104TH CONGRESS 2D SESSION

S. 1961

To establish the United States Intellectual Property Organization, to amend the provisions of title 35, United States Code, relating to procedures for patent applications, commercial use of patents, reexamination reform, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 16, 1996

Mr. Hatch introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

- To establish the United States Intellectual Property Organization, to amend the provisions of title 35, United States Code, relating to procedures for patent applications, commercial use of patents, reexamination reform, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Omnibus Patent Act
 - 5 of 1996".
 - 6 SEC. 2. TABLE OF CONTENTS.

Sec. 2. Table of contents.

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1 TITLE I—UNITED STATES INTEL-

2 LECTUAL PROPERTY ORGANI-

3 ZATION

- 4 SEC. 101. SHORT TITLE.
- 5 This title may be cited as the "United States Intellec-
- 6 tual Property Organization Act of 1996".

7 Subtitle A—Establishment of the

- 8 United States Intellectual Prop-
- 9 **erty Organization**
- 10 SEC. 111. ESTABLISHMENT OF THE UNITED STATES INTEL-
- 11 LECTUAL PROPERTY ORGANIZATION AS A
- 12 GOVERNMENT CORPORATION.
- 13 (a) Establishment.—The United States Intellec-
- 14 tual Property Organization is established as a wholly
- 15 owned Government corporation subject to chapter 91 of
- 16 title 31.

1	(b) Offices.—The United States Intellectual Prop-
2	erty Organization shall maintain an office in the District
3	of Columbia, or the metropolitan area thereof, for the
4	service of process and papers and shall be deemed, for pur-
5	poses of venue in civil actions, to be a resident of the dis-
6	trict in which its principal office is located. The United
7	States Intellectual Property Organization may establish
8	offices in such other places as it considers necessary or
9	appropriate in the conduct of its business.
10	(c) Reference.—For purposes of this title, the
11	United States Intellectual Property Organization shall
12	also be referred to as the "Organization" and the "Intel-
13	lectual Property Organization".
14	SEC. 112. POWERS AND DUTIES.
15	(a) In General.—The United States Intellectual
16	Property Organization shall be responsible for—
17	(1) the granting and issuing of patents and the
18	registration of trademarks and copyrights;
19	(2) conducting studies, programs, or exchanges
20	of items or services regarding domestic and inter-
21	national patent, trademark, and copyright law, the
22	administration of the Organization, or any other
23	function vested in the Organization by law

programs cooperatively with foreign patent, trade-

(3)(A) authorizing or conducting studies and

- mark, and copyright offices and international organizations, in connection with the granting and issuing of patents and the registration of trademarks and copyrights; and
- State, authorizing the transfer of not to exceed \$100,000 in any year to the Department of State for the purpose of making special payments to international intergovernmental organizations for studies and programs for advancing international cooperation concerning patents, trademarks, copyrights, and related matters; and
- 13 (4) disseminating to the public information with 14 respect to patents, trademarks, and copyrights.
- 15 (b) SPECIAL PAYMENTS.—The special payments 16 under subsection (a)(3)(B) may be in addition to any 17 other payments or contributions to international organiza-18 tions and shall not be subject to any limitations imposed 19 by law on the amounts of such other payments or con-20 tributions by the United States Government.
- 21 (c) Specific Powers.—The Organization—
- (1) shall have perpetual succession;
- 23 (2) shall adopt and use a corporate seal, which 24 shall be judicially noticed and with which letters pat-25 ent, certificates of trademark registrations, certifi-

1	cates of copyright registrations, and papers issued
2	by the Organization shall be authenticated;
3	(3) may sue and be sued in its corporate name
4	and be represented by its own attorneys in all judi-
5	cial and administrative proceedings, subject to the
6	provisions of section 114;
7	(4) may indemnify the Commissioner of Intel-
8	lectual Property, and other officers, attorneys,
9	agents, and employees (including members of the
10	Management Advisory Boards of the Patent Office,
11	Trademark Office, and Copyright Office) of the Or-
12	ganization for liabilities and expenses incurred with-
13	in the scope of their employment;
14	(5) may adopt, amend, and repeal bylaws, rules,
15	regulations, and determinations, which—
16	(A) shall govern the manner in which its
17	business will be conducted and the powers
18	granted to it by law will be exercised; and
19	(B) shall be made after notice and oppor-
20	tunity for full participation by interested public
21	and private parties;
22	(6) may acquire, construct, purchase, lease,
23	hold, manage, operate, improve, alter, and renovate

any real, personal, or mixed property, or any interest

- therein, as it considers necessary to carry out its functions;
- (7)(A) may make such purchases, contracts for the construction, maintenance, or management and operation of facilities, and contracts for supplies or services, without regard to the provisions of the Fed-eral Property and Administrative Services Act of 1949 (40 U.S.C. 471 et seq.), the Public Buildings Act (40 U.S.C. 601 et seq.), and the Stewart B. McKinney Homeless Assistance Act (42 U.S.C. 11301 et seq.); and
 - (B) may enter into and perform such purchases and contracts for printing services, including the process of composition, platemaking, presswork, silk screen processes, binding, microform, and the products of such processes, as it considers necessary to carry out the functions of the Organization, without regard to sections 501 through 517 and 1101 through 1123 of title 44, United States Code;
 - (8) may use, with their consent, services, equipment, personnel, and facilities of other departments, agencies, and instrumentalities of the Federal Government, on a reimbursable basis, and cooperate with such other departments, agencies, and instru-

- mentalities in the establishment and use of services,
 equipment, and facilities of the Organization;
 - (9) may obtain from the Administrator of General Services such services as the Administrator is authorized to provide to other agencies of the United States, on the same basis as those services are provided to other agencies of the United States;
 - (10) may use, with the consent of the United States and the agency, government, or international organization concerned, the services, records, facilities, or personnel of any State or local government agency or instrumentality or foreign government or international organization to perform functions on its behalf;
 - (11) may determine the character of, and the necessity for, its obligations and expenditures and the manner in which they shall be incurred, allowed, and paid, subject to the provisions of title 35 United States Code, the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946), and the Act of October 19, 1976 (commonly referred to as the Copyright Act of 1976);
 - (12) may retain and use all of its revenues and receipts, including revenues from the sale, lease, or disposal of any real, personal, or mixed property, or

- any interest therein, of the Organization, including for research and development and capital investment;
- 4 (13) shall have the priority of the United States 5 with respect to the payment of debts from bankrupt, 6 insolvent, and decedents' estates;
 - (14) may accept monetary gifts or donations of services, or of real, personal, or mixed property, in order to carry out the functions of the Organization;
 - (15) may execute, in accordance with its bylaws, rules, and regulations, all instruments necessary and appropriate in the exercise of any of its powers;
 - (16) may provide for liability insurance and insurance against any loss in connection with its property, other assets, or operations either by contract or by self-insurance; and
- 18 (17) shall pay any settlement or judgment en-19 tered against it from the funds of the Organization 20 and not from amounts available under section 1304 21 of title 31, United States Code.
- 22 (d) REPEAL OF SURCHARGE RESTRICTIONS.—Sec-23 tion 10101 of the Omnibus Budget Reconciliation Act of
- 24 1990 (35 U.S.C. 41 note) is repealed.

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1 SEC. 113. ORGANIZATION AND MANAGEMENT.

2	(a) Offices.—The United States Intellectual Prop-
3	erty Organization shall consist of—
4	(1) the United States Patent Office;
5	(2) the United States Trademark Office; and
6	(3) the United States Copyright Office.
7	(b) Commissioner.—
8	(1) In general.—The management of the
9	United States Intellectual Property Organization
10	shall be vested in a Commissioner of Intellectual
11	Property (hereafter in this title referred to as the
12	"Commissioner"), who shall be a citizen of the Unit-
13	ed States and who shall be appointed by the Presi-
14	dent, by and with the advice and consent of the Sen-
15	ate. The Commissioner shall be a person who, by
16	reason of professional background and experience in
17	patent, trademark, or copyright law, is especially
18	qualified to manage the Organization.
19	(2) Duties.—(A) The Commissioner shall be
20	responsible for the Management and direction of the
21	Organization and shall perform this duty in a fair,
22	impartial, and equitable manner.
23	(B) The Commissioner shall advise the Presi-
24	dent, through the Secretary of Commerce, of all ac-
25	tivities of the office undertaken in response to obli-
26	gations of the United States under treaties and exec-

1 utive agreements, or which relate to cooperative pro-2 grams with those authorities of foreign governments 3 that are responsible for granting patents, registering trademarks or copyrights, or other intellectual prop-5 erty rights. The Commissioner shall be the principal 6 advisor to the President, through the Secretary of 7 Commerce, on policy matters relating to intellectual 8 property rights, and shall recommend to the Presi-9 dent, through the Secretary of Commerce, changes 10 in law or policy which may improve the ability of United States citizens to secure and enforce patent 12 rights, trademark rights, copyrights, or other intel-13 lectual property rights in the United States or in 14 foreign countries.

- (C) At the direction of the President, the Commissioner may represent the United States in international negotiations on matters of intellectual property, or may designate an officer or officers of the Organization to participate in such negotiations.
- (D) The Commissioner, in consultation with the Director of the Office of Personnel Management, shall maintain a program for identifying national security positions and providing for appropriate security clearances.

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1	(E) Except as otherwise provided in this title,
2	the Commissioner shall ensure that—
3	(i) the United States Patent Office, the
4	United States Trademark Office, and the Unit-
5	ed States Copyright Office, respectively, shall—
6	(I) prepare all appropriation requests
7	under section 1108 of title 31, United
8	States Code, for each office for submission
9	by the Commissioner;
10	(II) adjust fees to provide sufficient
11	revenues to cover the expenses of such of-
12	fice; and
13	(III) expend funds derived from such
14	fees for only the functions of such office;
15	and
16	(ii) each such office is not involved in the
17	management of any other office.
18	(3) Oath.—The Commissioner shall, before
19	taking office, take an oath to discharge faithfully the
20	duties of the Organization.
21	(4) Compensation.—The Commissioner shall
22	receive compensation at the rate of pay in effect for
23	level II of the Executive Schedule under section
24	5313 of title 5, United States Code.

- 1 (5) Removal.—The Commissioner shall serve 2 at the pleasure of the President.
 - (6) Designee of Commissioner.—The Commissioner shall designate an officer of the Organization who shall be vested with the authority to act in the capacity of the Commissioner in the event of the absence or incapacity of the Commissioner.
 - (c) Officers and Employees of the Office.—
 - (1) Commissioners of Patents, Trade-Marks, and Copyrights.—The Commissioner shall appoint a Commissioner of Patents, a Commissioner of Trademarks, and a Commissioner of Copyrights under section 3 of title 35, United States Code, section 53 of the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946), and section 701 of title 17, United States Code, respectively, as amended by this Act. The Commissioner of Patents, the Commissioner of Trademarks, and the Commissioner of Copyrights shall be the principal policy advisors to the Commissioner of Intellectual Property.
 - (2) Other officers and employees.—The Commissioner shall—
- 24 (A) appoint an Inspector General and such 25 other officers, employees (including attorneys),

- and agents of the Organization as the Commissioner considers necessary to carry out its functions;
 - (B) fix the compensation of such officers and employees, except as provided in subsection (e); and
 - (C) define the authority and duties of such officers and employees and delegate to them such of the powers vested in the Organization as the Commissioner may determine.
 - (3) PERSONNEL LIMITATIONS.—The Organization shall not be subject to any administratively or statutorily imposed limitation on positions or personnel, and no positions or personnel of the Organization shall be taken into account for purposes of applying any such limitation.
- 17 (d) Limits on Compensation.—Except as otherwise provided by law, the annual rate of basic pay of an 18 19 officer or employee of the Organization may not be fixed 20 at a rate that exceeds, and total compensation payable to 21 any such officer or employee for any year may not exceed, the annual rate of basic pay in effect for the Commissioner 23 of the year involved. The Commissioner shall prescribe such regulations as may be necessary to carry out this subsection. 25

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1 (e) Applicability of Title 5, United States 2 Code, Generally.—Except as otherwise provided in this 3 section, officers and employees of the Organization shall be subject to the provisions of title 5, United States Code, 5 relating to Federal employees. 6 (f) TITLE 5, UNITED STATES CODE, EXCLUSIONS.— 7 The following provisions of title 5, United States Code, 8 shall not apply to the Organization or its officers and em-9 ployees: 10 (1) Chapter 31 (relating to authority for em-11 ployment). 12 (2) Chapter 33 (relating to examination, selec-13 tion, and placement), except that the provisions re-14 lating to a preference eligible shall apply to the Or-15 ganization and its employees. 16 (3) Chapter 35 (relating to retention pref-17 erence, restoration, and reemployment). 18 (4) Chapter 43 (relating to performance ap-19 praisal). 20 (5) Chapter 45 (relating to incentive awards). 21 (6) Chapter 51 (relating to classification). 22 (7) Subchapter III of chapter 53 (relating to 23 General Schedule pay rates).

(g) Provisions of Title 5, United States Code,

25 Relating to Certain Benefits.—

- 1 (1) IN GENERAL.—Except as provided in paragraph (2), officers and employees of the Organization shall remain subject to chapters 83 (relating to the Civil Service Retirement System), 84 (relating to the Federal Employees' Retirement System), 87 (relating to life insurance), and 89 (relating to health insurance) of title 5, United States Code.
 - (2) EXCEPTION.—The Organization may, with respect to officers and employees of the Organization, by regulation—
 - (A) provide for benefits to supplement the benefits otherwise provided under such chapter 83 or 84, as the case may be; or
 - (B) change the benefits provided under such chapter 87 or 89, so long as the changes do not result in benefits under either chapter becoming, on the whole, less favorable than the benefits which would then otherwise be available under such chapter had such changes not been made.
- 21 (h) Labor-Management Relations.—Chapter 71
 22 of title 5, United States Code (relating to labor-manage23 ment relations), shall apply with respect to the Organiza24 tion and its employees, except that—

1	(1) the Organization shall not bargain over the
2	establishment, implementation, amendment, or re-
3	peal of—
4	(A) any system of classification of employ-
5	ees;
6	(B) any compensation system, including
7	wages and compensation based on performance,
8	and contributions of the Organization to the re-
9	tirement and benefits programs; or
10	(C) any system to determine qualifications
11	and procedures for employment; and
12	(2) in any other matter, the Organization may
13	negotiate only with respect to—
14	(A) procedures which management officials
15	of the Organization observe in exercising any
16	authority under section 7106 of title 5, United
17	States Code; and
18	(B) appropriate arrangements for employ-
19	ees adversely affected by the exercise of any au-
20	thority under section 7106 of title 5, United
21	States Code.
22	(i) Carryover of Personnel.—
23	(1) From Pto or the copyright office.—
24	Effective as of the effective date of this title, all offi-
25	cers and employees of the Patent and Trademark

- Office or the Copyright Office on the day before such effective date shall become officers and employees of the Organization, without a break in service.
 - (2) OTHER PERSONNEL.—(A) Any individual who, on the day before the effective date of this title, is an officer or employee of the Department of Commerce (other than an officer or employee under paragraph (1)) shall be transferred to the Organization if—
 - (i) such individual serves in a position for which a major function is the performance of work reimbursed by the Patent and Trademark Office, as determined by the Secretary of Commerce;
 - (ii) such individual serves in a position that performed work in support of the Patent and Trademark Office during at least half of the incumbent's work time, as determined by the Secretary of Commerce; or
 - (iii) such transfer would be in the interest of the Organization, as determined by the Secretary of Commerce in consultation with the Commissioner.
 - (B) Any transfer under this paragraph shall be effective as of the same effective date as referred to

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- in paragraph (1), and shall be made without a break in service.
 - (3) ACCUMULATED LEAVE.—The amount of sick and annual leave and compensatory time accumulated under title 5, United States Code, before the effective date described in paragraph (1), by any individual who becomes an officer or employee of the Organization under this subsection, are obligations of the Organization.
 - (4) Termination regents.—Any employee referred to in paragraph (1) or (2) of this subsection whose employment with the Organization is terminated during the 1-year period beginning on the effective date of this title shall be entitled to rights and benefits, to be afforded by the Organization, similar to those such employee would have had under Federal law if termination had occurred immediately before such date. An employee who would have been entitled to appeal any such termination to the Merit Systems Protection Board, if such termination had occurred immediately before such effective date, may appeal any such termination occurring within such 1-year period to the Board under such procedures as it may prescribe.

- 1 (5) CONTINUATION IN OFFICE OF CERTAIN OF2 FICERS.—(A) The individual serving as the Commis3 sioner of Patents and Trademarks on the day before
 4 the effective date of this title shall serve as the Commissioner of Intellectual Property until replaced
 5 under section 113(b)(5).
 - (B) The individual serving as the Assistant Commissioner of Patents on the day before the effective date of this title shall serve as the Commissioner of Patents until the date on which a Commissioner of Patents is appointed under section 3 of title 35, United States Code, as amended by this Act.
 - (C) The individual serving as the Assistant Commissioner of Trademarks on the day before the effective date of this title shall serve as the Commissioner of Trademarks until the date on which a Commissioner of Trademarks is appointed under section 53 of the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946), as amended by this Act.
 - (D) The individual serving as the Register of Copyrights on the day before the effective date of this title shall serve as the Commissioner of Copyrights until the date on which a Commissioner of

- 1 Copyrights is appointed under section 701 of title
- 2 17, United States Code, as amended by this Act.
- 3 (j) Competitive Status.—For purposes of appoint-
- 4 ment to a position in the competitive service for which an
- 5 officer or employee of the Organization is qualified, such
- 6 officer or employee shall not forfeit any competitive status,
- 7 acquired by such officer or employee before the effective
- 8 date of this title, by reason of becoming an officer or em-
- 9 ployee of the Organization under subsection (h).
- 10 (k) Savings Provisions.—Compensation, benefits,
- 11 and other terms and conditions of employment in effect
- 12 immediately before the effective date of this title, whether
- 13 provided by statute or by rules and regulations of the
- 14 former Patent and Trademark Office, the former Copy-
- 15 right Office, or the executive branch of the Government
- 16 of the United States, shall continue to apply to officers
- 17 and employees of the Organization, until changed in ac-
- 18 cordance with this section (whether by action of the Com-
- 19 missioner or otherwise).
- 20 (1) Removal of Quasi-Judicial Examiners.—The
- 21 Organization may remove a patent examiner or examiner-
- 22 in-chief, or a trademark examiner or member of a Trade-
- 23 mark Trial and Appeal Board only for such cause as will
- 24 promote the efficiency of the Office.

