Calendar No. 547

104TH CONGRESS S. 1887

A BILL

To make improvements in the operation and administration of the Federal courts, and for other purposes.

 $J_{\rm ULY}~30,~1996$ Reported with amendments

Calendar No. 547

104TH CONGRESS 2D SESSION

S. 1887

To make improvements in the operation and administration of the Federal courts, and for other purposes.

IN THE SENATE OF THE UNITED STATES

June 19, 1996

Mr. Grassley (for himself, Mr. Hatch, and Mr. Heflin) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

July 30, 1996
Reported by Mr. Hatch, with amendments
[Omit the part struck through and insert the part printed in italic]

A BILL

To make improvements in the operation and administration of the Federal courts, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Federal Courts Improvement Act of 1996".

1 (b) Table of Contents of

2 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—CRIMINAL LAW AND CRIMINAL JUSTICE AMENDMENTS

- Sec. 101. New authority for probation and pretrial services officers.
- Sec. 102. Tort Claims Act amendments relating to liability of Federal public defenders.

TITLE II—JUDICIAL PROCESS IMPROVEMENTS

- Sec. 201. Duties of magistrate judge on emergency assignment.
- Sec. 202. Consent to trial in certain criminal actions.
- Sec. 203. Venue in civil actions.
- Sec. 204. Registration of judgments for enforcement in other districts.
- Sec. 205. Vacancy in clerk position; absence of clerk.
- Sec. 206. Diversity jurisdiction.
- Sec. 207. Bankruptcy Administrator Program.
- Sec. 208. Removal of cases against the United States and Federal officers or agencies.
- Sec. 209. Appeal route in civil cases decided by magistrate judges with consent.
- Sec. 210. Reports by judicial councils relating to misconduct and disability orders.
- Sec. 211. Protective orders; sealing of cases; disclosure of information.

TITLE III—JUDICIARY PERSONNEL ADMINISTRATION, BENEFITS, AND PROTECTIONS

- Sec. 301. Senior judge certification.
- Sec. 302. Refund of contribution for deceased deferred annuitant under the Judicial Survivors' Annuities System.
- Sec. 303. Judicial administrative officials retirement matters.
- Sec. 304. Bankruptcy judges reappointment procedure.
- Sec. 305. Carrying of firearms.
- Sec. 306. Technical correction related to commencement date of temporary judgeships.
- Sec. 307. Full-time status of court reporters.
- Sec. 308. Court interpreters.
- Sec. 309. Technical amendment related to commencement date of temporary bankruptcy judgeships.
- Sec. 310. Contribution rate for senior judges under the judicial survivors' annuities system.
- Sec. 311. Prohibition against awards of costs, including attorneys fees, and injunctive relief against a judicial officer.

TITLE IV—JUDICIAL FINANCIAL ADMINISTRATION

- Sec. 401. Increase in civil action filing fee.
- Sec. 402. Interpreter performance examination fees.
- Sec. 403. Judicial panel on multidistrict litigation.
- Sec. 404. Disposition of fees.

TITLE V—FEDERAL COURTS STUDY COMMITTEE RECOMMENDATIONS

- Sec. 501. Parties' consent to bankruptcy judge's findings and conclusions of law.
- Sec. 502. Qualification of Chief Judge of Court of International Trade.
- Sec. 503. Judicial cost-of-living adjustments.

TITLE VI—MISCELLANEOUS

- Sec. 601. Participation in judicial governance activities by district, senior, and magistrate judges.
- Sec. 602. The Director and Deputy Director of the administrative office as officers of the United States.
- Sec. 603. Removal of action from State court.
- Sec. 604. Federal judicial center employee retirement provisions.
- Sec. 605. Abolition of the special court, Regional Rail Reorganization Act of 1973.
- Sec. 606. Place of holding court in the District Court of Utah.
- Sec. 607. Exception of residency requirement for district judges appointed to the Southern District and Eastern District of New York.
- Sec. 608. Extension of civil justice expense and delay reduction reports on pilot and demonstration programs.
- Sec. 609. Extension of arbitration.
- Sec. 610. State Justice Institute.

1 TITLE I—CRIMINAL LAW AND

2 CRIMINAL JUSTICE AMEND-

3 **MENTS**

- 4 SEC. 101. NEW AUTHORITY FOR PROBATION AND PRETRIAL
- 5 SERVICES OFFICERS.
- 6 (a) Probation Officers.—Section 3603 of title 18,
- 7 United States Code, is amended—
- 8 (1) by striking out "and" at the end of para-
- 9 graph (8)(B);
- 10 (2) by redesignating paragraph (9) as para-
- 11 graph (10); and
- 12 (3) by inserting after paragraph (8) the follow-
- ing new paragraph:

1	"(9) if approved by the district court, be au-
2	thorized to carry firearms under such rules and reg-
3	ulations as the Director of the Administrative Office
4	of the United States Courts may prescribe; and".
5	(b) Pretrial Services Officers.—Section 3154
6	of title 18, United States Code, is amended—
7	(1) by redesignating paragraph (13) as para-
8	graph (14); and
9	(2) by inserting after paragraph (12) the fol-
10	lowing new paragraph:
11	"(13) If approved by the district court, be au-
12	thorized to carry firearms under such rules and reg-
13	ulations as the Director of the Administrative Office
14	of the United States Courts may prescribe.".
15	SEC. 102. TORT CLAIMS ACT AMENDMENTS RELATING TO
16	LIABILITY OF FEDERAL PUBLIC DEFENDERS.
17	Section 2680 of title 28, United States Code, is
18	amended by adding at the end thereof the following new
19	subsection:
20	"(o) Any claim for money damages for injury, loss
21	of liberty, loss of property, or personal injury or death
22	arising from malpractice or negligence of an officer or em-
23	ployee of a Federal Public Defender Organization in fur-
2.4	
24	nishing representational services under section 3006A of

1 TITLE II—JUDICIAL PROCESS 2 IMPROVEMENTS

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3	SEC. 201. DUTIES OF MAGISTRATE JUDGE ON EMERGENCY
4	ASSIGNMENT.
5	The first sentence of section 636(f) of title 28, United
6	States Code, is amended by striking out "(a) or (b)" and
7	inserting in lieu thereof "(a), (b), or (c)".
8	SEC. 202. CONSENT TO TRIAL IN CERTAIN CRIMINAL
9	ACTIONS.
10	(a) Amendments to Title 18.—(1) Section
11	3401(b) of title 18, United States Code, is amended—
12	(A) by inserting ", other than a petty offense,"
13	in the first sentence after "misdemeanor"; and
14	(B) by striking out the third sentence and in-
15	serting in lieu thereof the following: "The magistrate
16	judge may not proceed to try the case unless the de-
17	fendant, after such explanation, expressly consents
18	to be tried before the magistrate judge and expressly
19	and specifically waives trial, judgment, and sentenc-
20	ing by a district judge. Any such consent and waiver
21	shall be made in writing or orally on the record.".
22	(2) Section 3401(g) of title 18, United States Code,
23	is amended by striking out the first sentence and inserting
24	in lieu thereof the following: "The magistrate judge may,
25	in a petty offense case involving a juvenile exercise all

1 powers granted to the district court under chapter 403 of this title.". 3 (b) AMENDMENTS TO TITLE 28.—Section 636(a) of title 28, United States Code, is amended— (1) by striking out ", and" at the end of para-5 6 graph (3) and inserting in lieu thereof a semicolon; 7 (2) by redesignating paragraph (4) as para-8 graph (5) and by striking out "or infraction" in 9 such paragraph and inserting in lieu thereof ", other 10 than a petty offense,"; and 11 (3) by inserting after paragraph (3) the follow-12 ing new paragraph: 13 "(4) the power to enter a sentence for a petty 14 offense; and". 15 SEC. 203. VENUE IN CIVIL ACTIONS. 16 (a) In General.—Section 1392 of title 28, United 17 States Code, is amended— 18 (1) by amending the section heading to read as 19 follows: 20 "§ 1392. Property in different districts in same State"; 21 (2) by striking out subsection (a); and 22 (3) in subsection (b) by striking out "(b)". 23 (b) TECHNICAL AND CONFORMING AMENDMENT.— The table of sections for chapter 87 of title 28, United

