

104TH CONGRESS
2D SESSION

S. 2049

To reform the budget and oversight processes of the Congress.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 3, 1996

Mr. THOMPSON introduced the following bill; which was read twice and referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget and Governmental Affairs, with instructions that if one committee reports, the other committee have thirty days to report or be discharged

A BILL

To reform the budget and oversight processes of the
Congress.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Budget Process and
5 Oversight Reform Act of 1996”.

6 **TITLE I—LIMITED SESSIONS**

7 **SEC. 101. ADJOURNMENT OF CONGRESS.**

8 (a) REPEAL OF ADJOURNMENT PROVISION.—

1 (1) IN GENERAL.—Section 132 of the Legisla-
2 tive Reorganization Act of 1946 (2 U.S.C. 198; 60
3 Stat. 831) is repealed.

4 (2) TECHNICAL AND CONFORMING AMEND-
5 MENT.—The table of contents for the Legislative
6 Reorganization Act of 1946 is amended by striking
7 out the item relating to section 132.

8 (b) ADJOURNMENT.—

9 (1) ODD-NUMBERED CALENDAR YEARS.—In
10 each odd-numbered calendar year, the Congress may
11 adjourn sine die on any date provided by the Con-
12 gress.

13 (2) EVEN-NUMBERED CALENDAR YEARS.—(A)
14 Subject to subparagraph (B), in each even-numbered
15 calendar year, the Congress shall adjourn sine die no
16 later than July 31.

17 (B) In an even-numbered calendar year, the
18 Congress may remain in session after July 31, only
19 if—

20 (i) a state of war exists pursuant to a dec-
21 laration of war by the Congress; or

22 (ii) Congress enacts a concurrent resolu-
23 tion citing this section and stating the necessity
24 of Congress remaining in session to enact legis-
25 lation relating to—

- 1 (I) a natural disaster;
- 2 (II) an increase in the public debt
- 3 limit; or
- 4 (III) appropriations to provide for
- 5 emergencies involving the safety of human
- 6 life or the protection of property.

7 **SEC. 102. PAY AND BENEFITS OF MEMBERS OF CONGRESS.**

8 (a) DEFINITION.—For purposes of this section, the
 9 term “Member of Congress” means each Senator, Member
 10 of the House of Representatives, the Resident Commis-
 11 sioner from Puerto Rico, the Speaker of the House of Rep-
 12 resentatives, the President pro tempore of the Senate, and
 13 the majority and minority leaders of the Senate and the
 14 House of Representatives.

15 (b) PAY OF MEMBERS OF CONGRESS RELATING TO
 16 SESSIONS OF CONGRESS AND COMPLETION OF CONGRES-
 17 SIONAL FUNCTIONS.—

18 (1) FIRST SESSION.—During any calendar year
 19 in which the first session of a Congress occurs, each
 20 Member of Congress shall not receive pay for any
 21 period after September 30 during which the Con-
 22 gress has not completed action on reconciliation leg-
 23 islation and biennial appropriation bills in accord-
 24 ance with the timetable under section 300 of the

1 Congressional Budget Act of 1974 (2 U.S.C. 631),
2 as amended by section 202 of this Act.

3 (2) SECOND SESSION.—Subject to paragraph
4 (4), during any calendar year in which the second
5 session of a Congress occurs, each Member of Con-
6 gress shall not receive pay for any period after July
7 31 during which Congress has not adjourned sine
8 die in accordance with the timetable under section
9 300 of the Congressional Budget Act of 1974 (2
10 U.S.C. 631), as amended by section 202 of this Act.

11 (3) SPECIAL RULES RELATING TO CALENDAR
12 YEARS.—(A) Paragraph (1) shall not apply to a cal-
13 endar year in which the first session of a Congress
14 continues from the preceding calendar year.

15 (B) Paragraph (2) shall not apply to—

16 (i) a calendar year in which the second ses-
17 sion of a Congress continues from the preceding
18 calendar year; or

19 (ii) any period of a third session of a Con-
20 gress.

