGRAM
8	"Sec. 1419. (a) Source Water Area Delinea-
9	TIONS.—Except as provided in subsection (c), not later
10	than 5 years after the date of enactment of this section,
11	and after an opportunity for public comment, each State
12	shall—
13	"(1) delineate (directly or through delegation)
14	the source water protection areas for community
15	water systems in the State using hydrogeologic in-
16	formation considered to be reasonably available and
17	appropriate by the State; and
18	"(2) conduct, to the extent practicable, vulner-
19	ability assessments in source water areas determined
20	to be a priority by the State, including, to the extent
21	practicable, identification of risks in source water
22	protection areas to drinking water.
23	"(b) ALTERNATIVE DELINEATIONS AND VULNER-
24	ABILITY ASSESSMENTS.—For the purposes of satisfying
25	the requirements of subsection (a), a State may use delin-
26	eations and vulnerability assessments conducted for—

"(1) ground water sources under a State well-1 2 head protection program developed pursuant to section 1428; 3 "(2) surface or ground water sources under a State pesticide management plan developed pursuant to the Pesticide and Ground Water State Manage-6 7 ment Plan Regulation (subparts I and J of part 152 of title 40, Code of Federal Regulations), promul-8 9 gated under section 3(d) of the Federal Insecticide, 10 Fungicide, and Rodenticide Act (7 U.S.C. 136a(d)); 11 or "(3) surface water sources under a State water-12 shed initiative or to satisfy the watershed criterion 13 14 for determining if filtration is required under the Surface Water Treatment Rule (section 141.70 of 15 16 title 40, Code of Federal Regulations). 17 "(c) Funding.—To carry out the delineations and assessments described in subsection (a), a State may use 18 funds made available for that purpose pursuant to section 19 20 1473(f). If funds available under that section are insuffi-21 cient to meet the minimum requirements of subsection (a), the State shall establish a priority-based schedule for the 23 delineations and assessments within available resources. 24 "(d) Petition Program.— 25 "(1) In General.—

tablish a program under which an owner or operator of a community water system in the State, or a municipal or local government or political subdivision of a government in the State, may submit a source water quality protection partnership petition to the State requesting that the State assist in the local development of a voluntary, incentive-based partnership, among the owner, operator, or government and other persons likely to be affected by the recommendations of the partnership, to—

"(i) reduce the presence in drinking water of contaminants that may be addressed by a petition by considering the origins of the contaminants, including to the maximum extent practicable the specific activities that affect the drinking water supply of a community;

"(ii) obtain financial or technical assistance necessary to facilitate establishment of a partnership, or to develop and implement recommendations of a partnership for the protection of source water to assist in the provision of drinking water

1	that complies with national primary drink-
2	ing water regulations with respect to con-
3	taminants addressed by a petition; and
4	"(iii) develop recommendations re-
5	garding voluntary and incentive-based
6	strategies for the long-term protection of
7	the source water of community water sys-
8	tems.
9	"(B) State determination.—Not later
10	than 1 year after the date of enactment of this
11	section, each State shall provide public notice
12	and solicit public comment on the question of
13	whether to develop a source water quality pro-
14	tection partnership petition program in the
15	State, and publicly announce the determination
16	of the State thereafter. If so requested by any
17	public water system or local governmental en-
18	tity, prior to making the determination, the
19	State shall hold at least one public hearing to
20	assess the level of interest in the State for de-
21	velopment and implementation of a State source
22	water quality partnership petition program.
23	"(C) Funding.—Each State may—
24	"(i) use funds set aside pursuant to
25	section 1473(f) by the State to carry out

1	a program described in subparagraph (A),
2	including assistance to voluntary local
3	partnerships for the development and im-
4	plementation of partnership recommenda-
5	tions for the protection of source water,
6	source water such as source water quality
7	assessment, contingency plans, and dem-
8	onstration projects for partners within a
9	source water area delineated under sub-
10	section (a); and
11	"(ii) provide assistance in response to
12	a petition submitted under this subsection
13	using funds referred to in subsections
14	(e)(2)(B) and (g).
15	"(2) Objectives.—The objectives of a petition
16	submitted under this subsection shall be to—
17	"(A) facilitate the local development of vol-
18	untary, incentive-based partnerships among
19	owners and operators of community water sys-
20	tems, governments, and other persons in source
21	water areas; and
22	"(B) obtain assistance from the State in
23	directing or redirecting resources under Federal
24	or State water quality programs to implement
25	the recommendations of the partnerships to ad-

1	dress the origins of drinking water contami-
2	nants that may be addressed by a petition (in-
3	cluding to the maximum extent practicable the
4	specific activities) that affect the drinking water
5	supply of a community.
6	"(3) Contaminants addressed by a peti-
7	TION.—A petition submitted to a State under this
8	section may address only those contaminants—
9	"(A) that are pathogenic organisms for
10	which a national primary drinking water regula-
11	tion has been established or is required under
12	section $1412(b)(2)(C)$ ; or
13	"(B) for which a national primary drinking
14	water regulation has been promulgated or pro-
15	posed and—
16	"(i) that are detected in the commu-
17	nity water system for which the petition is
18	submitted at levels above the maximum
19	contaminant level; or
20	"(ii) that are detected by adequate
21	monitoring methods at levels that are not
22	reliably and consistently below the maxi-
23	mum contaminant level.
24	"(4) CONTENTS.—A petition submitted under
25	this subsection shall at a minimum—

1	"(A) include a delineation of the source
2	water area in the State that is the subject of
3	the petition;
4	"(B) identify, to the maximum extent
5	practicable, the origins of the drinking water
6	contaminants that may be addressed by a peti-
7	tion (including to the maximum extent prac-
8	ticable the specific activities contributing to the
9	presence of the contaminants) in the source
10	water area delineated under subparagraph (A);
11	"(C) identify any deficiencies in informa-
12	tion that will impair the development of rec-
13	ommendations by the voluntary local partner-
14	ship to address drinking water contaminants
15	that may be addressed by a petition;
16	"(D) specify the efforts made to establish
17	the voluntary local partnership and obtain the
18	participation of—
19	"(i) the municipal or local government
20	or other political subdivision of the State
21	with jurisdiction over the source water area
22	delineated under subparagraph (A); and
23	"(ii) each person in the source water
24	area delineated under subparagraph (A)—

1	"(I) who is likely to be affected
2	by recommendations of the voluntary
3	local partnership; and
4	"(II) whose participation is es-
5	sential to the success of the partner-
6	ship;
7	"(E) outline how the voluntary local part-
8	nership has or will, during development and im-
9	plementation of recommendations of the vol-
10	untary local partnership, identify, recognize and
11	take into account any voluntary or other activi-
12	ties already being undertaken by persons in the
13	source water area delineated under subpara-
14	graph (A) under Federal or State law to reduce
15	the likelihood that contaminants will occur in
16	drinking water at levels of public health con-
17	cern; and
18	"(F) specify the technical, financial, or
19	other assistance that the voluntary local part-
20	nership requests of the State to develop the
21	partnership or to implement recommendations
22	of the partnership.
23 "	(e) Approval or Disapproval of Petitions.—
24	"(1) IN GENERAL.—After providing notice and
25 ar	n opportunity for public comment on a petition

1	submitted under subsection (d), the State shall ap-
2	prove or disapprove the petition, in whole or in part,
3	not later than 120 days after the date of submission
4	of the petition.
5	"(2) Approval.—The State may approve a pe-
6	tition if the petition meets the requirements estab-
7	lished under subsection (d). The notice of approval
8	shall, at a minimum, include—
9	"(A) an identification of technical, finan-
10	cial, or other assistance that the State will pro-
11	vide to assist in addressing the drinking water
12	contaminants that may be addressed by a peti-
13	tion based on—
14	"(i) the relative priority of the public
15	health concern identified in the petition
16	with respect to the other water quality
17	needs identified by the State;
18	"(ii) any necessary coordination that
19	the State will perform of the program es-
20	tablished under this section with programs
21	implemented or planned by other States
22	under this section; and
23	"(iii) funds available (including funds
24	available from a State revolving loan fund
25	established under title VI of the Federal

1	Water Pollution Control Act (33 U.S.C.
2	1381 et seq.) or part G and the appro-
3	priate distribution of the funds to assist in
4	implementing the recommendations of the
5	partnership;
6	"(B) a description of technical or financial
7	assistance pursuant to Federal and State pro-
8	grams that is available to assist in implement-
9	ing recommendations of the partnership in the
10	petition, including—
11	''(i) any program established under
12	the Federal Water Pollution Control Act
13	(33 U.S.C. 1251 et seq.);
14	"(ii) the program established under
15	section 6217 of the Coastal Zone Act Re-
16	authorization Amendments of 1990 (16
17	U.S.C. 1455b);
18	''(iii) the agricultural water quality
19	protection program established under chap-
20	ter 2 of subtitle D of title XII of the Food
21	Security Act of 1985 (16 U.S.C. 3838 et
22	seq.);
23	"(iv) the sole source aquifer protection
24	program established under section 1427;

1	"(v) the community wellhead protec-
2	tion program established under section
3	1428;
4	"(vi) any pesticide or ground water
5	management plan; <del>and</del>
6	"(vii) any voluntary agricultural re-
7	source management plan or voluntary whole
8	farm or whole ranch management plan de-
9	veloped and implemented under a process
10	established by the Secretary of Agriculture;
11	and
12	"(vii) "(viii) any abandoned well clo-
13	sure program; and
14	"(C) a description of activities that will be
15	undertaken to coordinate Federal and State
16	programs to respond to the petition.
17	"(3) DISAPPROVAL.—If the State disapproves a
18	petition submitted under subsection (d), the State
19	shall notify the entity submitting the petition in
20	writing of the reasons for disapproval. A petition
21	may be resubmitted at any time if—
22	"(A) new information becomes available;
23	"(B) conditions affecting the source water
24	that is the subject of the petition change; or

1	"(C) modifications are made in the type of
2	assistance being requested.
3	"(f) Eligibility for Water Quality Protection
4	Assistance.—A sole source aquifer plan developed under
5	section 1427, a wellhead protection plan developed under
6	section 1428, and a source water quality protection meas-
7	ure assisted in response to a petition submitted under sub-
8	section (d) shall be eligible for assistance under the Fed-
9	eral Water Pollution Control Act (33 U.S.C. 1251 et seq.),
10	including assistance provided under section 319 and title
11	VI of such Act (33 U.S.C. 1329 and 1381 et seq.), if the
12	project, measure, or practice would be eligible for assist-
13	ance under such Act. In the case of funds made available
14	under such section 319 to assist a source water quality
15	protection measure in response to a petition submitted
16	under subsection (d), the funds may be used only for a
17	measure that addresses nonpoint source pollution.
18	"(g) Grants To Support State Programs.—
19	"(1) In General.—The Administrator may
20	make a grant to each State that establishes a pro-
21	gram under this section that is approved under
22	paragraph (2). The amount of each grant shall not
23	exceed 50 percent of the cost of administering the
24	program for the year in which the grant is available.

