### <sup>104TH CONGRESS</sup> <sup>2D SESSION</sup> **S. 2103**

To amend title 17, United States Code, to protect vessel hull designs against unauthorized duplication, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

SEPTEMBER 20, 1996

Mr. BREAUX (for himself, Mr. FAIRCLOTH, Mr. HEFLIN, Mr. INHOFE, Mr. HELMS, and Mr. MACK) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

### A BILL

- To amend title 17, United States Code, to protect vessel hull designs against unauthorized duplication, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Boat Protection Act

5 of 1996".

### 6 SEC. 2. PROTECTION OF VESSEL HULL DESIGNS.

7 Title 17, United States Code, is amended by adding8 at the end the following new chapter:

### "CHAPTER 12—PROTECTION OF VESSEL HULL DESIGNS

"Sec.

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- "1201. Definitions.
- "1202. Subject matter of protection.

"1203. Ownership and transfer.

- "1204. Duration of protection.
- "1205. Exclusive rights in plugs or molds.
- "1206. Limitation on exclusive rights: reverse engineering; first sale.
- "1207. Limitation on exclusive rights: innocent infringement.
- "1208. Registration of claims of protection.
- "1209. Plug or mold notice.
- "1210. Enforcement of exclusive rights.
- ``1211. Remedies for infringement.
- "1212. Relation to other laws.

### 3 **"§ 1201. Definitions**

"As used in this chapter— 4 5 "(1) a 'vessel hull' shall have the meaning as 6 such term is defined under regulations prescribed by 7 the Register of Copyrights; "(2) a 'plug' means a device or model used to 8 9 make a mold for the purpose of exact duplication, 10 regardless of whether the device or model has an in-11 trinsic utilitarian function that is not only to portray 12 the appearance of the product or to convey informa-13 tion; "(3) a 'mold' means a matrix or form in which 14 15

a substance for material is used, regardless of
whether the matrix or form has an intrinsic utilitarian function that is not only to portray the appearance of the product or to convey information;

"(4) a plug or mold is 'fixed' in a vessel hull
when its embodiment in the vessel hull, by or under
the authority of the owner of the plug or mold, is
sufficiently permanent or stable to permit the vessel
hull to be perceived, reproduced, or otherwise communicated for a period of more than transitory duration;

8 "(5) a plug or mold is 'original' if it is the inde9 pendent creation of an author who did not copy it
10 from another source;

"(6) to 'commercially exploit' a plug or mold is 11 12 to sell, offer for sale after the plug or mold is fixed 13 in a vessel hull, or otherwise distribute to the public 14 for profit vessel hulls embodying the plug or mold; "(7) the 'owner' of a plug or mold is the author 15 16 of the plug or mold, the legal representatives of a 17 deceased author or of an author under a legal inca-18 pacity, the employer of an author who created the 19 plug or mold for the employer in the case of a work 20 made within the scope of the author's employment, 21 or a person to whom the rights of the author or of 22 such employer are transferred in accordance with 23 this chapter;

24 "(8) an 'innocent purchaser' is a person who25 purchases a vessel hull or a product in which a ves-

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1	sel hull is contained in good faith and without hav-
2	ing notice of protection with respect to that vessel
3	hull or product;
4	"(9) having 'notice of protection' means having
5	actual knowledge that, or reasonable grounds to be-
6	lieve that, a plug or mold fixed in a vessel hull is
7	protected under this chapter; and
8	((10) an $(infringing vessel hull)$ is a vessel hull
9	which is made, imported, or distributed in violation
10	of the exclusive rights of the owner of a plug or
11	mold under this chapter.
12	"§ 1202. Subject matter of protection
13	"(a)(1) An original plug or mold fixed in a vessel hull
14	is eligible for protection under this chapter if—
15	"(A) on the date on which the plug or mold is
16	registered under section 1208, or the date on which
17	the plug or mold is first commercially exploited,
18	whichever occurs first, the owner of the plug or mold
19	is—
20	"(i) a national or domiciliary of the United
21	States;
22	"(ii) a national, domiciliary, or sovereign
23	authority of a foreign nation that is party to a
24	treaty affording protection to plugs or molds to
25	which the United States is also a party; or