1	States Code, is amended by amending the item relating
2	to section 1392 to read as follows:
	"1392. Property in different districts in same State.".
3	SEC. 204. REGISTRATION OF JUDGMENTS FOR ENFORCE-
4	MENT IN OTHER DISTRICTS.
5	(a) In General.—Section 1963 of title 28, United
6	States Code, is amended—
7	(1) by amending the section heading to read as
8	follows:
9	"§ 1963. Registration of judgments for enforcement in
10	other districts";
11	(2) in the first sentence—
12	(A) by striking out "district court" and in-
13	serting in lieu thereof "court of appeals, district
14	court, bankruptey court,"; and
15	(B) by striking out "such judgment" and
16	inserting in lieu thereof "the judgment"; and
17	(3) by adding at the end thereof the following
18	new undesignated paragraph:
19	"The procedure prescribed under this section is in ad-
20	dition to other procedures provided by law for the enforce-
21	ment of judgments.".
22	(b) Technical and Conforming Amendment.—
23	The table of sections for chapter 125 of title 28 United

- 1 States Code, relating to section 1963 is amended to read
- 2 as follows:

"1963. Registration of judgments for enforcement in other districts.".

- 3 SEC. 205. VACANCY IN CLERK POSITION; ABSENCE OF
- 4 CLERK.
- 5 (a) In General.—Section 954 of title 28, United
- 6 States Code, is amended to read as follows:
- 7 "§ 954. Vacancy in clerk position; absence of clerk
- 8 "When the office of clerk is vacant, the deputy clerks
- 9 shall perform the duties of the clerk in the name of the
- 10 last person who held that office. When the clerk is inca-
- 11 pacitated, absent, or otherwise unavailable to perform offi-
- 12 cial duties, the deputy clerks shall perform the duties of
- 13 the clerk in the name of the clerk. The court may des-
- 14 ignate a deputy clerk to act temporarily as clerk of the
- 15 court in his or her own name.".
- 16 (b) Technical and Conforming Amendment.—
- 17 The table of sections for chapter 57 of title 28, United
- 18 States Code, relating to section 954 is amended to read
- 19 as follows:

"954. Vacancy in clerk position; absence of clerk.".

- 20 SEC. 206. DIVERSITY JURISDICTION.
- 21 (a) In General.—Section 1332 of title 28, United
- 22 States Code, is amended—
- 23 (1) in subsection (a) by striking out "\$50,000"
- and inserting in lieu thereof "\$75,000"; and

- 1 (2) in subsection (b) by striking out "\$50,000"
- and inserting in lieu thereof "\$75,000".
- 3 (b) Effective Date.—The amendment made by
- 4 this section shall take effect 90 days after the date of en-
- 5 actment of this Act.

6 SEC. 207. BANKRUPTCY ADMINISTRATOR PROGRAM.

- 7 (a) APPOINTMENT OF TRUSTEES.—Until the amend-
- 8 ments made by subtitle A of title II of the Bankruptcy
- 9 Judges, United States Trustees, and Family Farmer
- 10 Bankruptcy Act of 1986 (28 U.S.C. 581 note; Public Law
- 11 99–554; 100 Stat. 3097) become effective in a judicial dis-
- 12 trict and apply to a case, a bankruptcy administrator ap-
- 13 pointed to serve in the district pursuant to section
- 14 302(d)(3)(I) of such Act, as amended by section 317(a)
- 15 of the Federal Courts Study Committee Implementation
- 16 Act of 1990 (Public Law 101-650; 104 Stat. 5115), shall
- 17 appoint the trustees, examiners, and standing trustees
- 18 notwithstanding the references in those sections of title
- 19 11, United States Code, to appointments by the court.
- 20 (b) Standing Trustees.—A bankruptcy adminis-
- 21 trator who has appointed a standing trustee pursuant to
- 22 subsection (a) of this section shall fix the standing trust-
- 23 ee's maximum annual compensation and percentage fee,
- 24 subject to the limitations set out in sections 1202 and
- 25 1302 of title 11, United States Code, as amended by sec-

- 1 tion 110 of the Federal Employee Pay Comparability Act
- 2 of 1990 (Public Law 101–509; 104 Stat. 1427, 1452).
- 3 The bankruptcy administrator shall fix the maximum an-
- 4 nual compensation and percentage fee notwithstanding the
- 5 references in those sections of title 11, United States
- 6 Code, to the court's fixing them.
- 7 (c) Service as Trustee.—A bankruptcy adminis-
- 8 trator may serve as and perform the duties of a trustee
- 9 in a case under chapter 7 of title 11, United States Code,
- 10 if none of the members of the panel of private trustees
- 11 is disinterested and willing to serve as trustee in the case.
- 12 A bankruptcy administrator may serve as and perform the
- 13 duties of a trustee or standing trustee in cases under
- 14 chapter 12 or chapter 13 of title 11, United States Code,
- 15 if necessary.
- 16 (d) APPOINTMENT OF COMMITTEES.—Until the
- 17 amendments made by subtitle A of title II of the Bank-
- 18 ruptcy Judges, United States Trustees, and Family Farm-
- 19 er Bankruptcy Act of 1986 become effective in a judicial
- 20 district and apply to a case, the bankruptcy administrator
- 21 appointed to serve in the district shall appoint the commit-
- 22 tees of creditors and equity security holders provided in
- 23 section 1102 of title 11, United States Code. The bank-
- 24 ruptcy administrator shall appoint the committees not-

1	withstanding the references in those sections of title 11,
2	United States Code, to appointments by the court.
3	SEC. 208. REMOVAL OF CASES AGAINST THE UNITED
4	STATES AND FEDERAL OFFICERS OR AGEN-
5	CIES.
6	(a) In General.—Section 1442 of title 28, United
7	States Code, is amended—
8	(1) in the section heading by inserting "or
9	agencies" after "officers"; and
10	(2) in subsection (a)—
11	(A) in the matter preceding paragraph (1)
12	by striking out "persons"; and
13	(B) in paragraph (1) by striking out "Any
14	officer of the United States or any agency
15	thereof, or person acting under him, for any act
16	under color of such office" and inserting in lieu
17	thereof "The United States or any agency
18	thereof or any officer (or any person acting
19	under that officer) of the United States or of
20	any agency thereof, sued in an official or indi-
21	vidual capacity for any act under color of such
22	office".
23	(b) Technical and Conforming Amendment.—
24	The table of sections for chapter 89 of title 28, United

1	States Code, is amended by amending the item relating
2	to section 1442 to read as follows:
	"1442. Federal officers and agencies sued or prosecuted.".
3	SEC. 209. APPEAL ROUTE IN CIVIL CASES DECIDED BY
4	MAGISTRATE JUDGES WITH CONSENT.
5	Section 636 of title 28, United States Code, is
6	amended—
7	(1) in subsection (c)—
8	(A) in paragraph (3) by striking out "In
9	this circumstance, the" and inserting in lieu
10	thereof "The";
11	(B) by striking out paragraphs (4) and
12	(5); and
13	(C) by redesignating paragraphs (6) and
14	(7) as paragraphs (4) and (5); and
15	(2) in subsection (d) by striking out ", and for
16	the taking and hearing of appeals to the district
17	courts,".
18	SEC. 210. REPORTS BY JUDICIAL COUNCILS RELATING TO
19	MISCONDUCT AND DISABILITY ORDERS.
20	Section 332 of title 28, United States Code, is
21	amended by adding at the end thereof the following new
22	subsection:
23	"(g) No later than January 31 of each year, each
24	iudicial council shall submit a report to the Administrative