1 SEC. 114. UNITED STATES PATENT OFFICE.

- 2 (a) Establishment of the Patent Office as a
- 3 Separate Administrative Unit.—Section 1 of title 35,
- 4 United States Code, is amended to read as follows:

5 "§ 1. Establishment

- 6 "(a) Establishment.—The United States Patent
- 7 Office is established as a separate administrative unit of
- 8 the United States Intellectual Property Organization,
- 9 where records, books, drawings, specifications, and other
- 10 papers and things pertaining to patents shall be kept and
- 11 preserved, except as otherwise provided by law.
- 12 "(b) Reference.—For purposes of this title, the
- 13 United States Patent Office shall also be referred to as
- 14 the 'Office' and the 'Patent Office'.".
- 15 (b) Powers and Duties.—Section 2 of title 35,
- 16 United States Code, is amended to read as follows:

17 "§ 2. Powers and duties

- 18 "The United States Patent Office shall be responsible
- 19 for—
- 20 "(1) granting and issuing patents;
- 21 "(2) conducting studies, programs, or ex-
- 22 changes of items or services regarding domestic and
- international patent law, the administration of the
- Office, or any other function vested in the Office by
- law, including programs to recognize, identify, as-

- sess, and forecast the technology of patented inventions and their utility to industry;
- "(3) authorizing or conducting studies and programs cooperatively with foreign patent offices and international organizations, in connection with the granting and issuing of patents; and
- 7 "(4) disseminating to the public information 8 with respect to patents.".
- 9 (c) Organization and Management.—Section 3 of 10 title 35, United States Code, is amended to read as fol-11 lows:

12 **"§ 3. Officers and employees**

"(a) Commissioner.—

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"(1) IN GENERAL.—The management of the United States Patent Office shall be vested in a Commissioner of Patents (hereafter in this title referred to as the 'Commissioner'), who shall be a citizen of the United States and who shall be appointed by the Commissioner of Intellectual Property and shall serve at the pleasure of the Commissioner of Intellectual Property. The Commissioner of Patents shall be a person who, by reason of professional background and experience in patent law, is especially qualified to manage the Office.

"(2) Duties.—

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"(A) IN GENERAL.—The Commissioner shall be responsible for all aspects of the management, administration, and operation of the Office, including the issuance of patents, and shall perform these duties in a fair, impartial, and equitable manner.

"(B) Advising the commissioner of in-TELLECTUAL PROPERTY.—The Commissioner of Patents shall advise the Commissioner of Intellectual Property of all activities of the Office undertaken in response to obligations of the United States under treaties and executive agreements, or which relate to cooperative programs with those authorities of foreign governments that are responsible for granting patents. The Commissioner of Patents shall be the principal advisor to the Commissioner of Intellectual Property on matters of patent law and shall recommend to the Commissioner of Intellectual Property changes in law or policy which may improve the ability of United States citizens to secure and enforce patent rights in the United States or in foreign countries.

"(C) CONSULTATION WITH THE MANAGE-MENT ADVISORY BOARD.—The Commissioner 1 shall consult with the Management Advisory 2 Board established in section 5 on a regular 3 basis on matters relating to the operation of the 4 Office, and shall consult with the Board before 5 submitting budgetary proposals to the Office of 6 Management and Budget or changing or pro-7 posing to change patent user fees or patent reg-8 ulations.

- "(3) OATH.—The Commissioner shall, before taking office, take an oath to discharge faithfully the duties of the Office.
- "(4) COMPENSATION.—The Commissioner shall receive compensation at the rate of pay in effect for level III of the Executive Schedule under section 5313 of title 5.
- "(b) Officers and Employees.—The Commissioner shall appoint a Deputy Commissioner of Patents who shall be vested with the authority to act in the capacity of the Commissioner in the event of the absence or incapacity of the Commissioner. In the event of a vacancy in the Office of Commissioner, the Deputy Commissioner shall fill the office of Commissioner until a new Commissioner is appointed and takes office. Other officers, attorneys, employees, and agents shall be selected and ap-

pointed by the Commissioner, and shall be vested with

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- 1 such powers and duties as the Commissioner may deter-
- 2 mine.".
- 3 (d) Management Advisory Board.—Chapter 1 of
- 4 part I of title 35, United States Code, is amended by in-
- 5 serting after section 4 the following:

6 "§ 5. Patent Office Management Advisory Board

- 7 "(a) Establishment of Management Advisory
- 8 Board.—
- 9 "(1) Appointment.—The United States Pat-
- 10 ent Office shall have a Management Advisory Board
- 11 (hereafter in this title referred to as the 'Board') of
- 5 members, who shall be appointed by the President
- and shall serve at the pleasure of the President. Not
- more than 3 of the 5 members shall be members of
- 15 the same political party.
- 16 "(2) Chair.—The President shall designate a
- 17 Chair of the Board, whose term as chair shall be for
- 18 3 years.
- 19 "(3) Timing of appointments.—Initial ap-
- pointments to the Board shall be made within 3
- 21 months after the effective date of the United States
- 22 Intellectual Property Organization Act of 1996. Va-
- cancies shall be filled in the manner in which the
- original appointment was made under this sub-
- section within 3 months after they occur.

1	"(b) Basis for Appointments.—Members of the
2	Board shall be citizens of the United States who shall be
3	chosen so as to represent the interests of diverse users
4	of the United States Patent Office, and shall include indi-
5	viduals with substantial background and achievement in
6	corporate finance and management.
7	"(c) Applicability of Certain Ethics Laws.—
8	Members of the Board shall be special Government em-
9	ployees within the meaning of section 202 of title 18.
10	"(d) Meetings.—The Board shall meet at the call
11	of the Chair to consider an agenda set by the Chair.
12	"(e) Duties.—The Board shall—
13	"(1) review the policies, goals, performance,
14	budget, and user fees of the United States Patent
15	Office, and advise the Commissioner on these mat-
16	ters; and
17	"(2) within 60 days after the end of each fiscal
18	year—
19	"(A) prepare an annual report on the mat-
20	ters referred to in paragraph (1);
21	"(B) transmit the report to the Commis-
22	sioner of Intellectual Property, the President,
23	and the Committees on the Judiciary of the
24	Senate and the House of Representatives; and

- 1 "(C) publish the report in the Patent Of-
- 2 fice Official Gazette.
- 3 "(f) Compensation.—Each member of the Board
- 4 shall be compensated for each day (including travel time)
- 5 during which such member is attending meetings or con-
- 6 ferences of the Board or otherwise engaged in the business
- 7 of the Board, at the rate which is the daily equivalent of
- 8 the annual rate of basic pay in effect for level III of the
- 9 Executive Schedule under section 5314 of title 5, and
- 10 while away from such member's home or regular place of
- 11 business such member may be allowed travel expenses, in-
- 12 cluding per diem in lieu of subsistence, as authorized by
- 13 section 5703 of title 5.
- 14 "(g) Access to Information.—Members of the
- 15 Board shall be provided access to records and information
- 16 in the United States Patent Office, except for personnel
- 17 or other privileged information and information concern-
- 18 ing patent applications required to be kept in confidence
- 19 by section 122.".
- 20 (e) Conforming Amendments.—Section 6 of title
- 21 35, United States Code, and the item relating to such sec-
- 22 tion in the table of contents for chapter 1 of title 35, Unit-
- 23 ed States Code, are repealed.

1	(f) Board of Patent Appeals and Inter-
2	FERENCES.—Section 7 of title 35, United States Code, is
3	amended to read as follows:
4	"§ 7. Board of Patent Appeals and Interferences
5	"(a) Establishment and Composition.—There
6	shall be in the United States Patent Office a Board of
7	Patent Appeals and Interferences. The Commissioner, the
8	Deputy Commissioner, and the examiners-in-chief shall
9	constitute the Board. The examiners-in-chief shall be per-
10	sons of competent legal knowledge and scientific ability.
11	"(b) Duties.—
12	"(1) IN GENERAL.—The Board of Patent Ap-
13	peals and Interferences shall, on written appeal of
14	an applicant, a patent owner, or a third-party re-
15	quester in a reexamination proceeding—
16	"(A) review adverse decisions of examin-
17	ers—
18	"(i) upon applications for patents; and
19	"(ii) in reexamination proceedings;
20	and
21	"(B) determine priority and patentability
22	of invention in interferences declared under sec-
23	tion 135(a).
24	"(2) Hearings.—Each appeal and interference
25	shall be heard by at least 3 members of the Board,

- 1 who shall be designated by the Commissioner of Pat-
- ents. Only the Board of Patent Appeals and Inter-
- 3 ferences may grant rehearings.".
- 4 (g) Annual Report of Commissioner.—Section
- 5 14 of title 35, United States Code, is amended to read
- 6 as follows:

7 "§ 14. Annual report to Congress

- 8 "(a) IN GENERAL.—Not later than 180 days after
- 9 the end of each fiscal year, the Commissioner shall report
- 10 to the Commissioner of Intellectual Property and to the
- 11 Congress on—
- 12 "(1) the total of the moneys received and ex-
- pended by the Office;
- 14 "(2) the purposes for which the moneys were
- 15 spent;
- 16 "(3) the quality and quantity of the work of the
- 17 Office; and
- "(4) other information relating to the Office.
- 19 "(b) Additional Requirements.—The report
- 20 under this section shall also meet the requirements of sec-
- 21 tion 9106 of title 31, to the extent that such requirements
- 22 are not inconsistent with subsection (a).".
- 23 (h) Practice Before Patent Office.—
- 24 (1) IN GENERAL.—Section 31 of title 35, Unit-
- 25 ed States Code, is amended to read as follows:

1 "§ 31. Regulations for agents and attorneys

- 2 "The Commissioner may prescribe regulations governing the recognition and conduct of agents, attorneys, or other persons representing applicants or other parties 4 5 before the Office. The regulations may require such persons, before being recognized as representatives of applicants or other persons, to show that they are of good moral character and reputation and are possessed of the 8 necessary qualifications to render to applicants or other 10 persons valuable service, advice, and assistance in the presentation or prosecution of their applications or other 11
- 13 (2) Designation of attorney to conduct HEARING.—Section 32 of title 35, United States 14 15 Code, is amended in the first sentence by deleting 16 "Patent and Trademark Office" and inserting "Pat-17 ent Office" and by inserting before the last sentence 18 the following: "The Commissioner shall have the discretion to designate any attorney who is an officer 19 20 or employee of the United States Patent Office to 21 conduct the hearing required by this section.".

22 (i) Funding.—

business before the Office.".

23 (1) Adjustment of fees.—Section 41(f) of 24 title 35, United States Code, is amended to read as 25 follows:

- 1 "(f) The Commissioner, after consulting with the
- 2 Patent Office Management Advisory Board pursuant to
- 3 section 3(a)(2)(C) of this title, may, by regulation, adjust
- 4 the fees established in this section.".
- 5 (2) Patent office funding.—Section 42 of
- 6 title 35, United States Code, is amended to read as
- 7 follows:

8 "§ 42. Patent Office funding

- 9 "(a) Fees Payable to the Office.—All fees for
- 10 services performed by or materials furnished by the Unit-
- 11 ed States Patent Office shall be payable to the Office.
- 12 "(b) Use of Moneys.—Moneys of the United States
- 13 Patent Office not otherwise used to carry out the functions
- 14 of the Office shall be kept in cash on hand or on deposit,
- 15 or invested in obligations of the United States or guaran-
- 16 teed by the United States, or in obligations or other in-
- 17 struments which are lawful investments for fiduciary,
- 18 trust, or public funds. Fees available to the Commissioner
- 19 of Patents under this title shall be used for the processing
- 20 of patent applications and for other services and materials
- 21 relating to patents.
- 22 "(c) Contribution to the Office of the Com-
- 23 MISSIONER OF INTELLECTUAL PROPERTY.—The Patent
- 24 Office shall contribute one-third of the annual budget of
- 25 the Office of the Commissioner of Intellectual Property.".

SEC. 115. UNITED STATES TRADEMARK OFFICE.

- 2 (a) Establishment of the United States
- 3 Trademark Office as a Separate Administrative
- 4 Unit.—The Act of July 5, 1946 (commonly referred to
- 5 as the Trademark Act of 1946) is amended—
- 6 (1) by redesignating titles X and XI as titles XI
- 7 and XII, respectively;
- 8 (2) by redesignating sections 45, 46, 47, 48,
- 9 49, 50, and 51 as sections 61, 71, 72, 73, 74, 75,
- and 76, respectively; and
- 11 (3) by inserting after title IX the following new
- title:

13 "TITLE X—UNITED STATES

14 TRADEMARK OFFICE

- 15 "SEC. 51. ESTABLISHMENT.
- 16 "(a) Establishment.—The United States Trade-
- 17 mark Office is established as a separate administrative
- 18 unit of the United States Intellectual Property Organiza-
- 19 tion.
- 20 "(b) Reference.—For purposes of this chapter, the
- 21 United States Trademark Office shall also be referred to
- 22 as the 'Office' and the 'Trademark Office'.
- 23 "SEC. 52. POWERS AND DUTIES.
- 24 "The United States Trademark Office shall be re-
- 25 sponsible for—
- 26 "(1) the registration of trademarks;

1	"(2) conducting studies, programs, or ex-
2	changes of items or services regarding domestic and
3	international trademark law or the administration of
4	the Office;
5	"(3) authorizing or conducting studies and pro-
6	grams cooperatively with foreign trademark offices
7	and international organizations, in connection with
8	the registration of trademarks; and
9	"(4) disseminating to the public information
10	with respect to trademarks.
11	"SEC. 53. OFFICERS AND EMPLOYEES.
12	"(a) Commissioner.—
13	"(1) In General.—The management of the
14	United States Trademark Office shall be vested in a
15	Commissioner of Trademarks, who shall be a citizen
16	of the United States and who shall be appointed by
17	the Commissioner of Intellectual Property and shall
18	serve at the pleasure of the Commissioner of Intel-
19	lectual Property. The Commissioner of Trademarks
20	shall be a person who, by reason of professional
21	background and experience in trademark law, is es-
22	pecially qualified to manage the Office.
23	"(2) Duties.—
24	"(A) In General.—The Commissioner
25	shall be responsible for all aspects of the man-

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agement, administration, and operation of the Office, including the registration of trademarks, and shall perform these duties in a fair, impartial, and equitable manner.

"(B) Advising the commissioner of in-TELLECTUAL PROPERTY.—The Commissioner of Trademarks shall advise the Commissioner of Intellectual Property of all activities of the Office undertaken in response to obligations of the United States under treaties and executive agreements, or which relate to cooperative programs with those authorities of foreign governments that are responsible for registering trademarks. The Commissioner of Trademarks shall be the principal advisor to the Commissioner of Intellectual Property on matters of trademark law and shall recommend to the Commissioner of Intellectual Property changes in law or policy which may improve the ability of United States citizens to secure and enforce trademark rights in the United States or in foreign countries.

"(C) CONSULTATION WITH THE MANAGE-MENT ADVISORY BOARD.—The Commissioner shall consult with the Trademark Office Man-

1	agement Advisory Board established under sec-
2	tion 54—
3	"(i) on a regular basis on matters re-
4	lating to the operation of the Office; and
5	"(ii) before submitting budgetary pro-
6	posals to the Office of Management and
7	Budget or changing or proposing to change
8	trademark user fees or trademark regula-
9	tions.
10	"(D) Publications.—(i) The Commis-
11	sioner may print, or cause to be printed, the
12	following:
13	"(I) Certificates of trademark reg-
14	istrations, including statements and draw-
15	ings, together with copies of the same.
16	"(II) The Official Gazette of the Unit-
17	ed States Trademark Office.
18	"(III) Annual indexes of trademarks
19	and registrants.
20	"(IV) Annual volumes of decisions in
21	trademark cases.
22	"(V) Pamphlet copies of laws and
23	rules relating to trademarks and circulars
24	or other publications relating to the busi-
25	ness of the Office.

- "(ii) The Commissioner may exchange any
 of the publications specified under clause (i) for
 publications desirable for the use of the Trademark Office.
- 5 "(3) OATH.—The Commissioner shall, before 6 taking office, take an oath to discharge faithfully the 7 duties of the Office.
- "(4) COMPENSATION.—The Commissioner shall
 receive compensation at the rate of pay in effect for
 level III of the Executive Schedule under section
 5313 of title 5, United States Code.
- "(b) Officers and Employees.—The Commis-12 sioner shall appoint a Deputy Commissioner of Trademarks who shall be vested with the authority to act in 14 15 the capacity of the Commissioner in the event of the absence or incapacity of the Commissioner. In the event of 16 17 a vacancy in the office of Commissioner, the Deputy Com-18 missioner shall fill the office of Commissioner until a new 19 Commissioner is appointed and takes office. Other offi-20 cers, attorneys, employees, and agents shall be selected 21 and appointed by the Commissioner, and shall be vested with such powers and duties as the Commission may de-

termine.

