104TH CONGRESS 1ST SESSION S.436

To improve the economic conditions and supply of housing in Native American communities by creating the Native American Financial Services Organization, and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 16 (legislative day, JANUARY 30), 1995

Mr. CAMPBELL (for himself, Mr. INOUYE, Mr. McCAIN, and Mr. DASCHLE) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

A BILL

- To improve the economic conditions and supply of housing in Native American communities by creating the Native American Financial Services Organization, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 (a) SHORT TITLE.—This Act may be cited as the 5 "Native American Financial Services Organization Act of 6 1995".

7 (b) TABLE OF CONTENTS.—The table of contents for8 this Act is as follows:

Sec. 1. Short title.

TITLE I-STATEMENT OF POLICY; DEFINITIONS

- Sec. 101. Policy.
- Sec. 102. Statement of purposes.
- Sec. 103. Definitions.

TITLE II—NATIVE AMERICAN FINANCIAL SERVICES ORGANIZATION

- Sec. 201. Establishment of the organization.
- Sec. 202. Authorized assistance and service functions.
- Sec. 203. Native American lending services grant.
- Sec. 204. Audits.
- Sec. 205. Annual housing and economic development reports.
- Sec. 206. Advisory Council.

TITLE III—CAPITALIZATION OF ORGANIZATION

- Sec. 301. Capitalization of the organization.
- Sec. 302. Obligations and securities of the organization.
- Sec. 303. Limit on total assets and liabilities.

TITLE IV-REGULATION, EXAMINATION, AND REPORTS

- Sec. 401. Regulation, examination, and reports.
- Sec. 402. Authority of the Secretary of Housing and Urban Development.

TITLE V—FORMATION OF NEW CORPORATION

- Sec. 501. Formation of new corporation.
- Sec. 502. Adoption and approval of merger plan.
- Sec. 503. Consummation of merger.
- Sec. 504. Transition.
- Sec. 505. Effect of merger.

TITLE VI-AUTHORIZATIONS OF APPROPRIATIONS

- Sec. 601. Authorization of appropriations for Native American Financial Institutions.
- Sec. 602. Authorization of appropriations for organization.

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TITLE I—STATEMENT OF POLICY; DEFINITIONS

3 SEC. 101. POLICY.

4 (a) IN GENERAL.—Based upon the findings and rec-

5 ommendations of the Commission on American Indian,

6 Alaska Native and Native Hawaiian Housing established

by the Department of Housing and Urban Development 1 Reform Act of 1989, the Congress has determined that— 2 3 (1) housing shortages and deplorable living con-4 ditions are at crisis proportions in Native American 5 communities throughout the United States; and 6 (2) the lack of private capital to finance hous-7 ing and economic development for Native Americans 8 and Native American communities seriously exacer-9 bates these housing shortages and poor living condi-10 tions.

11 (b) POLICY OF THE UNITED STATES TO ADDRESS NATIVE AMERICAN HOUSING SHORTAGE.—It is the policy 12 13 of the United States to improve the economic conditions and supply of housing in Native American communities 14 throughout the United States by creating the Native 15 American Financial Services Organization to address the 16 17 housing shortages and poor living conditions described in subsection (a). 18

19 SEC. 102. STATEMENT OF PURPOSES.

20 The purposes of this Act are—

(1) to help serve the mortgage and other lending needs of Native Americans by assisting in the establishment and organization of Native American
Financial Institutions, developing and providing financial expertise and technical assistance to Native

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1	American Financial Institutions, including assist-
2	ance concerning overcoming—
3	(A) barriers to lending with respect to Na-
4	tive American lands; and
5	(B) the past and present impact of dis-
6	crimination;
7	(2) to promote access to mortgage credit in Na-
8	tive American communities in the United States by
9	increasing the liquidity of financing for housing and
10	improving the distribution of investment capital
11	available for such financing, primarily through Na-
12	tive American Financial Institutions;
13	(3) to promote the infusion of public capital
14	into Native American communities throughout the
15	United States and to direct sources of public and
16	private capital into housing and economic develop-
17	ment for Native American individuals and families,
18	primarily through Native American Financial Insti-
19	tutions; and
20	(4) to provide ongoing assistance to the second-
21	ary market for residential mortgages and economic
22	development loans for Native American individuals
23	and families, Native American Financial Institu-
24	tions, and other borrowers by increasing the liquidity

1	of such investments and improving the distribution
2	of investment capital available for such financing.
3	SEC. 103. DEFINITIONS.
4	For purposes of this Act, the following definitions
5	shall apply:
6	(1) Alaska native.—The term ''Alaska Na-
7	tive" has the meaning given the term "Native" by
8	section 3(b) of the Alaska Native Claims Settlement
9	Act.
10	(2) BOARD.—The term "Board" means the
11	Board of Directors of the Organization established
12	under section 201(a)(2).
13	(3) CHAIRPERSON.—The term "Chairperson"
14	means the chairperson of the Board.
15	(4) COUNCIL.—The term "Council" means the
16	Advisory Council established under section 206.
17	(5) Designated merger date.—The term
18	''designated merger date'' means the specific cal-
19	endar date and time of day designated by the Board
20	under section 502(b).
21	(6) DIRECTOR.—The term "Director" means
22	the Director of the Office of Federal Housing Enter-
23	prise Oversight of the Department of Housing and
24	Urban Development.

1 (7) FUND.—The term "Fund" means the Com-2 munity Development Financial Institutions Fund es-3 tablished under section 104 of the Riegle Commu-4 nity Development and Regulatory Improvement Act 5 of 1994.

6 (8) INDIAN TRIBE.—The term "Indian tribe" 7 means any Indian tribe, band, nation, or other orga-8 nized group or community, including any Alaska Na-9 tive village or regional or village corporation as de-10 fined in or established pursuant to the Alaska Na-11 tive Claims Settlement Act that is recognized as eli-12 gible for the special programs and services provided 13 by the Federal Government to Indians because of their status as Indians. 14

(9) MERGER PLAN.—The term "merger plan"
means the plan of merger adopted by the Board
under section 502(a).

18 (10) NATIVE AMERICAN.—The term "Native
19 American" means any member of an Indian tribe.