25 Office of the United States Courts on the number and na-

1	ture of orders entered under this section during the pre-
2	ceding calendar year that relate to judicial misconduct or
3	disability.".
4	SEC. 211. PROTECTIVE ORDERS; SEALING OF CASES; DIS-
5	CLOSURE OF INFORMATION.
6	(a) Short Title.—This section may be cited as the
7	"Sunshine in Litigation Act of 1996".
8	(b) Protective Orders and Sealing of Cases and
9	Settlements Relating to Public Health or Safe-
10	TY.—Chapter 111 of title 28, United States Code, is amend-
11	ed by adding at the end thereof the following new section:
12	"§ 1659. Protective orders and sealing of cases and
13	settlements relating to public health or
1 /	o mfodu
14	safety
14 15	"(a)(1) A court shall enter an order under rule $26(c)$
15	, ,
15 16	"(a)(1) A court shall enter an order under rule $26(c)$
15 16	"(a)(1) A court shall enter an order under rule 26(c) of the Federal Rules of Civil Procedure restricting the dis-
15 16 17	"(a)(1) A court shall enter an order under rule 26(c) of the Federal Rules of Civil Procedure restricting the dis- closure of information obtained through discovery or an
15 16 17 18	"(a)(1) A court shall enter an order under rule 26(c) of the Federal Rules of Civil Procedure restricting the dis- closure of information obtained through discovery or an order restricting access to court records in a civil case only
15 16 17 18 19	"(a)(1) A court shall enter an order under rule 26(c) of the Federal Rules of Civil Procedure restricting the disclosure of information obtained through discovery or an order restricting access to court records in a civil case only after making particularized findings of fact that—
15 16 17 18 19 20	"(a)(1) A court shall enter an order under rule 26(c) of the Federal Rules of Civil Procedure restricting the disclosure of information obtained through discovery or an order restricting access to court records in a civil case only after making particularized findings of fact that— "(A) such order would not restrict the disclosure
15 16 17 18 19 20 21	"(a)(1) A court shall enter an order under rule 26(c) of the Federal Rules of Civil Procedure restricting the disclosure of information obtained through discovery or an order restricting access to court records in a civil case only after making particularized findings of fact that— "(A) such order would not restrict the disclosure of information which is relevant to the protection of
15 16 17 18 19 20 21	"(a)(1) A court shall enter an order under rule 26(c) of the Federal Rules of Civil Procedure restricting the disclosure of information obtained through discovery or an order restricting access to court records in a civil case only after making particularized findings of fact that— "(A) such order would not restrict the disclosure of information which is relevant to the protection of public health or safety; or

- 1 confidentiality of the information or records in ques-
- 2 tion; and
- 3 "(ii) the requested protective order is no broader
- 4 than necessary to protect the privacy interest asserted.
- 5 "(2) No order entered in accordance with the provi-
- 6 sions of paragraph (1) shall continue in effect after the
- 7 entry of final judgment, unless at or after such entry the
- 8 court makes a separate particularized finding of fact that
- 9 the requirements of paragraph (1) (A) or (B) have been met.
- 10 "(b) The party who is the proponent for the entry of
- 11 an order, as provided under this section, shall have the bur-
- 12 den of proof in obtaining such an order.
- " (c)(1) No agreement between or among parties in a
- 14 civil action filed in a court of the United States may con-
- 15 tain a provision that prohibits or otherwise restricts a
- 16 party from disclosing any information relevant to such civil
- 17 action to any Federal or State agency with authority to
- 18 enforce laws regulating an activity relating to such infor-
- 19 mation.
- 20 "(2) Any disclosure of information to a Federal or
- 21 State agency as described under paragraph (1) shall be con-
- 22 fidential to the extent provided by law.".
- 23 (c) Technical and Conforming Amendment.—The
- 24 table of sections for chapter 111 of title 28, United States

- 1 Code, is amended by adding after the item relating to sec-
- 2 tion 1658 the following:

"1659. Protective orders and sealing of cases and settlements relating to public health or safety.".

- 3 (d) Effective Date.—The amendments made by this
- 4 section shall take effect 30 days after the date of the enact-
- 5 ment of this Act and shall apply only to orders entered in
- 6 civil actions or agreements entered into on or after such
- 7 date.

8 TITLE III—JUDICIARY PERSON-

9 **NEL ADMINISTRATION, BENE-**

10 FITS, AND PROTECTIONS

- 11 SEC. 301. SENIOR JUDGE CERTIFICATION.
- 12 (a) Retroactive Credit for Resumption of Sig-
- 13 NIFICANT WORKLOAD.—Section 371(f)(3) of title 28,
- 14 United States Code, is amended by striking out "is there-
- 15 after ineligible to receive such a certification." and insert-
- 16 ing in lieu thereof "may thereafter receive a certification
- 17 for that year by satisfying the requirements of subpara-
- 18 graph (A), (B), (C), or (D) of paragraph (1) of this sub-
- 19 section in a subsequent year and attributing a sufficient
- 20 part of the work performed in such subsequent year to
- 21 the earlier year so that the work so attributed, when added
- 22 to the work performed during such earlier year, satisfies
- 23 the requirements for certification for that year. However,

- 1 a justice or judge may not receive credit for the same work
- 2 for purposes of certification for more than 1 year.".
- 3 (b) Aggregation of Certain Work for Partial
- 4 Years.—Section 371(f)(1) of title 28, United States
- 5 Code, is amended by adding at the end of subparagraph
- 6 (D) the following: "In any year in which a justice or judge
- 7 performs work described under this subparagraph for less
- 8 than the full year, one-half of such work may be aggre-
- 9 gated with work described under subparagraph (A), (B),
- 10 or (C) of this paragraph for the purpose of the justice
- 11 or judge satisfying the requirements of such subpara-
- 12 graph.".
- 13 SEC. 302. REFUND OF CONTRIBUTION FOR DECEASED DE-
- 14 FERRED ANNUITANT UNDER THE JUDICIAL
- 15 SURVIVORS' ANNUITIES SYSTEM.
- Section 376(o)(1) of title 28, United States Code, is
- 17 amended by striking out "or while receiving retirement
- 18 salary'," and inserting in lieu thereof "while receiving re-
- 19 tirement salary, or after filing an election and otherwise
- 20 complying with the conditions under subsection (b)(2) of
- 21 this section,".

1	SEC. 303. JUDICIAL ADMINISTRATIVE OFFICIALS RETIRE-
2	MENT MATTERS.
3	(a) Director of the Administrative Office of
4	THE UNITED STATES COURTS.—(1) Section 611(b) of
5	title 28, United States Code, is amended—
6	(A) in the first undesignated paragraph by
7	striking out "who has served at least fifteen years
8	and" and inserting in lieu thereof "who has at least
9	15 years of service and has"; and
10	(B) in the second undesignated paragraph by
11	striking out "who has served at least ten years,"
12	and inserting in lieu thereof "who has at least 10
13	years of service,".
14	(2) Section 611(c) of title 28, United States Code,
15	is amended—
16	(A) by striking out "served at least fifteen
17	years," and inserting in lieu thereof "at least 15
18	years of service,"; and
19	(B) by striking out "served less than fifteen
20	years," and inserting in lieu thereof "less than 15
21	years of service,".
22	(3) Section 611(d) of title 28, United States Code,
23	is amended by inserting "a congressional employee in the
24	capacity of primary administrative assistant to a Member
25	of Congress or in the capacity of staff director or chief
26	counsel for the majority or the minority of a committee