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1	"(iii) a stateless person, wherever that per-
2	son may be domiciled;
3	"(B) the plug or mold is first commercially ex-
4	ploited in the United States; or
5	"(C) the plug or mold comes within the scope
6	of a Presidential proclamation issued under para-
7	graph (2).
8	"(2) Whenever the President finds that a foreign na-
9	tion extends, to plugs or molds of owners who are nation-
10	als or domiciliaries of the United States or to plugs or
11	molds on the date on which the plugs or molds are reg-
12	istered under section 1208, or the date on which the plugs
13	or molds are first commercially exploited, whichever occurs
14	first, protection—
15	"(A) on substantially the same basis as that on
16	which the foreign nation extends protection to plugs
17	or molds of its own nationals and domiciliaries and
18	plugs or molds first commercially exploited in that
19	nation;
20	"(B) on substantially the same basis as pro-
21	vided in this chapter,
22	the President may by proclamation extend protection
23	under this chapter to plugs or molds—
24	"(i) of owners who are, on the date on
25	which the plugs or molds are registered under

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1	section 1208, or the date on which the plugs
2	or molds are first commercially exploited,
3	whichever occurs first, nationals, domiciliaries,
4	or sovereign authorities of that nation; or
5	"(ii) which are first commercially exploited
6	in that nation.
7	"(b) Protection under this chapter shall not be avail-
8	able for a plug or mold that—
9	"(1) is not original; or
10	((2) consists of designs that are staple, com-
11	monplace, or familiar in the vessel manufacturing in-
12	dustry, or variations of such designs, combined in a
13	way that is not original.
14	"(c) In no case does protection under this chapter
15	for a plug or mold extend to any idea, procedure, process,
16	system, method of operation, concept, principle, or discov-
17	ery, regardless of the form of which it is described, ex-
18	plained, illustrated, or embodied in the plug or mold.
19	"§ 1203. Ownership and transfer
20	"(a) The exclusive rights in a plug or mold subject
21	to protection under the chapter shall vest in the owner
22	of the plug or mold.
23	"(b) The exclusive rights in a plug or mold registered
24	under section 1208, or a plug or mold for which an appli-

cation for registration has been or is eligible to be filed
 under section 1208, may be—

3 "(1) transferred in whole or in part by any
4 means of conveyance or by operation of law; and

5 "(2) bequeathed by will or pass as personal
6 property by the applicable laws of intestate succes7 sion.

8 "(c) In any case in which conflicting transfer of the 9 exclusive rights in a plug or mold are made, the transfer 10 first executed shall be void as against a subsequent transfer which is made for a valuable consideration and without 11 12 notice of the first transfer, unless the first transfer is re-13 corded in the Copyright Office within 3 months after the date on which it is executed, but in no case later than 14 15 the day before the date of such subsequent transfer.

16 "(d) Plugs or molds prepared by an officer or em-17 ployee of the United States Government as part of that 18 person's official duties are not protected under this chap-19 ter, but the United States Government is not precluded 20 from receiving and holding exclusive rights in plugs or 21 molds transferred to the Government under subsection 22 (b).

### 23 "§ 1204. Duration of protection

24 "(a) The protection provided for a plug or mold under25 this chapter shall commence on the date on which the plug

or mold is registered under section 1208, or the date on
 which the plug or mold is first commercially exploited,
 whichever occurs first.

4 "(b) Subject to the provisions of this chapter, the pro5 tection provided under this chapter to a plug or mold shall
6 continue for a term of 10 years beginning on the date on
7 which such protection commences under subsection (a).

### 8 "§ 1205. Exclusive rights in plugs or molds

9 "Subject to the other provisions of this chapter, the
10 owner of a plug or mold has the exclusive rights to do
11 and to authorize any of the following:

12 "(1) To reproduce the plug or mold by optical,13 electronic, or any other means.