1	"(2) APPROVAL.—In order to receive grant as-
2	sistance under this subsection, a State shall submit
3	to the Administrator for approval a plan for a source
4	water quality protection partnership program that is
5	consistent with the guidance published under para-
6	graph (3). The Administrator shall approve the plan
7	if the plan is consistent with the guidance published
8	under paragraph (3).
9	"(3) Guidance.—
10	"(A) IN GENERAL.—Not later than 1 year
11	after the date of enactment of this section, the
12	Administrator, in consultation with the States,
13	shall publish guidance to assist—
14	"(i) States in the development of a
15	source water quality protection partnership
16	program; and
17	"(ii) municipal or local governments
18	or political subdivisions of the governments
19	and community water systems in the devel-
20	opment of source water quality protection
21	partnerships and in the assessment of
22	source water quality.
23	"(B) Contents of the guidance.—The
24	guidance shall, at a minimum—

1	"(i) recommend procedures for the ap-
2	proval or disapproval by a State of a peti-
3	tion submitted under subsection (d);
4	"(ii) recommend procedures for the
5	submission of petitions developed under
6	subsection (d);
7	"(iii) recommend criteria for the <del>de-</del>
8	lineation assessment of source water areas
9	within a State;
10	"(iv) describe technical or financial
11	assistance pursuant to Federal and State
12	programs that is available to address the
13	contamination of sources of drinking water
14	and to develop and respond to petitions
15	submitted under subsection (d); and
16	"(v) specify actions taken by the Ad-
17	ministrator to ensure the coordination of
18	the programs referred to in clause (iv) with
19	the goals and objectives of this title to the
20	maximum extent practicable.
21	"(4) Authorization of appropriations.—
22	There are authorized to be appropriated to carry out
23	this subsection such sums as are necessary for fiscal
24	years 1995 through 2003. Each State with a plan
25	for a program approved under paragraph (2) shall

1	receive an equitable portion of the funds available
2	for any fiscal year.
3	"(h) STATUTORY CONSTRUCTION.—Nothing in this
4	section—
5	"(1)(A) creates or conveys new authority to a
6	State, political subdivision of a State, or community
7	water system for any new regulatory measure; or
8	"(B) limits any existing authority of a State,
9	political subdivision, or community water system; or
10	"(2) precludes a community water system, mu-
11	nicipal or local government, or political subdivision
12	of a government from locally developing and carry-
13	ing out a voluntary, incentive-based, source water
14	quality protection partnership to address the origins
15	of drinking water contaminants of public health con-
16	cern.''.
17	SEC. 18. STATE PRIMACY; STATE FUNDING.
18	(a) State Primary Enforcement Responsibil-
19	ITY.—Section 1413 (42 U.S.C. 300g-2) is amended—
20	(1) in subsection (a), by striking paragraph (1)
21	and inserting the following:
22	"(1) has adopted drinking water regulations
23	that are no less stringent than the national primary
24	drinking water regulations promulgated by the Ad-
25	ministrator under section 1412 not later than 2

1	years after the date on which the regulations are
2	promulgated by the Administrator;"; and
3	(2) by adding at the end the following:
4	"(c) Interim Primary Enforcement Author-
5	ITY.—A State that has primary enforcement authority
6	under this section with respect to each existing national
7	primary drinking water regulation shall be considered to
8	have primary enforcement authority with respect to each
9	new or revised national primary drinking water regulation
10	during the period beginning on the effective date of a reg-
11	ulation adopted and submitted by the State with respect
12	to the new or revised national primary drinking water reg-
13	ulation in accordance with subsection $(b)(1)$ and ending
14	at such time as the Administrator makes a determination
15	under subsection (b)(2) with respect to the regulation.".
16	(b) Public Water System Supervision Pro-
17	GRAM.—Section 1443(a) (42 U.S.C. 300j-2(a)) is amend-
18	ed—
19	(1) in paragraph (3)—
20	(A) by striking "(3) A grant" and insert-
21	ing the following:
22	"(3) Amount of grant.—
23	"(A) IN GENERAL.—A grant"; and
24	(B) by adding at the end the following:

1	"(B) DETERMINATION OF COSTS.—To de-
2	termine the costs of a grant recipient pursuant
3	to this paragraph, the Administrator shall, in
4	cooperation with the States and not later than
5	180 days after the date of enactment of this
6	subparagraph, establish a resource model for
7	the public water system supervision program
8	and review and revise the model as necessary.
9	"(C) STATE COST ADJUSTMENTS.—The
10	Administrator shall revise cost estimates used
11	in the resource model for any particular State
12	to reflect costs more likely to be experienced in
13	that State, if—
14	"(i) the State requests the modifica-
15	tion; and
16	"(ii) the revised estimates ensure full
17	and effective administration of the public
18	water system supervision program in the
19	State and the revised estimates do not
20	overstate the resources needed to admin-
21	ister the program.";
22	(2) in paragraph (7), by adding at the end a
23	period and the following:
24	"For the purpose of making grants under paragraph (1),
25	there are authorized to be appropriated such sums as are

1 necessary for each of fiscal years 1992 and 1993 and

2 \$100,000,000 for each of fiscal years 1994 through

3 2003."; and

(3) by adding at the end the following:

"(8) Reservation of funds by the administrator.—If the Administrator assumes the primary enforcement responsibility of a State public water system supervision program, the Administrator may reserve from funds made available pursuant to this subsection, an amount equal to the amount that would otherwise have been provided to the State pursuant to this subsection. The Administrator shall use the funds reserved pursuant to this paragraph to ensure the full and effective administration of a public water system supervision program in the State.

## "(9) STATE LOAN FUNDS.—

"(A) RESERVATION OF FUNDS.—For any fiscal year for which the amount made available to the Administrator by appropriations to carry out this subsection is less than the amount that the Administrator determines is necessary to supplement funds made available pursuant to paragraph (8) to ensure the full and effective administration of a public water system super-

1	vision program in a State (based on the re-
2	source model developed under paragraph
3	(3)(B)), the Administrator may reserve from
4	the funds made available to the State under
5	section 1472 an amount that is equal to the
6	amount of the shortfall.
7	"(B) Duty of administrator.—If the
8	Administrator reserves funds from the alloca-
9	tion of a State under subparagraph (A), the
10	Administrator shall carry out in the State—
11	"(i) each of the activities that would
12	be required of the State if the State had
13	primary enforcement authority under sec-
14	tion 1413; and
15	"(ii) each of the activities required of
16	the State by this title, other than part C,
17	but not made a condition of the author-
18	ity.".
19	SEC. 19. MONITORING AND INFORMATION GATHERING.
20	(a) REGULATED CONTAMINANTS.—
21	(1) Review of existing requirements.—
22	Section $1445(a)(1)$ (42 U.S.C. $300j-4(a)(1)$ ) is
23	amended—

1	(A) by designating the first and second
2	sentences as subparagraphs (A) and (B), re-
3	spectively; and
4	(B) by adding at the end the following:
5	"(C) REVIEW.—The Administrator shall
6	not later than 2 years after the date of enact-
7	ment of this subparagraph, after consultation
8	with public health experts, representatives of
9	the general public, and officials of State and
10	local governments, review the monitoring re-
11	quirements for not fewer than 12 contaminants
12	identified by the Administrator, and promulgate
13	any necessary modifications.".
14	(2) Alternative monitoring programs.—
15	Section $1445(a)(1)$ (42 U.S.C. $300j-4(a)(1)$ ) (as
16	amended by paragraph (1)(B)) is further amended
17	by adding at the end the following:
18	"(D) State-established require-
19	MENTS.—
20	"(i) In general.—Each State with
21	primary enforcement responsibility under
22	section 1413 may, by rule, establish alter-
23	native monitoring requirements for any na-
24	tional primary drinking water regulation,
25	other than a regulation applicable to a mi-

1	crobial contaminant (or an indicator of a
2	microbial contaminant). The alternative
3	monitoring requirements established by a
4	State under this clause may not take effect
5	for any national primary drinking water
6	regulation until after completion of at least
7	1 full cycle of monitoring in the State sat-
8	isfying the requirements of paragraphs (1)
9	and (2) of section 1413(a). The alternative
10	monitoring requirements may be applicable
11	to public water systems or classes of public
12	water systems identified by the State, in
13	lieu of the monitoring requirements that
14	would otherwise be applicable under the
15	regulation, if the alternative monitoring re-
16	quirements—
17	"(I) are based on use of the best
18	available science conducted in accord-
19	ance with sound and objective sci-
20	entific practices and data collected by
21	accepted methods;
22	"(II) are based on the potential
23	for the contaminant to occur in the
24	source water based on use patterns
25	and other relevant characteristics of

1	the contaminant or the systems sub-
2	ject to the requirements;
3	"(III) in the case of a public
4	water system or class of public water
5	systems in which a contaminant has
6	been detected at quantifiable levels
7	that are not reliably and consistently
8	below the maximum contaminant
9	level, include monitoring frequencies
10	that are not less frequent than the
11	frequencies required in the national
12	primary drinking water regulation for
13	the contaminant for a period of 5
14	years after the detection; and
15	"(IV) in the case of each con-
16	taminant formed in the distribution
17	system, are not applicable to public
18	water systems for which treatment is
19	necessary to comply with the national
20	primary drinking water regulation.
21	"(ii) Compliance and enforce-
22	MENT.—The alternative monitoring re-
23	quirements established by the State shall
24	be adequate to ensure compliance with,
25	and enforcement of, each national primary

drinking water regulation. The State n	ıay
review and update the alternative monit	or-
ing requirements as necessary.	
"(iii) Application of secti	ON
1413.—	
"(I) IN GENERAL.—Each St	ate
establishing alternative monitoring	re-
quirements under this subparagra	ıph
shall submit the rule to the Admir	iis-
trator as provided in sect	ion
1413(b)(1). Any requirements for	a
State to provide information support	rt-
ing a submission shall be defined o	nly
in consultation with the States, a	nd
shall address only such information	as
is necessary to make a decision to	ар-
prove or disapprove an alternat	ive
monitoring rule in accordance w	ith
the following sentence. The Admir	iis-
trator shall approve an alternat	ive
monitoring rule submitted under t	his
clause for the purposes of sect	ion
1413, unless the Administrator det	er-
mines in writing that the State r	ule
for alternative monitoring does	not

ensure compliance with, and enforce-
ment of, the national primary drink-
ing water regulation for the contami-
nant or contaminants to which the
rule applies.

"(II) EXCEPTIONS.—The quirements of section 1413(a)(1) that a rule be no less stringent than the national primary drinking water regulation for the contaminant or contaminants to which the rule applies shall not apply to the decision of the Administrator to approve or disapprove a rule submitted under this clause. Notwithstanding the requirements of section 1413(b)(2), the Administrator shall approve or disapprove a rule submitted under this clause within 180 days of submission. In the absence of a determination to disapprove a rule made by the Administrator within 180 days, the rule shall be deemed to be approved under section 1413(b)(2).

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1	"(III) Additional consider-
2	ATIONS.—A State shall be considered
3	to have primary enforcement author-
4	ity with regard to an alternative mon-
5	itoring rule, and the rule shall be ef-
6	fective, on a date (determined by the
7	State) any time on or after submis-
8	sion of the rule, consistent with sec-
9	tion 1413(c). A decision by the Ad-
10	ministrator to disapprove an alter-
11	native monitoring rule under section
12	1413 or to withdraw the authority of
13	the State to carry out the rule under
14	clause (iv) may not be the basis for
15	withdrawing primary enforcement re-
16	sponsibility for a national primary
17	drinking water regulation or regula-
18	tions from the State under section
19	1413.
20	"(iv) Oversight by the adminis-
21	TRATOR.—The Administrator shall review,
22	not less often than every 5 years, any al-
23	ternative monitoring requirements estab-
24	lished by a State under clause (i) to deter-
25	mine whether the requirements are ade-

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quate to ensure compliance with, and enforcement of, national primary drinking water regulations. If the Administrator determines that the alternative monitoring requirements of a State are inadequate with respect to a contaminant, and after providing the State with an opportunity to respond to the determination of the Administrator and to correct any inadequacies, the Administrator may withdraw the authority of the State to carry out the alternative monitoring requirements with respect to the contaminant. If the Administrator withdraws the authority, the monitoring requirements contained in the national primary drinking water regulation for the contaminant shall apply to public water systems in the State.