- 1 or subcommittee of the Senate or House of Representa-
- 2 tives," after "Congress,".
- 3 (b) Employees of the Administrative Office
- 4 OF THE UNITED STATES COURTS.—(1) Section 627(c) of
- 5 title 28, United States Code, is amended—
- 6 (A) in the first undesignated paragraph by
- 7 striking out "who has served at least fifteen years
- 8 and" and inserting in lieu thereof "who has at least
- 9 15 years of service and has"; and
- 10 (B) in the second undesignated paragraph by
- striking out "who has served at least ten years,"
- and inserting in lieu thereof "who has at least 10
- years of service,".
- 14 (2) Section 627(d) of title 28, United States Code,
- 15 is amended—
- (A) by striking out "served at least fifteen
- years," and inserting in lieu thereof "at least 15
- 18 years of service,"; and
- 19 (B) by striking out "served less than fifteen
- years," and inserting in lieu thereof "less than 15
- 21 years of service,".
- 22 (3) Section 627(e) of title 28, United States Code,
- 23 is amended by inserting "a congressional employee in the
- 24 capacity of primary administrative assistant to a Member
- 25 of Congress or in the capacity of staff director or chief

- 1 counsel for the majority or the minority of a committee
- 2 or subcommittee of the Senate or House of Representa-
- 3 tives," after "Congress,".
- 4 SEC. 304. BANKRUPTCY JUDGES REAPPOINTMENT PROCE-
- 5 DURE.
- 6 Section 120 of the Bankruptcy Amendments and
- 7 Federal Judgeship Act of 1984 (Public Law 98–353; 98
- 8 Stat. 344), is amended—
- 9 (1) in subsection (a) by adding at the end
- thereof the following new paragraph:
- 11 "(3) When filling vacancies, the court of appeals may
- 12 consider reappointing incumbent bankruptcy judges under
- 13 procedures prescribed by regulations issued by the Judi-
- 14 cial Conference of the United States."; and
- 15 (2) in subsection (b) by adding at the end
- thereof the following: "All incumbent nominees seek-
- ing reappointment thereafter may be considered for
- such a reappointment, pursuant to a majority vote
- of the judges of the appointing court of appeals,
- 20 under procedures authorized under subsection
- (a)(3).".
- 22 SEC. 305. CARRYING OF FIREARMS.
- 23 (a) In General.—Chapter 21 of title 28, United
- 24 States Code, is amended by adding at the end thereof the
- 25 following new section:

"§ 464. Carrying of firearms by judicial officers

- 2 "(a) A judicial officer of the United States is author-
- 3 ized to carry firearms, whether concealed or not, under
- 4 regulations promulgated by the Judicial Conference of the
- 5 United States.
- 6 "(b) A judicial officer of the United States is immune
- 7 from civil liability when possessing or using a firearm, for
- 8 the purpose of self defense, under the authority of this
- 9 section and in accordance with Judicial Conference regula-
- 10 tion.
- 11 "(e) For purposes of this section, the term 'judicial
- 12 officer of the United States' means—
- 13 "(1) a justice or judge of the United States as
- 14 defined in section 451 of this title;
- 15 "(2) a United States bankruptey judge;
- 16 "(3) a full-time or part-time United States
- 17 magistrate judge;
- 18 "(4) a judge of the United States Court of Fed-
- 19 eral Claims;
- 20 "(5) a judge of the United States District
- 21 Court of Guam;
- 22 "(6) a judge of the United States District
- 23 Court for the Northern Mariana Islands;
- 24 "(7) a judge of the United States District
- 25 Court of the Virgin Islands; or

1	"(8) an individual who is receiving a retirement
2	annuity based on service in any of the judicial posi-
3	tions described under paragraphs (1) through (7).".
4	" $(b)(1)$ The regulations promulgated by the Judicial
5	Conference under subsection (a) shall—
6	"(A) require a demonstration of a judicial offi-
7	cer's proficiency in the use and safety of firearms as
8	a prerequisite to the carrying of firearms under the
9	authority of this section; and
10	"(B) make appropriate provisions for the carry-
11	ing of firearms by judicial officers who are under the
12	protection of United States Marshals while away from
13	United States courthouses.
14	"(2) On the request of the Judicial Conference, the De-
15	partment of Justice (including each agency of the Depart-
16	ment) shall cooperate with the Judicial Conference in pro-
17	viding firearms training and other services to assist judi-
18	cial officers in securing such proficiency.
19	"(c) For purposes of this section, the term 'judicial offi-
20	cer of the United States' means—
21	"(1) a justice or judge of the United States as de-
22	fined in section 451 of this title in regular active or
23	retired from regular active service:

1	"(2) a justice or judge of the United States who
2	has retired from the judicial office under section
3	371(a) of this title for—
4	"(A) a 1-year period following such justice's
5	or judge's retirement; or
6	"(B) a longer period of time if approved by
7	the Judicial Conference of the United States
8	when exceptional circumstances warrant;
9	"(3) a United States bankruptcy judge;
10	"(4) a full-time or part-time United States mag-
11	$is trate\ judge;$
12	"(5) a judge of the United States Court of Fed-
13	eral Claims;
14	"(6) a judge of the United States District Court
15	$of\ Guam;$
16	"(7) a judge of the United States District Court
17	for the Northern Mariana Islands;
18	"(8) a judge of the United States District Court
19	of the Virgin Islands; or
20	"(9) an individual who is retired from one of the
21	judicial positions described under paragraphs (3)
22	through (8) to the extent provided for in regulations
23	of the Judicial Conference of the United States.
24	"(d) Notwithstanding section 46303(c)(1) of title 49,
25	nothing in this section authorizes a judicial officer of the

- 1 United States to carry a dangerous weapon on an aircraft
- 2 or other common carrier."
- 3 (b) Technical and Conforming Amendment.—
- 4 The table of sections for chapter 21 of title 28, United
- 5 States Code, is amended by adding at the end thereof the
- 6 following:
 - "464. Carrying of firearms by judicial officers.".
- 7 (c) Effective Date.—The amendments made by
- 8 this section shall take effect 1 year after the date of the
- 9 enactment of this Act.
- 10 SEC. 306. TECHNICAL CORRECTION RELATED TO COM-
- 11 MENCEMENT DATE OF TEMPORARY JUDGE-
- 12 SHIPS.
- 13 Section 203(c) of the Judicial Improvements Act of
- 14 1990 (Public Law 101-650; 104 Stat. 5101; 28 U.S.C.
- 15 133 note) is amended by adding at the end thereof the
- 16 following: "For districts named in this subsection for
- 17 which multiple judgeships are created by this Act, the last
- 18 of those judgeships filled shall be the judgeship created
- 19 under this subsection.".
- 20 SEC. 307. FULL-TIME STATUS OF COURT REPORTERS.
- 21 Section 753(e) of title 28, United States Code, is
- 22 amended by inserting after the first sentence the follow-
- 23 ing: "For the purposes of subchapter III of chapter 83
- 24 of title 5 and chapter 84 of such title, a reporter shall
- 25 be considered a full-time employee during any pay period

- 1 for which a reporter receives a salary at the annual salary
- 2 rate fixed for a full-time reporter under the preceding sen-
- 3 tence.".

4 SEC. 308. COURT INTERPRETERS.

- 5 Section 1827 of title 28, United States Code, is
- 6 amended by adding at the end thereof the following new
- 7 subsection:
- 8 "(1) Notwithstanding any other provision of this sec-
- 9 tion or section 1828, the presiding judicial officer may ap-
- 10 point a certified or otherwise qualified sign language inter-
- 11 preter to provide services to a party, witness, or other par-
- 12 ticipant in a judicial proceeding, whether or not the pro-
- 13 ceeding is instituted by the United States, if the presiding
- 14 judicial officer determines, on such officer's own motion
- 15 or on the motion of a party or other participant in the
- 16 proceeding, that such individual suffers from a hearing
- 17 impairment. The presiding judicial officer shall, subject to
- 18 the availability of appropriated funds, approve the com-
- 19 pensation and expenses payable to sign language inter-
- 20 preters appointed under this section in accordance with
- 21 the schedule of fees prescribed by the Director under sub-
- 22 section (b)(3) of this section.".

