### 104TH CONGRESS 1ST SESSION S.643

To assist in implementing the Plan of Action adopted by the World Summit for Children.

#### IN THE SENATE OF THE UNITED STATES

MARCH 28 (legislative day, MARCH 27), 1995 Mr. JEFFORDS (for himself and Mrs. MURRAY) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

### A BILL

To assist in implementing the Plan of Action adopted by the World Summit for Children.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

#### **3 SECTION 1. SHORT TITLE.**

4 This Act may be cited as the "James P. Grant World

5 Summit for Children Implementation Act of 1995".

#### 6 SEC. 2. FINDINGS AND PURPOSES.

7 (a) FINDINGS.—The Congress finds the following:

8 (1) The World Summit for Children held in 9 1990, the largest gathering of heads of state and 10 heads of government up until that time, united the world in a commitment to protect the lives of chil dren, diminish their suffering, and enhance their fu tures.

4 (2) This commitment is reflected in specific 5 goals set forth in the Declaration and Plan of Action 6 of the 1990 World Summit for Children that require 7 international cooperation and the commitment of all nations, goals which were endorsed in the World 8 9 Declaration on Nutrition adopted at the 1992 Inter-10 national Conference on Nutrition and endorsed at 11 the 1994 Summit of the Americas.

12 (3)United Nations Children's The Fund 13 (UNICEF) estimates that these goals could be implemented by the year 2000 with a global commit-14 15 ment of just \$30,000,000,000 to \$40,000,000 annually, to be achieved through reallocation of re-16 17 sources to increase the proportion of resources going 18 to meet basic human needs, with two-thirds of those 19 resources coming from the developing nations them-20 selves and one-third from the industrialized nations.

(4) In 1994 UNICEF estimated that only 10
percent of developing country budgets and less than
12 percent of bilateral United States development
assistance was devoted to meeting basic human
needs, as defined by the United Nations Develop-

ment Program in their 1994 Human Development
 Report.

3 (5) If that proportion were doubled to just 20 4 percent, through reallocation of current resources 5 and without requiring additional resources, this 6 would provide the resources UNICEF estimates is 7 required annually to achieve by the year 2000 the 8 goals of the World Summit for Children.

9 (6) The United States share of these resources 10 can be realized through a reallocation of bilateral 11 United States development assistance by increasing 12 the percentage of such development assistance to at 13 least 20 percent of the United States foreign assist-14 ance budget without an overall increase in such for-15 eign assistance budget.

16 (7) The United States Government participated
17 in the World Summit for Children and signed the
18 Declaration and Plan of Action adopted at that
19 Summit.

20 (8) Participants in the Summit committed21 themselves and their governments—

(A) to prepare, before the end of 1991, national programs of action to help implement the
goals and objectives of the Summit; and

1	(B) to take steps to ensure that child sur-
2	vival, protection, and development programs will
3	have a priority in the allocation of resources.
4	(9) The United States Government should im-
5	plement a plan of action to fulfill its commitment to
6	children, both at home and abroad.
7	(10) Public Law 103–227, enacted in 1994 as
8	the ''Goals 2000: Educate America Act,'' outlined
9	United States national goals for education for the
10	rest of the 20th century and beyond. The eight goals
11	outlined by the Act are:
12	(A) SCHOOL BUSINESS.—By the year
13	2000, all children in America will start school
14	ready to learn.
15	(B) SCHOOL COMPLETION.—By the year
16	2000, the high school graduation rate will in-
17	crease to at least 90 percent.
18	(C) STUDENT ACHIEVEMENT AND CITIZEN-
19	SHIP.—By the year 2000, all students will leave
20	grades 4, 8, and 12 having demonstrated com-
21	petency over challenging subject matter includ-
22	ing English, mathematics, science, foreign lan-
23	guages, civics and government, economics, arts,
24	history, and geography, and every school in
25	America will ensure that all students learn to

use their minds well, so they may be prepared for responsible citizenship, further learning, and productive employment in our Nation's modern economy.

5 (D) TEACHER EDUCATION AND PROFES-6 SIONAL DEVELOPMENT.—By the year 2000, the Nation's teaching force will have access to pro-7 grams for the continued improvement of their 8 9 professional skills and the opportunity to acquire the knowledge and skills needed to in-10 11 struct and prepare all American students for 12 the next century.