14 "(2) To import or distribute a vessel hull in15 which the plug or mold is embodied.

"(3) To induce or knowingly to cause another
person to do any of the acts described in paragraphs
(1) and (2).

## 19 "§ 1206. Limitation on exclusive rights: reverse engi 20 neering; first sale

"(a) Notwithstanding the provisions of section
1205(1), it is not an infringement of the exclusive rights
of the owner of a plug or mold to reproduce the work solely
for the purpose of teaching, analyzing, or evaluating the
concepts or techniques embodied in the plug or mold or

the design or organization of components used in the plug
 or mold.

3 "(b) Notwithstanding the provisions of section 4 1205(2), the owner of a particular vessel hull lawfully 5 made under this chapter, or any person authorized by such 6 owner, is entitled, without the authority of the owner of 7 the plug or mold, to sell or otherwise dispose of that vessel 8 hull.

# 9 "§ 1207. Limitation on exclusive rights: innocent in10 fringement

11 "(a) Notwithstanding any other provision of this
12 chapter, an innocent purchaser of an infringing vessel
13 hull—

"(1) shall incur no liability under this chapter
with respect to the distribution of units of the infringing vessel hull that occurred before that innocent purchaser had notice of protection with respect
to that vessel hull; and

"(2) shall be liable only for a reasonable royalty
on each unit of the infringing vessel hull that the innocent purchaser distributed after having notice of
protection with respect to that vessel hull.

23 "(b) The amount of the royalty referred to in sub-24 section (a)(2) shall be determined—

"(1) by voluntary negotiation between the par ties, mediation, or binding arbitration; or

3 "(2) by the court in a civil action for infringe-4 ment, if the parties do not resolve the issue.

5 "(c) The immunity from liability and limitation on
6 liability referred to in subsection (a) shall apply to any
7 person who directly or indirectly purchases an infringing
8 vessel hull from an innocent purchaser.

9 "(d) The provisions of subsections (a) and (b) apply 10 only with respect to units of an infringing vessel hull that 11 an innocent purchaser purchased before having notice of 12 protection with respect to that vessel hull.

### 13 "§ 1208. Registration of claims of protection

14 "(a) Protection of a plug or mold under this chapter 15 shall terminate if application for registration of a claim 16 of protection in the plug or mold is not made as provided 17 by this chapter within 2 years after the date on which 18 the plug or mold is first commercially exploited.

19 "(b) The Register of Copyrights shall be responsible 20 for all administrative functions and duties under this 21 chapter. Except for section 708, the provisions of chapter 22 7 of this title relating to the general responsibilities, orga-23 nization, regulatory authority, actions, records, and publi-24 cations of the Copyright Office shall apply to this chapter, 25 except that the Register of Copyrights may make such changes as may be necessary in applying those provisions
 to this chapter.

3 "(c) The application for registration of a plug or mold 4 shall be made on a form prescribed by the Register of 5 Copyrights and shall include any information regarded by 6 the Register of Copyrights as bearing upon the prepara-7 tion or identification of the plug or mold, the existence 8 or duration of protection, or ownership of the plug or 9 mold.

10 "(d) The Register of Copyrights shall by regulation set reasonable fees for the filing of applications to register 11 12 claims of protection in plugs or molds under this chapter, 13 and for other services relating to the administration of this chapter or the rights under this chapter, taking into con-14 15 sideration the cost of providing those services, the benefits of a public record, and statutory fee schedules under this 16 17 title. The Register shall also specify the identifying material to be deposited in connection with the claim for reg-18 19 istration.

"(e) If the Register of Copyrights, after examining an application for registration, determines, in accordance with the provisions of this chapter, that the application relates to a plug or mold which warrants protection under this chapter, then the Register shall register the claim and issue to the applicant a certificate of registration of the claim under the seal of the Copyright Office. The effective
 date of registration of a claim of protection shall be the
 date on which an application, deposit, and fee, which are
 determined by the Register of Copyrights or by a court
 of competent jurisdiction to be acceptable for registration,
 have all been received in the Copyright Office.