"(v) Nonprimacy states.—The Governor of any State that does not have primary enforcement responsibility under section 1413 on the date of enactment of this clause may submit to the Administrator a request that the Administrator modify the monitoring requirements established by the

I	Administrator and applicable to public
2	water systems in that State. After con-
3	sultation with the Governor, the Adminis-
4	trator shall modify the requirements for
5	public water systems in that State if the
6	request of the Governor is in accordance
7	with each of the requirements of this sub-
8	paragraph that apply to alternative mon-
9	itoring requirements established by States
10	that have primary enforcement responsibil-
11	ity. A decision by the Administrator to ap-
12	prove a request under this clause shall be
13	for a period of 3 years and may subse-
14	quently be extended for periods of 5 years.
15	"(vi) Guidance.—The Administrator
16	shall issue guidance in consultation with
17	the States that States may use to develop
18	State-established requirements pursuant to
19	this subparagraph and subparagraph (E).
20	The guidance shall identify options for al-
21	ternative monitoring designs that meet the
22	criteria identified in clause (i) and the re-
23	quirements of clause (ii).".
24	(3) Small system monitoring.—Section
25	1445(a)(1) (42 U.S.C. $300j-4(a)(1)$ ) (as amended

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by paragraph (2)) is further amended by adding at the end the following:

> "(E) SMALL SYSTEM MONITORING.—The Administrator or a State that has primary enforcement responsibility under section 1413 may modify the monitoring requirements for any contaminant, other than a microbial contaminant or an indicator of a microbial contaminant, a contaminant regulated on the basis of an acute health effect, or a contaminant formed in the treatment process or in the distribution system, to provide that any public water system that serves a population of 10,000 or fewer shall not be required to conduct additional quarterly monitoring during any 3-year period for a specific contaminant if monitoring conducted at the beginning of the period for the contaminant fails to detect the presence of the contaminant in the water supplied by the public water system, and the Administrator or the State determines that the contaminant is unlikely to be detected by further monitoring in the period.".

1 (b) UNREGULATED CONTAMINANTS.—Section	1
2 1445(a) (42 U.S.C. 300j-4(a)) is amended by striking	2
3 paragraphs (2) through (8) and inserting the following:	3
4 "(2) Monitoring program for unregu-	4
5 LATED CONTAMINANTS.—	5
6 "(A) ESTABLISHMENT.—The Adminis-	6
7 trator shall promulgate regulations establishing	7
8 the criteria for a monitoring program for un-	8
9 regulated contaminants. The regulations shall	9
require monitoring of drinking water supplied	10
by public water systems and shall vary the fre-	11
quency and schedule for monitoring require-	12
ments for systems based on the number of per-	13
sons served by the system, the source of supply,	14
and the contaminants likely to be found.	15
16 "(B) Monitoring program for certain	16
17 UNREGULATED CONTAMINANTS.—	17
18 "(i) Initial list.—Not later than 3	18
19 years after the date of enactment of the	19
Safe Drinking Water Amendments of 1995	20
and every 5 years thereafter, the Adminis-	21
trator shall issue a list pursuant to sub-	22
paragraph (A) of not more than 20 un-	23
regulated contaminants to be monitored by	24
public water systems and to be included in	25

1	the national drinking water occurrence
2	data base maintained pursuant to para-
3	graph (3).
4	"(ii) Governors' petition.—The
5	Administrator shall include among the list
6	of contaminants for which monitoring is
7	required under this paragraph each con-
8	taminant recommended in a petition signed
9	by the Governor of each of 7 or more
10	States, unless the Administrator deter-
11	mines that the action would prevent the
12	listing of other contaminants of a higher
13	public health concern.
14	"(C) Monitoring by large systems.—A
15	public water system that serves a population of
16	more than 10,000 shall conduct monitoring for
17	all contaminants listed under subparagraph
18	(B).
19	"(D) Monitoring plan for small and
20	MEDIUM SYSTEMS.—
21	"(i) IN GENERAL.—Based on the reg-
22	ulations promulgated by the Administrator,
23	each State shall develop a representative
24	monitoring plan to assess the occurrence of
25	unregulated contaminants in public water

1	systems that serve a population of 10,000
2	or fewer. The plan shall require monitoring
3	for systems representative of different
4	sizes, types, and geographic locations in
5	the State.
6	"(ii) Grants for small system
7	costs.—From funds reserved under sec-
8	tion 1478(c), the Administrator shall pay
9	the reasonable cost of such testing and lab-
10	oratory analysis as are necessary to carry
11	out monitoring under the plan.
12	"(E) Monitoring results.—Each public
13	water system that conducts monitoring of un-
14	regulated contaminants pursuant to this para-
15	graph shall provide the results of the monitor-
16	ing to the primary enforcement authority for
17	the system.
18	"(F) Waiver of monitoring require-
19	MENT.—The Administrator shall waive the re-
20	quirement for monitoring for a contaminant
21	under this paragraph in a State, if the State
22	demonstrates that the criteria for listing the
23	contaminant do not apply in that State.
24	"(G) Analytical methods.—The State
25	may use screening methods approved by the

1	Administrator under subsection (h) in lieu of
2	monitoring for particular contaminants under
3	this paragraph.
4	"(H) Authorization of Appropria-
5	TIONS.—There are authorized to be appro-
6	priated to carry out this paragraph
7	\$10,000,000 for each of fiscal years 1995
8	through 2003.".
9	(c) National Drinking Water Occurrence
10	Database.—Section 1445(a) (42 U.S.C. 300j-4(a)) (as
11	amended by subsection (b)) is further amended by adding
12	at the end the following:
13	"(3) National drinking water occurrence
14	DATABASE.—
15	"(A) In general.—Not later than 3 years
16	after the date of enactment of the Safe Drink-
17	ing Water Act Amendments of 1995, the Ad-
18	ministrator shall assemble and maintain a na-
19	tional drinking water occurrence data base,
20	using information on the occurrence of both
21	regulated and unregulated contaminants in
22	public water systems obtained under paragraph
23	(2) and reliable information from other public
24	and private sources.

1	"(B) Use.—The data shall be used by the
2	Administrator in making determinations under
3	section $1412(b)(1)$ with respect to the occur-
4	rence of a contaminant in drinking water at a
5	level of public health concern.
6	"(C) Public recommendations.—The
7	Administrator shall periodically solicit rec-
8	ommendations from the appropriate officials of
9	the National Academy of Sciences and the
10	States, and any person may submit rec-
11	ommendations to the Administrator, with re-
12	spect to contaminants that should be included
13	in the national drinking water occurrence data
14	base, including recommendations with respect
15	to additional unregulated contaminants that
16	should be listed under paragraph (2). Any rec-
17	ommendation submitted under this clause shall
18	be accompanied by reasonable documentation
19	that—
20	"(i) the contaminant occurs or is like-
21	ly to occur in drinking water; and
22	"(ii) the contaminant poses a risk to
23	public health.

1	"(D) Public availability.—The infor-
2	mation from the data base shall be available to
3	the public in readily accessible form.
4	"(E) REGULATED CONTAMINANTS.—With
5	respect to each contaminant for which a na-
6	tional primary drinking water regulation has
7	been established, the data base shall include in-
8	formation on the detection of the contaminant
9	at a quantifiable level in public water systems
10	(including detection of the contaminant at levels
11	not constituting a violation of the maximum
12	contaminant level for the contaminant).
13	"(F) Unregulated contaminants.—
14	With respect to contaminants for which a na-
15	tional primary drinking water regulation has
16	not been established, the data base shall in-
17	clude—
18	"(i) monitoring information collected
19	by public water systems that serve a popu-
20	lation of more than 10,000, as required by
21	the Administrator under paragraph (2);
22	"(ii) monitoring information collected
23	by the States from a representative sam-
24	pling of public water systems that serve a
25	population of 10,000 or fewer; and

1	"(iii) other reliable and appropriate
2	monitoring information on the occurrence
3	of the contaminants in public water sys-
4	tems that is available to the Adminis-
5	trator.''.
6	(d) Information.—
7	(1) Monitoring and testing authority.—
8	Subparagraph (A) of section 1445(a)(1) (42 U.S.C.
9	300j–4(a)(1)) (as designated by subsection
10	(a)(1)(A)) is amended—
11	(A) by inserting "by accepted methods"
12	after "conduct such monitoring"; and
13	(B) by striking "such information as the
14	Administrator may reasonably require" and all
15	that follows through the period at the end and
16	inserting the following: "such information as
17	the Administrator may reasonably require—
18	"(i) to assist the Administrator in establishing
19	regulations under this title or to assist the Adminis-
20	trator in determining, on a case-by-case basis,
21	whether the person has acted or is acting in compli-
22	ance with this title; and
23	"(ii) by regulation to assist the Administrator
24	in determining compliance with national primary
25	drinking water regulations promulgated under sec-

1	tion 1412 or in administering any program of finan-
2	cial assistance under this title.
3	If the Administrator is requiring monitoring for purposes
4	of testing new or alternative methods, the Administrator
5	may require the use of other than accepted methods.".
6	(2) Screening methods.—Section 1445 (42
7	U.S.C. 300j-4) (as amended by section 12(c)) is fur-
8	ther amended by adding at the end the following:
9	"(h) Screening Methods.—The Administrator
10	shall review new analytical methods to screen for regulated
11	contaminants and may approve such methods as are more
12	accurate or cost-effective than established reference meth-
13	ods for use in compliance monitoring.".
14	SEC. 20. PUBLIC NOTIFICATION.
15	Section 1414 (42 U.S.C. 300g-3) is amended by
16	striking subsection (c) and inserting the following:
17	"(c) Notice to Persons Served.—
18	"(1) IN GENERAL.—Each owner or operator of
19	a public water system shall give notice to the per-
20	sons served by the system—
21	"(A) of any failure on the part of the pub-
22	lic water system to—
23	"(i) comply with an applicable maxi-
24	mum contaminant level or treatment tech-
25	nique requirement of, or a testing proce-

1	dure prescribed by, a national primary
2	drinking water regulation; or
3	"(ii) perform monitoring required by
4	section 1445(a);
5	"(B) if the public water system is subject
6	to a variance granted under section
7	1415(a)(1)(A), 1415(a)(2), or 1415(e) for an
8	inability to meet a maximum contaminant level
9	requirement or is subject to an exemption
10	granted under section 1416, of—
11	"(i) the existence of the variance or
12	exemption; and
13	"(ii) any failure to comply with the
14	requirements of any schedule prescribed
15	pursuant to the variance or exemption; and
16	"(C) of the concentration level of any un-
17	regulated contaminant for which the Adminis-
18	trator has required public notice pursuant to
19	paragraph (2)(E).
20	"(2) Form, manner, and frequency of no-
21	TICE.—
22	"(A) In general.—The Administrator
23	shall, by regulation, and after consultation with
24	the States, prescribe the manner, frequency,

1	form, and content for giving notice under this
2	subsection. The regulations shall—
3	"(i) provide for different frequencies
4	of notice based on the differences between
5	violations that are intermittent or infre-
6	quent and violations that are continuous or
7	frequent; and
8	"(ii) take into account the seriousness
9	of any potential adverse health effects that
10	may be involved.
11	"(B) STATE REQUIREMENTS.—
12	"(i) In general.—A State may, by
13	rule, establish alternative notification re-
14	quirements—
15	"(I) with respect to the form and
16	content of notice given under and in a
17	manner in accordance with subpara-
18	graph (C); and
19	"(II) with respect to the form
20	and content of notice given under sub-
21	paragraph (D).
22	"(ii) Contents.—The alternative re-
23	quirements shall provide the same type and
24	amount of information as required pursu-

1	ant to this subsection and regulations is-
2	sued under subparagraph (A).
3	"(iii) Relationship to section
4	1413.—Nothing in this subparagraph shall
5	be construed or applied to modify the re-
6	quirements of section 1413.
7	"(C) VIOLATIONS WITH POTENTIAL TO
8	HAVE SERIOUS ADVERSE EFFECTS ON HUMAN
9	HEALTH.—Regulations issued under subpara-
10	graph (A) shall specify notification procedures
11	for each violation by a public water system that
12	has the potential to have serious adverse effects
13	on human health as a result of short-term expo-
14	sure. Each notice of violation provided under
15	this subparagraph shall—
16	"(i) be distributed as soon as prac-
17	ticable after the occurrence of the viola-
18	tion, but not later than 24 hours after the
19	occurrence of the violation;
20	"(ii) provide a clear and readily un-
21	derstandable explanation of—
22	"(I) the violation;
23	"(II) the potential adverse effects
24	on human health;