1	"SEC. 54. TRADEMARK OFFICE MANAGEMENT ADVISORY
2	BOARD.
3	"(a) Establishment of Management Advisory
4	Board.—
5	"(1) Appointment.—The United States
6	Trademark Office shall have a Management Advi-
7	sory Board (hereafter in this title referred to as the
8	'Board') of 5 members, who shall be appointed by
9	the President and shall serve at the pleasure of the
10	President. Not more than 3 of the 5 members shall
11	be members of the same political party.
12	"(2) Chair.—The President shall designate a
13	Chair of the Board, whose term as chair shall be for
14	3 years.
15	"(3) Timing of appointments.—Initial ap-
16	pointments to the Board shall be made within 3
17	months after the effective date of the United States
18	Intellectual Property Organization Act of 1996. Va-
19	cancies shall be filled in the manner in which the
20	original appointment was made under this section
21	within 3 months after they occur.
22	"(b) Basis for Appointments.—Members of the
23	Board shall be citizens of the United States who shall be
24	chosen so as to represent the interests of diverse users
25	of the United States Trademark Office, and shall include

1	individuals with substantial background and achievement
2	in corporate finance and management.
3	"(c) Applicability of Certain Ethics Laws.—
4	Members of the Board shall be special Government em-
5	ployees within the meaning of section 202 of title 18.
6	"(d) Meetings.—The Board shall meet at the call
7	of the Chair to consider an agenda set by the Chair.
8	"(e) Duties.—The Board shall—
9	"(1) review the policies, goals, performance,
10	budget, and user fees of the United States Trade-
11	mark Office, and advise the Commissioner on these
12	matters; and
13	"(2) within 60 days after the end of each fiscal
14	year—
15	"(A) prepare an annual report on the mat-
16	ters referred to under paragraph (1);
17	"(B) transmit the report to the Commis-
18	sioner of Intellectual Property, the President,
19	and the Committees on the Judiciary of the
20	Senate and the House of Representatives; and
21	"(C) publish the report in the Trademark
22	Office Official Gazette.
23	"(f) Compensation.—Each member of the Board
24	shall be compensated for each day (including travel time)
25	during which such member is attending meetings or con-

- 1 ferences of the Board or otherwise engaged in the business
- 2 of the Board, at the rate which is the daily equivalent of
- 3 the annual rate of basic pay in effect for level III of the
- 4 Executive Schedule under section 5314 of title 5, United
- 5 States Code, and while away from such member's home
- 6 or regular place of business such member may be allowed
- 7 travel expenses, including per diem in lieu of subsistence,
- 8 as authorized by section 5703 of title 5, United States
- 9 Code.
- 10 "(g) Access to Information.—Members of the
- 11 Board shall be provided access to records and information
- 12 in the United States Trademark Office, except for person-
- 13 nel or other privileged information.
- 14 "SEC. 55. ANNUAL REPORT TO CONGRESS.
- 15 "(a) IN GENERAL.—Not later than 180 days after
- 16 the end of each fiscal year, the Commissioner shall report
- 17 to the Commissioner of Intellectual Property and to the
- 18 Congress on—
- "(1) the moneys received and expended by the
- 20 Office;
- 21 "(2) the purposes for which the moneys were
- spent;
- "(3) the quality and quantity of the work of the
- 24 Office; and
- 25 "(4) other information relating to the Office.

- 1 "(b) Additional Requirements.—The report
- 2 under this section shall meet the requirements of section
- 3 9106 of title 31, United States Code, to the extent that
- 4 such requirements are not inconsistent with subsection
- 5 (a).

6 "SEC. 56. TRADEMARK OFFICE FUNDING.

- 7 "(a) Fees Payable to the Office.—All fees for
- 8 services performed by or materials furnished by the Unit-
- 9 ed States Trademark Office shall be payable to the Office.
- 10 "(b) Use of Moneys.—Moneys of the United States
- 11 Trademark Office not otherwise used to carry out the
- 12 functions of the Office shall be kept in cash on hand or
- 13 on deposit, or invested in obligations of the United States
- 14 or guaranteed by the United States, or in obligations or
- 15 other instruments which are lawful investments for fidu-
- 16 ciary, trust, or public funds. Fees available to the Commis-
- 17 sioner under this chapter shall be used for the registration
- 18 of trademarks and for other services and materials relat-
- 19 ing to trademarks.
- 20 "(c) Contribution to the Office of the Com-
- 21 MISSIONER OF INTELLECTUAL PROPERTY.—The Trade-
- 22 mark Office shall contribute one-third of the annual budg-
- 23 et of the Office of the Commissioner of Intellectual Prop-
- 24 erty.".

- 1 (b) Trademark Trial and Appeal Board.—Sec-
- 2 tion 17 of the Act of July 5, 1946 (commonly referred
- 3 to as the Trademark Act of 1946) (15 U.S.C. 1067) is
- 4 amended to read as follows:
- 5 "Sec. 17. (a) In every case of interference, opposition
- 6 to registration, application to register as a lawful concur-
- 7 rent user, or application to cancel the registration of a
- 8 mark, the Commissioner shall give notice to all parties and
- 9 shall direct a Trademark Trial and Appeal Board to deter-
- 10 mine and decide the respective rights of registration.
- 11 "(b) The Trademark Trial and Appeal Board shall
- 12 include the Commissioner, the Deputy Commissioner of
- 13 Trademarks, and members competent in trademark law
- 14 who are appointed by the Commissioner.".
- 15 (c) Determination of Fees.—Section 31(a) of the
- 16 Act of July 5, 1946 (commonly referred to as the Trade-
- 17 mark Act of 1946) (15 U.S.C. 1067(a)) is amended by
- 18 striking the second and third sentences and inserting the
- 19 following: "Fees established under this subsection may be
- 20 adjusted by the Commissioner, after consulting with the
- 21 Trademark Office Management Advisory Board in accord-
- 22 ance with section 53(a)(2)(C) of this Act.".
- 23 SEC. 116. UNITED STATES COPYRIGHT OFFICE.
- 24 (a) Establishment of the Copyright Office as
- 25 A SEPARATE ADMINISTRATIVE UNIT.—Section 701 of

1	title 17, United States Code, is amended to read as fol-
2	lows:
3	"§ 701. The Copyright Office: establishment, general
4	responsibilities, and organization
5	"(a) Establishment.—The United States Copy-
6	right Office is established as a separate administrative
7	unit of the United States Intellectual Property Organiza-
8	tion. For purposes of this title, the United States Patent
9	Office shall also be referred to as the 'Office' and the
10	'Copyright Office'.
11	"(b) Commissioner.—
12	"(1) In general.—The management of the
13	United States Copyright Office shall be vested in a
14	Commissioner of Copyrights, who shall be a citizen
15	of the United States and who shall be appointed by
16	the Commissioner of Intellectual Property and shall
17	serve at the pleasure of the Commissioner of Intel-
18	lectual Property. The Commissioner shall be a per-
19	son who, by reason of professional background and
20	experience in copyright law is especially qualified to
21	manage the Office.
22	"(2) Duties.—
23	"(A) In General.—The Commissioner
24	shall be responsible for all aspects of the man-
25	agement, administration, and operation of the

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Office, including all administrative functions and duties under this title, except as otherwise specified.

"(B) Advising the commissioner of in-TELLECTUAL PROPERTY.—The Commissioner of Copyrights shall advise the Commissioner of Intellectual Property of all activities of the Office undertaken in response to obligations of the United States under treaties and executive agreements, or which relate to cooperative programs with those authorities of foreign governments that are responsible for the administration of the copyright laws of those countries. The Commissioner of Copyrights shall be the principal advisor to the Commissioner of Intellectual Property on matters of copyright law and shall recommend to the Commissioner of Intellectual Property changes in law or policy which may improve the ability of United States citizens to secure and enforce copyrights in the United States or in foreign countries.

"(C) Consultation with the Management Advisory Board established under section 711 on a regu-

lar basis on matters relating to the operation of
the Office, and shall consult with the Board before submitting budgetary proposals to the Office of Management and Budget or changing or
proposing to change Copyright Office fees or
regulations.

- "(3) OATH.—The Commissioner shall, before taking office, take an oath to discharge faithfully the duties of the Office.
- "(4) COMPENSATION.—The Commissioner shall receive compensation at the rate of pay in effect for level III of the Executive Schedule under section 5313 of title 5.
- 14 "(c) Officers and Employees.—The Commis-15 sioner shall appoint a Deputy Commissioner of Copyrights who shall be vested with the authority to act in the capacity of the Commissioner in the event of the absence or incapacity of the Commissioner. In the event of a vacancy in the office of Commissioner, the Deputy Commissioner 19 20 shall fill the office of Commissioner until a new Commis-21 sioner is appointed and takes office. Other officers, attorneys, employees, and agents shall be selected and appointed by the Commissioner, and shall be vested with such powers and duties as the Commissioner may deter-

25 mine.

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1	"(d) Annual Report to Congress.—
2	"(1) In general.—Not later than 180 days
3	after the end of each fiscal year, the Commissioner
4	shall make an annual report to the Commissioner of
5	Intellectual Property and to the Congress on—
6	"(A) the moneys received and expended by
7	the Office;
8	"(B) the purposes for which the moneys
9	were spent;
10	"(C) the quality and quantity of the work
11	of the Office; and
12	"(D) other information relating to the Of-
13	fice.
14	"(2) Additional Requirements.—The report
15	under this section shall also meet the requirements
16	of section 9106 of title 31, to the extent that such
17	requirements are not inconsistent with paragraph
18	(1).".
19	(b) Copyright Office Regulations.—Section 702
20	of title 17, United States Code, is amended to read as
21	follows:
22	"§ 702. Copyright Office regulations
23	"The Commissioner of Copyrights is authorized to es-
24	tablish regulations not inconsistent with law for the ad-

- 1 ministration of the functions and duties made the respon-
- 2 sibility of the Commissioner under this title.".
- 3 (c) Copyright Office Fees.—Section 708 of title
- 4 17, United States Code, is amended to read as follows:

5 "§ 708. Copyright Office funding

- 6 "(a) Copyright Office Fees.—The following fees
- 7 shall be payable to the Copyright Office—
- 8 "(1) on filing each application under section
- 9 408 for registration of a copyright claim or for a
- supplementary registration, including the issuance of
- a certificate of registration if registration is made,
- 12 \$20;
- "(2) on filing each application for registration
- of a claim for renewal of a subsisting copyright
- under section 304(a), including the issuance of a
- 16 certificate of registration if registration is made,
- 17 \$20;
- 18 "(3) for the issuance of a receipt for a deposit
- 19 under section 407, \$4;
- 20 "(4) for the recordation, as provided by section
- 21 205, of a transfer of copyright ownership or other
- document covering not more than one title, \$20; for
- additional titles, \$10 for each group of not more
- than 10 titles;

1	"(5) for the filing, under section 115(b), of a
2	notice of intention to obtain a compulsory license,
3	\$12;
4	"(6) for the recordation, under section 302(c),
5	of a statement revealing the identity of an author of
6	an anonymous or pseudonymous work, or for the
7	recordation, under section 302(d), of a statement re-
8	lating to the death of an author, \$20 for a document
9	covering not more than one title; for each additional
10	title, \$2;
11	"(7) for the issuance, under section 706, of an
12	additional certificate of registration, \$8;
13	"(8) for the issuance of any other certification,
14	\$20 for each hour or fraction of an hour consumed
15	with respect thereto;
16	"(9) for the making and reporting of a search
17	as provided by section 705, and for any related serv-
18	ices, \$20 for each hour or fraction of an hour
19	consumed with respect thereto; and
20	"(10) for any other special services requiring a
21	substantial amount of time or expense, such fees as
22	the Commissioner may fix on the basis of the cost
23	of providing the service.
24	"(b) Fees on Basis of Preparation Costs.—The
25	Commissioner is authorized to fix the fees for preparing

- 1 copies of Copyright Office records, whether or not such
- 2 copies are certified, on the basis of the cost of such prepa-
- 3 ration.
- 4 "(c) Applicability of Fees to the Govern-
- 5 MENT.—The fees prescribed by or under this section are
- 6 applicable to the United States Government and any of
- 7 its agencies, employees, or officers, but the Commissioner
- 8 has discretion to waive the requirement of this subsection
- 9 in occasional or isolated cases involving relatively small
- 10 amounts.
- 11 "(d) Determination of Fees.—The Commissioner
- 12 of Copyrights, after consulting with the Management Ad-
- 13 visory Board in accordance with section 701(b)(2)(C),
- 14 may, by regulation, adjust the fees specified under sub-
- 15 section (a).
- 16 "(e) Use of Moneys.—Moneys of the United States
- 17 Copyright Office not otherwise used to carry out the func-
- 18 tions of the Office shall be kept in cash on hand or on
- 19 deposit, or invested in obligations of the United States or
- 20 guaranteed by the United States, or in obligations or other
- 21 instruments which are lawful investments for fiduciary,
- 22 trust, or public funds. Fees available to the Commissioner
- 23 under this title shall be used for the registration of copy-
- 24 rights and for other services and materials relating to
- 25 copyrights.

- 1 "(f) Contribution to Office of the Commis-SIONER OF INTELLECTUAL PROPERTY.—The Copyright Office shall contribute one-third of the annual budget of the Office of the Commissioner of Intellectual Property.". 5 (d) Copyright Office Management Advisory Board.—Chapter 7 of title 17, United States Code, is amended by adding after section 710 the following new 8 section: "§ 711. Copyright Office Management Advisory Board 10 "(a) Establishment of Management Advisory 11 Board.— 12 "(1) APPOINTMENT.—The United States Copy-13 right Office shall have a Management Advisory 14 Board (hereafter in this title referred to as the 15 'Board') of 5 members, including the Librarian of 16 Congress and 4 additional members who shall be ap-17 pointed by the President and shall serve at the 18 pleasure of the President. Not more than 3 of the 19 5 members shall be members of the same political 20 party. 21 "(2) Chair.—The President shall designate a 22 chair of the Board, whose term as chair shall be for 23 3 years.
- 24 "(3) TIMING OF APPOINTMENTS.—Initial appointments to the Board shall be made within 3

1	months after the effective date of the United States
2	Intellectual Property Organization Act of 1996. Va-
3	cancies shall be filled in the manner in which the
4	original appointment was made under this sub-
5	section within 3 months after they occur.
6	"(b) Basis for Appointments.—Members of the
7	Board shall be citizens of the United States chosen to rep-
8	resent the interests of diverse users of the United States
9	Copyright Office, and shall include individuals with sub-
10	stantial background and achievement in corporate finance
11	and management.
12	"(c) Applicability of Certain Ethics Laws.—
13	Members of the Board shall be special Government em-
14	ployees within the meaning of section 202 of title 18.
15	"(d) Meetings.—The Board shall meet at the cal
16	of the chair to consider an agenda set by the chair.
17	"(e) Duties.—The Board shall—
18	"(1) review the policies, goals, performance
19	budget, and fees of the United States Copyright Of-
20	fice, and advise the Commissioner on these matters
21	and
22	"(2) within 60 days after the end of each fiscal
23	year—
24	"(A) prepare an annual report on the mat-
25	ters referred to in paragraph (1);

1	"(B) transmit the report to the Commis-
2	sioner of Intellectual Property, the President,
3	and the Committees on the Judiciary of the
4	Senate and the House of Representatives; and
5	"(C) publish the report in the Federal
6	Register.
7	"(f) Compensation.—Each member of the Board
8	shall be compensated for each day (including travel time)
9	during which such member is attending meetings or con-
10	ferences of the Board or otherwise engaged in the business
11	of the Board, at the rate which is the daily equivalent of
12	the annual rate of basic pay in effect for level III of the
13	Executive Schedule under section 5314 of title 5, and
14	while away from such member's home or regular place of
15	business such member may be allowed travel expenses, in-
16	cluding per diem in lieu of subsistence, as authorized by
17	section 5703 of title 5.
18	"(g) Access to Information.—Members of the
19	Board shall be provided access to records and information
20	in the United States Copyright Office, except for person-
21	nel or other privileged information.".
22	(e) Use of Administrative Law Judges for
23	COPYRIGHT ROYALTY DISPUTES.—
24	(1) In general.—Section 801 of title 17,
25	United States Code, is amended—

1	(A) by amending the section heading to
2	read as follows:
3	"§ 801. Copyright royalty disputes";
4	(B) by amending subsection (a) to read as
5	follows:
6	"(a) In General.—The Commissioner may employ
7	administrative law judges to conduct proceedings and
8	make determinations in accordance with this chapter.";
9	(C) in subsection (b)—
10	(i) in the matter preceding paragraph
11	(1) by striking "copyright arbitration roy-
12	alty panels" and inserting "proceedings
13	conducted by administrative law judges";
14	(ii) in paragraph (2)(A) in the second
15	sentence by striking "copyright arbitration
16	royalty panels" and inserting "administra-
17	tive law judge"; and
18	(iii) in paragraph (3) by striking
19	"Register of Copyrights" and inserting
20	"Commissioner"; and
21	(D) by striking subsections (c) and (d).
22	(2) Repeal of arbitration royalty pan-
23	ELS.—Section 802 of title 17, United States Code,
24	is repealed.