21 (4) EXCEPTION RELATING TO WAR OR EMER-
22 GENCY.—Members of Congress shall receive pay at
23 the rate of pay as provided by law for any period
24 after July 31 described under paragraph (2), if Con-

1 gress remains in session as provided under section
2 101(b)(2)(B).

3 (5) CLARIFICATION OF PAY NOT RECEIVED.—

4 Pay not received by Members of Congress under
5 paragraph (1) or (2) shall be forfeited and shall not
6 be payable at any later time.

7 (c) LIFE AND HEALTH INSURANCE COVERAGE.—

8 (1) ADJUSTMENTS IN WITHHOLDINGS.—During
9 the period of January 1 through September 30 of
10 any calendar year in which the first session of a
11 Congress occurs and during the period of January 1
12 through July 31 of any calendar year in which the
13 second session of a Congress occurs, the Secretary
14 of the Senate and the Clerk of the House of Rep-
15 resentatives may make any necessary adjustment in
16 the withholdings and deductions from the pay of
17 Members of Congress under sections 8707 and 8906
18 of title 5, United States Code, to provide for the
19 payment of employee contributions for the entire cal-
20 endar year, as applicable.

21 (2) NO LAPSE IN COVERAGE.—Nothing in this
22 section shall result in the lapse of life insurance cov-
23 erage under chapter 87 of title 5, United States
24 Code, or health insurance coverage under chapter 89

1 of title 5, United States Code, for any Member of
2 Congress.

3 (d) RETIREMENT.—For purposes of chapters 83 and
4 84 of title 5, United States Code, any period of a calendar
5 year in which a Member of Congress does not receive pay
6 in accordance with this section—

7 (1) shall not be a period of creditable service;
8 and

9 (2) shall not be construed as a separation from
10 service.

11 (e) REGULATIONS.—The Secretary of the Senate and
12 the Clerk of the House of Representatives, in consultation
13 with the Office of Personnel Management, may promul-
14 gate regulations to carry out this section.

15 **TITLE II—TWO-YEAR** 16 **BUDGETING**

17 **SEC. 201. SHORT TITLE.**

18 This title may be cited as the “Biennial Budgeting
19 Act of 1996”.

20 **SEC. 202. REVISION OF TIMETABLE.**

21 Section 300 of the Congressional Budget Act of 1974
22 (2 U.S.C. 631) is amended to read as follows:

1 “TIMETABLE

2 “SEC. 300. The timetable with respect to the Con-

3 gressional budget process for any Congress (beginning

4 with the One Hundred Fifth Congress) is as follows:

“First Session

“On or before:	Action to be completed:
First Monday in Feb-	
ruary	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
February 25	Committees submit views and estimates to Budget Committees.
March 31	House Budget Committee reports concurrent resolution on the biennial budget.
April 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Appropriations Committee reports last biennial appropriation bill.
September 1	OMB submits report setting forth estimate of surplus/deficit for current fiscal year.
September 30	Congress completes action on reconciliation legislation.
September 30	Congress completes action on biennial appropriation bills.
October 1	Biennium begins.
October 15	OMB submits report setting forth actual surplus/deficit for fiscal year ending September 30.

“Second Session

“On or before:	Action to be completed:
May 15	Congressional Budget Office submits report to Budget Committees.
July 31	Congress completes oversight hearings on fiscal and policy goals of the United States Government for the succeeding biennium and adjourns.
September 1	OMB submits report setting forth estimate of surplus/deficit for current fiscal year.
October 15	OMB submits report setting forth actual surplus/deficit for fiscal year ending September 30.”.

1 **SEC. 203. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 2 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

3 (a) AMENDMENT OF THE CONGRESSIONAL BUDGET
 4 ACT OF 1974.—Whenever in this section an amendment
 5 or repeal is expressed in terms of an amendment to, or
 6 repeal of, a section or other provision, the references shall
 7 be to a section or other provision of the Congressional
 8 Budget Act of 1974.

9 (b) DECLARATION OF PURPOSE.—Section 2(2) (2
 10 U.S.C. 621(2)) is amended by striking “each year” and
 11 inserting “biennially”.

12 (c) DEFINITIONS.—

13 (1) Section 3(4) (2 U.S.C. 622(4)) is amended
 14 by striking “fiscal year” each place it appears and
 15 inserting “biennium”.