20 (11) NATIVE AMERICAN FINANCIAL INSTITU21 TION.—The term "Native American Financial Insti22 tution" means a person (other than an individual)
23 that—

24 (A) qualifies as a community development25 financial institution under section 103 of the

1	Riegle Community Development and Regulatory
2	Improvement Act of 1994;
3	(B) satisfies the requirements established
4	by the Riegle Community Development and
5	Regulatory Improvement Act of 1994 and the
6	Fund for applicants for assistance from the
7	Fund;
8	(C) demonstrates a special interest and ex-
9	pertise in serving the primary economic develop-
10	ment and mortgage lending needs of the Native
11	American community; and
12	(D) demonstrates that the person has the
13	endorsement of the Native American commu-
14	nity that the person intends to serve.
15	(12) NATIVE AMERICAN LENDER.—The term
16	"Native American lender" means a Native American
17	governing body, Native American housing authority,
18	or other Native American Financial Institution that
19	acts as a primary mortgage or economic develop-
20	ment lender in a Native American community.
21	(13) NEW CORPORATION.—The term "new cor-
22	poration" means the corporation formed in accord-
23	ance with title V.
24	(14) Nonqualifying mortgage loan.—The
25	term ''nonqualifying mortgage loan'' means a mort-

gage loan that is determined by the Organization, on 1 2 the basis of the quality, type, class, or principal amount of the loan, to fail to meet the purchase 3 4 standards of the Federal National Mortgage Asso-5 ciation or the Federal Home Loan Mortgage Corporation in effect on September 30, 1994. 6 7 (15)ORGANIZATION.—The term "Organiza-8 tion" means the Native American Financial Services 9 Organization established under section 201.

10 (16) QUALIFYING MORTGAGE LOAN.—The term "qualifying mortgage loan" means a mortgage loan 11 12 that is determined by the Organization, on the basis of the quality, type, class or principal amount of the 13 14 loan, to meet the purchase standards of the Federal 15 National Mortgage Association or the Federal Home 16 Loan Mortgage Corporation in effect on September 17 30. 1994.

18 (17) TRANSITION PERIOD.—The term "transi-19 tion period" means the period beginning on the date 20 on which the merger plan is approved by both the 21 Secretary of Housing and Urban Development and 22 the Secretary of the Treasury and ending on the 23 designated merger date.

1 TITLE II—NATIVE AMERICAN FI 2 NANCIAL SERVICES ORGANI 3 ZATION

4 SEC. 201. ESTABLISHMENT OF THE ORGANIZATION.

5 (a) CREATION; BOARD OF DIRECTORS; POLICIES;
6 PRINCIPAL OFFICE; MEMBERSHIP; VACANCIES.—

7 (1) CREATION.—

8 (A) IN GENERAL.—There is established 9 and chartered a corporation to be known as the 10 Native American Financial Services Organiza-11 tion.

12 (B) PERIOD OF TIME.—The Organization
13 shall be a congressionally chartered body cor14 porate until the earlier of—

15 (i) the designated merger date; or

16 (ii) the date on which the charter is17 surrendered by the Organization.

(C) CHANGES TO CHARTER.—The right to
revise, amend, or modify the Organization charter is specifically and exclusively reserved to the
Congress.

22 (2) BOARD OF DIRECTORS; PRINCIPAL OF23 FICE.—

24 (A) BOARD.—The powers of the Organiza-25 tion shall be vested in a Board of Directors.

	10
1	The Board shall determine the policies that
2	govern the operations and management of the
3	Organization.
4	(B) PRINCIPAL OFFICE; RESIDENCY.—The
5	principal office of the Organization shall be in
6	the District of Columbia. For purposes of
7	venue, the Organization shall be considered to
8	be a resident of the District of Columbia.
9	(3) Membership.—
10	(A) IN GENERAL.—
11	(i) NINE MEMBERS.—Except as pro-
12	vided in clause (ii), the Board shall consist
13	of 9 members, 3 of whom shall be ap-
14	pointed by the President and 6 of whom
15	shall be elected by the class A stockhold-
16	ers, in accordance with the bylaws of the
17	Organization.
18	(ii) Thirteen members.—If class B
19	stock is issued under section 301(b), the
20	Board shall consist of 13 members, 9 of
21	whom shall be appointed and elected in ac-
22	cordance with clause (i) and 4 of whom
23	shall be elected by the class B stockhold-
24	ers, in accordance with the bylaws of the
25	Organization.

1	(B) TERMS.—Each member of the Board
2	shall be elected or appointed for a 4-year term,
3	except that the members of the initial Board
4	shall be elected or appointed for the following
5	terms:
6	(i) Of the 3 members appointed by
7	the President—
8	(I) 1 member shall be appointed
9	for a 2-year term;
10	(II) 1 member shall be appointed
11	for a 3-year term; and
12	(III) 1 member shall be ap-
13	pointed for a 4-year term;
14	as designated by the President at the time
15	of the appointments.
16	(ii) Of the 6 members elected by the
17	class A stockholders—
18	(I) 2 members shall each be
19	elected for a 2-year term;
20	(II) 2 members shall each be
21	elected for a 3-year term; and
22	(III) 2 members shall each be
23	elected for a 4-year term.