1	(3) Institution and conclusion of pro-
2	CEEDINGS.—Section 803 of title 17, United States
3	Code, is amended—
4	(A) by redesignating such section as sec-
5	tion 802;
6	(B) in subsection (a)—
7	(i) in paragraph (1)—
8	(I) in the first sentence by strik-
9	ing "after such date of enactment,
10	may file a petition with the Librarian
11	of Congress" and inserting "or an ad-
12	ministrative law judge after such date
13	of enactment may file a petition with
14	the Commissioner"; and
15	(II) by striking the second and
16	third sentence and inserting the fol-
17	lowing: "The Commissioner shall
18	make a determination as to whether
19	the petitioner has such a significant
20	interest in the royalty rate in which
21	an adjustment is requested. If the
22	Commissioner determines that the pe-
23	titioner has such a significant inter-
24	est, the Commissioner shall cause no-
25	tice of this determination, with the

1	reasons therefor, to be published in
2	the Federal Register, together with
3	the notice of commencement of pro-
4	ceedings under this chapter.";
5	(ii) in paragraph (4)(B)—
6	(I) by striking "Librarian of
7	Congress" and inserting "Commis-
8	sioner";
9	(II) by striking "convene a copy-
10	right arbitration royalty panel. The
11	arbitration panel" and inserting
12	"refer the matter to an administrative
13	law judge. The administrative law
14	judge"; and
15	(III) in the third sentence by
16	striking "arbitration panel" and in-
17	serting "administrative law judge";
18	and
19	(iii) in paragraph (5) by striking "Li-
20	brarian of Congress" and inserting "Com-
21	missioner";
22	(C) in subsection (b)—
23	(i) in the first sentence—
24	(I) by striking "Copyright Roy-
25	alty Tribunal or the Librarian of Con-

1	gress" and inserting "Commissioner";
2	and
3	(II) by striking "Librarian" and
4	inserting "Commissioner";
5	(ii) in the second sentence by striking
6	"Librarian" and inserting "Commis-
7	sioner"; and
8	(iii) in the third sentence by striking
9	"or the Librarian of Congress" and insert-
10	ing ", the Librarian of Congress, or the
11	Commissioner";
12	(D) in subsection (e) by striking "Librar-
13	ian of Congress" and inserting "Commis-
14	sioner"; and
15	(E) in subsection (d) by striking "Librar-
16	ian of Congress" and inserting "Commis-
17	sioner".
18	(4) APPEAL AND JUDICIAL REVIEW.—Chapter 8
19	of title 17, United States Code (as amended by this
20	section), is further amended by adding at the end
21	the following new section:
22	"§ 803. Proceedings, appeals, and judicial review
23	"(a) Proceedings.—
24	"(1) In general.—Administrative law judges
25	shall conduct arbitration proceedings and other pro-

ceedings under this chapter in accordance with subchapter II of chapter 5 of title 5, for the purpose of making their determinations in carrying out the purposes set forth in section 801. An administrative law judge shall act on the basis of a fully documented written record, prior decisions of the Copyright Royalty Tribunal, prior copyright arbitration panel determinations, rulings by the Librarian of Congress, and decisions by the Commissioner under this chapter.

"(2) Submission of Relevant information By Parties.—Any copyright owner who claims to be entitled to royalties under section 111, 114, 116, or 119, any person entitled to a compulsory license under section 114(d), any person entitled to a compulsory license under section 115, or any interested copyright party who claims to be entitled to royalties under section 1006, may submit relevant information and proposals to an administrative law judge in proceedings applicable to such copyright owner or interested copyright party, and any other person participating in such proceedings may submit such relevant information and proposals to the administrative law judge conducting the proceedings.

- 1 "(3) RATEMAKING PROCEEDING.—In rate2 making proceedings, the parties to the proceedings
 3 shall bear the entire cost thereof in such manner
 4 and proportion as the administrative law judge shall
 5 direct.
- 6 "(4) DISTRIBUTION PROCEEDINGS.—In dis-7 tribution proceedings, the parties shall bear the cost 8 in direct proportion to their share of the distribu-9 tion.
- 10 "(b) Report to the Commissioner.—No later than 180 days after publication of the notice in the Fed-11 12 eral Register initiating a proceeding under this chapter, the administrative law judge conducting the proceeding 13 14 shall report to the Commissioner its determination con-15 cerning the royalty fee or distribution of royalty fees, as the case may be. Such report shall be accompanied by the 16 written record, and shall set forth the facts that the administrative law judge found relevant to the determina-18 19 tion.
- 20 "(c) Appeal to Commissioner.—
- "(1) IN GENERAL.—Any party may file an appeal of any determination reported by an administrative law judge under subsection (b) with the Commissioner. Such appeal shall be filed no later than

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1	10 days after the date on which the Commissioner
2	receives the report.
3	"(2) Effect of no appeal.—If an appeal is
4	not filed within the 10-day period as provided under
5	paragraph (1) the determination of the administra-
6	tive law judge shall be final and may not be ap-
7	pealed to any officer of the Copyright Office or the
8	Intellectual Property Organization, or any court of
9	the United States.
10	"(3) Determination appealed.—If an ap-
11	peal is filed within the 10-day period as provided
12	under paragraph (1) the Commissioner shall review
13	the determination of the administrative law judge
14	and make a final determination. The Commissioner
15	shall make such determination no later than 60 days
16	after the date on which the Commissioner receives
17	the report of the administrative law judge.
18	"(4) Publishing of Determination.—The

- Commissioner shall—
 - "(A) publish in the Federal Register the determination of the administrative law judge and the determination of the Commissioner;
- "(B) publicize such determinations in such other manner as the Commissioner considers appropriate; and

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1	"(C) make the report of the administrative
2	law judge and the accompanying record avail-
3	able for public inspection and copying.
4	"(d) Judicial Review.—
5	"(1) In general.—
6	"(A) APPEAL.—The determination of the
7	Commissioner shall—
8	"(i) be a final administrative action;
9	"(ii) constitute an exhaustion of rem-
10	edies; and
11	"(iii) no later than 30 days after the
12	date of the determination of the Commis-
13	sioner, may be appealed to the United
14	States Court of Appeals for the Federal
15	Circuit.
16	"(B) EFFECT OF NO APPEAL.—If no ap-
17	peal is brought within the 30-day period as pro-
18	vided under subparagraph (A), the determina-
19	tion of the Commissioner—
20	"(i) is final, and the royalty fee or de-
21	termination with respect to the distribution
22	of fees, as the case may be, shall take ef-
23	fect as set forth in the determination; and

1	"(ii) may not be appealed to any offi-
2	cer of the Intellectual Property Organiza-
3	tion or any court of the United States.
4	"(2) Jurisdiction of court.—The court
5	shall have jurisdiction—
6	"(A)(i) to modify or vacate a determina-
7	tion of the Commissioner only if it finds, on the
8	basis of the record before the Commissioner,
9	that the Commissioner acted in an arbitrary
10	manner; and
11	"(ii) if the court modifies the decision of
12	the Commissioner, to enter the court's deter-
13	mination with respect to the amount or dis-
14	tribution of royalty fees and costs, to order the
15	repayment of any excess fees, and to order the
16	payment of any underpaid fees, and the interest
17	pertaining respectively thereto, in accordance
18	with its final judgment; and
19	"(B) to further vacate the decision of the
20	administrative law judge or the Commissioner
21	and remand the case to the Commissioner for
22	proceedings in accordance with subsection (a).
23	"(3) Effect of Pendency of Appeal.—The
24	pendency of an appeal under this subsection shall
25	not relieve persons obligated to make royalty pay-

ments under sections 111, 114, 115, 116, 118, 119, or 1003 who would be affected by the determination on appeal to deposit the statement of account and royalty fees specified in those sections.

"(f) Administrative Matters.—

- "(1) Deduction of costs from royalty fees.—The Commissioner may, to the extent not otherwise provided under this title, deduct from royalty fees deposited or collected under this title the reasonable costs incurred by the Copyright Office under this chapter. Such deduction may be made before the fees are distributed to any copyright claimants. If no royalty pool exists from which their costs can be deducted, the Commissioner may assess the reasonable costs directly to the parties to the most recent relevant proceeding.
- "(2) Positions required for administration of compulsory licensing.—Section 307 of the Legislative Branch Appropriations Act, 1994, shall not apply to employee positions in the Copyright Office that are required to be filled in order to carry out section 111, 114, 115, 116, 118, or 119 or chapter 10.".
- (5) TECHNICAL AND CONFORMING AMEND-MENTS.—(A) The table of sections for chapter 8 of

1	title 17, United States Code, is amended to read as
2	follows:
3	"CHAPTER 8—COPYRIGHT ROYALTY
4	DISPUTES
	"Sec. "801. Copyright royalty disputes. "802. Institution and conclusion of proceedings. "803. Proceedings, appeals, and judicial review.".
5	(B) Section 111(d)(2) of title 17, United States
6	Code, is amended by striking "a copyright arbitra-
7	tion royalty panel" and inserting "an administrative
8	law judge under chapter 8".
9	(C) Section 111(d)(4)(B) of title 17, United
10	States Code, is amended by striking "convene a
11	copyright arbitration royalty panel" and inserting
12	"refer the matter to an administrative law judge".
13	(D) Section 115(c)(3)(D) of title 17, United
14	States Code, is amended—
15	(i) in the first sentence by striking "section
16	803(a)(1)" and inserting "section 802(a)(1)";
17	(ii) in the first sentence by striking "con-
18	vene a copyright arbitration royalty panel to de-
19	termine and publish in the Federal Register"
20	and inserting "refer the matter to an adminis-
21	trative law judge to determine";

1	(iii) in the third sentence by striking
2	"copyright arbitration royalty panel may" and
3	inserting "administrative law judge may"; and
4	(iv) by inserting after the first sentence
5	"The Commissioner shall publish such schedule
6	in the Federal Register.".
7	(E) Section 118(b)(3) of title 17, United States
8	Code, is amended—
9	(i) in the first sentence by striking "con-
10	vene a copyright arbitration royalty panel to de-
11	termine and publish in the Federal Register"
12	and inserting "refer the matter to administra-
13	tive law judge to determine";
14	(ii) in the second sentence by striking
15	"copyright arbitration royalty panel may" and
16	inserting "administrative law judge may"; and
17	(iii) by inserting after the first sentence
18	"The Commissioner shall publish such schedule
19	in the Federal Register.".
20	(F) Section 118(d) of title 17, United States
21	Code, is amended by striking "a copyright arbitra-
22	tion royalty panel" and inserting "an administrative
23	law judge".
24	(G) Section 119(b)(4)(B) of title 17, United
25	States Code, is amended by striking "convene a

1	copyright arbitration royalty panel" and inserting
2	"refer the matter to an administrative law judge".
3	(H) Section 1006(c) of title 17, United States
4	Code, is amended by striking "convene a copyright
5	arbitration royalty panel which" and inserting "refer
6	the matter to an administrative law judge who".
7	(I) Section 1007(e) of title 17, United States
8	Code, is amended by striking "convene a copyright
9	arbitration royalty panel" and inserting "refer the
10	matter to an administrative law judge".
11	(f) Copyright Appeals Board.—
12	(1) In general.—The provisions of title 17,
13	United States Code, are amended by adding after
14	chapter 11 the following new chapter:
15	"CHAPTER 12—COPYRIGHT APPEALS
16	BOARD
	"Sec. "1201. Establishment. "1202. Appeals. "1203. Judicial review.
17	"§ 1201. Establishment
18	"There is established the Copyright Appeals Board
19	within the Copyright Office. The Copyright Appeals Board

20 shall include the Commissioner, the Deputy Commissioner

21 of Copyrights, and members competent in copyright law

22 who are appointed by the Commissioner.

1 "§ 1202. Appeals

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2	"In any case of opposition to copyright registration
3	or other determination of the Copyright Office relating to
4	copyrights (other than any determination made under
5	chapter 8) the Commissioner shall give notice to all parties
6	and shall direct the Copyright Appeals Board to review
7	any such determination.
8	"§ 1203. Judicial review
9	"Any final decision of the Copyright Appeals Board
10	may be appealed to the United States Court of Appeals
11	for the Federal Circuit.".
12	(2) Technical and conforming amend-
13	MENT.—The table of chapters for title 17, United
14	States Code, is amended by adding after the item re-
15	lating to chapter 11 the following new item:
	"12. Copyright Appeals Board
16	SEC. 117. SUITS BY AND AGAINST THE ORGANIZATION.
17	(a) In General.—
18	(1) Actions under united states law.—
19	Any civil action or proceeding to which the United
20	States Intellectual Property Organization is a party
21	is deemed to arise under the laws of the United
22	States. The Federal courts shall have exclusive juris-
23	diction over all civil actions by or against the Orga-

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nization.

- (2) Contract claims.—Any action or proceed-ing against the Organization in which any claim is cognizable under the Contract Disputes Act of 1978 (41 U.S.C. 601 et seq.) shall be subject to such Act. For purposes of such Act, the Commissioner shall be deemed to be the agency head with respect to con-tract claims arising with respect to the Organization. Notwithstanding any provision of title 28, United States Code, any other action or proceeding against the Organization founded upon contract may be brought in an appropriate district court.
 - (3) TORT CLAIMS.—(A) Any action or proceeding against the Organization in which any claim is cognizable under the provisions of section 1346(b) and chapter 171 of title 28, United States Code, shall be governed by those provisions.
 - (B) Any other action or proceeding against the Organization founded upon tort may be brought in an appropriate district court without regard to the provisions of section 1346(b) and chapter 171 of title 28, United States Code.
 - (4) Prohibition on attachment, liens, or similar process, intermediate or final, in law

- or equity, may be issued against property of the Organization.
- 3 (5)ofSubstitution ORGANIZATION ASPARTY.—If the Organization determines that the of-5 ficer or employee was acting within the scope of his 6 employment with the Organization, the Organization 7 shall be substituted as defendant in any civil action 8 or proceeding against an officer or employee of the 9 Organization. If the Organization refuses to certify 10 scope of employment, the officer or employee may at 11 any time before trial petition the court to find and 12 certify that the officer or employee was acting within 13 the scope of his employment. Upon certification by 14 the court, the Organization shall be substituted as 15 the party defendant. A copy of the petition shall be 16 served upon the Organization. In any such civil ac-17 tion or proceeding to which paragraph (3)(A) ap-18 plies, the provisions of section 1346(b) and chapter 19 171 of title 28, United States Code, shall apply in 20 lieu of this paragraph.
 - (b) Relationship With Justice Department.—
 - (1) EXERCISE BY ORGANIZATION OF ATTORNEY GENERAL'S AUTHORITIES.—Except as provided in this section, with respect to any action or proceeding in which the Organization is a party or an officer or

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- employee thereof is a party in his official capacity, the Organization, officer, or employee may exercise, without prior authorization from the Attorney General, the authorities and duties that otherwise would be exercised by the Attorney General on behalf of the Organization, officer, or employee under title 28, United States Code, or other laws.
 - (2) APPEARANCES BY ATTORNEY GENERAL.—
 Notwithstanding paragraph (1), at any time the Attorney General may, in any action or proceeding described in paragraph (1), file an appearance on behalf of the Organization or the officer or employee involved, without the consent of the Organization or the officer or employee. Upon such filing, the Attorney General shall represent the Organization or such officer or employee with exclusive authority in the conduct, settlement, or compromise of that action or proceeding.
 - (3) Consultations with and assistance by Attorney General.—The Organization may consult with the Attorney General concerning any legal matter, and the Attorney General shall provide advice and assistance to the Organization, including representing the Organization in litigation, if requested by the Organization.

- 1 (4) Representation before supreme 2 Court.—The Attorney General shall represent the 3 Organization in all cases before the United States 4 Supreme Court.
- 5 (5) QUALIFICATIONS OF ATTORNEYS.—An at6 torney admitted to practice to the bar of the highest
 7 court of at least one State in the United States or
 8 the District of Columbia and employed by the Orga9 nization may represent the Organization in any legal
 10 proceeding in which the Organization or an officer
 11 or employee of the Organization is a party or inter12 ested—
- 13 (A) regardless of whether the attorney is a 14 resident of the jurisdiction in which the pro-15 ceeding is held; and
- 16 (B) notwithstanding any other pre-17 requisites of qualification or appearance re-18 quired by the court or administrative body be-19 fore which the proceeding is conducted.

20 **SEC. 118. FUNDING.**

- 21 (a) IN GENERAL.—The activities of the United 22 States Intellectual Property Organization and each Office 23 of the Organization shall be funded entirely through fees
- 24 payable to the United States Patent Office (under section
- 25 42 of title 35, United States Code), the United States

- 1 Trademark Office (under section 56 of the Act of July
- 2 5, 1946 (commonly known as the Trademark Act of
- 3 1946)), and the United States Copyright Office (under
- 4 section 708 of title 17, United States Code), subject to
- 5 the provisions of subsection (b).

6 (b) Borrowing Authority.—

- (1) IN GENERAL.—The United States Intellectual Property Organization is authorized to issue from time to time for purchase by the Secretary of the Treasury its debentures, bonds, notes, and other evidences of indebtedness (hereafter in this subsection referred to as "obligations") to assist in financing the activities of the United States Patent Office, the United States Trademark Office, and the United States Copyright Office.
 - (2) Borrowing authority.—Any borrowing under this subsection shall be repaid only from fees paid to the Office for which such obligations were issued. Such obligations shall be redeemable at the option of the Organization before maturity in the manner stipulated in such obligations and shall have such maturity as is determined by the Organization with the approval of the Secretary of the Treasury. Each such obligation issued to the Treasury shall bear interest at a rate not less than the current yield

- on outstanding marketable obligations of the United States of comparable maturity during the month preceding the issuance of the obligation as determined by the Secretary of the Treasury.
- 5 (3) Purchase of obligations.—The Sec-6 retary of the Treasury shall purchase any obligations 7 of the Organization issued under this subsection and 8 for such purpose the Secretary of the Treasury is 9 authorized to use as a public-debt transaction the 10 proceeds of any securities issued under chapter 31 11 of title 31, United States Code, and the purposes for 12 which securities may be issued under that chapter 13 are extended to include such purpose.
 - (4) TREATMENT.—Payment under this subsection of the purchase price of such obligations of the United States Intellectual Property Organization shall be treated as public-debt transactions of the United States.