1	SEC. 309. TECHNICAL AMENDMENT RELATED TO COM-
2	MENCEMENT DATE OF TEMPORARY BANK-
3	RUPTCY JUDGESHIPS.
4	Section 3(b) of the Bankruptcy Judgeship Act of
5	1992 (Public Law 102–361; 106 Stat. 965; 28 U.S.C. 152
6	note) is amended in the first sentence by striking out
7	"date of the enactment of this Act" and inserting in lieu
8	thereof "appointment date of the judge named to fill the
9	temporary judgeship position".
10	SEC. 310. CONTRIBUTION RATE FOR SENIOR JUDGES
11	UNDER THE JUDICIAL SURVIVORS' ANNU-
12	ITIES SYSTEM.
13	Section 376(b)(1) of title 28, United States Code, is
14	amended to read as follows:
15	"(b)(1) Every judicial official who files a written noti-
16	fication of his or her intention to come within the purview
17	of this section, in accordance with paragraph (1) of sub-
18	section (a) of this section, shall be deemed thereby to con-
19	sent and agree to having deducted and withheld from his
20	or her salary a sum equal to 2.2 percent of that salary,
21	and a sum equal to 3.5 percent of his or her retirement
22	salary. The deduction from any retirement salary—
23	"(A) of a justice or judge of the United States
24	retired from regular active service under section
25	371(b) or section 372(a) of this title

- 1 "(B) of a judge of the United States Court of
- 2 Federal Claims retired under section 178 of this
- 3 title, or
- 4 "(C) of a judicial official on recall under section
- 5 155(b), 373(c)(4), 375, or 636(h) of this title,
- 6 shall be an amount equal to 2.2 percent of retirement sal-
- 7 ary.".
- 8 SEC. 311. PROHIBITION AGAINST AWARDS OF COSTS, IN-
- 9 CLUDING ATTORNEY'S FEES, AND INJUNC-
- 10 TIVE RELIEF AGAINST A JUDICIAL OFFICER.
- 11 (a) Nonliability for Costs.—Notwithstanding any
- 12 other provision of law, no judicial officer shall be held liable
- 13 for any costs, including attorney's fees, in any action
- 14 brought against such officer for an act or omission taken
- 15 in such officer's judicial capacity, unless such action was
- 16 clearly in excess of such officer's jurisdiction.
- 17 (b) Proceedings in Vindication of Civil
- 18 RIGHTS.—Section 722(b) of the Revised Statutes (42 U.S.C.
- 19 1988(b)) is amended by inserting before the period at the
- 20 end thereof ", except that in any action brought against
- 21 a judicial officer for an act or omission taken in such offi-
- 22 cer's judicial capacity such officer shall not be held liable
- 23 for any costs, including attorney's fees, unless such action
- 24 was clearly in excess of such officer's jurisdiction".

1	(c) Civil Action for Deprivation of Rights.—
2	Section 1979 of the Revised Statutes (42 U.S.C. 1983) is
3	amended by inserting before the period at the end of the
4	first sentence: ", except that in any action brought against
5	a judicial officer for an act or omission taken in such offi-
6	cer's judicial capacity, injunctive relief shall not be granted
7	unless a declaratory decree was violated or declaratory re-
8	lief was unavailable".
9	TITLE IV—JUDICIAL FINANCIAL
10	ADMINISTRATION
11	SEC. 401. INCREASE IN CIVIL ACTION FILING FEE.
12	(a) FILING FEE INCREASE.—Section 1914(a) of title
13	28, United States Code, is amended by striking out
14	"\$120" and inserting in lieu thereof "\$150".
15	(b) Disposition of Increase.—Section 1931 of
16	title 28, United States Code, is amended—
17	(1) in subsection (a) by striking out "\$60" and
18	inserting in lieu thereof "\$90"; and
19	(2) in subsection (b)—
20	(A) by striking out "\$120" and inserting
21	in lieu thereof "\$150"; and
22	(B) by striking out "\$60" and inserting in
23	lieu thereof "\$90".
24	(c) Effective Date.—This section shall take effect
25	60 days after the date of the enactment of this Act.

1 SEC. 402. INTERPRETER PERFORMANCE EXAMINATION

- 2 FEES.
- 3 (a) IN GENERAL.—Section 1827(g) of title 28, Unit-
- 4 ed States Code, is amended by redesignating paragraph
- 5 (5) as paragraph (6) and inserting after paragraph (4)
- 6 the following new paragraph:
- 7 "(5) If the Director of the Administrative Office of
- 8 the United States Courts finds it necessary to develop and
- 9 administer criterion-referenced performance examinations
- 10 for purposes of certification, or other examinations for the
- 11 selection of otherwise qualified interpreters, the Director
- 12 may prescribe for each examination a uniform fee for ap-
- 13 plicants to take such examination. In determining the rate
- 14 of the fee for each examination, the Director shall consider
- 15 the fees charged by other organizations for examinations
- 16 that are similar in scope or nature. Notwithstanding sec-
- 17 tion 3302(b) of title 31, the Director is authorized to pro-
- 18 vide in any contract or agreement for the development or
- 19 administration of examinations and the collection of fees
- 20 that the contractor may retain all or a portion of the fees
- 21 in payment for the services. Notwithstanding paragraph
- 22 (6) of this subsection, all fees collected after the effective
- 23 date of this paragraph and not retained by a contractor
- 24 shall be deposited in the fund established under section
- 25 1931 of this title and shall remain available until ex-
- 26 pended.".

- 1 (b) Payment for Contractual Services.—Not-
- 2 withstanding sections 3302(b), 1341, and 1517 of title 31,
- 3 United States Code, the Director of the Administrative Of-
- 4 fice of the United States Courts may include in any con-
- 5 tract for the development or administration of examina-
- 6 tions for interpreters (including such a contract entered
- 7 into before the date of the enactment of this Act) a provi-
- 8 sion which permits the contractor to collect and retain fees
- 9 in payment for contractual services in accordance with sec-
- 10 tion 1827(g)(5) of title 28, United States Code.
- 11 SEC. 403. JUDICIAL PANEL ON MULTIDISTRICT LITIGATION.
- 12 (a) In General.—(1) Chapter 123 of title 28, Unit-
- 13 ed States Code, is amended by adding after section 1931
- 14 the following new section:
- 15 "§ 1932. Judicial Panel on Multidistrict Litigation
- 16 "The Judicial Conference of the United States shall
- 17 prescribe from time to time the fees and costs to be
- 18 charged and collected by the Judicial Panel on Multidis-
- 19 trict Litigation.".
- 20 (2) The table of sections for chapter 123 of title 28,
- 21 United States Code, is amended by adding after the item
- 22 relating to section 1931 the following: "1932. Judicial Panel on Multidistrict Litigation.".
- 23 (b) Related Fees for Access to Informa-
- 24 TION.—Section 303(a) of the Judiciary Appropriations
- 25 Act, 1992 (Public Law 102–140; 105 Stat. 810; 28 U.S.C.

- 1 1913 note) is amended in the first sentence by striking
- 2 out "1926, and 1930" and inserting in lieu thereof "1926,
- 3 1930, and 1932".