	12
1	(iii) If class B stock is issued and 4
2	additional members are elected by the class
3	B stockholders—
4	(I) 1 member shall be elected for
5	a 2-year term;
6	(II) 1 member shall be elected
7	for a 3-year term; and
8	(III) 2 members shall each be
9	elected for a 4-year term.
10	(C) QUALIFICATIONS.—Each member ap-
11	pointed by the President shall have expertise in
12	1 or more of the following areas:
13	(i) Native American housing and eco-
14	nomic development programs.
15	(ii) Financing in Native American
16	communities.
17	(iii) Native American governing bodies
18	and court systems.
19	(iv) Restricted and trust land issues,
20	economic development, and small consumer
21	loans.
22	(D) CHAIRPERSON.—The Board shall se-
23	lect a Chairperson from among its members, ex-
24	cept that the initial Chairperson shall be se-
25	lected from among the members of the initial

1	Deend who have have any fit of the last
1	Board who have been appointed or elected to
2	serve for a 4-year term.
3	(E) VACANCIES.—
4	(i) Appointed members.—Any va-
5	cancy in the appointed membership of the
6	Board shall be filled by appointment by the
7	President, but only for the unexpired por-
8	tion of the term.
9	(ii) Elected members.—Any va-
10	cancy in the elected membership of the
11	Board shall be filled by appointment by the
12	Board, but only for the unexpired portion
13	of the term.
14	(F) TRANSITIONS.—Any member of the
15	Board may continue to serve after the expira-
16	tion of the term for which the member was ap-
17	pointed or elected until a qualified successor
18	has been appointed or elected.
19	(b) Powers of the Organization.—The Organi-
20	zation may—
21	(1) adopt, alter, and use a corporate seal;
22	(2) adopt bylaws, consistent with this Act, regu-
23	lating, among other things, the manner in which—
24	(A) the business of the Organization shall
25	be conducted;

1	(B) the elected members of the Board shall
2	be elected;
3	(C) the stock of the Organization shall be
4	issued, held, and disposed of;
5	(D) the property of the Organization shall
6	be disposed of; and
7	(E) the powers and privileges granted to
8	the Organization by this Act and other law
9	shall be exercised;
10	(3) make and perform contracts, agreements,
11	and commitments, including entering into a coopera-
12	tive agreement with the Fund;
13	(4) prescribe and impose fees and charges for
14	services provided by the Organization;
15	(5)(A) settle, adjust, and compromise; and
16	(B) with or without consideration or benefit to
17	the Organization, release or waive in whole or in
18	part, in advance or otherwise, any claim, demand, or
19	right of, by, or against the Organization;
20	if such settlement, adjustment, compromise, release,
21	or waiver is not adverse to the interests of the Unit-
22	ed States;
23	(6) sue and be sued, complain and defend, in
24	any tribal, Federal, State, or other court;

1 (7) acquire, take, hold, and own, and to deal 2 with and dispose of any property;

3 (8) determine the necessary expenditures of the
4 Organization and the manner in which such expendi5 tures shall be incurred, allowed, and paid, and ap6 point, employ, and fix and provide for the compensa7 tion and benefits of officers, employees, attorneys,
8 and agents as the Board determines reasonable and
9 not inconsistent with this section;

10 (9) incorporate a new corporation under State,
11 District of Columbia, or tribal law, as provided in
12 section 501;

13 (10) adopt a plan of merger, as provided in sec-14 tion 502;

(11) consummate the merger of the Organization into the new corporation, as provided in section
503; and

(12) have succession until the designated merger date or any earlier date on which the Organization surrenders its Federal charter.

21 (c) INVESTMENT OF FUNDS; DESIGNATION AS DE-22 POSITARY, CUSTODIAN, OR AGENT.—

(1) INVESTMENT OF FUNDS.—Funds of the Organization that are not required to meet current operating expenses shall be invested in obligations of,

1 or obligations guaranteed by, the United States or 2 any agency thereof, or in obligations, participations, or other instruments that are lawful investments for 3 4 fiduciary, trust, or public funds. 5 (2) DESIGNATION AS DEPOSITARY, CUSTODIAN, 6 OR AGENT.—Any Federal Reserve bank or Federal 7 home loan bank, or any bank as to which at the time 8 of its designation by the Organization there is out-9 standing a designation by the Secretary of the 10 Treasury as a general or other depositary of public 11 money, may-12 (A) be designated by the Organization as 13 a depositary or custodian or as a fiscal or other 14 agent of the Organization; and 15 (B) act as such depositary, custodian, or 16 agent. 17 (d) Actions By and Against the Organiza-TION.—Notwithstanding section 1349 of title 28, United 18 States Code, or any other provision of law— 19 (1) the Organization shall be deemed to be an 20 agency covered under sections 1345 and 1442 of 21 22 title 28, United States Code; 23 (2) any civil action to which the Organization is 24 a party shall be deemed to arise under the laws of 25

the United States, and the appropriate district court

of the United States shall have original jurisdiction
 over any such action, without regard to amount or
 value; and

(3) any civil or other action, case, or con-4 5 troversy in a tribal court, court of a State, or in any 6 court other than a district court of the United 7 States, to which the Organization is a party, may at any time before the commencement of the trial be 8 9 removed by the Organization, without the giving of any bond or security and by following any procedure 10 11 for removal of causes in effect at the time of the removal-12

13 (A) to the district court of the United
14 States for the district and division in which the
15 action is pending;

16 (B) or, if there is no such district court, to
17 the district court of the United States for the
18 District of Columbia.

19SEC. 202. AUTHORIZED ASSISTANCE AND SERVICE FUNC-20TIONS.

21 (a) TECHNICAL ASSISTANCE AND SERVICES.—The22 Organization may—

(1) assist the Fund in the establishment and
organization of Native American Financial Institutions;

1 (2) assist the Fund in developing and providing 2 financial expertise and technical assistance to Native 3 American Financial Institutions, including methods of underwriting, securing, servicing, packaging, and 4 selling mortgage and small commercial 5 and 6 consumer loans:

7 (3) develop and provide specialized technical as8 sistance on overcoming barriers to primary mortgage
9 lending on Native American lands, including issues
10 related to trust lands, discrimination, high operating
11 costs, and inapplicability of standard underwriting
12 criteria;

(4) assist the Fund in providing mortgage underwriting assistance (but not in originating loans)
under contract to Native American Financial Institutions;

17 (5) work with the Federal National Mortgage 18 Association, the Federal Home Loan Mortgage Cor-19 poration, and other participants in the secondary 20 market for home mortgage instruments in identifying and eliminating barriers to the purchase of Na-21 22 tive American mortgage loans originated by Native 23 American Financial Institutions and other lenders in 24 Native American communities:

1 (6) obtain capital investments in the Organiza-2 tion from Indian tribes, Native American organizations, and other entities; 3 4 (7) assist the Fund in the operation of the Or-5 ganization as an information clearinghouse by providing information on financial practices to Native 6 7 American Financial Institutions: and (8) assist the Fund in monitoring and reporting 8 9 to the Congress on the performance of Native Amer-10 ican Financial Institutions in meeting the economic 11 development and housing credit needs of Native 12 Americans. 13 (b) Purchases and Sales of Mortgages and MORTGAGE-BACKED SECURITIES.— 14 15 (1) IN GENERAL. (A) AUTHORIZATION.—If a determination 16 17 is made in accordance with subparagraph (B), 18 the Organization may, upon receipt of a written

10 Ine Organization may, upon receipt of a written 19 authorization from the Secretary of Housing 20 and Urban Development under this paragraph, 21 carry out any activity described in paragraph 22 (3).