19 SEC. 119. MANAGEMENT REPORT.

The report of the Commissioner of Patents (as required by section 14 of title 35, United States Code), the report of the Commissioner of Trademarks (as required under section 55 of the Act of July 5, 1946 (commonly known as the Trademark Act of 1946)), and the report of the Commissioner of Copyrights, as required by section

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- 1 701(c) of title 17, United States Code, shall collectively
- 2 be deemed to be the report of the United States Intellec-
- 3 tual Property Organization under section 9106 of title 31,
- 4 United States Code, and the Commissioner of Intellectual
- 5 Property shall not file a separate report under such sec-
- 6 tion.

7 SEC. 120. AUDITS.

- 8 (a) In General.—Financial statements of the Unit-
- 9 ed States Intellectual Property Organization shall be pre-
- 10 pared on an annual basis in accordance with generally ac-
- 11 cepted accounting principles. Such statements shall be au-
- 12 dited by an independent certified public accountant chosen
- 13 by the Commissioner. The audit shall be conducted in ac-
- 14 cordance with standards that are consistent with generally
- 15 accepted Government auditing standards and other stand-
- 16 ards established by the Comptroller General of the United
- 17 States, and with the generally accepted auditing standards
- 18 of the private sector, to the extent feasible. The Commis-
- 19 sioner shall transmit to the Committees on the Judiciary
- 20 of the Senate and the House of Representatives the results
- 21 of each audit under this subsection.
- 22 (b) Review by Comptroller General of the
- 23 United States.—The Comptroller General of the United
- 24 States may review any audit of the financial statement
- 25 of the Intellectual Property Organization that is conducted

- 1 under subsection (a). The Comptroller General of the
- 2 United States shall report to the Congress and the Organi-
- 3 zation the results of any such review and shall include in
- 4 such report appropriate recommendations.
- 5 (c) Audit by Comptroller General of the
- 6 United States.—The Comptroller General of the United
- 7 States may audit the financial statements of the Organiza-
- 8 tion and such audit shall be in lieu of the audit required
- 9 by subsection (a). The Organization shall reimburse the
- 10 Comptroller General of the United States for the cost of
- 11 any audit conducted under this subsection.
- 12 (d) Access to Office Records.—All books, finan-
- 13 cial records, report files, memoranda, and other property
- 14 that the Comptroller General of the United States deems
- 15 necessary for the performance of any audit shall be made
- 16 available to the Comptroller General of the United States.
- 17 (e) Applicability in Lieu of Title 31, United
- 18 STATES CODE, PROVISIONS.—This section applies to the
- 19 Office in lieu of the provisions of section 9105 of title 31,
- 20 United States Code.
- 21 SEC. 121. TRANSFERS.
- 22 (a) Transfer of Functions.—Except as otherwise
- 23 provided in this title, there are transferred to, and vested
- 24 in, the United States Intellectual Property Organization
- 25 all functions, powers, and duties vested by law in the Sec-

- 1 retary of Commerce or the Department of Commerce or
- 2 in the officers or components in the Department of Com-
- 3 merce with respect to the authority to grant patents and
- 4 register trademarks, and in the Patent and Trademark
- 5 Office, as in effect on the day before the effective date
- 6 of this title, and in the officers and components of such
- 7 office.
- 8 (b) Transfer of Funds and Property.—The
- 9 Secretary of Commerce shall transfer to the United States
- 10 Intellectual Property Organization, on the effective date
- 11 of this title, so much of the assets, liabilities, contracts,
- 12 property, records, and unexpended and unobligated bal-
- 13 ances of appropriations, authorizations, allocations, and
- 14 other funds employed, held, used, arising from, available
- 15 to, or to be made available to the Department of Com-
- 16 merce, including funds set aside for accounts receivable
- 17 which are related to functions, powers, and duties which
- 18 are vested in the Intellectual Property Organization by
- 19 this title.

20 Subtitle B—Effective Date;

21 **Technical Amendments**

- 22 SEC. 131. EFFECTIVE DATE.
- This title and the amendments made by this title
- 24 shall take effect 4 months after the date of the enactment
- 25 of this Act.

1	SEC. 132. TECHNICAL AND CONFORMING AMENDMENTS.
2	(a) Amendments to Title 35.—
3	(1) Table of Parts.—The item relating to
4	part I in the table of parts for title 35, United
5	States Code, is amended to read as follows:
	"I. United States Patent Office
6	(2) Heading.—The heading for part I of title
7	35, United States Code, is amended to read as fol-
8	lows:
9	"PART I—UNITED STATES PATENT OFFICE".
10	(3) Table of Chapters.—The table of chap-
11	ters for part I of title 35, United States Code, is
12	amended by amending the item relating to chapter
13	1 to read as follows:
	"1. Establishment, Officers and Employees, Functions 1".
14	(4) Table of sections.—The table of sections
15	for chapter 1 of title 35, United States Code, is
16	amended to read as follows:
17	"CHAPTER 1—ESTABLISHMENT, OFFICERS
18	AND EMPLOYEES, FUNCTIONS
	"Sec. "1. Establishment. "2. Powers and duties. "3. Officers and employees. "4. Restrictions on officers and employees as to interest in patents.

[&]quot;5. Patent Office Management Advisory Board.

[&]quot;6. Duties of Commissioner.

[&]quot;7. Board of Patent Appeals and Interferences.

[&]quot;8. Library.

[&]quot;9. Classification of patents.

[&]quot;10. Certified copies of records.

[&]quot;11. Publications.

"12. Exchange of copies of patents with foreign countries.

1 (5) Commissioner of patents and trade-2 MARKS.—(A) Section 41(h)(1) of title 35, United 3 States Code, is amended by striking "Commissioner of Patents and Trademarks" and inserting "Com-4 5 missioner". 6 (B) Section 155 of title 35, United States Code, is amended by striking "Commissioner of Patents 7 and Trademarks" and inserting "Commissioner". 8 9 (C) Section 155A(c) of title 35, United States 10 Code, is amended by striking "Commissioner of Pat-11 ents" and inserting "Commissioner". 12 (6) Patent and trademark office.—The 13 provisions of title 35, United States Code, is amend-14 ed by striking "Patent and Trademark Office" each 15 place it appears and inserting "Patent Office". (b) Amendments to the Trademark Act of 16 17 1946.— 18 References.—All amendments in this 19 subsection refer to the Act of July 5, 1946 (com-20 monly referred to as the Trademark Act of 1946). 21 AMENDMENTS RELATING TO22 SIONER.—Section 61 (as redesignated by section 23 115(a)(2) of this Act) is amended by striking the 24 undesignated paragraph relating to the definition of

[&]quot;13. Copies of patents for public libraries.

[&]quot;14. Annual report to Congress.".

1	the term "Commissioner" and inserting the follow-
2	ing:
3	"The term 'Commissioner' means the Commissioner
4	of Trademarks.".
5	(3) Amendments relating to patent and
6	TRADEMARK OFFICE.—(A) Section 1(a)(1) is
7	amended by striking "Patent and Trademark Of-
8	fice" and inserting "Trademark Office".
9	(B) Section 1(a)(2) is amended by striking
10	"Patent and Trademark Office" and inserting
11	"Trademark Office".
12	(C) Section 1(b)(1) is amended by striking
13	"Patent and Trademark Office" and inserting
14	"Trademark Office".
15	(D) Section 1(b)(2) is amended by striking
16	"Patent and Trademark Office" and inserting
17	"Trademark Office".
18	(E) Section 1(d)(1) is amended by striking
19	"Patent and Trademark Office" each place such
20	term appears and inserting "Trademark Office".
21	(F) Section 1(e) is amended by striking "Pat-
22	ent and Trademark Office" and inserting "Trade-
23	mark Office".

1	(G) Section 2(d) is amended by striking "Pat-
2	ent and Trademark Office" and inserting "Trade-
3	mark Office".
4	(H) Section 7(a) is amended by striking "Pat-
5	ent and Trademark Office" each place such term ap-
6	pears and inserting "Trademark Office".
7	(I) Section 7(d) is amended by striking "Patent
8	and Trademark Office" and inserting "Trademark
9	Office".
10	(J) Section 7(e) is amended by striking "Patent
11	and Trademark Office" each place such term ap-
12	pears and inserting "Trademark Office".
13	(K) Section 7(f) is amended by striking "Pat-
14	ent and Trademark Office" each place such term ap-
15	pears and inserting "Trademark Office".
16	(L) Section 7(g) is amended by striking "Pat-
17	ent and Trademark Office" each place such term ap-
18	pears and inserting "Trademark Office".
19	(M) Section 8(a) is amended by striking "Pat-
20	ent and Trademark Office" and inserting "Trade-
21	mark Office".
22	(N) Section 8(b) is amended by striking "Pat-
23	ent and Trademark Office" and inserting "Trade-

mark Office".

1	(O) Section 10 is amended by striking "Patent
2	and Trademark Office' each place such term ap-
3	pears and inserting "Trademark Office".
4	(P) Section 12(a) is amended by striking "Pat
5	ent and Trademark Office" and inserting "Trade
6	mark Office''.
7	(Q) Section 13(a) is amended by striking "Pat
8	ent and Trademark Office" and inserting "Trade
9	mark Office".
10	(R) Section 13(b)(1) is amended by striking
11	"Patent and Trademark Office" each place such
12	term appears and inserting "Trademark Office".
13	(S) Section 15(2) is amended by striking "Pat
14	ent and Trademark Office" and inserting "Trade
15	mark Office".
16	(T) Section 17 is amended by striking "Patent
17	and Trademark Office" and inserting "Trademark
18	Office".
19	(U) Section 21(a)(2) is amended by striking
20	"Patent and Trademark Office" and inserting
21	"Trademark Office".
22	(V) Section 21(a)(3) is amended by striking
23	"Patent and Trademark Office" each place such

term appears and inserting "Trademark Office".

1	(W) Section 21(a)(4) is amended by striking
2	"Patent and Trademark Office" each place such
3	term appears and inserting "Trademark Office".
4	(X) Section 21(b)(3) is amended by striking
5	"Patent and Trademark Office" each place such
6	term appears and inserting "Trademark Office".
7	(Y) Section 21(b)(4) is amended by striking
8	"Patent and Trademark Office" and inserting
9	"Trademark Office".
10	(Z) Section 24 is amended by striking "Patent
11	and Trademark Office" and inserting "Trademark
12	Office".
13	(AA) Section 29 is amended by striking "Pat-
14	ent and Trademark Office" each place such term ap-
15	pears and inserting "Trademark Office".
16	(BB) Section 30 is amended by striking "Pat-
17	ent and Trademark Office" and inserting "Trade-
18	mark Office".
19	(CC) Section 31(a) is amended by striking
20	"Patent and Trademark Office" and inserting
21	"Trademark Office".
22	(DD) Section 34(a) is amended by striking
23	"Patent and Trademark Office" and inserting
24	"Trademark Office".

1	(EE) Section 34(d)(1)(B)(i) is amended by
2	striking "Patent and Trademark Office" and insert-
3	ing "Trademark Office".
4	(FF) Section 35(a) is amended by striking
5	"Patent and Trademark Office" and inserting
6	"Trademark Office".
7	(GG) Section 36 is amended by striking "Pat-
8	ent and Trademark Office" and inserting "Trade-
9	mark Office".
10	(HH) Section 37 is amended by striking "Pat-
11	ent and Trademark Office" and inserting "Trade-
12	mark Office".
13	(II) Section 38 is amended by striking "Patent
14	and Trademark Office" and inserting "Trademark
15	Office".
16	(JJ) Section 39(b) is amended by striking
17	"Patent and Trademark Office" and inserting
18	"Trademark Office".
19	(KK) Section 41 is amended by striking "Pat-
20	ent and Trademark Office" and inserting "Trade-
21	mark Office".
22	(LL) Section 61 (as redesignated under section
23	115(a)(2) of this Act) is amended in the undesig-
24	nated paragraph relating to the definition of "reg-
25	istered mark"—

1	(i) by striking "Patent and Trade Mark
2	Office" and inserting "Trademark Office; and
3	(ii) by striking "Patent and Trade Office"
4	and inserting "Trademark Office".
5	(MM) Section 72(a) (as redesignated under sec-
6	tion 115(a)(2) of this Act) is amended by striking
7	"Patent and Trademark Office" and inserting
8	"Trademark Office".
9	(NN) Section 75 (as redesignated under section
10	115(a)(2) of this Act) is amended by striking "Pat-
11	ent and Trademark Office" and inserting "Trade-
12	mark Office".
13	(c) Amendments to Title 17.—
14	(1) References.—All amendments in this
15	subsection refer to title 17, United States Code.
16	(2) Definition of Commissioner.—Section
17	101 is amended by inserting after the undesignated
18	paragraph relating to the definition of a "collective
19	work" the following new undesignated paragraph:
20	"The term 'Commissioner' means the Commissioner
21	of Copyrights appointed under section 701(b)(1).".
22	(3) Table of sections.—The table of sections
23	for chapter 7 is amended by adding at the end the
24	following:

(4) Amendment relating to d.c. circuit
COURT.—Section 1010(g) is amended by striking
"District of Columbia" and inserting "Federal".
(5) Amendments to register.—(A) Section
111(d)(1) is amended by striking "Register shall"
and inserting "Commissioner shall".
(B) Section 113(d)(3) is amended by striking
"Register shall" and inserting "Commissioner
shall".
(C) Section 115(c)(5) is amended by striking
"Register shall" and inserting "Commissioner
shall".
(D) Section 119(a)(2)(C) is amended by strik-
ing "Register shall" and inserting "Commissioner
shall".
(E) Section 119(b)(1) is amended by striking
"Register shall" and inserting "Commissioner
shall".
(F) Section 302(d) is amended by striking
"Register shall" and inserting "Commissioner
shall".
(G) Section 302(d) is amended by striking
"Register considers" and inserting "Commissioner
considers".

1	(H) Section 408(b), in the matter following
2	paragraph (4), is amended by striking "Register"
3	each place it appears and inserting "Commissioner".
4	(I) Section 408(d) is amended by striking
5	"Register" and inserting "Commissioner".
6	(J) Section 410(a) is amended by striking
7	"Register shall" and inserting "Commissioner
8	shall".
9	(K) Section 410(b) is amended by striking
10	"Register shall" and inserting "Commissioner
11	shall''.
12	(L) Section 411(a) is amended by striking
13	"Register may" and inserting "Commissioner may".
14	(M) Section 508(a) is amended by striking
15	"Register within" and inserting "Commissioner
16	within".
17	(N) Section 508(b) is amended by striking
18	"Register" and inserting "Commissioner".
19	(O) Section 508(c) is amended by striking
20	"Register" and inserting "Commissioner".
21	(P) Section 704(d) is amended by striking
22	"Register and" and inserting "Commissioner and".
23	(Q) Section 707(a) is amended by striking
24	"Register has" and inserting "Commissioner has".

1	(R) Section 707(b) is amended by striking
2	"Register" each place it appears and inserting
3	"Commissioner".
4	(S) Section 709 is amended by striking "Reg-
5	ister may" and inserting "Commissioner may".
6	(T) Section 709 is amended by striking "Reg-
7	ister determines" and inserting "Commissioner de-
8	termines".
9	(U) Section 908(c) is amended by striking
10	"Register" and inserting "Commissioner".
11	(V) Section 908(d) is amended by striking
12	"Register shall" and inserting "Commissioner
13	shall".
14	(W) Section 908(e) is amended by striking
15	"Register shall" and inserting "Commissioner
16	shall".
17	(X) Section 910(b)(2) is amended by striking
18	"Register may" and inserting "Commissioner may".
19	(Y) Section 910(b)(2) is amended by striking
20	"Register to" and inserting "Commissioner to".
21	(Z) Section 1003(b) is amended by striking
22	"Register" and inserting "Commissioner".
23	(AA) Section 1003(c)(1) is amended by striking
24	"content as the Register" and inserting "content as
25	the Commissioner".

1	(BB) Section 1003(c)(1) is amended by striking
2	"distribution as the Register" and inserting "dis-
3	tribution as the Commissioner".
4	(CC) Section 1003(c)(2) is amended by striking
5	"Register" and inserting "Commissioner".
6	(DD) Section 1005 is amended by striking
7	"Register may, in the Register's discretion," and in-
8	serting "Commissioner may, in the Commissioner's
9	discretion,".
10	(EE) Section 1009(e) is amended by striking
11	"Register" and inserting "Commissioner".
12	(6) Amendments to register of copy-
13	RIGHTS.—The provisions of title 17, United States
14	Code, are amended by striking "Register of Copy-
15	rights" each place such term appears and inserting
16	"Commissioner".
17	(d) Amendments Relating to the Librarian of
18	Congress.—
19	(1) References.—All amendments in this
20	subsection refer to title 17, United States Code.
21	(2) Amendments.—(A) Section $111(d)(2)$ is
22	amended by striking "Librarian of Congress" and
23	inserting "Commissioner".