1	"(III) the steps that the public
2	water system is taking to correct the
3	violation; and
4	"(IV) the necessity of seeking al-
5	ternative water supplies until the vio-
6	lation is corrected;
7	"(iii) be provided to the Administrator
8	or the head of the State agency that has
9	primary enforcement responsibility under
10	section 1413 as soon as practicable, but
11	not later than 24 hours after the occur-
12	rence of the violation; and
13	"(iv) as required by the State agency
14	in general regulations of the State agency,
15	or on a case-by-case basis after the con-
16	sultation referred to in clause (iii), consid-
17	ering the health risks involved—
18	"(I) be provided to appropriate
19	broadcast media;
20	"(II) be prominently published in
21	a newspaper of general circulation
22	serving the area not later than 1 day
23	after distribution of a notice pursuant
24	to clause (i) or the date of publication
25	of the next issue of the newspaper; or

1	"(III) be provided by posting or
2	door-to-door notification in lieu of no-
3	tification by means of broadcast
4	media or newspaper.
5	"(D) Written notice.—
6	"(i) In general.—Regulations issued
7	under subparagraph (A) shall specify noti-
8	fication procedures for violations other
9	than the violations covered by subpara-
10	graph (C). The procedures shall specify
11	that a public water system shall provide
12	written notice to each person served by the
13	system by notice—
14	"(I) in the first bill (if any) pre-
15	pared after the date of occurrence of
16	the violation;
17	"(II) in an annual report issued
18	not later than 1 year after the date of
19	occurrence of the violation; or
20	"(III) by mail or direct delivery
21	as soon as practicable, but not later
22	than 1 year after the date of occur-
23	rence of the violation.
24	"(ii) Form and manner of no-
25	TICE.—The Administrator shall prescribe

1	the form and manner of the notice to pro-
2	vide a clear and readily understandable ex-
3	planation of—
4	"(I) the violation;
5	"(II) any potential adverse health
6	effects; and
7	"(III) the steps that the system
8	is taking to seek alternative water
9	supplies, if any, until the violation is
10	corrected.
11	"(E) Unregulated contaminants.—
12	The Administrator may require the owner or
13	operator of a public water system to give notice
14	to the persons served by the system of the con-
15	centration levels of an unregulated contaminant
16	required to be monitored under section 1445(a).
17	"(3) Reports.—
18	"(A) Annual report by state.—
19	"(i) In general.—Not later than
20	January 1, 1997, and annually thereafter,
21	each State that has primary enforcement
22	responsibility under section 1413 shall pre-
23	pare, make readily available to the public,
24	and submit to the Administrator an annual
25	report on violations of national primary

1	drinking water regulations by public water
2	systems in the State, including violations
3	with respect to—
4	"(I) maximum contaminant lev-
5	els;
6	"(II) treatment requirements;
7	"(III) variances and exemptions;
8	and
9	"(IV) monitoring requirements
10	determined to be significant by the
11	Administrator after consultation with
12	the States.
13	"(ii) DISTRIBUTION.—The State shall
14	publish and distribute summaries of the re-
15	port and indicate where the full report is
16	available for review.
17	"(B) Annual report by adminis-
18	TRATOR.—Not later than July 1, 1997, and an-
19	nually thereafter, the Administrator shall pre-
20	pare and make available to the public an annual
21	report summarizing and evaluating reports sub-
22	mitted by States pursuant to subparagraph (A)
23	and notices submitted by public water systems
24	serving Indian Tribes provided to the Adminis-
25	trator pursuant to subparagraph (C) or (D) of

1	paragraph (2) and making recommendations
2	concerning the resources needed to improve
3	compliance with this title. The report shall in-
4	clude information about public water system
5	compliance on Indian reservations and about
6	enforcement activities undertaken and financial
7	assistance provided by the Administrator on In-
8	dian reservations, and shall make specific rec-
9	ommendations concerning the resources needed
10	to improve compliance with this title on Indian
11	reservations.''.
12	SEC. 21. ENFORCEMENT; JUDICIAL REVIEW.
13	(a) IN GENERAL.—Section 1414 (42 U.S.C. 300g-
14	3) is amended—
15	(1) in subsection (a)—
16	(A) in paragraph (1)—
17	(i) in subparagraph (A)—
18	(I) in clause (i), by striking "any
19	national primary drinking water regu-
20	lation in effect under section 1412"
21	and inserting "any applicable require-
22	ment"; and
23	(II) by striking "with such regu-
24	lation or requirement" and inserting
25	"with the requirement"; and

1	(ii) in subparagraph (B), by striking
2	"regulation or" and inserting "applicable";
3	and
4	(B) by striking paragraph (2) and insert-
5	ing the following:
6	"(2) Enforcement in nonprimacy
7	STATES.—
8	"(A) IN GENERAL.—If, on the basis of in-
9	formation available to the Administrator, the
10	Administrator finds, with respect to a period in
11	which a State does not have primary enforce-
12	ment responsibility for public water systems,
13	that a public water system in the State—
14	"(i) for which a variance under sec-
15	tion 1415 or an exemption under section
16	1416 is not in effect, does not comply with
17	any applicable requirement; or
18	"(ii) for which a variance under sec-
19	tion 1415 or an exemption under section
20	1416 is in effect, does not comply with any
21	schedule or other requirement imposed
22	pursuant to the variance or exemption;
23	the Administrator shall issue an order under
24	subsection (g) requiring the public water system

1	to comply with the requirement, or commence a
2	civil action under subsection (b).
3	"(B) NOTICE.—If the Administrator takes
4	any action pursuant to this paragraph, the Ad-
5	ministrator shall notify an appropriate local
6	elected official, if any, with jurisdiction over the
7	public water system of the action prior to the
8	time that the action is taken.";
9	(2) in the first sentence of subsection (b), by
10	striking "a national primary drinking water regula-
11	tion" and inserting "any applicable requirement";
12	(3) in subsection (g)—
13	(A) in paragraph (1), by striking "regula-
14	tion, schedule, or other" each place it appears
15	and inserting "applicable";
16	(B) in paragraph (2)—
17	(i) in the first sentence—
18	(I) by striking "effect until after
19	notice and opportunity for public
20	hearing and," and inserting "effect,";
21	and
22	(II) by striking "proposed order"
23	and inserting "order"; and
24	(ii) in the second sentence, by striking
25	"proposed to be"; and

1	(C) in paragraph (3)—
2	(i) by striking subparagraph (B) and
3	inserting the following:
4	"(B) Effect of Penalty Amounts.—In
5	a case in which a civil penalty sought by the
6	Administrator under this paragraph does not
7	exceed \$5,000, the penalty shall be assessed by
8	the Administrator after notice and opportunity
9	for a public hearing (unless the person against
10	whom the penalty is assessed requests a hearing
11	on the record in accordance with section 554 of
12	title 5, United States Code). In a case in which
13	a civil penalty sought by the Administrator
14	under this paragraph exceeds \$5,000, but does
15	not exceed \$25,000, the penalty shall be as-
16	sessed by the Administrator after notice and
17	opportunity for a hearing on the record in ac-
18	cordance with section 554 of title 5, United
19	States Code."; and
20	(ii) in subparagraph (C), by striking
21	"paragraph exceeds \$5,000" and inserting
22	"subsection for a violation of an applicable
23	requirement exceeds \$25,000"; and
24	(4) by adding at the end the following:
25	"(h) Consolidation Incentive.—

1	"(1) IN GENERAL.—An owner or operator of a
2	public water system may submit to the State in
3	which the system is located (if the State has primary
4	enforcement responsibility under section 1413) or to
5	the Administrator (if the State does not have pri-
6	mary enforcement responsibility) a plan (including
7	specific measures and schedules) for-
8	"(A) the physical consolidation of the sys-
9	tem with 1 or more other systems;
10	"(B) the consolidation of significant man-
11	agement and administrative functions of the
12	system with 1 or more other systems; or
13	"(C) the transfer of ownership of the sys-
14	tem that may reasonably be expected to im-
15	prove drinking water quality.
16	"(2) Consequences of Approval.—If the
17	State or the Administrator approves a plan pursuant
18	to paragraph (1), no enforcement action shall be
19	taken pursuant to this part with respect to a specific
20	violation identified in the approved plan prior to the
21	date that is the earlier of the date on which consoli-
22	dation is completed according to the plan or the date
23	that is 2 years after the plan is approved.
24	"(i) Definition of Applicable Requirement.—
25	In this section, the term 'applicable requirement' means—

1	"(1) a requirement of section 1412, 1414,
2	1415, 1416, 1417, 1441, <del>1442, 1445, 1447, 1463,</del>
3	1464, or 1471; or 1445;
4	"(2) a regulation promulgated pursuant to a
5	section referred to in paragraph (1);
6	"(3) a schedule or requirement imposed pursu-
	• • •
7	ant to a section referred to in paragraph (1); and
8	"(4) a requirement of, or permit issued under,
9	an applicable State program for which the Adminis-
10	trator has made a determination that the require-
11	ments of section 1413 have been satisfied, or an ap-
12	plicable State program approved pursuant to this
13	part.''.
14	(b) State Authority for Administrative Pen-
15	ALTIES.—Section 1413(a) (42 U.S.C. 300g-2(a)) is
16	amended—
17	(1) by striking "and" at the end of paragraph
18	(4);
19	(2) by striking the period at the end of para-
20	graph (5) and inserting "; and; and
21	(3) by adding at the end the following:
22	"(6) has adopted authority for administrative
23	penalties (unless the constitution of the State pro-
24	hibits the adoption of the authority) in a maximum
25	amount—

1	"(A) in the case of a system serving a pop-
2	ulation of more than 10,000, that is not less
3	than \$1,000 per day per violation; and
4	"(B) in the case of any other system, that
5	is adequate to ensure compliance (as deter-
6	mined by the State);
7	except that a State may establish a maximum limita-
8	tion on the total amount of administrative penalties
9	that may be imposed on a public water system per
10	violation.".
11	(c) Judicial Review.—Section 1448(a) (42 U.S.C.
12	300j-7(a)) is amended—
13	(1) in paragraph (2) of the first sentence, by
14	inserting "final" after "any other";
15	(2) in the second sentence, by striking "or issu-
16	ance of the order" and inserting "or any other final
17	Agency action"; and
18	(3) by adding at the end the following "In any
19	petition concerning the assessment of a civil penalty
20	pursuant to section $1414(g)(3)(B)$ , the petitioner
21	shall simultaneously send a copy of the complaint by
22	certified mail to the Administrator and the Attorney
23	General. The court shall set aside or and remand
24	the penalty order if the court finds that there is not
25	substantial evidence in the record to support the

- finding of a violation or that the assessment of the
- 2 penalty by the Administrator constitutes an abuse of
- 3 discretion.".

#### 4 SEC. 22. FEDERAL AGENCIES.

- 5 (a) IN GENERAL.—Subsections (a) and (b) of section
- 6 1447 (42 U.S.C. 300j-6) are amended to read as follows:
- 7 "(a) Compliance.—
- 8 "(1) IN GENERAL.—Each Federal agency shall 9 be subject to, and comply with, all Federal, State,
- interstate, and local substantive and procedural re-
- quirements, administrative authorities, and process
- and sanctions concerning the provision of safe drink-
- ing water or underground injection in the same
- manner, and to the same extent, as any nongovern-
- mental entity is subject to, and shall comply with,
- the requirements, authorities, and process and sanc-
- tions.
- 18 "(2) Administrative orders and pen-
- 19 ALTIES.—The Federal, State, interstate, and local
- substantive and procedural requirements, adminis-
- 21 trative authorities, and process and sanctions re-
- ferred to in paragraph (1) include all administrative
- orders and all civil and administrative penalties or
- fines, regardless of whether the penalties or fines are

1	punitive or coercive in nature or are imposed for iso
2	lated, intermittent, or continuing violations.