16 (2) Section 3 (2 U.S.C. 622) is further amend-
 17 ed by adding at the end thereof the following new
 18 paragraph:

19 “(11) The term ‘biennium’ means the period of
 20 2 consecutive fiscal years beginning on October 1 of
 21 any odd-numbered year.”.

22 (d) DUTIES OF CBO.—

23 (1) Section 202(f)(1) (2 U.S.C. 602(f)(1)) is
 24 amended—

1 (A) by striking “February 15 of each
2 year” and inserting “February 15 of each odd-
3 numbered calendar year”;

4 (B) by striking “the fiscal year commence-
5 ing” and inserting “each fiscal year in the bien-
6 nium commencing”;

7 (C) by striking “such fiscal year” the first
8 place it appears and inserting “such biennium”;
9 and

10 (D) by striking “such fiscal year” the sec-
11 ond place it appears and “each fiscal year in
12 such biennium”.

13 (2) Section 202(f) (2 U.S.C. 602(f)) is further
14 amended—

15 (A) in paragraph (2) by striking “The Di-
16 rector shall from time to time” and inserting
17 “On May 15 of each even numbered year and
18 at such other times as he or she deems appro-
19 priate, the Director shall”.

20 (B) in paragraph (3)—

21 (i) by striking “January 15” and in-
22 serting “February 15”,

23 (ii) by striking “each year” and in-
24 serting “each even-numbered calendar
25 year”,

1 (iii) by striking “the fiscal year end-
 2 ing September 30 of that calendar year” in
 3 clause (A) and inserting “either fiscal year
 4 in the biennium beginning October 1 of the
 5 preceding calendar year”,

6 (iv) by striking “the fiscal year ending
 7 September 30 of that calendar year” in
 8 clause (B) and inserting “either fiscal year
 9 of such biennium”, and

10 (v) by striking “fiscal year beginning
 11 October 1 of that calendar year” and in-
 12 serting “succeeding biennium”.

13 (e) BIENNIAL CONCURRENT RESOLUTION ON THE
 14 BUDGET.—

15 (1) Section 301(a) (2 U.S.C. 632(a)) is amend-
 16 ed—

17 (A) by striking “April 15 of each year”
 18 and inserting “April 15 of each odd-numbered
 19 year”;

20 (B) by striking “the fiscal year beginning
 21 on October 1 of such year” the first place it ap-
 22 pears and inserting “the biennium beginning on
 23 October 1 of such year”;

24 (C) by striking “the fiscal year beginning
 25 on October 1 of such year” the second place it

1 appears and inserting “each fiscal year in such
2 period”; and

3 (D) by striking “each of the two ensuing
4 fiscal years” and inserting “each fiscal year in
5 the succeeding biennium”.

6 (2) Section 301(b) (2 U.S.C. 632(b)) is amend-
7 ed—

8 (A) in the matter preceding paragraph (1)
9 by inserting “for a biennium” after “concurrent
10 resolution on the budget”; and

11 (B) in paragraph (3) by striking “for such
12 fiscal year” and inserting “for either fiscal year
13 in such biennium”.

14 (3) Section 301(d) (2 U.S.C. 632(d)) is amend-
15 ed by striking “Within 6 weeks after the President
16 submits a budget under section 1105(a) of title 31,
17 United States Code” and inserting “On or before
18 February 25 of each odd-numbered year”.

19 (4) Section 301(e) (2 U.S.C. 632(e)) is amend-
20 ed—

21 (A) in the first sentence by striking “fiscal
22 year” and inserting “biennium”;

23 (B) by inserting between the second and
24 third sentences the following new sentence: “On
25 or before March 31 of each odd-numbered year

1 the Committee on the Budget of each House
 2 shall report to its House the concurrent resolu-
 3 tion on the budget referred to in subsection (a)
 4 for the biennium beginning on October 1 of
 5 that year.”; and

6 (C) in paragraph (6)—

7 (i) by striking “five” and inserting
 8 “four”,

9 (ii) by striking “such fiscal year” and
 10 inserting “the first fiscal year of such bien-
 11 nium,”, and

12 (iii) by striking “such period” and in-
 13 serting “such four-fiscal-year period”.