1	(B) Section 111(d)(4)(A) is amended by strik-
2	ing "Librarian of Congress" each place it appears
3	and inserting "Commissioner".
4	(C) Section 111(d)(4)(B) is amended by strik-
5	ing "Librarian of Congress shall, upon the rec-
6	ommendation of the Register of Copyrights" and in-
7	serting "Commissioner shall".
8	(D) Section 111(d)(4)(B) is amended by strik-
9	ing "Librarian" each place it appears and inserting
10	"Commissioner".
11	(E) Section 111(d)(4)(C) is amended by strik-
12	ing "Librarian of Congress" and inserting "Commis-
13	sioner".
14	(F) Section 115(c)(3)(C) is amended by strik-
15	ing "Librarian of Congress" each place it appears
16	and inserting "Commissioner".
17	(G) Section $115(c)(3)(D)$ is amended by strik-
18	ing "Librarian of Congress" each place it appears
19	and inserting "Commissioner".
20	(H) Section $115(c)(3)(E)$ is amended by strik-
21	ing "Librarian of Congress" and inserting "Commis-
22	sioner".
23	(I) Section 115(e)(3)(F) is amended by striking
24	"Librarian of Congress" and inserting "Commis-

sioner".

1	(J) Section 1010(e) is amended by striking "Li-
2	brarian of Congress" and inserting "Commissioner".
3	(K) Section 116(b)(2) is amended by striking
4	"Librarian of Congress" each place it appears and
5	inserting "Commissioner".
6	(L) Section 118(b)(1) is amended by striking
7	"Librarian of Congress" each place it appears and
8	inserting "Commissioner".
9	(M) Section 118(b)(2) is amended by striking
10	"Librarian of Congress" and inserting "Commis-
11	sioner".
12	(N) Section 118(b)(3) is amended by striking
13	"Librarian of Congress" each place it appears and
14	inserting "Commissioner".
15	(O) Section 118(c) is amended by striking "Li-
16	brarian of Congress" and inserting "Commissioner".
17	(P) Section 119(b)(2) is amended by striking
18	"Librarian of Congress" and inserting "Commis-
19	sioner".
20	(Q) Section 119(b)(3) is amended by striking
21	"Librarian of Congress" and inserting "Commis-
22	sioner".
23	(R) Section 119(b)(4) is amended by striking
24	"Librarian of Congress" each place it appears and
25	inserting "Commissioner".

1	(S) Section 119(c)(2) is amended by striking
2	"Librarian of Congress" each place it appears and
3	inserting "Commissioner".
4	(T) Section 119(c)(3)(A) is amended by strik-
5	ing "Librarian of Congress" and inserting "Commis-
6	sioner".
7	(U) Section 1004(a) is amended by striking
8	"Librarian of Congress" each place it appears and
9	inserting "Commissioner".
10	(V) Section 1006(c) is amended by striking
11	"Librarian of Congress" and inserting "Commis-
12	sioner".
13	(W) Section 1007(a) is amended by striking
14	"Librarian of Congress" each place it appears and
15	inserting "Commissioner".
16	(X) Section 1007(b) is amended by striking
17	"Librarian of Congress" each place it appears and
18	inserting "Commissioner".
19	(Y) Section 1007(c) is amended by striking
20	"Librarian of Congress" each place it appears and
21	inserting "Commissioner".
22	(Z) Section 1007(c) is amended by striking
23	"Librarian shall" and inserting "Commissioner

shall".

1	(AA) Section 1007(c) is amended by striking
2	"Librarian under" and inserting "Commissioner
3	under".
4	(BB) Section 1010(b) is amended by striking
5	"Librarian of Congress" each place it appears and
6	inserting "Commissioner".
7	(CC) Section 1010(e) is amended by striking
8	"Librarian of Congress" and inserting "Commis-
9	sioner".
10	(DD) Section 1010(f) is amended by striking
11	"Librarian of Congress" and inserting "Commis-
12	sioner".
13	(EE) Section 1010(g) is amended by striking
14	"Librarian of Congress" and inserting "Commis-
15	sioner".
16	(e) Amendments Relating To Satellite Home
17	VIEWER ACT AMENDMENTS.—Section 119(c) of title 17,
18	United States Code, is amended—
19	(1) in paragraph (3)—
20	(A) in subparagraph (A) by striking the
21	last sentence and inserting "Such notice shall
22	include the names and qualifications of poten-
23	tial arbitrators chosen by the Commissioner
24	from a list of available arbitrators obtained
25	from the American Arbitration Association or

such similar organization as the Commissioner shall select.";

- (B) by amending subparagraph (B) to read as follows:
- "(B) SELECTION OF ARBITRATION PANEL.—Not later than 10 days after publication of the notice initiating an arbitration proceeding, and in accordance with the procedures to be specified by the Commissioner, one arbitrator shall be selected from the published list by copyright owners who claim to be entitled to royalty fees under subsection (b)(4) and who are not party to a voluntary agreement filed with the Copyright Office in accordance with paragraph (2), and one arbitrator shall be selected from the published list by satellite carriers and distributors who are not parties to such a voluntary agreement. The two arbitrators so selected shall, within 10 days after their selection, choose a third arbitrator from the same list, who shall serve as chairperson of the arbitrators. If either group fail to agree upon the selection of an arbitrator, or if the arbitrators selected by such groups fail to agree upon the selection of a chairperson, the Commis-

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sioner shall promptly select the arbitrator or chairperson, respectively. The arbitrators selected under this subparagraph shall constitute and Arbitration Panel."; (C) by amending subparagraph (C) to read

- (C) by amending subparagraph (C) to read as follows:
- "(C) ARBITRATION PROCEEDING.—The Arbitration Panel shall conduct an arbitration proceeding in accordance with such procedures as it may adopt. The panel shall act on the basis of a fully documented written record. Any copyright owner who claims to be entitled to royalty fees under subsection (b)(4), any satellite carrier, and any distributor, who is not party to a voluntary agreement filed with the Copyright Office in accordance with paragraph (2), may submit relevant information and proposals to the Panel. The parties to the proceeding shall bear the entire cost thereof in such manner and proportion as the Panel shall direct.";
- (D) in subparagraph (D) by striking "Copyright"; and
- (E) by adding at the end the following new subparagraphs:

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"(E) Report to the commissioner.—
Not later than 60 days after publication of the notice initiating an arbitration proceeding, the Arbitration Panel shall report to the Commissioner its determination concerning the royalty fee. Such report shall be accompanied by the written record, and shall set forth the facts that the Panel found relevant to its determination and the reasons why its determination is consistent with the criteria set forth in subparagraph (D).

"(F) Action by commissioner.—Within 60 days after receiving the report of the Arbitration Panel under subparagraph (E), the Commissioner shall adopt or reject the determination of the Panel. The Commissioner shall adopt the determination of the Panel unless the Commissioner finds that the determination is clearly inconsistent with the criteria set forth in subparagraph (D). If the Commissioner rejects the determination of the Panel, the Commissioner shall, before the end of that 60-day period, and after full examination of the record created in the arbitration proceeding, issue an order, consistent with the criteria set forth in

subparagraph (D), setting the royalty fee under this paragraph. The Commissioner shall cause to be published in the Federal Register the determination of the Panel, and the decision of the Commissioner with respect to the determination (including any order issued under the preceding sentence). The Commissioner shall also publicize such determination and decision in such other manner as the Commissioner considers appropriate. The Commissioner shall also make the report of the Arbitration Panel and the accompanying record available for public inspection and copying.

"(G) Period during which decision of Arbitration panel or order of commissioner effective.—The obligation to pay the royalty fee established under a determination of the Arbitration Panel which is confirmed by the Commissioner in accordance with this paragraph, or established by any order issued under subparagraph (F), shall become effective as provided under paragraph (4) or July 1, 1997, whichever is later."; and

(2) by adding at the end the following new paragraph:

"(4) Judicial Review.—

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"(A) IN GENERAL.—Any decision of the Commissioner under paragraph (3) with respect to a determination of the Arbitration Panel may be appealed, by any aggrieved party who would be bound by the determination, to the United States Court of Appeals for the Federal Circuit, within 30 days after the publication of the decision in the Federal Register. If no appeal is brought within such 30-day period, the decision of the Commissioner is final, and the royalty fee shall take effect as set forth in the decision. The pendency of an appeal under this paragraph shall not relieve satellite carriers of the obligation under subsection (b)(1) to deposit the statement of account and royalty fees specified in that subsection.

"(B) JUDICIAL ACTIONS.—The court shall have jurisdiction to modify or vacate a decision of the Commissioner only if it finds, on the basis of the record before the Commissioner and the statutory criteria set forth in paragraph (3)(D), that the Arbitration Panel or the Commissioner acted in an arbitrary manner. If the court modifies the decision of the Commissioner acted in an arbitrary manner.

1	sioner, the court shall have jurisdiction to enter
2	its own determination with respect to royalty
3	fees, to order the repayment of any excess fees
4	deposited under subsection (b)(1)(B), and to
5	order the payment of any underpaid fees, and
6	the interest pertaining respectively thereto, in
7	accordance with its final judgment. The court
8	may further vacate the decision of the Commis-
9	sioner and remand the case for arbitration pro-
10	ceedings in accordance with paragraph (3).".
11	(f) Amendments to Title 5.—Section 5316 of title
12	5, United States Code, is amended—
13	(1) by striking "Commissioner of Patents, De-
14	partment of Commerce."; and
15	(2) by striking:
16	"Deputy Commissioner of Patents and Trade-
17	marks.
18	"Assistant Commissioner for Patents.
19	"Assistant Commissioner for Trademarks.".
20	(g) Amendment to Title 31.—Section 9101(3) of
21	title 31, United States Code, is amended by adding at the
22	end the following:
23	"(O) the United States Intellectual Prop-
24	erty Organization.".

Subtitle C—Miscellaneous

2	Provisions

3	SEC.	141.	REFERENCES.
_	DEC.	TTT.	TOTAL ESTABLISHED.

- 4 Any reference in any other Federal law, Executive
- 5 order, rule, regulation, or delegation of authority, or any
- 6 document of or pertaining to a department, agency, or of-
- 7 fice from which a function is transferred by this title—
- 8 (1) to the head of such department, agency, or
- 9 office is deemed to refer to the head of the depart-
- ment, agency, or office to which such function is
- 11 transferred; or
- 12 (2) to such department, agency, or office is
- deemed to refer to the department, agency, or office
- to which such function is transferred.

15 SEC. 142. EXERCISE OF AUTHORITIES.

- Except as otherwise provided by law, a Federal offi-
- 17 cial to whom a function is transferred by this title may,
- 18 for purposes of performing the function, exercise all au-
- 19 thorities under any other provision of law that were avail-
- 20 able with respect to the performance of that function to
- 21 the official responsible for the performance of the function
- 22 immediately before the effective date of the transfer of the
- 23 function under this title.

1 SEC. 143. SAVINGS PROVISIONS.

- 2 (a) Legal Documents.—All orders, determinations,
- 3 rules, regulations, permits, grants, loans, contracts, agree-
- 4 ments, certificates, licenses, and privileges that—
- 5 (1) have been issued, made, granted, or allowed
- 6 to become effective by the President, the Secretary
- 7 of Commerce, any officer or employee of any office
- 8 transferred by this title, or any other Government
- 9 official, or by a court of competent jurisdiction, in
- the performance of any function that is transferred
- by this title, and
- 12 (2) are in effect on the effective date of such
- transfer (or become effective after such date pursu-
- ant to their terms as in effect on such effective
- date), shall continue in effect according to their
- terms until modified, terminated, superseded, set
- aside, or revoked in accordance with law by the
- 18 President, any other authorized official, a court of
- 19 competent jurisdiction, or operation of law.
- 20 (b) Proceedings.—This title shall not affect any
- 21 proceedings or any application for any benefits, service,
- 22 license, permit, certificate, or financial assistance pending
- 23 on the effective date of this title before an office trans-
- 24 ferred by this title, but such proceedings and applications
- 25 shall be continued. Orders shall be issued in such proceed-
- 26 ings, appeals shall be taken therefrom, and payments shall

- 1 be made pursuant to such orders, as if this title had not
- 2 been enacted, and orders issued in any such proceeding
- 3 shall continue in effect until modified, terminated, super-
- 4 seded, or revoked by a duly authorized official, by a court
- 5 of competent jurisdiction, or by operation of law. Nothing
- 6 in this subsection shall be considered to prohibit the dis-
- 7 continuance or modification of any such proceeding under
- 8 the same terms and conditions and to the same extent that
- 9 such proceeding could have been discontinued or modified
- 10 if this title had not been enacted.
- 11 (c) Suits.—This title shall not affect suits com-
- 12 menced before the effective date of this title, and in all
- 13 such suits, proceedings shall be had, appeals taken, and
- 14 judgments rendered in the same manner and with the
- 15 same effect as if this title had not been enacted.
- 16 (d) Nonabatement of Actions.—No suit, action,
- 17 or other proceeding commenced by or against the Depart-
- 18 ment of Commerce or the Secretary of Commerce, or by
- 19 or against any individual in the official capacity of such
- 20 individual as an officer or employee of an office trans-
- 21 ferred by this title, shall abate by reason of the enactment
- 22 of this title.
- (e) Continuance of Suits.—If any Government of-
- 24 ficer in the official capacity of such officer is party to a
- 25 suit with respect to a function of the officer, and under

- 1 this title such function is transferred to any other officer
- 2 or office, then such suit shall be continued with the other
- 3 officer or the head of such other office, as applicable, sub-
- 4 stituted or added as a party.
- 5 (f) Administrative Procedure and Judicial Re-
- 6 VIEW.—Except as otherwise provided by this title, any
- 7 statutory requirements relating to notice, hearings, action
- 8 upon the record, or administrative or judicial review that
- 9 apply to any function transferred by this title shall apply
- 10 to the exercise of such function by the head of the Federal
- 11 agency, and other officers of the agency, to which such
- 12 function is transferred by this title.

13 SEC. 144. TRANSFER OF ASSETS.

- Except as otherwise provided in this title, so much
- 15 of the personnel, property, records, and unexpended bal-
- 16 ances of appropriations, allocations, and other funds em-
- 17 ployed, used, held, available, or to be made available in
- 18 connection with a function transferred to an official or
- 19 agency by this title shall be available to the official or the
- 20 head of that agency, respectively, at such time or times
- 21 as the Director of the Office of Management and Budget
- 22 directs for use in connection with the functions trans-
- 23 ferred.

1 SEC. 145. DELEGATION AND ASSIGNMENT.

2.	(a)	ĪΝ	GENERAL.—	-Except	as	otherwise	expressly
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- 3 prohibited by law or otherwise provided in this title, an
- 4 official to whom functions are transferred under this title
- 5 (including the head of any office to which functions are
- 6 transferred under this title) may—
- 7 (1) delegate any of the functions so transferred
- 8 to such officers and employees of the office of the
- 9 official as the official may designate; and
- 10 (2) authorize successive redelegations of such
- functions as may be necessary or appropriate.
- 12 (b) Responsibility for Administration.—No
- 13 delegation of functions under this section or under any
- 14 other provision of this title shall relieve the official to
- 15 whom a function is transferred under this title of respon-
- 16 sibility for the administration of the function.
- 17 SEC. 146. AUTHORITY OF DIRECTOR OF THE OFFICE OF
- 18 MANAGEMENT AND BUDGET WITH RESPECT
- 19 TO FUNCTIONS TRANSFERRED.
- 20 (a) Determinations.—If necessary, the Director of
- 21 the Office of Management and Budget shall make any de-
- 22 termination of the functions that are transferred under
- 23 this title.
- (b) Incidental Transfers.—The Director of the
- 25 Office of Management and Budget, at such time or times
- 26 as the Director shall provide, may make such determina-

- 1 tions as may be necessary with regard to the functions
- 2 transferred by this title, and to make such additional inci-
- 3 dental dispositions of personnel, assets, liabilities, grants,
- 4 contracts, property, records, and unexpended balances of
- 5 appropriations, authorizations, allocations, and other
- 6 funds held, used, arising from, available to, or to be made
- 7 available in connection with such functions, as may be nec-
- 8 essary to carry out the provisions of this title.
- 9 (c) Termination of Affairs.—The Director shall
- 10 provide for the termination of the affairs of all entities
- 11 terminated by this title and for such further measures and
- 12 dispositions as may be necessary to effectuate the pur-
- 13 poses of this title.
- 14 SEC. 147. CERTAIN VESTING OF FUNCTIONS CONSIDERED
- TRANSFERS.
- 16 For purposes of this title, the vesting of a function
- 17 in a department, agency, or office pursuant to reestablish-
- 18 ment of an office shall be considered to be the transfer
- 19 of the function.
- 20 SEC. 148. AVAILABILITY OF EXISTING FUNDS.
- 21 Existing appropriations and funds available for the
- 22 performance of functions, programs, and activities termi-
- 23 nated pursuant to this title shall remain available, for the
- 24 duration of their period of availability, for necessary ex-

1	penses in connection with the termination and resolution
2	of such functions, programs, and activities.
3	SEC. 149. DEFINITIONS.
4	For purposes of this title—
5	(1) the term "function" includes any duty, obli-
6	gation, power, authority, responsibility, right, privi-
7	lege, activity, or program; and
8	(2) the term "office" includes any office, ad-
9	ministration, agency, bureau, institute, council, unit,
10	organizational entity, or component thereof.
11	TITLE II—EARLY PUBLICATION
12	OF PATENT APPLICATIONS
13	SEC. 201. SHORT TITLE.
14	This title may be cited as the "Patent Application
15	Publication Act of 1996".
16	SEC. 202. EARLY PUBLICATION.
17	Section 122 of title 35, United States Code, is
18	amended to read as follows:
19	"§ 122. Confidential status of applications; publica-
20	tion of patent applications
21	"(a) Confidentiality.—Except as provided in sub-
22	section (b), applications for patents shall be kept in con-
23	fidence by the Patent Office and no information concern-
24	ing the same given without authority of the applicant or
25	owner unless necessary to carry out the provisions of an

1	Act of Congress or in such special circumstances as may
2	be determined by the Commissioner.
3	"(b) Publication.—
4	"(1) In general.—(A) Subject to paragraph
5	(2), each application for patent, except applications
6	for design patents filed under chapter 16 of this title
7	and provisional applications filed under section
8	111(b) of this title, shall be published, in accordance
9	with procedures determined by the Commissioner, as
10	soon as possible after the expiration of a period of
11	18 months from the earliest filing date for which a
12	benefit is sought under this title. At the request of
13	the applicant, an application may be published ear-
14	lier than the end of such 18-month period.
15	"(B) No information concerning published pat-
16	ent applications shall be made available to the public
17	except as the Commissioner determines.
18	"(C) Notwithstanding any other provision of
19	law, a determination by the Commissioner to release
20	or not to release information concerning a published
21	patent application shall be final and nonreviewable.
22	"(2) Exceptions.—(A) An application that is
23	no longer pending shall not be published.