7 "(f) In any action for infringement under this chap8 ter, the certificate of registration of a plug or mold shall
9 constitute prima facie evidence—

"(1) of the facts stated in the certificate; and
"(2) that the applicant issued the certificate
has met the requirements of this chapter, and the
regulations issued under this chapter, with respect
to the registration of claims.

15 "(g) Any applicant for registration under this section who is dissatisfied with the refusal of the Register of 16 17 Copyrights to issue a certificate of registration under this 18 section may seek judicial review of that refusal by bringing an action for such review in an appropriate United States 19 20district court, in accordance with chapter 7 of title 5, not 21 later than 60 days after the refusal. The failure of the 22 Register of Copyrights to issue a certificate of registration 23 within 3 months after an application for registration is 24 filed shall be deemed to be a refusal to issue a certificate

of registration for purposes of this subsection and section
 1210(c).

### 3 "§ 1209. Plug or mold notice

4 "(a) The owner of a plug or mold provided protection 5 under this chapter may affix notice to the plug or mold or to the vessel hull embodying the plug or mold in such 6 7 manner and location as to give reasonable notice of such 8 protection. The Register of Copyrights shall prescribe by 9 regulation, as examples, specific methods of affixation and 10 positions of notice for purposes of this section, but these specifications shall not be considered exhaustive. The af-11 12 fixation of such notice is not a condition of protection 13 under this chapter but shall constitute prima facie evidence of notice of protection. 14

15 "(b) The notice referred to in subsection (a) shall16 consist of—

- 17 "(1) the words 'plug or mold', or the letters PM18 in a circle;
- 19 "(2) the year in which the plug or mold was20 first fixed in a vessel hull; and

21 "(3) the name of the owner or owners of the
22 plug or mold or an abbreviation by which the name
23 is recognized or is generally known.

1 "§ 1210. Enforcement of exclusive rights

2 "(a) Except as otherwise provided by this chapter,
3 any person who violates any of the exclusive rights of the
4 owner of a plug or mold under this chapter shall be liable
5 as an infringer of such rights.

6 "(b) The owner of a plug or mold protected under
7 this chapter shall be entitled to institute a civil action for
8 infringement after a certificate of registration of a claim
9 in that plug or mold is issued under section 1208.

10 "(c) In any case in which an application for registration and the required deposit and fee have been received 11 in the Copyright Office in proper form and registration 12 13 of the plug or mold has been refused, the applicant is entitled to institute a civil action for infringement under this 14 15 chapter if notice of the action, together with a copy of 16 the complaint, is served on the Register of Copyrights, in accordance with the Federal Rules of Civil Procedure. The 17 18 Register may, at his or her option, become a party to the 19 action with respect to the issue of whether the claim is 20eligible for registration by entering an appearance within 21 60 days after such service, but the failure of the Register 22 to become a party to the action shall not deprive the court of jurisdiction to determine that issue. 23

24 "(d)(1) The Secretary of the Treasury and the Unit25 ed States Postal Service shall separately or jointly issue
26 regulations for the enforcement of the right to import set
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1	forth in section 1205. These regulations may require, as
2	a condition for the exclusion of articles from the United
3	States, that the person seeking exclusion—
4	"(A) obtain a court order enjoining, or an order
5	of the International Trade Commission under sec-
6	tion 337 of the Tariff Act of 1930 excluding, impor-
7	tation of the articles; or
8	"(B)(i) furnish proof that—
9	"(I) the plug or mold involved is protected
10	under this chapter; and
11	"(II) the importation of the articles would
12	infringe the rights in the plug or mold under
13	this chapter; and
14	"(ii) post a surety bond for any injury that may
15	result if the detention or exclusion of the articles
16	proves to be unjustified.
17	((2) Articles imported in violation of the right to im-
18	port set forth in section 1205 are subject to seizure and
19	forfeiture in the same manner as property imported in vio-
20	lation of the customs laws. Any such forfeited article shall
21	be destroyed as directed by the Secretary of the Treasury
22	or the court, as the case may be, except that the articles
23	may be returned to the country of export whenever it is
24	shown to the satisfaction of the Secretary of the Treasury

that the importer had no reasonable grounds for believing
 that his or her acts constituted a violation of the law.