- "(3) Limited waiver of sovereign immunity.—The United States expressly waives any immunity otherwise applicable to the United States with respect to any requirement, administrative authority, or process or sanction referred to in paragraph (2) (including any injunctive relief, administrative order, or civil or administrative penalty or fine referred to in paragraph (2), or reasonable service charge). The reasonable service charge referred to in the preceding sentence includes—
  - "(A) a fee or charge assessed in connection with the processing, issuance, renewal, or amendment of a permit, variance, or exemption, review of a plan, study, or other document, or inspection or monitoring of a facility; and
  - "(B) any other nondiscriminatory charge that is assessed in connection with a Federal, State, interstate, or local safe drinking water regulatory program.
- "(4) CIVIL PENALTIES.—No agent, employee, or officer of the United States shall be personally liable for any civil penalty under this subsection with

respect to any act or omission within the scope of the official duties of the agent, employee, or officer.

"(5) Criminal sanctions.—An agent, employee, or officer of the United States may be subject to a criminal sanction under a State, interstate, or local law concerning the provision of drinking water or underground injection. No department, agency, or instrumentality of the executive, legislative, or judicial branch of the Federal Government shall be subject to a sanction referred to in the preceding sentence.

## "(b) Waiver of Compliance.—

- "(1) IN GENERAL.—The President may waive compliance with subsection (a) by any department, agency, or instrumentality in the executive branch if the President determines waiving compliance with such subsection to be in the paramount interest of the United States.
- "(2) Waivers due to lack of appropriations.—No waiver described in paragraph (1) shall be granted due to the lack of an appropriation unless the President has specifically requested the appropriation as part of the budgetary process and Congress has failed to make available the requested appropriation.

"(3) Period of Waiver.—A waiver under this 1 2 subsection shall be for a period of not to exceed 1 year, but an additional waiver may be granted for a 3 period of not to exceed 1 year on the termination of a waiver if the President reviews the waiver and 5 makes a determination that it is in the paramount 6 interest of the United States to grant an additional 7 8 waiver. "(4) Report.—Not later than January 31 of 9

- "(4) REPORT.—Not later than January 31 of each year, the President shall report to Congress on each waiver granted pursuant to this subsection during the preceding calendar year, together with the reason for granting the waiver."
- 14 (b) Administrative Penalty Orders.—Section 15 1447 (42 U.S.C. 300j-6) is amended by adding at the end 16 the following:
- 17 "(d) Administrative Penalty Orders.—
- "(1) IN GENERAL.—If the Administrator finds that a Federal agency has violated an applicable requirement under this title, the Administrator may issue a penalty order assessing a penalty against the Federal agency.
- 23 "(2) PENALTIES.—The Administrator may, 24 after notice to the agency, assess a civil penalty

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against the agency in an amount not to exceed \$25,000 per day per violation.

"(3) PROCEDURE.—Before an administrative penalty order issued under this subsection becomes final, the Administrator shall provide the agency an opportunity to confer with the Administrator and shall provide the agency notice and an opportunity for a hearing on the record in accordance with chapters 5 and 7 of title 5, United States Code.

### "(4) Public review.—

"(A) IN GENERAL.—Any interested person may obtain review of an administrative penalty order issued under this subsection. The review may be obtained in the United States District Court for the District of Columbia or in the United States District Court for the district in which the violation is alleged to have occurred by the filing of a complaint with the court within the 30-day period beginning on the date the penalty order becomes final. The person filing the complaint shall simultaneously send a copy of the complaint by certified mail to the Administrator and the Attorney General.

1	"(B) RECORD.—The Administrator shall
2	promptly file in the court a certified copy of the
3	record on which the order was issued.
4	"(C) Standard of Review.—The court
5	shall not set aside or remand the order unless
6	the court finds that there is not substantial evi-
7	dence in the record, taken as a whole, to sup-
8	port the finding of a violation or that the as-
9	sessment of the penalty by the Administrator
10	constitutes an abuse of discretion.
11	"(D) Prohibition on additional pen-
12	ALTIES.—The court may not impose an addi-
13	tional civil penalty for a violation that is subject
14	to the order unless the court finds that the as-
15	sessment constitutes an abuse of discretion by
16	the Administrator.".
17	(c) CITIZEN ENFORCEMENT.—The first sentence of
18	section 1449(a) (42 U.S.C. 300j-8(a)) is amended—
19	(1) in paragraph (1), by striking ", or" and in-
20	serting a semicolon;
21	(2) in paragraph (2), by striking the period at
22	the end and inserting "; or"; and
23	(3) by adding at the end the following:
24	"(3) for the collection of a penalty (and associ-
25	ated costs and interest) against any Federal agency

- that fails, by the date that is 1 year after the effec-
- 2 tive date of a final order to pay a penalty assessed
- 3 by the Administrator under section 1447(d), to pay
- 4 the penalty.".
- 5 (d) Washington Aqueduct.—Section 1447 (42
- 6 U.S.C. 300j-6) (as amended by subsection (b)) is further
- 7 amended by adding at the end the following:
- 8 "(e) Washington Aqueduct.—The Washington
- 9 Aqueduct Authority, the Army Corps of Engineers, and
- 10 the Secretary of the Army shall not pass the cost of any
- 11 penalty assessed under this title on to any customer, user,
- 12 or other purchaser of drinking water from the Washington
- 13 Aqueduct system, including finished water from the
- 14 Dalecarlia or McMillan treatment plant.".
- 15 SEC. 23. RESEARCH.
- 16 Section 1442 (42 U.S.C. 300j-1) (as amended by sec-
- 17 tion 12(d)) is further amended—
- 18 (1) by redesignating paragraph (3) of sub-
- section (b) as paragraph (3) of subsection (d) and
- 20 moving such paragraph to appear after paragraph
- 21 (2) of subsection (d);
- 22 (2) by striking subsection (b) (as so amended);
- 23 (3) by redesignating subparagraph (B) of sub-
- section (a)(2) as subsection (b) and moving such
- subsection to appear after subsection (a);

1	(4) in subsection (a)—
2	(A) by striking paragraph (2) (as so
3	amended) and inserting the following:
4	"(2) Information and research facili-
5	TIES.—In carrying out this title, the Administrator
6	is authorized to—
7	"(A) collect and make available informa-
8	tion pertaining to research, investigations, and
9	demonstrations with respect to providing a de-
10	pendably safe supply of drinking water, to-
11	gether with appropriate recommendations in
12	connection with the information; and
13	"(B) make available research facilities of
14	the Agency to appropriate public authorities, in-
15	stitutions, and individuals engaged in studies
16	and research relating to this title.";
17	(B) by striking paragraph (3);
18	(C) by redesignating paragraph (11) as
19	paragraph (3) and moving such paragraph to
20	appear before paragraph (4); and
21	(D) by adding at the end the following:
22	"(11) AUTHORIZATION OF APPROPRIATIONS.—
23	There are authorized to be appropriated to the Ad-
24	ministrator to carry out research authorized by this
25	section \$25,000,000 for each of fiscal years 1994

1	through 2003, of which \$4,000,000 shall be avail-
2	able for each fiscal year for research on the health
3	effects of arsenic in drinking water.";
4	(5) in subsection (b) (as so amended)—
5	(A) by striking ''subparagraph'' each place
6	it appears and inserting "subsection"; and
7	(B) by adding at the end the following:
8	"There are authorized to be appropriated to
9	carry out this subsection \$8,000,000 for each of
10	fiscal years 1995 through 2003.";
11	(6) in the first sentence of subsection (c), by
12	striking "eighteen months after the date of enact-
13	ment of this subsection" and inserting "2 years
14	after the date of enactment of the Safe Drinking
15	Water Act Amendments of 1995, and every 5 years
16	thereafter";
17	(7) in subsection (d) (as amended by paragraph
18	(1))—
19	(A) in paragraph (1), by striking ", and"
20	at the end and inserting a semicolon;
21	(B) in paragraph (2), by striking the pe-
22	riod at the end and inserting a semicolon;
23	(C) in paragraph (3), by striking the pe-
24	riod at the end and inserting "; and;

1	(D) by inserting after paragraph (3) the
2	following:
3	"(4) develop and maintain a system for fore-
4	casting the supply of, and demand for, various pro-
5	fessional occupational categories and other occupa-
6	tional categories needed for the protection and treat-
7	ment of drinking water in each region of the United
8	States."; and
9	(E) by adding at the end the following:
10	"There are authorized to be appropriated to
11	carry out this subsection \$10,000,000 for each
12	of fiscal years 1994 through 2003."; and
13	(8) by adding at the end the following:
14	"(i) BIOLOGICAL MECHANISMS.—In carrying out this
15	section, the Administrator shall conduct studies to—
16	"(1) understand the mechanisms by which
17	chemical contaminants are absorbed, distributed,
18	metabolized, and eliminated from the human body,
19	so as to develop more accurate physiologically based
20	models of the phenomena;
21	"(2) understand the effects of contaminants
22	and the mechanisms by which the contaminants
23	cause adverse effects (especially noncancer and in-
24	fectious effects) and the variations in the effects
25	among humans, especially subpopulations at greater

1	risk of adverse effects, and between test animals and
2	humans; and
3	"(3) develop new approaches to the study of
4	complex mixtures, such as mixtures found in drink-
5	ing water, especially to determine the prospects for
6	synergistic or antagonistic interactions that may af-
7	fect the shape of the dose-response relationship of
8	the individual chemicals and microbes, and to exam-
9	ine noncancer endpoints and infectious diseases, and
10	susceptible individuals and subpopulations.
11	"(j) RESEARCH PRIORITIES.—To establish long-term
12	priorities for research under this section, the Adminis-
13	trator shall develop, and periodically update, an integrated
14	risk characterization strategy for drinking water quality.
15	The strategy shall identify unmet needs, priorities for
16	study, and needed improvements in the scientific basis for
17	activities carried out under this title. The initial strategy
18	shall be made available to the public not later than 3 years
19	after the date of enactment of this subsection.
20	"(k) Research Plan for Harmful Substances
21	IN DRINKING WATER.—
22	"(1) DEVELOPMENT OF PLAN.—The Adminis-
23	trator shall—
24	"(A) not later than 180 days after the date
25	of enactment of this subsection, after consulta-

1	tion with the Secretary of Health and Human
2	Services, the Secretary of Agriculture, and, as
3	appropriate, the heads of other Federal agen-
4	cies, develop a research plan to support the de-
5	velopment and implementation of the most cur-
6	rent version of the—
7	"(i) enhanced surface water treatment
8	rule ( <del>announced</del> at 59 Fed. Reg. 6332
9	(February 10, 1994) 59 Fed. Reg. 38832
10	(July 29, 1994));
11	"(ii) disinfectant and disinfection by-
12	products rule (Stage 2) (announced at 59
13	Fed. Reg. 6332 (February 10, 1994) 59
14	Fed. Reg. 38668 (July 29, 1994)); and
15	''(iii) ground water disinfection rule
16	(availability of draft summary announced
17	at 57 Fed. Reg. 33960 (July 31, 1992));
18	and
19	"(B) carry out the research plan, after
20	consultation and appropriate coordination with
21	the Secretary of Agriculture and the heads of
22	other Federal agencies.
23	"(2) CONTENTS OF PLAN.—
24	"(A) In general.—The research plan
25	shall include at a minimum—

1	"(i) an identification and character-
2	ization of new disinfection byproducts asso-
3	ciated with the use of different disinfect-
4	ants;
5	"(ii) toxicological studies and, if war-
6	ranted, epidemiological studies to deter-
7	mine what levels of exposure from dis-
8	infectants and disinfection byproducts, if
9	any, may be associated with developmental
10	and birth defects and other potential toxic
11	end points;
12	"(iii) toxicological studies and, if war-
13	ranted, epidemiological studies to quantify
14	the carcinogenic potential from exposure to
15	disinfection byproducts resulting from dif-
16	ferent disinfectants;
17	"(iv) the development of practical an-
18	alytical methods for detecting and enumer-
19	ating microbial contaminants, including
20	giardia, cryptosporidium, and viruses;
21	"(v) the development of reliable, effi-
22	cient, and economical methods to deter-
23	mine the viability of individual
24	cryptosporidium oocysts;