23 (B) DETERMINATION.—For purposes of
24 subparagraph (A), a determination made under
25 this section is a determination by the Secretary

1	of Housing and Urban Development that the
2	combined purchases by the Federal National
3	Mortgage Association and the Federal Home
4	Loan Mortgage Corporation of residential Na-
5	tive American nonqualifying mortgage loans
6	originated by Native American Financial Insti-
7	tutions and other lenders on housing consisting
8	of between 1 and 4 dwelling units—
9	(i) in the second year following the es-
10	tablishment of the Organization, total less
11	than \$20,000,000 (unless the Organization
12	can demonstrate to the Secretary of Hous-
13	ing and Urban Development that such pur-
14	chase goal could not be met); or
15	(ii) in any succeeding year, total less
16	than that amount that the Secretary of
17	Housing and Urban Development has de-
18	termined and published as a reasonable
19	Native American mortgage purchase goal
20	(in accordance with paragraph (2)) for
21	such combined purchases by the Federal
22	National Mortgage Association and the
23	Federal Home Loan Mortgage Corporation
24	in such year.

1	(2) FACTORS CONSIDERED.—In determining
2	the purchase goal described in paragraph (1)(B)(ii),
3	the Secretary shall take into account the study by
4	the Fund of Native American lending and invest-
5	ment conducted pursuant to section 117(c) of the
6	Riegle Community Development and Regulatory Im-
7	provement Act of 1994.
8	(3) Powers of the organization.—Upon re-
9	ceiving a written authorization from the Secretary of
10	Housing and Urban Development under paragraph
11	(1), the Organization may, at any time—
12	(A) with respect to residential mortgage
13	loans originated by Native American Financial
14	Institutions that are qualifying mortgage
15	loans—
16	(i) purchase such qualifying mortgage
17	loans;
18	(ii) hold such qualifying mortgage
19	loans for a period of not to exceed 12
20	months; and
21	(iii) resell such qualifying mortgage
22	loans to the Federal National Mortgage
23	Association, the Federal Home Loan Mort-
24	gage Corporation, or other secondary mar-

1	ket participants, as provided in section
2	303(b);
3	(B) with respect to residential mortgage
4	loans originated by the Native American Finan-
5	cial Institutions that are nonqualifying mort-
6	gage loans—
7	(i) purchase such nonqualifying mort-
8	gage loans from the Native American Fi-
9	nancial Institutions for such terms as the
10	Organization determines to be appropriate,
11	including the life of the mortgage loan, if,
12	with respect to any such loan—
13	(I) the Organization has reason-
14	able assurance that the loan will be
15	repaid within the time agreed;
16	(II) the Native American Finan-
17	cial Institution selling the loan retains
18	a participation of not less than 10
19	percent in the mortgage;
20	(III) the Native American Finan-
21	cial Institution selling the loan agrees
22	for such period of time and under
23	such circumstances as the Organiza-
24	tion may require, to repurchase or re-
25	place the mortgage upon demand of

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1	the Organization in the event that the
2	loan is in default; or
3	(IV) that portion of the outstand-
4	ing principal balance of the loan
5	which exceeds 80 percent of the value
6	of the property securing such loan is
7	guaranteed or insured by a qualified
8	insurer, as determined by the Organi-
9	zation; and
10	(ii) issue mortgage-backed securities
11	or other forms of participations based on
12	pools of such nonqualifying mortgage
13	loans, as provided in section 303(c); and
14	(C) purchase, service, sell, lend on the se-
15	curity of, and otherwise deal in—
16	(i) residential mortgages that are se-
17	cured by a subordinate lien against a prop-
18	erty consisting of 1 to 4 dwelling units
19	that is the principal residence of the mort-
20	gagor; and
21	(ii) residential mortgages that are se-
22	cured by a subordinate lien against a prop-
23	erty consisting of five or more dwelling
24	units.
25	(4) Rights and remedies.—

1	(A) IN GENERAL.—The rights and rem-
2	edies of the Organization, including any rights
3	and remedies of the Organization on, under, or
4	with respect to any mortgage or any obligation
5	secured thereby, shall be immune from impair-
6	ment, limitation, or restriction by or under any
7	State, District of Columbia, or tribal—
8	(i) law that becomes effective after the
9	acquisition by the Organization of the sub-
10	ject or property on, under, or with respect
11	to which such right or remedy arises or ex-
12	ists or would so arise or exist in the ab-
13	sence of such law; or
14	(ii) administrative or other action that
15	becomes effective after such acquisition.
16	(B) QUALIFICATION.—The Organization
17	may conduct its business without regard to any
18	qualification or similar requirement in the Dis-
19	trict of Columbia, or any State or tribal juris-
20	diction.
21	SEC. 203. NATIVE AMERICAN LENDING SERVICES GRANT.
22	(a) INITIAL GRANT PAYMENT.—If the Fund and the
22	Our enter inter a commention advance for the

23 Organization enter into a cooperative agreement for the24 Organization to provide technical assistance and other25 services to Native American Financial Institutions, such

agreement shall, to the extent that funds are available as
 provided in section 602, provide that the initial grant pay ment, anticipated to be \$5,000,000, shall be made when
 all members of the initial Board have been appointed
 under section 201.

6 (b) PAYMENT OF GRANT BALANCE.—The payment 7 of the grant balance of \$5,000,000 shall be made to the 8 Organization not later than 1 year after the date on which 9 the initial grant payment is made under subsection (a). 10 SEC. 204. AUDITS.