14 (5) Section 301(f) (2 U.S.C. 632(f)) is amend-
 15 ed by striking “fiscal year” each place it appears
 16 and inserting “biennium”.

17 (6) The section heading of section 301 is
 18 amended by striking “annual” and inserting “bien-
 19 nial”.

20 (7) The table of contents set forth in section
 21 1(b) is amended by striking “Annual” in the item
 22 relating to section 301 and inserting “Biennial”.

23 (f) COMMITTEE ALLOCATIONS.—

24 (1) Paragraphs (1) and (2) of section 302(a) (2
 25 U.S.C. 633(a)) are amended—

1 (A) by inserting “for a biennium” after
 2 “budget” the first place it appears in each such
 3 paragraph; and

4 (B) by inserting “for each fiscal year in
 5 such biennium” after “estimated allocation”
 6 each place it appears.

7 (2) Section 302(c) (2 U.S.C. 633(c)) is amend-
 8 ed—

9 (A) by striking “for a fiscal year” each
 10 place it appears and inserting “for either fiscal
 11 year in a biennium”; and

12 (B) by striking “for such fiscal year” each
 13 place it appears and inserting “for such bien-
 14 nium”.

15 (3) Section 302(f)(1) (2 U.S.C. 633(f)(1)) is
 16 amended—

17 (A) by striking “for a fiscal year” and in-
 18 serting “for a biennium”, and

19 (B) by striking “such fiscal year” each
 20 place it appears in the matter preceding sub-
 21 paragraph (A) and inserting “a fiscal year in
 22 such biennium”.

23 (4) Section 302(f)(2) is amended—

24 (A) by striking “for a fiscal year” and in-
 25 serting “for a biennium”,

1 (B) by striking “for such fiscal year” and
 2 inserting “for a biennium”, and

3 (C) by striking “4 succeeding” and insert-
 4 ing “3 succeeding”.

5 (g) SECTION 303 POINT OF ORDER.—

6 (1) Section 303(a) (2 U.S.C. 634(a)) is amend-
 7 ed by striking “fiscal year” each place it appears
 8 and inserting “biennium”.

9 (2) Section 303(b) (2 U.S.C. 634(b)) is amend-
 10 ed—

11 (A) in subparagraphs (A) and (B) of para-
 12 graph (1) and paragraph (2) by striking “the
 13 fiscal year” each place it appears and inserting
 14 “biennium”; and

15 (B) in paragraph (1) by striking “any cal-
 16 endar year” and inserting “any odd-numbered
 17 calendar year”.

18 (h) PERMISSIBLE REVISIONS OF CONCURRENT RES-
 19 OLUTIONS ON THE BUDGET.—Section 304 (2 U.S.C. 635)
 20 is amended—

21 (1) by striking “fiscal year” the first two places
 22 it appears and inserting “biennium”;

23 (2) by striking “for such fiscal year”; and

24 (3) by inserting before the period “for such bi-
 25 ennium”.

1 (i) PROCEDURES FOR CONSIDERATION OF BUDGET
 2 RESOLUTIONS.—Section 305(b)(3) (2 U.S.C. 636(b)(3))
 3 is amended—

4 (1) by striking “the concurrent” and inserting
 5 “a concurrent”; and

6 (2) by striking “fiscal year” and inserting “bi-
 7 ennium”.

8 (j) REPORTS AND SUMMARIES OF CONGRESSIONAL
 9 BUDGET ACTIONS.—

10 (1)(A) Section 308(a)(1) (2 U.S.C. 639(a)(1))
 11 is amended—

12 (i) in the matter preceding subparagraph
 13 (A) by striking “fiscal year (or fiscal years)”
 14 and inserting “biennium”,

15 (ii) in subparagraph (A) by striking “fiscal
 16 year (or fiscal years)” and inserting “bien-
 17 nium”, and

18 (iii) in subparagraph (C) by striking “such
 19 fiscal year (or fiscal years)” and inserting
 20 “such biennium”.

21 (B) Section 308(a)(2) is amended by striking
 22 “fiscal year (or fiscal years)” and inserting “bien-
 23 nium”.