1	"(vi) the development of dose-response
2	curves for pathogens, including
3	cryptosporidium and the Norwalk virus;
4	"(vii) the development of indicators
5	that define treatment effectiveness for
6	pathogens and disinfection byproducts; and
7	"(viii) bench, pilot, and full-scale
8	studies and demonstration projects to
9	evaluate optimized conventional treatment,
10	ozone, granular activated carbon, and
11	membrane technology for controlling
12	pathogens (including cryptosporidium) and
13	disinfection byproducts.
14	"(B) RISK DEFINITION STRATEGY.—The
15	research plan shall include a strategy for deter-
16	mining the risks and estimated extent of dis-
17	ease resulting from pathogens, disinfectants,
18	and disinfection byproducts in drinking water,
19	and the costs and removal efficiencies associ-
20	ated with various control methods for patho-
21	gens, disinfectants, and disinfection byproducts.
22	"(3) Implementation of plan.—In carrying
23	out the research plan, the Administrator shall use
24	the most cost-effective mechanisms available, includ-

- ing coordination of research with, and use of matching funds from, institutions and utilities.
- "(4) AUTHORIZATION OF APPROPRIATIONS.—
  There are authorized to be appropriated to carry out
  this subsection \$12,500,000 for each of fiscal years
  1997 through 2003.
- 7 "(l) Subpopulations at Greater Risk.—
  - "(1) RESEARCH PLAN.—The Administrator shall conduct a continuing program of peer-reviewed research to identify groups within the general population that may be at greater risk than the general population of adverse health effects from exposure to contaminants in drinking water. Not later than 1 year after the date of enactment of this subsection, the Administrator shall develop and implement a research plan to establish whether and to what degree infants, children, pregnant women, the elderly, individuals with a history of serious illness, or other subpopulations that can be identified and characterized are likely to experience elevated health risks, including risks of cancer, from contaminants in drinking water.
  - "(2) CONTENTS OF PLAN.—To the extent appropriate, the research shall be—

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1	"(A) integrated into the health effects re-
2	search plan carried out by the Administrator to
3	support the regulation of specific contaminants
4	under this Act; and
5	"(B) designed to identify—
6	"(i) the nature and extent of the ele-
7	vated health risks, if any;
8	"(ii) the groups likely to experience
9	the elevated health risks;
10	"(iii) biological mechanisms and other
11	factors that may contribute to elevated
12	health risks for groups within the general
13	population;
14	"(iv) the degree of variability of the
15	health risks to the groups from the health
16	risks to the general population;
17	"(v) the threshold, if any, at which
18	the elevated health risks for a specific con-
19	taminant occur; and
20	"(vi) the probability of the exposure
21	to the contaminants by the identified
22	group.
23	"(3) Report.—Not later than 4 years after the
24	date of enactment of this subsection and periodically
25	thereafter as new and significant information be-

1	comes available, the Administrator shall report to
2	Congress on the results of the research.
3	"(4) USE OF RESEARCH.—In characterizing the
4	health effects of drinking water contaminants under
5	this Act, the Administrator shall consider all rel-
6	evant factors, including the results of research under
7	this subsection, the margin of safety for variability
8	in the general population, and sound scientific prac-
9	tices (including the 1993 and 1994 reports of the
10	National Academy of Sciences) regarding subpopula-
11	tions at greater risk for adverse health effects.".
12	SEC. 24. DEFINITIONS.
13	(a) IN GENERAL.—Section 1401 (42 U.S.C. 300f) is
14	amended—
15	(1) in paragraph (1)—
16	(A) in subparagraph (D), by inserting "ac-
17	cepted methods for" before "quality control";
18	and
19	(B) by adding at the end the following:
20	"At any time after promulgation of a regulation re-
21	ferred to in this paragraph, the Administrator may
22	add equally effective quality control and testing pro-
23	cedures by guidance published in the Federal Reg-
	cedures by guidance published in the rederal reeg

1	native for public water systems to the quality control
2	and testing procedures listed in the regulation.";
3	(2) in paragraph (13)—
4	(A) by striking "The" and inserting (A)
5	Except as provided in subparagraph (B), the';
6	and
7	(B) by adding at the end the following:
8	"(B) For purposes of part G, the term 'State'
9	means each of the 50 States and the Commonwealth
10	of Puerto Rico.";
11	(3) in paragraph (14), by adding at the end the
12	following: "For purposes of part G, the term in-
13	cludes any Native village (as defined in section 3(c)
14	of the Alaska Native Claims Settlement Act (43
15	U.S.C. 1602(c)))."; and
16	(4) by adding at the end the following:
17	"(15) The (15) Community water system.—
18	The term 'community water system' means a public
19	water system that—
20	"(A) serves at least 15 service connections
21	used by year-round residents of the area served
22	by the system; or
23	"(B) regularly serves at least 25 year-
24	round residents.

1	"(16) The (16) Noncommunity water sys-
2	TEM.—The term 'noncommunity water system'
3	means a public water system that is not a commu-
4	nity water system.".
5	(b) Public Water System.—
6	(1) IN GENERAL.—Section 1401(4) (42 U.S.C.
7	300f(4)) is amended—
8	(A) in the first sentence, by striking
9	"piped water for human consumption" and in-
10	serting "water for human consumption through
11	pipes or other constructed conveyances";
12	(B) by redesignating subparagraphs (A)
13	and (B) as clauses (i) and (ii), respectively;
14	(C) by striking "(4) The" and inserting
15	the following:
16	"(4) Public water system.—
17	"(A) IN GENERAL.—The"; and
18	(D) by adding at the end the following:
19	"(B) Connections.—
20	"(i) Residential use.—
21	"(I) IN GENERAL.—A connection
22	described in subclause (II) shall not
23	be considered to be a connection for
24	determining whether the system is a

1	public water system under this title,
2	if—
3	"(aa) the Administrator or
4	the State (in the case of a State
5	exercising primary enforcement
6	responsibility for public water
7	systems) determines that alter-
8	native water to achieve the equiv-
9	alent level of public health pro-
10	tection provided by the applicable
11	national primary drinking water
12	regulation is provided for resi-
13	dential or similar uses for drink-
14	ing and cooking; or
15	"(bb) the Administrator or
16	the State (in the case of a State
17	exercising primary enforcement
18	responsibility for public water
19	systems) determines that the
20	water provided for residential or
21	similar uses for drinking and
22	cooking is centrally treated or
23	treated at the point of entry by
24	the provider, a pass-through en-
25	tity, or the user to achieve the

equivalent level of pro	tection pro-
2 vided by the applicab	ole national
3 primary drinking wa	ter regula-
4 tions.	
5 "(II) Connections.—	–A connec-
6 tion referred to in this sub	oclause is a
7 connection to a water s	ystem that
8 conveys water by a means	other than
9 a pipe principally for 1 or	· more pur-
poses other than resid	lential use
1 (which other purposes inc	lude irriga-
tion, stock watering, indust	trial use, or
municipal source water pri	or to treat-
ment)—	
5 "(aa) for a resi	dential use
6 (consisting of drinkin	g, bathing,
cooking, or other simi	lar use); or
8 "(bb) to a facility	y for a use
9 similar to a residential	l use.
20 "(ii) Irrigation districts	s.—An irri-
gation district in existence pri	ior to May
18, 1994, that provides primar	rily agricul-
tural service through a piped w	ater system
with only incidental residentia	l use shall
not be considered to be a public	water sys-

1	tem if the system and the residential users
2	of the system comply with subclauses (I)
3	and (II) of clause (i).".
4	(2) Effective date.—The amendments made
5	by paragraph (1) shall take effect 1 year after the
6	date of enactment of this Act.
7	SEC. 25. GROUND WATER PROTECTION.
8	(a) State Ground Water Protection Grants.—
9	Section 1443 (42 U.S.C. 300j-2) is amended—
10	(1) by redesignating subsection (c) as sub-
11	section (d); and
12	(2) by inserting after subsection (b) the follow-
13	ing:
14	"(c) State Ground Water Protection
15	Grants.—
16	"(1) IN GENERAL.—The Administrator may
17	make a grant to a State for the development and im-
18	plementation of a State program to ensure the co-
19	ordinated and comprehensive protection of ground
20	water resources within the State.
21	"(2) Guidance.—Not later than 1 year after
22	the date of enactment of the Safe Drinking Water
23	Act Amendments of 1995, and annually thereafter,
24	the Administrator shall publish guidance that estab-
25	lishes procedures for application for State ground

water protection program assistance and that identifies key elements of State ground water protection programs.

# "(3) Conditions of grants.—

- "(A) IN GENERAL.—The Administrator shall award grants to States that submit an application that is approved by the Administrator. The Administrator shall determine the amount of a grant awarded pursuant to this paragraph on the basis of an assessment of the extent of ground water resources in the State and the likelihood that awarding the grant will result in sustained and reliable protection of ground water quality.
- "(B) INNOVATIVE PROGRAM GRANTS.—
  The Administrator may also award a grant pursuant to this paragraph for innovative programs proposed by a State for the prevention of ground water contamination.
- "(C) ALLOCATION OF FUNDS.—The Administrator shall, at a minimum, ensure that, for each fiscal year, not less than 1 percent of funds made available to the Administrator by appropriations to carry out this subsection are allocated to each State that submits an applica-

tion that is approved by the Administrator pursuant to this subsection.

"(D) LIMITATION ON GRANTS.—No grant awarded by the Administrator may be used for a project to remediate ground water contamination.

"(4) COORDINATION WITH OTHER GRANT PROGRAMS.—The awarding of grants by the Administrator pursuant to this subsection shall be coordinated with the awarding of grants pursuant to section 319(i) of the Federal Water Pollution Control Act (33 U.S.C. 1329(i)) and the awarding of other Federal grant assistance that provides funding for programs related to ground water protection.

"(5) Amount of grants.—The amount of a grant awarded pursuant to paragraph (1) shall not exceed 50 percent of the eligible costs of carrying out the ground water protection program that is the subject of the grant (as determined by the Administrator) for the 1-year period beginning on the date that the grant is awarded. The State shall pay a State share to cover the costs of the ground water protection program from State funds in an amount that is not less than 50 percent of the cost of conducting the program.

1	"(6) Evaluations and reports.—Not later
2	than 3 years after the date of enactment of the Safe
3	Drinking Water Act Amendments of 1995, and
4	every 3 years thereafter, the Administrator shall
5	evaluate the State ground water protection programs
6	that are the subject of grants awarded pursuant to
7	this subsection and report to Congress on the status
8	of ground water quality in the United States and the
9	effectiveness of State programs for ground water
10	protection.
11	"(7) AUTHORIZATION OF APPROPRIATIONS.—
12	There are authorized to be appropriated to carry out
13	this subsection \$20,000,000 for each of fiscal years
14	1995 through 2003.''.
15	(b) Critical Aquifer Protection.—Section 1427
16	(42 U.S.C. 300h-6) is amended—
17	(1) in subsection (b)(1), by striking "not later
18	than 24 months after the enactment of the Safe
19	Drinking Water Act Amendments of 1986"; and
20	(2) in the first sentence of subsection (n), by
21	adding at the end the following:
	"1992–2003
22	(c) Wellhead Protection Areas.—Section
23	1428(k) (42 U.S.C. 300h-7(k)) is amended by adding at
24	the end the following:
	"1992–2003 35,000,000,"

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1	(d) Underground Injection Control Grant.—
2	Section 1443(b)(5) (42 U.S.C. 300j-2(b)(5)) is amended
3	by adding at the end the following:
	"1992–2003
4	(e) Report to Congress on Private Drinking
5	WATER.—Section 1450 (42 U.S.C. 300j-9) is amended by
6	striking subsection (h) and inserting the following:
7	"(h) Report to Congress on Private Drinking
8	WATER.—The Administrator shall conduct a study to de-
9	termine the extent and seriousness of contamination of
10	private sources of drinking water that are not regulated
11	under this title. Not later than 3 years after the date of
12	enactment of the Safe Drinking Water Act Amendments
13	of 1995, the Administrator shall submit to Congress a re-
14	port that includes the findings of the study and rec-
15	ommendations by the Administrator concerning responses
16	to any problems identified under the study. In designing
17	and conducting the study, including consideration of re-
18	search design, methodology, and conclusions and rec-
19	ommendations, the Administrator shall consult with ex-
20	perts outside the Agency, including scientists
21	hydrogeologists, well contractors and suppliers, and other
22	individuals knowledgeable in ground water protection and
23	remediation.".