11 (a) INDEPENDENT AUDITS.—

12 (1) IN GENERAL.—The Organization shall have 13 an annual independent audit made of its financial 14 statements by an independent public accountant in 15 accordance with generally accepted auditing stand-16 ards.

17 (2) DETERMINATIONS.—In conducting an audit
18 under this subsection, the independent public ac19 countant shall determine and report on whether the
20 financial statements of the Organization—

21 (A) are presented fairly in accordance with22 generally accepted accounting principles; and

(B) to the extent determined necessary by
the Director, comply with any disclosure requirements imposed under section 401.

1 (b) GAO AUDITS.—

2 (1) IN GENERAL.—Beginning after the first 2 3 years of the operation of the Organization, unless an 4 earlier date is required by any other statute, grant, 5 or agreement, the programs, activities, receipts, ex-6 penditures, and financial transactions of the Organi-7 zation shall be subject to audit by the Comptroller 8 General of the United States under such rules and 9 regulations as may be prescribed by the Comptroller 10 General.

11 (2) ACCESS.—To carry out this subsection, the
12 representatives of the General Accounting Office
13 shall—

(A) have access to all books, accounts, financial records, reports, files, and all other papers, things, or property belonging to or in use
by the Organization and necessary to facilitate
the audit;

(B) be afforded full facilities for verifying
transactions with the balances or securities held
by depositaries, fiscal agents, and custodians;
and

(C) have access, upon request to the Organization or any auditor for an audit of the Organization under subsection (a), to any books,

1	accounts, financial records, reports, files, or
2	other papers, or property belonging to or in use
3	by the Organization and used in any such audit
4	and to any papers, records, files, and reports of
5	the auditor used in such an audit.
6	(3) REPORTS.—The Comptroller General of the
7	United States shall submit to the Congress a report
8	on each audit conducted under this subsection.
9	(4) REIMBURSEMENT.—The Organization shall
10	reimburse the General Accounting Office for the full
11	cost of any audit conducted under this subsection.
12	SEC. 205. ANNUAL HOUSING AND ECONOMIC DEVELOP-
13	MENT REPORTS.
13 14	MENT REPORTS. Not later than 1 year after the date of enactment
14 15	Not later than 1 year after the date of enactment
14 15 16	Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Organization shall
14 15 16 17	Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Organization shall collect, maintain, and provide to the Secretary of Housing
14 15 16 17	Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Organization shall collect, maintain, and provide to the Secretary of Housing and Urban Development, in a form determined by the Sec-
14 15 16 17 18	Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Organization shall collect, maintain, and provide to the Secretary of Housing and Urban Development, in a form determined by the Sec- retary, such data as the Secretary determines to be appro-
14 15 16 17 18 19	Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Organization shall collect, maintain, and provide to the Secretary of Housing and Urban Development, in a form determined by the Sec- retary, such data as the Secretary determines to be appro- priate with respect to the Organization's—
 14 15 16 17 18 19 20 	Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Organization shall collect, maintain, and provide to the Secretary of Housing and Urban Development, in a form determined by the Sec- retary, such data as the Secretary determines to be appro- priate with respect to the Organization's— (1) mortgages on properties consisting of be-
 14 15 16 17 18 19 20 21 	Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Organization shall collect, maintain, and provide to the Secretary of Housing and Urban Development, in a form determined by the Sec- retary, such data as the Secretary determines to be appro- priate with respect to the Organization's— (1) mortgages on properties consisting of be- tween 1 and 4 dwelling units;
 14 15 16 17 18 19 20 21 22 	Not later than 1 year after the date of enactment of this Act, and annually thereafter, the Organization shall collect, maintain, and provide to the Secretary of Housing and Urban Development, in a form determined by the Sec- retary, such data as the Secretary determines to be appro- priate with respect to the Organization's— (1) mortgages on properties consisting of be- tween 1 and 4 dwelling units; (2) mortgages on properties consisting of five or

1 SEC. 206. ADVISORY COUNCIL.

2 (a) ESTABLISHMENT.—The Board shall establish an3 Advisory Council in accordance with this section.

4 (b) MEMBERSHIP.—

5 (1) IN GENERAL.—The Council shall consist of 6 13 members, who shall be appointed by the Board, 7 including 1 representative from each of the 12 dis-8 tricts established by the Bureau of Indian Affairs 9 and 1 representative from the State of Hawaii.

10 (2) QUALIFICATIONS.—Not less than 6 of the 11 members of the Council shall have financial exper-12 tise, and not less than 9 members of the Council 13 shall be Native Americans.

14 (3) TERMS.—Each member of the Council shall
15 be appointed for a 4-year term, except that the ini16 tial Council shall be appointed, as designated by the
17 Board at the time of appointment, as follows:

18 (A) Four members shall each be appointed19 for a 2-year term.

20 (B) Four members shall each be appointed21 for a 3-year term.

(C) Five members shall each be appointedfor a 4-year term.

(c) DUTIES.—The Council shall advise the Board on
all policy matters of the Organization. Through the regional representation of its members, the Council shall

provide information to the Board from all sectors of the 1 Native American community. 2 TITLE III—CAPITALIZATION OF 3 **ORGANIZATION** 4 5 SEC. 301. CAPITALIZATION OF THE ORGANIZATION. (a) CLASS A STOCK.—The class A stock of the Orga-6 7 nization shall— (1) be issued only to Indian tribes; 8 9 (2) be allocated on the basis of Indian tribe population, as determined by the Secretary of Hous-10 11 ing and Urban Development in consultation with the Secretary of the Interior; 12 (3) have such par value and other characteris-13 14 tics as the Organization shall provide; 15 (4) be vested with voting rights, each share being entitled to 1 vote; 16 17 (5) be nontransferable; and 18 (6) be surrendered to the Organization if the 19 holder ceases to be recognized as an Indian tribe 20 under this Act. 21 (b) CLASS B STOCK.— 22 (1) IN GENERAL.—The Organization may issue class B stock evidencing capital contributions in the 23 24 manner and amount, and subject to any limitations

1	on concentration of ownership, as may be established
2	by the Organization.
3	(2) CHARACTERISTICS.—Any class B stock is-
4	sued under paragraph (1) shall—
5	(A) be available for purchase by investors;
6	(B) be entitled to such dividends as may
7	be declared by the Board in accordance with
8	subsection (c);
9	(C) have such par value and other charac-
10	teristics as the Organization shall provide;
11	(D) be vested with voting rights, each
12	share being entitled to 1 vote; and
13	(E) be transferable only on the books of
14	the Organization.
15	(c) Charges and Fees; Earnings.—
16	(1) CHARGES AND FEES.—The Organization
17	may impose charges or fees, which may be regarded
18	as elements of pricing, with the objectives that—
19	(A) all costs and expenses of the oper-
20	ations of the Organization should be within the
21	income of the Organization derived from such
22	operations; and
23	(B) such operations would be fully self-
24	supporting.