24 (2) Section 308(b)(1) (2 U.S.C. 639(b)(1)) is
 25 amended—

1 (A) by striking “each fiscal year covered
2 by a concurrent resolution on the budget” the
3 first place it appears and inserting “a bien-
4 nium”;

5 (B) by inserting “for such biennium” after
6 “concurrent resolution on the budget”; and

7 (C) by striking “the fiscal year preceding
8 the first fiscal year covered by the appropriate
9 concurrent resolution” and inserting “each fis-
10 cal year in the biennium preceding such bien-
11 nium”.

12 (3) Section 308(c) (2 U.S.C. 639(c)) is amend-
13 ed—

14 (A) by striking “Five” in the subsection
15 heading and inserting “Four”;

16 (B) by striking “fiscal year” each place it
17 appears in the matter preceding paragraph (1)
18 and inserting “biennium”; and

19 (C) by striking “5 fiscal years” and insert-
20 ing “4 fiscal years”.

21 (k) COMPLETION OF ACTION ON REGULAR APPRO-
22 PRIATION BILLS.—Section 309 (2 U.S.C. 640) is amend-
23 ed—

24 (1) by inserting “of any odd-numbered calendar
25 year” after “July”;

1 (2) by striking “annual” and inserting “regu-
2 lar”; and

3 (3) by striking “fiscal year” and inserting “bi-
4 ennium”.

5 (l) RECONCILIATION PROCESS.—

6 (1) Section 310(a) (2 U.S.C. 641(a)) is amend-
7 ed—

8 (A) by striking “any fiscal year” in the
9 matter preceding paragraph (1) and inserting
10 “any biennium”;

11 (B) in paragraph (1) by striking “such fis-
12 cal year” each place it appears and inserting
13 “each fiscal year in such biennium”; and

14 (C) in paragraph (2) by inserting “for each
15 fiscal year in such biennium” after “revenues”.

16 (2) Section 310(e) (2 U.S.C. 641(e)) is amend-
17 ed—

18 (A) by striking “20 hours” in paragraph
19 (2) and inserting “50 hours”; and

20 (B) by adding at the end thereof the fol-
21 lowing new paragraph:

22 “(3) It shall not be in order in the Senate or
23 the House of Representatives to consider any rec-
24 onciliation bill or resolution or any amendment
25 thereto or any conference report thereon which

1 changes any provision of law other than provisions
2 of law which—

3 “(A) provide new budget authority or
4 spending authority described in section
5 401(c)(2);

6 “(B) relate to revenues; or

7 “(C) specify the amount of the statutory
8 limit on the public debt.”.

9 (3) Section 310(f) (2 U.S.C. 641(f)) is amend-
10 ed—

11 (A) by inserting “of any odd-numbered cal-
12 endar year” after “July”,

13 (B) by striking “fiscal year beginning on
14 October 1 of the calendar year to which the ad-
15 journment resolution pertains” and inserting
16 “biennium beginning on October 1 of such cal-
17 endar year”, and

18 (C) by striking “for such fiscal year” and
19 inserting “for such biennium”.

20 (m) SECTION 311 POINT OF ORDER.—

21 (1) Section 311(a)(1) (2 U.S.C. 642(a)) is
22 amended—

23 (A) by striking “for a fiscal year” and in-
24 serting “for a biennium”;

1 (B) by striking “such fiscal year” the first,
 2 second, and third places it appears and insert-
 3 ing “a fiscal year in such biennium”;

4 (C) by inserting “for such fiscal year”
 5 after “outlays”;

6 (D) by striking “concurrent resolution on
 7 the budget for such fiscal year” and inserting
 8 “concurrent resolution on the budget for the bi-
 9 ennium in which such fiscal year occurs”;

10 (E) by inserting “for such fiscal year”
 11 after “revenues” the first place it appears; and

12 (F) by inserting “for such fiscal year”
 13 after “set forth” the second place it appears.

14 (2) Section 311(b) (2 U.S.C. 642(b)) is amend-
 15 ed—

16 (A) by striking “such fiscal year” the first
 17 place it appears and inserting “a biennium”;
 18 and

19 (B) by striking “such fiscal year” the sec-
 20 ond place it appears and inserting “either fiscal
 21 year in such biennium”.