- 1 "(B) An application that is subject to a secrecy 2 order pursuant to section 181 of this title shall not 3 be published.
 - "(C)(i) Upon the request of the applicant at the time of application shall not be published in accordance with paragraph (1) until 3 months after the Commissioner makes a notification to the applicant under section 132 of this title.
 - "(ii) Applications filed pursuant to section 363 of this title, applications asserting priority under section 119 or 365(a) of this title, and applications asserting the benefit of an earlier application under section 120, 121, or 365(c) of this title shall not be eligible for a request pursuant to this subparagraph.
 - "(iii) In a request under this subparagraph, the applicant shall certify that the invention disclosed in the application was not and will not be the subject of an application filed in a foreign country.
 - "(iv) The Commissioner may establish appropriate procedures and fees for making a request under this subparagraph.
- "(c) Pre-Issuance Opposition.—The provisions of this section shall not operate to create any new opportunity for pre-issuance opposition. The Commissioner may establish appropriate procedures to ensure that this sec-

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- 1 tion does not create any new opportunity for pre-issuance
- 2 opposition that did not exist prior to the adoption of this
- 3 section.".
- 4 SEC. 203. TIME FOR CLAIMING BENEFIT OF EARLIER FIL-
- 5 ING DATE.
- 6 (a) In a Foreign Country.—Section 119(b) of title
- 7 35, United States Code, is amended to read as follows:
- 8 "(b)(1) No application for patent shall be entitled to
- 9 this right of priority unless a claim, identifying the foreign
- 10 application by specifying its application number, country,
- 11 and the day, month, and year of its filing, is filed in the
- 12 Patent Office at such time during the pendency of the ap-
- 13 plication as required by the Commissioner.
- 14 "(2) The Commissioner may consider the failure of
- 15 the applicant to file a timely claim for priority as a waiver
- 16 of any such claim, and may require the payment of a sur-
- 17 charge as a condition of accepting an untimely claim dur-
- 18 ing the pendency of the application.
- 19 "(3) The Commissioner may require a certified copy
- 20 of the original foreign application, specification, and draw-
- 21 ings upon which it is based, a translation if not in the
- 22 English language, and such other information as the Com-
- 23 missioner considers necessary. Any such certification shall
- 24 be made by the foreign intellectual property authority in
- 25 which the foreign application was filed and show the date

1	of the application and of the filing of the specification and
2	other papers.".
3	(b) In the United States.—Section 120 of title
4	35, United States Code, is amended by adding at the end
5	the following: "The Commissioner may determine the time
6	period during the pendency of the application within which
7	an amendment containing the specific reference to the ear-
8	lier filed application is submitted. The Commissioner may
9	consider the failure to submit such an amendment within
10	that time period as a waiver of any benefit under this sec-
11	tion. The Commissioner may establish procedures, includ-
12	ing the payment of a surcharge, to accept unavoidably late
13	submissions of amendments under this section.".
14	SEC. 204. PROVISIONAL RIGHTS.
15	Section 154 of title 35, United States Code, is
16	amended—
17	(1) in the section caption by inserting "; pro-
18	visional rights" after "patent"; and
19	(2) by adding at the end the following new sub-
20	section:
21	"(d) Provisional Rights.—
22	"(1) In general.—In addition to other rights
23	provided by this section, a patent shall include the
24	right to obtain a reasonable royalty from any person
25	who, during the period beginning on the date of pub-

1	lication of the application for such patent pursuant
2	to section 122(b) of this title, or in the case of an
3	international application designating the United
4	States, the date of international publication of the
5	application, and ending on the date the patent is is-
6	sued—
7	"(A)(i) makes, uses, offers for sale, or sells
8	in the United States the invention as claimed in
9	the published patent application or imports
10	such an invention into the United States; or
11	"(ii) if the invention as claimed in the pub-
12	lished patent application is a process, uses, of-
13	fers for sale, or sells in the United States or
14	imports into the United States products made
15	by that process as claimed in the published pat-
16	ent application; and
17	"(B) had actual notice of the published
18	patent application and where the right arising
19	under this paragraph is based upon an inter-
20	national application designating the United
21	States that is published in a language other
22	than English, a translation of the international
23	application into the English language.
24	"(2) Right based on substantially iden-

TICAL INVENTIONS.—The right under paragraph (1)

to obtain a reasonable royalty shall not be available under this subsection unless the invention as claimed in the patent is substantially identical to the invention as claimed in the published patent application.

"(3) TIME LIMITATION ON OBTAINING A REA-SONABLE ROYALTY.—The right under paragraph (1) to obtain a reasonable royalty shall be available only in an action brought not later than 6 years after the patent is issued. The right under paragraph (1) to obtain a reasonable royalty shall not be affected by the duration of the period described in paragraph (1).

"(4) REQUIREMENTS FOR INTERNATIONAL AP-PLICATIONS.—

"(A) EFFECTIVE DATE.—The right under paragraph (1) to obtain a reasonable royalty based upon the publication under the treaty of an international application designating the United States shall commence from the date that the Patent Office receives a copy of the publication under the treaty of the international application, or, if the publication under the treaty of the international application is in a language other than English, from the date that the Patent Office receives a translation of

1	the international application in the English lan-
2	guage.
3	"(B) Copies.—The Commissioner may re-
4	quire the applicant to provide a copy of the
5	international application and a translation
6	thereof.".
7	SEC. 205. PRIOR ART EFFECT OF PUBLISHED APPLICA-
8	TIONS.
9	Section 102(e) of title 35, United States Code, is
10	amended to read as follows:
11	"(e) the invention was described in—
12	"(1)(A) an application for patent, published
13	pursuant to section 122(b) of this title, by another
14	filed in the United States before the invention by the
15	applicant for patent, except that an international ap-
16	plication filed under the treaty defined in section
17	351(a) of this title shall have the effect under this
18	subsection of a national application published under
19	section 122(b) of this title only if the international
20	application designating the United States was pub-
21	lished under Article 21(2)(a) of such treaty in the
22	English language, or
23	"(B) a patent granted on an application for
24	patent by another filed in the United States before
25	the invention by the applicant for patent, except that

1	a patent granted on an international application
2	filed under the treaty defined in section 351(a) of
3	this title shall have the effect under this subsection
4	of a patent granted on a national application only
5	if the international application was published under
6	Article 21(2)(a) of such treaty in the English lan-
7	guage, or".
8	SEC. 206. COST RECOVERY FOR PUBLICATION.
9	The Commissioner shall recover the cost of early pub-
10	lication required by the amendment made by section 202
11	by adjusting the filing, issue, and maintenance fees under
12	title 35, United States Code, by charging a separate publi-
13	cation fee, or by any combination of these methods.
14	SEC. 207. CONFORMING CHANGES.
15	The following provisions of title 35, United States
16	Code, are amended:
17	(1) Section 11 is amended in paragraph 1 of
18	subsection (a) by inserting "and published applica-
19	tions for patents" after "Patents".
20	(2) Section 12 is amended—
21	(A) in the section caption by inserting
22	"and applications" after "patents"; and
23	(B) by inserting "and published applica-
24	tions for patents" after "patents".
25	(3) Section 13 is amended—

1	(A) in the section caption by inserting
2	"and applications" after "patents"; and
3	(B) by inserting "and published applica-
4	tions for patents" after "patents".
5	(4) The items relating to sections 12 and 13 in
6	the table of sections for chapter 1 are each amended
7	by inserting "and applications" after "patents".
8	(5) The item relating to section 122 in the table
9	of sections for chapter 11 is amended by inserting
10	"; publication of patent applications" after "applica-
11	tions".
12	(6) The item relating to section 154 in the table
13	of sections for chapter 14 is amended by inserting
14	"; provisional rights" after "patent".
15	(7) Section 181 is amended—
16	(A) in the first undesignated paragraph—
17	(i) by inserting "by the publication of
18	an application or" after "disclosure"; and
19	(ii) "the publication of the application
20	or" after "withhold";
21	(B) in the second undesignated paragraph
22	by inserting "by the publication of an applica-
23	tion or" after "disclosure of an invention";
24	(C) in the third undesignated paragraph—

1	(i) by inserting "by the publication of
2	the application or" after "disclosure of the
3	invention"; and
4	(ii) "the publication of the application
5	or" after "withhold"; and
6	(D) in the fourth undesignated paragraph
7	by inserting "the publication of an application
8	or" after "and" in the first sentence.
9	(8) Section 252 is amended in the first undesig-
10	nated paragraph by inserting "substantially" before
11	"identical" each place it appears.
12	(9) Section 284 is amended by adding at the
13	end of the second undesignated paragraph the fol-
14	lowing: "Increased damages under this paragraph
15	shall not apply to provisional rights under section
16	154(d) of this title.".
17	(10) Section 374 is amended to read as follows:
18	"§ 374. Publication of international application: Ef-
19	fect
20	"The publication under the treaty, defined in section
21	351(a) of this title, of an international application des-
22	ignating the United States shall confer the same rights
23	and shall have the same effect under this title as an appli-
24	cation for patent published under section 122(b), except
25	as provided in sections 102(e) and 154(d) of this title.".

1 SEC. 208. LAST DAY OF PENDENCY OF PROVISIONAL APPLI-

- 2 CATION.
- 3 Section 119(e) of title 35, United States Code, is
- 4 amended by adding at the end the following:
- 5 "(3) If the day that is 12 months after the filing date
- 6 of a provisional application falls on a Saturday, Sunday,
- 7 or legal holiday as defined in rule 6(a) of the Federal
- 8 Rules of Civil Procedure, the period of pendency of the
- 9 provisional application shall be extended to the next suc-
- 10 ceeding business day.".

11 SEC. 209. EFFECTIVE DATE.

- 12 (a) Sections 202 Through 207.—Sections 202
- 13 through 207, and the amendments made by such sections,
- 14 shall take effect on April 1, 1997, and shall apply to all
- 15 applications filed under section 111 of title 35, United
- 16 States Code, on or after that date, and all applications
- 17 complying with section 371 of title 35, United States
- 18 Code, that resulted from international applications filed
- 19 on or after that date. The amendment made by section
- 20 204 shall also apply to international applications designat-
- 21 ing the United States that are filed on or after April 1,
- 22 1997.
- 23 (b) Section 208.—The amendments made by sec-
- 24 tion 208 shall take effect on the date of the enactment
- 25 of this Act and, except for a design patent application filed

1	under chapter 16 of title 35, United States Code, shall
2	apply to any application filed on or after June 8, 1995.
3	TITLE III—PATENT TERM
4	RESTORATION
5	SEC. 301. PATENT TERM EXTENSION AUTHORITY.
6	Section 154(b) of title 35, United States Code, is
7	amended to read as follows:
8	"(b) Term Extension.—
9	"(1) Basis for patent term extension.—
10	"(A) Delay.—Subject to the limitations
11	under paragraph (2), if the issue of an original
12	patent is delayed due to—
13	"(i) a proceeding under section 135(a)
14	of this title;
15	"(ii) the imposition of an order pursu-
16	ant to section 181 of this title;
17	"(iii) appellate review by the Board of
18	Patent Appeals and Interferences or by a
19	Federal court where the patent was issued
20	pursuant to a decision in the review revers-
21	ing an adverse determination of patentabil-
22	ity; or
23	"(iv) an unusual administrative delay
24	by the Patent Office in issuing the patent,

1	the term of the patent shall be extended for the
2	period of delay.
3	"(B) Administrative delay.—For pur-
4	poses of subparagraph (A)(iv), an unusual ad-
5	ministrative delay by the Patent Office is the
6	failure to—
7	"(i) make a notification of the rejec-
8	tion of any claim for a patent or any objec-
9	tion or argument under section 132 of this
10	title or give or mail a written notice of al-
11	lowance under section 151 of this title not
12	later than 14 months after the date on
13	which the application was filed;
14	"(ii) respond to a reply under section
15	132 of this title or to an appeal taken
16	under section 134 of this title not later
17	than 4 months after the date on which the
18	reply was filed or the appeal was taken;
19	"(iii) act on an application not later
20	than 4 months after the date of a decision
21	by the Board of Patent Appeals and Inter-
22	ferences under section 134 or 135 of this
23	title or a decision by a Federal court under
24	section 141, 145, or 146 of this title where

1	allowable	claims	remain	in	an	application;
2	or					

"(iv) issue a patent not later than 4 months after the date on which the issue fee was paid under section 151 of this title and all outstanding requirements were satisfied.

"(2) Limitations.—

"(A) IN GENERAL.—The total duration of any extensions granted pursuant to either subclause (iii) or (iv) of paragraph (1)(A) or both such subclauses shall not exceed 10 years. To the extent that periods of delay attributable to grounds specified in paragraph (1) overlap, the period of any extension granted under this subsection shall not exceed the actual number of days the issuance of the patent was delayed.

"(B) REDUCTION OF EXTENSION.—The period of extension of the term of a patent under this subsection shall be reduced by a period equal to the time in which the applicant failed to engage in reasonable efforts to conclude prosecution of the application. The Commissioner shall prescribe regulations establishing the circumstances that constitute a failure

1	of an applicant to engage in reasonable efforts
2	to conclude processing or examination of an ap-
3	plication.
4	"(C) DISCLAIMED TERM.—No patent the
5	term of which has been disclaimed beyond a
6	specified date may be extended under this sec-
7	tion beyond the expiration date specified in the
8	disclaimer.
9	"(3) Procedures.—The Commissioner shall
10	prescribe regulations establishing procedures for the
11	notification of patent term extensions under this
12	subsection and procedures for contesting patent
13	term extensions under this subsection.".
14	SEC. 302. EFFECTIVE DATE.
15	The amendments made by section 301 shall take ef-
16	fect on the date of the enactment of this Act and, except
17	for a design patent application filed under chapter 16 of
18	title 35, United States Code, shall apply to any application
19	filed on or after June 8, 1995.
20	TITLE IV—PRIOR DOMESTIC
21	COMMERCIAL USE
22	SEC. 401. SHORT TITLE.
23	This title may be cited as the "Prior Domestic Com-
24	mercial Use Act of 1996".

1	SEC. 402. DEFENSE TO PATENT INFRINGEMENT BASED ON
2	PRIOR DOMESTIC COMMERCIAL USE.
3	(a) Defense.—Chapter 28 of title 35, United States
4	Code, is amended by adding at the end the following new
5	section:
6	"§ 273. Prior domestic commercial use; defense to in-
7	fringement
8	"(a) Definitions.—For purposes of this section—
9	"(1) the terms 'commercially used', 'commer-
10	cially use', and 'commercial use' mean the use in the
11	United States in commerce or the use in the design,
12	testing, or production in the United States of a
13	product or service which is used in commerce,
14	whether or not the subject matter at issue is acces-
15	sible to or otherwise known to the public;
16	"(2) the terms 'used in commerce', and 'use in
17	commerce' mean that there has been an actual sale
18	or other commercial transfer of the subject matter
19	at issue or that there has been an actual sale or
20	other commercial transfer of a product or service re-
21	sulting from the use of the subject matter at issue;
22	and
23	"(3) the 'effective filing date' of a patent is the
24	earlier of the actual filing date of the application for
25	the patent or the filing date of any earlier United
26	States, foreign, or international application to which

- the subject matter at issue is entitled under section 119, 120, or 365 of this title.
- 3 "(b) Defense to Infringement.—

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- "(1) IN GENERAL.—A person shall not be liable as an infringer under section 271 of this title with respect to any subject matter that would otherwise infringe one or more claims in the patent being asserted against such person, if such person had, acting in good faith, commercially used the subject matter before the effective filing date of such patent.
- "(2) EXHAUSTION OF RIGHT.—The sale or other disposition of the subject matter of a patent by a person entitled to assert a defense under this section with respect to that subject matter shall exhaust the patent owner's rights under the patent to the extent such rights would have been exhausted had such sale or other disposition been made by the patent owner.
- 19 "(c) Limitations and Qualifications of De-20 fense.—The defense to infringement under this section 21 is subject to the following:
- 22 "(1) DERIVATION.—A person may not assert 23 the defense under this section if the subject matter 24 on which the defense is based was derived from the 25 patentee or persons in privity with the patentee.

"(2) Not a general license.—The defense asserted by a person under this section is not a general license under all claims of the patent at issue, but extends only to the subject matter claimed in the patent with respect to which the person can assert a defense under this chapter, except that the defense shall also extend to variations in the quantity or volume of use of the claimed subject matter, and to improvements in the claimed subject matter that do not infringe additional specifically claimed subject matter of the patent.