1 (2) EARNINGS.—All earnings from the oper-2 ations of the Organization shall be annually trans-3 ferred to the general surplus account of the Organi-4 zation. At any time, funds in the general surplus ac-5 count may, in the discretion of the Board, be trans-6 ferred to the reserves of the Organization.

7 (d) CAPITAL DISTRIBUTIONS.—

(1) IN GENERAL.—Except as provided in para-8 9 graph (2), the Organization may make such capital 10 distributions (as such term is defined in section 11 1303 of the Federal Housing Financial Safety and Soundness Act of 1992) as may be declared by the 12 Board. All capital distributions shall be charged 13 14 against the general surplus account of the Organiza-15 tion.

(2) RESTRICTION.—The Organization may not 16 17 make any capital distribution that would decrease 18 the total capital (as such term is defined in section 19 1303 of the Federal Housing Financial Safety and 20 Soundness Act of 1992) of the Organization to an amount less than the capital level for the Organiza-21 22 tion established under section 401, without prior 23 written approval of the distribution by the Director.

1 SEC. 302. OBLIGATIONS AND SECURITIES OF THE ORGANI-

2 ZATION. 3 (a) IN GENERAL.— 4 (1) AUTHORIZATION.—The Organization may— 5 (A) borrow funds to give security or pay 6 interest or other return; and 7 (B) issue upon the approval of the Sec-8 retary of the Treasury, notes, debentures, 9 bonds, or other obligations having maturities 10 and bearing such rate or rates of interest as may be determined by the Organization with 11 12 the approval of the Secretary of the Treasury; 13 if such borrowing and issuing of obligations qualifies 14 as a transaction by an issuer not involving any pub-15 lic offering under section 4(2) of the Securities Act of 1933. 16 17 (2) RESTRICTIONS.— 18 (A) IN GENERAL.—Obligations issued by 19 the Organization under this section shall not be 20 obligations of the United States or any agency 21 of the United States. 22 (B) NO GUARANTEES.—Payment of the 23 principal of or interest on such obligations shall 24 not be guaranteed by the United States or any 25 agency of the United States. The obligations issued by the Organization under this section shall so plainly state.

(b) Resales of Qualifying Mortgage Loans.— 3 The sale or other disposition by the Organization of quali-4 5 fying mortgage loans under section 202(b) shall be on such terms and conditions relating to resale, repurchase, 6 7 substitution, replacement or otherwise as the Organization 8 may prescribe, except that the Organization may not guarantee or insure the payment of any mortgage loan sold 9 under section 202(b). 10

11 (c) SECURITIES BACKED BY NONQUALIFYING MORT-12 GAGE LOANS.—Securities in the form of debt obligations 13 or trust certificates of beneficial interest, or both, and 14 based upon nonqualifying mortgage loans held and set 15 aside by the Organization under section 202(b)—

16 (1) may be issued upon the approval of the Sec-17 retary of the Treasury; and

(2) shall have such maturities, and shall bear
such rate or rates of interest, as may be determined
by the Organization with the approval of the Secretary of the Treasury;

22 if such issuance qualifies as a transaction by an issuer23 not involving any public offering under section 4(2) of the24 Securities Act of 1933.

1

1	(d) Prohibitions and Restrictions; Creation
2	of Liens and Charges.—
3	(1) IN GENERAL.—The Organization may, by
4	regulation or by writing executed by the Organiza-
5	tion—
6	(A) establish prohibitions or restrictions on
7	the creation of indebtedness or obligations of
8	the Organization or of liens or charges upon
9	property of the Organization, including after-ac-
10	quired property; and
11	(B) create liens and charges, which may be
12	floating liens or charges, upon all or any part
13	or parts of the property of the Organization, in-
14	cluding after-acquired property.
15	(2) EFFECT.—Any prohibition, restriction, lien,
16	or charge established under paragraph (2) shall—
17	(A) have such effect, including such rank
18	and priority, as may be provided by regulations
19	of the Organization or by any writing executed
20	by the Organization; and
21	(B) create a cause of action which may be
22	enforced by action in the United States district
23	court for the District of Columbia or in the
24	United States district court for any judicial dis-

trict in which any of the property affected is lo cated.

3 (3) JURISDICTION; SERVICE OF PROCESS.—
4 Process in any action described in paragraph (2)
5 may run to or be served in any judicial district or
6 in any place subject to the jurisdiction of the United
7 States.

8 (e) VALIDITY OF PROVISIONS; VALIDITY OF RE-9 STRICTIONS, PROHIBITIONS, LIENS, OR CHARGES.—This 10 section and any restriction, prohibition, lien, or charge re-11 ferred to in subsection (b) shall be fully effective notwith-12 standing any other law, including any law of or relating 13 to sovereign immunity or priority.

14 SEC. 303. LIMIT ON TOTAL ASSETS AND LIABILITIES.

15 The aggregate of—

16 (1) the total equity of the Organization, includ17 ing all capital from any issuance of class B stock;
18 and

(2) the total liabilities of the Organization, including all obligations issued or incurred by the Organization;

shall not at any time exceed \$20,000,000.

TITLE IV—REGULATION, EXAMINATION, AND REPORTS

3 SEC. 401. REGULATION, EXAMINATION, AND REPORTS.

4 (a) EFFECTIVE DATE OF SECTION.—This section 5 shall take effect on the date on which the Secretary of 6 Housing and Urban Development makes a determination 7 in accordance with section 202(b) that the Organization 8 may purchase and sell mortgages and mortgage-backed se-9 curities.