22 (n) BILLS PROVIDING NEW SPENDING AUTHOR-
 23 ITY.—Section 401(b)(2) (2 U.S.C. 651(b)(2)) is amended
 24 by striking “for such fiscal year” the second place it ap-

1 pears and inserting “for the biennium in which such fiscal
2 year occurs”.

3 (o) ANALYSIS BY CBO.—Section 403(a) (2 U.S.C.
4 653(a)) is amended—

5 (1) by striking “the fiscal year” in paragraph
6 (1) and inserting “each fiscal year in the biennium”;

7 (2) by striking “each of the 4 fiscal years fol-
8 lowing such year” in paragraph (1) and inserting
9 “each fiscal year in the succeeding biennium”;

10 (3) by striking “the fiscal year” in paragraph
11 (2) and inserting “each fiscal year in the biennium”;
12 and

13 (4) by striking “each of the four fiscal years
14 following such fiscal year” in paragraph (2) and in-
15 serting “each fiscal year in the succeeding bien-
16 nium”.

17 **SEC. 204. AMENDMENTS TO TITLE 31, UNITED STATES**
18 **CODE.**

19 (a) DEFINITION.—Section 1101 of title 31, United
20 States Code, is amended by adding at the end thereof the
21 following new paragraph:

22 “(3) ‘biennium’ has the meaning given to such
23 term in paragraph (11) of section 3 of the Congres-
24 sional Budget and Impoundment Control Act of
25 1974 (2 U.S.C. 622(11)).”.

1 (b) BUDGET CONTENTS AND SUBMISSION TO THE
2 CONGRESS.—

3 (1) So much of section 1105(a) of title 31,
4 United States Code, as precedes paragraph (1)
5 thereof is amended to read as follows:

6 “(a) On or before the first Monday in February of
7 each odd-numbered year, beginning with the One Hundred
8 Fifth Congress, the President shall transmit to the Con-
9 gress, the budget for the biennium beginning on October
10 1 of such calendar year. The budget transmitted under
11 this subsection shall include a budget message and sum-
12 mary and supporting information. The President shall in-
13 clude in each budget the following:”.

14 (2) Section 1105(a)(5) of title 31, United
15 States Code, is amended by striking “the fiscal year
16 for which the budget is submitted and the 4 fiscal
17 years after that year” and inserting “each fiscal
18 year in the biennium for which the budget is submit-
19 ted and in the succeeding biennium”.

20 (3) Section 1105(a)(6) of title 31, United
21 States Code, is amended by striking “the fiscal year
22 for which the budget is submitted and the 4 fiscal
23 years after that year” and inserting “each fiscal
24 year in the biennium for which the budget is submit-
25 ted and in the succeeding biennium”.

1 (4) Section 1105(a)(9)(C) of title 31, United
2 States Code, is amended by striking “the fiscal
3 year” and inserting “each fiscal year in the bien-
4 nium”.

5 (5) Section 1105(a)(12) of title 31, United
6 States Code, is amended—

7 (A) by striking “the fiscal year” in sub-
8 paragraph (A) and inserting “each fiscal year
9 in the biennium”; and

10 (B) by striking “4 fiscal years after that
11 year” in subparagraph (B) and inserting “2 fis-
12 cal years immediately following the second fiscal
13 year in such biennium”.

14 (6) Section 1105(a)(13) of title 31, United
15 States Code, is amended by striking “the fiscal
16 year” and inserting “each fiscal year in the bien-
17 nium”.

18 (7) Section 1105(a)(14) of title 31, United
19 States Code, is amended by striking “that year” and
20 inserting “each fiscal year in the biennium for which
21 the budget is submitted”.

22 (8) Section 1105(a)(16) of title 31, United
23 States Code, is amended by striking “the fiscal
24 year” and inserting “each fiscal year in the bien-
25 nium”.