4 SEC. 404. DISPOSITION OF FEES.

- 5 (a) Disposition of Attorney Admission Fees.—
- 6 For each fee collected for admission of an attorney to
- 7 practice, as prescribed by the Judicial Conference of the
- 8 United States pursuant to section 1914 of title 28, United
- 9 States Code, \$30 of that portion of the fee exceeding \$20
- 10 shall be deposited into the special fund of the Treasury
- 11 established under section 1931 of title 28, United States
- 12 Code. Any portion exceeding \$5 of the fee for a duplicate
- 13 certificate of admission or certificate of good standing, as
- 14 prescribed by the Judicial Conference of the United States
- 15 pursuant to section 1914 of title 28, United States Code,
- 16 shall be deposited into the special fund of the Treasury
- 17 established under section 1931 of title 28, United States
- 18 Code.
- 19 (b) Disposition of Bankruptcy Complaint Fil-
- 20 ING FEES.—For each fee collected for filing an adversary
- 21 complaint in a bankruptcy proceeding, as established in
- 22 Item 6 of the Bankruptcy Court Miscellaneous Fee Sched-
- 23 ule prescribed by the Judicial Conference of the United
- 24 States pursuant to section 1930(b) of title 28, United
- 25 States Code, the portion of the fee exceeding \$120 shall

- 1 be deposited into the special fund of the Treasury estab-
- 2 lished under section 1931 of title 28, United States Code.
- 3 (c) Effective Date.—This section shall take effect
- 4 60 days after the date of the enactment of this Act.

5 TITLE V—FEDERAL COURTS

6 STUDY COMMITTEE REC-

7 **OMMENDATIONS**

- 8 SEC. 501. PARTIES' CONSENT TO BANKRUPTCY JUDGE'S
- 9 FINDINGS AND CONCLUSIONS OF LAW.
- Section 157(c)(1) of title 28, United States Code, is
- 11 amended to read as follows:
- 12 "(c)(1) A bankruptcy judge may hear a proceeding
- 13 that is not a core proceeding but that is otherwise related
- 14 to a case under title 11. In such proceeding, the bank-
- 15 ruptcy judge shall submit proposed findings of fact and
- 16 conclusions of law to the district court, and any final order
- 17 or judgment shall be entered by the district judge after
- 18 considering the bankruptcy judge's proposed findings and
- 19 conclusions and after reviewing de novo those matters to
- 20 which any party has timely and specifically objected. A
- 21 party shall be deemed to consent to the findings of fact
- 22 and conclusions of law submitted by a bankruptcy judge
- 23 unless the party files a timely objection. If a timely objec-
- 24 tion is not filed, the proposed findings of fact and conclu-
- 25 sions of law submitted by the bankruptcy judge shall be-

- 1 come final and the bankruptcy judge shall enter an appro-
- 2 priate order thereon.".
- 3 SEC. 502. QUALIFICATION OF CHIEF JUDGE OF COURT OF
- 4 INTERNATIONAL TRADE.
- 5 (a) In General.—Chapter 11 of title 28, United
- 6 States Code, is amended by adding at the end thereof the
- 7 following new section:
- 8 "§ 258. Chief judges; precedence of judges
- 9 "(a)(1) The chief judge of the Court of International
- 10 Trade shall be the judge of the court in regular active
- 11 service who is senior in commission of those judges who—
- "(A) are 64 years of age or under;
- "(B) have served for 1 year or more as a judge
- of the court; and
- 15 "(C) have not served previously as chief judge.
- 16 "(2)(A) In any case in which no judge of the court
- 17 meets the qualifications under paragraph (1), the young-
- 18 est judge in regular active service who is 65 years of age
- 19 or over and who has served as a judge of the court for
- 20 1 year or more shall act as the chief judge.
- 21 "(B) In any case under subparagraph (A) in which
- 22 there is no judge of the court in regular active service who
- 23 has served as a judge of the court for 1 year or more,
- 24 the judge of the court in regular active service who is sen-

- 1 ior in commission and who has not served previously as
- 2 chief judge shall act as the chief judge.
- 3 "(3)(A) Except as provided under subparagraph (C),
- 4 the chief judge serving under paragraph (1) shall serve
- 5 for a term of 7 years and shall serve after expiration of
- 6 such term until another judge is eligible under paragraph
- 7 (1) to serve as chief judge.
- 8 "(B) Except as provided under subparagraph (C), a
- 9 judge of the court acting as chief judge under subpara-
- 10 graph (A) or (B) of paragraph (2) shall serve until a judge
- 11 meets the qualifications under paragraph (1).
- 12 "(C) No judge of the court may serve or act as chief
- 13 judge of the court after attaining the age of 70 years un-
- 14 less no other judge is qualified to serve as chief judge
- 15 under paragraph (1) or is qualified to act as chief judge
- 16 under paragraph (2).
- 17 "(b) The chief judge shall have precedence and pre-
- 18 side at any session of the court which such judge attends.
- 19 Other judges of the court shall have precedence and pre-
- 20 side according to the seniority of their commissions.
- 21 Judges whose commissions bear the same date shall have
- 22 precedence according to seniority in age.
- 23 "(c) If the chief judge desires to be relieved of the
- 24 duties as chief judge while retaining active status as a
- 25 judge of the court, the chief judge may so certify to the

1	Chief Justice of the United States, and thereafter the
2	chief judge of the court shall be such other judge of the
3	court who is qualified to serve or act as chief judge under
4	subsection (a).
5	"(d) If a chief judge is temporarily unable to perform
6	the duties as such, such duties shall be performed by the
7	judge of the court in active service, able and qualified to
8	act, who is next in precedence.".
9	(b) Technical and Conforming Amendments.—
10	Chapter 11 of title 28, United States Code, is amended—
11	(1) in section 251 by striking out subsection (b)
12	and redesignating subsection (c) as subsection (b);
13	(2) in section 253—
14	(A) by amending the section heading to
15	read as follows:
16	"§ 253. Duties of chief judge.";
17	and
18	(B) by striking out subsections (d) and (e);
19	and
20	(3) in the table of sections for chapter 11 of
21	title 28, United States Code—
22	(A) by amending the item relating to sec-
23	tion 253 to read as follows:
	"253. Duties of chief judge.";
24	and

1	(B) by adding at the end thereof the fol-
2	lowing:
	"258. Chief judges; precedence of judges.".
3	(c) Application.—(1) Notwithstanding the provi-
4	sions of section 258(a) of title 28, United States Code (as
5	added by subsection (a) of this section), the chief judge
6	of the United States Court of International Trade who is
7	in office on the day before the date of enactment of this
8	Act shall continue to be such chief judge on or after such
9	date until any one of the following events occurs:
10	(A) The chief judge is relieved of his duties
11	under section 258(c) of title 28, United States Code
12	(B) The regular active status of the chief judge
13	is terminated.
14	(C) The chief judge attains the age of 70 years
15	(D) The chief judge has served for a term of 7
16	years as chief judge.
17	(2) When the chief judge vacates the position of chief
18	judge under paragraph (1), the position of chief judge of
19	the Court of International Trade shall be filled in accord-
20	ance with section 258(a) of title 28, United States Code
21	SEC. 503. JUDICIAL COST-OF-LIVING ADJUSTMENTS.
22	Section 140 of the resolution entitled "A Joint Reso-
23	lution making further continuing appropriations for the
24	fiscal year 1982 and for other purposes" approved De-

1	cember 15, 1981 (Public Law 97–92; 95 Stat. 1200; 28
2	U.S.C. 461 note) is repealed.
3	TITLE VI—MISCELLANEOUS
4	SEC. 601. PARTICIPATION IN JUDICIAL GOVERNANCE AC-
5	TIVITIES BY DISTRICT, SENIOR, AND MAG-
6	ISTRATE JUDGES.
7	(a) Judicial Conference of the United
8	STATES.—Section 331 of title 28, United States Code, is
9	amended by striking out the second undesignated para-
10	graph and inserting in lieu thereof the following:
11	"The district judge to be summoned from each judi-
12	cial circuit shall be chosen by the circuit and district
13	judges of the circuit and shall serve as a member of the
14	Judicial Conference of the United States for a term of
15	not less than 3 successive years nor more than 5 succes-
16	sive years, as established by majority vote of all circuit
17	and district judges of the circuit. A district judge serving
18	as a member of the Judicial Conference may be either a
19	judge in regular active service or a judge retired from reg-
20	ular active service under section 371(b) of this title.".
21	(b) Board of the Federal Judicial Center.—
22	Section 621 of title 28, United States Code, is amended—
23	(1) in subsection (a) by striking out paragraph
24	(2) and inserting in lieu thereof the following:

- "(2) two circuit judges, three district judges, 1 2 one bankruptcy judge, and one magistrate judge, 3 elected by vote of the members of the Judicial Conference of the United States, except that any circuit 5 or district judge so elected may be either a judge in 6 regular active service or a judge retired from regular 7 active service under section 371(b) of this title but shall not be a member of the Judicial Conference of 8 9 the United States; and"; and 10 (2) in subsection (b) by striking out "retire-11 ment," and inserting in lieu thereof "retirement pur-12 suant to section 371(a) or section 372(a) of this 13 title,". 14 SEC. 602. THE DIRECTOR AND DEPUTY DIRECTOR OF THE 15 ADMINISTRATIVE OFFICE AS OFFICERS OF 16 THE UNITED STATES. 17
- 17 Section 601 of title 28, United States Code, is 18 amended by adding at the end thereof the following: "The 19 Director and Deputy Director shall be deemed to be offi-
- 20 cers for purposes of title 5, United States Code.".
- 21 SEC. 603. REMOVAL OF ACTION FROM STATE COURT.
- Section 1446(c)(1) of title 28, United States Code,
- 23 is amended by striking out "petitioner" and inserting in
- 24 lieu thereof "defendant or defendants".

1	SEC. 604. FEDERAL JUDICIAL CENTER EMPLOYEE RETIRE-
2	MENT PROVISIONS.
3	Section 627(b) of title 28, United States Code, is
4	amended—
5	(1) in the first sentence by inserting "Deputy
6	Director," before "the professional staff"; and
7	(2) in the first sentence by inserting "chapter
8	84 (relating to the Federal Employees' Retirement
9	System)," after "(relating to civil service retire-
10	ment),".
11	SEC. 605. ABOLITION OF THE SPECIAL COURT, REGIONAL
12	RAIL REORGANIZATION ACT OF 1973.
13	(a) Abolition of the Special Court.—Section
14	209 of the Regional Rail Reorganization $\mathop{\mathrm{Act}}$ of 1973 $(45$
15	U.S.C. 719) is amended in subsection (b)—
16	(1) by inserting "(1)" before "Within 30 days
17	after"; and
18	(2) by adding at the end thereof the following
19	new paragraph:
20	"(2) The special court referred to in paragraph (1)
21	of this subsection is abolished effective 90 days after the
22	date of enactment of the Federal Courts Improvement Act
23	of 1996. On such effective date, all jurisdiction and other
24	functions of the special court shall be assumed by the
25	United States District Court for the District of Columbia.
26	With respect to any proceedings that arise or continue

- 1 after the date on which the special court is abolished, the
- 2 references in the following provisions to the special court
- 3 established under this subsection shall be deemed to refer
- 4 to the United States District Court for the District of Co-
- 5 lumbia:
- 6 "(A) Subsections (c), (e)(1), (e)(2), (f) and (g)
- 7 of this section.
- 8 "(B) Sections 202 (d)(3), (g), 207 (a)(1),
- 9 (b)(1), (b)(2), 208(d)(2), 301 (e)(2), (g), (k)(3),
- 10 (k)(15), 303 (a)(1), (a)(2), (b)(1), (b)(6)(A), (c)(1),
- 11 (e)(2), (e)(3), (e)(4), (e)(5), 304 (a)(1)(B), (i)(3),
- 12 305 (c), (d)(1), (d)(2), (d)(3), (d)(4), (d)(5), (d)(8),
- 13 (e), (f)(1), (f)(2)(B), (f)(2)(D), (f)(2)(E), (f)(3), 306
- 14 (a), (b), (c)(4), and 601 (b)(3), (c) of this Act (45
- 15 U.S.C. 712 (d)(3), (g), 717 (a)(1), (b)(1), (b)(2),
- 16 718(d)(2), 741 (e)(2), (g), (k)(3), (k)(15), 743
- 17 (a)(1), (a)(2), (b)(1), (b)(6)(A), (e)(1), (e)(2),
- 18 (e)(3), (e)(4), (e)(5), 744 (a)(1)(B), (i)(3), 745 (e),
- 19 (d)(1), (d)(2), (d)(3), (d)(4), (d)(5), (d)(8), (e),
- 20 (f)(1), (f)(2)(B), (f)(2)(D), (f)(2)(E), (f)(3), 746 (a),
- 21 (b), (c)(4), 791(b)(3), (c)).
- 22 "(C) Sections 1152(a) and 1167(b) of the
- Northeast Rail Service Act of 1981 (45 U.S.C.
- 24 1105(a), 1115(a)).

- 1 "(D) Sections 4023 (2)(A)(iii), (2)(B), (2)(C),
- 2 (3)(C), (3)(E), (4)(A) and 4025(b) of the Conrail
- 3 Privatization Act (45 U.S.C. 1323 (2)(A)(iii),
- 4 (2)(B), (2)(C), (3)(C), (3)(E), (4)(A), 1324(b)).
- 5 "(E) Section 24907(b) of title 49, United
- 6 States Code.
- 7 "(F) Any other Federal law (other than this
- 8 subsection and section 605 of the Federal Courts
- 9 Improvement Act of 1996), Executive order, rule,
- 10 regulation, delegation of authority, or document of
- or relating to the special court as previously estab-
- lished under paragraph (1) of this subsection.".
- 13 (b) APPELLATE REVIEW.—(1) Section 209(e) of the
- 14 Regional Rail Reorganization Act of 1973 (45 U.S.C. 719)
- 15 is amended by striking out the paragraph following para-
- 16 graph (2) and inserting in lieu thereof the following:
- 17 "(3) An order or judgment of the United States Dis-
- 18 trict Court for the District of Columbia in any action re-
- 19 ferred to in this section shall be reviewable in accordance
- 20 with sections 1291, 1292, and 1294 of title 28, United
- 21 States Code.".
- 22 (2) Section 303 of the Regional Rail Reorganization
- 23 Act of 1973 (45 U.S.C. 743) is amended by striking out
- 24 subsection (d) and inserting in lieu thereof the following:

- 1 "(d) APPEAL.—An order or judgment entered by the
- 2 United States District Court for the District of Columbia
- 3 pursuant to subsection (c) of this section or section 306
- 4 shall be reviewable in accordance with sections 1291,
- 5 1292, and 1294 of title 28, United States Code.".
- 6 (3) Section 1152 of the Northeast Rail Service Act
- 7 of 1981 (45 U.S.C. 1105) is amended by striking out sub-
- 8 section (b) and inserting in lieu thereof the following:
- 9 "(b) Appeal.—An order or judgment of the United
- 10 States District Court for the District of Columbia in any
- 11 action referred to in this section shall be reviewable in ac-
- 12 cordance with sections 1291, 1292, and 1294 of title 28,
- 13 United States Code.".
- 14 (c) Technical and Conforming Amendments.—
- 15 (1) Section 209 of the Regional Rail Reorganization Act
- 16 of 1973 (45 U.S.C. 719) is further amended—
- 17 (A) in subsection (g) by inserting "or Court of
- 18 Appeals for the District of Columbia Circuit" after
- 19 "Supreme Court"; and
- (B) by striking out subsection (h).
- 21 (2) Section 305(d)(4) of the Regional Rail Reorga-
- 22 nization Act of 1973 (45 U.S.C. 745(d)) is amended by
- 23 striking out "a judge of the United States district court
- 24 with respect to such proceedings and such powers shall
- 25 include those of".