- 24 (f) National Center for Ground Water Re-
- 25 SEARCH.—The Administrator of the Environmental Pro-

1	tection Agency, acting through the Robert S. Kerr Envi-
2	ronmental Research Laboratory, is authorized to reestab-
3	lish a partnership between the Laboratory and the Na-
4	tional Center for Ground Water Research, a university
5	consortium, to conduct research, training, and technology
6	transfer for ground water quality protection and restora-
7	tion.
8	SEC. 26. LEAD PLUMBING AND PIPES; RETURN FLOWS.
9	(a) FITTINGS AND FIXTURES.—Section 1417 (42
10	U.S.C. 300g-6) is amended—
11	(1) in subsection (a)—
12	(A) by striking paragraph (1) and insert-
13	ing the following:
14	"(1) Prohibitions.—
15	"(A) In general.—No person may use
16	any pipe, any pipe or plumbing fitting or fix-
17	ture, any solder, or any flux, after June 19,
18	1986, in the installation or repair of—
19	"(i) any public water system; or
20	''(ii) any plumbing in a residential or
21	nonresidential facility providing water for
22	human consumption,
23	that is not lead free (within the meaning of
24	subsection (d)).

1	"(B) LEADED JOINTS.—Subparagraph (A)
2	shall not apply to leaded joints necessary for
3	the repair of cast iron pipes.";
4	(B) in paragraph (2)(A), by inserting after
5	"Each" the following: "owner or operator of a";
6	and
7	(C) by adding at the end the following:
8	"(3) Unlawful acts.—Effective 2 years after
9	the date of enactment of this paragraph, it shall be
10	unlawful—
11	"(A) for any person to introduce into com-
12	merce any pipe, or any pipe or plumbing fitting
13	or fixture, that is not lead free, except for a
14	pipe that is used in manufacturing or industrial
15	processing;
16	"(B) for any person engaged in the busi-
17	ness of selling plumbing supplies, except manu-
18	facturers, to sell solder or flux that is not lead
19	free; or
20	"(C) for any person to introduce into com-
21	merce any solder or flux that is not lead free
22	unless the solder or flux bears a prominent
23	label stating that it is illegal to use the solder
24	or flux in the installation or repair of any

1	plumbing providing water for human consump-
2	tion.'';
3	(2) in subsection (d)—
4	(A) in paragraph (1), by striking "lead,
5	and" and inserting "lead;";
6	(B) in paragraph (2), by striking "lead."
7	and inserting "lead; and"; and
8	(C) by adding at the end the following:
9	"(3) when used with respect to plumbing fit-
10	tings and fixtures, refers to plumbing fittings and
11	fixtures in compliance with standards established in
12	accordance with subsection (e)."; and
13	(3) by adding at the end the following:
14	"(e) Plumbing Fittings and Fixtures.—
15	"(1) In General.—The Administrator shall
16	provide accurate and timely technical information
17	and assistance to qualified third-party certifiers in
18	the development of voluntary standards and testing
19	protocols for the leaching of lead from new plumbing
20	fittings and fixtures that are intended by the manu-
21	facturer to dispense water for human ingestion.
22	"(2) Standards.—
23	"(A) IN GENERAL.—If a voluntary stand-
24	ard for the leaching of lead is not established
25	by the date that is 1 year after the date of en-

actment of this subsection, the Administrator shall, not later than 2 years after the date of enactment of this subsection, promulgate regulations setting a health-effects-based performance standard establishing maximum leaching levels from new plumbing fittings and fixtures that are intended by the manufacturer to dispense water for human ingestion. The standard shall become effective on the date that is 5 years after the date of promulgation of the standard.

- "(B) ALTERNATIVE REQUIREMENT.—If regulations are required to be promulgated under subparagraph (A) and have not been promulgated by the date that is 5 years after the date of enactment of this subsection, no person may import, manufacture, process, or distribute in commerce a new plumbing fitting or fixture, intended by the manufacturer to dispense water for human ingestion, that contains more than 4 percent lead by dry weight."
- (b) Water Return Flows.—Section 3013 of Pub lic Law 102–486 (42 U.S.C. 13551) is repealed.
- 24 (c) RECORDS AND INSPECTIONS.—Subparagraph (A) 25 of section 1445(a)(1) (42 U.S.C. 300j-4(a)(1)) (as des-

- 1 ignated by section 19(a)(1)(A)) is amended by striking
- 2 "Every person" and all that follows through "is a grant-
- 3 ee," and inserting "Every person who is subject to any
- 4 requirement of this title or who is a grantee".

#### 5 SEC. 27. BOTTLED WATER.

- 6 Section 410 of the Federal Food, Drug, and Cosmetic
- 7 Act (21 U.S.C. 349) is amended—
- 8 (1) by striking "Whenever" and inserting "(a)
- 9 Except as provided in subsection (b), whenever";
- 10 and
- 11 (2) by adding at the end the following:
- 12 "(b)(1) After the Administrator of the Environmental
- 13 Protection Agency publishes a proposed maximum con-
- 14 taminant level, but not later than 180 days after the Ad-
- 15 ministrator of the Environmental Protection Agency pub-
- 16 lishes a final maximum contaminant level, for a contami-
- 17 nant under section 1412 of the Public Health Service Act
- 18 (42 U.S.C. 300g-1), the Secretary, after public notice and
- 19 comment, shall issue a regulation that establishes a qual-
- 20 ity level for the contaminant in bottled water or make a
- 21 finding that a regulation is not necessary to protect the
- 22 public health because the contaminant is contained in
- 23 water in the public water systems (as defined under sec-
- 24 tion 1401(4) of such Act (42 U.S.C. 300f(4)) and not in
- 25 water used for bottled drinking water. In the case of any

- 1 contaminant for which a national primary drinking water
- 2 regulation was promulgated before the date of enactment
- 3 of the Safe Drinking Water Act Amendments of 1995, the
- 4 Secretary shall issue the regulation or make the finding re-
- 5 quired by this paragraph not later than 1 year after that
- 6 date.
- 7 "(2) The regulation shall include any monitoring re-
- 8 quirements that the Secretary determines to be appro-
- 9 priate for bottled water.
- 10 "(3) The regulation—
- 11 "(A) shall require that the quality level for the
- contaminant in bottled water be as stringent as the
- maximum contaminant level for the contaminant
- published by the Administrator of the Environ-
- mental Protection Agency; and
- 16 "(B) may require that the quality level be more
- stringent than the maximum contaminant level if
- necessary to provide ample public health protection
- 19 under this Act.
- 20 "(4)(A) If the Secretary fails to establish a regulation
- 21 within the 180-day period described in paragraph (1), the
- 22 regulation with respect to the final maximum contaminant
- 23 level published by the Administrator of the Environmental
- 24 Protection Agency (as described in such paragraph) shall
- 25 be considered, as of the date on which the Secretary is

1	required to establish a regulation under paragraph (1), as
2	the final regulation for the establishment of the quality
3	level for a contaminant required under paragraph (1) for
4	the purpose of establishing or amending a bottled water
5	quality level standard with respect to the contaminant.
6	"(B) Not later than 30 days after the end of the 180-
7	day period described in paragraph (1), the Secretary shall
8	with respect to a maximum contaminant level that is con-
9	sidered as a quality level under subparagraph (A), publish
10	a notice in the Federal Register that sets forth the quality
11	level and appropriate monitoring requirements required
12	under paragraphs (1) and (2) and that provides that the
13	quality level standard and requirements shall take effect
14	on the date on which the final regulation of the maximum
15	contaminant level takes effect.".
16	SEC. 28. ASSESSING ENVIRONMENTAL PRIORITIES, COSTS
17	AND BENEFITS.
18	(a) Definitions.—In this section:
19	(1) Administrator.—The term "Adminis-
20	trator" means the Administrator of the Environ-
21	mental Protection Agency.
22	(2) Adverse effect on human health.—
23	The term "adverse effect on human health" includes

any increase in the rate of death or serious illness,

including disease, cancer, birth defects, reproductive

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- dysfunction, developmental effects (including effects on the endocrine and nervous systems), and other impairments in bodily functions.
  - (3) RISK.—The term "risk" means the likelihood of an occurrence of an adverse effect on human health, the environment, or public welfare.
  - (4) Source of Pollution.—The term "source of pollution" means a category or class of facilities or activities that alter the chemical, physical, or biological character of the natural environment.

## (b) FINDINGS.—Congress finds that—

- (1) cost-benefit analysis and risk assessment are useful but imperfect tools that serve to enhance the information available in developing environmental regulations and programs;
- (2) cost-benefit analysis and risk assessment can also serve as useful tools in setting priorities and evaluating the success of environmental protection programs;
- (3) cost and risk are not the only factors that need to be considered in evaluating environmental programs, as other factors, including values and equity, must also be considered;

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- (4) cost-benefit analysis and risk assessment should be presented with a clear statement of the uncertainties in the analysis or assessment;
  - (5) current methods for valuing ecological resources and assessing intergenerational effects of sources of pollution need further development before integrated rankings of sources of pollution based on the factors referred to in paragraph (3) can be used with high levels of confidence;
  - (6) methods to assess and describe the risks of adverse human health effects, other than cancer, need further development before integrated rankings of sources of pollution based on the risk to human health can be used with high levels of confidence;
  - (7) periodic reports by the Administrator on the costs and benefits of regulations promulgated under Federal environmental laws, and other Federal actions with impacts on human health, the environment, or public welfare, will provide Congress and the general public with a better understanding of—
    - (A) national environmental priorities; and
    - (B) expenditures being made to achieve reductions in risk to human health, the environment, and public welfare; and

1	(8) periodic reports by the Administrator on the
2	costs and benefits of environmental regulations will
3	also—
4	(A) provide Congress and the general pub-
5	lic with a better understanding of the strengths,
6	weaknesses, and uncertainties of cost-benefit
7	analysis and risk assessment and the research
8	needed to reduce major uncertainties; and
9	(B) assist Congress and the general public
10	in evaluating environmental protection regula-
11	tions and programs, and other Federal actions
12	with impacts on human health, the environ-
13	ment, or public welfare, to determine the extent
14	to which the regulations, programs, and actions
15	adequately and fairly protect affected segments
16	of society.
17	(c) Report on Environmental Priorities,
18	Costs, and Benefits.—
19	(1) Ranking.—
20	(A) IN GENERAL.—The Administrator
21	shall identify and, taking into account available
22	data (to the extent practicable), rank sources of
23	pollution with respect to the relative degree of
24	risk of adverse effects on human health, the en-
25	vironment, and public welfare.