1 (9) Section 1105(a)(17) of title 31, United
2 States Code, is amended—

3 (A) by striking “the fiscal year following
4 the fiscal year” and inserting “each fiscal year
5 in the biennium following the biennium”;

6 (B) by striking “that following fiscal year”
7 and inserting “each such fiscal year”; and

8 (C) by striking “fiscal year before the fis-
9 cal year” and inserting “biennium before the bi-
10 ennium”.

11 (10) Section 1105(a)(18) of title 31, United
12 States Code, is amended—

13 (A) by striking “the prior fiscal year” and
14 inserting “each of the 2 most recently com-
15 pleted fiscal years”;

16 (B) by striking “for that year” and insert-
17 ing “with respect to that fiscal year”; and

18 (C) by striking “in that year” and insert-
19 ing “in that fiscal year”.

20 (11) Section 1105(a)(19) of title 31, United
21 States Code, is amended—

22 (A) by striking “the prior fiscal year” and
23 inserting “each of the 2 most recently com-
24 pleted fiscal years”;

1 (B) by striking “for that year” and insert-
 2 ing “with respect to that fiscal year”; and

3 (C) by striking “in that year” each place
 4 it appears and inserting “in that fiscal year”.

5 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
 6 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
 7 United States Code, is amended by striking “each year”
 8 and inserting “each even-numbered year”.

9 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
 10 FICIENCIES.—Section 1105(c) of title 31, United States
 11 Code, is amended—

12 (1) by striking “fiscal year for” each place it
 13 appears and inserting “biennium for”;

14 (2) by inserting “or current biennium, as the
 15 case may be,” after “current fiscal year”; and

16 (3) by striking “that year” and inserting “that
 17 period”.

18 (e) STATEMENT WITH RESPECT TO CERTAIN
 19 CHANGES.—Section 1105(d) of title 31, United States
 20 Code, is amended by striking “fiscal year” and inserting
 21 “biennium”.

22 (f) CAPITAL INVESTMENT ANALYSIS.—Section
 23 1105(e) of title 31, United States Code, is amended by
 24 striking “ensuing fiscal year” and inserting “biennium to
 25 which such budget relates”.

1 (g) SUPPLEMENTAL BUDGET ESTIMATES AND
2 CHANGES.—

3 (1) Section 1106(a) of title 31, United States
4 Code, is amended—

5 (A) in the matter preceding paragraph (1)
6 by striking “fiscal year” and inserting “bien-
7 nium”;

8 (B) in paragraph (1) by striking “that fis-
9 cal year” and inserting “each fiscal year in
10 such biennium”;

11 (C) in paragraph (2) by striking “4 fiscal
12 years following the fiscal year” and inserting “2
13 fiscal years following the biennium”;

14 (D) by striking “future fiscal years” in
15 paragraph (3) and inserting “the 2 fiscal years
16 following the biennium for which the budget is
17 submitted”; and

18 (E) by striking “fiscal year” in paragraph
19 (3) and inserting “biennium”.

20 (2) Section 1106(b) of title 31, United States
21 Code, is amended by striking “the fiscal year” and
22 inserting “each fiscal year in the biennium”.

23 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING
24 LEGISLATION.—Section 1110 of title 31, United States
25 Code, is amended—

1 (1) by striking “fiscal year” and inserting “bi-
 2 ennium (beginning on or after October 1, 1997)”,
 3 and

4 (2) by striking “year before the year in which
 5 the fiscal year begins” and inserting “second cal-
 6 endar year preceding the calendar year in which the
 7 biennium begins”.

8 (i) BUDGET INFORMATION ON CONSULTING SERV-
 9 ICES.—Section 1114 of title 31, United States Code, is
 10 amended—

11 (1) by striking “The” each place it appears and
 12 inserting “For each biennium beginning with the bi-
 13 ennium beginning on October 1, 1997, the”; and

14 (2) by striking “each year” each place it ap-
 15 pears.

16 **SEC. 205. TITLE AND STYLE OF APPROPRIATIONS ACTS.**

17 Section 105 of title 1, United States Code, is amend-
 18 ed to read as follows:

19 **“§ 105. Title and style of appropriations Acts**

20 “(a) The style and title of all Acts making appropria-
 21 tions for the support of the Government shall be as fol-
 22 lows: ‘An Act making appropriations (here insert the ob-
 23 ject) for the biennium ending September 30 (here insert
 24 the odd-numbered calendar year).’.