"(3) EFFECTIVE AND SERIOUS PREPARA-TION.—With respect to subject matter that cannot be commercialized without a significant investment of time, money, and effort, a person shall be deemed to have commercially used the subject matter if—

"(A) before the effective filing date of the patent, the person reduced the subject matter to practice in the United States, completed a significant portion of the total investment necessary to commercially use the subject matter, and made a commercial transaction in the United States in connection with the preparation to use the subject matter; and

- 1 "(B) thereafter the person diligently com2 pleted the remainder of the activities and in3 vestments necessary to commercially use the
 4 subject matter, and promptly began commercial
 5 use of the subject matter, even if such activities
 6 were conducted after the effective filing date of
 7 the patent.
 - "(4) Burden of proof.—A person asserting the defense under this section shall have the burden of establishing the defense.
 - "(5) ABANDONMENT OF USE.—A person who has abandoned commercial use of subject matter may not rely on activities performed before the date of such abandonment in establishing a defense under subsection (b) with respect to actions taken after the date of such abandonment.
 - "(6) Personal defense.—The defense under this section may only be asserted by the person who performed the acts necessary to establish the defense and, except for any transfer to the patent owner, the right to assert the defense shall not be licensed or assigned or transferred to another person except in connection with the good faith assignment or transfer of the entire enterprise or line of business to which the defense relates.

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- 1 "(7) One-year limitation.—A person may
- 2 not assert a defense under this section unless the
- 3 subject matter on which the defense is based had
- 4 been commercially used or reduced to practice more
- 5 than one year prior to the effective filing date of the
- 6 patent by the person asserting the defense or some-
- 7 one in privity with that person.
- 8 "(d) Unsuccessful Assertion of Defense.—If
- 9 the defense under this section is pleaded by a person who
- 10 is found to infringe the patent and who subsequently fails
- 11 to demonstrate a reasonable basis for asserting the de-
- 12 fense, the court shall find the case exceptional for the pur-
- 13 pose of awarding attorney's fees under section 285 of this
- 14 title.
- 15 "(e) Invalidity.—A patent shall not be deemed to
- 16 be invalid under section 102 or 103 of this title solely be-
- 17 cause a defense is established under this section.".
- 18 (b) Conforming Amendment.—The table of sec-
- 19 tions at the beginning of chapter 28 of title 35, United
- 20 States Code, is amended by adding at the end the follow-
- 21 ing new item:

"Sec. 273. Prior domestic commercial use; defense to infringement.".

22 SEC. 403. EFFECTIVE DATE AND APPLICABILITY.

- This title and the amendments made by this title
- 24 shall take effect on the date of the enactment of this Act,
- 25 but shall not apply to any action for infringement that

- 1 is pending on such date of enactment or with respect to
- 2 any subject matter for which an adjudication of infringe-
- 3 ment, including a consent judgment, has been made before
- 4 such date of enactment.

5 TITLE V—PATENT

6 **REEXAMINATION REFORM**

- 7 SEC. 501. SHORT TITLE.
- 8 This title may be cited as the "Patent Reexamination
- 9 Reform Act of 1996".
- 10 SEC. 502. DEFINITIONS.
- 11 Section 100 of title 35, United States Code, is
- 12 amended by adding at the end the following new sub-
- 13 section:
- 14 "(e) The term 'third-party requester' means a person
- 15 requesting reexamination under section 302 of this title
- 16 who is not the patent owner.".
- 17 SEC. 503. REEXAMINATION PROCEDURES.
- 18 (a) Request for Reexamination.—Section 302 of
- 19 title 35, United States Code, is amended to read as fol-
- 20 lows:
- 21 "§ 302. Request for reexamination
- 22 "(a) IN GENERAL.—Any person at any time may file
- 23 a request for reexamination by the Office of a patent on
- 24 the basis of any prior art cited under the provisions of
- 25 section 301 of this title or on the basis of the requirements

- 1 of section 112 of this title except for the requirement to
- 2 set forth the best mode of carrying out the invention.
- 3 "(b) REQUIREMENTS.—The request shall—
- 4 "(1) be in writing, include the identity of the
- 5 real party in interest, and be accompanied by pay-
- 6 ment of a reexamination fee established by the Com-
- 7 missioner of Patents pursuant to the provisions of
- 8 section 41 of this title; and
- 9 "(2) set forth the pertinency and manner of ap-
- plying cited prior art to every claim for which reex-
- amination is requested or the manner in which the
- patent specification or claims fail to comply with the
- requirements of section 112 of this title.
- 14 "(c) Copy.—Unless the requesting person is the
- 15 owner of the patent, the Commissioner promptly shall
- 16 send a copy of the request to the owner of record of the
- 17 patent.".
- 18 (b) Determination of Issue by Commissioner.—
- 19 Section 303 of title 35, United States Code, is amended
- 20 to read as follows:
- 21 "§ 303. Determination of issue by Commissioner
- 22 "(a) Reexamination.—Not later than 3 months
- 23 after the filing of a request for reexamination under the
- 24 provisions of section 302 of this title, the Commissioner
- 25 shall determine whether a substantial new question of pat-

- 1 entability affecting any claim of the patent concerned is
- 2 raised by the request, with or without consideration of
- 3 other patents or printed publications. On the Commis-
- 4 sioner's initiative, and any time, the Commissioner may
- 5 determine whether a substantial new question of patent-
- 6 ability is raised by patents and publications or by the fail-
- 7 ure of the patent specification or claims to comply with
- 8 the requirements of section 112 of this title except for the
- 9 best mode requirement described in section 302.
- 10 "(b) Record.—A record of the Commissioner's de-
- 11 termination under subsection (a) shall be placed in the of-
- 12 ficial file of the patent, and a copy shall be promptly given
- 13 or mailed to the owner of record of the patent and to the
- 14 third-party requester, if any.
- 15 "(c) Final Decision.—A determination by the
- 16 Commissioner pursuant to subsection (a) shall be final
- 17 and nonappealable. Upon a determination that no sub-
- 18 stantial new question of patentability has been raised, the
- 19 Commissioner may refund a portion of the reexamination
- 20 fee required under section 302 of this title.".
- 21 (c) Reexamination Order by Commissioner.—
- 22 Section 304 of title 35, United States Code, is amended
- 23 to read as follows:

1 "§ 304. Reexamination order by Commissioner

- 2 "If, in a determination made under the provisions of
- 3 section 303(a) of this title, the Commissioner finds that
- 4 a substantial new question of patentability affecting a
- 5 claim of a patent is raised, the determination shall include
- 6 an order for reexamination of the patent for resolution of
- 7 the question. The order may be accompanied by the initial
- 8 action of the Patent Office on the merits of the reexamina-
- 9 tion conducted in accordance with section 305 of this
- 10 title.".
- 11 (d) Conduct of Reexamination Proceedings.—
- 12 Section 305 of title 35, United States Code, is amended
- 13 to read as follows:

14 "§ 305. Conduct of reexamination proceedings

- 15 "(a) IN GENERAL.—Subject to subsection (b), reex-
- 16 amination shall be conducted according to the procedures
- 17 established for initial examination under the provisions of
- 18 sections 132 and 133 of this title. In any reexamination
- 19 proceeding under this chapter, the patent owner shall be
- 20 permitted to propose any amendment to the patent and
- 21 a new claim or claims, except that no proposed amended
- 22 or new claim enlarging the scope of the claims of the pat-
- 23 ent shall be permitted.
- "(b) Response.—(1) This subsection shall apply to
- 25 any reexamination proceeding in which the order for reex-

- 1 amination is based upon a request by a third-party re-
- 2 quester.
- 3 "(2) With the exception of the reexamination request,
- 4 any document filed by either the patent owner or the
- 5 third-party requester shall be served on the other party.
- 6 "(3) If the patent owner files a response to any Pat-
- 7 ent Office action on the merits, the third-party requester
- 8 shall have 1 opportunity to file written comments within
- 9 a reasonable period not less than 1 month after the date
- 10 of service of the patent owner's response. Written com-
- 11 ments provided under this paragraph shall be limited to
- 12 issues covered by the Patent Office action or the patent
- 13 owner's response.
- 14 "(c) Special Dispatch.—Unless otherwise provided
- 15 by the Commissioner for good cause, all reexamination
- 16 proceedings under this section, including any appeal to the
- 17 Board of Patent Appeals and Interferences, shall be con-
- 18 ducted with special dispatch within the Office.".
- 19 (e) Appeal.—Section 306 of title 35, United States
- 20 Code, is amended to read as follows:
- 21 **"§ 306. Appeal**
- 22 "(a) Patent Owner.—The patent owner involved in
- 23 a reexamination proceeding under this chapter—
- 24 "(1) may appeal under the provisions of section
- 25 134 of this title, and may appeal under the provi-

sions of sections 141 through 144 of this title, with
respect to any decision adverse to the patentability
of any original or proposed amended or new claim
of the patent, and
"(2) may be a party to any appeal taken by a
third-party requester pursuant to subsection (b) of
this section.
"(b) Third-Party Requester.—A third-party re-
quester may—
"(1) appeal under the provisions of section 134
of this title, and may appeal under the provisions of
sections 141 through 144 of this title, with respect
to any final decision favorable to the patentability of
any original or proposed amended or new claim of
the patent; or
"(2) be a party to any appeal taken by the pat-
ent owner, subject to subsection (c) of this section.
"(c) Participation as Party.—
"(1) In General.—A third-party requester
who, under the provisions of sections 141 through
144 of this title, files a notice of appeal or who par-
ticipates as a party to an appeal by the patent owner
is estopped from asserting at a later time, in any
forum, the invalidity of any claim determined to be

patentable on appeal on any ground which the third-

- party requester raised or could have raised during
 the reexamination proceedings.
- "(2) ELECTION TO PARTICIPATE.—A thirdparty requester is deemed not to have participated
 as a party to an appeal by the patent owner unless,
 not later than 20 days after the patent owner has
 filed notice of appeal, the third-party requester files
 notice with the Commissioner electing to participate.".

10 (f) Reexamination Prohibited.—

"(1) IN GENERAL.—Chapter 30 of title 35, United States Code, is amended by adding at the end the following new section:

14 "§ 308. Reexamination prohibited

- 15 "(a) Order for Reexamination.—Notwithstanding any provision of this chapter, once an order for reex-17 amination of a patent has been issued under section 304 18 of this title, neither the patent owner nor the third-party requester, if any, nor privies of either, may file a subse-19 quent request for reexamination of the patent until a reex-20 21 amination certificate is issued and published under section 22 307 of this title, unless authorized by the Commissioner. 23 "(b) Final Decision.—Once a final decision has
- 24 been entered against a party in a civil action arising in
- 25 whole or in part under section 1338 of title 28 that the

- 1 party has not sustained its burden of proving the invalidity
- 2 of any patent claim in suit, then neither that party nor
- 3 its privies may thereafter request reexamination of any
- 4 such patent claim on the basis of issues which that party
- 5 or its privies raised or could have raised in such civil ac-
- 6 tion, and a reexamination requested by that party or its
- 7 privies on the basis of such issues may not thereafter be
- 8 maintained by the Office, notwithstanding any other provi-
- 9 sion of this chapter.".
- 10 (2) Technical and conforming amend-
- 11 MENT.—The table of sections for chapter 30 of title
- 12 35, United States Code, is amended by adding at
- the end the following:

"308. Reexamination prohibited.".

14 SEC. 504. CONFORMING AMENDMENTS.

- 15 (a) Patent Fees; Patent Search Systems.—Sec-
- 16 tion 41(a)(7) of title 35, United States Code, is amended
- 17 to read as follows:
- 18 "(7) On filing each petition for the revival of an
- unintentionally abandoned application for a patent,
- for the unintentionally delayed payment of the fee
- 21 for issuing each patent, or for an unintentionally de-
- layed response by the patent owner in a reexamina-
- tion proceeding, \$1,250, unless the petition is filed
- under sections 133 or 151 of this title, in which case
- 25 the fee shall be \$110.".

- 1 (b) Appeal to the Board of Patent Appeals
- 2 AND INTERFERENCES.—Section 134 of title 35, United
- 3 States Code, is amended to read as follows:

4 "§ 134. Appeal to the Board of Patent Appeals and

5 Interferences

- 6 "(a) Patent Applicant.—An applicant for a pat-
- 7 ent, any of whose claims has been twice rejected, may ap-
- 8 peal from the decision of the primary examiner to the
- 9 Board of Patent Appeals and Interferences, having once
- 10 paid the fee for such appeal.
- 11 "(b) Patent Owner.—A patent owner in a reexam-
- 12 ination proceeding may appeal from the final rejection of
- 13 any claim by the primary examiner to the Board of Patent
- 14 Appeals and Interferences, having once paid the fee for
- 15 such appeal.
- 16 "(c) Third-Party.—A third-party requester may
- 17 appeal to the Board of Patent Appeals and Interferences
- 18 from the final decision of the primary examiner favorable
- 19 to the patentability of any original or proposed amended
- 20 or new claim of a patent, having once paid the fee for
- 21 such appeal.".
- 22 (d) Appeal to Court of Appeals for the Fed-
- 23 ERAL CIRCUIT.—Section 141 of title 35, United States
- 24 Code, is amended by amending the first sentence to read
- 25 as follows: "An applicant, a patent owner, or a third-party

- 1 requester, dissatisfied with the final decision in an appeal
- 2 to the Board of Patent Appeals and Interferences under
- 3 section 134 of this title, may appeal the decision to the
- 4 United States Court of Appeals for the Federal Circuit.".
- 5 (e) Proceedings on Appeal.—Section 143 of title
- 6 35, United States Code, is amended by amending the third
- 7 sentence to read as follows: "In ex parte and reexamina-
- 8 tion cases, the Commissioner shall submit to the court in
- 9 writing the grounds for the decision of the Patent Office,
- 10 addressing all the issues involved in the appeal.".
- 11 (f) CIVIL ACTION TO OBTAIN PATENT.—Section 145
- 12 of title 35, United States Code, is amended in the first
- 13 sentence by inserting "(a)" after "section 134".
- 14 SEC. 505. EFFECTIVE DATE.
- This title and the amendments made by this title
- 16 shall take effect on the date that is 6 months after the
- 17 date of the enactment of this Act and shall apply to all
- 18 reexamination requests filed on or after such date.

19 TITLE VI—MISCELLANEOUS

- 20 **PATENT PROVISIONS**
- 21 SEC. 601. PROVISIONAL APPLICATIONS.
- 22 (a) Abandonment.—Section 111(b)(5) of title 35,
- 23 United States Code, is amended to read as follows:
- 24 "(5) Abandonment.—Notwithstanding the ab-
- 25 sence of a claim, upon timely request and as pre-

- 1 scribed by the Commissioner, a provisional applica-
- 2 tion may be treated as an application filed under
- 3 subsection (a). If no such request is made, the provi-
- 4 sional application shall be regarded as abandoned 12
- 5 months after the filing date of such application and
- 6 shall not be subject to revival thereafter.".
- 7 (b) Effective Date.—The amendments made by
- 8 subsection (a) apply to a provisional application filed on
- 9 or after June 8, 1995.

10 SEC. 602. INTERNATIONAL APPLICATIONS.

- 11 Section 119 of title 35, United States Code, is
- 12 amended as follows:
- 13 (1) In subsection (a), insert "or in a WTO
- member country" after "or to citizens of the United
- 15 States,".
- 16 (2) At the end of section 119 add the following
- 17 new subsections:
- 18 "(f) Applications for plant breeder's rights filed in
- 19 a WTO member country (or in a foreign UPOV Contract-
- 20 ing Party) shall have the same effect for the purpose of
- 21 the right of priority under subsections (a) through (c) of
- 22 this section as applications for patents, subject to the
- 23 same conditions and requirements of this section as apply
- 24 to applications for patents.
- 25 "(g) As used in this section—

- 1 "(1) the term 'WTO member country' has the
- 2 same meaning as the term is defined in section
- 3 104(b)(2) of this title; and
- 4 "(2) the term 'UPOV Contracting Party' means
- 5 a member of the International Convention for the
- 6 Protection of New Varieties of Plants.".

7 SEC. 603. PLANT PATENTS.

- 8 (a) Tuber Propagated Plants.—Section 161 of
- 9 title 35, United States Code, is amended by striking "a
- 10 tuber propagated plant or".
- 11 (b) RIGHTS IN PLANT PATENTS.—The text of section
- 12 163 of title 35, United States Code, is amended to read
- 13 as follows: "In the case of a plant patent, the grant to
- 14 the patentee, such patentee's heirs or assigns, shall have
- 15 the right to exclude others from asexually reproducing the
- 16 plant, and from using, offering for sale, or selling the
- 17 plant so reproduced, or any of its parts, throughout the
- 18 United States, or from importing the plant so reproduced,
- 19 or any parts thereof, into the United States.".
- 20 (c) Effective Date.—The amendments by sub-
- 21 section (a) shall apply on the date of enactment of this
- 22 Act. The amendments made by subsection (b) shall apply
- 23 to any plant patent issued on or after the date of enact-
- 24 ment of this Act.

SEC. 604. JUST COMPENSATION FOR UNITED STATES GOV-

- 2 ERNMENT USE OF PATENTS.
- 3 (a) Compensation.—Section 1498(a) of title 28,
- 4 United States Code, is amended by adding at the end of
- 5 the first paragraph the following: "Reasonable and entire
- 6 compensation shall include the owner's reasonable costs,
- 7 including reasonable fees for expert witnesses and attor-
- 8 neys, in pursuing the action if the owner is an independent
- 9 inventor, a nonprofit organization, or an entity that had
- 10 no more than 500 employees at any time during the 5-
- 11 year period preceding the use or manufacture of the pat-
- 12 ented invention by or for the United States.".
- 13 (b) Effective Date.—The amendment made by
- 14 subsection (a) shall apply to actions under section 1498(a)
- 15 of title 28, United States Code, that are pending on, or
- 16 brought on or after, the date of the enactment of this Act.
- 17 SEC. 605. ELECTRONIC FILING.
- 18 Section 22 of title 35, United States Code, is amend-
- 19 ed by striking "printed or typewritten" and inserting
- 20 "printed, typewritten, or on an electronic medium".