13 (E) MATHEMATICS AND SCIENCE.—By the
14 year 2000, United States students will be first
15 in the world in mathematics and science
16 achievement.

17 (F) ADULT LITERACY AND LIFELONG 18 LEARNING.—By the year 2000, every adult 19 American will be literate and will possess the 20 knowledge and skills necessary to compete in a 21 global economy and exercise the rights and re-22 sponsibilities of citizenship.

23 (G) SAFE, DISCIPLINED, AND ALCOHOL24 AND DRUG-FREE SCHOOLS.—By the year 2000,
25 every school in the United States will be free of

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1	drugs, violence, and the unauthorized presence
2	of firearms and alcohol and will offer a dis-
3	ciplined environment conducive to learning.
4	(H) PARENTAL PARTICIPATION.—By the
5	year 2000, every school will promote partner-
6	ships that will increase parental involvement
7	and participation in promoting the social, emo-
8	tional, and academic growth of children.
9	(11) Achievement of the National Education
10	Goals contained in paragraph (10) will contribute to
11	implementation by the United States of the plan of
12	action.
13	(b) PURPOSES.—The purposes of this Act are—
14	(1) to help fulfill the commitment of the United
15	States Government to children; and
16	(2) to provide the necessary authorities to im-
17	plement that plan of action.
18	SEC. 3. SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR
19	WOMEN, INFANTS, AND CHILDREN (WIC).
20	(a) FINDINGS.—The Congress finds the following:
21	(1) In 1990, the Surgeon General and the
22	United States Public Health Service announced
23	Healthy People 2000 goals for America's children.
24	These goals include reducing the United States in-

1 fant mortality rate and the incidence of low 2 birthweight by  $\frac{1}{3}$  by the year 2000.

(2) The special supplemental nutrition program 3 for women, infants, and children authorized under 4 5 section 17 of the Child Nutrition Act of 1966 (42) 6 U.S.C. 1786) (referred to in this section as the "WIC Program") is intended to benefit low-income 7 infants and children at risk to be born at low 8 birthweight (a proven cause of mental retardation) 9 and who have a mortality rate at least twice as high 10 11 as infants and children from higher income families.

(3) It has been demonstrated that participation
in the WIC Program reduces, in a cost-effective
manner, the infant mortality rate, the number of
premature births, and the percentage of infants born
at low birthweight or with developmental disabilities.

17 (4) The WIC Program currently serves slightly
18 more than <sup>1</sup>/<sub>2</sub> of the eligible population and actions
19 need to be taken to move toward service to the en20 tire eligible population.

(b) FULL PARTICIPATION IN THE WIC PROGRAM.—
It is the sense of the Congress that—

(1) the United States Government should make
a commitment to achieving full participation in the
WIC Program by the end of fiscal year 1996; and

1 (2) in order to reach the goal of full participa-2 tion, not less than \$3,820,000,000 for fiscal year 3 1996 and not less than \$4,166,000,000 for fiscal 4 year 1997 should be appropriated to carry out the 5 WIC Program.

#### 6 SEC. 4. PROGRAMS UNDER THE HEAD START ACT.

7 (a) FINDINGS.—The Congress finds the following:

8 (1) In 1989, the President and the Governors 9 of the 50 States met at the Education Summit and set United States education goals for the year 2000. 10 11 United States National Education Goals were en-12 acted into permanent law in 1994 with the passage 13 of the Goals 2000: Educate America Act (20 U.S.C. 14 5801 et seq.). Among the goals was the goal that all 15 children in America would start school ready to learn. 16

17 (2) Since their inception in 1964, programs
18 under the Head Start Act (42 U.S.C. 9831 et seq.)
19 have established an impressive record in providing
20 preschool-age children from low-income families with
21 comprehensive services to address educational, so22 cial, nutritional, and health needs.

23 (3) Head Start programs serve less than <sup>1</sup>/<sub>3</sub> of
24 eligible children between 3 and 5 years of age.