- 1 (3) Section 1135(a)(8) of the Northeast Rail Service
- 2 Act of 1981 (45 U.S.C. 1104(8)) is amended to read as
- 3 follows:
- 4 "(8) 'Special court' means the judicial panel estab-
- 5 lished under section 209(b)(1) of the Regional Rail Reor-
- 6 ganization Act of 1973 (45 U.S.C. 719(b)(1)) or, with re-
- 7 spect to any proceedings that arise or continue after the
- 8 panel is abolished pursuant to section 209(b)(2) of such
- 9 Act, the United States District Court for the District of
- 10 Columbia.".
- 11 (4) Section 1152 of the Northeast Rail Service Act
- 12 of 1981 (45 U.S.C. 1105) is further amended by striking
- 13 out subsection (d).
- 14 (d) Pending Cases.—Effective 90 days after the
- 15 date of enactment of this Act, any case pending in the
- 16 special court established under section 209(b) of the Re-
- 17 gional Rail Reorganization Act of 1973 (45 U.S.C.
- 18 719(b)) shall be assigned to the United States District
- 19 Court for the District of Columbia as though the case had
- 20 originally been filed in that court. The amendments made
- 21 by subsection (b) of this section shall not apply to any
- 22 final order or judgment entered by the special court for
- 23 which—

1	(1) a petition for writ of certiorari has been
2	filed before the date on which the special court is
3	abolished; or
4	(2) the time for filing a petition for writ of cer-
5	tiorari has not expired before that date.
6	(e) Effective Date.—The amendments made by
7	subsections (b) and (c) of this section shall take effect 90
8	days after the date of enactment of this Act and, except
9	as provided in subsection (d), shall apply with respect to
10	proceedings that arise or continue after such effective
11	date.
12	SEC. 606. PLACE OF HOLDING COURT IN THE DISTRICT
13	COURT OF UTAH.
14	(a) Northern Division.—Section 125(1) of title
15	28, United States Code, is amended by inserting "Salt
16	Lake City and" before "Ogden".
17	(b) Central Division.—Section 125(2) of title 28,
18	United States Code, is amended by inserting ", Provo, and
19	St. George" after "Salt Lake City".
20	SEC. 607. EXCEPTION OF RESIDENCY REQUIREMENT FOR
21	DISTRICT JUDGES APPOINTED TO THE
22	SOUTHERN DISTRICT AND EASTERN DIS-
23	TRICT OF NEW YORK.
24	
	Section 134(b) of title 28, United States Code, is

- 1 (1) by inserting "the Southern District of New
- 2 York, and the Eastern District of New York," after
- 3 "the District of Columbia,"; and
- 4 (2) by inserting at the end the following: "Each
- 5 district judge of the Southern District of New York
- and the Eastern District of New York may reside
- 7 within 20 miles of the district to which he or she is
- 8 appointed.".
- 9 SEC. 608. EXTENSION OF CIVIL JUSTICE EXPENSE AND
- 10 DELAY REDUCTION REPORTS ON DEM-
- 11 ONSTRATION AND PILOT PROGRAMS.
- 12 (a) Demonstration Program.—Section 104(d) of
- 13 the Civil Justice Reform Act of 1990 (28 U.S.C. 471 note)
- 14 is amended by striking out "December 31, 1996," and in-
- 15 serting in lieu thereof "June 30, 1997,".
- 16 (b) PILOT PROGRAM.—Section 105(c)(1) of the Civil
- 17 Justice Reform Act of 1990 (28 U.S.C. 471 note) is
- 18 amended by striking out "December 31, 1996," and in-
- 19 serting in lieu thereof "June 30, 1997,".
- 20 SEC. 609. EXTENSION OF ARBITRATION.
- 21 Section 905 of the Judicial Improvements and Access
- 22 to Justice Act (28 U.S.C. 651 note) is amended in the
- 23 first sentence by striking out "1997" and inserting in lieu
- 24 thereof "1998".

1 SEC. 610. STATE JUSTICE INSTITUTE.

2	(a) Authorization of Appropriations.—Section
3	215 of the State Justice Institute Act of 1984 (42 U.S.C.
4	10713) is amended to read as follows:
5	"AUTHORIZATION OF APPROPRIATIONS
6	"Sec. 215. There are authorized to be appropriated
7	to carry out the purposes of this title \$12,500,000 for each
8	of fiscal years 1997, 1998, 1999, and 2000, to remain avail-
9	able until expended.".
10	(b) Executive Committee.—Section 204(j) of the
11	State Justice Institute Act of 1984 (42 U.S.C. 10703(j)) is
12	amended by inserting "(on such occasions as it has been
13	delegated the authority to act for the Board)" after "execu-
14	tive committee".
15	(c) Howell Heflin Award.—Section 204(k) of the
16	State Justice Act of 1984 (42 U.S.C. 10703(k)) is amend-
17	ed—
18	(1) in paragraph (5) by striking out "and" after
19	$the \ semicolon;$
20	(2) in paragraph (6) by striking out the period
21	and inserting in lieu thereof a semicolon and "and";
22	and
23	(3) by adding at the end thereof the following
24	new paragraph:
25	"(7) present an annual Howell Heflin Award in
26	recognition of an innovative Institute-supported

1	project that has a high likelihood of significantly im-
2	proving the quality of justice in State courts across
3	the Nation.".
4	(d) Priority in Making Awards.—Section 206(b) of
5	the State Justice Institute Act of 1984 (42 U.S.C. 10705(b))
6	is amended—
7	(1) by redesignating paragraphs (1) through (5)
8	as paragraphs (2) through (6), respectively;
9	(2) by inserting before paragraph (2) (as redesig-
10	nated under paragraph (1) of this subsection) the fol-
11	lowing new paragraph:
12	"(1) The Institute shall give highest priority to
13	awarding grants to and entering into cooperative
14	agreements or contracts with State and local courts.";
15	and
16	(3) in paragraph (2) (as redesignated by para-
17	graph (1) of this subsection)—
18	(A) by striking out subparagraph (A); and
19	(B) by redesignating subparagraphs (B)
20	and (C) as subparagraphs (A) and (B), respec-
21	tively.
22	(e) Geographic Distribution of Grants.—Section
23	206(b) of the State Justice Institute Act of 1984 (42 U.S.C.
24	10705(b)) (as amended by subsection (d) of this section) is

1	further amended by adding at the end thereof the following
2	new paragraph:
3	"(7) In making grants under this title, the Insti-
4	tute shall undertake outreach efforts to assure the
5	widest feasible geographical distribution of grant
6	funds and benefits resulting from grants, consistent
7	with its mission to award grants having the greatest
8	likelihood of improving the quality of justice nation-
9	wide.".
10	(f) Nonsupplantation.—Section 207(d) of the State
11	Justice Institute Act of 1984 (42 U.S.C. 10706(d)) is
12	amended—
13	(1) in the matter preceding paragraph (1) by in-
14	serting "or noncourt related activities of private orga-
15	nizations" after "basic court services";
16	(2) in paragraph (1)—
17	(A) by striking out "State or local" and in-
18	serting in lieu thereof "State, local, or private
19	organizational"; and
20	(B) by striking out "or" after the semicolon;
21	(3) in paragraph (2) by striking out the period
22	and inserting in lieu thereof a semicolon and "or";
23	and
24	(4) by adding at the end thereof the following
25	new paragraph:

1	"(3) to support the activities of any national,
2	State, or local bar association, except for—
3	"(A) the training of State court judges or
4	court personnel, if such training is not provided
5	by any person or entity other than a bar asso-
6	ciation; or
7	"(B) projects conducted in State courts or
8	directly in conjunction with State courts to im-
9	prove the efficiency of such courts.".
10	(g) Reports to Congress.—Section 213 of the State
11	Justice Institute Act of 1984 (42 U.S.C. 10712) is amended
12	to read as follows:
13	"REPORTS TO CONGRESS
14	"Sec. 213. Effective January 1, 1997, the Institute
15	shall provide semiannual reports to the Committees on the
16	Judiciary of the Senate and the House of Representatives
17	identifying all grants made by the Institute during the pre-
18	ceding six months. The report shall include the name and
19	address of the grantee, the purpose of the project, the
20	amount of funding provided, and the duration of the
21	project.".