1	(B) Method of ranking.—In carrying
2	out the rankings under subparagraph (A), the
3	Administrator shall—
4	(i) rank the sources of pollution con-
5	sidering the extent and duration of the
6	risk; and
7	(ii) take into account broad societal
8	values, including the role of natural re-
9	sources in sustaining economic activity into
10	the future.
11	(2) Evaluation of regulatory and other
12	COSTS.—In addition to carrying out the rankings
13	under paragraph (1), the Administrator shall esti-
14	mate the private and public costs associated with
15	each source of pollution and the costs and benefits
16	of complying with regulations designed to protect
17	against risks associated with the sources of pollu-
18	tion.
19	(3) Evaluation of other federal ac-
20	TIONS.—In addition to carrying out the require-
21	ments of paragraphs (1) and (2), the Administrator
22	shall estimate the private and public costs and bene-
23	fits associated with major Federal actions selected
24	by the Administrator that have the most significant

impact on human health or the environment, includ-

1	ing direct development projects, grant and loan pro-
2	grams to support infrastructure construction and re-
3	pair, and permits, licenses, and leases to use natural
4	resources or to release pollution to the environment,
5	and other similar actions.
6	(4) RISK REDUCTION OPPORTUNITIES.—In as-
7	sessing risks, costs, and benefits as provided in
8	paragraphs (1) and (2), the Administrator shall also
9	identify reasonable opportunities to achieve signifi-
10	cant risk reduction through modifications in environ-
11	mental regulations and programs and other Federal
12	actions with impacts on human health, the environ-
13	ment, or public welfare.
14	(5) Uncertainties.—In evaluating the risks
15	referred to in paragraphs (1) and (2), the Adminis-
16	trator shall—
17	(A) identify the major uncertainties associ-
18	ated with the risks;
19	(B) explain the meaning of the uncertain-
20	ties in terms of interpreting the ranking and
21	evaluation; and
22	(C) determine—
23	(i) the type and nature of research
24	that would likely reduce the uncertainties;
25	and

1	(ii) the cost of conducting the re-
2	search.
3	(6) Consideration of Benefits.—In carry-
4	ing out this section, the Administrator shall consider
5	and, to the extent practicable, estimate the monetary
6	value, and such other values as the Administrator
7	determines to be appropriate, of the benefits associ-
8	ated with reducing risk to human health and the en-
9	vironment, including—
10	(A) avoiding premature mortality;
11	(B) avoiding cancer and noncancer dis-
12	eases that reduce the quality of life;
13	(C) preserving biological diversity and the
14	sustainability of ecological resources;
15	(D) maintaining an aesthetically pleasing
16	environment;
17	(E) valuing services performed by
18	ecosystems (such as flood mitigation, provision
19	of food or material, or regulating the chemistry
20	of the air or water) that, if lost or degraded,
21	would have to be replaced by technology;
22	(F) avoiding other risks identified by the
23	Administrator; and

1 (G) considering the benefits even if it is 2 not possible to estimate the monetary value of 3 the benefits in exact terms.

## (7) Reports.—

(A) PRELIMINARY REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator shall report to Congress on the sources of pollution and other Federal actions that the Administrator will address, and the approaches and methodology the Administrator will use, in carrying out the rankings and evaluations under this section. The report shall also include an evaluation by the Administrator of the need for the development of methodologies to carry out the ranking.

## (B) Periodic Report.—

(i) IN GENERAL.—On completion of the ranking and evaluations conducted by the Administrator under this section, but not later than 3 years after the date of enactment of this Act, and every 3 years thereafter, the Administrator shall report the findings of the rankings and evaluations to Congress and make the report available to the general public.

1	(ii) Evaluation of risks.—Each
2	periodic report prepared pursuant to this
3	subparagraph shall, to the extent prac-
4	ticable, evaluate risk management deci-
5	sions under Federal environmental laws,
6	including title XIV of the Public Health
7	Service Act (commonly known as the "Safe
8	Drinking Water Act") (42 U.S.C. 300f et
9	seq.), that present inherent and unavoid-
10	able choices between competing risks, in-
11	cluding risks of controlling microbial ver-
12	sus disinfection contaminants in drinking
13	water. Each periodic report shall address
14	the policy of the Administrator concerning
15	the most appropriate methods of weighing
16	and analyzing the risks, and shall incor-
17	porate information concerning—
18	(I) the severity and certainty of
19	any adverse effect on human health,
20	the environment, or public welfare;
21	(II) whether the effect is imme-
22	diate or delayed;
23	(III) whether the burden associ-
24	ated with the adverse effect is borne
25	disproportionately by a segment of the

1	general population or spread evenly
2	across the general population; and
3	(IV) whether a threatened ad-
4	verse effect can be eliminated or rem-
5	edied by the use of an alternative
6	technology or a protection mechanism.
7	(d) Implementation.—In carrying out this section,
8	the Administrator shall—
9	(1) consult with the appropriate officials of
10	other Federal agencies and State and local govern-
11	ments, members of the academic community, rep-
12	resentatives of regulated businesses and industry,
13	representatives of citizen groups, and other knowl-
14	edgeable individuals to develop, evaluate, and inter-
15	pret scientific and economic information;
16	(2) make available to the general public the in-
17	formation on which rankings and evaluations under
18	this section are based; and
19	(3) establish, not later than 2 years after the
20	date of enactment of this Act, methods for determin-
21	ing costs and benefits of environmental regulations
22	and other Federal actions, including the valuation of
23	natural resources and intergenerational costs and
24	benefits, by rule after notice and opportunity for
25	public comment.

1	(e) Review by the Science Advisory Board.—
2	Before the Administrator submits a report prepared under
3	this section to Congress, the Science Advisory Board, es-
4	tablished by section 8 of the Environmental Research, De-
5	velopment, and Demonstration Act of 1978 (42 U.S.C.
6	4365), shall conduct a technical review of the report in
7	a public session.
8	SEC. 29. OTHER AMENDMENTS.
9	(a) Capital Improvements for the Washington
10	AQUEDUCT.—
11	(1) Authorizations.—
12	(A) AUTHORIZATION OF MODERNIZA-
13	TION.—Subject to approval in, and in such
14	amounts as may be provided in appropriations
15	Acts, the Chief of Engineers of the Army Corps
16	of Engineers is authorized to modernize the
17	Washington Aqueduct.
18	(B) AUTHORIZATION OF APPROPRIA-
19	TIONS.—There is authorized to be appropriated
20	to the Army Corps of Engineers borrowing au-
21	thority in amounts sufficient to cover the full
22	costs of modernizing the Washington Aqueduct.
23	The borrowing authority shall be provided by
24	the Secretary of the Treasury, under such
25	terms and conditions as are established by the

L	Secretary of the Treasury, after a series of con-
2	tracts with each public water supply customer
3	has been entered into under paragraph (2).

- (2) Contracts with public water supply customers.—
  - (A) Contracts to repay corps debt.—
    To the extent provided in appropriations Acts, and in accordance with subparagraphs (B) and (C), the Chief of Engineers of the Army Corps of Engineers is authorized to enter into a series of contracts with each public water supply customer under which the customer commits to repay a pro-rata share of the principal and interest owed by the Army Corps of Engineers to the Secretary of the Treasury under paragraph (1). Under each of the contracts, the customer that enters into the contract shall commit to pay any additional amount necessary to fully offset the risk of default on the contract.
  - (B) OFFSETTING OF RISK OF DEFAULT.— Each contract under subparagraph (A) shall include such additional terms and conditions as the Secretary of the Treasury may require so that the value to the Government of the contracts is estimated to be equal to the

1	obligational authority used by the Army Corps
2	of Engineers for modernizing the Washington
3	Aqueduct at the time that each series of con-
4	tracts is entered into.
5	(C) Other conditions.—Each contract
6	entered into under subparagraph (A) shall—
7	(i) provide that the public water sup-
8	ply customer pledges future income from
9	fees assessed to operate and maintain the
10	Washington Aqueduct;
11	(ii) provide the United States priority
12	over all other creditors; and
13	(iii) include other conditions that the
14	Secretary of the Treasury determines to be
15	appropriate.
16	(3) Borrowing authority.—Subject to an
17	appropriation under paragraph (1)(B) and after en-
18	tering into a series of contracts under paragraph
19	(2), the Secretary, acting through the Chief of Engi-
20	neers of the Army Corps of Engineers, shall seek
21	borrowing authority from the Secretary of the
22	Treasury under paragraph (1)(B).
23	(4) Definitions.—In this subsection:
24	(A) Public water supply customer.—
25	The term "public water supply customer"

- means the District of Columbia, the county of
  Arlington, Virginia, and the city of Falls
  Church, Virginia.
  - (B) VALUE TO THE GOVERNMENT.—The term "value to the Government" means the net present value of a contract under paragraph (2) calculated under the rules set forth in subparagraphs (A) and (B) of section 502(5) of the Congressional Budget Act of 1974 (2 U.S.C. 661a(5)), excluding section 502(5)(B)(i) of such Act, as though the contracts provided for the repayment of direct loans to the public water supply customers.
    - (C) WASHINGTON AQUEDUCT.—The term "Washington Aqueduct" means the water supply system of treatment plants, raw water intakes, conduits, reservoirs, transmission mains, and pumping stations owned by the Federal Government located in the metropolitan Washington, District of Columbia, area.
- 21 (b) Drinking Water Advisory Council.—The 22 second sentence of section 1446(a) (42 U.S.C. 300j-6(a)) 23 is amended by inserting before the period at the end the 24 following: ", of which two such members shall be associated with small, rural public water systems".

1	(c) Short Title.—
2	(1) IN GENERAL.—The title (42 U.S.C. 1401 et
3	seq.) is amended by inserting after the title heading
4	the following:
5	"SHORT TITLE
6	"SEC. 1400. This title may be cited as the 'Safe
7	Drinking Water Act'.''.
8	(2) Conforming Amendment.—Section 1 of
9	Public Law 93-523 (88 Stat. 1660) is amended by
10	inserting "of 1974" after "Water Act".
11	(d) TECHNICAL AMENDMENTS TO SECTION HEAD-
12	INGS.—
13	(1) The section heading and subsection designa-
14	tion of subsection (a) of section 1417 (42 U.S.C.
15	300g-6) are amended to read as follows:
16	"PROHIBITION ON USE OF LEAD PIPES, FITTINGS,
17	SOLDER, AND FLUX
18	"Sec. 1417. (a)".
19	(2) The section heading and subsection designa-
20	tion of subsection (a) of section 1426 (42 U.S.C.
21	300h-5) are amended to read as follows:
22	"REGULATION OF STATE PROGRAMS
23	"Sec. 1426. (a)".
24	(3) The section heading and subsection designa-
25	tion of subsection (a) of section 1427 (42 U.S.C.
26	200h_6) are amended to read as follows:

1	"SOLE SOURCE AQUIFER DEMONSTRATION PROGRAM
2	"Sec. 1427. (a)".
3	(4) The section heading and subsection designa-
4	tion of subsection (a) of section 1428 (42 U.S.C.
5	300h-7) are amended to read as follows:
6	"STATE PROGRAMS TO ESTABLISH WELLHEAD
7	PROTECTION AREAS
8	"Sec. 1428. (a)".
9	(5) The section heading and subsection designa-
10	tion of subsection (a) of section 1432 (42 U.S.C.
11	300i-1) are amended to read as follows:
12	"TAMPERING WITH PUBLIC WATER SYSTEMS
13	"Sec. 1432. (a)".
14	(6) The section heading and subsection designa-
15	tion of subsection (a) of section 1451 (42 U.S.C.
16	300j-11) are amended to read as follows:
17	"INDIAN TRIBES
18	"Sec. 1451. (a)".
19	(7) The section heading and first word of sec-
20	tion 1461 (42 U.S.C. 300j–21) are amended to read
21	as follows:
22	"DEFINITIONS
23	"Sec. 1461. As".
24	(8) The section heading and first word of sec-
25	tion 1462 (42 U.S.C. 300j–22) are amended to read
26	as follows:

1	"RECALL OF DRINKING WATER COOLERS WITH LEAD-
2	LINED TANKS
3	"Sec. 1462. For".
4	(9) The section heading and subsection designa-
5	tion of subsection (a) of section 1463 (42 U.S.C.
6	300j-23) are amended to read as follows:
7	"DRINKING WATER COOLERS CONTAINING LEAD
8	"Sec. 1463. (a)".
9	(10) The section heading and subsection des-
10	ignation of subsection (a) of section 1464 (42 U.S.C.
11	300j-24) are amended to read as follows:
12	"LEAD CONTAMINATION IN SCHOOL DRINKING WATER
13	"Sec. 1464. (a)".
14	(11) The section heading and subsection des-
15	ignation of subsection (a) of section 1465 (42 U.S.C.
16	300j-25) are amended to read as follows:
17	"FEDERAL ASSISTANCE FOR STATE PROGRAMS REGARD-
18	ING LEAD CONTAMINATION IN SCHOOL DRINKING
19	WATER
20	"Sec. 1465. (a)".
S	1316 RS——2
S	1316 RS——3
S	1316 RS——4
S	1316 RS——5
S	1316 RS——6
S	1316 RS——7

- S 1316 RS——8
- S 1316 RS——9
- S 1316 RS——10
- S 1316 RS——11
- S 1316 RS——12