(b) FULL FUNDING FOR THE HEAD START ACT.—
 2 It is the sense of the Congress that—

3 (1) the Federal Government should make a
4 commitment to achieving full participation of all eli5 gible 3- and 4-year-old children in Head Start pro6 grams by fiscal year 2001; and

7 (2) in order to reach the goal of such full par8 ticipation by the fiscal year 2001, appropriations for
9 the Head Start Act should be augmented with a cu10 mulative increase of \$1,000,000,000 for each of fis11 cal years 1996 through 2001.

#### 12 SEC. 5. INTERNATIONAL INFANT AND CHILD MORTALITY.

13 (a) FINDINGS.—The Congress finds the following:

(1) During the period 1984 to 1994 the international campaign to save the lives of children has
resulted in dramatic increases in the adoption of
low-cost measures to save children's lives, such as
immunizations and oral rehydration therapy.

(2) In September 1991, the United Nations
Children's Fund (UNICEF) and the World Health
Organization were able to report that the goal of 80
percent universal childhood immunization had been
achieved, saving over 12,000,000 young lives during
the 1980's, and continuing to save over 3,000,000
children's lives each year.

1 (3) The Plan of Action adopted by the World 2 Summit for Children calls for the reduction of 3 under-5 mortality rates by at least one-third by the 4 year 2000, and halving moderate and severe mal-5 nutrition among children under 5.

6 (4) Such progress is possible by consolidating 7 gains already made, and by pursuing new goals and 8 effective programs in such areas as measles, 9 neonatal tetanus, poliomyelitis, and acute respiratory 10 infections.

(5) Both UNICEF and the United States
Agency for International Development have provided
strong leadership as well as financial and technical
support for these goals.

15 (b) CONTRIBUTIONS TO UNICEF.—To carry out section 301 of the Foreign Assistance Act of 1961 (22 U.S.C. 16 2221; relating to voluntary contributions to international 17 organizations and programs), there are authorized to be 18 appropriated to the President \$110,000,000 for fiscal year 19 1996 and \$120,000,000 for fiscal year 1997 for contribu-20 21 tions to the United Nations Children's Fund (UNICEF) 22 for activities to promote child health and other assistance programs on behalf of children. 23

24 (c) CHILD SURVIVAL ACTIVITIES.—Section 104(c)(2)
25 of the Foreign Assistance Act of 1961 (22 U.S.C.

2151b(c)(2); relating to the Child Survival Fund) is
 amended—

3 (1) in subparagraph (B), by striking
4 "\$25,000,000 for fiscal year 1986 and \$75,000,000
5 for fiscal year 1987" and inserting "\$180,000,000
6 for fiscal year 1996 and \$210,000,000 for fiscal
7 year 1997"; and

8 (2) by inserting after subparagraph (C) the fol-9 lowing new subparagraphs:

"(D)(i) Subject to clauses (ii) and (iii), of the aggre-10 gate of the amounts made available to carry out subpara-11 graph (B) of this paragraph, sections 103(a) and section 12 106 of this chapter, chapters 10 and 11 of this part, and 13 chapter 4 of part II and for the Multilateral Assistance 14 15 Initiative for the Philippines, not less than \$330,000,000 for fiscal year 1996 and not less than \$380,000,000 for 16 fiscal year 1997 shall be available only for activities de-17 scribed in subparagraph (A) which have a direct measur-18 able impact on the reduction in the rates of child morbid-19 ity and mortality, with a particular emphasis on delivery 20 of community-based primary health care and health edu-21 22 cation services which benefit the poorest of the poor.

23 "(ii) Of the amounts made available under clause (i)
24 for activities described in subparagraph (A), not less than
25 \$30,000,000 for fiscal year 1996 and not less than

\$50,000,000 for fiscal year 1997 shall be provided to pri vate and voluntary organizations under the PVO Child
 Survival grants program carried out by the Agency for
 International Development.

5 "(iii) Amounts made available under section 103(h) of this chapter (relating to the Vitamin A Deficiency Pro-6 7 gram), part I of this Act for iodine and iron fortification programs and for iron supplementation programs for 8 9 pregnant women, chapter 9 of this part (relating to international disaster assistance), paragraph (4) of this section 10 (relating to international AIDS prevention and control), 11 and any other provision of law for migration and refugee 12 13 assistance, shall not be included in the aggregate amounts described in clause (i) for purposes of the requirements 14 15 contained in such clause.