### 3 "§ 1211. Remedies for infringement

4 "(a) Any court having jurisdiction of a civil action
5 arising under this chapter may grant temporary and per6 manent injunctions on such terms as the court may deter7 mine reasonable to prevent or restrain infringement of the
8 exclusive rights in a plug or mold under this chapter.

9 "(b) Upon finding for the owner of the plug or mold, 10 the court shall award the owner actual damages suffered by the owner as a result of the infringement. The court 11 12 shall also award the owner of the infringer's profits that 13 are attributable to the infringement and are not taken into account in computing the award of actual damages. In es-14 15 tablishing the infringer's profits, the owner of the plug or mold is required to present proof only of the infringer's 16 17 gross revenue, and the infringer is required to prove his or her deductible expenses and the elements of profit at-18 tributable to factors other than the plug or mold. 19

20 "(c) At any time before final judgment is rendered,
21 the owner of the plug or mold may elect, instead of actual
22 damages and profits as provided by subsection (b), an
23 award of statutory damages for all infringements involved
24 in the action, with respect to any 1 plug or mold for which
25 any 1 infringer is liable individually, or for which any 2

or more infringers are liable jointly and severally, in an
 amount not more than \$250,000 as the court considers
 just.

4 "(d) In any action for infringement under this chap5 ter, the court in its discretion may allow the recovery of
6 full costs, including reasonable attorneys' fees, to the pre7 vailing party.

8 "(e) An action for infringement under this chapter
9 shall not be maintained unless the action is commenced
10 within 3 years after the claim accrues.

11 "(f) As part of the final judgment or decree, the court 12 may order the destruction or other disposition of any in-13 fringing vessel hulls, and any plugs, molds, or other arti-14 cles by means of which such vessel hulls may be repro-15 duced.

### 16 "§ 1212. Relation to other laws

17 "(a) Nothing in this chapter shall affect any right18 or remedy held by any person under chapters 1 through19 11 of this title, or under title 35.

"(b) Except as provided in section 1208(b) of this
21 title, references to 'this title' or 'title 17' in chapters 1
22 through 11 of this title shall be deemed not to apply to
23 this chapter.

24 "(c) The provisions of this chapter shall preempt the25 laws of any State to the extent those laws provide any

rights or remedies with respect to a plug or mold which
 are equivalent to those provided by this chapter, except
 that such preemption shall be effective only with respect
 to actions filed on or after January 1, 1998.

5 "(d) The provision of sections 1338, 1400(a), and 6 1498 (b) and (c) of title 28 shall apply with respect to 7 exclusive rights in plugs or molds under this chapter.".

### 8 SEC. 3. TECHNICAL AMENDMENT.

9 The table of chapters of title 17, United States Code,
10 is amended by adding at the end thereof the following new
11 item:

### "12. Protection of Vessel Hulls ...... 1201.".

#### 12 SEC. 4. EFFECTIVE DATE.

13 (a) The amendments made by this Act shall take ef-14 fect on January 1, 1997.

15 (b) Subject to paragraph (2) of this subsection, protection shall be available under chapter 12 of title 17, 16 17 United States Code, as added by section 2 of this Act, to any plug or mold fixed in a vessel hull that was first 18 commercially exploited on or after January 1, 1996, and 19 before January 1, 1997, if a claim of protection in the 20 21 plug or mold is registered in the Copyright Office before 22 January 1, 1998, under section 1208 of title 17, United 23 States Code, as added by section 2 of this Act.

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