1 “(b) All Acts making regular appropriations for the
 2 support of the Government shall be enacted for a biennium
 3 and shall specify the amount of appropriations provided
 4 for each fiscal year in such period.

5 “(c) For purposes of this section, the term ‘biennium’
 6 has the same meaning as in section 3(11) of the Congres-
 7 sional Budget and Impoundment Control Act of 1974 (2
 8 U.S.C. 622(11)).”.

9 **SEC. 206. AMENDMENTS TO RULES OF HOUSE OF REP-**
 10 **RESENTATIVES.**

11 The Rules of the House of Representatives are
 12 amended as follows:

13 (1) Clause 4(a)(1)(A) of rule X is amended by
 14 inserting “odd-numbered” after “each”.

15 (2) Clause 4(a)(2) of rule X is amended by
 16 striking “such fiscal year” and inserting “the bien-
 17 nium in which such fiscal year begins”.

18 (3) Clause 4(b)(2) of rule X is amended by
 19 striking “concurrent resolution on the budget for
 20 each fiscal year” and inserting “concurrent resolu-
 21 tion on the budget required under section 301(a) of
 22 the Congressional Budget Act of 1974 for each bien-
 23 nium”.

1 (4) Clause 4(f) of rule X is amended by striking
2 “annually” each place it appears and inserting “bi-
3 ennially”.

4 (5) Clause 4(g) of rule X is amended—

5 (A) by striking “March 15 of each year”
6 and inserting “March 15 of each odd-numbered
7 year”;

8 (B) by striking “fiscal year” the first place
9 it appears and inserting “biennium”; and

10 (C) by striking “that fiscal year” and in-
11 serting “each fiscal year in such ensuing bien-
12 nium”.

13 (6) Clause 4(h) of rule X is amended by strik-
14 ing “fiscal year” and inserting “biennium”.

15 (7) Subdivision (C) of clause 2(l)(1) of rule XI
16 is repealed.

17 (8) Clause 4(a) of rule XI is amended by strik-
18 ing “fiscal year if reported after September 15 pre-
19 ceding the beginning of such fiscal year” and insert-
20 ing “biennium if reported after August 1 of the year
21 in which such biennium begins”.

22 (9) Clause 2 of rule XLIX is amended by strik-
23 ing “fiscal year” and inserting “biennium”.

1 **SEC. 207. REAUTHORIZATION OF DISCRETIONARY PRO-**
2 **GRAMS.**

3 (a) REAUTHORIZATION.—Effective October 1, 1997,
4 spending authority for each discretionary spending pro-
5 gram is terminated unless such spending authority is re-
6 authorized after the date of enactment of this Act.

7 (b) POINT OF ORDER.—It shall not be in order in
8 the House of Representatives or the Senate to consider
9 any bill, joint resolution, amendment, or conference report
10 that includes any provision that appropriates funds unless
11 such appropriation has been previously authorized by law.

12 (c) WAIVER OR SUSPENSION.—This section may be
13 waived or suspended in the House of Representatives or
14 the Senate only by the affirmative vote of three-fifths of
15 the Members, duly chosen and sworn.

16 **SEC. 208. EFFECTIVE DATE; APPLICATION.**

17 (a) IN GENERAL.—Except as provided in subsection
18 (b) and section 207, this title and the amendments made
19 by it shall become effective January 1, 1997, and shall
20 apply to bienniums beginning after September 30, 1997.

21 (b) FISCAL YEAR 1997.—Notwithstanding subsection
22 (a), the provisions of—

23 (1) the Congressional Budget Act of 1974, and

24 (2) title 31, United States Code,

1 (as such provisions were in effect on the day before the
2 effective date of this Act) shall apply to the fiscal year
3 beginning on October 1, 1997.

4 (c) DEFINITION.—For purposes of this section, the
5 term “biennium” shall have the meaning given to such
6 term in section 3(11) of the Congressional Budget and
7 Impoundment Control Act of 1974 (2 U.S.C. 622(11)),
8 as added by section 203(c)(2) of this title.

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