16 "(E) The President shall include in the annual budg-17 et submitted to the Congress a description of the meas-18 ured or estimated impact on the rates of child morbidity 19 and mortality of each project or program carried out 20 under this paragraph.".

#### 21 SEC. 6. GLOBAL MALNUTRITION.

22 (a) FINDINGS.—The Congress finds the following:

(1) Malnutrition, which is preventable at low
cost, is an underlying cause of death in the vast majority of childhood diseases.

(2) The Plan of Action adopted at the World
 Summit for Children calls for halving severe and
 moderate malnutrition among children under 5 years
 of age by the year 2000.

(3) The Congress has already undertaken sub-5 stantial action to address this problem in the Food, 6 7 Agriculture, Conservation, and Trade Act of 1990, which established food security for the poorest and 8 9 the prevention of malnutrition as priorities in food 10 assistance programs administered by the United 11 States Agency for International Development under 12 the Agriculture Trade Development and Assistance Act of 1954. 13

(4) Child survival activities are also key to reducing child malnutrition and must be pursued in
conjunction with efforts to ensure food security.

17 (5) Section 411 of the Agricultural Trade De-18 velopment and Assistance Act of 1954 (7 U.S.C. 19 1736e), as amended by the Food, Agriculture, Con-20 servation, and Trade Act of 1990, authorizes the forgiveness of Public Law 480 debt owed by least 21 22 developed countries that are pursuing national eco-23 nomic policy reforms that would promote long-term 24 economic development, but the exercise of that authority requires further action by the Congress in an
 appropriations Act.

3 (6) Vitamin A deficiency remains a scourge of
4 children in developing countries, with an estimated
5 2,000,000 children facing blindness in the 1990's
6 and tens of millions more facing increased risk of in7 fection and death, if access to vitamin A is not in8 creased. Vitamin A intake has been associated with
9 significant reductions in infant mortality rates.

10 (7) 1,000,000,000 people are at risk of iodine
11 deficiency disease, with the very young being most
12 vulnerable. Iodine deficiency is a major cause of
13 mental retardation worldwide.

(8) 2,000,000,000 people suffer from some degree of iron deficiency anemia, particularly women of
childbearing age and young children.

(9) It should be possible to eliminate the majority of vitamin A deficiency and iodine deficiency disorders by the year 2000 and to also reduce iron deficiency anemia among women of childbearing age by
one-third by the year 2000.

(b) PUBLIC LAW 480 DEBT AUTHORITY.—It is the
sense of the Congress that authority, in such amounts as
may be required, should be granted to the President in
an appropriations Act to exercise the debt authority with

respect to least developed countries that is provided in sec tion 411 of the Agricultural Trade Development and As sistance Act of 1954.

4 (c) VITAMIN A DEFICIENCY PROGRAM.—Section 103
5 of the Foreign Assistance Act of 1961 (22 U.S.C. 2151a;
6 relating to development assistance for agriculture, rural
7 development, and nutrition) is amended by adding at the
8 end the following new subsection:

9 "(h) VITAMIN A DEFICIENCY PROGRAM.—(1) The 10 Congress finds that—

11 "(A) vitamin A deficiency is a major cause of12 childhood mortality;

13 "(B) vitamin A intervention programs are inex14 pensive, practical to administer, and cost-effective in
15 terms of human productivity; and

16 "(C) the Agency for International Development
17 is already implementing a Vitamin A Deficiency Pro18 gram.

"(2) Of the amounts made available to carry out this
section, not less than \$17,000,000 for fiscal year 1996
and not less than \$23,000,000 for fiscal year 1997 shall
be available only for Vitamin A supplementation and fortification through the Vitamin A Deficiency Program.".

24 (d) OTHER MICRONUTRIENT DEFICIENCIES.—In ad-25 dition to amounts otherwise available for such programs,

1 there are authorized to be appropriated to the President
2 \$13,000,000 for fiscal year 1996 and \$17,000,000 for fis3 cal year 1997 for iodine and iron fortification programs,
4 and for iron supplementation programs for pregnant
5 women, under part I of the Foreign Assistance Act of
6 1961.