10 (b) IN GENERAL.—The Organization shall be subject 11 to the regulatory authority of the Office of Federal Hous-12 ing Enterprise Oversight of the Department of Housing 13 and Urban Development with respect to all matters relat-14 ing to the financial safety and soundness of the Organiza-15 tion.

16 (c) DUTY OF DIRECTOR.—The Director shall ensure 17 that the Organization is adequately capitalized and oper-18 ating safely as a congressionally chartered body corporate.

(d) POWERS OF DIRECTOR.—The Director shall have
all of the exclusive powers granted the Director under subsections (b), (d), and (e) of section 1313 of the Housing
and Community Development Act of 1992, as determined
by the Director to be necessary or appropriate to regulate
the operation of the Organization.

25 (e) REPORTS TO DIRECTOR.—

1 (1) ANNUAL REPORT.—Not later than 1 year 2 after the date of enactment of this Act, and annually 3 thereafter, the Organization shall submit to the Di-4 rector a report describing the financial condition and 5 operations of the Organization. The report shall be 6 in such form, contain such information, and be sub-7 mitted on such date as the Director shall require.

8 (2) OTHER REPORTS.—In addition to the re-9 ports submitted under paragraph (1), the Organiza-10 tion shall submit to the Director any report required 11 by the Director pursuant to section 1314 of the 12 Housing and Community Development Act of 1992.

(3) CONTENTS OF REPORT.—Each report submitted under this subsection shall contain a declaration by the president, vice president, treasurer, or
any other officer of the Organization designated by
the Board to make such declaration, that the report
is true and correct to the best of such officer's
knowledge and belief.

20 (f) FUNDING OFHEO OVERSIGHT.—

(1) ASSESSMENT AND COLLECTION.—The Director shall assess and collect from the Organization
such amounts as are necessary to reimburse the Office of Federal Housing Enterprise Oversight for the
reasonable costs and expenses of the activities un-

1	dertaken by the Office of Federal Housing Enter-
2	prise Oversight to carry out the duties of the Direc-
3	tor under paragraph (2), including the costs of ex-
4	aminations and overhead expenses.
5	(2) REQUIREMENTS.—Annual assessments im-
6	posed by the Director shall be—
7	(A) imposed prior to October 1 of each
8	year;
9	(B) collected at such time or times during
10	each assessment year as determined necessary
11	or appropriate by the Director;
12	(C) deposited into the Federal Housing
13	Enterprises Oversight Fund established by sec-
14	tion 1316(f) of the Housing and Community
15	Development Act of 1992; and
16	(D) available, to the extent provided in ap-
17	propriations Acts, for carrying out the respon-
18	sibilities of the Director under this section.
19	SEC. 402. AUTHORITY OF THE SECRETARY OF HOUSING
20	AND URBAN DEVELOPMENT.
21	Except for the authority of the Director under in sec-
22	tion 401, the Secretary of Housing and Urban Develop-
23	ment shall—
24	(1) have general regulatory power over the Or-
25	ganization; and

(2) issue such rules and regulations applicable
 to the Organization as determined necessary or appropriate by the Secretary to ensure that the purposes specified in section 102 are accomplished.

5 TITLE V—FORMATION OF NEW 6 CORPORATION

7 SEC. 501. FORMATION OF NEW CORPORATION.

8 (a) IN GENERAL.—In order to continue the accom-9 plishment of the purposes specified in section 102 beyond 10 the terms of the charter of the Organization, the Board 11 shall, not later than 10 years after the date of enactment 12 of this Act, cause the formation of a new corporation 13 under the laws of any tribe, any State, or the District of 14 Columbia.

15 (b) POWERS OF NEW CORPORATION NOT PRE-16 SCRIBED.—Except as provided in this section, the new 17 corporation may have any corporate powers and attributes 18 permitted under the laws of the jurisdiction of its incorpo-19 ration which the Board shall determine, in its business 20 judgment, to be appropriate.

(c) USE OF NAFSO NAME PROHIBITED.—The new
corporation may not use in any manner the name "Native
American Financial Services Organization" or "NAFSO"
or any variation of thereof.

1 SEC. 502. ADOPTION AND APPROVAL OF MERGER PLAN.

2 (a) IN GENERAL.—Not later than 10 years after the 3 date of enactment of this Act, the Board shall prepare, 4 adopt, and submit to the Secretary of Housing and Urban 5 Development and the Secretary of the Treasury for ap-6 proval, a plan for merging the Organization into the new 7 corporation.

8 (b) Designated Merger Date.—

9 (1) IN GENERAL.—The Board shall establish 10 the designated merger date in the merger plan as a 11 specific calendar date on which and time of day at 12 which the merger of the Organization into the new 13 corporation shall take effect.

14 (2) CHANGES.—The Board may change the
15 designated merger date in the merger plan by adopt16 ing an amended plan of merger.

17 (3) RESTRICTION.—Except as provided in para18 graph (4), the designated merger date in the merger
19 plan or any amended merger plan shall not be later
20 than 11 years after the date of enactment of this
21 Act.

(4) EXCEPTION.—Subject to the restriction
contained in paragraph (5), the Board may adopt an
amended plan of merger that designates a date later
than 11 years after the date of enactment of this
Act if the Board submits to both the Secretary of

	41
1	Housing and Urban Development and the Secretary
2	of the Treasury a report—
3	(A) stating that an orderly merger of the
4	Organization into the new corporation is not
5	feasible before the latest date designated by the
6	Board;
7	(B) explaining why an orderly merger of
8	the Organization into the new corporation is
9	not feasible before the latest date designated by
10	the Board;
11	(C) describing the steps that have been
12	taken to consummate an orderly merger of the
13	Organization into the new corporation not later
14	than 11 years after the date of enactment of
15	this Act; and
16	(D) describing the steps that will be taken
17	to consummate an orderly and timely merger of
18	the Organization into the new corporation.
19	(5) LIMITATION.—The date designated by the
20	Board in an amended merger plan shall not be later
21	than 12 years after the date of enactment of this
22	Act.
23	(6) CONSUMMATION OF MERGER.—The con-
24	summation of an orderly and timely merger of the
25	Organization into the new corporation shall not

occur later than 13 years after the date of enact ment of this Act.