# 7 SEC. 7. MATERNAL AND CHILD MORTALITY RESULTING 8 FROM AIDS.

9 (a) FINDINGS.—The Congress finds the following:

10 (1) As of 1992, nearly 5,000,000 women of 11 childbearing age and over 1,000,000 children were 12 infected with the human immunodeficiency virus 13 (HIV), the virus that causes the acquired immune 14 deficiency syndrome (AIDS). The vast majority of 15 these women and children live in developing coun-16 tries.

17 (2) The maternal and child mortality rate in
18 many developing countries will increase dramatically
19 until HIV/AIDS prevention and control efforts are
20 successful, as will the number of orphans with HIV/
21 AIDS.

(3) The most effective efforts to respond to
HIV/AIDS are based at the community level and involve nongovernmental organizations as well as government agencies.

1 (4) The United States Agency for International 2 Development should expand its assistance to devel-3 oping countries for community-based prevention, 4 care, and control programs and activities relating to 5 HIV/AIDS, and should participate in coordinated ef-6 forts with other donors.

7 (5) Coordination of efforts of bilateral, multilat8 eral, and nongovernmental agencies and organiza9 tions is essential.

10 (b) INTERNATIONAL AIDS PREVENTION AND CON-11 TROL FUND.—Section 104(c) of the Foreign Assistance 12 Act of 1961 (22 U.S.C. 2151b(c); relating to development 13 assistance for health related activities) is amended by add-14 ing at the end the following new paragraph:

15 "(4)(A) In carrying out this subsection, the President 16 shall promote, encourage, and undertake community-based 17 prevention, care, and control programs and activities relat-18 ing to the human immunodeficiency virus (HIV) and ac-19 quired immune deficiency syndrome (AIDS) in developing 20 countries, including research as to the effectiveness of 21 such programs and activities.

"(B) There are authorized to be appropriated to the President \$125,000,000 for fiscal year 1996 and \$145,000,000 for fiscal year 1997 for use in carrying out this paragraph, which shall be in addition to amounts made available under subsection (g) or otherwise available
 for such purpose. Amounts appropriated under this sub paragraph are authorized to remain available until ex pended.

5 "(C) Appropriations pursuant to subparagraph (B)
6 may be referred to as the 'International AIDS Prevention
7 and Control Fund'.".

#### 8 SEC. 8. INTERNATIONAL BASIC EDUCATION.

9 (a) FINDINGS.—The Congress finds the following:

(1) Elementary education, early childhood development activities, and programs to achieve literacy, are essential for increasing the productive capacity of people and their ability to earn income.

14 (2) More than 100,000,000 children, the major15 ity of them girls, are not enrolled in elementary
16 school.

17 (3) The Plan of Action adopted by the World
18 Summit for Children calls for basic education for all
19 children and for completion of elementary education
20 by at least 80 percent of all children.

(4) United States assistance for basic education
in developing countries has accounted for less than
2 percent of all United States foreign assistance in
recent years.

1 (b) INTERNATIONAL BASIC EDUCATION.—Section 2 105 of the Foreign Assistance Act of 1961 (22 U.S.C. 3 2151c; relating to development assistance for education 4 and human resource development) is amended by adding 5 at the end the following new subsection:

6 "(c)(1) Of the aggregate of the amounts made avail-7 able to carry out this section, chapters 10 and 11 of this part, and chapter 4 of part II and for the Multilateral 8 9 Assistance Initiative for the Philippines, not less than 10 \$165,000,000 for fiscal year 1996 and not less than \$200,000,000 for fiscal year 1997 shall be available only 11 for programs in support of basic education, including early 12 13 childhood education, elementary education, teacher training, and other necessary activities in support of early 14 15 childhood and elementary education, and literacy training for adults. 16

17 "(2) The President shall include in the annual budget 18 submitted to the Congress a description of the measured 19 or estimated impact on elementary school enrollment, lit-20 eracy, and educational attainment of each project or pro-21 gram carried out under this subsection.".

# 22 SEC. 9. INTERNATIONAL FAMILY PLANNING AND CHILD 23 SPACING.

24 (a) FINDINGS.—The Congress finds the following:

1 (1) Universal access to voluntary family plan-2 ning could save the lives of several million children 3 each year and could significantly improve the health 4 of children throughout the developing world by re-5 ducing prematurity and low birthweight and allowing 6 longer breastfeeding.

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7 (2) The risk of maternal death or illness in the developing world is highest for women who bear chil-8 9 dren when they are under the age of 18 or over the 10 age of 35, for pregnancies spaced less than 2 years 11 apart, and for women who already have 4 or more 12 children. Universal access to voluntary family planning could prevent up to one-third of the 500,000 13 14 maternal deaths annually.

(3) The inability of couples to plan births decreases the quality of women's lives and undermines
their opportunities for education, for earning income, for improving the care of children, and for
community activities and personal development.

20 (4) Rapid world population growth, combined
21 with unsustainable patterns of natural resource con22 sumption, has become an urgent economic, social,
23 and environmental problem.

24 (5) The Plan of Action adopted at the 199025 World Summit for Children calls for voluntary fam-

ily planning services and education to be made avail able to all couples to empower them to prevent un wanted pregnancies which are "too many and too
 close" and to women who are "too young or too
 old".

6 (6) Efforts to reduce child death rates and to 7 lower birthrates are mutually reinforcing because 8 closely-spaced pregnancies contribute in important 9 ways to high child mortality and parents need assur-10 ances that their children will survive.

11 (b) AUTHORIZATIONS OF APPROPRIATIONS.—In ad-12 dition to any other amounts made available for such purposes, there are authorized to be appropriated to the 13 President for United States population assistance pro-14 15 grams and activities under part I of the Foreign Assistance Act of 1961 not less than \$525,000,000 for fiscal 16 year 1996 and not less than \$575,000,000 for fiscal year 17 1997. 18

#### 19 SEC. 10. REFUGEES.

20 (a) FINDINGS.—The Congress finds the following:

(1) The number of refugees worldwide has
grown to 20,000,000 in 1995. In addition, there are
estimated to be more than 25,000,000 internally displaced persons. More than half of these refugees and
internally displaced persons are children.

1 (2) The dramatic growth in the number of refu-2 gees and displaced persons has resulted in serious 3 reductions in legal assistance and protection, health, 4 nutrition, and basic education services available to 5 them.

6 (3) Refugee children are particularly vulnerable
7 in first asylum camps from Africa to Southeast Asia
8 where they languish without the comfort of a parent
9 or adult guardian.

10 (b) FUNDING FOR REFUGEE ASSISTANCE PRO-GRAMS.—(1) There are authorized to be appropriated not 11 than \$750,000,000 for fiscal year 12 1996 less and \$780,000,000 for fiscal year 1997 under the "Migration 13 and Refugee Assistance" account of the Department of 14 15 State, of which not less than \$450,000,000 for fiscal year 1996 and \$480,000,000 for fiscal year 1997 shall be avail-16 able only for programs of refugee assistance overseas (in 17 addition to the amounts available for programs for refu-18 gees from the former Soviet Union, Eastern Europe, and 19 elsewhere who resettle in Israel). 20

(2) There are authorized to be appropriated not less
than \$100,000,000 for each of the fiscal years 1996 and
1997 for the "United States Emergency Refugee and Migration Assistance Fund" account under section 2(c) of

the Refugee and Migration Assistance Act of 1962 (22
 U.S.C. 2601(c)).

#### **3 SEC. 11. EFFORTS BY OTHER COUNTRIES.**

4 The Congress urges the President to call upon the 5 governments of other countries to provide their share of the resources required to achieve the World Summit for 6 7 Children goals by the year 2000, specifically through giv-8 ing highest priority to increasing the proportion of public 9 expenditures and foreign assistance devoted to priority human needs areas outlined in the Declaration and Plan 10 of Action of the World Summit for Children. 11

#### 12 SEC. 12. ANNUAL REPORT.

13 (a) REQUIREMENT FOR REPORT.—In order that the Congress and the people of the United States may be fully 14 15 informed of efforts undertaken by the United States Government to fulfill agreements signed by the United States 16 at the World Summit for Children, the President shall re-17 port annually to the Congress on United States contribu-18 tions to the achievement of the goals of the World Summit 19 for Children. Each such report shall include— 20

(1) a discussion of efforts by the United States
to achieve those goals both within the United States
and in other countries; and

(2) a comparative analysis of current and past
 funding levels and planned funding levels for the
 next 2 fiscal years.

4 (b) SUBMISSION DATE.—The reports required by this
5 section shall be submitted to the Congress no later than
6 February 1 of each year.

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