3 (c) GOVERNMENTAL APPROVALS OF MERGER PLAN 4 REQUIRED.—The merger plan or any amended merger 5 plan shall take effect on the date on which the plan is 6 approved by both the Secretary of Housing and Urban De-7 velopment and the Secretary of the Treasury.

8 (d) REVISION OF DISAPPROVED MERGER PLAN RE-9 QUIRED.—If either the Secretary of Housing and Urban 10 Development or the Secretary of the Treasury, or both, 11 disapprove the merger plan or any amended merger 12 plan—

(1) each Secretary that disapproves the plan
shall notify the Organization of such disapproval and
indicate the reasons for the disapproval; and

(2) not later than 30 days after the date of notification of disapproval under paragraph (1), the
Organization shall submit to both the Secretary of
Housing and Urban Development and the Secretary
of the Treasury for approval an amended merger
plan responsive to the reasons for the disapproval indicated in such notification.

23 (e) No Stockholder Approval of Merger Plan
24 Required.—The approval or consent of the stockholders

of the Organization shall not be required to accomplish
 the merger of the Organization into the new corporation.

3 SEC. 503. CONSUMMATION OF MERGER.

4 The Board shall ensure that the merger of the Orga-5 nization into the new corporation is accomplished in ac-6 cordance with—

7 (1) the merger plan approved by the Secretary
8 of Housing and Urban Development and the Sec9 retary of the Treasury; and

10 (2) all applicable laws of the jurisdiction in11 which the new corporation is incorporated.

12 SEC. 504. TRANSITION.

(a) CONTINUATION OF RIGHTS, DUTIES, AND RESTRICTIONS.—Except as provided in this section, the Organization shall, during the transition period, continue to
have all of the rights, privileges, duties, and obligations,
and shall be subject to all of the limitations and restrictions, set forth in this Act.

19 (b) COLLATERALIZATION OF OUTSTANDING OBLIGA-20 TIONS.—

(1) IN GENERAL.—The Organization shall provide for all debt obligations of the Organization that
are outstanding on the date before the designated
merger date to be secured as to principal and inter-

est by obligations of the United States held in trust
 for the holders of such obligations.

(2)3 REQUIREMENTS, TERMS, AND CONDI-4 TIONS.—The collateralization and the trust referred 5 to in the preceding sentence shall be subject to such 6 requirements, terms, and conditions as the Secretary 7 of the Treasury determines to be necessary or appro-8 priate.

9 (c) ISSUANCE OF NEW OBLIGATIONS DURING TRAN-10 SITION PERIOD.—As needed to carry out the purposes for 11 which it was formed, the Organization may, during the 12 transition period, continue to issue obligations under sec-13 tion 303. Any new obligation issued during the transition 14 period shall mature before the designated merger date.

15 SEC. 505. EFFECT OF MERGER.

16 (a) TRANSFER OF ASSETS AND LIABILITIES.—

17 (1) TRANSFER OF ASSETS.—On the designated 18 merger date, all property, real, personal, and mixed, 19 all debts due on any account, and any other interest 20 of or belonging to or due to the Organization shall 21 be transferred to and vested in the new corporation 22 without further act or deed, and title to any prop-23 erty, whether real, personal, or mixed, shall not in 24 any way be impaired by reason of the merger.

1	(2) TRANSFER OF LIABILITIES.—On the des-
2	ignated merger date, the new corporation shall be
3	responsible and liable for all obligations and liabil-
4	ities of the Organization and neither the rights of
5	creditors nor any liens upon the property of the Or-
6	ganization shall be impaired by the merger.
7	(b) Termination of the Organization and Its
8	FEDERAL CHARTER.—On the designated merger date—
9	(1) the surviving corporation of the merger
10	shall be the new corporation;
11	(2) the Federal charter of the Organization
12	shall terminate; and
13	(3) the separate existence of the Organization
14	shall terminate.
15	(c) References to the Organization in Law.—
16	After the designated merger date, any reference to the Or-
17	ganization in any law or regulation shall be deemed to
18	refer to the new corporation.
19	(d) Savings Clause.—
20	(1) PROCEEDINGS.—The merger of the Organi-
21	zation into the new corporation shall not abate any
22	proceeding commenced by or against the Organiza-
23	tion before the designated merger date, except that
24	the new corporation shall be substituted for the Or-

ganization as a party to any such proceeding as of
 the designated merger date.

(2) CONTRACTS AND AGREEMENTS.—All con-3 tracts and agreements to which the Organization is 4 5 a party and which are in effect on the day before the 6 designated merger date shall continue in effect ac-7 cording to their terms, except that the new corpora-8 tion shall be substituted for the Organization as a 9 party to those contracts and agreements as of the designated merger date. 10

11 TITLE VI—AUTHORIZATIONS OF 12 APPROPRIATIONS

13 SEC. 601. AUTHORIZATION OF APPROPRIATIONS FOR NA-

14

TIVE AMERICAN FINANCIAL INSTITUTIONS.

(a) IN GENERAL.—There are authorized to be appropriated to the Fund, without fiscal year limitation,
\$20,000,000 to provide financial assistance to Native
American Financial Institutions.

(b) NOT MATCHING FUNDS.—To the extent that a
Native American Financial Institution receives a portion
of an appropriation made under subsection (a), such funds
shall not be considered to be matching funds required of
the Native American Financial Institution under section
108(e) of the Riegle Community Development and Regulatory Improvement Act of 1994.

1SEC. 602. AUTHORIZATION OF APPROPRIATIONS FOR OR-2GANIZATION.

The Secretary of Housing and Urban Development may, to the extent provided in advance in an appropriations Act, provide not more than \$10,000,000 to the Fund for the funding of a cooperative agreement to be entered into by the Fund and the Organization for technical assistance and other services to be provided by the Organization to Native American Financial Institutions.

- S 436 IS—2
- S 436 IS----3
- S 436 IS——4